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The Changing Distribution of the Burden of Federal Income Taxes

by

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I. Introduction

While most Americans do not view it so, the federal income taxes consist of two parts: (1) the personal income tax which is progressive and (2) the social security tax (SST) which is regressive. The former exempts much of lower incomes by permitting personal deductions and personal exemptions and taxes income above that level at progressive rates. The latter permits no deductions or personal exemptions and taxes all earned income up to a certain level - called the maximum covered income - at proportionate rates. Currently the maximum covered income is \$14,100 and the tax rate is 5.85% which must be paid by both employee and employer. Income above \$14,100 is not subject to the tax. Hence the tax is proportionate for those with earned incomes up to \$14,100 and regressive for those with higher incomes.**

In recent years we have repeatedly reduced income taxes by reducing rates, increasing deductions, and increasing personal exemptions - more or less offset by inflation which moved many taxpayers up to higher brackets without necessarily increasing their real incomes. We have also increased the SST rates and the amount of income to which they apply, the maximum covered income. We cannot know what we are doing to the distribution of the burden unless we put them together and adjust for inflation.

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^{**} Actually the tax is regressive throughout since it applies only to earned income (defined as income from working) and other (exempt) income rises as a proportion of income as income rises.

The purposes of this paper are fourfold.

- 1. To learn how the combined burden of the personal income tax and the social security tax is distributed.
- 2. To determine what has happened to the distribution of the burden over the twenty year period from 1954 to 1974.
- 3. To determine the effect of the 1975 tax law on the distribution of the burden, and
- 4. To measure the effect of inflation on the distribution of the burden.

To accomplish these objectives we have calculated combined income tax and social security tax burdens by income classes from \$3,000 to \$30,000 for a 1 worker, 4 person family with the average percentage of itemized deductions for 1954, 1974 and 1975 - in current dollars and in 1954 dollars.* It is assumed that all income is earned - i.e. from working. We have made two calculations for each - one counting only the social security taxes paid by the employee and the other including also the social security taxes paid by the employer.

II. Combined Federal Personal Income Tax and Social Security Tax Burden, Current Dollars: (Neglecting the effect of inflation.)

The burden of social security taxes both the employee's and the employer's is borne by the employee. If one employs a worker for, say \$500 per month, he will have to pay social security taxes of 5.85% of \$500 or \$29.25 per month which he would not otherwise have to pay. Unless the worker is worth (or thought to be worth) \$529.25 to this employer, the worker will not be hired. If he is hired his tax burden quite clearly includes the tax paid by the employer. Many (most?)

^{*} Throughout this paper the tax burden means the combined federal personal income taxes and social security taxes as a percentage of income.

public finance economists agree that the above is true but some do not agree. In this section the burden is calculated counting only the social security taxes (SST) paid by the employee and then again including the SST paid by the employer

A. The Burden of the Personal Income Tax and SST Paid by the Employee. Columns 1 to 7 in table 1 show the tax burden of the combined tax by income levels from \$3,000 to \$30,000 for 1 worker, 4 person families in 1954, 1974, and 1975. Column 3 of the table shows that in 1954 the combined tax was progressive for all income levels from \$3,000 to \$30,000, the rates increasing from 2% on an income of \$3,000 to 22.42% on an income of \$30,000.

By 1974, decreases in progressive income taxes and increases in regressive SST had increased the burdens in the lower brackets and decreased the burden in the upper brackets, the rates rising from 5.85% on an income of \$3,000 to 19.26% on an income of \$30,000. For incomes below \$18,000 the burden was increased except for incomes of \$4,200, \$4,800, and \$6,600; for \$18,000 and above the burden was decreased. A family with \$3,000 income had its combined tax increased 192.5%; a family with \$30,000 income had its combined tax reduced 14.06%.

The 1975 income tax cut decidedly favored low income taxpayers. Its provisions include:

- A personal tax credit of \$30 for each taxpayer and dependent in 1975. A family of four will thus have a tax credit of \$120.
- An increase in standard deductions. The "percentage" standard deduction was raised from 15 percent of income up to \$2,000 to 16 percent of income up to \$2,300 for single persons and \$2,600

The Combined Federal Personal Income Tax and Social Security Tax (SST) Burden for a 1 Worker, 4 Person Family With and Without the Social Security Taxes Paid by the Employer, 1954, 1974, 1975 in Current Dollars. Table 1.

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also. must include it in his income e a the employer in the employee's tax burden, ል SST paid 120 is 3.92% of \$3060. If we include the See appendixes A, B, and C for details. *

for married couples filing joint returns. For low-income people, the minimum standard was raised from \$1,300 to \$1,600 for single persons and \$1,900 for married couples.

3. Low-wage tax credit. Low-wage workers will receive a special tax credit equal to 10 percent of their wage or salary income up to \$4,000 in 1975. The maximum credit is \$400 (= 10% of \$4,000). The credit is to be reduced \$1 for each \$10 earned between \$4,000 and \$8,000. Thus workers earning \$8,000 or more will receive nothing under this new provision. Unlike other provisions this provision permits a negative net income tax liability. The low wage credit, a negative income tax, made the combined burden of the income tax and the SST negative for the lower brackets.

The tax burden in 1975 will thus vary from -4.15% for a family with \$3,000 income (or \$3,600) to 19.04% for a family with \$30,000. The regressive trend of the distribution of the tax burden was reversed (or at least temporarily stalled). The burden was lower in 1975 than it was in 1954 for incomes below \$10,800, it was higher for incomes of \$10,800 to \$16,000 inclusive, and it was lower again for incomes of \$17,000 and above.

B. The Burden of the Combined Income Tax and SST, <u>Including</u> the SST Paid by the Employer:

Columns 9, 11, and 13 of table 1 show the tax burdens for the various incomes in 1954, 1974, and 1975, respectively.

The combined tax was progressive in 1954. In 1974 it was proportionate for the three lower income classes (11.05%), progressive for incomes from \$4,272 to \$13,272 (rising from 11.05% to 20.60%),

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regressive for incomes from \$13,272 to \$18,072 (falling from 20.60% to 20.07%), and then progressive again. Note the <u>rate</u> was the same for an income of \$13,272 as it was for an income of \$25,072.*

Under the 1975 law, the tax was proportionate (1.61%) for the first two brackets, progressive for incomes from \$3,672 to \$14,072 (rising from 1.61% to 20.23%), regressive for incomes from \$14,072 to \$18,072 (falling from 20.23% to 19.94%), and then progressive again. The <u>rate</u> was the same for an income of \$14,072 as it was for an income of something in excess of \$20,000. See table 1 and figures 1 and 2.

III. Combined Federal Income Tax and Social Security Tax Burden, in 1954 dollars: (Including the Effect of Inflation).

While the reduction in tax rates and erosion of the income tax base tended to reduce income taxes, inflation pushed taxpayers into higher tax brackets even though their real incomes remained the same or even fell. Unless we adjust for the effect of inflation, we do not really know what happened to the distribution of the combined tax burden.

In this section, we have calculated the combined burdens adjusted for inflation - first excluding the SST paid by the employers and then including such taxes. In interpreting the second part of table 2 the reader should be reminded that the 1975 incomes used to calculate income taxes and social security taxes are not the same as the incomes used as the base to calculate the burden rates. This is true because the employer's SST must be included in the income base as well as in the taxes paid.

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^{*} Actually it was higher for a family with \$13,272 since SST do not apply to unearned income which is an increasing proportion of income as income rises.

A. The Burden of the Combined Income Tax and SST Paid by the Employee: Columns 3, 6, and 9 of table 2 are the burden rates for 1954, 1974, and 1975 adjusted for the effect of inflation. Incomes of \$3,000 in 1954 \$5,490 in 1974, and \$5,850 in 1975 are equal real incomes - measured in 1954 dollars. The real burdens in 1974 were higher for all brackets than they were in 1954. The rates varied from 2.00% on an income of \$3,000 to 22.42% on an income of \$30,000 in 1954. They varied from 8.18% to 26.08% in 1974. The burden more than quadrupled on a real income of \$3,000. The burden increased only 16.32% on a real income of \$30,000.

The rates varied from 2.40% on a real income of \$3,000 to 26.88% on a real income of \$30,000 in 1975. The 1975 law reduced the burden on a real income of \$3,000 from 8.18% to 2.40% which is still 20% higher than the 2.00% burden of 1954. The 1975 law increased the burden on a real income of \$30,000 from 26.08% to 26.88% which is 19.89% higher than the 22.42% of 1954.

B. The Burden of the Combined Income Tax and SST Including the SST Paid by the Employer:

Columns 12, 15, and 18 of table 2 are the burden rates for 1954, 1974, and 1975 adjusted for the effect of inflation. The rates in 1954 varied from 3.92% on an income of \$3,060 to 22.60% on an income of \$30,072. They were progressive for all brackets.

