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Interpreting Minimum Wage Effects on Wage Distributions: A Cautionary Tale

by

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#### Abstract

It is often tempting to attempt to infer the welfare effects of minimum wage changes from empirical observations on pre- and post-change employment and unemployment levels and wage or earnings distributions. Using a simple model of search, matching, and bargaining, we characterize the relationship between minimum wage levels, labor market outcomes, and the welfare of labor market participants. Using observations on wage distributions before and after changes in the nominal minimum wage, we determine what can and cannot be learned about welfare impacts from changes in various features of these distributions. Our results are illustrated using simulation exercises and a small empirical example. Using U.S. data for young labor market participants in March 1997 and March 1998, we conclude that the increase in the minimum wage which occurred in September 1997 may have been welfare-enhancing, though various implications of the model are not consistent with the data. This analysis illustrates the fact that well-specified behavioral models are required to evaluate the impact of changes in institutional constraints on the welfare of labor market participants.

#### 1 Introduction

It is often tempting to attempt to infer the welfare effects of actual minimum wage changes from empirical observations on pre- and post-change employment and unemployment levels and wage or earnings distributions. For example, minimum wage increases are often explicitly or implicitly taken to be beneficial for the impacted population if reductions in group employment rates are found to be small or positive. As another example, although a very small percentage of U.S. workers are paid the minimum wage, larger impacts on welfare on the general population are often taken to result from a sort of "ripple" effect from the bottom up, which in terms of the wage distribution itself is often referred to as *spillover*. Empirical evidence that demonstrates a change in the shape of the wage distribution above the minimum wage is often interpreted as resulting from these spillover effects, and by their very nature these are assumed to be beneficial for individuals on the supply side of the market.

In this paper we shall rigorously attempt to define, characterize, and explain the phenomenon of spillover. To accomplish this task, we will utilize a simple model of search and bargaining in a stationary environment. While the model is admittedly highly stylized, in a companion paper (Flinn 1999) we show that it can be estimated using Current Population Survey (CPS) data and fits observed wage and unemployment duration distributions quite well. Thus the model at a minimum provides a parsimonious and readily interpretable view of the labor market as it is reflected in CPS data, and for this reason can be given some credibility. The model is readily adapted to allow for the existence of binding minimum wages rates. The equilibrium which results from the imposition of a minimum wage [or an increase in value of an already binding minimum wage is roughly in accordance with empirical work on this subject based on disaggregated data. In particular, a few of the implications of the model are: (1) the existence of a probability mass at the minimum wage m with an absolutely continuous distribution to the right of m; (2) decreases in employment rates with increases in the minimum wage; and (3) the possible existence of spillover effects in response to a change in the minimum wage rate. Using the model, we will rigorously define a particular welfare measure as well as "spillovers." We show that welfare in the population can increase even though employment rates decrease and with

<sup>&</sup>lt;sup>1</sup>The definition of spillover we will utilize turns out to be identical to how the notion is defined in Assumption 1 of Dinardo et al (1996). While they utilize this assumption in performing a statistical decomposition of probability density functions, we will be interested in using the definition to formulate a nonparametric test for the existence of spillovers.

or without "spillovers" in the wage distribution. Conversely, spillover effects of minimum wage changes do not indicate that the change was necessarily welfare-enhancing. The main point to which we want to draw attention is that the welfare effects of minimum wage changes can only be inferred by using empirical evidence on employment rates, wage distributions, and a formal model within which welfare can be rigorously defined and evaluated.

We will not be directly concerned with the impacts of minimum wage levels on unemployment or employment levels in this paper. Instead, we will use our model to attempt to understand the impact of minimum wage levels on accepted wage offer distributions, both in terms of truncation and shape-changing. Several authors have attempted to adapt standard econometric models for truncated and limited dependent variables to incorporate minimum wages into standard wage function estimation schemes. Some of the more important research efforts in this area include Meyer and Wise (1983a,1983b), Dinardo et al (1996), and Dickens et al (1997). Meyer and Wise estimated a model of minimum wage effects using individual-level data which allowed them to infer what the wage distribution and employment level would have been in the absence of a minimum wage. The basic idea behind the econometric specification is to assume the form of the wage distribution in the absence of a minimum wage, and then to allow the minimum wage to alter this distribution by essentially aggregating probability mass around the minimum wage to that exact value. This results in a wage distribution which has a continuous and discrete component to it. While their model specification has been criticized by a number of researchers [e.g., Card and Krueger (pp.232-236) and Dickens et al. (1997), primarily for relying on functional form assumptions for identification and for choosing a parameterization which rules out the possibility of employment increases in response to a minimum wage increase, it remains one of the better econometric attempts to identify minimum wage effects using individual-level data in the literature.<sup>2</sup> From our perspective, the main weakness of their model is the arbitrary specification of the manner in which a minimum wage "distorts" the preexisting distribution wage distribution. In the model developed here and in our companion paper (Flinn 1999), optimizing behavior by searchers and firms determines the nature of this "distortion," and it is roughly consistent both with the Meyer and Wise econometric specification and with the empirical evidence cited in Card and Krueger.

The Dickens et al paper attempts to compare wage distributions before and after changes in the minimum wage in order to infer employment effects.

<sup>&</sup>lt;sup>2</sup>For another good example, see Heckman and Sedlacek (1981).

To estimate employment impacts, they replace the Meyer and Wise identification condition that the minimum wage has no impact on the distribution of wages immediately above it with the condition that it has no impact on the wage distribution above some value  $x \gg m$ . While this assumption seems reasonable on the face of it, it will not in general be valid within the simple equilibrium framework developed here. In addition, as we have argued above, the ultimate goal of empirical wage research should probably be directed to determining welfare rather than employment impacts.

The focus of the Dinardo et al paper is on assessing the impacts of minimum wages and other institutional features of the labor market on wage and distributions. To perform their semiparametric statistical analysis, they are forced to make a number of rather controversial assumptions regarding the manner in which minimum wage changes impact both the wage distribution and employment rates. The wage distributions they fit also have the unfortunate characteristic of being everywhere continuous, which rules out the spike at the minimum which is clearly observable in U.S. data, particularly for young and female dependent workers. While the goal of the analysis is to determine the impact of various institutional features of the labor market [one of which is the minimum wage] on the increasing levels of wage inequality observed over the past two decades in the U.S., the paper does not take a clear position on whether or not such increasing inequality is good or bad. The model in this paper and some of the examples presented make it clear that "cross-sectional' inequality may indeed be a good thing.

There are a number of ways to include minimum wages in equilibrium models of the labor market. In terms of our work, some of the more relevant theoretical, econometric, and empirical contributions to this literature include Eckstein and Wolpin (1990), Mortensen (1990), Burdett and Mortensen (1998), van den Berg and Ridder (1998), and Bontemps, Robin, and van den Berg (1999). In these models, which are not based on matching and bargaining but instead utilize assumptions of wage-posting by homogenous or heterogeneous firms, minimum wage restrictions do not typically result in mass points in the wage distribution at the minimum, and in a number of cases the wage distributions implied by the theory are grossly at odds with empirical observation.<sup>3</sup> However, this class of models contains examples of situations in which the imposition of minimum wages can be Pareto welfare-improving and allow for a number of labor market phe-

<sup>&</sup>lt;sup>3</sup>A notable exception to this statement can be found in Bontemps, Robin, and van den Berg (2000), which provides a perfect fit to the data at the expense of uniqueness of equilibrium and analytical complexity.

nomena that cannot be captured within our framework. All of the various equilibrium labor market models based on search-theoretic foundations have their advantages and disadvantages, but our feeling was that a model based explicitly on bilaterial bargaining between a given worker and firm may provide a slightly preferable framework in which to analyze disaggregated labor market data.

The plan of the paper is as follows. In Section 2 we develop a bargaining model in a continuous-time search environment both in the absence and in the presence of a binding minimum wage. Section 3 contains a discussion of one measure of population welfare and its relation to the minimum wage level. We also provide results and examples illustrating the impact of minimum wages on the wage distribution and the relationship between changes in welfare levels and wage distributions. Section 4 contains a small empirical exercise in which we look at changes in the wage distribution of 16-24 year old workers between March 1997 and March 1998; between these two dates the minimum wage changed from \$4.75 to \$5.15 an hour [in September 1997]. In Section 5 we simulate our behavioral model in order to demonstrate some of the theoretical results obtained in Section 3 and as an aid in interpreting the empirical evidence in Section 4. Section 6 contains a brief conclusion.

### 2 Labor Market Search with Bargaining

In this section we describe the behavioral model of labor market search with matching and bargaining. The model is formulated in continuous time and assumes stationarity of the labor market environment. In the first subsection we derive the decision rules for terminating search and for dividing the match value between worker and firm in the absence of minimum wages. These results are relatively well-known, and are mainly presented to set ideas and for purposes of comparison with the case in which a binding minimum wage is present, which is analyzed in the following subsection.

Throughout we assume that there exists an invariant, technologically-determined distribution of worker-firm productivity levels which is given by  $G(\theta)$ . When a potential employee and a firm meet, which happens at rate  $\lambda$ , the productive value of the match  $(\theta)$  is immediately observed by both the applicant and the firm. At this point a division of the match value is proposed using a Nash bargaining framework. The searcher's instantaneous discount rate is given by  $\rho > 0$ . The rate of (exogenous) termination of employment contracts is  $\eta \geq 0$ . While unemployed individuals search, their instantaneous utility is given by b, which can assume positive or negative

values. For simplicity, we assume that employed individuals do not receive alternative offers of employment, i.e., there is no on-the-job search. It is straightforward to adapt the current framework to that case, however.

#### 2.1 Labor Market Decisions without Minimum Wages

We assume that the only factor of production is labor, and that total output of the firm is simply the sum of the productivity levels of all of its employees. Then if the firm "passes" on the applicant - that is, does not make an employment offer - its "disagreement" outcome is 0 [it earns no revenue but makes no wage payment]. The applicant's disagreement value is the value of continued search, which we denote  $V_n$ . For any given value of  $V_n$  there exists a corresponding critical "match" value  $\theta^* = \rho V_n$  ( $\rho$  is the instantaneous discount rate), which has the property that all matches with values at least as great as  $\theta^*$  will result in employment while all those matches of lower value will not. For any  $\theta \geq \theta^*$ , the wage offer is given by

$$w(\theta, V_n) = \arg\max_{w} \left[ V_e(w) - V_n \right]^{\alpha} \left[ \frac{\theta - w}{\rho + \eta} \right]^{1 - \alpha}, \tag{1}$$

where without loss of generality it has been assumed that the firm shares the employee's effective rate of discount,  $\rho + \eta$ .

