Asymptotics for statistical treatment rules

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Abstract

This paper develops asymptotic optimality theory for statistical treatment rules in smooth parametric and semiparametric models. Manski (2000, 2002, 2004) and Dehejia (2005) have argued that the problem of choosing treatments to maximize social welfare is distinct from the point estimation and hypothesis testing problems usually considered in the treatment effects literature, and advocate formal analysis of decision procedures that map empirical data into treatment choices. We develop large-sample approximations to statistical treatment assignment problems in both randomized experiments and observational data settings in which treatment effects are identified. We derive a local asymptotic minmax regret bound on social welfare, and a local asymptotic risk bound for a two-point loss function. We show that certain natural treatment assignment rules attain these bounds.

1 Introduction

One major goal of treatment evaluation in the social and medical sciences is to provide guidance on how to assign individuals to treatments. For example, a number of studies have examined the problem of "profiling" individuals to identify those likely to benefit from a social program; see for example Worden (1993), O'Leary, Decker, and Wandner (1998), Berger, Black, and Smith (2001), Black, Smith, Berger, and Noel (2003), and O'Leary, Decker, and Wandner (2005). Similarly, in evaluating medical therapies, it may be important to provide guidelines on how to assign treatment based on patient characteristics. In this paper, we develop an asymptotic optimality theory to guide comparison of such statistical treatment assignment rules, and show how to construct optimal procedures based on semiparametrically efficient estimates of treatment parameters.

Some of the early work on hypothesis testing adopted the Wald statistical decision theory framework, viewing tests as formal procedures for making decisions about treatments based on past data. For example, Karlin and Rubin (1956) show that for models satisfying a monotone likelihood ratio property, the class of one-sided tests is essentially complete for a range of loss functions associated with treatment assignment problems. However, much of the later work on hypothesis testing has not considered the risk properties of tests viewed as treatment assignment procedures. Manski (2000, 2002, 2004) and Dehejia (2005) point out that the problem of assigning individuals to treatments, based on empirical data, is distinct from the problem of estimating the treatment effect efficiently, or testing hypotheses about a treatment effect at a prespecified size. They advocate returning to a decision-theoretic framework, and specifying a loss function that quantifies the consequences of choosing different treatments under different states of nature. Manski focuses on calculating minmax and minmax regret risk for certain natural rules in randomized experiments, while Dehejia develops a Bayesian procedure for assigning individuals to job training programs based on data from a social experiment in California.

Finite-sample optimal treatment rules can be derived only for certain restricted classes of statistical models. The Karlin-Rubin theory applies to parametric settings satisfying the monotone likelihood ratio property, and Bayesian methods require a tractable likelihood function. Recently, Schlag (2006) and Stoye (2006) have obtained finite-sample minmax results for randomized experiments with a discrete covariate and a bounded continuous outcome. Despite these important results, it is difficult to obtain exact optimality results in many empirically relevant settings, in the same way that it is difficult to obtain exact optimal estimators or hypothesis tests. In this paper, we consider large-sample approximations to parametric and semiparametric statistical treatment assignment problems, and provide a general asymptotic theory for optimal treatment assignment. The data could come from a randomized experiment or an observational data source, and we allow for unrestricted outcome and covariate distributions (including continuously distributed covariates). The key requirement is that the treatment effect be point-identified and satisfy a local asymptotic

normality condition.

We consider three loss functions that arise naturally within the treatment assignment setting: a two-point loss function; a "social welfare" loss function; and a regret version of the social welfare loss. We reparametrize the models so that the problem of determining whether to assign the treatment does not become trivial as the sample size increases, and then we focus on obtaining statistical decision rules that are approximately minmax in these local neighborhoods.[1] The parameter localization we employ is the same one commonly used in hypothesis testing theory, and our asymptotic optimality theory for treatment assignment rules extends classic work on asymptotics for hypothesis tests. In particular, we build upon the uniformly most powerful property of certain semiparametric tests developed by Choi, Hall, and Schick (1996), to develop complete class and risk optimality results in semiparametric limit experiments. The notion of a limit experiment is central to Le Cam's asymptotic extension of the Wald (1950) theory of statistical decision functions.[2] The key idea is to obtain an asymptotic approximation to the entire statistical decision problem, not just a particular decision rule. Often, the approximate decision problem is considerably simpler, and can be solved exactly. Then, one finds a sequence of rules in the original problem that asymptotically matches the optimal rule in the limiting version of the decision problem.

We begin by studying regular parametric models, and show that the treatment assignment problem is asymptotically equivalent to a simpler problem, in which one observes a single draw from a multivariate normal distribution with unknown mean and known variance matrix, and must decide whether a linear combination of the elements of the mean vector is greater than zero. Not surprisingly, there is a close connection between the treatment assignment problem and a one-sided hypothesis testing problem. In the limiting version of the treatment assignment problem, we "slice" the parameter space into one-dimensional subspaces, and use the essential complete class theorem of Karlin and Rubin (1956) to obtain exact minmax bounds and the minmax rules. It turns out that the same rule is minmax over all subspaces, leading to a minmax result over the entire parameter space. Finally, we use these exact results in the simple multivariate normal case to provide asymptotic minmax bounds, and sequences of decision rules that achieve these bounds, in the original sequence of decision problems. For a symmetric version of the two-point loss, and for the minmax regret criterion, a simple rule based on an asymptotically efficient parameter estimator (such as the maximum likelihood estimator) is asymptotically minmax. Although this rule has a very natural form, it implies less conservative decision making than hypothesis testing at conventional significance levels.

We then extend the results for parametric models to a semiparametric setting, where the welfare gain of the treatment can be expressed as a regular functional of the unknown distribution. In this

[1] It is important to note that the local asymptotic minmax criterion is distinct from global minmax, because it only considers worst-case performance in a "small" neighborhood of parameter values. For example, local asymptotic minmax rules do not necessarily correspond to limits of global minmax rules.

[2] For expositions of the Le Cam theory, see Le Cam (1986), Van der Vaart (1991a), and Van der Vaart (1998).

case, the limit experiment can be expressed as an observation of a countable sequence of normal random variables. As in the parametric case, we solve the problem along certain one-dimensional subspaces, and then show that the same rule is optimal for all such subspaces. Optimal rules can be constructed from semiparametrically efficient point estimators of the welfare gain functional. As an example, we consider Manski's conditional empirical success rules, and show that they are asymptotically minmax regret rules when the model for outcomes is essentially unrestricted.

In the next section, we set up the basic statistical treatment assignment problem. In Section 3, we adopt a local parameter approach, and show the limiting Gaussian form of the treatment assignment problem. In Section 4, we solve the approximate treatment assignment problem according to the minmax criterion, and then apply the solution to obtain asymptotic minmax bounds on risk and asymptotic minmax rules in the original sequence of decision problems. Section 5 then develops the semiparametric version of the argument.

2 Statistical Treatment Assignment Problem

2.1 Known Outcome Distributions

Following Manski (2000, 2002, 2004), we consider a social planner, who assigns individuals to different treatments based on their observed background variables. Suppose that a randomly drawn individual has covariates denoted by a random variable X on a space $\mathcal{X}$, with marginal distribution F_X. The set of possible treatment values is $\mathcal{T} = \{0, 1\}$. The planner observes $X = x$, and assigns the individual to treatment 1 according to a treatment rule

$$\delta(x) = Pr(T = 1|X = x).$$

Let Y_0 and Y_1 denote potential outcomes for the individual, and let their distribution functions conditional on $X = x$ be denoted $F_0(\cdot|x)$ and $F_1(\cdot|x)$ respectively. Given a rule δ, the outcome distribution conditional on $X = x$ is

$$F_\delta(\cdot|x) = \delta(x)F_1(\cdot|x) + (1 - \delta(x))F_0(\cdot|x).$$

For a given outcome distribution F, let the *social welfare* be a functional $W(F)$. We define

$$W_0(x) = W(F_0(\cdot|x)), \quad W_1(x) = W(F_1(\cdot|x)).$$

A special case is the utilitarian social welfare function

$$W(F) = \int w(y)dF(y),$$

where $w : \mathbb{R} \to \mathbb{R}$ is a strictly increasing, concave function. Then

$$W_0(x) = \int w(y) dF_0(y|x), \qquad W_1(x) = \int w(y) dF_1(y|x).$$

Suppose that F_0 and F_1 are known. Then, the optimal rule would have, for F_x-almost all x,

$$\delta^*(x) = \begin{cases} 1 & \text{if } W_0(x) < W_1(x) \\ 0 & \text{if } W_0(x) > W_1(x) \end{cases}$$

(For x such that $W_0(x) = W_1(x)$, any value of $\delta^*(x)$ is optimal.)

2.2 Unknown Outcome Distributions

If F_0 and F_1 are not known, the optimal rule described above is not feasible. Suppose that F_0 and F_1 can be characterized by a parameter $\theta \in \Theta$, where the parameter space could be finite-dimensional or infinite-dimensional, and let $w_0(x, \theta)$ and $w_1(x, \theta)$ denote the values for $W_0(x)$ and $W_1(x)$ when F_0 and F_1 follow θ. It will be convenient to work with the welfare contrast

$$g(x, \theta) := w_1(x, \theta) - w_0(x, \theta).$$

We assume that w_0 and g are continuously differentiable in θ for F_X-almost all x.[3]

Suppose we have some data that are informative about θ. For example, we might have run a randomized experiment in the past that is informative about the treatment effect. Or, we could have an observational data set that identifies the relevant treatment effects. We can express this as $Z_n \sim P_\theta^n$, where $\{P_\theta^n, \theta \in \Theta\}$ is a collection of probability measures on some space $\mathcal{Z}^n$. Here, we interpret n as the sample size, and we will consider below a sequence of experiments $\mathcal{E}_n = \{P_\theta^n, \theta \in \Theta\}$ as the sample size grows.

