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DOES COMPULSORY SCHOOL ATTENDANCE AFFECT SCHOOLING AND EARNINGS?

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ABSTRACT

This paper presents evidence showing that individuals' season of birth is related to their educational attainment because of the combined effects of school start age policy and compulsory school attendance laws. In most school districts, individuals born in the beginning of the year start school at a slightly older age, and therefore are eligible to drop out of school after completing fewer years of schooling than individuals born near the end of the year. Our estimates suggest that as many as 25 percent of potential dropouts remain in school because of compulsory schooling laws. We estimate the impact of compulsory schooling on earnings by using quarter of birth as an instrumental variable for education in an earnings equation. This provides a valid identification strategy because date of birth is unlikely to be correlated with omitted earnings determinants. The instrumental variables estimate of the rate of return to education is remarkably close to the ordinary least squares estimate, suggesting that there is little ability bias in conventional estimates of the return to education. The results also imply that individuals who are compelled to attend school longer than they desire by compulsory schooling laws reap a substantial return for their extra schooling.

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Every developed country in the world has a compulsory schooling requirement, yet little is known about the effect these laws have on educational attainment and earnings.¹ This paper exploits an unusual natural experiment to estimate the impact of compulsory schooling laws in the United States. The experiment stems from the fact that children born in different months of the year start school at different ages, while compulsory schooling laws generally require students to remain in school until their 16th or 17th birthday. In effect, the interaction of school-entry requirements and compulsory schooling laws compel students born in certain months to attend school longer than students born in other months. Because one's birthday is unlikely to be correlated with personal attributes other than age at school entry, season of birth generates exogenous variation in education that can be used to estimate the impact of compulsory schooling on education and earnings.

In the next section we present an analysis of data from three decennial Censuses that establishes that season of birth is indeed related to educational attainment. Remarkably, in virtually all of the birth cohorts that we have examined, children born in the first quarter of the year have a slightly lower average level of education than children born later in the year. School districts typically require a student to have turned age six by January 1 of the year in which he or she enters school (see HEW, 1959). Therefore, students born earlier in the year enter school at an older age, and attain the legal dropout age at an earlier point in their educational careers than students born later in the year. If the fraction of students who want to drop out prior to the legal dropout age is independent of season of birth, then the observed seasonal pattern in education is consistent with

¹See OECD (1983) for a comparison of compulsory schooling laws in different countries.

the view that compulsory schooling constrains some students born later in the year to stay in school longer.

Two additional pieces of evidence link the seasonal pattern in education to the combined effect of age at school entry and compulsory schooling laws. First, the seasonal pattern in education is not evident in college graduation rates, nor is it evident in graduate school completion rates. Because compulsory schooling laws do not compel individuals to attend school beyond high school, this evidence supports our hypothesis that the relationship between years of schooling and date of birth is entirely due to compulsory schooling laws. Second, in comparing enrollment rates of 15 and 16-year olds in states that have an age 16 schooling requirement with enrollment rates in states that have an age 17 schooling requirement, we find a greater decline in the enrollment of 16-year olds in states that permit 16-year olds to leave school than in states that compel 16-year olds to attend school.

The variety of evidence presented in Section I establishes that compulsory schooling laws increase educational attainment for those covered by the laws. In Section II, we consider whether students who attend school longer because of compulsory schooling receive higher earnings as a result of their increased schooling. Two stage least squares (TSLS) estimates are used in which the source of identification is variation in education that results solely from differences in season of birth -- which, in turn, results from the effect of compulsory schooling laws. The results suggest that men who are forced to attend school by compulsory schooling laws earn higher wages as a result of their increased schooling. The estimated return to an additional year of schooling for those who are compelled to attend school by compulsory schooling laws is about 7.5 percent, which is hardly different from the

ordinary least squares (OLS) estimate of the return to education for all male workers.

To further check whether the estimated schooling-earnings relationship is truly a result of compulsory schooling, we explore the relationship between earnings and season of birth for the subsample of college graduates. Because these individuals were not constrained by compulsory schooling requirements, they form a natural control group to test whether season of birth affects earnings for reasons other than compulsory schooling. The results of this exploration suggest that there is no relationship between earnings and season of birth for men who are not constrained by compulsory schooling. This strengthens our interpretation that the TSLS estimate of the return to education reflects the effect of compulsory school attendance.

Our findings have important implications for the literature on omitted variables bias in estimates in the return to education (see Griliches, 1977 and Willis, 1986 for surveys). Economists have devoted a great deal of attention to correcting for bias in the return to education due to omitted ability and other factors that are positively correlated with both education and earnings. This type of a bias would occur, for example, in Spence's (1973) signalling model, where more able workers are assumed to find school less difficult and to obtain more schooling to signal their high ability. In contrast to this prediction, estimates based on season of birth indicate that, if anything, conventional OLS estimates are biased slightly downwards.

I. Season of Birth, Compulsory Schooling, and Years of Education

If the fraction of students that desire to leave school before they reach the legal dropout age is constant across birthdays, a student's

A. Direct Evidence on the Effect of Compulsory Schooling Laws

For the combined effects of compulsory schooling and school start age to adequately explain the seasonal pattern in education, it must be the case

that compulsory attendance laws effectively force some students to stay in school longer than they desire. Table 2 provides evidence that compulsory

schooling laws are effective in compelling a small proportion of students to remain in school until they attain the legal dropout age. This evidence

makes use of the fact that some states allow students to drop out of school upon attaining their 16th birthday, while others compel students to attend

school until their 17th or 18th birthday.¹¹ A summary of the compulsory schooling requirement in effect in each state in 1960, 1970, and 1980 is

provided in Appendix Table A1.

The first three rows of Table 2 focus on individuals who were born in

1944 using data from the 1960 Census.¹² Students who were born between

January and March of 1944 were age 16 when the 1960 Census was conducted

(Census Day is April 1), while those who were born between April and December of 1944 were not yet age 16. Consequently, students born in January-March

were able to drop out of school in the states that had an age 16 compulsory

attendance law, but were not able to legally drop out of school in states

¹¹

There are three exceptions: Mississippi and South Carolina eliminated their compulsory schooling laws in response to Brown v. Board of Education in 1954. South Carolina reenacted compulsory schooling in 1967, and Mississippi in 1983. In 1960, Maine had an age 15 compulsory schooling law. Ehrenberg and Marcus (1982) provide some related evidence on the impact of compulsory schooling laws on enrollment using the National Longitudinal Survey.

¹²

The sample underlying this table includes both boys and girls. Wisconsin and Texas require students to complete the school term in which they reach the legal dropout age, and therefore were dropped from the sample. In addition, school districts in metropolitan sections of New York were excluded from the sample because they are allowed to alter the compulsory schooling requirement.

beginning of the year are older when they start school than students who were born near the end of the year. Because children born in the first quarter of the year enter school at an older age, they attain the legal dropout age after having attended school for a shorter period of time than those born near the end of the year. Hence, if a fixed fraction of students is constrained by the compulsory attendance law, those born in the beginning of the year will have less schooling, on average, than those born near the end of the year.

Figures 1, 2 and 3 document the relationship between education and season of birth for men born 1930-1959.⁵ Each figure depicts the average years of completed schooling by quarter and year of birth, based on the sample of men in the 1980 Census, 5% Public-Use Sample.⁶ (The data set used in the figures is described in greater detail in the Data Appendix.) The graphs show a generally increasing trend in average education for cohorts born in the 1930s and 1940s. For men born in the late 1950s, average education is trending down, in part because by 1980 the younger men in the cohort had not completed all of their schooling, and in part because college attendance fell in the aftermath of the Vietnam War.

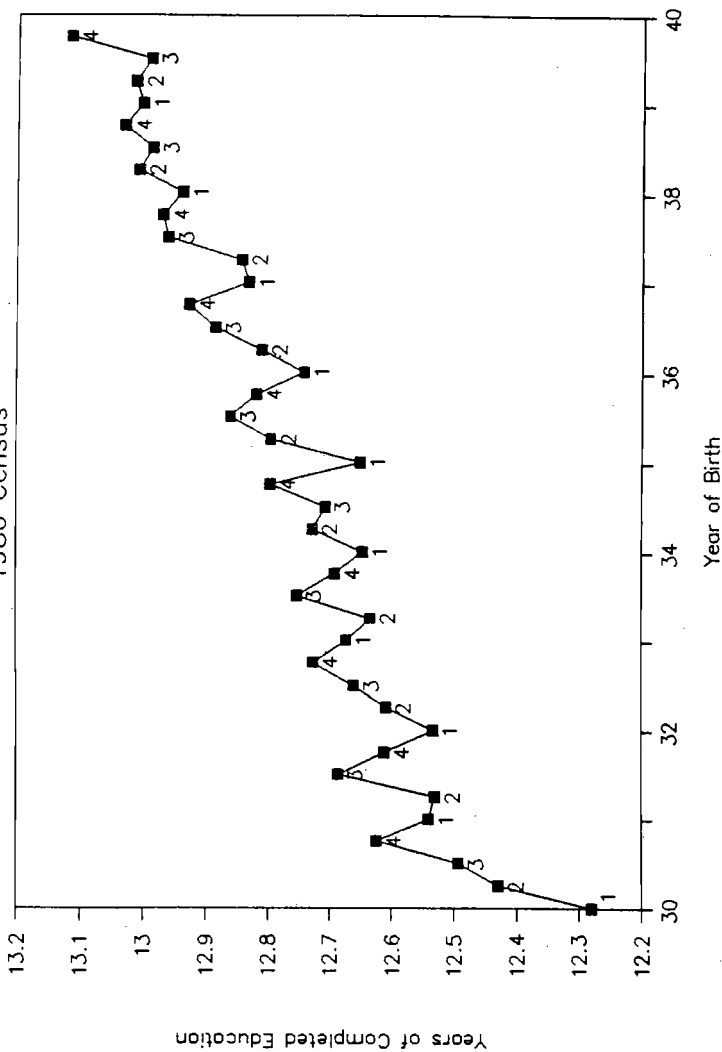
A close examination of the plots indicates that there is a small but persistent pattern in the average number of years of completed education by quarter of birth. Average education is generally higher for individuals born near the end of the year than for individuals born early in the year.

