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ABSTRACT

Rank, Income and Income Inequality in Urban China^{*}

While some workers in China attain senior professional level and senior cadre level status (Chuzhang and above), others attain middle rank including middle rank of professional and cadre (Kezhang). This aspect of the Chinese labor force has attracted surprisingly little attention in the literature, a fact which this paper aims to rectify. We define various segments of the urban population in work-active ages and use data from the Chinese Income Project (CHIP) covering eastern, central and western China for 1995 and 2002. For 2002, persons of high rank make up 3 percent and persons of middle rank make up 14 percent of persons in work-active ages. Factors that affect a person's likelihood of having high or middle rank are investigated by estimating a multinomial probit model. We find that education, age and gender strongly affect the probability of being employed as a worker of high rank. There is relatively little income inequality among workers of high rank as well as among workers of middle rank. Mean income and household wealth per capita of highly-ranked workers developed more favorably than for other segments of the population studied, and personal income is more polarized by segment in 2002 than in 1995. Workers of high rank, and to a lesser degree, workers of middle rank, are among the winners in economic terms while the increasingly large category of non-workers are the losers. Rates of return to education have increased but income function analysis indicates that this provides only a partial explanation for the increased favorable income situation for workers of high and middle ranks.

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1. Introduction

In the 1950s when China adopted a Soviet type of economic system, labor was centrally allocated within the cities. Workers typically had lifelong relations with the work unit where they originally started after having finished school. Wages were paid according to centrally determined wage scales in a system where workers were also compensated with in-kind payments, heavily subsidized housing, access to social services and social insurance benefits. At any given work unit, workers were categorized by rank in a system (Zhiwu Zhicheng Xilie) that perhaps most easily can be understood by likening it to how armed forces are organized. That is, there are various hierarchical levels that are based on occupation but also to some extent on personal characteristics. Many responsibilities signify a position of high rank. The procedures for obtaining a higher rank were well-known, and therefore it was (and still is) possible for the individual to plan a career. More highly-ranked workers received better remuneration than workers ranked lower. The highest-ranked workers were the economic elite.

Since the 1980s, urban China has undergone large changes in most aspects of economic life. Notably, new forms of ownership have multiplied. Thus men and women who work in foreign-invested companies, are self-employed, or work in private or collective enterprises, are not covered by the ranking system and new economic elites have emerged. Just as important as the rank system covering fewer persons is that employment rates have fallen from their earlier very high levels. This is mainly due to structural changes during the second part of the 1990s when work units laid off workers on a large scale, resulting in a shrinking labor force and increased unemployment. Nonetheless, the system of rank has survived and continues to cover many workers. What has happened to the former economic elite? Has the economic situation of high-ranking workers deteriorated? Or have high-ranking workers retained their numbers and managed to “surf on the waves of change”? Given that many consider rank an important aspect of the job, and that it ensures higher remuneration and well-being, the answers to these questions are clearly of interest.

The issue of how elites have fared during the transition from planned to market economy has attracted much interest in the sociological literature. As early as 1989 Victor Nee published a paper proposing a general theory for societies in transition (Nee, 1989). It was based on a study of income for cadre and other households in rural China collected in 1984. According to Nee, the introduction and expansion of market institutions give rise to multiple bases of power,

privilege, and change in the structure of opportunity and incentive. Further, human capital provides more income benefits, while the influence of political capital vanishes.

Claiming to be a general theory, the original paper of Nee has stimulated theoretical developments such as Walder (2003) as well as many studies of income among elites in countries in transition. Several studies have addressed the issue of remuneration of elites in urban China during transition, see for example Walder (1995), Bian and Logan (1996) and more recently Bian and Zhang (2004) as well as Chao and Nee (2005). While these studies do not explicitly focus on the workers' rank, studies that have used some thousand life histories collected in twenty cities in 1993 and 1994 do (see Zhou, Tuma and Moen 1997, Zhou and Ho 1999, Walder, Li and Treiman 2000, Zhou 2000 and, building on most of them, Zhou 2004). These studies analyse entry into elite occupations, promotion in the rank system as well as the role of rank in income determination. They also investigate to what extent various cohorts of workers have fared differently.

Our aims for this paper are twofold. First we wish to better understand what makes some people more likely than others to possess high and middle-high rank, respectively. To what extent do education, age and gender play a role and are there intergenerational influences? Is rank status influenced by people's forced migration experience during the Cultural Revolution or from experiencing rural to urban migration? The second aim is to describe and analyse the development of personal income among people of high, middle and low ranks. In particular we are interested in whether or not the income advantage of being a high- or middle-ranked worker has changed, and whether a person's rank has an independent effect on personal money income when personal characteristics such as education, age and location are considered. This means that our aims resemble those of the sociological studies that have analyzed life histories to understand elite recruitment and how elite status affects income. Like these studies, we use data covering large parts of urban China. However, this study differs in several aspects from the sociological studies referred to above. First, we define labor market segments differently. Second, we apply another modeling strategy when analyzing the process of having elite status and to some extent also when analyzing income determination. Third, and perhaps most importantly, we study a more recent period; in addition to analyzing data for 1995 we also use data from 2002. Between these two years, State Owned Enterprises were put under heavy market pressure due to enterprise reform. This led to restructuring and layoffs and reform

resulted in many workers in SOEs no longer being covered by the ranking system.² At the onset it can also be useful to make clear that while this paper attempts to provide new knowledge on the fate of the old economic elite, it does not address issues of recruitment and income situation of the new economic elite made up of entrepreneurs, private owners and top- and middle-management in the sectors not covered by the rank system.

We find that education and age positively affect the probability of achieving the rank of high and middle status. We also find that being male strongly affects the probability of having a high rank. The probability for reaching the rank of high or middle increases if the worker has migrated from rural China and is a member of CPC, while the opposite is true for a worker who was sent to the countryside during the Cultural Revolution.

Turning to the second research question we find that personal income within the categories workers of high rank and workers of middle rank is relatively equally distributed and has developed more favorably than for other segments. The workers of high rank and to a lesser degree those of middle rank, are among the winners in China's transition towards a market economy, as their personal income, disposable household per capita income, household wealth and housing per capita increased more rapidly than for most other categories. In contrast, the losers are made up of a larger and larger group of non-workers. In 2002, personal income in urban China is more polarized by labour market segment than in 1995.

