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**The Economics of International Monies**

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**Abstract:** The economics of international monies is likely to be informative about the future of the euro. The authors summarize the history of international monies, from the gold solidus introduced in the fourth century to the present. They identify four common characteristics of these currencies: high unitary value; relatively low inflation rates; issuance by major economic and trading powers; and spontaneous, as opposed to planned, adoption. Recent theoretical literature supports the importance of the characteristics, while recent theories' common implication of multiple equilibria supports the importance of spontaneous adoption as developed by Menger and Hayek.

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Key words: monetary history, international money, gold coinage

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## **The Economics of International Monies**

### **1. Introduction**

In January 2000, the euro became a unit of account and a circulating medium two years later in most but not all of the EU countries. As of this writing, the change from the individual domestic currencies in the 12 countries involved has been seamless.

Denmark, Sweden and the United Kingdom remain outside the system, however, and show little inclination at the moment to alter their status. In Denmark and, much more recently, Sweden, the only two countries to hold a referendum on becoming part of the eurozone, voters overwhelmingly rejected the euro. In the United Kingdom, with public opinion polls pointing to a similar result, the referendum has been put off indefinitely. At the same time, the value of the euro relative to both the U.S. dollar and sterling has been subject to sizable movements, depreciating substantially at the outset, then bouncing back and finally as of this writing moving back down a bit again.

Despite these negative developments, most observers regard the euro's future as positive and certainly much better than appeared to be the case a decade ago. At that time, devaluations and widened currency bands shook the Exchange Rate Mechanism (ERM), and skepticism with regard to the implementation of a single European currency was the rule among both economists and traders and other financial professionals. A key reason for the shift in opinion was the change that took place in the monetary and inflation environments in the countries involved, in particular the greater convergence to the low and stable rates of inflation of Germany and the countries closely linked to it.

What is the likelihood of this success continuing? Is the euro likely to become a dominant, or the dominant, international money in the world, as some of its supporters hope?

In this paper we attempt to shed light on both issues. We begin by examining the long history of international monies and common currencies. With the lessons derived from this historical analysis as backdrop, we go on to discuss the theory surrounding these issues.

Our historical survey begins with a discussion of the Byzantine gold solidus or bezant introduced by the Emperor Constantine in the fourth century and used as a world currency for the next seven centuries. We continue with a review of medieval monetary history and the international currencies of the Italian city states<sup>1</sup>. We then turn to a discussion of the various international monies that have existed from the early modern period to the present and the currency unions that were formed in Europe and elsewhere in the more recent part of this period.

In discussing the theory, we focus on a set of factors that history suggests affect the establishment of common currencies and, more important, their longevities. Recent theoretical analyses based on trade and financial markets have indeterminacies that cannot be resolved by those theories. The analyses of Carl Menger (1892) and Friedrich A. Hayek (1978a) provide some important clues with regard to the choice of the actual international money. In both Menger's and Hayek's analyses, the key distinction is between institutions -- in this instance monetary institutions -- that are the result of human action but not human design and institutions that are planned and orchestrated from on high. We conclude with a discussion of their thinking and its intellectual roots.

## **2. Historical Overview**

### ***2.1. The Early Middle Ages***

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<sup>1</sup> On these issues see Cipolla (1967) and (Lothian, 2003).

International monies, monies that circulate for use in transactions across national boundaries, begin with the silver drachma first coined in ancient Athens in the fifth century B.C. (Chown, 1994)<sup>2</sup>. Judged on the basis of the hoards that have been uncovered, not just within the Mediterranean region but throughout Europe and well into Asia, the coinage of Rome – first the gold *aureus* and later, after the currency reforms of Augustus, the silver *denarius* – became the drachma's successor<sup>3</sup>. Beginning with Nero (A.D. 54-68) and continuing into the early fourth century, currency debasement and inflation became the rule. An unsurprising effect of this continual depreciation was a decline in the acceptability of the Roman coinage outside the narrower confines of the Roman empire. The *denarius*, which had its specie content reduced, ceased entirely to function as money internationally. The *aureus*, which kept its fineness in terms of specie but was issued as a lighter coin, became more commodity than money, being valued by weight rather than at face value.

After earlier attempts at reform failed, the Emperor Constantine introduced a new currency, the *solidus*. Called the *nomisma* by the Greeks and the *bezant* by Western Europeans, the *solidus* continued to be minted in Byzantium until that city fell to the crusaders in 1203, and for a while thereafter was still minted in Nicea, the new seat of the then much diminished Byzantine Empire.

The *solidus* was a relatively heavy, full-bodied gold coin meant for use in large transactions. It soon became an international currency. A contemporary observer, the Greek monk Cosmas Indicopleustes, writing during the reign of the Emperor Justinian I (A.D. 527-565), reported that the

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<sup>2</sup> Certain parts of the historical discussion draw heavily on our earlier paper (Dwyer and Lothian, forthcoming).

<sup>3</sup> This discussion of Roman currency draws on Einzig's (1962) monograph on exchange-rate history. As Cohen (1998) points out, there was a substantial overlap period after Rome's ascendancy in which the silver drachma continued to circulate along with the Roman coinage.

*solidus* was “accepted everywhere from end to end of the earth.”<sup>4</sup> It is, he went on to say, “admired by all men in all kingdoms, because no kingdom has a currency that can be compared to it.” The economic historian and medievalist R.S. Lopez (1951) in reviewing the *solidus*’ history used the term “Dollar of the Middle Ages” to describe it. Based on the hoards of coins that subsequent research has uncovered, he traced a very large sphere of influence from England to India (an area in which he claimed (p. 211) it was accepted “as an instrument of payment as good as gold itself.”)

