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Rafael Boix
Paolo Veneri

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Authors: R.Boix and P. Veneri

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Parc de Recerca, Modul A
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Metropolitan Areas in Spain and Italy

Rafael Boix

Institut d'Estudis Regionals i Metropolitans
Universitat Autònoma de Barcelona
Parc de Recerca Modul A, 08193 Cerdanyola del Vallès, Barcelona (Spain)
Email: rafael.boix@uab.es

Paolo Veneri

Dipartimento di Economia, Università Politecnica delle Marche
Piazza Martelli, 8 – 60121, Ancona (Italy)
Email: p.veneri@univpm.it

Abstract. Metropolitan areas concentrate the main share of population, production and consumption in OECD countries. They are likely to be the most important units for economic, social and environmental analysis as well as for the development of policy strategies. However, one of the main problems that occur when adopting metropolitan areas as units of analysis and policy in European countries is the absence of widely accepted standards for identifying them. This severe problem appeared when we tried to perform comparative research between Spain and Italy using metropolitan areas as units of analysis. The aim of this paper is to identify metropolitan areas in Spain and Italy using similar methodologies. The results allow comparing the metropolitan realities of both countries as well as providing the metropolitan units that can be used in subsequent comparative researches. Two methodologies are proposed: the Cheshire-GEMACA methodology (FUR) and an iterative version of the USA-MSA algorithm, particularly adapted to deal with polycentric metropolitan areas (DMA). Both methods show a good approximation to the metropolitan reality and produce very similar results: 75 FUR and 67 DMA in Spain (75% of total population and employment), and 81 FUR and 86 DMA in Italy (70% of total population and employment).

Keywords: metropolitan areas, polycentricity, commuting

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1. INTRODUCTION

Metropolitan areas concentrate the main share of population, production and consumption in OECD countries. They are likely to be the most important units for economic, social and environmental analysis as well as for the development of policy strategies.

The metropolitan area does not fit well with the administrative boundaries. Metropolitan areas change over the space and time reflecting the evolution of the economy and society. Its assimilation with the administrative city, region or province usually introduces severe drawbacks when the metropolitan area is only a part of this territorial unit or when it considerably exceeds the administrative boundaries¹.

Unfortunately, the discussion about the boundaries of the metropolitan area does not restrict to the accuracy of the indicators but rather affects the welfare of the residents when the definition of metropolitan area is transformed in policies affecting the basic pillars of competitiveness, social cohesion, environment and quality of life, and governance.

A second issue arises from the fact that the comparison between the metropolitan units identified in different countries is difficult as countries use different methodologies and in several countries no definition of metropolitan units has been carried out at all. International institutions, more than others, have tried to find general methodologies to map metropolitan areas (OECD 2006; ÖIR, 2006) although it represents a difficult aim due to the existence of different territorial structures across countries.

This severe problem appeared when we tried to perform comparative research between Spain and Italy using metropolitan areas as units of analysis: no official definition of metropolitan area was available and the few available approximations made by researches or institutions, when conceptually feasible, were not comparable. On the basis of these problems, the aim of the paper is to identify metropolitan areas in Spain and Italy using similar methodologies. The identified metropolitan units have three basic purposes. The first one is to provide a general view of the characteristics of each country's metropolitan reality. The second is the comparison of the metropolitan processes of both countries. The third one is the identification of metropolitan units that can be used in subsequent analysis. This has been

¹ An example of the first problem is the assimilation of the metropolitan area of Barcelona to the province: province data averages the results of the indicators and dissolves some of the potentialities and problems of the real metropolitan area. On the other hand, Milan and Madrid constitutes an example of the second case, where the limitations of data force the use of the province, too small to capture the real extension of both areas. In this case, the areas have expanded out of the administrative boundaries and we could erroneously conclude that there is a reduced presence of some activities or maybe their disappearance if they moved out of the administrative limits.

done centring on two functional approaches to the concept of metropolitan area. First, a general methodology applicable to most of the UE countries is used; in this case, the Functional Urban Area (FUR) methodology as proposed by GEMACA (1996). Second, the use of a native methodology specifically designed to deal with the specific characteristics of Spain and Italy, two very similar countries in terms of social, economic and territorial structures.

The research proposes two contributions. Firstly, there is a lack of detailed empirical comparative studies on the identification of metropolitan areas in different countries using similar methodologies. Second, the lack of official definitions as well as the scarcity of studies in Spain and Italy to identify metropolitan areas is perceived as a severe drawback that dissuades from the use of metropolitan areas as units of analysis in both countries. This paper provides two sets of metropolitan areas, identified using rigorous approaches and replicable standards that can be used for other researchers in subsequent investigations.

The paper is structured as follows. The second section discusses the approaches used to identify metropolitan areas in OECD countries. The third section provides a review of the previous works of identification of metropolitan areas in Spain and Italy. The fourth section proposes two functional methodologies for the identification of metropolitan areas in Spain and Italy. The fifth section presents the results. The work ends with some concluding remarks.

2. GENERAL APPROACHES TO THE DEFINITION OF METROPOLITAN AREAS

The identification of metropolitan areas can be carried out using three basic approaches (Espon 1.4.1 Report ÖIR, 2006):

1. The “administrative” approach identifies metropolitan areas on the basis of the status of previously definite legal or administrative units. It is conceptualised as an instrument for purposes of governance and control. The identification departs from local or provincial boundaries and applies some criteria to distinguish between metropolitan and non-metropolitan units (population thresholds, governmental decisions, historical reasons, etc.). Examples of the administrative criteria can be found in the OECD reports (OECD 2006) and in the empirical applications of the ESPON FUA's (Table 1).

2. The “morphological” approach identifies metropolitan areas as those continuous urban settlements that reach certain thresholds of density, dimension or degree of urbanization. The metropolitan area is conceptualised as a physical object, without referring to any relational consideration. Serra et

al. (2002) provides an example of the application of this criterion (Table 1) and other example can be found in Rozenblat and Cicille (2003).

3. The “functional” approach defines metropolitan areas as economic and social entities and not as mere geographical areas (ÖIR, 2006 – p. 17). Administrative boundaries are not longer a priority criterion and the focus is shifted to the functional relations between the units that form the metropolitan area. Using this approach, a metropolitan area is defined as an area of interactions between one core or cores (which may be defined using morphological criteria as population or employment thresholds) and its hinterland of neighbour municipalities which show a significant relationship with the core (usually approximated with travel-to-work commuting flows). Examples of this criterion can be found in the FURs identified by the GEMACA group (1996) and the USA metropolitan areas (Table 1)².

While the administrative approach is clearly inadequate to identify economically and socially integrated urban areas, the morphological approach presents the further problem of finding too small cities that difficultly could be called metropolitan areas. The functional approach appears to be a good and suitable method as it takes into account the socioeconomic relations between the several units which form the metropolitan area. If the aim of the analysis is the study of urban polycentricity or, in general, of the urban spatial structure, the functional approach seems to be the most suitable. In the absence of symmetric information, it is possible to combine several criteria in order to apply the best option when available or an alternative otherwise, for instance in the definition of LUZ by Urban Audit (Table 1).

² Freeman (2005) provides a comparison between the characteristics and results of the US metropolitan areas, GEMACA and Urban Audit.

Table 1. Empirical application of methodologies for the identification of metropolitan areas in the UE and USA

Identification method	Description of the method	Source and kind of data	Advantage	Disadvantages	On the whole
OCDE's Metropolitan regions (2006)	NUT3	Administrative definition	<ul style="list-style-type: none"> - Simplicity - Availability of many typologies of data - Units of analysis stable during the time 	<ul style="list-style-type: none"> - Socio-economic dynamic doesn't coincide with administrative definition - Static unit of analysis steady in time and space 	<ul style="list-style-type: none"> - On the whole, the province seems to identify a too wide territory for metropolitan areas, except for some of the biggest ones
Functional Urban Areas (FUAs) ESPON 2006	<ul style="list-style-type: none"> - A Functional Urban Area (FUA) is composed by a <i>core</i> and by a neighbour area that is economically integrated with the <i>core</i>. - Due to the difficulties associated to the identification FUAs tend often to be approximated with NUT3 with more than 20,000 inhabitants. 	<ul style="list-style-type: none"> - Various sources: usually Census data on population, employment and commuting at a municipal and NUT3 level. When a NUT3 is adopted, a simple administrative definition is used. FUAs are usually determined on a functional approach. 	<ul style="list-style-type: none"> - Little information needed. 	<ul style="list-style-type: none"> - Spatially static units of analysis - There has not been identified a method applied to every country, so the method applied could be administrative, morphological or functional. As a matter of fact, few times the identified area correspond with the area of expansion of economic flows. 	<ul style="list-style-type: none"> - On the whole, the method utilised is not clear neither univocal. Project 1.1.1 proposed a methodology that cannot be applied to many countries due to a lack of available data, including Italy and Spain. The biggest unit of Espon (MEGAs) are often similar to provinces and take with them all the above mentioned problems of administrative units.
Functional Urban Regions (GEMACA II)	Neighbouring municipalities with an employment density of more than 7 jobs per hectare (<i>core</i>) plus the ring of contiguous municipalities that have more than 10% of their commuters travelling towards the above-identified <i>core</i> .	Census data on population, employment and commuting at a municipal level.	<ul style="list-style-type: none"> - Dynamic unit of analysis in time. - Easy and clear methodology that could be applied to almost every European country. There should be some problems for those countries that have municipalities units particularly big. 	<ul style="list-style-type: none"> - There are some ambiguities on which kind of land to use (urban land, municipal land, etc.) - It is very sensitive to the urbanisation pattern. - In polycentric or contiguous metropolitan areas, the direction of the expansion of densities doesn't have to follow the direction of economic interaction. 	<ul style="list-style-type: none"> - Excellent performance. Despite the integration of the <i>core</i> with an urban ring, not always the methodology understands that neighbour FURs constitute a single city, especially when the identification is carried out for planning or transport policy purposes.
Urban Areas (Serra et al. 2002)	Urban <i>Core</i> with at least 100,000 inhabitants and with a density higher than 1,500 inhab./Km ² . All the contiguous municipalities with a density higher than 250 inhab./ Km ² must be added to the <i>core</i> .	<ul style="list-style-type: none"> - Population and municipal surface data. - Morphological approach. 	<ul style="list-style-type: none"> - Dynamic unit of analysis in time. - Basic requirements of information and simplicity of application. - Possibility of an European comparison between unit identified in this way. 	<ul style="list-style-type: none"> - It doesn't take at all into account the relations between the different parts of the metropolitan area. So it is difficult that this unit of analysis coincide with an actual economic integrated area. 	<ul style="list-style-type: none"> - Simplicity of application and few data are needed. However, due to its pure morphological approach, it seems not to be adequate for economically integrated areas.