The rest of the paper is laid out as follows: In the next section we discuss the context with emphasis on how workers are ranked, while the database for the study is presented in Section 3. In Section 4 we define the categories under study, report their relative numbers and provide basic information on their characteristics. The analysis of what affects people's labor market segment is addressed in Section 5. In Section 6, income among people belonging to different segments is analyzed. The paper ends with a concluding section.

² There are also differences in how data was collected. The data the sociologists analyzed was collected at one point in time using many retrospective questions, while we use repeated cross sections. Our data covers 89 cities, while the data analyzed by the sociologists is from 20 cities and oversamples larger cities. We analyze yearly income, while the sociologists had access to monthly income.

2. Context

The ranking system (Zhiwu Zhicheng Xilie) was taken from the Soviet Union to China for its national government departments, institutions and state-owned enterprises. A rank was (and still is) important for the level of wages, but in many cases is even more important for obtaining subsidized housing and for being entitled to welfare benefits such as health care at a low or no cost. A person's rank was and is also central for a career and for pension size when retiring from work.

The rank system establishes a hierarchy with many levels.³ For example, in the governmental sphere there are fifteen grades with the Prime Minister having the highest, vice ministers belong to the fourth and fifth grades, and county leaders grades seven to ten. In short: The majority of workers have no rank, some are of middle rank and only a few have a high rank. The proportion of workers being high or middle rank varied across work units.

Looking more closely one can find that the system consists of two parts. One is applied only for workers with cadre status and is called the post-appointment system (Zhiwu Xilie). The other is for professional and technical workers and is called the professional, technical title system (Zhicheng Xilie). In our view, remuneration, housing and health care benefits are rather similar and these two parts can be considered as one system for our research questions.⁴ This view is supported by the fact that a worker can have a rank in both sub-systems.⁵ Increasingly, there is a tendency for larger numbers of persons to have a rank not only in the professional title system but also in the post appointment system. Being ranked in two systems rather than one can be advantageous for the worker as he or she can receive higher wages, for example.

Different channels for gaining the status of state cadre have existed. During the planning epoch if persons graduated from a college or another form of higher education they were certain of being allocated a job by the government and attaining state cadre status. More recently the labour market perform this function, but with uncertainty for the individual. A second channel

³ See Tang (2006), Luo and Lu (2005) as well as Zhagn and Yuan (2007).

⁴ For another view see Walder, Li and Treiman (2000). In our data for 2002 average personal income for low-rank cadre is only 5 percent higher than for low-rank professional. The corresponding differences were among middle rank 6 percent and among high rank only 2 percent.

⁵ For example if a person performs professional work and is promoted to the head of an institution, he or she might not only belong to Zhicheng Xilie but also to Zhiwu Xilie. It means that a person could be Chuzhang (senior cadre level) and have a high professional title. Similarly, if a person is an official and performs professional work, he or she could be in both systems.

applies to people with lower levels of education. In time, and with a good work record, they could be promoted to state cadre status. Thus rank position depended not only on education, but also on perceived qualifications. A third channel applied to army cadres who left their duties and thereby were placed into a rank position.

If persons wish to increase their rank in the technical title system or the post appointment system, they must qualify. Each of the systems has its own standards for improving a worker's rank level. To give an example, if a low-rank person wishes to become middle rank, or a middle-rank person wishes to be promoted to high rank, the person must have the required work experience.

During the reform era the ranking system has changed. With the development of the State-owned Enterprises' reform, the ranking system was phased out from the state owned enterprises, a process that had not fully ended when our data for 2002 was collected. However, this dramatic change has not meant a dismantling of the ranking system. Instead, a new process of qualification examinations has been created. Outsiders might perceive this as a reinstatement of the imperial examination system though in a modernized form, while many insiders are sympathetic as it can make the process of improving one's rank less arbitrary.

There are several large categories of China's Zhicheng (professional, technical title system) examinations for people working in fields such as economics, accounting, engineering, law and judiciary, health and sanitation, IT, foreign languages, etc. Each of these categories has its own specific examinations. For example, there are nine kinds of examinations for accountants. The examinations take place once a year on a given date all over China. They are composed of a written part, which is identical for all applications, and in several cases also an oral part. To take part in the examination an applicant must receive approval from his or her superior and must register. If the examination is passed, the worker receives the relevant professional title.

3. Data

This study uses two large surveys of urban residents conducted in the spring of 1996 and 2003, respectively, for the reference years 1995 and 2002. The survey instruments were designed by the researchers of the China Income Distribution Project (CHIP), a group of researchers at the Institute of Economics, Chinese Academy of Social Sciences, Beijing and scholars from other

countries. The project was assisted by the Team of Urban Surveys at the National Bureau of Statistics (NBS) that conducted the fieldwork.

The survey was obtained from larger samples used by NBS to produce official statistics for China. Much of the policy making in China is directed to specific regions; the eastern, central and western regions. Economic reform was first introduced in the eastern regions, while more recent policymaking has been directed to the western region, which has lagged behind the others in development. At a first stage of selecting the sample, the municipality of Beijing and the provinces of Liaoning, Jiangsu and Guangdong were chosen to represent the eastern region, the provinces Shanxi, Anhui, Henan and Hubei to represent the central region, and the municipality of Chongqing and the provinces of Gansu, Sichuan and Yunnan to represent the western region.

From these provinces a sample of 6 934 households living in 69 cities was obtained for 1995 and a sample of 6 835 households living in 70 cities for 2002. The sample frame for the urban sample is based on registers of people possessing a *hukou*. Thus it does not cover rural migrants living in urban China.⁶ Comparability across the two surveys is high in many respects, though the information on personal background is richer in 2002. While several authors have used the survey to study earnings inequality and earnings determination among urban workers, they have not focused on workers' rank, its determinants as well as income, as we do here.⁷

4. Categories

We study people aged 16 to 55 (female) and 16 to 60 (male), that is, the upper age limit is set at the age when most people have retired. Based on survey questions on occupation during most of the year, we define five labour-market segment categories. The residual category consists of non-workers (for example students, homemakers, early-retired, and unemployed). Some people in the residual category can have been employed some, but not all of, the year investigated. Within the category workers, some make their livelihood outside the sectors covered by the

⁶ For further information on the data see Li et al (2008).

