NBER WORKING PAPER SERIES

CHILD CARE SUBSIDY RECEIPT, EMPLOYMENT, AND CHILD CARE CHOICES OF SINGLE MOTHERS

Erdal Tekin

Working Paper 10459 http://www.nber.org/papers/w10459

NATIONAL BUREAU OF ECONOMIC RESEARCH 1050 Massachusetts Avenue Cambridge, MA 02138 April 2004

I thank Naci Mocan for helpful suggestions and Roy Wada for research assistance. Any errors are my own. The views expressed herein are those of the author(s) and not necessarily those of the National Bureau of Economic Research.

 \square 2004 by Erdal Tekin. All rights reserved. Short sections of text, not to exceed two paragraphs, may be quoted without explicit permission provided that full credit, including \square notice, is given to the source.

Child Care Subsidy Receipt, Employment, and Child Care Choices of Single Mothers Erdal Tekin NBER Working Paper No. 10459 April 2004 JEL No. J13, I38

ABSTRACT

This paper examines the impact of actual subsidy receipt of single mothers on their joint employment and child care mode decisions in the post-welfare reform environment, which places a high priority on parental choice with the quality and type of care chosen. Results indicate that single mothers are highly responsive to child care subsidies by increasing their employment while moving from parental and relative care to center care in the process.

Erdal Tekin Department of Economics Andrew Young School of Policy Studies Georgia State University University Plaza Atlanta, GA 30303-3083 and NBER tekin@gsu.edu

I. Introduction and Background

The United States has witnessed a rapid growth in public subsidies for child care in the 1990s. This trend has become even more pronounced since the passage of welfare reform in 1996, which aimed at reducing welfare dependence and increasing employment. In order to reach this goal, the government increased child care funding substantially, and eliminated the fragmentation in the child care system by consolidating the previously existing four main child care funding streams into a single block grant, called the Child Care Development Fund (CCDF). In 1999, child care subsidies were estimated to be around \$21 billion (Blau 2001). Today, child care subsidies are considered an integral part of the government efforts to help low income families support themselves by work rather than welfare as well as to support the development of lowincome children.

Because child care subsidies are often argued on the basis of increasing employment, majority of the subsidies are in programs with strong employment requirements.¹ While placing restrictions on the use of subsidies with respect to the employment dimension, the current child care system places a high priority on maximizing parental choice with respect to the quality or the type of care chosen. The vast majority of subsidies are distributed through vouchers that parents can use for any legal child care provider, including relatives, in-home caregivers, family child care homes, or centers (Blau 2003, Adams and Rohacek 2002). About 90% of children served by CCDF subsidies in 2000 were served through voucher-based funding, which parents could use in any of the setting listed above (Adams and Rohacek 2002). Child care

¹ One exception is Head Start, which is designed to support the development of low-income children specifically. Its goal is to subsidize high-quality care and it has no employment or training requirement.

providers must be licensed if state law requires it. If they are exempt from the licensing requirement, they must meet basic health and safety standards. The regulations are determined entirely by states. Although states can impose more stringent requirements, these requirements must continue to accommodate maximum parental choice.

This paper provides evidence on the impact of the actual child care subsidy receipt on the joint employment and child care mode decisions of single mothers in the post-welfare reform period. The child care choices are categorized into four modes: centers, family day care homes, relatives, and parental care. This is the first paper to examine the impact of actual subsidy receipt on the joint employment and child care mode decisions of single mothers of young children.

The evidence of the impact of actual subsidy receipt on the behavior of mothers of young children is limited, mainly because of lack of data on child care subsidies. There are only four studies examining the impact of actual subsidy receipt on the employment decision of mothers and none of them considers the demand for specific child care modes. Meyers, Heintze, and Wolf (2002) examine the impact of subsidy receipt on employment of low-income single mothers in California. Gelbach (2002) estimates the effect of the availability of free kindergarten on employment of mothers of five-year old children. Berger and Black (1992) investigate the impact of two Kentucky child care subsidy programs on employment of low-income single mothers. Blau and Tekin (2003) separately estimate the effects of child care subsidy receipt on the employment, welfare, unemployment, and schooling outcomes of single mothers using data from the National Survey of America's Families. All of these studies find a positive effect of subsidy receipt on studies

2

examining the impact of child care prices on employment and child care mode decisions of mothers, motivated mainly to infer how child care subsidies would affect behavior.² However, the price or fee effect may not be a proper measure of the child care subsidy effect if there are substantial costs to taking up a subsidy, such as the stigma of participating in a means-tested program (Blau 2003).

Most of the literature on the impact of child care costs on employment and child care choice decisions focuses on married mothers. Another common characteristic of the previous studies is that, with the exception of Blau and Tekin (2003), they use data from the pre-welfare reform period. However, the results from the pre-reform studies may not be a reliable guide to the current subsidy effects because of the substantial changes put in place to the child care system by welfare reform (Blau 2003).

