

**New Tools for Studying Network Industry Reforms in Developing Countries:  
The Telecommunications and Electricity Regulation Database**

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## **1. Introduction**

Infrastructure industries – including telecommunications, electricity, water, and gas – underwent massive structural changes during the 1990s. During that decade, hundreds of privatization transactions valued at billions of dollars were completed in these sectors in developing and transitional economies, or DTEs (Table 1). While privatization has received the most attention in both the popular and academic literature, reforms have involved more than just privatization. They have also included market liberalization, structural changes like unbundling, and the introduction of new laws and regulations.

Until recently, infrastructure sectors were generally considered “natural monopolies,” meaning that people believed that a single firm could provide service at the lowest cost. As a result, most countries restricted entry, allowing single firms, which were usually state-owned, to provide service in each industry.<sup>1</sup> Even after technological progress made the natural monopoly argument less tenable—especially in the telecommunications sector—these firms typically retained a dominant, and often monopoly, position in most countries. Privatization therefore meant creating a private firm capable of exercising significant market power. In other words, even when competition was feasible, the presence of a dominant firm often made its introduction difficult. Regulatory agencies and regulations thus became an integral component of reform as a means of protecting consumers, reassuring investors, and, presumably, helping to advance competition.<sup>2</sup> Nonetheless, in developing countries the design of regulatory policies and structures to govern infrastructure industries after privatization was often given relatively little attention compared with privatization itself (see Kessides 2003 for a comprehensive overview of regulation in DTEs).

Several factors may help explain the relatively low weight given to regulation. First, fiscal crises often motivated reforms, making many believe that it was important to privatize

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<sup>1</sup> In the telecommunications sector, single enterprises usually provided service over the entire country. In other sectors, such as water, although there were often multiple providers within any country, they usually had a monopoly in the region where they provided service

<sup>2</sup> While the phrase “regulation” is quite broad, we focus on regulatory agencies that deal with privatized infrastructure; that is, “utilities which require a fixed network to deliver their services” (Newbery 1999). It is worth noting, though, that other types of regulation in developing countries are beginning to receive attention in the literature, as well. For example, Djankov, et al (2002) attempt to measure how regulations affect firm entry in general.

quickly.<sup>3</sup> While privatization transactions are by no means simple, they are in many respects more straightforward than designing regulations and regulatory agencies. Speed thus meant privatizing first and worrying about regulation later.<sup>4</sup> Second, there was concern that regulatory agencies would simply become a new mechanism through which the state could interfere with the market.<sup>5</sup> Finally, industrial countries were beginning to realize the costs of regulation and were rapidly deregulating industries where there appeared to be little economic reason for it (Winston 1993). In that context it could have seemed somewhat hypocritical to advocate new regulatory authorities in transition and developing countries while dismantling them in industrial countries.

Just as designing and implementing regulation was subordinate to the privatization itself, empirical research has also focused far more heavily on privatization than it has on regulation. While some case studies have explored regulation in developing countries, most cross-country empirical work has involved little more than including a dummy variable indicating the presence of a regulator (and perhaps whether the regulator is, in theory, “independent”) in a reduced-form regression.

However, regulations, regulators, regulated industries, and politics interact in complicated ways that affect the development of the industry as well as the rest of the economy. The importance of these interactions has long been recognized and debated in the United States—the country with the most experience dealing with private (monopoly) utilities. Indeed, well before privatization became a worldwide phenomenon, an extensive body of literature on regulation had developed in the United States (see, for example, Baron 1989, Braeutigam 1989, Noll 1989, Peltzman 1976, Stigler 1971).

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<sup>3</sup> Because reform was sometimes motivated in part by the need for revenue, policymakers often tried to maximize revenues by granting temporary monopolies to the privatized utilities, rather than trying to maximize some broader measure of economic surplus or welfare. Such an approach seems to have been successful in increasing investors’ valuations of companies, but the monopolies tended to invest less than firms that operated in competitive environments (Wallsten 2000).

<sup>4</sup> The speed of privatizations was debated almost from the start of the privatization trend, with some arguing for speedy privatization (see, for example, Lipton and Sachs 1990), and others arguing for a slower approach with greater emphasis on building regulatory institutions (e.g., Newbery 1991, Summers 1994). While the fast privatization argument generally won out, many now believe it should have been done more slowly (see, for example, Stiglitz 1999).

<sup>5</sup> This fear is still a real one. A recent proposal in Russia would have established a single agency to coordinate tariffs in energy, railways, transport terminals, atomic energy, water and air transport, gas and communications—a proposal that sounds remarkably like centralized planning and optimization (Larina 2001).

One reason for the vast body of literature on regulation in industrial countries is the sea of data generated as a byproduct of the interaction of regulatory agencies and regulated firms. Likewise, the main reason for the paucity of empirical work on regulation in developing countries has been the lack of data, which has prevented researchers from exploring regulation in any detail. Our survey of telecommunications and electricity regulators is an attempt to begin to fill this gap by providing systematic data to inform empirical analysis. The survey yields a large dataset that should help promote understanding of regulatory institutions as they actually function and how they interact with the industry and economy.

We are not the first to survey regulators. NERA (1997) conducted surveys of selected infrastructure utility regulators in six countries.<sup>6</sup> The 12 surveys elicited responses that NERA then interpreted and graded, providing a kind of “scorecard” of regulators. While among the first of its kind, the information gathered tended to be verbal responses rather than data that could easily be compared. And because the 12 surveys were spread over many industries and few countries, the effort generated valuable information, especially for case studies, but not enough to be used for cross-country or cross-industry empirical analysis.<sup>7</sup> We designed our surveys explicitly to generate data that can inform such empirical work.

## **2. Survey Design**

As discussed above, empirical research on infrastructure reforms in developing countries has largely ignored the role of regulation. Moreover, the few papers that have explored regulation have not gone much deeper than controlling for whether a regulatory agency exists, and perhaps whether it is considered “independent.” Our survey effort is an attempt to produce data that will allow empirical researchers to explore regulations and regulatory agencies in far more depth than has generally been possible to date. In this section we explain the general framework for designing the surveys. In the following two sections we provide some specific details regarding the telecommunications and electricity surveys, respectively.

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<sup>6</sup> NERA’s (1997) survey covered electricity, gas, telecoms, transport, and water in Bangladesh, India, Indonesia, Malaysia, Pakistan, and the Philippines. They did not cover all industries in all countries, so the total number of surveys was 12.

<sup>7</sup> Electricity was the best covered, with four regulatory agencies included. The others each had two. Three regulators were surveyed in India and Malaysia, two in Indonesia and the Philippines, and one each in Bangladesh and Pakistan.

For analytical purposes, regulations can usefully be broken down into governance and content (Levy and Spiller 1994). *Governance* includes the structures that determine whether those incentives are credible and sustainable. In other words, governance includes rules that order the scope, configuration, and process of regulatory decision-making and the organization and procedures of regulatory agencies (e.g., Levy and Spiller 1996, Williamson 1996). *Content* includes the specific laws and policies towards pricing, competition, access, and investment that shape incentives facing firms and consumers.

We designed the surveys to capture the large variance in both governance and content. Even basic ideas regarding what is considered important for effective regulatory agencies can take many forms and be subtly different across regulators. For example, it has become almost an article of faith among advisers to developing countries that in order to be effective a regulator must be independent from short-term political pressure. The small amount of empirical research that has investigated the issue typically uses a dummy variable to indicate whether or not a regulator is independent.<sup>8</sup> Such an approach may be a reasonable first step for empirical research, especially when that dummy variable was the only extant empirical data, but characterizing a regulatory agency as either independent or not independent is unrealistic. No government agency is (or probably should be) completely independent, and can be more or less independent across a wide range of issues.

