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VOTING UNDER THE THREAT OF SECESSION: ACCOMMODATION VS. REPRESSION

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**Fiscal Federalism**

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**VOTING UNDER THE THREAT OF SECESSION:  
ACCOMMODATION VS. REPRESSION \***

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**ABSTRACT:** We build a simple model of secession crises where a majority of voters may wish to accommodate the minority in order to prevent a secession attempt. We first show the existence of a majority voting equilibrium, where the median voter is decisive and most prefers a government's type that is biased in favor of the minority. We then propose a measure of the secession risk at equilibrium and perform the comparative static analysis of the equilibrium policy location and of the secession risk with respect to several parameters: the cultural distinctiveness of the two regions, the relative weight attached by voters to economic (centripetal) -as opposed to (centrifugal) ideological- factors, the relative size of the minority region, the (exogenous) probability that a secession attempt is successful, and the intra-regional heterogeneity of preferences.

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# 1 Introduction

Country boundaries have been in flux for a long time. For instance, the number of internationally recognized countries has grown from 74 in 1945 to 193 in 2007 (Spolaore, 2008). Some of these new countries have been born following a peaceful separation from larger blocks: this has been the case recently with the breaking-up of the Soviet Union and of Czechoslovakia, or with the separation of Slovenia from Yugoslavia. In many other cases, secession attempts have been less than peaceful, with sometimes bloody secession crises, such as with Bosnia, Chechnya, Croatia, Eritrea, Kosovo, South Sudan or Timor Leste. Other, less recent violent secession episodes include Ireland, Bangladesh, Pakistan and India, etc. There are also many countries where secession, although not (yet) attempted, is at least talked about. Prominent examples include Belgium, Spain, Canada, etc. Gurr (2000) states that, between 1985 and 1999, secessionist movements were present in at least 52 countries.

From this panorama, we gather that there are three main ways a country subject to internal secessionist tensions may respond. One possibility is for the majority<sup>1</sup> to try to accommodate and placate the minority in order to prevent it from attempting to secede.<sup>2</sup> This is the route taken for now by Spain and Canada with, respectively, Catalonia and Quebec, for instance. If accommodation is not attempted or fails to assuage the disgruntled minority, secession attempts may be either fought by the majority (resulting in a violent secession crisis) or accepted, leading to a peaceful separation. The objective of this paper is to understand what determines which of these three outcomes emerges in countries experiencing secessionist tensions.

The economic literature has focused on the incentives to secede by a minority inside a country — i.e., Alesina and Spolaore (1997), Goyal and Staal (2004), Le Breton and Weber (2003, 2004), Haimanko et al. (2005, 2007), and Drèze et al. (2007), to name a few. Many contributions have adopted a cost-benefit approach: factors that make secession more profitable to the minority (self-determination or “government closer to the people,” support of neighboring state, ...) should increase the risk of secession, while factors that make secession more costly to the minority (economic losses, security, international hostility, ...) should reduce it. This approach is also very popular within political science (as exemplified by the contributions of, e.g., Bartkus 1999, Birch 1978, Gourevitch 1979 and Horowitz 1981) and sociology (see Hechter 1992 and references therein).

These contributions (which we dub CCB, for classical cost-benefit approach) abstract from decisions by the majority either to preempt secession by accommodating the minority, or to either fight or accept secession once it is attempted. In order to incorporate those decisions, we build on Alesina and Spolaore (1997). Their

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<sup>1</sup>From now on, we assume, in line with most of the empirical evidence, that the group tempted by secession forms a minority of the country.

<sup>2</sup>See Lustick et al. (2004).

model appears to be particularly well suited to our purpose, for it nicely captures the trade-off between the cultural benefits and the economic costs of secession. We adapt this model in order to study how the majority takes these secession incentives into account when deciding whether to prevent, accept or fight a secession attempt by the minority.

In this paper, citizens belong to one of two regions of different sizes. They differ according to their most-preferred type of a public good associated with the functioning of a country, with individuals' utility decreasing in the distance between most-preferred and majority chosen type of public good. The distributions of most-favoured types differ from one region to the other, and may be overlapping. By seceding, a region can ensure that the type of the public good better fits its members' tastes: ideological considerations favour secession. On the other hand, economic factors run against secession, because of returns to scale in the provision of the public good provided by the government. The trade-off between these two forces determines both how willing the minority region is to secede, and how willing the majority region is to accommodate the other region to prevent it from seceding.

The timing of the model we study runs as follows. In a first stage, a national vote is organized over the type of the national public good (called "government" hereafter). In a second stage, voters in the minority region decide (also by majority voting) whether they wish to secede. If a minority of voters in this region favours secession, the process ends and the first stage national choice is implemented. If the minority region decides to secede, the majority region then chooses whether to oppose this attempt or not. An unopposed secession attempt results in the peaceful creation of two separate countries. A decision by the majority region to oppose secession results in a costly secession crisis with an uncertain outcome, with the attempt succeeding with some (exogenous) probability.<sup>3</sup> In the case secession occurs (with or without a fight by the majority region), a final vote is organized in each of the two regions (now, countries) to determine their government's type. If the attempt is not successful, a new national vote is undertaken under the premise that no future secession attempt is credible.

We now offer a preview of our results and of how they differ from those obtained in the CCB approach. We first identify the circumstances under which the majority region fights a secession attempt rather than accepting a peaceful separation. Although this question has not been asked in the CCB literature, results intuitively conform with the cost-benefit approach: fighting is preferred if the cost associated to a secession crisis is low (for instance because the probability of a successful secession conflict is small) or if the benefit from country unity is large. Interestingly, the ma-

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<sup>3</sup>See Hechter (1992, p267): "Secession is successful when this withdrawal (from a central political authority by a member unit or units on the basis of a claim to independent sovereign status) is accorded recognition by the host state and by others in the inter-national community."

majority fights a secession by the minority not because it likes the unified government's type (since a successful secession by the minority would also allow the majority to choose a government's type closer to its preferences) but to keep the returns to scale associated to a unified country.

We then focus on the choice between accommodation and repression by the majority region. A major difference between our model and the CCB approach is that, although we have in common that the agent with the median location is decisive when voting over the national government's type, our setting predicts accommodation in the sense that this individual may favor a government's type that is biased in the direction preferred by the minority. More precisely, accommodation is represented by a threshold of government's type, indicating how much the decisive national voter is ready to depart from the median location in order to prevent the minority from seceding. Similarly, the willingness to secede is given by another threshold, indicating what is the worst type that the minority is ready to accept rather than attempting secession. The comparison between these two thresholds determines both whether accommodation by the majority prevents a secession attempt by the minority, and what policy is implemented when accommodation occurs at equilibrium.

We finally restrict the (overlapping or not) regional distributions of preferences to be uniform, in order to perform the comparative static analysis of both the equilibrium government's type and of the equilibrium risk of secession (as measured by the difference between the two above-mentioned thresholds) with respect to several parameters: the cultural distinctiveness of the two regions, the intra-regional heterogeneity of preferences, the relative weight attached by voters to economic (centripetal) –as opposed to (centrifugal) ideological– factors, the relative size of the minority region, and the probability that a secession attempt is successful.

In our model with anticipation of the risk of secession, the policy decision in case no secession is attempted is affected in non trivial ways by the parameters mentioned above (unlike in the CCB approach where it is given by the median national location). It becomes more accommodating of the minority (i.e., moves closer to the minority region's median favored policy) following an increase in either the relative size of the minority region, the probability that a secession attempt is successful, or the preference heterogeneity in the majority region. It also becomes more accommodating when either the relative weight put on economic factors or the preference heterogeneity in the minority region decrease. Interestingly, cultural diversity across regions renders this national policy more accommodating of the minority provided that the probability that a secession conflict is successful is large.

Our approach, by stressing that a secession decision depends on the interplay between the willingness of the minority to secede and of the national decisive voter to accommodate, sheds lights on the risk of secession in a more complex way than the CCB approach which focuses only on the first ingredient. We show that a larger

cultural diversity across regions increases the risk of secession because it decreases more the willingness to accommodate of the national median voter than the willingness of the minority region to secede. Raising the relative weight put by voters on economic (as opposed to cultural) matters increases the willingness of the majority to accommodate while decreasing the minority region's willingness to secede, resulting in an intuitive decrease of the risk of secession. Increasing the preference heterogeneity inside the majority (resp., minority) region increases (resp., decreases) both the willingness to secede and to accommodate, resulting in a smaller (resp., larger) risk of secession. Finally, raising either the relative size of the minority region or the probability that a secession attempt is successful increases both the willingness of the majority to accommodate the minority, and the willingness of the latter to secede, with an ambiguous impact on the equilibrium risk of secession.