In 1974, the rates varied from 12.89% on a real income of \$3,060to 26.95% on a real income of \$30,072. The rates were progressive (12.89% to 20.51%) for incomes up to \$7,872 (= \$14,405.76 in 1974 dollars). The rates were regressive (20.51% to 20.12% between real incomes of \$7,872 to \$10,872 (= \$14,405.76 to \$19,895.76 in 1974 dollars).

$ \begin{array}{c ccccccccccccccccccccccccccccccccccc$	Table 2.	The Combined Federal With and Without the	Federal Persout the SST	Personal Income SST Paid by the	me Tax and SST Burden for a 1 Worker, he Employer, 1954, 1974, 1975, in 1954	Burden fo 54, 1974,	or a l Wor , 1975, in	4 Person 4 Dollars	Family
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\$60.00 2.00 $$5,490$ $$448.87$ 8.18 $$5,550$ $$140.23$ 163.61 4.54 6.30 $7,686$ 880.77 11.16 $8,190$ 558.42 264.76 6.30 $7,686$ 880.77 11.46 $8,190$ 558.42 365.28 7.61 $8,784$ $1,109.96$ 12.64 $9,360$ $1,116.81$ 671.89 10.18 $12,078$ $18,48.71$ 15.31 $12,870$ $1,910.20$ 873.87 11.20 $14,274$ $2,302.52$ 16.13 $15,210$ $2,409.40$ $1,419.21$ 11.207 $16,470$ $2,710.27$ 16.46 $17,550$ $2,844.38$ $1,419.21$ 13.14 $19,764$ $2,370.88$ 17.06 $21,060$ $3,578.48$ $1,890.04$ $14,32$ $24,156$ $4,334.85$ 17.95 $25,740$ $4,641.24$ $2,075.75$ $14,83$ $25,620$ $4,680.64$ 18.27 $27,300$ $5,004.66$ $2,309.96$ 15.40 $27,450$ $5,106.95$ $5,106.95$ $5,106.76$ $2,309.96$ 15.40 $27,450$ $5,106.95$ $5,106.76$ $5,004.66$ $2,309.96$ 15.40 $27,450$ $5,106.64$ $8,27$ $27,300$ $5,004.66$ $15,40$ $27,409$ $4,641.24$ $2,785.55$ $14,837$ $21,06$ $5,004.66$ $2,746.56$ $5,587.71$ 19.28 $33,150$ $6,046.61$ $2,746.56$ $5,587.71$ 19.28 $31,100$ $7,794.08$ $2,744.36$			%			2			%
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264.76 6.30 $7,686$ 880.77 11.46 $8,190$ 858.42 365.28 7.61 $8,784$ $1,109.96$ 12.64 $9,360$ $1,116.81$ 873.87 11.20 $14,274$ $2,302.52$ 16.13 $15,210$ $2,409.40$ 873.87 11.20 $14,274$ $2,302.52$ 16.13 $15,210$ $2,409.40$ $1,419.21$ 13.14 $19,764$ $3,370.88$ 17.06 $21,060$ $3,578.48$ $1,419.21$ 13.14 $19,764$ $3,370.88$ 17.06 $21,060$ $3,578.48$ $1,419.21$ 13.14 $19,764$ $3,370.88$ 17.06 $21,060$ $3,574.48$ $1,990.04$ 14.32 $24,156$ $4,334.85$ 17.06 $29,250$ $5,004.66$ $2,075.75$ 14.83 $25,620$ $4,680.64$ 18.27 $27,300$ $5,004.66$ $2,909.96$ $15,400$ $27,450$ $5,106.95$ $18,60$ $29,250$ $5,102.37$ $2,075.75$ 16.38 $31,110$ $6,089.86$ $19,58$ $33,150$ $6,046.51$ $2,785.55$ 16.38 $31,110$ $6,089.86$ $19,58$ $33,150$ $7,94.08$ $3,640.36$ 17.60 $34,770$ $7,164.06$ 20.60 $37,050$ $7,794.08$ $3,640.36$ 18.14 $36,600$ $7,723.38$ 21.10 $39,000$ $8,441.06$ $3,628.40$ 18.14 $36,600$ $7,723.38$ 21.10 $39,000$ $8,441.06$ $3,628.40$ 18.14 $36,000$ $14,315.65$ <td>, 600</td> <td>163.61</td> <td>4.54</td> <td>f,588</td> <td>665.17</td> <td>10.10</td> <td>7,020</td> <td>501.87</td> <td>7.15</td>	, 600	163.61	4.54	f,588	665.17	10.10	7,020	501.87	7.15
365.28 7.61 $8,784$ $1,109.96$ 12.64 $9,360$ $1,116.81$ 671.89 10.18 $12,078$ $1,848.71$ 15.31 $12,870$ $1,910.20$ 873.87 11.20 $14,274$ $2,302.52$ 16.13 $15,210$ $2,409.40$ 873.87 11.20 $14,274$ $2,302.52$ 16.13 $15,210$ $2,409.40$ 873.87 11.207 $16,470$ $2,710.27$ 16.46 $17,550$ $2,844.38$ $1,490.21$ 13.14 $19,764$ $3,370.88$ 17.06 $21,060$ $3,578.48$ $1,490.21$ 13.14 $19,764$ $3,370.88$ 17.06 $21,060$ $3,578.48$ $1,890.04$ $14,322$ $24,156$ $4,334.85$ 17.06 $21,060$ $3,578.48$ $2,075.75$ $14,83$ $25,620$ $4,680.64$ 18.27 $27,300$ $5,004.66$ $2,309.96$ 15.92 $29,280$ $5,887.71$ 19.08 $31,200$ $6,601.38$ $2,546.56$ 15.92 $29,280$ $5,587.71$ 19.08 $31,200$ $6,601.66$ $2,546.56$ 15.92 $29,280$ $5,587.71$ 19.08 $31,200$ $6,601.38$ $2,650.08$ 17.02 $32,940$ $6,604.48$ 20.05 $33,150$ $6,601.38$ $3,065.08$ 17.60 $31,702$ $32,940$ $6,604.48$ 20.05 $37,050$ $7,794.08$ $3,650.065$ 20.28 $45,750$ $10,811.31$ 23.63 20.60 $8,441.06$ $5,070.65$ 20.28 $45,750$, 200	264.76	6.30	7,686	880.77	11.46	8,190	858.42	10.48
(71.89)10.1812,0781,848.7115.3112,8701,910.20873.8711.2014,2742,302.5216.1315,2102,409.401,086.6112.0716,4702,710.2716.4617,5502,844.381,419.2113.1419,7643,370.8817.0621,0603,578.481,890.0414,3224,1564,334.8517.0525,7404,641.242,075.7514.8325,6204,680.6418.2727,3005,004.662,075.7514.8327,4505,106.9518.603,578.482,075.7514.8327,4505,106.9518.2727,3005,004.662,075.7514.8327,4505,106.9518.206,041.542,309.9615.405,92605,587.7119.0831,2006,041.512,785.5516.3831,1106,089.8619.5833,1506,601.383,063.0817.0232,9406,604.4820.0535,1007,794.083,643.0617.6034,7707,164.0620.6037,0507,794.083,628.4018.1436,6007,723.3821.1039,0008,441.065,070.6520.2845,75010,811.3123.6348,75011,849.956,724.9422.4254,90014,315.6526.0858,50015,726.63	, 800	365.28	7.61	8.784	1.109.96	12.64	9.360	1.116.81	11.93
873.87 11.20 14,274 2,302.52 16.13 15,210 2,409.40 1,086.61 12.07 16,470 2,710.27 16.46 17,550 2,844.38 1,419.21 13.14 19,764 3,370.88 17.06 21,060 3,578.48 1,419.21 13.14 19,764 3,370.88 17.05 25,740 4,641.24 1,890.04 14.32 24,156 4,334.85 17.95 25,740 4,641.24 2,075.75 14.83 25,620 4,680.64 18.27 27,300 5,004.66 2,030.96 15.40 27,450 5,106.95 18.66 29,250 5,512.37 2,309.96 15.40 27,450 5,106.95 18.66 29,250 5,512.37 2,309.96 15.40 27,450 5,106.95 18.66 29,250 5,512.37 2,309.96 15.40 6,604.48 20.05 31,200 6,046.51 2,786.55 16.38 31,200 5,0746.05 7,794.08 3,628.40 18.14 36,600 7,723.38 21.10 7,794.08 <td>, 600</td> <td>671.89</td> <td>10.18</td> <td>12.078</td> <td>1,848,71</td> <td>15.31</td> <td>12,870</td> <td>1 910 20</td> <td>14 84</td>	, 600	671.89	10.18	12.078	1,848,71	15.31	12,870	1 910 20	14 84
1,086.6112.0716,4702,710.2716.4617.5502,844.381,419.2113.1419,7643,370.8817.0621,0603,578.481,419.2113.1419,7643,370.8817.0521,0603,578.481,890.0414.3224,1564,334.8517.9525,7404,641.242,075.7514.8325,6204,680.6418.2727,3005,004.662,309.9615.4027,4505,106.9518.6029,2505,512.372,309.9615.9229,2805,587.7119.0831,2006,046.512,309.9615.4027,4505,106.9518.6029,2505,512.372,309.9615.9229,2805,587.7119.0831,2006,046.512,309.9615.9229,2805,587.7119.0831,2006,046.512,309.9615.9229,2805,587.7119.0831,2007,197.173,44.3617.0032,9406,604.4820.0535,1007,197.173,628.4018.1436,6007,723.3821.1039,0008,441.065,070.6520.2845,75010,811.3123.6348,75011,849.956,724.9422.4254,90014,315.6526.0858,50015,726.63	. 800	873.87	11.20	14.274	2,302,52	16 13	15 210	2 409 40	15 84
