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Page 1

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Globalization and Marginalization in Africa: Poverty, Risk and Vulnerability in rural Ethiopia

Stefan Dercon^{1*}

Increased openness is seen by some as a panacea for development while for others it is a recipe for disaster for the poor. Using the example of Ethiopia, this paper discusses some of the key challenges faced by some of the poorest African countries to beneficially engage in the world economy. Worldwide income growth has largely bypassed many African countries, and large parts of their populations risk increasing marginalization. This paper documents the challenges faced by one of these countries, Ethiopia, by highlighting first the impact of a first wave of liberalization in the early 1990s, using the evidence from a rural panel data set. It was found that while liberalization had some positive effects in this particular period, the benefits were largely confined to those with good assets, not least in terms of geography and road infrastructure. In subsequent years, access to infrastructure seems to have been causing even further growth and poverty divergence within rural Ethiopia. This evidence suggests that access to better infrastructure and communications will be key to have beneficial effects of further liberalization and engagement with the world econoy. Finally, we find some evidence that liberalization has shifted the nature of risks towards a higher incidence of market related risks with an impact on households, such as sudden output price collapses or input price increases. While it is not possible to infer from this that vulnerability to poverty has necessarily increased, one would need to recognize that these shifts in risk will require different responses from households themselves and from policy makers.

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*Department of International Development, University of Oxford

¹ Stefan Dercon is Professor of Development Economics at the University of Oxford. <u>stefan.dercon@economics.ox.ac.uk</u>. This paper originally was drafted as part of a WIDER project on Globalization, directed by Erik Thorbecke and Machiko Nissanke.

1. Introduction

The impact of globalization on the poor is one of the most emotive debates in the development policy community. NGOs have been arguing that it is a process with disproportionate benefits for rich countries and multinationals, leaving poor countries and people behind (e.g. Oxfam (2000)). The World Bank has been arguing in its in influential report on globalization (World Bank, 2002)) that it is not true that globalization makes rich people richer and poor people poorer: poverty is falling rapidly in those poor countries that are integrating into the global economy. In this paper, I will revisit some of the arguments used in this debate, but with a focus on one particular context, Ethiopia, one of the poorest countries in the world. My focus will be on its impact on the poor in this country, using evidence from rural panel data, and focusing not just on the level of poverty and its change but also on the risks in their livelihoods that may follow from globalization.

But one point should be clear from the outset. Given the nature of the question – the impact of globalization – the empirical analysis of this question using actual observed micro-data is highly problematic and close to impossible. I can point to two methodological reasons for this. First, in the general debate, globalization is used as an evocative term describing the closer integration of societies and economies around the world. Integration is linked to lower trade barriers, reduced costs of transport, faster communication, including of ideas, and rising capital flows. It is a composite concept and by its nature, vague in terms of what it actually describes. It is also a gradual process rather than a well-defined change at one particular moment in time.

Furthermore, there is no doubt that something like 'globalization' is taking place across the world and Ethiopia is to some extent affected. But even if we may be able to define a general process as describing "globalization", inference on its impact is highly problematic by the common lack of a well-defined counterfactual in the data available. Most studies appear to attribute observed changes over time in living standards and risk to globalization or specific aspects of it. But many things change over time, and many of these processes are common factors in the data and typically cannot be separately identified in the data. For example, simply observing more exports of a crop such as coffee (Ethiopia's most important export crop) may be due to opportunities offered by globalization, but it could also be due to improved extension services increasing productivity, or just a terms of trade change related to domestic returns to alternative crops. In short, analyzing 'globalization' as a 'natural experiment' is hardly possible, and more structural modeling is required to understand its impact.

We have no perfect solution, and in this paper we simply try to bring persuasive evidence on one particular aspect of globalization: the likely impact of further trade liberalization on households, in terms of returns to their activities, their growth rate and the risks they face. We do this by assessing the impact of one specific period of liberalization, and its short-run impact on household living standards and its subsequent impact on risks faced. The period is well-defined (the liberalization from a strict control regime between 1989-91) and even though other factors may well have caused some of the observed evolution of living standards, the evidence is sufficiently compelling to offer a persuasive narrative of how liberalization worked. In particular, in line with the theory of the impact of trade liberalization and the empirical evidence surrounding it (Winters et al. 2004), there seem to be relative winners and losers. Furthermore, since the evidence comes from panel data, we can look at some more long-run impact of the relative price change, thereby approximating the 'growth' effect of liberalization. Finally, since some continuing data collection took place to monitor the impact of risk and shocks, we can at least offer some suggestive evidence on how this period may have changed the risk environment faced by Ethiopian rural households. Taken together, a sense of the impact on poverty, poverty changes and the vulnerability to poverty related to this liberalization episode can be constructed.

However, to put this micro-level evidence better into perspective, we offer first a more general view on how we think that globalization is currently affecting a country such as Ethiopia, with its defining and problematic features in the African context. This discussion is first introduced in the next section, covering relatively well trodden terrain and where it is argued that despite some apparent advantages of integration into the world economy, large parts of Africa may well have missed the boat. In section 3, this discussion is made more specific to an economy such as the Ethiopian economy. Section 4 then introduces the liberalization phase studied, and studies the micro-level evidence between 1989 to 1999. Section 5 then offers some insights on the changing risk environment that may have affected the risk-related vulnerability faced by these households.

2. The Globalization Debate and Africa: Theory and Macro-Evidence

In this section, I will try to introduce some elements of the debate on globalization and the poor in Africa, first covering rather familiar arguments, but preparing the ground to test the plausibility of the arguments for a country like Ethiopia. One has to be careful to identify correctly the 'theory' of beneficial globalization, not least when (as we will do) will focus largely on the impact of trade liberalization on Africa's poor. Simply speaking, globalization theory as applied to trade is the combination of standard arguments for free trade and markets, combined with an appeal to a growth effect from the trade regime. This is different from the results from standard trade theory, which simply predicts 'gains from trade' from exploiting comparative advantage – effectively a once-and-for-all increase in output and income. The 'globalization' argument appeals to ever increasing output - growth - induced by openness. In the parlance of the endogenous growth literature, it suggests that trade-orientation is a specific 'initial condition', affecting long-run steady state output and growth. The mechanism by which openness affects growth could be manifold: from incentives to increase efficiency following more competition to the development of better market-orientated institutions from the confrontation with the rest of the world.

As is well known, the impact on the poor is typically not well identified in theory - if only since most growth models are representative agent models. However, the argument typically is an extension of the standard distributional impact of the trade liberalization in

standard theory – based on the Hecksher-Ohlin model, or related insights from the Stolper-Samuelson setup. In particular, labour is the most abundant factor in most poor developing countries, so that trade liberalization would encourage specialization in labour-intensive production, increasing labour demand. Labour is usually the only asset of the poor so that trade liberalization results in poverty reduction. The growth effects from openness further contribute to poverty reduction, via increased labour demand.

There is empirical evidence of the expansion of labour-intensive production in developing countries, consistent with their comparative advantage. Davis and Weinstein (2003) found that developing country exports as a whole are now indeed labour-intensive. Countries such as China, India, Bangladesh, Sri Lanka and Indonesia – due to their population size constituting the majority of the population of the developing world - all have a share of manufacturing in total exports above or close to the world average. There is also evidence of substantial poverty reduction in a number of developing countries over recent decades, most notably in China, where between 1978 and 1999 the number of poor declined by more than 200 million. Other more recent success stories include Vietnam, where poverty was cut in half in the 1990s, while poverty reductions have been observed in India and Uganda, possibly directly linked with this evolution.

A hotly debated issue is the role of trade liberalization and openness as causes of growth and poverty reduction. With some minimally imaginative presentation of the available data, the success in poverty reduction is typically larger in countries that have been able to increase their share of trade to GDP substantially since the 1980. World Bank (2002) defines the 'globalizers' as the top third of developing countries in terms of the extent that they have been able to increase their trade share in this period – in total about 3 billion people, dominated by China and India in terms of population². It is indeed the case that on average these 'globalizers' have been more successful both in terms of growth and poverty reduction than the other developing countries. The presence of China and India in this group is then largely responsible for a global decline in absolute poverty levels in the 1990s. This needs to be qualified by the fact that inequality has nevertheless increased in the largest 'globalizer', China, although not necessarily in other countries in this group.