Larger Urban Zones (LUZ) (Urban Audit, 2006)	<ul style="list-style-type: none"> - Urban <i>core</i> plus all the municipalities that present more than 15% of total commuters travelling towards the core. - When there is not available statistical information, NUTS3 can be used as a proxy. 	<ul style="list-style-type: none"> - Census data: flows of work commuters, employed resident people, jobs and resident population. - When there is enough statistical information it is a functional approach, while in the case of NUTS3 only an administrative approach. 	<ul style="list-style-type: none"> - Dynamic method in both time and space. - It takes into account socio-economic relations between municipalities. - Easy method - Possibility of an European comparability of the units of analysis. 	<ul style="list-style-type: none"> - The identified urban areas are usually too small, often limited to the central city of a bigger metropolitan area. - Due to the dimensions of the identified units, the methodology cannot capture the polycentric organization of cities. 	<ul style="list-style-type: none"> - After having applied this methodology to some countries, it emerges that the identified units are even smaller than Local Labour Market Areas (LLMAs) (ISTAT 1997). These units have the problem that tend to separate sub-centres of the same metropolitan area.
Metropolitan areas of USA's Census Bureau	<p>The <i>central core</i> is made of a municipality of more than 50,000 inhabitants and of other municipalities that send these municipality at least 15% of their resident employed population.</p> <p>The urban ring have to be built adding to the <i>central core</i> the municipalities in which more than 15% of employed resident people work in the <i>central core</i> and with a density of at least 62inhab./km2.</p> <p>Alternatively, the conditions to add ring municipalities are a density of 37 inhab./km2 and at least 30% of resident employed population that work in the <i>central core</i>. In this way are applied both contiguity and consolidation criteria.</p>	<ul style="list-style-type: none"> - Census data. Commuting to work flows, resident employed population and jobs and resident population. - Surface area at the municipal level. 	<ul style="list-style-type: none"> - Dynamic method both spatially and temporally. - It takes into account socio-economic relations. - Use of high quality data (census data) - Possible European comparability - Use of consolidation criteria - I is possible to classify areas in different levels. 	<ul style="list-style-type: none"> - Metropolitan areas with this method could be too small to be suitable for planning, transportation purposes or to catch polycentricity. However they are usually bigger than LUZ - Only one interaction between the <i>central core</i> and the urban belt since the aim of the method is that of build statistical areas and not to identify the real city. 	<ul style="list-style-type: none"> - This method seems to work well, but it still doesn't solve the problem of the study of polycentricity and doesn't seems to be enough suitable for the planning of infrastructures and mobility.

3. METROPOLITAN AREAS IN SPAIN AND ITALY: A REVIEW OF THE LITERATURE

3.1. Spain

The Spanish Constitution (art 141.3 and 152.3) confers to the regions the possibility, for sets of contiguous municipalities, to associate in territorial entities that are different from the region or the province they belong. The law of local corporations (LRBRL, art 43) asserts that metropolitan areas are local entities composed of municipalities of large urban agglomerations with social and economic linkages where the joint coordination and planning is necessary.

The first attempts aimed at identifying metropolitan areas in Spain concern to the Dirección General de Urbanismo of the Ministry of Housing (1965, 1967). The morphological criterion, inspired by Davis (1959), consisted of the identification of a central core of at least 50,000 inhabitants and a strong socio-economic relationship between the core and surrounding municipalities. The whole metropolitan area should have a population of at least 100,000 inhabitants, a density larger than 100 inhabitants/km², high rates of growth, and contiguity. Following these criteria, 26 areas were identified in 1960 (34% of the national population) and 24 in 1967 (36% of the national population)³.

A second approach, also from an institutional source, is found in the “III Plan de Desarrollo Económico y Social” (1972). The document proposes three criteria to identify metropolitan areas: statistic, economic development, and planning. The application of the statistical criterion to 1965, 1969 and 1985 provided 25, 30 and 32 statistical metropolitan areas respectively (De Esteban, 1981).

The Ministry of Housing (Ministerio de Vivienda 2000, 2005 and 2007) has recently elaborated other maps although more centred on the identification of “urban areas” than of the metropolitan ones. The procedure follows a morphological approach that departs from data of population, housing, territorial structure and urban dynamics, and the transportation network. The Spanish territory has 82 Large Urban Areas (with at least one municipality larger than 50,000 inhabitants) and 269 Small Urban Areas. The first has 9% of Spanish municipalities and 71% of total population of the country, and can be considered a proxy of the metropolitan phenomenon.

Serrano (2006), adopts a morphological approach to identify “urban areas and agglomerations” in Spain. This category contains those continuous areas formed by a “central” municipality of more than 75,000 inhabitants

³ A review about the identification of metropolitan areas in Spain from 1960 to 1980 is provided by De Esteban (1981).

surrounded by a belt of municipalities so that the entire area has at least 100,000 inhabitants. The belt is determined using a distance-based criterion: 40 Km from the central city for the large areas, and 15 Km for the small areas. For the year 2001, he identifies 45 urban agglomerations which have 9% of the Spanish municipalities and 61% of the total population. The largest agglomerations are Madrid (41 municipalities and 5 million inhabitants), Barcelona (74 municipalities and 3.8 million inhabitants) and Valencia (63 municipalities and 1.56 million inhabitants). This methodology is quite simple, and only population and distance data are required. On the other hand, no justification is raised for the election of the distance thresholds and why they are the same for all the range of large or small urban areas. In fact, the small number of municipalities surrounding Madrid suggests the inaccuracy of this morphological criterion to take into account the socioeconomic structure of complex metropolitan areas.

Clusa and Roca (1997) provides an algorithm in two stages for the identification of the metropolitan area of Barcelona based on the former USA Federal Register (Office of Management and Budget, 1990) procedure for the identification of metropolitan areas in New England. In the first step, they identify a central core as a municipality of more than 50,000 inhabitants plus those municipalities in which at least 15% of their resident employees commutes to this municipality. The hinterland is formed by those municipalities in which at least 15% of their resident employees commutes to the central core. As a difference from the USA procedure, Clusa and Roca iterate four times the criterion to form the hinterland, each time using the result of the previous iteration as the core. Contiguity criteria are used after the last iteration. As labour markets tend to be self-contained, the choice of four iterations is based on the empirical fact that after the third iteration the number of municipalities included is very small and in subsequent iterations tend to nil. The area identified using this procedure for the year 1991 has 145 municipalities and 4.2 million inhabitants.

This criterion has been latterly applied to the entire region of Catalonia by Trullén and Boix (2000) and Boix and Galletto (2004) who identifies five metropolitan areas and their evolution since 1986. Roca et al. (2005) extended the procedure to identify the metropolitan areas of the seven largest cities in Spain in 1991 and 2001. The results for 2001 remark the size of Madrid (608 municipalities and a population of 5.6 millions) and Barcelona (227 municipalities and a population of 4.5 millions). With more than one million inhabitants they also identify Valencia (152 municipalities and a population of 1.7 millions), Seville (60 municipalities and a population of 1.4 millions) and Bilbao (104 municipalities and a population of 1.1 millions).

Other attempts to identify metropolitan areas in Spain have been carried out at a regional level. The administrative approach prevails when Public Administrations approach the metropolitan area (e.g. Madrid is

usually assimilated to the province and Valencia to the county). The morphological approach prevails in Lejarza and Lejarza (2002) for Valencia, and Sánchez (1998) for Zaragoza. Functional approaches have been applied to Barcelona by Esteban (1995) and Salvador et al. (1997), and to Andalusia by Feria and Susino (2005). Rubert (2005) applies a pool of methodologies to the MA of Castellon.

Focusing with more details in the functional approaches, Esteban (1995) and Salvador et al. (1997) applies the FUR methodologies (Cheshire and Hay 1989; GEMACA 1996) to identify the boundaries of the metropolitan area of Barcelona. The latter is similar to the FUR procedure proposed in the next section, and using 1991 data produces a FUR composed of 131 municipalities and 4.1 million inhabitants.

Feria and Susino (2005) employ a functional approach based on absolute and relative cut-offs of population and commuting flows. Following this approach, each metropolitan area must have a central city of at least 100,000 inhabitants. The hinterland is composed by those municipalities which send to the central city at least 15% of their resident employees or where the commuting received from the central city exceeds of 15% of the local jobs. In both cases, the minimum flow must reach 100 commuters. As this procedure performs better on centralized structures, the authors propose that the relative threshold could be also reached by iterating, although in this case they require a minimum value of 500 commuters. Contiguity criteria are applied to obtain the final shape of the metropolitan areas. The procedure identifies 8 metropolitan areas in Andalusia, where the most important are Seville (40 municipalities and 1.29 inhabitants) and Malaga-Marbella (29 municipalities and 1 million inhabitants).

From an international point of view, the OECD identifies three metropolitan regions above 1.5 million inhabitants in Spain (Madrid, Barcelona and Valencia). Urban Audit (2006) finds 18 Large Urban Zones, where Madrid (5.4 million inhabitants) and Barcelona (4 million inhabitants) are the largest metropolitan units. Rozenblat and Cicille (2003) differentiate 22 Spanish large European agglomerations. ESPON (2006) identifies 100 Functional Urban Areas, where Madrid is the only above 5 million inhabitants and Barcelona, Valencia and Seville have above 1 million inhabitants.

3.2. Italy

Italian Metropolitan Areas are an institution provided by the national law n. 142 of 1990. The law provides a general criterion to guide the identification of metropolitan areas, where each pivotal municipality has to be strongly integrated from an economic, social or cultural point of view. The act fixes 9 metropolitan areas while other 5 have been introduced by regional laws. Despite the importance of the urban and metropolitan fact in Italy, there are

only very few works aimed to the identification of metropolitan areas.

Cafiero and Busca (1970) adopt a morphological approach based on a threshold of density and spatial contiguity. These criteria have been also utilised by Svimez (1983; 1987) and Cecchini (1988), who identify 39 metropolitan areas. Their main limitation is the choice of the thresholds of density and dimension and the results do not seem to fit well to different territorial situations. For example, the metropolitan area of Milan seems to be too big if compared with the small area obtained for Rome.

Marchese (1989, 1997) identifies 32 metropolitan areas following a morphological procedure in two steps. First, he selects all contiguous municipalities which show a certain threshold of employment density and then he divides these continuums in four groups on the basis of their dimension. In the second step, he selects those sets of contiguous municipalities that can be considered metropolitan areas on the basis of the existence of centrality factors, as high rank services for families and firms.

Vitali (1990) identifies “urban areas” using a morphological approach similar to the one used by Serrano (2005) for Spain. Vitali departs from the basis that each province’s capital is the centre of a larger “area of attraction”. Around each centre, a circle is drawn to delimit the area of attraction, using a radius of 10, 15 or 20 Km, depending on the dimension of the centre. The three groups of urban areas identified have the same geographical extension and shape (circular).