1,086.61 12.07 $16,470$ $2,710.27$ 16.46 $17,550$ $2,844.38$ $1,419.21$ 13.14 $19,764$ $3,370.88$ 17.06 $21,060$ $3,578.48$ $1,890.04$ 14.32 $24,156$ $4,334.85$ 17.95 $25,740$ $4,641.24$ $2,075.75$ 14.83 $25,620$ $4,680.64$ 18.27 $27,300$ $5,004.66$ $2,075.75$ 14.83 $25,620$ $4,680.64$ 18.27 $27,300$ $5,004.66$ $2,075.75$ 14.83 $25,620$ $4,680.64$ 18.27 $27,300$ $5,004.66$ $2,075.75$ 15.40 $27,450$ $5,106.95$ 18.60 $29,250$ $5,004.66$ $2,309.96$ 15.40 $27,450$ $5,106.95$ 18.60 $29,250$ $5,004.66$ $2,305.55$ 16.38 $31,110$ $6,089.86$ 19.58 $31,200$ $6,046.51$ $2,785.55$ 16.38 $31,110$ $6,089.86$ 19.58 $33,150$ $6,601.38$ $3,063.08$ 17.02 $32,940$ $6,604.48$ 20.05 $35,100$ $7,197.07$ $3,044.36$ 17.60 $34,770$ $7,164.06$ 20.60 $37,050$ $7,794.08$ $3,628.40$ 18.14 $36,600$ $7,723.38$ 21.10 $39,000$ $8,441.06$ $5,070.65$ 20.28 $45,750$ $10,811.31$ 23.63 $48,750$ $11,849.955$ $5,070.65$ $20,228$ $45,750$ $10,811.31$ 23.63 $28,500$ $15,726.63$ $5,070.65$ $20,02$ $24,900$)))) (4,304.34		717	7,407.40	5.7
1,419.21 13.14 $19,764$ $3,370.88$ 17.06 $21,060$ $3,578.48$ $1,890.04$ 14.32 $24,156$ $4,334.85$ 17.95 $25,740$ $4,641.24$ $2,075.75$ 14.83 $25,620$ $4,680.64$ 18.27 $27,300$ $5,004.66$ $2,309.96$ 15.40 $27,450$ $5,106.95$ 18.60 $29,250$ $5,512.37$ $2,546.56$ 15.92 $29,280$ $5,587.71$ 19.08 $31,200$ $6,046.51$ $2,785.55$ 16.38 $31,110$ $6,089.86$ 19.58 $33,150$ $6,601.38$ $3,063.08$ 17.02 $32,940$ $6,604.48$ 20.05 $35,100$ $7,197.17$ $3,44.36$ 17.60 $34,770$ $7,164.06$ 20.66 $37,050$ $7,794.08$ $3,628.40$ 18.14 $36,600$ $7,723.38$ 21.10 $39,000$ $8,441.06$ $5,070.65$ 20.28 $45,750$ $10,811.31$ 23.6100 $11,849.95$ $5,070.65$ 20.28 $45,750$ $10,811.31$ 23.6100 $15,726.63$,000	1,086.61	12.07	16,470	2,710.27	16.46	17,550	2,844.38	16.21
1,890.04 14.32 $24,156$ $4,334.85$ 17.95 $25,740$ $4,641.24$ $2,075.75$ 14.83 $25,620$ $4,680.64$ 18.27 $27,300$ $5,004.66$ $2,309.96$ 15.40 $27,450$ $5,106.95$ 18.60 $29,250$ $5,512.37$ $2,546.56$ 15.92 $29,280$ $5,587.71$ 19.08 $31,200$ $6,046.51$ $2,785.55$ 16.38 $31,110$ $6,089.86$ 19.58 $33,150$ $6,604.38$ $3,063.08$ 17.02 $32,940$ $6,604.48$ 20.05 $35,100$ $7,197.17$ $3,044.36$ 17.60 $34,770$ $7,164.06$ 20.60 $37,050$ $7,794.08$ $3,628.40$ 18.14 $36,600$ $7,723.38$ 21.10 $39,000$ $8,441.06$ $5,070.65$ 20.228 $45,750$ $10,811.31$ $23.66.02$ $11,849.95$ $5,070.65$ 22.42 $54,900$ $14,315.65$ 26.08 $58,500$ $15,726.63$, 800	1,419.21	13.14	19,764	3,370.88	17.06	21,060	3,578.48	16.99
2,075.75 14.83 $25,620$ $4,680.64$ 18.27 $27,300$ $5,004.66$ $2,309.96$ 15.40 $27,450$ $5,106.95$ 18.60 $29,250$ $5,512.37$ $2,546.56$ 15.92 $29,280$ $5,587.71$ 19.08 $31,200$ $6,046.51$ $2,785.55$ 16.38 $31,110$ $6,089.86$ 19.58 $33,150$ $6,601.38$ $3,063.08$ 17.02 $32,940$ $6,604.48$ 20.05 $35,100$ $7,197.17$ $3,063.08$ 17.02 $32,940$ $6,604.48$ 20.05 $35,100$ $7,197.17$ $3,063.08$ 17.02 $32,940$ $6,604.48$ 20.05 $35,100$ $7,197.17$ $3,063.08$ 17.02 $32,940$ $6,604.48$ 20.05 $35,100$ $7,197.17$ $3,063.08$ 17.02 $32,940$ $6,004.48$ 20.05 $35,100$ $7,197.17$ $3,063.08$ 177.02 $32,940$ $6,004.48$ 20.05 $35,100$ $7,197.17$ $3,063.08$ 177.02 $32,940$ $6,004.48$ 20.05 $35,100$ $7,197.17$ $3,063.08$ 177.02 $32,940$ $6,004.48$ 20.60 $7,723.38$ 21.10 $3,070.65$ 20.28 $45,750$ $10,811.31$ 23.63 $48,750$ $11,849.95$ $5,070.65$ 22.42 $54,900$ $14,315.65$ 26.08 $58,500$ $15,726.63$,200	1,890.04	14.32	24,156	4,334.85	17.95	25,740	4,641.24	18.03
2,309.96 15.40 27,450 5,106.95 18.60 29,250 5,512.37 2,546.56 15.92 29,280 5,587.71 19.08 31,200 6,046.51 2,785.55 16.38 31,110 6,089.86 19.58 33,150 6,601.38 3,063.08 17.02 32,940 6,604.48 20.05 35,100 7,197.17 3,063.08 17.02 32,940 6,604.48 20.05 35,100 7,197.17 3,063.08 17.02 32,940 6,604.48 20.05 35,100 7,197.17 3,063.08 17.02 32,940 6,604.48 20.05 37,050 7,794.08 3,063.08 17.60 34,770 7,164.06 20.60 37,050 7,794.08 3,628.40 18.14 36,600 7,723.38 21.10 39,000 8,441.06 5,070.65 20.28 45,750 10,811.31 23.63 48,750 11,849.95 6,724.94 22.42 54,900 14,315.65 26.08 58,500 15,726.63	,000	2,075.75	14.83	25,620	4,680.64	18.27	27,300	5,004.66	18.33
2,546.5615.9229,2805,587.7119.0831,2006,046.512,785.5516.3831,1106,089.8619.5833,1506,601.383,063.0817.0232,9406,604.4820.0535,1007.197.173,344.3617.6034,7707,164.0620.6037,0507,794.083,628.4018.1436,6007,723.3821.1039,0008,441.065,070.6520.2845,75010,811.3123.6348,75011,849.956,724.9422.4254,90014,315.6526.0858,50015,726.63	000	2,309.96	15.40	27,450	5,106.95	18.60	29,250	5,512.37	18.85
2,785.5516.3831,1106,089.8619.5833,1506,601.383,063.0817.0232,9406,604.4820.0535,1007.197.173,344.3617.6034,7707,164.0620.6037,0507,794.083,628.4018.1436,6007,723.3821.1039,0008,441.065,070.6520.2845,75010,811.3123.6348,75011,849.956,724.9422.4254,90014,315.6526.0858,50015,726.63	,000	2,546.56	15.92	29,280	5,587.71	19.08	31,200	6,046.51	19.38
3,063.08 17.02 32,940 6,604.48 20.05 35,100 7.197.17 3,344.36 17.60 34,770 7,164.06 20.60 37,050 7,794.08 3,628.40 18.14 36,600 7,723.38 21.10 39,000 8,441.06 5,070.65 20.28 45,750 10,811.31 23.63 48,750 11,849.95 6,724.94 22.42 54,900 14,315.65 26.08 58,500 15,726.63	,000	2,785.55	16.38	31,110	6,089.86	19.58	33,150	6,601.38	19.91
3,344.36 17.60 34,770 7,164.06 20.60 37,050 7,794.08 3,628.40 18.14 36,600 7,723.38 21.10 39,000 8,441.06 5,070.65 20.28 45,750 10,811.31 23.63 48,750 11,849.95 6,724.94 22.42 54,900 14,315.65 26.08 58,500 15,726.63	,000	3,063.08	17.02	32,940	6,604.48	20.05	35,100	7.197.17	20.50
3,628.40 18.14 36,600 7,723.38 21.10 39,000 8,441.06 5,070.65 20.28 45,750 10,811.31 23.63 48,750 11,849.95 6,724.94 22.42 54,900 14,315.65 26.08 58,500 15,726.63	,000	3, 344.36	17.60	34,770	7,164.06	20.60	37,050	7,794.08	21.04
5,070.65 20.28 45,750 10,811.31 23.63 48,750 11,849.95 6,724.94 22.42 54,900 14,315.65 26.08 58,500 15,726.63	,000	3,628.40	18.14	36,600	7,723.38	21.10	39,000	8,441.06	21.64
6,724.94 22.42 54,900 14,315.65 26.08 58,500 15,726.63	,000	5,070.65	20.28	45,750	10,811.31	23.63	48,750	11,849.95	24.31
	,000	6,724.94	22.42	54,900	14,315.65	26.08	58,500	15,726.63	26.88