⁷ Earlier studies using the 1995 survey include Gustafsson and Li (2001) and Knight and Song (2003), both in connection with the survey from 1988. Appleton et al (2005) and Knight and Song (2008) are examples of studies which have estimated earnings functions using the 1995 and 2002 surveys. Some authors have used the surveys to focus on gender-related issues, which include the following studies using the 1988 and 1995 surveys, Gustafsson and Li (2000), Bishop et al. (2005) and Démurger and Fournier (2007); and the following using the 1995 survey in combination with the 2002 survey: Braunstein and Brenner (2007) and Li and Gustafsson (2008).

rank system. We divide such workers into workers in the non-covered sector (“*Non-covered workers*” for short) and the much smaller category self-employed, which includes private owners (“*self-employed*” for short). Workers in work units where the rank system is applied are divided into three categories: *High-rank* workers include those who have senior professional level and senior cadre level (Chuzhang) and higher. This means that this category includes a typical head of a county and persons with higher rank in the administrative system such as professors at research institutes. *Middle-rank* workers include the middle rank of professional and cadre (Kezhang) levels. Typical examples are teachers at secondary schools and engineers. Workers in the covered sector not belonging to either of these two categories are categorized as *low-rank* workers.

/Table 1 about here/

Table 1 reports sample sizes and the relative size of the six categories for 1995 and 2002. Some changes across years are large. Not surprisingly, the proportion of low-rank workers has decreased. Actually, the proportion has more than halved, that is from 38 percent of the population in 1995 to only 16 percent in 2002. In contrast, the proportion of non-workers increased from as low as 5 percent in 1995 to as high as 28 percent in 2002.⁸ There is also an increase in the self-employment category (up to 3 percent), while the proportion of workers in the non-covered sector remained more or less unchanged (the proportion went from 36 to 37 percent). High-rank workers made up 3 percent of people in work-active ages in 2002 while middle-rank persons accounted for 13 percent. These percentages are only slightly lower than in 1995. Thus, as evaluated by their numbers, the categories of high-ranked workers and middle-ranked workers have remained relatively unchanged during this period of transition. High-ranked workers have thus become a much larger proportion of all ranked workers, a change most probably due to a lesser risk of being laid off.

/Table 2 about here/

In Table 2 we learn that the six categories differ along several characteristics. Particularly striking is that high-rank workers are the longest educated and the oldest. For example, in 2002 high-rank workers were on average almost seven years older than low-ranked workers, and they

⁸ The composition of non-workers was in 1995 /2002: Early-retired 62 / 31 percent, unemployed 13 / 28 percent, students 13 / 28 percent, homemakers 5 / 8 percent and others 6 / 5 percent.

had an average education that was 3.5 years longer; these differences were even larger in 1995. The age differences are due to age affecting promotion to higher rank, but also to a lesser extent due to higher-ranked workers exiting the labor force at higher ages than low-ranked workers.⁹ The table also shows that the shortest average education is found among the self-employed and among non-workers. High-ranked and middle-ranked workers are predominantly male and the dominance actually increased. As many as 81 percent of all high-rank workers were males in 2002. In contrast, women dominate among non-workers. There is also a large difference in membership in CPC across segments. Most striking is that while as few as 9 percent of self-employed individuals were members of CPC in 2002, the corresponding proportion among high-rank workers was as high as 68 percent.¹⁰

The existence of the Hukou system puts barriers on rural to urban migration. Despite this, a considerable portion of the urban workers are rural born. The numbers are highest for high-rank workers, where according to our sample for 2002, as many as one-third are rural born. Such over-representation is understandable, as one route for receiving an urban hukou is via a long education and another by becoming a cadre. (See for example Deng and Gustafsson, 2006) The information collected in the 2002 survey includes parental background and Table 2 shows some clear signs of intergenerational relations in labor market segments.

5. Being a high- or middle-rank worker

We concentrate the analysis of factors affecting people's rank status to the 2002 survey which is richer in variables.¹¹ The statistical analysis consists of estimating a Multinomial Probit model with low-rank worker as the omitted category; see Table 3 where we report marginal effects. Explanatory variables include education, age, ethnic status, gender, and dummies for membership in CPC, for being sent down during the Cultural Revolution, and for being born in rural China. There are also three dummies for parental characteristics. There are substantial differences across urban China with respect to job opportunities that are preserved by the hukou

⁹ While the retirement for women in China is age 55, some high-rank women can continue to work after reaching this age. Also a few high-rank men can continue to work after the general retirement age of 60.

¹⁰ Using data from CHIP 1985, 1995 (the same as here), and 1999, Appleton et al (2008) have studied the determinants of CPC membership, as well as its income consequences. They find that the following characteristics positively affect the probability of being a party member: male sex, experience (with declining force), education and being employed in the government sector. Being employed in education has a negative coefficient.

¹¹ However, the survey does not contain information on each individual's work history (event data). Thus we are not able to analyze for example the process of promotion from low to middle rank or from middle to high rank.

system. Therefore we include one continuous variable measuring the employment rate in the city where the respondent resides and another measuring the city's average per capita income (both are calculated from the data), as well as ten province dummies. In order to glean knowledge on changes over time, for 1995 as well as for 2002 we have used a specification containing only variables that are available for 1995. These results are shown in the Appendix.

/Table 3 about here/

As could be expected, education increases the probability of having a high rank as well as having a middle rank, with the largest influence on high rank. Conversely, education negatively affects the probability of being in sectors self-employed and a non-worker. Age positively and at a declining rate affects the probability of being a middle-rank worker, and particularly strongly affects the probability of being a high-rank worker.¹² CPC party membership positively affects the probability of having high and middle rank or working in the non-covered sector while negatively affects the probability of being in other states.¹³

Being male positive affects the probability of having high rank, and negatively affects the probability of being a worker in the non-covered sector or being a non-worker. Our analysis thus confirms the existence of some clear gender differences in the urban Chinese labour market. Keeping other characteristics constant, males are more likely to be high-rank workers and less likely to be working in the non-covered sector or to be non-employed. This reflects most likely not only the household's, but also the work unit's preferences and decisions which in turn can reinforce each other. In most countries it is more typical for males to specialize in market work, while females specialize in housework. While by international standards such divisions of labour within the household were small in pre-reform urban China, there are more recent signs of increased disparities. Since the mid-90s labor force participation rates among women approaching the general retirement age decreased more rapidly than among males (see Li and Gustafsson, 2008).