But the use of the term 'globalizers' may be misleading³: the fact that trade increased is not necessarily caused by a conscious policy of trade, exchange rate and financial liberalization. The causal link between openness, growth and poverty reduction is harder to proof, and is still hotly debated. For example, Dollar (1992), Sachs and Warner (1995) and Dollar and Kraay (2001) claim that liberal trade policies cause growth. Rodriguez and Rodrik (1999) argue that these studies are methodologically flawed and that they mainly show that good economic institutions matter for growth, not trade-orientation. In Rodrik's view, liberalization may not be all that important and activist policies could well

² The group also includes Argentina, Bangladesh, Brazil, Malaysia, Mexico, the Philippines and Thailand, and some other smaller countries.

³ World Bank (2002) is aware of this possible misleading use of the term 'globalizers' noting that the rise in trade may not have been the consequence of pro-trade policies but 'may have been due to other policies or even to pure chance'.

bring about more substantial trade and growth increases. Dollar and Kraay (2001) further show that there is a one-to-one relationship in mean income growth and income growth of the poorest 20 percent, leading to the insight that 'growth is good for the poor', which should be properly understood as meaning that inequality is not affected: proportionately, the gap between the poor and the mean individual remains constant. They argue further that trade does not change this relationship. Ravallion (2002) finds compelling evidence that while on average openness does not affect inequality, in low income countries it is associated with greater inequality. He also finds that even though on average growth is inequality-neutral, beyond this average there is a diversity of experiences across the world, with some growth episodes coinciding with increases in inequality and other with decreases in inequality.

The notion that openness may not deliver growth and poverty reduction should be qualified. There is no evidence of any countries succeeding in bringing down poverty substantially without increasing growth (Ravallion, 2002). There is also not much evidence of countries in the world delivering substantial growth via persistent protection, or of countries that have been able to increase their growth rates by increasing protection. Openness may well be a characteristic of successful economies, possibly a necessary condition, but its importance and sufficiency is still debatable.

While some developing countries have been able to increase growth and their trade share, and reduce poverty, many others have failed in all these respects. Most of Africa and quite a few Asian and Latin-American countries are in this situation, comprising about between one billion people. If anything, many of these countries appear to become increasingly marginalized in the world economy, with negative per capita growth rates in the recent decade and small but significant increases in poverty levels, and possibly even 'club convergence' towards permanently lower levels of income per capita. A key issue is then to understand why. A simple explanation may be that they had bad policies, not least in terms of trade orientation. But this cannot be the full story: quite a few of these African, Asian and Latin American countries did introduce some trade liberalization in the last two decades, but with little impact in terms of sustained growth. A related explanation is that even with trade liberalization, growth is being stifled by poor infrastructure, low education and corruption. Again, this would suggest that policy makers bear a substantial responsibility for low growth and the persistence of poverty. However, there are alternative possible explanations. One suggestive one is that some countries suffer from the fundamental disadvantages of location - landlocked diseaseprone tropical countries with harsh natural environments face a fundamental cost disadvantage (Sachs and Warner 1995). There is indeed evidence for Africa that marketing and transport costs are substantially higher, but these are largely influenced by investment in the quality of infrastructure. For example, Collier and Gunning (1999) report that port charges in Abidjan are far higher than in Antwerp: a container costs \$200 in the former compared to \$120. Air transport in Africa is four times as expensive as in Asia, while rail freight charges are about double. In short, the differential growth experience between some of the largest Asian economies compared to Africa cannot easily be explained by simple geographical disadvantage.

Whatever the reason for the past failure of some of developing countries to increase their growth rates and trade shares, there is reason to be concerned that they may 'have missed the boat' (World Bank (2002)). Possible reasons could be that increasing returns in manufacturing activities and general agglomeration effects, i.e. externalities to locating in the same geographical areas, would have meant that firms locate in clusters. While many clusters could be formed, firms have already located in some labour-abundant economies so that latecomers have little to offer. Furthermore, the mere fact that some developing countries with similar initial characteristics have not missed the boat may induce further negative externalities from globalization: not only will firms not locate in the latecomers, increased capital market liberalization in the globalizing economies, so that capital inflows are easier, will encourage capital to flow away from the marginal economies. This could happen even if these marginal economies did not liberalize capital markets; in that case via illegal capital flight. For example, by 1990, 40 percent of private African wealth was held outside Africa, even though capital is scarcer in Africa than anywhere else in the world (Collier, Hoeffler and Pattillo, 2001). Another self-perpetuating mechanism of marginalization includes the apparent higher risk of civil war in economies more heavily dependent on primary commodities, increasing the cost of its failure to engage in the world economy (Collier, Hoeffler and Pattillo, 2001).

All this paints rather a bleak future for these marginal economies, not least in Africa. They may be stuck in a growth and poverty trap – an equilibrium outcome with permanently low growth and high poverty. While plausible, there is no reason for uniform pessimism, although naïve optimism would be misplaced as well. In recent few decades a number of countries, often written off by experts, have been able to transform themselves. For example, World Bank (2002) quotes how Nobel winner Gunnar Myrdal wrote off Indonesia in the 1960s only for it to emerge in the 1980s as a fast growing economy substantially reducing poverty aided by labour-intensive manufacturing exports. Even after the serious crisis of the late 1990s, poverty is far lower than in the early 1980s. Similarly, after descending into chaos and civil war in the first part of the 1980s, Uganda has emerged as a fast growing economy, delivering large poverty reduction in both rural and urban areas.

However, the change required in many developing countries is substantial. If the current outcomes are an equilibrium growth and poverty trap, then mere small changes would be ineffective. If there are indeed multiple equilibria at play, then only a substantial 'shock' may bring these countries onto a higher growth path. Few would argue that mere trade orientation would do the trick. A drastic transformation of the investment climate, with better institutions and infrastructure would be required, as well as much improved public service delivery of education and health services to increase the human capital is likely to be required to fully capture the benefits from new investment. Globalization may have moved the production processes of many goods across the world, making multinational companies the scourge of anti-globalization campaigners across the world. But many multinationals do not even appear to consider investing in these marginal economies, not least in Africa.

3. Globalization, Marginalization and Ethiopia

Suppose, as is plausible, that many African economies are best characterized as having missed the boat in world economic growth and with initial characteristics clearly pointing to at least a fundamentally lower steady state growth rate than some of the Asian emerging economies. Furthermore, suppose that, as is again plausible, the international process of allocating capital has few if any incentives at present to move capital to Africa. This can be seen as caused by a combination of poor 'initial characteristics' such as a poor political and physical infrastructure and a related high risk investment climate. Furthermore, as was argued before, increasing returns in manufacturing activities and general agglomeration effects, a growth 'trap' may have developed with little or no incentives currently to move any manufacturing activities at any scale to Africa. This will create further constraints for Africa to rise to the challenge and induce a virtuous cycle of export-led growth (with its plausible self-reinforcing productivity enhancing process to sustain growth) or indeed any other growth process.

Before discussing the implications for understanding the impact of globalization on Ethiopia, it is worth qualifying the above to account for some of the clear heterogeneity in Africa. Broadly speaking, one could consider three Africas: one consists of the resource-rich economies such as Nigeria, Congo or Botswana; a second group is Coastal Africa with potentially access to relatively low cost transport of commodities to the rest of the world, with parts of countries such as Ghana, Cote d'Ivoire or Kenya and Tanzania; and the third group is landlocked Africa, without harbours and with limited natural resources – Ethiopia clearly springs to mind, but also Uganda or Burkina Faso. The main constraints on these countries effectively engaging in world economic growth and indeed, just attaining growth and poverty reduction at home are quite different.

Take the resource-rich economies. Here the problem is not so much a problem of scarcity but to some extent a problem of apparent affluence. The main issue for growth and poverty reduction would appear to be macroeconomic policy and general governance issues: how to ensure that the economy is not fundamentally undermined by the pressures caused by Dutch Disease (including the incentives to move away from productive and tradable activities), and how to ensure that the richness earned by the government and by the country in general can handled in a transparent, uncorrupt way to enhance living standards and to invest in the future, such as in health, education and infrastructure. The globalization process presents further opportunities and pressures but is possibly not the essential issue for these economies to grow and reduce poverty.