* An income of \$3,000 in 1954 was equal in value to an income of \$5,490 in 1974 or \$5,850 in 1975. An income of \$3,060 in 1954 was equal in value to an income of \$5,596.80 in 1974 or \$5,967 in 1975.

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(Continued)	
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Table	

	1																						
18	1975**	Tax	Race		%	7.09	11.42	14.80	16.30	19.29	20.24	20.02	20.12	20.50	20.66	20.94	21.33	21.68	22.17	22.61	23.09	25.40	27.74
17	1975 Tax	including	on paid by	emproyer		\$423.27	817.64	1,232.99	1,556.56	2,509.54	3,106.91	3,542.26	4,265.08	5,306.64	5,670.06	6,154.99	6,685.88	7,217.16	7,812.54	8,409.04	9,038.08	12,419.26	16,265.27
16	1975 [*]	Equiva-	Theorem	adjusted		\$5.967.00	7,160.40	8,330.40	9,500.40	13,010.40	15,350.40	17,690.40	21,200.40	25,880.40	27,440.40	29,390.40	31,340.40	33,290.40	35,240.40	37,190.40	39,140.40	48,890.40	58,640.40
15	1974 ^{**}	Tax	Vale		%	12.89	14.71	16.03	17.12	19.65	20.51	20.26	20.12	20.41	20.60	20.77	21.04	21.44	21.72	22.18	22.60	24.76	26.95
14	1974 Tax	including	Yau panalawar	emp toy et		\$721.87	988.38	1,253.41	1,526.65	2,399.48	2,954.90	3,363.54	4,003.42	4,956.00	5,303.64	5,729.95	6,189.40	6,697.92	7,184.51	7,740.06	8,300.32	11,360.32	14,830.70
13	1974*	Equiva- 10nt	Income	adjusted		\$5,599.80	6,719.76	7,817.76	8,915.76	12,209.76	14,405.76	16,601.76	19,895.76	24,287.76	25,751.76	27,581.76	29,411.76	31,241.76	33,071.76	34,901.76	36,731.76	45,881.76	55,031.76
12	1954**	Tax	MALE		%	3.92	6.42	7.88	8.97	11.15	12.02	12.77	13.72	14.78	15.26	15.80	16.29	16.74	17.35	17.91	18.43	20.51	22.60
11	1954 Tax	including ser paid bu	emplover			\$120.00	235.61	336.76	437.28	743.89	945.87	1,158.61	1,491.21	1,962.04	2,147.75	2,381.96	2,618.56	2,857.55	3,135.08	3,416.36	3,700.40	5,142.65	6,796.94
10	Income	1934 ad in crad				\$3,060	3,672	4,272	4,872	6,672	7,872	9,072	10,872	13,272	14,072	15,072	16,072	17,072	18,072	19,072	20,072	25,072	30,072

**Columns 10, 13, 16 are used as the bases for calculating the rates in columns 12, 15, and 18. See appendixes D and E for detail.

The rates were progressive again for real incomes above \$10,872 or \$19,895.76 in 1974 dollars. The burden was higher on a real income of \$7,872 in 1974 (20.51%) than on a real income of \$13,272 (20.41%). A family with a money income of \$14,405 in 1974 paid a higher percentage of its income in income taxes and social security taxes than did a family with an income of \$24,287. The burden on a real income of \$3,060 increased 229% (from 3.92% to 12.89%) while it increased 19% (from 22.60% to 26.95%) for a real income of \$30,072. It is difficult to believe that we did this on purpose.

The 1975 law modified the distribution of the burdens significantly. The burdens now rise from 7.09% on a real income of \$3,060 to 27.74% on a real income of \$30,072. The combined tax is progressive up to a real income of \$7,872, regressive to \$9,072 and then progressive again. The burdens were reduced for real incomes up to \$9,072, remained the same for one of \$10,872 and the burdens were increased for real incomes above \$10,872. In 1975 dollars the combined tax is progressive for incomes up to \$15,350.40, regressive up to \$17,690.40, and then progressive again. Compared to 1954, the burden in 1975 on a real income of \$3,060 is 80.87% higher than it was (rising from 3.92% to 7.09%). The burden on a real income of \$30,072 is 22.74% higher (rising from 22.60 to 27.74%). (See mini table below)

Combined Incom	e Tax an	d SST	Burden	, Including	SST S	Paid	by Emp	loyer

	1954			1974			1975	
Money Income	Real Income	Burden	Money Income	Real Income	Burden	Money Income	Real Income	Burden
\$3,060	\$ 3,06 0	3.92%	\$5,590.80	\$3,060	12.89%	\$5 ,96 7.00	\$3,060	7.09%
7,872	7,872	12.02%	14,405.76	7,872	20.51%	15,350.40	7,872	20. 24%
14,072	14,072	15.26%	25,751.76	14,072	20.60%	27,440.40	14,072	20.66%
30,072	30,072	22 .60 %	55,031.76	30,072	26.95%	58,640.40	30,072	27.74%

See appendixes D and E for detail. Figure 3 and 4 depict the same information graphically.

IV. Summary and Conclusions

This paper has tried to demonstrate what has happened to the distribution of the combined federal personal income tax and social security tax burden between 1954 and 1974 and how the 1975 law affected that redistribution. The burdens arrived at necessarily depend on what one assumes about the incidence of the social security taxes paid by the employers - either they are borne by the employer or they are borne by the employee - and on whether one wishes to take into account the effects of inflation. Hence, 4 sets of burden rates were calculated for 1954, 1974, and 1975:

- Assumes employer bears the burden of the SST he pays and it neglects inflation (see table 1, columns 3, 5, and 7).
- 2. Assumes employee bears the burden of the SST the employer pays and it neglects inflation (see table 1, columns 9, 11, 13).
- 3. Assumes employer bears the burden of the SST he pays and it adjusts for inflation (see table 2, columns 3, 6, and 9, and
- 4. Assumes employee bears the burden of the SST the employer pays and it adjusts for inflation (see table 2, columns 12, 15, and 18).

In all 4 cases the tax burdens were increased substantially more at the lower income levels than at the high income levels between 1954 and 1974. Progressivity of federal taxes was sharply reduced.