Although the literature on policy-making under the threat of secession is now too large for us to give an exhaustive survey here,<sup>4</sup> we should briefly discuss the paper's relationship to the most closely related contribution by Spolaore (2008). The objective of that paper is to study under what conditions regions divert costly resources to fight each other over political borders. Spolaore (2008) and our paper have in common that we model a two-region setting where the decisions by the minority to secede and by the majority to fight or not secession are driven by the same trade-off between returns to scale and heterogeneity of preferences. However, Spolaore (2008) focuses on the cost of conflict and does not allow the majority to accommodate the minority, but only to fight more or less intensively its secession attempt. On the other hand, we focus on accommodation versus repression, but have little to say on how much resources are devoted by the two regions to the secession conflict.

The paper is organized as follows. Section 2 presents the model of voting under the risk of secession, and discusses our key assumptions. Section 3 solves the model while section 4 performs the comparative statics analysis of the equilibrium policy and risk of secession. Finally, section 5 concludes by confronting our results to the existing empirical evidence.

## 2 A Simple Model of Secession Crises

We consider a country populated by a continuum of citizens of total mass one. Citizens belong to one of two regions which we label  $A$  and  $B$ . Let  $1 - \lambda$  and  $\lambda$  stand for the proportion of the country population residing in region  $A$  and  $B$ , respectively. We assume w.l.o.g. that  $\lambda < 1/2$ , so that region  $B$  is the minority region.

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<sup>4</sup>A non-exhaustive list would include Buchanan and Faith (1987), Bolton and Roland (1997), Olofsgård (2003, 2004), Gradstein (2004), and Morelli and Rohner (2010).

A country needs a government, defined by Alesina and Spolaore (1997, p.1030) as “a bundle of administrative, judicial, economic services, and public policies,” and citizens differ in their preferences for the type of government provided. The set of feasible government’s types is represented by the interval  $[0, 1]$ , and each citizen’s location  $t$  on this interval represents her ideal government’s type, with her utility decreasing in the distance between ideal and chosen type.

In each region  $R \in \{A, B\}$ , citizens’ types are distributed over the interval  $[0, 1]$  according to a c.d.f.  $F_a(t|R)$ , where  $a \in (\underline{a}, \bar{a}) \subseteq \overline{\mathbb{R}}_{++}$  is a parameter measuring cultural distinctiveness between regions. The distribution of ideal policies in the country is then given by

$$F_{a,\lambda}(t) \equiv (1 - \lambda)F_a(t|A) + \lambda F_a(t|B) .$$

Throughout the paper, we assume that:

- (i)  $F_a(t|A) \geq F_a(t|B)$ , for all  $t \in [0, 1]$ ;
- (ii) (Regional and national) median types are unique: there exist  $t^A$ ,  $t^B$ , and  $t^m$  in  $[0, 1]$  such that

$$F_a^{-1}(\{1/2\}|R) = \{t^R\} , \forall R \in \{A, B\} , \text{ and } F_{a,\lambda}^{-1}(\{1/2\}) = \{t^m\} .$$

Furthermore, they satisfy  $t^A < t^m < t^B$  and  $2t^m \leq t^A + t^B$ .

- (iii) For all  $t \in [0, 1]$ ,  $F_a(t|A)$  [resp.  $F_a(t|B)$ ] is an increasing [resp. decreasing] nonconstant function of  $a$ ;
- (iv)  $\lim_{a \rightarrow \bar{a}} F_a(0|A) = 1 - \lim_{a \rightarrow \bar{a}} F_a(1|B) = 1$ .

A few comments are in order. Observe that we allow for the regional distributions of preferences to overlap. That is, contrary to Alesina and Spolaore (1997) and the subsequent literature, we do not assume that the geographical and the preference dimensions necessarily coincide. We assume that, whatever the government’s type considered, the fraction of people with preferences to the left of this location is at least as large in region  $A$  than in region  $B$  (condition (i) above). Condition (ii) assumes that (regional and national) median types are unique, and that the nationwide median voter,  $t^m$ , is closer to region  $A$ ’s median voter,  $t^A$ , than to his counterpart in region  $B$ ,  $t^B$ . This assumption can be considered as the political complement to the size assumption that  $\lambda < 1/2$ : region  $A$  is dominant in the country both in pure head count terms, but also in terms of median preferences (observe that none of the two assumptions implies the other one). Finally, condition (iii) shows what we mean by cultural distinctiveness: increasing  $a$  pushes the regional preference distributions apart, with the limit case in (iv) of a totally polarized society. Observe that an



individual of type  $t^m$  always exists in region  $A$ , and may exist in region  $B$  provided that the two regional distributions overlap sufficiently.

The financial cost of implementing a government is independent of its type and is given by  $g$ .<sup>5</sup> Government is a pure public good, so that  $g$  is independent of the size of the jurisdiction. We further assume that this cost is equally shared among all citizens under the government's jurisdiction.

We consider two possible institutional arrangements. In the first one, the country remains unified and a single government's type  $x$  is implemented. In that case, the utility of an individual located at  $t$  for a government of type  $x$  is given by

$$c^u - |x - t|,$$

where  $c^u \equiv y - g$  depicts the consumption level of an individual of income  $y$  after financing the cost of government  $g$ .<sup>6</sup>

In the second arrangement, secession occurs and a government has to be provided in each of the two regions. Citizens consume the services of the government provided in the region they reside in, and citizens of a region finance equally the cost of their region's government. If we denote by  $x_R$  region  $R$ 's government's type ( $R \in \{A, B\}$ ), the utility of a citizen of type  $t$  residing in this region  $R$  is given by

$$c_R^S - |x_R - t|,$$

where

$$c_A^S \equiv y - \frac{g}{1 - \lambda} \text{ and } c_B^S \equiv y - \frac{g}{\lambda}$$

depict the consumption level of an individual of income  $y$  after financing the cost of government  $g$  in her own region  $A$  and  $B$ , respectively.

This formulation is the simplest one encompassing the main trade-off at play between the two institutional arrangements studied: secession allows both regions to enact a government's type closer to the preferences of the region's inhabitants, while preventing citizens from enjoying the returns to scale associated with a single national government.<sup>7</sup> We denote the economic loss for citizens in region  $R$  that occurs with secession as  $\Delta c_R \equiv c^u - c_R^S > 0$ , for each  $R \in \{A, B\}$ .

Events unfold as follows:

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<sup>5</sup>We assume that this cost – a proxy for the size of government – is exogenous. See De Donder *et al.* (2009) for the joint political determination of the size and type of government.

<sup>6</sup>With lump sum financing of the public good, the (exogenous) income distribution and its correlation with preferences do not matter.

<sup>7</sup>The economic gains of a large country are summarized in our model by the fact that the per capita costs of the public good decrease with the number of people who enjoy it. Alesina and Spolaore (1997) list other economic gains: larger countries rely more heavily on more efficient forms of taxation, they benefit from larger markets (in a world with less than perfect trade), and their exposure to uninsurable shocks is smaller than for smaller countries.

**Stage 1.** Citizens in the whole country choose by majority voting the type of the national government,  $x \in [0, 1]$ .

**Stage 2.** A vote is taking place among region  $B$ 's citizens to determine whether they want to secede or not. If a majority of region  $B$ 's citizens favor secession, then a secession attempt occurs. Otherwise, the country remains united with a government's type of  $x$ , and the citizens receive their final payoff.<sup>8</sup>

**Stage 3.** If a secession was attempted in Stage 2, region  $A$  chooses (through majority voting) whether to fight to prevent the breaking up of the country or not.

**Stage 4.** If a majority of region  $A$ 's citizens vote to fight the secession attempt by region  $B$ , this secession attempt is successful with probability  $\pi \in [0, 1]$  and the citizens in both regions  $R$  incur a per capita monetary cost of conflict  $\kappa_R > 0$ ,  $0 < \kappa_A \leq \kappa_B$ , whether secession is successful or not.<sup>9</sup> If a majority of region  $A$ 's citizens prefer not to resist, separation occurs with probability one without any conflict cost.

If the secession attempt is successful (irrespective of the decision by region  $A$  to resist the attempt or not), a vote takes place in each region to determine the government's type in this region. If the secession attempt has been successfully repressed, the country remains united and a new vote takes place to choose the national government's type, but this time with no ensuing threat of secession.<sup>10</sup>

Finally, we will make use of the following tie-breaking assumption: Each citizen, when indifferent between an alternative leading to continued unity and an alternative leading to a secession crisis, always votes for the former in a pairwise comparison.