Example 1 *Dehejia (2005) uses data from a randomized evaluation comparing the Greater Avenues for Independence (GAIN) program to the standard AFDC program for welfare recipients in Alameda County, California. The two possible treatments are the GAIN program ($T = 1$) and the standard AFDC program ($T = 0$). The outcome of interest is individual earnings in various quarters after the program. Since many welfare recipients had zero earnings, Dehejia used a Tobit model. A simplified version of Dehejia's model is:*

$$Y_i = \max\{0, \alpha_1' X_i + \alpha_2 T_i + \alpha_3' X_i \cdot T_i + \epsilon_i\},$$

where the ϵ_i are IID $N(0, \sigma^2)$. Dehejia estimated this model using the n experimental subjects,

[3] For a discussion of the relationship between the net social welfare and traditional measures of effects of treatments, such as the average treatment effect, see Dehejia (2003).

and then produced predictive distributions for a hypothetical $(n+1)$th subject to assess different treatment assignment rules.

In our notation, the parameter vector is $\theta = (\alpha_1, \alpha_2, \alpha_3, \sigma)$, and the data informative about θ are

$$Z_n = \{(T_i, X_i, Y_i) : i = 1, \ldots, n\}.$$

For a simple utilitarian social welfare measure that takes the average earnings of individuals, we would have

$$\begin{aligned} w_0(x,\theta) &= E_\theta[Y_{n+1}|X_{n+1} = x, T_{n+1} = 0]; \\ w_1(x,\theta) &= E_\theta[Y_{n+1}|X_{n+1} = x, T_{n+1} = 1]; \\ g(x,\theta) &= E_\theta[Y_{n+1}|X_{n+1} = x, T_{n+1} = 1] - E_\theta[Y_{n+1}|X_{n+1} = x, T_{n+1} = 0]. \end{aligned}$$

□

A randomized statistical treatment rule is a mapping $\delta : \mathcal{X} \times \mathcal{Z}^n \to [0,1]$. We interpret it as the probability of assigning a (future) individual with covariate $X = x$ to treatment, given past data $Z_n = z$:

$$\delta(x,z) = Pr(T = 1|X = x, Z_n = z).$$

In order to implement the Wald statistical decision theory approach, we need to specify a loss function connecting actions to consequences. We consider three loss functions. The first is taken from standard hypothesis testing theory, and penalizes making the wrong choice by an amount that depends only on whether the optimal assignment is treatment or control:
Loss A:

$$L^A(\delta,\theta,x) = \begin{cases} K_0 \cdot (1-\delta) & \text{if } g(x,\theta) > 0 \\ K_1 \cdot \delta & \text{if } g(x,\theta) \leq 0 \end{cases}$$
$$K_0 > 0, \qquad K_1 > 0$$

The next loss function corresponds to maximizing expected social welfare. Since $\delta W_1(x) + (1-\delta)W_0(x)$ is social welfare, we use its negative as loss:
Loss B:

$$\begin{aligned} L^B(\delta,\theta,x) &= -[\delta W_1(x) + (1-\delta)W_0(x)] \\ &= -W_0(x) - \delta[W_1(x) - W_0(x)] \\ &= -w_0(x,\theta) - \delta \cdot g(x,\theta). \end{aligned}$$

Unfortunately, when combined with the minmax criterion introduced below, loss B typically leads

to degenerate minmax solutions. This degeneracy arises because the loss may be unbounded in some region of the parameter space for each rule. This problem was pointed out by Savage (1951) and motivated his introduction of the minmax regret criterion, which compares the welfare loss to the welfare loss of the infeasible optimal rule. In the remainder of the paper, we focus on Loss A and Loss C; for a discussion of Loss B, see Appendix B.

The minmax regret criterion can be implemented by modifying the loss function. Recall that the infeasible optimal treatment rule is $\delta^*(x) = 1(g(x,\theta) > 0)$. The regret is the welfare loss of a rule, compared with the welfare loss of the infeasible optimal rule:
Loss C:

$$\begin{aligned} L^C(\delta,\theta,x) &= L^B(\delta,\theta,x) - L^B(\delta^*,\theta,x) \\ &= g(x,\theta)[1(g(x,\theta) > 0) - \delta]. \end{aligned}$$

Note that losses A and C do not depend on $w_0(x,\theta)$, so that only the welfare contrast $g(x,\theta)$ is relevant for the decision problem.

The risk of a rule $\delta(x,z)$ under loss L and given θ, is

$$\begin{aligned} R(\delta,\theta) &= EL(\delta(X,Z),\theta,X) \\ &= \int\int L(\delta(x,z),\theta,x) dP_\theta^n(z) dF_X(x) \end{aligned}$$

A minmax decision rule over some class Δ of decision rules, solves

$$\inf_{\delta\in\Delta} \sup_{\theta\in\Theta} R(\delta,\theta).$$

For the local asymptotic theory to follow, it is more convenient to consider a "pointwise-in-X" version of the minmax problem:

$$\inf_{\delta(x,\cdot)\in\Delta} \sup_{\theta\in\Theta} \int L(\delta(x,z),\theta,x) dP_\theta^n(z).$$

In general, this can lead to different minmax rules than the global minmax problem. In the remainder of the paper we consider the pointwise decision problem.

3 Regular Parametric Models

We first consider regular parametric models, where the likelihood is smooth in a finite-dimensional parameter. It will turn out that our approach can then be extended in a natural way to infinite-dimensional models in Section 5. To develop asymptotic approximations, we adopt a local parametrization approach, as is standard in the literature on efficiency of estimators and test statistics. We use

the local asymptotic representation of regular parametric models by a Gaussian shift experiment to derive a simple approximate characterization of the decision problem.

3.1 Plug-in Rules and Local Parametrization

Suppose that Θ is an open subset of $\mathbb{R}^k$, and that the $\{P_\theta^n, \theta \in \Theta\}$ are dominated by some measure μ^n and satisfy conventional regularity conditions. A natural estimator of θ is the maximum likelihood estimator

$$\hat{\theta}(Z_n) = \arg\max_\theta \frac{dP_\theta^n}{d\mu^n}(Z_n),$$

and one possible treatment assignment rule is the "plug-in" rule

$$\hat{\delta}(x, Z_n) = 1(g(x, \hat{\theta}(Z_n)) > 0),$$

with associated risk

$$\begin{aligned} R_x(\hat{\delta}, \theta) &= \int L(\hat{\delta}(x, z), \theta, x) dP_\theta^n(z) \\ &= \int L(1(g(x, \hat{\theta}(z)) > 0), \theta, x) dP_\theta^n(z). \end{aligned}$$

Except in certain special cases, the exact distribution of the MLE $\hat{\theta}$ under θ_0 cannot be easily obtained, and as a consequence it is difficult to calculate the risk of a given decision rule, much less find the rule that minimizes the worst-case risk. Although the exact distribution of the MLE is rarely known in a useful form, many asymptotic approximation results are available for the MLE and other estimators. This suggests that for reasonably large sample sizes, we may be able to use such approximations to study the corresponding decision rules.

First, consider the issue of consistency: As $n \to \infty$, the MLE and many other estimators satisfy $\hat{\theta} \xrightarrow{\text{p}} \theta_0$. This implies that the rule $\hat{\delta} = 1(g(x, \hat{\theta}) > 0)$ will be consistent, in the sense that if $g(x, \theta_0) > 0$, $\Pr(\hat{\delta} = 1) \longrightarrow 1$, and if $g(x, \theta_0) < 0$, then $\Pr(\hat{\delta} = 0) \longrightarrow 1$.

Although this is a useful first step, it does not permit us to distinguish between plug-in rules based on different consistent estimators, or to consider more general rules that do not have the plug-in form. We therefore focus on developing local asymptotic approximations to the distributions of decision rules.

For the MLE, under suitable regularity conditions we have

$$\sqrt{n}(\hat{\theta} - \theta_0) \overset{\theta_0}{\rightsquigarrow} N(0, I_{\theta_0}^{-1}),$$

where we use $\overset{\theta_0}{\rightsquigarrow}$ to denote convergence in distribution (weak convergence) under θ_0, and I_{θ_0} is the

Fisher information matrix. By the delta method, we have that

$$\sqrt{n}(g(x,\hat{\theta}) - g(x,\theta_0)) \overset{\theta_0}{\rightsquigarrow} N(0, \dot{g}' I_{\theta_0}^{-1} \dot{g}),$$

where $\dot{g} = \frac{\partial}{\partial \theta} g(x,\theta_0)$. Consider an alternative consistent estimator $\tilde{\theta}$ with a larger asymptotic variance:

$$\sqrt{n}(\tilde{\theta} - \theta_0) \overset{\theta_0}{\rightsquigarrow} N(0, V),$$

where $V - I_{\theta_0}^{-1}$ is positive definite. Since $\tilde{\theta}$ is "noisier" than the MLE, we might expect that the plug-in rule $\tilde{\delta} = 1(g(x,\tilde{\theta}) > 0)$ should do worse than $\hat{\delta}$. One way to make this reasoning formal, is to adopt the local parametrization (Pitman alternative) approach, which is commonly used in asymptotic analysis of hypothesis tests.[4] In our setting, this means considering values for θ such that $g(x,\theta)$ is "close" to 0, so that there is a nontrivial difficulty in distinguishing between the effects of the two treatments as sample size grows. Specifically, assume that θ_0 is such that

$$g(x,\theta_0) = 0, \tag{1}$$

and consider parameter sequences of the form $\theta_0 + \frac{h}{\sqrt{n}}$, for $h \in \mathbb{R}^k$. To be clear, Equation (1) is not the only case of interest in general, but for establishing asymptotic optimality, it is the key case to focus on. For combinations of (x,θ_0) such that $g(x,\theta_0) \neq 0$, the treatment that is better at θ_0 will be better for all local alternatives $\theta_0 + h/\sqrt{n}$ asymptotically, and any consistent rule will select the appropriate treatment in the limit. In this sense, these cases create no difficulties for asymptotic optimality, and the rules provided below will be asymptotically best for these cases as well.