What was the effect of the 1975 law? It reversed the 20 year trend (at least temporarily). Given the 1st or 2nd assumptions, above, the 1975 law distributed the burden more progressively than was the case in 1954. Given the 3rd assumptions the 1975 progressivity was about the same as that for 1954. Given the 4th assumptions (the most likely) the 1975 distribution is less progressive than 1954 but considerably more progressive than the 1974 distribution - the rates for real income of \$3,060 (1954 dollars) being 3.92%, 12.89%, and 7.09% respectively for 1954, 1974, and 1975 while the rates for a real income of \$30,072 were 22.60%, 26.95%, and 27.74%.

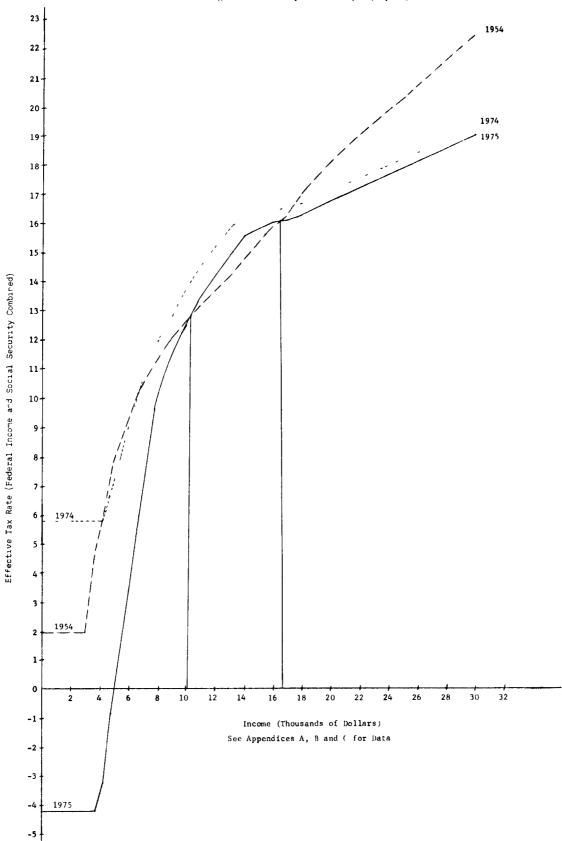
Our contention is that the most accurate reflection of how we have distributed the income tax burdens is reflected in Figure 4.

The low income allowance provision of the 1975 law almost removed the burden on the very poor (from 12.89% to 1.61% - see Figure 4). It substantially reduced the burden for the rest of the poor but it stills taxes families with incomes below the poverty level (7.09% of an income of \$5,967 which is equivalent to \$3,060 of income in 1954). This suggests that the low income allowance might very well be increased.

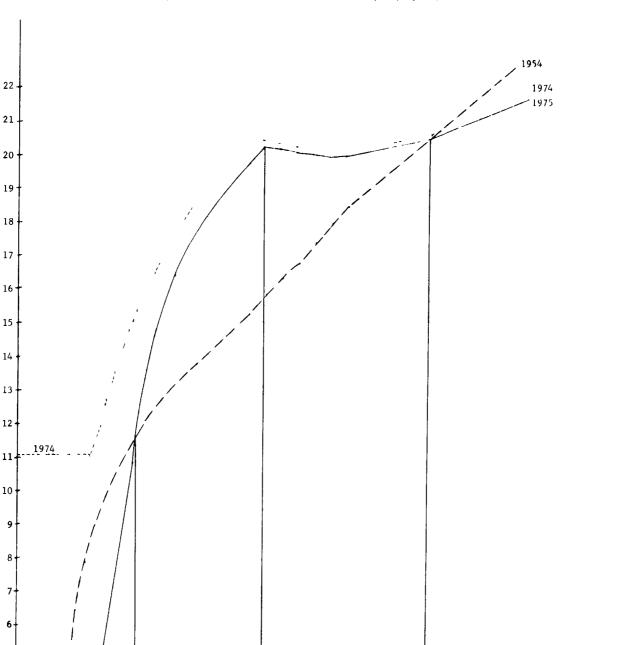
The most striking fact about the distribution is the very rapid progression between incomes of about \$5,000 in 1975 to incomes of about \$15,000. Another striking fact is that the burdens are actually regressive for incomes between \$15,000 and \$18,000 before they become progressive again. It is difficult to believe that we have developed this rate structure by design.

This entire paper, of course, deals with a specified class of taxpayer. It deals only with 1 worker, 4 person families all of whose income comes from work. In process are like calculations for 2 worker, 4 person families and for single people.

Figure 1

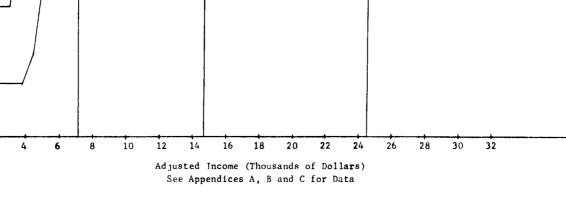


Combined Social Security and Federal Income Tax for a Family of 4 with 1 Worker Excluding Social Security Tax Paid by Employers, Current Dollars

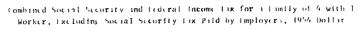


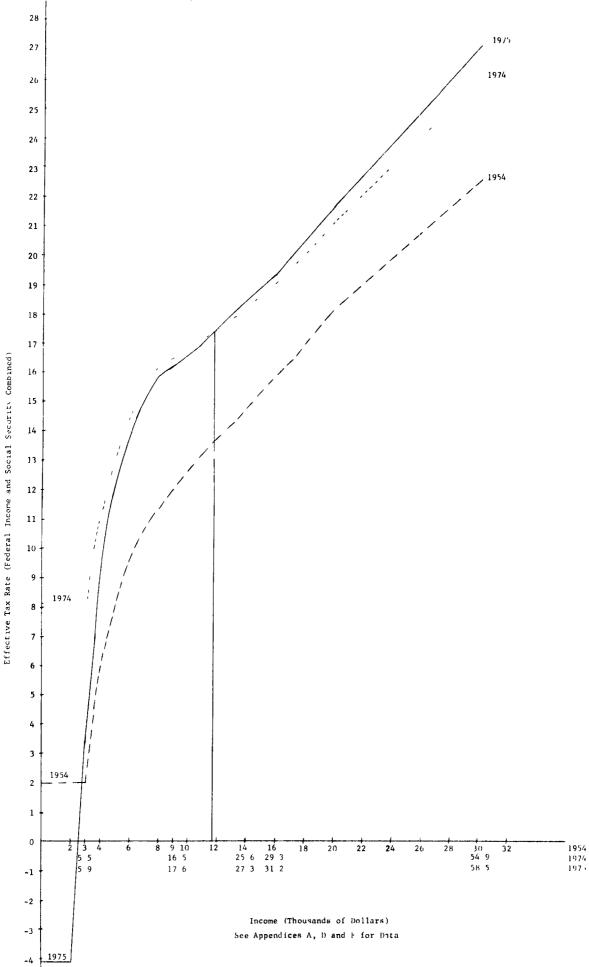
Combined Social Sccurity and Lederal Income Tax for a Limity of 4 with 1 Worker, Including Social Security Tax Paid by Imployers, Current Dollars

ligure 2

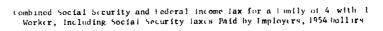


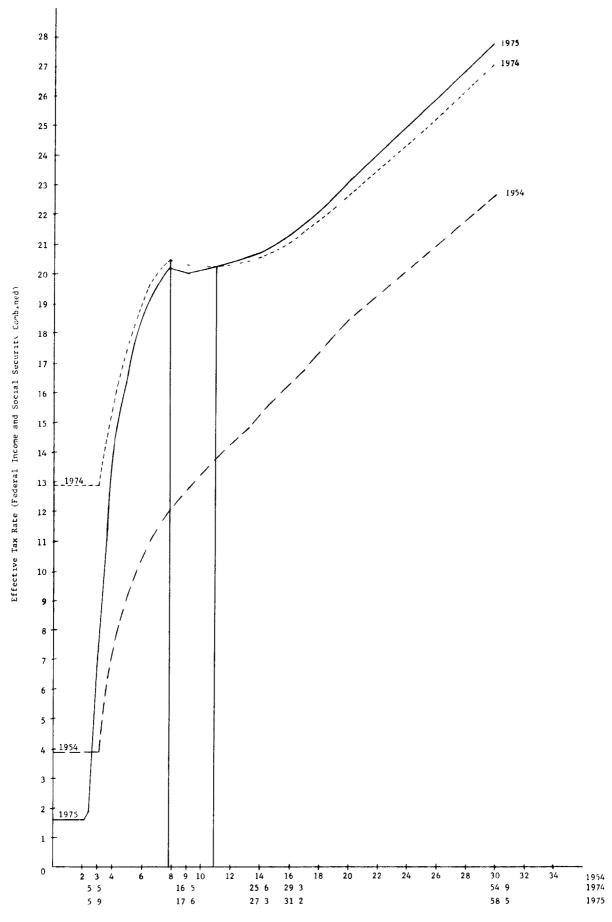
ligure 3





ligure 4





Income (Thousands of Dollars) See Appendices A, D, and F for Data

Appendices

Appendix A:

The effective tax rates for 1954 were calculated from data reported in <u>Statistics of Income 1954</u>, <u>Individual Income Tax Returns</u>. The average percentage of income itemized (Column 2) was calculated for each income class and then applied to the specific income levels considered here. These deductions (Column 3) plus the personal exemptions of \$600 per person or \$2,400 for a family of four (Column 4) were subtracted from income to arrive at taxable income (Column 5). The personal income tax was then computed from the 1954 Tax Rate Schedule (Column 6).