⁵ A plot of education by quarter and year of birth for men born in the 1920s based on the 1970 Census also displays a seasonal pattern in education, with men born in the first few months of the year obtaining less education than men born in later months. We present the figures for the 1980 Census because they are based on a much larger sample.

⁶ Information on date of birth in the Census is limited to quarter of birth.

Figure 1

Years of Education and Season of Birth 1980 Census

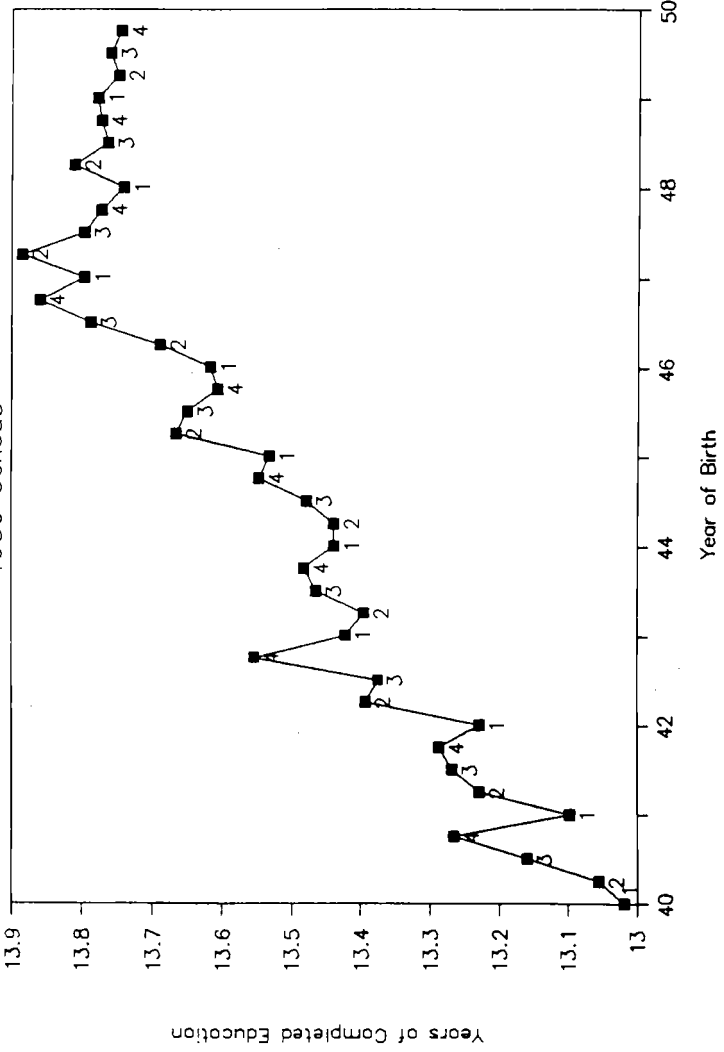


Note: Quarter of birth is listed below each observation.

Figure 2

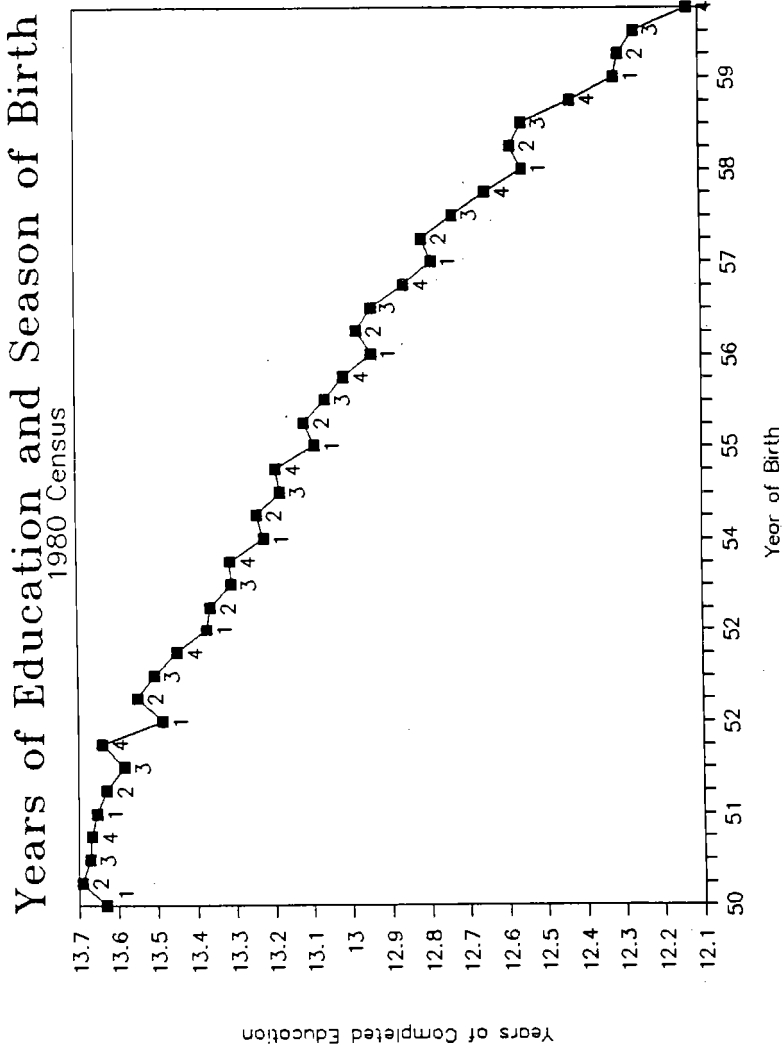
Years of Education and Season of Birth

1980 Census



Note: Quarter of birth is listed below each observation.

Figure 3



Note: Quarter of birth is listed below each observation.

Furthermore, men born in the fourth quarter of the year tend to have even more education than men born in the beginning of the following year. The third quarter births also often have a higher average number of years of education than the following year's first quarter births. Moreover, this seasonal pattern in years of education is exhibited by the cohorts of men that experienced a secular decline in educational levels, as well as by the cohorts that experienced a secular increase in educational levels.

To further examine the seasonal pattern in education, it is useful to remove the trend in years of education across cohorts. A flexible way to detrend the series is by subtracting off a moving average of the surrounding birth cohort's average education. For each quarter, we define a two-period, two-sided moving average, $MA(+2,-2)$, as the average education of men born in the two preceding and two succeeding quarters.⁷ Specifically, for the cohort of men born in year c and quarter j , the $MA(+2,-2)$, denoted MA_{cj} , is

$$MA_{cj} = (E_{-2} + E_{-1} + E_{+1} + E_{+2}) / 4$$

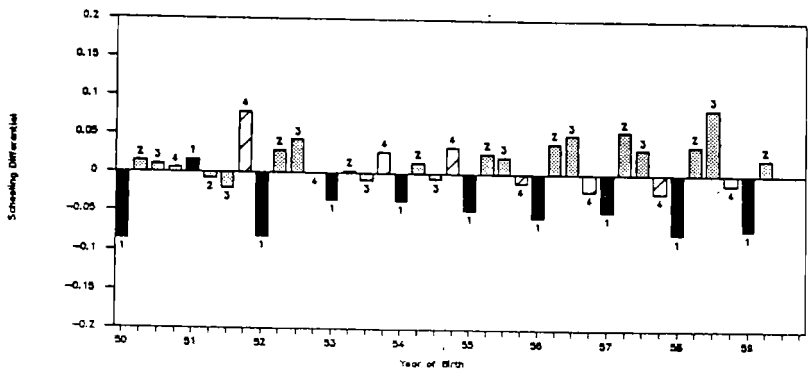
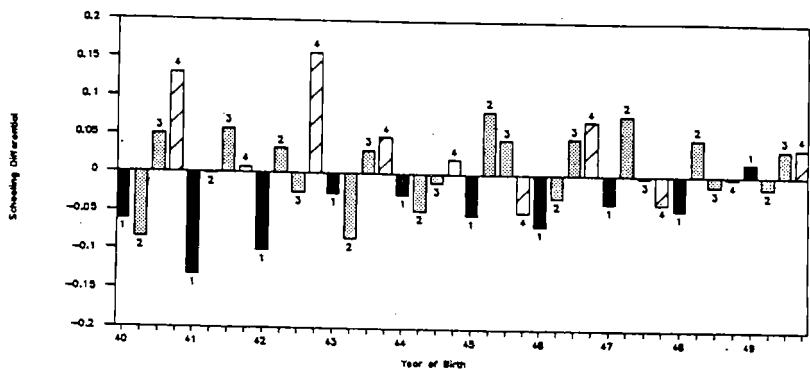
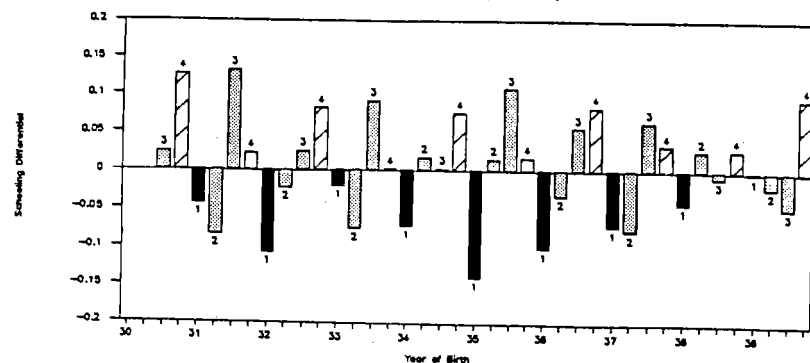
where E_q is the average years of education attained by the cohort born q quarters before or after cohort c, j . The "detrended" education series is simply $E_{cj} - MA_{cj}$.

