

Precaution and a Dismal Theorem: Implications for Climate Policy and Climate Research

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Economic efficiency has long been a gold standard for evaluating policies. In the context of climate change, the search for efficient solutions to the policy problem has evolved into using elaborate, regionally disaggregated integrated assessment models to judge the relative expected benefits and costs of various policy options across a wide range of possible futures. In many cases, studies in what is fundamentally a utility-optimising design, use Monte Carlo simulations to set expected marginal benefits equal to expected marginal cost. This is why calculations of the social cost of carbon (SCC) have become so popular.

This approach has, of course, been criticized because many of the potential impacts of climate change (particularly non-market impacts and low-probability but high consequence ramifications of abrupt climate change) cannot easily be quantified in economic terms. This has led to arguments in favor of taking a precautionary approach to climate policy – defining the boundaries of “tolerable” climate impacts and working from there. In this context, policy designers ask the economists to calculate only the paths that avoid the proscribed boundaries of climate change at minimum expected cost.¹

¹ Because tolerable boundaries are typically defined in terms of temperature limits and because temperature change depends, to a first approximation, on cumulative emissions over long periods of time, the appropriate economic response can be visualized by solving for an initial shadow price for carbon (and other warming gases) with the expectation that it would increase over time at an endogenously determined rate of interest.

Critics of this approach have focused primarily on the arbitrary definition of what is or is not tolerable and the potential for inefficient or inconsistent thresholds.

This debate is now informed by a “Dismal Theorem” offered by Weitzman (2007). It shows that profound uncertainty about fundamental parameters like climate sensitivity (reflected as a “thick upper tail” in their distributions for which the probability only falls with a power of the size of the event) cannot be overcome for any positive rate of risk aversion and any positive rate of pure time preference for any distribution whose moment generating function is infinite (e.g., power-law or lognormal distributions) and includes the potential for catastrophic climate impacts (here defined as a prolonged period of falling welfare per capita). If so, the impact grows exponentially while the probability falls with a power law and the expected impact becomes unbounded. The theorem is derived from our inability to observe the events in the tails with enough frequency to learn anything useful about relative likelihoods of associated catastrophic consequences. It follows that uncertainty dominates any calculation of expected climate damage because Bayesian learning about the critical variables (even with very strong time discounting) is never strong enough to keep expected marginal damages finite.

The Dismal Theorem clearly casts doubt on results derived from a cost-benefit approach to climate policy, at least if the equity implications of declining marginal utility are recognized; indeed, it suggests that a warning label be attached to integrated assessment models that rely on the cost-benefit approach – something like “Warning: To be applied only to non-extreme climate change possibilities”. The Dismal Theorem marginalizes the debate over the social cost of carbon and the associated discussions about what makes estimates high or low. All of the existing estimates are infinitely too small. It similarly renders the current obsession of the scientific community for reaching consensus on central tendencies of climate change obsolete.² The action is in the dismal tails.

On the positive side, the result indicates that the value of some types of information is far greater (and perhaps infinitely greater) than the value of other information, and so it offers some guidance on where to devote scarce research resources in climate and policy science. Moreover, it seems to offer sound theoretic footing for a generalized precautionary approach designed explicitly to examine the definition of tolerable climate change. More careful examination of these implications suggests that another warning label need to be written, but more on that later.

Before proceeding to make that point, it is important to focus on one important condition of the Dismal Theorem – that decision makers view the world with some

² Evidence of this obsession can be found in the most recent report of Working Group 1 to the Fourth Assessment Report of the Intergovernmental Panel on Climate Change. Note, for example, their removal of potential contributions of Greenland Ice Sheet melting and collapse of the West Antarctic Ice Sheet from sea level rise estimates. Even though these contributions were included in the estimates published in the Third Assessment Report, they were deleted in the Fourth because there was no model based scientific consensus of what is going on ([IPCC (2007a)]. In the logic of the Dismal Theorem, this makes the ice sheets more policy relevant, not less.

aversion to risk (and thus some aversion to inequality).³ We could get around the Dismal Theorem by simply asserting that policy makers should always proceed as if they were completely risk-neutral. Doing so would, however, mean rewriting much of current economic policy; and doing so only in the climate arena would mean that the United Nations Framework Convention on Climate Change would have to be completely overhauled.