Personal income tax liabilities were combined with Social Security Taxes paid by employees (Column 8). The sum of the two taxes was divided by income to obtain effective tax rates for the various income levels (Column 9).

Employers must contribute the same dollar amount of Social Security Taxes as the employee (Column 10). This contribution should be considered as part of the employee's income that is taxed away. Thus the Social Security Taxes paid by employers were added to income to obtain adjusted income (Column 11). These taxes were also added to the personal income taxes and employee Social Security Taxes (Column 12) and then divided by adjusted income to arrive at total Social Security and personal income taxes as a percentage of adjusted income (Column 13).

Appendix B:

1974 effective tax rates were obtained in a similar manner using average percentages of income itemized as reported in <u>Statistics of Income 1970</u>, Individual Income Tax Returns* and the 1974 Tax Rate Schedule.

*This study commenced before the more recent <u>Statistics of Income 1972</u> was made available. Since this later data is not up to date either, this study was continued using the 1970 average percentages of income itemized under the assumption that the conclusions reached would not be significantly affected. Personal exemptions for 1974 were \$750 per person or \$3,000 for a family of 4 rather than \$2,400.

Social Security Taxes also changed. By 1974, Social Security Taxes had increased to 5.85 percent of personal income for incomes up to \$13,200 and \$772.20 for all incomes above \$13,200.

Aside from these changes, all calculations for 1974 were exactly analagous to those for 1954.

Appendix C:

The provisions of the 1975 income tax law were taken into account in computing the 1975 effective tax rates.

Because of the increased standard deductions, those who had incomes of \$7,800 or less who had previously itemized according to 1970 averages would now benefit by taking the standard deduction of \$1,900 (Column 3). Both the personal exemption (Column 4) and the Tax Rate Schedule are the same as 1974. Column 5 gives the 1975 taxable income and Column 6 gives the 1975 tentative income tax as computed from the 1974 Tax Rate Schedule. The special tax credit of \$30 per person or \$120 for a family of four was subtracted from these tax liabilities (Column 7). Where the tax liability was zero, no deduction was made since this tax credit is only a credit against tax liabilities and not a payment to taxpayers.

The low-wage tax credit, on the other hand, can be considered as a payment to taxpayers based on their income level as described earlier. Thus a family whose income is \$3,000, pays no personal income taxes but receives 10% or \$300 (Column 8). This work bonus therefore introduces a negative income tax into the personal income tax system. The 1975 personal income tax after adjustments and credits is given in Column 9.

The Social Security Tax rate for Social Security Taxes paid by employees or employers is 5.85 percent as in 1974. However, this rate now applies to incomes up to \$14,100 rather than \$13,200 as before. For incomes of \$14,100 or more the Social Security Tax paid by either employer or employee is 5.85 percent of \$14,100 or \$824.85 (Column 10).

The effective tax rates for 1975, including and excluding Social Security Taxes paid by employer were calculated as in 1954 and 1974 by combining the relevant taxes and dividing by the corresponding income (Columns 12 and 15).

Appendices D and E:

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The 1974 and 1975 effective tax rates were recomputed in the same way as in Appendices B and C except that 1974 and 1975 incomes were expressed in terms of 1954 dollars in order to include the effects of inflation. 1974 incomes were divided by the ratio of the 1974 consumer price index to the 1954 consumer price index (1.83) and 1975 incomes were divided by the ratio of the 1975 consumer price index to the 1954 consumer price index (1.95). All calculations were carried through as before.

1954 Social Security Taxes and Federal Income Taxes for a Family of 4 with 1 Worker Itemizing Deductions Unless Standard Deductions are Larger. Percentage of Income Itemized Based on 1954 Averages. Social Security Taxes Paid by Employers Included and Excluded, 1954 Dollars.

0 192 76 192 76 192 89 801 87 801 87 014 61 347 21 818 04 474 56 474 56 272 36 272 36 272 36	48 098 575 000 000 0	Income 1,458 04 963 78 963 78 963 78 963 78 1,466 40 2,999 46 4,008 48 4,975 50 6,487 32 0 4,975 50 6,487 32 0 4,975 50 0 10,146 00 11,975.20 0 11,975.20 0 11,975.20 0 11,975.20 0 11,788 00 0 11,788 00	Fersonal Taxable Exemptions Exemptions (2,400 (4,58 04 2,400 1,466 40 2,400 1,466 40 2,400 4,008 48, 2,400 4,008 48, 2,400 4,008 48, 2,400 1,400 8,530 92 2,400 1,056.00 2,400 1,057.00 2,	ed trons \$632.10 \$2,400 0 741.96 2,400 963 78 933 60 2,400 1,466 40 1,200 54 2,400 1,466 40 1,391.52 2,400 1,466 40 1,391.52 2,400 4,008 48 1,391.52 2,400 4,975 50 1,912.68 2,400 6,487 32 2,259.08 2,400 9,245 20 2,354.50 2,400 9,245 20 2,554.00 2,400 9,245 20 2,554.00 2,400 11,056.00 2,558 2,400 11,975.20 2,558 2,400 11,975.20 2,558 2,400 11,975.20 2,558 2,400 13,541.20 2,540 2,400 13,541.20 2,540 2,400 14,788 00
4,998.65	3 3 8	2,400 19,172.50	19, 17	3,427 50 2,400 19,17
6.652.94		2,400 23,613.00	23, 61	3,987.00 2,400 19,17

Percentages of income itemized and tax rate schedule from <u>Statistics of Income 1954</u>, <u>Individual Income Tax</u> <u>Returns</u>, Department of the Treasury, Internal Revenue Service. Sources

1974 Social Security Taxes and Federal Income Taxes for a Farily of 4 with 1 Worker Itemizing Deductions Unless Standard Deductions are Larger Percentage of Income Itemized Based on 1970 Averages Social Security Taxes Paid by Employers Included and Excluded. Current Dollars.

Personal T	n	٥	7	ø	6	10	11	12	13
Exemp- I tions	Taxable Income	Income Tax	Erployee SST	Income Tax + Employee SST	Combined Taxes as % of Income	Employ er SST	Adjusted Income	Total SST + Income Taxes	Compined Taxes as % of Adjusted Throme
000 53	c	c	S175_50	\$175 50	5 85	\$175 50	\$3.175.50	\$351.00	11.05
) c) C	210 60	210.60	5.85		3.810 60	421 20	11 05
	0	0	245.70	245.70	5 85	245.70	4,445 "0	491 40	11 05
3,000	\$312 00	\$43 6C			6.76		5,080 80	605 28	
	943.	281.51	386 10	667 60	10 12	386 19	6,986.10	1,053.70	15 03
	2,990 40	448 46	456 30		11 60		8,256 30	1,361 06	
	4,056.00	630.64	526.50	1,157.14	12.85	526 50	9,526 50	1,683.64	17.67
	5,618.40	927 50	631 80	1,559.30	14 44	631 80	11,431.80	2,191.10	19 17
	7,758 00	1,334.02	772.20	2,106.22	15.96	772.20	13,972 20	2,878.42	20 60
	8,452.00	1,479 44	772 20	2,251.64	16.08	772 20	14,772 20	3,023.84	20.47
	9,300 00	1,666 00	772.20	2,438.20	16 25	772 20	15,772.20	3,210.40	20 35
·		1,849.92	772.20	2,622 12	16 29	772.20	16,772 20	3,394 32	20.24
-	166	2,038.02	772 20	2,810.22	16.53	772 20	17,772.20	3,582.42	20.16
-	11,832 00	2,223 04	772.20	2,995.24	16 64	772 20	18,772.20		20 07
	12,694 00	2,433 50	772.20	3,205.70	15 87	772.20	19,772 20		20 12
	13,560.00	2,450 00		3,422.20	17 11	772.20	20,-72 20	4,194 40	20 19
• •	17,800 00	3,764 00	772 20	4,526 20	18 14	772 20	25,772.20		
	21,960.00	5 007.20		5,779 40		772 20	30,772 20		