In contrast to the influence of gender there is less evidence of ethnic minority status affecting

¹² The age profile is actually steeper in 2002 than in 1995, see the Appendix.

¹³ The specification reported in Table 3 assumes that causality runs from party membership to labor market status. It is interesting to see that if this is not accepted and therefore the model excluding the party member dummy is re-estimated, estimates for all other variables are surprisingly unchanged.

work status.¹⁴ More evidence of influence is found for the migration experience. If the person was sent down to the countryside during the Cultural Revolution, the probability of being low ranked is increased. One interpretation is that the experience of being sent down has locked the person into a low-rank job and made it difficult to advance within the work unit or to find earnings possibilities outside it. The reasons for such situations remain to be investigated, but one can speculate that being sent down entails long-lasting negative consequences on networks useful for job-promotion and effecting change.¹⁵ Finally we report some (not strong) indicators of direct intergenerational linkages in labor market position. For example having a parent who is (or was) a cadre or professional increases the probability of being a high-rank worker.

6. Personal income: Average, inequality and determinants

When analyzing income in this section, we concentrate on personal income. That is, we add income from various sources and use the individual as income receiving unit as well as analytic unit. Personal income does not include subsidies in kind such as access to subsidized housing or high quality health care at low or no cost, benefits that to a large extent were phased out during the period studied here. Starting in Table 4, we report means for the six categories defined in Section 4 for the two years under study.

/Table 4 about here/

High-rank workers have the highest means and they are followed by middle-rank workers. Not surprisingly, non-workers have the lowest average personal incomes. Also of note is that the means changed rather differently from 1995 to 2002. While the average for all people in the studied group rose by 33 percent, average income for the heterogeneous category of non-workers fell by 24 percent. While it is beyond the scope of this paper to analyze the changes for the non-workers, it should be understood that the rapid expansion of the category was due not only to many middle-aged people being laid off, but also due to an ever larger proportion of young adults remaining in education (on the latter see Connelly and Zheng, 2007). In contrast high-rank workers gained on average as much as 91 percent and they were followed

¹⁴ The only exception is a positive coefficient for the self-employment state. However, we also note that in the models estimated for 1995, reported in the Appendix, the corresponding is not the case.

¹⁵ These results are consistent with findings reported by Zhou and Hou (1999) who report that a “sent down” experience negatively affected personal income among females in 1993 (but not in earlier years investigated).

by middle-rank workers whose average income increased by 71 percent. The increases for low-rank workers and workers in the not-covered sector were somewhat lower.

Does the same picture emerge if studying household income per person rather than personal income? When moving from individuals to households in the analysis, we also consider how households are composed with respect to labour market segment. In a hypothetical situation all gains in personal income for high-rank persons could be diluted if such persons were sharing the incomes with the increased number of non-workers (students, housewives). However, Table A1 shows that this is not a good first approximation of the real situation. The table also shows that changes in average disposable income per capita across categories are smaller than the changes in personal incomes. The same table also shows the large importance of other household members' personal income for the development of living standard of non-workers. Although average personal income for non-workers decreased from 1995 to 2002 (Table 4), average disposable household income per capita increased (but by a considerably lower percentage than for the entire group under study).

We have thus found indicators of high-rank workers belonging to the winners and the growing number of non-workers to the losers, as the numbers could mean that the gaps in remuneration between non-ranked workers on one hand and high- and middle-ranked workers on the other have increased. However, the results could be given another interpretation. During the period studied, several in-kind benefits received by workers were phased out. This change was probably to a larger disadvantage for high- and middle-ranked workers, and the increased monetary compensation might compensate, to a lower or higher degree for benefits no longer received. If the only reason for the increased gap in personal income between workers of different categories is changes in the form of remuneration, we would not expect to find increased gaps between the categories in other economic spheres. However, increased disparities across labour market categories are shown in our data. In the appendix we present statistical information showing increased gaps from 1995 to 2002 in terms of household wealth per capita as well as in housing space per capita.

/Table 5 about here/

Table 5 reports income inequality in personal income measured by the Gini coefficient and the Mean Logarithmic Deviation index for the entire group studied as well as for each category for

1995 and 2002. The latter has the useful property that inequality can be expressed as the weighted sum of the inequality within each population subgroup plus the inequality between subgroups (the inequality arising from if no inequality existed within each group).¹⁶ Several observations can be made. First, income inequality in the studied group as a whole has definitely increased. For example, the Gini rose from 0.322 to 0.449, a rather rapid increase. Second, income inequality within the categories self-employed and non-workers is the largest while the opposite is the case for high-rank workers and middle-rank workers. Third, although income inequality has increased within the categories high rank, middle rank and non-workers, differences in means have grown even faster, and polarization has increased. This is shown as the proportion of total income inequality (measured by the MLD index) that can be attributed to differences in mean income across the seven categories has almost doubled, from 12 percent in 1995 to 20 percent in 2002. In other words, a person's labour market category more strongly predicts the level of personal income in 2002 than in 1995.

While there were thus large impulses towards increased income inequality coming from the labour market, it is rather interesting to see that at the household level they have been totally dampened. Appendix 1 shows that while the Gini in personal income went up, the Gini for household income per capita moved down from 0.332 to 0.317. The same table also shows that inequality in household wealth per capita and also in housing space decreased from 1995 to 2002. At the household level, and for a measure that is most relevant for welfare assessments, there is thus no sign of increased inequality in urban China for the period 1995 to 2002. The reason for this warrants a study of its own.

To better understand how status as high rank and middle rank affect personal income and how various factors affect income among high-rank and middle-rank workers, we have conducted two different analyses both concentrating on the income determination among all workers.¹⁷ In Table 6 we report results from regression analyses using three specifications for each year and log income as the dependent variable. The first includes as explanatory variables education and age, dummies for being sent down and ethnic status, and three dummies for combinations of gender and marital status. The specification also includes as control variables, one continuous variable indicating employment rate in the city as well as another continuous variable

¹⁶ For a definition of the indices see for example Sen (1997 p 31 and 140).