We now solve this model for the equilibrium institutional arrangement (unified country or secession) and policies.

### 3 Equilibrium Policy and Risk of Secession

As is usual, we solve the model backward, starting with the decisions taken in the last stages. If the secession attempt is successful, a vote takes place in both regions

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<sup>8</sup>Note that, as we want to concentrate on the majority's choice between accommodation and repression, we follow the lead of the related literature (e.g., Lustick et al., 2004) and exclude the (empirically rarely observed) possibility of secession by the majority group.

<sup>9</sup>This cost can be either a financial cost incurred during the secession attempt or its repression (monetary value of assets destroyed, opportunity cost of resources invested,...) or a monetary measure of the intrinsic readiness of the region to either secede (for  $B$ ) or repress secession (for  $A$ ), like the ability to bear social unrest linked to demonstrations, civil war, or the heightened hate from members of the other group. The assumption that the per capita cost is larger for the citizens residing in the seceding region is very reasonable, if only because most if not all secession conflicts occur in the seceding region, where most of the physical damage takes place.

<sup>10</sup>This assumption is made to simplify the algebra. Our results hold through qualitatively provided that the secession threat is less prevalent than at stage 1, so that region  $A$  citizens are less willing to accommodate the preference of the minority region.

to determine the regional government's type. Preferences being single-peaked in  $x$ , a Condorcet winner exists (i.e., an option that is favored by a majority of voters to any other feasible option) and is given by the median most-preferred type in the region,  $t^R$ ,  $R \in \{A, B\}$ . In the case secession is attempted but fails, the national vote over the unique government's type results in the national median type,  $t^m$ , being selected as the unique Condorcet winner.

Moving up the sequence of events, we now study the voting decision by citizens in region  $A$  as to whether to fight a secession threat by region  $B$  (stage 3). In the case where region  $A$  does not fight, secession happens for sure, this region's equilibrium government's type is  $t^A$  but no citizen bears any transition cost  $\kappa_A$ . If region  $A$  chooses to fight, everyone in  $A$  supports a secession cost  $\kappa_A$  which results in a lottery between policy  $t^A$  in a smaller country, or policy  $t^m$  in the unified country. A citizen located at  $t$  in region  $A$  then prefers to repress a secession attempt by region  $B$  if and only if

$$\pi [c_A^s - |t^A - t|] + (1 - \pi) [c^u - |t^m - t|] - \kappa_A \geq c_A^s - |t^A - t| . \quad (1)$$

Observe first that this condition is independent of the value of  $x$  chosen in the first stage, since this policy is not on the table anymore once this decision node has been reached.

Intuitively, for all agents located between  $t^A$  and  $t^m$ , the incentive to oppose secession increases with the individual's location, as this moves the individual closer to the government's type chosen nationally,  $t^m$ , and away from the type chosen regionally,  $t^A$ . The incentive to oppose secession is minimum (and identical) for all agents located to the left of  $t^A$ , because the (negative) utility difference between national and regional government's type is minimum among region  $A$ 's inhabitants, and is the same for all  $t \leq t^A$ . Likewise, the incentive to oppose secession is maximum (and identical) for all agents located to the right of  $t^m$ , because the (positive) utility difference between national and regional government's type is maximum among region  $A$ 's inhabitants, and is the same for all  $t \geq t^m$ . This means that a majority of region  $A$ 's citizens votes in favor of fighting region  $B$ 's secession attempt if and only if the median regional type  $t^A$  opposes secession, which is the case where

$$\mathbf{(F)} \quad \kappa_A \leq (1 - \pi) (\Delta c_A - (t^m - t^A)).$$

Observe that, since all agents with  $t \leq t^A$  have the same preference regarding the attitude towards region  $B$ 's secession attempt, condition (F) actually ensures that all agents in region  $A$  oppose the secession attempt by  $B$ . Very intuitively, region  $A$ 's citizens are more likely to fight any attempt at secession by region  $B$  (meaning that assumption (F) is easier to satisfy) if the cost of fighting,  $\kappa_A$ , is low, if fighting has a high probability to scuttle the secession attempt ( $\pi$  low), or if secession means forgoing a large part of the returns to scale associated with a single country ( $\Delta c_A$

large, because  $g$  or  $\lambda$  are large). Perhaps less intuitively, condition (F) is easier to satisfy when the policy differences between the two regimes,  $t^m - t^A$ , becomes smaller. This is due to the fact that, to obtain a majority in favor of fighting region  $B$ 's secession attempt, we need to convince individuals located at  $t^A$ , who actually prefer the policy type when secession is not fought ( $t^A$ ) to the one enacted when the secession attempt is fought and fails ( $t^m$ ). A smaller policy difference then makes it easier to induce these individuals to vote in favor of repressing secession. In other terms, individuals located at  $t^A$  fight secession not in order to induce a government's type  $t^m$ , but rather to keep the returns to scale associated to the unified country. Indeed, straightforward algebra shows that the right hand side of (F) is positive only if  $g$  is large enough (i.e., if returns to scale do matter enough).

As we are interested in the choice between accommodation of the minority preferences (stage 1) and repression, cases in which the majority region is prepared to repress secession attempts are our primary interest; so we assume in the remainder of the paper that (F) holds.<sup>11</sup> It is readily checked, however, that all our theoretical results can be adapted to the case of peaceful secession by setting  $\pi = 1$  and  $\kappa_A = \kappa_B = 0$  in what follows.

We then move backward to stage 2 and study the secession attempt decision by region  $B$ . In case region  $B$  does not attempt to secede, a national government of type  $x$  is implemented. If it attempts to secede, region  $B$ 's citizens anticipate that region  $A$  will fight this attempt and that they will suffer a secession cost  $\kappa_B$ , resulting in the following lottery: enjoying the returns to scale of a large country with a government's type  $t^m$ , or living in a smaller jurisdiction with a government's type of  $t^B$ . A citizen  $t$  in region  $B$  prefers her region attempting secession if and only if

$$\pi [c_B^s - |t^B - t|] + (1 - \pi) [c^u - |t^m - t|] - \kappa_B \geq c^u - |x - t|.$$

Incentives to secede increase the closer a region  $B$ 's citizen is to  $t^B$  and the further away she is from  $x$ , and are then maximum for citizens  $t \geq t^B$ .<sup>12</sup> We then have that a majority in region  $B$  favours secession if and only if

$$x \leq \bar{x} \equiv \pi (t^B - \Delta c_B) + (1 - \pi)t^m - \kappa_B < t^B,$$

where the threshold  $\bar{x}$  denotes the minimum value of the national government's type such that a majority in region  $B$  does not attempt to secede (anticipating that region  $A$  will fight this secession attempt). This threshold value of  $x$  is then a measure of region  $B$ 's willingness to secede. Intuitively, this willingness (i) decreases with

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<sup>11</sup>The case where (F) is not satisfied corresponds to peaceful secessions/separations, which seem empirically to be much less prevalent than repressed secession attempts (Walter, 2009).

<sup>12</sup>We assume for the moment that  $x < t^B$ —i.e., that the national choice is never to the right of region  $B$ 's median location. We come back to this assumption in the next footnote.

the cost to attempt secession,  $\kappa_B$ , (ii) increases when the median voter in region  $B$ ,  $t^B$ , becomes more extreme or when the policy cost of a botched secession attempt decreases because  $t^m$  increases, and (iv) decreases when the loss of the returns to scale associated with secession,  $\Delta_{c_B}$ , becomes larger.

We define the secession set  $\mathcal{S}$  as the set of policies such that region  $B$  attempts to secede when  $x$  is chosen in the first stage.<sup>13</sup> Moving to the first stage choice of  $x$ , we assume that the secession threat by region  $B$  is binding —i.e., that the majority chosen policy in the absence of a secession threat,  $t^m$ , belongs to the secession set:

**A1:**  $t^m \in \mathcal{S}$  ( $\Leftrightarrow t^m < \bar{x}$ ).

If this assumption were not satisfied, the country would always remain united with the government's type located at  $t^m$ .

We can write the first stage policy preferences of a citizen  $t$  living in region  $R$  as follows

$$v_R(x, t) \equiv \begin{cases} \pi [c_R^s - |t^R - t|] + (1 - \pi) [c^u - |t^m - t|] - \kappa_R & \text{if } x \in \mathcal{S} , \\ c^u - |x - t| & \text{otherwise.} \end{cases} \quad (2)$$

Observe that  $v_R(x, t)$  does not depend upon  $x$  provided that  $x \in \mathcal{S}$ , since in that case the minority region attempts to secede so that the implemented policy is either  $t^R$  (if secession works out) or  $t^m$  (if the attempt fails).