Thus, rather than ask whether a regulator is independent, we instead ask many objective questions that can help determine how independent a regulator is in different areas. So, for example, among other questions that might be relevant for independence, the survey asks how much of a regulator's budget comes from industries' fees, government appropriations, donors, and other sources; under what circumstances a regulator can be fired; and whether the country's chief executive (president or prime minister) can veto regulatory decisions. Moreover, governance does not end with independence: accountability, transparency, capacity, and competency are also likely to be important features (see, for example, Noll 2000). The surveys contain numerous measures of these criteria, as well. This approach allows researchers to gain a

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<sup>8</sup> See, for example, Baudrier (2001) or Wallsten (2001, 2002). Interestingly, none of these papers finds unambiguously positive effects of independence on sector performance, and finds some evidence of negative effects. These results could be because independence, in fact, is not good for development of the sector, because the regulator dummy variable is likely to be endogenous but is not treated that way in the regressions, because a dummy variable is an unsatisfactory measure of independence, or because independence is only one of many features of governance that work together as a system of checks and balances. The questions raised by these results highlight

better understanding of the nuanced ways in which regulators may or may not be “independent” and how those ways may interact with other governance features (see, for example, Haggarty, Shirley, and Wallsten (2003) who use the telecommunications dataset to explore the extent to which countries meet these criteria and why they may exist in some countries but not others).

### **3. Country Selection**

Our intention was to survey all telecommunications and electricity regulators that were operating in developing countries in 2001. We first identified every developing country that seemed to have a regulatory agency with an email address or fax number. We sent the survey via email, fax, and regular mail to those agencies, and followed up with telephone calls. As is made clear below, we had more success with telecommunications regulators than with electricity regulators. This difference in response rates largely reflects the more advanced state of reforms in telecommunications compared to electricity.

### **4. The Survey of Telecommunications Regulators**

Between March and August, 2001, we contacted 60 regulatory agencies around the world. We ultimately received responses from 45 countries (Table 2). The result is an extensive database containing 178 variables on regulatory governance and content in 45 countries toward the end of 2001. Not all 45 respondents answered all questions, of course, meaning that the sample size for any given question is typically less than 45. Nonetheless, the survey provides detailed, consistent, comparable data at a level of detail not available before. Appendix 1 contains the survey instrument, coded for use with the dataset.

The survey asked a variety of questions on many aspects of governance and content. On governance respondents provided information on the precise laws affecting the regulatory agency and regulations, as well as several measures of independence, transparency, accountability, capacity, and competency. On regulatory content, respondents provided information on licenses (wireline, wireless, and internet), interconnection, price regulation, and universal service obligations and funding mechanisms. Finally, the survey collected limited

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the need both for more empirical work on regulation and the data to do that work.

information on the state of the sector, including whether and when the incumbent was privatized, and the number of mobile, wireline, and Internet Service Provider licenses applied for, awarded, and active.

Consider, for example, regulatory independence. As discussed above, the survey included various questions on different aspects of independence. One measure of independence is how the regulatory agency is funded. An agency may be less independent if it relies on government allocations. Figure 1 shows how countries tend to finance their regulators. The data show that regulatory agencies tend to receive their budgets either entirely through fees or entirely from a government allocation. Another measure of independence is the direct power the chief executive (typically, the president or prime minister) has over the regulator and regulations. Figure 2 reveals that in slightly more than half the sample countries the chief executive can fire the regulator, while in about 40 percent of the countries the executive can veto the regulators' decisions.

The survey also contains information on regulatory content. Countries commonly regulate prices, for example. Figure 3 reveals that nearly all countries regulate prices of fixed-line service, domestic long distance, and international calls. About 40 percent still regulate prices in mobile telephony.

These figures provide a glimpse of the sort of information in the dataset. The myriad data should allow researchers to begin to explore how different types of regulatory governance and content interact with telecommunications reforms to affect the development of the industry. We hope that these data will serve as a first step in exploring empirically the interactions between telecommunications regulation and performance in developing countries.

## **5. The Survey of Electricity Regulators**

Electricity reforms have not proceeded as quickly as have telecommunications reforms. It proved more difficult to identify regulatory agencies and to elicit responses from the agencies we identified. Our survey of electricity regulators therefore has fewer observations than does the survey of telecommunications regulators. In the summer of 2001, we identified and contacted 46 regulators by email, fax, and regular mail. We followed up with faxes and telephone calls, and by April 2002 received 20 responses (Table 3). Breaking responses into their individual

components yields a dataset of 20 observations and 374 variables. As in the telecommunications survey, not all regulators responded to all questions, so not all variables exist for each observation. Appendix 2 provides the complete questionnaire, coded for use with the STATA dataset.

In addition to governance questions of the sort described above, we asked regulatory content questions tailored to the electricity sector. For example, the survey inquires about the state of unbundling of transmission, generation, and distribution. Questions regarding competition, too, are specific to the electricity sector, asking, for example, whether choice of electricity supplier is restricted to consumers of some minimum size—common in early stages of electricity reforms.

Consider the general structure of the industry. The survey asks whether the industry remains a vertically integrated monopoly, whether there is any wholesale competition, and whether supply and retail competition exists. Figure 4 shows that while only about one-quarter of the countries in the sample retain completely vertically-integrated electricity companies, competition is not especially advanced: slightly more than half allow wholesale competition, but only around 15 percent allow retail competition.

## **6. Conclusion**

The telecommunications and electricity regulation databases are the product of an effort to generate systematic, rigorous, cross-country data on regulations and regulatory agencies in developing countries. While these data do not approach the quality and quantity of data available for regulated industries in industrial countries, they provide information at a level of detail and for a number of countries not available before. We hope these datasets can contribute substantively to the ongoing reforms of network industries and the debate surrounding the optimal structure of these industries.



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**Table 1**  
 Infrastructure Privatizations in Developing and Transition Economies (1990-1998)

	<i>Proceeds (Millions of US\$)</i>	<i>Number of Transactions</i>
Telecommunications	70,579.40	125
Electricity & Power	43,096.24	221
Railways	4,000.55	30
Ports & Airports	2,339.29	54
Roads	2,121.05	10
Water & Sewerage	1,084.66	10

Source: World Bank File data.

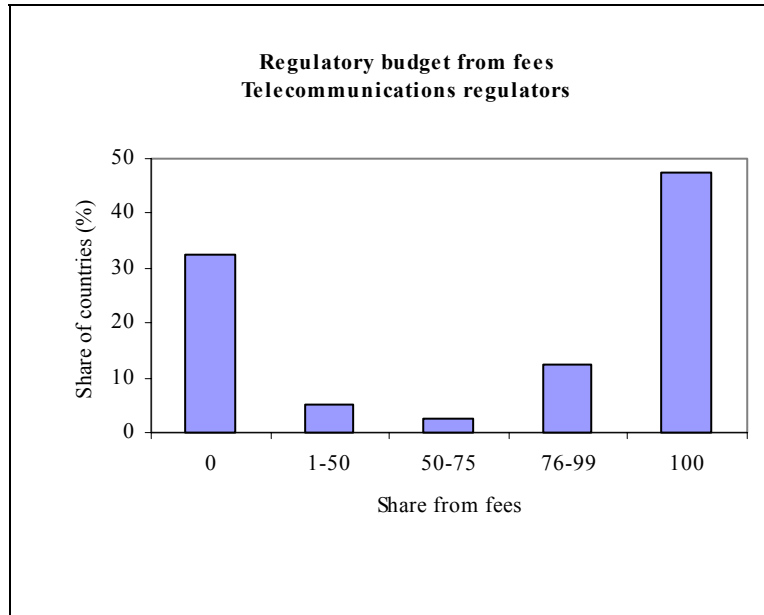
**Table 2**

Countries in the Telecom Regulators Survey	
Argentina	Jordan
Barbados	Kenya
Belize	Latvia
Bolivia	Malawi
Bosnia and Herzegovina	Malaysia
Brazil	Mexico
Bulgaria	Moldova
Chile	Mongolia
Colombia	Morocco
Costa Rica	Pakistan
Cote d'Ivoire	Panama
Czech Republic	Peru
Dominican Republic	Poland
Ecuador	Romania
El Salvador	Slovakia
Estonia	South Africa
Ghana	Sri Lanka
Greece	Tanzania
Guatemala	Thailand
Honduras	Turkey
Hungary	Uganda
India	Venezuela
Jamaica	

