

Der Open-Access-Publikationsserver der ZBW – Leibniz-Informationzentrum Wirtschaft
The Open Access Publication Server of the ZBW – Leibniz Information Centre for Economics

Boeters, Stefan

Working Paper

Optimal tax progressivity in unionised labour markets: Simulation results for Germany

ZEW Discussion Papers, No. 10-035

Provided in cooperation with:

Zentrum für Europäische Wirtschaftsforschung (ZEW)

Suggested citation: Boeters, Stefan (2010) : Optimal tax progressivity in unionised labour markets: Simulation results for Germany, ZEW Discussion Papers, No. 10-035, <http://hdl.handle.net/10419/36388>

Nutzungsbedingungen:

Die ZBW räumt Ihnen als Nutzerin/Nutzer das unentgeltliche, räumlich unbeschränkte und zeitlich auf die Dauer des Schutzrechts beschränkte einfache Recht ein, das ausgewählte Werk im Rahmen der unter

→ <http://www.econstor.eu/dspace/Nutzungsbedingungen> nachzulesenden vollständigen Nutzungsbedingungen zu vervielfältigen, mit denen die Nutzerin/der Nutzer sich durch die erste Nutzung einverstanden erklärt.

Terms of use:

The ZBW grants you, the user, the non-exclusive right to use the selected work free of charge, territorially unrestricted and within the time limit of the term of the property rights according to the terms specified at

→ <http://www.econstor.eu/dspace/Nutzungsbedingungen>
By the first use of the selected work the user agrees and declares to comply with these terms of use.

Discussion Paper No. 10-035

**Optimal Tax Progressivity in
Unionised Labour Markets:
Simulation Results for Germany**

Stefan Boeters

ZEW

Zentrum für Europäische
Wirtschaftsforschung GmbH

Centre for European
Economic Research

Discussion Paper No. 10-035

**Optimal Tax Progressivity in
Unionised Labour Markets:
Simulation Results for Germany**

Stefan Boeters

Download this ZEW Discussion Paper from our ftp server:

<ftp://ftp.zew.de/pub/zew-docs/dp/dp10035.pdf>

Die Discussion Papers dienen einer möglichst schnellen Verbreitung von neueren Forschungsarbeiten des ZEW. Die Beiträge liegen in alleiniger Verantwortung der Autoren und stellen nicht notwendigerweise die Meinung des ZEW dar.

Discussion Papers are intended to make results of ZEW research promptly available to other economists in order to encourage discussion and suggestions for revisions. The authors are solely responsible for the contents which do not necessarily represent the opinion of the ZEW.

Non-technical summary

What is the optimal degree of income tax progressivity when both labour supply and wages are endogenous, and households are heterogeneous in several dimensions? This question is answered using a numerical combined micro-macro model. The micro part features approximately 4600 individual households with varying wages and labour supply reactions. The macro part includes sectoral collective wage bargaining and involuntary unemployment. Thus the fundamental trade-off created by increasing tax progressivity is captured. On the one hand, higher marginal tax rates distort individual labour supply. On the other hand, higher tax progressivity has a wage-moderating and unemployment-reducing effect under collective wage bargaining.

In this general setting, varying tax progressivity is implemented as a stepwise one-percentage-point increase of the marginal wage income tax and a compensating transfer to all working individuals, which keeps the public budget balanced. The most important simulation results are the following:

- A welfare maximum is reached at a point where marginal income tax rates are six percentage points above the initial level.
- The welfare gain at this point averages a moderate two euros per household and per month.
- This average welfare gain is overshadowed by considerable redistributive effects, which range from a loss of more than 300 euros to a gain of almost 200 euros.
- Labour supply effects of higher tax progressivity are positive at the participation margin and negative at the hours-of-work margin. The net effect varies by skill group; it is positive for the low skilled, but negative for the medium and high skilled.
- At the same time higher tax progressivity reduces the unemployment rate. This effect dominates, so that overall labour input to production (in wage-weighted hours of work) increases.
- Higher labour supply elasticities lead to a lower optimal degree of tax progressivity. More elastic wage curves or more elastic international capital supply work in the opposite direction.

Nicht-technische Zusammenfassung

Wie hoch ist der optimale Grad der Steuerprogression, wenn Arbeitsangebot und Löhne endogen sind und sich Haushalte in mehreren Dimensionen unterscheiden? Diese Frage wird mittels eines gekoppelten, numerischen Mikro-Makro-Modells beantwortet. Im Mikro-Modul bildet das Modell rund 4600 Haushalte mit unterschiedlichen Löhnen und Arbeitsangebotsreaktionen ab. Im Makro-Modul finden sich sektorale kollektive Lohnverhandlungen und unfreiwillige Arbeitslosigkeit. So kann der fundamentale Zielkonflikt bei der Bestimmung der Steuerprogression erfasst werden. Einerseits verzerren hohe marginale Steuersätze das individuelle Arbeitsangebot. Andererseits wirkt Steuerprogression bei kollektiven Lohnverhandlungen lohnsenkend und vermindert so die Arbeitslosigkeit.