We prove the following lemma in the Appendix.

**Lemma 1.** *A Condorcet winner always exists when voting on  $x$  in stage 1.*

- (i) *If  $v_A(\bar{x}, t^m) \geq v_A(x, t^m)$  for all  $x \in \mathcal{S}$ , then  $\bar{x}$  is the unique Condorcet winner;*
- (ii) *otherwise, either the set of Condorcet winners coincides with  $\mathcal{S}$  or  $\bar{x}$  is the unique Condorcet winner. In particular, there exists  $a_0 \in [\underline{a}, \bar{a}]$  such that the set of Condorcet winners coincides with  $\mathcal{S}$  whenever  $a \geq a_0$ .*

An immediate consequence of Lemma 1 is that a sufficient (although not necessary) condition for the (national) median citizen  $t^m$  in region  $A$  to be decisive (in the sense that a majority-winning alternative must maximize her utility) is that cultural distinctiveness is sufficiently large. Figure 1 depicts her preferences in two different cases. The dotted line represents her utility as a function of  $x$  when the country

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<sup>13</sup>Coming back to the previous footnote, there exists a value of  $x$ , which we denote by  $\hat{x}$ , such that  $x > \hat{x} > t^B$  induces a majority of region  $B$  to secede. Formally,  $\mathcal{S} \equiv \{x \in [0, 1] : x < \bar{x} \text{ or } x > \hat{x}\}$ . This corresponds to the pathological case where the national policy  $x$  is so extreme that the *least* extreme members of region  $B$  prefer to secede in order to implement the less extreme policy  $t^B$  rather than  $x$ . Allowing for this possibility does not change our results but treating it explicitly would increase the length of the paper without adding any intuition, so we concentrate on the cases where  $x < \hat{x}$  in the remainder of the paper.

remains united (second line in (2)) while the horizontal line represents her utility level when region  $B$  attempts to secede (the first line in (2), which is independent of  $x$ ). The bold line represents her utility as a function of  $x$  when region  $B$ 's secession decision is anticipated. The left panel corresponds to case (i) in the statement of Lemma 1, and the right panel to case (ii).

[Insert Figure 1 around here]

In the first case,  $\bar{x}$  beats all alternatives outside of  $\mathcal{S}$  (i.e., such that no secession is attempted) with the support of citizens located to the left of  $\bar{x}$  (who form a majority thanks to A1), and beats all alternatives in  $\mathcal{S}$  with the support of citizens located to the right of the median  $t^m$ . In the second case, any alternative in  $\mathcal{S}$  beats any alternative not in  $\mathcal{S}$  with the support of region  $A$ 's citizens located to the left of  $t^m$ . Observe that this need not be the case for region  $B$ 's citizens of similar location if the utility they obtain in  $\mathcal{S}$  is lower than for a region  $A$ 's citizen of identical location, which may be the case since region  $B$  is smaller than region  $A$ , and since the secession crisis cost  $\kappa_R$  is larger in region  $B$  than in  $A$ . We show in the proof of Lemma 1 that a sufficiently large cultural distinctiveness between regions results in a (national) majority of people, all located in region  $A$ , preferring any alternative in  $\mathcal{S}$  to any alternative not in  $\mathcal{S}$ . Finally, if the regional preference distributions do not overlap, then citizens of type  $t^m$  are all located in region  $A$ , and are always decisive when voting on  $x$ .

Observe that, if the national median voter in region  $A$  is not decisive, then secession is never an equilibrium of this model. In order to focus on the interesting and empirically relevant situations, we assume from now on that secession may occur at equilibrium—i.e., that type  $t^m$  in region  $A$  is decisive when voting on  $x$ . As explained above, a sufficient condition for this is that<sup>14</sup>

**A2:**  $a \geq a_0$ .

An immediate consequence of this lemma is that unity is maintained at equilibrium (in which case  $\bar{x}$  is enacted) if and only if  $t^m$  prefers unity under  $\bar{x}$  to a secession crisis:

$$c^u - |\bar{x} - t^m| \geq \pi [c_A^s - |t^A - t^m|] + (1 - \pi)c^u - \kappa_A ,$$

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<sup>14</sup>Although it is possible to find overlapping regional preference distributions such that type  $t^m$  in  $A$  is *not* decisive, these distributions (available upon request from the authors) actually look very cooked up.

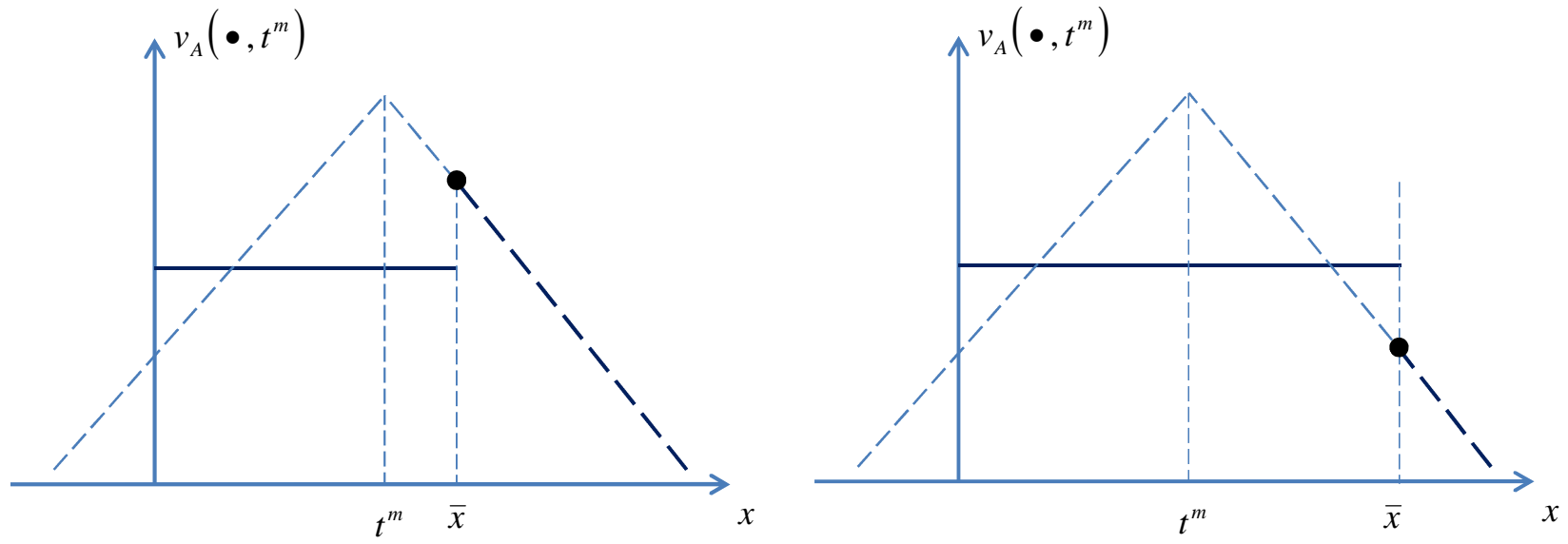


Figure 1: Policy preferences of the median citizen living in region A.

or, equivalently,

$$\bar{x} \leq \bar{y} \equiv \pi \Delta c_A + (1 + \pi)t^m - \pi t^A + \kappa_A . \quad (3)$$

The above expression captures nicely the two different sets of incentives in our model:  $\bar{x}$  summarizes the incentives to secede of the minority, while  $\bar{y}$  measures the willingness of the national decisive voter to accommodate region  $B$ 's preferences (since  $\bar{y}$  is the maximum value of  $x$  that this voter is willing to implement in order to prevent region  $B$  from attempting secession). The equilibrium institutional arrangement and government's type depend upon the comparison of these two thresholds, as summarized by

**Proposition 1.** *A secession attempt is avoided at equilibrium if and only if*

$$\pi (t^B - \Delta c_B) - \kappa_B \leq \pi (\Delta c_A - t^A) + 2\pi t^m + \kappa^A . \quad (4)$$

*If this condition is satisfied, the implemented government's type is  $\bar{x}$  for the whole unified country. If it is not, secession is attempted by region  $B$  and the equilibrium policy corresponds to  $t^m$  for the whole country with probability  $1-\pi$  (failed attempt), and to  $t^R$  in region  $R$  with probability  $\pi$  (successful attempt).*

We now turn to the comparative static analysis of the equilibrium.