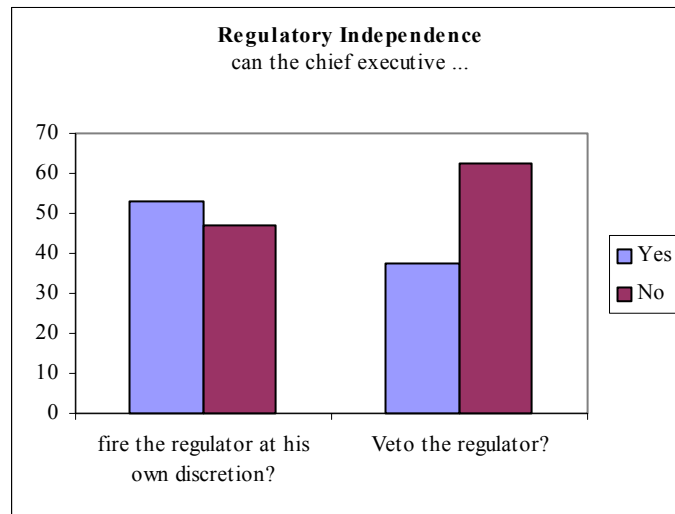
**Table 3**

Countries in the Electricity Regulators Survey	
Albania	Hungary
Argentina	Indonesia
Armenia	Latvia
Chile	Malaysia
Colombia	Mexico
Costa Rica	Nicaragua
Czech Republic	Panamá
Dominican Republic	Poland
Ecuador	Singapore
El Salvador	South Africa

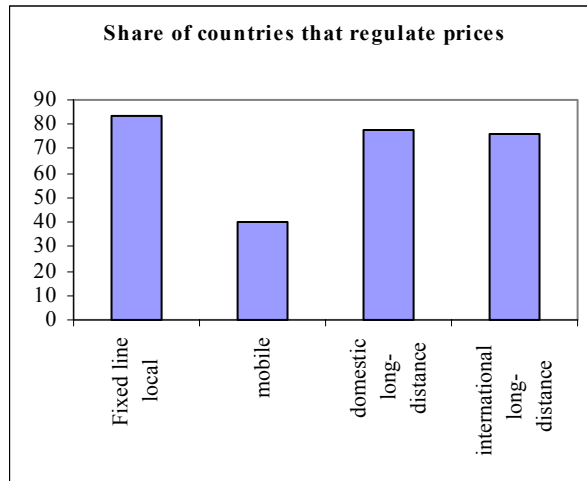
**Figure 1**



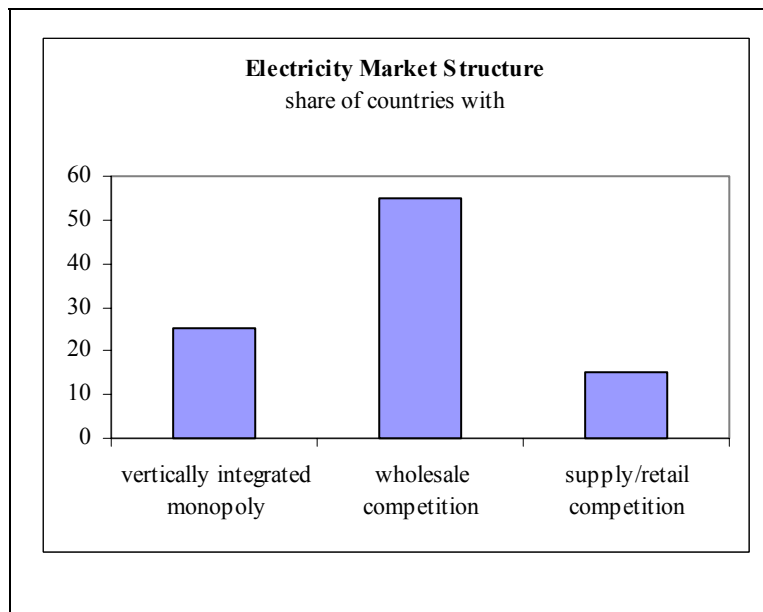
**Figure 2**



**Figure 3**



**Figure 4**



## APPENDIX 1

### Telecommunications Regulation Survey

This appendix consists of a copy of the letter sent to regulators to request their participation, as well as the survey itself, coded for use with the STATA dataset.

Code numbers in this appendix are the variable names in the Stata dataset, available here:  
<http://www.aei-brookings.org/files/telecomregs.dta>

An Excel version of the data is available here:  
[http://www.aei-brookings.org/files/telecom\\_reg\\_data.xls](http://www.aei-brookings.org/files/telecom_reg_data.xls)

<Regulator>  
<Regulatory Authority>  
<Address>

<Date>

Dear Sir,

We are researching the impact of the privatization and liberalization process in the telecommunications sector of emerging economies around the world, and your country has been included for this study.

We kindly request you to fill the attached questionnaire in order to build a database of various telecommunications indicators as part of the study. The questionnaire deals with the following topics:

1. Overall Sector Performance
2. Regulatory Framework
3. Market Structure
4. Licensing Procedure
5. Access and Interconnection Policies
6. Price Regulations
7. Dispute Resolution and Appeals
8. Universal Service Obligations

We would very much appreciate if you could send us the answers to the questionnaire to the above address, **Mail stop MC 3-300**. Since we are working towards a deadline your timely response would be really helpful. Thank you in advance for your cooperation on this matter.

Sincerely,

George Clarke  
Economist  
Development Research Group  
Competition Policy and Regulation

Please **circle** the relevant answer(s) when there are multiple choices.

## Section 1. Telecommunications Law.

1. Has parliament completely passed framework laws for the telecommunications sector?.....**q1**..... Yes. Go to Q. 1.1

*No. Go to Section 2*

1.1 Please list names, years of publication and numbers for all relevant laws, including general laws related to privatization or investment that affect the telecommunications sector.

1. q11 \_\_\_\_\_

2. \_\_\_\_\_

3. \_\_\_\_\_

4. \_\_\_\_\_

1.2 Does the law explicitly forbid operators from being issued licenses that allow them to provide more than one telecommunication service (such as fixed local telephony, domestic long distance, international long distance and cellular services)? **q12** Yes Go to Q. 1.4

*No Go to Q. 1.3.*

1.3 Is separate accounting for services compulsory?..... Yes **q13**

*No*

1.4 Does the Law allow the telecommunications sector to be privatized in part or in whole?..... In Whole **2**  
In Part **1** **q14**

*Not at all 0*

## Section 2. Regulatory Bodies

2. Has a regulatory body (RB) that is separate from the utility and from the communications ministry started work?.....**q2**..... Yes

**No**



Please list all regulatory bodies involved in regulating the telecommunications sector (including the ministry and/or incumbent if they are responsible for some areas of regulation) and the areas of regulation that they are responsible for.

<u>Name</u>	<u>Responsibilities</u>	<u>Date of Creation</u>
Main Regulator. <b>q2a</b>	<b>q2ar</b>	<b>q2ay</b>
2. <b>q2b</b>	<b>q2br</b>	
3. <b>q2c</b>	<b>q2cr</b>	
4. <b>q2d</b>	<b>q2dr</b>	
5. <b>q2e</b>	<b>q2er</b>	