II. Data and Methodology

This study uses data from the 1999 National Survey of America's Families (NSAF). The NSAF sample is a representative of the United States population under age 65. Residents of the 13 states and households with income less than 200 percent of the federal poverty line are over-sampled.³ The subsidy receipt variable is constructed from the answers to the question of whether the mother receives any assistance paying for child care, including assistance from a welfare or social services agency. The NSAF also provides detailed information on the primary child care arrangement in which the child

² For example, Anderson and Levine (2000), Connelly and Kimmel (1999), Kimmel (1995, 1998), Ribar (1992, 1995), Blau and Robins (1998), Powell (1997, 1998) focus on the employment outcome. Leibowitz, Waite, and Witsberger (1988), Lehrer (1989), Hofferth and Wissoker (1992), Cleveland and Hyatt (1993), Chaplin et al. (1999), and Connelly and Kimmel (2000) estimate models of the demand for specific modes of child care. However, only three studies, Blau and Hagy (1998), Powell (2002), and Michalopoulos and Robins (2002) examine the joint employment and child care mode decisions.

³ These 13 are Alabama, California, Colorado, Florida, Massachusetts, Michigan, Minnesota, Mississippi, New Jersey, New York, Texas, Washington, and Wisconsin. They contain more than half of the U.S. population.

spends the most number of hours each week.⁴ To be consistent with the literature, the choice of child care mode is collapsed into four categories: center care, family day care, relative care, and parental care.⁵ One-hundred-thirty-four mothers who reported working while providing parental care for their children are excluded from the sample. This exclusion is grounded on the basis that very few single mothers will have that option available to them and one would expect their decision-making regarding employment and child care choices to differ from those who do not have that option (Powell 2002).⁶ After applying these criteria, the sample used in the analysis contains 2,226 single mothers with at least one child under the age of 6. Definitions and descriptive statistics for variables are displayed in Table 1. About 35 percent of the sample (766 mothers) use parental care. Among working mothers, 38 percent (551 mothers) use center care, 21 percent (305 mothers) use family day care, and 41 percent (584 mothers) use relative care. About 17 percent of the mothers in the sample report receiving a child care subsidy. The Administration for Children and Families (2000) predicts that about 12-15 percent of all eligible families received a CCDF subsidy in 1998-2000. However, the national figure includes all children under age 13 whereas the sample used in this paper contains only

⁴ In the NSAF, child care information is collected for up to two randomly chosen children, one between ages 0-5 and the other between ages 6-12. They are called focal children in the NSAF. Most of other studies use arrangement for the youngest child in each of these age categories because this is what is provided in their data.

³ Family day care includes non-relative care in child's home (e.g. care by a baby-sitter) or out of child's home. This is the typical classification used in previous studies.

⁶ There are 72 mothers whose children are enrolled in Head Start. 26 of them reported receiving a subsidy. These 26 mothers are classified here as subsidy recipients because it is not possible to determine from the data whether these cases receive an employment-related child care subsidy in addition to Head Start. Estimation of the models with these cases reclassified as not receiving a subsidy produced similar results.

children under age 6. Thus, the subsidy coverage in the sample is not unreasonable. Other statistics are also consistent with those usually reported in other studies.⁷

A cross-classification of the four modes with the binary employment decision results in a multinomial choice model with following four alternatives: (1) mother does not work and therefore does not use non-maternal care, (2) mother works and uses center care, (3) mother works and uses family day care, and (4) mother works and uses relative care. Assume that the utility of the ith mother if she chooses alternative j is given by

$$V_{ij} = X_i \beta_j + \alpha_j S_i + \varepsilon_{ij}, \qquad j=1,...,4, \qquad i=1,...,N$$
 (1)

where X_i is a vector of observed characteristics of the mother i such as age, nonwage income, health status, race, ethnicity, region of residence, number of children in different age groups, education, and immigration status. S_i is a binary indicator of subsidy receipt, ε_{ij} is an alternative specific disturbance, and β and α are the parameters to be estimated. It must be noted that a structural model would normally include the wage rate. However, the determinants of the wage rate are substituted into equation (1) since wage effect is not the focus of this paper. Thus, equation (1) is really a quasi-reduced form model.