For the MLE, it can typically be shown that

$$\sqrt{n}(\hat{\theta} - \theta_0 - h/\sqrt{n}) \overset{\theta_0 + h/\sqrt{n}}{\rightsquigarrow} N(0, I_{\theta_0}^{-1}),$$

where $\overset{\theta_0+h/\sqrt{n}}{\rightsquigarrow}$ denotes weak convergence under the sequence of probability measures $P_{\theta_0+h/\sqrt{n}}$. We will sometimes abbreviate this as $\overset{h}{\rightsquigarrow}$.

By assumption, for all $h \in \mathbb{R}^k$, $\sqrt{n}(g(x,\theta_0 + h/\sqrt{n}) - g(x,\theta_0)) \to \dot{g}'h$. By standard calculations,

$$P_{\theta_0+h/\sqrt{n}}(g(x,\hat{\theta}) > 0) \to 1 - \Phi\left(\frac{-\dot{g}'h}{\sqrt{\dot{g}' I_{\theta_0}^{-1} \dot{g}}}\right) = \Phi\left(\frac{\dot{g}'h}{\sqrt{\dot{g}' I_{\theta_0}^{-1} \dot{g}}}\right).$$

As an illustration, consider Loss C, the welfare regret loss function. In order to keep the loss

[4] Alternatively, we could use large-deviations asymptotics, in analogy with Bahadur efficiency of hypothesis tests. Manski (2003) uses finite-sample large-deviations results to bound the risk properties of certain types of treatment assignment rules in a binary-outcome randomized experiment. Puhalskii and Spokoiny (1998) develop a large-deviations version of asymptotic statistical decision theory and apply it to estimation and hypothesis testing.

from degenerating to 0 as sample size increases, we scale it up by the factor $\sqrt{n}$:

$$\sqrt{n} \cdot L^C(\delta, h, x) = -\sqrt{n} \cdot g(x, \theta_0 + h/\sqrt{n})[1(g(x, \theta_0 + h/\sqrt{n}) > 0) - \delta(x, z)].$$

Then the scaled risk can be written as

$$\begin{aligned} \sqrt{n} \cdot R^C(\delta, h, x) &= E_h\left[\sqrt{n} \cdot L^C(\delta(x, Z), h, x)\right] \\ &= \sqrt{n} \cdot g(x, \theta_0 + h/\sqrt{n}) \cdot [1(g(x, \theta_0 + h/\sqrt{n}) > 0) - E_h(\delta(x, Z))] \end{aligned}$$

For the MLE plug-in rule,

$$\begin{aligned} \sqrt{n} \cdot R^C(\hat{\delta}, h, x) &= \sqrt{n} \cdot g(x, \theta_0 + h/\sqrt{n}) \cdot [1(\sqrt{n} g(x, \theta_0 + h/\sqrt{n}) > 0) - P_h(g(x, \hat{\theta}) > 0)] \\ &\to \dot{g}'h \cdot \left[1(\dot{g}'h > 0) - \Phi\left(\frac{\dot{g}'h}{\sqrt{\dot{g}' I_{\theta_0}^{-1} \dot{g}}}\right)\right] \end{aligned}$$

Now return to the alternative estimator $\tilde{\theta}$ and assume

$$\sqrt{n}(\tilde{\theta} - \theta_0 - h/\sqrt{n}) \overset{\theta_0 + h/\sqrt{n}}{\rightsquigarrow} N(0, V),$$

where $V - I_{\theta_0}^{-1}$ is positive semidefinite, and let $\tilde{\delta} = 1(g(x, \tilde{\theta}) > 0)$. By straightforward calculations, it can be shown that for all h,

$$\lim_{n \to \infty} \sqrt{n} \cdot R^C(\tilde{\delta}, h, x) \geq \lim_{n \to \infty} \sqrt{n} \cdot R^C(\hat{\delta}, h, x).$$

Thus, $\hat{\delta}$ asymptotically dominates $\tilde{\delta}$, and the plug-in rule using the MLE is minmax among plug-in rules based on estimators which are asymptotically normal and unbiased. Loss A also yields the same conclusion. However, this result is limited in scope, because it only considers a restricted class of possible decision rules. For example, a conventional hypothesis testing approach might choose the treatment when $g(x, \hat{\theta})$ is greater than a strictly positive constant c, rather than 0. In the next section, we examine the problem of finding asymptotically minmax decision rules without strong restrictions on the class of possible rules.

3.2 Limits of Experiments

In this section we use the limits of experiments framework (Le Cam 1986) to examine the statistical treatment assignment problem. Although this framework is typically applied to study point estimation and hypothesis testing, it applies much more broadly, to general statistical decision problems.

As before, we fix x, and let Θ be an open subset of $\mathbb{R}^k$. Let $\theta_0 \in \Theta$ satisfy $g(x, \theta_0) = 0$ for a given

x. Assume that the sequence of experiments $\mathcal{E}_n = \{P_\theta^n, \theta \in \Theta\}$ satisfies local asymptotic normality: for all sequences $h_n \to h$ in $\mathbb{R}^k$,

$$\log \frac{dP^n_{\theta_0+h_n/\sqrt{n}}}{dP^n_{\theta_0}} = h'\Delta_n - \frac{1}{2}h' I_{\theta_0} h + o_{P_{\theta_0}}(1),$$

where $\Delta \overset{\theta_0}{\rightsquigarrow} N(0, I_{\theta_0})$.[5] Further, assume that I_{θ_0} is nonsingular.

Then, by standard results, the experiments $\mathcal{E}_n$ converge weakly to the experiment

$$Z \sim N(h, I_{\theta_0}^{-1}).$$

By the asymptotic representation theorem, for any sequence of statistical decision rules δ_n that possesses limit distributions under every local parameter, there exists a feasible decision rule δ in the limit experiment such that $\delta_n \overset{h}{\rightsquigarrow} \delta$ for all h. To characterize the connection with decision rules in the limit experiment formally, we specialize Theorem 9.4 and Corollary 9.5 of Van der Vaart (1998), which give asymptotic representations for test procedures. The hypothesis testing problem is closely related to the treatment assignment problem, but we do not require treatment procedures to have a prespecified significance level, and instead study their behavior under specific loss functions. The asymptotic representation theorem for tests does not involve confidence levels or loss functions, however, so we can apply the result to our treatment assignment procedures:

Proposition 1 *Let Θ be an open subset of $\mathbb{R}^k$, with $\theta_0 \in \Theta$ such that $g(x, \theta_0) = 0$ for a given x, where $g(x, \theta)$ is differentiable at x, θ_0. Let the sequence of experiments $\mathcal{E}_n = \{P_\theta^n, \theta \in \Theta\}$ satisfy local asymptotic normality with nonsingular information matrix I_{θ_0}. Consider a sequence of treatment assignment rules $\delta_n(x, z_n)$ in the experiments $\mathcal{E}_n$, and let*

$$\pi_n(x, h) = E_h[\delta_n(x, Z_n)].$$

Suppose $\pi_n(x, h) \to \pi(x, h)$ for every h. Then there exists a function $\delta(x, z)$ such that

$$\begin{aligned} \pi(x, h) &= E_h[\delta(x, Z)] \\ &= \int \delta(x, z) dN(z|h, I_{\theta_0}^{-1}), \end{aligned}$$

where $dN(z|h, I_{\theta_0}^{-1})/dz$ is the pdf of a multivariate normal distribution with mean h and variance $I_{\theta_0}^{-1}$.

[5] In the case where the P_θ^n is the n-fold product measure corresponding to a random sample of size n from P_θ, then a sufficient condition for local asymptotic normality is differentiability in quadratic mean of the probability measures $\{P_\theta\}$.

Proposition 1 shows that the simple multivariate normal shift experiment can be used to study the asymptotic behavior of treatment rules in parametric models. In particular, any asymptotic distribution of a sequence of treatment rules can be expressed as the (exact) distribution of a treatment rule in a simple Gaussian model with sample size one.

Before we consider the Gaussian limit experiment in detail, it is useful to examine the limiting behavior of the loss and risks functions, to provide heuristic guidance on the relevant forms of the loss functions in the limit experiment. Each loss function we consider can be written in the form

$$L(\delta, \theta, x) = L(0, \theta, x) + \delta[L(1, \theta, x) - L(0, \theta, x)].$$

This linearity in δ makes it possible to define the asymptotic risk functions to have essentially the same form as the original risk functions.