In diesem Modellrahmen wird Steuerprogression als eine stufenweise Erhöhung der marginalen Lohnsteuer abgebildet, wobei steuerzahlende Individuen mit einer Anpassung des Freibetrags so kompensiert werden, dass das öffentliche Budget ausgeglichen bleibt. Dabei ergeben sich die folgenden Simulationsergebnisse:

- Das Wohlfahrtsmaximum wird an einem Punkt erreicht, wo die marginalen Steuersätze um sechs Prozentpunkte höher liegen als im Ausgangszustand.
- Der Wohlfahrtsgewinn beträgt dann im Mittel bescheidene 2 Euro pro Haushalt und Monat.
- Der mittlere Wohlfahrtsgewinn wird überschattet von erheblichen individuellen Umverteilungseffekten, die von einem Verlust von mehr als 300 Euro bis zu einem Gewinn von 200 Euro reichen.
- Die Arbeitsangebotseffekte höherer Steuerprogression sind positiv in Bezug auf Partizipation und negativ in Bezug auf die Anzahl Arbeitsstunden. Der Nettoeffekt variiert je nach Qualifikationsgruppe: positiv für die Geringqualifizierten, negativ für die Mittel- und Hochqualifizierten.
- Gleichzeitig reduziert Steuerprogression die Arbeitslosenquote. Dieser Effekt dominiert den Arbeitsangebotseffekt, so dass die makroökonomische Beschäftigung (in lohnengewichteten Stunden) steigt.
- Höhere Arbeitsangebotselastizitäten haben eine geringere optimale Steuerprogression zur Folge. Elastischere Lohnkurven und höhere internationale Kapitalmobilität wirken in die entgegengesetzte Richtung.

Optimal Tax Progressivity in Unionised Labour Markets: Simulation Results for Germany

Stefan Boeters *

CPB, Netherlands Bureau for Economic Policy Analysis, Den Haag
ZEW, Centre for European Economic Research, Mannheim

May 2010

Abstract

Changing the income tax progressivity in labour markets with collective wage bargaining generates a trade-off. On the one hand, higher progressivity distorts individual labour supply decisions at the hours-of-work margin, on the other hand, it reduces unemployment by exerting downward pressure on wages. This trade-off is quantitatively assessed using a numerical model for Germany. The model combines a microsimulation module, which captures the labour-supply decisions of approximately 4600 individual households, and a macro (computable general equilibrium) module, which features collective wage bargaining and involuntary unemployment.

In the simulations carried out using this model, the optimal degree of tax progressivity turns out to be higher than the one in the actual German tax schedule. The optimum is located at marginal tax rates that are 6 percentage points higher than the actual rates (combined with a transfer that balances the public budget). The welfare gain from such a reform is modest, however. It amounts to no more than two euros per person per month.

Keywords: labour taxation, tax progressivity, optimal taxation, collective wage bargaining, unemployment, microsimulation, computable general equilibrium model

JEL Code: C63, C68, H21, J22, J51, J64

*Stefan Boeters, CPB, P.O. Box 80510, NL-2508 GM Den Haag, e-mail: s.boeters@cpb.nl. I thank Markus Clauss, Egbert Jongen and Holger Stichnoth for helpful comments on earlier versions of this paper.

1 Introduction

When we analyse the economic effects of income tax progressivity, obtaining a full picture is only possible if we take account of three different effects. First, tax progressivity is a means of redistribution, because average tax rates are higher for the rich than for the poor. Second, the higher the marginal tax rates, the higher the distortionary effects on individual labour supply decisions. Third, tax progressivity changes the conditions for collective wage bargaining and affects the level of wages and unemployment. In this paper I present an applied simulation model for Germany, which allows for an integrated analysis of these effects possible and enables us to derive the optimal degree of tax progressivity.

In the policy debate, the redistributive effect of income tax progressivity is clearly dominating. Economists have traditionally emphasised the efficiency aspect. A high degree of tax progressivity means high marginal tax rates at the upper end of the income distribution. This leads to large labour supply distortions in the high-income group and, as a consequence, decreases the overall scope for redistribution. Mirrlees (1971) was the first to derive criteria for an optimal tax schedule, which balances redistributive and distortionary effects (see Tuomala (1990) for a comprehensive overview of the literature based on the Mirrlees approach). When translating these criteria into a realistically quantified tax schedule we are, however, confronted with three major problems. (1) Labour supply is not only flexible at the hours-of-work margin, but also at the participation margin (this has been addressed by Saez, 2002). (2) The income tax system covers households of varying composition, which leads to incommensurable utility functions. (3) Individuals are not only heterogeneous with respect to their earnings potential (as assumed by Mirrlees), but also with respect to their leisure preferences, which also makes them difficult to compare.