Percentages of income itemized from <u>Statistics of Income 1970, Individual Income Tax Returns</u>, Department of the Treasury, Internal Revenue Service Tax rates from 1974 Tax Rate Schedule Sources

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Appendix C 1975 Social Security Taxes and Federal Income Taxes for a Family of 4 with 1 Worker Itemizing Deduction Unless Standard Deductions are Larger Percentage of Income Itemized Based on 1970 Averages Social Security Taxes Paid by Employers Included and Excluded Current 'Dollars

15	Combined Taxes as % of Adj Inc	%	1 61 1 61	2 51	4 76	10 84 14 61		16 41	71 01	77 /t	20 23			20 02			10 00	20 07	00 07	17 17	
14	Adjusted Income		\$ 3,175 50 3,810 60	4,445 70	5,080 80	6,986 10 8 256 30		9,526 50		13,9/2 20	14,819 00	15,824 85	16,824 85	17,824 85	18,824 85	19,824 85	10,000	20,824 85	20,024 0J	C0 470,0C	
13	Total SST + Income Taxes		\$ 51 00 61 20			757 20 1 206 60		1,563 64			2,997 44			3,567 72				4,179 70			
12	Combined Taxes as % of Inc	24	4 15 1 15	-3 20		5 62 0 62	70 6	11 52			15 56			16 13				16 77			
11	Income Tax + Employee SST Tax		\$-124 50 -149 40	-134 30	- 39 20	371 10 750 30	חב חבו	1,037 14	1,439 30	1,986 22	2,178 44	2,370 85	2,554 77	2,742 87	2.927.89	3,138 35		3,354 85	4,468 85	5,712 05	
10	Employee SST Tax		\$ 175 50 210 60	245 70		386 10		526 50					824 85			824 85		824 85			
6	1975 Income Tax		\$-300 00 -360 00	-380 00		- 15 00		510 64		1,214 02			1,729 92	1.918 02	2 103 04	2,313 50		2,530 00			
o c	Low- Income Work Bonus		\$ 300 00	380 00		140 00		0	0	0	C	- C	0	С	, c	00		0	0	0	
7	\$30 Per Capita Tax Credit		1			\$ 120 00	120 00			120 00			120 00			120 00				120 00	
ų	Tentative Income Tax		00	00	0	245 00	434 00	630 64	927 50	1,334 02	77 027 1	1,4/2 44	1,849 92	7 038 07		2,223 04 2 433 50	on 001.04	2.650 00	3,764,00	5,007 20	
v	Taxable Income		0\$	00	C	1,700 00	2,900 00	4.056.00	5 618 40	7,758 00	0 123 00	00 204.0	9, 300 00 10,136 00	00 100 01	TU, 771 UU	11,832 00	10,110	13.560 00	17 800 00	21,960 00	
7	Fersonal Exemptions		\$ 3,000	3,000	000	3,000	3,000	1 000	3,000	3,000	000 6	3,000	3,000	000 6	000°C	3,000	000°c	3 000	3 000	3,000	
c	Deductions		\$ 1,900 00	1,900 00	00 000 1	1,900 00	1,900 00	1 0/2 00	00 101 T	2,442 00		2,248 00	2,700 00 2,864 00		3,009 00	3,168 00	nn anc'c			5,040 00	
c	2 % of Inc Itemized	6	48 3	39 5 34 5	0 16	25 I	23 3	3 16	0 77	18 5	:	18 2	18 0 17 9	1	17 7	17 6	T/ #	6 21	7 71	16 8 16	
	Income		\$ 3,000	3,600 4,200	000	4,800 6.600	7 800	000 0	9,000 10,000	13,200		14,000	15,000 16.000		17,000	18,000	19,000	000 00	20,000	30,000	

Source See Appendix B, Details on Tax Credit and Workers' Bonus can be Found in "U S News & World Report" April 7, 1975

Appendix D

1974 and 1975 Social Security Taxes for a Family of 4 with 1 Worker ItemizingDeductions Unless Standard Deductions are Larger. Percentage of Income Itemized Based on 1970 Averages. Social Security Taxes Paid by Employers Excluded. 1954 Dollars.

11 Equiv. 1975 Income	\$5,850 7,020 8,190	9,360 12,870 15,210	17,550 21,060 25,740	27,300 29,250 31,200	33,150 35,100 37,050	39,000 48,75 0 58,500
10 1974 Effective Tax Rate	% 8.18 10.10 11.46	12.64 15.31 16.31	16.46 17.06 17.95	18.27 18.60 19.08	19.58 20.05 20.60	21.10 23. 63 26.08
9 Employee SST + Income Tax	\$448.87 665.17 880.77	1,109.96 1,848.71 2,302.52	2,710.27 3,370.88 4,334.85	4,680.64 5,106.95 5,587.71	6,089.86 6,604.48 7,164.06	7,723.38 10,811.31 14,315.65
8 1974 Employee SST	\$321.17 385.40 449.63	513.86 706.56 772.20	772.20 772.20 772.20	772.20 772.20 772.20	772.20 772.20 772.20	772.20 772.20 772.20
7 1974 Income Tax	\$127.70 279.77 431.14	596.10 1,142.15 1,530.32	1,938.07 2,598.68 3,562.65	3,908.44 4,334.75 4,815.51	5,317.66 5,832.28 6,391.86	6,951.18 10,039.11 1 3 ,543.45
6 1974 Taxable Income	\$912.1 7 1,931.78 2,882.10	3,859.43 6,748.15 8,683.27	10,536.69 13,354.71 17,080.88	18,315.84 19,838.40 21,360.96	22,930.18 24,478.55 26,032.95	27,586.62 35,283.60 42,923.85
5 1974 Personal Exemptions	\$3,000 3,000 3,000	3,000 3,000 3,000	3,000 3,000 3,000	3,000 3,000 3,000	3,000 3,000 3,000	3,000 3,000
4 1974 Deductions	\$1,577.83 1,656.22 1,803.90	1,924.57 2,329.85 2,590.73	2,933.31 3,409.29 4,075.12	4,304.16 4,611.60 4,919.04	5,179.82 5,461.45 5,737.05	6,013.38 7,466.40 8,976.15
3 1974 % of Inc. Itemized	% 28.74 25 .1 4 23.47	21.91 19.29 18.15	17.81 17.25 16.87	16.80 16.80 16.80	16.65 16.58 16.50	16.43 16.32 16.35
2 Equiv. 1974 Income	\$5,490 6,588 7, 6 86	8,784 12,078 14,274	16,470 19,764 24,156	25,620 27,450 29,280	31,110 32,940 34,770	36,600 45,750 54,900
1 954 ncome	3,000 3,600 4,200	4,800 6,600 7,800	9,000 0,800 3,200	4,000 5,000 6,000	7,000 8,000 9,000	10,000 15,000 10,000

Sources: See Appendices A, B, and C.

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22	1975 Eff. Tax Rate	% 2.40	7.15	10.48	11.93	14.84	15.84	16.21	16.99	18.03	18.33	18.85	19.38	19.91	20.50	21.04	21.64	24.31	26.88
21	Employee SST + Inc. Tax	\$140 . 23	501.87	858.42	1,116.81	1,910.20	2,409.40	2,844.38	3,578.48	4,641.24	5,004.66	5,512.37	6,046.51	6,601.38	7,197.17	7,794.08	8.441.06	11,849.95	15,726.63
20	1975 Employee SST	\$342.23	410.67	479.12	547.56	752.90	824.85	824.85		824.85	824.85	824.85	824.85	824.85	824.85	824.85	824.85	824.85	824.85
19	Actual 1975 Inc.Tax	\$ -2 02.00	91.20	379.30	569.25	\sim	1,584.55	2,019.53	2,753.63	3,816.39	4,179.81	4,687.52	5,221.66	5,776.53	6,372.32	6,969.23	7.616.21	11,025.10	14,901.78
18	Low- Inc. Workers Bonus	\$215.00	98.00	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0
17	Minus a \$30 Per Capıta Tax Credit	\$13.00	189.20	379.30	569.25	<u> </u>	1,584.55	2,019.53	2,753.63	3,816.39	4,179.81	4,687.52	5,221.66	5,776.53	6,372.32	6,969.23	7.616.21	11,025.10	14,901.78
16	Tentative Income Tax	\$133.00	309.20	499.30	689.25		1,704.55	2,139.53	2,873.63	3,936.39	4,299.81	4,807.52	5,341.66	5,896.53	6,492.32	7,089.23	7.736.21	11,145.10	15,021.78
15	1975 Taxable Income	\$950.00	2,120.00	3,290.00	4,364.45	7,459.45	9,475.24	11,452.42	14,454.53	18,415.68	19,713.60	21,336.00	23,005.20	24,657.04	26,312.01	27,970.09	29.631.30	37,789.12	45,923.55
14	1975 Personal Exemptions	\$3 , 000	3,000	3,000	3,000	3,000	3,000	3,000	3,000	3,000	3,000	3,000	3,000	3,000	3,000	3,000	3,000	3,000	3,000
13	1975 Deductions	\$1,900.00	1,900.00	1,900.00	1,995.55	2,410.55	2,734.76	3,097.58	3,605.47	4,324.32	4,586.40	4,914.00	5,194.80	5,492.96	5,787.99	6,079.91	6.368.70	7,960.88	9,576.45
12	375 % f Inc temized	% 27.56	24.47	22.75	21.32	18.73	17.98	17.65	17.12	16.80	16.80	16.80	16.65	16.57	16.49	16.41	16.33	16.33	16.37