According to (1), the mother i will choose alternative j if $V_{ij} > V_{ik}$ for all $k \neq j$. Assuming that the ε 's are drawn from independent extreme-value distributions, equation

(1) can be estimated using a multinomial logit model. However, the coefficient estimate on the subsidy receipt is likely to be biased due to endogeneity for several reasons. For example, mothers with strong preferences for work (alternatives 2-4) may be more motivated to seek a child care subsidy. Alternatively, mothers with the least employment

⁷ It turns out that every single mother has at least one relative present in the household since the variable, the number of relatives, has a range from 1 to 11 in the sample. This supports the inclusion of relative care as an alternative in the multinomial choice model. However, for estimation purposes, it is not crucial that every mother has the option of relative care because the choice set for those who do not have that option could be reduced to the first three alternatives in that case.

qualifications may be given priority for subsidies by administrators. Therefore, the estimation of a binary model of child care subsidy receipt is necessary to account for possible bias that would contaminate the actual impact of subsidies on the behavior of single mothers. A subsidy receipt equation can be specified as follows:

$$S_i = X_i \delta + Z_i \zeta + v_i, \tag{2}$$

where Z_i is a vector of identifying instruments, and v_i is a disturbance with mean zero. Z_i includes the percent of eligible children served by child care subsidies in the state, the average amount of CCDF funds spent per child in the state, and a binary variable indicating whether the state uses mass media as a consumer education strategy for the child care subsidies. These variables are assumed to affect whether a single mother receives a child care subsidy or not, but they have no impact on her employment or child care mode decisions.

The estimation of equation (1) with a multinomial logit model may be problematic because of the independence of irrelevant alternatives assumption, which imposes the error terms, ε_{ij} 's, to be independent across alternatives. For example, if a mother has unobserved preferences for work, these preferences will appear in all the alternatives (2-4) in which the mother is employed. It is likely, for example, that the decision to work while using center care is closely related to the decision to work while using family day care. With the exception of Blau and Hagy (1998), all of the previous studies that estimate a multinomial logit model failed to guard against this potential problem, mainly due to computational difficulty.⁸ Following Blau and Hagy (1998), a

⁸ These include Blau and Robins (1988), Hoffeth and Wissoker (1992), Cleveland and Hyatt (1993), Chaplin et al. (1999), Michalopoulos and Robins (2000), and Connelly and Kimmel (2000), and owell (2002). In this group, only Powell (2002) and Chaplin et al. (2000) implement a Hausman Test to test the validity of the independence of irrelevant alternatives assumption.

discrete random effects specification is used in this paper to allow for the possibility of correlation in the disturbances across the discrete alternatives. Furthermore, the subsidy receipt equation is estimated jointly with the multinomial choice equation to allow for the possibility of correlation between ε_{ij} 's and $\upsilon_{i.}$ ⁹ To implement the discrete random effects specification, the following factor structure is imposed on the disturbances in equations (1) and (2):

$$\varepsilon_{ij} = u_{ij} + \rho_j \eta, \tag{3}$$

$$\upsilon_i = \mu_i + \rho_s \eta, \tag{4}$$

where u_{ij} , μ_i , and η are mutually independent disturbances, the ρ 's are factor loadings that allow for flexibility in the effect of a given factor across equations. This structure places the restriction that all correlation across error terms enters the model through the common factor η that is assumed to have a discrete distribution (Heckman and Singer1984). Specifically,

$$Pr(\eta = \theta_k) = p_k,$$
 $k=1,...,K, p_k \ge 0,$ and $\sum_{k=1}^{K} p_k = 1,$

Where θ_k is the kth point of support in the distribution of η , p_k is the probability that the η takes on the value of θ_k , and K is the number of points in the support of the distribution of η . This assumption is much less restrictive than the common practice of specifying a functional form of the distribution of the η 's. Under these specifications, the likelihood function contribution for mother i associated with equations (1) and (2) is given by

$$L_{i} = \sum_{k=1}^{K} p_{k} \operatorname{Pr}_{ij}(\theta_{k}) \operatorname{Pr}(S_{i} = 1 | \theta_{k}).$$
(5)

⁹ Mroz (1999) finds that this discrete random effects specification is more robust to deviations from normality and quality of instruments than two-stage methods. See Mocan and Tekin (2003), Picone et al. (2003), and Hu (1999) for other examples of this method.

Assuming that the u_{ij} 's in equation (3) are drawn from independent extreme-value

distributions,
$$\Pr_{ij}(\theta_k) = \frac{\exp(X_i\beta_j + \alpha_jS_i + \rho_j\eta)}{\psi_i}$$
, where $\psi_i = \sum_{c=1}^4 \exp(X_i\beta_c + \alpha_cS_i + \rho_c\eta)$, with β_1

and α_1 set to zero for identification.¹⁰ Specifying a logit for the binary subsidy receipt equation, one gets $Pr(S_i = 1 | \theta_k) = \frac{exp(X_i\delta + Zi \xi + \rho_s \eta)}{1 + exp(X_i\delta + Zi \xi + \rho_s \eta)}$. The parameters to be

estimated in the model are β 's, α , ζ 's, δ 's. θ 's, and p's.

