

# Optimal Bidding in the Mexican Treasury Securities Primary Auctions: Results from a Structural Econometrics Approach

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## *Abstract*

We analyze the Mexican Treasury securities primary auctions applying the structural econometric model proposed by Février, Préget, and Visser (2002). The model is based on the share auction proposed by Wilson (1979) and estimates the parameters that characterize the distribution function of the securities' marginal value and the conditional distribution of the signals given the securities' value, respectively. These estimated parameters are used to derive optimal bids and equilibrium prices of alternative auction mechanisms and compare revenues yielded through each one. Our analysis of the primary auctions of the *Certificados de la Tesorería de la Federación* (CETES) carried out during the period between January 2001 and April 2002 shows the revenue superiority of the uniform format. Comparisons with previous reduced form analysis about the CETES and the French treasury securities, as well as simulation exercises with noisier value signals suggest that this result can be explained by the winner's curse usually associated with market uncertainty.

Key words: treasury securities, share auction

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# **Optimal Bidding in the Mexican Treasury Securities Primary Auctions: Results from a Structural Econometrics Approach**

## **1. Introduction**

In this paper we apply the structural econometrics model of the share auction proposed by Février, Préget, and Visser (2002) (FPV) to analyze the distribution of the valuation for Mexican Treasury securities among the bidders participating in the primary auction and the sales revenues. Our motivation for applying a structural analysis framework is twofold. On one hand, the objective of maximizing the treasury's revenue from selling securities is important and the reason why auctions have become a predominant sales method –despite the ongoing debate among theorists and policymakers about which format produces higher revenues-. However, because of the huge sums of money involved, in pursuing the goal of revenue maximization the sales agencies are very sensitive to the need to avoid unnecessary responses that could drive investors out of the markets.<sup>1</sup> In these regards, a well known survey about treasury securities markets in 1994 (Bartolini and Cottarelli, 1994) reported that within a sample of 77 countries, 42 of them employed an auction sales technique. Furthermore, among this group, 40 countries employed the discriminatory price format, 2 countries employed the uniform price format and the remaining country a hybrid method. Only 7 of the auctioneering countries had switched from one format to another one, namely from the uniform to the discriminatory format –Belgium, Tanzania, France, Gambia, Italy, Mexico and the United States-, constituting the only “natural experiments” that were available for analysis purposes at that time. There have not been many other switches between the discriminatory and uniform formats since then.<sup>2</sup> Perhaps the best known one

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<sup>1</sup> For instance, in September 1991, in the wake of Solomon Brothers' admissions of deliberate and repeated violations of Treasury auction rules beginning in 1990, the Treasury Department, the Federal Reserve and the Securities Exchange Commission undertook a joint review of the government securities market. The report addressed a broad range of government securities market issues including the need to strengthen enforcement of Treasury's auction rules; the need to automate the auctions; potential changes in Treasury's auction technique and debt management policies; and the role of the primary dealers. According to the Joint Report, the three agencies considered that any degradation in the smooth functioning of the government securities market would result in higher costs to the taxpayer; at that time, an increase in financing costs of only one basis point –one hundredth of one percentage point – would cost taxpayers over \$300 million each year.

<sup>2</sup> However, this does not imply that there have not been other modifications on these markets. For example, one modification that has been adopted in several countries is the practice of reopening securities' issues regularly in order to improve information aggregation and increase the availability of each security. Breedon and Ganley (1996) analyzes this innovation in the treasury securities markets of the United Kingdom and Scalia (1998) in those of Italy.

occurred again in the United States, where the discriminatory format was substituted with the uniform format in 1999. This, after carrying out one of the only explicit series of experiments on treasury securities auction formats.<sup>3</sup> Therefore, we think that this consideration favors the use of structural econometric models for this type of comparisons: they do not require observing the results obtained with different auction technique to assess their respective revenue generating properties.

Our other motivation is that we think that, precisely because it is one of the few countries where different auction mechanisms have been employed to sell the securities at different times, the study of the Mexican Treasury securities is interesting from a solely analytical perspective. Previous empirical studies that have exploited the “natural experiments” to analyze auctions’ revenue generating properties, using reduced form econometric equations.<sup>4</sup> In particular, Umlauf (1993) –perhaps one of the best known of these auction studies - analyzes the auctions of *Certificados de la Tesorería de la Federación* (CETES) carried out during the period 1986-1991. The study’s best known conclusion is that auction participants accounted for the winner’s curse and consequently bid more cautiously in discriminatory auction when market uncertainty is high. As a result, when Mexico substituted discriminatory for uniform pricing auctions in 1989 bidders’ profits were reduced, and seller’s revenue increased accordingly. Laviada *et al* (1997) reached the same conclusion in their analysis of the CETES auctions carried in during the period 1995-1997, which covers another episode in which the Mexican Treasury switched format -this time from the uniform to the discriminatory one in November of 1995-.<sup>5</sup> Despite this evidence, the discriminatory auction format has been used to sell the CETES since that date (of course that the problems on interpreting parameters obtained from reduced form equations, best summarized as the Lucas critique, waive a yellow flag on drawing conclusions on what policymakers should have done in the light of these results).<sup>6</sup>

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<sup>3</sup> For details about these experiments, see *Uniform Price Auctions: Update of the Treasury Experience(1995)* and *Uniform Price Auctions: Update of the Treasury Experience (1998)*.

<sup>4</sup> Umlauf (1993), perhaps the best known among these kind of studies, analyzes through reduced form equations the CETES auctions carried out during the period 1986-1991.

<sup>5</sup> See appendix for more details about CETES sales techniques.

<sup>6</sup> Nonetheless, the Mexican Treasury has been using the uniform format to issue securities with maturity longer than a year and fixed rate at least since 2001.

This allows us to compare the predictions of a more rigorous structural econometric model with those coming from such reduced form equation models. Assessing consistency between the two methods is valuable because neither constructing structural theoretical models nor estimating their empirical counterpart are easy tasks. In the case of treasury securities auctions, this is well exemplified by the time lag that exists between the share auction model proposed by Robert Wilson in 1979 and any work that proposes an empirical counterpart to it that can be estimated. So, reduced forms will continue to be a good approximation to understand complex economic settings and integrate theory and econometrics in future structural models.

The structural econometric model of FPV is based on Wilson's share auction model, which is regarded as the best theoretic approximation of the treasury securities auction's context.<sup>7</sup> The distribution function of the good's value and the conditional distribution function of the signals given the good's value are the key structural elements of interest in this structural econometric model. These two functions are specified parametrically in order to estimate the parameter vector of interest. Estimation is carried out in two stages. In the first stage, the inverse demand function for the good is estimated through a kernel estimation method. In the second stage, the estimated inverse demand function is inserted into the Euler equation that results from the optimization problem that the bidder of Wilson's model solves. This Euler equation can be interpreted as a set of moment restrictions that depend on the interest parameters. Therefore, estimators belonging to the class of two stage semi parametric estimators studied by Newey and McFadden (1994) can be obtained minimizing an empirical counterpart derived from these restrictions through the generalized method of moments.

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<sup>7</sup> The key characteristics of the share auction model are the following. It is a common valuation or value model in which a single perfect divisible good is sold to a set of symmetric and risk neutral bidders. It assumes that the good's value is unknown at the time of submitting bids and that, before the auction, bidders receive independent signals informative about the good's value. Each potential bidder's bid consists of a price and a share of the good that the bidder is willing to buy at such price. Each bidder can present as many bids as she desires, formulating in this way her individual demand curve for the good. Adding up all bidders' individual demand curves, the seller can then determine the market's equilibrium price. Given the allocation and payment mechanisms announced before the auction, winning bidders are allocated with fractions of the good for which they pay back to the seller. In the uniform price auction format each bidder is allocated the fraction of the good that she demanded at the equilibrium price and she pays the equilibrium price. In the discriminatory price auction format each bidder is allocated the fraction of the good that she demanded at the equilibrium price but pays the price bid corresponding to each marginal fraction that she receives.

The fact that this statistical inference method is only based on the Euler condition derived from the optimization problem of the bidder in a discriminatory price auction implies a very attractive advantage of this method: although it must be assumed that an equilibrium strategy exists and that all bidders behave according to it, it is not necessary to know the equilibrium's explicit form. The method's main disadvantage is its requiring a parametric framework to evaluate and compare auctions' performance, although this characterization always makes possible to rank auctions in terms of the revenue produced.

We use data from the primary auctions of *Certificados de la Tesorería de la Federación* (CETES) to estimate this structural econometric model. The data set is built from the general results of the primary auctions that Banco de México publishes weekly at its website. It includes 180 CETES auctions that were carried out between January 2001 and April 2002. These data include the securities' characteristics, the auction's summary statistics and the anonymous distribution of prices and quantities, of both asked and allocated bids. The characteristics of the CETES' selling mechanism and the availability of all the variables suggested in the structural econometric model make our results comparable to those available for both the French and the Mexican Treasury securities markets. In fact, several other central banks face similar conditions for revealing data about the auctions that they carry out. So both that this estimation method does not rely on bidder specific data and that the data required to perform it can usually be obtained from public sources are advantages of this approach that deserve emphasis. Structural models that are distribution free usually require bidder-specific data (Armantier and Sahib, 2003 or Hortacsu, 2002 and 2002a), which in turn is more difficult to obtain.<sup>8</sup>

We model the CETES' selling mechanism as a two stage game that suggests a breaking point for which the Euler equation of Wilson's model is valid and permits the application of FPV's structural econometric model. The reason is that since October 2000, the Mexican Government put in place a market makers mechanism to improve treasury securities' liquidity in the secondary market and promote investment in those securities. So previous to the estimations we analyze how this mechanism may affect the behavior of bidders in the

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<sup>8</sup> For instance, in countries where the law protects information of financial market operations this only happens after a waiting period that may last several years. This is the case in Mexico since the Law of Transparency and Information Acquisition passed in 2002.

primary auction. With this two stage framework and with additional information about the buy option for market makers, that is also published weekly by the Mexican central bank, we are able to identify the group of auctions that resemble the most closely the assumptions of the share auction model and draw comparisons with the other ones.

Our results suggest that in Mexico the uniform price auction produces more revenues than the discriminatory price auction. Revenues from the CETES discriminatory auctions carried out during the period from January 2001 to April 2002 totaled 79,767.05 billions of pesos. In contrast, revenues from the corresponding hypothetical uniform auctions are 80,918.47 billions of pesos; that is 1.44 percent more. This result is stronger in the sample of auctions where there is no market maker activity in the buy option after the primary sale. For this sample the revenue of the uniform price mechanism is 31,294.72 billions of pesos, which exceeds that one from the discriminatory price mechanism by 731.69 billions of pesos, a difference of 2.09 percent. These revenue differences are statistically significant in both cases.

We also find that while for the short term 28 days CETES the discriminatory price auction produces higher revenues than the uniform price auction, for the longer term 91, 182 and 364 days CETES it is the uniform price format that produces the highest revenue of both. However, we also observe a noticeable reduction in the revenue differential among both auction formats after May 2001, across all CETES maturities. This date coincides with the adoption of modifications to the market maker mechanism intended to strengthen competition among them and, in turn, is suggestive of this mechanism becoming more effective in diffusing information in the securities' secondary market. Information diffusion, in turn, has been identified as a factor that reduces the information problems that provoke the winner's curse.

This revenue ranking is opposite to what FPV find for the French Treasury securities auctions. But it is the same result that has been obtained for the Mexican Treasury securities auctions through the reduced equation technique. The present findings suggest in four different ways that the reason behind this superiority of revenues derived from the uniform price auction is associated to the winner's curse. First, the comparison with FPV's parameters for the French Treasury securities shows that the conditional variance of the

value obtained in our exercise is considerably higher than the one they get. This can be interpreted as a higher degree of uncertainty in the good's value. Second, besides the same revenue ranking, the comparison with the previous results of Umlauf (1993) and Laviada et al (1997) about the auctions of CETES with 28 days maturity show a positive relationship between the gains of employing the uniform format and the volatility of the securities resale price, which is another common measure of market uncertainty. Third, the cross maturity comparison of our estimations also shows this pattern between gains from using the uniform format and volatility of the resale price. Fourth, a simulation exercise in which we reestimate the FPV's model using a value signal constructed to have a higher variance (in effect, be noisier) than in the original data, shows that: 1) parameters obtained are consistent with the signals being less informative; and 2) revenues obtained from the hypothetical uniform auctions exceed those from the observed discriminatory auctions by an even larger proportion than before. Therefore, the connection between market uncertainty and the winner's curse appears in this study about the Mexican treasury securities to confirm the basic insights of reduced form approach, as well as to provide a check up of the structural approach.

The rest of the article is organized as follows. Section 2 describes the institutional framework of the CETES auctions. Section 3 proposes the formal optimization problem of a bidder that participates in the CETES auctions. Section 4 shows the data. For the sake of this paper's completeness, in section 5 we briefly present the estimation method proposed in FPV. Section 6 presents the estimation results and the auction revenue comparison. Section 7 discusses the implications of our work regarding the winner curse. Lastly, section 8 summarizes some conclusions and possible extensions.

## **2. Institutional framework of the Mexican Treasury securities primary auctions**

### **2.1 The Mexican Treasury securities**

The Mexican public debt market as is known today dates from the first emission of CETES in 1978. CETES are credit titles issued and liquidated by the Federal Government at the maturity date. The most common maturity dates have been 28, 91, 182 and 364 days.

Issuing of other securities, such as BONDES,<sup>9</sup> UDIBONOS,<sup>10</sup> TESOBONOS,<sup>11</sup> or AJUSTABONOS,<sup>12</sup> is more recent. In general, issuing of longer term securities largely obeys to the improvement on the country's main macroeconomic variables affecting those financial instruments' value. As a matter of fact, only the CETES with maturity of 28 and 91 days have been issued without major interruptions since 1978.