¹⁷ We exclude non-workers from the dataset analyzed as other processes determine their personal income and the focus of the paper is on people who work.

measuring average per capita income in the city. In the second specification we add as explanatory variable a dummy for working in the covered sector while in the third sector we add dummies for high rank, middle rank, self-employment and being employed (the omitted category is thus that of being a low-rank worker in the covered sector).

/Table 6 about here/

The following comments can be made: First, the coefficient of education has increased from 1995 to 2002. This finding is consistent with what has been reported from the same data when estimating earnings functions and from other data analyzing the relation between education and earnings.¹⁸ When adding the dummy for covered sector the coefficient is positive both years, and has actually increased. In specification three we find that such changes are not uniform across workers in the sector. Of great interest to this paper is that the coefficients of high rank and middle rank are both positive and estimated with high t-statistics. They are higher in 2002 than in 1995. The coefficient for high rank increased from 0.13 in 1995 to 0.30 in 2002 while the coefficient for middle rank went from 0.11 to 0.19.¹⁹ Thus rank seems to have an independent and increasing effect on personal income.

Comparing coefficient for education in specifications one and two we find them to be almost identical. When moving to specification three, the coefficient for education is lowered, but only slightly. The indirect effect of education on personal income via sector is very small and the one channeled via rank status is not particularly high. In contrast, the results indicate that the payoff from being employed in the covered sector for a low-rank worker (compared to working in the non-covered sector) decreased across years to become rather small. Finally, the dummy for self-employed in specification 3 went from positive and significant in 1995 to being insignificant in 2002.

In Table 6 we report relatively large coefficients for the dummy married male (not-married male as the omitted category) and they are estimated with high t-statistics. In contrast, coefficients for not-married female and married female are both small and many estimated with low t-statistics. The coefficients for party membership are all positive and estimated with high t-values. The estimates also indicate that, not surprisingly, average city income has a positive

¹⁸ For the former see for example Knight and Song (2008) and for the latter see Zhang et al. (2005).

¹⁹ Our estimates for 1995 are similar to those for 1993 reported by Zhou (2004) using a similar specification.

effect on personal income. There are no indications of ethnic minority status or being sent down to the countryside during the Cultural Revolution affecting personal income.

/Table 7 about here /

In the second exercise we also analyze all workers but disaggregate the samples for 1995 and 2002 by the five labor market segments of workers and estimate the same specification for each. This we do in order to better understand income determination within categories, and to investigate possible changes over time. The following comments can be made: Coefficients of education are all positive, with only one exception (self-employed 1995) estimated with t-values higher than 2. They tend to be higher in 2002 than in 1995.²⁰ In all categories, with the exception of self-employed, the positive coefficient of party membership as well as age, and the negative of age squared are estimated with high t-values. The coefficient for female gender are all negative, and with only one exception (middle-rank females in 2002), estimated with high t-statistics. The highest negative effect is found among the self-employed. Thus, not surprisingly, the process of income determination among self-employed seems to differ in many respects from that of wage earners.

7. Conclusions

In this paper we have claimed that greater attention should be paid to the ranking system when trying to understand the Chinese labour market and its changes. Although larger proportions of people of working age than previously are not covered by the ranking system, in 2002 around 3 percent of persons of working age belonged to the high rank category as defined here and another 14 percent belonged to the middle rank category. These proportions are actually similar to those calculated for 1995. Using microdata from surveys covering large parts of urban China, we have investigated factors essential for belonging to each of the previously mentioned categories as well as to four other categories, by estimating a multinomial probit model. We have also investigated how personal income, disposable per capita income (averages and inequality), household wealth per capita and housing space per capita changed from 1995 to 2002 for the six categories. Further we studied the income generation process by estimating

²⁰ In Table 7 the coefficient for education is higher among non-covered workers than among high rank-worker, middle-rank worker and low-rank worker.

regression models.

Not surprisingly, we have confirmed that presence of a long education and relatively high age make it more likely for a person to have a high or middle rank than a low rank. China's high-rank workers compose a men's club, to a large extent, as in 2002 there were four males for every female. We have reported that there is relatively little inequality in personal income among persons of high and middle rank, though it is increasing. A main conclusion is that the old elite of workers of high rank have not only succeeded in keeping their money income position, they have actually experienced increases in relation to other persons of work-active ages. Workers of high rank, and to a lesser degree of middle rank, are the winners. This judgment is based on the analysis of personal income, disposable income per capita, household income per capita and housing space per capita. During the period 1995 to 2002, the losers are the increasingly large group of non-workers.

In 2002, the distribution of personal income in urban China among people of work-active ages was more polarized than in 1995, based on the categories used here. During this period, the rates of return to education increased. However, the regression analysis reported here indicates that this is far from a full explanation for why workers of high rank, and to some extent middle rank, have fared as well as they have. Our analysis indicates that gender differences in urban China consist of lesser probability for women having high-rank jobs, and of lower payoffs for characteristics within the segment where women work. Finally, our study has illustrated that a strong impulse towards more inequality arising from the labor market was significantly dampened at the household level.

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Table 1. Various categories 1995 and 2002

	High rank	Percent-age	Middle rank	Percent-age	Other wage earners in covered sector	Percent-age	Self-employed or private owner	Percent-age	Wage earners in non-covered sector	Percent-age	Non-work er	Percent-age	Total	Percent-age
1995	631	4.16	2394	15.78	5723	37.72	187	1.23	5437	35.83	802	5.29	15174	100%
2002	504	3.34	1975	13.11	2347	15.58	468	3.11	5511	36.57	4264	28.30	15069	100%

Note: High rank includes those who are at senior professional level and senior cadre level (Chuzhang and above); middle rank includes middle rank of professional and cadre (Kezhang); Other wage earners in same sectors
Source: Authors calculation from CHIP, urban survey.

