FRBSF WEEKLY LETTER

January 25, 1991

Slower Growth for Foreign Banks?

Foreign bank activity in the U.S. grew steadily over the 1980s. Foreign-owned banks' assets booked in the U.S. reached \$866 billion in 1990, and their share of U.S. banking assets grew from about 18 percent to nearly 22 percent in the last five years. According to a recent study of foreign competition in the banking industry, "only one broad industry group—leather goods" has a higher percent of foreign ownership than the service-oriented banking industry.

The strong growth of foreign banks has raised questions about the relative competitiveness of foreign and domestic banks in the U.S. and about whether foreign banks in the U.S. will continue to expand at a faster pace than domestic banks.

While a number of factors, such as relative economic conditions, trade patterns, exchange rates, and interest rates, will play a role, in this *Weekly Letter* the focus is on two regulatory developments that may slow the future growth of foreign-owned banks in the U.S.

Competition

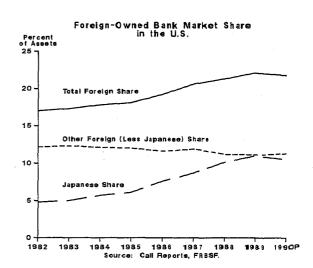
Foreign banks are important competitors for many U.S. banks. They provide a significant portion of the trade and direct foreign investment financing in the U.S. For example, they issue over 60 percent of the dollar volume of commercial letters of credit. Their expertise in this area and their established customer relationships often give them an advantage over domestic banks.

Their strong credit ratings also helped establish them as leaders in the credit enhancement markets. Again, they issue more than half of the standby letters of credit which "guarantee" commercial paper, loans, bonds, or asset-backed securities.

Japanese lead expansion

Based on the common measures of market presence—assets and commercial loans—foreign-owned banks (including commercial banks, as well as agencies and branches of foreign-owned banks) have grown twice as fast as U.S. banks over the last five years.

Most of the foreign-bank expansion in the U.S. has been by Japanese-owned banks. Over the last five years their total assets booked in the U.S. climbed from \$184 billion to nearly \$420 billion, and their market share soared from 6.1 percent to 10.5 percent (see Chart). While other foreign-owned banks also increased their assets during this period, from \$365 to \$448 billion, their market share actually declined from 12 percent to 11.3 percent. The figures are even more dramatic for the commercial lending component of assets, where Japanese banks have increased their market share by over 9 percent, to 15.4 percent.



Western Banking is a quarterly review of banking developments in the Twelfth Federal Reserve District. It is published in the Weekly Letter on the fourth Friday of January, April, July, and October.

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Regulatory constraints

Given the significant role of Japanese-owned banks in the U.S., together with the probability that European banks will concentrate on financial integration and the "opening" of Eastern European markets, the focus on Japanese banks seems to be the key.

Regulatory developments in Japan may have begun to limit Japanese-owned banks' future expansion in the U.S. The most recent (preliminary) data show a slight decline in Japanese-owned banks' market share in the U.S. At a minimum, it suggests a slowdown in the rapid growth of Japanese-owned bank market share in 1990.

One factor that may slow the growth of Japanese-owned banks in the U.S. is the liberalization of interest rate ceilings on retail deposits in Japan. This regulatory reform probably will increase Japanese banks' reliance on domestic funding, just as deregulation of retail deposits (NOWs, MMDAs, savings and time certificates) in the U.S. allowed major U.S. banks to substitute retail deposits for wholesale funding (large CDs and other borrowings, and Eurodollar borrowings). In other words, eliminating these regulatory ceilings should reduce Japanese-owned banks' need to raise funds in offshore markets to fund an excess of domestic loans.

Henry Terrell, a Senior Economist with the Federal Reserve Board recently presented evidence supporting this hypothesis. In congressional testimony he noted that the growth of Japanese banks in the U.S. was not funded by raising low-cost funds in Japan and lending them through their affiliates in the U.S. Instead, Terrell indicated that aggregate net sources of funds data show just the opposite pattern. He noted that interest rate controls led to a shortage of deposits in Japan, which created incentives for Japanese banks to shift assets overseas and to fund them there as well. Japanese banks' overseas operation, including their U.S. affiliates, were actually net lenders of funds to their parents, not net borrowers. This is also consistent with the observation that Japanese banks' U.S. affiliates raised most of their funds in the U.S. He also provided evidence that as deregulation has proceeded, Japanese banks have

reduced their head office borrowings from overseas affiliates.

