### ECONOMIC ANALYSIS GROUP DISCUSSION PAPER

### **Electricity Restructuring in China:** The Elusive Quest for Competition

by

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### **Abstract**

The continuation of China's remarkable economic growth will depend on continued increases in electricity supply. China has commenced a program of electricity sector restructuring, with the announced aim of relying on markets and competition to provide incentives for attracting private investment and encouraging efficiency. However, a close examination of the generation markets being created suggests that truly free wholesale prices are likely to be both high and volatile. This may be the reason that these prices have not yet been freed – and it may not bode well for true market liberalization in the future.

Keywords: electricity restructuring, competition, China

JEL codes: L94, O13, P28, Q48

### 1.0 Introduction

The continued success of China's rapidly growing economy and the accompanying economic reforms will depend in no small measure on continued growth in the electricity sector. In an effort to attract private investment into the sector – especially the generation component of the sector – and to insure the efficient use of that investment, the Chinese government has undertaken a major and fundamental electricity sector restructuring, including the now standard reform strategy of the separation of the assets and operations of generation from those of transmission and distribution. The contemplated outcome includes a generation sector characterized by independent enterprises competing among each other for access to the transmission grid and so for customers, with free wholesale prices both insuring that the most efficient generation assets are called into production and providing a return to the owners of those assets.

However, it is not at all clear how realistic or likely this contemplated outcome is, either politically or economically. Politically, the Chinese government has so far been unwilling to allow either wholesale or retail electricity prices to increase in line with increases in costs, most notably increases in the price of coal; as in Russia, for example, the government has continued to regard the prices of electricity and other public services as a weapon for fighting inflation rather than as a mechanism of resource allocation. Economically, certain aspects of the electricity sector that are not likely to change quickly – especially the heavy dependence on coal generation and the limited interregional transmission capacity – may render generation competition difficult, volatile, and ineffectual at achieving the goals of restructuring.

In this paper we outline the basic inherited structure of the Chinese electricity sector as well as the overall reform plans and the progress achieved to date. We then examine closely the six primary regional markets that are considered by the government as likely to be the loci of wholesale competition when it appears. We discuss why competition may be ineffective in these markets and consider policies with the potential to make beneficial reform outcomes more likely.

### 2.0 The Chinese Electricity Sector

### 2.1 Background

The Chinese electric power industry has grown into the second largest in the world, with installed capacity rising from 1.85 GW in 1949 to 713.29 GW in 2007, an average annual growth rate of 10.8 percent. The vast majority of generation plants are either coal powered – almost 78 percent of total capacity in 2007 – or hydro powered – over 20 percent. Nuclear plants account for only about 1 percent of capacity. Although the Chinese electricity industry has been expanding dramatically, per capita installed capacity is still at a low level of 0.5 KW, and per capita annual electricity consumption in

<sup>&</sup>lt;sup>1</sup> See the websites of the China Electricity Council, <u>www.cec.org.cn</u>, and State Power Information Network, <u>www.sp.com.cn/zgdl/dltj/default.htm</u>.

2006 was only around 2149 KWh.<sup>2</sup> In the long run, a massive expansion of power infrastructure will still be needed if average consumption is to approach world levels.

When China began its transformation from a centrally planned to a market-oriented economy in 1978, the already rapidly growing demand for electricity suggested the crucial nature of reforms in the electricity sector. However, electricity has been one of the last sectors for the introduction of, and reliance on, market mechanisms. The shortage of public funds and the desire for a separation of government administration from business were the main political reasons to launch the reforms in the electricity sector. In particular, the central government wanted to encourage rapid infrastructure expansion and improvement of power generation efficiency in the reforms undertaken after 1986. As the reforms are still ongoing, it is impossible to draw a simple conclusion regarding their success; there are still many challenges confronting Chinese electricity policymakers.<sup>3</sup>

One important issue going forward will be the strengthening of the rule of law in general and of regulation and competition law in particular. On August 31, 2007, China passed its first comprehensive antimonopoly law (hereinafter the Law), to become effective on August 1, 2008. How to get regulatory regimes aligned with the current framework of the Law will be a serious challenge for policymakers. An independent competition commission is to be set up under the State Council to assume the main responsibility for investigating possible anticompetitive conduct. However, the Law does not state clearly how it will be applied in regulated industries. In addition, as the Chinese electricity industry was originally operated by the provincial governments, their residual controls "die hard". Even though the market mechanism has been nominally introduced into the reforms and its use is one of the stated main objectives of the policymakers, the central government continues to exercise extensive investment planning and social policy intervention, as well as price controls, in electricity and the other strategic energy sectors. The Law does not state how an enforcement agency is to deal with such an "administrative monopoly", and this raises critical questions regarding its implementation.4

### 2.2 The structure of the Chinese electricity sector

We begin with the introduction of the players in the Chinese electricity market, followed by a discussion of the fuel structure and of the transmission and distribution of the electricity industry. We will also discuss barriers to entry, especially for foreign investors, and pricing policy.

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<sup>&</sup>lt;sup>2</sup> Office of the National Energy Leading Group (2007) at http://www.chinaenergy.gov.cn/news\_20866.html

<sup>&</sup>lt;sup>3</sup> Detailed discussions of the history and current status of Chinese electricity reforms include Berrah, *et al.* (2001), Development Research Center (2002), Xu (2004), Yeoh and Rajaraman (2004), Zhang and Heller (2004), IEA (2006), Xu and Chen (2006), Yang (2006), and State Council (2007).

<sup>&</sup>lt;sup>4</sup> See Zhang and Zhang (2007), Deng and Leonard (2008), and Wen (2008).

### 2.2.1 The players

The incumbent monopoly generator, transmitter, and distributor of electricity, the State Power Corporation (SPC), was broken up in late 2002. The generation assets of the SPC were divided into five generation companies: Huaneng Group, Huadian Power, Guodian Power, Datang Power Group and China Power Investment Company. Each of the generation companies was designed to control no more than 20 percent of China's national generation capacity. The transmission grid was separated from generation operations and then further separated into two power grid operators, the State Power Grid Company and the South China Power Grid Company. Transmission and distribution are to continue to be regulated monopolies, with power supplied from a competitive generation sector.

The State Electric Regulatory Commission (SERC) was established in March 2003 to oversee the power industry and to issue licenses to environmentally qualified operators. SERC is the equivalent of the U.S. Federal Regulatory Energy Commission (FERC), through it is currently limited to regulating only the electricity industry (while FERC covers a wider range of energy industries). It is expected that, over time, other energy sectors will be overseen by SERC. SERC is also in charge of proposing amendments to the electric power law and drafting regulations on competition in the electricity market. It is the first regulatory commission in the public utilities sector, and it is also in the process of helping the seven state-run operators (five generation companies and two power grid operators) to adopt modern corporate governance practices.

The powerful National Development and Reform Commission (NDRC) is the government's primary economic policymaking and planning agency. It is the institution charged with formulating strategic and long-term plans for development of the electricity sector, planning the spatial distribution of major electricity investment projects, and arranging state investment funds for infrastructure. It also examines electricity prices and formulates, monitors, and enforces the government's pricing policy. Allocating tariff regulation to a broad government policy body like NDRC rather than a sectoral regulator like SERC is unique to China. This transitional arrangement may be intended to last only until the SERC has demonstrated the capacity to successfully establish and put into operation electricity markets, in addition to administering its other functions. This arrangement also allows the NDRC to maintain ultimate control over tariffs instead of ceding that power to an independent body before the transitional issues are addressed (e.g. stranded costs and cross subsidies).

The Ministry of Finance (MOF) takes the responsibility of establishing a financial management system, monitoring costs, and carrying out financial inspections for the state-owned enterprises in the electricity sector. It also establishes a taxation policy for the sector.

Other institutions and organizations also participate into the regulatory framework of the electricity industry. The environmental protection agency is the institution that enforces environmental laws, regulations and standards. The technical supervision agency stipulates and enforces technical and safety standards and regulations. The State-Owned Assets Supervision and Administration Commission (SASAC) is responsible for supervising and administrating state-owned assets.

The current market structure of the power industry and its governmental regulatory departments is illustrated in Figure 1.

Electricity demand is dominated by the industrial sector, which accounted for over 75 percent of total power consumption in 2007. Residential and commercial consumption account for just under 11 percent and 9 percent, respectively. Unlike some other developing countries, agricultural consumption of electricity in China is relatively quite small, accounting for only 4 percent.<sup>5</sup>

Some large industrial customers have their own fixed power suppliers for historical reasons. In addition, the NDRC is gradually increasing the freedom of industrial customers to choose particular generation sources in their regions. Especially in Guangdong province, some industry consumers are allowed to organize and build up their own thermal generators. The largest power consumers have more and more power to influence generation decisions.

### 2.2.2 Fuel structure

The Chinese electricity generation market has been experiencing rapid demand growth since the mid 1980s due to both high-speed economic growth and increasing living standards. By 2007, total generation capacity reached 713.29 GW, with system capacity increasing roughly by 60 GW each year between 2003 and 2007. Total generation capacity of 660 GW is projected by the end of the 11th Five-Year Plan (2006-2010) and 1080 GW by 2020.

China is a coal- and hydro-rich country. In fact, it has the world's largest exploitable coal and hydropower capacities. As a result, coal and hydro are the two largest components in the country's electricity generation fuel structure (Figure 2). As of 2007, 77.73 percent of total generation capacity was powered by coal, and 20.36 percent by hydro. In 1992, China introduced nuclear power as part of its fuel structure. As of now, nuclear power contributes only about 1 percent of the nation's total generation capacity. Plans to expand nuclear power have not been very successful due to high costs and lack of funding. However, according to an official of the Electricity Designing Institute of the State Power Corporation, the country's nuclear power generation capacity will grow to 36-37 GW, which will account for roughly 4 percent of China's total generation capacity, by 2020.

Resource development and utilization are major challenges for the Chinese government, since the country's fuel resources are located predominantly in the northern and western parts of the country while major load centers are located in the eastern coastal areas. Although coal-based generation will remain dominant in the near future,

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<sup>&</sup>lt;sup>5</sup> http://www.china.com.cn/economic/zhuanti/08jjbg/2008-01/31/content 9624958.htm.

hydropower will play an increasingly important role in the generation fuel structure. This is largely due to the Chinese government's commitment to develop the relatively underdeveloped hydro-rich western region and the adverse impact that coal generation has on the environment. China also plans to include natural gas in its electricity fuel structure. The capacity of natural gas generation is planed to reach 36 GW by 2010.<sup>6</sup>

### 2.2.3 Transmission and distribution

As of 2000, China had 707,142 km of transmission lines of 35kV and above in operation. Formally there have been seven regional networks (Northeast, Northwest, North, East, Central, South, and Guangdong) and five provincial networks (Shandong, Fujian, Xinjiang, Hainan, and Tibet). Currently, the South China Power Grid controls transmission and distribution networks in the southern regions (Southwest plus Guangdong), while the State Power Grid controls in the rest of the country. The standard frequency of the electricity system is 50 Hz.

