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## "No-Till" Farming Is a **Growing Practice**

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# "No-Till" Farming Is a Growing Practice

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#### **Abstract**

Most U.S. farmers prepare their soil for seeding and weed and pest control through tillage—plowing operations that disturb the soil. Tillage practices affect soil carbon, water pollution, and farmers' energy and pesticide use, and therefore data on tillage can be valuable for understanding the practice's role in reaching climate and other environmental goals. In order to help policymakers and other interested parties better understand U.S. tillage practices and, especially, those practices' potential contribution to climate-change efforts, ERS researchers compiled data from the Agricultural Resource Management Survey and the National Resources Inventory-Conservation Effects Assessment Project's Cropland Survey. The data show that approximately 35.5 percent of U.S. cropland planted to eight major crops, or 88 million acres, had no tillage operations in 2009.

**Keywords:** Tillage, no-till, Agricultural Resource Management Survey, ARMS, U.S. crop practices, National Resources Inventory-Conservation Effects Assessment Project, NRI-CEAP, carbon baseline, carbon sequestration

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#### **Summary**

#### What Is the Issue?

Tillage—the plowing of land for weed and pest control and to prepare for seeding—has long been part of the cropland farming enterprise. A reduction in how often or how intensively the soil is tilled allows the soil to retain more organic matter, which stores or "sequesters" carbon, which then is not available to contribute to global warming as carbon dioxide (CO<sub>2</sub>), a greenhouse gas. The adoption of less intensive tillage practices on a large number of farms could sequester substantial amounts of carbon, allowing agriculture to contribute to U.S. efforts to reduce and control greenhouse gas emissions. Because of this potential role for tillage in U.S. climate-change policy, ERS researchers have compiled and analyzed available USDA data on tillage practices by U.S. farmers.

#### What Do the Data Show?

Approximately 35.5 percent of U.S. cropland (88 million acres) planted to eight major crops had no tillage operations in 2009, according to ERS researchers who analyzed 2000-07 data from USDA's Agricultural Resource Management Survey (ARMS). The crops—barley, corn, cotton, oats, rice, sorghum, soybeans, and wheat—constituted 94 percent of total planted U.S. acreage in 2009. In addition:

- No-till increased for corn, cotton, soybeans, and rice (four crops for which ARMS data are sufficient for researchers to calculate a trend) at a median rate of roughly 1.5 percentage points per year. Although no-till is generally increasing, it did not increase in all States for all crops in the study period (2000-07).
- Soybean farmers had the highest percentage of planted acres with no-till (45.3 percent in 2006; projected at almost 50 percent in 2009).
- No-till was practiced on 23.5 percent of corn acres in 2005 (projected at 29.5 percent in 2009). More acres are planted to corn than to any other field crop in the United States.
- Cotton farmers practiced no-till on 20.7 percent of planted acres in 2007 (projected at 23.7 percent in 2009).
- Rice farmers had the lowest percentage of planted acres with no-till (11.8 percent in 2006; projected at 16.3 percent in 2009) among the major crops analyzed.
- Greenhouse gas benefits are largest when no-till is practiced over a
  prolonged period. In one of the Nation's major growing areas, the Upper
  Mississippi River Basin, 13 percent of agricultural acres were in no-till
  for 3 consecutive years based on surveys conducted from 2003-2006,
  according to the National Resources Inventory-Conservation Effects
  Assessment Project (NRI-CEAP) Cropland Survey.

#### **How Were the Data Compiled?**

The bulk of this compilation is based on data from the 2000-07 ARMS. Because only one or two crops are typically targeted by the ARMS each year, tillage practices for crops not surveyed during a specific year were estimated. These estimates were based on the latest data available for that crop and tillage trends for all major crops for which trends could be calculated.

Because the ARMS reports tillage practices for only 1 year at a time, the authors of this report also used data from the NRI-CEAP Cropland Survey for the Upper Mississippi River Basin. The Cropland Survey requests tillage practice information for the current year and the preceding 2 years, providing information on the continuation of farm-level no-till over time for a major crop-producing region of the country.

The National Resources Inventory-Conservation Effects Assessment Project Cropland Survey examined farming practices in the Upper Mississippi River Basin \_\_\_\_\_



Source: USDA, Economic Research Service based on data from USDA, Natural Resources Conservation Service.

#### Introduction

Agriculture can be part of U.S. efforts to control greenhouse gases if farmers and ranchers take actions to reduce their greenhouse gas emissions or increase carbon sequestration. These actions may include reducing tillage intensity, reducing the amount of nitrogen applied to crops, switching to fertilizer application methods with lower emissions, changing livestock or manure management practices to reduce methane emissions, shifting crop rotations to include a greater proportion of perennial crops, reducing the frequency and duration of flooding of rice paddies, planting grass or trees, or enhancing grassland or forest management (Johnson et al., 2007). Because of these possible agricultural contributions, policymakers are considering ways to encourage farmers, ranchers, and other rural landowners to pursue climate-friendly activities.

Of these activities, tillage—how farmers plow their soil for seeding and weed and pest control—has received considerable attention because changes in tillage practices could potentially be undertaken by a large number of farms and on a correspondingly large number of cropland acres across the U.S. The adoption of new, less intensive tillage practices on a large number of farms could sequester substantial additional amounts of carbon (Lal, 2004; Uri, 2001).

Because of the potential role for tillage in U.S. climate efforts, ERS researchers have compiled available USDA data on current and past tillage practices by U.S. farmers as measured primarily by the Agricultural Resource Management Survey (ARMS) with additional data from the National Resources Inventory-Conservation Effects Assessment Project (NRI-CEAP) Cropland Survey. These data can be used by policymakers, researchers, and other interested parties to better understand agriculture's potential contribution to controlling greenhouse gases. Tillage practices also affect sediment and chemical runoff from farms; soil erosion; and on-farm energy, fertilizer, and pesticide use; therefore, these data can be useful for understanding tillage's possible role in reaching other conservation and environmental goals. Widespread tillage changes also could affect farm incomes, commodity production, and input and output markets.