2.1 Does the main regulator have national jurisdiction?

**Yes**

No **q21**

2.2 Is the main regulator multi-sectoral?

**Yes**

No **q22**

2.3 Can the main regulator compel financial and performance information? **Yes**

No **q23**

2.4 Are financial and performance information publicly available?

**Yes**

No **q24**

2.5 Does the regulator **actually** collect the following financial data?

2.5.1 Complete balance sheets from fixed wired operators? **Yes/No q251**

2.5.2 Complete income statements from fixed wired operators? **Yes/No q252**

2.5.3 Complete balance sheets from cellular operators? **Yes/No q253**

2.5.4 Complete income statements from cellular operators ? **Yes/No q254**

2.5.5 Complete balance sheets from Internet Service Providers? **Yes/No q255**

2.5.6 Complete income statements from Internet Service Providers? **Yes/No q256**

- 2.6 Does the regulator **actually** collect the following performance indicators?
- 2.6.1 Call completion rates by operator? **Yes/No q261**
- 2.6.2 Faults/Fault Repair Times? **Yes/No q262**
- 2.6.3 Geographical coverage rates? **Yes/No q263**
- 2.7 Approximately what share of the regulator's budget comes from.
- Government Budget \_\_\_\_\_ **q27gov** \_\_\_\_\_
- Levies on Companies/License Fees \_\_\_\_\_ **q27fee** \_\_\_\_\_
- Donors \_\_\_\_\_ **q27don** \_\_\_\_\_
- Other (Please describe) \_\_\_\_\_ **q27oth** \_\_\_\_\_
- 100%
- 2.8 Is the regulatory body headed by a single person or by a group of people (e.g., a regulatory board)?
- Single person**
- Multiple people **q28**
- 2.9 How many employees? \_\_\_\_\_ **q29** \_\_\_\_\_
- Of these:
- 2.9.1 How many technicians? \_\_\_\_\_ **q291** \_\_\_\_\_
- 2.9.2 How many engineers? \_\_\_\_\_ **q292** \_\_\_\_\_
- 2.9.3 How many accountants? \_\_\_\_\_ **q293** \_\_\_\_\_
- 2.9.4 How many economists? \_\_\_\_\_ **q294** \_\_\_\_\_
- 2.9.5 How many lawyers? \_\_\_\_\_ **q295** \_\_\_\_\_
- 2.10 Who appoints the head of the regulatory body? **q210**
- President** **Go to 2.11**
- Ministry* *Go to 2.11*
- Parliament*** **Go to 2.12**
- Other (Specify)** **Go to 2.12**
- 2.11 If the president or Ministry appoints the head of the regulator body, is Parliamentary approval required?
- Yes** **q211**
- No

2.12 Is head appointed for a fixed term? Yes Go to 2.12.1 **q212**

No Go to 2.13

2.12.1 For how long? \_\_\_\_\_ **q2121**

2.12.2 Can head be re-appointed? Yes **q2122**

No

2.13 Who appoints the majority of the regulatory body's commissioners? **q213**

*President* Go to 2.14

*Ministry* Go to 2.14

***Parliament*** **Go to 2.15**

**Other (Specify)** **Go to 2.15**

2.14 If the president or Ministry appoints the commissioners, is Parliamentary approval required?

Yes **q214**

No

2.15 Are commissioners appointed for fixed terms? Yes Go to 2.15.1 **q215**

No Go to 2.16

2.15.1 For how long? \_\_\_\_\_ **q2151**

2.15.2 Can head be re-appointed? Yes **q2152**

No

2.16 Can commissioners be fired? Yes Go to Q 2.16.1 **q216**

No Go to 2.17.

2.16.1 Can they be fired at the discretion of the executive? Yes Go to Q 2.17 **q2161**

No Go to Q 2.16.2.

2.16.2 Can they be fired for conflict of interest? Yes **q2162**

No

2.16.3 Can they be fired for incompetence? Yes **q2163**

No

- 2.16.4 Can they be fired for corruption? Yes q2164
- No
- 2.17 Can the Minister/President veto the regulator's decisions? Yes q217
- No
- 2.18 Can the Minister/President issue written policy guidelines? Yes q218
- No
- 2.19 Can the Minister/President issue verbal instructions to the regulator? Yes q219
- No
- 2.20 Has the Minister/President issued any written policy guidelines in past year? Yes
- No  
q220
- 2.21 Circle all groups who have the right to participate in regulatory proceedings: q221
- (a) Consumers, q221a (b) Competitors? q221b
- (c) Access Users? q221c (d) others (please list) q221d \_\_\_\_\_
- 2.22 Have regional regulatory bodies been created? Yes q222

No

### Section 3. Restructuring

- 2.1 Has the incumbent been commercialized and corporatized? Yes q31
- No
- 2.2 Is the incumbent responsible for providing postal services Yes q32
- No
- 2.3 Has the incumbent unbundled any other components (other than postal services)? Yes q33
- No
- 2.4 Is there any cross-ownership regulation in place? Yes q34
- No

2.5 Has the incumbent been privatized?

Yes q35

No

### Section 4. Price Regulation

5.1 Are final-user prices regulated in the following businesses?

5.1.1 Fixed-line local telephony? Yes/No q411

5.1.2 Cellular telephony? Yes/No q412

5.1.3 Domestic long-distance? Yes/No q413

5.1.4 International long-distance? Yes/No q414

5.1.5 Internet Service providers? Yes/No q415

5.2 Who approves prices for each service. If there is more than one regulator, please list regulator by name.

1 0

5.2.1 Fixed-line local telephony? Regulator/Ministry/President/Parliament. q421 Name of regulator \_\_\_\_\_ Other \_\_\_\_\_

5.2.2 Cellular telephony? Regulator/Ministry/President/Parliament. q422 Name of regulator \_\_\_\_\_ Other \_\_\_\_\_

5.2.3 Domestic long-distance? Regulator/Ministry/President/Parliament. q423 Name of regulator \_\_\_\_\_ Other \_\_\_\_\_

5.2.4 International long-distance? Regulator/Ministry/President/Parliament. q424 Name of regulator \_\_\_\_\_ Other \_\_\_\_\_

5.2.5 Internet Service providers? Regulator/Ministry/President/Parliament. q425 Name of regulator \_\_\_\_\_ Other \_\_\_\_\_

5.3 How are prices regulated?

5.3.1 **Fixed-wire local telephony?** Price Cap \_\_\_\_\_ q431  
Rate of Return \_\_\_\_\_  
Global Price Cap \_\_\_\_\_  
None \_\_\_\_\_  
Other \_\_\_\_\_

5.3.2 **Cellular telephony?** Price Cap \_\_\_\_\_ q432  
Rate of Return \_\_\_\_\_  
Global Price Cap \_\_\_\_\_  
None \_\_\_\_\_  
Other \_\_\_\_\_

5.3.3 **Domestic long-distance?** Price Cap \_\_\_\_\_ q433  
Rate of Return \_\_\_\_\_  
Global Price Cap \_\_\_\_\_  
None \_\_\_\_\_  
Other \_\_\_\_\_

5.3.4 **International long-distance? Price Cap** **q434**  
**Rate of Return**  
**Global Price Cap**  
**None**  
**Other** \_\_\_\_\_

5.3.5 **Internet Service providers?** **q435**  
**Price Cap**  
**Rate of Return**  
**Global Price Cap**  
**None**  
**Other** \_\_\_\_\_

4.4. Is there a set period of time between regulator reviews? Yes. **Go to Q.4.5** **q44**  
No. **Go to Q. 4.6.**

4.5. How long (in terms of years) is the period between reviews for the following services?

4.5.1 Fixed-line local telephony? \_\_\_\_\_ **q451**

4.5.2 Cellular telephony? \_\_\_\_\_ **q452**

4.5.3 Domestic long-distance? \_\_\_\_\_ **q453**

4.5.4 international long-distance? \_\_\_\_\_ **q454**

4.5.5 Internet Service providers? \_\_\_\_\_ **q455**

4.6 Does the government subsidize the following services?

4.6.1 Service for low income consumers? **Yes/No q461**

4.6.2 Service for rural consumers? **Yes/No q462**

5.6 What percentage of subsidies comes from the following sources?

5.6.1 Budget \_\_\_\_\_% **q471**

5.6.2 Industry Levies \_\_\_\_\_% **q472**

5.6.3 Donors \_\_\_\_\_% **q473**

5.6.4 Other \_\_\_\_\_% **q474**

**100%**

## **Section 5. Interconnection Policies**

6.1 Does the law require that all entrants receive the same technical terms and conditions for access/interconnection? **Yes q51**

***No***

6.2 Does the law require that all entrants receive the same prices for access/interconnection?

Yes q52

No

6.3 How are access fees/interconnection rates set between the following operators?

5.3.1 Two fixed wired operators 1= Bilateral Negotiations  
0= Regulator q531  
Other, specify:  
\_\_\_\_\_

5.3.2 Incumbent local fixed wired-operator and a cellular operator

*Bilateral Negotiations*

Regulator  
Other, specify: \_\_\_\_\_

5.3.3 Incumbent local fixed wired-operator and long-distance operator  
Bilateral Negotiations  
Regulator  
Other, specify:  
\_\_\_\_\_

5.3.4 Two cellular companies  
Bilateral Negotiations  
Regulator  
Other, specify:  
\_\_\_\_\_

5.3.5 Incumbent local fixed wired and an international operator  
Bilateral Negotiations  
Regulator  
Other, specify:  
\_\_\_\_\_

6.4 If any prices are set through bilateral negotiations is there a time limit for those operators to negotiate an agreement?