These complications have led to the evolution of a second approach, which takes household heterogeneity seriously in several dimensions and is less concerned with the derivation of analytic optimality conditions. This approach is rooted in the tradition of econometric labour supply estimation and microsimulation (Fortin et al., 1993; Aaberge and Colombino, 2008; Ericson and Floot, 2009). The increase in complexity caused by introducing flexible functional forms for the estimation of utility functions comes at the expense of flexibility in the tax schedule. Rather than

deriving local marginal optimality conditions (as in Mirrlees, 1971), the search for an optimal system is restricted to a relatively small set of free parameters (e.g. stepwise constant marginal tax rates). Bourguignon and Spadaro (2005) can be placed in this tradition as well. They invert the problem, however, and ask which social welfare function would produce the existing tax schedule as an optimal choice.

Both approaches described above remain within a partial labour market framework: wages are fixed and there is no involuntary unemployment. Since the 1980s, however, extensive research into non-competitive labour markets has shown that tax progressivity has important effects on wage formation as well (Hersoug, 1984; Lockwood and Manning, 1993; Holmlund and Kolm, 1995; Koskela and Vilmunen, 1996). Tax progressivity lowers the incentives for high wage claims and leads to a downward pressure on non-competitive wages, which in turn reduces involuntary unemployment.

Few attempts have been made to quantify the trade-off between the positive effect of tax progressivity on wage formation and its negative effect on labour supply (Holmlund and Kolm, 1995; Sørensen, 1999; Boeters, 2009). These attempts remain within an aggregate representative-agent approach and do not combine non-competitive wage formation and the heterogeneity of individual households. This is where the present paper comes into play. I use a consistent micro-macro simulation set-up developed during the past few years (Böhringer et al. (2005); Arntz et al. (2008); Boeters and Feil (2009)). In the microsimulation part, the model features a discrete labour supply choice, where the parameters of the utility function are estimated along the lines of van Soest (1995). The computable general equilibrium (CGE) part features sectoral wage bargaining between trade unions and employers' organisations, which results in wages that are above the market-clearing level, and thus leads to involuntary unemployment.

In this paper I use this micro-macro set-up to determine optimal tax progressivity. Performing counterfactual experiments with systematically varying tax schedules, I find an optimal tax schedule with marginal tax rates that are a few percentage points higher than the ones in the initial situation. This benchmark optimum is determined without any welfare weighting, according to the Kaldor-Hicks criterion of *potential* compensation of the losers. Adding redistributive motives to the social welfare function would drive the results towards even higher tax progressivity.

The simulations also show that the welfare function is relatively flat around the optimum. The welfare gain of a switch from the initial to the optimal point is no more than 2 euros per person per month. In addition, the maximum point reacts sensitively to assumptions about core parameters. In the sensitivity analysis it is shown that the level of optimal tax progressivity is increased by a lower elasticity of labour supply, by higher wage curve elasticity and by higher international capital mobility.

The plan for the rest of the paper is as follows. In Section 2, the two modules of the model – micro and macro – and their linkage are presented. Section 3 describes the welfare calculations and Section 4 the scenarios to be implemented. Section 5 presents the main simulation results, followed by Section 6 with the sensitivity analysis. Section 7 summarises and concludes. The appendix contains details of the labour supply estimation that underlie the microsimulation module.

2 Simulation set-up

The model used in this paper to perform a numerical analysis of tax progressivity is based on an integrated micro-macro set-up. The micro part of the model consists of a discrete choice (DC) labour supply module with heterogeneous households. The macro part is a multi-sectoral computable general equilibrium (CGE) model of an open economy with collective wage bargaining. The two parts are first presented separately in Sections 2.1 and 2.2. In Section 2.3, I turn to the micro-macro linkage and describe how consistent feedback loops are constructed. Arntz et al. (2008) provides a more extensive discussion of the linked model.

2.1 Microsimulation of labour supply

At the basis of the labour supply module is the microsimulation model for Germany by Buslei and Steiner (1999). This model combines a household income calculator under the current German tax and transfer system and a DC labour supply estimation of the van Soest (1995) type. Discrete labour supply options (which combine the respective amounts of income and leisure) for all households are constructed

using information from the German Socio-Economic Panel, GSOEP (see Table 3 in the appendix).