The second set of countries definitely has more to gain or lose from globalization: those with relatively good connections to world markets due to their location in coastal Africa. For these countries, trying to be competitive in attracting investment for manufacturing production (or indeed keeping African capital in their own continent for productive purposes) is the real challenge. The rise and rise of an export-orientated manufacturing industry across Asia, including China and more recently in India, consistent with the presence of agglomeration effects make the emergence or indeed survival of domestic industrial production difficult. Key issues here have to be to promote the domestic

competitiveness (including issues related to trade or labour market regulation), further infrastructural development as well as basic issues of macroeconomic management, including financial market development. WTO rules are bound to limit the instruments allowed to promote the emergence or sustaining of these industries in these latecomers in the globalizing economy. Liberalizing reforms, combined with substantial investment in human capital (health, education and skills) appear necessary but are bound not to be sufficient. The hurdles they have to climb are tremendous, and a dependence on some preferential treatment vis-à-vis Asian manufacturing industries in terms of access to European and US markets may well be necessary and desirable.

But there is a third group for whom the relative luxury of natural resources and the opportunities of relatively good location and infrastructure are missing: land-locked economies with few resources, largely dependent on agriculture and a urban-based service sector with effectively only a small manufacturing base without much export orientation. Its dependence on agriculture means that export earnings will continue to have to come from this sector, but an increasingly integrated world economy would also mean that graduating from an export-orientated agricultural sector to a more diversified export-orientated non-agricultural sector will be a slow and difficult process. Agricultural productivity growth may be a partial solution – but the poor location of these countries may well make the move of some its population to more coastal or at least better connected areas a more effective strategy – of course, not by any coercion but rather, if immigration policies allow it, by the voluntary move in response to increased incentives from these areas. A land-locked economy fitting this bill is Burkina Faso, with much of its productive population already for many decades active in countries such as Cote d'Ivoire, even though the pressures on these host economies have made this strategy a less plausible one for the Burkinabes.

So where does this leave this a country like Ethiopia? Arguably, it starts with some of the worst endowments possible for an active part in the globalization game. It is (since 1996) land-locked, and on poor terms with its nearest neighbour, Eritrea, and dependent on Djibouti for any exports. Its economic base is still largely agricultural, with coffee the main export earner. In principle, it has embraced the necessity to liberalize the economy to engage in the world economy, although in practice. It started with economic reform towards a more market orientated economy over the last decade, but it is hard to find evidence of a real transformation. Some quarters of Addis Ababa appear to experience a boom, but these are largely an aid-fuelled real-estate led expansion of the non-tradable sector. Some urban centres with their surrounding countryside appear to have experienced strong growth in recent year, but their scale is too small to suggest the establishment of serious growth poles. It remains on the fringes of the world economy, with only its coffee ever appearing in shopping baskets in Europe. Poverty levels have declined a little, but population growth has meant that the number of poor has probably increased in the last 10 years.

It has only just emerged from another war, this time with Eritrea, which it only 10 years ago granted independence. Even if observers and most international donors do not pin much blame on the Ethiopian government for the conflict, it again underlined the regional

political instability, with civil war also raging in neighbouring Sudan and continuing anarchy in parts of former Somalia. It is at the moment of writing threatening to embark on another military adventure in Somalia. Its own political institutions remain characterised by a reluctance to grant much voice to opposition groups, after a recent brief spring in terms of freedom of expression in the national media. Ethnic tensions remain substantial. Its infrastructure has improved in recent years but it still has only a very limited road and communications network. There is evidence of some improvement in education as well, but skill and health levels remain generally poor. As one would expect in this type of risky environment, only limited Ethiopian capital is productively used within Ethiopia. Most strikingly this applies to human capital, with many skilled Ethiopians living abroad, and if possible in the US or Canada, in low skilled professions such as taxi-driving in Washington DC.

But Ethiopia should be given some credit. It has a relatively competent and broadly speaking, not a corrupt civil service. While using antiquated and opaque procedures, it governance tends to be relatively efficient. Its macroeconomic policy management has made the birr a remarkably stable currency, even during the years of civil war and famine⁴. It appears committed to reform, even though opening up appears to go slowly, not least after the recent Eritrean-Ethiopian war and the recent political tensions related to the 2005 elections. Recurrent drought puts much pressure on efforts to transform agriculture, even if there is also evidence of improved ability to manage these drought-induced crises in the short run using food aid and other transfer mechanisms. Its policy makers recognize the importance of agricultural growth, and there is some evidence of growth in agricultural productivity but only for a limited number of crops (such as maize) and then well below the expectations raised by the agricultural extension and input programmes that started in the mid-1990s.

Poverty and growth traps may ask for bold measures, in the form of risk-taking in economic policy to enforce a regime change, even though recent economic history across the world suggests that one cannot guarantee success. The political economy in Ethiopia with serious suspicions towards the government among the nascent middle-classes suggests that gradual reform may only be possible, even if possibly insufficient. An improved investment climate requires not only a commitment to change; it requires that this commitment is credible to local and foreign investors. At present, the policy environment is not sufficiently credible, also affecting the willingness of donors to commit at a large scale the essential foreign aid to support the transformation of institutions, public services and infrastructure, which supported for example the Ugandan success story.

But even if economic and political regime change may come about, the nature of its landlocked, agricultural economy means that expectations cannot be too high. Liberalization of the economy, and increased export-orientation is likely to be a sensible

⁴ In 1970, the Kenyan Shilling, the Tanzanian Shilling, the Ugandan Shilling and the Ethiopian Birr were all trading at 2 to the U.S. Dollar. The exchange rates are now about 76 Kenyan Shillings per dollar, 1070 Tanzanian Shillings per dollar and 2000 Ugandan Shillings per dollar, while the Ethiopian Birr is trading at 8.5 Birr per dollar.

strategy, contributing to some further investment in different sectors⁵, but at best it will (in terms of sustained long-term growth) only be able to contribute to a modest growth. Export agriculture can provide a steady source of growth, but evidence from other countries suggest that it is hardly likely to generate much high-productivity job creation, necessary for large scale poverty reduction (Teal, 2005).

Still, in Ethiopia, this type of growth is essential to avoid falling further behind and the main first round impact from any process towards globalization will have to come from trade liberalization, and its impact on the rural sector. In the remainder of this paper we will focus on the short and long-term impacts of increased liberalization on the rural sector and its poor, based on assessing its impact in a rural panel data sample.

4. Evidence from a trade liberalization episode on living standards and poverty in Ethiopia 1989-1995.

Identifying the impact of trade liberalization on living conditions and poverty is complicated since most episodes occur both gradually and in the context of numerous other reforms. However, as will be argued further, the biggest change in terms of trade liberalization occurred around 1991 in Ethiopia, and data are available to isolate this episode to assess its impact in rural Ethiopia. It provides therefore a unique opportunity to assess how such change has affected households differentially, in terms of subsequent living standards levels and growth, as well as risk.

Our method is to try to first identify the impact of the liberalization in the short-run, via its impact on relative prices and its subsequent impact on consumption outcomes in a number of villages in rural Ethiopia by 1994, and on poverty outcomes. Then, we extend the analysis to the medium term, by assessing whether the particular episode has a clear impact on the subsequent growth between 1994 to 1999 in these villages. This is important, since one of the main argument in favour of these liberalization episodes is related to subsequent growth effects, not just 'first round' effects in terms of the short-run impact of a relative price change. Finally, we use a larger sample to briefly comment on some of the factors that appear to matter substantially for growth, therefore putting our specific results in a somewhat broader context. In the next section, we will briefly extent the analysis to 'risk' related to this and other liberalization episodes.