5.4.1 Two fixed wired operators Yes/No q5411  
5.4.1.1 If yes, how long? In years \_\_\_\_\_

5.4.2 Incumbent local fixed wired-operator and a cellular operator Yes/No q5421  
5.4.2.1 If yes, how long? \_\_\_\_\_

5.4.3 Incumbent local fixed wired-operator and long-distance operator Yes/No q5431  
5.4.3.1 If yes, how long? \_\_\_\_\_

5.4.4 Two cellular companies Yes/No q5441  
5.4.4.1 If yes, how long? \_\_\_\_\_

5.4.5 Incumbent local fixed wired and an international operator Yes/No q5451  
5.4.5.1 If yes, how long? \_\_\_\_\_

6.5 If the two operators can not agree interconnection/access terms, who intervenes to solve conflicts (if no one can intervene, enter NONE)? \_\_\_\_\_ q55

## Section 6: Licences

- 7.1 Who decides how many licenses will be issued? Regulator (Name \_\_\_\_\_)  
 Ministry  
 President  
 Legislature  
 Privatization Commission  
 Other \_\_\_\_\_ q61
- 7.2 Is there a formal procedure for granting licenses for the following areas?
- 7.2.1 Fixed-line local telephony? Yes/No q621
- 7.2.2 Cellular telephony? Yes/No q622
- 7.2.3 Domestic long-distance? Yes/No q623
- 7.2.4 International long-distance? Yes/No q624
- 7.2.5 Internet Service providers? Yes/No q625
- 7.3 If yes (for each area in q 6.2), is this procedure consistently followed?
- 7.3.1 Fixed-line local telephony? Yes/No/No Experience q631
- 7.3.2 Cellular telephony? Yes/No/No Experience q632
- 7.3.3 Domestic long-distance? Yes/No/No Experience q633
- 7.3.4 International long-distance? Yes/No/No Experience q634
- 7.3.5 Internet Service providers? Yes/No/No Experience q635
- 7.4 Who grant licenses for each area?
- 7.4.1 Fixed-line local telephony? **1=** Regulator (Name \_\_\_\_\_)  
Ministry =0 q641  
President  
Legislature  
Privatization Commission
- 7.4.2 Cellular telephony? **1=** Regulator (Name \_\_\_\_\_)  
**0=** Ministry  
President  
Legislature  
Privatization Commission
- 7.4.3 Domestic long-distance? Regulator (Name \_\_\_\_\_)  
Ministry q643  
President  
Legislature  
Privatization Commission
- 7.4.4 International long-distance? Regulator (Name \_\_\_\_\_)



		<u>Ministry</u>	<b>q644</b>
		<u>President</u>	
		<u>Legislature</u>	
		<u>Privatization Commission</u>	
7.4.5	Internet Service providers?	<u>Regulator (Name _____)</u>	
		<u>Ministry</u>	<b>q645</b>
		<u>President</u>	
		<u>Legislature</u>	
		<u>Privatization Commission</u>	
7.5	For granting a license is there a mandatory bidding?		
7.5.1	Fixed-line local telephony?	<u>Yes/No/No Experience</u>	<b>q651</b>
7.5.2	Cellular telephony?	<u>Yes/No/No Experience</u>	<b>q652</b>
7.5.3	Domestic long-distance?	<u>Yes/No/No Experience</u>	<b>q653</b>
7.5.4	International long-distance?	<u>Yes/No/No Experience</u>	<b>q654</b>
7.5.5	Internet Service providers?	<u>Yes/No/No Experience</u>	<b>q655</b>
7.6	Total number licenses in the following areas?		
	<u>Area</u>	<u>Approved Number</u>	<u>Awarded Licences</u>
	<u>Active Operators</u>		
<b>F</b>	Fixed-line Local	<u>_q66Fapp_</u>	<u>_q66Fawd_</u>
			<u>_q66Fact_</u>
<b>L</b>	Domestic Long Distance	<u>_q66Lapp_</u>	<u>_q66Lawd_</u>
			<u>_q66Lact_</u>
<b>I</b>	International	<u>_q66Iapp_</u>	<u>_q66Iawd_</u>
			<u>_q66Iact_</u>
<b>C</b>	Cellular	<u>_q66Capp_</u>	<u>_q66Cawd_</u>
			<u>_q66Cact_</u>
<b>ISP</b>	Internet Service Providers	<u>_q66ISPapp_</u>	<u>_q66ISPawd_</u>
			<u>_q66ISPact_</u>
7.7	What approval do private network operators have to get to before they can start operating?	<b>q67</b>	<u>None</u>
			<u>Notification</u>
			<u>Formal Approval</u>
7.8	What approval do Internet Service Providers have to get before they can start operating?	<b>q68</b>	<u>None</u>
			<u>Notification</u>
			<u>Formal Approval</u>
7.9	What approval do equipment providers have to get before they can start operating?	<b>q69</b>	<u>None</u>
			<u>Notification</u>
			<u>Formal Approval</u>
7.10	Do equipment providers have to get prices approved?	<u>Yes/No</u>	<b>q610</b>

## Section 7: Spectrum Use

- 7.1 Who assigns spectrum? Regulator (Name \_\_\_\_\_) **q71**  
Ministry  
President  
Legislature
- 7.2 How is spectrum assigned? Competitive Bidding **q72**  
Fixed Price  
No Experience  
Other \_\_\_\_\_

## Section 8: Regulatory Decisions

- 8 Can the operator appeal if disagrees with regulators decision? Yes Go to 8.1 **q8**
- No. Go to 8.3
- 8.1 Who can the operator appeal to in each instance? (i.e., Ministry, Executive, Other executive body, Judiciary, Formal domestic arbitrator, Formal international arbitrator, no appeal)
- 8.1.1 First Instance \_\_\_\_\_ **q811**
- 8.1.2 Second Instance \_\_\_\_\_ **q812**
- 8.1.3 Third Instance \_\_\_\_\_ **q813**
- 8.2 Can the operator appeal under the following circumstances
- 8.2.1 On a statutory basis? Yes/No **q821**
- 8.2.2 On an evidential basis? Yes/No **q822**
- 8.2.3 On a procedural basis? Yes/No **q823**
- 8.3 Can other parties appeal? Yes Go to 8.4 **q83**
- No. Go 8.6
- 8.4 Circle all other parties that can appeal
- (a) Access Users (b) Competitors **q84**
- (c) Consumers (d) Others \_\_\_\_\_
- 8.5 Can other parties appeal under the following circumstances
- 8.5.1 On a statutory basis? Yes/No **q851**
- 8.5.2 On an evidential basis? Yes/No **q852**
- 8.5.3 On a procedural basis? Yes/No **q853**

- 8.6 Are regulatory meetings open to the public in practice? All  
 Some **q86** None
- 8.7 Are regulatory meetings required to be open to the public by law? Yes/No **q87**
- 8.8 Are regulatory decisions publicly available? Yes/No **q88**
- 8.9 Does regulator publish decisions in practice? Yes/No **q89**
- 8.9.1 If so, where? q891
- 8.10 Does the law REQUIRE the regulator to public decisions Yes/No **q810**
- 8.10.1 If so, where? q8101
- 8.11 Does regulator publish explanations of decisions in practice? Yes/No **q8\_11**
- 8.11.1 If so, where? q8111
- 8.12 Does the law REQUIRE the regulator to publish explanations of decisions Yes/No **q8\_12**
- 8.12.1 If so, where? q8121

### **Section 9: Geographically Based Obligations**

- 9 Does any operator have geography-based obligations? Yes Go to Q 9.1 **q9**  
 No Go to End
- 9.1 Do any of the obliged operators have funding from special geographically-based obligations fund? Yes/No **q91**
- 9.2 Do all of the obligated operator have access to such funds? Yes/No **q92**

**THANK YOU VERY MUCH FOR YOUR HELP**

## APPENDIX 2

### Electricity Regulation Survey

This appendix consists of a copy of the letter sent to regulators to request their participation, as well as the survey itself, coded for use with the STATA dataset.