III. Results

The results of the child care subsidy receipt model are presented in Table 2.¹¹ The marginal effects of the logit coefficients are displayed in the first column and the underlying coefficients are displayed in the second column. The standard errors are presented in the third column. Single mothers with a high school and some college degree are 7.6 and 11.4 percentage points more likely to receive a child care subsidy than others. Black are more likely to receive a subsidy than whites and other races. Those living in the West and Midwest are more likely to receive a subsidy than those living in the South or Northeast. Mothers who were born in the U.S. are 5.1 percentage points

¹⁰ The p's and θ 's are parameterized as follows: $\theta_1 = -0.5r$, $\theta_k = \left[\frac{\exp(g_k)}{1 + \exp(g_k)} - 0.5\right]r$, where k=2,....,K-1, and $\theta_K = 0.5r$. The g_k and r are the parameters to be estimated. Finally, $p_k = \frac{\exp(f_k)}{1 + \sum_{k=1}^{K-1} \exp(f_k)}$, k=1,...K-1,

and $p_{K} = \frac{1}{1 + \sum_{k=1}^{K-1} \exp(f_{k})}$, where the f_{k} 's are parameters to be estimated. See Blau and Hagy (1998) for a

similar implementation.

¹¹ The models are estimated with different points of support (K). The results presented in the paper are taken from a model with five points of support. A model with six points of support did not improve the likelihood function value significantly and the results were very similar. The estimated factor loadings and heterogeneity parameters are presented in Table 5. As Table 5 illustrates, most of these estimates are statistically significant.

more likely to receive a subsidy than others. Higher non-wage income reduces the likelihood of subsidy receipt, but the estimated effect is small. A 1,000 increase in non-wage income would induce about a 1 percentage point decrease in the probability of subsidy receipt. The presence of an additional relative in household reduces the likelihood of subsidy receipt by about 2 percentage points.

Each of three identifying instruments is a significant determinant of the first stage outcome, the probability of subsidy receipt. State's use of mass media as a consumer education strategy is associated with a 4.7 percentage increase in the likelihood of subsidy receipt. A one percentage increase in the percent of eligible children served in the state increases the likelihood of child care subsidy receipt by about 0.4 percentage points. Finally, a 1,000 dollar increase in the annual amount of CCDF funds spent per child increases the likelihood of subsidy receipt by about 1.3 percentage points. The three estimates are statistically significant individually. Furthermore, a specification test rejected that they are jointly zero at less than 0.001 level of significance. In order to support further evidence on the validity of the instruments, they were included in the second stage multinomial choice model. Most of the nine coefficients of these three variables are found to be insignificant and a specification test failed to reject the hypothesis that they are jointly zero.

Results of the multinomial choice model are displayed in Table 3 and the corresponding marginal effects are presented in Table 4.¹² The effects of explanatory

¹² For binary variables, the marginal effects are calculated for each mother as the difference of the probability of choosing a particular alternative when the binary variable equals 1 and the probability of choosing that alternative when the binary variable is 0. Since the probability of choosing an alternative i, Pr(i), is a function of the heterogeneity parameters, each probability is integrated over the heterogeneity distribution. These values are then averaged over the sample. The marginal effect for the continuous variables is, $\beta Pr(i)[1-Pr(i)]$, which is again calculated for each mother, integrating over the heterogeneity distribution. This is again averaged over the sample.

variables are mostly as expected. Nonwage income has a small but negative impact on employment, indicating that leisure is a normal good. Having an additional child under age 5 lowers the probability of work by 10 percentage points. A similar pattern is observed for the impact of older children, although the magnitude is smaller. Education also appears to be an important factor explaining the choices of work and child care. Better educated single mothers are much more likely to work and use formal child care arrangements like center care and family day care.

As illustrated in Table 4, child care subsidy receipt increases the probability of choosing alternatives in which the mother is employed (alternatives 2-4) by a total of 15.3 percentage points. This result is consistent with the economic theory because child care subsidy receipt effectively reduces the size of an important work-related expense, child care costs. Based on the marginal effects of subsidy receipt for alternatives (2)-(4), it is also clear that the receipt of subsidies are overwhelmingly used for center care by the employed mothers. Not only non-employed mothers are moving from parental care to employment and center care, a sizeable proportion of employed single mothers are moving from relative care to center care when they receive child care subsidies. Specifically, subsidy receipt increases the probability of working and using center care by 33.2 percentage points while decreasing the probability of working and using relative care by 16.2 percentage points. The finding that child care subsidies decrease the use of parental care is consistent with other studies (e.g. Michalopoulos and Robins 2000, Powell 2002, Hofferth and Wissoker 1992, and Michalopoulos et al. 1992). The overall impact on employment and on using family day care is negative but small in magnitude. These results may suggest that single mothers perceive center care of better quality than

10

either family day care centers or relative care. Alternatively they may be switching to center care in order to release relatives from the child care requirement if relatives divide their time between leisure and child care (Blau and Tekin 2003). Also, the potentially constrained size of the "relative market" may play a role in the use of such care compared with the potential size of the market for center care (Powell 2002). In fact, controlling for subsidy receipt, the number of relatives in the household has a significant and positive effect on the probability of choosing relative care.