As part of its moves to a more market based economy from a centrally controlled 'socialist' economy, the Ethiopian government liberalized its domestic agricultural markets between 1989 and 1992. Combined with the end of the civil war in 1991 and the liberalization of the movement of goods across regions around the same time, this change can be seen as an overall trade liberalization between regions, from a situation of regionally closed economies. Before 1989, most trade between regions was either banned or very heavily taxed (Dercon (2002)), so that internally, the Ethiopian economy more resembled a set of closed economies with high tariff barriers limiting the free flow of

⁵ For example, one has seen in recent years some horticultural investment (including for rose production) focused on the export market by air. Again, while important and innovative, the scale remains relatively small.

goods and services. The liberalization within Ethiopia from 1989 was then in the first instance a move to greater openness *between* regions *within* a country, not unlike the changes advocated by international institutions *between* countries. The growth and distributional impact of these changes can be studied using the Ethiopian Rural Household Survey, a panel data survey covering households in different communities from 1989 until 2004. Lessons from studying welfare changes in this period are likely to be relevant to understand the implications on the poor of trade and investment policy liberalization. Dercon and Krishnan (2002) and Dercon (2002) give more details on the data and the findings. The results related to the first phase of trade liberalization, between 1989 and 1995, are briefly summarized below. They are only based on a small sample of 354 households in six different communities across the country. No other data covering this period exist in Ethiopia. Dercon (2006) gives much more detail. Our focus will be on the relative prices changes resulting from liberalization, and its impact on households. The first issue is then to identify the price change induced by liberalization.

The policy measures meant that compared to before 1989, agricultural crops could move freely across regional borders within the country, without trade restrictions and heavy tariffs. Cereals such as teff, wheat and maize were most strongly affected. The result was that there was downward pressure on staple food crop prices in food deficit areas while they increased in surplus areas following liberalization. A further measure allowing free entry in many trade and other business activities meant that food and other markets became spatially more integrated, resulting in lower marketing margins (Dercon (1995)). The measures had less impact on previously smuggled crops, such as coffee and chat: now legally traded, prices settled at first close to the levels seen in black markets before the liberalization, while a decline in world coffee prices meant actual declines in prices for coffee farmers. Finally, crops that were typically non-traded across regional borders, such as bulky permanent crops like enset and yams, became relatively less interesting to grow, since they were typically grown in cereal deficit areas, where consumer now could benefit from decreases in staple food prices. The overall result was that terms of trade moved very favourably for farmers in food surplus areas, especially in cereal areas, but they (relatively) declined for farmers specializing in export crops such as coffee and chat, as well as in less traded crops such as enset. The evidence from the six survey villages broadly confirms these patterns. Table 1 gives the finding on the real producer price changes (i.e. relative to a food price deflator) between 1989 and 1995. Note that these changes in indexes are based on average changes per village: the underlying index is household specific, with weights related to the share of income from each crop at the household level. The result is that there household-specific heterogeneity in this index, useful for further analysis.

| Table 1 Keal producer prices (Percentage increases relative to 1989) | | | | | | | |
|--|-------|--------|-----------------|--------|------|-------|---------|
| | DINKI | DEBRE | ADELE KORO GARA | | | DOMAA | AVERAGE |
| | | BERHAN | KEKE | DEGAGA | GODO | | |
| All crops | +28 | +21 | +12 | +65 | -37 | +35 | +26 |
| Tradables ^c | +28 | +23 | +15 | +65 | -12 | +49 | +31 |
| Non-tradables ^d | | | -38 | | -77 | -23 | |
| Food | +31 | +21 | +25 | +65 | -37 | +35 | +28 |
| Coffee | | | | | +49 | | |
| Chat | | | -9 | | | | |

Table 1Real producer prices (Percentage increases relative to 1989^a)

Source: ERHS and Central Statistical Authority

^aPercentage changes in terms of trade, based on the movement of producer prices relative to food price inflation. The producer prices for different crops are weighted using the contribution to total crop income in 1994 of each crop (including production for home consumption), with different weights for each household. The reported figures are based on the producer price indexes, averaged across households in each community and across the sample. Producer prices for all indexes were taken from publications on rural producer prices at the sub-regional level, collected by the Central Statistical Authority. To achieve maximum comparability, only consumer prices collected by the Central Statistical Authority were used as well. Data were compiled for the same months so that differences do not reflect seasonality.

^bQuota crops: only using crops for which a quota had to be sold to the government parastatal.

[°]Tradables: regularly traded food and cash crops in Ethiopia, i.e. most cereals and cash crops.

^dNon-tradables: crops such as enset and sweet potatoes.

^eBlank spaces mean that the crop is not found in this particular area.

On average, the villages saw their terms of trade⁶ improve by about a quarter. The highest positive change in tradable crop prices occurred in villages situated in broad surplus areas (Korogegaga, for example, is near to Arsi, one of the main cereal producing areas in the country), while non-tradables generally saw declines in their prices. Tradable prices went up, but not in deficit areas – such as in Gara Godo, the only coffee village in the sample, despite the boom in coffee prices.

This leads to confirming a standard result on the impact of liberalization: good for producers and net sellers of tradables and net buyers of non-tradables, not so good for net buyers of tradables and for producers of non-tradables. In a rural economy, all possible combinations of these types of households will co-exist, although typically in different areas. It leads to an important point for further analysis: the impact of the relative price change in terms of incentives to produce will depend on whether the household is net seller of what it produces or not.

Next, we build on Dercon (2006) to provide a simple regression analysis on the impact of the improved price incentives for tradables after liberalization, by regression consumption growth between 1989 and 1995 on changes in the terms of trade, but allowing for differential responses between food surplus farmers and deficit farmers. (Note that by definition, all farmers are net sellers of non-food crops, such as coffee and chat. Even though some coffee and chat tends to be consumed as well, this seems a safe assumption.) In order to analyze the impact of the relative price change, we need to ensure that any inference is not spurious: we need to try to control for any other

⁶ Terms of trade are here defined as a (Laspeyres) output-weighted producer price deflated by a local consumer price index, using 1989 as a base.

underlying factors that may explain changes in food consumption (note that no non-food consumption is available for 1989). This is definitely important given the size of the consumption changes observed in these villages, as shown in table 2

Table 2 Changes in food consumption per adult equivalent (between 1989 and1994/95

| | DINKI | DEBRE BERHAN | ADELE KEKE | KORO DEGAGA | GARA GODO | DOMAA | ALL |
|-----------------------------|-------|-----------------|---------------|----------------|--------------|-------|------|
| Mean food consumption 1989 | 50 | 53 | 64 | 37 | 27 | 25 | 42 |
| Mean food consumption 1994 | 62 | 96 | 108 | 40 | 20 | 80 | 64 |
| Head count 1989 | 0.42 | 0.34 | 0.42 | 0.73 | 0.80 | 0.86 | 0.61 |
| Poverty Gap 1989 | 0.14 | 0.12 | 0.10 | 0.39 | 0.46 | 0.45 | 0.29 |
| Squared Poverty Gap 1989 | 0.07 | 0.05 | 0.05 | 0.25 | 0.30 | 0.27 | 0.17 |
| Head count 1994/95 | 0.57 | 0.26 | 0.16 | 0.62 | 0.95 | 0.39 | 0.51 |
| Poverty Gap 1994/95 | 0.19 | 0.06 | 0.04 | 0.22 | 0.53 | 0.23 | 0.22 |
| Squared Poverty Gap 1994/95 | 0.09 | 0.02 | 0.02 | 0.10 | 0.34 | 0.16 | 0.12 |

(in birr, 1994 prices) (n=354) (6 birr ≈ 1 US \$)

Source: own calculations from Ethiopian Rural Household Survey. Food consumption is deflated by a food price deflator, using regional prices collected by the Central Statistical Authority. Consumption is expressed in 1994 prices. The nutritional equivalence scales used, and more details on the data are described in Dercon (2002).

Overall, poverty, based on absolute poverty line, declined substantially in this period in the sample: the number of poor households declined by about a third in our sample, even though it still kept more than a 40 percent of households poor. There appears to be a correlation to the terms of trade changes, with the extent of the poverty decline per village correlated with the terms of trade change. In fact, in the two villages were terms of trade declined, poverty did not decline at all, and it increased substantially in one of them. However, this is not the full story. Terms of trade changes do not affect every household in a village in the same way, while the other liberalization measures may also provide opportunities or introduce other costs on households.