The *solidus* contained the equivalent of 4.5 grams of pure gold. The British gold sovereign and the ten-dollar gold U.S. Eagle by way of comparison contained roughly 8.0 and 8.8 grams, respectively. Valued at current market prices the gold in the *solidus* would be worth roughly \$42 and the gold in the eagle and the sovereign \$73 and \$68 respectively. Numismatic evidence suggests, moreover, that the *solidus*’ gold content varied little from the fourth century through the mid-tenth century.

The result was an international money with an historically unparalleled life span. The *solidus* did not, however, enjoy a monopoly over this full period. From the end of the seventh century, it shared its position with the *dinar*, an almost identical coin minted in various parts of the Moslem world. Introduced in the last decade of the seventh century by Abd el Malek, the fifth caliph (A.D. 685-705) of the Syrian Umayyad dynasty, the *dinar* like the *solidus* kept a stable metallic content for centuries.

The fall from grace of the *solidus* and *dinar* began at roughly the same time and for very much the same reasons. Fiscal strains led to increased money creation which for commodity monies meant debasement in one or both of two forms -- a decrease in the weight of the coins or alteration of their

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<sup>4</sup> The phrase “dollar of the middle ages” is that of R.S. Lopez (1951). Both Lopez (1951, p. 209) and Cipolla (1967, p. 15-16) cite the statement by Indicopleustes. Cipolla goes on to discuss corroborative evidence reported by earlier historians of the subject.

specie content, their fineness. From the standpoint of the usefulness of the currency in trade and hence confidence in it, the first was the less harmful of the two. Coins could be valued by weight as would indeed be done for substantially worn coins even in the absence of debasement.

For the *solidus*, debasement came in the form of reduced weight starting in the late tenth century under the Emperors Nicephorus Phocas (963-969) and John Tzimiskes (969-976) and continuing into the eleventh. The cause, as so often has been the case, was the need to finance high levels of government expenditures<sup>5</sup>. The death knell for the *solidus*' status as an international currency was sounded in the late eleventh century when the alloy was altered. Nevertheless, a *solidus* of close to the old weight was still minted (along with inferior coins) in the early thirteenth century in Nicea following the fall of Constantinople to the Crusaders in 1203. The *dinar* also began to be debased in the late tenth century. The cause, again here too, appears to have been largely fiscal.

## ***2.2. The Thirteenth Century Commercial Revolution and the European Return to Gold***

Although the reach of the *solidus* did extend well into Northern Europe, the Mediterranean region was where it was used most extensively. Northern Europe, and Western Europe in general, had no counterpart to the *solidus* and was otherwise less of a monetary economy than either the Byzantine Empire or the Moslem nations.

In the thirteenth century that situation changed. The thirteenth century was extraordinary in a number of ways. By all accounts it was a time of great learning and considerable scholarly interchange<sup>6</sup>.

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<sup>5</sup> Sussman (1993) presents a sound analysis of later debasements which illustrates the general principles and raises the right questions. Rolnick *et al.* (1996) present some stylized observations about debasements and Velde *et al.* (1999) present a simple analysis that highlights the general asymmetric information that can rationalize the profitability of debasements.

<sup>6</sup> See Spufford (1984) on the commercial revolution and the financial developments that accompanied it. On broader cultural issues – philosophical and economic thought and university life – see Gilson (1991) and Schumpeter (1954).

It was also the start of a European commercial revolution, the chief manifestation of which was substantially increased trade, not only within Europe itself but between Europe and the rest of the then known world. It was, in addition, a time of considerable financial innovation, including the return to gold coinage in Western Europe.

International trade was centered around the fairs that were held regularly throughout Europe, the fairs of Champagne being the most important. These fairs also were foreign-exchange centers. Initially the money changers at the fairs confined their activities to manual exchange, the changing of one type of coin for another. Then as bills of exchange increasingly came into use, the money changers, as did some merchants themselves – whence the term “merchant banker” – increased their roles and became intermediaries in this market.

The reintroduction of a Western European gold coinage took place in 1252 with the striking of two full-bodied gold coins in Northern Italy – the *genoin* of Genoa and then a few months later the *fiorina* (or *florin*) of Florence. For the next century and a half these two coins, the florin particularly, were the world currencies. In the fifteenth century, however, their place was taken by the *ducato* of Venice. All three coins circulated side by side with coins of two other sorts – token coins used in small transactions and silver coins used in somewhat larger transactions.

Gresham’s Law did not come into play in any of the three instances because exchange rates among the various coinages remained flexible. Judged by the data that exist for this period there was a surprisingly active market in foreign exchange. Exchange-rate data, in fact, indicate why the two coins, the *florin* and the *genoin*, proved attractive and became international currencies. We can see this in Table 1 which lists exchange-rate quotes at fifty-year intervals for a variety of currencies relative to the *florin*.



Two features of the data are immediately apparent. The first is the noticeable depreciation of all currencies relative to the *florin* indicated by the upward trend in all of the exchange rates. The second point is the substantial difference across countries in the pace at which the exchange-rate depreciation occurred. The English pound sterling, for example, showed relatively little movement, a drop in value of 0.2 percent per year over these two and a half centuries; the Castilian *maravedi*, in contrast, registered a decline of 2.0 percent per year over the 200 years for which data on it are available.