The value of employment at a wage of w is easily determined. Consider an infinitesimally small period of time  $\Delta t$ . Over this "period," either the individual will continue to be employed at wage w or will lose their job, which occurs at rate  $\eta$ . Then

$$V_e(w) = \frac{w\Delta t}{1 + \rho\Delta t} + \frac{1}{1 + \rho\Delta t} \left[ \eta \Delta t \, V_n + (1 - \eta \Delta t) \, V_e(w) \right] + \frac{o(\Delta t)}{1 + \rho\Delta t}, \quad (2)$$

where the term  $(1+\rho\Delta t)^{-1}$  is an "infinitesimal" discount factor associated with the small interval  $\Delta t$ ,  $\eta\Delta t$  is the approximate probability of being terminated from one's current employment by the end of  $\Delta t$ , and  $o(\Delta t)$  is a term which has the property that  $\lim_{\Delta t\to 0}(o(\Delta t)/\Delta t)=0$ . Note that the first term on the right hand side of [2] is the value of the wage payment over the interval, which is the total payment  $w\Delta t$  multiplied by the "instantaneous" discount factor [think of the payment as being received at the end of the interval  $\Delta t$ ]. After collecting terms and taking the limit of [2] as  $\Delta t\to 0$ , we have

$$V_e(w) = \frac{w + \eta V_n}{\rho + \eta}. (3)$$

We now substitute [3] into [1] so as to simplify the problem as follows:

$$V_e(w) - V_n = \frac{w + \eta V_n}{\rho + \eta} - V_n$$
$$= \frac{w - \rho V_n}{\rho + \eta},$$

so that we get the well-know expression

$$w(\theta, V_n) = \arg \max_{w} [w - \rho V_n]^{\alpha} [\theta - w]^{1-\alpha}$$
$$= \alpha \theta + (1 - \alpha) \rho V_n.$$

We can now move onto computing the value of nonemployment. Using the same setup as above for defining the value of employment, we begin with the  $\Delta t$ -period formulation which is

$$V_n = \frac{b\Delta t}{1 + \rho\Delta t} + \frac{1}{1 + \rho\Delta t} \{\lambda \Delta t \int \max[V_n, V_e(w(\theta, V_n))] dG(\theta) + (1 - \lambda \Delta t) V_n\} + \frac{o(\Delta t)}{1 + \rho\Delta t},$$

where  $\lambda \Delta t$  is the approximate probability of encountering one potential employer over the interval. Rearranging and taking limits, we have

$$\rho V_n = b + \lambda \int_{\partial V_n} \left[ V_e(w(\theta, V_n)) - V_n \right] dG(\theta).$$

Since

$$V_e(w(\theta, V_n)) = \frac{\alpha\theta + (1 - \alpha)\rho V_n + \eta V_n}{\rho + \eta}$$
$$= \frac{\alpha\theta - \alpha\rho V_n}{\rho + \eta} + V_n,$$

we have

$$V_e(w(\theta, V_n)) - V_n = \frac{\alpha \theta - \alpha \rho V_n}{\rho + \eta}.$$

Then the final (implicit) expression for the value of search is

$$\rho V_n = b + \frac{\alpha \lambda}{\rho + \eta} \int_{\rho V_n} [\theta - \rho V_n] dG(\theta). \tag{4}$$

Note that this expression is identical to the expression for the reservation value in a model with no bargaining when  $\theta$  is the payment to the individual

except for the presence of the factor  $\alpha$  [see Flinn and Heckman (1982)]. This is not unexpected, since when  $\alpha = 1$ , the entire match value is transferred to the worker, and thus search over  $\theta$  is the same as search over w.

Now we can summarize the important properties of the model. The critical "match" value  $\theta^*$  is equal to  $\rho V_n$ , which is defined by [4]. Since at this match value the wage payment is equal to  $w^* \equiv w(\theta^*, V_n) = \alpha \theta^* + (1-\alpha)\theta^* = \theta^*$ , the reservation wage is identical to the reservation match value. The probability that a random encounter generates an acceptable match is given by  $\tilde{G}(\theta^*)$ , where  $\tilde{G}$  denotes the survivor function, 1-G. The rate of leaving unemployment is  $\lambda \tilde{G}(\theta^*)$ . As we can see from [4], since  $\theta^*$  is an increasing function of  $\alpha$ , rates of unemployment are higher when searchers have more bargaining power.

The observed wage density is a simple mapping from the matching density. Since

$$w(\theta, V_n) = \alpha \theta + (1 - \alpha)\theta^*$$
  
 
$$\Rightarrow \tilde{\theta}(w, V_n) = \frac{w - (1 - \alpha)\theta^*}{\alpha},$$

then the density function of observed wages is given by

$$h(w) = \begin{cases} \frac{\alpha^{-1}g(\tilde{\theta}(w, V_n))}{\tilde{G}(\theta^*)} & w \ge \theta^* \\ 0 & w < \theta^* \end{cases}.$$

To illustrate the structure of the model both with and without binding minimum wages, it may be useful to provide an example. We set the rate of arrival of offers  $(\lambda)$  to the value .5 (so that job contacts occur every 2 "periods" on average), the rate of job dissolutions  $(\eta)$  is set to .02 (so that the average length of a job is 50 periods),  $\rho$  is set to .01, and the instantaneous return from search (b) is set to -1. The firm-searcher matching distribution is assumed to be uniform with support [0, 10]. We will compute the equilibrium wage distribution for values of  $\alpha$  in the set  $\{.25, .50, .75, 1.00\}$ .

Figure 1.a plots the uniform p.d.f. which represents  $g(\theta)$  in this case. Figure 1.b plots the mapping from draws of  $\theta$  into wage offers under the four alternative values of  $\alpha$ , that is  $w_{\alpha}(\theta, V_n(\alpha)) = \alpha\theta + (1 - \alpha)\rho V_n(\alpha)$ . Note that  $\alpha$  effects the equilibrium mapping both directly through the slope and indirectly through the disagreement point  $\rho V_n(\alpha)$ . Figures 1.c-f plot the equilibrium wage p.d.f.s for the four  $\alpha$  values. Increasing  $\alpha$  in the uniform case simply results in increases in the lower and upper bound of the support of the equilibrium wage distribution, which is itself uniform. Since increases in  $\alpha$  result in increases in the value of search, it is interesting to note that in

this case an increasing mean wage and an increasing dispersion in the wage distribution are associated with higher values of search.

# 2.2 Labor Market Decisions in the Presence of Minimum Wages

Now consider the case in which the interactions between applicants and firms are constrained by the presence of a minimum wage. The minimum wage, m, is set by the government and is assumed to apply to all potential matches. We assume that the only compensation provided by the firm is the wage. Thus there are no other forms of compensation the firm can adjust so as to "undo" the minimum wage payment requirement.

We impose the minimum wage in the framework established in the previous section. As should be clear, any  $m \leq \theta^*$  has no effect on the behavior of applicants or firms and thus would be a meaningless constraint. Thus we consider only the effects of an imposition of  $m > \theta^*$ .

Recall that the expected value of the match from the point of view of the firm is proportional to  $(\theta-w)$ . Firms cannot earn positive profits on matches which have a value less than m. Since  $m > \theta^*$ , an immediate implication of the imposition of the minimum wage is that fewer contacts will result in jobs - the standard employment effect.

In terms of wage payments, the minimum wage acts solely as a side constraint on the Nash bargaining problem. Formally, the revised problem is given by

$$w(\theta, V_n) = \arg\max_{w \ge m} \left[V_e(w) - V_n\right]^{\alpha} \left[\frac{\theta - w}{\rho + \eta}\right]^{1 - \alpha},$$

where the only difference from [1] is the restriction  $w \geq m$ . The effect on the solution is relatively intuitive. Under the "constrained" Nash bargaining problem, there will exist a value of search which we denote  $\tilde{V}_n(m)$  [Note that this value is *not* equal to the  $V_n$  which we defined in the unconstrained problem - it will be defined below]. If we ignore the minimum wage constraint in determining the wage payment given a match value of  $\theta$  and the search value  $\tilde{V}_n(m)$ , we get

$$\tilde{w}(\theta, \tilde{V}_n(m)) = \alpha\theta + (1 - \alpha)\rho \tilde{V}_n(m). \tag{5}$$

Under this division of the match value, the worker would receive a wage of m when  $\theta = \hat{\theta}$ , where

$$\hat{\theta}(m, \tilde{V}_n(m)) = \frac{m - (1 - \alpha)\rho \tilde{V}_n(m)}{\alpha}.$$

Then if  $\hat{\theta} \leq m$ , all "feasible" matches would generate wage offers at least as large as m. When  $\hat{\theta} > m$ , this is not the case. When  $\theta$  belongs to the set  $[m, \hat{\theta})$ , the offer according to [5] is less than m. However, when confronted with the choice of giving some of its surplus to the worker versus a return of 0, the firm pays the wage of m for all  $\theta \in [m, \hat{\theta})$ . Wages for acceptable  $\theta$  outside of this set are determined according to [5].

We can now consider the individual's search problem given this wage offer function. Using the  $\Delta t$  interval formulation,

$$\begin{split} \tilde{V}_n(m) &= \frac{b\Delta t}{1+\rho\Delta t} + \frac{\lambda\Delta t}{1+\rho\Delta t} \{ \int_m^{\hat{\theta}(m,\tilde{V}_n(m))} \left[ \frac{m+\eta \tilde{V}_n(m)}{\rho+\eta} \right] dG(\theta) \\ &+ \int_{\hat{\theta}(m,\tilde{V}_n(m))} \left[ \frac{\alpha\theta + (1-\alpha)\rho \tilde{V}_n(m) + \eta \tilde{V}_n(m)}{\rho+\eta} \right] dG(\theta) + \tilde{V}_n(m)G(m) \} \\ &+ \frac{(1-\lambda\Delta t)}{1+\rho\Delta t} \tilde{V}_n(m) + \frac{o(\Delta t)}{1+\rho\Delta t}. \end{split}$$

Taking limits after collecting terms, we have

$$\rho \tilde{V}_{n}(m) = b + \frac{\lambda}{\rho + \eta} \left\{ \int_{m}^{\hat{\theta}(m,\tilde{V}_{n}(m))} [m - \rho \tilde{V}_{n}(m)] dG(\theta) \right.$$

$$+ \alpha \int_{\hat{\theta}(m,\tilde{V}_{n}(m))} [\theta - \rho \tilde{V}_{n}(m)] dG(\theta) \right\}$$

$$= b + \frac{\lambda}{\rho + \eta} \left\{ \left[ \tilde{G}(m) - \tilde{G}(\frac{m - (1 - \alpha)\rho V_{n}(m)}{\alpha}) \right] [m - \rho \tilde{V}_{n}(m)] \right\}$$

$$+ \alpha \int_{\hat{\theta}(m,\tilde{V}_{n}(m))} [\theta - \rho \tilde{V}_{n}(m)] dG(\theta) \right\}$$
(8)

It makes some sense to refer to the vale  $\rho \tilde{V}_n(m)$  as the "implicit" reservation wage. Unlike the situation in which a binding minimum wage does not exist, this value is not the minimal acceptable wage and match value. The acceptable wage/match value is rather the imposed minimum value m. Nonetheless, the value  $\rho \tilde{V}_n$  is of critical importance in determining equilibrium wages and the welfare effects of minimum wage changes.