In the DC setup, the utility of labour-supply option k for household j of type i is a combination of a deterministic part, \bar{U}_i , which depends on a vector of individual and alternative-specific characteristics, $x_{j,k}$, and an additive stochastic error term, $\varepsilon_{j,k}$:

$$U_i(x_{j,k}) = \bar{U}_i(x_{j,k}) + \varepsilon_{j,k}.$$

The distinctive feature of the logit approach is that the error term is assumed to be independently standard extreme-value distributed. This makes it possible to derive an explicit formula for the probability of preferring option k over all other options $l \neq k$ from a set m (McFadden, 1974):

$$P(U_i(x_{j,k}) > U_i(x_{j,l})) = \frac{\exp(\bar{U}_i(x_{j,k}))}{\sum_m \exp(\bar{U}_i(x_{j,m}))}, \quad \forall l \neq k$$

Following van Soest (1995), the utility function \bar{U}_i is specified as a translog function with coefficients A_i and β_i , which capture the quadratic and linear terms respectively:

$$\bar{U}_i(x_{j,k}) = x'_{j,k} A_i x_{j,k} + \beta'_i x_{j,k}.$$

Each option is characterised by the logs of disposable income and weekly hours of leisure for men and women:

$$x_{j,k} = (\log(C_i(h_{j,k}^f, h_{j,k}^m)), \log(T - h_{j,k}^f), \log(T - h_{j,k}^m)),$$

where h^f and h^m are the working hours of the spouses and T is time endowment. The coefficients A_i and β_i include interactions between leisure, income and a number of household characteristics. Fixed costs of working are captured by constant terms for specific labour-supply options. The coefficients are estimated separately for couples, female singles and male singles from a sample of approximately 4600 GSOEP individuals (see Table 4 in Appendix A.1). A complete list of regressors and the detailed estimation results can be found in Appendix A.2.

Given the estimation results, simulation of a counterfactual situation proceeds along the lines of Duncan and Weeks (1998) and Creedy and Kalb (2005). Random numbers are drawn from the extreme-value distribution, and only those consistent

with the actual choice of the respective household are retained. In the subsequent simulation, with changed disposable incomes for the individual labour supply options, the optimal choice will change for a subset of these random numbers. In the initial situation, each household chooses exactly one option, whereas in the post-reform situation, we may end up with a genuine probability distribution over all options.

2.2 The CGE framework

The labour supply module is embedded in a computable general equilibrium model of Germany (“PACE-L”). In this section, the main parts of the model are briefly sketched. An extensive, algebraic model description and a summary of the data sources used for calibration can be found in Böhringer et al. (2005).¹

Private households

The model comprises three representative worker households, each representing the aggregate labour supply of one skill type in the microsimulation module. This covers all households with flexible time allocation and observable hours of work, which constitute roughly 60% of total labour supply. The rest is captured by one residual worker household with fixed labour supply. Finally, there is a separate capitalist household, which receives all capital income and decides on consumption and investment according to the approach of Ballard et al. (1985). The utility function of the capitalist household is calibrated to empirical saving elasticities. Worker households, in contrast, do not save. The structure of consumption is assumed to be identical across all households.

Firms

In each of seven aggregate production sectors, a representative firm produces a homogeneous output. The production functions are of the nested constant-elasticity-of-substitution (CES) type, combining intermediate inputs, capital and labour of the three skill types. For the value-added nest, we adopt the NNCES approach of Perroni

¹An updated, complete model description is available upon request.

and Rutherford (1995), which allows us to calibrate labour demand elasticities to the set of estimated cross-price effects in Falk and Koebel (1997).² Each individual firm is assumed to be small in relation to its respective sector. All firms in one sector interact through monopolistic competition, so that firms can exploit market power in their individual market segment. Cost minimisation yields demand functions for the primary factors of production and intermediate demand at the sectoral level. Capital is mobile across sectors, and the domestic market for capital is perfectly competitive. International capital mobility is imperfect. (See Section 6.3 for a sensitivity analysis with respect to international capital supply.)

Wage formation

In the largest part of the labour market, i.e. the low- and medium-skilled segments, wages are determined by sector- and skill-group-specific negotiations between employers' associations and trade unions. The bargaining outcome is generated through the maximisation of a Nash function, which includes the objective functions of both parties and their respective fallback options. In the model, the "right to manage" approach is adopted: Parties bargain over wages, and firms determine labour demand on the basis of the bargained wage. The objective function of the trade unions is of the "insider" type: value of a job minus value of the outside option. The latter in turn is composed of two components, associated with the chances of finding a job in another sector or remaining unemployed. The values of labour market states are determined as weighted averages of incomes in the case of employment and unemployment, where weights are computed from the probabilities of transition between employment and unemployment (see Pissarides, 1990, for an overview of the search-and-matching approach). Collective wage bargaining results in wages that are above the market-clearing level, with involuntary unemployment as the consequence.

In contrast to the low- and medium-skilled segments, the high-skilled labour market is assumed to be competitive, and there is no involuntary unemployment. Accounting for unemployment, the three labour markets are balanced by aggregating, on the demand side, over sectors and, on the supply side, over households of

²The extension of the model to three skill groups with NNCES calibration is described in Boeters and Feil (2009).

the respective skill type. With respect to other household characteristics apart from the skill type, it is assumed that the structure of labour demand is uniform across sectors.