Table 2 Characteristics of different categories 1995 and 2002

	High rank	Middle rank	Other wage earners in same units	Self-employed or private owner	Workers in not covered sector	Non- worker
1995						
Average education. Years	13.93	12.41	9.78	9.15	10.27	8.36
Average age. Years	49.92	44.13	38.48	38.36	34.05	44.87
Average per capita city income (Yuan)	5414	5073	4854	4636	4966	5520
Average city employment rate (percent)	80.68	81.45	81.21	79.60	81.31	80.25
Percentage Males	74.48	58.65	50.50	50.27	43.20	28.55
Percentage Females	25.52	41.35	49.50	49.73	56.80	71.45
Sent down during the Cultural Revolution. Percent.	11.89	22.60	20.32	10.16	15.85	7.86
Member of CPC. Percent.	66.09	49.75	16.16	9.09	12.45	10.22
Number of observations	361	2391	5688	186	4123	802
2002						
Average individual total income (Yuan)	20099	15461	10625	10474	11042	2634
Average education, Years	14.05	13.30	10.46	9.45	10.96	9.9
Average age. Years.	47.12	42.48	40.46	39.80	40.42	36.94
Average city per capita income (Yuan)	7973	7724	8034	7515	8108	7863
Average city employment rate	68.20	69.54	68.56	69.09	68.73	66.80
Percent of urban born	67.06	69.87	82.45	77.14	78.73	82.90
Percentage Male	80.95	63.54	58.24	57.48	46.80	35.13
Percentage Female	19.05	36.46	41.76	42.52	53.20	64.87
Sent down during the Cultural Revolution. Percent	21.23	18.33	20.07	12.82	16.62	11.61
Member of CPC. Percent.	68.25	53.92	19.09	8.55	23.04	9.64
Percentage of at least one parent having high education	46.83	50.58	38.73	37.82	37.91	29.81
Percentage of at least one parent being professional or cadre	41.25	38.66	28.52	24.73	27.47	21.58
Percentage of parents working in same units but not professional or cadre.	30.99	35.25	51.93	36.11	46.04	47.94
Percentage of parents self- employed or private owner.	1.21	1.35	1.73	3.94	2.11	2.66
Percentage parents working in non-covered sector	26.56	24.74	17.82	35.23	24.38	27.82
Number of observations	504	1975	2346	468	5503	4264

Note: Income variables are expressed in prices of 2002 (by CPI).

Source: Authors calculation from CHIP, urban survey.

Table 3 Marginal effects of determinants of different labor market categories 2002

	High rank		Middle rank		Low rank		Self-employed or private owner		Not covered worker		Non-worker	
	Coef.	Z-value	Coef.	Z-value	Coef.	Z-value	Coef.	Z-value	Coef.	Z-value	Coef.t	Z-value
Education years	0.0108	18.31	0.0308	32.56	-0.0113	-11.19	-0.0046	-9.52	-0.0010	-0.73	-0.0247	-24.04
Age	0.0144	6.62	0.0344	12.89	0.0288	13.17	0.0081	6.8	0.0120	4.51	-0.0976	-74.13
Age square	-0.0001	-5.86	-0.0004	-12.38	-0.0004	-14.34	-0.0001	-7.25	-0.0002	-5.51	0.0012	69.85
Party member	0.0208	5.54	0.0779	11.26	-0.0156	-2.15	-0.0209	-9.13	0.0319	3.16	-0.0941	-12.56
Employment rate of the residential city	0.0000	-0.08	0.0025	6.52	0.0011	2.37	0.0000	-0.21	0.0021	3.56	-0.0057	-11.84
Average city per capita income	0.0000	2.5	0.0000	-3.8	0.0000	4.12	0.0000	-5.03	0.0000	1.84	0.0000	-1.88
Send down	-0.0041	-1.26	-0.0049	-0.75	0.0262	2.98	-0.0062	-1.66	-0.0155	-1.43	0.0045	0.5
Minority	-0.0032	-0.45	0.0049	0.37	-0.0273	-1.91	0.0374	3.34	0.0067	0.33	-0.0184	-1.21
Male	0.0269	6.69	0.0352	6.17	0.0755	10.97	0.0184	5.13	-0.0185	-2.38	-0.1375	-27.22
Urban born	-0.0103	-3.5	-0.0248	-4.37	0.0204	2.59	-0.0032	-0.95	-0.0207	-2.12	0.0386	4.7
Education level of parents	-0.0007	-0.23	0.0205	3.43	0.0010	0.15	0.0042	1.21	-0.0052	-0.59	-0.0198	-2.86
Parents are cadre or professional	0.0079	2.12	0.0040	0.66	0.0035	0.47	-0.0004	1.82	-0.0039	-0.4	-0.0110	-1.39
Parents are self-employed or private owner	-0.0085	-0.89	-0.0312	-1.86	-0.0179	-0.89	0.0228	1.09	0.0168	0.62	0.0180	0.87
Parents are non-worker	-0.0032	-0.45	-0.0139	-1.04	-0.0418	-3.1	0.0089	-18.03	0.0375	1.9	0.0123	0.85
Observations	504		1975		2346		468		5503		4264	

Source: CHIP, urban survey.

Table 4 Personal income among various labor market categories 1995 and 2002. Yuan (as in 2002).

	High rank	Middle rank	Other wage earners in same sectors	Self-employed or private owner	Wage earners elsewhere	Non-worker	Total
1995							
Total China	10508	9011	6584	7570	6780	3444	7073
2002							
Total China	20099	15461	10625	10474	11042	2634	9461.70
Percentage change	+91	+72	+61	+38.	+63	-24	+34

Source: Authors calculation from CHIP, urban survey.

Table 5 Income inequality among various labor market categories 1995 and 2002

	MLD	MLD	Gini	Gini
Decomposition of individual total income	1995	2002	1995	2002
Total urban China	0.1901	0.3707	0.3223	0.4486
Within all groups	0.1687	0.2232		
Among: high rank individuals	0.0906	0.1312	0.2329	0.2742
Middle rank individuals	0.1315	0.1466	0.2544	0.2836
Other wage earners in same units	0.1633	0.1591	0.3011	0.3068
Self-employed or private owner	0.3155	0.3146	0.4208	0.4112
Not covered employed workers	0.2009	0.1924	0.3318	0.3341
Non-worker	0.3186	0.7825	0.4217	0.6334
Between different groups	0.0174	0.1476		
Between different groups as percent of total index	9.15	39.82		
Number of observations	15174	15069		

Source: Authors calculation from CHIP, urban survey.

Table 6 Income functions 1995 and 2002.