## 4 Comparative Static Analysis of the Equilibrium

Proposition 1 describes the conditions under which no secession attempt is made, because the decisive national median is ready to accommodate the minority while simultaneously region  $B$  can be convinced not to secede. The ease with which secession can be prevented can be represented by  $\delta \equiv \bar{y} - \bar{x}$ , which measures the length of the range of policies that (i) do not induce region  $B$  to secede and (ii) are preferred by the decisive national voter to the expected outcome in case of a secession attempt. We then assume that the equilibrium secession risk is decreasing in  $\delta$ .<sup>15</sup>

We now perform the comparative static analysis of equilibrium policy and secession risk with respect to the parameters of the model: the cultural distinctiveness of the two regions, the intra-regional preference heterogeneity, the relative weight attached by voters to economic (centripetal) – as opposed to (centrifugal) ideological – factors, the relative size of the two regions, and the probability that a secession

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<sup>15</sup>We can show (notes available upon request to the authors) that our setting in this paper is formally equivalent (under certain conditions) to another where there is uncertainty as to the cost of secession for region  $B$ ,  $\kappa_B$ , and where the equilibrium probability that this region attempts to secede is an increasing function of  $\delta$ .



attempt is successful. Put differently, we study how the set of parameters for which (4) holds changes when these factors change, and how the equilibrium policy  $\bar{x}$  is affected.

To address these questions precisely and ease the comparative statics, we assume that  $F_a(\cdot|A)$  and  $F_a(\cdot|B)$  are of the form:

$$F_a(t|A) \equiv \begin{cases} 0 & \text{if } t \in [0, 1 - a - v_A), \\ \frac{t+a+v_A-1}{2v_A} & \text{if } t \in [1 - a - v_A, 1 - a + v_A], \\ 1 & \text{if } t \in (1 - a + v_A, 1] , \end{cases}$$

$$F_a(t|B) \equiv \begin{cases} 0 & \text{if } t \in [0, a - v_B), \\ \frac{t-a+v_B}{2v_B} & \text{if } t \in [a - v_B, a + v_B], \\ 1 & \text{if } t \in (a + v_B, 1] , \end{cases}$$

where  $a > \underline{a} = 1/2$ , and  $v_R \leq 1 - a$ ,  $R \in \{A, B\}$ . In words, the regional preference distributions are assumed to be uniform, with the distribution in region  $A$  (resp.,  $B$ ) distributed around  $1 - a$  (resp.,  $a$ ) with  $v_A$  (resp.,  $v_B$ ) measuring the dispersion around the mean/median regional location (so that  $t^A = 1 - a$  and  $t^B = a$ ). Observe that we allow the two distributions to overlap, which is the case if  $1 - a + v_A > a - v_B$  –i.e., if the regional dispersions  $v_A$  and  $v_B$  are large enough and if the median preferences in each region are close enough from each other. The nationwide median voter is the value of  $t^m$  that solves:

$$\begin{cases} (1 - \lambda) \frac{t^m + a + v_A - 1}{v_A} + \lambda \frac{t^m - a + v_B}{v_B} \equiv 1 & \text{if } 2a \leq \frac{\lambda}{1 - \lambda} v_A + v_B + 1, \\ (1 - \lambda) \frac{t^m + a + v_A - 1}{v_A} \equiv 1 & \text{otherwise.} \end{cases}$$

The first line above corresponds to the case where  $t^m$  belongs to the overlapping regional preferences segment (it is easy to see that the condition under which it happens is stronger than the condition for overlap stated above). It is readily checked that  $t^m \in (1 - a, a)$ , so that

$$t^m \equiv \begin{cases} \frac{(1 - \lambda)v_B + a[\lambda v_A - (1 - \lambda)v_B]}{\lambda v_A + (1 - \lambda)v_B} & \text{if } 2a \leq \frac{\lambda}{1 - \lambda} v_A + v_B + 1 , \\ \frac{1 - (1 - v_A)\lambda}{1 - \lambda} - a & \text{otherwise.} \end{cases}$$

## 4.1 Cultural distinctiveness of the two regions

Cultural distinctiveness between regions increases with the parameter  $a$ . It turns out that the impact of cultural distinctiveness occurs through changes in the identity of the decisive voters: raising  $a$  unambiguously decreases  $t^A$  and increases  $t^B$ . It also decreases  $t^m$ , provided that

$$\lambda v_A < (1 - \lambda)v_B. \quad (5)$$

This condition is intuitive: a larger value of  $a$  decreases  $t^m$  provided that there are few people in region  $B$  ( $\lambda$  small) and that the preferences of these individuals are

very thinly distributed around their median ( $\nu_B$  large). We assume from now on that condition (5) is satisfied. Observe that it is always the case when the two regional distributions do not overlap.

The impact of increasing cultural distinctiveness on the willingness of the minority to secede, as measured by  $\bar{x}$ , is given by

$$\begin{aligned} \frac{d\bar{x}}{da} &= \pi \frac{d(t^B - t^m)}{da} + \frac{dt^m}{da} \\ &= \begin{cases} \pi + (1 - \pi) \frac{\lambda v_A - (1 - \lambda) v_B}{\lambda v_A + (1 - \lambda) v_B} & \text{if } 2a \leq \frac{\lambda}{1 - \lambda} v_A + v_B + 1, \\ 2\pi - 1 & \text{otherwise.} \end{cases} \end{aligned}$$

On the one hand, raising  $a$  increases the distance between  $t^B$  and  $t^m$ , which makes secession more appealing to region  $B$  in case of a successful attempt. On the other hand, it decreases  $t^m$ , which makes secession less appealing in case the attempt is thwarted. In other words, increasing  $a$  raises the stakes associated to a secession attempt by region  $B$ . The sign of the net impact of  $a$  on  $\bar{x}$  is then ambiguous and depends upon the success probability  $\pi$ : if it is low enough, the latter effect is larger than the former and region  $B$  becomes less willing to secede, driving a decrease in  $\bar{x}$ . Keeping in mind that  $\bar{x}$  corresponds to the implemented policy in case secession is prevented (i.e., when  $\delta \geq 0$ ), we then obtain that more cultural distinctiveness between regions may lead to either a decrease or an increase in the equilibrium policy, depending upon the success probability  $\pi$ .

The impact of a larger cultural distinctiveness on the willingness of the national decisive voter to accommodate secessionist trends, as measured by  $\bar{y}$ , is given by

$$\frac{d\bar{y}}{da} = \frac{dt^m}{da} + \pi \frac{d(t^m - t^A)}{da} = \begin{cases} \pi + (1 + \pi) \frac{\lambda v_A - (1 - \lambda) v_B}{\lambda v_A + (1 - \lambda) v_B} & \text{if } 2a \leq \frac{\lambda}{1 - \lambda} v_A + v_B + 1, \\ -1 & \text{otherwise.} \end{cases}$$

Increasing  $a$  has two effects of opposite signs on  $\bar{y}$ : (i) the decrease in the identity of the decisive voter, the country median  $t^m$ , tends to decrease  $\bar{y}$ ; (ii) the increase in the distance between  $t^m$  and  $t^A$  increases the decisive voter's utility cost of secession and thus the need to compromise to prevent secession, tending to increase  $\bar{y}$ . Observe that the second effect is present only if preferences overlap significantly (i.e.,  $t^m$  belongs to the interval where preferences overlap), so that  $\bar{y}$  decreases unambiguously if preferences do not overlap. In case of overlapping preferences, the second effect is smaller than the first one provided that  $\pi$  is small enough, in which case the overall impact of  $a$  on  $\bar{y}$  is negative: increased cultural distinctiveness unambiguously reduces the incentives of the national decisive voter to accommodate region  $B$  and prevent secession.

We now look at the total effect of increasing  $a$  on the equilibrium risk of secession,

as measured by  $\delta$ :

$$\begin{aligned} \frac{d\delta}{da} &= \pi \left( -\frac{d(t^A + t^B)}{da} + 2\frac{dt^m}{da} \right) \\ &= \begin{cases} 2\pi \frac{\lambda v_A - (1-\lambda)v_B}{\lambda v_A + (1-\lambda)v_B} < 0 & \text{if } 2a \leq \frac{\lambda}{1-\lambda}v_A + v_B + 1, \\ -2\pi < 0 & \text{otherwise.} \end{cases} \end{aligned}$$

This net effect is unambiguously negative, showing that, even though the impact on both equilibrium policy when no secession is attempted and on region  $B$ 's willingness to secede is ambiguous, increasing the cultural distinctiveness across regions results in a larger risk of secession.