A major cause of these movements was the series of debasements that took place in all of the European countries throughout this era. A second influence was the discovery and subsequent mining of silver in several countries of Europe during the fifteenth century. The influence of currency debasement can be seen quite clearly in Table 2 which lists the percentage changes over the full period 1252-1500 of a subset of the *florin* exchange rates together with estimates of the degree of debasement. The two are quite clearly related. The simple correlation and the rank correlation between the two are .94.

The depreciation of these currencies does not seem to have been matched by increases in the various countries' price levels. The likely reason is that increases in money supplies were themselves matched at least to some degree by increases in real output and in desired quantities of money demanded.

These currencies, therefore, also served as units of account and as a base for the credit instruments – the bills of exchange – that beginning in the thirteenth century evolved into the principal form of international settlement<sup>7</sup>. The principal purpose of these bills of exchange was to eliminate the

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<sup>7</sup> De Roover (1974, pp. 210-212) trace the development of bills of exchange to the letters of exchange and *cambium* contracts used a century or so before. See McCusker (1978, pp. 19-23) and Neal (1990, pp. 6-9) for

need for specie to be shipped each time goods were bought and sold. The mechanism was simple and evidently also quite effective, since the bill of exchange remained the major form in which foreign exchange transactions were affected throughout most of the nineteenth century<sup>8</sup>. Discountable bills still survive in modified form today, with payment now commonly being ensured by letters of credit.

### ***2.3. Common Characteristics of Early International Monies***

Cipolla (1967) reviews monetary developments in both the early and later medieval period and points to three common characteristics of the various international monies. The first is high unitary value. We have already discussed this in connection with the solidus. It was also true of the dinar and three Italian coins. The dinar contained approximately 4.25 grams of gold and the three Italian coins contained approximately 3.5 grams. Valuing these again at today's price of gold of roughly \$290 per troy ounce, this works out to prices of roughly \$40 and \$32 respectively. In the United States today by way of comparison, the largest bill commonly used in cash transactions is a twenty-dollar bill.

The second characteristic that the medieval monies shared during their respective heydays was intrinsic stability. They all kept the same weight and fineness during these periods though their values in terms of goods and services did change over time. Correspondingly, in each instance after debasement set in, the currency eventually ceased to serve as an international money.

The third characteristic is that the various currencies were all issued by strong economic powers that were active in international trade. Since we will go on to consider international monies in today's context of fiat monies, it is useful to consider how well these apply to that world.

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discussions of the mechanics of the transaction involved in the use of bills of exchange, and Einzig (1962) for a broader historical treatment.

<sup>8</sup> For a discussion of the mechanics of transactions involving bills of exchange see Lothian (2003).

The second of these requisite characteristics, intrinsic stability, would seem to be the most relevant for the success of fiat monies also. In current terminology, it provided a nominal anchor. It applies with at least equal force to fiat monies as to commodity monies since the real value of fiat money can be easily affected by the issuer, something not as directly manipulable by issuers of commodity monies.

The rationale for the third observed characteristic, a large economy with a substantial presence in world trade, is somewhat harder to pin down. Recently developed search-theoretic models of money, which we review below, suggest however that such scale effects do indeed matter. An alternative view is that a strong trade-oriented economy is simply an indicator of brand-name capital. Like sterling during the period in which Britain was the world's major power and the dollar today, such currencies could be viewed as subject to less risk of political upheaval. In either case, this generalization again applies with equal or greater force to fiat monies.

High unitary value seems to be another matter completely. It is certainly not much of a restriction on fiat monies, because fiat monies weigh relatively little and it is cheap to change the units to whatever value makes them useful in international transactions. Cipolla, however, suggests that it might in fact be a mark of prestige. Lopez (1951) in his discussion of early medieval monies makes somewhat the same observations. He says (p. 214-215):

Clearly, then, the bezant was more than a lump of gold. It was a symbol and a faith, the messenger of the divine emperor to his people and the ambassador of the chosen people to other nations of the world. We cannot make fair appraisal of the monetary policies of the empire in strict economic terms since moral and psychological values also were involved and

since these values by affecting the internal stability and international prestige of the state had, in their turn, a bearing on economic conditions.

We think it is also useful to make explicit a fourth characteristic of these various world currencies: All of them were simply adopted. None of these international monies arose due to anyone's initial intention to create a new international money. Rather, in each instance their roles as international monies evolved due to their becoming generally acceptable to others over time. They thus achieved their status without any laws being passed, any official monetary conferences being held, or any foreign ministers issuing joint communiques. They became world monies, to use Hayek's (1978b) terminology in the article of that name, as "the result of human action and not of human design."

### **3. International Monies and Common Currencies from the Seventeenth Century on**

As the sixteenth century wore on, the center of international trade shifted from the Mediterranean region and the Italian city states to the northwest corner of Europe, first to Antwerp and then rather abruptly near the close of that century to the Dutch Republic. In the century that followed, the Dutch economy experienced rapid growth. The United Provinces as a result became the world leader in shipping and in trade as well as in international finance. Not surprisingly, the Dutch currency became the key currency in international transfers. It remained so, moreover, for most of the seventeenth and eighteenth centuries (see Dehing and 't Hart, 1997). Its strong suit, in addition to the preeminent Dutch economic and financial position, was its intrinsic stability.