In some rural regions, there also exist regional independent distribution companies, which might have their own generation plants or purchase electricity directly from the national grid. These independent distribution companies mainly concentrate in areas where there are small hydro generators. They might also have their own transmission network, where it is not convenient or economical for the national grid to supply energy.

The fragmented heritage of the national transmission grid has made and will continue to make the integration of regional wholesale markets a challenge for the government. Another challenge, in light of the different locations of resources and electricity demand, is the transmission of resources and power broadly from West to East. This is also connected with a broader government policy of increasing development in the West in order to address the widespread poverty there, a policy termed "Open Up the West".

The Chinese government hopes to create a unified national power grid network by 2020. The West-East Electricity Transfer Project, as proposed in the 10th Five-Year Plan, requires the construction of three major west-east transmission corridors: North, Central, and South. The transmission capacity of each corridor is expected to reach 20 GW in 2020.

The North corridor portion of the project covers three regional power networks (Northwest, North and Northeast) and the Shandong provincial power network. This corridor can transmit power up to 620 miles; it is mainly made up of AC transmission lines. The construction and expansion of the North corridor is expected to help the development of Shanxi, west Inner Mongolia, and Ningxia coal power bases.

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<sup>&</sup>lt;sup>6</sup> http://www.hwcc.gov.cn/nsbd/NewsDisplay.asp?Id=166518.

<sup>&</sup>lt;sup>7</sup> A dissenting view suggests that a continued role for the Western provinces as raw materials supplier to the industrial East will only entrench and exacerbate the subsidiary role of the former. See Oakes (2004).

The Central corridor portion covers three regional power networks (Sichuan-Chongqing, Central, and East) and the Fujian provincial power network. It is composed mainly of DC transmission lines and can transfer power between 620 and 1,370 miles. The construction of the Three Gorges, the Jinshajiang, and the Sichuan hydropower stations is the direct result of developing the Central corridor.

The South corridor mainly covers one regional power network (South) and the Hainan provincial power networks. This corridor uses both AC and DC transmission and can send power between 620 and 930 miles. The main purpose of the expansion of the South corridor is to transfer power into Guangdong province, which is one of the major load centers. The development of hydropower stations along several rivers in the South corridor will aid in achieving this goal.

### 2.2.4 Barriers to entry

Although the Chinese government has improved market conditions for investment in the power sector, significant barriers still exist for non-state investors, especially foreign investors. These include

- Risk. Foreign investors perceive higher economic, political, and legal risks than the government acknowledges. Although these investors are generally optimistic about the future market in China, they often mention that the ratio of profitability to risk is higher in other countries.
- Return on investment. Despite its professed desire to rely on market forces, the Chinese government continues to closely regulate electricity generation, generally allowing a 12 to 15 percent rate of return on investment in these and other infrastructure projects. Foreign investors expect higher rates based on the perceived risks mentioned above. Few foreign companies will invest in any large project if return on investment is less than 15 percent, even at their own domestic facilities.
- Complexity. Foreign investors may not be comfortable with, or even familiar with, the complex project-approval process in China. Approval is required from many governmental agencies at different levels, each of which takes time and money. This process is not transparent to newcomers.
- Legal issues. Foreign investors are not confident that the Chinese legal system will be unbiased in the event of a dispute with local counterparts. They also worry about the enforcement of contracts with power grid operators and fuel suppliers. The negotiation of power-purchasing agreements has thus been difficult and time-consuming.<sup>8</sup>
- High tariffs and taxes. Foreign investors expect low import tariffs and tax rates. Import tariffs for power units smaller than 350 MW are 38 percent, though larger units are taxed at only 6 percent. High income taxes also reduce net profit. While the government has reduced import tariffs in recent years, some favorable policies enjoyed

<sup>8</sup> "Broader institutional weaknesses, of which corporate governance, limited contract enforcement, and weak intellectual property rights provide particularly relevant examples, ... endanger future growth, especially in sectors that build on the accumulation and exchange of advanced technologies." (Brandt, Rawski, and Sutton, 2008)

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by foreign investors, including tax deductions and exemption policies, have been abolished.

• Lack of mutual understanding. Chinese and foreign partners often lack a mutual understanding of each other's culture and business practices, hindering cooperative projects. Both sides need more experience cooperating in the electric power market.

For domestic investors, the barriers to entry are not as serious as for foreign investors, because the legal framework of Chinese Electricity Law includes certain provisions designed to facilitate entry. As the NDRC emphasized, for those who apply for the licenses and are technologically adapted to the network, licensing authorities have a maximum of only thirty days for investigation. After this time limit, either the licenses are issued, or the authorities are required to issue refusal announcements and explanations.

### 2.2.5 Price regulation

In order to encourage investment in the late 1990s and early 2000s, the central government established a special tariff paid to all newly developed generators. For older power plants built before 1985 with state grants covering the costs of equipment and construction, the generation price was set by the NDRC in an orthodox way that covered only the operating cost of power plants and transmission and distribution. However, the reformed policy fixed a tariff formula for new generation capacity on a cost-plus basis which guaranteed a 12-15 percent rate of return and offered an accelerated capital repayment schedule, usually over only ten years for plants with a much longer lifetime. The reform acknowledged that electricity produced by new capacity would be more costly than that from the older, nationally financed plants because the latter had incurred no or subsidized capital costs and often benefited from cheaper fuel supplies under central planning. In effect, the new policy allowed wholesale prices to be set individually on the basis of the approved cost of a power plant or even of an individual generating unit. For new plants, nearly as many generation prices were adopted as there were new plants or units. Table 1 illustrates the cost-tariff relationship of one representative power plant in Guangdong Province. Table 2 presents the national averages of these two tracks of generation prices.

In 1999, the SPC began to experiment with wholesale market competition among generators on a very limited basis in six provinces. The experience followed a very crude English power pool model. Typically, each province selected a certain number of power producers to participate in a limited competition that served only a small fraction of market demand. The bulk of demand continued to be met by the planned dispatch, with reductions in dispatch caused by oversupply allocated to all power producers in proportion to their existing generation. Even power companies with power purchasing agreements (PPAs) were forced to reduce their contracted off-take hours. Essentially, the power generators forced to participate were the twelve largest independent power producers (IPPs). For each, the total power capacity was divided into a contractual amount and a smaller (typically 10 percent) that was forced to compete. The contractual amount was dispatched as usual every day at the politically set price. The 10 percent

beyond the contractual amount was bid into the grid at market price. The IPPs were free to make their own decisions whether to compete or not on a daily basis.

Simulation of competition began in July 2000, with no actual financial settlements. The experiment of wholesale market competition was generally inconsequential because its scope was extremely limited and the experiment was halted as soon as the power markets became tighter in 2001, alleviating the pressure on power producers to lower prices or compete for dispatch on the grid.

Finally in 2002 and 2003, the State Council issued several policy statements concerning electricity price regulation, which summarized the results of the experiment and provided a preliminary framework for future wholesale competition. In March 2005, the NDRC issued three interim provisions for the regulation of wholesale, retail, and power transmission and distribution prices, which are the milestones for the new pricing regime in the Chinese electricity industry. <sup>10</sup> In this new price scheme, the NDRC decided to implement a structure of two-part electricity prices after generation competition was applied in the wholesale market. This two-part electricity price consists of a capacity price and a system marginal price. The capacity price is determined by the price administrative department of the government, while the system marginal price is set through market competition. The government will use a cost-plus formula in the calculation of the capacity power price. The wholesale price will thus be linked directly to fuel cost. As for the retail price, the government will control it during the early stages of this new price scheme but has stated its intention to allow retail prices to be determined by market forces after distribution activities are separated from retailing activities. Under such a new price scheme, competition would be encouraged and expanded in the wholesale market and be gradually introduced into the retail market.

### 3.0 Competition in Generation

It is clear that an important component of the Chinese electricity restructuring plan as stated and publicized is the creation of competition among generation companies. The "Plan for the Reform of the Electric Power System" issued by the State Council in April 2002 calls for unbundling generation from transmission and distribution in order to create a system of "accessing the power grid through competition". More recently, a report from the State Council titled "China's Energy Conditions and Policies", issued in December 2007, notes that "the price mechanism is the core of the market mechanism", and that "the Chinese government ... has propelled electricity tariff reform to ensure that electricity generation and selling prices are eventually formed by market competition." The broad strategy of vertical separation and the creation of "upstream" competition has

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<sup>&</sup>lt;sup>9</sup> See "State Council issues the reform plan for the regulation of electricity industry" (2002), available at <a href="http://www.china5e.com/laws/index2.htm?id=200608080001">http://www.china5e.com/laws/index2.htm?id=200608080001</a>; "State Council issues the reform plan for the price regulation of electricity industry" (2003), available at <a href="http://www.china-environment.cn/uploadfile/pdf/ener/7/030709%E9%9B%BB%E5%8A%9B0709.pdf">http://www.china-environment.cn/uploadfile/pdf/ener/7/030709%E9%9B%BB%E5%8A%9B0709.pdf</a>.

<sup>&</sup>lt;sup>10</sup> See <a href="http://www.sepc.com.cn/outer/main/viewArticle.jsp?id=6b62e762a99513fe1aa3">http://www.sepc.com.cn/outer/main/viewArticle.jsp?id=6b62e762a99513fe1aa3</a>; <a href="http://www.sepc.com.cn/outer/main/viewArticle.jsp?id=cc44132da3c2cb8f0fcc">http://www.sepc.com.cn/outer/main/viewArticle.jsp?id=04c14ecac2b39de981f2</a>.

become a standard, even a "default", strategy for the restructuring of natural monopolies around the world (Newbery, 1999; Pittman, 2003, 2007b; Xu, 2004).

But how realistic is this plan for China? To begin with, what form would such generation competition take? In China as in Russia (Pittman 2007a), *ex ante* discussions and analyses of generation market competition have taken existing regional designations as provisional geographic markets. In China's case these designations divide the country into six regions (excluding Tibet, which we also exclude from our analysis), as shown in Figure 3: North, Northeast, Northwest, East, Central, and South. In fact, also as in Russia, actual geographic generation markets will probably turn out to be smaller than these regions once real market operation begins, especially during times of peak demand when transmission congestion becomes likely.

This is likely for two reasons. First, historically China's transmission system was highly fragmented. It is only recently that investments in the grid have begun to address this situation in a serious way, and despite these investments, interconnection remains weak, not only among these six regions but also within them (IEA 2006). Second, even the smallest of these regions, the East, is much larger than geographic generation markets that have been typical of countries that have already created these markets. A recent example is the geographic markets found by the U.S. Department of Justice and FERC in their investigations of a proposed merger of electricity companies in the PJM region of the northeastern United States; the geographic market delineated by these agencies was considerably smaller than East China during periods of low demand, and during periods of peak demand, network congestion caused it to become smaller still.<sup>11</sup>

For this reason, the provision of the government's generation sector unbundling and restructuring plan that limited the share of any single firm in any single region to 20 percent may not be effective in limiting firm shares in the actual geographic markets that come into being with the introduction of competition. For the same reason, our analysis below of the competitive structure of these regions may err on the side of optimism.

However, there are other serious reasons to be concerned about the likely outcomes if prices and competition are freed in these markets, as is called for by the government's reform strategies. We may divide these reasons into particular aspects of electricity markets and particular aspects of *Chinese* electricity markets.