The ISTAT-IRPET (1989) provides the most significant attempt to identify large urban units using a functional approach. It departs from the previously identified local labour markets which are subsequently aggregated in Functional Labour Regions. For 1981 Census data, ISTAT-IRPET (1989) identifies 995 local labour markets which combines in 177 Functional Labour Regions. Recently, the Italian government has proposed to apply a threshold of population to the 2001 local labour markets to identify the so called Local Metropolitan Systems (Consiglio dei Ministri, 2006 – p. 228). Although they can provide a feasible approach for small and medium metropolitan areas, local labour markets are clearly inappropriate for the largest metropolitan areas as Milan or Rome, formed by several local labour markets.

The annual report of ISTAT (2007 and 2008) offers other approaches to the identification of “urban areas” and “functional regions” starting from the 2001 local labour markets. The “Rapporto Annuale 2006” (ISTAT 2007, p. 137-147) provides 32 labour markets with characteristics of Larger Urban Zones coming from the third Urban Audit report. Moreover, there are other 46 local labour markets defined as urbanized but that are not considered in the Urban Audit 3 project. The “Rapporto Annuale 2007” (ISTAT 2008, p. 149-153) identifies 41 metropolitan regions as those local labour markets which combines morphologically urban characteristics and urban functions. These metropolitan regions cover 34.7% of the national population.

4. FUR AND DMA FUNCTIONAL METHODOLOGIES

The general approaches exposed in section 2 suggest the use of functional methodologies when data are available. Two approaches are proposed to identify functional metropolitan areas: the GEMACA II (1996) which is applicable to most of the UE countries, and an improvement of the Clusa and Roca (1997) iterative methodology.

4.1. Functional Urban Regions (FUR)

The concept of FUR was used for the first time by Berry (1967) for the USA. In Europe it was introduced by Cheshire and Hay (1989). The main reason for the use of this concept was to identify comparable urban units across Europe, as some years before had done Hall and Hay (1980) by introducing the close concept of Daily Urban System (DUS). Despite their name evoke the concept of a region, FURs are metropolitan areas (Cheshire and Hay, 1989) and the methodology for their identification follows a functional approach, as their boundaries are determined on the basis of economic relationships (Davoudi, 2008). The procedure employed follows the works by GEMACA (1996 and 2001) for the North-West Europe Urban System⁴:

1. A “core” composed by one or more contiguous municipalities with a density of at least 7 jobs per hectare and with no less than 20,000 jobs;
2. A “hinterland”, which consists of all the contiguous municipalities where at least 10% of the resident employees commutes with the core. Municipalities that are completely surrounded by the FUR are also included.

4.2 Dynamic Metropolitan Areas (DMAs)

A second methodology to map metropolitan areas is introduced as an alternative to the FURs. It is based on Clusa and Roca (1997) and Roca et al. (2005) adaptation of the USA Federal Register’s methodology (Office of Management and Budget, 1990) and, similar to the FUR, the metropolitan area is composed by a central core and a hinterland. The main difference is that the initial relative threshold of commuting for the formation of the core and the hinterland is more exigent although it is iterated to take advantage of the trend of labour markets to be self-contained. In addition, we introduce a previous step to better differentiate between central and non-central cities and

⁴ Cheshire and Magrini (2008) use a variation of this procedure where the density of job per hectare increases to 12.35. In the case of Spain and Italy both thresholds produce the same empirical results.

to take into account the polycentric nature of some of these areas. The complete procedure is named Dynamic Metropolitan Area (DMA):

1. The first stage of the DMA algorithm is aimed to determine the “central core” of the metropolitan area, formed by the “central cities” and their primary belt. A central city must have at least 50,000 inhabitants. The “central core” is formed by a central city and the surrounding municipalities that commute at least 15% of their resident employees with the central city⁵.

2. In the second stage, as a difference from the USA procedure, the hinterland is formed in four iterations. In the first iteration we include those municipalities for which at least 15% of their resident employees commutes to the central core. This criterion is applied other three times using as “core” the result of the previous iteration, so that: hinterland 1 = core + municipalities commuting 15% of their resident employment to the core; hinterland 2 = hinterland 1 + municipalities commuting 15% of their resident employment to the hinterland 1, etc. Contiguity criteria are used after the last iteration, so that all the isolated municipalities completely surrounded by other that belong to a MA are included, while those that are not contiguous are excluded.

However, in the large metropolitan areas is usual to find several contiguous and non-contiguous cities with more than 50,000 inhabitants so that it is difficult to differentiate a central city from a second-order subcentre or to avoid the assignation of the subcentres of a polycentric metropolitan area to different areas. To separate first-order centres (central cities) from other large municipalities, we propose a pre-application of the procedure so that:

1. The percentages of commuting between all the potential central cities are calculated. If one of these cities sends more than 15% of its total commuting to another one, the first is considered a sub-centre of the latter. If both cities share reciprocally more than 15% of their total commuting, then both have to be intended as a unique central core of the same metropolitan area.

2. A recursive pre-application of the core-hinterland steps is proposed in order to differentiate central cities from the remaining second-order subcentres. Thus, if in some of the four iterations a potential central city reveals as city of the core or the hinterland of another metropolitan area, this city is removed from the list of central cities and the pre-application

⁵ After 1991, the Federal Register has introduced several changes in the identification of the core and has increased the commuting threshold to 25% in order to hold back the growth of the statistical units. It is noted that its primary assignment is not to identify metropolitan areas but rather to provide manageable statistical units. However, as our purpose is different, we prefer to base our procedure in the former 1990s methodology due to the fact that: (1) the 2001 version eradicates cities and towns in favour of counties and reduces its applicability to Spain and Italy; (2) based on previous works, the 15% threshold is considered to produce good results.

starts again until it separates all the central cities from the second order subcentres larger than 50,000 inhabitants.

4.3. Consolidation of FURs and DMAs

Following the Federal Register (Office of Management and Budget, 1990), contiguous FURs or DMAs can be aggregated in a single area if some conditions are respected. To simplify these conditions, we consider that two areas must be aggregated in only one metropolitan area if some of them have a flow of commuters from one to another of more than 10% of their total resident employees. If the percentage is close although lower to the 10%, the integration is done if there is other robust evidence that the areas are economic and socially integrated.

4.4. Names of the FURs and DMAs and classification by intervals

For simplicity, the name of the FUR or DMA corresponds to the name of the largest city.

Following the suggestion by the Federal Register (Office of Management and Budget, 1990) and GEMACA (2001), we propose to divide the FURs and DMAs in four intervals or classes regarding the total size of the areas:

1. Level A, formed by the MAs larger than 1 million inhabitants
2. Level B, formed by the MAs between 250,000 and 1 million inhabitants
3. Level C, formed by the MAs between 100,000 and 250,000 inhabitants
4. Level D, formed by the MAs with less than 100,000 inhabitants.

5. APPLICATION AND RESULTS

Most data for the identification of metropolitan areas in Spain and Italy (population, employment and commuting) come from the 2001 national Censuses elaborated by the Spanish Institute of Statistics (INE) and the Italian Institute of Statistics (ISTAT). Land data has been obtained from the national property registers. Cartographical basic layers used for GIS (municipalities and regions) come from INE and ISTAT.

5.1. Functional Urban Regions

The FUR procedure allows to identify 65 FURs in Spain. They have 51% of municipalities (4,200), 76% of population (31 millions) and 77% of employment (16.3 million jobs). There are 5 level A FURs (above 1 million

employees) which have 13% of Spanish municipalities, 35% of national population and 38% of employment (Table 2). Madrid is the largest FUR, with 575 municipalities, 5.9 million inhabitants and 2.6 million employees. Barcelona has 174 municipalities, 4.3 million inhabitants and 1.9 million employees. Valencia has 150 municipalities, 1.7 million inhabitants and 700,000 employees, Seville has 57 municipalities, 1.3 million inhabitants and 480,000 employees, and Bilbao has 87 municipalities, 1.06 million inhabitants and 420,000 employees.

There are 23 level B FURs (between 250,000 and 1 million inhabitants). They have 20.5% of Spanish municipalities, 28% of population and 27% of employment. There are 26 level C FURs (between 100,000 and 250,000 inhabitants) which have 14.6% of Spanish municipalities, and 10.5% of population and employment. Finally, the 11 level D FURs have 3.8% of municipalities, and 2% of population and employment.

Regarding their spatial distribution, FURs are distributed across all the country. However, the largest FURs regarding their extension tend to be localised in the centre-north of the country whereas the most populated tend to concentrate in the upper-right part of the country (Figure 1).

In Italy, 81 metropolitan areas have been identified following the FUR procedure. They contain 43% of municipalities (3,475), 67.6% of total population and 71.5% of employment. There are 6 level A FURs, which have 14.4% of Italian municipalities, 30.5% of national population and 32.4% of total employment. The largest FUR is Milan, with 499 municipalities, 5.2 million inhabitants and 2.4 million employees. Rome is the second one, with 239 municipalities, 4.3 million inhabitants and 1.5 million employees. Naples, Turin, Florence and Palermo have respectively 125, 215, 51 and 43 municipalities, as well as 3.5, 2, 1.2 and 1 million inhabitants. Naples has 778,000 employees, Turin 826,000, Florence 528,000 and Palermo 224,000.

There are 34 level B FURs that represent 15% of Italian municipalities, 26% of population and 27.4% of total Italian employment. The 38 level C FURs have 12.8% of municipalities, 10.7% of population and 11.1% of national employment. The 3 level D FURs have 0.6% of municipalities, 0.4% of Italian population and 0.6% of employment.

Italian FURs are distributed quite uniformly across the Italian territory even if in the northern-east part of Italy a higher density of FURs can be observed. Many urban areas are identified in particular along the “Via Emilia” and the Po Valley, while in the south the FURs tend to be more spatially separated (Figure 1).

5.2. Dynamic Metropolitan Areas

The DMA procedure identifies 67 DMAs in Spain. They have 49% of Spanish municipalities (4,000), 76% of population (31 millions) and 77% of employment (16.3 million jobs). There are 5 level A DMAs, which have 13%

of Spanish municipalities, 35% of national population and 38% of employment (Table 2). Madrid is the largest DMA, with 548 municipalities, 5.8 million inhabitants and 2.6 million employees. Barcelona has 209 municipalities, 4.5 million inhabitants and 2 million employees. Valencia has 129 municipalities, 1.7 million inhabitants and 700,000 employees. Seville has 60 municipalities, 1.4 million inhabitants and 480,000 employees. Bilbao has 108 municipalities, 1.1 million inhabitants and 430,000 employees.

There are 24 level B FURs which have 20.6% of Spanish municipalities, 28% of population and 27% of employment. There are 24 level C FURs which have 12% of Spanish municipalities as well as 9.7% of national population and employment. Finally, the 14 level D FURs have 3.2% of municipalities and 2.5% of population and employment.

