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#### Citation:

Akama, Y, Keen, S and West, P 2016, 'Speculative design and heterogeneity in indigenous nation building', in Proceedings of the 2016 ACM Conference on Designing Interactive Systems (DIS 2016), Brisbane, Australia, 4-8 June 2016, pp. 895-899.

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Version: Accepted Manuscript

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#### **Link to Published Version:**

http://dx.doi.org/10.1145/2901790.2901852

# Speculative Design and Heterogeneity in Indigenous Nation Building

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#### **ABSTRACT**

This paper presents a methodological exploration in postcolonial HCI. We share early insights of designing a digital platform for Indigenous nation building in Australia that speculate ways to catalyse, provoke and support necessary discussions of governance, plurality, cultural integrity and knowledge ownership. Rather than expecting consensus building or striving for problem-resolution, prototyping this digital platform has begun revealing tensions, complexities and possibilities that are significant to nation building. Manifesting and actively debating these became an epistemological pursuit for knowledge generation, but also a necessary ontological one in actively carving out 'agonistic' engagements that challenges hegemony and practice ploy-vocal future-making.

#### **Author Keywords**

Australian Indigenous nation building; Heterogeneity, Speculative design; Participatory design; Postcolonial HCI

#### **ACM Classification Keywords**

H.5.m. Information interfaces and presentation

#### **DESIGNING WITH INDIGENOUS PEOPLE**

This paper shares initial discoveries of embarking on a speculative initiative in designing a digital platform for Indigenous nation building in Australia. The authors work alongside Aboriginal and Torres Strait Islander (ATSI) researchers and participants to strategise self-determination in the absence of formal nation recognition by Australian governments. In this paper, we step into this challenging terrain to highlight how designing interactive systems can play a role in illuminating agendas and assumptions hidden from view. We aim to offer rich learning experiences and new insights that open up avenues for exploration and future-making possibilities with our partners. We build on concerns raised by many researchers in HCI like Nic

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DIS 2016, June 04 - 08, 2016, Brisbane, QLD, Australia

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DOI: http://dx.doi.org/10.1145/2901790.2901852

Bidwell [3, 4], Margot Brereton [7] and Heike Winschiers-Theophilus [26, 27] who are known for working closely and in partnership with Indigenous peoples in Australia and South Africa. These scholars report critical issues regarding culturally sensitive methods of engagement, the process of knowledge generation with Indigenous people and considerations for how the community benefits from the research. Other identified challenges include bridging knowledge systems, especially when translating local Indigenous knowledge into appropriate information and communication technologies (ICTs), which often embed Western values, logics and literacies. Whilst our paper relates to these issues, we specifically progress a discussion that foregrounds heterogeneity in emotions, values, practices, knowledge systems and ontologies to explore how engagement and participation can take place in dynamic, plural and mutually respectful ways. This is in contrast to the tendencies observed in research that sees differences as a 'deficiency' to be remedied and compensated [27] or research contorted by collective guilt about past and present wrongs to Indigenous Australians [21] that shape the discussions and relationships. How do we step into plural and contested spaces and what role can designing ICT play?

Participatory Design (PD) is a good place to start examining this question – a field of inquiry to develop methods, theory and practices that inform how design researchers actively intervene with people in social change and help transform collective futures together. PD foregrounds an ethical and political motivation for design to support, enhance and empower people in shaping their world, often bringing heterogeneous, poly-vocal and complex constellations of users, contexts and purposes [6, 8, 16]. Moving beyond the bounded contexts of 'democracy at work', contemporary discussions are beginning to question whether consensus is possible or desirable for design researchers who wrestle with controversial 'matters of concern'. Bannon & Ehn [8] call for on-going infrastructuring, 'not necessarily to solve conflict, but to with constructively deal disagreements' 'Infrastructuring' builds upon Star & Ruhleder's [23] pioneering work that observed embedded knowledge, practices and socio-material structures in organisations that are continuously built and comes into being relationally. This view and use as a verb ('-ing') shifts it from being a rigid, physical substrate like roads or power lines, to that which is always undergoing socio-material alignment [6, 11]. This fluid, emergent and contingent assemblage of designing contrasts with the pragmatic user-centred view that tends to dominate in HCI where participation is often seen as literal and physical participation of 'users' in designing ICT and the 'universal' way methods are reported [2]. Like Irani and colleagues' discussion on postcolonial computing [17], our designing is also partial and transculturally produced in highly specific contexts. As such, the paper is not about ATSI peoples' literal participation in technological designing. Neither is it about our team designing for them, but rather, echoing Björgvinsson and colleagues [6:43], we frame our designing as a complex socio-material process 'where various contexts or practices and technologies concurrently undergo change and therefore demand continuous infrastructuring and aligning of partly conflicting interests.' Designing as infrastructuring here builds on existing knowledge, practices and socio-material relations to consciously create ways to understand and undertake Indigenous nation building, within which we are exploring how a digital platform is playing a play a part.