### Changes in Tillage Practice as a Greenhouse Gas Control Strategy

#### **Background**

Tillage refers to a set of farming operations that disturb the soil. Farmers have choices for how they prepare the soil; reduce weed growth; incorporate fertilizer, manure and organic matter into the soil; and seed their crops, including the number of tillage operations and tillage depth. In general, the less the soil is disturbed the more organic matter it retains. Organic matter consists of stored carbon that is therefore not available to contribute to global warming (in the form of carbon dioxide). In annual cropping systems, much of a field's organic matter exists in the form of residue from previous crops that is left on the field. Therefore, tillage is often discussed along with rotations and other practices that affect crop residues.

Agricultural scientists recognize several forms of reduced tillage, including mulch till, ridge till, strip till, and no-till (see USDA, Natural Resources Conservation Service definitions, available at: http://ecat.sc.egov.usda.gov/Help.aspx/). These categories are sometimes lumped together as low-intensity or conservation tillage, which can be contrasted to conventional tillage. Conservation tillage means that at least 30 percent of the soil is covered by crop residues, measured just after planting the current year's crop. Conventional tillage refers to any set of practices that leave less than 15 percent of the soil covered by crop residues after planting. The precise tillage definitions used for ERS calculations are given in the Data Overview section of the chapter titled "Tillage Practices in the ARMS and NRI-CEAP Cropland Survey."

Studies have estimated the additional carbon sequestration that occurs as a result of a farmer's switch to reduced tillage or no-till. Eve et al. (2002) reported that, on average, a farmer in the Corn Belt who changes from conventional tillage to reduced tillage would sequester 0.33 more metric tons of  $CO_2$  per acre per year over a 20-year period, while the change from conventional tillage to the more restrictive no-till would sequester 0.64 more metric tons of  $CO_2$  per acre per year.

Many uncertainties remain in scientists' understanding of the relationship between tillage, soil carbon, and other greenhouse gases (VandenBygaart et al., 2003). Baker et al. (2007) and Manley et al. (2005) argue that reduced tillage has not been consistently shown to increase soil organic carbon. Boddey et al. (2009) and Franzluebbers (2009) argue against the claims made by Baker et al. Reduced tillage may also affect emissions of nitrous oxide or methane—two other greenhouse gases—from agricultural cropping (Blanco-Canqui and Lal, 2008).

### The Economics of Payments for Reduced Tillage Under a Climate Policy

U.S. efforts to reduce greenhouse gas emissions could take a variety of forms, including a nationwide cap-and-trade system, Government payments for reduced emissions, or industry-specific emissions performance standards.

Under cap-and-trade, industrial sources of fossil fuels such as oil refiners and electricity generators would be required to submit permits for every ton of their direct or indirect emissions, and only a fixed number of permits would be made available. Based on current proposals, agricultural producers would likely not be required to submit these permits, but the policy could encourage agricultural contributions by awarding offset credits to farmers and ranchers who adopt management practices or land uses that are recognized as reducing greenhouse gas emissions or increasing carbon sequestration. If an agricultural activity such as no-till were eligible for these credits, farmers who voluntarily switch to no-till would receive credits that they could sell to industrial sources covered by the emission permit requirement. These offset credits would substitute for the emission permits that otherwise would be required for those sources under cap-and-trade.

An alternative policy to cap-and-trade would be to provide incentive payments to farmers to reduce tillage intensity, an approach similar to current USDA conservation programs such as the Environmental Quality Incentives Program. Under this approach, if no-till adoption were eligible for these incentive payments, farmers who voluntarily switch to no-till would receive an annual payment based on the rules of the program. The Government would set eligibility rules and payment amounts, just as it does for other conservation programs.

For example, a Corn Belt farmer who shifted from conventional tillage to permanent no-till would receive credit for 0.64 metric tons of CO<sub>2</sub> per acre per year for 20 years if those practices otherwise met the eligibility requirements, assuming the Eve et al. estimates were used as the official basis to determine the number of credits awarded.¹ If credits sold for \$15 per ton—a commonly cited price for the near future under previous cap-and-trade proposals—the farm would receive approximately \$10 per acre of no-till adoption in this example. Thus, sales of offset credits could provide an additional source of income for the farm, minus the possible additional production costs under no-till. The extent to which farmers adopted no-till or other greenhouse gas mitigation activities in response to this policy would depend on the eligibility rules for the offset credit, the costs of following the required practice (including possible effects on yields, soil properties, and pest populations), the number of credits the practice could earn, and the prices that farmers would get for those credits.

The ability of no-till adoption to contribute to reaching U.S. emissions goals depends on the resulting increases in carbon sequestration. However, analysts cannot readily measure or monitor the sequestration occurring on any specific farm or field under no-till, nor can they precisely assess the sequestration that would have occurred if the farmer had not participated in the offset-credit market or incentive program. The difficulty in assessing how much of the carbon sequestration under no-till would not have otherwise occurred and thus represents an increase in U.S. soil carbon is known as the additionality problem. Tillage data can address this problem by helping analysts document baseline practices, predict what practices would have occurred in the absence of the offset market or incentive payment (thus allowing assessment of whether no-till is a new, additional practice), and estimate the consequences of eligibility rules or offset credit awards.

<sup>1</sup>These calculations are meant only as a general example of how carbon credits would work. Their specific application, if offset credits or incentive payments were introduced, would depend on the specific eligibility requirements and offset credit awards.

### Tillage Practices in the ARMS and NRI-CEAP Cropland Survey

#### **Data Overview**

This section presents estimates of U.S. tillage practices drawn primarily from the ARMS, with additional estimates for the Upper Mississippi River Basin based on the NRI-CEAP Cropland Survey. The ARMS, sponsored jointly by ERS and the National Agricultural Statistics Service, is USDA's primary source of information on the financial condition, production practices, resource use, and economic well-being of America's farms and farm households. The ARMS includes periodic in-depth surveys of the costs and production practices for a targeted commodity, such as corn, wheat, soybeans, or cotton.