As has been noted elsewhere (Borenstein and Bushnell, 1999; Borenstein, *et al.*, 1999), a number of characteristics of electricity and electricity markets make it more difficult to create workably competitive markets in this sector than in many others; to put

<sup>&</sup>lt;sup>11</sup> See Competitive Impact Statement, U.S. v. Exelon and Public Service Enterprise Group, August 10, 2006, available at <a href="http://www.usdoj.gov/atr/cases/f217700/217717.htm">http://www.usdoj.gov/atr/cases/f217700/217717.htm</a>. For broader discussions of the case, see Armington, et al. (2006) and Wolak and McRae (2007).

it another way, electricity markets that appear to be competitive using the normal tools of industrial economics may in fact not operate competitively.<sup>12</sup>

The demand for electricity is very inelastic in the short run; this has to do with its essential nature as a household product, its small cost share but crucial role in commercial and industrial applications, and the exceeding rarity of real-time pricing, even for the largest industrial users. At the same time, supply is very inelastic as capacity utilization nears 100 percent: the product itself is not storable (though hydro ponds and pumped storage may perform this function indirectly), and unit costs tend to increase dramatically as one moves from baseload nuclear and coal plants, through mid-merit combined cycle natural gas plants, to peaking natural gas and oil plants. The combination of inelastic demand and inelastic supply means that the returns to the anticompetitive withholding of output may be quite high.

Two additional factors exacerbate the incentives of generation firms to withhold output and their ability to do so. First, wholesale electricity markets typically take the form of auctions or quasi-auctions, operating on hourly offering bids from generation firms. This means that these firms play the competitive "game" in these markets a very large number of times: 24 times a day, 168 times a week, 8760 times a year. It seems not unlikely that profit-seeking generation firms in such an environment will study each other's behavior and learn to behave (tacitly) cooperatively rather than competitively. Second, the typically steep slope of the market cost curve as market capacity is approached and as higher cost generation units are called into production may create perverse incentives for firms that own both one or more of these high-cost peaking plants along with one or more of the much lower cost baseload plants. If a particular gas or oil fired plant would be just barely profitable at a particular wholesale price level, it follows that shutting down that plant would sacrifice very little profit; yet if that plant operates at a very steep point on the industry supply curve, shutting it down could have a large impact on price and thus yield large inframarginal rents to the firm's baseload plants.

Problems like these may take especially acute form in the special circumstances of China. First of all, China's dramatic economic growth has placed a large burden on the electric power system; the situation is generally and broadly one of new supply trying to catch up to rapidly growing demand. Thus in China, as in many other developing countries, the most important task of electricity reforms is to attract private investment into the system, rather than, as in developed countries, increasing efficiency (Gnansoumou and Dong, 2004; Zhang and Heller, 2004). For the same reason, freed electricity prices are likely to increase.

But second, despite its expressed desire for markets rather than bureaucrats to determine outcomes, the government has thus far been unwilling to allow electricity prices (wholesale or retail) to increase in response to cost increases, fearing the political results of increased inflation (Oakes, 2004; IEA, 2006). The best known recent example has been the increase in coal prices in response to high levels of demand along with transport bottlenecks; rather than allow the price of coal-generated electricity to increase

<sup>&</sup>lt;sup>12</sup> Lien (2008), among others, is not so pessimistic.

as a result, the government attacked the problem by seeking to re-regulate coal prices, as well as allowing generation companies to suffer a margin squeeze (Yeoh and Rajarma, 2004; IEA, 2006). More generally, "missing from plans for further reform is the removal of electricity price-setting authority from state control" (Yeh and Lewis, 2004).

The third problem for China is a structural one. As noted above, cost curves in wholesale electricity markets tend to become fairly inelastic as market capacity levels are neared; still these curves tend to exhibit a classically curved shape as generation plants of different technologies and efficiencies are called into service. Figure 4 shows a stylized example from the PJM-East region of the northeastern US discussed earlier. The curve begins with a low and flat "baseload" component of nuclear and hydro plants, moves up a bit to baseload "coal" plants and then to natural gas fired "combined cycle plants", finally increasing its slope to a virtually vertical range as gas and oil fired "efficient peakers" and "super peakers" are called into production. Cost curves in many generation markets around the world would look more or less like this one.

But China is different. As of 2007, 77.7 percent of China's generation capacity is coal fired, and 20.36 percent is hydro. Oil makes up most of the rest, with very small shares for nuclear and gas. As we will discuss below, the system is even more dependent on coal in the coal-rich North and Northeast regions. In other regions hydro generation may provide some flexibility; we will discuss the important issues involving the incentives of hydro producers momentarily. But for now, note that a system with nothing but coal plants would exhibit a cost curve with an appearance less like the cost curve in Table 1 and more like the bottom and right-hand-side *axes* of Figure 4: a large region of low and fairly flat costs – its small rise accounted for by different efficiency levels of the different coal plants – followed by a vertical line as market capacity is reached.

Note further how a system with such cost curves – and very inelastic demand – operates as demand increases and supply tries to keep up. If and when demand is below capacity, market prices will tend to equal the very low marginal costs of the marginal coal plant. The resulting low prices are great for customers, of course, but they provide little margin to encourage existing or new firms to invest in the business. (A common policy response is to institute a regime of capacity payments – which the Chinese government has proposed – but at this point the system starts to become highly regulated, apparently raising the question of the degree to which one is still relying on markets to determine outcomes.) When demand is at capacity, prices may increase a great deal and in a highly volatile way: there is little demand response to these price increases, and the short-run supply response is small as well. As noted above, the Chinese government has already shown an unwillingness to allow electricity prices to rise along with coal prices; it seems quite unlikely that the government would tolerate high and volatile prices in

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<sup>&</sup>lt;sup>13</sup> For the most recent examples, see Amy Lam, "Coal prices hold down power profit," *China Daily*, March 27, 2008, and Steven Mufson and Blaine Harden, "Coal Can't Fill World's Burning Appetite," *Washington Post*, March 20, 2008. As the latter reports, "China has done little to contain demand. Indeed, the government has limited electricity rate increases for years, encouraging greater use. Concerned about climbing inflation, Beijing on Jan. 10 turned once again to Communist-style measures, freezing electricity prices even as coal and oil prices soared."

response to movements in demand above and below capacity levels. And yet those are exactly what would be expected in markets with cost curves like these.

With this background, let us examine the structure of the six regional generation "markets" as they are currently configured. In order to conserve space, we present only the flood season capacities; this biases the summary discussions in the direction of reducing the apparent dominance of coal. (Dry season capacities are available upon request.)

### 3.1 The North and Northeast regions.

Tables A1 and A2 show the generation plant level structures in the North and Northeast regional markets.<sup>14</sup> Plants are grouped by parent company, and companies are then ordered by decreasing regional market share.

The main factor that stands out from Tables A1 and A2 is the overwhelming dominance of coal generation in these two regions. Of 66 generation plants in the North, 60 are coal fired, accounting for 93.3 percent of flood season capacity. Five plants (5.7 percent of capacity) are hydro, and one (1 percent) is oil fired. Of the 21 generation plants in the Northeast, 18 are coal fired, accounting for 86.5 percent of flood season capacity, while three hydro plants account for the remainder.

The North and Northeast are coal-dependent regions that will exhibit reverse L-shaped wholesale electricity cost curves, except to whatever extent the small amount of hydro capacity is used in a capacity-shaving manner. Free, uncontrolled wholesale markets seem likely to exhibit large price fluctuations, from slack period low prices that return no margin to generation companies to peak period high and volatile prices that transfer large sums from electricity consumers to generation companies without having much output increasing effect in the short run.

### *3.2 The Northwest and Central regions.*

Tables A3 and A4 show the generation plant level structures in the Northwest and Central regional markets.

The Northwest and Central regions are made up entirely of coal and hydro generation plants. In the Northwest, coal accounts for 65.5 percent of generation capacity in the flood season and 88.5 percent in the dry season; in the Central region, home of the Three Gorges dam, coal's shares are 48.5 percent in the flood season (after the promised exports of Three Gorges power are accounted for) and 72.5 percent in the dry season.

Let us consider the issue of hydro generation a bit more closely. In the Central, South, and East regions, coal generation capacity is supplemented by a good deal of hydro capacity – most famously from the Three Gorges Dam project, but from a large (and increasing) number of other dam projects as well (McCormack, 2001). Hydro

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<sup>&</sup>lt;sup>14</sup> Plant level data are obtained from enterprise and government web sites.

generation may provide supply-side responsiveness to wholesale electricity price signals where water may either be stored directly in holding ponds or pumped back into ponds for later release. Thus it is possible for hydro generators to perform a "peak shaving" function that significantly increases the efficiency of the system overall: they may store water when wholesale prices are low in order to release it when prices are high, thus obviating the need to call expensive "super peakers" into operation.

However, there are situations and conditions under which hydro generators cannot or do not perform such a function. They *cannot* do so when river flows are so high as to overwhelm the capacity of the storage ponds – a frequent occurrence during flood seasons in many countries. In that circumstance hydro plants with storage ponds become indistinguishable from "run-of-river" plants: they generate power as the river flows. They *do not* or may not do so when they are not provided with the incentives to do so. This may occur under a variety of circumstances:

- When government-owned hydro plant managers are not rewarded for profit maximizing behavior (which seems to occur most often when governments decide to allocate low-cost hydro to particular end users for political reasons);
- When, on the contrary, hydro plant managers are maximizing profits, but they enjoy market power and so have incentives to allow prices to increase; <sup>15</sup> and
- When, and to the degree that, releases of water for hydro generation are constrained by irrigation requirements and/or restrictions regarding reservoir levels and changes.<sup>16</sup>

One indicator of the likely lack of hydro flexibility in the flood season in China is that policymakers have already determined that almost one-third of the electricity output from the Three Gorges project during flood season will be exported from the Central region to the South and East regions.

Returning to Tables A3 and A4, it is clear – especially in the Central region, and especially in the flood season – that the incentives and freedom of maneuver faced by hydro generation companies will be crucial determinants of the performance of wholesale electricity markets. If hydro producers are willing and able to shave wholesale price peaks, prices will behave with a good deal more stability and predictability than if they are not.

Note, however, two possible sources of additional concerns regarding competitive conditions in these markets. First, despite stated government reform policies to the contrary, a single firm, the China Power Investment Corporation, holds over 30 percent of Northwest regional generation capacity in the flood season. Similarly, even after accounting for mandatory exports, the China Three Gorges Project Corporation holds about one quarter of Central regional generation capacity in the flood season. To the extent that these two firms have the ability to affect the timing of their releases of water, they may have the incentive to allow prices to increase during periods of peak demand and enjoy the resulting high profits.

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<sup>&</sup>lt;sup>15</sup> The interesting literature on this issue includes Kelman, *et al.* (2005), Arellano (2003, 2004), Førsund and Hoel (2004), and Hoel (2004).

<sup>&</sup>lt;sup>16</sup> See, e.g., Crampes and Moreaux (2001), Edwards (2003), and Atkinson and Halabí (2005).