In order to control for both this heterogeneity and the possibility of spurious correlation, we run a regression explaining the growth in food consumption regressed on initial assets and characteristics, including land, household size (measured in terms of adult equivalent units), education, geography (distance to nearest town) and road infrastructure (whether any all weather road or not), 'exogenous' changes in these characteristics (in land and household size), and rainfall and serious illness shocks in this period. Note that the price changes are defined at the household level. Table 3 gives the results. One factor is hard to control for: the impact of the end of the civil war. However, there is little reason to expect a relative price change from this, and also it is likely to be a general factor in all these villages, since they were far from the frontline, so for our purposes this impact is probably more a 'fixed' effect for the entire sample, captured by the constant term.

| OLS regression with robust standard errors corrected for village cluster effects. | | | | | |
|---|---------|---------|--------|--|--|
| | Model 1 | Model 1 | | | |
| | Coeff | t-value | Mean | | |
| Constant | 0.185 | (1.43) | 1.000 | | |
| Ln(land in ha +0.1) | 0.211 | (2.07) | 0.160 | | |
| $\Delta \ln (\text{land in ha} + 0.1)$ | 0.239 | (3.24) | 0.327 | | |
| Ln(adults in 89) | -0.090 | (-1.23) | 1.549 | | |
| $\Delta \ln (adults)$ | 0.287 | (1.18) | 0.091 | | |
| Ln (years adult education +1) | 0.016 | (0.07) | 0.202 | | |
| Ln (number of adults serious ill+1) | -0.205 | (-0.92) | 0.188 | | |
| Δ (% real terms of trade) | 0.371 | (3.67) | 0.263 | | |
| Δ (% real terms of trade) squared | 0.642 | (3.28) | 0.187 | | |
| Surplus farmer Δ (% real t. of trade) ² | 0.664 | (3.50) | 0.015 | | |
| $\Delta \ln (rain \ last \ season)$ | 0.826 | (4.12) | -0.179 | | |
| Ln (distance to town) ^a | -0.223 | (-2.18) | 0.000 | | |
| Road infrastructure? ^a | 0.205 | (2.36) | 0.706 | | |
| Adjusted R squared | | 0.09 | | | |

Table 3Linear regression: explaining changes in consumptionDependent variable: change in log food consumption between 1989 and 1994 (mean 0.3733; N=354).OLS regression with robust standard errors corrected for village cluster effects.

Note: a. Road infrastructure is a dummy whether the road linking the village to the nearest town is an all-weather road or not. The distance variable is the distance in km to the nearest town scaled relative to the mean distance in the sample.

The results suggest that many of these factors matter: important effects from road infrastructure and distance to town ('good' geography and roads meant much higher consumption growth), rainfall shocks ('better' rain has a strong impact), some role for initial characteristics (initial land) as well as exogenous changes in land.⁷ But we also find a strong impact from the general improvement in the rural terms of trade during this period of liberalization, with much larger impact for surplus farmers. In sum, these changes in the rural terms of trade, quite clearly attributable to the reform programme, contributed to growth in food consumption in this period. But let us not forget that this effect will be negative for those who faced declining terms of trade (including on average one village) in this reform period. In sum, there are clearly winners and losers from this process of trade liberalization induced relative price changes.

Of particular interest is the impact on the poor. As was seen in table 2, poverty decreased in this period considerably, not dissimilar to the increase in consumption. It is possible to provide a decomposition of the change in consumption based on this linear regression using standard Blinder-Oaxaca decompositions. Less known is that we can also do a decomposition of the Watts poverty index using a linear regression based decomposition. The appendix shows the method. The result is that we can identify the contributing factors to the total change in both the average change in food consumption and the poverty change.

⁷ Note that these land changes are 'exogenous' to the household in that land is state-owned and land is allocated, even though statistically we cannot exclude some placement effects and therefore problems with inference. Since this is not a variable of particular interest at this stage, we ignore this problem below.

Table 4 presents these results. First, it brings together the factors contributing to actual growth and poverty changes. Then, the table reports on an additional counterfactual: the case in which there were no reforms, so that none of the increases in returns and prices actually took place. The growth effect is derived simply by excluding these factors from the findings based on the first column of results. Since the poverty decompositions in contributing factors are counterfactual dependent (i.e. they are only correct to describe to the contributing factors to a particular overall change), they cannot be derived directly from the second column. They are obtained by constructing a specific counterfactual distribution and then apply the decomposition as before.⁸

| contribution to total growth.) | | | | | |
|---|--------|---------|----------------|---------|--|
| | Actual | | Counterfactual | | |
| | | | no reforms | 5 | |
| | growth | poverty | growth | Poverty | |
| increase in land | 7 | -11 | 1 | -1 | |
| changes in returns to land | 0 | -0 | | | |
| terms of trade change | 15 | -30 | | | |
| rainfall shock | -8 | 25 | -8 | 29 | |
| returns to road infrastructure/location | 19 | -17 | | | |
| Constant | 5 | -6 | 5 | -7 | |
| Residual | 0 | 3 | 0 | 6 | |
| change in adult equiv.units | -5 | 7 | -5 | 7 | |
| percentage growth (sum of above) | 32 | -29 | -7 | 34 | |

Table 4Decomposition of growth *per adult* and poverty gap. (Percentage point
contribution to total growth.)

Based on restricted version of model 1 in table 3, re-estimated after imposing (and testing) linear restriction that insignificant variables are zero.

Total per adult growth (defined by the change in the logs of per adult equivant food consumption) was 32 percent, while the poverty gap declined by 29 percent. The table gives the contribution in percentage points to this change. Since the percentage change in both is very close in absolute terms (suggesting a scaled Watts poverty elasticity of - 0.90), the percentages can be directly compared.

From table 4, it can be concluded that growth in these villages was largely fuelled by relative price changes induced by reforms (and probably helped by peace): better terms of trade prices and better returns to location explain most. Poverty reduction is determined by similar factors, but poor rains for some hindered the decline. Crop price increases, a factor most directly linked to the reforms, contributed more to the decline in poverty than in growth. The poor benefited somewhat more than proportionately from better returns to roads, even though the poor include a significant remote group with poor infrastructure. Poor households grew in this sample in size by more than average, contributing to lower per adult growth and higher poverty. Land increases for some of the poor meant that this disproportionately contributed to poverty reduction, but given the current (relatively equal) land distribution within communities and the history of land reform in Ethiopia,

⁸ The decomposition of growth is repeated, but this time in terms of per adult real consumption. This simply implies an additional term defined by (minus) the change in the log of the number adult equivalent units in both years.

this is not easily repeatable, nor desirable as a strategy. Since the poor typically have low potential or little land, they could not benefit from the increased returns to land, relative to the average household. Finally, the poor suffered disproportionately from poor rains, limiting the poverty decline further.

Nevertheless, inspecting these results further, we find that the largest part of this poverty decline is driven by one group. It is found that more than 80 percent of the actual poverty decline is accounted for by those leaving poverty between 1989 and 1994. Analysis in Dercon (2005) showed that they had relatively good endowments, their crop prices increased most and they were lucky with good rains. Those remaining in poverty experienced limited growth; their poverty gap only declined by an insignificant 4 percent. With poor endowments and poorly accessible locations, increased returns via better prices were limited and virtually wiped out by poor rains. This is not dissimilar to the findings reported by Winters et al. (2004) from other studies: the ability to respond to the opportunities offered by liberalization seems to be determined by the endowments of the households involved.

The counterfactual result is to speculate, using the econometric model, what the consequences for local growth and poverty reduction would have been if policies had not changed. Recall however that the impact on prices appears to have been largely from liberalizing measures. In this simulation, none of the increased returns is assumed to have taken place, also implying a correction for the return on the changes in land (and optimistically assuming that they could have taken place). The relatively poor local rainfall in a few villages, and population growth is then predicted to have resulted in a 7 percent decline in per adult consumption and a 34 percent increase in poverty. Looking further into this, most of this increase in poverty is for poor who were poor in 1989 and remained poor in the actual data; those who actually moved out of poverty would have experienced zero poverty growth in this counterfactual scenario. This confirms that even if reforms did not benefit all poor households in the same way, *no* reforms would clearly have made the plight of this persistently poor group even worse.

In short, growth and the reforms appear to have been relatively pro-poor: a period reforms fuelled growth and reduced poverty, and the poverty reductions appear to be directly linked to the reforms in these villages. Nevertheless, the reforms were not proall-poor: the poor with good land, good location and high producer price increases, about a quarter of the sample, benefited more than any other group. But a third of the sample, the poorly endowed poor, in terms of land and location, also experienced the lowest price increases and their benefits from the reforms were limited. Still, without the reforms, the counterfactual analysis suggests that growth would have been negative and poverty would have increased.