Conditional on the value of a binding minimum wage m, the equilibrium wage distribution is described by

$$p(w|m) = \begin{cases} \frac{\alpha^{-1}g(\theta(w,\tilde{V}_n))}{\tilde{G}(m)} & w > m \\ \frac{G(\hat{\theta}(m,\tilde{V}_n) - G(m))}{\tilde{G}(m)} & w = m \\ 0 & w < m \end{cases}$$
(9)

The minimum wage side constraint produces an equilibrium wage distribution which has a mass point at m and has wages being continuously distributed on the interval  $(m, \infty)$ .

Let us reconsider our uniform example after a minimum wage of 7.5 has been imposed; since the distribution now has a mass point, it is more convenient to plot the c.d.f. as opposed to the p.d.f. Figure 2.a plots the c.d.f. of the matching distribution. Figure 2.b contains the equilibrium wage offer mapping from  $\theta$  to w when m=7.5. Note that for the case of  $\alpha=.25$ , the equilibrium wage function maps all values of  $\theta \geq 7.5$  into a wage offer of w=7.5. At least when the distribution G has bounded support, this demonstrates that the imposition of a minimum wage can result in a degenerate wage offer distribution at the minimum, as we see in Figure 2.c. In the case of  $\alpha=.5$ , the equilibrium wage distribution has a substantial mass point at 7.5, with a relatively "narrow" range of wages above it. When  $\alpha=.75$  or 1 (Figures 2.e and 2.f), the minimum wage does not substantially affect the equilibrium wage distribution, which is not to say that the welfare effects of the imposition of such a minimum wage in these cases are inconsequential.

# 3 Minimum Wage Effects on Welfare and Wage Distributions

In Flinn (1999) we provide a relatively extensive discussion of some possible measures of welfare that can be developed using our labor market model. We focus on one simple measure here, which is the value of unemployed search given the minimum wage m, or  $\tilde{V}_n(m)$ . It is convenient to work with this measure both because it is a scalar and is readily interpretable. Since all individuals begin their labor market careers in the unemployment state,  $\tilde{V}_n(m)$  represents the ex ante value of the labor market career for individuals inhabiting a labor market characterized by  $\Psi \equiv (\rho \ \lambda \ \mu \ \alpha \ \eta)'$  when the minimum wage is set at the level m forever. While it is clear that minimum wages do change over time, as do other labor market parameters, such a measure is consistent with our modeling assumption of stationarity. Readers interested in the development of other welfare measures can consult our companion paper.

Note that we do not consider the welfare of firms either explicitly or implicitly. Clearly, when a minimum wage results in an increase in the value

<sup>&</sup>lt;sup>4</sup>This statement is predicated on  $\theta$  being a continuously distributed random variable with unbounded support.

of search for individuals on the supply side of the market, the proportion of the match specific surplus available to firms is diminished. Thus, there are no Pareto-maximizing minimum wages for the economy as a whole in this framework. Nonetheless, under any minimum wage firms continue to at least break-even on all employment contracts so that profits will still exist. Since the empirical component of our research exclusively utilizes data from the supply side of the market, for pragmatic reasons we can only attempt to characterize and compare labor market and welfare outcomes for individuals in any event.

#### 3.1 Results using Unconditional Wage Distributions

Within this model the effects of imposing a minimum wage on the accepted wage distribution are complex. The minimum observed wage will always increase in response to the imposition of a binding minimum wage or when a binding minimum wage is increased. While intuition might lead one to expect that comparing wage distributions associated with the same labor market environment  $\Psi$  and different minimum wage levels in terms of first order stochastic dominance criteria might be a reliable guide to underlying welfare levels, this is not typically the case. Using the welfare criterion we have defined above, the fact that the wage distribution under the new [higher] minimum wage does *not* first order stochastically dominate the old one is informative about welfare, but the converse is not the case. We now provide the demonstration of this claim.

**Definition 1** Distribution  $F_2$  first order stochastically dominates distribution  $F_1$  if  $F_1(x) \ge F_2(x)$  for all x and  $F_1(x) > F_2(x)$  for some x.

In terms of our model, we have the following result.

**Proposition 2** Let the wage distribution under the minimum wage m' be given by  $F_2(w)$  and that under m be given by  $F_1(w)$ , for m < m'. Then  $F_2$  first order stochastically dominates  $F_1$  iff

$$\frac{\tilde{G}(m)}{\tilde{G}(m')} \ge \frac{\tilde{G}(\frac{z - (1 - \alpha)\rho\tilde{V}_n(m)}{\alpha})}{\tilde{G}(\frac{z - (1 - \alpha)\rho\tilde{V}_n(m')}{\alpha})} \text{ for all } z \ge m'.$$
(10)

**Proof.** Clearly  $F_1(w) > F_2(w)$  for all w < m', since  $F_2(w) = 0$  for all w < m'. For any  $z \ge m'$ ,

$$F_2(z) = 1 - \frac{\tilde{G}(\frac{z - (1 - \alpha)\rho \tilde{V}_n(m')}{\alpha})}{\tilde{G}(m')}$$

and

$$F_1(z) = 1 - \frac{\tilde{G}(\frac{z - (1 - \alpha)\rho \tilde{V}_n(m)}{\alpha})}{\tilde{G}(m)},$$

so that

$$\begin{array}{cccc} F_1(z) & \geq & F_2(z) \\ \Leftrightarrow 1 - \frac{\tilde{G}(\frac{z - (1 - \alpha)\rho \tilde{V}_n(m)}{\alpha})}{\tilde{G}(m)} & \geq & 1 - \frac{\tilde{G}(\frac{z - (1 - \alpha)\rho \tilde{V}_n(m')}{\alpha})}{\tilde{G}(m')} \\ \Leftrightarrow \frac{\tilde{G}(\frac{z - (1 - \alpha)\rho \tilde{V}_n(m')}{\alpha})}{\tilde{G}(m')} & \geq & \frac{\tilde{G}(\frac{z - (1 - \alpha)\rho \tilde{V}_n(m)}{\alpha})}{\tilde{G}(m)} \\ \Leftrightarrow \frac{\tilde{G}(m)}{\tilde{G}(m')} & \geq & \frac{\tilde{G}(\frac{z - (1 - \alpha)\rho \tilde{V}_n(m)}{\alpha})}{\tilde{G}(\frac{z - (1 - \alpha)\rho \tilde{V}_n(m')}{\alpha})}. \end{array}$$

Corollary 3  $F_2$  first order stochastically dominates  $F_1$  if  $\tilde{V}_n(m') \geq \tilde{V}_n(m)$ .

**Proof.** The left-hand side of [10] is by construction greater than or equal to 1. Then the inequality is satisfied since

$$\tilde{V}_{n}(m') \geq \tilde{V}_{n}(m)$$

$$\Rightarrow \frac{z - (1 - \alpha)\rho \tilde{V}_{n}(m')}{\alpha} \leq \frac{z - (1 - \alpha)\rho \tilde{V}_{n}(m)}{\alpha}$$

$$\Rightarrow \frac{\tilde{G}(\frac{z - (1 - \alpha)\rho \tilde{V}_{n}(m)}{\alpha})}{\tilde{G}(\frac{z - (1 - \alpha)\rho \tilde{V}_{n}(m')}{\alpha})} \leq 1.$$

Unfortunately, this result is not of much practical significance since  $\tilde{V}_n(m') \geq \tilde{V}_n(m)$  is only a sufficient condition for stochastic dominance of  $F_2$  with respect to  $F_1$ , not a necessary condition. A more practically useful result is the following.

Corollary 4 If  $F_2$  does not first order stochastically dominate  $F_1$  if  $\tilde{V}_n(m') < \tilde{V}_n(m)$ .

**Proof.** For  $F_2$  not to first order stochastically dominate  $F_1$  implies the existence of at least one x such that

$$\frac{\tilde{G}(\frac{x-(1-\alpha)\rho V_n(m)}{\alpha})}{\tilde{G}(\frac{x-(1-\alpha)\rho \tilde{V}_n(m')}{\alpha})} > \frac{\tilde{G}(m)}{\tilde{G}(m')} > 1$$

$$\Rightarrow \frac{x - (1 - \alpha)\rho \tilde{V}_n(m)}{\alpha} < \frac{x - (1 - \alpha)\rho \tilde{V}_n(m')}{\alpha}$$
$$\Rightarrow \tilde{V}_n(m) > \tilde{V}_n(m').$$

These results suggest that observed wage distributions before and after minimum wage changes can reveal whether the minimum wage increase worsened welfare, but cannot be used to infer whether or not welfare increased. In particular, the finding that the new wage distribution,  $F_2$ , first order stochastically dominates the old one is consistent with either  $\tilde{V}_n(m') > \tilde{V}_n(m)$  or  $\tilde{V}_n(m') < \tilde{V}_n(m)$ . The finding that  $F_2$  does not first order stochastically dominate  $F_1$  implies that  $\tilde{V}_n(m) > \tilde{V}_n(m')$ .

Obviously  $F_2$  may not first order stochastically dominate  $F_1$  due to a variety of features of the two distribution functions. Our model specification places restrictions on the way in which FOSD can fail. In particular, if  $F_2$  does not FOSD  $F_1$ , there must exist some  $x^*$  such that  $F_2(x) \leq F_1(x)$  for all  $x \leq x^*$  and  $F_2(x) > F_1(x)$  for all  $x > x^*$ . That is, the c.d.f.s should intersect either never (in which case  $F_2$  first order stochastically dominates  $F_1$ ) or once and only once (in the case of failure of FOSD). Multiple crossings of the c.d.f.s could be produced by sampling variability or model misspecification.