Second, in the Central region, three generation companies hold capacity portfolios with a mix of coal fired and hydro plants: China Guodian Corporation, China Datang Corporation, and China Power Investment Corporation. If and when these hydro plants have no flexibility, this mix will not create anticompetitive incentives. However, if and when they are flexible, their owners may enjoy the incentives discussed earlier to reduce hydro production at the margin in order to raise market price and create inframarginal rents for the baseload coal plants. Again, this is in addition to similar incentives that may accrue to CPIC in the Northwest and Three Gorges in the Central region as a result of their relatively high single-firm market shares.

### 3.3 The South and East regions

Tables A5 and A6 show the generation plant level market structures in the South and East regions. These two regions have the most diverse generation portfolios, including in both cases some nuclear capacity and some oil and/or gas fired capacity. Still, coal accounts for 81 percent of flood season generation capacity in the South, and (baseload) nuclear another 5 percent; it is only in the South that hydro's large share combines with a bit of oil and gas to reduce the share of coal to 55 percent (with nuclear at 6 percent). In neither region do peaking plants powered by oil or gas seem likely to have sufficient capacity to give much gradual rise to the market-wide generation cost curve; as in the Northwest and (especially) Central regions, most flexibility, if it exists, will come from hydro.

Furthermore, in the South there are multiple generation companies that hold mixed technology portfolios that may create incentives to reduce output at peaking plants in order to generate inframarginal profits at baseload plants; these include China Huaneng, China Datang, China Huadan, and the State Development and Investment Company, with their mixes of coal and hydro, and the Guangdong Yudean and Shenzhen Energy Groups, with their mixes of coal and gas.

### 4.0 Discussion

The analysis presented here suggests that, as currently designed, and for reasons of both technology and producer incentives, uncontrolled Chinese generation markets are likely to exhibit both high and volatile prices – an outcome that the Chinese government has thus far been unwilling to permit.

A number of ameliorative measures could be considered. Markets where a single firm has a large share of generation capacity may be more likely to operate competitively if that firm is divested of one of its existing plants; this type of deconcentration strategy had some success in the UK, where the initial unbundling of the market created generation companies with market power (Newbery, 1999). Similarly, the potentially anticompetitive incentives created by mixing baseload and peaking plants under the ownership of a single firm could be removed by dividing such firms into single-technology enterprises. Of course, there may be economies of scale deriving from one

firm's ownership of multiple plants, and the ownership of plants with varying technologies should diversity some risk borne by the firm; we take no position on whether these costs may outweigh any procompetitive benefit of restructuring along these lines.

Especially to the degree that market difficulties are caused by the dominance of coal in particular regions, this problem may be addressed by increased investments in long-distance transmission capacity that makes power generated from other sources available to a particular regional market. As noted above, investments like this are already taking place, but there is still a long way to go if significant geographic barriers to interregional power flows are to be reduced.<sup>17</sup>

Similarly, to the degree that coal price increases are the result of bottlenecks in rail transport, the ongoing investments in rail infrastructure improvement may help to address such problems. However, as with the electricity sector, investments in the Chinese railway sector must work hard just to keep up with economic growth, much less to ease bottlenecks (Pittman, 2004).

Increases in nuclear generation capacity would help to address concerns about greenhouse gas emissions and other air pollutants, but since nuclear plants are baseload capacity and extremely inflexible, this would not address many of the problems addressed here. On the other hand, further development of natural gas generation, including generation from coastal plants powered by imported LPG, could insert more flexibility into these markets.

Finally, long-term contracts between generation companies and either large industrial users or local distributors generally have the effect of reducing the incentives for the generation companies to manipulate output and prices in spot markets. (On the other hand, long-term contracts may under some circumstances facilitate collusion among generation companies.) And increases in real-time metering for large customers may increase the elasticity of demand in wholesale markets and thus reduce the returns to output reduction.

More broadly, the analysis presented here would seem to suggest that it may be a long time before the Chinese government allows completely free wholesale electricity prices – and, more broadly still, that such hesitation would reflect not only political but also economic realities: it is not at all clear that, for a commodity as basic and important as electricity, uncontrolled prices that fluctuate wildly without having much short-term impact on either demand or supply enhance anyone's welfare. Whether the ameliorative policies suggested here will be sufficient to address these problems, or whether a

<sup>&</sup>lt;sup>17</sup> Peyrouse (2007) reports hopes and plans for future imports into China of power generated in Central Asia, especially hydro power, but this remains only a long-term prospect. Evans, et al. (2008) and Valeri (2008) discuss the welfare benefits of increasing transmission capacity across existing geographic markets in, respectively, New Zealand and Great Britain/Ireland.

<sup>&</sup>lt;sup>18</sup> See, e.g., Kelman, et al. (2005), Bushnell, et al. (2007), and Anderson and Hu (2008).

<sup>&</sup>lt;sup>19</sup> See, e.g., Harvey and Hogan (2000) and Green and Le Coq (2007).

reconsideration of the entire electricity restructuring strategy is called for, would seem appropriate topics for further debate.

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SERC Others

NDRC MOF

State Power Grid
Company
South China Power
Grid Company

Figure 1: the institutional and market structure

Source: NDRC, 2002, year report

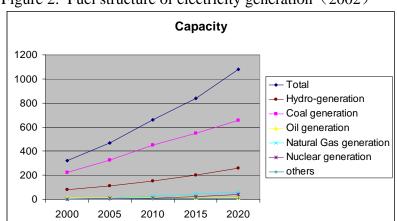
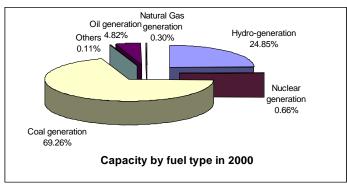


Figure 2: Fuel structure of electricity generation (2002)



Source: Wu et al. (2004)

Table 1: "Cost Plus" Tariff of a Representative Power Producer in Guangdong Province (1999) Yuan(USD)

(1))) 1	dun(CDD)	
Capital cost		
capital cost by capacity	Yuan/KW	6000
interest rate	Percent	10
payback period	Year	12
annual capital cost	Yuan/KW	880
operating hours	Hour	5000
Unit capital cost	Yuan/KWh	0.176
Fuel cost		
coal	Yuan/ton	300
coal consumption	Gram/KWh	475
Unit coal cost	Yuan/KWh	0.143
O&M cost	Yuan/KWh	0.002
Total cost	Yuan(\$)/KWh	0.321(0.039)
Misc.	Yuan/KWh	0.018
Tax & Profit	Yuan/KWh	0.10
Tariff	Yuan(\$)/KWh	0.439(0.053)

Source: GETRC (1999)

Table 2. 2002 National Average Prices paid to Power Generators

	\$/KWh
Industry average	0.035
Capacity built before 1985	0.029
Capacity built after 1985	0.040
Vintage 1997 (62 plants)	0.050
Vintage 1999-2000 (70 plants)	0.043

Source: NDRC (2002)

Figure 3

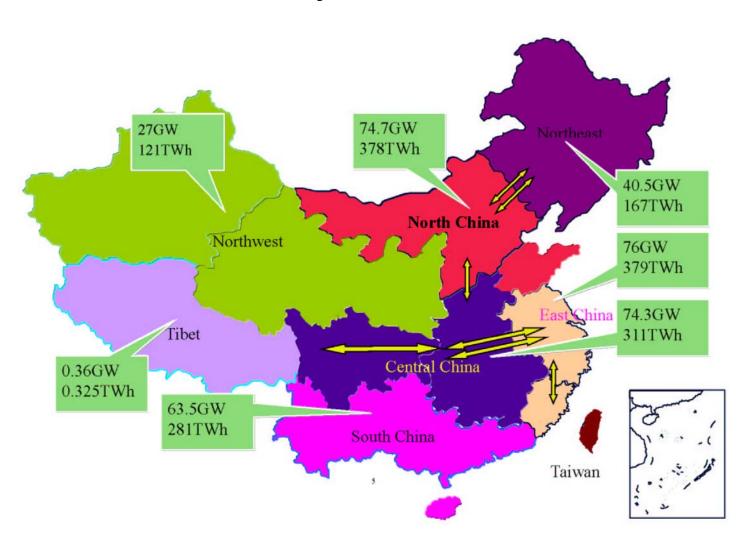
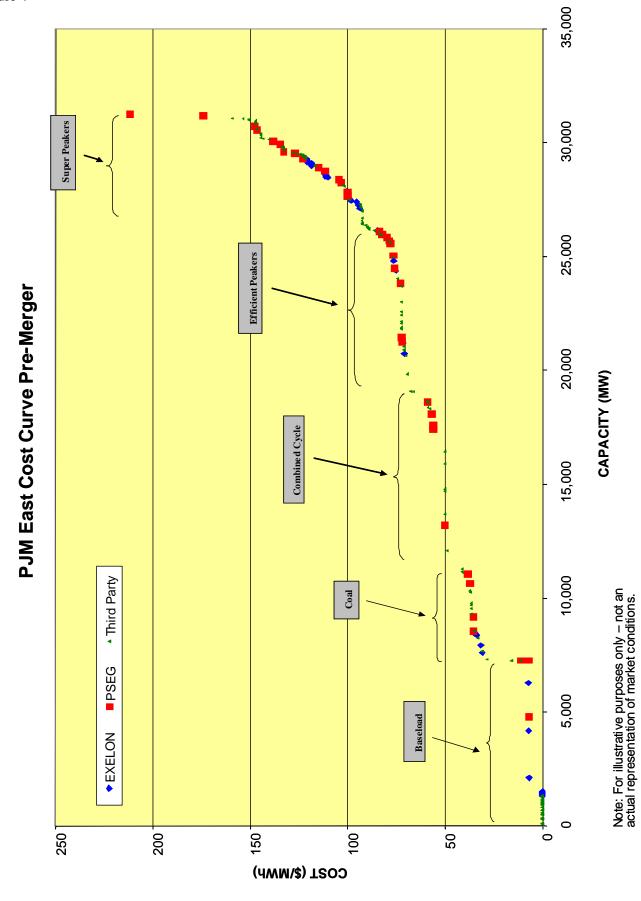