Government

The main focus of the model is on the complex tax and transfer system for private households, whose budget constraints are calculated in the microsimulation module (see Section 2.1). Apart from labour income taxes, the government collects uniform capital input taxes, profit taxes, output taxes in production and differentiated consumption taxes. The government budget encompasses the revenue from all these taxes, transfers to private households, the public purchases of goods, and the balance of payments surplus or deficit. In the policy simulations (see Section 4), the level of public consumption is kept constant and the transfers to private households are adjusted to ensure that the public budget is in balance.

Foreign Trade

According to the small-open-economy assumption, export and import prices in foreign currency are not affected by the domestic economy. International trade is modelled adopting the Armington (1969) assumption of product heterogeneity by market of origin and destination. Domestically produced goods are converted into specific goods destined for the domestic market and the export market through a constant-elasticity-of-transformation function. Analogously, a CES function characterises the choice between imported and domestically produced varieties of the same good. The output of this CES aggregation is used both as intermediate and final demand. Foreign closure of the model is warranted through the balance-of-payments constraint.

2.3 Linking the microsimulation and CGE modules

If we had a closed-form formula for individual labour supply, it would in principle be possible to integrate all equations of the two modules in a single model and try to

solve it simultaneously. However, as labour supply is simulated with random numbers (see Section 2.1), the modules must be kept separate and iterated until they produce a consistent solution. In the policy simulations (Section 5) I start with the modified rules of the tax and transfer system and first simulate labour supply changes under the assumption of constant wages and unemployment rates. The resulting labour supply is aggregated by skill type and transferred to the CGE module, which is then solved under the assumption of a fixed labour supply. This results in changes in wages, unemployment rates and transfers to balance the public budget. These variables are fed back to the labour supply module for the next iteration. This is continued until the two modules converge.

When linking the wage bargaining equations to the microsimulation module, it is assumed that all individual households (of the respective skill group) are uniformly represented by the trade union. Marginal tax rates and the values of employment and unemployment are calculated as (hours-weighted) averages over all households and labour supply options. In turn, the wages and unemployment rates that result in the CGE module are used to derive the income positions of all employed or unemployed households.

3 Welfare calculations

In previous applications (e.g. Boeters and Feil, 2009), the micro-macro model has been used only for a descriptive analysis, i.e. for tracing out the consequences of policy changes for observable economic variables, without any sort of welfare assessment. For the present analysis, the model needs to be extended with a welfare module. For this purpose, I draw on the work of Creedy and Kalb (2005), adjusted for the fact that utility of the households is conceptualised as an expected value.

It has been shown in Section 2.1 that the utility function is translog with household consumption and leisure as arguments. Expected utility, EU , of labour supply option k for household j of type i is the probability-weighted ($p_{i,n}$) sum over the utilities in the different labour market states n (employed/unemployed, i.e. two states for singles, four for couples):

$$EU_{j,k} = \sum_n p_{i,n} \left(a_{i,C} (\log(C_{j,k,n}))^2 + \tilde{\beta}_{i,C} \log(C_{j,k,n}) + R_{j,k} \right) \quad (1)$$

In contrast to Section 2.1, 1 focuses only on the terms related to household consumption. $a_{i,C}$ is the coefficient of the quadratic log-consumption term, $\tilde{\beta}_{i,C}$ is the coefficient that collects all terms that are linear in log-consumption (including the interaction terms with leisure), and $R_{j,k}$ is a residual collecting all terms that do not depend on consumption at all.

In a discrete choice setting, the calculation of the Hicksian equivalent variation (EV) is complicated by the fact that we do not know beforehand which labour-supply option the household will choose. In the initial situation, household j chooses option k , providing utility level $EU_{j,k}$. In the counterfactual situation simulated, it chooses l , providing utility level $\bar{EU}_{j,l}$. However, neither k nor l need be the option it would choose if it were compensated lump-sum (the fiction underlying the EV calculation) instead of undergoing the actual policy change. Therefore EV must be calculated for all possible options (index m). This is done using the following implicit formula for EV :

$$\bar{EU}_{j,l} = \sum_n p_{i,n} \left(a_{i,C} (\log(C_{i,j,n} + EV_{i,m,n}))^2 + \tilde{\beta}_{i,C} \log(C_{i,j,n} + EV_{i,m,n}) + R_{i,j} \right)$$

Under normal circumstances, option-specific EV will be constant across labour market states ($EV_{i,m,n} = EV_{i,m}, \forall n$). However, a complication arises because for some households, EV can be negative and larger (in absolute terms) than their consumption in the case of unemployment. This would make the log function undefined. To avoid this case, I set a lower bound on $EV_{i,m,n}$, which is slightly above $-C_{i,j,n}$, and allow $EV_{i,m,n}$ to deviate from the other options if it is at its lower bound.³

Individual equivalent variation is the minimum of the option-specific values (Creedy and Kalb, 2005):

$$EV_j = \min_m (EV_{j,m})$$

Finally, the change in total welfare is calculated by summing up all individual EV s. We can restrict ourselves to the individuals in the micro module, because all other agents are compensated so that their welfare remains constant (see Section 4).

$$EV = \sum_j EV_j$$

³In these cases the non-restricted value of $EV_{i,m,n}$ is selected for the welfare calculations. As only a few households are affected, the overall welfare results are not sensitive to this assumption.