It follows that there is no easy way to dismiss the implications of the Dismal Theorem for climate policy and climate science. To explore these implications a little more fully, it is appropriate to contemplate its applicability in a few different cases. Tol (2003), for example, worked within a cost-benefit framework that recognized multiple regions with and without equity weighting. Even without recognizing the consequences of thick tails in the distribution of climate sensitivity, his Monte Carlo simulations noted the (small but non-zero) probability that marginal utility could grow infinitely large in one or more regions where even “routine” climate change, particularly declining precipitation, drove economic activity to subsistence levels. As long as these regions were given non-zero weight in the expected utility calculation, their plight would dominate the policy calculus because expected marginal damages would approach infinity. This was, perhaps, a precursor of the Dismal Theorem.

Yohe (2003) suggested that this problem could be overcome by implementing a second policy instrument designed to maintain economic activity above subsistence levels everywhere – a foreign aid program designed simply to prevent economic collapse anywhere in real time. Tol and Yohe (2007) examined this suggestion within the original modeling framework and found that, with sufficient aid, the issue of infinite marginal damage could be avoided. While this work did not envision events characterized in the fat tails of climate sensitivity, it nonetheless suggests that timely social or economic interventions that effectively “lop off the thick tails” could undercut the Dismal Theorem if the impacts of its profound uncertainty were regional.

If, however, the impacts of the profound uncertainty were felt globally so that no country or region would have the wherewithal to underwrite the subsistence of another, then the Dismal Theorem could still persist. It is here, therefore, that a generalized precautionary principle – the logical implication of the Dismal Theorem - comes into play.

Can the Dismal Theorem inform the boundaries of precaution? To answer this question, it is important to note that policy makers are not confined to Bayesian learning, that is, observe and infer, about the climate sensitivity and other critical parameters in climate models. They could, equally as well, rely on developing scientific understanding of the fundamental processes that could produce catastrophic impacts from whatever climate change happens to materialize. Even if they cannot rely on the scientific community to characterize “true scenarios” about what might happen, they could ask it to

³ This assumption is captured simply by allowing the marginal utility of consumption to rise indefinitely as consumption falls to a subsistence level (and to fall as consumption rises beyond the range currently experienced by developed economies).

(1) explore the triggers of global catastrophe, (2) identify the parameters of fundamental change that define those triggers, (3) contribute to the design of monitoring mechanisms that can track the pace of change relative to the triggers, and (4) conduct small- and large-scale experiments in models, laboratories and perhaps the real world to learn more about the relevant processes. Assuming that their rate of change could be calibrated to something like the pace of change in global mean temperature, it would then be possible to calibrate the likelihood of setting off an “intolerable” trigger by holding warming below particular targets.

Three possibilities emerge. In the first, setting off a trigger is reversible, and avoidable if perhaps draconian intervention into the economic sectors were forthcoming. Given the great momentum of the climate system, though, the catastrophe would have to be coped with for a certain period. The precautionary principle would tell us to hedge against both the cost of such draconian intervention and the transient costs of “temporary” catastrophe by initiating more modest intervention well in advance of setting off the trigger. In the second case, the catastrophe is irreversible. Here, the precautionary principle tells us to hedge more strongly against “falling off the cliff” – presumably a hedging strategy that would impose more stringent emissions reductions much earlier than otherwise contemplated. In this case, calls for geoengineering a solution are likely. In the third case, the catastrophe is irreversible and unavoidable – and we should enjoy the good times while they last.