However, we can hardly speak of 'growth' when consider the changes in the levels of consumption between two periods, relatively close to each other and the last observation only a few years after the liberalization. In order to investigate this further, we investigated whether we could find any correlation between growth in the subsequent five years, so 1994 to 1999, and the relative price shock linked to the liberalization episode.

The analysis is hindered because many other factors could have happened in this period, convoluting the impact of the relative price shock, but nevertheless, a positive correlation would be strongly suggestive evidence of a *growth* effect of liberalization, beyond a initial level effect (a 'once-and-for-all' effect, in line with standard trade theory). To focus on the actual relative price incentive changes by household farmers, we did a village fixed effect test, thereby fixing any other 'village specific changes' between 1989 and 1994 and subsequently.⁹ Recall again that the price changes are defined at the household level, and therefore are now identified using within-village variation. It should also be emphasized that any other variations of our test yielded the same results. Table 5 gives the econometric findings. The first model is effectively the same as before but without the community variables and including village fixed effects. The second model is the same specification on the right hand side, but the now using the growth in the subsequent five year, 1994-99, as the left hand side variable.

The results from model 1 are (unsurprisingly) close to those from the previous regression, showing significant effects from increases in terms of trade, especially for surplus farmers. But the results from model 2 are striking: there is no sign of a further 'growth' effect from the improved terms of trade. Note that there is no clear evidence of reversal of the earlier gains (which would be reflected in a negative and significant coefficient of similar value). In other words, in line with simple standard trade theory, the relative price change induced by liberalization induced 'once-and-for-all' improvement in incomes for those experiencing better terms of trade, but without the expected theoretical 'growth' effect in a theory of globalization.

| | Model 1: 89-94 | | Model 2: 94-99 | |
|---|----------------|---------|----------------|---------|
| | Coeff | t-value | Coeff | t-value |
| Δ (% real terms of trade) | 0.219 | 1.70 | 0.285 | 0.55 |
| Δ (% real terms of trade) squared | 0.674 | 7.08 | -0.070 | 0.34 |
| Surplus farmer $\Delta (\% \text{ real t. of trade})^2$ | 0.643 | 3.27 | -0.161 | 0.16 |
| Adjusted R squared | | 0.13 | | 0.06 |

Table 5Linear regression: explaining changes in consumptionDependent variable: change in log food consumption between 1989 and 1994 and 1994 and 1999 (n=354)OLS regression with village fixed effects and robust standard errors corrected for village cluster effects.

There are of course limitations to the analysis above. For example, it could be argued (as in Winters et al. (2004)) that 'spillover' effects from initial growth spurts related to liberalization could play a role, creating growth externalities for households or areas initially not positively affected by the liberalization measures. This could possibly explain the findings above, whereby the village fixed effects (which are highly significant) take on all effects from what was initially an effect identified even from within-village variation at the household level. Similarly, there is evidence that can identify further some of the general sources of growth in this period. For example,

⁹ The motivation was to ensure that other community wide changes, for which the model does not control, do not affect changes in the 1994-99 period. However, many other specifications were tried but the general result was the same: the impact of the relative price change of 1989-94 on growth in 1994-99 is insignificantly different from zero.

Dercon (2004) shows that growth in the same six villages between 1989 and 1997 was strongly determined by the nature of the road infrastructure connecting the village to other areas: the growth externalities of living in a village with a good road result in almost 4 percent higher growth in consumption per year. Again, it is plausible that there is a complementarity between road infrastructure and liberalization, so that these villages with better infrastructure can benefit more. Still, this narrative is only consistent with the evidence and is not directly tested.

In another paper (Dercon, Hoddinott and Woldehanna, 2005) the link between road infrastructure and growth was further tested in the full sample, using data between 1994 and 1999 (based on three rounds of the ERHS). We find that yearly growth rates are strongly affected by road infrastructure and its quality. The regression analysis in that paper links growth in consumption to *changes* in road infrastructure and quality in a fixed effects regression framework, providing strong, and econometrically well-identified effects. The effects on road quality are based on detailed investigation of the quality of roads: improvement in roads leading to local towns, say from a road poorly accessible to buses and trucks to one reasonably accessible for buses and trucks in the rainy season results in 3.5 percent higher growth. Improvements in accessibility due to better transport have a further impact, resulting in a 6.1 percent higher growth rate in this period. Furthermore, there is a persistent and divergent effect linked the road quality: the better level of past road quality increases growth, again consistent with externalities from road infrastructure. This also means that those with poor road infrastructure are experiencing systematically lower growth, at the risk of being totally left behind. Again, if liberalization was one of the factors necessary to offer growth opportunities for rural Ethiopia, this growth tends to benefit largely those with good geographical and infrastructural endowments. Of course, the parallel with the marginalization argument at play at the international trade level is clear: geographical externalities (possibly induced by local spillovers) mean that trade benefits certain areas, not just increasing levels of income, but also stimulating growth, while other areas are marginalized - they may not gain much or even lose in the first round effects, and subsequently have lower growth, staying behind permanently.

Overall, this leads to the following conclusions. Further liberalization, and engagement with the world economy in the age of globalization, may offer new opportunities for some rural areas. But the impact is likely be largely confined to those areas with good infrastructure and communications. Currently, growth in such areas appears to be outpacing growth in other areas. It is unlikely to get better without concerted efforts in terms of infrastructure development.

5. Risk and Vulnerability in a period of Liberalization

In this final section, we will briefly comment on another apparent impact of liberalization: the impact on the risk faced by households related to markets. It is useful to look at this, since the liberalization does not result only in changes in levels of income and the standard of living, but it also potentially introduces new risks, related to further integration into world markets and the world economy. Risk-related vulnerability to

poverty is a concept that does not just look at the observed 'ex-post' realizations of poverty, but includes the threat of poverty linked to downside risk (Calvo and Dercon (2005)). It could help to show whether a more comprehensive 'poverty' concept in the face of trade liberalization is fruitful, not just in terms of emphazing the change in the mean of income or consumption after liberalization but also the changes in downside risk related to liberalization.

Assessing this 'vulnerability to poverty' is, however, very data intensive, and requires the calibration of outcomes in different states of the world. It typically requires the equivalent of a forecasting model of consumption or another dimension of wellbeing, not just of the household mean of consumption but also its distribution. Assessing the changes in the distribution of risk after liberalization in Ethiopia is not fully possible, not least since so many other factors have changed in recent years (including regionalization, a war with Eritrea, and vast market distorting aid flows), and the calibration of a counterfactual risk-due-to-liberalization distribution was not possible. Instead, we will only present some suggestive evidence on the risks faced by households, and its implications. In particular, in 1995, we asked the 1477 households in ERHS to nominate the shocks that seriously affected their standard of living or asset position in the last 20 years, based on a long list of possible shocks. Subsequently, in 2004, we asked the same households to nominate the same question, but referring to the last 5 years. The question was similar, even though the order of questions and the categories used were different, possibly affecting the answers. The findings were nevertheless very suggestive.

| Table 7 Shocks faced by fural households in | Eunopia 197 4- 199 |
|---|---------------------------|
| Type of shocks households reported to be affected by, leading | Percentage of |
| to serious loss of assets, income or consumption, of those | households |
| affected by a shock | reporting hardship |
| | episode in last 20 |
| | years |
| Drought or other source of harvest failure | 78 |
| Policy shock (taxation, forced labour, ban on migration,) | 42 |
| Illness or deaths of household members | 40 |
| Diseases or deaths of oxen or other livestock | 39 |
| Land problems (villagisation, land reform) | 17 |
| Assets losses (fire, loss) | 16 |
| War | 7 |
| Crime/banditry (theft, violence) | 3 |

Table 7 Shocks faced by rural households in Ethiopia 1974-1994

Source: own calculations based on Ethiopian Rural Panel Data Survey (1994-1997)

| Tuble 0 Shoeks faced by furth households in | Duniopia 1777 200 |
|--|--------------------|
| Type of shocks households reported to be affected by, leading | Percentage |
| to serious loss of assets, income or consumption, of those | reporting hardship |
| affected by a shock | episode in last 5 |
| | years |
| Drought | 47 |
| Death or serious illness of head, spouse or another person | 43 |
| Inability to sell outputs or decreases in output prices | 15 |
| Pests or diseases that affected crops | 14 |
| Crime/banditry (theft, violence) | 13 |
| Difficulty in obtaining inputs or increases in input prices | 11 |
| Policy/political shocks (land redistribution, state confiscation | 7 |
| of assets, resettlement, forced contributions or arbitrary | |
| taxation) | |
| Pests or diseases that affected livestock | 7 |
| | |