Code numbers in this appendix are the variable names in the Stata dataset, available here:

<http://www.aei-brookings.org/files/electricregs.dta>

An Excel version of the data is available here:

[http://www.aei-brookings.org/files/electricity\\_reg\\_data.xls](http://www.aei-brookings.org/files/electricity_reg_data.xls)

Dear Sir/Madame,

As part of our ongoing World Bank Policy Research Report on Infrastructure Regulation, we are conducting a survey of international experience with electricity sector reform. We would like to include your country in this study.

We kindly request you to take a few moments to fill in the attached questionnaire. Our survey covers the following topics:

9. Electricity Sector Characteristics
10. Sector Restructuring
11. Regulatory Framework
12. Regulatory Process/Decisions
13. Pricing Issues
14. Access Policies
15. Universal Service Obligations/Quality of Supply

Your participation in this survey will enhance the quality of the Report. This study will provide policy makers and electricity regulators with insight into effective approaches to regulation and reform based on the experience of a broad panel of countries. We would very much appreciate if you could send us your timely response by email or fax to:

Mr. Tooraj Jamasb  
Tel: (202) 473 0451  
Fax: (202) 522 1155  
Email: [tjamasb@worldbank.org](mailto:tjamasb@worldbank.org)

or

Mr. Takis Papapanagiotou  
Tel: (202) 473 5597  
Fax: (202) 522 1155  
Email: [tpapanagiotou@worldbank.org](mailto:tpapanagiotou@worldbank.org)

or alternatively mail to:

Competition Policy and Regulation Team  
Development Research Group  
Mail Stop MC 3-300,  
The World Bank  
1818 H Street NW  
Washington Dc. 20433, USA

We would welcome any additional material that you may find useful for the purpose of this study. If you have any questions please feel free to contact us.

# Questionnaire for Electricity Regulators

Please circle or place a cross in front of the relevant answer(s) when there are multiple choices.

## Section 1. Electricity Law

Has the parliament passed any framework laws aiming at reforming the electricity sector?

..... **Q11** .....

**Yes**    **Go to 1.2**

**Q11y**    **(year)**  
**Section 2**

**No**    **Go to**

2.23 Please list names, years of publication and numbers for relevant laws, including laws related to privatization or investment that affect the electricity sector.

1. \_\_\_\_\_ **Q12a** \_\_\_\_\_ **Q12ay** \_\_\_\_\_

2. \_\_\_\_\_ **Q12b** \_\_\_\_\_

3. \_\_\_\_\_ **Q12c** \_\_\_\_\_

4. \_\_\_\_\_ **Q12d** \_\_\_\_\_

5. \_\_\_\_\_ **Q12e** \_\_\_\_\_

When did the electricity sector reform actually start? (please enter year) **Q13** \_\_\_\_\_

Does the law explicitly forbid operators from joint ownership of electricity services (such as generation, transmission, distribution, and retail/supply)?..... **Yes/No** **Q14**

Does the law allow the entry of new private power companies?..... **Yes/No** **Q15**

Does the law allow the electricity sector to be privatized in part or in whole?.....

2= **In Whole** **Q16**

1= **In Part**

0= **Not at all**

## Section 2. Restructuring

Which of the following market models describes the power sector in your country?

- ..... **Q21a**    Vertically integrated monopoly    0/1
- Q21b**    Single buyer market    0/1
- Q21c**    Wholesale competition    0/1
- Q21d**    Supply/Retail competition    0/1
- Q21e**    = Note

2.6 Please indicate the years the following reform measures were **first initiated** in your country:

Reform measures	Year
Regulator established	<b>Q22a</b>
Privatization	<b>Q22b</b>
Vertical separation	<b>Q22c</b>
Entry of new private power producers	<b>Q22d</b>
Wholesale power market (pool, contract, spot, etc.)	<b>Q22e</b>

2.7 Degree of vertical integration from generation to supply

2 = **Unbundled**

**Q23**

0= *Integrated*

1= *Mixed*

2.8 Has transmission been separated from generation?

2 = **Separate companies**

**Q24**

1 = *Accounting separation*

0 = **Integrated**

*Are there vertical restrictions on joint ownership of generation and transmission facilities?*

**Q25**

1 = *Yes*

2 = *No*

2.9 Are there horizontal restrictions on the maximum market share of generation and retail supply companies?.....

1 = **Yes**

**Q26**

0 = *No*

2.10 Are there any constraints in the number of operators in Generation?

Yes

**Q27**

*No*

2.11 Please fill in the following sector information:

Q28		t0 At the time of Reform Year: <u>Q28t0y</u> (In case of no reform please enter information 5 years ago)								Post-Reform Year: <u>Q28y</u> (In case of no reform please enter most recent information)							
		N Number of Companies				S % of Total MW				N Number of Companies				S % of Total MW			
		a	b	c	d	a	b	c	d	a	b	c	d	a	b	c	d
		Public	Minority Private	Majority Private	Private	Public	Minority Private	Majority Private	Private	Public	Minority Private	Majority Private	Private	Public	Minority Private	Majority Private	Private
<b>G</b>	Generation	Q28t0Na	Q28t0Nb	Q28t0Nc	Q28t0Nd	Q28t0Sa	Q28t0Sb	Q28t0Sc	Q28t0Sd	Q28Na	Q28Nb	Q28Nc	Q28Nd	Q28Sa	Q28Sb	Q28Sc	Q28Sd
<b>T</b>	Transmission	Q28t0Nat	Q28t0Nbt	Q28t0Nct	Q28t0Ndt	Q28t0Sat	Q28t0Sbt	Q28t0Sct	Q28t0Sdt	Q28Ta	Q28Tb	Q28Tc	Q28Td	Q28Sa	Q28Sb	Q28Sc	Q28Sd
<b>D</b>	Distribution	Q28t0Nad	Q28t0Nbd	Q28t0Ncd	Q28t0Ndd	Q28t0Sad	Q28t0Sbd	Q28t0Scd	Q28t0Sdd	Q28Da	Q28Db	Q28Dc	Q28Dd	Q28Sa	Q28Sb	Q28Sc	Q28Sd
<b>S</b>	Supply	Q28t0Nas	Q28t0Nbs	Q28t0Ncs	Q28t0Nds	Q28t0Sas	Q28t0Sbs	Q28t0Scs	Q28t0Sds	Q28Sa	Q28Sb	Q28Sc	Q28Sd	Q28Sa	Q28Sb	Q28Sc	Q28Sd
	<b>Total</b>	Q28t0Na	Q28t0Nb	Q28t0Nc	Q28t0Nd	Q28t0Sa	Q28t0Sb	Q28t0Sc	Q28t0Sd	Q28Na	Q28Nb	Q28Nc	Q28Nd	Q28Sa	Q28Sb	Q28Sc	Q28Sd

Q28t0NG = total number of generators at time of reform

Q28t0NT = total number of transmission companies at time of reform

Q28t0ND = total number of distribution companies generators at time of reform

Q28t0NS = total number of supply companies at time of reform

2.12 Have the public (e.g. central government, state-owned, municipal etc.) company(ies) been corporatized?

Yes

**Q29**

No

2.13 Are consumers allowed to choose among electricity suppliers?

**Q210**

Yes

*No*

2.14 Is there a customer size threshold (e.g. KW/KWh) for free consumer choice? Yes

**Q211**

No

2.15 Please provide the customer threshold(s) (in kW/kWh) for which consumers are free to choose among electricity producers/suppliers and the date this regulation(s) took (will take) effect:

**Q212**

<b>Customer Type</b>	<b>Customer Size (kW/kWh) (a)</b>	<b>% of Total Consumption (b)</b>	<b>Date (c)</b>
Industrial	Q212aI	Q212bI	Q212cI
Commercial	Q212aC	Q212bC	Q212cC
Residential	Q212aR	Q212bR	Q212cR



### Section 3. Regulatory Bodies

3.1 Has a regulatory body that is separate from the utilities and from the Ministry started to work?..... **Q31** Yes/No

Please list all regulatory bodies involved in regulating/overseeing the electricity sector (including the ministry and/or incumbent if they are responsible for some areas of regulation) and the areas of regulation that they are responsible for.