	1995	2002	1995	2002	1995	2002
	Coefficient and t-value	Coefficient and t-value	Coefficient and t-value	Coefficient and t-value	Coefficient and t-value	Coefficient and t-value
Education year	0.0406 (26.03)	0.0608 (31.14)	0.0398 (25.52)	0.0570 (28.84)	0.0343 (20.12)	0.0480 (22.83)
Age	0.0691 (16.67)	0.0549 (9.95)	0.0702 (16.96)	0.0490 (8.87)	0.0693 (16.75)	0.0476 (8.67)
Age square	-0.0007 (-14.41)	-0.0005 (-7.61)	-0.0007 (-14.84)	-0.0004 (-6.59)	-0.0007 (-14.91)	-0.0004 (-6.64)
Party member	0.1371 (12.15)	0.1651 (12.65)	0.1310 (11.60)	0.1525 (11.69)	0.1119 (9.72)	0.1254 (9.53)
Sent down dummy	0.0205 (1.72)	-0.0061 (-0.4)	0.0191 (1.60)	-0.0089 (-0.59)	0.0229 (1.93)	-0.0024 (-0.16)
Minority	-0.0291 (-1.28)	0.0328 (1.16)	-0.0292 (-1.28)	0.0370 (1.31)	-0.0283 (-1.25)	0.0330 (1.17)
Married male	0.2414 (10.29)	0.2039 (6.99)	0.2420 (10.34)	0.2010 (6.93)	0.2400 (10.28)	0.1868 (6.48)
Single female	-0.0136 (-0.54)	-0.0458 (-1.42)	-0.0047 (-0.18)	-0.0309 (-0.96)	-0.0043 (0.17)	-0.0405 (-1.27)
Married female	0.0664 (2.87)	0.0198 (0.68)	0.0710 (3.08)	0.0322 (1.12)	0.0692 (3.01)	0.0259 (0.91)
Employment rate of the residential city	0.0016 (1.54)	-0.0029 (-3.41)	0.0018 (1.67)	-0.0032 (-3.77)	0.0018 (1.73)	-0.0036 (-4.2)
Average per capita city income	0.0002 (32.66)	0.0006 (16.85)	0.0002 (32.84)	0.0001 (16.85)	0.0002 (32.52)	0.0001 (17.35)
Covered sector dummy			0.0792 (8.15)	0.1211 (10.61)	0.0554 (5.3)	0.0295 (2.12)
High rank dummy					0.1322 (5.55)	0.3006 (10.28)
Middle rank dummy					0.1053 (7.62)	0.1917 (10.34)
Self-employed or private owner					0.1016 (2.68)	-0.0029 (-0.11)
Wage earner in non covered sector						
10 province dummies						
Constants	5.6004 (46.57)	6.9357 (51.59)	5.5411 (46.11)	7.0842 (52.68)	5.6415 (46.65)	7.2624 (54.00)
Adjusted R ²	0.3769	0.295	0.38	0.3023	0.3835	0.3102
Number of observations	13019	10768	13019	10768	13019	10768

Note: Dependent variable is log personal income. The omitted category is work in same sectors. The analysis is restricted to workers.

Source: CHIP, urban survey.

Table 7 Income functions for different labor market categories 1995 and 2002

	<i>High rank worker</i>	<i>Middle rank worker</i>	<i>Low rank worker</i>	<i>Self-employed</i>	<i>Not covered worker</i>
1995	Coefficient, t statistics value	Coefficient, t statistics value	Coefficient, t statistics value	Coefficient, t statistics value	Coefficient, t statistics value
Education	0.0226 (4.90)	0.0143 (4.90)	0.0280 (9.74)	0.0143 (0.68)	0.0524 (16.24)
Age	0.0644 (3.89)	0.0522 (6.25)	0.1049 (21.28)	0.0625 (1.54)	0.0942 (13.75)
Age squared	-0.0006 (-3.1)	-0.0005 (-5.70)	-0.0012 (-18.89)	-0.0005 (-1.01)	-0.0010 (-11.23)
Party member	0.0685 (2.24)	0.0952 (5.98)	0.1246 (6.48)	0.0976 (0.5)	0.1531 (6.08)
Female	-0.0942 (-2.87)	-0.0733 (-4.63)	-0.1762 (-12.81)	-0.2911 (-2.49)	-0.1424 (-7.91)
Sent down	-0.0246 (-0.52)	0.0015 (0.08)	0.0190 (1.03)	0.1256 (0.66)	0.0163 (0.7)
Employment rate of city	-0.0057 (-1.32)	-0.0028 (-1.52)	0.0036 (2.25)	0.0028 (0.20)	0.0042 (2.02)
Average per capita income 10 province dummies	0.0001 (4.91)	0.0001 (14.05)	0.0002 (22.67)	0.0002 (3.44)	0.0001 (15.55)
Constant	6.8994 (11.56)	7.1639 (28.65)	4.9943 (29.26)	6.0902 (4.56)	5.1631 (23.81)
Adjusted R2	0.3487	0.3221	0.3217	0.2203	0.3555
Number of observations	631	2391	5688	186	4123
2002					
Education	0.0410 (5.43)	0.0267 (5.83)	0.0363 (7.66)	0.0335 (2.52)	0.0563 (19.11)
Age	0.1071 (3.4)	0.0664 (5.09)	0.0904 (9.09)	0.0454 (1.39)	0.0555 (9.03)
Age squared	-0.0011 (-3.12)	-0.0007 (-4.76)	-0.0010 (-7.91)	-0.0006 (-1.47)	-0.0005 (-6.02)
Party member	0.1117 (2.42)	0.0756 (3.49)	0.0984 (3.46)	0.0476 (0.39)	0.1684 (8.33)
Female	-0.1698 (-3.15)	-0.0151 (-0.69)	-0.1960 (-8.59)	-0.3518 (-5.35)	-0.1549 (-9.65)
Sent down	0.0852 (1.58)	-0.0332 (-1.16)	-0.0326 (-1.11)	0.0246 (0.24)	0.0068 (0.3)
Employment rate of city	-0.0012 (-0.36)	-0.0031 (-1.96)	-0.0046 (-2.55)	-0.0024 (-0.45)	-0.0027 (-2.18)
Average per capita income 10 province dummies	0.0001 (4.75)	0.0001 (11.44)	0.0001 (8.88)	0.0001 (2.66)	0.0001 (10.37)
Constant	6.1247 (7.61)	7.4611 (22.92)	6.8474 (25.90)	7.9995 (9.51)	7.0957 (41.03)
Adjusted R2	0.2648	0.2405	0.2398	0.1783	0.2666
Number of observations	504	1968	2336	463	5497

Appendix

Table A 1 Household income, wealth and house square meters per capita among various labor market categories 1995 and 2002. Yuan (as in 2002).