Figure 4



NORTHERN MARKET North Market No		Coal-fred	3,600 3,600 2,200 1,550 1,200 1,200 1,000 3,000 2,400 2,400 2,400 1,800 1,800 1,900 1,000 4,400 1,205	17,650			
Shanxi Hebei Hebei Shanxi Hebei Shanxi Hebei Shandong Inner Mongolia Inner Mongolia Inner Mongolia Shandong Shanxi Inner Mongolia Shanxi Inner Mongolia Shanxi Shanxi Inner Mongolia Shanxi Shandong Hebei Shanxi Shanxi Shandong Shandong Shandong Shandong Shandong Shandong		Coal-fred	3,800 3,300 2,400 1,200 1,200 1,200 1,000 3,000 2,400 2,400 2,400 2,400 1,200	17,650			
Shawu Hebei Tianjin Hebei Hebei Hebei Hebei Shamdi Hebei Shamdi Hebei Inner Mongolia Inner Mongolia Inner Mongolia Inner Mongolia Shandong Tianjin Shandong Shandong Shandong Shandong Shandong Shandong Shandong Shandong Shandong Shamdi Inner Mongolia Shamdi Inner Mongolia Shami Shami Shami Shami Shami Shamdong Shandong Shandon		Coal-fred	3,300 2,200 1,550 1,200 1,200 1,200 2,400 2,400 2,400 1,300 1,300 1,000 4,400 1,200	17,650			
Trianjin Hebei Hebei Hebei Shamxi Hebei Inner Mongolia Inner Mongolia Inner Mongolia Inner Mongolia Inner Mongolia Shandong Shandi Inner Mongolia Shanxi Shanxi Inner Mongolia Shanxi Shanxi Inner Mongolia Shanxi Shandong Shanxi Shandong		Coal-fred Coal-f	2,200 1,550 1,200 1,200 1,200 1,000 3,000 2,400 2,400 1,300 1,000 4,400 1,200 1,200 1,200 1,200 1,200 1,200 1,200	17,650			
Hebei Hebei Hebei Hebei Hebei Hebei Shandong		Coal-fred Coal-f	1,550 1,200 1,200 1,200 1,000 3,000 2,400 2,400 2,400 1,300 1,300 1,000 4,400 1,205 1,205 1,205 1,205	17,650			
Hebei Hebei Shami Hebei Inner Mongolia Shandong Inner Mongolia Inner Mongolia Hebei Hebei Shandong		Coal-fred	1,200 1,200 1,200 1,000 2,400 2,400 2,400 1,800 1,800 1,000 1,000 1,000 1,000 1,000 1,000 1,200 1,200 1,200 1,200 1,200 1,200 1,200	17,650			
Shanding Hebei Inner Mongolia Shandong Inner Mongolia Inner Mongolia Inner Mongolia Inner Mongolia Inner Mongolia Shandong Shando		Coal-fred	1,200 1,000 1,000 2,400 2,400 2,400 1,300 1,000 1,000 1,000 1,000 1,800 1,200 1,200 1,200	17,650			
Helbei Inner Mongolia Inner Mongolia Inner Mongolia Hebei Shandong Tianjin Shandong		Coal-fired	1,000 3,000 2,000 2,000 1,000	17,650			
Inner Mongolia Inner Mongolia Inner Mongolia Inner Mongolia Inner Mongolia Shandong		Coal-fred	3,000 2,400 2,400 2,200 1,800 1,200 1,000 975 700 4,400 1,800 1,200 1,200		17,650	18.28%	18.28%
Shandong Inner Mongolia Inner Mongolia Inner Mongolia Hebei Shandong Shandi Inner Mongolia Shani Inner Mongolia Shani Shani Inner Mongolia Shani Shani Shani Shani Shani Shani Shani Shani Shandong Hebei Shani Shandong Hebei Shandong		Coal-fred	2,400 2,200 1,800 1,300 1,200 1,000 4,400 1,800 1,205 1,205				
Inner Mongolia Hebei Shandong Shandi Inner Mongolia Shand Inner Mongolia Shand Shandong Shand Shandong		Coal-fred	2,200 1,300 1,200 1,200 1,000 975 775 700 1,800 1,205 1,205				
Hebei Hebei Hebei Hebei Hebei Hebei Hebei Hebei Shandong		Coal-fred	1,800 1,300 1,200 1,000 975 700 4,400 1,200 1,200				
Hebei Hebei Shandong Shandi Inner Mongolia Shawi Inner Mongolia Shawi Shawi Inner Mongolia Shawi Shawi Shawi Shawi Shandong		Coal-fred	1,300 1,200 1,000 975 700 4,400 1,200 1,200				
Hebei Hebei Hebei Shandong Shandi Inner Mongolia Shawi Inner Mongolia Shawi Shawi Inner Mongolia Shawi Shawi Shawi Shawi Shawi Shawi Shandong Hebei Shandong Hebei Shandong		Coal-fred Coal-fred Coal-fred Coal-fred Coal-fred Coal-fred Coal-fred Coal-fred	1,200 1,000 975 700 4,400 1,800 1,225 1,200				
Shandong Shand Inner Mongolia Shawi Inner Mongolia Shawi Shawi Shawi Inner Mongolia Shawi Shawi Shawi Shawi Shawi Shawi Shawi Shandong Hebei Shawi Shandong Hebei Shandong		Coal-fired Coal-fired Coal-fired Coal-fired Coal-fired Coal-fired Coal-fired	1,000 975 700 4,400 1,800 1,225 1,200				
Shandong Shandong Shandong Shandong Tianjin Inner Mongolia Shandong Shandong Shandong Shandong Shandong Shandi Inner Mongolia Inner Mongolia Shand Inner Mongolia Shand Shand Shand Shand Shandong Hebei Shandong Shandong Hebei Shandong		Coal-fred Coal-fred Coal-fred Coal-fred Coal-fred Coal-fred Coal-fred	700 4,400 1,800 1,225 1,200				
Shandong Shandong Shandong Tianjin Inner Mongolia Shandong Shandong Beljing Shand Inner Mongolia Shand Inner Mongolia Shand Inner Mongolia Shand Shand Inner Mongolia Shand Shand Shand Shandong		Coal-fired Coal-fired Coal-fired Coal-fired Coal-fired	4,400 1,800 1,225 1,200	16,975	34.625	17.58%	35.85%
Shandong Shandong Tianjin Inter Mongolia Shandong Shandong Shandong Shandong Shandong Shandong Inter Mongolia Shand Inter Mongolia Shandong		Coal-fired Coal-fired Coal-fired Coal-fired	1,800 1,225 1,200				
Tanajin Tanajin Inner Mongolia Shandong Shandong Shandong Shandong Beljing Shandi Inner Mongolia Shandi Inner Mongolia Shandi Inner Mongolia Shandong Shando		Coal-fred Coal-fred Coal-fred	1,200				
Interpretation of the process of the		Coal-fired	1,500				
Shandong Shandong Shandong Beljing Shanxi Shanxi Inner Mongolia Shanxi Shanxi Inner Mongolia Shanxi Shanxi Shanxi Shanxi Shanxi Shandong Hebel Shanxi Shandong Shanxi Shandong Shandong Shandong Shandong Shandong Shandong	China Huadian Corporation	المراج المراح	1.200				
Shandong Shandi Beljing Shandi Shandi Inner Mongolia Shandi Inner Mongolia Shandi Shandi Shandong Hebei Shandong		Coal-lied	1,200				
Beljing Shandi Shandi Inner Mongolia Shandi Inner Mongolia Inner Mongolia Shandi Shandi Shandi Shandi Shandi Shandi Shandong	China Huadian Corporation	Coal-fired	1,200				
Shanki Shanki Inner Mongolia Shanki Inner Mongolia Shanki Inner Mongolia Inner Mongolia Shanki Shank		Coal-fired	730	12 155	47 780	12 620/	40.480
Shami Inner Mongolia Shami Shami Inner Mongolia Inner Mongolia Shami Shami Shami Shamong Hebei Shamong Shandong	cond China Power Investment Corporation	Coal-fired	2.000	2	1, 100	0.02 /0	40.40
Shamdi Shamdi Shamdi Shamdi Inner Mongolia Inner Mongolia Shamdi Shamdi Shamdi Shamdi Shamdi Shamdi Shamdi Shamding Sham		Coal-fired	1,640				
Shanko Shanki Inner Mongolia Shanki Shanki Shanki Shanki Shandong Shandong Shandong Shandong Shandong Shandong Shandong Shandong	China Power Investment Corporation	Coal-fired	1,400				
Inner Mongolia Inner Mongolia Shamdi Shamdi Hebei Shamxi Shamdong Shamdong Shandong Shandong Shandong Shandong Shandong	China Power Investment Corporation	Coal-fired	1,300				
Shanxi Shanxi Shandong Hebei Shanxi Shanxi Shandong Shandong Shandong Shandong Shandong Shandong Shandong		Coal-fired	1.200				
Shanxi Shandong Hebei Shanxi Shandong Shandong Shandong Shandong Shandong Shandong	China Power Investment Corporation	Coal-fired	1,200	10,040	57,820	10.40%	29.87%
Shandong Hebei Sharxi Shandong Shandong Shandong Shandong Shandong Inner Mongolia		Coal-fired	2,400				
Shandong Shandong Shandong Shandong Inner Mongolia Shand	China Guodian Corporation	Coal-fired	1,450				
Shandong Shandong Shandong Inner Mongolia Shanxi	China Guodian Corporation	Coal-fired	1,200				
Shandong Shandong Inner Mongolia Shanxi		Coal-fired	1,200				
Shandong Inner Mongolia Shanxi	China Guodian Corporation	Coal-fired	1,200	;	ļ		!
Shanxi	China Guodian Corporation	Coal-fired	1,200	9,850	0/9//9	10.20%	%/0.0/
		Hvdro (Pumped Storage)	1,200				
Hebei		Coal-fired	1,000				
Hebei		Hydro (Pumped Storage)	1,000				
North Market Shandong Tai'an	State Gnd Corporation of China	Hydro (Pumped Storage)	1,000	6,300	73,970	6.52%	%09.92
Shanxi	Shenhua Group Co. Ltd.	Coal-fired	1,200				
Inner Mongolia	Shenhua Group Corporation Limited	Coal-fired	099				
Hebei	Shenhua Group Co. Ltd.	Coal-fired	0	3,060	77,030	3.17%	79.77%
Shandong	Shandong Luneng Group Co. Ltd.	Coal-fired	1,240	2 461	70 404	20 550%	92 240/
North Market Hebei Xibaipo		Coal-fired	2.400	2.400	81.891	2.49%	84.80%
Hebei	Hebei Xingtai Power Generation Co. Ltd.	Coal-fired	1,800	1,800	83,691	1.86%	86.66%
Shanxi	Liuzhou Power Generation Co. Ltd.	Coal-fired	1,400	1,400	85,091	1.45%	88.11%
Inner Mongolia	Beijing Engergy Investment Holding Co., Ltd. (PowerBeijing)	Coal-fired	1,200	1,200	86,291	1.24%	89.35%
Hebei	China Resources Power Holdings Co. Ltd.	Coal-fired	1,200	1,200	87,491	1.24%	90.60%
North Market Inner Mondolia Haibowan	Intel Mongolia Electric Power Colp	Coal-fired	1,200	1 200	80,091	1 24%	91.04%
Shanxi	Lunena Graup	Coal-fired	1200	1,200	91.091	1.24%	95.00%
Shanxi	Shanxi Hexin Electric Power Development Co. Ltd.	Coal-fired	1,200	1,200	92,291	1.24%	95.57%
Shanxi		Coal-fired	1,200	1,200	93,491	1.24%	96.81%
Shanxi	Yellow River Wanjiazhai Hydroelectric Development Co Ltd.	Hydro	1,080	1,080	94,571	1.12%	97.93%
North Market Shandong Longkou	Shandong Century Electric Power Development Co., Ltd.	Coal-fired	1,000	1,000	95,571	1.04%	98.96%