Social Sec	Social Security Taxes Paid by Emp	Social Security Taxes Paid by Employers Included,	loyers Included,	1954 Dollars.	י דווכסתה זרבת	retreintage of income itemized based on 1970 Averages. 1954 Dollars.	19/0 Averages.
1	2	c	4	'n	9	7	∞
1954	Equivalent	Equivalent	1974	1974	1974	1974	1974
Adjusted	1974	1974	Total	% of	Deductions	Persona1	Taxable
Income	Adjusted	Unadjusted	SST	Income		Exemptions	Income
	Income	Income		Itemized			
				%			
\$3,060	\$5,599.80	\$5,290.32	\$618 . 97	29.4	\$1,555.35	\$3,000	\$734.97
3,672	6,719.76	6,348.38	742.76	25.9	1,644.23	3,000	1,704.15
4,272	7,817.76	7,385.70	864.13	23.9	1,765.18	3,000	2,620.52
4,872	8.915.76	8.423.01	985.49	22.4	1.886.75	3,000	3.536.26
6.672	12,209,76	11,534.96	1 349 59	19 7	7 777 39	3 000	6 763 57
7 872	14 405 76	13 633 56	1 544 40	18.2	2,212.27 7 //0/ 0/	3,000	0,202.07
71061	rt, tou.		L, J44.40	C.01	2,4 34.34	000,0	0,130.02
9,072	16,601.76	15,829.56	1,544.40	17.9	2,833.49	3,000	9,996.07
10,872	19,895.76	19,123.56	1,544.40	17.4	3,327.50	3,000	12,796.06
13,272	24,287.76	23,515.56	1,544.40	16.9	3,974.13	3,000	16,541.43
14,072	25,751.76	24,979.56	1,544.40	16.8	4,196.57	3,000	17,782.99
15,072	27,581.76	26,809.56	1,544.40	16.8	4,504.01	3,000	19,305.55
16,072	29,411.76	28,639.56	1,544.40	16.8	4,811.45	3,000	20,828.11
17,072	31,241.76	30,469.56	1,544.40	16.7	5,082.32	3,000	22,417.24
18,072	33,071.76	32,299.56	1,544.40	16.6	5,361.73	3,000	23,937.83
19,072	34,901.76	34,129.56	1,544.40	16.5	5,641.62	3,000	25,487.94
20,072	36,731.76	35,959,56	1,544.40	16.45	5,915.35	3,000	27,044.21
25,072	45,881.76	45,109.56	1,544.40	16.3	7,357.37	3,000	34,752.19
30,072	55,031.76	54,259.56	I ,544.40	16.35	8,871.44	3,000	42,388.12

1974 and 1975 Social Security Taxes and Federal Income Taxes for a Family of 4 with 1 Worker Itemizing Deductions Unless Standard Deductions are Larger. Percentage of Income Itemized Based on 1970 Averages, Social Security Taxes Paid by Employers Included, 1954 Dollars.

Appendix E

Sources: See Appendices A, B, and C.

(Continued)
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Аррепdıx

	1	ı																			
16	1975 Personal Exemptions		\$3,000	3,000	3,000	3.000	3,000	3,00 0		3,000	3,000	3,000	3,000	3,000	3,000	3,000	3,000	3,000	3,000	3,000	3,000
15	1975 Deductions		\$1,900.00	1,900.00	1,900.00	1.941.37	2,283.74	2,629.13		2,990.20	3,474.03	4,209.33	4,471.41	4,799.01	5,089.99	5,389.28	5,685.45	5,978.50	6,268.42	7,844.30	9,464.41
14	1975 % of Income	LTem1zed	28.26	24.85	23.20	21.63	18.58	18,10		11.13	17.05	16.80	16.80	16.80	16.68	16.60	16.52	16.44	16.36	16.32	16.37
13	Equivalent 1975 Unadjusted	тисоше	\$5 ,63 7.22	6,764.67	7,870.00	8,975.34	12,291.36	14,525.55		cc.coo.ol	20,375.55	25,055.55	26,615.55	28,565.55	30,515.55	32,465.55	34,415.55	36,365.55	38,315.55	48,065.55	57,815.55
12	Equivalent 1975 Adjusted	TUCOME	\$5,967.00	7,160.40	8,330.40	9,500.40	13,010.40	15,350.40	07 007 21	T/,070.40	21,200.40	25,880.40	27,440.40	29,390.40	31,340.40	33,290.40	35,240.40	37,190.40	39,140.40	48,890.40	58,640.40
11	1974 Effective Tax Rate	6	12.89	14.71	16.03	17.12	19.65	20.51	20.00	07.02	20.12	20.41	20.60	20.77	21.04	21.44	21.72	22.18	22.60	24.76	26.95
10	1974 Combined SST and In-	COME TAXES	\$721.87	988.38	1,253.41	1,526.65	2,399.48	2,954.90	73 676 6		4,003.42	4,956.00	5,303.64	5,729.95	6,189.40	6,697.92	7,184.51	7,740.06	8,300.32	11,360.32	14,830.70
6	1974 Income Tax		\$102.90	245.62	389.28	541.16	1,049.89	1,410.50	1 010 1		2,459.02	3,411.60	3,759.24	4,185.55	4,645.00	5,153.52	5,640.11	6,195.66	6,755.92	9,815.92	13,286.30

(Continued)
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Appendix

24	1975	Effective	Tax Rate		оо ~	60.1	11.42	14.80	16.30		20.24		20.02	20.12	20.50	30 66		20.94	21.33	21.68	22 17	22.61		23.09	25.40	27.74
23	1975	Combined	SST and In-	come laxes	FC CC 74	12.0245	817.64	1,232.99	1.556.56	2,509,54	3,106.91		3,542.26	4,265.08	5,306.64	5 670 06		0,I34.YY	6,685.88	7,217.16	7 812 54	8,409.04		9,038.08	12,419.26	16,265.27
22	1975	Total	SST		ÇEN EE	((, 6(0)))	791.47	920.79	1.050.11	1.438.09	1,649.70		1,649.70	1,649.70	1,649.70	1 64.0 70		L,049./U	1,649.70	1,649.70	1 649 70	1,649.70		1,649.70	1.649.70	1,649.70
21	1975	Income	Тах		00 760 V		26.17	312.20	506.45	1.071.45	1,457.21		1,892.56	2,615.38	3,656.94	7 020 36	1, 505 30	4,000.49	5,036.18	5,567.46	6 162 84	6,759.34	1			14,615.57
20	Low-	Income	Worker	bonus	06 2663	7230.20	123.53	13.00	0	0	0	,	0	0	0	C	, ,	D	0	0	C	0		0	0	0
19	Minus a	\$30 per	Capita Tour Condita	Iax credit	c		\$149 . 70	325.20	506.45	1.071.45	1,457.21		1,892.56	2,615.38	3,656.94	4 020 36	1, EAE 20	4, JUJ. 29	5,036.18	5,567.46	6,162,84	6,759.34		7,388.38	10,769.56	14,615.57
18	1975	Tentative	Income Tour	тах	¢103 01		269.70	445.20	626.45	1.191.45	1,577.21		2,012.56	2,735.38	3,776.94	740 36 740 36	1, 675 20	4,020.4	5,156.18	5,687.46	6.282.84	6,879.34		7,508.38	10,889.56	14,735.57
17	1975	Taxable	Income		5737 27		1,864.67	2,970.00	4,033.97	7,007.62	8,896.42		LU, 6/5.24	13,901.52	17,846.22	71 771 61	20 766 5/	to, 100. J4	22,425.56	24,076.27	25.730.10	27,387.05		29,047.13	37,221.25	45,351.14