The application of the DMA procedure to Italy identifies 86 urban areas. They have 48.9% of Italian municipalities (3,962), 69.4% of total national population (39.6 millions) and 73.4% of employment (14.2 million jobs). There are 6 level A DMAs, which have 16.7% of the Italian municipalities (1,355), 30.7% of population and 32.7% of employment (Table 2). The rank of the first DMAs is the same as in the FUR case. Thus, Milan is the biggest metropolitan area, with 597 municipalities, 5.3 inhabitants and 2.4 million employees. Rome is the second, with 200 municipalities, 4.2 million inhabitants and 1.5 million employees. Naples has 119 municipalities, 3.4 million inhabitants and 757,000 employees. Turin has 341 municipalities, 2.2 million inhabitants and 896,000 employees. Florence has 59 municipalities, 1.3 million inhabitants and 580,000 employees. Finally, Palermo has 39 municipalities, 1 million inhabitants and 222,000 employees.

Regarding the other dimensional classes of metropolitan areas identified with the dynamic procedure, there are 31 level B DMAs which have 19.9% of the Italian municipalities, 26.2% of the population and 28.6% of the total national employment. The 40 level C DMAs have 11.2% of municipalities and population and 10.8% of total employment. Finally, the 9 level D DMAs have 1.1% of total municipalities and 1.3% of national population and employment.

Table 2. Metropolitan areas in Spain and Italy. Main results. Total values
a) Functional Urban Regions

FURs	N° Areas	Municipalities	Population	Employment
<i>SPAIN</i>				
Level A (> 1,000,000)	5	1.043	14.436.219	6.180.480
Level B (250,000 - 1,000,000)	23	1.666	11.412.405	4.438.068
Level C (100,000 - 250,000)	26	1.185	4.251.746	1.676.858
Level D (< 100,000)	11	306	869.903	348.329
Total Spanish FURs	65	4.200	30.970.273	12.643.735
Total Spain		8.108	40.847.371	16.329.713
<i>ITALY</i>				
Level A (> 1,000,000)	6	1.172	17.361.480	6.417.324
Level B (250,000 - 1,000,000)	34	1.217	14.794.555	5.559.483
Level C (100,000 - 250,000)	38	1.036	6.124.900	2.336.696
Level D (< 100,000)	3	50	250.452	104.770
Total Italian FURs	81	3.475	38.531.387	14.418.273
Total Italy		8.101	56.995.744	20.993.732

b) Dynamic Metropolitan areas

DMAs	N° Areas	Municipalities	Population	Employment
<i>SPAIN</i>				
Level A (> 1,000,000)	5	1.049	14.506.823	6.219.367
Level B (250,000 - 1,000,000)	24	1.672	11.326.179	4.409.462
Level C (100,000 - 250,000)	24	990	3.951.546	1.568.868
Level D (< 100,000)	14	258	1.091.995	402.086
Total Spanish DMAs	67	3.969	30.876.543	12.599.783
Total Spain		8.108	40.847.371	16.329.713
<i>ITALY</i>				
Level A (> 1,000,000)	6	1.355	17.479.230	6.510.073
Level B (250,000 - 1,000,000)	31	1.614	14.956.574	5.779.957
Level C (100,000 - 250,000)	40	905	6.358.585	2.308.902
Level D (< 100,000)	9	88	766.873	281.186
Total Italian DMAs	86	3.962	39.561.262	14.880.118
Total Italy		8.101	56.995.744	20.993.732

Source: Elaboration from INE (Spain) and ISTAT (Italy) Census Data, 2001

Table 3. Metropolitan areas in Spain and Italy. Main results. Percentages

a) Functional Urban Regions

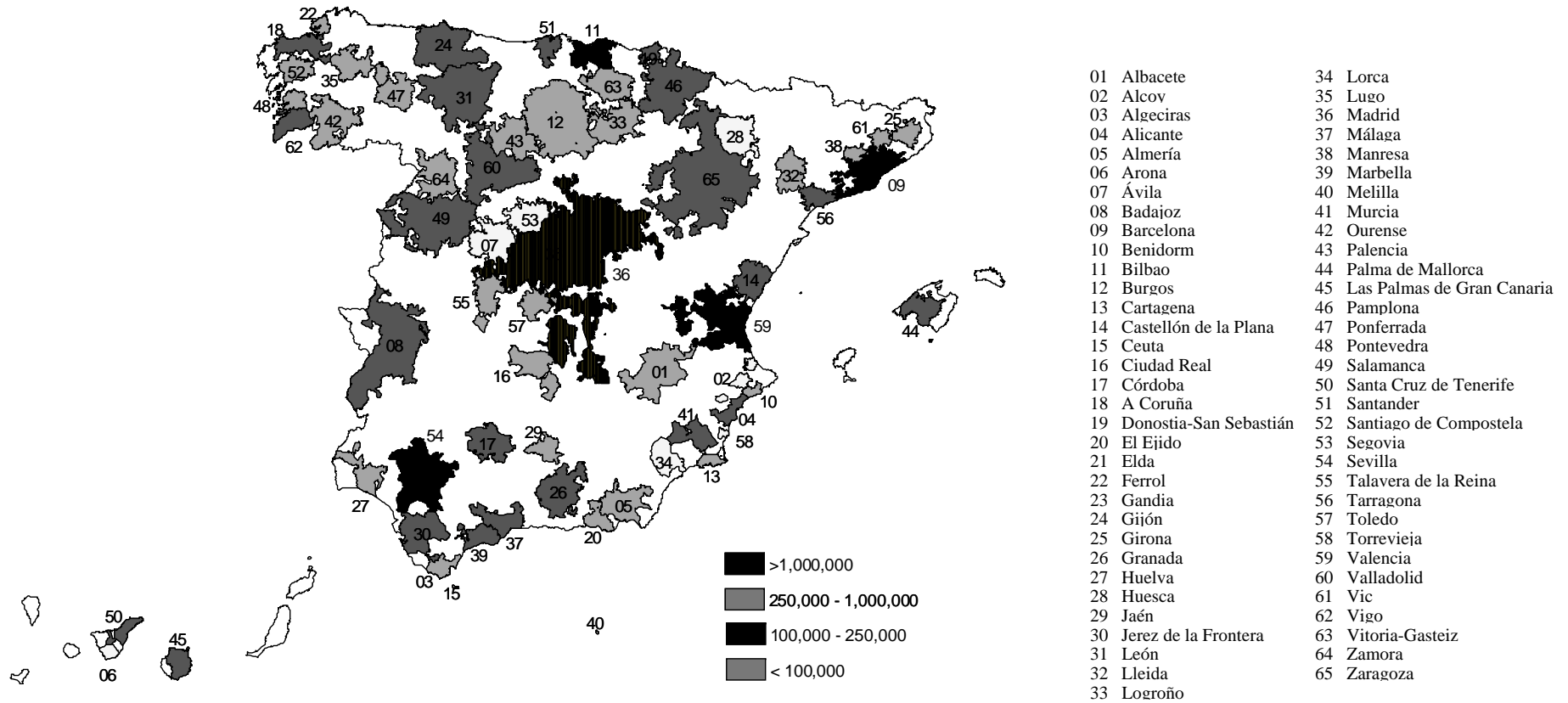
FURs	Municipalities	Population	Employment
<i>SPAIN</i>			
Level A (> 1,000,000)	12,9%	35,3%	37,8%
Level B (250,000 - 1,000,000)	20,5%	27,9%	27,2%
Level C (100,000 - 250,000)	14,6%	10,4%	10,3%
Level D (< 100,000)	3,8%	2,1%	2,1%
Total Spanish FURs	51,8%	75,8%	77,4%
Total Spain	100%	100%	100%
<i>ITALY</i>			
Level A (> 1,000,000)	14,5%	30,5%	30,6%
Level B (250,000 - 1,000,000)	15,0%	26,0%	26,5%
Level C (100,000 - 250,000)	12,8%	10,7%	11,1%
Level D (< 100,000)	0,6%	0,4%	0,5%
Total Italian FURs	42,9%	67,6%	68,7%
Total Italy	100%	100%	100%

b) Dynamic Metropolitan areas

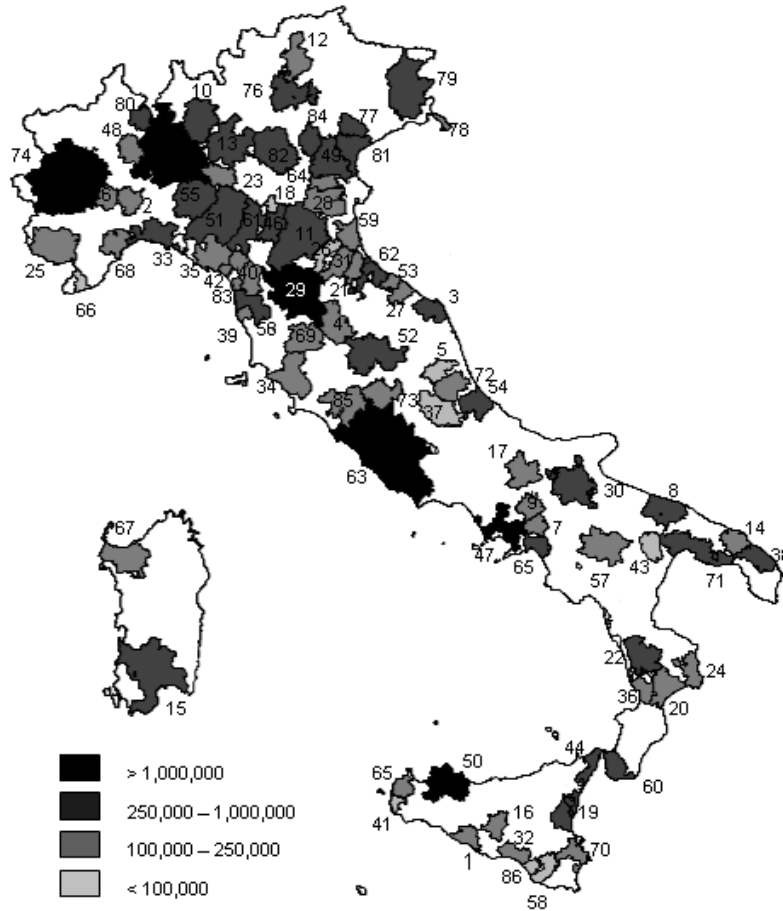
DMAs	Municipalities	Population	Employment
<i>SPAIN</i>			
Level A (> 1,000,000)	12,9%	35,5%	38,1%
Level B (250,000 - 1,000,000)	20,6%	27,7%	27,0%
Level C (100,000 - 250,000)	12,2%	9,7%	9,6%
Level D (< 100,000)	3,2%	2,7%	2,5%
Total Spanish DMAs	49,0%	75,6%	77,2%
Total Spain	100%	100%	100%
<i>ITALY</i>			
Level A (> 1,000,000)	16,7%	30,7%	31,0%
Level B (250,000 - 1,000,000)	19,9%	26,2%	27,5%
Level C (100,000 - 250,000)	11,2%	11,2%	11,0%
Level D (< 100,000)	1,1%	1,3%	1,3%
Total Italian DMAs	48,9%	69,4%	70,9%
Total Italy	100%	100%	100%