The relationship between season of birth and years of education for the detrended education series is depicted in Figure 4 for each ten year age group. The figures clearly show that season of birth is related to years of completed education. For example, in 27 of the 29 birth years, the average education of men born in the first quarter of the year (January-March) is less than that predicted by the surrounding quarters based on the $MA(+2,-2)$.

⁷We note that none of our conclusions is qualitatively changed when we use a linear age trend (with age measured to the quarter of the year), a quadratic age trend, or unrestricted year of birth dummies.

Figure 4

Season of Birth and Years of Schooling Deviations from MA(+2,-2)



To quantify the effect of season of birth on a variety of educational outcome variables, we estimated regressions of the form:

$$(E_{icj} - MA_{cj}) = \alpha + \sum_j^3 \beta_j Q_{icj} + \epsilon_{icj} \quad \text{for } i = 1, \dots, N_c; c=1, \dots, 10; j=1, 2, 3;$$

where E_{icj} is the educational outcome variable for individual i in cohort c (i.e., years of education, graduated high school, graduated college, or years of post-high school education), MA_{cj} is the MA(+2,-2) trend for the education variable, and Q_{icj} is a dummy variable indicating whether person i was born in the j 'th quarter of the year. Because the dependent variable in these regressions is purged of MA(+2,-2) effects, it is necessary to delete observations born in the first two quarters and last two quarters of the sample.

Table 1 reports estimates of each quarter of birth (main) effect (β_j) relative to the fourth quarter, for men in the 1980 Census who were born in the 1930s and 1940s.⁸ The F-tests reported in the last column of the table indicate that, after removing trend, the small within-year-of-birth differences in average years of education are highly statistically significant. For both cohorts, the average number of completed years of schooling is about one-tenth of a year lower for men born in the first quarter of the year than for men born in the last quarter of the year. Similarly, the table shows that, for the 1930s cohort, men born in the first quarter of the year are 1.9 percentage points less likely to graduate from high school than men born in the last quarter of the year.⁹ For the 1940s

⁸We focus on men born in the 1930s and 1940s because many individuals in the 1950s birth cohorts had not yet completed their education by 1980.

⁹Notice that because the quarter of birth dummies are mutually exclusive, the linear probability model is appropriate in this situation.

Table 1
The Effect of Quarter of Birth on Various Educational Outcome Variables

Outcome Variable	Birth Cohort	Mean	Quarter of Birth Effect ^a			F-Test ^b
			I	II	III	[P-Value]
Total Years of Education	1930-39	12.79	-.124 (.017)	-.086 (.017)	-.015 (.016)	24.9 [.0001]
	1940-49	13.56	-.085 (.012)	-.035 (.012)	-.017 (.011)	18.6 [.0001]
High School Graduate	1930-39	.77	-.019 (.002)	-.020 (.002)	-.004 (.002)	46.4 [.0001]
	1940-49	.86	-.015 (.001)	-.012 (.001)	-.002 (.001)	54.4 [.0001]
Years of Educ. for High School Graduates	1930-39	13.99	-.004 (.014)	.051 (.014)	.012 (.014)	5.9 [.0006]
	1940-49	14.28	.005 (.011)	.043 (.011)	-.003 (.010)	7.8 [.0017]
College Graduate	1930-39	.24	-.005 (.002)	.003 (.002)	.002 (.002)	5.0 [.0021]
	1940-49	.30	-.003 (.002)	.004 (.002)	.000 (.002)	5.0 [.0018]
Completed Masters Degree	1930-39	.09	-.001 (.001)	.002 (.001)	-.001 (.001)	1.7 [.1599]
	1940-49	.11	.000 (.001)	.004 (.001)	.001 (.001)	3.9 [.0091]
Completed Doctoral Degree	1930-39	.03	.002 (.001)	.003 (.0001)	.000 (.0001)	2.9 [.0332]
	1940-49	.04	-.002 (.001)	.001 (.001)	-.001 (.001)	4.3 [.0050]

Notes: a. Standard errors in parentheses. An MA(+2,-2) trend term was subtracted from each dependent variable. Data set is 1980 Census, 5% Public-Use Sample. Sample size is 312,718 for 1930-39 cohort; 457,181 for 1940-49 cohort.

b. F-statistic is for a test of the hypothesis that the quarter of birth dummies jointly have no effect.

cohort the gap in the high school graduation rate between first and fourth quarter births is 1.5 percentage points. Because the high school drop out rate is 23 percent for men born in the 1930s and 14 percent for men born in the 1940s, first quarter births are roughly 10 percent more likely to drop out of high school than fourth quarter births.

The seasonal differences in years of education and in high school graduation rates are smaller for men born in the 1940s than for men born in the 1930s, but the quarter-of-birth effects are still statistically significant. As discussed below, one explanation for the attenuation of the seasonal pattern in education over time is that compulsory attendance laws are less likely to be a binding constraint on more recent cohorts.

The evidence that children born in the first quarter of the year tend to enter school at a slightly older age than other children, and that children born in the first quarter of the year also tend to obtain less education, is at least superficially consistent with the simple age at entry/compulsory schooling model.

To further explore whether the differences in education by season of birth are caused by compulsory schooling laws, the bottom part of Table 1 estimates the same set of equations for measures of post-secondary educational achievement. This sample provides a test of whether season of birth influences education even for those who are not constrained by compulsory schooling laws (because compulsory schooling laws exempt students who have graduated high school). Consequently, if compulsory schooling is responsible for the seasonal pattern in education, one would not expect to find such a pattern for individuals who have some post-secondary education.

The seasonal pattern in years of education is much less pronounced and

quite different for the subsample of individuals who have at least a high school education. In this sample, second quarter births tend to have higher average education, while those born in other quarters have about equal levels of education. The difference in average years of education between first and fourth quarter births is statistically insignificant for high school graduates. On the other hand, first quarter births are slightly less likely to graduate from college, and the gap is statistically significant. In view of the enormous sample sizes (in excess of 300,000 observations), however, the F-tests are remarkably close to classical critical values for the null hypothesis that season of birth is unrelated to post-high school educational outcomes.

Table 1 also shows the effect of quarter of birth on the proportion of men who have a masters degree and on the proportion of men who have a doctoral degree.¹⁰ These results show no discernable pattern in educational achievement by season of birth. Because individuals with higher degrees did not discontinue their education as soon as they were legally permitted, these findings provide further support for the view that compulsory schooling is responsible for the seasonal pattern in education. Moreover, because season of birth is correlated with age at school entry, the lack of a seasonal pattern in post-secondary education suggests that differences in school entry age alone do not have a significant effect on educational attainment. In the absence of compulsory schooling, therefore, we would not expect to find differences in education by season of birth.

¹⁰ For purposes of Table 1 we assumed that individuals with a college degree completed 16 or more years of education, individuals with a masters degree completed 18 or more years of education, and individuals with a doctoral degree completed 20 or more years of education.

A. Direct Evidence on the Effect of Compulsory Schooling Laws

For the combined effects of compulsory schooling and school start age to adequately explain the seasonal pattern in education, it must be the case that compulsory attendance laws effectively force some students to stay in school longer than they desire. Table 2 provides evidence that compulsory schooling laws are effective in compelling a small proportion of students to remain in school until they attain the legal dropout age. This evidence makes use of the fact that some states allow students to drop out of school upon attaining their 16th birthday, while others compel students to attend school until their 17th or 18th birthday.¹¹ A summary of the compulsory schooling requirement in effect in each state in 1960, 1970, and 1980 is provided in Appendix Table A1.

The first three rows of Table 2 focus on individuals who were born in 1944 using data from the 1960 Census.¹² Students who were born between January and March of 1944 were age 16 when the 1960 Census was conducted (Census Day is April 1), while those who were born between April and December of 1944 were not yet age 16. Consequently, students born in January-March were able to drop out of school in the states that had an age 16 compulsory attendance law; but were not able to legally drop out of school in states

¹¹ There are three exceptions: Mississippi and South Carolina eliminated their compulsory schooling laws in response to Brown v. Board of Education in 1954. South Carolina reenacted compulsory schooling in 1967, and Mississippi in 1983. In 1960, Maine had an age 15 compulsory schooling law. Ehrenberg and Marcus (1982) provide some related evidence on the impact of compulsory schooling laws on enrollment using the National Longitudinal Survey.

¹² The sample underlying this table includes both boys and girls. Wisconsin and Texas require students to complete the school term in which they reach the legal dropout age, and therefore were dropped from the sample. In addition, school districts in metropolitan sections of New York were excluded from the sample because they are allowed to alter the compulsory schooling requirement.

that had an age 17 or age 18 compulsory attendance law. On the other hand, students born in April-December of 1944 were not able to legally withdraw from school under either regime.