M. Constitution of the Con	Description			The state of the s	Flood Season	Owner	Owner Cumulative Subtotal	Consolity  Consolity  Consolity  Consolity	Cumulative Percent of
Walnet	FIOVINGE	Seliel audil Flair	CWIE	reciliology/redii	capanit (mix)	0.000.000		copacity	caband
NORTHEAS TERN MARKET									
Northeastern Market	Heilongjiang	Shuangyashan	China Guodian Corporation	Coal-fired	2,020				
Northeastern Market	Uillin	Shuangliao	China Guodian Corporation	Coal-fired	1,200				
Northeastern Market	Liaoning	Zhuanghe	China Guodian Corporation	Coal-fired	1,200				
Northeastern Market	Liaoning	Kangping	China Guodian Corporation	Coal-fired	1,200				
Northeastern Market	Jilin	Fengman	China Guodian Corporation	Hydro	1,010	6,630	6,630	22.33%	22.33%
Northeastern Market	Liaoning	Qinghe	China Power Investment Corporation	Coal-fired	1,800				
Northeastern Market	Liaoning	Dalian	China Power Investment Corporation	Coal-fired	1,400				
Northeastern Market	Liaoning	Fuxin	China Power Investment Corporation	Coal-fired	1,400				
Northeastern Market	Liaoning	Liaoning	China Power Investment Corporation	Coal-fired	1,100				
Northeastem Market	Jilin	Hunjiang	China Power Investment Corporation	Coal-fired	900	6,600	13,230	22.23%	44.56%
Northeastem Market	Jilin	Jiutai	China Huaneng Group	Coal-fired	2,640				
Northeastem Market	Liaoning	Yingkou	China Huaneng Group	Coal-fired	1,800				
Northeastem Market	Heilongjiang	Hegang	China Huaneng Group	Coal-fired	1,200	5,640	18,870	19.00%	63.56%
Northeastern Market	Heilongjiang	Ha'erbin Third	China Huadian Corporation	Coal-fired	1,600				
Northeastern Market	Heilongjiang	Fula'erji Second	China Huadian Corporation	Coal-fired	1,200				
Northeastern Market	Liaoning	Tieling	China Huadian Corporation	Coal-fired	1,200				
Northeastern Market	Heilongjiang	Mudanjiang Second	China Huadian Corporation	Coal-fired	1,020	5,020	23,890	16.91%	80.46%
Northeastern Market	Jilin	Baishan	Jilin Changbai Hydro Power Group	Hydro	1,800	1,800	25,690	6.06%	86.53%
Northeastern Market	Liaoning	Suizhong	Shenhua Group Co. Ltd.	Coal-fired	1,600	1,600	27,290	5.39%	91.92%
Northeastern Market	Liaoning	Pushihe	State Grid Xin Yuan Co. Ltd.	Hydro (Pumped Storage)	1,200	1,200	28,490	4.04%	95.96%
Northeastern Market	Liaoning	Jinzhou	China Datang Corporation	Coal-fired	1,200	1,200	29,690	4.04%	100.00%
					NORHTEASTERN TOTAL	ERN TOTAL	29,690		

Market	Province	Generation Plant	Owner	Technology/Feul	Flood Season Capacity (MW)	Owner Subtotals	Owner Cumulative Subtotal	Percent of Capacity	Cumulative Percent of Capacity
NORTHWESTERN MARKET									
Northwestern Market	Qinghai	Laxiwa	China Power Investment Corporation	Hydro	4,200				
Northwestern Market	Qinghai	Lijiaxia	China Power Investment Corporation	Hydro	1,600				
Northwestern Market	Qinghai	Gongboxia	China Power Investment Corporation	Hydro	1,500				
Northwestern Market	Qinghai	Longyangxia	China Power Investment Corporation	Hydro	1,280	8,580	8,580	30.30%	30.30%
Northwestern Market	Shanxi	Hancheng second	China Datang Corporation	Coal-fired	2,400				
Northwestern Market	Shanxi	Weihe	China Datang Corporation	Coal-fired	1,300				
Northwestern Market	Ningxia	Daba	China Datang Corporation	Coal-fired	1,200	4,900	13,480	17.31%	47.61%
Northwestern Market	Gansu	Jingyuan	China Guodian Corporation	Coal-fired	2,000				
Northwestern Market	Shanxi	Baoji second	China Guodian Corporation	Coal-fired	1,200				
Northwestern Market	Ningxia	Shizuishan second	China Guodian Corporation	Coal-fired	1,200	4,400	17,880	15.54%	63.15%
Northwestern Market	Shanxi	Tongchuan	China Huaneng Group	Coal-fired	1,200				
Northwestern Market	Gansu	Pingliang	China Huaneng Group	Coal-fired	1,200				
Northwestern Market	Shanxi	Qinling	China Huaneng Group	Coal-fired	1,050	3,450	21,330	12.18%	75.33%
Northwestern Market	Shanxi	Pucheng	China Huadian Corporation	Coal-fired	1,200				
Northwestern Market	Ningxia	Lingwu	China Huadian Corporation	Coal-fired	1,200	2,400	23,730	8.48%	83.81%
Northwestern Market	Qinghai	Qiaotou	Qinghai Qiaotou Power Co Ltd.	Coal-fired	1,325	1,325	25,055	4.68%	88.49%
Northwestern Market	Shanxi	Jinjie	Shenhua Group Co. Ltd.	Coal-fired	1,200	1,200	26,255	4.24%	92.72%
Northwestern Market	Gansu	Liujiaxia	State Grid Corporation of China	Hydro	1,160	1,160	27,415	4.10%	96.82%
Northwestern Market	Gansu	Lanzhou Aluminum	Lanzhou Aluminum Co. Ltd.	Coal-fired	006	006	28,315	3.18%	100.00%
Northwestern Market	Xinjiang				0	0	28,315	0.00%	100.00%
					NORTHWESTERN TOTAL	ERN TOTAL	28,315		

CENTRAL MARKET Central	Sichuang								
entral	Sichuang				0000				
entral entral entral entral entral entral entral entral		Xilnodu	China Three Gorges Project Corporation (CTGPC)	Hydro	12,600				
entral entral entral entral entral	Hubei	Three gorges	China Three Gorges Project Corporation (CTGPC) China Three Gorges Project Corporation (CTGPC)	Hydro	8,000	28 800	28.800	24 22%	70 23 76
entral entral entral entral	Sichuana	Pubugon	China Guodian Corporation	Hydro	3,300	000	000	200	2001
entral entral entral	Jiangxi	Fengcheng	China Guodian Corporation	Coal-fired	2,400				
entral entral	Hubei	Jinmen	China Guodian Corporation	Coal-fired	1,800				
entral	Jiangxi	Jiujiang	China Guodian Corporation	Coal-fired	1,350				
entral	Jiangxi	Huangjinbu	China Guodian Corporation	Coal-fired	1,200				
	Sichuang	Jiangyon	China Guodian Corporation	Coal-fired	1,200				
Central	Sichuang	Jintang	China Guodian Corporation	Coal-fired	1,200				
Central	Sichuang	Baima	China Guodian Corporation	Coal-fired	800	13,350	39,950	12.21%	36.54%
Central	Henan	Sanmenxia	China Datang Corporation	Hydro	2,870				
Central	Henan	Shouyangshan	China Datang Corporation	Coal-fired	2,200				
Central	Hunan	Xiangtan	China Datang Corporation	Coal-fired	1,800				
Central	Chongqing	Pengshui	China Datang Corporation	Hydro	1,750				
Central	Hunan	Jinzhushan	China Datang Corporation	Coal-fired	1,200				
Central	Hunan	Leiyang	China Datang Corporation	Coal-fired	1,000				
Central	Henan	Luovand	China Datano Corporation	Coal-fired	960				
Central	Henan	Anyang	China Datang Corporation	Coal-fired	800	12,580	52,530	11.50%	48.04%
Central	Sichuang	Jinping second	Ertan Hydropower Development Co. Ltd.	Hydro	4,800				
Central	Sichuang	Jinping first	Ertan Hydropower Development Co. Ltd.	Hydro	3,600				
Central	Sichuang	Ertan	Ertan Hydropower Development Co. Ltd.	Hydro	3,300	11,700	64,230	10.70%	58.74%
Central	Hubei	Xiangfan	China Huadian Corporation	Coal-fired	2,400				
Central	Sichuang	Guang'an	China Huadian Corporation	Coal-fired	2,400				
Central	Henan	Xinxiang	China Huadian Corporation	Coal-fired	1,250				
Central	Henan	Xinxiang baoshan	China Huadian Corporation	Coal-fired	1,200				
Central	Hunan	Shimen	China Huadian Corporation	Coal-fired	1,200				
Central	Sichuang	Luzhou	China Huadian Corporation	Coal-fired	1,200				
Central	Hunan	Changsha	China Huadian Corporation	Coal-fired	0	9,650	73,880	8.83%	67.57%
Central	Henan	Yaomeng	China Power Investment Corporation	Coal-fired	2,400				
Central	lagnu	Cablestan	China Power mye smient Colporation	Coal-med	007,				
Central	Henan	Jigozno	China Power Investment Corporation	Coal-fired	1,200				
Control	Hunan Hunan	Musianasi	Ching Power Investment Composition	T COST	1,200				
Central	lianoxi	Vocale ingo	China Power Investment Corporation	Confiden	1,000				
Central	Henan	Zhenazhou	China Power Investment Corporation	Coal-fred	1,000	9.300	83.180	8.51%	76.07%
Central	Chonnoing	Cobindon	China Hianeno Group	Coal-fired	2 800				
Central	Hubei	Yangluo	China Huaneng Group	Coal-fired	2,400				
Central	Hunan	Yuevang	China Huaneng Group	Coal-fired	1,300				
Central	Henan	Qinbei	China Huaneng Group	Coal-fired	1,200	7,500	90,680	6.86%	82.93%
Central	Henan	Hebi	Henan Investment Group	Coal-fired	2,200				
Central	Henan	Yahekou	Henan Investment Group	Coal-fired	1,900	4,100	94,780	3.75%	86.68%
Central	Hubei	Bailianhe	State Grid Corporation of China	Hydro (Pumped Storage)	1,200				
Central	Henan	Baodnan	State Grid Corporation of China	Hydro (Pumped Storage)	1,200				
Central	Hunan	Zhexi	State Grid Corporation of China	Hydro	950	3,350	98,130	3.06%	89.74%
Central	Hubei	Shuibuya	Hubei Qingjiang Hydro electric Development Co Ltd.	Hydro	1,600	0	6		000
Central	Hubei	Geneyan	Huber Unigliang Hydroelectric Development Co Ltd.	Hydro	0.245	2,800	100,930	2.00%	92.30%
Central	iagnu i	Gez Houba	United Segments of	riyaro	4 000	1 000	090'001	4.05070	84, (870
Central	Hanan	Xianlanndi	Haber Einer gy Stroup Co. Litte. Yellow River Mater & Hudropower Development Co.	Hodgs Had	1,800	1,800	107.245	465%	90,4370 QR OR %
Central	Hubei	Hanchuan	-10	Coal-find	1 200	1 200	108 445	1.10%	99.18%
Central	Hubei	Danjiangkou		Hydro	006	006	109,345	0.82%	100.00%
Central	Hunan	Yiyang	Hunan Yiyang Power Generation Co. Ltd.	Coal-fired	0	0	109,345	0.00%	100.00%