Therefore, liberalization of deposit interest rate ceilings in Japan could increase their domestic deposits and thereby slow the growth of Japanese-owned bank assets in the U.S.

Capitalization

More stringent international capital standards and risk-based capital requirements also are likely to constrain foreign and domestic banks alike in their ability to expand rapidly. Indeed, in a recent Loan Officer Survey conducted by the Federal Reserve, foreign-owned agencies and branches "put somewhat more emphasis on their capital positions as an element in their decision to exercise more [credit] restraint."

Moreover, in the case of Japanese banks, the sharp decline in the Japanese stock market has reduced the value of Japanese banks' "hidden reserves," or unrealized gains on equity investments, thus lowering their market capitalization, and probably further constraining their growth prospects.

Summary

These regulatory developments may signal slower growth ahead for foreign banks in the U.S. Liberalization of Japanese deposit interest rate controls should increase the proportion of domestic banking activity and interbank transactions that can be funded in Japan, and reduce the need to shift business to the U.S. Still, while this may affect the asset growth of Japanese banks, it may have a smaller impact on the amount of credit extended to borrowers in the U.S.

At the same time, more stringent capital standards and the reduction in "hidden reserves" are likely to limit the ability of Japanese banks to increase loans and assets as rapidly as they have in recent years. Thus, while foreign banks will continue to be a significant presence in U.S. banking markets, recent regulatory developments are likely to reduce their appetite for further rapid expansion in the U.S.

Gary C. Zimmerman Economist

REGIONAL BANK DATA

SEPTEMBER 30, 1990

(Not Seasonally Adjusted, Preliminary Data)