For Loss A, $K_0 - K_1$ loss, and an estimator sequence δ_n with $\pi_n(h, x) \to \pi(x, h)$, the associated risk function can be written in terms of the local parameter h as

$$\begin{aligned} R_n^A(\delta, h, x) &= E_h\left[L^A(\delta(Z_n), \theta_0 + \frac{h}{\sqrt{n}}, x)\right] \\ &= E_h\left[L^A(0, \theta_0 + \frac{h}{\sqrt{n}}, x) + \delta(Z_n)\left(L^A(1, \theta_0 + \frac{h}{\sqrt{n}}, x) - L^A(0, \theta_0 + \frac{h}{\sqrt{n}}, x)\right)\right] \end{aligned}$$

By differentiability g at θ_0,

$$\lim_{n\to\infty} 1(g(x, \theta_0 + \frac{h}{\sqrt{n}} > 0)) = 1(\dot{g}'h > 0)$$

and

$$\lim_{n\to\infty} 1(g(x, \theta_0 + \frac{h}{\sqrt{n}} < 0)) = 1(\dot{g}'h < 0).$$

The case $\dot{g}'h = 0$ presents a complication for taking limits as above, but since the loss function is bounded below by 0, we can express a lower bound on limiting risk as

$$\liminf_{n\to\infty} R_n^A(\delta, h, x) \geq K_0 \cdot 1(\dot{g}'h > 0) + \pi(x, h)\left[K_1 \cdot 1(\dot{g}'h < 0) - K_0 \cdot 1(\dot{g}'h > 0).\right]$$

We will denote the limiting risk function on the right hand side by $R_\infty^A(\delta, h, x)$. This is the risk function for a modified version of loss A, where we replace $g(x, \theta_0 + h/\sqrt{n})$ by $\dot{g}'h$ and set loss to 0 when $\dot{g}'h = 0$. This suggests that analyzing the Gaussian shift limit experiment, with this modified version of the risk function, will yield asymptotic minmax bounds for the original treatment assignment problem.

For Loss C, the net welfare term $g(x, \theta_0 + \frac{h}{\sqrt{n}}) \to g(x, \theta_0) = 0$, so it is natural to renormalize the risk by a factor of $\sqrt{n}$ to keep the limiting risk nondegenerate, as we did in Section 3.1. The

behavior of the loss at $\dot{g}'h = 0$ does not create a problem in this case, and by simple calculations we have

$$\lim_{n\to\infty} \sqrt{n} \cdot E_h \left[L^C \left(\delta(Z_n), \theta_0 + \frac{h}{\sqrt{n}}, x \right) \right] = (\dot{g}'h) \left[1(\dot{g}'h > 0) - \pi(x, h) \right].$$

We will denote the risk function on the right as $R^C_\infty(\delta, h, x)$. The forms of the limiting risk functions are the same as the original ones, except with $g(x, \theta_0 + h/\sqrt{n})$ replaced by $\dot{g}'h$. Intuitively, if $\dot{g}'h > 0$, then for sufficiently large n, the treatment effect $g(x, \theta_0 + h/\sqrt{n})$ will be positive, and likewise if $\dot{g}'h < 0$ the treatment effect will eventually be negative. In light of Proposition 1, this suggests that we can study a simplified version of the original treatment assignment problem, in which the only data is a single draw from a multivariate normal distribution with unknown mean, and the treatment effect of interest is a simple linear function of the mean.

4 Minmax Treatment Rules in Gaussian Shift Experiments, and Asymptotic Minmax Rules

We have argued that the original sequence of treatment assignment problems can be approximated by an analogous treatment assignment problem in the simple Gaussian shift model. In this section, we consider the Gaussian shift experiment, and solve the minmax problem for the different loss functions. This leads to a local asymptotic minmax theorem for treatment assignment rules.

Suppose that $Z \sim N(h, I_{\theta_0}^{-1}), h \in \mathbb{R}^k$. Let $\dot{g} \in \mathbb{R}^k$ satisfy $\dot{g}' I_{\theta_0}^{-1} \dot{g} > 0$. We wish to decide whether $\dot{g}'h$ is positive or negative. (Here, $\dot{g}$ corresponds to the derivative of the function $g(x, \theta_0)$ in the original sequence of experiments, but the results for the multivariate normal shift experiment simply treat it as a vector of constants.) The action space is $\mathcal{A} = \{0, 1\}$, and a randomized decision rule $\delta(\cdot)$ maps $\mathbb{R}^k$ into $[0, 1]$ with the interpretation that $\delta(z) = Pr(T = 1|Z = z)$.

This situation is related to hypothesis testing problems with nuisance parameters. Here, interest centers on the scalar quantity $\dot{g}'h$. Our approach is to consider the problem along "slices" of the parameter space constructed in the following way: fix an h_0 such that $\dot{g}'h_0 = 0$, and for any $b \in \mathbb{R}$, define

$$h_1(b, h_0) = h_0 + \frac{b}{\dot{g}' I_{\theta_0}^{-1} \dot{g}} I_{\theta_0}^{-1} \dot{g}.$$

In each slice, the quantity $\dot{g}'h_1 = b$ is of interest. In these one-dimensional subspaces, it is relatively easy to solve for minmax rules, and it turns out that the same rule is minmax over all the subspaces.

The following result says that rules of the form $\delta_c = 1(\dot{g}'Z > c)$, for $c \in \mathbb{R}$, form an essential complete class on each slice. It simplifies the problem of finding minmax rules and bounds in the multivariate normal limit experiment, because we can limit our attention to the essential complete class on each subspace rather than have to search over all possible decision rules.

Proposition 2 *Let the loss $L(h,a)$ satisfy:*

$$[L(h,1) - L(h,0)]\,(\dot{g}'h) < 0$$

for all h such that $\dot{g}'h \neq 0$. For any randomized decision rule $\tilde{\delta}(z)$ and any fixed $h_0 \in \mathbb{R}^k$, there exists a rule of the form

$$\delta_c(z) = 1(\dot{g}'z > c)$$

which is at least as good as $\tilde{\delta}$ on the subspace $\{h_1(b,h_0) : b \in \mathbb{R}\}$.

Proof: see Appendix A.
□

This result is a special case of the essential complete class theorem of Karlin and Rubin (1956), which applies to models with a scalar parameter satisfying the monotone likelihood ratio property (see Schervish 1995, Theorem 4.68, p.244). We present an elementary proof in Appendix A to highlight the role of the parametrization by $b = \dot{g}'h$.

We now turn to the minmax problem in the limit experiment. We want to calculate the minmax risk, and a corresponding minmax rule (in the class $\{\delta_c\}$), under the loss functions we are working with. All of the risk functions are linear in $E_h\delta$, so the following expression will play a key role in our risk computations,

$$E_h(\delta_c) = Pr_h\left(\dot{g}'Z > c\right) = Pr_h\left(\frac{\dot{g}'(Z-h)}{\sqrt{\dot{g}'I_{\theta_0}^{-1}\dot{g}}} > \frac{c-\dot{g}'h}{\sqrt{\dot{g}'I_{\theta_0}^{-1}\dot{g}}}\right) = 1 - \Phi\left(\frac{c-\dot{g}'h}{\sqrt{\dot{g}'I_{\theta_0}^{-1}\dot{g}}}\right).$$

For loss A in the limit experiment, the appropriate risk function is:

$$R_\infty^A(\delta,h,x) = 1(\dot{g}'h > 0)[1 - E_h(\delta)]K_0 + 1(\dot{g}'h < 0)E_h(\delta)K_1.$$

where $K_0, K_1 > 0$. As we discussed earlier, the limit experiment risk for loss C is:

$$R_\infty^C(\delta,h,x) = (\dot{g}'h)[1(\dot{g}'h > 0) - E_h(\delta)].$$

If $\dot{g} = 0$, then $R_\infty^A = R_\infty^C = 0$, so all rules are minimax and the bound is given by zero. In this case, the data are uninformative about the relative welfare of the treatments. The next result considers the more interesting case with $\dot{g} \neq 0$.

Proposition 3 *Suppose $Z \overset{h}{\sim} N(h, I_\theta^{-1})$ for $h \in \mathbb{R}^k$, and $\dot{g} \neq 0$. In each case below, the infimum is taken over all possible randomized decision rules, and δ^* denotes a rule which attains the given*

bound:

(A) For Loss A,

$$\inf_{\delta}\sup_{h} R^{A}_{\infty}(\delta(Z,x),h,x) = \frac{K_0K_1}{K_0+K_1},$$

$$\delta^{*}1(\dot{g}'Z > c^{*}), \qquad c^{*} = \sqrt{\dot{g}'I_{\theta_0}^{-1}\dot{g}}\Phi^{-1}\left(\frac{K_1}{K_0+K_1}\right);$$

(C) For Loss C,

$$\inf_{\delta}\sup_{h} R^{C}_{\infty}(\delta(Z,x),h,x) = \tau^{*}\Phi(\tau^{*})\sqrt{\dot{g}'I_{\theta_0}^{-1}\dot{g}},$$

$$\tau^{*} = \arg\max_{\tau}\tau\Phi(-\tau),$$

$$\delta^{*} = 1(\dot{g}'Z > 0).$$

Proof: see Appendix A.
□

Loss A is well known from hypothesis testing theory, and the same bound is derived in the scalar normal case in Berger (1985), Section 5.3.2, Example 14. Our proof follows Berger's analysis along one-dimensional subspaces, showing that the same rule is optimal for each subspace, and then argues that the rule is optimal over the entire parameter space. The minmax result for Loss C appears to be new. As we noted earlier, the corresponding minmax analysis for Loss B (see Appendix B) leads to excessively conservative rules; thus we focus on the minmax regret approach, which corresponds to Loss C.