This institutional framework allows for a difference-in-differences analysis. The figures in Table 2 are the percentage of students enrolled in school on April 1st, broken down by the compulsory schooling age in the state and by the age of the student. The results for 1960 are striking. In states where 16-year olds are permitted to drop out of school, the percent of students enrolled is 4.5 points lower for students who have turned age 16 than for those who are almost age 16. In contrast, there is only a statistically insignificant 0.6 percentage point decline in the enrollment rate between age 15 and 16 in states where students must wait until age 17 or 18 to drop out.

Rows 4-6 of Table 2 report the corresponding statistics for individuals born in 1954 using data from the 1970 Census, and rows 7-9 report the corresponding statistics for individuals born in 1964 using data from the 1980 Census.¹³ These results lead to a similar conclusion -- the dropout rate is increased for students when they become legally eligible to leave school. Therefore, a significant number of students leave school around the time of their birthday. This is a necessary part of our explanation of the seasonal pattern in education based on the combined effect of school start age and compulsory school attendance laws.

From information in Table 2, both within state and within age-group differences can be derived. The contrast between the within state and within

¹³ Like the 1960 Census, the 1970 and 1980 Censuses were also conducted on April 1st.

Table 2
 Percentage of Age Group Enrolled in School by Birthday and Legal Dropout Age

Date of Birth	Type of State Law	
	State Compels Attendance until 16th Birthday (1)	State Compels Attendance until 17th or 18th Birthday (2)
<u>Percent Enrolled April 1, 1960</u>		
1. Jan 1-Mar 31, 1944 (Age 16)	87.6 (0.6)	91.0 (0.9)
2. Apr 1-Dec 31, 1944 (Age 15)	92.1 (0.3)	91.6 (0.5)
3. Within State Diff. (Row 1 - Row 2)	-4.5 (0.7)	-0.6 (1.0)
<u>Percent Enrolled April 1, 1970</u>		
4. Jan 1-Mar 31, 1954 (Age 16)	94.2 (0.3)	95.8 (0.5)
5. Apr 1-Dec 31, 1954 (Age 15)	96.1 (0.1)	95.7 (0.3)
6. Within State Diff. (Row 1 - Row 2)	-1.9 (0.3)	0.1 (0.6)
<u>Percent Enrolled April 1, 1980</u>		
7. Jan 1-Mar 31, 1964 (Age 16)	95.0 (0.1)	96.2 (0.2)
8. Apr 1-Dec 31, 1964 (Age 15)	97.0 (0.1)	97.7 (0.1)
9. Within State Diff. (Row 1 - Row 2)	-2.0 (0.1)	-1.5 (0.2)

Notes:

- a. Standard errors are shown in parentheses.
- b. Data set used to compute rows 1-3 is the 1960 Census, 1 percent Public-Use Sample; data set used to compute rows 4-6 is 1970 Census, 1 percent State Public-Use Sample (15 percent form); data set used to compute rows 7-9 is the 1980 Census, 5 percent Public-Use Sample. Sample sizes are: 4,153 for row 1; 12,512 for row 2; 7,758 for row 4; 24,636 for row 5; 42,740 for row 7; and 131,020 for row 9.

age-group comparisons is a difference-in-differences estimator of the effect of compulsory school attendance that controls for both additive age and state effects. Difference-in-differences estimates, along with appropriate standard errors, are easily tabulated in a regression framework. Table 3 reports estimates of the following difference-in-difference equation:

$$y_i = \alpha + \beta A_i + \delta L_i + \gamma(L_i * A_i) + \epsilon_i,$$

where y_i is a dummy variable indicating whether individual i is currently enrolled in school, A_i is a dummy variable that equals one if the individual has turned age 16, L_i is a dummy variable that equals one if 16-year olds are permitted to drop out of school in the state in which the individual lives and equals 0 if students must attend school until age 17 or 18, and ϵ_i is an error term. The coefficient, γ , is the difference-in-differences estimator referred to above. In other words, the coefficient on the interaction of being age 16 and living in a state that allows 16-year olds to drop out of school measures the impact of having a law that requires students to attend school beyond age 16 on the school enrollment rate.

The first Column of Table 3 contains difference-in-differences estimates for the 1944 birth cohort in 1960, the second column contains similar estimates for the 1954 birth cohort in 1970, and the third column contains similar estimates for the 1964 birth cohort in 1980. These estimates suggest that from 4 to .5 percent of students are constrained to attend school past age 16 in states that set age 17 or 18 as the minimum age to leave school. The effect of the age 16 compulsory attendance laws is smaller in 1970 than in 1960, and smaller still in 1980 than in 1970.

Although the fraction of students kept in school by compulsory education

Table 3

Regression Estimates of the Effect of Compulsory School Attendance Laws on School Enrollment Rates

Variable	Sample		
	1960 Census (1)	1970 Census (2)	1980 Census (3)
1. Intercept (α)	.916 (.005)	.957 (.003)	.977 (.001)
2. Age 16 and State Permits 16-Year Olds to Drop Out (γ)	-.040 (.012)	-.019 (.006)	-.005 (.003)
3. Age 16 (β)	-.006 (.011)	.0004 (.0054)	-.015 (.002)
4. State Permits 16-Year Olds to Dropout (δ)	.005 (.006)	.003 (.003)	-.007 (.001)
5. Sample Size	16,665	32,394	173,760

Notes:

- a. Standard errors are shown in parentheses.
- b. Sample in Column 1 consists of individuals born in 1944; sample in column 2 consists of individual born in 1954; sample in column 3 consists of individuals born in 1964. See notes to table 2 and the data appendix for additional information about the sample.

laws may seem small relative to the total population of students, the estimate represents a nontrivial fraction of the pool of students that eventually drop out of high school. In 1960, about 12 percent of 16-year old students had dropped out of school in states where they were permitted to do so. Therefore, our estimates imply that in 1960 compulsory attendance laws kept approximately one-third of potential dropouts in school. By 1980, only 5 percent of 16-year olds had dropped out of school, so our estimates imply that compulsory schooling laws kept roughly 10 percent of potential dropouts in school in that year.

The waning effect of compulsory schooling may result from an increase in desired levels of education for more recent cohorts, which make compulsory schooling less of a constraint, or from increasingly lax enforcement of compulsory schooling laws. In either case, the declining effect of compulsory schooling laws is consistent with the smaller seasonal pattern in education for recent cohorts.

B. Why Do Compulsory Schooling Laws Work?

The evidence presented so far suggests that compulsory schooling laws are effective at increasing the enrollment and education of at least some students. What explains the efficacy of this legislation? Although we do not have any direct evidence on why compulsory schooling laws are effective, in principle, there are two main enforcement mechanisms for the laws.¹⁴ First, the Fair Labor Standards Act prohibits the employment of children under age 14, and every state in the US has a child labor law that further

¹⁴This subsection draws heavily from information presented in Kotin and Aikman (1980), to which the reader is referred for further information on the enforcement and requirements of state compulsory schooling laws.

restricts employment of youths. In most states, children are prohibited from working during school hours unless they have reached the compulsory schooling age in that state. Moreover, in all states, young workers must obtain a work certificate (or work permit) to be eligible for employment. These work certificates are often administered and granted by the schools themselves, which provides an opportunity to monitor whether students below the compulsory school age are seeking employment. Consequently, child labor laws restrict or prohibit children of compulsory school age from participating in the workforce, the principal alternative to attending school.

Second, compulsory school attendance laws provide for direct enforcement and policing of school attendance. Every state compulsory schooling law provides for truant officers to administer the law, and for other enforcement mechanisms. Truant officers typically have broad powers, such as the right to take children into custody without a warrant. However, the principal responsibility for school attendance rests with the child's parents. A parent who fails to send his or her child to school could face criminal penalties, such as misdemeanor-level fines and/or imprisonment.

Although we have outlined the ways in which compulsory schooling laws are enforced, it should also be noted that there are several exemptions to compulsory schooling laws in many states. As mentioned previously, students are exempt from compulsory school attendance if they have a high school or equivalent degree. Furthermore, in many states children are exempt from the schooling requirement if they suffer from certain physical, mental or emotional disabilities, if they live far from a school, or if they are disruptive to other students. Additionally, all states are constitutionally bound to allow students to attend private schools in lieu of public schools,

and 26 states permit "home schooling" as an alternative to public schools.

Finally, we note that compulsory schooling laws are believed to effectively increase schooling in other countries as well (see OECD, 1983). Moreover, the fact that age at school entry is correlated with educational attainment because of compulsory schooling is well known in countries where the impact of compulsory schooling laws is more prominent. For example, a federal government document from Australia contains the following caution:

There are differences between states in the ages of students at similar levels of schooling. This is largely due to the time students may commence school [which differs by as much as one year across states]. Such factors should be borne in mind when utilizing school leaver data (Department of Employment, Education, and Training, 1987).