Table 8Shocks faced by rural households in Ethiopia 1999-2004

As table 7 showed, besides natural and life-cycle risks (health, death), and diseases or deaths of livestock, high frequency problems relate to problems related to the economic and political control regime during the period 1974 until 1991: problems such forced labour, the ban of migration, high rural taxes, as well as related to the land tenure and redistribution system feature highly. Problems related to the functioning of markets were rarely if ever mentioned. The explanation is simple: markets were effectively repressed and an economic control regime was in operation instead, at times resulting in serious and identifiable shocks to the living standards of the households. This type of problem is much less prevalent by 2004, referring to the previous five years. Of course, the length of the recall period is relevant here but in order of importance it is definitely not anymore as high up the list. Instead, problems related to output markets and to input markets appear to feature now much more importantly. This is the main conclusion from this analysis: liberalization introduces new risks to households, even though others may disappear.

Whether overall risks has increased or decreased cannot be assessed from these data, and possibly this is not the most important issue. Households use strategies to manage and cope with risks. One should not overstate the role of these strategies: despite these strategies, most evidence points out that shocks are only partially handled and consumption and other welfare outcomes are not fully smoothed. Nevertheless, the introduction of new risks will challenge existing mechanisms. Evidence from Dercon, Hoddinott and Woldehanna (2005) suggests that these new risks are significant in affecting consumption outcomes. Table 9 shows this, with the log of consumption per capita in 2004 regressed on a number of characteristics in 1999, and shock variables based on the same questions as in table 8. Besides more 'standard' shocks, such as related to the drought in 2002 and also illness shocks, the other two shocks that show up significantly relate to the inability to sell output or a collapse of output prices, or a failing demand for non-agricultural products in a particular period. These shocks appear to reduce consumption in 2004 by 15-20 percent, compared to what it would have been without the shocks, clearly a large impact.¹⁰ In sum, this is suggestive evidence that

¹⁰ Of course, this regression may suffer from missing variable bias, such as those reporting these shocks may have other unobservable characteristics and given that this regression could not be estimated with

shifting risks towards market-related risks may not have suitable responses, thereby suggesting a possible further effect from liberalization policies, at least in the medium run.

| | Estimated | t statistic |
|--|-------------|-------------|
| | coefficient | (absolute |
| | | value) |
| Drought, 2002-04 | -0.163 | 2.46** |
| Drought, 1999-2001 | -0.137 | 2.72** |
| Pests or diseases that affected crops, 2002-04 | -0.006 | 0.07 |
| Pests or diseases that affected crops, 1999-2001 | -0.052 | 1.05 |
| Pests or diseases that affected livestock, 2002-04 | -0.002 | 0.18 |
| Pests or diseases that affected livestock, 1999-2001 | 0.022 | 0.24 |
| Difficulty in obtaining inputs or increases in input prices, 2002-04 | 0.055 | 0.63 |
| Difficulty in obtaining inputs or increases in input prices, 1999-2001 | 0.001 | 0.02 |
| Inability to sell outputs or decreases in output prices, 2002-04 | -0.187 | 2.23** |
| Inability to sell outputs or decreases in output prices, 1999-2001 | -0.026 | 0.36 |
| Lack of demand for non-agricultural products, 2002-04 | -0.037 | 0.19 |
| Lack of demand for non-agricultural products, 1999-2001 | -0.195 | 2.28** |
| Crime shocks, 2002-04 | -0.018 | 0.36 |
| Crime shocks, 1999-2001 | 0.083 | 0.99 |
| Death of head, spouse or another person, 2002-04 | 0.043 | 0.69 |
| Death of head, spouse or another person, 1999-2001 | -0.001 | 0.02 |
| Illness of head, spouse or another person, 2002-04 | -0.019 | 0.32 |
| Illness of head, spouse or another person, 1999-2001 | -0.151 | 2.33** |
| \mathbb{R}^2 | 0.34 | |
| Sample size | 1290 | |

| Table 9: Impact of shocks on (log) consum | ption per | [•] capita, 2004 |
|---|-----------|---------------------------|
|---|-----------|---------------------------|

Notes:

1. Specification includes controls for Female headship, age head, schooling, household size, dependency ratio, land holdings (quintiles), livestock, ethnic minority, religious minority, holding official position in Peasant Association or important place in social life, all in 1999. PA dummies, month of interview dummies and perceptions of rainfall in previous harvest year are also included but not reported. 2. Standard errors are robust to locality cluster effects. * Significant at the 10% level; ** significant at the 5% level. Source: Ethiopian Rural Household Survey 1999-2004, and Dercon, Hoddinott and Woldehanna (2005).

Conclusion

There is a close correlation between the role of trade in GDP, overall growth and poverty reduction in developing countries. Growth and poverty reduction has accelerated in those economies that have successfully increased their trade share in income. However, whether there is a direct causal link between trade policy, growth and poverty reduction is still disputed. Still, the substantial poverty reductions in some developing countries, such as China and more recently, parts of India are beyond doubt.

fixed effects, there is no obvious way to control for this, besides entering observable characteristics as well did.

However, for many other developing countries, globalization is still far removed. In fact, there are concerns that these countries may well become further marginalized. The reasons include poor policy environment but also poor geographical endowments. It will be a difficult task to stop this process of marginalization, not least since there are risks that they may get trapped in permanently low growth and high poverty due to the externalities related to globalization and marginalization. Concerned efforts within these countries with substantial outside support are likely to be needed to improve the investment climate in these economies.

There is some evidence that particular groups and areas may also risk becoming marginalized within the globalizing economies. High growth may provide the means to avoid this process to become self-perpetuating, but action would in any case be needed. The factors correlated with this marginalization are typically poor local endowments in terms of geography and infrastructure, as well as poor household endowments in terms of labour and assets. In many ways, the factors causing marginalization on the global scale are similar to the factors causing within-country marginalization.

These insights were illustrated using Ethiopia as a case study. Ethiopia has started a process of market and international trade liberalization, but definitely still belongs to the group of 'marginalized' economies in the world. Growth remains limited, and poverty is highly persistent. The welfare impact of the domestic market liberalization in the first part of the 1990s also illustrates the risks related to further marginalization of some of the poor in Ethiopia. While one substantial group of the poor has been able to take advantage of the recent improved economic environment, another group seems to have become increasingly marginalized. Investment in infrastructure provides one useful strategy to overcome some of their inherent marginal endowments in terms of infrastructure and other assets. The evidence from the 1990s from Ethiopia reported in the paper suggests that improving infrastructure had very substantial growth effects. In any case, geographic diversity in these infrastructural investments seems to be correlated with differential growth experience, suggesting that more marginal areas within Ethiopia are risking to become even more marginalized.

One should also realize that liberalization and more market orientation will bring other risks, which households have to find ways of coping with. Evidence from self-reported shocks suggests that market related risks (in the form of failing demand or price shocks) are more common now than they were before liberalization. This does not have to be a fundamental problem, since other risks (such as locally covariate risks) may be better spread across geographical areas. Nevertheless, it points to the need for other instruments to cope with these emerging risks.

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Appendix: A Regression based Poverty Decomposition

Suppose we are specifically interested in investigating the contribution to poverty changes of some variables crucial in explaining growth. We use an additive separable poverty index that is for each person linear in log consumption. The normalised poverty gap, defined over the log of consumption as the underlying welfare measure, satisfies this property.