Since the multivariate shift model provides an asymptotic version of the original problem, in the sense that any sequence of decision rules in the original problem with limit distributions is matched by a decision rule in the limit experiment, we can use the exact bounds developed in Proposition 3 as asymptotic bounds in the original problem. This observation leads to the following theorem, which is our main result for smooth parametric models.

Theorem 1 *Assume the conditions of Proposition 1, and suppose that δ_n is any sequence of treatment assignment rules that converge to limit distributions under $\theta_0 + \frac{h}{\sqrt{n}}$ for every $h \in \mathbb{R}^k$. Then, for Loss A,*

$$\liminf_{n\to\infty}\sup_{h\in\mathbb{R}^k} E_h\left[L^{A}(\delta_n(Z_n),\theta_0+\frac{h}{\sqrt{n}},x)\right] \geq \frac{K_0K_1}{K_0+K_1},$$

and the bound is attained by the decision rules

$$\delta^{*}_{n} = 1(g(x,\hat{\theta}) > c^{*}), \qquad c^{*} = \left(\sqrt{\dot{g}'I_{\theta_0}^{-1}\dot{g}}\right)\Phi^{-1}\left(\frac{K_1}{K_0+K_1}\right),$$

where $\hat{\theta}$ *is an estimator sequence that satisfies* $\sqrt{n}(\hat{\theta} - \theta_0 - \frac{h}{\sqrt{n}}) \overset{h}{\rightsquigarrow} N(0, I_{\theta_0}^{-1})$ *for every* h.

For Loss C,

$$\liminf_{n\to\infty} \sup_{h\in\mathbb{R}^k} \sqrt{n} \cdot E_n \left[L^C \left(\delta_n(Z_n), \theta_0 + \frac{h}{\sqrt{n}}, x \right) \right] \geq \tau^* \Phi(\tau^*) \sqrt{\dot{g}' I_{\theta_0}^{-1} \dot{g}},$$

where $\tau^* = \arg\max_\tau \tau\Phi(-\tau)$. *The bound is attained by the rule* $\delta_n^* = 1(g(x, \hat{\theta}) > 0)$

Proof: see Appendix A.
□

For Loss A, note that if $K_0 = K_1$, then $c^* = 0$ so that the optimal rule is the same as for Loss C. In particular, plugging in the maximum likelihood estimator (or any other efficient estimator, such as the Bayes estimator), leads to an optimal rule in this local asymptotic minmax risk sense. Although perhaps not surprising, this rule is distinct from the usual hypothesis testing approach, which would require that the estimated net effect be above some strictly positive cutoff determined by the level specified for the test.

5 Semiparametric Models

Empirical studies of treatment effects often use nonparametric or semiparametric specifications, to allow for more flexibility in the modeling of treatment effects. In this section, we extend the results from the previous section to models with an infinite-dimensional parameter space. We use the local score representation of a general semiparametric model, as described in Van der Vaart (1991a). The limit experiment associated with the semiparametric model is a Gaussian process experiment. As in the previous section, we argue along one-dimensional slices of the limiting version of the statistical decision problem, to obtain complete-class results and risk bounds.

Suppose Z_n consists of an i.i.d. sample of size n drawn from a probability measure $P \in \mathcal{P}$, where $\mathcal{P}$ is the set of probability measures defined by the underlying semiparametric model.[6] In some cases the set $\mathcal{P}$ will include all distributions satisfying certain weak conditions (so that the model is nonparametric); in other cases the form of the semiparametric model may restrict the feasible distributions in $\mathcal{P}$.

We fix $P \in \mathcal{P}$, and, following Van der Vaart (1991a), define a set of paths on $\mathcal{P}$ as follows. For a measurable real function h, suppose $P_{t,h} \in \mathcal{P}$ satisfies the differentiability in quadratic mean

[6] The i.i.d. assumption can be weakened, as long as the limiting log-likelihood ratio process has the same limiting form.

condition,

$$\int \left[\frac{1}{t} \left(dP_{t,h}^{1/2} - dP^{1/2} \right) - \frac{1}{2} h dP^{1/2} \right]^2 \longrightarrow 0 \quad \text{as } t \downarrow 0 \tag{2}$$

for $t \in (0, \eta)$, $\eta > 0$. Let $\mathcal{P}(P)$ denote the set of maps $t \to P_{t,h}$ satisfying (2). These maps are called paths, and they represent one-dimensional parametric submodels for P in $\mathcal{P}$. The functions h provide a parametrization for the set of probability measures we consider. This parametrization is particularly convenient since, from Equation (2), we can regard h as the score function for the submodel $\{P_{t,h} : t \in (0, \eta)\}$. Note that (2) implies $\int h dP = 0$ and $\int h^2 dP < \infty$. Hence, $h \in L_2(P)$, the Hilbert space of square-integrable functions with respect to P.[7] Let $\langle \cdot, \cdot \rangle$ and $\| \cdot \|$ denote the usual inner product and norm on this space. Then the Fisher information for the submodel $\{P_{t,h} : t \in (0, \eta)\}$ is given by $\|h\|^2$. Let $T(P) \subset L_2(P)$ denote the set of functions h satisfying (2). $T(P)$ is the tangent space, which we will assume is a cone.

The limit experiment for this semiparametric model takes on a convenient form, as shown by Van der Vaart (1991a). Let $\tilde{h}_1, \tilde{h}_2, \ldots$ denote an orthonormal basis of a subspace of $L_2(P)$ that contains the closure of $\text{lin}(T(P))$. Any $h \in T(P)$ then satisfies $h = \sum_{j=1}^{\infty} \langle h, \tilde{h}_j \rangle \tilde{h}_j$. Consider a sequence of independent, normally distributed random variables $\Delta_1, \Delta_2, \ldots$ with $\Delta_j \sim N(\langle h, \tilde{h}_j \rangle, 1)$ under $h \in T(P)$. We can now construct the stochastic process $\{\Delta_\eta = \sum_{j=1}^{\infty} \langle \eta, \tilde{h}_j \rangle \Delta_j \ : \ \eta \in T(P)\}$. This is a Gaussian process with distribution depending on h; under $h = 0$, the process has mean zero, and has covariance function $E\Delta_\eta \Delta_{\eta'} = \langle \eta, \eta' \rangle$. Let Q_h denote the law of this process under h. Then (2) implies

$$\ln \frac{dP_{1/\sqrt{n},h}}{dP} \overset{P}{\rightsquigarrow} \ln \frac{dQ_h}{dQ_0} = \Delta_h - \frac{1}{2} \|h\|^2.$$

It follows that the limit experiment corresponding to the semiparametric model consists of observing the sequence $(\Delta_1, \Delta_2, \ldots)$ distributed Q_h under $h \in T(P)$.

Again, we use g to denote the difference in social welfare $W_1(x) - W_0(x)$. For a probability measure $P_{t,h}$, we denote this welfare contrast by $g(x, P_{t,h})$. We assume functional differentiability of g: there exists a continuous linear map $\dot{g} : T(P) \to \mathbb{R}$ such that

$$\frac{1}{t}(g(x, P_{t,h}) - g(x, P)) \longrightarrow \dot{g}(h) \quad \text{as } t \downarrow 0 \tag{3}$$

for every path in $\mathcal{P}(P)$.[8] It follows that that

$$\sqrt{n}(g(x, P_{1/\sqrt{n},h}) - g(x, P)) \to \dot{g}(h).$$

By the Riesz representation theorem, the functional $\dot{g}(\cdot)$ can be associated with an element $\dot{g} \in$

[7] Formally, the h defined in (2) are elements of $\mathcal{L}_2(P)$. We work with equivalence classes of such functions with respect to the L_2 norm, so we can consider $h \in L_2(P)$. .

[8] Van der Vaart (1991b) provides a thorough discussion of this differentiability notion, which is related to Hadamard differentiability.

$L_2(P)$ such that $\dot{g}(h) = \langle \dot{g}, h \rangle$ for all $h \in T(P)$. Assume $\|\dot{g}\|^2 = \langle \dot{g}, \dot{g} \rangle > 0$.

Note that $\Delta_{\dot{g}} = \sum_{j=1}^{\infty} \langle \dot{g}, \tilde{h}_j \rangle \Delta_j$. Assuming $\dot{g}$ is continuous, Van der Vaart (1989) shows that $\Delta_{\dot{g}}$ is an efficient estimator for $\dot{g}(h)$ in the limit experiment. From $\Delta_{\dot{g}} \sim N(0, \|\dot{g}\|^2)$ under $h = 0$, it follows that $\|\dot{g}\|^2$ provides the semiparametric efficiency bound for estimation of $g(P)$.

Given the limit experiment and the functional g, an analog to Proposition 1 follows from the same results in Van der Vaart (1998).