Most pertinent to our discussion is Bjorgvinsson and colleagues' ideas on 'agonistic democracy' where it 'does not presuppose the possibility of consensus and rational conflict resolution, but proposes a polyphony of voices and mutually vigorous but tolerant disputes among groups' [6:48]. They see these as political acts taking place in the background of potentially challenged hegemony. Likewise, the premise of our initiative is to embrace conflicting interests and heterogeneity as a necessary process of Indigenous nation building, whilst sharpening our sensitivity and reflexivity when designing and researching.

Concerns for the loss of Indigenous knowledge, challenges of its transfer by the elders to the next generation due to migration or lack of connection have led to noteworthy benefits of ICT designs that aim to preserve, archive and disseminate indigenous knowledge and stories [see 7, 26]. While these issues are also observed in our context and could still be a by-product of our digital platform, the main emphasis of our initiative is its methodological orientation in speculative design to enable 'discursive engagement between speculation, reverie and analysis, requiring the establishment of a propositional space for ideas to be put forward, critiqued, developed' [15:89] with our ATSI partners. The speculative does not mean we are predicting future scenarios to prescribe the steps [13] for Indigenous nation building. Rather, the digital platform is a methodological inquiry to provoke, catalyse and manifest debates and propositions on what indigenous nation building is, could be and become. It invites participants to voice their fears, concerns and hopes as an integral process of nation building activity. We share our early findings, and reflections of embarking on this endeavour together.

### Indigenous Nation Building in Australia

Our initiative is a component of a larger Australia Research Council funded project since 2014 to promote governance and capacity building for Indigenous communities to exercise jurisdictional power, to manage natural resources and regulate economic activity based on nation-identified goals. The framework of Indigenous Nation Building is strongly associated with political governance, as expressed by Mick Gooda, ATSI Social Justice Commissioner:

The concept of Aboriginal and Torres Strait Islander Nations is important to the identity, survival and self-determination of our peoples. 'Nation building' – that is, enhancing Aboriginal and Torres Strait Islander peoples' capacity for self-governance and self-determined economic development - is fundamental to this process' [14:112].

'Nation Building' might be a contested term to use in this context, but the definition by Gooda reinstates ATSI communities as Nations with distinct language, culture, knowledge and governing systems long before colonisation. Indigenous Nation Building thus encapsulates ways to enhance their capacity to self-govern and selfdetermine their own futures in a colonised landscape [22]. Steve Cornell and Joseph Kalt of the Harvard Project on American Indian Economic Development, designed the Nation Building framework over several decades. They assert that stable political governance and an establishment of legitimate institutions and effective governing mechanisms were significant factors in the Native nations' 'success' [10]. In the absence of constitutional recognition of ATSI peoples in Australia, the Nation Building framework, principles and methodologies are explored by three Indigenous nations in Australia - Gunditimara, Narrindjeri and Wiradjuri. Gunditjmara and Narrindjeri nations have already created capable governance structures, processes and strategies for inter-government engagement where they are exercising decision-making authority in collaboration with, or alongside, non-indigenous governments. However, the Wiradjuri has yet to construct a formal governance structure, making it a fruitful case study to explore what Nation Building is, and could be.

Wiradjuri country is one of the largest on the Australian eastern seaboard, extending from the Great Dividing Range, bordered by the Macquarie, Lachlan and Murrumbidgee rivers in the state of New South Wales. This considerable size is a significant challenge in cohering and mobilizing a nation, further compounded by a large Wiradjuri diaspora who live 'off country' in major cities like Sydney and Melbourne. Many Wiradjuri people have experienced extensive dispersal of its citizens through forced relocation and the establishment of numerous missions. This means that Indigenous communities in Wiradjuri country are generally heterogeneous, containing a number of large regional towns with predominantly non-Wiradjuri Aboriginal and non-Indigenous populations.