Market	Province	Generation Plant	Owner	Technology/Feul	Capacity (MW)	Subtotals	Cumulative Subtotal	Capacity	Percent of Capacity
SOUTHERN MARKET									
South Market	Yunnan	Xiaowan	China Huaneng Group	Hydro	4,200				
South Market	Yunnan	Jinghong	China Huaneng Group	Hydro	1,750				
South Market	Yunnan	Manwan	China Huaneng Group	Hydro	1,550				
South Market	Guangdong	Shantou	China Huaneng Group	Coal-fired	1,200				
South Market	Guangdong	Shantou haimen	China Huaneng Group	Coal-fired	1,200				
South Market	Hainan	Haikou	China Huaneng Group	Coal-fired	1,200	11,100	11,100	11.98%	11.98%
outh Market	Guangxi	Longtan	China Datang Corporation	Hydro	4,900				
South Market	Guangdong	Sanbaimen	China Datang Corporation	Coal-fired	1,200				
South Market	Guangxi	Yantan	China Datang Corporation	Hydro	1,200				
South Market	Guangxi	Hashan	China Datang Corporation	Doal-fred	1,200	0 500	20.600	10.26%	22 24%
South Market	Guirhou	000000	Guirbou lioures Doues Comp Co. 144	Coal-fied	1 200			200	200
South Market	Guizhou	Dianhai	Guizbou librana Power Spuip Co. Ltd.	Coarting	1,200				
South Market	Guizhou	Navono first	Guizhou Jingran Power Group Co. Ltd.	Coal-fige	1 200				
South Market	Guizhou	2000	Curizhou linvina Daves Como Co Ltd	Coalfined	1200				
South Market	Guizhou	Ojanvi	Suizhou ilinuan Power Spup Co. Ltd.	Coartified	1 200	9 000	28 800	6.48%	28.72%
Courth Market	Guanadona	00000	Ohina Guanadana Mushar Douise Croun	Nicology	0 007'Y				2
outh Market	Guanodono	Davawan	China Guanadona Nuclear Power Group	N	1,800	5.800	32.400	6.26%	34 98%
South Market	Guanadona	Hulai	Guanadona Yudean Group Co. Ltd.	Coal-fired	1,200				
South Markel	Guanadono	Zhaniano	Guanodono Yudean Group Co. 11d	Coal-find	1200				
South Market	Guanodono	Shaiiao first		Coal-fired	1,200				
South Market	Guanodono	Shaoquan	Guanadona Yudean Group Co. Ltd.	Coal-fired	1,150				
outh Market	Guanadona	Qianwan gas	Guanadona Yudean Group Co. Ltd.	Gas-fired	1,050	5.800	38.200	6.26%	41.24%
South Market	Guandxi	Guidana	China Huadian Comporation	Coal-fired	1,200				
South Market	Guizhou	Dafang	China Huadian Corporation	Coal-fired	1,200				
South Market	Guizhou	Wujiangdu	China Huadian Corporation	Hydro	1,100				
outh Market	Guizhou	Silin	China Huadian Corporation	Hydro	1,000	4,500	42,700	4.86%	46.10%
South Market	Guangdong	Mawan	Shenzhen Energy Group Co.Ltd.	Coal-fired	1,800				
South Market	Guangdong	Heynan	Shenzhen Energy Group Co.Ltd.	Coal-fired	1,200				
South Market	Guangdong	Shenzhen east gas	Shenzhen Energy Group Co.Ltd.	Gas-fired	1,050	4,050	46,750	4.37%	50.47%
outh Market	Yunnan	Dachaoshan	State Development and Investment Co.	Hydro	1,350				
South Market	Guangxi	Cinzhou	State Development and Investment Co.	Coathred	1,200	0 100	000	7000	7000
South Market	Tumman	Bullon	Object Conference Demon Cold Co. Ltd.	Hodge (Oracas)	007,	00,100	000,00	4,00%	04:02.70
outh Market	Guanguong	Tianshanonian sacond	China Southern Power Grid Co. Ltd.	Hydro (Fumped Storage)	1,320	3 720	64 220	4 02%	48 53%
South Market	Yiinnan	Xuanwei	China Guodian Corporation	Coal-fied	1 200	0.5	0 171	4.04.70	200
South Market	Vunnan	Xiaolonotan		Coal-fied	1 200				
South Market	Guizhou	Anshun	China Guodian Corporation	Coal-fied	1,200	3.600	57.820	3.89%	62.42%
South Market	Hubei	Three gorges	China Three Gorges Project Corporation (CTGPC)	Hydro	3,000	3,000	60,820	3.24%	65,66%
outh Market	Guangdong	Taishan	Shenhua Group Co. Ltd.	Coal-fired	3,000	3,000	63,820	3.24%	68.90%
South Market	Guizhou	Goupitan	Wujiang Hydropower Development Co. Ltd	Hydro	3,000	3,000	66,820	3.24%	72.14%
South Market	Guangdong	Zhuhai		Coal-fired	2,400	2,400	69,220	2.59%	74.73%
South Market	Guangdong	Guangzhou		Hydro (Pumped Storage)	2,400	2,400	71,620	2.59%	77.32%
outh Market	Guangdong	Yangxi	Pearl River Investment Co. Ltd.	Coal-fired	2,400	2,400	74,020	2.59%	79.91%
outh Market	Guangdong	Zhujiang	Guangzhou Zhujiang Power Co. Ltd.	Coal-fired	1,900	008	75,920	2.05%	81.96%
outh Market	Guangdong	Shajiao miro	Guangoong Guanghope Power Co. Ltd.	Coal-lifed	1360	1360	02/1/	1.84%	02.30.70
South Market	Guanadona	Zhanijang Apli	China National Petroleum Co	Orimulsion Oil	1 200	1 200	80.270	130%	86.66%
South Market	Guandari	Fanochenoceno	CI D Power Asia Limited	Coal-fied	1 200	1 200	81.470	130%	87.95%
outh Market	Guanodono	Shankei	Guanodono Red Bay Generation Co. Ltd.	Coal-fied	1.200	1,200	82.670	1.30%	89.25%
South Market	Guizhou	Navong second	ZII on	Coal-fired	1.200	1,200	83.870	1.30%	90.54%
South Market	Yunnan	Diandong	Yunnan Diandong Energy Co. Ltd.	Coal-fired	1,200	1,200	85,070	1.30%	91.84%
Youth Market	Guangdong	Huizhou gas-fired	Guangdong Huizhou LNG Power Co. Ltd.	Gas-fired	1,050	1,050	86,120	1.13%	92.97%
South Market	Guizhou	Guangzhao	8	Hydro	1,040	1,040	87,160	1.12%	94.09%
couth Market	Guizhou	Sanbanxi		Hydro	1,000	1,000	88,160	1.08%	95.17%
South Market	Guizhou	Panxian	Guizhou Qiangui Electric Power Co. Ltd.	Coal-fired	1,000	1,000	89,160	1.08%	96.25%
South Market	Guangdong	Nanhai first		Coal-fired	1,000	1,000	90,160	1.08%	97.33%
South Market	Guangdong	Hengmen	Curacai Engenina Elekia Daura Co. (CNOCC)	100	820	990	01,110	1.03%	90,30%
South Market	Suangxi	Lalbin	Guanga rangyuan Eletric Powre Co. Etc.	COMPILED	950	990	22,000	.0378	99,3579
	Changana	Hooping		Cool Good	670	670	00000	7063 U	100 000