The ARMS provides some of the most reliable nationwide information on production practices. Considerable effort has been devoted to making the ARMS highly representative of the acres that were planted to the target crop in the crop survey year. This effort allows researchers to assign standard errors to estimates of production practices, a feature that is not possible with most other available agricultural practices data. In designing the ARMS, surveyors also devoted substantial attention to ensuring both accuracy and precision of the responses.

The ARMS asks farmers to list all field operations conducted on a specific field (which has been planted to the target crop) in the survey year. We used these responses to construct three series that illustrate U.S. tillage practices.<sup>2</sup>

In the following tables we first report the estimated number of acres for each crop that had no reported tillage operations. A field is said to have had no tillage operations if none of the following categories of machinery were used on the field between the harvest of the previous crop and the current year's planting: plows and disks (ARMS categories 01-16), including moldboard plow, offset disk, and tandem disk; cultivators (21-28); harrows (30-40); bedder-shapers (41-50); packers (51-53); and any miscellaneous tillage equipment such as Land-all, Do-all, Mix-n-till, mulch treader, rototiller, soil finisher, or stalk puller (61-68). Note that this definition does not depend on the planter, drill, or seeder used.

ERS researchers then used known production relationships, cropping history, and field operations data, all elicited by the ARMS, to estimate crop residues remaining on the field (from the previous crop) after planting of the current year's crop. We report the percent of crop acres that had crop residues that covered more than 30 percent of the soil surface following planting, and the percent of acres that meet both criteria: greater than 30 percent residue cover and no tillage operations. These data are presented to provide a complete picture of U.S. tillage intensity and crop residues but are not used in this report's estimates of current no-till adoption.

Because the costs of a farmer switching to conservation tillage and the ensuing increases in carbon sequestration depend on previous years' tillage practices, we also report the percentage of farms with crop residues after planting of between 15 and 30 percent (reduced till) and with crop residues after planting below 15 percent. Columns may not add to 100 percent

<sup>2</sup>The definition of "no-till" agriculture that might be used for offset eligibility rules or carbon incentive payments, should these programs be introduced, has not yet been established. The data presented here should be informative for a broad array of candidate definitions.

because tillage operations could not be determined for a small percentage of respondents.

To examine tillage over multiple years, we drew on data from the NRI-CEAP Cropland Survey for the Upper Mississippi River Basin, which includes portions of Illinois, Indiana, Iowa, Michigan, Minnesota, Missouri, Wisconsin, and South Dakota. The survey was conducted over 2003-06 on a sample of 3,703 National Resources Inventory (NRI) points.<sup>3</sup> The NRI-CEAP Cropland Survey asked farmers about crops and farming practices on the selected plot in the survey year and the previous 2 years. This multi-year record is the most widely representative data available to assess the practice of no-till over multiple years. More information about the CEAP's assessment of the Basin is available from USDA's Natural Resources Conservation Service (NRCS, 2010).

The survey's tillage question asked "Type of tillage" for each of these 3 years with four possible categories: no-till or strip till; mulch till; ridge till; and conventional till; note that the reported practices for the 2 years before the current year are based on the respondent's recollection. When the respondent reported no-till or strip till for the point in question, we refer to that acreage as *Reported No-till*. Accompanying interviewer notes provide definitions of these tillage types, but it is not clear in the data whether any given observation is based on the farmer's implicit understanding of what no-till means or an interviewer's explicit definition. The survey also asked questions about machinery operations, identical to the ARMS, on that plot for the current crop year.

#### **ARMS Data Estimation**

Table 1 reports our ARMS-based estimates of planted no-till acreage for eight major U.S. crops in the crop survey year and in 2009, using NASS estimates of 2009 planted acres. Because ARMS surveys were conducted in different years and because no-till farming has been expanding in the United States, we estimated the 2009 planted no-till acres assuming that the proportion of no-till acres expanded by 1.5 percentage points per year from the last crop survey year. For these calculations we used nationwide estimates of no-till adoption from the crop survey year rather than the State-level estimates because nationwide estimates are more reliable.

Figure 1 shows no-till estimates for all crops that have been surveyed by ARMS since 2000. Tables 2-13 report State-level data for ARMS crops since 2000. Data are presented only for States with a sufficiently large number of sample points.

The ARMS data allow us to assign standard errors to estimates of the percent of acres that fall into each of our categories. The coefficient of variation is the standard error of the estimate divided by the estimate. The higher is the coefficient of variation, the wider is the confidence interval around the percentage estimate at any given level of significance. In tables 2-13:

- all unmarked estimates have a coefficient of variation below 0.25
- \* = coefficient of variation between 0.25 and 0.50
- # = coefficient of variation between 0.50 and 0.75
- a designates a coefficient of variation above 0.75
- L = number of observations is too small to be reported

<sup>3</sup>The number of surveys was 1,204 in 2003; 1,264 in 2004; 625 in 2005; and 610 in 2006.

<sup>4</sup>"No-till is a tillage system in which crop residue is left on the soil and the soil is left undisturbed from prior harvest to no-till planting, except for nutrient injection. Strip tillage combines the benefits of no-till and full-width tillage, but tillage is confined to 6- to 8-in. strips into which dry fertilizer and/or anhydrous ammonia and seed are placed. Loosened soil in the strips creates a ridge or berm 3 to 4 in. high, which settles down to 1 to 2 in. by spring planting. Crop residue in row middles is left undisturbed, satisfying the USDA's definition of 'no-till'" (2004 CEAP Interviewer's Manual, p. C-5027).

<sup>5</sup>No-till increased by 1.08 percentage points (ppts) per year for rice between 2000 and 2006; 1.37 ppts. for cotton between 2003 and 2007; 1.86 ppts. for corn between 2001 and 2005; and 2.59 ppts. for soybeans between 2002 and 2006. We simulated the effect of 1.5 ppts. per year because it was a median growth rate.