We summarize those results in the following proposition:

**Proposition 2.** *A larger cultural distinctiveness between countries increases the risk of a secessionist conflict at equilibrium. The impact of cultural distinctiveness on both the willingness to secede by region  $B$  and to accommodate by region  $A$  is ambiguous, although it is negative in both cases provided that the probability of a successful secession attempt,  $\pi$ , is low enough.*

## 4.2 Relative weight of economic versus cultural aspects

One can also look at the relative weight of economic versus cultural factors, which is captured by  $g$ . In contrast to the previous section, increasing  $g$  does not affect the identity of the decisive (national or regional) voter, but rather increases the economic loss associated to secession in both regions,  $\Delta c_R$ . Intuitively, this decreases the willingness of region  $B$  to secede,

$$\frac{d\bar{x}}{dg} = -\pi \frac{d\Delta c_B}{dg} = -\pi \frac{1-\lambda}{\lambda} < 0,$$

while it increases the willingness of the national decisive voter to accommodate,

$$\frac{d\bar{y}}{dg} = \pi \frac{d\Delta c_A}{dg} = \pi \frac{\lambda}{1-\lambda} > 0,$$

resulting in a lower risk of secession at equilibrium,

$$\begin{aligned} \frac{d\delta}{dg} &= \pi \left( \frac{d\Delta c_A}{dg} - \frac{d\Delta c_B}{dg} \right) \\ &= \pi \left( \frac{\lambda}{1-\lambda} + \frac{1-\lambda}{\lambda} \right) > 0. \end{aligned}$$

This is summarized in the following proposition:

**Proposition 3.** *Increasing the relative weight of economic versus cultural aspects increases the willingness to accommodate of the national median voter, decreases the willingness to secede of region B and thus decreases the risk of a secessionist conflict at equilibrium. The equilibrium policy when no secession is attempted becomes less accommodating of the minority (i.e., moves closer to both the national's and majority region's median favored policies).*

### 4.3 Relative size of the minority

Increasing the relative size of the minority region,  $\lambda$ , has three impacts: it moves the identity of the national decisive voter to the right (i.e., closer to the median wish in region B) while it decreases (resp., increases) the economic cost of secession for region B (resp., A). We obtain that

$$\frac{d\bar{x}}{d\lambda} = (1-\pi)\frac{dt^m}{d\lambda} - \pi\frac{d\Delta c_B}{d\lambda} = \begin{cases} \frac{\pi g}{\lambda^2} - \frac{(1-\pi)(1-2a)v_A v_B}{[\lambda v_A + (1-\lambda)v_B]^2} > 0 & \text{if } 2a \leq \frac{\lambda}{1-\lambda}v_A + v_B + 1, \\ \frac{\pi g}{\lambda^2} + \frac{(1-\pi)v_A}{(1-\lambda)^2} > 0 & \text{otherwise.} \end{cases}$$

so that region B becomes more willing to secede since a larger  $\lambda$  decreases the policy cost of a failed secession attempt (since  $t^m$  increases with  $\lambda$ ) and decreases the economic cost of a successful secession attempt as well. We also have that

$$\frac{d\bar{y}}{d\lambda} = (1+\pi)\frac{dt^m}{d\lambda} + \pi\frac{d\Delta c_A}{d\lambda} = \begin{cases} \frac{\pi g}{(1-\lambda)^2} - \frac{(1+\pi)(1-2a)v_A v_B}{[\lambda v_A + (1-\lambda)v_B]^2} > 0 & \text{if } 2a \leq \frac{\lambda}{1-\lambda}v_A + v_B + 1, \\ \frac{\pi g + (1+\pi)v_A}{(1-\lambda)^2} > 0 & \text{otherwise.} \end{cases}$$

Raising  $\lambda$  increases the willingness of the national decisive voter to accommodate region B, because of two effects playing in the same direction: a larger  $\lambda$  (i) increases the value of the decisive voter's type  $t^m$ , moving her closer to region B's preferences, and (ii) increases the economic cost of secession for  $t^m$ .

With both  $\bar{x}$  and  $\bar{y}$  increasing with  $\lambda$ , the net impact on  $\delta$  is a priori ambiguous. Straightforward manipulations tell us that

$$\begin{aligned} \frac{d\delta}{d\lambda} &= \pi \left( \frac{d\Delta c_A}{d\lambda} + \frac{d\Delta c_B}{d\lambda} + 2\frac{dt^m}{d\lambda} \right) \\ &= \begin{cases} -\pi \left[ \frac{(1-2\lambda)g}{\lambda^2(1-\lambda)^2} + \frac{2(1-2a)v_A v_B}{[\lambda v_A + (1-\lambda)v_B]^2} \right] & \text{if } 2a \leq \frac{\lambda}{1-\lambda}v_A + v_B + 1, \\ \pi \left[ \frac{2v_A}{(1-\lambda)^2} - \frac{(1-2\lambda)g}{\lambda^2(1-\lambda)^2} \right] & \text{otherwise.} \end{cases} \end{aligned}$$

so that the equilibrium risk of secession increases if  $\lambda$  is low enough and/or  $g$  is large enough. When  $\lambda$  is very small, the economic impact of secession on region B's inhabitants decreases very fast with  $\lambda$ , which results in a lower  $\delta$  (and thus a larger risk of secession). On the opposite, when  $\lambda$  is large, the main driver is the

economic loss for region  $A$  in case of a successful secession attempt (since the cost of government  $g$  is to be shared by a smaller proportion  $1 - \lambda$  of nationals), so that the risk of secession decreases. A large enough value of  $g$  is a necessary condition for an increase in the risk of secession (because it amplifies the variations in the economic costs of secession when  $\lambda$  increases). We then obtain the following proposition.

**Proposition 4.** *As the relative size of the minority region,  $\lambda$ , increases:*

- (i) *both the willingness to accommodate of the national median voter and the willingness to secede of region  $B$  increase;*
- (ii) *the equilibrium policy when no secession is attempted becomes more accommodating of the minority;*
- (iii) *the risk of a secessionist conflict at equilibrium increases if  $\lambda$  is small and/or  $g$  is large.*

#### 4.4 Probability that a secession attempt is successful

Raising the probability that a secession attempt is successful intuitively results in an increase in the willingness of region  $B$  to secede:

$$\frac{d\bar{x}}{d\pi} = t^B - \Delta c_B - t^m > 0$$

by assumption A1. In words,  $t^B - t^m$  represents the marginal policy gain for region  $B$ 's decisive voter when a secession attempt becomes more successful, while  $\Delta c_B$  represents the marginal economic loss. The value of  $\bar{x}$  increases with  $\pi$  if the marginal gain is larger than the marginal loss, which is what assumption A1 implies.

Likewise, an increase in  $\pi$  induces the national median voter to be more willing to accommodate region  $B$ 's preferences:

$$\frac{d\bar{y}}{d\pi} = \Delta c_A - t^A + t^m > 0.$$

The net impact on the risk of a secession attempt is then ambiguous:

$$\begin{aligned} \frac{d\delta}{d\pi} &= \Delta c_A + \Delta c_B - (t^A + t^B) + 2t^m \\ &= \begin{cases} \frac{\lambda^2 + (1-\lambda)^2}{\lambda(1-\lambda)}g - \frac{(1-2a)[\lambda v_A - (1-\lambda)v_B]}{\lambda v_A + (1-\lambda)v_B} & \text{if } 2a \leq \frac{\lambda}{1-\lambda}v_A + v_B + 1, \\ \frac{\lambda^2 + (1-\lambda)^2}{\lambda(1-\lambda)}g - \frac{2(1-\lambda)a + (1-2v_A)\lambda - 1}{1-\lambda} & \text{otherwise.} \end{cases} \end{aligned}$$

In countries where the weight attached to economic losses,  $g$ , is large, and cultural distinctiveness,  $a$ , is low, raising the probability that a secession attempt is successful tends to reduce the risk of a secession attempt. The effect of the minority's relative size,  $\lambda$ , is ambiguous, for it has opposing effects. First, it increases the median

voter's type,  $t^m$ , thereby reducing (resp. raising) the policy gain of secession (resp. of maintained unity) for the minority (resp. the median voter). Second, a change in  $\lambda$  also affects the marginal economic losses of both regions: positively for region  $A$ , and negatively for region  $B$ .