Proposition 1′ *Suppose that $g(x, P) = 0$ for a given x, where g satisfies (3). Let the sequence of experiments $\mathcal{E}_n = \{P_{1/\sqrt{n},h} : h \in T(P)\}$ satisfy (2). Consider a sequence of treatment rules $\delta_n(x, z_n)$ in the experiments $\mathcal{E}_n$, and let $\pi_n(x, h) = E_h[\delta_n(x, Z_n)]$. Suppose $\pi_n(x, h) \to \pi(x, h)$ for every h. Then there exists a function δ such that $\pi(x, h) = E_h[\delta(x, \Delta_1, \Delta_2, \ldots)]$ for $(\Delta_1, \Delta_2, \ldots)$ as defined above.*

For our statistical treatment rule problem, the loss functions considered will be the same as in the parametric case, with $g(x, P_{t,h})$ replacing $g(x, \theta)$. The limiting risk functions correspond exactly to the previous expressions. For δ_n and δ as in Proposition 1′,

$$\begin{aligned} \liminf_{n\to\infty} R_n^A(\delta, h, x) &= \liminf_{n\to\infty} E_h\left[L^A(\delta_n(x, Z_n), P_{1/\sqrt{n},h}, x)\right] \\ &\geq K_0 \cdot 1(\langle \dot{g}, h \rangle > 0) + \pi(x, h)\left[K_1 \cdot 1(\langle \dot{g}, h \rangle < 0) - K_0 \cdot 1(\langle \dot{g}, h \rangle > 0)\right] \\ &\quad (= R_\infty^A(\delta, h, x)), \end{aligned}$$

$$R_\infty^C(\delta, h, x) = \lim_{n\to\infty} \sqrt{n} \cdot E_h\left[L^C\left(\delta_n(x, Z_n), P_{1/\sqrt{n},h}, x\right)\right] = \langle \dot{g}, h \rangle \left[1(\langle \dot{g}, h \rangle > 0) - \pi(x, h)\right].$$

Next, we develop an analog of Proposition 2, the essential complete class theorem along slices, for the semiparametric limit experiment. Take $h_0 \in T(P)$ such that $\langle \dot{g}, h_0 \rangle = 0$, and for $b \in \mathbb{R}$ let

$$h_1(b, h_0) = h_0 + \frac{b}{\|\dot{g}\|^2} \dot{g}.$$

Proposition 2′ *Let the loss $L(a, P_{t,h})$ satisfy:*

$$[L(1, P_{t,h}) - L(0, P_{t,h})] \langle \dot{g}, h \rangle < 0$$

for all h such that $\langle \dot{g}, h \rangle \neq 0$. For any randomized decision rule $\tilde{\delta}(\Delta_1, \Delta_2, \ldots)$ and any fixed $h_0 \in T(P)$, there exists a rule of the form

$$\delta_c(\Delta_1, \Delta_2, \ldots) = 1(\Delta_{\dot{g}} > c)$$

which is at least as good as $\tilde{\delta}$ on the subspace $\{h_1(b, h_0) : b \in \mathbb{R}\}$.

Proof: see Appendix A.
□

Similar to the parametric case, Proposition 2′ can be used to obtain risk bounds and best treatment assignment rules:

Proposition 3′ *Consider treatment rules on* $(\Delta_1, \Delta_2, \ldots)$*, as defined above, for* $h \in T(P)$*, and assume* $\|\dot{g}\|^2 > 0$*. In each case below, the infimum is taken over all possible randomized decision rules, and* δ^* *denotes a rule which attains the given bound:*

(A) For Loss A,

$$\inf_{\delta} \sup_{h} R^A_{\infty}(\delta, h, x) = \frac{K_0 K_1}{K_0 + K_1},$$

$$\delta^* = 1(\Delta_{\dot{g}} > c^*), \qquad c^* = \sqrt{\|\dot{g}\|^2}\Phi^{-1}\left(\frac{K_1}{K_0 + K_1}\right);$$

(C) For Loss C,

$$\inf_{\delta} \sup_{h} R^C_{\infty}(\delta, h, x) = \tau^* \Phi(\tau^*) \sqrt{\|\dot{g}\|^2},$$

$$\tau^* = \arg\max_{\tau} \tau \Phi(-\tau),$$

$$\delta^* = 1(\Delta_{\dot{g}} > 0).$$

Proof: These bounds follow by the same argument given for Proposition 3.
□

Finally, using this result, we can characterize the asymptotically optimal treatment assignment rules in the semiparametric model:

Theorem 1′ *Assume the conditions of Proposition 1′ hold, and let* δ_n *be any sequence of treatment assignment rules that converge to limit distributions under* $P_{1/\sqrt{n},h}$ *for every* $h \in T(P)$*. Suppose that the estimator sequence* $\hat{g}_n(Z_n)$ *attains the semiparametric efficiency bound for estimating* $g(P)$*.*

Then, for Loss A,

$$\liminf_{n\to\infty} \sup_{h \in T(P)} E_h\left[L^A(\delta_n(x, Z_n), P_{1/\sqrt{n},h}, x)\right] \geq \frac{K_0 K_1}{K_0 + K_1},$$

and the bound is attained by the decision rules

$$\delta^*_n = 1(\hat{g}_n(Z_n) > c^*), \qquad c^* = \left(\sqrt{\|\dot{g}\|^2}\right)\Phi^{-1}\left(\frac{K_1}{K_0 + K_1}\right).$$

For Loss C,

$$\liminf_{n\to\infty} \sup_{h\in T(P)} \sqrt{n}\cdot E_h\left[L^C\left(\delta_n(x,Z_n), P_{1/\sqrt{n},h}, x\right)\right] \geq \tau^*\Phi(\tau^*)\sqrt{\|\dot{g}\|^2},$$

where $\tau^* = \arg\max_\tau \tau\Phi(-\tau)$. *The bound is attained by the rule* $\delta_n^* = 1(\hat{g}_n(Z_n) > 0)$.

Proof: By the same argument as for Theorem 1.
□

Thus, a plug-in rule based on a semiparametrically efficient estimator is optimal. This implies that the conditional empirical success rules studied by Manski (2004) are asymptotically optimal among all rules when the distribution of outcomes is essentially unrestricted:

Example 2 *(Conditional Empirical Success Rules)*

Suppose that $W_0(x) = 0$, *and that we observe a random sample* (X_i, Y_i), $i = 1, \ldots, n$, *where* X_i *has a finitely supported distribution and* $Y_i|X_i$ *has conditional distribution* $F_1(y|x)$. *The social welfare contrast is the functional*

$$g(x, F_1) = \int w(y)dF_1(y|x).$$

The conditional distribution function F_1 *is unknown, and the set of possible CDFs* $\mathcal{P}$ *is the largest set satisfying*

$$\sup_{F_1\in\mathcal{P}} E[|w(Y)|^2|X = x] < \infty.$$

The conditional empirical success rule of Manski (2004) can be expressed as

$$\hat{\delta}_n(x) = 1(\hat{g}_n(x) > 0),$$

where

$$\hat{g}_n(x) := \frac{\sum_{i=1}^n w(Y_i)\cdot 1(X_i = x)}{\sum_{i=1}^n 1(X_i = x)}.$$

The estimator $\hat{g}_n(x)$ *is an asymptotically efficient estimator of* $g(x, F_1)$ *(Bickel, Klaasen, Ritov, and Wellner (1993), pp. 67-68). Therefore,* $\hat{\delta}_n$ *is asymptotically minmax for regret loss C.*

This result extends easily to the case where $W_0(x)$ *is not known; then* $\hat{g}_n(x)$ *would be a difference of conditional mean estimates for outcomes under treatments 1 and 0.*
□

6 Conclusion

We have examined asymptotic properties of treatment assignment rules in regular parametric and semiparametric settings. The limiting version of the decision problem is a treatment assignment problem involving a single observation from a Gaussian shift model. Using simple extensions of classic results from the theory of one-sided tests, we obtain exact solutions for minmax rules in this simple setting. This leads to local asymptotic minmax bounds on risk in the original sequence of models. Our sharpest results are for the social welfare regret loss (loss C), which has been emphasized by Manski (2004). We show that a plug-in rule based on an efficient estimator of the treatment effect, is locally asymptotically minmax. This rule is intuitive, but does lead to less conservative treatment assignment than typical applications of hypothesis testing, which would suggest to apply the treatment only if an estimator of the treatment effect was above some strictly positive cutoff.

Appendix A: Proofs

Proof of Proposition 2:
The result can be obtained as a corollary of Karlin and Rubin (1956), Theorem 1, but we present a simple proof that highlights the role of our restriction to subspaces $h \in \{h_1(b, h_0) : b \in \mathbb{R}\}$.

For a decision rule δ, the risk function is

$$\begin{aligned} R(h,\delta) &= \int [\delta(z)L(h,1) - (1-\delta(z))L(h,0)]\, f(z|h)dz \\ &= L(h,0) - [L(h,1) - L(h,0)] \int \delta(z) f(z|h)dz \end{aligned}$$

So, for any two rules δ_1, δ_2,

$$\begin{aligned} R(h,\delta_1) - R(h,\delta_2) &= [L(h,1) - L(h,0)] \int [\delta_1(z) - \delta_2(z)]\, f(z|h)dz \qquad (4) \\ &= [L(h,1) - L(h,0)] \{E_h[\delta_1(Z)] - E_h[\delta_2(Z)]\}. \qquad (5) \end{aligned}$$

Thus the quantity $E_h[\delta(Z)]$ is key in comparing risks.

Note that if $\dot{g}'h_0 \neq 0$, then for $\tilde{h_0} = h_1(-\dot{g}'h_0, h_0)$, $\dot{g}'\tilde{h_0} = 0$. Since $\{h_1(b, h_0) : b \in \mathbb{R}\}$ $= \{h_1(b, \tilde{h}_0) : b \in \mathbb{R}\}$, we may assume without loss of generality that, in fact, $\dot{g}'h_0 = 0$.