Source: Elaboration from INE (Spain) and ISTAT (Italy) Census Data, 2001

Figure 1. Functional Urban Regions
a) Spain



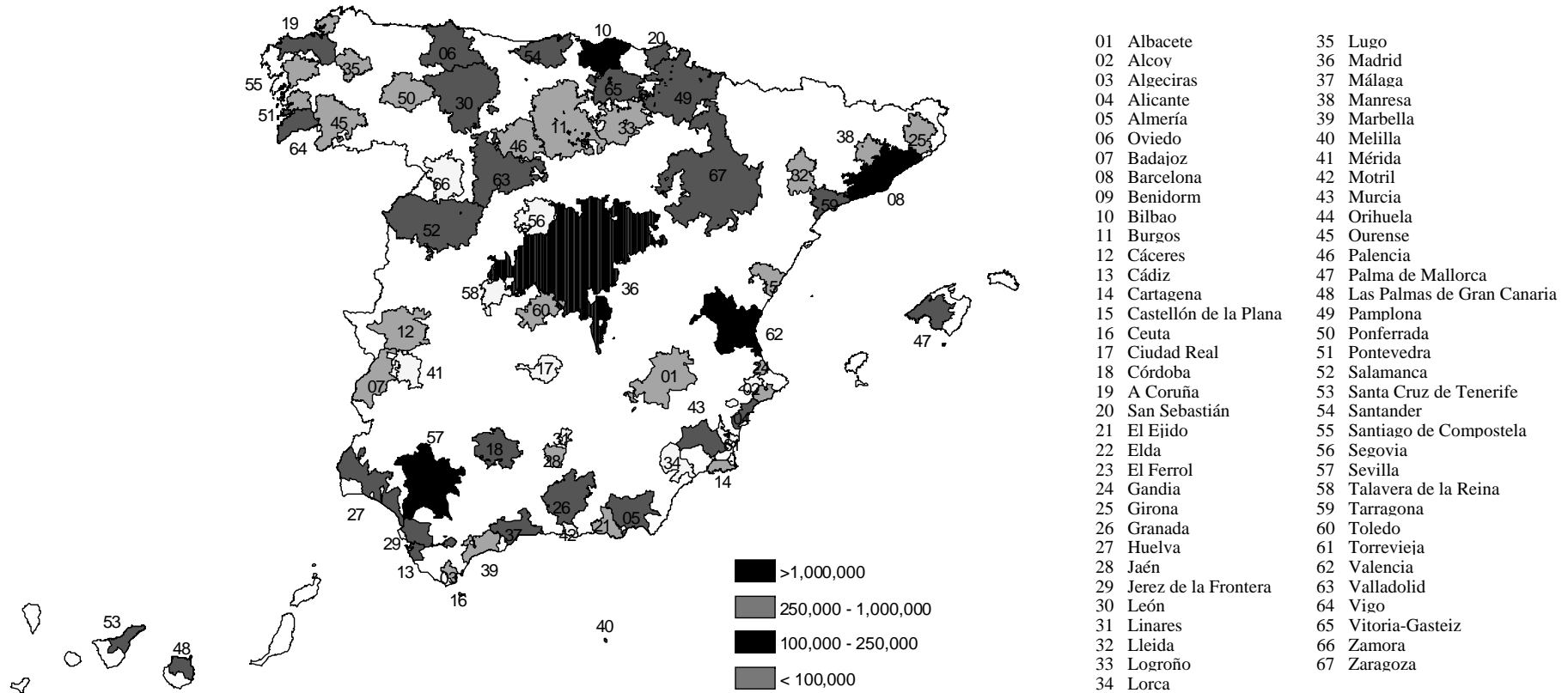
b) Italy



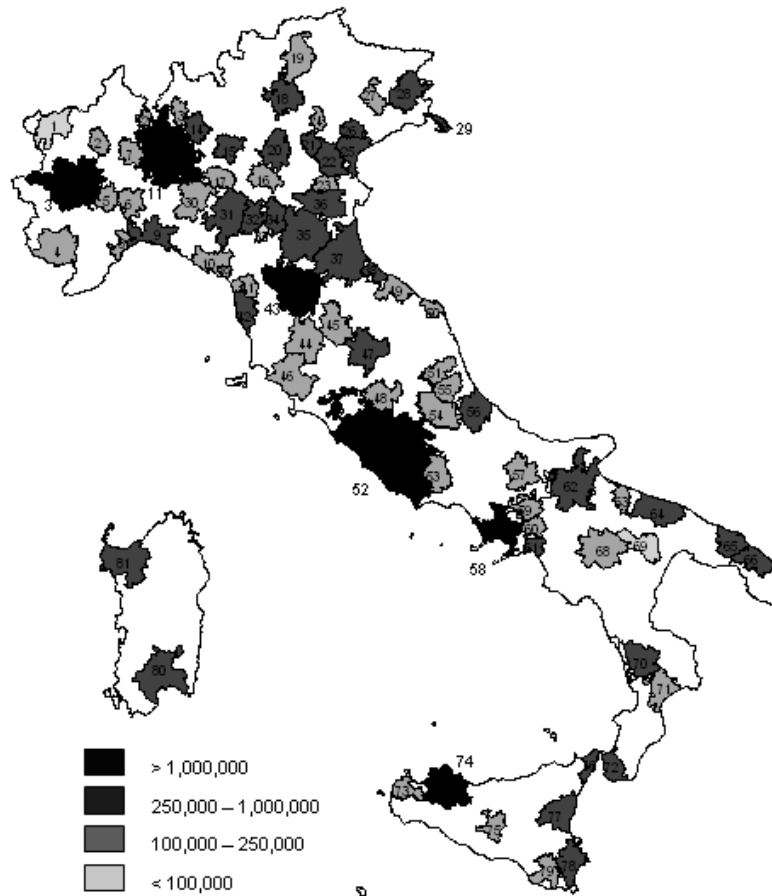
- | | | |
|----------------|---------------------|-----------------------|
| 01 Aosta | 28 Udine | 55 Teramo |
| 02 Biella | 29 Trieste | 56 Pescara |
| 03 Torino | 30 Piacenza | 57 Campobasso |
| 04 Cuneo | 31 Parma | 58 Napoli |
| 05 Asti | 32 Reggio di Emilia | 59 Benevento |
| 06 Alessandria | 33 Sassuolo | 60 Avellino |
| 07 Novara | 34 Modena | 61 Salerno |
| 08 Genova | 35 Bologna | 62 Foggia |
| 09 Savona | 36 Ferrara | 63 Barletta |
| 10 La Spezia | 37 Ravenna | 64 Bari |
| 11 Milano | 38 Rimini | 65 Brindisi |
| 12 Varese | 39 Massa-Carrara | 66 Lecce |
| 13 Lecco | 40 Viareggio | 67 Taranto |
| 14 Bergamo | 41 Lucca | 68 Potenza |
| 15 Brescia | 42 Livorno | 69 Matera |
| 16 Mantova | 43 Firenze | 70 Cosenza |
| 17 Cremona | 44 Siena | 71 Catanzaro |
| 18 Trento | 45 Arezzo | 72 Reggio di Calabria |
| 19 Bolzano | 46 Grosseto | 73 Trapani |
| 20 Verona | 47 Perugia | 74 Palermo |
| 21 Vicenza | 48 Terni | 75 Caltanissetta |
| 22 Padova | 49 Pesaro | 76 Messina |
| 23 Rovigo | 50 Ancona | 77 Catania |
| 24 Bassano | 51 Ascoli Piceno | 78 Siracusa |
| 25 Venezia | 52 Roma | 79 Ragusa |
| 26 Treviso | 53 Frosinone | 80 Cagliari |
| 27 Pordenone | 54 L'Aquila | 81 Sassari |

Figure 2. Dynamic metropolitan areas

a) Spain



b) Italy



- | | | | | | |
|----|---------------|----|---------------|----|--------------------|
| 01 | Agrigento | 30 | Foggia | 59 | Ravenna |
| 02 | Alessandria | 31 | Forlì | 60 | Reggio di Calabria |
| 03 | Ancona | 32 | Gela | 61 | Reggio di Emilia |
| 04 | Arezzo | 33 | Genova | 62 | Rimini |
| 05 | Ascoli Piceno | 34 | Grosseto | 63 | Roma |
| 06 | Asti | 35 | La Spezia | 64 | Rovigo |
| 07 | Avellino | 36 | Lamezia Terme | 65 | Salerno |
| 08 | Bari | 37 | L'Aquila | 66 | Sanremo |
| 09 | Benevento | 38 | Lecce | 67 | Sassari |
| 10 | Bergamo | 39 | Livorno | 68 | Savona |
| 11 | Bologna | 40 | Lucca | 69 | Siena |
| 12 | Bolzano | 41 | Marsala | 70 | Siracusa |
| 13 | Brescia | 42 | Massa | 71 | Taranto |
| 14 | Brindisi | 43 | Matera | 72 | Teramo |
| 15 | Cagliari | 44 | Messina | 73 | Terni |
| 16 | Caltanissetta | 45 | Milano | 74 | Torino |
| 17 | Campobasso | 46 | Modena | 75 | Trapani |
| 18 | Carpi | 47 | Napoli | 76 | Trento |
| 19 | Catania | 48 | Novara | 77 | Treviso |
| 20 | Catanzaro | 49 | Padova | 78 | Trieste |
| 21 | Cesena | 50 | Palermo | 79 | Udine |
| 22 | Cosenza | 51 | Parma | 80 | Varese |
| 23 | Cremona | 52 | Perugia | 81 | Venezia |
| 24 | Crotone | 53 | Pesaro | 82 | Verona |
| 25 | Cuneo | 54 | Pescara | 83 | Viareggio |
| 26 | Faenza | 55 | Piacenza | 84 | Vicenza |
| 27 | Fano | 56 | Pisa | 85 | Viterbo |
| 28 | Ferrara | 57 | Potenza | 86 | Vittoria |
| 29 | Firenze | 58 | Ragusa | | |

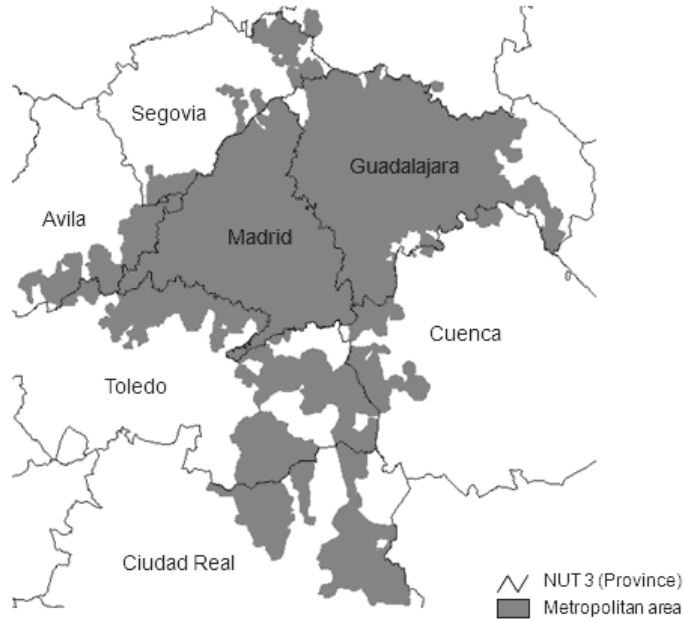
5.3. FUR, DMA and NUT 3

It is noticeable that FUR and DMA methodologies produce very similar results regarding the total figures and their distribution among levels in both countries. The spatial patterns of distribution are also very similar. In Spain, the different criteria for the identification of the cores provide the basis for the inclusion as FUR of some smaller local labour markets as Vic, Arona or Avila whereas these cities do not comply with the DMA initial criterion. On the other hand, due to the iterative procedure, DMA produces more clearly definite boundaries in both countries and facilitates the consolidation in more compact metropolitan areas of Jerez-Cadiz and Badajoz-Caceres-Merida in Spain, and Sassuolo and Modena in Italy.