Indigenous knowledge and nation identities are constantly being remade in an active colonizing by Australian settler states [22]. Michael Billig's [5] seminal book on *Banal Nationalism* suggests how this colonialism is further reinforced and perpetuated through state structures both

imposed and experienced through familiar material cultures we habitually touch everyday, like newspapers, money and postage stamps. This is why he calls them 'banal' and reveals how material cultures can play a role as a daily reminder of nationhood. For the authors in design, media and communication whose disciplines create, critique and make sense of such every-day material cultures, we are curious about on-line media and socio-digital spaces as emergent and liminal 'in-betweens' [1] in which to practice Indigenous sovereignty. Arguably, practices, values, aspirations, emotional dimensions, social relations and power-dynamics are invisible, fluid and vernacular. Our aim is to carve an in-between space within the existing hegemonic state to recognise, rehearse and imagine Indigenous nation building through embodied habits of daily activities, social media practices and spoken languages. We see nation building in this context that has yet to formalise through institutions and governing structures, but aspires to the same outcomes of selfdetermination and empowerment. In order to foreground the colloquial and liminal aspects of our initiative, we have used nation building (lower-case) in contrast to Nation Building (upper-case) that pursues self-governance in formal ways by the establishment of stable political governance and mechanisms.

#### Wiradjuri nation building conversations

In order for the research team and Indigenous partners to understand what nation building is and means for Wiradjuri, we have begun documenting various events and conversations that centred and surrounded it. These range from small and informal gatherings of ten people, to larger and formal Wiradjuri-led events of fifty people, constituted by elders, significant leaders in the Wiradjuri community as well as Indigenous and non-Indigenous people involved in tertiary education, language courses and arts practices. Some people are taking leadership in Wiradjuri nation building work and others are unfamiliar and still new to the concept. These gatherings took place at Wagga Wagga, a large urban centre on Wiradjuri country and we were invited to document and interview the participants. As we commenced our filming, rather than formally interviewing people directly from behind the camera in a confessional manner, a technique used in many 'participatory mode' documentaries [20], our approach organically evolved to become recordings of pairs or groups of people conversing with each other. We filmed dialogue already in natural flow among participants, and sometimes the conversations were framed deliberately through questions we posed. It is impossible to give detailed accounts in this short paper, so a snapshot of the breadth is given instead. Some participants spoke of the politics of being 'Aboriginal' to defy stereotype, exceed expectations and to fight as an activist: others shared their delight and empowerment of cultural renewal through language, weaving, connection to country and each other. Emotions ran high through their stories of struggle, frustration and anger of injustice but also in their hope, excitement and enjoyment of participating in cultural practices and conversations.

Heterogeneity was a constant throughout the dialogue, manifesting as tension between 'white' and 'black', or Wiradjuri and non-Indigenous conceptions. More subtly, heterogeneity was also present in those who acknowledged their Indigenous and non-Indigenous heritage; in stories of their parents that worked for and with Chinese immigrants in the local area; in personal accounts of seeing their fair skin as a bridge between the 'two worlds' of 'black' and 'white'; and how some valued various non-Indigenous partnerships and relationships as important to strengthening Wiradjuri nation.

#### Speculating a poly-vocal digital platform

Such conversations led our team to pursue the poly-vocal notion of 'braided voices', which aims to move away from the singular perspective of the documentary producer to one that represents the varying viewpoints of the community being recorded [12]. This approach also resonates with the way Crivellaro and colleagues [9:2854] explored poly-vocality as a methodological framework in HCI to turn the mundane and everyday talk as 'symbolic re-presentations of a social reality'. The variety of voices shaped our consideration for how the digital platform could facilitate ways in which the captured footage could be reviewed, annotated and edited by the research team and the participants. With the aim to continue discussions around the recordings, we wanted to provide the participants with the ability to categorise the material into themes and write comments about what was discussed. The prototype might look like a social media platform for video sharing but it is more than that. Figure 1 is a screen-grab of this prototype in development to speculate what could be possible if such platform was designed and made available for Wiradjuri nation building.