II. Estimating the Return to Education

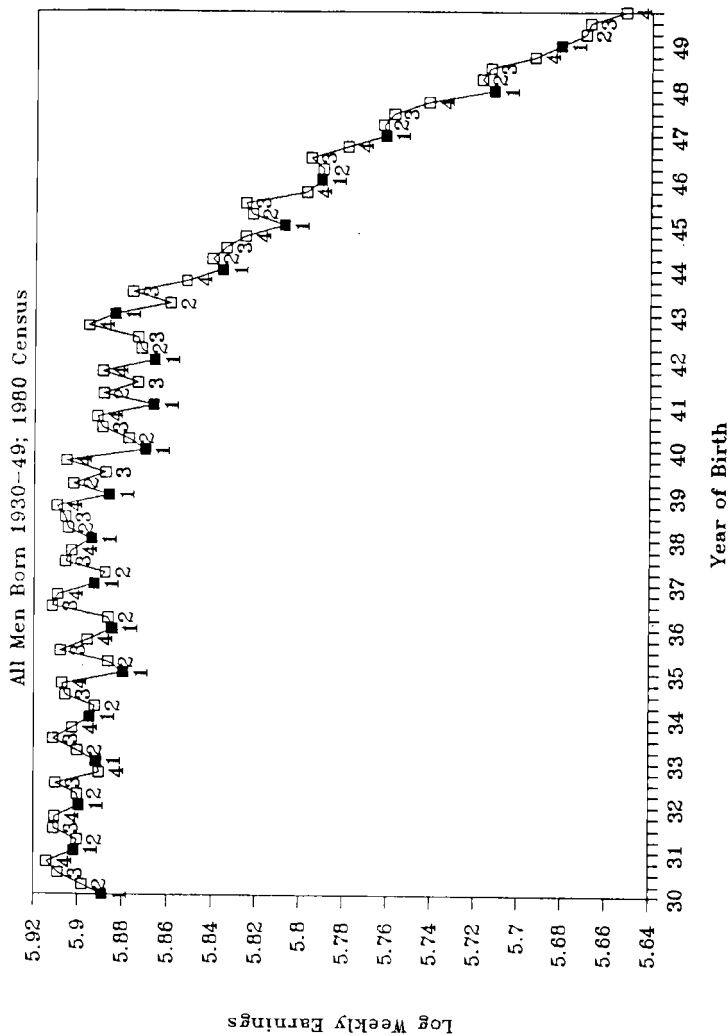
Do the small differences in education for men born in different months of the year translate into differences in earnings? This question is first addressed in Figure 5, which presents a graph of the mean log weekly wage of men age 30-49 (born 1930-49), by quarter of birth.¹⁵ The data used to create the figure are drawn from the 1980 Census, and are described in detail in the Data Appendix.

Two important features of the data can be observed in Figure 5. First, men born in the first quarter of the year -- who, on average, have lower education -- also tend to earn slightly less per week than men born in surrounding months. Second, the age-earnings profile is positively sloped for men between ages 30 and 39 (born 1940-49), but fairly flat for men

¹⁵The weekly wage is the annual salary in 1979, divided by the number of weeks worked in 1979. We therefore calculate the worker's age as of 1979.

Figure 5

Mean Log Wkly. Wage, by Qtr. of Birth



between ages 40 and 49 (born 1930-39).¹⁶ The latter observation is important because quarter of birth is naturally correlated with age -- men born in the beginning of the year are older than those born at the end of the year, and will have higher earnings if they are on the upward sloping portion of the age-earnings profile. Therefore, we initially focus on 40-49 year-old men, whose wages are hardly related to age. Analyzing this sample allows us to avoid the effects of life-cycle changes in earnings that are correlated with quarter of birth.

In Table 4 we use the seasonal pattern in education to calculate the rate of return to a year of education based on an application of Wald's (1940) method of fitting straight lines. This estimator simply computes the return to education as the ratio of the difference in earnings by quarter of birth to the difference in years of education by quarter of birth. We present estimates that compare earnings and education between men born in the first quarter of the year and men born in the last three quarters of the year.¹⁷ This comparison is selected because the first quarter showed the largest blip in education in Figure 4. Panel 4A provides estimates for the sample of 40-49 year-old men (born 1920-29) in the 1970 Census, and Panel 4B provides estimates for 40-49 year-old men (born 1930-39) in the 1980

¹⁶ Longitudinal estimates of the age-earnings profile, which follow the same cohorts over time, also typically show no relationship between age and earnings for 40-49 year-old men.

¹⁷ The Wald estimate is a special case of instrumental variables (Durbin, 1954). In this case, the Wald estimate is equivalent to instrumental variables where a dummy variable indicating whether an individual is born in the first quarter of the year is used as an instrument for education, and there are no covariates.

Table 4

Panel A: Wald Estimates for 1970 Census -- Men Born 1920-29

	(1) Born in 1st Quarter of Year	(2) Born in 2nd, 3rd, or 4th Quarter of Year	(3) Difference (Std. Error) (1) - (2)
ln (Wkly. Wage)	5.1484	5.1574	-.00898 (.00301)
Education	11.3996	11.5252	-.1256 (.0155)
Wald Est. of Return to Education			.0715 (.0219)
OLS Return to Education			.0801 (.0004)

Panel B: Wald Estimates for 1980 Census -- Men Born 1930-39

	(1) Born in 1st Quarter of Year	(2) Born in 2nd, 3rd, or 4th Quarter of Year	(3) Difference (Std. Error) (1) - (2)
ln (Wkly. Wage)	5.8916	5.9027	-.01110 (.00274)
Education	12.6881	12.7969	-.1088 (.0132)
Wald Est. of Return to Education			.1020 (.0239)
OLS Return to Education			.0709 (.0003)

- Continued -

Table 4 (Cont'd.)

Panel C: Wald Estimates for 1980 Census -- Men Born 1940-49

	(1) Born in 1st Quarter of Year	(2) Born in 2nd, 3rd, or 4th Quarter of Year	(3) Difference (Std. Error) (1) - (2)
ln (Wkly. Wage)	5.7982	5.7973	.0008 (.0022)
Education	13.509	13.592	-.0825 (.0100)
Wald Est. of Return to Education			-.0098 (.0265)
OLS Return to Education			.0554 (.0003)

Notes: a. The sample size is 247,199 in Panel A; 327,509 in Panel B; and 486,920 in Panel C. Each sample consists of males born in the US who had positive earnings in the year preceding the survey. The 1980 Census sample is drawn from the 5% sample, and the 1970 Census sample is from the State, County and Neighborhoods 1% samples.

b. The OLS return to education was estimated from a bivariate regression of log weekly earnings on years of education.

Census.¹⁸

The results of the Wald estimates are very similar to typical OLS estimates of the return to education for this population. In 1970, for example, men born in the first quarter of the year earned a .7% lower weekly wage and had completed .126 fewer years of education than men born in the last three-quarters of the year. The ratio of these two numbers, .072, is a consistent estimate of the return to education provided that season of birth is uncorrelated with earnings determinants other than education. Intuitively, the Wald estimator is likely to provide a consistent estimate in this case because unobserved earnings determinants (e.g., ability) are likely to be uniformly distributed across people born on different dates of the year.¹⁹

The last row of each panel in Table 4 provides the OLS estimate of the return to education. The OLS estimate is the coefficient on education from a bivariate regression of the log weekly wage on years of education. The Wald estimate of the return to education (.072) is slightly less than the OLS estimate (.080) for middle-age men in the 1970 Census, but the difference between the two estimates is not statistically significant.

Panel B of Table 4 presents the corresponding set of estimates for 40-49

¹⁸ Elsewhere, we have shown that World War II veteran status is related to quarter of birth for men born between 1925 and 1928. This is not an issue for men born after 1930, however, because they were not covered by the World War II draft. Furthermore, the veterans' earnings premium for men born 1925-1928 is negative but very close to zero (see Angrist and Krueger, 1989).

¹⁹ We note that our procedure will slightly understate the return to education because first-quarter births, whose birthdays occur midyear, are more likely to attend some schooling beyond their last year completed. Consequently, the difference in years of school attended between first and later quarters of birth is less than the difference in years of school completed. Since the difference in completed education rather than the difference in years of school attended appears in the denominator of the Wald estimator, our estimate is biased downward. In practice, however, this is a small bias because the difference in completion rates is small.

year-old men (born 1930-39) using the 1980 Census. For this sample, the Wald estimate of the return to education, .102, is greater than the estimate from an OLS regression. But again, the difference between the Wald and OLS estimates of the return to education is not statistically significant.

In Panel C of Table 4 we present a Wald estimate of the return to education for men age 30-39 (born 1940-49) in the 1980 Census. Unlike the estimates for the 40-49 year-old men, these estimates show a statistically insignificant, negative return to education. The OLS estimate, on the other hand, is positive and statistically significant. But the Wald estimate of the return to education for men in this age group is likely to be biased downward by life-cycle changes in earnings; 30-39 year-old men born in the first quarter of the year tend to earn more because they are on the upward sloping portion of the age-earnings profile, in spite of having less education.

Two additional pieces of evidence suggest the Wald estimate is misleading for 30-39 year old men. First, the plot in Figure 5 displays several downward blips in earnings for first quarter births, even for the subset of men on the upward sloping portion of the graph. Second, to determine whether the Wald estimate for the 1940-49 cohort is negative because of aging effects, we also computed the Wald estimate for the 1930-39 cohort using the 1970 Census. In 1970, the 1930-39 cohort was between age 30 and 39 -- the same age as the 1940-49 cohort in 1980. Although the 1930-39 cohort had a statistically significant, positive Wald estimate of the return to education in 1980, the same cohort has a negative and statistically insignificant Wald estimate of the return to education when it is analyzed in the 1970 Census. This result suggests that it is critical to control for age

effects when using quarter of birth as an instrument for education for 30-39 year-old men.

a. Two Stage Least Squares Estimates

To improve efficiency of the estimates and control for age-related trends in earnings, we estimated the following two stage least squares model:

$$(1) E_i = X_i\pi + \sum_c Y_{ic}\delta_c + \sum_c \sum_j Y_{ic} Q_{ij}\theta_{jc} + \epsilon_i$$

$$(2) \log W_i = X_i\beta + \sum_c Y_{ic}\xi_c + \rho E_i + \mu_i$$

where E_i is the education of the i th individual, X_i is a vector of covariates, Q_{ij} is a dummy variable indicating whether the individual was born in quarter j ($j=1,2,3$), and Y_{ic} is a dummy variable indicating whether the individual was born in year c ($c=1, \dots, 10$), and W_i is the weekly wage. The coefficient ρ is the return to education. If the residual in the wage equation, μ , is correlated with years of education due to omitted variables, the OLS estimate of the return to education will be biased.