Table 1
Estimated planted acreage with no tillage operations for eight U.S. crops

Crop	No tillage operations (most recent crop survey year)	No tillage operations, 2009 (estimate) <sup>1</sup>	Planted acres, 2009	Estimated planted acres with no tillage operations, 2009 (column 2 or 3 × column 4)
	Percent of cro	p acres —	N	Aillion acres —
Barley	27.6 (2003)	36.6	3.6	1.0–1.3
Corn	23.5 (2005)	29.5	86.5	20.3–25.5
Cotton	20.7 (2007)	23.7	9.1	1.9–2.2
Oats	13.8 (2005)	19.8	3.4	0.5–0.7
Rice	11.8 (2006)	16.3	3.1	0.4–0.5
Sorghum	25.0 (2003)	34.0	6.6	1.6–2.3
Soybeans	45.3 (2006)	49.8	77.4	35.1–38.5
Wheat	21.9 (2004)	29.4	59.1	12.9–17.4
Total all eight crops		35.5 <sup>2</sup>	248.9	73.7–88.3

<sup>&</sup>lt;sup>1</sup>Assuming 1.5 percentage-point growth per year.

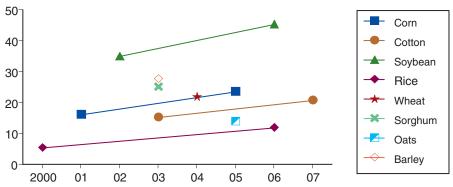
Note: See figure 1 for no-tillage definition.

Source: USDA, Economic Research Service analysis of Agricultural Resource Management Survey data. Crop acreage data obtained from USDA, National Agricultural Statistics Service, at: http://www.nass.usda.gov/Data\_and\_Statistics/Quick\_Stats/index.asp/.

Figure 1

No-till percentages have increased for four major crops, 2000-07

Percent of planted acres that are no-till



Note: A field is said to have had no tillage operations if none of the following categories of machinery were used on the field between the harvest of the previous crop and the current year's planting: plows and disks (ARMS categories 01-16), including moldboard plow, offset disk, and tandem disk; cultivators (21-28); harrows (30-40); bedder-shapers (41-50); packers (51-53); and any miscellaneous tillage equipment such as Land-all, Do-all, Mix-n-till, mulch treader, rototiller, soil finisher, or stalk puller (61-68).

<sup>&</sup>lt;sup>2</sup>Average, weighted by 2009 acres.

Table 2 **Barley acreage and tillage practices, 2003** 

State	Planted	With no tillage operations	With residues > 30 percent (conservation till)	With residues > 30 percent and no tillage operations	With 15-30 percent residues (reduced till)	With residues < 15 percent (conventional till)
	Acres			Percent of acres	;	
California	# 1,743,659	0.0	a 4.2	0.0	90.1	a 5.7
Idaho	8,419,010	# 10.9	26.2	# 10.9	* 32.3	41.5
Minnesota	860,806	0.0	* 23.9	0.0	* 27.9	* 48.2
Montana	21,972,050	40.7	77.6	40.7	* 5.7	* 16.7
N. Dakota	11,858,302	* 25.9	48.0	* 21.7	37.8	14.2
Pennsylvania	* 1,009,131	# 6.7	# 50.4	# 6.7	# 9.0	# 40.6
S. Dakota	598,414	71.7	69.1	58.4	# 12.9	* 18.0
Utah	* 309,081	0.0	# 20.8	0.0	# 10.9	* 68.3
Washington	1,650,683	* 12.5	42.7	* 12.4	* 24.4	32.9
Wisconsin	184,363	L	* 20.1	L	28.6	51.4
Wyoming	862,252	# 1.4	# 10.1	L	* 8.5	81.3
All	49,467,750	27.6	54.7	26.4	22.2	23.1

Unmarked estimates have a coefficient of variation below 0.25.

Note: See figure 1 for no-tillage definition.

<sup>\* =</sup> Coefficient of variation between 0.25 and 0.50.

<sup># =</sup> Coefficient of variation between 0.50 and 0.75.

a = Coefficient of variation above 0.75.

L = Number of observations is too small to be reported.

Table 3 **Corn acreage and tillage practices, 2001** 

State	Planted	With no tillage operations	With residues > 30 percent (conservation till)	With residues > 30 percent and no tillage operations	With 15-30 percent residues (reduced till)	With residues < 15 percent (conventional till)
	Acres			Percent of acres	;	
Colorado	1,216,880	* 17.2	52.5	* 17.2	* 18.8	28.7
Georgia	261,800	# 23.9	* 20.8	# 12.3	# 16.6	62.6
Illinois	10,979,530	* 16.2	45.0	* 16.2	* 21.1	33.9
Indiana	5,795,127	20.1	45.6	19.6	16.5	37.8
Iowa	11,671,532	* 7.8	57.3	* 7.8	* 30.6	12.1
Kansas	3,440,174	* 39.7	57.7	* 38.3	19.1	* 23.3
Kentucky	1,198,834	46.4	71.3	46.4	* 13.7	* 15.0
Michigan	2,200,027	* 19.0	* 26.6	* 18.1	* 18.7	54.7
Minnesota	6,780,190	* 1.4	24.0	* 1.4	20.1	55.9
Missouri	2,686,540	* 20.5	41.5	* 20.5	* 25.0	33.5
Nebraska	8,070,062	* 15.4	68.4	* 15.4	* 24.0	* 7.6
New York	1,029,987	L	a 16.3	L	* 12.0	71.7
N. Carolina	696,386	* 34.8	* 40.2	* 31.2	* 6.9	* 52.9
N. Dakota	874,217	* 6.6	35.9	* 6.6	23.0	41.0
Ohio	3,389,541	* 21.2	42.3	* 21.1	* 26.8	31.0
Pennsylvania	1,499,993	30.3	40.2	29.8	* 11.6	48.2
S. Dakota	3,795,586	22.0	63.9	21.5	21.2	14.9
Texas	* 1,599,256	a 1.9	* 25.2	a 1.8	* 23.3	51.6
Wisconsin	3,400,063	* 18.3	36.2	* 18.3	* 18.1	45.7
All	70,585,726	16.0	47.5	15.8	22.1	30.5