		DISTRICT	ALASKA	ARIZONA	CALIF.	HAWAII	IDAHO	NEVADA	OREGON	HATU	WASH.
		ASSETS A	ND LIABIL	ITIES \$	MILLION	(ALL COMME	RCIAL BANK	s)		gyrea. Salas	
ASSETS	TOTAL FOREIGN DOMESTIC	485,738 41,804 443,934	4,445 1 4,444	29,629 N/A 29,629	337,044 39,078 297,966	17,392 2,297 15,095	8,425 N/A 8,425	14,259 N/A 14,259	23,269 N/A 23,269	11,592 90 11,502	39,684 338 39,346
LOANS	TOTAL FOREIGN DOMESTIC REAL ESTATE COMMERCIAL CONSUMER AGRICULTURE INTERNATIONAL	353,696 34,942 318,754 154,952 76,736 56,810 5,793 374	1,955 7 1,949 765 708 280 4 N/A	18,852 N/A 18,852 6,812 3,504 5,062 464 11	253,633 33,645 219,988 118,127 52,220 31,262 2,811 356	10,225 1,163 9,061 4,326 2,758 1,302 45 0	5,734 N/A 5,734 1,545 1,475 1,588 756 N/A	10,371 N/A 10,371 2,577 1,440 5,908 23 N/A	16,090 N/A 16,090 5,352 5,374 3,339 411 6	7,374 N/A 7,374 2,783 1,697 2,128 148 N/A	29,462 127 29,335 12,665 7,562 5,942 1,130 0
SECURITIES	TOTAL U.S.T.S. SECONDARY MARKET OTHER SEC.	44,251 13,155 19,465 11,631	1,790 1,091 278 422	4,478 1,470 1,862 1,146	21,708 5,946 10,554 5,209	3,585 1,263 1,527 795	1,606 410 728 469	1,789 648 474 666	3,520 703 1,662 1,155	2,144 497 1,137 511	3,631 1,128 1,244 1,259
LIABILITIES DEPOSITS	TOTAL DOMESTIC TOTAL FOREIGN DOMESTIC	454,541 412,736 386,385 35,002 351,383	3,965 3,964 3,497 1 3,496	27,617 27,617 25,190 N/A 25,190	316,181 277,103 267,428 32,439 234,990	16,379 14,082 15,328 2,138 13,190	7,865 7,865 6,738 N/A 6,738	13,170 13,170 8,582 N/A 8,582	21,637 21,637 18,074 N/A 18,074	10,783 10,693 9,284 90 9,194	36,945 36,606 32,263 335 31,928
	DEMAND TIME AND SAVINGS NOW MMDA SAVINGS SMALL TIME LARGE TIME	79,218 272,165 32,979 68,275 31,604 79,903 59,111	1,005 2,491 259 464 374 724 652	4,374 20,816 2,297 4,605 1,358 10,102 2,436	56,407 178,583 20,811 46,801 22,065 45,280 43,481	2,218 10,972 1,294 2,136 1,444 1,813 4,283	1,136 5,602 759 1,050 392 2,699 685	2,092 6,490 901 1,864 862 1,224 1,640	3,386 14,689 2,301 3,556 1,444 5,562 1,818	1,700 7,493 1,101 1,527 835 3,179 846	6,900 25,029 3,257 6,272 2,832 9,321 3,269
OTHER BORRO EQUITY CAPI LOAN LOSS R LOAN COMMIT LOANS SOLD	TAL ESERVE	44,237 31,197 7,654 199,189 58,198	424 480 39 533 27	1,860 2,012 666 9,682 335	28,909 20,863 5,663 150,361 56,965	561 1,013 148 7,515 136	1,043 560 91 1,963 42	3,850 1,088 239 2,160 66	2,818 1,631 232 8,094 302	1,332 809 144 2,901 19	3,441 2,739 431 15,980 307
			aravere asası			ARGE COMMER	20/30-10170-94 /15/02c-	CASHAN BANAN MARKA			
NET CHARGEO	ESERVE (ALL BANKS) FFS, TOTAL REAL ESTATE COMMERCIAL CONSUMER AGRICULTURE	2.16 1.09 0.24 0.60 2.04 39	2.01 0.64 1.17 0.11 0.45 N/A	3.54 2.07 2.06 4.15 2.14 03	2.23 1.11 0.12 0.49 1.96 -1.1	1.45 0.05 01 09 0.51 06	1.59 0.24 0.08 0.22 0.59 07	2.30 3.27 0.39 1.83 4.94 0.41	1.44 0.50 0.20 0.51 1.14 0.35	1.95 0.92 0.52 1.65 1.20 0.31	1.46 0.43 0.37 0.19 0.91 0.80
PAST DUE & I	NON-ACCRUAL, TOTAL REAL ESTATE COMMERCIAL CONSUMER AGRICULTURE	4.40 4.00 5.19 3.54 5.58	4.91 6.82 5.01 1.85 48.7	7.90 13.2 12.6 2.00 10.6	4.41 3.57 5.53 2.93 7.17	1.08 0.70 1.03 2.12 5.71	1.85 1.97 2.50 1.80 1.26	8.84 3.07 9.17 11.5 0.41	2.97 4.48 2.76 1.59 2.48	3.80 6.41 2.54 2.42 2.65	3.02 3.90 2.51 2.12 2.97
	EAR	NINGS AND R	ETURNS	\$ MILLION	, YEAR-TO	-DATE (ALL (COMMERCIAL	BANKS)			
INCOME	TOTAL INTEREST FEES & CHARGES	41,023 34,190 1,777	340 289 16	2,295 1,890 120	28,525 23,618 1,215	1,259 1,121 27	662 589 33	1,918 1,568 42	1,829 1,569 106	940 827 49	3,256 2,719 169
EXPENSES	TOTAL INTEREST SALARIES LOAN LOSS PROVISION OTHER	35,071 18,998 6,402 2,401 7,270	274 147 62 8 57	2,352 1,090 457 259 545	24,205 13,282 4,485 1,547 4,891	1,032 653 192 17 170	556 336 87 12 120	1,576 688 148 294 445	1,517 865 292 83 276	826 466 126 52 182	2,734 1,470 552 129 584
INCOME BEFOR TAXES NET INCOME	RE TAXES	5,917 2,066 4,004	66 17 50	-58 -23 -34	4,289 1,565 2,868	227 82 146	106 34 73	342 121 221	312 95 217	111 33 79	521 142 385
ROA (%) ROE (%) NET INTEREST	MARGIN (%)	1.10 17.1 4.16	1.51 13.8 4.33	15 -2.2 3.60	1.13 18.3 4.07	1.15 19.2 3.68	1.17 17.3 4.06	2.01 27.1 8.01	1.26 17.7 4.09	0.90 13 4.14	1.31 18.8 4.24

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Research Department Federal Reserve Bank of San Francisco