The rise of the guilder was an evolutionary process. At the end of the sixteenth century, close to 800 different foreign coins were accepted in the Dutch Republic as money, and by 1810 the number had increased to nearly 1000 ( Dehing and 't Hart, 1997). Out of this bewildering array, the guilder

emerged as the unit of account and the primary transactions currency. These two functions were, however, split between two versions of the currency. The guilder banco, the deposit entries on the books of the Bank of Amsterdam, became the unit of account. The circulating silver guilder came to serve as the medium of exchange. The two guilders – banco and coin – were closely, but not rigidly, linked. In 1638 the Amsterdam magistrates set a par value for the bank money in terms of the circulating medium, with the guilder banco at a slight premium. This premium, the *agio*, remained generally small and quite stable. Over the period 1638 to 1775, the *agio* averaged 4.1 percent, implying an average internal rate of exchange between the two of 104.1 in guilder coinage per 100 guilder banco. The standard deviation of the *agio* over this period was only 1.1 percent.<sup>9</sup> The debasements that had been characteristic of the guilder until roughly 1630, therefore, clearly had become a thing of the past. As John McCusker (1978, p. 42) summarized the situation, “This unchanging metallic content ... during the seventeenth and eighteenth centuries made Dutch money – with sterling – one of the soundest, most stable currencies in the world.”

During the course of the seventeenth century, Dutch economic growth slowed appreciably and English growth began to accelerate (Israel, 1995). Near the end of that century, England started to develop into a financial power. The initial event here was the chartering of the Bank of England in 1694. Rapid development of English commercial banking followed. In the latter half of the eighteenth century, the number of London banks increased close to threefold and the number of banks outside London – the country banks – grew even faster, from a dozen or so in 1750 to 334 in 1797, to double that number in 1810 (Ashton, 1955, pp. 179-183). During this period, the London Stock Exchange also was formed and an active market in foreign exchange developed.

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<sup>9</sup> These data were taken from McCusker (1978, Table 2.6, pp.46-51).

By the last quarter of the eighteenth century, England had replaced the Dutch Republic as the world's leading trading nation and London had replaced Amsterdam as its chief financial center (Jonker, 1997). Throughout, sterling remained a relatively stable currency and, although this stability was temporarily interrupted in the decade or two surrounding the Napoleonic Wars, it was reestablished soon afterward and maintained until the start of the First World War. Sterling as a result became the new international currency, benefitting not only from its inherent stability but also and, we suspect more importantly, from the new British primacy in international trade and finance.<sup>10</sup>

The United States became the world's largest economy in the late nineteenth century, with U.S. real GDP surpassing U.K. real GDP in the last third of that century. British financial and monetary dominance, however, continued until the start of the First World War. With the outbreak of war came substantial gold flows from Europe, including the United Kingdom, to the United States. New York, which had already become a major financial center, benefitted and London lost. After the Armistice in November of 1918, the world tried to get back to normal. Many of the belligerent countries returned to gold in the early 1920s. The United Kingdom only did so in 1925, after first experiencing half a decade of wrenching deflation. Sterling retained some of its status as an international money and reserve currency for a time, but the position of the U.S. dollar in both regards strengthened. Then the Great Depression and World War II intervened and financial and trade links between countries, as much else, got disrupted.

At the Bretton Woods Conference in 1944 the U.S. dollar was designated the official reserve currency of the fixed-exchange-rate system designed at that meeting. After the war ended, the dollar not only took on this role but also became an international money and the currency used in domestic

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<sup>10</sup> See Benjamin J. Cohen (1998, p.31-32) for a discussion of the links between Britain's increasing importance in international finance post-1815 and the rise of sterling as an international currency.

transactions in various countries. A good flavor for what went on during this period and its resemblance to times past can be had from Cipolla's discussion (1967, p.13) in his monograph on Medieval monies in which, like Lopez (1951), he likens the solidus to the dollar.

These pieces of paper [i.e. dollars], I knew, were more generally acceptable than any European currency. In any part of Europe there could be no difficulty in finding people who would take them as money. I could spend then everywhere, asking for everything. They were, they are, the international currency *par excellence*.

Fixed exchange rates among the world's currencies broke down in 1971 under the pressures unleashed by inflationary monetary policy in the United States (Darby, Lothian, et al., 1982; Bordo, 1993). At the time it was widely believed that the move to floating exchange rates that followed would lead to a substantial diminution in the dollar's role. This proved wrong on several counts. For one thing, official holdings of dollars as reserve assets remained high and in the decades that followed greatly increased. So too did private demands for dollars, particularly once the United States got inflation under control and as other countries' inflation scenarios worsened.

### ***3.1. Further Empirical Generalizations***

Later experience also is consistent with the Cipolla's emphasis on the importance of country size and prominence in trade as well as stability of value. What also appear to be important are financial development and financial sophistication. All three of the later international currencies – the guilder, sterling and the dollar – were issued by countries with dominant positions in international finance and relatively unfettered markets. Cohen (1971, 1998) discusses this last characteristic under the headings of “exchange convenience” and “capital certainty.” George S. Tavlas (1998) makes a similar point. He states that:

“the issuing country should possess financial markets that are substantially free of controls, broad (that is, containing a wide variety of financial instruments), and deep (that is, having well-developed secondary markets).”

Tavlas argues additionally that the issuing country must be politically stable and militarily powerful. This was certainly true of the three countries issuing these later international monies. It was also the case for the issuers of the earlier monies.