By taking the unweighted sum of the *EVs* as welfare measure, I adopt the Kaldor-Hicks criterion of “potential compensation”. If total *EV* is positive, the winners of the tax reform could compensate the losers. The principal caveat of this criterion is that as long as no actual compensation takes place, distributional aspects do matter, but are not accounted for. It would be desirable to apply some distributional weighting to the *EV* changes, at least as a sensitivity analysis. However, this runs into the problem that the utility functions are inherently incommensurable, because the parameters vary by household. Therefore, no straightforward basis for weighting is available. Aaberge and Colombino (2008) propose a weighting method that involves two diverging utility functions per household. I do not adopt this approach in the present paper because of the consistency problems implied.

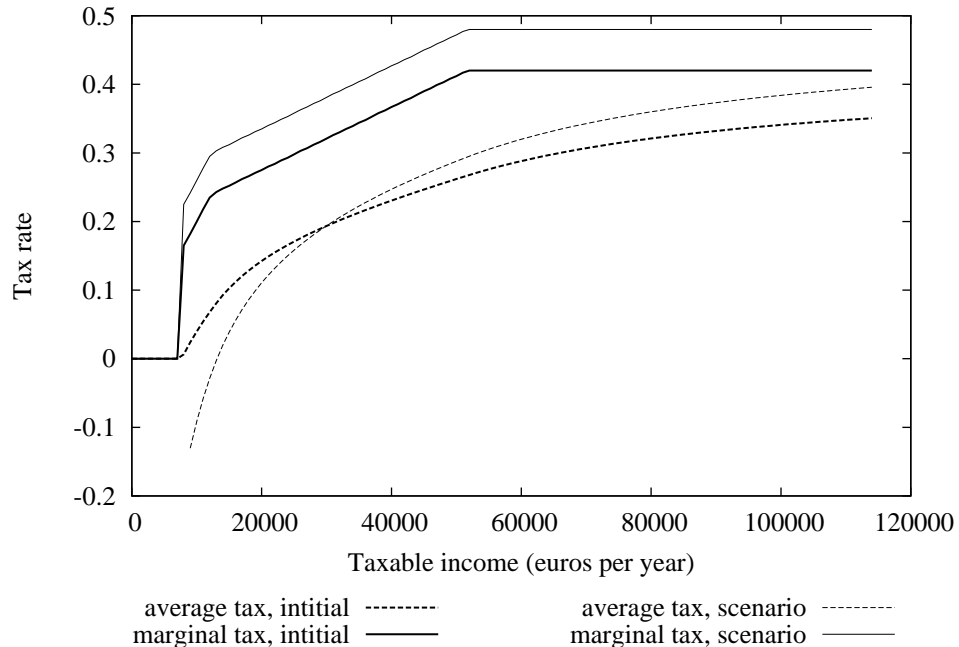
4 Scenario definition

In the micro module of the linked model, the budget constraint is characterised for each household by the average burden and one or two marginal burdens (for single and couple households respectively) per labour-supply option. These burdens summarise the complete tax and transfer system, they comprise the income tax, social security contributions and, possibly, transfer payments. In the simulations, the conditions (though not the incidence) of the latter are kept fixed and the income tax schedule is varied.

According to the German income tax schedule, the marginal tax rate is increasing in taxable income, with two different slope parameters up to a certain threshold income, and constant thereafter. The average tax rate is monotonously increasing in taxable income as well, asymptotically approaching the highest marginal tax rate for very high incomes (see Figure 1).

In the simulations, I gradually increase the progressivity of the tax schedule. The marginal tax rate is raised by the same number of percentage points everywhere (shift from “initial” to “scenario” in Figure 1). To compensate the increase in tax income that would result from an isolated increase in the marginal tax rates, I introduce a uniform transfer paid to each working individual. These two changes are combined to a new average tax schedule, which is first below, then above the initial

Figure 1: German income tax schedule (2005)