The left column shows un-edited footage of a conversation by a Wiradjuri language teacher, a Wiradjuri elder, a local Indigenous (non-Wiradjuri) researcher and a non-Indigenous person. The site is password protected, accessible only to researchers and the participants who can select segments that interest them as a 'clip' and tag it with keywords and comments. The right column allows viewers to see the selection of clips, tags and comments, so they can comment on the comments. This has an ethical dimension of enabling collective analysis and synthesis, thereby preventing misinterpretations or things taken out of context. It also facilitates further dialogue for us all to make sense of the broader themes and insights on nation building. This engagement through the use of 'granularity' [19] and collectively seeking out meaningful segments in combination with added meta-data, becomes a participatory action research for knowledge generation on nation building. This approach contrasts with a closed, linear documentary practice that puts forward the singular voice of the producer. It is also different to normative ways in which research participants are asked to check interview transcripts for accuracy. Instead, this prototype aims to be open for 'braided voices' to potentially continue through the ongoing contributions of further participants.



Fig. 1. A prototype for nation building digital platform

We presented this prototype as an early, evolving sketch with several participants and Wiradjuri elders to gain feedback and catalyse further conversations on nation building. Some elders raised immediate concerns - who gets to speak about Wiradjuri nation, who owns the stories - expressing concern of unfiltered, critical attacks as possible comments on the digital platform. The feedback from the elders was expected, perhaps owing to their uncertainty about digital technology and deep-seated fear for public criticism, or unfortunate impressions of researchers that have resulted from Indigenous knowledge being stolen and misappropriated before [24]. Indigenous Cultural & Intellectual Property (ICIP) in Australia uphold rights of Indigenous peoples to protect their traditional knowledge, practices and cultures to be based on the principle of self-determination [18]. This also means that some individuals or groups have permission to speak for a particular group of people, Country and traditional knowledge, and some do not. It has been noted that age, status and gendered hierarchy can be prohibitive for some members to openly and publicly share their opinions [27]. Poly-vocality on the digital platform makes this hierarchy and cultural protocol precarious.

This highlights the contested and complex terrain of Indigenous nation building and the speculative role of designing a digital platform to provoke, manifest and crystalize issues for us all to consider. Envisaging nation building as a societal transformation necessitates consideration of those beyond the immediate group of participants we have documented. For such a large country and many Wiradjuri citizens living away in urban centres, what legitimate and meaningful ways can they connect, converse and participate in nation building? If nation building cannot happen in cultural and social isolation by Wiradjuri people alone, what are culturally appropriate ways for dialogue and decision-making?

#### CONSIDERATIONS FOR FUTURE WORK

Speculative design, like this digital platform, raises these questions for us all who are participating in Wiradjuri

nation building to ask - it brings attention and immediacy to various dimensions that need further consideration. When formalising Indigenous Nation Building through institutions and governing structures is still uncertain, speculating how to rehearse polyvocal 'matters of concerns' can be a productive pathway. Such 'matters of concerns' can be challenging and uncomfortable for all, when past atrocities and dualisms of 'black' and 'white' are revived. When we accompany participants on a transformational experience, we as researchers are implicated in and empathising with their fears and excitement of uncertain future-making. Framing design as infrastructuring reminds us to also consider the emotional turbulence as an integral component alongside knowledge, practices and socio-material relations of nation building. The digital platform helps us speculate and be active in creating environments for slower, gentler and mindful dialogue with care, respect and cultural sensitivity.

As asserted by Irani and colleagues [17], a postcolonial view of HCI is to remove taxonomic boundaries of culture and to see it as a system of interpretive signification through which people encounter an inter-subjectively meaningful world. While the geographic borderlines of Wiradjuri nation are clear, what it means to be Wiradjuri is continuous and contingently emerging as living, dynamic practices, enacted in everyday encounters. This is richly evident in everything we have participated in and documented so far. We are designing a double-movement [25] where artifacts, like the videos and the digital platform, are in turn reconfiguring, collectively producing and intervening with cultural and relational practices. Through this designing, we envisage that our relationships will strengthen so that fears and suspicion held by some participants may transition into ways they can potentially imagine their engagement with the digital platform for us all to continue exploring Indigenous nation building.

#### **ACKNOWLEDGMENTS**

We thank our ATSI partners and participants in this study and PaperGiant team. The authors gratefully acknowledge reviewers of this paper and funding from ARC Linkage, RMIT University and University of Melbourne.

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