To illustrate some of our analytical results we extend our example using the uniform G on the interval [0,10]. In Figure 3 we plot the equilibrium wage distributions for minimum wage values of  $m \in \{6,7,8,9\}$  for values of the bargaining power parameter  $\alpha \in \{.5,.7,.8,.9\}$ . In the case of  $\alpha = .5$  (Figure 3.a), the value of search increases when moving from m = 6 to m = 7, and the equilibrium wage distribution at m = 7 first order stochastically dominates the one associated with m = 6 as we know must be the case from Corollary 3. However, though the value of search decreases when m moves from 7 to 8 and 9, these (degenerate) wage distributions first order stochastically dominate the one associated with m = 7. Thus, from the observation that one wage distribution first order stochastically dominates another, we cannot generally conclude that welfare has increased under either our welfare criterion, as we learned from the analytic results presented above.

The remaining panels of Figure 3 demonstrate that minimum wage increases do not necessarily lead to new wage distributions which stochastically

<sup>&</sup>lt;sup>5</sup>Note that  $F_1$  can never FOSD  $F_2$  for the simple reason that  $F_1(w) > 0$  and  $F_2(w) = 0$  for all  $w \in [m, m')$ .

 $<sup>^6</sup>$  The single-crossing property is not sufficient to produce second order stochastic dominance.

dominate the original ones. We have chosen high values of  $\alpha$  to illustrate this point, since when  $\alpha$  is high minimum wage increases will in general lead to reductions in the value of search. This point is best-illustrated in Figure 3.c, corresponding to the case of  $\alpha = .8$ . The wage distribution associated with m = 9 does not stochastically dominate any of the other minimum wage distributions, the reason being the relatively low search value associated with m = 9. Observations of this failure of FOSD would have led us to correctly infer that there had been a reduction in welfare.

As these results and illustrations make clear, from changes in wage distributions it is difficult to assess welfare impacts. We now turn our attention to another characteristic of the relationship between the pre- and post change wage distributions that may have some information value and to which it is possible to give a reasonably intuitive and yet precise definition connected with the notion of *spillover*.

#### 3.2 Results using Conditional Wage Distributions

Consider a wage rate w such that w > m' > m. Then under either value of the minimum wage the density of accepted wages at w exists.<sup>7</sup> Consider the ratio of the density at w under m' and m, which is in essence a likelihood ratio. Then we define

$$L(w; m, m') = \frac{\frac{\alpha^{-1}g(\tilde{\theta}(w, \tilde{V}_n(m')))}{\tilde{G}(m')}}{\frac{\alpha^{-1}g(\tilde{\theta}(w, \tilde{V}_n(m)))}{\tilde{G}(m)}}$$
$$= \frac{\tilde{G}(m) \times g(\tilde{\theta}(w, \tilde{V}_n(m')))}{\tilde{G}(m') \times g(\tilde{\theta}(w, \tilde{V}_n(m)))}.$$

The ratio  $\tilde{G}(m)/\tilde{G}(m')$  in L(w;m,m') we might refer to as the truncation effect of the minimum wage change. Since  $\tilde{G}(m) > \tilde{G}(m')$ , this effect is always greater than 1 and is independent of the value of w, w > m'; we will write it as T(m,m'). We view this effect on the ratio of wage densities at w as rather mechanical and uninteresting. Instead, what we will refer to as the spillover effect is the term

$$S(w; m, m') = \frac{g(\tilde{\theta}(w, \tilde{V}_n(m')))}{g(\tilde{\theta}(w, \tilde{V}_n(m)))}.$$

<sup>&</sup>lt;sup>7</sup>For purposes of this discussion we assume that the matching distribution has unbounded support, which implies that the wage distribution will share this characteristic as well whenever  $\alpha > 0$ .

In this way we have constructed a decomposition of the likelihood ratio of the wage density at w before and after the wage change, which is

$$L(w; m, m') = T(m, m')S(w; m, m').$$

It will be convenient to work with an additive decomposition of the log likelihood ratio, or

$$\ln L(w; m, m') = \ln T(m, m') + \ln S(w; m, m').$$

Using the logarithmic decomposition, it is clear that the truncation effect shifts  $\ln L$  by the uniform amount  $\ln T(m,m')$ . Furthermore we know that  $\ln T(m.m')>0$  for any two binding minimum wages m'>m. Our main interest is in the manner in which the *shape* of the wage density above m' changes with a change in the minimum wage. We will assess this by looking at the manner in which  $\ln L(w;m,m')$  varies in w. That is, we are interested in

$$\frac{\partial \ln L(w;m,m')}{\partial w} = \frac{\partial \ln S(w;m,m')}{\partial w}.$$

We work with the logarithm of the likelihood ratio so that the truncation effect can be ignored.

**Definition 5** The quantity  $\partial \ln S(w; m, m')/\partial w$  is called the **shape perturbation** at w associated with the minimum wage increase from m to m'. We denote this quantity by SP(w; m, m').

In general, minimum wage changes result in changes in the shape of the density above the new minimum wage. It is interesting to consider when this would not be the case. We begin with one readily checkable sufficient condition for the absence of shape perturbations.

**Proposition 6** Assume that  $G(\theta)$  is continuously differentiable on its support  $Q \subseteq R_+$ , where Q is a connected set. Then there is no spillover when moving from minimum wage m to m' if and only if at least one of the following:

1. 
$$\tilde{V}_n(m') = \tilde{V}_n(m)$$

2. 
$$g(\theta) = \tau^{-1} \exp(\beta \theta)$$
 for all  $\theta \in Q$ , where  $\tau = \tau(\beta, Q) = \int_Q \exp(\beta x) dx < \infty$ .

For SP(w; m, m') to be 0 for all w requires that S(w; m, m') be independent of w for all w > m', or

$$S(w; m, m') = \frac{g(\frac{w}{\alpha} - \frac{1-\alpha}{\alpha}\rho\tilde{V}_n(m'))}{g(\frac{w}{\alpha} - \frac{1-\alpha}{\alpha}\rho\tilde{V}_n(m))}$$
$$= k \ \forall w > m'.$$

If  $\tilde{V}_n(m') = \tilde{V}_n(m)$ , then S(w; m, m') = 1 for all w > m', so condition 1 is

Rewrite S(w; m, m') as g(y+b)/g(y+a). This expression is independent of y for all values of y if and only if  $g(x+y) = \tau g(x)g(y)$  for all values of x and y such that g(x+y), g(x), and g(y) are well-defined and non-zero. After rewriting

$$q(x) = \exp(r(x)),$$

the condition  $g(x+y) = \tau g(x)g(y)$  implies

$$r(x+y) = \ln \tau + r(x) + r(y),$$

which for continuous r is equivalent to

$$r(x) = -\ln \tau + \beta x$$

for some  $\beta$ . Then

$$g(x) = \tau^{-1} \exp(\beta x),$$

where  $\tau$  is a constant selected such that  $\tau = \int_Q \exp(\beta x) dx$ .<sup>8</sup> In what follows, when looking for "spillover effects" we will be focusing primarily on whether or not condition 2 in the above proposition is satisfied, since it is the only "global" one of the two. By this we mean that satisfaction of condition 2 does not depend on the particular values of m and m' chosen, so long as they are both binding minimum wages.

The types of distributions which satisfy condition 2 are relatively familiar ones. When  $\beta = 0$ , then we have  $g(x) = \tau^{-1}$  on Q, which implies that Q is a finite interval  $[\underline{\theta}, \overline{\theta}]$ , with  $0 \le \theta < \theta < \infty$ , so that  $\tau = [\overline{\theta} - \underline{\theta}]$ . In this case G corresponds to a uniform distribution. When  $\beta < 0$ , we have the case of a negative exponential distribution. When  $Q = R_+$ , then  $\tau = |\beta|^{-1}$ . When Qis a proper subset of  $R_+$ , then g is a truncated negative exponential density. Finally, when  $\beta > 0$ , for integrability of the density we require that Q be a proper subset of  $R_{+}$ . In other analytic respects this case closely resembles that of  $\beta < 0$ .

<sup>&</sup>lt;sup>8</sup>I am very much indebted to Bernard Selanié for suggesting this method of proof.

The power of Proposition 6 lies in its demonstration that these distributions are the only ones in the class of distributions considered that cannot exhibit 'spillover' for any values of m and m'. Furthermore, the negative exponential distribution is the only one that cannot exhibit spillover if we restrict our attention to distributions whose support is  $R_{+}$ .

A result which follows immediately from condition 2 of the above proposition that we shall make use of in the sequel is the following.

Corollary 7 If condition 2 of Proposition 6 is satisfied, then

$$f(w;m) = \delta(m,m')f(w;m'), \forall w > m' > m,$$

where

$$\delta(m, m') = \frac{\tilde{G}(m')}{\tilde{G}(m)} \frac{g(-\frac{1-\alpha}{\alpha}\rho \tilde{V}_n(m))}{g(-\frac{1-\alpha}{\alpha}\rho \tilde{V}_n(m'))}.$$

We now develop a test for what we have defined above as spillover effects that does not require us to assume any particular functional form for G, and in fact does not make much use of the model structure. In this sense, we can consider this a general test for whether or not a minimum wage change results in shape perturbation effects. It is important to keep in mind that the absence of shape perturbation effects does not imply that there are no general welfare effects of minimum wage changes in the population. We will illustrate this point below with the use of some simulations.

The test we develop is a straightforward extension of the general family of nonparametric tests which test whether two population distributions are equal over the entire (common) support of the distributions. Let  $F_1(X)$  denote the cumulative distribution function of the random variable X and let  $F_2(Y)$  denote the c.d.f. of the random variable Y. Let the common support of the two distributions be denoted by  $\Omega$ . There exist several nonparametric tests of the null hypothesis:  $H_0: F_1(x) = F_2(x), \forall x \in \Omega$ ; well-known examples are the Kolmogorov-Smirnov Two Sample Test and the Wald-Wolfowitz Runs Test.

We propose to test proportionality of the population wage densities after a minimum wage change over a subset of the support of the wage distribution. We employ the following result.

**Proposition 8** Let  $f_1(w) = \delta f_2(w)$  for all  $w \in S \subset \Omega$ , where S is a connected set strictly contained in  $\Omega$ , with S = (a,b). Then  $F_1(w|w \in S) = F_2(w|w \in S)$ .