Table 4 **Corn acreage and tillage practices, 2005** 

State	Planted	With no tillage operations	With residues > 30 percent (conservation till)	With residues > 30 percent and no tillage operations	With 15-30 percent residues (reduced till)	With residues < 15 percent (conventional till)
	Acres			Percent of acres	;	
Colorado	1,100,119	* 35.1	58.4	* 35.1	* 13.4	28.2
Georgia	270,054	* 31.5	59.3	* 29.4	* 9.4	31.3
Illinois	12,100,039	15.9	44.2	15.9	* 23.1	32.7
Indiana	5,900,050	* 19.2	40.6	* 18.9	26.5	32.8
Iowa	12,800,064	* 22.8	63.1	* 22.8	* 21.9	* 15.0
Kansas	3,649,958	53.1	70.4	53.1	* 12.3	* 17.4
Kentucky	1,250,065	63.9	70.4	62.9	* 18.1	* 11.5
Michigan	2,250,029	* 13.3	19.9	* 12.1	28.9	51.2
Minnesota	7,300,110	L	27.5	L	22.1	50.4
Missouri	3,099,989	25.4	45.0	25.4	* 19.9	35.1
Nebraska	8,500,150	36.7	77.2	36.4	17.1	* 5.7
New York	989,953	a 2.4	# 8.1	a 1.9	* 7.5	84.4
N. Carolina	750,067	56.6	59.5	53.9	* 11.3	29.2
N. Dakota	1,410,170	* 18.5	52.6	* 16.7	* 10.1	37.3
Ohio	3,450,012	27.9	52.8	27.6	* 17.7	29.5
Pennsylvania	1,349,985	* 40.5	43.0	* 39.5	* 24.7	32.3
S. Dakota	4,449,961	36.2	65.7	35.2	15.5	18.8
Texas	2,050,024	* 9.5	* 19.7	* 8.6	* 11.9	68.4
Wisconsin	3,799,855	12.5	39.5	12.4	23.0	37.5
All	76,470,655	23.5	51.0	23.2	20.1	28.8

Table 5 **Cotton acreage and tillage practices, 2003** 

State	Planted	With no tillage operations	With residues > 30 percent (conservation till)	With residues > 30 percent and no tillage operations	With 15-30 percent residues (reduced till)	With residues < 15 percent (conventional till)
	Acres			Percent of acres	;	
Alabama	522,699	50.6	53.7	45.8	20.5	25.8
Arizona	217,291	# 3.7	# 3.7	# 3.7	L	92.6
Arkansas	975,694	12.2	* 9.2	* 9.1	* 3.6	87.2
California	693,613	0.0	0.0	0.0	0.0	100.0
Georgia	1,282,497	* 39.5	* 38.1	* 31.6	* 15.3	46.6
Louisiana	518,923	a 6.8	# 7.9	a 6.8	* 6.2	85.9
Mississippi	1,104,050	20.1	* 21.5	18.9	* 5.1	73.4
Missouri	394,201	21.9	23.3	19.4	* 8.6	68.1
N. Carolina	795,162	34.2	36.6	28.1	17.8	45.5
S. Carolina	220,000	L	L	L	L	L
Tennessee	557,258	54.0	51.3	49.8	* 9.8	38.9
Texas	5,540,529	* 1.7	* 4.1	# 1.6	* 8.7	87.2
All	12,821,917	15.2	16.2	13.1	9.1	74.6

Source: USDA, Economic Research Service analysis of Agricultural Resource Management Survey data.

Table 6
Cotton acreage and tillage practices, 2007

State	Planted	With no tillage operations	With residues > 30 percent (conservation till)	With residues > 30 percent and no tillage operations	With 15-30 percent residues (reduced till)	With residues < 15 percent (conventional till)
	Acres			Percent of acres	;	
Alabama	400,055	39.7	48.2	35.1	21.4	30.4
Arkansas	860,220	* 9.4	* 11.7	* 9.3	* 5.1	83.2
California	455,116	0.0	0.0	0.0	0.0	100.0
Georgia	1,029,915	37.5	40.8	* 26.8	* 15.7	43.4
Louisiana	335,217	# 4.6	* 6.8	# 4.6	* 6.6	86.6
Mississippi	660,081	19.9	19.0	19.0	* 2.8	78.2
Missouri	380,025	* 19.8	* 22.5	* 18.8	# 8.6	68.9
N.Carolina	500,046	56.5	55.9	46.4	* 15.1	28.9
S. Carolina	180,081	48.1	48.6	44.5	* 10.8	40.6
Tennessee	514,912	80.4	65.4	64.9	* 17.1	* 17.4
Texas	4,924,855	* 9.8	* 8.4	* 5.8	* 13.1	78.5
All	10,240,523	20.7	20.2	16.1	11.7	68.1

Note: See figure 1 for no-tillage definition and table 2 for definitions of \*, #, a, and L.

Table 7 **Oats acreage and tillage practices, 2005** 

State	Planted	With no tillage operations	With residues > 30 percent (conservation till)	With residues > 30 percent and no tillage operations	With 15-30 percent residues (reduced till)	With residues < 15 percent (conventional till)
	Acres			Percent of acres		
Illinois	118,698	# 10.0	* 40.1	# 10.0	49.2	10.7
Iowa	443,187	# 6.4	34.5	# 6.4	40.2	* 25.3
Kansas	212,018	55.8	65.8	55.8	# 24.3	* 9.9
Michigan	229,318	a 1.0	# 2.8	a 1.0	* 10.4	86.8
Minnesota	828,831	0.0	* 28.7	0.0	* 23.3	48.0
Nebraska	267,478	* 29.4	70.2	* 22.2	* 14.7	# 15.2
New York	521,824	# 1.0	* 13.2	L	# 3.6	83.1
N. Dakota	2,988,836	35.4	65.0	* 30.8	# 10.1	* 24.9
Pennsylvania	855,889	* 20.2	* 14.9	* 12.8	* 12.3	72.8
S. Dakota	1,473,441	* 20.1	55.7	* 14.6	# 7.8	36.5
Texas	* 4,817,045	a 0.5	a 6.7	a 0.5	a 17.0	* 76.2
Wisconsin	1,869,051	# 12.2	* 31.7	# 12.2	30.3	38.0
All	14,625,616	13.8	31.8	* 11.8	* 16.9	51.3

Source: USDA, Economic Research Service analysis of Agricultural Resource Management Survey data.