CETES remain among the most important public debt instruments of the Federal Government, as the growth of their proportion of total public debt issued in the past years shows (Table 1). Besides, short term interest rates used to value other debt instruments, whether of the treasury or private, are determined from the CETES' rate; probably as a result of treasury securities' preponderance in the money market instruments and, in turn, of money market's preponderance in the stock market as a whole (Table 2). All these characteristics of the CETES make them a good starting point for any analysis of the Mexican Treasury securities' markets.

INSERT TABLES 1 AND 2 HERE

## **2.2 The CETES' primary auction rules**

The sales mechanism of the Mexican Treasury securities has undergone several modifications since the first CETES were issued.<sup>13</sup> But for our analysis purpose, it is more useful to describe here in detail the institutional framework of the CETES primary auctions of the period between January 2001 and April 2002:

- Only brokerage houses, banks and investment funds based in Mexico can bid and get treasury securities.<sup>14</sup>
- The announcement of the primary auction is published after the 12:00 hours of the last market day of the week immediately before the auction takes place on Banco de

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<sup>9</sup> BONDES are debt titles issued by the Federal Government to finance long term projects denominated in pesos. BONDES stands for Bonos de Desarrollo del Gobierno Federal, in Spanish.

<sup>10</sup> UDIBONOS are debt titles issued by the Federal Government to finance long term projects denominated in inflation adjusted monetary units.

<sup>11</sup> TESOBONOS stands for Bonos de la Tesorería de la Federación, in Spanish.

<sup>12</sup> AJUSTABONOS are long term debt instruments with a periodical adjustment according to variations of the Índice Nacional de Precios al Consumidor (national consumer price index) and liquidated at maturity.

<sup>13</sup> For more details, see Table A.1 of the appendix.

<sup>14</sup> Agents specifically authorized by Banco de México, the central bank, can also bid and buy treasury securities.



México's website.<sup>15, 16</sup> This announcement provides both the auction and the securities characteristics. Regarding the securities, it shows the date of issue, the announcement number, the issue's identification number, the auction format, and the maximum amount tendered.

- Primary auctions can be of either the uniform price (or rate) or the discriminatory price (or rate) format.
- Bidding for CETES is only through competitive bids. Each bidder must indicate the amount and discount rate at which she is willing to get the auction securities.<sup>17</sup> Each bidder may submit one or more bids in the same auction. Bids must be presented the second market day immediately before the securities' issue date, no later than the 13:30 hrs.
- The sum of any bidder's quantity bids for any auction must not exceed 60 percent of the maximum amount tendered.
- All bids are obligatory and irreversible for the bidder. If a bidder does not pay for the securities she has been allocated in full, the Banco de México can cancel the sale for the unpaid securities amount. In addition, it can ban the bidder to participate in subsequent securities' primary auctions.
- The weighted allocation rate is determined based on the allocated bids.
- At any auction, the Treasury can determine the maximum discount rate at which it is willing to place the auction securities. Higher discount rates are not served in those cases.<sup>18</sup>
- Banco de México announces to each bidder the auctions' results no later than the 10:30 hrs of the market day immediately after the auctions take place through the bank's attention system for account holders.<sup>19</sup> In addition, it announces the

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<sup>15</sup> Mexico's central bank website address is <http://www.banxico.org.mx>.

<sup>16</sup> These announcements, in turn, follow the quarterly issuance calendar of the Ministry of Finance.

<sup>17</sup> Discount rates must be expressed in percentage points, up to two decimal points, in yearly terms and based on years of 360 days.

<sup>18</sup> However, since September 2002 the rule is that the Treasury only can declare the whole auction deserted if discount rates are too high.

<sup>19</sup> Sistema de Atención a Cuentahabientes del Banco de México (SIAC-Banxico), in Spanish.

auctions' general results no later than the 18:30 hrs of the day of the auction through its website.

- Allocated securities are delivered through the securities' custody institute on the issue date, on each bidder's account.<sup>20</sup> Brokerage houses and banks must pay for the securities through the institute's system. Other institutions must pay for the securities through a brokerage house or a bank.

Both the share auction of Wilson (1979) and the statistical inference method of FPV seem an adequate characterization of CETES auctions. In fact, two characteristics of the CETES auctions make them even more similar to Wilson's model than the French Treasury auctions are. They both relate with the scope for submitting non competitive bids (a non competitive bid consists of an amount of securities' that the bidder is willing buy at the auction's weighted allocation rate). The first one is that the CETES primary auctions rules permit bidders to submit only competitive bids. The second one is that securities allocated to market makers' non competitive bids placed through the buy option, available after the primary auction, represent a smaller proportion of the total quantity of securities' placed by the Mexican Treasury than by the French Treasury.<sup>21</sup>

A market makers mechanism has been in place in the Mexican Treasury securities market since October 2000. In the next section we present an overview of this mechanism's basic rules and suggest how the rules to allocate the buy option's non competitive bids, in particular, make the problem of a bidder in the CETES auctions different of the problem of a bidder in the share auction model.

### **2.3 The government securities' market makers mechanism**

The market makers mechanism is only one of several measures adopted by the Mexican Government to improve treasury securities' liquidity in the secondary market and promote

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<sup>20</sup> Instituto para el Depósito de Valores (S. D. INDEVAL). INDEVAL is the only firm in México authorized to operate as a depository of securities. Services it must provide include custody, administration and transfer of securities, as well as operation compensation and liquidation.

<sup>21</sup> Both institutional frameworks would be more similar to Wilson (1979) if an interior solution optimization problem constrained by the maximum bidding limit is assumed and if competitive bids can take any real positive value or zero.

investment in those securities. It started to operate on October 2000. Brokerage houses and banks willing to become market makers must fulfill the following obligations:

1. Place (competitive) bids in the treasury securities primary auctions for an amount greater than 20 percent of the maximum amount tendered.
2. Quote bid and ask prices for treasury securities continuously through trading houses during all market days. These quotes must be within a specified maximum bid ask spread and for a minimum of 20 million pesos of the securities' nominal value, for all securities and maturities determined by Banco de México.
3. Behave according to the best practices of the market and provide to the financial authorities all the information requested to quantify their market activity. The index of market making activity weights the volume of operations in the primary and in the secondary market, with both clients and with financial intermediaries.
4. Set all necessary operation mechanisms.

Fulfilling these obligations carry on certain operation risks for market makers.<sup>22</sup> Thus, in order to compensate this type of risks, market makers are granted the following rights:

1. Buy on their own account treasury securities at the weighted allocation rate resulting from the primary auction after it takes place.
2. Borrow treasury securities from Banco de México for short sales.
3. Attend to periodical meetings with the financial authorities.

Some specific aspects of these general rules have been modified several times since the first version of them was announced. For instance, the dates set to receive and evaluate the applications to become market makers, the weights given to each activity composing the market makers' activity index, the maximum amount of treasury securities that can be awarded to market makers through non competitive bids in the buy option, etc.<sup>23</sup> However, changes of the rules to determine the maximum quantities awarded through this buy option

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<sup>22</sup> For instance, the inventory cost of holding a security is quite different when the next transaction is expected within the next hour than when it is expected until the next week or month. Besides, if a market maker promises to deliver a certain security amount and this amount is not allocated to her in the primary auction, to comply to her promise she would have to buy it from other financial intermediaries in the market, probably at a higher price.

<sup>23</sup> See appendix.

are particularly relevant for our analysis. This possibility of submitting non competitive bids after the primary auction may affect the competitive bidding that takes place in this contest. The reason is that it allows bidders to divide their optimal demand among two sources. In the first source, the primary auction, bidders face the conditions of the share auction described by Wilson (1979) in determining their respective optimal strategy. In the second source, the buy option, there is an important difference in regards to the conditions that bidders face in determining their optimal strategy, with respect to the former source auction's: knowing the weighted allocation rate of the primary auction implies that there is no price uncertainty in determining the optimal strategy of the buy option.

Notice that there is an incentive to bid a larger proportion of the optimal individual demand through the buy option than through the primary auction that depends on the signal of the good's value that a bidder receives: if the signal flags a very low or uncertain value, optimal demand is lower and, as a consequence, it may be optimal to only place a non-competitive bid through the buy option. Therefore, a reason for linking the maximum quantities awarded through the buy option to allocations or bids of the primary auction, as occurs since January 2001, is reducing this incentive that may weaken primary auction competition and lower revenues. However, this incentive is limited by the risk of not receiving a securities' allocation through the buy option, given that other bidders may also exercise their buy option and that the supply is lower than in the primary auction. So, in the next section we present a formal optimization problem in line with this institutional framework.

### **3. The optimization problem of a bidder in the CETES auction.**

Last section's description suggest a game of incomplete information with two stages. In the first stage, bidders decide their optimal competitive bid following the set up of Wilson (1979), but subject to the constraint that the awarded quantity is less than or equal to their optimal demand. If the quantity obtained in the primary auction indeed is lower than the bidder's optimal demand, she can submit a non competitive bid in the buy option to obtain her optimal demand's residual. Since symmetry among bidders is required to obtain the

empirical equations derived by FPV, we assume that all bidders may participate in the two stages of the game.<sup>24</sup>

### 3.1 Stage 1

As stated before, in this stage we want to keep the assumptions of Wilson's share model as they are presented in FPV. But in order to introduce the buy option in its aftermath, we slightly modify the notation. Let us consider the auction of a perfectly divisible good among  $n \geq 2$  risk neutral bidders. The good's value is the same for all bidders but unknown at the beginning of the auction.<sup>25</sup> It is assumed that the good's value follows a distribution function  $F_V(v) = \Pr(V < v)$ . Before the auction, each bidder  $i = 1, \dots, n$  receives a private signal about the good's value. This signal is a realization of the random variable  $S_i$ . Signals  $S_1, \dots, S_n$  are assumed to be independently and identically distributed given  $V$ .

The distribution of  $S_i$  given  $V$  is the same for all bidders and denoted as  $F_{S|V}(s|v) = \Pr(S_i \leq s | V = v)$ . The signal received by each bidder only is observed by her and not by either the seller or the rest of the bidders. The number of bidders,  $n$ , and the distributions  $F_V(\cdot)$  and  $F_{S|V}(\cdot)$  are common knowledge.<sup>26</sup>

Each bidder must submit her bid, consisting of the fraction of the good that she requests at each price, to the seller. The price and share combinations constitute her individual demand. Adding up the individual demands, the seller can determine the market equilibrium price; that is, the price at which aggregate demand adds up to 1.

Let us define as  $x_{i}(\cdot, \cdot)$  bidder  $i$ 's strategy in the primary auction. This strategy is a function of the good's price  $p$  and of the signal  $s_i$ , so that when bidder  $i$  gets the signal

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<sup>24</sup> The rules for market makers in place between October 2000 and January 2002 state that only five financial institutions operate as market makers. This group could be modified partially or totally every six months based on the scores obtained in the market making activity index. After February 2002, there is no maximum to the number of operating market makers and index punctuations are evaluated quarterly. This flexibility to become or not a market maker is consistent with the assumption that all bidders are symmetric in both game stages.

<sup>25</sup> The standard assumption is that the securities' value is given by their resale price at the secondary market. Notice that uniqueness of the resale price requires strong assumptions regarding securities' markets completeness and absence of trade frictions. The fact that in Mexico some financial intermediaries are constrained to invest on government securities suggests that this assumptions may not be totally adequate.

<sup>26</sup> Fudenberg and Tirole (1992).

$S_i = s_i$ , her bid specifies that she will demand a share  $x_i(p, s_i)$ . In a symmetric optimal strategies equilibrium  $x_i(p, s_i) = x_i(.,.)$  for all  $i$ .

Along with this notation, the equation that defines the market equilibrium of the primary auction under the uniform price format as a function of the equilibrium price  $p^0$  is written as:

$$\sum_{j \neq i} x_j(p^0, s_j) + y_i(p^0, s_i) = 1 \quad (1),$$

This equation depends on the bidder  $i$ 's signal and on the signals received by each one of the other bidders, which are unknown to bidder  $i$ . As a result, also the equilibrium price  $p^0$  is unknown to bidder  $i$ . But since bidder  $i$  knows the probability distribution function from which signals are extracted and the function  $x_i(p, s_i)$ , she can determine the conditional distribution of the random variable  $P^0$ :

$$\begin{aligned} H(p; v, y_i) &= \Pr\{P^0 \leq p \mid V = v, y_i(p, s_i) = y_i, S_i = s_i\} \\ &= \Pr\left\{\sum_{j \neq i} x_j(p, S_j) \leq 1 - y_i \mid V = v, y_i(p, s_i) = y_i, S_i = s_i\right\} \\ &= \Pr\left\{\sum_{j \neq i} x_j(p, S_j) \leq 1 - y_i \mid V = v\right\} \end{aligned}$$

If a uniform price auction format is employed, bidder  $i$ 's expected benefit when she employs the strategy  $y_i(.,.)$  and the good's value and equilibrium price are, respectively,  $v$  and  $p^0$  is:

$$E\left\{\int_0^\infty (V - p)y_i(p, s_i)dH(p; V, y_i(p, s_i)) \mid S_i = s_i\right\} \quad (2)$$

where the expected value is with respect to  $V$  given  $S_i = s_i$ . The strategy  $x_i(.,.)$  indeed is optimal if the maximum of equation (2) is attained at  $y_i(.,.) = x_i(.,.)$ . Through calculus of variations, a solution to this optimization can be characterized. The necessary condition for a maximum is that for all  $p \in [0, \infty]$ :

$$E\{(V - p)\partial H(p; V, y_1)/\partial p + x_1(p, s_i)\partial H(p; V, y_1)/\partial y_1 | S_i = s_i\} = 0 \quad (3)$$

where partial derivatives of H with respect to  $p$  and  $y_i$  are evaluated at  $y_i = x_i(p, s_i)$ . On the other hand, if a discriminatory price auction format is employed, bidder  $i$ 's expected benefit becomes:

$$E\left\{\int_0^\infty \left[ (V - p)y_1(p, s_i) - \int_p^{p^{\max}} y_1(u, s_i) du \right] dH(p; V, y_1(p, s_i)) | S_i = s_i \right\} \quad (4)$$

The Euler equation derived to maximize this expression is:

$$E\{(V - p)\partial H(p; V, y_1)/\partial p - H(p; V, y_1) | S_i = s_i\} = 0 \quad (5)$$

and it has a corresponding empirical counterpart, as derived by FPV, written as:

$$E\{(n - 1) \cdot (E(V | S_1 = s_1, \dots, S_n = s_n) - p) \cdot 1\{P^0 \leq p\}\} - E\{(p - P^0) \cdot 1\{P^0 \leq p\}\} = 0 \quad (6)$$

where the first expected value is with respect to the signals  $S_1, \dots, S_n$  (the random variable  $P^0$  only depends on these signals), the second one is with respect to  $V$  given  $S_1, \dots, S_n$ , the third one is with respect to  $P^0$ , and  $1\{\cdot\}$  is the indicator function. This condition is satisfied for all  $p \in [0, \infty]$ .