Taicang ang Yuhuan Taicang Changying Shidongkou first Shidongkou ges-fired Hualyin Jiaxing Beitun Zhenhai Wandhou Gas-fired Hualyin Jiaxing Beitun Zhenhai Wandhou Gas-fired Hualyin Jiaxing Beitun Zhenhai Wandhou Changshu Wubang Kalaoshan Wubang Kutang Wukahashan Luohe Pingyu Wubang Garahan Wandhou Jianbi Taizhou Changshu Wubang Garahan Suzhou Changshu Wubang Bengbu Hua bei Garahan Suzhou Changshu second Tianjia'an Hua bei Jianbi Taizhou Changshu second Tianjiang Gaz Jinjiang Gaz Ji	Coal-fired 2,650 Coal-fired 2,005 Coal-fired 2,005 Coal-fired 1,450 Coal-fired 1,200 Coal-fired 1,200 Coal-fired 1,200 Coal-fired 1,000 Coal-fired 3,000 Coal-fired 3,000 Coal-fired 3,000 Coal-fired 1,450 Coal-fired 3,000 Coal-fired 1,200 Coal-fired 3,000 Coal-fired 3,000 Coal-fired 1,200 Coal-fired 1,200 Coal-fired 1,200 Coal-fired 1,200 Coal-fired 1,200 Coal-fired 1,200			
ARKET Jiangsu Taicangang Thejang Taicang Jiangsu Taicang Jiangsu Taicang Jiangsu Taicang Jiangsu Taicang Shanghai Shanghai Shanghai Shanghai Shanghai Shanghai Shanghai Shanghai Shanghai Taicang Taicang Shanghai Shanghai Shanghai Shanghai Taichou Thejang Taichou Thejang Taichou Thejang Taichou Thejang Taichou Shanghai Shanghai Shanghai Shanghai Shanghai Shanghai Shanghai Taichou Taingsu Taichou Taingsu Anhui Taingal Jiangsu Taichou Jiangsu Tainhai Jiangsu Tainhai Tainji	Coal-fired 2,650 Coal-fired 2,000 Coal-fired 1,800 Coal-fired 1,440 Coal-fired 1,200 Coal-fired 1,200 Coal-fired 1,200 Coal-fired 1,200 Coal-fired 3,000 Coal-fired 3,000 Coal-fired 3,000 Coal-fired 3,000 Coal-fired 1,650 Coal-fired 1,200 Coal-fired 1,200 Coal-fired 1,200 Coal-fired 3,000 Coal-fired 1,200 Coal-fired 1,200 Coal-fired 1,200 Coal-fired 1,350 Coal-fired 1,350 Coal-fired 1,350			
Jiangsu Taicangang  Zhejang Yuhuan Jiangsu Taicang Jangsu Taicang Jangsu Taicang Jangsu Taicang Shanghai Shloongkou first Shanghai Shloongkou second Anhui Chaohu Shanghai Shloongkou Second Jangsu Hasiyin Zhejang Jaxing Zhejang Lami Jiangsu Changshu second Jiangsu Changshu Changshu Changshu Anhui Rami Hubel Jiangsu Changshu Jiangsu Jiangsu Zhejiang Changshu Jiangsu Jiangsu Zhejiang Changshu Jiangsu Jiangsu Jiangsu Jiangsu Zhejiang Changshu Jiangsu Zhejiang Changshu Jiangsu Zhejiang	Coal-fired 2,660 Coal-fired 1,800 Coal-fired 1,800 Coal-fired 1,400 Coal-fired 1,200			
Jiangsu Taicang Jiangsu Taicang Jiangsu Nantongkou first Shanghai Shidongkou first Shanghai Shidongkou first Shanghai Shidongkou gescond Anhui Chaohu Shanghai Shidongkou Gas-fired Jiangsu Huaiyin Zhejiang Zhenhai Zhejiang Lamid Anhui Shanghai Wushashan Anhui Huaibei Jiangsu Changshu Jiangsu Changshu Jiangsu Changshu Jiangsu Changshu Jiangsu Changshu Luche Jiangsu Wangthou second Anhui Suzhou Anhui Suzhou Jiangsu Pengotes Jiangsu Pengotes Jiangsu Pengotes Jiangsu Pengoteng Changshu Sambh Jiangsu Pengoteng Lijan Hubei Jiangsu Pengoteng Anhui Suzhou Jiangsu Pengoteng Lijang Lehijang Gaz Zhejiang Tianhuangping Jiangsu Jiangsu Tianhuangping Jiangsu Zhejiang Anhui Mahui Nuking Anhui Tianij Anhui Tianij Anhui Jiangsu Zhejiang Zhejiang Jiangsu Zhejiang Lijangsu Zhejiang	Coat-fired 1,800 Coat-fired 1,400 Coat-fired 1,200 Coat-fired 1,200 Coat-fired 1,200 Coat-fired 1,200 Coat-fired 1,000 Coat-fired 3,000 Coat-fired 3,000 Coat-fired 1,800 Coat-fired 1,800 Coat-fired 1,800 Coat-fired 1,800 Coat-fired 1,200			
Shejiang Changing Shanghai Shidongkou entrat Shanghai Shidongkou gas-fired Jiangau Huahyin Zhejiang Zhenhai Zhenhai Zhejiang Lamxi Anhui Pingya Anhui Pingya Jiangau Jianghu Jiangau Jianghu Jiangau Jianghi Zhejiang Changahou Anhui Huaibei Jiangau Jianghi Zhejiang Changahou Anhui Huaibei Jiangau Jianghu Anhui Huaibei Jiangau Yangzhou Anhui Bengbu Zhejiang Changahu second Jiangau Yangzhou second Jiangau Yangzhou second Jiangau Yangzhou Ligang Zhejiang Jiangau Yangzhou Jiangau Yangzhou Jiangau Yangzhou Jiangau Yangzhou Jiangau Jiangau Zhejiang Jiangau Zhejiang Jiangau Zhejiang Jiangau Jiangau Jiangau Jiangau Jiangau Zhejiang Jiangau Zhejiangau Zhejiang Jiangau	Coal-fired 1,450 Coal-fired 1,200 Coal-fired 1,200 Coal-fired 1,200 Coal-fired 1,200 Coal-fired 1,000 Coal-fired 3,000 Coal-fired 3,000 Coal-fired 1,800 Coal-fired 1,800 Coal-fired 1,200			
Shanghai Shidongkou first Shanghai Shidongkou gecond Anhui Shanghai Shidongkou second Jiangsu Huaiyin Chaohuu Generiang Ehejiang Jiangsu Huaiyin Zhejiang Jiangsu Huaiyin Zhejiang Jiangsu Huaiyin Zhejiang Jiangsu Huaiyin Larixi Zhejiang Jiangsu Changshu Zhejiang Larixi Anhui Pingyu Wenzhou Zhejiang Larixi Anhui Pingyu Washashan Shanghai Walgacqiao Anhui Shanghai Wushashan Shanghai Jiangsu Changshu Changshu Anhui Tanjia an Anhui Huaibei Jiangsu Jiangsu Jiangsu Jiangsu Changshu Anhui Huaibei Jiangsu Jiangsu Jiangsu Changshu Anhui Huaibei Jiangsu Changshu Jiangsu Changshu Second Jiangsu Changshu Changshu Second Jiangsu Changshu Second Jiangsu Changshu Chan	Coal-fired 1,400 Coal-fired 1,200 Coal-fired 1,200 Coal-fired 1,200 Coal-fired 1,000 Coal-fired 3,000 Coal-fired 3,000 Coal-fired 1,800 Coal-fired 1,800 Coal-fired 1,200 Coal-fired 1,200 Coal-fired 1,200 Coal-fired 1,200 Coal-fired 1,200			
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Liangsu Pengcheng China Resources Pontul Fuyang China Resources Pontul Fuyang Hughang China Resources Pontul Fuyang Hughang Power Confort Fujian Hughang Gaz China National Offst Fejiang Tianhuangping State Grid Corporati Jiangsu Yixing State Grid Corporati Jiangsu Yixing Chinahan State Grid Corporati Chejlang Chinahan second Nuclear Power China Anhui Fengtai Hanhu Coal & Power China Chinahang Chinahang Chinahang Chinahang Chinahang Chinahang Shanhua Group Co. Jiangsu Nuclear Power Chinahang Nuclear Power Chinahang Nuclear Power Chinahangan Tanwan Jangsu Nuclear Power Chinahangan Jiangsu Xizzhou Gaohua Xudian Co. Jiangsu Xizzhou Gaohua Xudian Co. Jiangsu Shanhua Group Co. Jiangsu Xizzhou Gaohua Xudian Co. Zhejiang Shuikou Power Chinahang Chinahan third Chinahan Nuclear Power Chinahangang Thirid Chinahan Nuclear Chinahan third Chinahan Nuclear Power Chinahan Chinahan third Chinahan Nuclear Power Chinahangang Thirid Chinahan Nuclear Power Chinahangang Chinahan third Chinahan Nuclear Power Chinahangang Chinahan Chinahangan Chinahangang Chinahan Chinahangangang Chinahanganganganganganganganganganganganganga				
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Fujian Putan Gaz Chria Natorial Offst Fujian Putan Gaz Chria National Offst Christol Offst Ch	Coal-fined 3,600	3,600 85,575	3.03%	72.05%
Fujian Jinjiang Gaz China National Offst Shejang Tanhuangping State Grid Corporati Jiangsu Ligang Visite Grid Corporati Jiangsu Ligang Power Qins Zhejjang Qinshan second Nuclear Power Qins Anhui Tanji Huaihu Coal & Power Qins Zhejjang Ninghai Garangan Jiangsu Tanwan Jiangsu Nuclear Power Qins Jiangsu Tianwan Jiangsu Nuclear Power Qins Jiangsu Tianwan Jiangsu Nuclear Pow Jiangsu Zhenjiang Dagang Tenjiang Shehilu & Guohua Xudian Coa Jiangsu Zhenjiang Dagang Tenjiang Clinshan third	1,400			200
Zhejang Tanhuangping State Grid Corporation Jangsu Ligang Varied Grid Corporation Jangsu Ligang Quinshan second Nuclear Power Qins Zhejang Quinshan second Nuclear Power Qins Anhui Tanni Huahu Coal & Power Qins Zhejang Nungha Shahua Gala & Power Qins Jiangsu Tianwan Jiangsu Nuclear Pow Jiangsu Zhenjiang Dagang Tenjiang Shahua Kudian Coa Jiangsu Zhenjiang Dagang Tenjiang Clinshan third	1,400	2,800 88,375	2.36%	74.41%
Jiangsu Ligang Jiangsu Ligang Power Qins Anhui Tianji Huaihu Coal & Power Qins Anhui Fengtal Huaihu Coal & Power Qins Zhejiang Ninghai Shamba Stoup Co. Jiangsu Tianwan Jiangsu Nudear Power Qins Jiangsu Zhenjiang Dagang Tianwan Jiangsu Nudear Pow Jiangsu Zhenjiang Dagang Tiangsu Shuikou Power Qinshan third Qinshan Nucle	Hydro (Pumped Storage) 1,800 Hydro (Pumped Storage) 1,000			76 76%
Zhejjang Qinshan second Nuclear Power Qins Anhui Tlanji Huahlu Coal & Power Qins Anhui Fengtal Huahlu Coal & Power Qins Zhejjang Ningha Shahlu Soal & Power Qins Jiangsu Tianwan Jiangsu Nuclear Pow Jiangsu Zhenjiang Zhenjiang Zhenjiang Zhenjiang Dagang I Enjiang Shuilkou Power Qinshan third Third Qinshan Nuclear Pow Zhejjang Qinshan third Third Qinshan Nuclear Pow Zhejjang Qinshan third Third Qinshan Nuclear Power Qinshan third Qinshan Nuclear Qinshan third Qinshan Nuclear Qinshan third Qinshan Nuclear Qinshan Nuclear Qinshan Nuclear Qinshan Nuclear Qinshan third Qinshan Nuclear Qinshan Qinshan Nuclear Qinshan	Coal-fired 2,600	2,600 93,775	2.19%	78.95%
Anhui Tanji Huahu Coal & Powe Ahlui Fengtai Huahu Coal & Powe Zhejiang Iningha Shemhua Group Co. Jiangsu Tianwan Jiangsu Nuclear Pow Jiangsu Zhenjiang Cabhua Xuzhou Guohua Xuzhou Jiangsu Zhenjiang Zhenjiang Dagang I Enjian Shulikou Powe Zhejiang Qinshan third Third Glinshan Nucle	Nuclear 2,600			81.14%
Zhejjang Ninghai Shenhua Group Co. Jiangsu Tianwan Jiangsu Nudear Pov Jiangsu Xuzhou Guohua Xudian Co. Jiangsu Zhenjiang Zhenjiang Zhenjiang Zhenjiang Zhenjiang Bagand I	1,200	2.400 98.775	2.02%	83.16%
Jiangsu Tianwan Jiangsu Nudear Pov Jiangsu Xuzhou Guohua Xudian Co. Jiangsu Kerjiang Zhenjiang Dagana II Fujian Shuikou Fujian Shuikou Pow Zhejiang Qinshan third Third Ginshan Nucle	2,400			85.18%
Jiangsu Xuzhou Guohua Xudian Co. Jiangsu Zhenjiang Zapajiang Dagalan Co. Fujian Shuikou Fujian Shuikou Powi	2,000			86.87%
Fujan Shuikou Lironiyang Lironiyang Dagang Lironiyang Dagang Lironikou Powe Zhejiang Qinshan third Third Ginshan Nucle	Coal-fired 1,900	1,900 105,075	1.60%	88.47%
Zhejjang Qinshan third Third Ginshan Nucle	Hydra 1400			91.08%
4	Nuclear 1,400			92.25%
Shanghai Baoshan Baoshan Steel Co.	Coal-fired 1,200			93.26%
Jiangsu Shazhou Shazhou Electric Pow	Coal-fired 1,200			94.27%
East Market Fujan Songyu Amerinta Bertako Power Development Co, Ltd East Market Islance Zhanciis cano Zhanciis cano Shazhou Electric Dewar Co. Ltd  East Market Islance Zhanciis cano Zhanciis cano Zhazhou Electric Dewar Co. Ltd  Tannes Zhanciis cano Zhanciis cano Zhazhou Electric Dewar Co. Ltd	Int Co, Ltd. Coal-fired 1,200			95.29%
Zheilana Tonabai	Hydro (Pumped Storage) 1,200	1,200 115,575	1.01%	97.31%
Jiangsu	Coal-fired 1,100			98.23%
Jiangsu Tianshenggang	Coal-fired 1,100	1,100 117,775	0.93%	99.16%
Jiangsu Xinhai	Coal-fired 1,000	1,000 118,775	0.84%	100.00%