IV. Conclusion

Based on the significant and sizeable effect of subsidy receipt on employment, results presented in this paper support the view that child care subsidies are instrumental in helping welfare reform reach its goal of increased employed. Results also indicate that the increase in employment will likely to involve a substantial move away from relative care toward center-based care. If one believes that parental or relative care has higher quality than nonparental market care, these findings may seem troublesome. Michalopoulos et al. (1992) argue that subsidies would encourage mothers to work, but they would replace high-quality parental care with potentially low-quality nonparental care. However, there is little evidence about the relative merits for the child of different types of care.¹³ Given the current policy of encouraging mothers to enter the workforce, women have little choice but to use non-maternal care.

¹³ On one hand, a positive parenting style characterized by warm, supportive interaction between parent and child may have favorable effects on child's development (Campbell 1995, Landy and Tam 1996). Some psychologists argue that appropriate care requires that the mother should provide primary care until the child reaches the age of 3 (White 1975). However, one cannot be sure that a child receives adequate care without the knowledge about the actual dynamics of the relationship between children and parents in the sample. On the other hand, children, especially those aged 3-5, may benefit from interaction with other children and with an adult trained in early childhood education (Berk 1985). Also, center care is often argued to be of better quality and more reliable than relative care and parental care since relative and parental care are largely to be custodial (Kimmel 1994).

Variable	escriptive Full	No work/	Work /	Work /	Work /
	Sample	Parental	Center	Family	Relative
		Care	Care	Day Care	Care
Mother receives a child care subsidy	0.166	0.103	0.347	0.148	0.089
	(0.372)	(0.304)	(0.476)	(0.355)	(0.285)
Mother works	0.653	0.000	1.000	1.000	1.000
	(0.476)	(0.000)	(0.000)	(0.000)	(0.000)
Mother's age	28.868	28.379	29.552	29.852	28.349
Mathematica lass them a birth ask as a last second	(6.511)	(6.622)	(6.153)	(6.495)	(6.601)
Mother has less than a high school degree ^a	0.162	0.291	0.073	0.085	0.116
	(0.368)	(0.455)	(0.260)	(0.280)	(0.321)
Mother has a high school degree	0.388	0.372	0.370	0.387	0.426
	(0.487)	(0.484)	(0.483)	(0.488)	(0.495)
Mother has some college degree	0.350	0.285	0.430	0.374	0.346
	(0.477)	(0.452)	(0.496)	(0.485)	(0.476)
Mother has a bachelor degree or more	0.101	0.052	0.127	0.154	0.111
	(0.301)	(0.223)	(0.333)	(0.362)	(0.315
Mother resides in Northeast ^a	0.237	0.281	0.218	0.233	0.199
	(0.425)	(0.450)	(0.413)	(0.423)	(0.399
Mother resides in Midwest	0.276	0.192	0.272	0.328	0.363
	(0.447)	(0.394)	(0.446)	(0.470)	(0.481
Mother resides in South	0.286	0.312	0.312	0.207	0.271
	(0.452)	(0.464)	(0.464)	(0.406)	(0.445
Mother resides in West	0.201	0.215	0.198	0.233	0.168
	(0.401)	(0.411)	(0.399)	(0.423)	(0.374
Mother is black	0.326	0.328	0.376	0.220	0.332
	(0.469)	(0.470)	(0.485)	(0.415)	(0.471
Mother is white	0.640	0.634	0.597	0.754	0.627
	(0.480)	(0.482)	(0.491)	(0.431)	(0.484
Mother is of other race ^a	0.034	0.038	0.027	0.026	0.041
	(0.182)	(0.191)	(0.163)	(0.160)	(0.199
Mother is of Hispanic ethnicity	0.187	0.255	0.105	0.154	0.193
	(0.390)	(0.436)	(0.307)	(0.362)	(0.395
Mother was born in the US	0.898	0.856	0.936	0.918	0.906
	(0.303)	(0.351)	(0.244)	(0.275)	(0.292
Mother is in good health	0.840	0.757	0.880	0.895	0.882
	(0.367)	(0.429)	(0.325)	(0.307)	(0.323
Number or relatives in household	2.547	2.812	2.198	2.289	2.664
	(1.436)	(1.536)	(1.150)	(1.162)	(1.579
Number of children between ages 0-5	1.299	1.427	1.203	1.210	1.267
in household	(0.589)	(0.704)	(0.481)	(0.461)	(0.547
Number of children between ages 6-13	0.786	0.915	0.628	0.741	0.788
in household	(0.998)	(1.095)	(0.832)	(0.897)	(1.038
Nonwage income (/1,000)	2.700	2.635	2.667	2.709	2.809
	(6.630)	(7.315)	(6.605)	(5.182)	(6.390
Percentage of eligible children served	0.117	0.119	0.117	0.114	0.115
by child care subsidies in state (/100) ^b	(0.042)	(0.040)	(0.042)	(0.044)	(0.044
State uses mass media as an education	0.715	0.727	0.731	0.721	0.682
strategy for child care subsidies ^b	(0.451)	(0.446)	(0.444)	(0.449)	(0.466)
Amount of CCDF funds spent per child	0.529	0.512	0.532	0.547	0.541
by the state (/10,000) ^b	(0.185)	(0.175)	(0.172)	(0.200)	(0.198
Number of observations	2206	766	551	305	584