**Proposition 5.** *As the probability that a secession attempt is successful,  $\pi$ , increases:*

(i) *both the willingness to accommodate of the national median voter and the willingness to secede of region  $B$  increase;*

(ii) *the equilibrium policy when no secession is attempted becomes more accommodating of the minority; and*

(iii) *the risk of a secessionist conflict at equilibrium decreases if  $g$  is large and  $a$  is low.*

## 4.5 Heterogeneity inside regions

We start with Region  $A$ . The only impact of a larger heterogeneity in region  $A$ ,  $v_A$ , is to increase the identity of the national decisive voter,  $t^m$  (this is intuitive, since a larger heterogeneity increases the proportion of region  $A$ 's inhabitants with a most-preferred type larger than any  $t > 1 - a$ ). This in turn increases the willingness of region  $B$  to secede (since a failed secession attempt becomes less costly in policy terms):

$$\frac{d\bar{x}}{dv_A} = (1 - \pi) \frac{dt^m}{dv_A} = \begin{cases} -(1 - \pi) \frac{(1-2a)\lambda(1-\lambda)v_B}{[\lambda v_A + (1-\lambda)v_B]^2} > 0 & \text{if } 2a \leq \frac{\lambda}{1-\lambda}v_A + v_B + 1 \\ \frac{(1-\pi)\lambda}{1-\lambda} > 0 & \text{otherwise,} \end{cases}$$

while it also increases the willingness of the majority to accommodate (because the decisive voter moves to the right):

$$\frac{d\bar{y}}{dv_A} = (1 + \pi) \frac{dt^m}{dv_A} = \begin{cases} -(1 + \pi) \frac{(1-2a)\lambda(1-\lambda)v_B}{[\lambda v_A + (1-\lambda)v_B]^2} > 0 & \text{if } 2a \leq \frac{\lambda}{1-\lambda}v_A + v_B + 1 \\ \frac{(1+\pi)\lambda}{1-\lambda} > 0 & \text{otherwise.} \end{cases}$$

We obtain that the impact on the willingness to accommodate is larger than on the willingness to secede, so that the risk of a secession attempt decreases with heterogeneity in region  $A$ :

$$\frac{d\delta}{dv_A} = 2\pi \frac{dt^m}{dv_A} = \begin{cases} -2\pi \frac{(1-2a)\lambda(1-\lambda)v_B}{[\lambda v_A + (1-\lambda)v_B]^2} > 0 & \text{if } 2a \leq \frac{\lambda}{1-\lambda}v_A + v_B + 1 \\ \frac{2\pi\lambda}{1-\lambda} > 0 & \text{otherwise.} \end{cases}$$

We now move to region  $B$ , where we obtain the opposite impacts. More precisely, increasing heterogeneity inside region  $B$ ,  $v_B$ , decreases  $t^m$  (when preferences overlap

sufficiently – there is no impact otherwise), which then decreases the willingness of region  $B$  to secede,

$$\frac{d\bar{x}}{dv_B} = (1 - \pi) \frac{dt^m}{dv_B} = \begin{cases} (1 - \pi) \frac{(1-2a)\lambda(1-\lambda)v_A}{[\lambda v_A + (1-\lambda)v_B]^2} < 0 & \text{if } 2a \leq \frac{\lambda}{1-\lambda}v_A + v_B + 1 \\ 0 & \text{otherwise.} \end{cases}$$

as well as the willingness of the majority to accommodate:

$$\frac{d\bar{y}}{dv_B} = (1 + \pi) \frac{dt^m}{dv_B} = \begin{cases} (1 + \pi) \frac{(1-2a)\lambda(1-\lambda)v_A}{[\lambda v_A + (1-\lambda)v_B]^2} < 0 & \text{if } 2a \leq \frac{\lambda}{1-\lambda}v_A + v_B + 1 \\ 0 & \text{otherwise.} \end{cases}$$

The latter effect being larger than the former, increasing  $v_B$  results in a larger risk of secession at equilibrium when preferences overlap significantly, and no impact otherwise:

$$\frac{d\delta}{dv_B} = 2\pi \frac{dt^m}{dv_B} = \begin{cases} 2\pi \frac{(1-2a)\lambda(1-\lambda)v_A}{[\lambda v_A + (1-\lambda)v_B]^2} < 0 & \text{if } 2a \leq \frac{\lambda}{1-\lambda}v_A + v_B + 1 \\ 0 & \text{otherwise.} \end{cases}$$

We summarize those results in the next proposition:

**Proposition 6.** *Increasing the heterogeneity of preferences inside region  $A$  (resp.,  $B$ ) results in an increase (resp., decrease) in both the willingness to secede by the minority region and to accommodate by the majority, and in a smaller (resp., larger) equilibrium risk of a secession attempt.*

## 5 Empirical Discussion and Concluding Remarks

The framework developed here is a highly abstract model of secession crises. In our view, it is also the simplest structure within which to analyze not only the decision by a minority to secede (on which the existing literature has focused), but also the decision by the majority whether to accommodate the minority in order to dissuade secession, or to fight or accept a secession attempt by the minority.

The next step consists in confronting our predictions to data and empirical evidence. To the best of our knowledge, the empirical literature has focused on the determinants of secession crisis, without looking closely at what determines whether the majority chooses to accommodate (and how much), accept or fight a secession attempt. In other words, the empirical literature has focused on analyzing the factors which affect the probability that a secessionist conflict takes place.

On this topic, it is interesting to contrast our predictions to those of the CCB approach, and to confront them to the data. Our predictions differ on two counts: the impact of the minority region size, and of the exogenous probability that a

secession attempt is successful, on the equilibrium risk of secession. On the impact of relative size, the CCB analysis obtains that a larger size of the minority decreases its cost of secession and thus should result in a larger secession probability. Our analysis shows that a larger minority size increases both the willingness to accommodate and to secede, with an ambiguous impact on the resulting secession probability. The empirical evidence on this matters seems more in line with our prediction, with some papers finding a positive impact of relative size (Fearon and Laitin (1999)) while others (Saideman and Ayres (2000) and Sorens (2005)) find no significant effect.

We now move to the impact of the (exogenous) probability that a secession attempt is successful on the risk of secession. For the CCB approach, a larger probability decreases the cost of secession for the minority, resulting in a larger risk of secession at equilibrium. In our model, a larger probability increases both the willingness to accommodate and to secede, with an ambiguous net impact on the risk of secession. Now, it is difficult to find a good proxy for this probability that a secession attempt is successful, but we can find in the empirical literature two elements that have a positive impact on this probability: the support of neighboring states, and the existence of a large diaspora from the same ethnic group as the minority tempted by secession. According to the CCB approach, they should then increase the risk of secession. This is not what is observed in the data. As for the impact of a large diaspora, Boyle and Englebert (2006) state that “there is still little large-scale evidence of this link, for only Collier and Hoeffler (2002) have found a positive effect of diasporas on separatism. Their measurement, however, was limited to populations living in the United States, based on the 2000 census, which is likely to be a biased estimate.” As for the support of a neighboring state, the empirical evidence suggests either no effect (Fearon and Laitin 1999) or a negative one (Sorens 2005).

One important characteristic of our modelling is that it disentangles the impact of cultural diversity *between* regions from those stemming from the heterogeneity in preferences *inside* regions. These impacts are quite different: while both the inter-regional diversity and the heterogeneity inside the minority region tend to increase the risk of secession, the heterogeneity inside the majority region actually decreases the equilibrium risk of secession. Observe that the impacts of intra-regional heterogeneity on the risk of secession are quite counter-intuitive (they are due to variations in the willingness of the majority to accommodate the minority’s views and prevents secession). The empirical literature has tested the claim that “cultural pluralism within a country will increase the number of secessionist claims.” (Boyle and Englebert, 2006, p.7). Unfortunately, this literature has not tried to disentangle the impacts of inter- and intra-regional cultural pluralism. In the light of our model, it is then no surprise that “the evidence is rather weak if not contrarian, however. Hale (2000) and Sorens (2005) find positive relationships between ethnic/linguistic



distinctiveness and separatist propensity. Yet, Treisman (1997:231), Laitin (2001: 852) and Saideman and Ayres (2000) found no evidence that ethnic antipathies or attachments to ethnic identities are important determinants of separatism. Further, Fearon and Laitin (1999) and Collier and Hoeffler (2002) observed that social fractionalization actually reduced the likelihood of identity wars and rebellions — as it makes it less likely for a specific group to have a distinct and sufficiently large regional” (Boyle and Englebert, 2006, p.7).