#### **4. Common Currencies and Currency Unions**

What then can be said about common currencies and currency unions? What does history tell us about this question, which it could be argued is particularly germane to the Euro and its prospects?

In answering this question and discussing experience with common currencies, it is useful to distinguish between two sets of arrangements – common currencies within some unified political whole and common currencies shared by otherwise independent countries. We discuss the second of these first. The two classic examples here are the Latin Monetary Union and the Scandinavian Monetary Union, both of which came into being in the second half of the nineteenth century. A third is Great Britain and Ireland. We then go on to discuss three unilateral arrangements – Germany, Italy, and the United States.

##### ***4.1. Multinational Currency Unions***

The Latin Monetary Union, a currency union linking France, Belgium, Italy and Switzerland got its start at French initiative at the Paris Conference of 1865. All four countries were on the bimetallic standard and the initial impetus for the union came about following a fall in the price of gold and the resultant strains this imposed in bimetallic countries. As Chown (1994, pp. 85, 86) citing earlier



commentators points out, whether these were of great enough importance to alter the system is debatable<sup>11</sup>. In any event, change it did and the result was a gold standard in which each country coined both gold and silver, each country's coins were accepted in the other three countries and the silver coins made up a subsidiary coinage. For a time the union worked well enough. But then the relative prices of the two metals changed initiating a new round of pressures and France and Italy for fiscal reasons began issuing paper currencies. These difficulties, though a source of strain, did not cause the demise of the system. The Latin Monetary Union failed after the substantial increase in money supplies that accompanied World War I.

The Scandinavian Monetary Union, a gold-standard currency union linking Denmark, Norway and Sweden, was formed in 1873, less than a decade after the formation of the Latin Monetary Union. All three countries had been on the silver standard and had histories of interchangeable notes and coins. According to Bordo and Jonung (2000, pp. 26, 27) four factors were responsible for the currency union. One was the desire to switch to gold since Britain and Germany, who were both on gold, were major trading partners of the countries involved. The other three were the eradication of existing arbitrage opportunities among the currencies that had led to inflows of Danish and Norwegian coins to Sweden; a desire to switch to decimal units, which was a secondary feature of the new united currency, the *krona*; and the then burgeoning sentiment of "Scandinavism." Like its southern European counterpart, Scandinavian Monetary Union did not, however, survive World War I. The krona was made inconvertible in 1914, all three countries inflated and the Danes and Norwegians did so at a greater rate than the Swedes. The initial result was the change in official parities that was effected in 1915; the end result was a complete breakdown of the system.

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<sup>11</sup> France was, however, also the major force behind the conference held two years later to consider a common world money.

A third multinational monetary union (though not always considered as such) is the currency union that existed between Great Britain and Ireland with one interruption from 1737 until 1979. Ireland at the time of the English invasions in the seventeenth century had not seen the spread of the money economy. Thereafter English gold and silver coins began to circulate in Ireland but at premia relative to their values in England. In 1701 the disparity between the two was made official and the rate between the two was set at 1s.1d. Irish per 1s. sterling. In 1737 this was changed to 22s.9d. Irish per sterling guinea (i.e. 21s.), implying a premium on sterling of  $8\frac{1}{3}$  percent. This premium continued to hold until 1797 when both countries suspended specie payment. Within a year, the two currencies had depreciated relative to gold and the Irish pound had depreciated relative to sterling. In 1823, both returned to gold with par between the two currencies set at one pound to one pound and sterling was made legal tender in Ireland, which in the interim had been annexed to English by an act of the English Parliament. The two currencies remained united even after the 1922 formation of the Irish Free State and the post-WWII founding of the Irish Republic until 1979. At that point the Irish punt and the pound sterling were decoupled and Ireland became part of the ERM. The impetus for the move was twofold – to escape the still high UK inflation and to forge closer links with the countries of the European continent.

#### ***4.2. National Currency Unions***

The United States, Germany and Italy are all examples of countries that at one time had regional currencies and that eventually adopted a common currency. In the United States the move to a common currency came with the signing of the United States Constitution on 1789. It gave Congress the sole power to coin money. As Bordo and Jonung point out, however, this only went part way since the individual states chartered banks and these banks issued bank notes. Nevertheless it was only during

the Civil War period (1861-65) that the currency union broke down, and that breakdown ended with the war.

For Germany and Italy, as in the case of the United States, common currencies came following political unification. In Germany this happened with the establishment of the Reichsbank in 1875. In Italy, it came close to a decade and half earlier. There political unification was completed in 1861. A year later a unified coinage was introduced. In Italy, the unified currency survived continuously thereafter. In Germany, however, it was interrupted following the post-WWII division of the country and the establishment of the Soviet-backed regime in East Germany (1945-90).

#### ***4.3. Conclusions with regard to Currency Unions***

The principal conclusion that comes out of the analysis of the nineteenth- and twentieth- century experience with currency unions is that political union, if not actually a sine qua non, matters greatly, affecting both the establishment of currency unions and their continued existence. In each instance in which currency union broke down, political union had either broken down itself or had never been established. In both sets of circumstances, after shocks of one sort or another intruded, the system crumbled. Sometimes these shocks were monetary; in more than a few instances they were real shocks, brought about by various wars.<sup>12</sup>

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<sup>12</sup> There are, however, examples that run counter to this assertion: the CFA Franc Zone in Africa and the East Caribbean Currency Area as well as a number of European countries -- in several cases city states -- like Andorra, Liechtenstein, Luxembourg, Monaco, San Marino and Vatican City that either linked their currencies to that of a larger neighbor or used the neighbors currency itself. These may, nevertheless, be the exceptions that prove the rule since all of these countries are very small and hence perhaps less not likely to vie politically with either their neighbors or with one another.