However, our bidders maximize either equation (2) or (4), depending on the auction format, subject to the constraint that for all  $i$ :

$$y_{1i}(p, s_i) + y_{2i}(p, s_i) = y_i(p, s_i) \quad (7)$$

where  $y_{2i}(p, s_i)$  is bidder  $i$ 's non competitive bid at the buy option and  $y_i(p, s_i)$  her optimal demand.<sup>27</sup>

### 3.2 Stage 2

Once that stage 1's primary auction is finished, the auction's weighted allocation price  $\bar{p}$  is computed as:

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<sup>27</sup> For simplicity, we ignore all restriction to the maximum amount that bidders can ask for in the primary auction and in the buy option.

$$\bar{p} = \sum_{i \in I} \frac{p_i x_{1i}(p, s_i)}{\sum_{i \in I} x_{1i}(p, s_i)} \quad (8)$$

When  $\bar{p}$  is announced, if bidder  $i$ 's competitive bid was partially awarded or is lower than her optimal demand, she submits a non competitive bid  $x_{2i}(\bar{p}, s_i)$  to exercise the buy option, which depends on  $\bar{p}$  and on her signal  $s_i$ . Let us emphasize that at this stage bidders still do not know the good's value, which is revealed until the good is resold at the secondary market, as is assumed for treasury securities models in a standard manner. Therefore,  $V$  still is a random variable on bidder  $i$ 's decision.

Once that the seller receives all non competitive bids from the bidders, he determine each bidder's allocation and they make the corresponding payments. The equation that defines stage 2's market equilibrium is:

$$\sum_{j \neq i} x_2(\bar{p}, s_j) + y_2(\bar{p}, s_i) \leq \frac{1}{5} \quad (9)$$

when the seller commits to offer at most 20 percent of the maximum amount tendered in the primary auction and it is possible that supply exceeds aggregate demand. Two states of nature can be deduced from the buy option rules, according to whether the sum of submitted bids exceeds or not the available supply. In the first state, the sum of submitted bids is less than or equal to supply and, consequently, each bidder gets her quantity bid and equation (9a) is satisfied. In the second state, the sum of submitted bids is greater than supply, so each bidder gets an amount lower than or equal to her bid, according to the buy option allocation rules.

The buy option allocation rules may stipulate that the amount awarded to each bidder depends only on the sum of submitted bids, as occurred in Mexico from October to December 2000. In this case, the amount awarded to each bidder  $i$  is

$\lambda_i \left( \sum_{i \in I} x_2(p, s_j), y_2(p, s_i) \right)$ . But the rules may stipulate a much more complex allocation

function that depends on the amount allocated to bidder  $i$  in the primary auction, on bidder  $i$ 's competitive bids or only on a fraction of these bids within an specified range close to  $\bar{p}$ , as occurs in Mexico after May 2001. But, regardless that the amount awarded to each



bidder  $i$  is some complex function  $\lambda_i \left( \sum_{i \in I} x_2(\bar{p}, s_j), y_2(\bar{p}, s_i), y_1(\bar{p}, s_i) \right)$  where  $y_1(\bar{p}, s_i)$  corresponds to her competitive bids within an interval around  $\bar{p}$ , the sum of awards to all bidders must be equal to supply:

$$\sum_{i \in I} \lambda_i = \frac{1}{5}. \quad (10)$$

At this game stage bidder  $i$  still does not know the signals that the rest of the bidders received. Hence, the final state of the game is unknown when she must make her decision, bringing an element of quantity uncertainty into it. But since she knows the function  $x_2(\cdot, \cdot)$  and the distribution function from which the signals  $S_j$ ,  $j \neq i$ , are extracted, she can determine the conditional probability of each state:

$$\begin{aligned} W(\bar{p}, v, y_2) &= \Pr \left\{ \sum_{j \neq i} x_2(\bar{p}, s_j) + y_2(\bar{p}, s_i) \leq \frac{1}{5} \mid V = v, y_2(\bar{p}, s_i) = y_2, S_i = s_i \right\} \\ &= \Pr \left\{ \sum_{j \neq i} x_2(\bar{p}, S_j) \leq \frac{1}{5} - y_2(\bar{p}, s_i) \mid V = v, S_i = s_i \right\} \\ &= \Pr \left\{ \sum_{j \neq i} x_2(\bar{p}, S_j) \leq \frac{1}{5} - y_2 \mid V = v \right\} \end{aligned}$$

Then, bidder  $i$ 's expected benefit when she employs strategy  $y_{2i}(\bar{p}, s_i)$ , the weighted allocation price is  $\bar{p}$  and the value is  $v$  can be expressed as follows:

$$E \left\{ \int_0^{\infty} (V - \bar{p}) y_2(\bar{p}, s_i) dW(\bar{p}, v, s_i) + \int_0^{\infty} (V - \bar{p}) \lambda \left( \sum_{j \neq i} x_2(\bar{p}, S_j), y_2(\bar{p}, s_i) \right) d(1 - W(\bar{p}, v, s_i)) \mid S_i = s_i \right\} \quad (11)$$

where, again, the expected value is with respect to  $V$  given  $S_i = s_i$ . From the bidders' point of view, optimization of equation (11a) with respect to  $y_2(\bar{p}, s_i)$  is not restricted.

This problem set up provides two important insights for the model's estimation. First, within this framework it seems that the effect in the estimation method of ignoring the non competitive bidding of the buy option may not be negligible. Therefore, it is important to break the estimation problem down into smaller parts in which the dynamic first order

condition of Wilson's model is valid. In this two stage model of the CETES auction there is an obvious breaking point.<sup>28</sup> Notice that if the optimum of bidder's stage 2 problem is that  $x_2(\cdot, \cdot) = 0$ , then in her optimal choice of the stage 1 problem  $y_1(\cdot, \cdot) = y(\cdot, \cdot)$ ; in effect, her optimal competitive bid coincides with her individual demand. Therefore, in this case the solution simplifies into the original share auction model. The obvious immediate question is when does this solution occur. Let us suggest two conjectures. The first and most natural one is when the bidders' signals show that the good's value is low, in particular if  $\bar{p} > V$ . The second one is that bidders' expected allocation of the primary auction is equal to their respective individual demand; that is, if bidders are confident on their value signal.

The second insight regards the data requirements. Estimation of an empirical counterpart of an interior solution to the second stage ( $x_2(\cdot, \cdot) > 0$ ) requires data of all the bidders' bids in the primary auction and in the buy option.

#### 4. Data

The data base for our analysis is built from the general results of the primary auctions that Banco de México publishes weekly at its website. It includes 180 CETES auctions that were carried out between January 2001 and April 2002. These data include the securities' characteristics, the auction's summary statistics and the anonymous distribution of prices and quantities, of both asked and allocated bids. In this period the 28 and 91 days CETES were auctioned weekly, the 182 days CETES every 2 weeks and the 364 days CETES every 4 weeks.<sup>29</sup> On the other hand, the series of secondary market prices of the CETES comes from the price vector that Banco de México calculates and publishes on its website.<sup>30</sup>

INSERT TABLE 3 HERE

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<sup>28</sup> See Pakes (1991) for further discussion on dynamic structural model estimation.

<sup>29</sup> In the sample there are CETES with maturity of 27, 90, 168, 182, 335 or 363 days. These result from computing the securities' maturity according to the number of market days and from the practice of "reopening" the 182 and 235 days CETES issues to improve their liquidity. For presentation purposes, this issues are grouped based on their closeness to the 4 basic maturities.

<sup>30</sup> To perform this valuation at market prices, Banco de México obtains daily information by surveying the main trading houses that operate in the market, Enlaces Prebon, Eurobrokers, Remate Electrónico, and SIF-Garban Intercapital, besides the information that INDEVAL also sends to the institute. For more details, see *Metodología para la Valuación de los Certificados de la Tesorería de la Federación*, Banco de México.

Table 3 shows the basic statistics of this dataset. There were 3,581 “different” auction bidders which presented 13,392 competitive bids that total approximately 2,675,255 millions of pesos. Of these bids, 33.64 percent were allocated totally or partially, while 66.36 percent were rejected. The total amount of CETES issued by the Treasury is approximately 879,249 millions of pesos. Therefore, 93.65 percent of this quantity was placed through competitive bids the primary auction and only 6.35 percent was placed through market makers’ non competitive bids in the buy option. FPV report for the French Treasury securities these last two figures are 91 and 8 percent, respectively (with the 1 percent residual placed through non competitive bids received in the primary auctions). Hence, their argument that this amount of non competitive bidding is too small to have an effect on the assumptions that support their estimation method could be invoked in the CETES auctions also. But data availability will allow us to pursue this point a little bit further.

Table 4 shows summary statistics per auction of the variables suggested by FPV for the empirical estimation. Statistics calculated for the whole CETES sample are comparable to the French securities auction data that those authors report. The most obvious difference among the two samples regards the securities’ average maturity, which in Mexico is shorter than 1 year and in France is longer than 10 years. In general, the longer that the securities’ maturity date is, the higher is the nominal yield and the lower is the secondary market price. So, for similar maturity dates, securities’ secondary market prices seem to be higher in Mexico than in France. In turn, the variance of the maturity dates, nominal yields and secondary market prices suggest less heterogeneity in our sample than the French securities sample. Notice that the variables of number of bidders, number of bids and cover (defined as the ratio of total amount of quantity bids to total amount issued by the Treasury), which measure the degree of auction competition, do not vary much across CETES with different maturity. Regarding average amount issued by the Treasury per auction, it should be kept in mind that short term CETES are issued more frequently than long term CETES.

INSERT TABLE 4 HERE

Summary statistics per bidder and per bid of the CETES auctions are shown in Table 5. In each auction each bidder submitted 4 bids on average. The number of winning bids per winning bidder is 3 on average. According to FPV in France and in Portugal bidders

present 3 bids on average, while in Turkey they present 7 bids on average. If a bidder distributes her individual demand into a larger number of bids as an optimal strategy to lessen the winner's curse, these numbers suggest that the bidders that participate in the Mexican auctions perceive a more uncertain environment than those participating in the French or Portuguese auctions, but less uncertain than those participating in the Turkish auctions. Moreover, the CETES' price bid is 96.68 on average, while the difference between the highest and the lowest price bids is 0.38 on average. Thus, the comparison to the French data -98.54, 7.93, 0.7, and 0.7, respectively- also supports this assertion.

INSERT TABLE 5 HERE

On the other hand, average quantity bids per bidder is 770.63 millions of pesos, and average winning quantity bids per winning bidder is 576.62. This would suggest that each winning bidder receives on average 74.82 percent of her quantity bid. However, this expectation that every bidder gets 75 percent of the securities she requested is not supported by the rest of the data. The mean and standard deviation of the demanded quantity per bid are 204.29 and 61.09, respectively; while those of the allocated quantity per winning bid are 432.92 and 571.62, respectively. Since the distributions of the two variables are truncated at zero, these statistics coincide more with a pattern of asymmetric information among the bidders.<sup>31</sup> In this pattern, bidders who present large bids have more information about the good's value than bidders who present small bids and, as a consequence, large bids win more often than small bids.<sup>32</sup>

Now, let us present some data of the CETES buy option in order to get a better grasp of how it works and of its link with the primary auction. The sample that we employ is built from the buy option results that Banco de México publishes on its website every week. There are 158 CETES buy options in the period within January 2001 and April 2002. Table 6 presents this sample's summary statistics. The supply tendered through the buy options represents 1/5 of the total amount issued through the primary auctions, as the buy

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<sup>31</sup> Notice that asymmetry across bidders may also be the result of different costs of obtaining or placing customers offers.

<sup>32</sup> For the 28 days CETES auctions of the period 1986-1991, Umlauf (1993), whose data permits to distinguish bidders' sizes, also finds evidence that suggest that there is asymmetric information between the large and the small bidders. Since in Mexico banks and brokerage houses place bids on their own and on customers' behalf, intermediaries with the highest market shares presumably collect more information than others and, as a result, place better bids. Hence, there is congruence between both sets of results.

option rules stipulate and we assume in the previous section's model. In turn, both the total demand and amount issued to the market makers are less than the buy option supply, on average (in addition, these two variables' mode is zero). As a result, the proportion of total demand and amount issued in the buy options with respect to the total amount issued in the primary auctions is less than 10.5 percent for all CETES maturities. Notice that the fact that these two proportions slightly decrease with maturity suggests that this mechanism works to obtain a quantity of securities above than the maximum limit of the primary auction. If instead it worked to diversify a security's value uncertainty (expected to be larger for longer term CETES), one would expect that the proportion of quantity demand to primary auction quantity issue increases with the term. However, the maximum statistic does show that there are auctions where the quantity demanded exceeds supply.