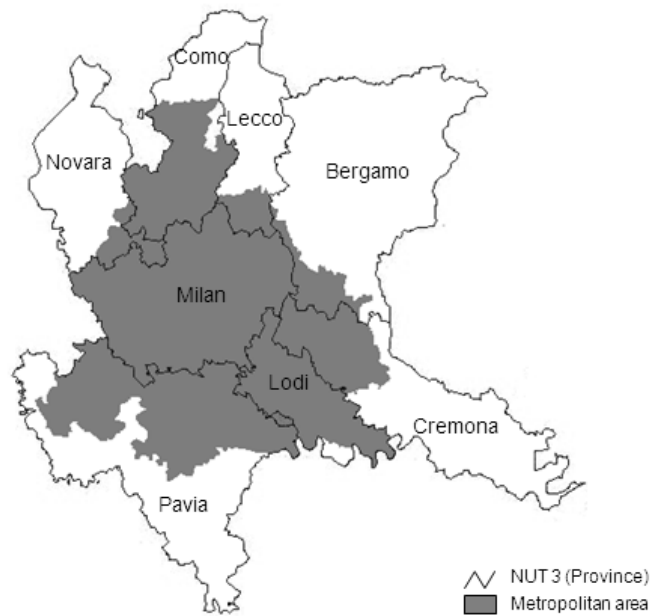
However, there is strong difference between metropolitan areas (FURs and DMAs) and NUT 3 (provinces) in both countries. NUT 3 is too small to characterize Madrid, Rome and Milan although it is usually too large to catch the rest of metropolitan areas. In the case of Madrid and Milan, the metropolitan area expands to other six provinces where Madrid basically absorbs the neighbourhood province of Guadalajara and Milan absorbs Lodi. Only in rare cases (Álava and Valladolid in Spain, and Taranto and Pescara in Italy) the metropolitan areas are close to the administrative boundaries.

At the view of the results, an additional issue is the consideration of FUR and DMAs below 100,000 inhabitants as true metropolitan areas as well as in Spain the case of the autonomous cities of Ceuta and Melilla (isolated in the north of Africa). As the classification in levels allows the filtering, our position has been to provide the results according to the proposed criteria although we warn against this fact and let the potential users of these areas the final decision.

Figure 3. FUR and NUT 3 (Provinces). Detail for Madrid and Milan
a) Madrid



b) Milan



6. CONCLUSIONS

The aim of the research is to identify metropolitan areas in Spain and Italy using comparable methodologies in order to give evidence about the metropolitan processes in each country, to provide a comparison between the metropolitan configurations of both countries and to generate metropolitan units to be used in other researches. For these purposes, FUR and DMA functional methodologies has been used. Some conclusions have been made:

Firstly, there is a high level of metropolitanization of both countries. The results show 65 FURs and 67 DMAs in Spain which have about 50% of municipalities, 76% of population and 77% of employment. In Italy there are 81 FURs and 86 DMAs which have between 43 and 49% of municipalities, 70% of national population and about 72% of national employment. These results remark the relevance of metropolitan areas as socioeconomic units of analysis and their importance for the design and implementation of policy strategies.

Secondly, almost a half of the metropolitan population and employment concentrates in the largest metropolitan areas of the country, those above one million inhabitants. In terms of FUR or DMA, there are five large metropolitan areas in Spain (Madrid, Barcelona, Valencia, Seville and Bilbao) which have about 35% of national population and 38% of employment. In Italy there are 6 largest metropolitan areas (Milan, Roma, Naples, Turin, Florence and Palermo) which have about 30% of national population and 32% of employment. These results suggest that these metropolitan areas are keystones to be considered for the implementation of economic policies and to face globalization and competitiveness.

Thirdly, both methodologies used to identify metropolitan areas produce very similar results. This can be explained because the lower commuting shares of the FUR procedure tend to converge to the iterative results of the DMA algorithm. This unexpected coincidence reinforces the feasibility of the commuting thresholds in both procedures and the validity of the metropolitan units identified to be used in further researches.

Metropolitan areas (both FURs and DMAs) clearly diverge from the administrative boundaries (regions or provinces). As a matter of fact, the points highlighted in this section should help to focus on the discrepancy between the administrative level of governance and the functional urban organization of the territory.

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Annex 1. Main figures by metropolitan area. Ordered by class and size.

a) Functional Urban Regions. Spain

Class	Code	Funcional Urban Region	N° Municipalities	Population	Resident employees	Jobs
A	36	Madrid	575	5,877,254	2,618,088	2,531,203
A	09	Barcelona	174	4,386,979	1,949,772	1,841,380
A	59	Valencia	150	1,724,732	713,804	658,804
A	54	Sevilla	57	1,381,084	477,277	448,088
A	11	Bilbao	87	1,066,170	421,539	376,137
B	24	Gijón	45	922,381	332,532	306,532
B	65	Zaragoza	286	780,883	327,307	315,332
B	37	Málaga	29	731,162	261,283	245,924
B	45	Las Palmas de Gran Canarias	19	710,510	280,974	262,137
B	30	Jerez de la Frontera	15	653,980	201,913	185,251
B	04	Alicante	13	623,506	253,810	241,541
B	41	Murcia	16	546,483	220,970	199,673
B	62	Vigo	27	538,181	215,647	199,477
B	26	Granada	82	533,773	179,101	162,597
B	44	Palma de Mallorca	35	515,105	232,592	218,498
B	50	Santa Cruz de Tenerife	16	478,571	187,887	164,682
B	18	A Coruña	28	473,298	192,495	176,303
B	60	Valladolid	196	457,318	182,351	169,291
B	08	Badajoz	82	420,738	145,554	137,851
B	19	San Sebastián	29	420,610	184,531	167,167
B	46	Pamplona	194	376,898	166,851	157,867
B	17	Córdoba	16	370,660	124,998	116,484
B	51	Santander	32	364,809	141,831	130,789
B	14	Castellón de la Plana	52	333,397	149,154	151,100
B	56	Tarragona	65	319,669	139,041	130,004
B	39	Marbella	24	296,677	116,239	125,888
B	49	Salamanca	255	272,658	99,847	89,174
B	31	León	110	271,138	101,160	91,096
C	63	Vitoria-Gasteiz	42	246,715	112,598	116,427
C	12	Burgos	308	239,021	99,520	94,501
C	27	Huelva	16	238,201	82,667	81,188
C	42	Ourense	58	231,014	81,011	71,028
C	03	Algeciras	5	217,748	70,494	70,173
C	05	Almería	48	215,415	82,394	75,252
C	13	Cartagena	2	199,227	72,380	67,481
C	52	Santiago de Compostela	17	195,136	80,213	78,877
C	33	Logroño	133	187,536	81,150	77,076
C	32	Lleida	59	185,902	81,010	76,282
C	01	Albacete	33	180,608	68,747	68,258
C	29	Jaén	15	172,458	59,305	56,339
C	25	Girona	51	171,936	81,101	80,806
C	22	Ferrol	11	164,934	56,949	51,457
C	48	Pontevedra	13	154,010	59,976	51,714
C	35	Lugo	16	133,440	52,686	49,887
C	38	Manresa	19	125,552	56,369	53,238

C	47	Ponferrada	31	120,908	39,366	34,017
C	43	Palencia	88	120,196	45,982	42,474
C	57	Toledo	27	114,027	48,118	49,784
C	61	Vic	31	114,006	53,375	50,873
C	20	El Ejido	12	110,182	54,072	56,572
C	10	Benidorm	11	107,161	45,910	46,714
C	16	Ciudad Real	22	102,776	37,960	35,568
C	55	Talavera de la Reina	33	102,052	37,581	31,957
C	64	Zamora	84	101,585	35,924	31,835
D	23	Gandia	30	96,460	40,544	36,339
D	06	Arona	5	92,332	46,225	57,655
D	34	Lorca	2	88,808	38,386	33,984
D	53	Segovia	76	88,158	36,238	33,698
D	02	Alcoy	22	81,811	32,842	30,434
D	21	Elda	2	81,731	32,869	31,994
D	07	Ávila	107	76,099	28,989	28,863
D	15	Ceuta	1	71,505	23,198	22,621
D	28	Huesca	56	66,841	27,992	26,314
D	40	Melilla	1	66,411	20,925	20,217
D	58	Torre Vieja	4	59,747	20,121	22,627