## 5. Theoretical Considerations

On one level, it is trivial to say that international fiat monies have arisen due to their being accepted as international monies. A domestic fiat money arises due to its being generally acceptable in transactions, and there is no obvious reason that an international fiat money should be any different. In fact, the level of indeterminacy is more obvious for international fiat money. It may seem obvious that Thai people would prefer to use the Thai government's fiat money. It is much less obvious whether a Thai will pick American, Brazilian, British or Swiss money when using non-Thai money.

If legal restrictions are ignored, there is no particular reason to expect people in Thailand to bear substantial costs to use money issued by the Thai government rather than by some other government. While people may be willing to bear some costs to use domestically produced money due to national pride or other nonpecuniary considerations, there is no reason to think that they will bear substantial costs. Programs to encourage people to buy domestically seldom, if ever, succeed. People buy the clothing that has the highest value to them personally, even if it is produced by foreigners. There is an important difference, though, between money and other domestic goods such as clothes. The money that is useful depends on what money is used by others, whereas a pair of shoes will be equally useful whether everyone else wears domestic or foreign shoes. There is a coordination problem that must be solved for choosing money, a problem that is largely irrelevant for clothes. It would be easy, though, to overemphasize the greater importance of coordination for money compared to other goods. Driving a foreign car is more useful if some other people drive one too because repair facilities will be nonexistent otherwise. The producer of the good, whether of car or money, has an incentive to assist users.

When all this is said, the choice of an international fiat money still has a substantial indeterminacy not generally present elsewhere. Why do people in the British Virgin Islands use United States dollars rather than United Kingdom pounds sterling? Arguably, the proximity of the United States Virgin Islands which use dollars is a big influence. This begs the question, though, because the United States Virgin Islands could use pounds sterling. It might seem that legal-tender laws, which require that a particular money be acceptable in payment, resolve the question to some extent. Everything else the same, if one money is legal tender and the other is not, the one that is legal tender seems likely to be the money used. Alternative monies rarely are perfect substitutes though.

### ***5.1. More Stable Money***

One reason that alternative monies are not perfect substitutes is that likely inflation rates for different monies can be quite different. Expected inflation and variable unexpected inflation impose costs on holders of the money, and both expected inflation and variable unexpected inflation can generate revenue for an issuer of money. Expected inflation is costly to a holder of money because the real value of the money depreciates while it is being held. More variable unexpected inflation can generate costs because relative prices are less predictable and the risk of engaging in various activities is higher. Expected inflation generates revenue directly to the issuer because printing more money creates higher inflation. More variable unexpected inflation can generate more revenue because the unexpected higher inflation can be generated by printing more money, and the unexpected lower inflation raises the real quantity of cash balances demanded, which can be provided by printing more money (Aurenheimer 1974). The literature on time consistency and related issues, starting with Barro and Gordon (1983), shows that alternating periods of high inflation fueled by printing money and low inflation with money printed to provide the increased demand for money are difficult to sustain as an equilibrium. Even so,

the incentive to produce such an outcome means that it can affect even a rational expectations equilibrium. Moreover, this incentive can affect the transition to a rational expectations equilibrium when agents are learning the preferences of the money issuer.

In models with learning, governments can acquire a reputation for producing low, predictable inflation, but they also can acquire reputations for producing high inflation (Sargent 1999). Even if the choice of local currency is affected by legal tender laws, the choice of an international money is not affected directly by such laws. Hence, a money's reputation is all the more important for what money will be used as international money. As a result, it is not surprising that Cipolla (1967) places substantial weight on the stability of the money for determining what will be used as international money. It surely is important.

## ***5.2. International Trade***

Why might it also matter how much international trade is done by a country, as Cipolla (1967) suggests? At first glance, it is not obvious why this should matter at all. Even though Switzerland is a small country, people might well find Swiss francs to be the most useful currency and the importance of inflation would suggest that as a real possibility. Even if a high-inflation country engages in a lot of trade, why would anyone want to use its money as an international medium of exchange?

Reflection on the functions of money, though, suggests that the quantity of trade will matter, and recent theoretical research provides support for this notion. The functions of money directly related to trade include its being a unit of account and a medium of exchange. Considering costs of changing prices – menu costs – suggests that a reputation for low inflation is likely to be the important attribute for which currency is used as a unit of account because it affects the frequency of price changes. On the other hand, if the money used for a trade is different than the money used for posting the price, there

is little obvious gain from posting the price in a stable money: the actual transaction price in the unstable money has to be computed from the posted price in the stable money and the unstable current exchange rate between the stable money and the unstable money. Menu costs interpreted narrowly would have to be very important in order to justify posting prices in a money different from the one used in the transaction. In domestic economies, prices commonly are posted in currencies other than the one used in trades only in the case of extraordinary inflations. Hence, it seems likely that the money used as an international unit of account will tend to be the dominant international medium of exchange.