	1995		2002		Increase. Percentage
Household Disposable Income Per Capita	Mean value	Gini	Mean value	Gini	
High rank	8945	0.29	16185	0.2997	80.94
Middle rank	7591	0.3199	12587	0.29	65.81
Low rank	6030	0.3123	9621	0.2891	59.55
Self-employed and private owners	5891	0.4469	8703	0.3531	47.73
Wage earners elsewhere	6053	0.3381	10580	0.3164	74.79
Non-worker	6596	0.3344	8433	0.3107	27.85
Total	6301	0.332	10010	0.3169	58.86
Household Wealth Per Capita					
High rank	17243	0.5062	80589	0.4261	367.37
Middle rank	16429	0.4996	55750	0.4214	239.33
Low rank	12790	0.4962	43091	0.4496	236.91
Self-employed and private owners	17329	0.5246	48772	0.5388	181.45
Wage earners elsewhere	13251	0.5242	48229	0.4932	263.96
Non-worker	16991	0.5921	40845	0.4743	140.39
Total	13698	0.5181	46134	0.4751	236.79
Housing space. Square meters per capita					
High rank	17.49	0.2744	21.67	0.2474	23.90
Middle rank	16.53	0.2664	19.83	0.2509	19.96
Low rank	14.71	0.2645	15.64	0.2548	6.32
Self-employed and private owners	15.62	0.2601	19.02	0.3089	21.77
Wage earners elsewhere	14.75	0.2659	17.67	0.2708	19.80
Non-worker	16.34	0.3044	16.55	0.264	1.29
Total	15.27	0.2733	17.58	0.2698	15.13

Source: Authors calculation from CHIP, urban survey.

Note: Data of 1995 have been adjusted with CPI

Household disposable income consists of the sum of household member's personal income, plus household (but not individual specific) incomes (most prominently imputed rent from housing).

Table A2 Determinants of different labor market categories 1995 and 2002.

	High rank	Middle rank	Low rank	Self employed or private owner	Else wage earners	Non worker
	Coefficient and z-value	Coefficient and z-value	Coefficient and z-value	Coefficient and z-value	Coefficient and z-value	
1995						
Education year	0.0108 (21.48)	0.0305 (34.81)	-0.0251 (-19.24)	-0.0011 (-3.65)	-0.0096 (-7.43)	-0.0055 (10.13)
Age	0.0037 (2.30)	0.0293 (11.67)	0.0188 (7.69)	0.0029 (4.38)	-0.0365 (-16.49)	-0.0182 (-18.65)
Age square	0.00001 (-0.37)	-0.0003 (-9.41)	-0.0003 (-8.54)	-0.00004 (-4.46)	0.0003 (11.53)	0.0002 (20.24)
Party member	0.0313 (7.66)	0.1051 (13.56)	-0.0630 (-6.33)	-0.0080 (-5.36)	-0.0359 (-3.62)	-0.0296 (-9.05)
Employment rate of the residential city	-0.0009 (-2.33)	0.0020 (3.11)	0.000001 (0.00)	-0.0007 (-3.16)	0.0016 (1.82)	-0.0020 (-4.55)
Average per capita city income	0.00001 (6.23)	0.00001 (1.68)	-0.00002 (-5.3)	-0.000003 (-3.46)	-0.000002 (-0.55)	0.00001 (5.35)
Sent down	-0.0104 (-2.89)	-0.0051 (-0.76)	0.0062 (0.59)	-0.0077 (-5.21)	0.0248 (2.36)	-0.0079 (-1.42)
Minority	-0.0106 (-1.54)	0.0065 (0.46)	0.0153 (0.79)	-0.0019 (-0.52)	-0.0104 (-0.56)	0.0010 (0.12)
Male	0.0169 (4.74)	0.0004 (0.08)	0.0684 (8.61)	0.0038 (1.82)	-0.0587 (8.13)	-0.0309 (-12.05)
10 province dummies						
Number of observations	631	2394	5723	187	5437	802
2002						
Education year	0.0111 (18.89)	0.0318 (34.14)	-0.0113 (-11.4)	-0.0046 (-9.7)	-0.0018 (-1.35)	-0.0253 (-24.98)
Age	0.0148 (6.887)	0.0359 (13.62)	0.0291 (13.4)	0.0081 (6.87)	0.0110 (4.21)	-0.0989 (-75.98)
Age square	-0.0001 (-6.15)	-0.0004 (-13.17)	-0.0004 (-14.6)	-0.0001 (-7.31)	-0.0002 (-5.18)	0.0012 (71.49)
Party member	0.0218 (5.78)	0.0798 (11.49)	-0.0170 (-2.37)	-0.0207 (-9.05)	0.0336 (3.33)	-0.0974 (-13.14)
Employment rate of the residential city	0.0001 (0.24)	0.0027 (7.09)	0.0010 (2.19)	-0.00002 (-0.11)	0.0022 (3.62)	-0.0059 (-12.37)
Average per capita city income	0.000002 (2.26)	0.00001 (-4.07)	0.00001 (4.13)	-0.0000045 (-5.04)	0.000004 (1.68)	-0.000003 (-1.52)
Sent down	-0.0048 (-1.53)	-0.0082 (-1.27)	0.0309 (3.48)	-0.0069 (-1.89)	-0.0189 (-1.76)	0.0079 (0.89)
Minority	-0.0035 (-0.48)	0.0044 (0.34)	-0.0295 (-2.09)	0.0391 (3.45)	0.0053 (0.26)	-0.0158 (-1.03)
Male	0.0278 (6.88)	0.0362 (6.33)	0.0750 (10.9)	0.0185 (5.14)	-0.0200 (-2.57)	-0.1373 (-27.19)
10 province dummies						
Number of observations	504	1975	2347	468	5511	4264

Note: the omitted category is low rank.