**Proof.** The conditional c.d.f.  $F_k(w|w \in S)$  is given by

$$F_k(w|w \in S) = \frac{\int_a^w f_k(x) dx}{\int_a^b f_k(x) dx}, k = 1, 2, w \in S.$$

Since  $f_1(w) = \delta f_2(w)$  for  $w \in S$ ,

$$F_1(w|w \in S) = \frac{\int_a^w \delta f_2(x) dx}{\int_a^b \delta f_2(x) dx}$$
$$= F_2(w|w \in S), \forall w \in S.$$

To implement our test for shape perturbation requires that we restrict attention to the subset of wages from the two minimum wage regimes that are greater than the largest minimum wage. Let m' denote the higher of the two (binding) minimum wages and m the lesser of the two. We have access to  $n_1$  wage observations which are greater than m' from the regime when m is in force, where the draws are denoted  $w_1^1, w_2^1, ..., w_{n_1}^1$ , and we have access to  $n_2$  wage observations all of which are greater than m' when the regime m' is in place, with the wage observations given by  $w_1^2, w_2^2, ..., w_{n_2}^2$ . The null hypothesis that we wish to test is that

$$H_0: F_1(w|w > m') = F_2(w|w > m'), \ \forall w > m'.$$
 (11)

Now a consistent estimator of the conditional c.d.f.s is given by

$$\hat{F}_k(w|w > m') = n_k^{-1} \sum_{i=1}^{n_k} \chi[w_i^k \le w], \ \forall w > m',$$

where  $\chi[A]$  is the indicator function which takes the value 1 when A is true and is 0 otherwise. We will utilize the Kolmogorov-Smirnov Two Sample test to test [11], which is based on the maximum distance between the two empirical (conditional) cumulative distribution functions. In our case the test statistic is defined as

$$D_{n_1,n_2} = \max_{w>m'} \left| \hat{F}_1(w|w>m') - \hat{F}_2(w|w>m') \right|.$$

The "degrees of freedom" for the two sample test are given by  $\sqrt{\frac{n_1 \times n_2}{n_1 + n_2}}$ . Using this value, critical values for  $D_{n_1,n_2}$  are the same as for the one sample version of the test and are readily available.<sup>9</sup>

<sup>&</sup>lt;sup>9</sup>See Rao (1973), pages 420-422, for a brief discussion of these results.

#### 3.3 Results using Matched Data

By matched data we mean observations on the same individuals under (at least) two different minimum wage regimes. A number of researchers have examined the impact of minimum wage changes on labor market outcomes using panel data,  $^{10}$  though none have attempted to assess welfare effects per se from such data. Given the assumptions of the model, it is trivial to learn the welfare effect of a minimum wage given access to wage information for at least one individual who was paid more than the minimum wage in each year. Let there exist a set of individuals in the population I who remained at the same employer both before and after the minimum wage changed and who have a wage rate greater than the (respective) minimum in both years. Let i be a member of this set, and let their pre- and post-minimum wage change wage observations be denoted by  $w_i$  and  $w'_i$ . Then

$$w_i = \alpha \theta_i + (1 - \alpha) \rho V_n(m), \ \theta_i > \hat{\theta}(m, \tilde{V}_n(m))$$
  
$$w'_i = \alpha \theta_i + (1 - \alpha) \rho V_n(m'), \ \theta_i > \hat{\theta}(m', \tilde{V}_n(m'))$$

so that

$$w_i' - w_i = \rho(1 - \alpha) \{ \tilde{V}_n(m') - \tilde{V}_n(m) \}. \tag{12}$$

The following result is immediate.

**Proposition 9** The minimum wage change was welfare improving iff E(w'-w|w>m,w'>m')>0.

**Proof.** According to [12] the wage difference for any  $i \in I$  is equal to  $\rho(1-\alpha)\{\tilde{V}_n(m')-\tilde{V}_n(m)\}$ , which is independent of i, so that the expectation over the set I, or any subset of I, is equal to this constant. The constant is only positive if and only if  $\tilde{V}_n(m')-\tilde{V}_n(m)>0$ .

Because the constant is the same for all members of I, we note the following strong implication.

Corollary 10 The wage differences 
$$(w'_i - w_i) = (w'_j - w_j)$$
, for all  $i, j \in I$ .

This result implies that the variance in wage changes over the set I, or any subset of I, is 0, which is clearly something we don't expect to see in any actual data set. We shall discuss this issue further below when we carry out the empirical exercise.

 $<sup>^{10}</sup>$  See, for example, Egge et al (1970), Linneman (1982), Smith and Vavrichek (1992), and Currie and Fallick (1996).

It is obvious that there are many reasons to expect increases in the average wage paid to job stayers [those paid more than the minimum wage in this case].that are unrelated to changes in the nominal minimum wage. However, it is the case that the model places an additional restriction on the magnitude of the increase in the average wage for our reference group that can result solely from a change in the statuatory minimum wage. This restriction is developed in the following two results.

**Proposition 11** Let m and m' be two binding minimum wages in the labor market environment  $\Psi$ , with m' > m. Then  $\rho |V_n(m') - V_n(m)| \le m' - m$ .

**Proof.** Letting  $x(m) \equiv \rho \tilde{V}_n(m)$ , we have

$$x(m) = b + \frac{\lambda}{\rho + \eta} \left[ \int_{m}^{\frac{m - (1 - \alpha)x(m)}{\alpha}} (m - x(m)) dG(\theta) + \alpha \int_{\frac{m - (1 - \alpha)x(m)}{\alpha}} (\theta - x(m)) dG(\theta) \right]$$

so that

$$dx(m) = \left[\frac{\lambda}{\rho + \eta} \left(-\int_{m}^{\frac{m = (1 - \alpha)x(m)}{\alpha}} dG(\theta) - \alpha \int_{\frac{m - (1 - \alpha)x(m)}{\alpha}} dG(\theta)\right)\right] dx$$

$$+ \left[\frac{\lambda}{\rho + \eta} \int_{m}^{\frac{m = (1 - \alpha)x(m)}{\alpha}} dG(\theta)\right] dm$$

$$\Rightarrow \frac{dx(m)}{dm} = \frac{\tilde{G}(m) - \tilde{G}(\frac{m = (1 - \alpha)x(m)}{\alpha})}{\frac{\lambda}{\rho + \eta} + \tilde{G}(m) - \tilde{G}(\frac{m = (1 - \alpha)x(m)}{\alpha}) + \alpha \tilde{G}(\frac{m = (1 - \alpha)x(m)}{\alpha})}$$

$$\Rightarrow 0 \le \frac{dx(m)}{dm} < 1.$$

Then for a finite increase in the minimum wage from m to m', |x(m') - x(m)| < m' - m.

Corollary 12 Let m and m' be two binding minimum wages in the labor market environment  $\Psi$ , with m' > m. For an individual who is at the same job under m and m' and for whom w > m and w' > m', then  $|w' - w| \le m' - m$ .

**Proof.** Since  $w' - w = (1 - \alpha)\rho[V_n(m') - V_n(m)]$  by Proposition 9, and since  $\rho|V_n(m') - V_n(m)| \le m' - m$  by Proposition 11, then

$$w' - w \le (1 - \alpha)(m' - m)$$
  
  $\le m' - m.$ 

Since the data we utilize below spans a minimum wage increase of 40 cents, by Corollary12 we should not observe a change in the wages of job stayers (paid more than the minimum wage in both periods) of more than \$.40 [and this is the upper bound corresponding to the case of  $\alpha = 0$ ]. Thus our model places strong restrictions on both the magnitude of the change in the average wage of job stayers and the variance of wage changes within this group of individuals.

Unfortunately, the data we use in the empirical exercise do not allow us to match individuals in the periods before and after the minimum wage change with absolute certainty. Notwithstanding these matching problems, we face the additional mask of determining whether or not the individual has the same job in March 1998 that they had in March 1997. Since there will be substantial scope for misclassifying employed individuals in terms of their membership in population I, it is worthwhile to determine the effect of the minimum wage on the mean and standard deviation of wage changes in the population of individuals who changed jobs and who were paid more than the minimum wage in each period. We define as population I' all individuals with w > m, w' > m', and  $\theta \neq \theta'$ . The mean wage change under these selection rules is given by

$$E(w' - w|w' > m', w > m, \theta' \neq \theta) = \rho(1 - \alpha)\{\tilde{V}_n(m') - \tilde{V}_n(m)\}$$
  
+\alpha\{E(\theta'|\theta' > \theta(m', \rho \tilde{V}\_n(m'))) - E(\theta|\theta > \theta(m, \rho \tilde{V}\_n(m)))\}, (13)

where we have used the fact that  $E(\theta'|\theta'>a,\theta>b)=E(\theta'|\theta'>a)$  and  $E(\theta|\theta'>a,\theta>b)=E(\theta|\theta>b)$  under the model. Since  $E(\omega|\omega>a)$  is a nondecreasing function of a, there are not any strong implications we can derive for the mean wage change in the population I' because the lower truncation point  $\hat{\theta}$  depends both on m and  $\tilde{V}_n(m)$ . To see this, note that we can write

$$\begin{split} E(\theta'|\theta'>\hat{\theta}(m',\rho\tilde{V}_n(m'))) - E(\theta|\theta>\hat{\theta}(m,\rho\tilde{V}_n(m))) \\ = & \quad \tilde{G}(\hat{\theta}(m',\rho\tilde{V}_n(m')))^{-1} \int_{\hat{\theta}(m',\rho\tilde{V}_n(m'))} \theta \, dG(\theta) \\ & \quad -\tilde{G}(\hat{\theta}(m,\rho\tilde{V}_n(m)))^{-1} \int_{\hat{\theta}(m,\rho\tilde{V}_n(m))} \theta \, dG(\theta) \, \stackrel{\geq}{\leqslant} \, 0 \\ \Leftrightarrow & \quad \hat{\theta}(m',\rho\tilde{V}_n(m')) \stackrel{\geq}{\leqslant} \hat{\theta}(m,\rho\tilde{V}_n(m)). \end{split}$$

<sup>&</sup>lt;sup>11</sup>This independence property of the conditional expectation functions would not hold if on-the-job search were allowed, for example.

Now

$$\hat{\theta}(m', \rho \tilde{V}_n(m')) > \hat{\theta}(m, \rho \tilde{V}_n(m))$$

$$\Leftrightarrow m' - m > \rho(1 - \alpha) \{ \tilde{V}_n(m') - \tilde{V}_n(m) \}.$$
(14)

Using [14] we can see the source of the ambiguity. Say that welfare decreases after the minimum wage change. In this case,  $\hat{\theta}(m', \rho \tilde{V}_n(m')) > \hat{\theta}(m, \rho \tilde{V}_n(m))$  so that  $E(\theta'|\theta' > \hat{\theta}(m', \rho \tilde{V}_n(m'))) - E(\theta|\theta > \hat{\theta}(m, \rho \tilde{V}_n(m))) > 0$  and [13] has an indeterminate sign. On the other hand, when the minimum wage has a positive effect on welfare, then the inequality in [14] may not be satisfied; as a result  $E(\theta'|\theta' > \hat{\theta}(m', \rho \tilde{V}_n(m'))) - E(\theta|\theta > \hat{\theta}(m, \rho \tilde{V}_n(m)))$  has an indeterminate sign and therefore so has the entire expression [13]. Thus the mean wage change in the population I' cannot be used to infer welfare effects without additional information.