<u>Name</u> a	<u>Responsibilities</u> b	<u>Date of Creation</u> c
1. Main Regulator <b>Q31a1</b>	<b>Q31b1</b>	<b>Q31c1</b>
2. <b>Q31a2</b>	<b>Q31b2</b>	<b>Q31c2</b>
3. <b>Q31a3</b>	<b>Q31b3</b>	<b>Q31c3</b>
4. <b>Q31a4</b>	<b>Q31b4</b>	<b>Q31c4</b>

3.2 Does your agency oversee multiple sectors?..... Yes **Q32**

No

3.2.1 If yes, which sectors?..... \_Q321

3.3 How is the regulatory body financed? (% of regulator's budget)

- Government Budget **Q33a**
- Levies on Companies/License Fees **Q33b**
- Customer levies **Q33c**
- Other (Please describe) \_\_\_\_\_ **Q33e**

*Note: Dummy if any from each source*

3.4 Is the regulatory body headed by a single person or by a group of people (e.g., a regulatory board)?

Single person

Multiple people **Q34**

- 3.5 How many employees does your agency occupy? **Q35**
- Of these:
- 3.5.1 How many technicians? **Q351**
  - 3.5.2 How many engineers? **Q352**
  - 3.5.3 How many accountants? **Q353**
  - 3.5.4 How many economists? **Q354**
  - 3.5.5 How many lawyers? **Q355**

3.6 Who appoints the head and/or the commissioners of the regulatory body?

President **Q36**

*Ministry*

***Parliament***

Other, specify \_\_\_\_\_

3.7 If the president or Ministry appoints the head and/or the commissioners of the regulator body, is Parliamentary approval required?..... **Yes** 1

No **0** **Q37**

3.8 Is head appointed for a fixed term? **Yes**

No **Q38**

3.8.1 For how long? **Q381**

3.8.2 Can head be re-appointed? **Yes** **Q382**

No

3.8.3 Who has the authority to fire head/commissioners? (please mark all that apply) **Q383**

(b) President **Q38a** (b) Minister **Q38b**

(d) Parliament **Q38c** (d) Others (please list) **Q38d**

3.8.4 For what reasons (e.g. incompetence, corruption, conflict of interest)? Please list: **Q384a**

Conflict of Interest ----- **Q384b**

Incompetence----- **Q384c**

Corruption-----

3.8.5 How many heads have been removed since your agency's creation? **Q385**

3.9 Who can veto the regulator's decisions? **Q39a**

**President**

**Q39b** Minister

**Q39c** Court

**Q39d** Other

3.10 Who can issue policy guidelines for the regulator?

**Q310a = President**

**Q310b = Minister**

**Q310c = Parliament**

**Q310d = Regulator**

**Q310e = Other**

3.11 Are the policy guidelines publicly available?

**Q311**

**Yes**

No

3.12 Can the Minister/President give verbal instructions to the regulator?

**Yes**

**Q312**

No

3.13 Have regional regulatory bodies been created?

**Yes**

**Q313**

No

## Section 4: Regulatory Process/Decisions

4.1 Can your agency compel financial and performance information from utilities?

Q41

Yes

No

4.1.1 Is there a standardized reporting format for financial/performance information?

Q411

Yes

No

4.1.2 Is the financial/performance information audited by:

Q412a (a) Regulator

Q412b (b) Independent auditors

Q412c (c) Others (please list) \_\_\_\_\_

4.2 Does the regulator make financial and performance information publicly available?

Q42

Yes

No

4.3 Is there a consultation process prior to regulatory decisions?

Q43

Yes/No

4.3.1 If so, what type?

(a) Consultation papers Q431a

(b) Hearings Q431b

(c) Meetings Q431c

(d) Other (please list) \_\_\_\_\_  
(No other)

4.4 Please circle all groups who have the right to participate in regulatory proceedings: Q44 (Study)

(a) Consumer groups

Q44a

(b) Utilities

Q44b

(c) Industry associations Q44c

(d) Others (please list) \_\_\_\_\_ Q44d

4.5 Can the utilities appeal if they disagree with regulator's decisions? Yes  
**Q45** No

4.6 Who can the utilities appeal to in each instance? (i.e., Ministry, Executive, Other executive body, Judiciary, Formal domestic arbitrator, Formal international arbitrator, no appeal)

4.6.1 First instance **Q46a: At what stage appeal to regulator**

4.6.2 Second instance **Q46b : At what stage appeal to ministry**

4.6.3 Third instance **Q46c: At what stage appeal to court**

4.7 Can other parties appeal? **Q47** Yes  
No

4.8 Circle all other parties that can appeal:

**Q48a** (a) Consumer groups **Q48b** (b) Utilities  
**Q48c** (c) Industry associations **Q48d** (d) Others \_\_\_\_\_

4.9 Are regulatory meetings open to the public in practice? **Q49** 2 / 1 / 0

4.10 Are regulatory meetings required to be open to the public by law? **Q410** Yes/No

4.11 Are regulatory decisions publicly available? **Q411** Yes/No

4.12 Does the law REQUIRE the regulator to publish decisions **Q412** Yes/No

4.13 If so, where? **Q413**

4.14 Does the regulator publish decisions in practice? **Q414** Yes/No

4.14.1 If so, where? **Q4141**

4.15 Does the law REQUIRE the regulator to publish explanations of decisions Yes/No Q415

4.15.1 If so, where? Q4151

4.16 Does the regulator publish explanations of decisions in practice? Yes/No Q416

4.16.1 If so, where? Q4161

## Section 5. Price Regulation

5.4 Are the following end-user prices regulated?

5.4.1 Electricity prices for industry? Yes/No Q511

5.4.2 Commercial electricity prices? Yes/No Q512

5.4.3 Electricity prices for households? Yes/No Q513

5.5 Please provide the following information about end-user price regulation (Please mark all that apply). Q52

Prices	R Regulator			M Ministry			P Parliament			C Competitively Decided
	Monitors	Advises	Decides	Monitors	Advises	Decides	Monitors	Advises	Decides	
	M	A	D	M	A	D	M	A	D	
Industrial I	Q52R MI	Q52 RAI	Q52 RDI	Q52M MI	Q52M AI	Q52M DI	Q52P MI	Q52P AI	Q52 PDI	Q52CI
Residential R	Q52R MR	Q52 RAR	Q52 RDR	Q52M MR	Q52M AR	Q52M DR	Q52P MR	Q52P AR	Q52 PDR	Q52CR

5.6 Type of existing power market (Please mark all that apply):

Q53a (a) Bilateral contracts      Q53b (b) Spot market      Q53c (c) Pool

Q53d (d) Forward market      Q53e (e) Balancing market      Other \_\_\_\_\_

5.6.1 Is participation in the wholesale markets mandatory? Yes/No Q531

5.6.2 If so, in what type of market? Q532 \_\_\_\_\_

5.7 What is the price control method for:

5.7.1 Transmission?..... **Q541**

RC	<b>Revenue Cap</b>
PC	<b>Price Cap</b>
RR	<b>Rate of Return</b>
None	<b>None</b>
Other	<b>Other</b> _____

5.7.2 Distribution?..... **Q542**

RC	<b>Revenue Cap</b>
PC	<b>Price Cap</b>
RR	<b>Rate of Return</b>
None	<b>None</b>
Other	<b>Other</b> _____

5.5 How long (in terms of years) is the period between price reviews? **Q55** .....

5.7 Does the government subsidize the use of specific generation fuels? **Yes/No** **Q56**

5.7.1 If so, which? **Q561**

(a) Natural Gas	(b) Coal
(c) Oil	(d) Renewables _____
(e) Other _____	

5.8 Are prices for any consumer groups subsidized? **Q57** **Yes/No**

5.8.1 If so, which prices?

<b>Q571a</b> (a) Residential	<b>Q571b</b> (b) Commercial
<b>Q571c</b> (c) Industrial	<b>Q571d</b> (d) Other _____