Search-theoretic models of money show why the amount of international trade will matter for the choice of the money used as a medium of exchange. The indeterminacy of the choice of a particular fiat money as an international medium of exchange is very clear in the context of the search theories of money introduced by Kiyotaki and Wright (1989) and elaborated in a series of papers culminating in Trejos and Wright (1995). These search-theoretic models are particularly well suited to examining the general issue of international money because they do not impose the use of any particular money, or of money at all. Cash-in-advance models presuppose that a money must be used and models with money in the utility function presuppose that a money is useful. Search theories of money allow for the endogenous choice of a money to solve the general problem of finding a double coincidence of wants.

The generality of allowing for an endogenous choice of money is bought at the price of the theoretical analysis being highly stylized. The choice of a particular international money is examined in Matsuyama, Kiyotaki and Matsui (1993) and Trejos and Wright (1996). In these search-theoretic models of international money, countries are defined effectively by the probability that people will meet, and people can trade when they meet. People within a country have a probability of meeting another person from their country and a separate probability of meeting a foreigner. The probability of meeting

a person within the country is assumed to be higher than the probability of meeting a foreigner. Trade is effected by an exchange of a money for a good when both sides find such a trade advantageous. This trade can be an exchange for either domestic or foreign money.<sup>13</sup> Matsuyama, Kiyotaki and Matsui (1993) show that the likelihood of using a foreign money is higher in equilibrium if the other country is larger and if the probability of meeting a foreigner is higher.

In short, a country that is larger and engages in more international trade is more likely to have its money used as an international money. This conclusion is derived holding constant other characteristics of the money, including the stability of the money.

These models have multiple steady-state equilibria for any sizes of economies and degrees of integration, even holding constant the reputation of the money for stability. In short, they tell us that many things are possible. Search-theoretic models of money are not completely vacuous though; they do show why more international trade makes it more likely that a country's money will be used as an international money.

### ***5.3. International Finance***

Financial markets have become increasingly important over time and one might expect that financial markets are likely to affect the choice of international money. For example, foreign central banks hold dollar reserves, but they do not hold dollar bills. Instead, they hold United States government securities. The costs of buying and selling United States government securities affect foreigners' willingness to hold dollar-denominated assets.

Portes and Rey (1998) and Rey (2001) show that transactions costs on securities markets are likely to play an important role in the choice of an international money. The amount of trading in foreign

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<sup>13</sup> Barter will not occur because demand and production are structured to rule out a double coincidence of wants.



exchange markets affects the cost of trading monies for each other and can affect the choice of what Portes and Rey call a vehicle currency – a currency that is used as an intermediate currency when trading one currency for another (Rey 2001, p. 443.) As Rey shows in a formal model, direct trade of Chilean pesos for Thai baht can be more costly than indirect trade of Chilean pesos for a vehicle currency with a subsequent trade of the vehicle currency for Thai baht. The cost of trade, which Rey identifies with the bid-ask spread, depends on volume; higher volume markets have lower bid-ask spreads for reasons well known since Demsetz's (1968) analysis.

Portes and Rey (1998) generalize this explicit theoretical analysis of foreign exchange trading to securities markets. The vehicle currency may be held for some finite time and an interest-bearing security will be held when the cost of using the securities market is lower than the interest that can be received. As a result, the costs of trading on securities markets in a country will affect its use as an international money.

Just as in search-theoretic models of international money, Portes and Rey's analysis of vehicle currencies reaches a similar conclusion concerning equilibrium: There are multiple equilibria and the theory itself provides no guide to which equilibrium will be chosen.

#### ***5.4. What Determines the Actual Equilibrium?***

While it is possible at this level of generality just to say that there are multiple equilibria and leave it at that, it is neither desirable nor necessary to do so. Additional factors will determine the actual equilibrium observed. As Menger (1892, p. 250) summarizes the point, even the use of money domestically is

the spontaneous outcome, the unpremeditated resultant, of particular, individual efforts of the members of a society, who have little by little worked their way [to a particular solution].

Actions that, in themselves, do not have any obvious implications for what money or monies will be international money can affect the actual money used.

Writing in a more general context, Hayek makes much the same point (1973, pp. 8-9). In doing so, he contrasts two views. The first, which he regards as largely false, holds that “human institutions will serve human purposes only if they have been deliberately designed for this end.” The other, which he views as much closer to the truth, is that institutions that work and that channel individual actions effectively are almost always institutions that came about as a result of evolution, “a process in which practices which had first been adopted for other reasons, or even purely accidentally, were preserved because they enabled the group in which they had arisen to prevail over others.”

Underlying Hayek’s analysis is the same information-based argument that he had earlier made with regard to the market economy (Hayek, 1945). As he himself pointed out, this is not at all a new argument. It is basically the same reasoning that Bruno Leoni (1961) and a number of earlier English jurists applied to the common law<sup>14</sup>. In somewhat different form it can also be found in the writings of the sixteenth century scholastic moral philosophers and theologians associated with the University of Salamanca and much earlier still in the reflections on moral philosophy and natural law by St. Thomas Aquinas.<sup>15</sup>

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<sup>14</sup> See, for example, Hale (1971), as well as the subsequent commentary by Hudson (1996) and VanDrunen (2002).

<sup>15</sup> See Chafuen (1986) for discussion of the works of the Salamancan writers and VanDrunen (2002) for a comparison of the views of Aquinas and Hayek. Aquinas’ statement on the role of custom and law is particularly revealing. He writes (*Summa Theologica*, I-II q. 97):

[H]uman law is rightly changed, in so far as such change is conducive to the common weal. But, to a certain extent, the mere change of law is of itself prejudicial to the common good: because custom avails much for the observance of laws, seeing that what is done contrary to general custom, even in slight matters, is looked upon as grave. Consequently, when a law is changed, the binding power of the law is diminished, in so far as custom is abolished.

