Unlocking water markets: an experimental approach Joseph Cook^a and Sergey Rabotyagov^b

UNIVERSITY OF WASHINGTON, ^a EVANS SCHOOL OF PUBLIC AFFAIRS, ^b SCHOOL OF FOREST RESOURCES

Introduction

Evans

School

^{of} Public Affairs

UNIVERSITY OF WASHINGTON

Water markets - the lease and sale of water rights between willing buyers and willing sellers - have long interested economists. They have the potential to increase the efficiency of water use by moving water from lower-valued to higher-valued uses and increasing the incentive for irrigation efficiency. Despite the enthusiasm of economists, water markets have largely generally failed to develop in the western U.S., and indeed in most of the world (Young 1986, Brewer et al. 2008, Donohew 2009).

There are a number of possible explanations, including legal uncertainty surrounding water rights and fear of discovery, high transaction costs, potential third-party effects, and opposition from irrigation districts. We explore one potential reason that we feel has received less attention in the economics and policy literature: farmers as sellers may have preferences for different elements of a water market transaction that are not captured in the relative comparison of their profits from farming and their profits from agreeing to a deal.

Objectives

What elements of the institutional context of a water market trade (specifically a 1-year lease) are most important to senior water rights holders? **Do irrigators** (as sellers) prefer....

- to lease to other irrigators over environmental or municipal buyers?
- to lease their water rights for only part of the growing season (split season leases)?
- to lease through a non-profit water bank or a staterun bank?

If so, what compensating differentials (premia) might the irrigators demand for different leasing scenarios?

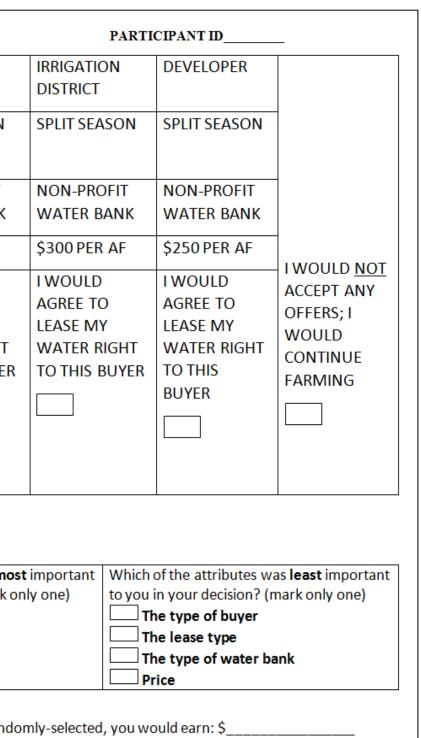
Finally, do experiments using student participants, the typical participants in existing water market experiments, give comparable results? We focus only on the irrigator results in this poster.

We recruited 49 irrigators with Figure 1. Study senior water rights in the upper location: Yakima River Yakima River Basin in Basin, WA Washington state to participate in a series of experimental auctions. These auctions asked participants to imagine that they owned and operated a 100-acre timothy hay farm with a given level of net revenue (i.e. an induced value design). Participants then reacted to series of offers for 1-year leases 10 20 30 MILES 10 20 30 KILOMETERS from hypothetical buyers where Source: USGS several attributes of the lease varied across tasks (Figure **2**). We randomly chose one of the ~ 20 choices and paid participants in cash based on the earnings of their hypothetical farm in that round. We replicated the experiment with 38 UW undergraduates, though with lower cash payments.

Figure 2. Sample experimental choice

| POTENTIAL | DEPT OF |
|---------------|---|
| BUYER | ECOLOGY |
| LEASE TYPE | FULL SEASON |
| INSTITUTION | NON-PROFIT |
| | WATER BANK |
| PRICE | \$270 PER AF |
| | IWOULD |
| | AGREE TO |
| | LEASE MY |
| | WATER RIGHT |
| | TO THIS BUYE |
| | |
| | |
| to you in you | e attributes was m ur decision? (mark be of buyer use type be of water bank |
| lf th | is round were ran |

Methods



Results

We analyze the data using a random parameters logit (RPL) approach. We specify the following model, where V_0 is the indirect utility of rejecting a lease offer and continuing to farm and V_i is the indirect utility of accepting the lease:

> $V_j = \beta_j + \beta_{ss} SPLIT_j + \beta_p PAY_j + \beta_{p2} PAY_j^2$ + $\beta_{rp}RisAvers \cdot PAY_i + \beta_{np}NonProfitBank_i$

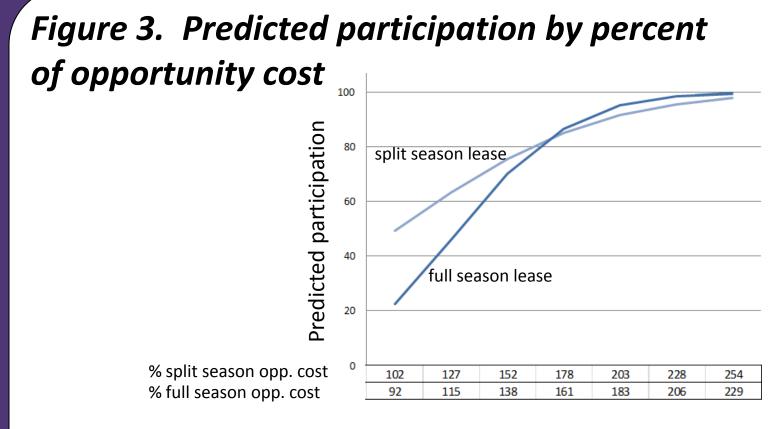
 $V_0 = \gamma_0 + \gamma_{RISK} RiskAvers + \gamma_{2ND} SecondYr$ $+ \gamma_{R2} RiskAvers \cdot SecondYr + \gamma_{AGE} AGE$ $+ \gamma_{MALE} MALE + \gamma_{EDUC} EDUC$ $+ \gamma_{FARM}FARMNOW + \gamma_{MKTEXP}WM + \gamma_{AR}AGE$ · RiskAvers

We find that non-monetary attributes are important to participants. Sellers prefer to lease to another irrigation district rather than the Dept of Ecology, or (especially) a developer. They prefer split-season leases. They are less likely to accept a lease if they are currently farming, and more likely to accept if they are younger, have water market experience, or have higher levels of education.