Another important difference between the distributions of wage changes in the populations I and I' is in their respective variances. As we have noted above, the variance of w' - w is 0 in I, while in I' it is strictly positive as long as G is nondegenerate. We will refer to this result when attempting to interpret the empirical results below that were obtained using a matched sample.

## 4 Data and Empirical Exercises

The data utilized in our empirical example are drawn from the March 1997 and 1998 Current Population Survey (CPS) samples. We have selected these two periods because they span a change in minimum wage law. In March 1997, the national minimum wage was \$4.75 an hour, having been changed from \$4.25 on October 1, 1996. At the time of the March 1997 interviews, the minimum wage of \$4.75 had been in effect for approximately six months. On September 1, 1997, the minimum wage of \$4.75 was increased to \$5.15. Thus at the time of the March 1998 CPS interviews, the new minimum wage had been in effect for approximately seven months.

As is true of the empirical analysis performed in Flinn (1999), we focus our attention on labor market participants between the ages of 16 and 24, inclusive. This age group has by far the largest proportion of employed members paid exactly at or within a few cents of the minimum wage. We have reasoned that if the minimum wage is to have a substantial impact on the labor market outcomes and welfare of any particular group in the population it is most likely to be this one.

The CPS is a household survey of addresses which has the structure of a rotating panel. Dwelling units are selected to be in the survey for 4 consecutive months, then are out of the sample for eight months, and then finally return for four consecutive months. Detailed information concerning each household member's current job, if they are employed at the time of the monthly survey, are only asked to individuals in their 4th and 8th month of participation in the sample. Thus we selected individuals for inclusion in the sample who at the time of the March interview were: (1) between 16-24 years of age; (2) were in the 4th or 8th month of survey participation; (3) reported themselves to be currently working or searching for a job. We have not excluded individuals who report being enrolled in school full-time since this group accounts for a substantial proportion of employees paid the minimum wage.

We should mention a few characteristics of the CPS data and U.S. minimum wage laws which complicate any empirical analysis on this issue, even one as simple and descriptive as that which is carried out here. First, the minimum wage is set in terms of hourly compensation rates, though many employees are not paid on an hourly basis. Employed individuals in the Outgoing Rotation Groups (i.e., those in their 4th or 8th month of survey participation), are asked whether or not they are paid on an hourly basis. If they respond that they are paid on that basis, they are asked to report their hourly rate. All employed individuals in the ORG are also asked their gross weekly earnings and their usual weekly hours of work. For individuals paid on an hourly basis, we use their hourly wage report as a measure of their wage rate. For employed individuals who do not report an hourly wage, we attempt to infer one by using the standard procedure of dividing the gross weekly wage by their reported usual hours of work. 2 Since individuals whose wages are inferred from their report of gross weekly wages and usual hours are likely to have a noisier measure of their "true" rate of hourly compensation, we are less likely to observe them clustered tightly around or exactly at the prevailing minimum wage, even when that is their true "target" hourly compensation rate. This problem provides another rationale for focusing attention on young labor market participants, since they are much more likely to be paid on an hourly basis than are older workers. 13

The second issue to which we would like to draw the reader's attention is

<sup>&</sup>lt;sup>12</sup>This procedure fails when usual weekly hours are not reported, which they are not when individuals report that they have no set weekly work schedule.

<sup>&</sup>lt;sup>13</sup>In the 1997 March CPS sample we have drawn, 83.7 percent of employed individuals report being paid on an hourly basis, while in the 1998 March CPS sample the corresponding percentage is 84.1

that of proxy respondents. When CPS interviewers contact a household, one individual in the household provides all of the information for each person living in it. This person is often the head of the household or the spouse of the head. Since many minimum wage workers live as a dependent in someone else's household, often their parents', the measurement problems we referred to in the previous paragraph are likely to be exacerbated. While these measurement problems significantly reduce the appeal of the CPS, it remains the best large scale and representative survey of the U.S. population that can be used to study minimum wage effects on labor market outcomes.

In the second stage of our empirical analysis, we construct an "event study" that attempts to determine whether there were any discernible effects of the minimum wage change between March 1997 and March 1998 on the labor market status of individuals who appear in both samples. Since the CPS does not provide unique individual-level identifiers that would allow researchers to match individuals across years in a straightforward manner, a more circuitous procedure must be utilized. We begin by matching household identification numbers across March 1997 and March 1998; the household identifier is unique so that errors in matching introduced at this stage should be almost non-existent. We perform the person matching as follows. When we find a household-level match between the two years, for each individual in the household in 1997 we determine whether there is anyone in the same household in 1998 who is (1) of the same sex and (2) zero to two years of age older. If any individual in the 1998 household satisfies those two conditions, we say that they are the same person. Of course, the presence of same sex twins, for example, will cause problems, but it is likely that the success rate of this matching procedure is quite high.

#### 4.1 Cross-Sectional Wage Distributions

We begin by presenting histograms of cross-sectional wages for the unmatched sample in March 1997 and March 1998, which are contained in Figure 4.<sup>14</sup> In each figure we have drawn vertical lines at the wage rates 4.75 and 5.15 for reference purposes. One feature of both of the figures that is immediately apparent is the large number of spikes. These spikes tend to occur both at the minimum wage (i.e., 4.75 in 1997 and 5.15 in 1998) and at other points which we strongly suspect to be the result of reporting error.

<sup>&</sup>lt;sup>14</sup>We do not use any "smoothers" on these histograms by choice. Since the model underlying our analysis is predicated on the wage distribution not being everywhere continuous, the use of such devices would not be consistent with the theory, hence our criticism of the continuity assumptions utilized in Dinardo et al (1996).

By way of illustration we have constructed the following small table of the proportion of each sample who give a wage report exactly equal to one of five possible values.

	Proportion	
Wage Rate	1997	1998
4.75	.061	.006
5.00	.114	.053
5.15	.003	.060
6.00	.083	.100
7.00	.057	.084

The wage rate 5.00 is the modal value of the 1997 hourly wage distribution and the wage rate 6.00 is the modal value for 1998. In both cases, these happen to the integers immediately above the current minimum wage, but whether this is simply a coincidence or not is difficult to know. Even though we would claim that these results suggest the importance of rounding error in the data, it is important to note that the hourly rate of 4.75 is the third most commonly reported value in 1997 and 5.15 is the third most commonly reported value in 1998. We would argue that neither of these numbers, particularly 5.15, is a natural focal point for someone reporting a wage rate they are unsure of or wish not to reveal. We take this as indirect evidence that the mass point at the minimum wage is a "real" one in both years. 15

From the above table and the histogram, we note that there were some shifts in the wage distribution between the two years. The mass point at the minimum wage in the two periods is essentially constant at 6 percent. In addition, the there might be taken to be some visual evidence that above the value 5.15 the distribution has shifted towards the right tail between the two years. We shall now rigorously examine this impression.

We begin our by looking at the relationship between the empirical c.d.f.s in March 1997 and March 1998. From Corollary 4, we know that if  $\hat{F}_{98}$  does not FOSD  $\hat{F}_{97}$ , then the increase in the minimum wage from \$4.75 to \$5.15 actually decreased welfare. To compute the relevant empirical c.d.f.s, we used all hourly wage observations from March 1997 that were greater than or equal to \$4.75 and all hourly wage observations from March 1998 that were greater than or equal to \$5.15. Figure 5.a contains the plots of the empirical c.d.f.s for the two years which were constructed from these

<sup>&</sup>lt;sup>15</sup> For allowing us to make such an argument we are grateful to the U.S. Congress, which has chosen not to set the non-farm or unified minimum wage at an integer value since 1975 (when the nonfarm minimum wage was \$2.00 for a one year period).

wage observations, and Figure 5.b contains the differences in the c.d.f.s [i.e.,  $\hat{F}_{98} - \hat{F}_{97}$ ]. We see that for all values of  $w \geq 4.75$ ,  $\hat{F}_{98} \leq \hat{F}_{97}$ . Without conducting formal tests for FOSD, we think that the evidence is relatively compelling for the presumption that the new wage distribution first order stochastically dominates the old. However, from this observation we cannot conclude the individuals on the supply side of the market were in fact better off in 1998 than they were in 1997.

We now turn our attention to the detection of spillover as a result of the new minimum wage. We utilize the Kolmogorov-Smirnov Two Sample test after restricting both samples [1997 and 1998] to include only wage observations above the new minimum [which was 5.15 in this case]. The results are presented in Figure 6. In the top panel, we have graphed the conditional c.d.f.s for the two years. There are notable differences between the two, which may be easier to view in the bottom panel where we plot  $\hat{F}_{98}(w|w>5.15) - \hat{F}_{97}(w|w>5.15)$ . If the differences were less than 0 for all values of w>5.15, then the conditional distribution of wages greater than 5.15 (or at least the estimate of it) would first order stochastically dominate the same distribution for 1997. While this is true for most values of w>5.15, it is not true for all. Therefore, a first order stochastic dominance relationship does not seem to hold, but it does seem that the conditional distribution is 1998 is more skewed toward higher values than is the 1997 conditional distribution.

We conducted a formal Kolmogorov-Smirnov test on the distributions as was described above. The maximum distance between the two estimated conditional c.d.f.s is .0418 in absolute value. Given that our degrees of freedom parameter is 602, <sup>16</sup> we found that the probability of a value of .0418 under  $H_0$  is .8814. According to the K-S Two Sample test, there is no strong indication that the conditional distributions above the 1998 minimum wage level changed in any manner.

#### 4.2 Empirical Analysis using the Matched CPS Sample

In this section we utilize the matched CPS sample in an attempt to determine something about the welfare effect of the minimum wage change in September 1997. In describing the CPS data, we noted that it is not possi-

$$\sqrt{\frac{1061 \times 1393}{1061 + 1393}} \approx 602$$

 $<sup>16 \</sup>text{ We had } n_1 = 1061 \text{ and } n_2 = 1393, \text{ so that}$ 

ble to be absolutely sure that we have accurately matched individuals from the March 1997 and March 1998 samples, though our error rate should be small. More problematic for the utilization of the results which were derived in Section 3.3 is the inability to determine whether or not the individual is working at the same job in the two periods. This is primarily due to the fact that the CPS does not collect any information on the length of time individuals have been employed by their current employers. It is not possible to convincingly circumvent this problem, and our "solution" is admittedly problematic. We will think of individuals as being at the same job in the two periods if the industrial and occupational classification of their job is the same in March 1997 and March 1998. In determining whether they are the same, we use a relatively crude classification system that distinguishes between about 15 occupational and 20 industrial categories. While we could have utilized three-digit occupation and industry codes, we felt that reporting error, especially given the problem of proxy respondents, would have resulted in too few individuals classified as "stayers."