Note: Standard deviations are in parentheses. ^a Omitted category. ^b Source: Child Care Bureau. Nonwage income includes all income during 1999 except the mother's earnings and income means-tested programs.

Variable	Marginal Effect	Logit Coefficient	Standard error
Mother's age	-0.006	-0.048	0.010
Age squared (/1,000)	0.019	0.151	0.165
Mother has a high school degree	0.076***	0.593	0.026
Mother has some college degree	0.070	0.857	0.020
Mother has a bachelor degree or more	-0.027	-0.254	0.029
Mother is white	0.027	0.252	0.035
Mother is black	0.030	0.232	0.042
Mother is of Hispanic ethnicity	-0.009	-0.092	0.022
Mother is in good health	-0.009		0.022
Number of children between ages 0-5		-0.247	
in household	0.034**	0.269	0.015
Number of children between ages 6-13	0.032***	0.258	0.012
in household			
Mother resides in South	0.015	0.117	0.028
Mother resides in West	0.122***	0.843	0.035
Mother resides in Midwest	0.065**	0.479	0.027
Mother was born in the US	0.051**	0.444	0.024
Nonwage income (/1,000)	-0.005***	-0.084	0.002
Number of relatives in household	-0.017*	-0.139	0.009
Percentage of eligible children served	0.391*	3.229	0.206
by child care subsidies in state (/100)			
State uses mass media as an education	0.047***	0.402	0.017
strategy for child care subsidies Amount of CCDF funds spent per child	0 100***	1.056	0.047
· · ·	0.128***	1.056	0.047
by the state (/10,000) Constant		-3.465	1.401
Log Likelihood	-3,554	-0.400	1.701
Number of observations	2,206		

 Table 2

 Results of the Model for Child Care Subsidy Receipt

Note: *, **, and *** indicate that the marginal effect is statistically significant at 10 percent, 5 percent, and 1 percent levels, respectively.

Variable	Work/Center Care	Work/Family Day	Work/Relative	
		Care	Care	
Subsidy receipt	1.744 ***	0.561**	-0.187*	
	(0.177)	(0.222)	(0.105)	
Mother's age	0.050***	0.038***	0.004	
	(0.011)	(0.012)	(0.010)	
Mother has a high school degree	1.117***	1.088***	1.059***	
	(0.216)	(0.255)	(0.183)	
Mother has some college degree	1.402***	1.216***	1.057***	
	(0.223)	(0.264)	(0.194)	
Mother has a bachelor degree or more	2.025***	1.994***	1.695***	
	(0.287)	(0.329)	(0.269)	
Mother is white	0.288	0.632	-0.073	
	(0.371)	(0.448)	(0.320)	
Mother is black	0.542	0.294	-0.172	
	(0.391)	(0.476)	(0.339)	
Mother is of Hispanic ethnicity	-0.620***	-0.303	0.157	
	(0.203)	(0.227)	(0.171)	
Mother is in good health	0.792***	0.880***	0.792***	
	(0.178)	(0.221)	(0.167)	
Number of children between ages 0-5	-0.579***	-0.422***	-0.576***	
in household	(0.144)	(0.172)	(0.122)	
Number of children between ages	-0.362***	-0.112	-0.303***	
6-13 in household	(0.103)	(0.120)	(0.089)	
Mother resides in South	0.369**	-0.107	0.265* [´]	
	(0.171)	(0.213)	(0.157)	
Mother resides in West	0.262	0.291	0.259	
	(0.194)	(0.222)	(0.188)	
Mother resides in Midwest	0.675***	0.858***	1.262***	
	(0.190)	(0.220)	(0.188)	
Mother was born in the US	0.262	0.243	0.296	
	(0.256)	(0.288)	(0.218)	
Nonwage income (/1,000)	-0.019*	-0.025*	-0.019*	
	(0.011)	(0.014)	(0.012)	
Number of relatives in household	-0.058	-0.081	0.216***	
Constant	(0.078)	(0.094)	(0.065)	
CONSIGNI	-2.639***	-3.060***	-1.477***	
	(0.630)	(0.741)	(0.573)	
Log Likelihood	-3,554			
Number of observations	2,206			

 Table 3

 Estimated Coefficients of the Multinomial Choice Model

Note: *, **, and *** represent statistical statistically significance at 10 percent, 5 percent, and 1 percent levels, respectively. Standard errors are in parentheses.