MARKET SHARE STATISTICS

DEPOSITORY INSTITUTIONS REQUIRED TO HOLD RESERVES WITH THE FEDERAL RESERVE ON A WEEKLY BASIS

PERCENT OF COMBINED MARKET TOTAL FOR NOVEMBER 1990, BY REGION

	DISTRICT	ALASKA	ARIZONA	CALIF	HAWAII	IDAHO	NEVADA	OREGON	UTAH	WASH
DEPOSIT TYPE	CB SL CU	CB SL CU	CB SL CU	CB SL CU	CB SL CU	CB SL CU	CB SL CU	CB SL CU	CB SL CU	CB SL CU
TOTAL DEPOSITS DEMAND NOW SAVINGS MMDA SMALL TIME LARGE TIME	51 45 5 92 3 4 63 30 7 50 33 17 66 31 2 32 65 3 44 54 2	74 4 22 99 0 1 59 5 35 36 3 62 90 7 2 76 8 16 95 3 3	80 15 6 94 1 5 86 5 9 59 11 30 92 6 1 72 25 3 86 10 4	45 52 4 92 4 4 58 36 6 49 38 12 61 36 2 24 74 3 39 59 2	69 28 3 93 4 4 73 26 1 53 38 9 82 18 0 42 55 3 83 16 2	87 10 4 92 1 7 88 9 3 77 11 11 94 6 0 84 14 2 83 10 6	69 28 4 99 1 0 76 15 9 66 18 16 82 16 2 46 51 3 65 34 0	72 22 6 95 1 4 79 14 7 56 25 20 84 12 4 57 38 5 81 14 5	79 8 13 93 3 5 84 3 13 58 5 37 84 6 10 76 14 10 79 11 10	56 37 7 92 5 3 64 24 12 46 21 33 68 30 2 43 53 4 49 50 1

CB = COMMERCIAL BANKS; SL = SAVINGS & LOANS AND SAVINGS BANKS; CU = CREDIT UNIONS; MAY NOT SUM TO 100% DUE TO ROUNDING

TYPE OF ACCOUNT OR LOAN DATE		US	DISTRICT	ARIZ	CALIF	HAWAII	IDAHO	OREGON	UTAH	WASH	
MONEY MARKET DEPOSIT ACCOUNTS SEP90			6.20	6,11	5.77	6.30	5.72	5.96	6.47	6.26	5.86
		OCT90	6.19	6.09	5.76	6.28	5.72	5.95	6.35	5.98	6.11
		NOV90	6.09	6.05	5.90	6.25	5.63	5.96	6.23	5.99	6.05
92 TO 182 DAYS CERTIFICATES		SEP90	7.58	7.16	6.90	7.54	6.72	7.47	7.16	7.50	6.91
		OCT90	7.53	7,11	6.71	7.46	6.67	7.41	7.17	7.41	6.95
		NOV90	7.40	6.99	6.65	7.34	6.67	7.29	6.94	7.23	6.90
2-1/2 YEARS AND OVER CERTIFICATES SEP90		SEP90	7.88	7.62	7.36	7.72	7.91	7.93	7.51	7.85	7.66
		OCT90	7.81	7.61	7.43	7.67	7.95	7.89	7.48	7.75	7.59
		NOV90	7.69	7.48	7.39	7.61	7.82	7.78	7.27	7.56	7.58
COMMERCIAL, SHORT-TERM* AVE. RATE			9.77	10.36	9.72	10.59	9.72	9.96	10.48	9.93	10.1
	AVE. HAT.	(DAYS)	59	103	78	234	78	133	69	68	89
COMMERCIAL, LONG-TERM*	AVE. RATE		10.82	10.31	10.75	11.11	12.02	N/A	10.96	11.63	8.66
	AVE. MAT.	(MONTHS)	50	36	32	51	52	N/A	31	43	18
OANS TO FARMERS*	AVE. RATE		11.51	10.64	10.44	10.53	N/A	10.88	10.81	11.82	11.35
	AVE. MAT.	(MONTHS)	9	5	6	-5	N/A	5	6	21	:
ONSUMER, AUTOMOBILE	AVE. RATE		11.62	12.23	12.63	13.29	N/A	12.00	11.18	11.56	11.47
ONSUMER, PERSONAL	AVE. RATE		15.69	15.98	16.75	19.79	N/A	13.50	14.11	15.05	14.89
CONSUMER, CREDIT CARDS	AVE. RATE		18.23	18.75	18.00	19.44	N/A	N/A	19,24	21.00	17.93

SOURCES: SURVEY OF TERMS OF BANK LENDING AND TERMS OF CONSUMER CREDIT; MOST COMMON INTEREST RATES ON SELECTED ACCOUNTS. * DATA ARE COMPOUNDED ANNUAL RATES.