One of the most straightforward explanations that we have found about why evolutionary development is preferable is in Edmund Burke's *Reflections on the Revolution in France* (1790), in which he writes:

If I might venture to appeal to what is so much out of fashion in Paris, I mean to experience, I should tell you that in my course I have known and, according to my measure, have co-operated with great men; and I have never yet seen any plan which has not been mended by the observation of those who were much inferior in understanding to the person who took the lead in the business. By a slow but well-sustained progress the effect of each step is watched; the good or ill success of the first gives light to us in the second; and so, from light to light, we are conducted with safety through the whole series. We see that the parts of the system do not clash. The evils latent in the most promising contrivances are provided for as they arise. One advantage is as little as possible sacrificed to another. We compensate, we reconcile, we balance. We are enabled to unite into a consistent whole the various anomalies and contending principles that are found in the minds and affairs of men. From hence arises, not an excellence in simplicity, but one far superior, an excellence in composition. Where the great interests of mankind are concerned through a long succession of generations, that succession ought to be admitted into some share in the councils which are so deeply to affect them. If justice requires this, the work itself requires the aid of more minds than one age can furnish.

Burke's reference to Paris, it could be argued, has more than historical significance. As Chown (2003, p. 222) points out, there is still a wide gulf separating British and French views on the functioning of the body politic, and the role of the state.

## **6. Conclusions**

The history of international monies from the fourth to the twentieth centuries provides a useful set of stylized facts. There has been a sequence of international monies, each gaining ascendancy for several centuries and at times much more, but then eventually being replaced by another. The only exception to this generalization is the dollar, which is the current international money and, therefore, has not been replaced. These currencies have had four key characteristics: they have had high unitary value; they have had relatively low inflation rates for long time periods; they have been issued by major economic and trading powers; and they became international monies by human action rather than by design. More recent international monies indicate that efficient financial markets go hand in hand with a country being the issuer of an international money.

To varying degrees, economic theory explains the potential importance of these factors. The size of a country matters because it affects the likelihood that someone in another country will trade with someone from that country and therefore the usefulness of a common money in trading. Efficient financial markets matter because they lower the cost of holding a vehicle currency. On the other hand, economic theory still does not deliver a necessary reason that people from two different countries will pick a particular money – especially a particular fiat money. The cost of trading particular currencies will affect this choice, but the cost of trading will be affected by the volume of others' exchange. In short, there is a dramatic coordination problem. Historically, this coordination problem has been solved

partly by the relative values of metals, and therefore the usefulness of their denominations, and partly by the historical evolution of the choice of money. With fiat monies, the historical evolution of the use of any particular money assumes prime importance because the size of a monetary unit is easy to change. Relative inflation rates affect the cost of holding different monies and therefore will affect the actual money used.

What does this analysis suggest for the euro? The euro area is large enough in terms of trade to be a serious competitor to the dollar as an international money. Indeed, some European countries that are not part of the European System of Central Banks (ESCBs) have adopted the euro. Whether the euro will replace the dollar in other geographic areas depends on two factors. The cost of holding euros relative to the dollar – largely determined by the relative inflation rate for the euro compared to the dollar – will be very important. A more important factor for the euro than for other international monies, though, is the permanence of the euro itself. The EU is an international organization and, while the single new money – the euro – has been created in part to raise the cost of leaving the ESCBs, it is not at all impossible for a country to do so. In this respect, the euro is more nearly analogous to currency unions than to an international money, and currency unions' history has been one of formation and disintegration, as our brief overview and the analyses of other scholars indicate (Bordo and Jonung, 2000; Chown, 2003). If the European area evolves more nearly into a common government, then such disintegration becomes impossible short of civil war.

In sum, the future of the euro is still in doubt. One can, for instance, envision a scenario in which cross-country differences in cyclical behavior created sufficiently severe strains on the system that one or more countries decided to abandon the euro and go it alone monetarily.<sup>16</sup> If

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<sup>16</sup> See Vaubel (2003) for a situation in which pressures of this sort could begin to mount.

something of that sort does not happen, and the euro persists for, say, fifty or a hundred years, it could indeed supplant the dollar as international money provided that euro zone inflation remains low relative to that of the United States.

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**Table 1. Indices of exchange rates relative to the Florentine florin.**

	1252	1300	1350	1400	1450	1500
Austria	90	100	141	225	333	495
Castile		100	431	1137.9	2586.2	6465.5
Cologne	37.5	100	336.3	630	915	1680
England	80	100	100	96	121.3	146.7
Flanders		100	128.3	255.2	373.3	609.5
Florence	42	100	135	163	172	194
France	80	100	250	220	312.5	387.5
Genoa	47	100	163	146	256	373
Milan	58	100	186	186	377	475
Rome	58.8	100	138.2	214.7	290.2	382.4
Venice	75	100	100	145.3	181.3	193.8

Source: Lothian (2003 forthcoming), with additional data from Spufford (1986, 1988).

**Table 2. Exchange rates changes and debasement**

	Debasement	Exchange rate
England	63.3	60.6
France	129.1	157.8
Genoa	168.4	207
Milan	205.1	211
Venice	120.4	94.9
Florence	176.4	195

Source: Cippola (1963) and Table 1 above.

Note: Figures are in percent terms.