INSERT TABLE 6 HERE

We further distinguish three events in the buy option sample: 1) when market makers' aggregate demand is zero, 2) when market makers' (positive) aggregate demand is less than or equal to the supply, and 3) when market makers' (positive) aggregate demand is larger than supply. According to Table 7, these events' frequencies are 44.94, 38.69, and 16.45 percent, respectively; so event 1 is the most commonly observed one. This agrees with the previous discussion: not only buy options without any bidding are more frequent in the 182 and 364 days CETES than in the 28 and 91 days CETES; also, buy options where aggregate bidding exceeds supply are less frequent in the shorter than in the longer maturities.

INSERT TABLE 7 HERE

When the buy options without any bidding are taken out of the sample, the amount allocated to market makers through this mechanism averages 17 percent of the primary auction issue size, with a maximum of 50 percent. This suggests that the problem of a bidder who participates in the primary auction may be affected by the existence of the buy option. Thus, we separate from our original CETES primary auctions sample, which we label "sample I" onwards, 71 of them after which no bids were presented in the buy option. Let us next describe the overall information, statistics per auction, and statistics per bidder and per bid of this second sample, which we label "sample II".

According to the information presented in Tables 8, 9 and 10, sample II is more biased towards longer term CETES than sample I. This produces that average maturity and secondary market price are higher and average nominal yield is lower in sample II than in sample I. Also, in sample II the number of bidders has both lower mean and standard deviation than sample I. In turn, cover has a higher mean in sample II than in sample I, despite that maturity does not seem to affect these statistics in sample I. The maturity, secondary market price and nominal yield statistics suggest that this coincides with the securities' value in sample II being lower than in sample I, as one of our conjectures in the previous section states. On the other hand, statistics per bidder and per bid indicate that the number of bids and number of winning bids on average are very similar across the two samples. However, quantity demand per bidder averages 722.79 millions of pesos, and allocated quantity per winning bidder averages 693.97 millions of pesos. Hence, each winning bidder of the sample II auctions obtains on average 96.01 percent of her quantity bid, which is a higher percentage than in sample I. This also coincides with one of our guesses for the lack of market makers participation in the buy options. However, notice that since the mean of the quantity per bid is 197.31 and that of the allocated quantity per winning bid is 530.14, the possible information asymmetry among bidders also seems stronger in sample II than in sample I.

INSERT TABLES 8, 9 AND 10 HERE

In the next section we estimate the empirical model with the two samples. This will permit us to verify whether the parameters we obtain for sample II suggest a lower securities' value than those we obtain for sample I.

## 5. Estimation

Let us briefly present the empirical methodology proposed by FPV for the sake of completeness. The estimation method exploits the results of  $L$  auctions that exhibit observed heterogeneity among them. Let  $l$  be the index to denominate the variables specific to the  $l$ -th auction. It is to be expected that neither the good's value nor the number of bidder is the same among them. A vector of common variables,  $z_l$ , is introduced to capture this observed heterogeneity that characterizes the good sold in the  $l$ -th auction, as well as the number of bidders,  $n_l$ .

It is assumed that these random variables  $(N_l, Z_l)$ ,  $l=1, \dots, L$ , are independently and identically distributed. The good's value in the  $l$ -th auction,  $V_l$  is assumed to be dependent of  $Z_l$  and independent of  $N_l$ . Similarly, the signal received by bidder  $i$  in the auction  $l$ ,  $S_{il}$ , depends on  $Z_l$  and  $V_l$ . The value realizations of  $V_1, \dots, V_L$ , conditional on  $Z_l$ , are independently and identically distributed. Besides,  $S_{1l}, \dots, S_{nl}$  are independent conditional on  $Z_l$  and  $V_l$  and the signals  $S_{il}$  and  $S_{i'l'}$  are also independent conditional on  $Z_l$  and  $Z_{l'}$  for all  $l \neq l'$ .

To describe the distribution functions of these variables, a parametric framework is adopted. The conditional distribution of  $V_l$  given  $Z_l=z$  is denoted  $F_{V|Z}(\cdot | z; \theta_1)$ , where  $\theta_1$  is a parameter vector. The conditional distribution function of the signals  $S_{il}$  given  $V_l=v$  and  $Z_l=z$  is denoted  $F_{S|V,Z}(\cdot | v, z; \theta_2)$ , where  $\theta_2$  is a parameter vector. From these two distributions, the distribution function of  $S_{il}$  given  $Z_l=z$ ,  $F_{S|Z}(\cdot | z; \theta)$ , where  $\theta = (\theta_1', \theta_2')$ , can be determined.

The objective is to find an estimator of  $\theta^0$ , the true value of  $\theta$ . Estimation is carried out in two stages. Stage 1 consist on determining the distribution of optimal bids. First, the optimal strategy as a function of the price, the signal, the number of bidders, the vector of auction characteristics, and the parameters,  $x(p, s, n, z; \theta_0)$ , is determined. This strategy is bidder  $i$ 's optimal demand for the good at price  $p$  and with the signal  $s_i$ , when there are  $n$  auction bidders, the auction characteristic is  $z$ , and the parameter vector is  $\theta^0$ . For any  $p \in [0, \infty]$ , let  $G(\cdot | n, z; p)$  be the distribution function of  $x(p, s, n, z; \theta_0)$  conditional on  $V_l=v$  and  $N_l=n$ . Then:

$$\begin{aligned}
G(x | n, z; p) &= \Pr(x(p, S_{il}, N_l, Z_l; \theta^0) \leq x | N_l = n, Z_l = z) \\
&= \Pr(x(p, S_{il}, n, z; \theta^0) \leq x | N_l = n, Z_l = z) \\
&= \Pr(S_{il} \geq x^{-1}(x, p, S_{il}, n, z; \theta^0) | N_l = n, Z_l = z) \\
&= \Pr(S_{il} \geq x^{-1}(x, p, S_{il}, n, z; \theta^0) | Z_l = z) \\
&= 1 - F_{S|Z}(S_{il} \geq x^{-1}(x, p, S_{il}, n, z; \theta^0) | z; \theta^0),
\end{aligned}$$

where the fourth equality is derived from the assumption that  $S_{il}$  and  $N_l$  are conditionally independent and the third equality is satisfied whenever the optimal strategy is a decreasing function of the signal. Therefore:

$$x^{-1}(x, p, S_{il}, n, z; \theta^0) = F_{s_{il}}^{-1} \left( 1 - G(x | n, z; p) | z; \theta^0 \right) \quad (12)$$

This inverse demand's role in the estimation procedure is crucial. For any  $p \in [0, \infty]$  the distribution function  $G(\cdot | \cdot; p)$  can be estimated non parametrically from the observed bids  $x_{ilp} = x(p, s_{il}, n_l, z_l; \theta^0)$ ,  $i=1, \dots, n_l$ ,  $l=1, \dots, L$ , using kernel estimation methods.<sup>33</sup> A non parametric estimator of  $G(\cdot | \cdot; p)$  is:

$$\hat{G}(x | n, z; p) = \frac{\sum_{l=1}^L \frac{1}{n_l} \sum_{i=1}^{n_l} 1\{x_{ilp} \leq x\} K\left(\frac{n - n_l}{h_N}, \frac{z - z_l}{h_z}\right)}{\sum_{l=1}^L K\left(\frac{n - n_l}{h_N}, \frac{z - z_l}{h_L}\right)} \quad (13)$$

where  $K(\cdot, \cdot)$  is a kernel and  $h_N$  and  $h_z$  are the bandwidth parameters. In this case,  $h_z$  is the vector of bandwidth parameters for each characteristic  $z$ .

Once that this distribution function is obtained, the Euler equation is rewritten introducing the auction specific variables. For auction  $l$  with characteristics  $z_l$  and  $n_l$  bidders, this condition becomes:

$$E\left\{(n_l - 1) \cdot (E(V_l | S_{1l} = s_{1l}, \dots, S_{n_l} = s_{n_l}) - p) \cdot 1\{P_l^0 \leq p\} | N_l = n_l, Z_l = z_l\} \right. \\ \left. - E\left\{(p - P_l^0) \cdot 1\{P_l^0 \leq p\} | N_l = n_l, Z_l = z_l\} \right\} = 0 \quad (14)$$

where the random variable  $P_l^0$  represents the equilibrium price at auction  $l$  and the first expected value is taken with respect to  $S_{1l}, \dots, S_{n_l, l}$  given  $N_l = n_l$  and  $Z_l = z_l$ . This condition must hold for all  $p \in [0, \infty]$  and all  $l=1, \dots, L$ .

An empirical counterpart for equation (9) is required to carry out the estimation. This is not trivial because the signals  $s_{1l}, \dots, s_{n_l, l}$  are not observable. It is known that

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<sup>33</sup> Pagan and Ullah (1999).



$s_{il} = x^{-1}(x, p, S_{il}, n, z; \theta^0)$ , which is the inverse demand. The inverse demand is unknown, but given relation (7), for any  $\theta$ , it is natural to replace the inverse demand with:

$$\tilde{x}^{-1}(x, p, S_{il}, n, z; \theta) = F^{-1}_{s|z}(1 - \hat{G}(x|n, z; p) | z; \theta) \quad (15)$$

In turn, this suggest replacing the unobserved signals with  $\hat{x}^{-1}(x, p, S_{il}, n, z; \theta)$ , for any  $\theta$ , and considering the following empirical counterpart for the right hand side of equation (14):

$$m(x_{11p}, \dots, x_{nLp}, n_1, \dots, n_L, p_1^0, \dots, p_L^0, z_1, \dots, z_L, p; \theta) = \sum_{l=1}^L \left[ (E(V_l | S_{1l} = \tilde{x}^{-1}(x_{1lp}, p, n_l, z_l; \theta), \dots, S_{nl} = \tilde{x}^{-1}(x_{nlp}, p, n_l, z_l; \theta), N_l = n_l, Z_l = z_l) - p) \right] \times (n_l - 1) \mathbb{1}\{p_l^0 \leq p\} - (p - p_l^0) \mathbb{1}\{p_l^0 \leq p\} \quad (16)$$

Given that equation (14) is satisfied for an infinite number of prices, in effect,  $p \in [0, \infty]$ , there exists an infinite number of moments and, for each of these theoretical moments, there exists an empirical counterpart with the form (16). As FPV (2002) do, we limit to the estimation of a fix number of moments (T). This fix number is given by the number of auctions in the sample.

Stage 2 consists on minimizing with respect to  $\theta$  the squared sum of T empirical moments. In effect:

$$\hat{\theta} = \text{Arg min}_{\theta} \sum_{l=1}^T m^2(x_{11p_l}, \dots, x_{n_l L p_l}, n_1, \dots, n_L, p_1^0, \dots, p_L^0, z_1, \dots, z_L, p_l; \theta) \quad (17)$$

## 6. Results

### 6.1 Parameters

The set of variables that define the auctions' observed heterogeneity are the secondary market price (in pesos), maturity (in days) and nominal yield (in percent) as shown in Table 5; that is, the dimension of  $z_l$  is equal to 3.<sup>34</sup> At the first estimation stage, the distribution function  $G(x|n, z; p)$  is estimated using the *Epanechnikov* kernel. In this kind of estimation, a vector of observations is required to evaluate the kernel for each of the

<sup>34</sup> The nominal yield is the weighted average rate of allocation.

variables  $z$ . This vector is denoted as  $z = (z^1, z^2, z^3)$ . The kernel estimator is defined as follows:

$$K\left(\frac{n - n_l}{h_N}, \frac{z - z_l}{h_Z}\right) = K\left(\frac{n - n_l}{h_N}\right) K\left(\frac{z^1 - z_{1l}}{h_{1Z}}\right) K\left(\frac{z^2 - z_{2l}}{h_{2Z}}\right) K\left(\frac{z^3 - z_{3l}}{h_{3Z}}\right)$$

where  $K(u) = 0.75(1 - u^2)1\{|u| \leq 1\}$  and  $h_N, h_{1Z}, h_{2Z}$ , and  $h_{3Z}$  are bandwidth parameters. To calculate this expression, the following rule of thumb is used to define the bandwidth parameters:

$$h_i = \frac{2.214s}{L^{1/7}},$$

for  $i = \{N, Z\}$ , where  $s$  is the standard deviation of variable  $i$  and  $L$  the number of observations. According to  $h_i$ , bandwidth parameters differ across the variables if they show different variability in the data.

The calculated values are  $h_N = 20.6216$ ,  $h_{z1} = 3.3344$ ,  $h_{z2} = 3.6252$  y  $h_{z3} = 99.8950$  for sample I and  $h_N = 24.1532$ ,  $h_{z1} = 4.2820$ ,  $h_{z2} = 3.8100$  and  $h_{z3} = 117.5569$  for sample II. These values are consistent with what it is shown in tables 5 and 10, where it can be seen that the number of bidders and nominal exhibit a higher variance than the secondary market price and maturity.

As it has been discussed before, it is necessary to choose parametric specifications for the signal and valuation distribution functions. The specifications selected in FPV have the property that closed form solutions can be obtained for optimal strategies and equilibrium prices in the uniform price auction. With these, the hypothetical uniform auction revenues can be compared with actual discriminatory auction revenues.

The distribution function of  $V_l$  given  $Z_l = z_l$  that they propose is:

$$F_{V|Z}(v | z_l; \theta_l) = \int_0^v \gamma u^{\gamma-1} \frac{\beta_l^{\alpha_l}}{\Gamma(\alpha_l)} u^{\gamma(\alpha_l-1)} \exp[-\beta_l u^\gamma] du \quad (18)$$

where  $\alpha_l = (1, z_l) \cdot \alpha$  and  $\beta_l = (1, z_l) \cdot \beta$ .  $\Gamma(\cdot)$  is the gamma function,  $\alpha$  and  $\beta$  are parameter vectors of  $4 \times 1$  dimension, and  $\gamma$  is a scalar. If  $\gamma = 1$  the distribution described in

(18) is a gamma distribution with parameters  $\alpha_l$  y  $\beta_l$ . In this case,  $V_l$  follows a gamma distribution with conditional mean  $\alpha_l/\beta_l$  conditional variance of  $\alpha_l/\beta_l^2$ . On the other hand, if  $\gamma \neq 1$  then  $V_l^\gamma$  follows a gamma distribution with parameters  $\alpha_l$  y  $\beta_l$ . Note also that  $\theta_l = (\alpha', \beta', \gamma)$ .