The excluded instruments from the wage equation in the TSLS estimates are three quarter of birth dummies interacted with 9 year of birth dummies. Because year-of-birth dummies are also included in the wage equations, the effect of education is identified by variation in education across quarters of birth within each birth year.²⁰ Quarter of birth (Q_j) is a legitimate instrument if it is uncorrelated with μ and correlated with education.

Tables 5, 6, and 7 present a series of two stage least squares

²⁰ The TSLS estimates differ from the Wald estimates in two important respects. First, the TSLS estimates include covariates. Second, the TSLS models are identified by the variation in education across each quarter of birth in each year, whereas the Wald estimate is identified by the overall difference in education between the first quarter and the rest of the year.

estimates of equation (2) for the 1920-29 cohort, 1930-39 cohort, and 1940-49 cohort, respectively.²¹ For comparison, the OLS and TSLS estimates of each specification are presented. For example, Column 1 of Table 5 shows that the OLS estimate of the return to education for 40-49 year-old men in the 1970 Census is .080 (with a t-ratio of 200.5), holding year-of-birth effects constant. Column 2 shows that when the same model is estimated by TSLS using quarter of birth dummies as instruments for years of education, the return to education is .077 (with a t-ratio of 5.1). In columns (3) and (4) we add a quadratic age term to the OLS and TSLS equations. This variable, which is measured up to the quarter of a year, is included to control for within-year-of-birth age effects on earnings.

The remaining columns repeat the first four columns, but also include race dummies, a dummy for residence in an SMSA, a marital status dummy, and 8 region of residence dummies (X-variables). Regardless of the set of included regressors, the TSLS and OLS estimates of the return to education for this sample are close in magnitude, and the difference between them is never statistically significant.²²

In Table 6 we present estimates of the same set of models using 40-49 year old men from the 1980 Census. Again, the similarity between the various OLS and TSLS estimates of the return to education is striking. For example, comparing the OLS and TSLS models in columns (7) and (8) -- which include quadratic age and several covariates -- the OLS estimate of the return to

²¹Table 5 was estimated with data from the 1970 Census, Tables 6 and 7 were estimated with data from the 1980 Census. See the Data Appendix.

²²Because the OLS estimates of the return to education are extremely precise with these large samples, the standard error of the TSLS estimates is approximately equal to the standard error of the difference between the OLS and TSLS estimates is an approximate Hausman (1978) specification test.

Table 5

OLS and Two Stage Least Squares Estimates of the Return to Education for Men Born 1920-29
1970 Census

Independent Variable	(1) OLS	(2) TSLS	(3) OLS	(4) TSLS	(5) OLS	(6) TSLS	(7) OLS	(8) TSLS
Years of Education	.0802 (.0004)	.0769 (.0150)	.0802 (.0004)	.1310 (.0334)	.0701 (.0004)	.0669 (.0151)	.0701 (.0004)	.1007 (.0334)
Race (1=black)	--	--	--	--	-.2980 (.0043)	-.3055 (.0353)	-.2980 (.0043)	-.2271 (.0776)
SMSA (1=center city)	--	--	--	--	.1343 (.0026)	.1362 (.0092)	.1343 (.0026)	.1163 (.0198)
Married (1=married)	--	--	--	--	.2928 (.0037)	.2941 (.0072)	.2928 (.0037)	.2804 (.0141)
9 Year-of-Birth Dummies	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes
8 Region-of-Residence Dummies	No	No	No	No	Yes	Yes	Yes	Yes
Age	--	--	.1446 (.0676)	.1409 (.0704)	--	--	.1162 (.0652)	.1170 (.0662)
Age-Squared	--	--	-.0015 (.0007)	-.0014 (.0008)	--	--	-.0013 (.0007)	-.0012 (.0007)
χ^2 [dof]	--	36.0 [29]	--	25.6 [27]	--	34.2 [29]	--	28.8 [27]

Notes: Standard errors are in parentheses. Sample size is 247,199. Instruments are a full set of quarter of birth x year of birth interactions. The sample consists of males born in U.S. The sample is drawn from the State, County, and Neighborhood 1% samples of the 1970 Census (15% form). The dependent variable is the log of weekly earnings. Age and age-squared are measured in quarters of years. Each equation also includes an intercept.

Table 6

OLS and Two Stage Least Squares Estimates of the Return to Education for Men Born 1930-39
1980 Census

Independent Variable	(1) OLS	(2) TSLS	(3) OLS	(4) TSLS	(5) OLS	(6) TSLS	(7) OLS	(8) TSLS
Years of Education	.0711 (.0003)	.0891 (.0161)	.0711 (.0003)	.0760 (.0290)	.0632 (.0003)	.0806 (.0164)	.0632 (.0003)	.0600 (.0299)
Race (1=black)	--	--	--	--	-.2575 (.0040)	-.2302 (.0261)	-.2575 (.0040)	-.2626 (.0458)
SMSA (1=center city)	--	--	--	--	.1763 (.0029)	.1581 (.0174)	.1763 (.0029)	.1797 (.0305)
Married (1=married)	--	--	--	--	.2479 (.0032)	.2440 (.0049)	.2479 (.0032)	.2486 (.0073)
9 Year-of-Birth Dummies	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes
8 Region of Residence Dummies	No	No	No	No	Yes	Yes	Yes	Yes
Age	--	--	-.0772 (.0621)	-.0801 (.0645)	--	--	-.0760 (.0604)	-.0741 (.0626)
Age-Squared	--	--	.0008 (.0007)	.0008 (.0007)	--	--	.0008 (.0007)	.0007 (.0007)
χ^2 [dof]	--	25.4 [29]	--	23.1 [27]	--	22.5 [29]	--	19.6 [27]

Notes: Standard errors are in parentheses. Sample size is 329,509. Instruments are a full set of quarter of birth x year of birth interactions. The sample consists of males born in the U.S. The sample is drawn from the 5% sample of the 1980 Census (15% form). The dependent variable is the log of weekly earnings. Age and age-squared are measured in quarters of years. Each equation also includes an intercept.

education is .063 (with a t-ratio of 210.7), and the TSLS estimate of the return to education is .060 (with a t-ratio of 2).

Table 7 presents estimates for 30-39 year-old men (born 1940-49) using data from the 1980 Census. Recall that this sample has a negative and insignificant Wald estimate of the return to education in Table 5C. In contrast to the Wald estimate, the TSLS estimate of the return to education is positive and statistically significant. Furthermore, in each of the four specifications, the return to education estimated by TSLS is statistically indistinguishable from the return estimated by OLS.

Notice that including year-of-birth dummies results in a positive TSLS estimate of the return to education. This may appear surprising because, if the age distribution were stationary, quarter of birth would not be correlated with year of birth. However, because the baby boom began near the end of this sample, quarter of birth and year of birth are correlated, with first quarter births more likely in earlier years. Including year-of-birth dummies removes a large part of the age-earnings profile, and leads to a positive estimate of the return to education. Furthermore, adding age and age-squared (measured in quarters of years) leads to an even greater estimate of the return to education in the TSLS models, which would be expected because of the upward sloping within year-of-birth age trend.

Finally, we note that all of the TSLS estimates we have presented so far are over-identified because several estimates of the return to education could be constructed from subsets of the instruments. For example, one could compare the return to education using variation in education between first and fourth quarter births in 1940, between second and third quarter births in 1940, between second and third quarter births in 1941, etc. The χ^2 statistic

Table 7

OLS and Two Stage Least Squares Estimates of the Return to Education for Men Born 1940-49
1980 Census

Independent Variable	(1) OLS	(2) TSLS	(3) OLS	(4) TSLS	(5) OLS	(6) TSLS	(7) OLS	(8) TSLS
Years of Education	.0573 (.0003)	.0553 (.0138)	.0573 (.0003)	.0948 (.0223)	.0520 (.0003)	.0393 (.0145)	.0521 (.0003)	.0779 (.0239)
Race (1=black)	--	--	--	--	-.2107 (.0032)	-.2266 (.0183)	-.2108 (.0032)	-.1786 (.0296)
SMSA (1=center city)	--	--	--	--	.1418 (.0023)	.1535 (.0135)	.1419 (.0023)	.1182 (.0220)
Married (1=married)	--	--	--	--	.2445 (.0022)	.2442 (.0022)	.2444 (.0022)	.2450 (.0023)
9 Year-of-Birth Dummies	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes
8 Region of Residence Dummies	No	No	No	No	Yes	Yes	Yes	Yes
Age	--	--	.1800 (.0389)	.1325 (.0486)	--	--	.1518 (.0379)	.1215 (.0474)
Age-Squared	--	--	-.0023 (.0006)	-.0016 (.0007)	--	--	-.0019 (.0005)	-.0015 (.0007)
χ^2 [dof]	--	101.6 [29]	--	49.1 [27]	--	93.6 [29]	--	50.6 [27]

Notes: Standard errors are in parentheses. Sample size is 486,926. Instruments are a full set of quarter of birth x year of birth interactions. Sample consists of males born in the U.S. The sample is drawn from the 5% samples of the 1980 Census (15% form). The dependent variable is the log of weekly earnings. Age and age-squared are measured in quarters of years. Each equation also includes an intercept.

presented at the bottom of Tables 5, 6 and 7 test the hypothesis that the various combinations of instruments yield the same estimate of the return to education. This statistic is calculated as the sample size times the R^2 from a regression of the residual from the two stage least squares equation on the exogenous variables and instruments (Newey, 1985). In spite of the huge sample sizes, the over-identifying restrictions are not rejected in the models in Tables 5 and 6. The models in Table 7 lead to a rejection of the over-identifying restrictions, but the models that include a quadratic age trend are close to passing at the .01 level.

b. Allowing the Seasonal Pattern in Education to Vary by State of Birth

Although most schools admit students born in the beginning of the year at an older age, school start age policy varies across states and across school districts within many states. Therefore, because compulsory schooling constrains some students to remain in school until their birthday, the relationship between education and season of birth is expected to vary among states that have different start age policies. This additional variability can be used to improve the precision of the TSLS estimates.