To utilize the analytic results from Section 3.3, we restrict our attention to matched cases in which the individual is employed both in March 1997 and March 1998 and is paid more than \$4.75 an hour in 1997 and more than \$5.15 an hour in 1998. After imposing our matching and selection criteria, we were left with a total of 245 cases. Of the 245 cases, 37.5 percent were classified as being in the same major industry and occupation groups in the two years. We will somewhat loosely refer to this group as "stayers," bearing in mind all the caveats which have been mentioned. A variety of moments of the sample wage distributions of movers and stayers are presented in Table 1.

Using our result from Proposition 9, we see that the positive mean wage change among the group of stayers implies that the minimum wage change had a positive welfare effect in the population. Of course, this interpretation heavily relies on the stationarity assumptions of the model, which are highly questionable given the youth of the sample. However, it is interesting to note that the mean wage change is greater for stayers than for movers, a result not always found in research on mobility and wage determination.<sup>17</sup> As was discussed in Section 3.3, if the welfare of individuals did increase after

<sup>&</sup>lt;sup>17</sup>To generalize, researchers using U.S. data often find that wage growth is greatest for "voluntary" movers and smallest for "involuntary" movers, with stayers having intermediate levels of wage growth. Since we would suspect that our subsample of movers contains a large proportion who move "voluntarily," we do not have any reason to expect this empirical result on the basis of a model of efficient separations. See Flinn (1986,1997), for example, for further discussion of these issues.

the minimum wage change, we could find the mean wage difference of the movers to be of any sign, so the fact that it is positive but smaller than that of the stayers is not particularly informative for our purposes.

Though the positive sign of the mean wage change for our reference group is positive, we do find that the size of the increase is not consistent with the implication of our model that is given in Corollary 12. The increase of approximately 1 dollar in the mean wage of job stayers is over 250 percent greater than the upper bound on the change implied by the model.

Not surprisingly, the implication of Corollary 10 [i.e., no variance in wage changes among stayers] is clearly refuted. We find that the standard deviation of wage differences in the subsample of stayers is 2.617 as opposed to its theoretical value of 0. Nonetheless, the variance of wage differences among movers is far less than it is among stayers [where it is 5.011], which is consistent with our theoretical analysis. The main reason for the large difference is the correlation between 1997 and 1998 wage rates. In the sample of movers this correlation is only .279 whereas in the sample of stayers it is .752.

While the stationarity assumptions underlying this analysis are surely suspect, we might cautiously say that our results are not inconsistent with the minimum wage change of September 1997 having had a beneficial effect on all labor market participants in this age range, but it is the case that the distribution of wage changes fails to satisfy two of the strong predictions of the model.

#### 5 Lessons from Simulations

The empirical evidence on the impact of changes in minimum wages on the wage distribution is mixed, particularly that gathered from the comparison of cross-sectional wage distributions. Comparing wage distributions in March 1997 and March 1998, it appears that the mass point at the original minimum wage of 4.75 has been "transferred" to the new point of 5.15. Visually, there were clearly changes in the wage distributions in their lower tails. We found no strong evidence that the conditional distributions above the new minimum wage of 5.15 changed in any manner at all. In this sense we found no evidence of what we formally defined as spillover.

In this section we wish to consider whether our empirical findings from the comparison of cross-sectional distributions can be taken to imply that the minimum wage change between March 1997 and March 1998 had no beneficial effect on labor market participants. We also wish to consider whether, had we found significant impacts on wages and in the "right" direction, we would have been justified in assuming that the minimum wage change was beneficial.

In conducting this exercise, we will utilize as a welfare measure the value of search given a minimum wage of m, which we motivated in Section 3. The simulation looks at the cross-sectional wage distribution when all agents are in the population are identical, in the sense of inhabiting the same labor market environment. We performed the exercise once under the assumption that the matching distribution was negative exponential and the other time under the assumption that the G was log normal. Recall that since the density of the negative exponential has the separability property given in Proposition 6 (condition 2); there is no spillover effect of minimum wage changes. Since the log normal density does not have this property, spillover effects of minimum wage changes generally will be observed in this case. The parameter values assumed for the labor market environment in the two cases are:

Distribution
Parameter Exponential Log Normal

_ 011011110001		
λ	.2	.2
$\eta$	.05	.05
ρ	.003	.003
b	0	0
α	.35	.35
$\mu$	.2	1.2
$\sigma$	-	1

where under the exponential assumption,  $g(\theta; \mu) = \mu \exp(-\mu \theta)$  and under the log normal assumption  $g(\theta; \mu, \sigma) = (2\pi)^{-.5} (\theta\sigma)^{-1} \exp(-\frac{1}{2} \left(\frac{\ln(\theta) - \mu}{\sigma}\right)^2)$ . Most of the parameter values are similar to those that have been obtained in initial attempts to estimate the equilibrium model using CPS data as reported in Flinn (1999). The flow parameters should be thought of as measured in monthly units; thus the assumption that  $\lambda = .2$  implies that the average duration between job offers to an unemployed searcher is 5 months and the dissolution rate of .05 implies that jobs last 20 months on average.

We assume that the current minimum wage is 5, which is a binding minimum wage under both distributional assumptions. We find that under the log normal distributional assumption, the welfare value associated with m=5 is equal to 3.704, while under the exponential it is 3.474 [note that it is not meaningful to compare these two values]. Since the minimum wage

is binding in both cases, we know that the observed wage distribution will have a spike at 5. This is illustrated in the plots of the respective c.d.f.s which appear Figures 7.a and 7.b.

We now consider the impact of imposing one of two alternative minimum wages on the labor market [where the labor market is summarized by our table of values above]. The first alternative consists of raising the minimum wage by 50 percent, to 7.50, while the second is an even more radical change of 100 percent, to 10.00. The welfare values associated with each of the six cases considered is

 $\begin{array}{ccc} & \textbf{Distribution} \\ m & \textbf{Exponential} & \textbf{Log Normal} \end{array}$ 

5.00	3.474	3.704
7.50	3.604	3.789
10.00	3.418	3.658

We have deliberately chosen parameter values and minimum wage rates so as to attain the result that while a minimum wage change to 7.50 is beneficial under either distributional assumption, an increase to 10.00 results in a lower level of welfare than under the *status quo* of 5.00.

The plots of the wage c.d.f.s under the alternative minimum wage levels are presented in 7.c-7.f. As we know from the model structure, the spikes at the minimum wage get progressively greater as the minimum wage is increased. However, it is clear that the underlying welfare level is not monotonically increasing in the size of the spike, so this is not a useful criteria to use in judging the benevolence of a minimum wage change.

We have graphed the differences in the cumulative wage distributions associated with the proposed new minimum wages of 7.50 and 10.00 and that associated with the current minimum wage of 5.00 in Figure 8. In all four panels we observe that the new wage offer distribution stochastically dominates the old one. As we know, welfare as in fact only increased in two of the four cases, however.

Figure 9 contains ratios of the conditional c.d.f.s associated with the two proposed new minimum wages to the conditional c.d.f. associated with the baseline minimum wage under both distributional assumptions. Figures 9.b and 9.d correspond to the negative exponential case. The equality of the conditional distributions under this distributional follows from our analytic results above. The important point to note in this case is that the absence of spillover, as we have formally defined it, does not indicate the absence of welfare effects in the population at large. We know that in the case represented in Figure 9.b, although there was no spillover when moving

from m=5 to m=7.50, there was a positive welfare gain. Conversely, the case of no spillover represented in Figure 7.d corresponded to a worsening of the welfare of population members. The lesson from this is that when the conditions of Proposition 6 are satisfied, changes in the conditional wage distributions cannot reveal anything about fundamental welfare changes, once again, as we have defined it.

Under the log normality assumption, we know from Proposition 6 that the conditional c.d.f.s will only be proportional if the values of search under the different minimum wages are the same, which they are not. Figures 9.a and 9.c confirm the fact that spillover exists in this case. We also note the following interesting result. The graph in Figure 9.a plots the following ratio:

 $\frac{F_2(w|w>m')}{F_1(w|w>m')},$ 

where the conditional cumulative distribution function in the numerator corresponds to the regime in which the minimum wage is set at 7.50 and the conditional c.d.f. in the denominator corresponds to the regime in which the minimum wage is set at 5.00. The fact that this ratio is monotonically decreasing from a value greater than 1 and asymptotically approaching 1 from above indicates that the conditional c.d.f. associated with m=5 first order stochastically dominates the conditional c.d.f. associated with m=7.50. While one might interpret this result to imply that the conditional wage offer distribution associated with m=5 is "better" than the one associated with m=7.50, we know that this is not the case. Figure 7.c demonstrates the converse result. In that case, the conditional wage distribution associated with m=10 first order stochastically dominates the one associated with m=5, however, the welfare level associated with the "dominated" conditional wage distribution is higher.

#### 6 Conclusion

While it is tempting to infer the welfare effects of minimum wage changes from empirical observations on pre- and post- change wage distributions, in this exercise we have attempted to point out the hazards of doing so. We have focused on wage distributions in this paper, but this statement applies with equal force to the case in which the lack of change in employment levels following a minimum wage increase is taken to imply welfare increases. The welfare criterion utilized in this paper, which is motivated by a simple equilibrium matching and bargaining model, reflects both employment prob-

ability and wage distribution effects of minimum wage changes and hence is preferable to any measure which takes into account only employment or wage information. While the value of the welfare measure we have chosen is open to question, we would argue that whatever measure is finally chosen, a formal model of the labor market is required in order to meaningfully interpret minimum wage impacts on labor market outcomes.

The small empirical application we have presented usefully summarizes the general points we wish to make. First, the fact that the wage offer distribution in 1998 first order stochastically dominates the 1997 wage offer distribution does not necessarily imply an increase in welfare. Second, while we found no evidence of spillover resulting from the minimum wage increase of September 1997, within the context of our model this could only be taken to imply that there were no welfare effects of the minimum wage increase if the matching distribution satisfied condition 2 of Proposition 6. To determine whether or not this is the case requires that specific tests be conducted using information from the wage distribution above the minimum or that the equilibrium model be directly estimated and tested. Third, we showed that the direction of wage changes for individuals who worked at the same job both before and after the minimum wage change and who were paid more than the relevant minimum wage in each period was consistent with welfare gains under the assumptions of our model. Using such data is perhaps the most straightforward way to assess the direction of welfare effects, but ideally one would like to adapt such a procedure to allow for limited forms of nonstationarity and population heterogeneity. Fourth, we have demonstrated that employment rate declines are perfectly consistent with increases in welfare. Finally, we have shown that the existence of spillover effects does not imply that a given minimum wage change was beneficial. Spillover can be good or bad, and can only be judged as beneficial within a particular model of the labor market.