Table 8
Rice acreage and tillage practices, 2000

State	Planted	With no tillage operations	With residues > 30 percent (conservation till)	With residues > 30 percent and no tillage operations	With 15-30 percent residues (reduced till)	With residues < 15 percent (conventional till)
	Acres			Percent of acres	;	
Arkansas	15,487,161	* 6.3	* 11.2	# 5.0	* 7.7	81.1
California	3,915,672	0.0	0.0	0.0	L	94.3
Louisiana	4,343,981	# 10.0	# 1.1	# 1.0	# 7.2	91.7
Mississippi	3,252,643	a 2.4	# 15.9	a 1.7	a 31.3	* 52.7
Texas	a 1,064,419	L	0.0	0.0	L	90.6
All	* 28,063,876	* 5.3	# 8.2	# 3.1	* 10.2	81.7

Note: See figure 1 for no-tillage definition and table 2 for definitions of \*, #, a, and L.

Table 9
Rice acreage and tillage practices, 2006

State	Planted	With no tillage operations	With residues > 30 percent (conservation till)	With residues > 30 percent and no tillage operations	With 15-30 percent residues (reduced till)	With residues < 15 percent (conventional till)
	Acres			Percent of acres	·	
Arkansas	18,137,548	14.0	34.3	* 11.5	* 8.2	57.5
California	3,725,074	0.0	L	0.0	# 2.0	96.1
Louisiana	3,907,890	# 14.9	* 20.3	# 14.5	* 7.7	72.0
Mississippi	3,774,219	# 18.6	60.2	# 18.6	* 5.9	34.0
Missouri	3,062,627	# 5.8	* 18.0	* 2.1	* 6.8	75.3
Texas	1,215,434	0.0	0.0	0.0	# 0.7	99.3
All	33,822,793	11.8	29.2	* 10.1	* 6.8	64.0

Source: USDA, Economic Research Service analysis of Agricultural Resource Management Survey data.

Table 10 **Sorghum acreage and tillage practices, 2003** 

State	Planted	With no tillage operations	With residues > 30 percent (conservation till)	With residues > 30 percent and no tillage operations	With 15-30 percent residues (reduced till)	With residues < 15 percent (conventional till)
	Acres			Percent of acres		
Colorado	270,000	29.6	73.5	29.2	# 3.4	* 23.1
Kansas	3,525,863	38.6	66.4	38.4	* 14.2	* 19.4
Missouri	215,000	21.6	30.1	* 20.2	* 15.9	54.0
Nebraska	656,731	51.6	69.9	51.4	# 18.8	# 11.3
Oklahoma	298,348	* 20.9	54.4	* 20.9	* 15.6	30.1
S. Dakota	266,598	44.9	70.1	41.0	18.2	* 11.8
Texas	3,155,845	* 2.8	14.1	* 2.8	10.8	75.1
All	8,388,385	25.0	46.0	24.7	13.1	40.9

Note: See figure 1 for no-tillage definition and table 2 for definitions of  $^\star$ ,  $^{\sharp}$ , a, and L.

Table 11
Soybean acreage and tillage practices, 2002

State	Planted	With no tillage operations	With residues > 30 percent (conservation till)	With residues > 30 percent and no tillage operations	With 15-30 percent residues (reduced till)	With residues < 15 percent (conventional till)
	Acres			Percent of acres	;	
Arkansas	2,932,668	11.4	* 28.5	11.4	* 4.5	67.0
Illinois	10,515,054	43.7	75.8	43.6	18.3	* 5.8
Indiana	5,745,545	56.9	79.1	56.9	* 13.0	* 7.9
Iowa	10,383,139	22.7	76.8	22.7	17.2	* 6.0
Kansas	2,747,419	42.3	56.6	42.3	* 24.3	* 19.1
Kentucky	1,290,095	64.9	81.5	64.9	a 14.9	a 3.6
Louisiana	788,626	* 28.7	* 35.7	* 28.6	* 9.0	55.3
Maryland	490,028	72.4	76.3	72.4	# 19.8	# 4.0
Michigan	2,049,999	29.8	52.7	29.6	18.9	28.4
Minnesota	7,190,601	# 3.7	66.1	* 1.9	* 12.5	21.5
Mississippi	1,438,280	44.2	43.5	39.4	* 13.9	42.6
Missouri	5,025,784	25.5	60.5	25.4	* 10.5	* 29.0
Nebraska	4,685,807	24.4	78.3	24.3	20.5	# 1.1
N. Carolina	1,357,974	67.2	70.4	66.9	* 5.6	* 24.0
N. Dakota	2,660,854	# 8.3	* 33.4	# 8.3	* 47.3	* 19.4
Ohio	4,708,342	73.3	79.2	68.8	* 12.5	8.2
S. Dakota	4,249,995	* 39.0	* 66.3	* 38.7	# 27.8	* 6.0
Tennessee	1,159,939	70.1	80.0	68.9	* 7.7	* 12.4
Virginia	479,977	85.6	83.5	82.1	* 6.0	* 10.5
Wisconsin	1,537,319	* 26.0	63.4	* 26.0	* 18.3	# 18.3
All	71,437,444	34.9	67.8	34.3	16.9	15.2