5.8.2 What percentage of subsidies comes from the following sources? **Q572 (String)**

5.8.2.1 Government Budget \_\_\_\_\_%

5.8.2.2 Industry Levies \_\_\_\_\_%

5.8.2.3 Other (specify) \_\_\_\_\_%

5.8.2.4 Internal X Subs

5.9 Please fill in the following information:

<b>Average End-User Electricity Prices (In Local Currency Unit)</b>				
<b>T0</b>	<b>At the time of Reform</b>		<b>Post-Reform</b>	
	Year: <u>Q58t0y</u>		Year: <u>Q58y</u>	
	(In case of no reform please enter information 5 years ago)		(In case of no reform please enter most recent information)	
	R Residential	I Industrial	R Residential	I Industrial
<b>Generation</b>	<u>Q58t0RG</u>	<u>Q58t0IG</u>	<u>Q58RG</u>	<u>Q58IG</u>
<b>Transmission</b>	<u>Q58t0RT</u>	<u>Q58t0IT</u>	<u>Q58RT</u>	<u>Q58IT</u>
<b>Distribution</b>	<u>Q58t0RD</u>	<u>Q58t0ID</u>	<u>Q58RD</u>	<u>Q58ID</u>
<b>Supply</b>	<u>Q58t0RS</u>	<u>Q58t0IS</u>	<u>Q58RS</u>	<u>Q58IS</u>
<b>Total</b>	<u>Q58t0R</u>	<u>Q58t0I</u>	<u>Q58R</u>	<u>Q58I</u>

## **Section 6. Access/Interconnection Policies**

6.6 Does the law require non-discriminatory access to transmission and distribution networks (Third Party Access TPA)?..... **Q61** Yes/No

6.7 Does the law require that all entrants receive the same technical terms and conditions for access?..... **Q62** Yes/No

6.8 Does the law require that all entrants receive the same prices for access? Yes/No **Q63**

6.9 How are access fees/interconnection rates set between the generation and transmission/distribution operators?  
**Q64** Negotiated TPA

### ***Regulated TPA***

**Other (specify):** \_\_\_\_\_

6.10 If operators cannot agree on access/interconnection terms/fees, who can intervene to resolve conflicts?  
..... **Q65**

6.11 Is transmission access controlled by an independent system operator (ISO)? **Q66** Yes/No



6.12 Is the transmission network operator required to extend the network to meet demand?

..... **Q67** Yes/No

## Section 7: Licenses

7.11 Is there a formal procedure for granting/renewing licenses for the following areas?

7.11.1 Generation? **Q711** Yes/No

7.11.2 Transmission? **Q712** Yes/No

7.11.3 Distribution? **Q713** Yes/No

7.11.4 Retail Supply? **Q714** Yes/No

7.11.5 Imports? **Q715** Yes/No

7.11.6 Exports? **Q716** Yes/No

7.12 Who approves licenses?

		<b>Regulator</b>	<b>President</b>	<b>Ministry</b>	<b>Parliament</b>	<b>Other (please specify)</b>
<b>Q72g</b>	Generation					
<b>Q72T</b>	Transmission					
<b>Q72D</b>	Distribution					
<b>Q72S</b>	Retail Supply					
<b>Q72M</b>	Imports					
<b>Q72X</b>	Exports					

7.13 Is there a mandatory bidding for granting licenses?

7.13.1 Generation? **Q731** Yes/No/No Experience

7.13.2 Transmission? **Q732** Yes/No/No Experience

7.13.3 Distribution? **Q733** Yes/No/No Experience

7.13.4 Retail Supply? **Q734** Yes/No/No Experience

7.13.5 Imports? **Q735** Yes/No/No Experience

7.13.6 Exports? **Q736** Yes/No/No Experience

7.14 Can a license be revoked? **Q74** Yes/No

7.14.1 If yes for what reason? **Q741** \_\_\_\_\_

## **Section 8: Universal Service Obligations/Quality of Supply**

8.1 Are utilities allowed to cut-off service for non-payment? **Q81** Yes/No

8.2 Is there a clearly stated policy addressing issues such as:

**Q82a** (a) Non-Payment/Credit problems **Q82b** (b) Cost of new connections

**Q82c** (c) Support of low-income groups **Q82d** (d) Supply of rural customers

**Q82e** (e) Non-discrimination among consumers Other \_\_\_\_\_

8.2 What are the bodies involved in protection consumer interests? (please mark all that apply)

**Q821a** (a) Independent interest/consumer groups **Q821b** (b) Regulator

**Q821c** (c) Other government agencies Others \_\_\_\_\_

8.3 Are there well-defined targets or minimum standards for quality of service (e.g. number of interruptions, minutes lost per customer, SAIFI, SAIDI, etc)?.....**Q83** Yes/No

8.3.1 If so, are there well-defined penalty schemes for non-compliance? Yes/No **Q831**

8.3.2 Have there been any quality of service improvements after reform? Yes/No **Q832**

8.3.2.1 If yes, please describe improvements: Q8321

8.6 Number of connections/customers: **Q86**

8.6 Please enter the following information:

<b>Degree of Electrification (e.g. % of population, % of households)</b>			
<b>At the time of Reform</b> (In case of no reform please enter information 5 years ago)		<b>Post-Reform</b> (In case of no reform please enter most recent information)	
<b>% (specify indicator)</b>		<b>% (specify indicator)</b>	
<b>Year</b>		<b>Year</b>	
<b>Q86t0</b>	<b>Q86t0y</b>	<b>Q86</b>	<b>Q86y</b>

## Section 9: Sector Characteristics

9.1 Please fill in the following sector information:

<b>Resource Base (Generation)</b>		
<b>Q91</b>	<b>t0 At the time of Reform</b> <b>Year: Q91t0y</b> (In case of no reform please enter information 5 years ago)	<b>Post-Reform</b> <b>Year: Q91y</b> (In case of no reform please enter most recent information)
<b>Generation Type</b>	<b>Installed Capacity in MW</b>	<b>Installed Capacity in MW</b>
<b>O</b> Oil	<b>Q91t0O</b>	<b>Q91O</b>
<b>C</b> Coal	<b>Q91t0C</b>	<b>Q91C</b>
<b>G</b> Natural Gas	<b>Q91t0G</b>	<b>Q91G</b>
<b>H</b> Hydro	<b>Q91t0H</b>	<b>Q91H</b>
<b>N</b> Nuclear	<b>Q91t0N</b>	<b>Q91N</b>
<b>OTH</b> Other	<b>Q91t0OTH</b>	<b>Q91OTH</b>

9.2 System Losses:

Transmission/Distribution Losses			
At the time of Reform (In case of no reform please enter information 5 years ago)		Post-Reform (In case of no reform enter current information)	
(MWh)	Year	(MWh)	Year
Q92t0	Q92t0y	Q92	Q92y

+ Shr = Percentage

Q92t0t = trans losses

Q92t0d = dist. losses

Q92t0Tshr = pct losses trans

Q92t0dshr = pct losses dist

9.3 Please fill in the following tables:

	Q93	E Number of full-time sector employees		M MWh (Generated, transmitted, distributed, sold)	
		At the time of Reform Year: <u>Q93Et0y</u> (In case of no reform please enter information 5 years ago)	Post-Reform Year: <u>Q93Ety</u> (In case of no reform please enter most recent information)	At the time of Reform Year: <u>Q93M0y</u> (In case of no reform please enter information 5 years ago)	Post-Reform Year: <u>Q93My</u> (In case of no reform please enter most recent information)
<b>G</b>	Generation	Q93Et0G	Q93EG	Q93Mt0yG	Q93MG
<b>T</b>	Transmission	Q93Et0T	Q93ET	Q93Mt0yT	Q93MT
<b>D</b>	Distribution	Q93Et0D	Q93ED	Q93Mt0yD	Q93MD
<b>S</b>	Supply	Q93Et0S	Q93ES	Q93Mt0yS	Q93MS
	<b>Total</b>	Q93Et0	Q93E	Q93Mt0	Q93M

	Companies	G Generation		R Retail Supply	
		M Market Share (%)	O Ownership Status (State-owned, minority private, majority private, private)	M Market Share (%)	O Ownership Status (State-owned, minority private, majority private, private)
<b>1</b>	Largest	Q931GM1	Q931GO1	Q931RM1	Q931RO1
<b>2</b>	Second Largest	Q931GM2	Q931GO2	Q931RM2	Q931RO2
<b>3</b>	Third Largest	Q931GM3	Q931GO3	Q931RM3	Q931RO3

**Comments:**

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**THANK YOU VERY MUCH FOR YOUR HELP**