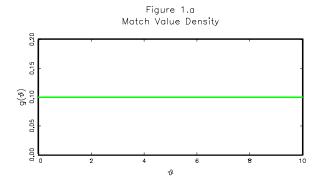
Table 1 Selected Sample Moments Matched CPS Samples, March 1997-March 1998

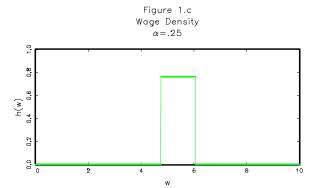
	Same Occ-Ind	Diff. Occ-Ind
$\overline{w}_1$	7.678	7.747
$\overline{w}_2$	8.692	8.353
$\overline{w}_2 - \overline{w}_1$	1.015	.606
$\hat{\sigma}_1$	3.298	4.743
$\hat{\sigma}_2$	3.941	3.411
$\hat{\sigma}_{1,2}$	9.774	4.514
$\hat{ ho}$	.752	.279
$\hat{\sigma}_{w_2-w_1}$	2.617	5.011
N	92	153

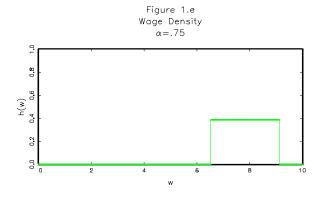
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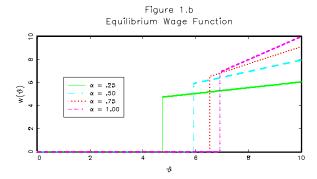
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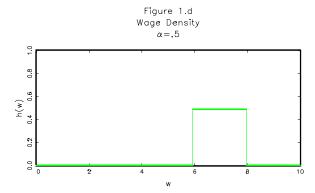
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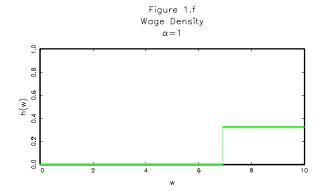


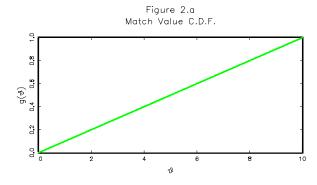


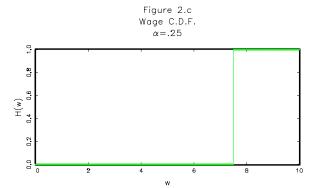


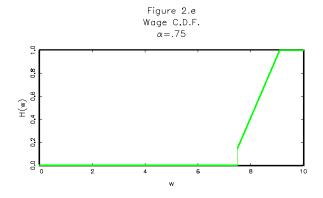


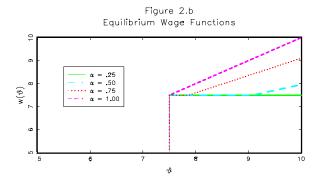


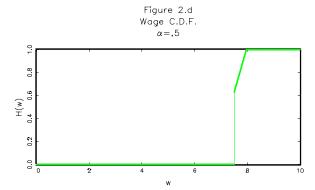


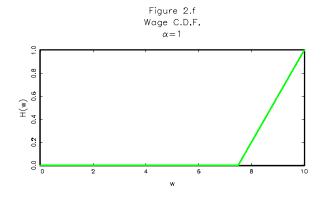


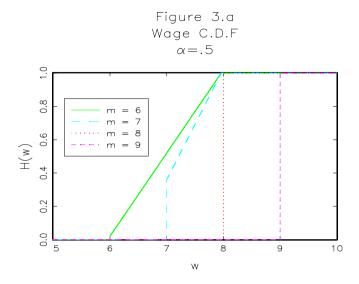


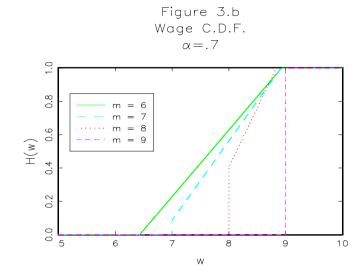


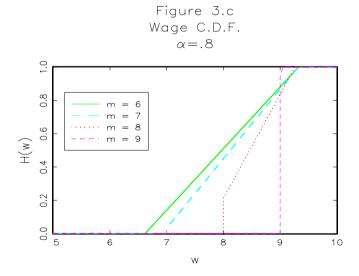












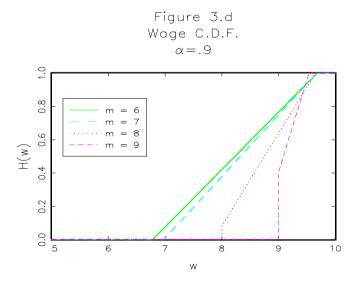


Figure 4.a Histogram of Hourly Wage Rates All Employees 16-24, March 1997

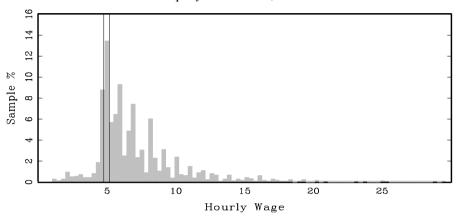
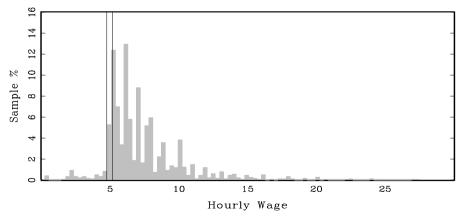
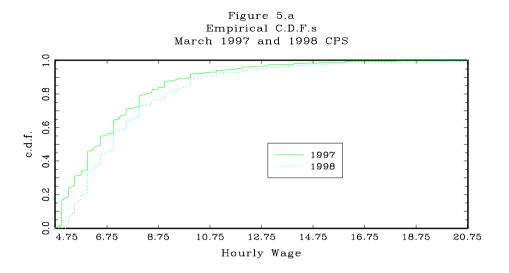


Figure 4.b Histogram of Hourly Wage Rates All Employees 16-24, March 1998





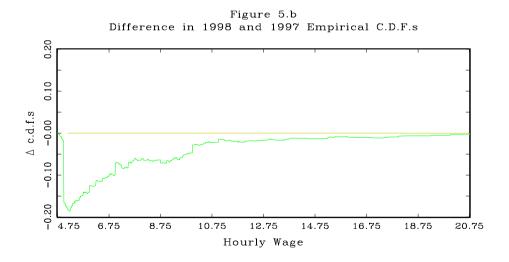
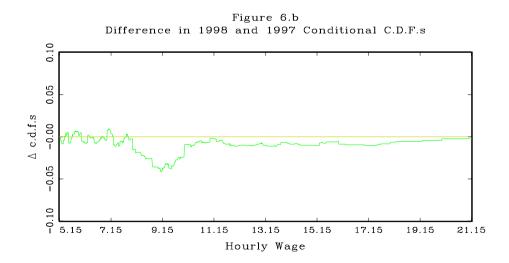
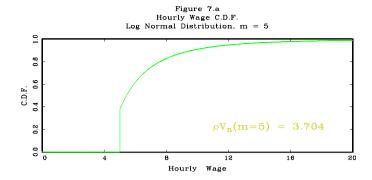
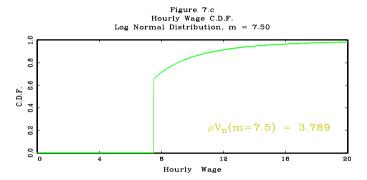
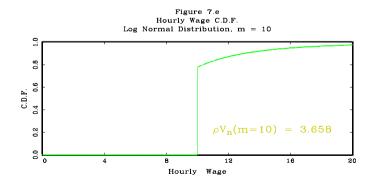


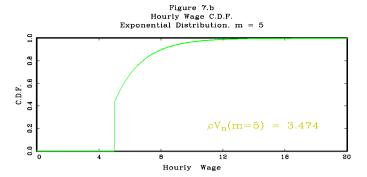
Figure 6.a Empirical Conditional C.D.F.s March 1997 and 1998 CPS 0.8 9.0 c.d.f. 1997 1998 0.2 5.15 7.15 9.15 11.15 13.15 15.15 17.15 19.15 21.15 Hourly Wage

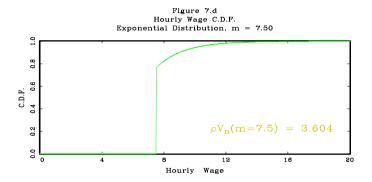












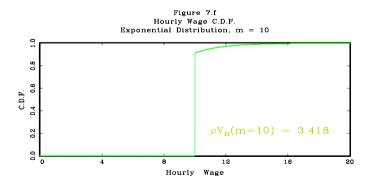
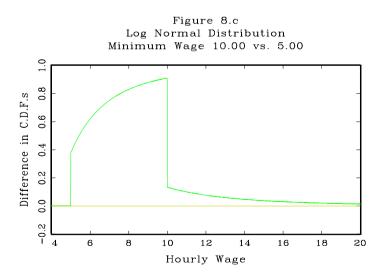
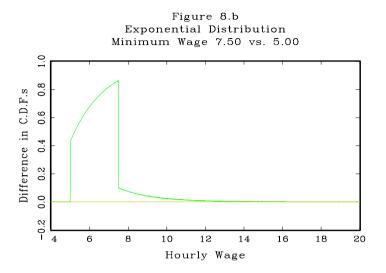
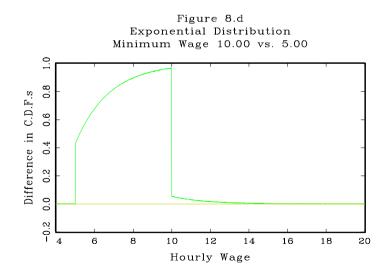


Figure 8.a Log Normal Distribution Minimum Wage 7.50 vs. 5.00 9.0 Difference in C.D.F.s 9.0 0.0 ≈.0 4 10 12 18 20 6 8 14 16 Hourly Wage







Log Normal Distribution
Minimum Wage 7.50 vs. 5.00

Hourly Wage

0.980

Figure 9.a