Let $\tilde{\delta}$ be an arbitrary treatment assignment rule, and let c satisfy

$$E_{h_0}[\delta_c(Z)] = E_{h_0}[\tilde{\delta}(Z)].$$

Note that $\dot{g}'Z \sim N(0, \dot{g}'I_{\theta_0}^{-1}\dot{g})$ under h_0, so

$$\begin{aligned} E_{h_0}[\delta_c(Z)] &= \Pr_{h_0}(\dot{g}'Z > c) \\ &= 1 - \Phi\left(\frac{c}{\sqrt{\dot{g}'I_{\theta_0}^{-1}\dot{g}}}\right). \end{aligned}$$

It is easy to see that for any $\tilde{\delta}$, we can choose a c to satisfy the requirement above.

This part of the proof follows the method in the proof of Van der Vaart (1998), Proposition 15.2. Take some $b > 0$ and consider the test $H_0 : h = h_0$ against $H_1 : h = h_1(b, h_0)$ based on $Z \overset{h}{\sim} N(h, I_{\theta_0}^{-1})$. Note that $\dot{g}'h_1 = b > 0$. The likelihood ratio is:

$$LR = \frac{dN(h_1, I_{\theta_0}^{-1})}{dN(h_0, I_{\theta_0}^{-1})} = \exp\left(\frac{b}{\dot{g}'I_{\theta_0}^{-1}\dot{g}}\dot{g}'Z - \frac{b^2}{2\dot{g}'I_{\theta_0}^{-1}\dot{g}}\right).$$

By the Neyman-Pearson lemma, a most powerful test is based on rejecting for large values of $\dot{g}'Z$. Since the test δ_c has been defined to have the same size as $\tilde{\delta}$, $E_{h_1(b,h_0)}[\delta_c(Z)] \geq E_{h_1(b,h_0)}[\tilde{\delta}(Z)]$. This

argument does not depend on which $b > 0$ is considered, so $E_{h_1(b,h_0)}[\delta_c(Z)] \geq E_{h_1(b,h_0)}[\tilde{\delta}(Z)]$ for all $b \geq 0$ (δ_c is more powerful than $\tilde{\delta}$ for $H_0 : h = h_0$ against $H_1 : h = h_1(b, h_0), b > 0$).

Next consider the case that $b < 0$. Note that $1 - \delta_c = 1(\dot{g}'Z \leq 0)$ is uniformly most powerful against $1 - \tilde{\delta}$ for $H_0 : h = h_0$ against $H_1 : h = h_1(b, h_0), b < 0$ by an analogous argument. Hence, $E_{h_1(b,h_0)}[1 - \delta_c(Z)] \geq E_{h_1(b,h_0)}[1 - \tilde{\delta}(Z)]$ for all $b \leq 0$. So $E_{h_1(b,h_0)}[\delta_c(Z)] \leq E_{h_1(b,h_0)}[\tilde{\delta}(Z)]$ for all $b \leq 0$.

By equation (4) and the assumptions on loss, it therefore follows that

$$R(h, \tilde{\delta}) \geq R(h, \delta_c)$$

for all $h \in \{h_1(b, h_0) : b \in \mathbb{R}\}$.
□

Proof of Proposition 3:
First, we will show that for $R = R^A_\infty$ or R^C_∞, $R(\delta_c, h_1(b, h_0), x)$ does not depend on h_0. Note that from the definition of $h_1(b, h_0)$, $h_1(b, h_0) = h_1(b, 0) + h_0$. Since $\dot{g}'h_0 = 0$, $\dot{g}'h_1(b, h_0) = \dot{g}'h_1(b, 0)$ $(= b)$. Further, $E_{h_1(b,h_0)}[\dot{g}'Z] = b = E_{h_1(b,0)}[\dot{g}'Z]$. It follows that under $h_1(b, h_0)$, $\dot{g}'Z \sim N(b, \dot{g}'I^{-1}_{\theta_0}\dot{g})$. That is, the distribution of $\dot{g}'Z$ under $h_1(b, h_0)$ does not depend on h_0. For $R = R^A_\infty$ or R^C_∞, $R(\delta_c, h, x)$ depends on h only through two terms: $\dot{g}'h$ and $E_h(\delta_c) = \Pr_h(\dot{g}'Z > c)$. It follows then, that for any c, b, and x, $R(\delta_c, h_1(b, h_0), x) = R(\delta_c, h_1(b, 0), x)$.

Again let $R = R^A_\infty$ or R^C_∞. Define δ^*_c as the solution to $\inf_c \sup_b R(\delta_c, h_1(b, 0), x)$. Below we will show that such a solution exists for each risk function. Now we have

$$\begin{aligned}
\inf_c \sup_b R(\delta_c, h_1(b,0), x) &= \sup_b R(\delta^*_c, h_1(b,0), x) = \sup_{h_0} \sup_b R(\delta^*_c, h_1(b, h_0), x) \\
&\geq \inf_\delta \sup_{h_0} \sup_b R(\delta, h_1(b, h_0), x) \quad \left(= \inf_\delta \sup_h R(\delta, h, x) \right) \\
&\geq \inf_\delta \sup_b R(\delta, h_1(b,0), x) = \inf_c \sup_b R(\delta_c, h_1(b,0), x).
\end{aligned}$$

The first equality holds by the definition of δ^*_c and the second by the lack of dependence of $R(\delta_c, h_1(b, h_0), x)$ on h_0. The two inequalities follow by infimum properties. The final equality follows by Proposition 2. From these inequalities, $\inf_\delta \sup_h R(\delta, h, x) = \inf_c \sup_b R(\delta_c, h_1(b, 0), x)$, so it suffices to consider the latter term in the following computations.
(A) For a rule δ_c, we want $\sup_b R^A_\infty(\delta_c, h_1(b, 0), x)$. Recall that $\dot{g}'h_1(b, 0) = b$.

$$\sup_{b:b>0} R^A_\infty(\delta_c, h_1(b,0), x) = \sup_{h:b>0} [1 - E_{h_1(b,0)}(\delta_c)]K_0 = \sup_{b:b>0} K_0 \Phi\left(\frac{c-b}{\sqrt{\dot{g}'I^{-1}_{\theta_0}\dot{g}}}\right) = K_0\Phi\left(\frac{c}{\sqrt{\dot{g}'I^{-1}_{\theta_0}\dot{g}}}\right)$$

$$\sup_{b:b<0} R^A_\infty(\delta_c, h_1(b,0), x) = \sup_{b:b<0} E_{h_1(b,0)}(\delta_c)K_1 = \sup_{b:b<0} K_1 \left[1 - \Phi\left(\frac{c-b}{\sqrt{\dot{g}' I^{-1}_{\theta_0} \dot{g}}}\right)\right] = K_1 \left[1 - \Phi\left(\frac{c}{\sqrt{\dot{g}' I^{-1}_{\theta_0} \dot{g}}}\right)\right]$$

For $b = 0$, $R^A_\infty(\delta_c, h_1(b,0), x) = 0$. Hence,

$$\sup_b R^A_\infty(\delta_c, h_1(b,0), x) = \max\left\{K_0\Phi\left(\frac{c}{\sqrt{\dot{g}' I^{-1}_{\theta_0} \dot{g}}}\right), K_1\left[1 - \Phi\left(\frac{c}{\sqrt{\dot{g}' I^{-1}_{\theta_0} \dot{g}}}\right)\right]\right\}.$$

Then, $\inf_c \sup_b R^A_\infty(\delta_c, h_1(b,0), x)$ occurs when c is chosen to set $\Phi\left(c/\sqrt{\dot{g}' I^{-1}_{\theta_0} \dot{g}}\right) = K_1/(K_0 + K_1)$. Plugging in this minmax rule, the minmax value in the conclusion follows.

(C) Consider δ_c with $c \geq 0$. Fix b such that $b > 0$. Then

$$\begin{aligned} R^C_\infty(\delta_c, h_1(b,0), x) &= b\Phi\left(\frac{c-b}{\sqrt{\dot{g}' I^{-1}_{\theta_0} \dot{g}}}\right) \\ &\geq b\Phi\left(\frac{-c-b}{\sqrt{\dot{g}' I^{-1}_{\theta_0} \dot{g}}}\right) = b\left[1 - \Phi\left(\frac{c+b}{\sqrt{\dot{g}' I^{-1}_{\theta_0} \dot{g}}}\right)\right] = R^C_\infty(\delta_c, h_1(-b,0), x). \end{aligned}$$

So, $\sup_b R^C_\infty(\delta_c, h_1(b,0), x) = \sup_{b:b\geq 0} R^C_\infty(\delta_c, h_1(b,0), x)$.

Further, take $c > 0$ and any $b > 0$,

$$R^C_\infty(\delta_0, h_1(b,0), x) = b\Phi\left(\frac{-b}{\sqrt{\dot{g}' I^{-1}_{\theta_0} \dot{g}}}\right) < b\Phi\left(\frac{c-b}{\sqrt{\dot{g}' I^{-1}_{\theta_0} \dot{g}}}\right) = R^C_\infty(\delta_c, h_1(b,0), x)$$

Also, $R^C_\infty(\delta_0, 0, x) = 0 = R^C_\infty(\delta_c, 0, x)$ (corresponding to $b = 0$). So,

$$\sup_b R^C_\infty(\delta_0, h_1(b,0), x) = \sup_{b:b\geq 0} R^C_\infty(\delta_0, h_1(b,0), x) \leq \sup_{b:b>0} R^C_\infty(\delta_c, h_1(b,0), x) = \sup_b R^C_\infty(\delta_c, h_1(b,0), x),$$

which shows that δ_0 is minmax over all rules δ_c with $c \geq 0$. The analogous argument for $c \leq 0$ yields δ_0 as the minmax rule.