Source: Elaboration from INE Census Data, 2001

b) Functional Urban Regions. Italy

Class	Code	Functional Urban Region	N° Municipalities	Population	Resident employees	Jobs
A	12	Milano	499	5,249,727	2,321,552	2,390,954
A	60	Roma	239	4,338,854	1,635,096	1,538,633
A	67	Napoli	125	3,512,698	847,436	778,587
A	3	Torino	215	2,000,018	832,204	826,479
A	50	Firenze	51	1,197,190	513,826	528,145
A	84	Palermo	43	1,062,993	267,210	224,744
B	39	Bologna	56	907,764	412,102	442,561
B	87	Catania	39	868,150	232,456	198,260
B	74	Bari	28	857,646	259,753	243,443
B	9	Savona	62	847,241	308,393	303,322
B	26	Padova	60	639,425	281,440	280,986
B	42	Ravenna	35	603,327	267,185	249,301
B	29	Venezia	19	590,199	242,980	243,361
B	18	Bergamo	102	573,215	252,027	252,222
B	77	Taranto	29	566,295	160,196	122,992
B	24	Verona	41	552,109	239,596	236,732
B	19	Brescia	57	524,576	228,299	242,754
B	90	Cagliari	53	514,518	173,000	155,458
B	65	Pescara	61	419,072	150,214	139,325
B	38	Modena	20	413,416	195,998	197,577
B	47	Livorno-Pisa	16	413,139	161,233	147,624
B	35	Parma	37	369,556	165,642	171,876
B	72	Foggia	26	343,353	97,690	77,704
B	76	Lecce	33	340,961	99,395	82,942
B	71	Salerno	18	334,038	100,520	91,629
B	86	Messina	23	326,212	92,197	78,373
B	32	Udine	54	308,184	130,100	122,767
B	36	Reggio Emilia	21	303,318	139,332	140,680
B	54	Perugia	18	296,657	121,957	121,493
B	43	Rimini	18	269,930	111,350	110,039
B	33	Trieste	7	268,628	104,687	108,143
B	91	Sassari	40	266,899	85,214	72,371
B	22	Trento	73	266,361	115,262	119,015
B	82	Reggio Di Calabria	21	262,759	70,302	60,518
B	25	Vicenza	29	261,259	118,635	123,279
B	30	Treviso	20	260,848	116,448	116,255
B	88	Siracusa	12	259,275	68,147	58,018
B	40	Ferrara	23	259,042	111,147	89,999
B	80	Cosenza	52	254,686	76,329	65,419
B	75	Brindisi	14	252,497	70,257	53,408
C	56	Pesaro	27	247,916	105,360	105,301
C	15	Varese	50	233,018	100,861	89,646
C	62	Frosinone	29	232,858	75,156	64,488
C	10	La Spezia	33	232,115	83,026	76,798
C	34	Piacenza	33	219,784	92,258	88,346
C	23	Bolzano	40	212,950	98,840	103,558
C	57	Ancona	13	210,729	87,577	89,449
C	81	Catanzaro	41	205,261	57,913	51,101
C	73	Barletta	3	200,332	56,611	46,625

C	7	Novara	40	199,576	84,489	74,799
C	52	Arezzo	17	183,283	77,583	76,299
C	70	Avellino	46	182,803	56,529	51,080
C	55	Terni	22	174,195	62,411	58,045
C	20	Mantova	21	170,343	75,062	66,240
C	78	Potenza	33	168,522	53,421	46,855
C	31	Pordenone	18	162,838	73,345	72,086
C	69	Benevento	36	162,137	49,416	38,765
C	17	Lecco	45	161,479	69,038	66,752
C	44	Massa-Carrara	5	158,109	56,312	51,387
C	2	Biella	61	157,114	67,977	68,869
C	4	Cuneo	47	154,974	66,122	61,613
C	21	Cremona	42	146,927	60,742	54,468
C	89	Ragusa	6	144,864	46,971	39,629
C	6	Alessandria	40	142,948	56,983	53,011
C	46	Lucca	5	142,501	58,577	61,650
C	28	Bassano	19	139,192	61,081	63,856
C	83	Trapani	8	137,949	39,220	33,570
C	5	Asti	55	134,509	54,309	45,175
C	8	Genova	20	122,888	44,718	42,809
C	85	Caltanissetta	11	119,508	32,028	29,613
C	51	Siena	15	114,292	48,240	48,063
C	66	Campobasso	45	112,061	37,505	30,552
C	45	Viareggio	3	111,857	43,186	36,656
C	53	Grosseto	9	110,741	43,492	34,332
C	27	Rovigo	25	106,794	45,394	37,168
C	64	Teramo	19	103,438	38,662	35,381
C	58	Ascoli Piceno	17	102,583	38,653	33,128
C	63	L'aquila	37	101,512	37,628	34,394
D	79	Matera	7	89,149	30,028	26,300
D	37	Sassuolo	5	85,540	41,068	53,000
D	1	Aosta	38	75,763	33,674	30,321

Source: Elaboration from ISTAT Census Data, 2001.

c) Dynamic Metropolitan Areas. Spain

Class	Code	Metropolitan Area	N° Municipalities	Population	Resident employees	Jobs
A	36	Madrid	548	5,806,548	2,594,778	2,517,895
A	08	Barcelona	209	4,512,283	2,006,257	1,895,371
A	62	Valencia	129	1,696,810	702,494	650,475
A	57	Sevilla	60	1,396,538	482,528	451,694
A	10	Bilbao	103	1,094,644	433,310	386,306
B	06	Oviedo	39	897,681	324,038	298,949
B	37	Málaga	32	790,322	282,780	265,163
B	67	Zaragoza	277	786,055	329,605	317,371
B	48	Las Palmas de Gran Canaria	17	628,343	243,040	216,196
B	04	Alicante	8	572,617	235,445	224,732
B	43	Murcia	19	555,872	224,480	202,167
B	64	Vigo	28	550,531	220,087	201,912
B	53	Santa Cruz de Tenerife	18	538,450	210,682	187,970
B	26	Granada	77	534,326	179,281	162,577
B	47	Palma de Mallorca	37	528,634	238,101	223,327
B	19	A Coruña	32	485,446	196,956	179,838
B	20	San Sebastián	50	458,604	201,456	179,282
B	63	Valladolid	179	446,932	178,604	165,897
B	54	Santander	62	423,102	162,933	146,677
B	49	Pamplona	209	419,059	184,156	173,017
B	18	Córdoba	16	370,660	124,998	116,484
B	59	Tarragona	71	337,184	146,537	136,912
B	29	Jerez de la Frontera	4	326,640	101,678	90,199
B	13	Cádiz	4	318,247	97,726	96,770
B	65	Vitoria-Gasteiz	59	285,059	128,368	129,415
B	30	León	108	277,662	103,860	93,280
B	52	Salamanca	255	274,038	100,230	89,761
B	05	Almería	50	266,156	106,637	94,879
B	27	Huelva	21	254,559	87,784	83,643
C	45	Ourense	61	247,604	86,202	75,441
C	11	Burgos	234	223,938	93,641	89,591
C	25	Girona	82	217,099	101,873	97,841
C	55	Santiago de Compostela	19	204,783	83,827	81,393
C	15	Castellón de la Plana	22	203,855	90,035	87,008
C	14	Cartagena	2	199,227	72,380	67,481
C	33	Logroño	137	197,103	84,922	80,544
C	39	Marbella	24	191,885	77,549	89,787
C	32	Lleida	56	180,149	78,680	74,354
C	01	Albacete	29	179,173	68,122	67,857
C	03	Algeciras	3	178,642	57,787	53,162
C	07	Badajoz	15	173,087	60,062	58,362
C	23	El Ferrol	13	167,991	57,929	52,057
C	51	Pontevedra	13	154,010	59,976	51,714
C	38	Manresa	32	153,058	68,169	62,829
C	28	Jaén	6	137,621	48,437	47,843
C	50	Ponferrada	36	127,988	41,107	35,781
C	09	Benidorm	17	124,908	52,936	53,870
C	60	Toledo	31	122,981	51,465	52,560
C	12	Cáceres	25	119,773	44,536	40,984

C	46	Palencia	81	118,873	45,750	43,254
C	35	Lugo	9	115,892	46,054	44,961
C	21	El Ejido	12	109,861	54,174	56,579
C	24	Gandia	31	102,045	43,255	38,464
D	66	Zamora	77	98,014	34,874	30,954
D	58	Talavera de la Reina	22	94,555	35,432	30,225
D	56	Segovia	75	90,841	37,189	34,452
D	17	Ciudad Real	16	89,193	33,929	32,867
D	02	Alcoy	27	84,765	33,917	31,097
D	41	Mérida	19	82,019	27,826	28,003
D	22	Elda	2	81,731	32,869	31,994
D	34	Lorca	1	77,477	33,980	30,580
D	16	Ceuta	1	71,505	23,198	22,621
D	42	Motril	6	69,310	24,662	22,948
D	40	Melilla	1	66,411	20,925	20,217
D	44	Orihuela	4	64,830	25,387	22,112
D	31	Linares	3	61,597	17,777	15,993
D	61	Torreveja	4	59,747	20,121	22,627

Source: Elaboration from INE Census Data, 2001.

d) Dynamic Metropolitan Areas. Italy

Class	Code	Metropolitan Area	N° Municipalities	Population	Resident employees	Jobs
A	45	Milano	597	5,349,217	2,362,565	2,398,918
A	63	Roma	200	4,167,103	1,576,642	1,491,227
A	47	Napoli	119	3,379,563	818,883	757,209
A	74	Torino	341	2,220,872	923,163	895,660
A	29	Firenze	59	1,318,195	565,985	579,643
A	50	Palermo	39	1,044,280	262,835	222,121
B	11	Bologna	67	970,125	439,916	467,590
B	13	Brescia	122	889,245	386,418	386,155
B	33	Genova	65	885,366	322,328	316,213
B	19	Catania	34	801,280	218,712	191,239
B	49	Padova	85	761,658	333,885	322,521
B	8	Bari	25	741,827	225,943	222,176
B	10	Bergamo	177	735,726	322,607	319,355
B	82	Verona	79	726,449	316,849	306,455
B	15	Cagliari	79	614,625	202,459	175,884
B	81	Venezia	20	599,846	247,597	247,250
B	71	Taranto	28	517,539	145,678	111,801
B	65	Salerno	25	458,287	136,624	119,824
B	79	Udine	107	454,453	191,280	179,225
B	46	Modena	22	423,682	200,254	213,046
B	51	Parma	49	403,182	178,863	181,437
B	54	Pescara	42	388,612	140,294	130,963
B	80	Varese	97	381,102	165,771	143,992
B	52	Perugia	28	369,974	149,220	145,919
B	84	Vicenza	45	343,972	156,960	161,263
B	44	Messina	27	329,879	93,075	78,774
B	3	Ancona	24	329,452	138,387	140,930
B	62	Rimini	33	328,190	136,628	132,928
B	61	Reggio Di Emilia	28	326,510	148,648	147,845
B	77	Treviso	28	305,187	136,362	132,214
B	38	Lecce	28	290,827	85,750	74,705
B	56	Pisa	20	287,501	118,213	110,568
B	30	Foggia	22	266,176	77,673	64,588
B	22	Cosenza	53	266,044	79,899	66,983
B	55	Piacenza	43	254,636	106,542	100,277
B	60	Reggio Di Calabria	21	254,238	68,562	59,598
B	76	Trento	91	250,984	108,560	105,979
C	35	La Spezia	36	247,976	88,138	79,696
C	28	Ferrara	23	244,578	104,896	85,803
C	78	Trieste	6	242,235	94,820	93,904
C	70	Siracusa	12	237,410	63,054	54,695
C	48	Novara	46	218,188	92,486	81,326
C	67	Sassari	30	214,820	69,185	60,431
C	40	Lucca	28	211,461	85,027	84,656
C	14	Brindisi	10	207,340	57,768	47,618
C	12	Bolzano	35	197,395	91,401	97,275