To incorporate the cross-state seasonal variation in education, we computed TSLS estimates that use as instruments for education a set of three quarter-of-birth dummies interacted with 50 state-of-birth dummies, in addition to three quarter-of-birth dummies interacted with nine year-of-birth dummies.²³ The estimates also include 50 state-of-birth dummies in the

²³In the context of the model, we added a set of state-of-birth dummy variables interacted with quarter-of-birth dummy variables to equation (1), and a set of 50 state-of-birth dummies to equation (2). Although in principle we could also interact the state-of-birth-by-quarter-of-birth effects with year of birth, to have a total of 1,500 exclusion restrictions,

wage equation, so the variability in education used to identify the return to education in the TSLS estimates is solely due to differences by season of birth. Unlike the previous TSLS estimates, the seasonal differences are now allowed to vary by state as well as by birth year.

Table 8 presents the TSLS and OLS estimates of the new specification for the sample of 40-49 year-old men in the 1980 Census. This is the same sample used in the estimates in Table 6. Freeing-up the instruments by state of birth and including 50 state-of-birth dummies in the wage equation results in approximately a 40 percent reduction in the standard errors of the TSLS estimates. Furthermore, in the specifications in each of the columns in Table 8, the estimated return to education in the TSLS model is slightly greater than the corresponding TSLS estimate in Table 6, while in each of the OLS models the return is slightly smaller in Table 8 than in Table 6. As a consequence, the difference between the TSLS and OLS estimates is of greater significance. For example, the TSLS estimate in Column 6 of Table 8 is .083 with a standard error of .010, and the OLS estimate is .063 with a standard error of .0003 -- the TSLS estimate is nearly 30 percent greater than the OLS estimate.

One possible explanation for the higher TSLS estimate of the return to education may be that compulsory schooling pushes some students to graduate high school, so that part of the TSLS estimate reflects a high school "completion" effect. On the other hand, using 1980 Census data, Card and Krueger (1990) find little evidence of nonlinearity in the return to education for middle aged men with 3 to 15 years of education. If the earnings function is log-linear, then our estimates may be representative of estimation of such a model is computationally burdensome.

Table 8

Estimates of an Alternative Specification, using Quarter of Birth by State of Birth and Quarter of Birth by Year of Birth as Instruments for Education

Sample: Men Born 1930-39 in the 1980 Census

Independent Variable	(1) OLS	(2) TSLS	(3) OLS	(4) TSLS	(5) OLS	(6) TSLS	(7) OLS	(8) TSLS
Years of Education	.0673 (.0003)	.0928 (.0093)	.0673 (.0003)	.0907 (.0107)	.0628 (.0003)	.0831 (.0095)	.0628 (.0003)	.0811 (.0109)
Race (1=black)	--	--	--	--	-.2547 (.0043)	-.2333 (.0109)	-.2547 (.0043)	-.2354 (.0122)
SMSA (1=center city)	--	--	--	--	.1705 (.0029)	.1511 (.0095)	.1705 (.0029)	.1531 (.0107)
Married (1=married)	--	--	--	--	.2487 (.0032)	.2435 (.0040)	.2487 (.0032)	.2441 (.0042)
9 Year-of-Birth Dummies	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes
8 Region of Residence Dummies	No	No	No	No	Yes	Yes	Yes	Yes
50 State-of-Birth Dummies	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes
Age	--	--	-.0757 (.0617)	-.0880 (.0624)	--	--	-.0778 (.0603)	-.0876 (.0609)
Age-Squared	--	--	.0008 (.0007)	.0009 (.0007)	--	--	.0008 (.0007)	.0009 (.0007)
χ^2 [dof]	--	163 [179]	--	161 [177]	--	164 [179]	--	162 [177]

Notes: Standard errors are in parentheses. Excluded instruments are 30 quarter-of-birth x year-of-birth dummies and 153 quarter-of-birth x state-of-birth interactions. Age and age-squared are measured in quarters of years. Each equation also includes an intercept term. The sample is the same as in Table 6. Sample size is 329,509.

the average return to education in our sample.²⁴ To further explore this issue we computed OLS estimates of the return to education for men with 9 to 12 years of schooling, and found little difference between estimates for this subsample and the full sample. For example, the OLS estimate of the return to education for men born 1930-39 with 9 to 12 years of education is .059, compared to .063 for the full sample in Column 5 of Table 6.

c. Estimates for Black Men

In view of the interest in knowing the effect of compulsory school attendance and other government policies on the earnings of minorities, in Table 9 we estimate the return to education for the sample of black men born in 1930-39. As in Table 8, the excluded instruments for education are interactions between quarter-of-birth and year-of-birth dummies, and interactions between quarter-of-birth and state-of-birth dummies.²⁵ Both the OLS and TSLS estimates indicate that the return to education is lower for black men than for the entire male population. Moreover, the TSLS estimates for this subsample are within sampling variance of the OLS estimates. Unlike the estimates for the entire sample, however, the TSLS estimates are slightly less than OLS estimates.

III. Other Possible Effects of Season of Birth

The validity of the identification strategy used in Section II rests on the assumption that season of birth is a legitimate instrument for education

²⁴Heckman and Polacheck (1974) provide some additional evidence that the earnings function is approximately log-linear.

²⁵Because there were no blacks born in Hawaii in this sample, we exclude the Hawaii state-of-birth dummy variable.

Table 9
Estimates for Black Males born 1930-39

Independent Variable	(1) OLS	(2) TOLS	(3) OLS	(4) TOLS	(5) OLS	(6) TOLS	(7) OLS	(8) TOLS
Years of Education	.0672 (.0013)	.0635 (.0185)	.0671 (.0003)	.0555 (.0199)	.0576 (.0013)	.0461 (.0187)	.0576 (.0013)	.0391 (.0199)
SMSA (1=center city)	--	--	--	--	.1885 (.0142)	.2053 (.0308)	.1884 (.0142)	.2155 (.0324)
Married (1=married)	--	--	--	--	.2216 (.0193)	.2272 (.0136)	.2216 (.0100)	.2307 (.0140)
9 Year-of-Birth Dummies	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes
8 Region of Residence Dummies	No	No	No	No	Yes	Yes	Yes	Yes
49 State-of-Birth Dummies	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes
Age	--	--	-.3099 (.2538)	-.3274 (.2560)	--	--	-.2978 (.0032)	-.3237 (.2497)
Age-Squared	--	--	.0033 (.0028)	.0035 (.0028)	--	--	.0032 (.0027)	.0035 (.0028)
χ^2 [dof]	--	184 [176]	--	181 [173]	--	178 [176]	--	175 [173]

Notes: Standard errors are in parentheses. Excluded instruments are 30 quarter-of-birth x year-of-birth dummies and 150 quarter-of-birth x state-of-birth interactions. (There are no black men in the sample born in Hawaii.) Age and age-squared are measured in quarters of years. Each equation also includes an intercept term. The sample is drawn from the 1980 Census. Sample size is 26,913.

in an earnings equation. From Section I it would seem that season of birth is related to education because of compulsory schooling requirements. However, for the TSLS estimates to be consistent, it must also be the case that season of birth is uncorrelated with the residual in the earnings equation (μ). In other words, if season of birth influences earnings for reasons other than compulsory schooling, our approach is called into question. Although we believe the evidence in Section I establishes that season of birth influences education exclusively because of compulsory schooling, it is useful to consider the impact of other possible effects of season of birth.

First, several educational psychologists have examined the effect of age at school entry on educational achievement.²⁶ Most of this literature, however, analyzes extremely small samples, focuses on test scores rather than graduation rates, and takes age at entry to school as exogenous. Furthermore, much of the past literature fails to adequately control for the effects of age.²⁷ Nevertheless, the previous research indicates that there might be a relationship between age at school entry and academic performance. The consensus in this literature is that, if anything, students who start school at an older age are more mature and perform better in school.

Although we do not find this evidence convincing, it is worth noting what bias the prevailing interpretation of the psychological-season of birth effect might have on our estimates. Assume, for the moment, that children born in the beginning of the year are more able students because they are

²⁶ See Halliwell (1966) for a survey of the literature on early school entry and school success; see DiPasquale, Moule and Flewelling (1980) for a survey of the "birthday effect" on educational achievement.

²⁷ This point is also made in Lewis and Griffin, 1981.

older than their classmates. Men born in the first quarter of the year would therefore have greater unobserved ability for a given level of schooling. However, men born in the first quarter also have less education, probably due to the dominant effect of compulsory education laws. Assuming that this unobserved ability is rewarded in the labor market, any estimator of the return to education that is identified by variations in education due to season of birth would be biased downward.