The specification that they choose for the probability distribution of  $S_{il}$  given  $V_l = v$  and  $Z_l = z_l$ , is an exponential distribution:

$$F_{S|V,Z}(s | v_l, z_l; \theta_2) = 1 - \exp[-sv_l^\gamma] \quad (19)$$

where  $\gamma$  is the same parameter that appears in the conditional distribution of  $V_l$ . In this case, the conditional expected value and the conditional variance of  $S_{il}$  are independent of  $z_l$ . So the complete vector of parameters is:  $\theta = (\alpha', \beta', \gamma)$ ; that is  $\theta$ , which has  $9 \times 1$  dimension.

On the second stage  $\theta^0$ , the true value of  $\theta$ , is estimated. This parameter's estimator is defined by equation (12), in which, given the specifications described in (13) and (14), the conditional value of  $V_l$  that appears in the empirical moment is:

$$E(V_l | S_{il} = \tilde{x}^{-1}(x_{ilp}, p, n_l, z_l; \theta), \dots, S_{nlp} = \tilde{x}^{-1}(x_{nlp}, p, n_l, z_l; \theta), N_l = n_l, Z_l = z_l) = \frac{\Gamma(n_l + \alpha_l + 1/\gamma)}{\Gamma(n_l + \alpha_l)} \frac{1}{\left( \beta_l + \sum_{i=1}^{n_l} \beta_l \left[ \frac{1}{\hat{G}^{1/\alpha_l}(x_{ilp} | n_l, z_l; p)} - 1 \right] \right)^{1/\gamma}} \quad (20)$$

Since only a finite number of moments are used in order to perform the estimation, although the Euler equation is satisfied for  $p \in [0, \infty]$ , the number of moments is chosen from the existing number of stop out prices in each sample. Therefore, T=180 for sample I, and T=71, for sample II. The corresponding standard errors are computed with the asymptotic variance-covariance matrix derived in FPV (2002), Appendix C.

Second stage estimation results for samples I and II are shown in tables 12 and 13, respectively. All parameters are significant and different from zero at 5 percent confidence level.

INSERT TABLES 11 AND 12 HERE

Given the value of  $\theta$  and using equation (13),  $E(V_l | Z_l = z_l)$  can be computed. Once this value is obtained, derivatives of this expected value with respect to each of the variables  $z$  can be calculated.  $E(V_l | Z_l = z_l)$  is expressed as follows:

$$E(V_l | Z_l = z_l) = \int_0^{\infty} v f(v | z) dv = \frac{\Gamma\left(\alpha_l + \frac{1}{\gamma}\right)}{\Gamma(\alpha_l)} \cdot \beta_l^{\frac{1}{\gamma}} \quad (21)$$

The derivatives are evaluated at the sample mean of the characteristics. For sample I, the derivatives of equation (21) with respect to secondary market price, nominal yield, and maturity are -0.0804, -0.1769, and -0.1265 respectively.<sup>35</sup> Although the first sign is not very intuitive, the latter two are because it is usually expected that the securities' value grows as the secondary market price is larger and the nominal yield and maturity are lower. On the other hand, for sample II, the corresponding derivatives are 0.4048, -0.5876, and -0.0641, respectively. Besides the sign differences, notice the higher sensitivity with respect to the secondary market price and rate of return in absolute terms and the lower sensitivity with respect to maturity obtained in sample II, in comparison to sample I. These differences across samples could be due to some sort of non-linearity argument, but also to a small sample bias or simple lack of robustness.

## 6.2 Conditional mean and variance.

For sample I, the average estimated expected value given the signals,  $E(V_l | S_{il} = s_{il}, \dots, S_{nl} = s_{nl}, Z_l = z_l)$ , is equal to 0.9910 and an average value,  $E(V_l | Z_l = z_l)$ , is equal to 1.0004. On the other hand, for sample II, the average of  $E(V_l | S_{il} = s_{il}, \dots, S_{nl} = s_{nl}, Z_l = z_l)$  is equal to 0.9899 and the average of  $E(V_l | Z_l = z_l)$  is equal to 0.9941. These values are consistent with the conjecture we formulate in section 3; that is, the auctions in the sample where non competitive bids are not observed in the buy

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<sup>35</sup> These values are lower in magnitude than those that FPV calculate for the French securities auctions. The difference in magnitude of these results seems to be related to the magnitude of gamma and of the constants. For instance, both of the two gammas calculated in this exercise are higher than the one estimated in FPV.

option are those in which bidders receive signals that indicate a lower expected value of the CETES, compared with the rest of the CETES auctions.<sup>36</sup>

For the values obtained in sample I, the average spread is 0.0237. For sample II, this value is 0.0287. On the other hand, the spread between  $E(V_l | Z_l = z_l)$  and the stop out price is equal to 0.0332 and 0.0329, for samples I and II, respectively. It seems more natural that the spread increases with the good's value because, if the good is valuable competition should be stronger and the resulting stop-out price should be lower. But the data indicate that this is the case only when we look at the average expected value.

### 6.3 Revenue comparison

As it has been said before, an important advantage of this structural model is that it permits to construct the optimal strategies and equilibrium prices that would arise in a uniform price auction. The explicit expression of the optimal strategy that results from the environment that equations (18) and (19) describe is:

$$x(p, s_{il}, n_l, z_l; \theta) = \left[ 1 - \left\{ \frac{\beta_l}{n_l} + s_{il} \right\} \left\{ \frac{\Gamma(n_l + \alpha_l)}{\Gamma(n_l + \alpha_l + 1/\gamma)} \frac{1 + \gamma}{\gamma} p \right\}^\gamma \right] / (n_l - 1) \quad (22)$$

Given the two sep estimator,  $\theta^0$ , and equation (10), it is possible to define for each bidder  $i$  and auction  $l$ , the estimated signal  $\hat{s}_{il} = F_{S|Z}^{-1}(1 - G(x_{ip^0} | n_l, z_l; p^0) | z_l; \hat{\theta})$ . The demand functions for each bidder are obtained by replacing  $s_{il}$  by  $\hat{s}_{il}$  into the above expression. Once that the optimal strategy is estimated, the hypothetical revenue from the uniform price auction can be computed. First, the equilibrium price at the  $l$ -th uniform price auction is calculated by making aggregate demand equal to supply. The reduced expression of this equilibrium price, as a function of the estimated signals and parameters is:

$$p_l^0 = \frac{1}{1 + 1/\gamma} E(V_l | S_{1l} = s_{1l}, \dots, S_{nl} = s_{nl}, Z_l = z_l) = \frac{1}{1 + 1/\gamma} \frac{\Gamma(n_l + \alpha_l)}{\Gamma(n_l + \alpha_l + 1/\gamma)} \frac{1}{\left( \beta_l + \sum_{i=1}^{n_l} s_{il} \right)^{1/\gamma}} \quad (23)$$

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<sup>36</sup> Estimations of  $E(V_l | S_{1l} = s_{1l}, \dots, S_{nl} = s_{nl}, Z_l = z_l)$ , the secondary market prices, the stop out prices, and  $E(V_l | Z_l = z_l)$  for all auctions, computed from the estimators obtained for each sample, are omitted for the sake of brevity but are available from the authors upon petition.

Then the hypothetical revenue from uniform price auction  $l$  is computed as just the product of the equilibrium price times the amount of bonds auctioned. The total hypothetical revenue obtained with this process is 80,918.48 billions of pesos, while the revenue observed in the discriminatory auction is 79,767.05 billions of pesos. Hence, had the Federal Government used the uniform price mechanism to auction its securities instead of the discriminatory price mechanism, it would have raised 1,151.42 billions of pesos more; that is, 1.44 percent higher revenues. This also seems to be the case when only the auctions of sample II are considered. In the sample II auctions the revenue of the uniform price mechanism is 31,294.72 billions of pesos, which exceeds that one from the discriminatory price mechanism by 731.69 billions of pesos, a difference of 2.09 percent.

In order to test the significance of these estimates, we calculate the bootstrapped confidence intervals of the difference in revenue per auction. For the Sample I, we find a significant difference between the discriminatory and the uniform auction. The bootstrapped mean of the difference is approximately 6 millions of pesos, with an upper bound of 4.50 million and a lower bound of 4 million. This difference is higher in Sample II, where we calculate a bootstrapped mean of 9.61 millions of pesos. This difference shows a confidence interval of 95% between 12.53 and 5.25 millions of pesos, per auction.

INSERT TABLE 13 HERE

We calculated the bootstrapped interval several times and found that their figures do not change across calculations. The bootstrap methodology here was not applied through the whole estimation process since we also estimated the standard errors of the structural estimators and they are significant. The aggregated difference seems small, but it is considerably negative in each auction. The estimated density functions for the revenue difference are shown in Graphs 1 and 2.

INSERT FIGURES 1 AND 2 HERE

It is important to point out two other features of the results. First, that this revenue superiority from the uniform scheme is reduced throughout the analysis period. Second, that this revenue superiority is different across CETES with different maturity. For the 28-day CETES auction, the discriminatory scheme obtains higher revenues than the uniform one. Benefits derived from the discriminatory auction increase through time, from 0.3

percent to 1.35 percent. On the other hand, for the rest of the CETES, the uniform price auction is revenue superior. But, this superiority decreases through time as well. For example, in the 91-days CETES auctions, the benefit of implement a uniform price auction goes from 2.66 percent to a loss of 0.28 percent. In the 182-day CETES auctions, this benefit is reduced from 7 to 1.4 percent. Finally, revenue from selling the 364-days CETES, where benefits are the highest, these are reduced from 10 to 5 percent (Figure 3).

INSERT FIGURE 3 HERE

If only the auctions from sample II are considered, these two phenomena are more dramatic (Figures 4). The benefit from selling 28-days CETES in a discriminatory scheme is 0.61 percent, on average. On the contrary, in the sales of 91, 182 and 364 days CETES, a uniform price auction gets revenues that exceed those of a discriminatory price auction by 1.35, 4.55 and 11.81 percent respectively.

INSERT FIGURE 4 HERE

It is important to notice that the date after which the revenues from discriminatory auctions start raising noticeably is May 2001. This is a date when new rules for the non competitive bidding at the market makers' buy option came into effect. These rules make the maximum quantity allocation of securities a function of the market makers' competitive bids submitted in the primary auction. In this way, setting rules that promote competition among market makers may have contributed to more aggressive bidding in the discriminatory auction and, with this, the revenue differential may have been reduced.<sup>37</sup> These trends may explain why, if a maturity cutoff has to be chosen below which the discriminatory format is to be used and above which the uniform format is to be used, the Mexican authorities chose a 365 days cutoff.

## **7. Some implications regarding the winner's curse**

### **7.1 A comparison with the previous results about CETES and French Treasury securities auctions**

According to the applied model, one possible reason why a uniform price auction seems to be more appropriate to sell the Mexican securities, in contrast with the findings of FPV for

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<sup>37</sup> See Table A.2 for more details.

French securities, is that the conditional variance of the value obtained in this exercise is considerably higher than the one they get. This can be interpreted as a higher degree of uncertainty in the good's value, which would be a reason for the winner's curse being stronger in Mexico than in France. In this sense, the values of  $\alpha_i$  and  $\beta_i$  evaluated at the sample mean of  $z$  can be seen in Table 14. It is important to remember that in this case  $V_i^z$  follows a gamma distribution with parameters  $\alpha_i$  and  $\beta_i$ .

INSERT TABLE 14 HERE

According to the Table's 14 data, the distribution of  $V_i^z$  in our two samples exhibit a higher variance than the one obtained in FPV. This higher dispersion can be appreciated better by looking at the coefficients of variation, which also are higher in the Mexican samples than in the French sample. Therefore, it can be said that the Mexican market shows more value uncertainty than the French market.

Let us now compare our findings with the previous ones for the CETES with 28 days maturity date. We construct the variance of the daily funding rate with government securities over the five-day period leading to and including the day of auction execution - that is, the variable used to proxy resale risk and information dispersion in the previous studies- for the periods examined by Umlauf (1993), Laviada *et al* (1997), as well as in the present study. For the first two, we construct the revenue of the discriminatory format as the product of the amount issued times the average allocation price. Similarly, we construct the revenue of the hypothetical uniform auction as the amount issued times the sum of the average allocation price plus the mark-up per bid in the uniform auction with respect to the discriminatory format reported by those authors (which in both cases is positive). Then the gain of using the uniform format is calculated as the revenue difference between these two figures. In Table 15.1 we can see that there is a positive relationship between the gains of using the uniform format instead of the discriminatory one and market uncertainty. While this gain is positive in the auctions examined by Umlauf and Laviada *et al*, it is negative in those we examined. In turn, this is connected with higher market volatility in those samples than in ours.

INSERT TABLE 15.1 HERE



Next let us look for the pattern described above in our results for CETES with different maturity date. For this exercise, we construct the variance of resale price with the data of the CETES secondary market price index published by *Enlaces Prebon* (IEP index), which is one of the interdealer brokerage firms operating in the Mexican Stock Market.<sup>38</sup> This substitution is necessary because for this exercise we need different resale price volatility across CETES maturities, which cannot be generated from either the daily funding rate or the weekly price vector of Banco de México used before.<sup>39</sup> On the other hand, to consider comparable samples we only look at 17 auctions of each maturity date (recall that the 364 days CETES are auctioned monthly, restricting the sample size for the other securities). In Table 15.2 we can appreciate the same positive relationship between the gains of using the uniform auction format and market volatility in the CETES with maturity of 28, 91 and 182 days. But it fails in the case of the 364 days CETES. We think that this obeys to a problem with the IEP index, due to lower transaction volumes for longer maturities, rather than to these securities' resale market being in fact less uncertain than those for the shorter term maturities.