Variable	No Work	Work/Center	Work/Family Day	Work/Relative	
		Care	Care	Care	
Mother receives a child care subsidy	-0.153	0.332	-0.017	-0.162	
Mother's age	-0.005	0.007	0.002	-0.003	
Mother has a high school degree	-0.184	0.077	0.035	0.073	
Mother has some college degree	-0.205	0.124	0.037	0.045	
Mother has a bachelor degree or more	-0.276	0.144	0.069	0.062	
Mother is white	-0.034	0.031	0.054	-0.050	
Mother is black	-0.059	0.070	0.004	-0.015	
Mother is of Hispanic ethnicity	0.034	-0.094	-0.016	0.077	
Mother is in good health	-0.150	0.055	0.036	0.060	
Number of children between ages 0-5	0.099	-0.045	-0.006	-0.047	
in household					
Number of children between ages 6-13	0.052	-0.036	0.011	-0.025	
in household					
Mother resides in South	-0.041	0.048	-0.033	0.026	
Mother resides in West	-0.047	0.018	0.011	0.018	
Mother resides in Midwest	-0.157	-0.017	0.013	0.162	
Mother was born in the US	-0.049	0.017	0.006	0.026	
Nonwage income (/1,000)	0.003	-0.001	-0.001	-0.001	
Number of relatives in household	-0.012	-0.021	-0.013	0.046	
Log Likelihood	-3,554				
Number of observations	2,206				

 Table 4

 Marginal Effects of the Multinomial Choice Model

	Factor Loadings			Heterogeneity Parameters		Probabilities	
	Estimate	Standard Error		Estimate	Standard Error		
						p ₁	0.507
ρ_2	2.010***	0.247	f ₁	1.462***	0.086	p ₂	0.169
ρ_3	1.909***	0.348	f ₂	0.365	0.378	p_3	0.025
ρ_4	1.780***	0.263	f ₃	-1.543*	0.961	p ₄	0.182
ρ _s	0.967**	0.461	f ₄	0.438	0.405	p ₅	0.117
						Points	of Support
			g ₂	0.199***	0.026	Θ_1	-1.425
			g₃	0.212***	0.052	Θ_2	0.141
			94	0.183***	0.024	Θ_3	0.150
			0.			Θ_4	0.130
			r	2.850	0.177	Θ_5	1.425

Table 5

Note: ρ_1 is set equal to zero for identification. *, **, and *** represent statistical statistically significance at 10 percent, 5 percent, and 1 percent levels, respectively. Standard errors are in parentheses.

References

Adams, Gina and Monica Rohacek (2002). "More Than a Work Support? Issues Around Integrating Child Development Goals into Child Care Subsidy System," *Early Childhood Research Quarterly* 17: 418-440.

Administration for Children and Families (2000). "New Statistics Show Only Small Percentage of Eligible Families Receive Child Care Help," Washington D.C.

Anderson, Patricia M., and Philip B. Levine (2000). "Child Care and Mothers' Employment Decisions," in <u>Finding Jobs: Work and Welfare Reform</u>, Rebecca M. Blank and David Card (eds.), New York: Russell Sage Foundation.

Berger, Mark C., and Dan A. Black (1992). "Child Care Subsidies, Quality of Care, and the Labor Supply of Low-Income Single Mothers," *Review of Economics and Statistics* 74 (4), November: 635-642.

Berk, L. (1985). "Relationship of Educational Attainment, Child Oriented Attitudes, Job Satisfaction, and Career Commitment to Caregiver Behavior toward Children," *Child Care Quarterly* (14): 103-129.

Blau, David M., and Philip K. Robins (1988). "Child Care Costs and Family Labor Supply," *Review of Economics and Statistics* 70 (3), August: 374-381.

Blau, David M., and Alison Hagy (1998). "The Demand for Quality in Child Care," *Journal of Political Economy*, 106(1): 107-146.

Blau, David M. (2001). <u>The Child Care Problem: An Economic Analysis</u>, New York: The Russell Sage Foundation.

Blau, David M. (2003). "Child Care Subsidy Programs," in <u>Means-Tested Transfer</u> <u>Programs in the United States</u>, Robert A. Moffitt (ed.), University of Chicago Press.

Blau David M., and Erdal Tekin (2003). "The Determinants and Consequences of Child Care Subsidies for Single Mothers," Working Paper No. 9665, National Bureau of Economic Research.