To put this into a “not-improbable” context, consider the collapse of the Atlantic thermohaline circulation (the THC) as an example of a potentially catastrophic event on a global scale. The higher the climate sensitivity, the more likely it becomes and the sooner it might occur. The implications of such a collapse are unknown, particularly in the socio-economic context, but the planet has experienced another climate equilibrium in which it does not exist. Three different explanations of the process by which it might collapse [Keller, et al, forthcoming] have been advanced, but each would point to its own critical parameter for monitoring. Because we do not know the precise process, we do not know the triggering threshold, particularly when calibrated in terms of an increase in global mean temperature. We do know that the THC can collapse in a matter of decades once the trigger is pulled and that reversal, if possible, would take as long as a century to achieve [Schlesinger, et al. (2005) and Yin, et al. (2006)].

Integrated assessment models cannot accommodate any of these profound uncertainties, particularly in the context of a thick tail in the distribution of climate sensitivity. They could, though, investigate the least cost approach to any hedging strategy designed to restrict the likelihood of collapse below any particular limit that the policy community were to choose, but *only if* the scientific community could clarify (1) the triggering mechanism, (2) estimate the lag time between that trigger and a climatological commitment to crossing the threshold, (3) devise mechanisms for monitoring circulation intensity with enough precision to inform the likelihood of commitment, and (4) allow statisticians to calculate probabilities of type 1 and type 2 errors along a range of transient futures based on those monitoring exercises – the same information required to identify the boundaries of tolerable risk. None of these tasks

involves Bayesian learning about climate sensitivity, and that is reassuring. None of it is simple either, of course; but faced with an impossibility theorem, tackling a difficult problem is the lesser of two evils.

It should now be clear why the scientific community must move beyond trying to nail down consensus about the central baseline tendencies of climate change and embrace (though not exclusively) an organized effort designed to examine the “dark tails” of our possible futures. Only then can we begin to define the boundaries of tolerable change on the basis of rigorous analyses of decision-making criteria that accounts, explicitly, for the profound uncertainty that characterizes our understanding of the climate system.

What about the social cost of carbon? Cast in the context of an informed and rigorously defined precautionary approach to policy design, the social cost of carbon is the marginal cost of mitigation at any point in time – the shadow price of the precautionary temperature constraint that would just avoid the catastrophe from happening, and thus approximately the scarcity rent that minimizes the expected cost of meeting the target. This is not necessarily an easy calculation, but there is some good news. Climate sensitivity would not be an issue because the social cost of carbon would be tied to the marginal cost of meeting a concentration target (though climate sensitivity would be involved in the discussions that identify the target). The discount rate would not be an issue because the rate applied to other public investments and not the one that ponders the ethical complications of intergenerational equity now applies. Indeed, this calculation would exclude some of the sources of uncertainty that explain the enormous range of social cost of carbon estimates [Chapter 20, IPCC (2007b)]. However, issues like valuation and equity weighting do not go away, as they are essential ingredients to the definition of what constitutes a catastrophe.

We hope to have shed some preliminary light on the “So what?” implications of the Dismal Theorem on the design of climate policy and climate research. We now turn to the warning label that we promised. The Dismal Theorem is derived from taking limits, so it is tempting to take its conclusion to its logical extremes. One might, for example, read the Dismal Theorem as saying that the value of some improved information about what might be going on in the thick tail of the climate sensitivity distribution is infinite. If that is so, then we need to do as much as we can to sharpen the climate signal by, for example, burning as much coal as quickly as we can. One might also apply the generalized precautionary principle to all social issues for which there are unfortunate consequences in the fat tails of the distributions of critical variables because expected marginal damages are infinite for all of them. But then, how should we set priorities for distributing the planet’s finite resources in the social interest? The economic tradeoffs would simply be undefined. Thus, we offer a concluding warning label on the Dismal Theorem: “Warning: Not to be taken to its logical extreme in application to real world problems.”

{2168 words}

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