Table 12 **Soybean acreage and tillage practices, 2006** 

State	Planted	With no tillage operations	With residues > 30 percent (conservation till)	With residues > 30 percent and no tillage operations	With 15-30 percent residues (reduced till)	With residues < 15 percent (conventional till)
	Acres			Percent of acres	:	
Arkansas	3,092,129	* 15.1	* 25.7	* 13.8	* 8.0	66.3
Illinois	9,989,941	52.8	83.9	52.0	10.7	* 5.4
Indiana	5,691,127	70.0	81.2	69.4	* 14.5	* 4.3
Iowa	10,057,515	40.8	78.8	40.3	19.4	* 1.8
Kansas	3,150,000	57.9	81.1	57.9	* 8.2	10.7
Kentucky	1,380,000	79.5	92.0	76.4	# 5.1	L
Louisiana	870,000	* 25.9	* 31.9	* 25.0	# 12.2	55.9
Michigan	1,971,480	47.7	65.8	47.1	* 18.4	* 15.8
Minnesota	7,224,606	11.3	76.8	11.3	9.9	13.3
Mississippi	1,670,000	34.6	40.7	34.6	* 13.8	45.5
Missouri	5,110,345	48.1	66.7	46.4	12.6	20.7
Nebraska	5,032,551	51.9	92.3	51.9	6.0	# 1.7
N. Carolina	1,370,000	73.4	59.9	54.9	30.5	* 9.7
N. Dakota	3,830,838	# 9.2	66.8	# 9.2	* 22.6	* 10.6
Ohio	4,650,000	77.4	85.3	76.8	* 7.6	* 7.1
S. Dakota	3,937,049	36.5	73.1	34.9	24.8	# 2.2
Tennessee	1,147,740	73.6	83.3	71.9	# 4.8	* 11.9
Virginia	520,000	82.3	92.5	80.5	# 3.4	a 4.0
Wisconsin	1,650,000	42.8	70.9	42.2	* 16.1	12.9
All	72,345,321	45.3	75.0	44.3	13.5	11.6

Table 13
Wheat acreage and tillage practices, 2004

State	Planted	With no tillage operations	With residues > 30 percent (conservation till)	With residues > 30 percent and no tillage operations	With 15-30 percent residues (reduced till)	With residues < 15 percent (conventional till)
	Acres			Percent of acres		
Colorado	2,300,049	17.5	39.4	17.5	36.2	24.4
Idaho	1,249,711	* 19.1	54.5	* 19.0	13.6	31.8
Illinois	919,961	50.7	81.3	50.7	14.1	# 4.6
Kansas	9,999,916	* 8.7	34.5	* 8.7	# 12.7	52.8
Michigan	659,949	61.9	85.9	61.9	# 7.7	# 6.4
Minnesota	1,700,120	L	67.4	L	23.9	* 8.6
Missouri	1,050,020	45.5	64.5	45.5	26.8	* 8.7
Montana	5,470,726	42.7	76.0	42.7	11.1	* 12.9
Nebraska	1,849,977	34.1	39.0	34.1	21.2	39.9
N. Dakota	7,950,296	22.1	67.1	22.1	25.2	* 7.7
Ohio	920,009	79.1	90.3	79.1	* 6.6	# 3.2
Oklahoma	6,199,982	L	* 3.8	L	29.4	66.8
Oregon	999,845	* 20.9	47.3	* 20.9	* 16.4	36.2
S. Dakota	3,249,988	65.2	80.7	65.2	* 13.0	* 6.3
Texas	6,299,602	* 11.8	* 28.1	# 10.3	38.9	33.0
Washington	2,330,045	* 5.6	* 33.8	* 5.6	* 31.0	35.2
All	53,150,196	21.9	47.4	21.7	22.3	30.4

#### **NRI-CEAP Cropland Survey Estimation**

Table 14 shows the percentage of acres that were reported as being in no-till for 0, 1, 2, or 3 years for surveys conducted between 2003 and 2006, based on the crop (corn, soybean, or all crops) planted in the survey year.<sup>6</sup>

Because of the possibility that the respondent's definition of no-till differed across farmers or from our ARMS-based measures, we also constructed a machinery-code definition of no-till identical to the one constructed for ARMS. Table 15 compares the two measures for 2004. Reported no-till is close to the machinery-based definition, with consistent classifications on more than 92 percent of plots. The magnitudes of over- and under-reporting of no-till, relative to the machinery-code definition, are roughly equal. Acreage-weighted correlations between reported no-till and machinery-code-based no-till were 0.80 for corn and 0.90 for soybeans in 2004. Although these statistics – percent of consistently classified plots, relative magnitudes of contradictory classifications, correlations – suggest the two no-till measures are close, more information is needed to determine the policy-related performance of self-reported no-till (since the existence of an incentive would encourage farmers to report what they do as no-till) relative to the ARMS-based measures.

Table 14

Percent of Upper Mississippi River Basin acres with no tillage operations for 0, 1, 2, and 3 years based on surveys conducted during 2003-06, by crop planted in the year of the survey

Number of years	Corn	Soybeans	All cropland
	Percent of acres with no tillage operations		
0 years	63	59	60
1 year	18	12	16
2 years	7	16	12
3 years	12	14	13
		Million acres	
Acres represented by CEAP samples	6.1	4.8	12.2

Note: See figure 1 for no-tillage definition. See map of Upper Mississippi River Basin in summary, p. iv.

Source: USDA, Economic Research Service analysis of National Resources Inventory-Conservation Effects Assessment Project (NRI-CEAP) Cropland Survey, conducted by USDA, Natural Resources Conservation Service.

Table 15
Reported tillage vs. reported machinery operations, number of observations, 2004, NRI-CEAP Cropland Survey<sup>1</sup>

Farm practices reported in 2004 NRI-CEAP <sup>2</sup>	No tillage operations based on reported machinery operations	At least one tillage operation based on reported machinery operations	Total observations
		Number of farms	
No-till or strip-till	310	62	372
Other than no-till or strip-till	38	878	916
Total observations	348	940	1,288

<sup>&</sup>lt;sup>1</sup>NRI-CEAP = National Resources Inventory-Conservation Effects Assessment Project.

Source: USDA, Economic Research Service analysis of NRI-CEAP Cropland Surveys conducted by USDA, Natural Resources Conservation Service.

<sup>6</sup>If a plot is double-cropped, we counted it as no-till only if both crops were no-till.

<sup>&</sup>lt;sup>2</sup> No-till includes fields that were self-reported as no-till or strip-till in the NRI-CEAP Cropland Survey. Tillage practices other than no-till or strip-till were mulch-till, ridge-till, and conventional-till.