Granted, this is at most tentative empirical evidence that our model’s predictions, when they differ from those of the CCB approach, are more empirically relevant. Or, in other words, that our model improves upon the CCB approach precisely where the empirical evidence does not conform with their predictions. To go beyond this first impression, there is need not only for more empirical research on the risk of secession, but more importantly on how much majorities accommodate their unruly minorities, and of what determines whether a secession attempt is fought or peacefully accepted by the majority.

## Appendix: Proof of Lemma 1

(i) Suppose that  $v_A(\bar{x}, t^m) \geq v_A(x, t^m)$  for all  $x \in \mathcal{S}$ . As the preferences of all citizens are single-peaked on  $\mathcal{U} \equiv [0, 1] \setminus \mathcal{S}$  — with a peak at  $\bar{x}$  — for all  $t \leq \bar{x}$  (with  $\bar{x} > t^m$  by A1),  $\bar{x}$  is majority-preferred to any other government type  $x \in \mathcal{U}$  (Median Voter Theorem). To establish the result, it suffices to show that, for all  $x \in \mathcal{S}$ ,  $v_A(\bar{x}, t^m) \geq v_A(x, t^m)$  implies  $v_A(\bar{x}, t) \geq v_A(x, t)$  for all  $t > t^m$ .

Consider first a citizen  $t$  in region  $A$ . She prefers  $\bar{x}$  to  $x \in \mathcal{S}$  if and only if

$$c^u - |\bar{x} - t| \geq \pi [c_A^s - |t^A - t|] + (1 - \pi) [c^u - |t^m - t|] - \kappa_A ,$$

or, if  $t \geq t^m$ , equivalently,

$$t - |\bar{x} - t| \geq \pi (t^A - \Delta c_A) + (1 - \pi)t^m - \kappa_A .$$

Since the left-hand side of the above inequality is strictly increasing in  $t$  if  $t < \bar{x}$  and constant in  $t$  if  $t \geq \bar{x}$ , all citizens  $t > t^m$  in region  $A$  strictly prefer  $\bar{x}$  to  $x \in \mathcal{S}$  whenever  $t^m$  weakly prefers  $\bar{x}$  to  $x$ .

By construction of  $\bar{x}$ , citizens  $t \geq t^B$  in region  $B$  are indifferent between  $\bar{x}$  and  $x \in \mathcal{S}$  (and therefore vote for  $\bar{x}$ ). Citizens  $t \leq t^B$  in region  $B$  weakly prefer  $\bar{x}$  to  $x \in \mathcal{S}$  if and only if

$$c^u - |\bar{x} - t| \geq \pi [c_B^s - |t^B - t|] + (1 - \pi) [c^u - |t^m - t|] - \kappa_B , \quad (6)$$

where the relationship holds with equality for  $t = t^B$  by definition of  $\bar{x}$ . The derivative of the left hand side with respect to  $t$  is strictly lower than the derivative of

the right hand side when  $\bar{x} \leq t < t^B$ , proving that these individuals in region  $B$  strictly prefer  $\bar{x}$  to  $\in \mathcal{S}$ . Finally, consider citizens  $t < \bar{x}$  in region  $B$ . Condition (6) can be rewritten as

$$\xi^t \equiv \pi [t^B + \Delta c_B] - (1 - \pi)t^m - \bar{x} + 2(1 - \pi)t + \kappa_B \geq 0 .$$

Moreover  $v_A(\bar{x}, t^m) \geq v_A(x, t^m)$  implies

$$\xi^m \equiv (1 + \pi)t^m - \pi(t^A - \Delta c_A) - \bar{x} + \kappa_A \geq 0 .$$

To complete case (i), it thus suffices to check that  $\xi^t \geq \xi^m$  for all  $t \in (t^m, \bar{x})$ :

$$\begin{aligned} \xi^t - \xi^m &= 2(1 - \pi)t + \pi(t^A + t^B) - 2t^m + \pi(\Delta c_B - \Delta c_A) + \kappa_B - \kappa_A \\ &> 2(1 - \pi)(t - t^m) > 0 . \end{aligned}$$

(The first inequality comes from the fact that  $t^m$  is closer to  $t^A$  than to  $t^B$ .)

(ii) Suppose now that  $v_A(\bar{x}, t^m) < v_A(x, t^m)$  for some (and therefore all)  $x \in \mathcal{S}$ . We first establish that the set of Condorcet winners is either  $\mathcal{S}$  or  $\{\bar{x}\}$  (and is consequently nonempty). If the set of Condorcet winners does not coincide with  $\mathcal{S}$ , then there must exist a government type  $x \in \mathcal{U}$  that beats all the elements of  $\mathcal{S}$  in a pairwise majority vote (recall that citizens who are indifferent between separation and unity with government type  $x$  are assumed to vote for  $x$ ). We now claim that this implies that  $\bar{x}$  beats all the elements of  $\mathcal{S}$  in a pairwise majority vote.

If  $x = \bar{x}$ , the claim is trivial; so suppose that  $x \neq \bar{x}$ . We want to prove that citizens who prefer  $x$  to secession (i.e., to any element of  $\mathcal{S}$ ) must also prefer  $\bar{x}$  to secession. This is obvious for citizens  $t \geq \bar{x}$  in region A and citizens  $t \geq t^B$  in region B, for they always prefer  $\bar{x}$  to secession. All citizens  $t \leq (\bar{x} + x)/2$  (in both regions) prefer  $\bar{x}$  to  $x$ . As a consequence, they prefer  $\bar{x}$  to secession  $\mathcal{S}$  whenever they prefer  $x$  to the elements of  $\mathcal{S}$ . Finally, consider a citizen  $t \in ((\bar{x} + x)/2, t^B)$  in region B: As  $t^m < \bar{x} < t < t^B$ ,

$$\begin{aligned} c^u - t + \bar{x} &\equiv c^u - t + \pi(t^B - \Delta c_B) + (1 - \pi)t^m - \kappa_B \\ &= \pi(c_B^s - t^B + t) + (1 - \pi)(c^u - t + t^m) - \kappa_B + 2\pi(t^B - t) \\ &> \pi(c_B^s - t^B + t) + (1 - \pi)(c^u - t + t^m) - \kappa_B \end{aligned}$$

which implies that she prefers  $\bar{x}$  to secession. This proves that all members of the majority preferring  $x$  to secession also prefer  $\bar{x}$  to secession. As  $\bar{x}$  is majority-preferred to all  $y > \bar{x}$ , it must be the unique Condorcet winner. This proves that the set of Condorcet winners is either  $\mathcal{S}$  or  $\{\bar{x}\}$ .

We now establish that there exists  $a_0 \in (\underline{a}, \bar{a})$  such that the set of Condorcet winners coincides with  $\mathcal{S}$  whenever  $a \geq a_0$ . To do so, we first show that, for any

$x \in \mathcal{S}$  and any  $x' \in \mathcal{U}$ ,  $v_A(x, t^m) > v_A(x', t^m)$  if and only if  $v_A(x, t) > v_A(x', t)$  for all  $t \leq t^m$  in region A. Consider a region A citizen with  $t < t^m$ : she (strictly) prefers  $x$  to  $x'$  if and only if

$$c^u - |x' - t| < \pi [c_A^s - |t^A - t|] + (1 - \pi)[c^u - |t^m - t|] - \kappa_A ,$$

or, equivalently,

$$\pi [t + |t^A - t|] < x' - \pi \Delta c_A - (1 - \pi)t^m - \kappa_A .$$

As the left-hand side of the above inequality is weakly increasing on  $[0, t^m]$ , this proves that all citizens  $t \leq t^m$  in region A strictly prefer  $x$  to  $x'$ . As  $v_A(x, t) - v_A(x', t)$  is continuous in  $t$ , there exists  $\gamma > 0$  such that all region A's inhabitants in  $[t^m, t^m + \gamma)$  also prefer  $x$  to  $x'$ . As  $F_a(t^m + \gamma|A)$  is increasing in  $a$  and

$$(1 - \lambda) \lim_{a \rightarrow \bar{a}} F_a(t^m + \gamma|A) \geq (1 - \lambda) \lim_{a \rightarrow \bar{a}} F_a(0|A) = 1 - \lambda > \frac{1}{2} ,$$

there must exist  $a_0 \in (\underline{a}, \bar{a})$  such that the set of region A's citizens in  $[0, t^m + \gamma)$  constitutes a majority of the population. This proves that any  $x \in \mathcal{S}$  beats any  $x' \in \mathcal{U}$ , thus completing the proof of the lemma.

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