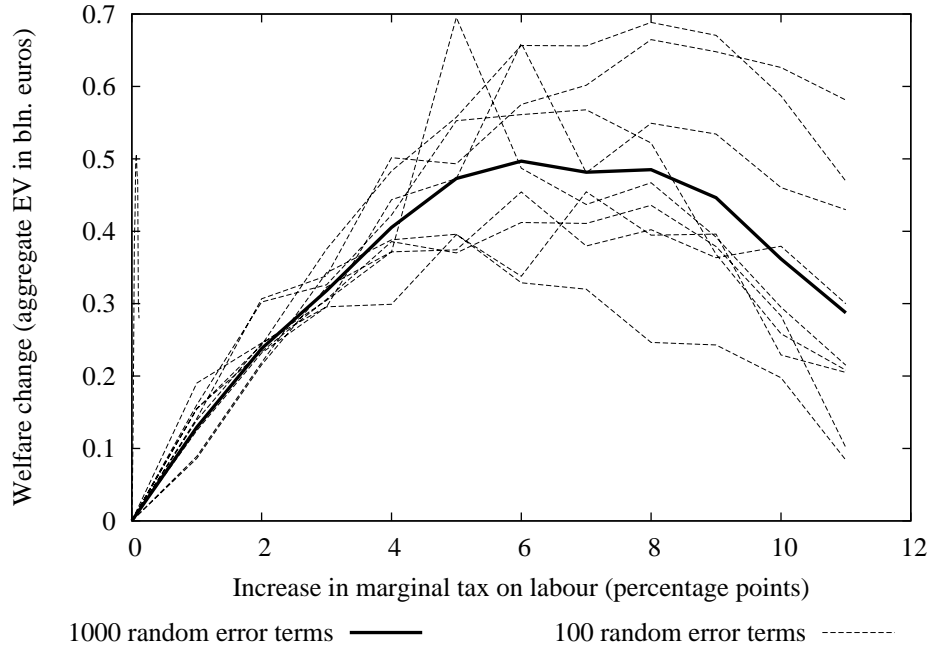


one. Figure 1 shows the case of a 6 percentage-points increase of the marginal tax rates as “scenario”. This is the change that turns out to be optimal in the base case simulations of Section 5. In this scenario, the budget-balancing transfer amounts to 1416 euros per year (118 euros per month). With this transfer in place, the reform is favourable for single households with a taxable income of below 30,000 euros, whereas households with a higher income lose.⁴

The welfare assessment in the scenarios is slightly complicated by the fact that the worker households with flexible labour supply are not the only households in the model (see Section 2.2, “households”). The residual worker household and the capitalist household are also affected by the reform, through changing wages and returns to capital respectively. As utility functions that allow us to evaluate welfare changes are only defined for households in the microsimulation module, further adjustment parameters are introduced to restrict welfare changes to this group. Lump-sum transfers are adjusted in order to keep real income of the residual households is kept precisely at its initial value. When evaluating welfare changes, we

⁴Here I assume that earnings do not change. They do change in the model, where wages are endogenous.

Figure 2: Welfare effects of varying tax progressivity



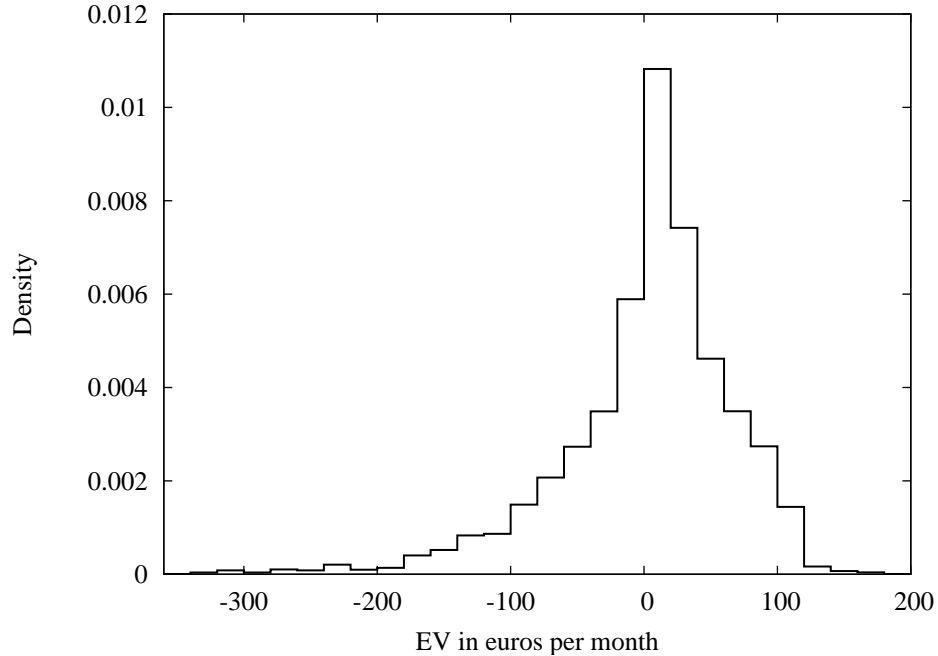
can then focus on the households in the microsimulation module when evaluating welfare changes.