Second, we note that if season of birth were related to the socio-economic status of children's parents, one might expect to find a connection between season of birth and educational attainment. If this were the case, season of birth would be an unsatisfactory instrumental variable for our purposes. Lam and Miron (1987), however, present a variety of evidence suggesting that season of birth is unrelated to the socio-economic status (and other characteristics) of parents. For example, they find that the seasonal pattern in births is virtually identical for illegitimate births and legitimate births. In addition, they find that the seasonal pattern of birth is similar across urban and rural families, similar across regions of the US that have diverse economic and cultural conditions, and similar within countries before and after they have undergone dramatic economic transitions.

Finally, and perhaps most convincing, we have estimated the effect of season of birth on the earnings of college graduates, a sample whose schooling was not prolonged by compulsory attendance. If season of birth affects education for a reason other than compulsory schooling (e.g., psychological effects of school start age), we would expect season of birth to be related to earnings for this sample. On the other hand, if season of birth only affects education and earnings because of compulsory schooling, we

would not expect any relationship in this sample. The estimates suggest that quarter of birth has no effect on earnings for college graduates, which supports the estimation framework employed throughout the paper. For example, using the sample of 40-49 year-old men in the 1970 Census, an F-test of the joint significance of quarter-of-birth dummies in an earnings regression that includes year of birth dummies is not rejected at the 25 percent level. Similar results hold for 40-49 year-old men in 1980. We take this as strong evidence that, in the absence of compulsory schooling, season of birth would have no effect on earnings.

V. Conclusion

Differences in season of birth create a natural experiment that we use to study the effect of compulsory school attendance on schooling and earnings. Because individuals born in the beginning of the year usually start school at an older age than their classmates, they are allowed to drop out of school after attaining less education. Our exploration of the relationship between quarter of birth and educational attainment suggests that season of birth has a small effect on the level of education men ultimately attain. To support the contention that this is a consequence of compulsory schooling laws, we have assembled evidence showing that some students leave school as soon as they attain the legal dropout age, and that season of birth has no effect on post-secondary years of schooling.

Variation in education that is related to season of birth arises because some individuals, by accident of date of birth, are forced to attend school longer than others because of compulsory schooling. Using season of birth as an instrument for education in an earnings equation, we find a remarkable

similarity between the OLS and the TSLS estimates of the monetary return to education. Differences between the OLS and the TSLS estimates are typically not statistically significant, and whatever differences that exist tend to suggest that omitted variables, or measurement error in education, may induce a downward bias in the OLS estimate of the return to education.²⁸ This evidence casts doubt on the importance of omitted variables bias in estimates of the return to education, at least for years of schooling around the compulsory schooling level.

Our results provide support for the view that students who are compelled to attend school longer by compulsory schooling laws earn higher wages as a result of their extra schooling. Moreover, we find that compulsory schooling laws are effective in compelling some students to attend school.

²⁸ Siegel and Hodge (1968) find that the correlation between individuals' education reported in the 1960 Census and in a Post Enumeration Survey is 0.933. This correlation gives an upper bound estimate of the ratio of the variance of true education to the variance of reported education because individuals may consistently misreport their education in both surveys. Moreover, the downward bias in the OLS estimate of the return to education due to measurement error in education will be exacerbated because the included covariates are likely to explain some of the true variation in education, and because of variability in the quality of education.

Table A1
Compulsory School Attendance Age by State

State	1960	1970	1980	Notes
1 Alabama	16	16	16	
2 Alaska	16	16	16	
4 Arizona	16	16	16	
5 Arkansas	16	16	15	
6 California	16	16	16	
8 Colorado	16	16	16	
9 Connecticut	16	16	16	
10 Delaware	16	16	16	
11 D.C.	16	16	16	
12 Florida	16	16	16	
13 Georgia	16	16	16	
15 Hawaii	16	18	18	Increased to 18 midyear, 1970
16 Idaho	16	16	16	
17 Illinois	16	16	16	
18 Indiana	16	16	16	
19 Iowa	16	16	16	
20 Kansas	16	16	16	
21 Kentucky	16	16	16	
22 Louisiana	16	16	16	
23 Maine	15	17	17	
24 Maryland	16	16	16	
25 Massachusetts	16	16	16	
26 Michigan	16	16	16	
27 Minnesota	16	16	16	
28 Mississippi	-	-	-	Age 14 starting 1983
29 Missouri	16	16	16	
30 Montana	16	16	16	
31 Nebraska	16	16	16	
32 Nevada	17	17	17	
33 New Hampshire	16	16	16	
34 New Jersey	16	16	16	
35 New Mexico	16	17	17	
36 New York	16	16	16	May be changed by city districts
37 North Carolina	16	16	16	
38 North Dakota	17	16	16	
39 Ohio	18	18	18	
40 Oklahoma	18	18	18	
41 Oregon	18	18	18	
42 Pennsylvania	17	17	17	
44 Rhode Island	16	16	16	
45 South Carolina	-	16	16	Reinstated in 1967
46 South Dakota	16	16	16	
47 Tennessee	17	17	16	Increased to age 17 in 1983
48 Texas	16	17	17	Must finish school term
49 Utah	18	18	18	
50 Vermont	16	16	16	
51 Virginia	16	17	17	
53 Washington	16	16	18	
54 West Virginia	16	16	16	
55 Wisconsin	16	16	16	Must finish school term
56 Wyoming	17	17	16	

Data Appendix

The empirical analysis draws on a variety of data sets, each constructed from Public Use Census Data. The sample used in Table 1 to compute quarter of birth main effects on educational outcomes consists of all men born 1930-49 in the 1980 Census 5% sample. The sample used to compute the difference-in-differences estimates of the effect of compulsory schooling laws on enrollment in Tables 2 and 3 consists of all 16-year olds in each of the following Census samples: the 1960 Census 1% sample, the two 1% State samples from the 1970 Census, and the 1980 Census 5% sample. The two samples used to compute the estimates in Tables 4-7 consist of men with positive earnings born between 1920-29 in the three 1970 Census 1% samples drawn from the 15% long-form, and the sample of men with positive earnings born between 1930-49 in the 1980 Census 5% sample. A more detailed description of the data sets used in the Tables and Figures is provided below.

1. Samples used in Table 1, Tables 4-8, and Figures 1-51970 Census

The 1970 Census micro data are documented in Public Use Samples of Basic Records from the 1970 Census (Washington, DC: U.S. Department of Commerce, 1972). Our extract combines data from three separate public-use files -- the State, County group, and Neighborhood files. Each file contains a self-weighting, mutually exclusive sample of one percent of the population, (as of April 1, 1970) yielding a total sample of three percent of the population. The data sets we use are based on the questionnaire that was administered to 15% of the population.

The sample consists of white and black men born between 1920-29 in the

United States. Birth year was derived from reported age and quarter of birth. In addition, we excluded any man whose age, sex, race, veteran status, weeks worked, highest grade completed or salary was allocated by the Census Bureau. Finally, the sample is limited to men with positive wage and salary earnings and positive weeks worked in 1969.

Weekly earnings is computed by dividing annual earnings by annual weeks worked. Annual earnings is reported in intervals of \$100. This variable was converted to a continuous variable by taking the average of the interval endpoints. Weeks worked are reported as a categorical variable in six intervals, and was also converted to a continuous variable by taking the mean of interval endpoints.

Nine region dummies were coded directly from the Census Regions variable in the Neighborhoods 1% sample, from state of residence in the State 1% sample, and from county locations in the County Group file. If county groups straddled two states, the counties were allocated to the region containing the greatest land-mass of the county group. The education variable is the years of schooling completed. The marital status variable equals one if the respondent is currently married with his spouse present. The SMSA variable equals 1 if the respondent works in an SMSA.

1980 Census

The 1980 Census micro data are documented in Census of Population and Housing, 1980: Public-Use Microdata Samples (Washington, D.C.: U.S. Department of Commerce, 1983). Our extract is drawn from the 5% Public Use Sample (the A Sample). This file contains a self-weighting sample of 5% of the population as of April 1, 1980.

The extract we created consists of white and black men born in the United States between 1930-59. Birth year was derived from reported age and quarter of birth. We excluded respondents whose age, sex, race, quarter of birth, weeks worked, years of schooling, or salary was allocated by the Census Bureau. For the estimates in Tables 5-8 and Figure 5, the sample is limited to men with positive wage and salary earnings and positive weeks worked in 1979; for the estimates in Table 1, the sample includes all men, regardless of whether they worked in 1979.

Weekly earnings in 1979 is computed by dividing annual earnings by weeks worked. Dummies for nine Census regions are coded from state of residence. The education variable is years of completed schooling. The marital status dummy equals 1 if the respondent is currently married with his spouse present. The SMSA variable equals 1 if the respondent lives in an SMSA.

2. Samples used to compute the enrollment estimates in Tables 2 and 3

Tables 2 and 3 use data from the 1960, 1970 and 1980 Censuses. The 1960 Census data are documented in A Public Use Sample of Basic Records from the 1960 Census (Washington, D.C.: U.S. Department of Commerce, 1975). Our extract for 1960 is drawn from the 1% public use sample. The sample used consists of boys and girls born in 1944. The extract of the 1970 Census used in Tables 2 and 3 is drawn from the two 1% State files (the State samples of the 5% Form and of the 15% Form) because these files identify state of residence. The sample consists of boys and girls born in 1954. Finally, the sample of boys and girls born in 1964 in the 1980 Census, 5% sample are used as well. In each of the three samples, individuals with allocated age or enrollment were excluded.

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