Following Dercon (2006), formally, denote z as the log of the poverty line, y_{ht} the log of consumption of household h at t, and q_t as the number of people falling below the poverty line at time t and n as the total number of individuals, which are observed over time. If we order all individuals from poor to rich in each period, then this measure can be defined as:

$$P_t = \frac{1}{n} \sum_{h=1}^{q_i} \frac{z - y_{ht}}{z}$$
(1)

Let us consider two periods of time, 0 and 1, and introduce a specific counterfactual, in which the change of consumption over time is equal to X_h . For example, this could be the change in consumption stemming from the actual change in one of the endowments (as used in the regression analysis in the main text). It is then possible to calculate the counterfactual consumption for person h, y_{hl}^* , as:

$$y_{h1}^{*} = y_{h0} + X_h \tag{2}$$

Given this change, the number of poor will change. Let us call the actual and counterfactual number of poor in period 0 and 1 respectively q_0 and q_1^* . We can then define the change in poverty between period 1 and 0 as:

$$P_{I}^{*} - P_{0} = \frac{1}{n} \sum_{h=1}^{q_{I}^{*}} \frac{z - y_{hI}}{z} - \frac{1}{n} \sum_{h=1}^{q_{0}} \frac{z - y_{h0}}{z}$$
(3)

Let us now order the individuals, so that the poor in both periods are from $h=1,...,q_{11}^*$, those moving into poverty $h=q_{11}^*+1,...,q_{01}^*$ (i.e. non-poor in period 0 and poor in period 1), those moving out of poverty ranked $h=q_{01}^*+1,...,q_{10}^*$, and finally, those non-poor in each period as $h=q_{10}^*+1,...,n$. Then, (3) can be written as:

$$P_{I}^{*} - P_{0} = \frac{1}{n} \sum_{h=1}^{q_{i_{l}}^{*}} \left(\frac{z - y_{h_{I}}^{*}}{z} - \frac{z - y_{h_{0}}}{z}\right) + \frac{1}{n} \sum_{h=q_{i_{l}}^{*}+1}^{q_{o_{l}}^{*}} \frac{z - y_{h_{I}}^{*}}{z} - \frac{1}{n} \sum_{i=q_{o_{l}}^{*}+1}^{q_{o_{l}}^{*}} \frac{z - y_{h_{0}}}{z}$$
(4)

i.e. the change in the gap consist of the change of the gap of those poor in both periods, plus the gap of those poor in the second but not in the first period, minus the gap in the first period of those leaving poverty.¹¹ Dividing the left and right hand side of (4) by $(P_1^*$ -

¹¹ As suggested earlier and using the notation as before, the Watts poverty measure is defined as:

 P_0) yields a decomposition in terms of the contribution to the total poverty change of those staying poor, those becoming poor and those leaving poverty. Note that this is an additive decomposition. This can be rewritten in terms of changes in consumption. The part in brackets in the first term of (4) is directly defined in terms of $y_{h1}^* \cdot y_{h0} = X_h$. Premultiplying the terms within the summation sign for each of the two subsequent terms by $(y_{h0} \cdot y_{h1}^*)/(y_{h0} - y_{h1}^*)$. Slightly rewritten, (4) becomes:

$$P_{I}^{*} - P_{0} = \frac{1}{n} \sum_{i=1}^{q^{*}_{II}} \left(\frac{-X_{i}}{z}\right) + \frac{1}{n} \sum_{i=q^{*}_{II}+I}^{q^{*}_{0I}} \left(\frac{-X_{i}}{z}\right) \left(\frac{z-y_{i1}}{y_{i0}-y_{i1}^{*}}\right) - \frac{1}{n} \sum_{i=q^{*}_{0I}+I}^{q^{*}_{10}} \left(\frac{z-y_{i0}}{y_{i0}-y_{i1}^{*}}\right) \left(\frac{-X_{i}}{z}\right)$$
(5)

This expression suggests (rather self-evidently) that when calculating the total counterfactual poverty change, for households who leave or enter into poverty, only the consumption change up to or counting from the poverty line will be taken into account, while for those staying poor, their entire consumption change is relevant. This allows us to define the share of the consumption change that has to be taken into account as:

$$s_h^* = l \quad \text{for } q_h \in \{1, \dots, q_{11}^*\},$$
 (6a)

$$s_h^* = \frac{z - y_{h1}}{y_{h0} - y_{h1}^*}$$
 for $q_h \in \{q_{11}^* + 1, \dots, q_{01}^*\}$ and (6b)

$$s_{h}^{*} = \frac{z - y_{h0}}{y_{h1}^{*} - y_{h0}} \quad \text{for } q_{h} \in \{q_{01}^{*} + 1, \dots, q_{10}^{*}\}$$
(6c)

Note that these shares s_h^* are dependent on the specific counterfactual studied, and between zero and one.

Using (6a), (6b) and (6c), (5) can be rewritten as:

$$P_{I}^{*} - P_{0} = \frac{1}{n} \sum_{h=1}^{q^{*}_{lo}} s_{h}^{*} (\frac{-X_{h}}{z})$$
(7)

Equation (7) may seem only of limited interest: if only one factor is considered in the counterfactual, the equation only describes what in practice is calculated via simulations. Calculating the weights s_h^* is probably more time consuming than calculating the change in poverty directly from the derived and the actual distribution. Furthermore, (7) is restricted to very specific poverty measures, while micro-simulations can handle any measure. Nevertheless, (7) becomes more interesting when X is itself determined by different variables.

$$W_t = \frac{1}{n} \sum_{h=1}^{q_t} z - y_{ht}$$

so that the decomposition is effectively a decomposition of the Watts poverty measure. Just as the squared poverty gap, it is convex in levels of consumption, implying that consumption levels far below the poverty line have a higher weight than levels closer to the poverty line, unlike the poverty gap, which is linear in levels of consumption.

First, let us consider a case in which the counterfactual consists of two parts (V and W), and assume that for each h, $X_h = V_h + W_h$. Now (7) can be used to study the contribution of each factor V_h and W_h in the total counterfactual change. For a given total change in consumption, the shares s_h^* will be constant, so that (7) can be written as:

$$P_{I}^{*} - P_{0} = \frac{1}{n} \sum_{h=1}^{q_{10}} s_{h}^{*} \left(\frac{-V_{h}}{z}\right) + \frac{1}{n} \sum_{h=1}^{q_{10}} s_{h}^{*} \left(\frac{-W_{h}}{z}\right)$$
(8)

This implies that, for a given total change, the contribution of different factors to the change in poverty can be directly derived from (8). Note that these contributions sum to one, but also that they are always defined relative to a particular total counterfactual change. For example, let us define $P_1^V(P_1^W)$ as poverty in period 1 when V (W) has been added to y_{h0} . Even though $(y_{h0} + X_h) = (y_{h0} + V_h + W_h)$, it can be easily seen that $P_1^* - P_0 \neq (P_1^V - P_0) + (P_1^W - P_0)$.

In other words, the total poverty change due to adding both V and W to consumption is not simply equal to the poverty change induced by adding V and W separately. This means that the decomposition has to be carefully interpreted. (8) can be easily generalised to more factors, it will be used below to interpret the contribution to poverty changes of different factors linked to economic reform.

One counterfactual is of particular interest for the current research: assessing the contribution of different factors to the *actual observed* total change in poverty (P_1-P_0) . With an appropriate residual term (\mathcal{E}_h) , equation (1) provides a prediction model for changes in consumption for each person, based on different factors. Or, more in general, suppose $X_h = V_h + W_h + \mathcal{E}_h$. Equation (8) can then be rewritten as (dropping asterisks, since the counterfactual considered is the actual change in poverty):

$$P_{I} - P_{0} = \frac{1}{n} \sum_{h=1}^{q_{10}} s_{h} (\frac{-V_{h}}{z}) + \frac{1}{n} \sum_{h=1}^{q_{10}} s_{h} (\frac{-W_{h}}{z}) + \frac{1}{n} \sum_{h=1}^{q_{10}} s_{h} (\frac{-\varepsilon_{h}}{z})$$
(9)

Equation (9) provide then simple ways of describing the contribution of these different factors (and the error term) to the observed poverty changes, using shares s_h based on the *actual* observed poverty transitions. It shows a direct link between changes in individual consumption over time and the poverty outcome. The overall result is a decomposition of the poverty gap into the effects of changes in fixed endowments, changes in input and output prices, and random events, for a given total change in poverty. The decomposition will now be applied to data related to 1989 and 1994/95, before and after a major set of reform measures was implemented. The decomposition of consumption changes is exact when using an estimation method which impose that that the sum of the residuals is zero, such as OLS. Decompositions based on (9) are additive in terms of the contributing factors but not exact and the contribution of the error term will have to be added.