INSERT TABLE 15.2 HERE

## 7.2 A simulation exercise with noisier value signals

In this section, we test the conjecture about the magnitude of winner's curse effect. First, we generate a more volatile series of the secondary market price. Then we carry out again the structural econometric procedures of section 6 to obtain the model's parameters, but using this new price series for the estimation of the distribution of signals in stage 1 instead of the original one.

To generate this new series of the secondary market price, we model the observed secondary market price with an AR (1) process -conditional on the CETES maturity- plus

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<sup>38</sup> The IEP index for CETES corresponds to the mean market interest rate at 12:15, determined through a survey to 12 participating institutions (Current sources for the CETES' IEP are Banamex, Bank of America, Banorte, BBV, Bital, Chase Manhattan, Citibank, ING, Invex, JP Morgan, Santander Mexicano and Serfin). The three highest and three lowest reported rates are eliminated, so the CETES average rate is constructed from the remaining six reports. The index is constructed for CETES with 28, 91, 182, and 364 days maturity since June of 1996.

<sup>39</sup> However, the IEP indexes have a drawback: they are perception indexes, not executable indexes. This means that there is no intention to buy or sell securities at the quoted rates. This may be a disadvantage for this exercise's purpose, even though Enlaces Prebon explains that for these perception quotes are better than buy and sell quotes, because the latter tend to be biased by the traders' market positions at the time of survey.

i.i.d. shocks. This model yields a variance of shocks equal to 2.55 and an autoregressive parameter  $\rho=0.091$ . Next, we use the AR (1) approximation method proposed by Tauchen (1986) to simulate 180 new data of the secondary market price, assuming that the new series will have the variance observed between June 1995 and March 1997, which is the period analyzed by Laviada et al (1997). According to the data reported in table 15.1, in that period the variance of the daily funding rate (their secondary market price variable) equals 3.49. Therefore, this variance is 55 percent higher than the one that characterizes the price series in our data set. But this can still be regarded as a conservative simulation.

The parameters estimated with the simulated price data are shown in Table 16. We can observe a higher estimated value of the parameter  $\gamma$ . This result can be interpreted as consistent with a setting in which the bidders face less informative signals. In effect, as the value of  $\gamma$  increases  $V^\gamma$  becomes smaller (recall that  $0 < V < 1$ ) and the distribution of signals,  $F_{s|v,z}(s | v_l, z_l; \theta_2) = 1 - \exp[-sv_l^\gamma]$  collapses. Also, as the value of gamma increases we would expect that the uniform price auction produces higher revenues, as a conclusive effect of the winner's curse. This is precisely what we find: the new total hypothetical revenue obtained from the uniform auction now is 81,506.33 billions of pesos. This figure not only is 2.1 percent higher than the revenue observed from the discriminatory auctions, but also exceeds by 0.7 percent the revenue obtained in section 6.

INSERT TABLE 16 HERE

## 8. Conclusions

The share auction framework that supports the structural estimation method of FPV seems to provide an adequate characterization of Mexico's CETES auctions during the analysis period, despite their institutional complexities. The reason is that the buy option allocations have been a small proportion of the total amount issued by the Mexican Treasury through the primary auctions. In this sense, the asymmetry that market makers' buy option may be inducing in the primary auction behavior did not reflect as substantial changes in the estimated parameters. With more detailed information regarding the auction and buy option results it would be desirable to solve for the complete set of equilibrium responses of the sales mechanism model. But in Mexico, as in many countries, such additional detail is

not public data. With the appropriate data, we think it would also be desirable to analyze a framework with asymmetric bidders, most likely by using numerical solution methods.<sup>40</sup> This would probably mimic better some of the characteristics of the data per bidder and bid reported in section 4.

Although the obtained coefficients are significant and have a plausible size, the estimated value of the securities does not seem to be too sensitive to changes in the auction characteristics. Moreover, the sign of some of the coefficients are not very intuitive and differ across the analyzed samples. While some small sample bias may explain these findings, a selection criteria that permits choosing the exogenous variables that can best describe the auction heterogeneity may be needed. The latter would contribute to raise the power of the estimation procedure and extend its applicability to other securities for which there is less data available than for the zero coupon bonds, particularly regarding the secondary market prices.

Our results indicate that the uniform price auction produces higher revenue than the discriminatory price auction in the analyzed period, given the estimated parameters. In the study of CETES auctions this is not a new result. Previous estimations with reduced form equations have produced in the same conclusion. However, we do find evidence that suggests that market volatility has diminished across the analyzed episodes, suggesting that the winner's curse may have been alleviated. As a result, the revenue difference between auction formats is lower in this study than in Umlauf's or Laviada's. However, we find something new: we detect that the revenue difference between the two auction formats varies across CETES with different maturity. The discriminatory format produces higher revenue than the uniform format in the 28 days securities auctions, while the uniform format produces higher revenue than the discriminatory format in the 91, 182, and 364 days securities auctions. This positive relation between the gains of the uniform format and the securities' maturity coincides with the Mexican Treasury practice of selling securities with maturity longer than one year through the uniform auction format.

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<sup>40</sup> See Armantier and Sabih (2003) or Hortacsu (2002) for recent contributions in this area.

## 8. Appendix

INSERT TABLES A.1 AND A.2

## 9. Bibliography

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## Tables and Figures

**Table 1. CETES  
(balance outstanding)**

Year	CETES		Change %	Dollar Change%	% of All Government Securities <sup>1</sup>	
	Pesos	Dollars			Pesos	Dollars
1997	137,812,544	17,081,165			0.51	0.51
1998	127,600,335	12,893,742	-7.41	-24.51	0.36	0.36
1999	129,044,534	13,585,637	1.13	5.37	0.24	0.24
2000	175,068,861	18,217,742	35.67	34.10	0.24	0.24
2001	196,673,885	21,448,703	12.34	17.74	0.26	0.26
2002	197,438,671	18,913,018	0.39	-11.82	0.23	0.23

Source: Banco de México

**Table 2. Government Securities; Balance Outstanding 1997-2002**

	Security	Cetes	Bondes	Udibonos	Fixed Rate Bonds	Other Securities	Total Government Securities <sup>1</sup>
1997	Pesos	137,812,544	81,768,269	36,678,360	N/E	15,950,568	272,209,741
	Dollars	17,081,165	10,134,761	4,546,096	N/E	1,976,992	33,739,014
1998	Pesos	127,600,335	151,835,597	62,833,444	N/E	10,970,484	353,239,859
	Dollars	12,893,742	15,342,663	6,349,185	N/E	1108543.98	35,694,134
1999	Pesos	129,044,534	337,270,992	80,008,050	N/E	564	546,324,140
	Dollars	13,585,637	35,507,442	8,423,141	N/E	59.3771714	57,516,280
2000	Pesos	175,068,861	420,255,890	86,644,593	34,870,116	0	716,839,460
	Dollars	18,217,742	43,732,012	9,016,274	3,628,600	0	74,594,628
2001	Pesos	196,673,885	348,988,019	94,846,730	122,329,819	0	762,838,454
	Dollars	21,448,703	38,059,656	10,343,719	13,340,948	0	83,193,026
2002	Pesos	197,438,671	343,345,208	99,767,654	235,088,796	0	875,640,329
	Dollars	18,913,018	32,889,677	9,556,930	22,519,594	0	83,879,219

Source: Banco de México

(1) Does not include Bonos de Regulación Monetaria, Bonos IPAB and Federal Government Bonds in foreign currency.

Thousand pesos and thousand dollars.

**Table 3. Overall information about the CETES auctions  
(January 2001-April 2002)**

Number of Auctions	180
28 days CETES	65 (36.11%)
91 days CETES	65 (36.11%)
182 days CETES	33 (18.33%)
364 days CETES	17 (9.45%)
Number of bidders	3,581
Number of bids	13,393
Allocated totally or partially	4,506 (33.64%)
Not allocated	8,887 (66.36%)
Total amount issued by the Treasury <sup>1</sup>	879,249,141
Competitive bids in the primary auction	823,388,150 (93.65%)
Non competitive bids in the buy option for market makers	55,860,991 (6.35%)

(1) Thousands of pesos

**Table 4. Summary statistics per CETES auction  
(January 2001-April 2002)**

All CETES							
Variable	Number of bidders	Number of bids	Amount issued by the Treasury <sup>1</sup>	Secondary market price	Nominal yield <sup>2</sup>	Maturity of the security	Cover
<b>Statistic</b>							
Mean	19.46	73.92	4,538,043.48	96.84	10.30	109.18	3.24
Standard Deviation	6.13	19.59	674,815.08	3.14	3.48	94.22	0.90
Max	91	145	5,200,000	100	18.38	364	7.31
Min	12	35	3,300,000	84.81	5.26	27	1.68
Obs	180	180	180	180	180	180	180
28 days CETES							
Variable	Number of bidders	Number of bids	Amount issued by the Treasury <sup>1</sup>	Secondary market price	Nominal yield <sup>2</sup>	Maturity of the security	Cover
<b>Statistic</b>							
Mean	18.90	72.12	4,500,000.00	99.30	9.13	28.00	3.02
Standard Deviation	2.70	16.54	0.00	0.25	3.07	0.28	0.81
Max	27.00	107.00	4,500,000.00	100.00	16.61	29.00	5.66
Min	15.00	42.00	4,500,000.00	98.74	5.65	27.00	1.70
Obs	65	65	65	65	65	65	65
91 days CETES							
Variable	Number of bidders	Number of bids	Amount issued by the Treasury <sup>1</sup>	Secondary market price	Nominal yield <sup>2</sup>	Maturity of the security	Cover
<b>Statistic</b>							
Mean	19.63	78.71	5,200,000.00	97.62	9.74	91.00	3.60
Standard Deviation	3.41	18.68	0.00	0.78	2.93	0.28	0.87
Max	29.00	128.00	5,200,000.00	100.00	17.01	92.00	6.37
Min	13.00	35.00	5,200,000.00	95.80	5.92	90.00	2.32
Obs	65	65	65	65	65	65	65
182 days CETES							
Variable	Number of bidders	Number of bids	Amount issued by the Treasury <sup>1</sup>	Secondary market price	Nominal yield <sup>2</sup>	Maturity of the security	Cover
<b>Statistic</b>							
Mean	18.61	68.86	3,300,000.00	94.91	10.59	178.96	3.38
Standard Deviation	3.11	20.39	0.00	1.41	2.75	5.83	1.17
Max	25.00	112.00	3,300,000.00	97.51	16.53	182.00	7.31
Min	13.00	40.00	3,300,000.00	92.11	6.49	168.00	1.78
Obs	33	33	33	33	33	33	33
364 days CETES							
Variable	Number of bidders	Number of bids	Amount issued by the Treasury <sup>1</sup>	Secondary market price	Nominal yield <sup>2</sup>	Maturity of the security	Cover
<b>Statistic</b>							
Mean	19.00	78.00	4,646,153.85	89.16	11.20	348.77	3.02
Standard Deviation	3.34	27.70	161,324.64	2.12	2.18	14.52	0.97
Max	25.00	145.00	5,000,000.00	92.23	15.36	364.00	4.45
Min	14.00	43.00	4,500,000.00	85.61	8.34	335.00	1.68
Obs	17	17	17	17	17	17	17

(1) Thousands of pesos

(2) Weighted allocation rate of the primary auction.

**Table 5. Summary Statistics per bidder or per bid in the CETES auctions  
(January 2001-April 2002)**

Variable	Statistic	Mean	Standard Deviation	Maximum	Minimum	Observations
Number of bids per bidder		3.85	0.75	7.69	0.64	3,581
Demanded quantity per bidder <sup>1</sup>		770,628.39	215,108.12	1,461,470.59	205,625.27	3,581
Demanded quantity per bid <sup>1</sup>		204,299.71	61,087.98	418,285.71	116,342.35	13,393
Allocated bids per winning bidder		2.04	0.82	4.09	0.12	4,506
Allocated quantity per winning bidder <sup>1</sup>		576,621.62	531,294.24	2,600,000.00	183,333.33	4,506
Allocated quantity per winning bid <sup>1</sup>		432,918.42	571,619.13	2,600,000.00	64,705.88	4,506
Price bid		96.68	3.19	99.57	84.55	13,393
Highest price bid – lowest price bid		0.38	0.42	2.58	0.04	13,393