C	20	Catanzaro	41	193,169	54,241	47,808
C	7	Avellino	46	184,051	57,009	51,191
C	4	Arezzo	16	181,403	76,776	75,867
C	39	Livorno	5	177,041	66,139	60,492
C	73	Terni	22	175,131	62,753	58,238
C	59	Ravenna	4	172,980	74,749	72,119
C	31	Forli	12	162,171	72,048	69,720
C	23	Cremona	51	157,663	65,119	57,792
C	57	Potenza	28	157,469	50,215	45,336
C	25	Cuneo	52	154,337	65,751	61,219
C	68	Savona	34	151,834	54,947	52,955
C	85	Viterbo	29	150,680	51,841	41,118
C	1	Agrigento	13	150,280	36,832	33,719
C	42	Massa	4	150,174	53,581	49,862
C	9	Benevento	34	143,850	44,403	34,688
C	2	Alessandria	35	131,104	52,194	50,143
C	6	Asti	52	129,945	52,496	43,836
C	75	Trapani	6	128,018	36,596	31,902
C	53	Pesaro	12	126,771	55,206	59,376
C	21	Cesena	8	123,129	56,606	52,289
C	36	Lamezia Terme	17	121,467	35,009	23,926
C	72	Teramo	23	117,682	44,204	39,741
C	27	Fano	18	116,537	48,009	43,205
C	64	Rovigo	25	115,958	49,000	39,977
C	24	Crotone	13	115,373	26,309	24,573
C	16	Caltanissetta	9	114,146	30,740	28,960
C	83	Viareggio	3	111,857	43,186	36,656
C	17	Campobasso	45	111,749	37,451	30,614
C	32	Gela	3	105,791	24,547	18,993
C	69	Siena	12	104,115	43,970	44,554
C	34	Grosseto	7	101,307	40,200	32,833
D	37	L'aquila	32	98,118	36,708	33,945
D	5	Ascoli	15	94,245	35,271	30,403
D	18	Carpi	5	94,014	45,210	43,279
D	58	Ragusa	5	92,225	30,858	26,809
D	26	Faenza	7	85,366	37,929	32,044
D	41	Marsala	2	85,114	21,764	16,355
D	66	Sanremo	16	79,456	29,192	24,630
D	43	Matera	4	75,018	26,039	24,534
D	86	Vittoria	2	63,317	18,215	10,643

Source: Elaboration from ISTAT Census Data, 2001.

*Annex 2. INE and ISTAT municipality codes by metropolitan area**a) Functional Urban Regions. Spain*

- Albacete: 02001, 02002, 02006, 02011, 02012, 02014, 02020, 02021, 02022, 02027, 02029, 02035, 02038, 02040, 02041, 02044, 02046, 02047, 02050, 02052, 02059, 02060, 02061, 02063, 02064, 02065, 02068, 02071, 02075, 02077, 02083, 02901, 02003

- Alcoy/Alcoi: 03007, 03008, 03016, 03017, 03020, 03022, 03032, 03035, 03036, 03038, 03039, 03056, 03060, 03067, 03068, 03072, 03073, 03086, 03092, 03103, 03106, 03009

- Algeciras: 11008, 11033, 11035, 11004, 11022

- Alicante/Alacant: 03004, 03046, 03050, 03059, 03077, 03078, 03090, 03118, 03121, 03122, 03014, 03065, 03119

- Almería: 04001, 04002, 04004, 04005, 04008, 04009, 04010, 04011, 04012, 04014, 04015, 04023, 04024, 04026, 04027, 04028, 04030, 04033, 04034, 04041, 04046, 04047, 04050, 04051, 04052, 04054, 04055, 04059, 04060, 04065, 04067, 04068, 04071, 04074, 04077, 04078, 04080, 04081, 04082, 04088, 04090, 04091, 04094, 04095, 04097, 04101, 04901, 04013

- Arona: 38001, 38017, 38035, 38052, 38006

- Ávila: 05005, 05012, 05017, 05022, 05027, 05029, 05030, 05035, 05039, 05040, 05041, 05044, 05049, 05052, 05053, 05058, 05059, 05061, 05062, 05064, 05065, 05067, 05073, 05076, 05079, 05080, 05081, 05083, 05087, 05092, 05093, 05096, 05107, 05115, 05119, 05120, 05121, 05123, 05125, 05128, 05130, 05131, 05133, 05135, 05136, 05138, 05139, 05140, 05141, 05142, 05143, 05145, 05148, 05149, 05151, 05158, 05160, 05166, 05169, 05172, 05173, 05175, 05176, 05179, 05185, 05188, 05190, 05191, 05194, 05195, 05196, 05197, 05204, 05205, 05206, 05209, 05210, 05211, 05212, 05213, 05219, 05220, 05222, 05224, 05229, 05230, 05232, 05234, 05237, 05238, 05239, 05243, 05245, 05247, 05251, 05252, 05253, 05254, 05256, 05257, 05258, 05260, 05263, 05264, 05265, 05902, 05019

- Badajoz: 06004, 06005, 06007, 06009, 06010, 06012, 06025, 06031, 06032, 06038, 06042, 06043, 06046, 06058, 06066, 06072, 06084, 06088, 06090, 06095, 06098, 06103, 06107, 06115, 06116, 06119, 06128, 06129, 06131, 06132, 06133, 06135, 06143, 06145, 06151, 06154, 06155, 06162, 06901, 06902, 10007, 10008, 10010, 10012, 10018, 10021, 10023, 10027, 10031, 10032, 10038, 10049, 10052, 10069, 10082, 10115, 10118, 10125, 10126, 10133, 10145, 10149, 10158, 10161, 10162, 10163, 10165, 10168, 10170, 10177, 10178, 10188, 10192, 10193, 10194, 10198, 10201, 10208, 10218, 06015, 06083, 10037

- Barcelona: 08001, 08003, 08005, 08006, 08007, 08009, 08013, 08014, 08020, 08021, 08023, 08025, 08026, 08028, 08030, 08032, 08033, 08035, 08039, 08040, 08041, 08042, 08043, 08046, 08051, 08053, 08054, 08055, 08058, 08059, 08063, 08064, 08066, 08068, 08069, 08070, 08072, 08074, 08075, 08076, 08081, 08082, 08086, 08087, 08088, 08091, 08095, 08097, 08106, 08107, 08108, 08119, 08120, 08122, 08123, 08125, 08127, 08134, 08138, 08139, 08146, 08147, 08148, 08153, 08156, 08157, 08158, 08161, 08162, 08163, 08168, 08179, 08181, 08193, 08197, 08198, 08202, 08203, 08204, 08207, 08208, 08209, 08210, 08214, 08222, 08223, 08224, 08230, 08231, 08234, 08235, 08238, 08239, 08242, 08244, 08248, 08256, 08257, 08259, 08261, 08264, 08266, 08267, 08269, 08270, 08273, 08276, 08277, 08281, 08282, 08286, 08289, 08290, 08291, 08294, 08295, 08296, 08300, 08306, 08307, 08902, 08905, 43002, 43028, 43030, 43037, 43050, 43051, 43090, 43105, 43111, 43120, 43131, 43163, 08015, 08019, 08089, 08029, 08056, 08073, 08077, 08096, 08101, 08105, 08114, 08115, 08118, 08121, 08124, 08126, 08135, 08136, 08159, 08167, 08169, 08172, 08180, 08184, 08187, 08194, 08196, 08200, 08205, 08211, 08217, 08219, 08221, 08245, 08252, 08260, 08263, 08279, 08301, 08904

- Benidorm: 03011, 03045, 03048, 03069, 03094, 03098, 03107, 03112, 03124, 03139, 03031

- Bilbao: 01004, 01036, 01042, 09410, 39020, 39030, 39036, 39101, 48002, 48003, 48005, 48006, 48008, 48009, 48010, 48011, 48012, 48014, 48016, 48017, 48021, 48022, 48023, 48024, 48025, 48026, 48028, 48031, 48033, 48035, 48036, 48037, 48038, 48040, 48041, 48042, 48043, 48045, 48046, 48048, 48051, 48052, 48053, 48055, 48056, 48061, 48064, 48065, 48066, 48068, 48069, 48071, 48075, 48076, 48077, 48079, 48080, 48081, 48083, 48085, 48086, 48087, 48089, 48090, 48092, 48093, 48094, 48096, 48097, 48901, 48902, 48903, 48904, 48905, 48906, 48908, 48912, 48913, 48013, 48015, 48020, 48029, 48044, 48054, 48078, 48082, 48084

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- Coruña (A): 15001, 15003, 15005, 15008, 15009, 15014, 15017, 15019, 15021, 15024, 15026, 15027, 15029, 15031, 15041, 15043, 15047, 15048, 15058, 15063, 15064, 15068, 15075, 15080, 15090, 15091, 15093, 15030

- Donostia-San Sebastián: 20002, 20006, 20007, 20009, 20010, 20014, 20028, 20031, 20036, 20040, 20041, 20046, 20053, 20054, 20060, 20061, 20063, 20064, 20067, 20071, 20072, 20073, 20075, 20903, 31024, 31117, 20045, 20069, 20902

- Ejido (EL): 04003, 04007, 04020, 04029, 04038, 04057, 04073, 04903, 18141, 18181, 18903, 04902

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- Ferrol: 15004, 15015, 15018, 15035, 15051, 15054, 15055, 15069, 15076, 15087, 15036

- Gandia: 46002, 46023, 46033, 46034, 46037, 46043, 46046, 46048, 46055, 46057, 46061, 46066, 46091, 46113, 46127, 46140, 46146, 46153, 46168, 46187, 46188, 46195, 46196, 46198, 46208, 46211, 46218, 46240, 46255, 46131

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b) Functional Urban Regions. Italy

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c) *Dynamic metropolitan areas. Spain*

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 - Almería: 04001, 04002, 04004, 04005, 04009, 04010, 04011, 04012, 04013, 04014, 04015, 04023, 04024, 04026, 04027, 04028,
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- Cartagena: 30016, 30041
- Castellón de la Plana/Castelló de la Plana: 12009, 12001, 12025, 12028, 12029, 12031, 12033, 12040, 12041, 12055, 12051, 12085, 12094, 12105, 12119, 12120, 12117, 12122, 12124, 12128, 12132, 12139
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- Córdoba: 14005, 14017, 14018, 14021, 14025, 14027, 14033, 14041, 14047, 14050, 14053, 14059, 14065, 14067, 14068, 14073
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- Donostia-San Sebastián: 20001, 20002, 20016, 20004, 20005, 20006, 20906, 20007, 20008, 20009, 20010, 31024, 20014, 20903, 20904, 20021, 20022, 20023, 20024, 20069, 20031, 20067, 20907, 20039, 31117, 20040, 20041, 20036, 20042, 20044, 20045, 20046, 20047, 20048, 20902, 20050, 20052, 20053, 20054, 20063, 20905, 20060, 20061, 20064, 20071, 20072, 20073, 20075, 20079, 20028
- Ejido (EL): 04003, 04007, 04020, 04029, 04038, 04902, 04046, 04057, 04903, 18141, 04073, 18181
- Elda: 03066, 03104
- Ferrol: 15004, 15015, 15018, 15025, 15035, 15036, 15049, 15051, 15054, 15055, 15069, 15076, 15087
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