Campbell, S. (1995). "Behavior Problems in Preschool Children: A Review of Recent Research," *Journal of Child Psychiatry* 56: 113-149.

Chaplin, Duncan D., Philip K. Robins, Sandra L. Hofferth, Douglas A. Wissoker, and Paul Frostin (1999). "The Price Sensitivity of Child Care Demand: A Sensitivity Analysis," Unpublished Manuscript. Cleveland, Gordon H., and Douglas E. Hyatt (1993). "Determinants of Child Care Choice: A Comparison on Ontario and Quebec," *Canadian Journal of Regional Science* 16(1): 53-67.

Connelly, Rachel, and Jean Kimmel (2000). "Marital Status and Full-Time/Part-Time Work Status in Child Care Choices," Upjohn Institute Working Paper No 99-58.

Gelbach, Jonah (2002). "Public Schooling for Young Children and Maternal Labor Supply," *American Economic Review* 92 (1): 307-322.

Heckman, James J., and Burton Singer (1984). "A Method for Minimizing the Impact of Distributional Assumptions in Econometric Models for Duration Data," *Econometrica* 52, March: 271-320.

Hofferth, Sandra L., and Douglas A. Wissoker (1992). "Price, Quality, and Income in Child Care Choice," *Journal of Human Resources*, 27 (1): 70-111.

Hu, Wei Yin (1999)." Child Support, Welfare Dependency and Women's Labor Supply," *Journal of Human Resources* 34(1): 71-103.

Kimmel, Jean (1994). "The Role of Child Care Assistance in Welfare Reform," UpJohn Institute for Employment Research, Fall.

Kimmel, Jean (1995). "The Effectiveness of Child Care Subsidies in Encouraging the Welfare-to-Work Transition of Low-Income Single Mothers," *American Economic Review, Papers and Proceedings* 85(2): 271-275.

Kimmel, Jean (1998). "Child Care Costs as a Barrier to Employment for Single and Married Mothers," *Review of Economics and Statistics* 80(2): 287-299.

Landy, S., and K. K. Tam (1996. "Yes, Parenting Does Make a Difference to the Development of Children in Canada," In Growing up in Canada: The National Longitudinal Survey of Children and Youth, Ottawa: Minister of Industry, 103-113.

Lehrer, Evelyn (1989). "Preschoolers with Working Mothers: An Analysis of the Determinants of Child Care Arrangements," *Journal of Population Economics* 1:251-268.

Leibowitz, Arleen, Linda J. Waite, and Christiana Witsberger (1988). :Child Care for Preschoolers: Differences by Child's Age," Demography 25(2): 205-220.

Meyers, Marcia K., Theresa Heintze, and Douglas A. Wolf (2002). "Child Care Subsidies and the Employment of Welfare Recipients," *Demography* 39 (1): 165-180.

Michalopoulos, Charles, Philip K. Robins, and Irwin Garfinkel (1992). "A Structural Model of Labor Supply and Child Care Demand," *Journal of Labor Economics* 27 (1), Winter:166-203.

Michalopoulos, Charles and Philip K. Robins (2000). "Employment and Child-Care Choices in Canada and the United States," *Canadian Journal of Economics* 33(2): 435-470.

Mocan, Naci H., and Erdal Tekin (2002). "Nonprofit Sector and Part-Time Work: An Analysis of Employer-Employee Matched Data of Child Care Workers," *Review of Economics and Statistics*, 85(1): 38-50.

Mroz, Thomas A. (1999). "Discrete Factor Approximations in Simultaneous Equation Models: Estimating the Impact of a Dummy Endogenous Variable on a Continuous Outcome," *Journal of Econometrics* 92: 233-274.

Picone, A. Gabriel, Frank Sloan, Shin-Yi Chou, and Donald H. Taylor, Jr. (2003). "Does Higher Hospital Cost Imply Higher Quality of Care," *Review of Economics and Statistics*, 85(1): 51-62.

Powell, Lisa M. (1997). "The Impact of Child Care Costs on the Labor Supply of Married Mothers: Evidence from Canada," *Canadian Journal of Economics* 30(3): 577-594.

Powell, Lisa M. (1998). "Part-Time versus Full-Time Work and Child Care Costs: Evidence from Married Mothers," *Applied Economics* 30(4) 503-511.

Powell, Lisa M. (2002). "Joint Labor Supply and Childcare Choice Decisions of Married Mothers," *Journal of Human Resources* 37(1): 106-128.

Ribar, David C. (1992). "Child Care and the Labor Supply of Married Women: Reduced Form Evidence," *Journal of Human Resources* 27(1): 134-165.

Ribar, David C. (1995). "A Structural Model of Child Care and the Labor Supply of Married Women," *Journal of Labor Economics* 13(3): 558-597.

White, B. L. (1975). The First Three Years of Life Englewood Cliff, N.J.: Prentice-Hall.