(1) Thousands of pesos



**Table 6. Summary Statistics per CETES buy option  
(January 2001-April 2002)**

CETES a 28 días						
Variable	Supply <sup>1</sup>	Demanded Amount <sup>1</sup>	Allocated Amount <sup>1</sup>	Demanded Amount / Supply (%)	Amount Issued at the Primary Auction <sup>1</sup>	Demanded Amount / Amount Issued at the Primary Auction (%)
<b>Statistic</b>						
Mean	900,000,000.00	471,186,288.14	342,237,135.59	52.35	4,500,000,000.00	10.47
Median	900,000,000.00	200,000,000.00	200,000,000.00	22.22	4,500,000,000.00	4.44
Mode	900,000,000.00	0.00	0.00	0.00	4,500,000,000.00	0.00
Standard Deviation	0.00	614,042,270.30	365,826,041.46	68.23	0.00	13.65
Maximum	900,000,000.00	2,050,000,000.00	900,000,000.00	227.78	4,500,000,000.00	45.56
Minimum	900,000,000.00	0.00	0.00	0.00	4,500,000,000.00	0.00
CETES a 91 días						
Variable	Supply <sup>1</sup>	Demanded Amount <sup>1</sup>	Allocated Amount <sup>1</sup>	Demanded Amount / Supply (%)	Amount Issued at the Primary Auction <sup>1</sup>	Demanded Amount / Amount Issued at the Primary Auction (%)
<b>Statistic</b>						
Mean	1,040,000,000.00	504,718,305.08	399,983,050.85	48.53	5,196,610,169.49	9.72
Median	1,040,000,000.00	100,000,000.00	100,000,000.00	9.62	5,200,000,000.00	1.92
Mode	1,040,000,000.00	0.00	0.00	0.00	5,200,000,000.00	0.00
Standard Deviation	0.00	666,345,528.35	457,764,262.91	64.07	26,037,782.20	12.82
Maximum	1,040,000,000.00	2,580,000,000.00	1,040,000,000.00	248.08	5,200,000,000.00	49.62
Minimum	1,040,000,000.00	0.00	0.00	0.00	5,000,000,000.00	0.00
CETES a 182 días						
Variable	Supply <sup>1</sup>	Demanded Amount <sup>1</sup>	Allocated Amount <sup>1</sup>	Demanded Amount / Supply (%)	Amount Issued at the Primary Auction <sup>1</sup>	Demanded Amount / Amount Issued at the Primary Auction (%)
<b>Statistic</b>						
Mean	660,000,000.00	241,333,333.33	222,666,666.67	36.57	3,300,000,000.00	7.31
Median	660,000,000.00	0.00	0.00	0.00	3,300,000,000.00	0.00
Mode	660,000,000.00	0.00	0.00	0.00	3,300,000,000.00	0.00
Standard Deviation	0.00	323,107,042.51	287,113,258.12	48.96	0.00	9.79
Maximum	660,000,000.00	960,000,000.00	660,000,000.00	145.45	3,300,000,000.00	29.09
Minimum	660,000,000.00	0.00	0.00	0.00	3,300,000,000.00	0.00
CETES a 364 días						
Variable	Supply <sup>1</sup>	Demanded Amount <sup>1</sup>	Allocated Amount <sup>1</sup>	Demanded Amount / Supply (%)	Amount Issued at the Primary Auction <sup>1</sup>	Demanded Amount / Amount Issued at the Primary Auction (%)
<b>Statistic</b>						
Mean	927,142,857.14	402,857,142.86	385,000,000.00	42.71%	4,635,714,285.71	8.54%
Median	920,000,000.00	0.00	0.00	0.00%	4,600,000,000.00	0.00%
Mode	920,000,000.00	0.00	0.00	0.00%	4,600,000,000.00	0.00%
Standard Deviation	31,968,390.98	492,691,642.86	468,233,176.62	52.20%	159,841,954.91	10.44%
Maximum	1,000,000,000.00	1,100,000,000.00	1,000,000,000.00	122.22%	5,000,000,000.00	24.44%
Minimum	900,000,000.00	0.00	0.00	0.00%	4,500,000,000.00	0.00%

(1) Pesos.

**Table 7. Frequency distribution of the CETES buy option  
(January 2001-April 2002)**

Maturity Event	28 days CETES		91 days CETES		182 days CETES		364 days CETES	
	Obs	%	Obs	%	Obs	%	Obs	%
Market makers Aggregated demand is zero	21	36.21	25	43.10	17	58.62	8	61.54
Market makers Aggregated demand is less than supply	25	43.10	22	37.93	10	34.48	4	30.77
Market makers Aggregated Demand exceeds supply	12	20.69	11	18.97	2	6.90	1	7.69
<b>Total</b>	58	100.00	58	100.00	29	100.00	13	100

**Table 8. Overall information about the CETES auctions of sample II**

<b>Number of auctions</b>	71
<b>28 days CETES</b>	21 (29.58%)
<b>91 days CETES</b>	25 (35.21%)
<b>182 days CETES</b>	17 (23.94%)
<b>364 days CETES</b>	8 (11.27%)
<b>Number of bidders</b>	1,343
<b>Number of bids</b>	5,018
<b>Allocated totally or partially</b>	1,829 (36.45%)
<b>Not allocated</b>	3,189 (63.55%)
<b>Total amount issued by the Treasury<sup>1</sup></b>	323,788,150
<b>Competitive bids in the primary auction</b>	323,788,150 (100%)
<b>Non competitive bids in the buy option for market makers</b>	0

(1) Thousands of pesos.

**Table 9. Summary Statistics per CETES auction of Sample II**

All CETES							
Variable Statistic	Number of bidders	Number of bids	Amount issued by the Treasury <sup>1</sup>	Secondary Market Price	Nominal yield <sup>2</sup>	Maturity of the security	Cover
<b>Mean</b>	18.92	70.68	4,467,605.63	96.26	10.49	121.92	3.08
<b>Standard Deviation</b>	3.24	20.06	724,228.58	3.56	3.16	97.61	1.05
<b>Max</b>	29.00	128.00	5,200,000.00	100.00	17.01	364.00	7.31
<b>Min</b>	13.00	35.00	3,300,000.00	85.61	6.15	28.00	1.70
<b>Obs</b>	71	71	71	71	71	71	71

(1) Thousands of pesos

(2) Weighted allocation rate of the primary auction.

**Table 10. Summary Statistics per bidder or bid in the CETES auctions of sample II**

Variable	Statistic	Mean	Standard Deviation	Maximum	Minimum	Observations
<b>Number of bids per bidder</b>		3.70	0.65	5.19	2.47	1,343
<b>Demanded quantity per bidder<sup>1</sup></b>		722,790.41	225,440.52	1,457,385.29	372,155.79	1,343
<b>Demanded quantity per bid<sup>1</sup></b>		197,314.89	62,019.37	418,285.71	116,342.35	5,018
<b>Allocated bids per winning bidder</b>		2.12	0.82	3.71	0.31	1,829
<b>Allocated quantity per winning bidder<sup>1</sup></b>		693,967.89	671,205.67	2,600,000.00	183,333.33	1,829
<b>Allocated quantity per winning bid<sup>1</sup></b>		530,135.86	725,451.89	2,600,000.00	73,333.33	1,829
<b>Price bid</b>		96.12	3.57	99.52	85.36	5,018
<b>Highest price bid – lowest price bid</b>		0.41	0.42	2.58	0.05	5,018

(1) Thousands of pesos.

**Table 11. Second step estimate of  $\theta$  in sample I**

		Standard Error
<i>Estimate of alpha:</i>		
Constant	-15.27710	0.97630
Secondary market price	148.42810	0.92758
Nominal yield	-12.55930	0.11267
Maturity <sup>1</sup>	-4.74920	0.43610
<i>Estimate of beta:</i>		
Constant	-29.80050	0.63808
Secondary market price	151.14290	0.60659
Nominal yield	12.93690	0.07355
Maturity <sup>1</sup>	0.38890	0.28267
<i>Gamma</i>	118.73350	0.66655

(1) Divided by 364.

**Table 12. Second step estimate of  $\theta$  in sample II**

<i>Estimate of alpha:</i>		Standard Error
Constant	7.15020	2.88818
Secondary market price	105.41850	2.71999
Nominal yield	-150.45390	0.34874
Maturity <sup>1</sup>	-3.57240	1.36952
<i>Estimate of beta:</i>		
Constant	493.54630	0.31200
Secondary market price	-7.68270	0.29487
Nominal yield	24.94770	0.03710
Maturity <sup>1</sup>	5.82230	0.14142
<i>Gamma</i>	287.84650	1.58210

(1) Divided by 364

**Table 13. Mean of difference in revenue –Discriminatory minus estimated uniform**

	Mean	Mean bootstrap	Confidence interval (95%)	
			Lower bound	Upper bound
<b>Sample I</b>	-6.3968	-7.4383	-8.4476	-4.5051
<b>Sample II</b>	-9.0138	-9.6176	-12.5375	-5.2512

In millions of pesos

**Table 14.  $\alpha_i$ ,  $\beta_i$ , conditional mean, variance and variation coefficient of  $V^i$**

	$\alpha_i$	$\beta_i$	Mean ( $\alpha_i/\beta_i$ )	Variance ( $\alpha_i/\beta_i^2$ )	Variation coefficient
<b>Sample I</b>	125.68	117.97	1.0653	0.0090	0.0891
<b>Sample II</b>	91.65	490.72	0.1868	0.0004	0.1071
<b>Février,Préget, and Visser (2002)</b>	3045.04	848.72	3.5878	0.0042	0.0181

(1) Evaluated at the characteristics' sample mean.

**Table 15.1 Auction Revenue and Market Volatility Comparison with Previous Reduced Form Estimations for 28 days CETES**

Analysis Date	Dummy variable of auction format	Observed Revenue of Discriminatory Auctions (millions of pesos)	Hypothetical Revenue of Uniform Auctions (millions of pesos)	Revenue Difference (percentage)	Variance of the daily funding rate
<b>Aug 1986- May1991 (Umlauf, 1993)</b>	2.44pb	73.742	73.742	0.000%	0.160
<b>Jun 1995- Mar 1997 (Laviada et al, 1997)</b>	18.96pb	8,557.539	8,557.706	0.002%	3.498
<b>Jan 2001-Apr 2002 (present)</b>	--	29,657,590.272	29,398,572.997	-0.873%	0.096

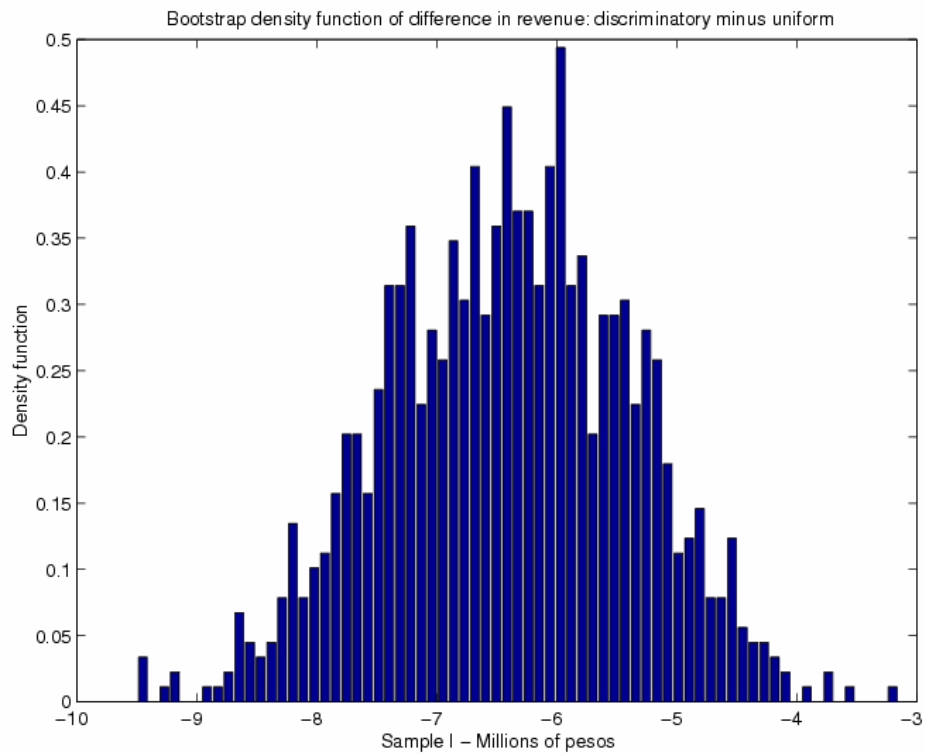
**Table 15.2 Auction Revenue and Market Volatility Comparison Across Maturities**

CETES Maturity	Observed Revenue of Discriminatory Auctions (millions of pesos)	Hypothetical Revenue of Uniform Auctions (millions of pesos)	Revenue Difference (percentage)	Variance of the daily IEP index
<b>28 days</b>	7,572.253	7,518.962	-0.70%	0.052
<b>91 days</b>	8,564.527	8,690.297	1.47%	0.064
<b>182 days</b>	5,321.119	5,511.703	3.58%	0.067
<b>364 days</b>	7,141.314	7,807.403	9.33%	0.046

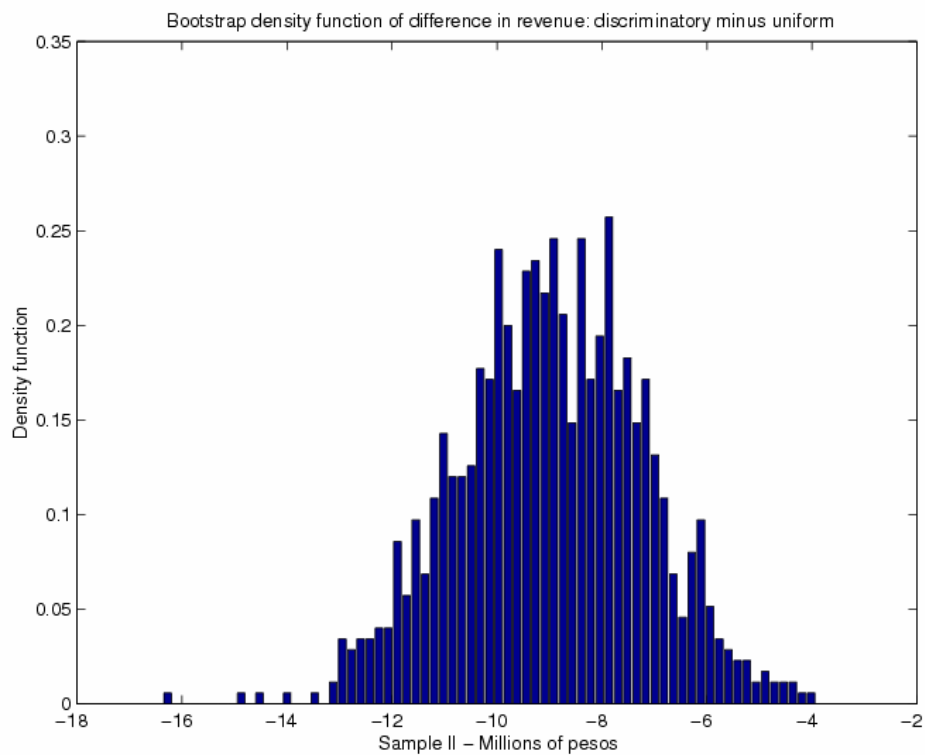
**Table 16 Second step estimate of  $\theta$  using a simulated secondary market price series distributed with mean 3.70 and variance 3.49**