Table 1. Choice modeling results

| | Multinomial logit | | Random param | |
|-----------------------------|------------------------|-----------|-----------------------|----|
| Coefficient | Estimate | Est./s.e. | Estimate | Es |
| Lease characteristics | · | • | · | • |
| Irr. District | 0.32** | 2.02 | 0.62* | 1. |
| Developer | -0.77*** | -3.91 | -1.39*** | -4 |
| Split season (β) | 1.13*** | 7.02 | 2.19*** | 4. |
| Split season (σ) | | | 3.76*** | 3. |
| Offer price (β) | 0.12*** | 3.67 | 0.21*** | 3. |
| Offer price (σ) | | | 0.018 | 1. |
| Offer price ² | -4.1E ^{-4***} | -2.62 | -6.0E ^{-4**} | -2 |
| Nonprofit bank (β) | 0.064 | 0.47 | 0.22 | 0. |
| Nonprofit bank (σ) | | | 0.033 | 0. |
| Opt-out (ASC) | 1.75 | 0.65 | 3.16 | 0. |
| Respondent characte | eristics | | | _! |
| Risk aversion (β) | 1.33*** | 2.99 | 1.81 | 1 |
| Risk aversion (σ) | | | 0.64*** | 2. |
| 2 nd year of hay | 2.16** | 2.24 | 4.79* | 1. |
| Risk * 2 nd year | -0.34* | -1.70 | -0.56 | -C |
| Risk * offer price | 0.0037 | 1.52 | 0.0064 | 1. |
| Age | 0.16*** | 4.33 | 0.32*** | 2. |
| Male | -0.28 | -1.15 | -0.95 | -1 |
| Educ | -0.57*** | -6.39 | -1.31*** | -3 |
| Farm | 0.46 | 1.56 | 1.49* | 1. |
| Water Mkt Exper. | -0.86*** | -2.92 | -1.96** | -2 |
| Age*Risk | -0.023*** | -3.36 | -0.039* | -1 |
| Log likelihood | -525.28 | | -524.4 | |

Notes: n=49 irrigators, 756 total choice observations. Includes data from both single buyer and multiple buyer rounds. * denotes significance at the 10% level, ** at 5%, and *** at 1% levels of significance. Excluded categories: Dept. Ecology as buyer.



NIVERSITY of WASHINGTON

School of Forest Resources

Table 2. Average premia required to make offer j_1 as attractive as offer j_0

| | Ecology, | Irr. | Irr. | Developer, | Developer, | | |
|-------------------------------|----------|-----------|-----------|------------|------------|--|--|
| j ₀ J ₁ | Full | District, | District, | Split | Full | | |
| | | Split | Full | | | | |
| Ecology, Split | \$17.47 | -\$4.48 | \$12.19 | \$10.69 | \$30.42 | | |
| | (26.9%) | (-6.9%) | (18.8%) | (16.4%) | (46.8%) | | |
| Ecology, Full | 0 | -\$19.04 | -\$4.48 | -\$5.77 | \$10.69 | | |
| | | (29.3%) | (-6.9%) | (-8.9%) | (16.4%) | | |
| Irr. District, | | 0 | \$17.47 | \$15.88 | \$36.98 | | |
| Split | | | (26.9%) | (24.4%) | (56.9%) | | |
| Irr. District, | | | 0 | -\$1.34 | \$15.88 | | |
| Full | | | | (-2.1%) | (24.4%) | | |
| Developer, | | | | 0 | \$17.47 | | |
| Split | | | | | (26.9%) | | |
| | | | | | | | |

Conclusions

Using a sample of potential water market participants, we find that several non-price attributes of a water market contract matter, and that the irrigators demand a different premium, depending on the water contract offered. Agriculture-to-agriculture water transfers occurring in the later part of the growing season appear to have the highest potential for success. These results could be embedded in an hydroeconomic model of possible water market activity for the Basin.

Bibliography

Brewer, J., R. Glennon, et al. (2008). "Water markets in the West: Prices, trading, and contractual forms." <u>Economic Inquiry</u> **91-112**.

- Donohew, Z. (2009). "Property rights and western United States water markets." Australian Journal of Agricultural and Resource Economics 53: 85-103.
- Young, R. A. (1986). "Why are there so few transactions among water users?" American Journal of Agricultural Economics December: 1143-1151.

Acknowledgments

he research was funded by the Environmental Institute at the University of Washington's College of the Environment. We would like to thank Mary Ann Rozance, Lily Hsueh, Sean Trimble and Kyle Schoenfeld for excellent research assistance, as well as Steve Fransen, Bob Barwin, Steve Malloch, Michael Garrity, Jason McCormick, Rick Dieker, Jim Trull, Ron Van Gundy, Anna Lael, Ann Root, Tom Ring, Dale Bambrick, Derek Sandison, and Wendy Christensen for helpful discussions. All opinions and any remaining errors, however, are ours alone

neters logit st./s.e. .93 4.18 .43 .57 .06 .44 2.04 .03 0.03 .461 .43 .70 .72 0.99 .41 .80 1.41 3.87 .88 2.30 1.94 524.47