#### **Results**

#### **Main Findings**

Approximately 35.5 percent of U.S. cropland (88 million acres) planted to eight major crops had no tillage operations in 2009. These crops—barley, corn, cotton, oats, rice, sorghum, soybeans, and wheat—constituted roughly 94 percent of 2009 total planted U.S. acreage. No-till increased for all crops for which ARMS data exist to calculate a trend, at a median rate of roughly 1.5 percentage points per year (see fig. 1).

No-till varies substantially across crops, however, even for crops that are quite similar. For example, barley has roughly twice the percent of no-till (27 percent in 2003) as oats (14 percent in 2005), even though these crops generally have similar production requirements.

Although no-till is generally increasing, it has not increased in all States for all crops. For example, estimated no-till cotton percentages fell between 2003 and 2007 in more than half the States in which cotton was grown, although there was an overall increase in the national percentage of no-till cotton.

States that had a relatively high percentage of no-till in one year tended to have a relatively high percentage in a subsequent year. The correlation in State-level no-till percentages across time periods was 0.89 for corn (2001 and 2005), 0.90 for cotton (2003 and 2007), and 0.91 for soybeans (2002 and 2006). Only five States reported rice acreage in both rice surveys (2000 and 2006); the correlation between their State-level no-till percentages was 0.67.

When looking at multiple years of no-till, we found that just 13 percent of acres in the Upper Mississippi River Basin were in no-till every year over the 3-year survey period, based on NRI-CEAP Cropland Surveys from 2003-2006. If a farm adopts no-till, however, it is reasonably likely to remain in no-till over multiple crop seasons; for crop acres that were surveyed in 2004 and were in no-till at least once during the covered period, 2002-04, close to 50 percent were in no-till for all 3 of those years. Note that corn and soybeans represented 89 percent of planted acres in this survey in 2004, in nearly equal proportions, which demonstrates the predominance of cornsoybean rotations in this region.

Further information is needed to determine the practice of no-till over multiple years in areas with different crop mixes or, within the Basin itself, to determine how common it is for farms to practice for more than 3 consecutive years.

Because of the role of tillage data from the Upper Mississippi River Basin in understanding multi-year no-till, it is necessary to consider the representativeness of this region. Therefore we compared this region to the rest of the country using the ARMS data. No-till corn was considerably less prevalent in the four States that constitute the bulk of the Basin (15 percent of corn acres with no tillage operations in 2005; the four States are Illinois, Iowa, Minnesota, and Wisconsin) than the remaining Basin States (31 percent in Indiana, Michigan, Missouri, and South Dakota) or the U.S. average (23.5 percent). Reported corn no-till in the Basin itself was 11.8 percent according

<sup>7</sup>We examined 2004 because it had the largest number of surveys.

to the 2004 NRI-CEAP Cropland Survey; however, this number cannot be directly compared to ARMS data estimates because the Basin does not correspond to a specific geographical designation in ARMS.<sup>8</sup>

#### **Data Limitations and Alternative Data Sources**

ARMS collects data on only one to two major crops in a given year, and each targeted crop has typically been surveyed approximately every 4 years. Therefore, ARMS does not provide information about tillage practices on all major crops each year. This approach makes it difficult to measure year-by-year changes in production practices for individual crops. This information, were it available, would enable more reliable estimation of the determinants of changes in production practices.

The NRI-CEAP Cropland Survey data cover all crops in a survey year but are currently available only for a limited geographic area. The reliability of respondents' recollections that no-till was used in previous years on a particular plot is unknown. We did not calculate standard errors for estimates based on these data.

Both ARMS and the NRI-CEAP Cropland Survey have accompanying expansion factors that allow calculations to represent acreage and farm types in the sample area. The reliability of these expansion factors for estimating no-till adoption is unknown.

The Conservation Technology Information Center (CTIC), based in West Lafayette, IN, has been one of the main alternative sources of estimates of conservation tillage. CTIC estimates are used, for example, by the United Nations' Food and Agriculture Organization (UN/FAO, 2009). According to the CTIC, conservation tillage was practiced on 41.5 percent of U.S. crop acres in 2008, the most recent year for which CTIC data are available (CTIC, 2008). The CTIC data showed lower growth in conservation tillage than the ARMS does; according to the CTIC, conservation tillage increased from 36.3 to 41.5 percent between 2000-08, an increase of roughly 0.6 percentage points per year, below the 1.5 percentage point median increase for no-till over 2000-2007 found in ARMS.

Note that CTIC data were collected much differently from ARMS. CTIC estimates were constructed from a combination of local experts and road-side transects. In the roadside transect method, individuals drove a set course through selected counties (counties with over 100,000 cropland acres) and stopped at regular distances to assess visually the tillage method or residue percentage.

The USDA's Natural Resources Conservation Service (NRCS) uses the Soil Tillage Intensity Rating (STIR), which is based on machinery operations and the set of crops in rotation on the field, to define a rotation as "No-Till." Because this definition can allow tillage operations in some years of the rotation to be balanced by less intensive tillage in other years, it represents a substantially different approach to assessing no-till adoption than reported here.

<sup>8</sup>Corn no-till in the Basin was 9.3 percent according to the 2005 NRI-CEAP Cropland Survey, which was the year of the most recent corn-targeted ARMS. Note that in addition to being a much smaller sample than 2004, the 2005 NRI-CEAP Cropland Survey did not include any observations in Wisconsin.

Two States, Pennsylvania and Tennessee, collect and publish State-level tillage data. In Tennessee, 70.3 percent of acres planted to five major crops (corn, cotton, sorghum, soybeans, wheat) were in no-till in 2008. In Pennsylvania, 50.0 percent of acres planted to five major crops (corn, soybeans, barley, winter wheat, and oats) were in no-till that year. The relationship between these estimates and those derived from ARMS has not been explored.

#### **Conclusions**

The aim of this report has been to provide an overview of tillage practices based on Agricultural Resource Management Survey (ARMS) and NRI-CEAP Cropland Survey data. These estimates provide a useful starting point for readers wanting to assess the possible contribution of reduced tillage intensity to U.S. greenhouse gas control efforts. More work needs to be done to better understand the motivations, barriers, and economic and environmental consequences of the adoption of no-till and other less intensive tillage practices.

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