<i>Estimate of alpha:</i>		Standard Error
Constant	327.1935	0.00000015
Secondary market price	162.8496	0.00001419
Nominal yield	20.2399	0.00000151
Maturity <sup>1</sup>	447.9777	0.00000002
<i>Estimate of beta:</i>		
Constant	5.4844	0.00003000
Secondary market price	34.3807	0.00290531
Nominal yield	82.8601	0.00030871
Maturity <sup>1</sup>	2031.6185	0.00000309
<i>Gamma</i>	745.6563	14.10575237

**Figure 1. Bootstrap density function of the difference in revenue between the discriminatory and the uniform auction formats for Sample 1 (millions of pesos)**

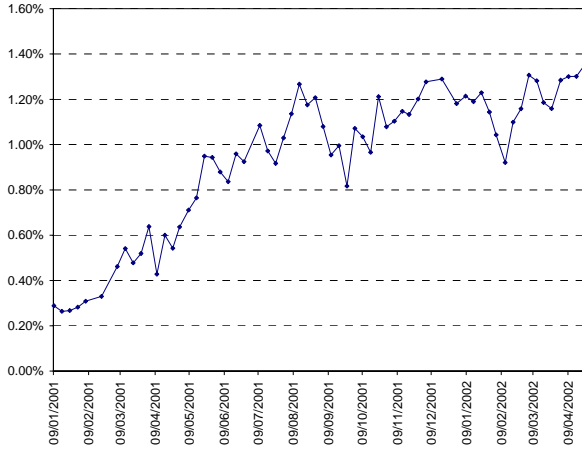


**Figure 1. Bootstrap density function of the difference in revenue between the discriminatory and the uniform auction formats for Sample II (millions of pesos)**

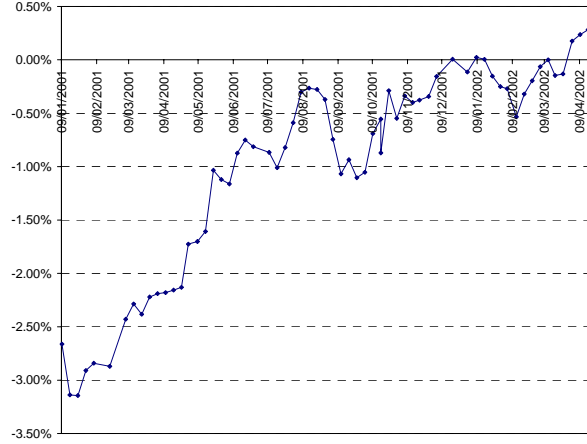


**Figure 3. Revenue difference between the (observed) discriminatory auction and the (hypothetical) uniform auction in Sample I**

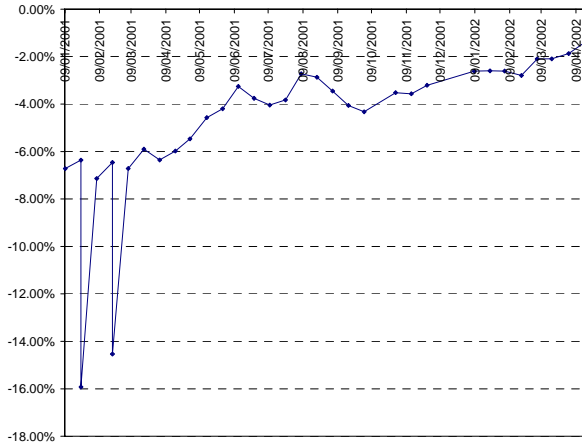
**a. 28 days CETES**  
(percentages)



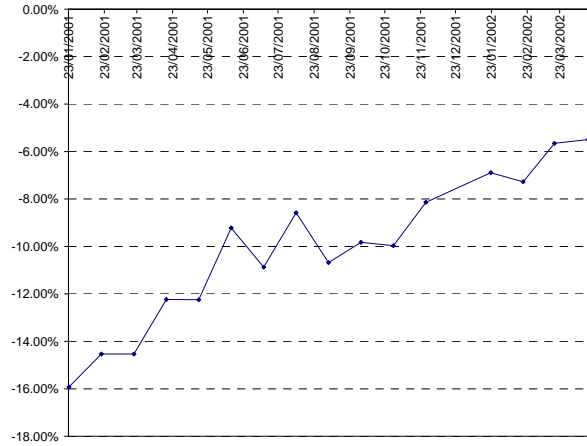
**b. 91 days CETES**  
(percentages)



**c. 182 days CETES**  
(percentages)

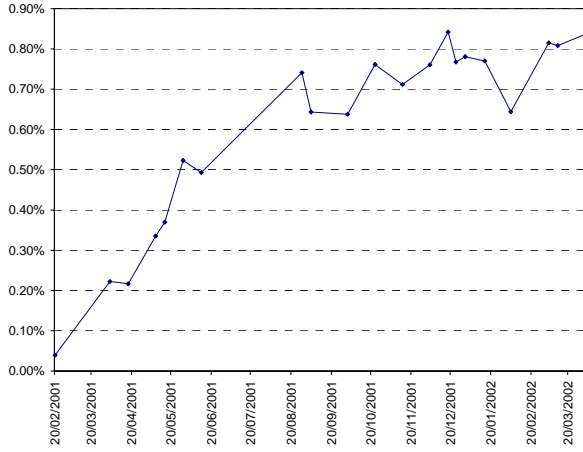


**d. 364 days CETES**  
(percentages)

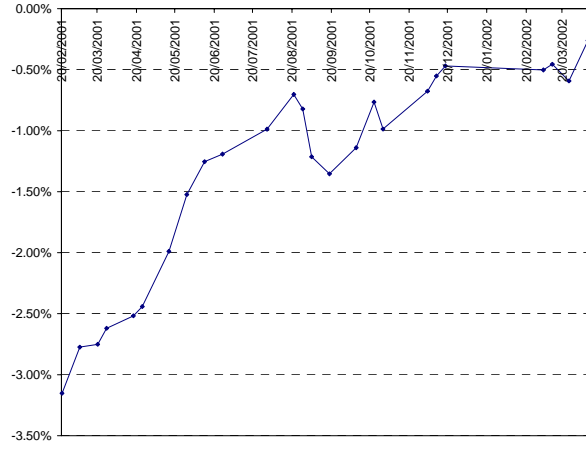


**Figure 4. Revenue difference between the (observed) discriminatory auction and the (hypothetical) uniform auction in Sample II**

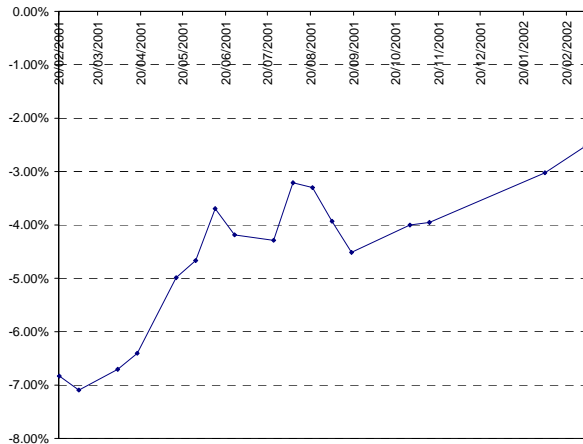
**a. 28 days CETES**  
(percentages)



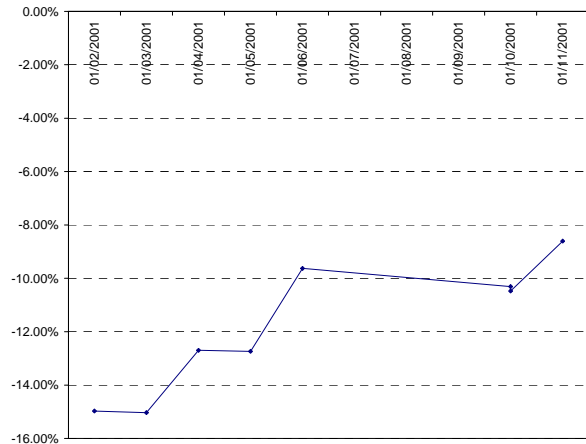
**b. 91 days CETES**  
(percentages)



**c. 182 days CETES**  
(percentages)



**d. 364 days CETES**  
(percentages)





**Table A.1. CETES' Sales Mechanisms (1978-2002)**

Date	Mechanism
1978-1982	Tap with a fixed rate
1982-1985	Discriminatory auction with fixed offered amount
	- Limit to the maximum bid per bidder is 40 percent of the amount issued
1985-July 1986	Tap with a fixed rate
July 1986-July 1990	Discriminatory auction with variable offered amount.
	- Brokerage houses cannot bid for debt of more than a hundred times their capital basis.
	- In July 1989 the limit to the maximum bid per bidder is raised to 60 percent of the amount issued.
July 1989-January 1993	Uniform auction with variable offered amount
January 1993-April 1994	Discriminatory auction with variable offered amount (allocations to non competitive bids in the primary auction are reduced).
April 1994-November 1995	Uniform auction with variable offered amount
November 1995-April 2002	Discriminatory auction with variable offered amount (allocations to non competitive bids in the primary auction are reduced).
	- No institution can bid for debt of more than a hundred times their capital basis.
	- Banks were the only institutions allowed to submit bids in account for others until 2000.
	- Since January 2000 the Treasury may increase the supply of 182 and 364 days CETES.
	- "Market makers" mechanism is introduced in October 2000.

Source: Banco de México's Yearly Report (several numbers) and regulatory dispositions for financial intermediaries.

**Table A.2. Key Modifications to the Treasury Securities Market Maker Mechanism in Mexico, 2000-2001**

Date	Modification
October 2000	<ul style="list-style-type: none"> <li>- Those financial institutions willing to become market makers should present a petition within the first 10 market days of the semester before the one they want to start to operate.</li> <li>- The evaluation of the market making activity index will take place every 6 months. The accumulated activity index during the previous 6 months will be used to determine which financial intermediaries may operate as market makers during the next six months.</li> <li>- The maximum spread between bid and ask price quotes in the secondary market is set at 200 basis points.</li> <li>- The weights of the market making activity index are set as: 0.15 for primary market operations, 0.25 for operations in the secondary market with clients, 0.40 for operations in the secondary market among financial intermediaries carried out through trading houses, and 0.20 for operations in the secondary market among financial intermediaries carried out through other means.</li> <li>- The maximum amount of government securities that market makers as a group can get at the weighted allocation rate is set at 20 percent of the amount issued at the primary auction.</li> <li>- The maximum amount of government securities that each market maker can bid for at the weighted allocation rate is set at 20 percent of the amount issued at the primary auction. If market makers' aggregate demand does not exceed supply, each market maker gets her bid. If market makers' aggregate demand exceeds supply, bids are served up to the minimum amount between the quantity bid and the supply divided among the number of bidders. The rest is distributed proportionally according to the each market maker's original quantity bid until supply is exhausted.</li> </ul>
January 2001	<ul style="list-style-type: none"> <li>- The maximum amount of government securities that each market maker can get at the weighted allocation rate is set at the minimum between 20 percent of the amount issued at the primary auction and the amount allocated to her at the primary auction. If market makers' aggregate demand does not exceed supply, each market maker gets her bid. If market makers' aggregate demand exceeds supply, bids are served proportionally according to each market maker's original quantity bid and the percentage allocated to her at the primary auction.</li> </ul>
May 2001	<p>The weights of the market making activity index are set as: 0.20 for primary market operations, 0.30 for operations in the secondary market with clients, 0.30 for operations in the secondary market among financial intermediaries carried out through trading houses, and 0.20 for operations in the secondary market among financial intermediaries carried out through other means.</p> <ul style="list-style-type: none"> <li>- The maximum amount of government securities that each market maker can get at the weighted allocation rate is set at the minimum between 20 percent of the amount issued at the primary auction and the amount of computable bids that she presented at the primary auction. A bid is "computable" if its rate bid is less than or equal to the product of 1.002 times the highest rate that receives an allocation at the primary auction.</li> </ul>
November 2001	<ul style="list-style-type: none"> <li>- Those financial institutions willing to become market makers should present a petition within the first 10 market days of February, May, August, and November.</li> <li>- The evaluation of the market making activity index will take place every month. The activity index will include information of operations carried out by the institutions and ordered in measuring periods that correspond to the last 6 months.</li> <li>- The maximum spread between bid and ask price quotes in the secondary market is set at 125 basis points.</li> <li>- The maximum amount of government securities that each market maker can get at the weighted allocation rate is set at the minimum between 20 percent of the amount issued at the primary auction and the amount of computable bids that she presented at the primary auction. A bid is "computable" if its rate bid is less than or equal to the product of:               <ol style="list-style-type: none"> <li>a) 1.0035 times the highest rate that receives an allocation at the primary auction, if the market maker's activity index is the highest one;</li> <li>b) 1.003 times the highest rate that receives an allocation at the primary auction, if the market maker's activity index is the second highest one;</li> <li>c) 1.0025 times the highest rate that receives an allocation at the primary auction, if the market maker's activity index is the third highest one;</li> <li>d) 1.002 times the highest rate that receives an allocation at the primary auction, for the other market makers.</li> </ol> </li> </ul>

Source: Banco de Mexico's regulatory dispositions for banks and brokerage houses.