□

Proof of Theorem 1:

By assumption, for each h, $\delta_n(x, Z_n)$ converges weakly under $\theta_0 + h/\sqrt{n}$ to laws Q_h, and we write

$$\pi_n(h, x) = E_h[\delta_n(x, Z_n)] \to \pi(h, x) = \int a dQ_h(a).$$

Let

$$L_\infty^A(a,h,x) = K_0 \cdot 1(\dot{g}'h > 0) + a\left[K_1 \cdot 1(\dot{g}'h < 0) - K_0 \cdot 1(\dot{g}'h > 0)\right].$$

Note that

$$\begin{aligned} E_h\left[L^A(\delta_n(x,Z_n),\theta_0+\frac{h}{\sqrt{n}},x)\right] &= K_0 \cdot 1\left(g(x,\theta_0+\frac{h}{\sqrt{n}})>0\right) \\ &\quad + E_h[\delta_n(x,Z_n)]\left[K_1 \cdot 1\left(g(x,\theta_0+\frac{h}{\sqrt{n}})\le 0\right)\right. \\ &\quad \left. - K_0 \cdot 1\left(g(x,\theta_0+\frac{h}{\sqrt{n}})>0\right)\right]. \end{aligned}$$

So, for any fixed h, the continuous differentiability of g gives

$$\begin{aligned} \liminf_{n\to\infty} E_h\left[L^A(\delta_n(x,Z_n),\theta_0+\frac{h}{\sqrt{n}},x)\right] &\ge K_0 \cdot 1(\dot{g}'h>0) + \pi(x,h)\left[K_1 \cdot 1(\dot{g}'h<0) - K_0 \cdot 1(\dot{g}'h>0)\right] \\ &= \lim_{n\to\infty} E_h[L_\infty^A(\delta_n(x,Z_n),h,x)] \\ &= \int L_\infty^A(a,h,x)dQ_h(a). \end{aligned}$$

This holds for all h, so

$$\begin{aligned} \liminf_{n\to\infty}\sup_h E_h\left[L^A(\delta_n(x,Z_n),\theta_0+\frac{h}{\sqrt{n}},x)\right] &\ge \sup_h \liminf_{n\to\infty} E_h\left[L^A(\delta_n(x,Z_n),\theta_0+\frac{h}{\sqrt{n}},x)\right] \\ &\ge \sup_h \int L_\infty^A(a,h,x)dQ_h(a) \\ &\ge \frac{K_0K_1}{K_0+K_1} \end{aligned}$$

by Proposition 3. It is straightforward to verify that the rule $\delta_n^* = 1(g(x,\hat{\theta}) > c^*)$ achieves the bound.

For Loss C, we have for any h,

$$\begin{aligned} \lim_{n\to\infty}\sqrt{n}\cdot E_h\left[L^C(\delta(x,Z_n),\theta_0+h/\sqrt{n},x)\right] &= \dot{g}'h\left[1(\dot{g}'h>0)-\pi(x,h)\right] \\ &= \int L_\infty^C(a,h,x)dQ_h(a), \end{aligned}$$

where

$$L_\infty^C(a,h,x) = (\dot{g}'h)\left[1(\dot{g}'h>0)-a\right].$$

The remainder of the proof is analogous to the case for Loss A.

□

Proof of Proposition 2′:
The proof follows the proof of Proposition 2.

Since $\Delta_{\dot{g}} \sim N(0, \|\dot{g}\|^2)$ under h_0, we can find c satisfying

$$E_{h_0}[\delta_c] = E_{h_0}[\tilde{\delta}].$$

As before, we use the Neyman-Pearson lemma to derive a most powerful test of $H_0 : h = h_0$ against $H_1 : h = h_1(b, h_0)$ for some $b > 0$. A most powerful test rejects for large values of

$$\ln \frac{dQ_{h_1}}{dQ_{h_0}} = \Delta_{(h_1 - h_0)} - \frac{1}{2}\|h_1\|^2 + \frac{1}{2}\|h_0\|^2 = \left(\frac{b}{\|\dot{g}\|^2}\right)\Delta_{\dot{g}} - \frac{1}{2}\|h_1\|^2 + \frac{1}{2}\|h_0\|^2.$$

The last equality follows by

$$\Delta_{(h_1 - h_0)} = \frac{b}{\|\dot{g}\|^2}\sum_{j=1}\langle \dot{g}, \tilde{h}_j\rangle \Delta_j = \left(\frac{b}{\|\dot{g}\|^2}\right)\Delta_{\dot{g}}.$$

The remainer of the proof then follows the proof of Proposition 2.
□

Appendix B: Loss B

Recall that $L^B(\delta, \theta, x) = -w_0(x, \theta) - \delta g(x, \theta)$. As we did for Loss A and C, fix θ_0 such that $w_0(x, \theta_0) = g(x, \theta_0) = 0$ and scale Loss B by $\sqrt{n}$ to obtain the limiting loss and risk functions. Suppose $\pi(x, h) = \lim_{n\to\infty} E_h \delta_n(x, Z_n)$, and denote $\dot{w}_0 := \partial w_0(x, \theta_0)/\partial\theta$. Then,

$$\lim_{n\to\infty} \sqrt{n} \cdot E_h\left[L_B\left(\delta_n(x, Z_n), \theta_0 + \frac{h}{\sqrt{n}}, x\right)\right] = -\dot{w}_0' h - \pi(x, h)\ \dot{g}' h.$$

By Proposition 1, there is a rule δ in the limit experiment such that $\pi(x, h) = E_h\delta(x, Z)$, and the limiting risk takes on the following form:

$$R^B_\infty(\delta, h, x) = -\dot{w}_0' h - (E_h\delta)\ \dot{g}' h.$$

Now we state and prove a minmax result for loss B under the conditions of Proposition 3.

Proposition B3 *Suppose $Z \overset{h}{\sim} N(h, I_\theta^{-1})$ for $h \in \mathbb{R}^k$, and $\dot{g} \neq 0$. The infimum is taken over all possible randomized decision rules, and δ^* denotes a rule which attains the given bound.*
For Loss B,

(i) $\dot{w}_0 = a\dot{g}$ *for some* $a \in [-1, 0]$,

$$\inf_{\delta} \sup_{h} R^B_\infty(\delta(Z, x), h, x) = 0,$$

where δ^* *is any rule with* $E\delta^* = -a$*;*

(ii) $\dot{w}_0 \neq a\dot{g}$ *for any* $a \in [-1, 0]$,

$$\inf_{\delta} \sup_{h} R^B_\infty(\delta(Z, x), h, x) = \infty,$$

and all rules are minmax.

Proof: Let $H_0 = \{h : \dot{g}'h = 0\}$ and $H_0^\perp = \{v : v'h_0 = 0 \text{ for all } h_0 \in H_0\}$. It is straightforward to show that $H_0^\perp = \{a\dot{g} : a \in \mathbb{R}\}$. For each h, there exists a unique $h_0 \in H_0$ and $b \in \mathbb{R}$ such that $h = h_1(b, h_0)$. Suppose $\dot{w}_0 = a\dot{g}$ for some $a \in \mathbb{R}$. Then,

$$R^B_\infty(\delta, h, x) = R^B_\infty(\delta, h_1(b, h_0), x) = -(a\dot{g}'h_0) - b\frac{a\dot{g}'I_{\theta_0}^{-1}\dot{g}}{\dot{g}'I_{\theta_0}^{-1}\dot{g}} - (E\delta)b = -b(a + E\delta)$$

Case (i): $\dot{w}_0 = a\dot{g}$ for some $a \in [-1, 0]$.
Take δ^* such that $E\delta^* = -a$. Then $R^B_\infty(h, \delta^*) = 0$. Consider any δ with $E\delta \neq -a$. Then $a + E\delta \neq 0$ and for some b, $R^B_\infty(h_1(b, h_0), \delta) = -b(a + E\delta) > 0$. Hence, all such δ^* rules are minmax.

Case (ii)(a): $\dot{w}_0 = a\dot{g}$ for some $a \notin [-1, 0]$.
Then for all δ, $a + E\delta \neq 0$, and as $b \longrightarrow \infty$ or $-\infty$, $-b(a + E\delta) \longrightarrow \infty$. So, $\sup_h R^B_\infty(h, \delta) = \infty$ for all δ and all rules are minmax.
Case (ii)(b): $\dot{w}_0 \neq a\dot{g}$ for any $a \in \mathbb{R}$, ie $\dot{w}_0 \notin H_0^\perp$.
There exists $\tilde{h}_0 \in H_0$ such that $-\dot{w}_0'\tilde{h}_0 > 0$. Note that $a\tilde{h}_0 \in H_0$ for $a \in \mathbb{R}$. Also $-\dot{w}_0'(a\tilde{h}_0) \longrightarrow \infty$ as $a \longrightarrow \infty$.

$$\sup_h R^B_\infty(h, \delta) \geq \sup_{h_0 \in H_0} R^B_\infty(h_1(b = 0, h_0), \delta) \geq \sup_{a \in \mathbb{R}} R^B_\infty(h_1(b = 0, a\tilde{h}_0), \delta) = \sup_{a \in \mathbb{R}} -\dot{w}_0'(a\tilde{h}_0) = \infty$$

So the maximum risk of all rules is infinite, and all rules are minmax.
□

The extension of Theorem 1 to Loss B follows from the above proposition with the same bounds and optimal rules for each case. The proof follows the proof for Loss C. These parametric results for Loss B also carry over to the semiparametric case with the same bounds and optimal rules. This extension is straightforward.

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