5 Simulation results

The simulation set-up described in Section 4 produces welfare effects that are concave in tax progressivity. Welfare is maximised at marginal tax rates that are 6 percentage points above the initial level. Figure 2 shows the welfare profile, Figure 1 (“scenario”) the tax schedule at the maximum point.

Figure 2 also illustrates that a relatively large number of random numbers is necessary to produce a smooth shape of the curve. Curves with 100 random error terms per individual (broken lines) show a lot of non-concave segments and are volatile. Only with 1000 random numbers (the average of the 10 cases with 100 numbers shown in bold), is the curve sufficiently smooth for a single, global maximum to be discerned. Even in the case of 1000 random numbers, perfect convexity is not reached yet, and we had better describe the welfare maximum as being somewhere between a 5- and an 8-percentage-point increase of the marginal tax rates.

Figure 3: Distribution of welfare effects across households

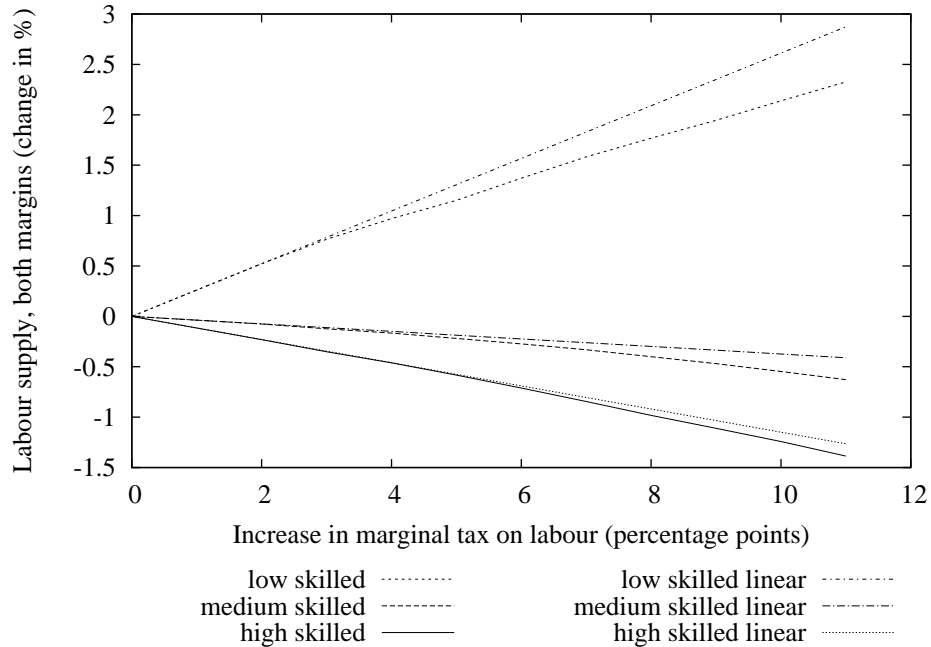


The aggregate equivalent variation (EV) reached in this region is approximately 500 million euros per year. Given that the microsimulation module represents roughly 21 million people, this amounts to 24 euros per person per year, or 2 euros per month. This is a small amount compared to the redistribution that is taking place at the same time. Figure 3 shows the distribution of the welfare effects across households at the maximum point (where marginal tax rates are 6 percentage points higher). There is a large variation with EV ranging from a loss of more than 300 euros to a gain of almost 200 euros. The distribution is skewed, the tail with the losses is thicker, and the median is at approximately 18 euros, considerably more than the average of 2 euros.

Is it possible to identify the model mechanisms that are responsible for the average welfare gain on top of all the redistribution that is taking place? Let us look at a number of model outcomes in order to get a feeling for what drives the results. To begin with, Figure 4 shows the changes in labour supply (total hours, i.e. both at the intensive and extensive margin).

The labour supply effects differ qualitatively across skill groups. For the low skilled, labour supply increases with the degree of tax progressivity, for the medium

Figure 4: Labour supply by skill group



skilled it decreases slightly, for the high skilled considerably so. The reaction of each skill group is almost linear. For comparison the curves with the addition “linear” extrapolate the effect of the first percentage point change linearly. For all skill groups the deviation from the linear curve is negative, i.e. with high progressivity there is a more than linear disincentive to work. We will see that this is the driving force behind the results; but to obtain a clear picture, we continue our analysis of the results.

Next, we break the labour supply effects down into changes along the hours-of-work and the participation margins (Figures 5 and 6). Hours of work decrease for all skill groups, the differences between skill groups are small and the deviations from the linear responses are not uniform. Participation increases for all groups, the differences among groups are considerably larger than for hours of work, and the deviations from the linear schedule are always negative. For the low skilled, the participation effect dominates the hours-of-work effect, whereas the latter dominates for the two other skill groups. The participation effect is largest for the low skilled because in this group, participation is lowest from the start, hence there are considerably more individuals left who can be activated by higher labour supply incentives.

Figure 5: Hours-of-work effects by skill group

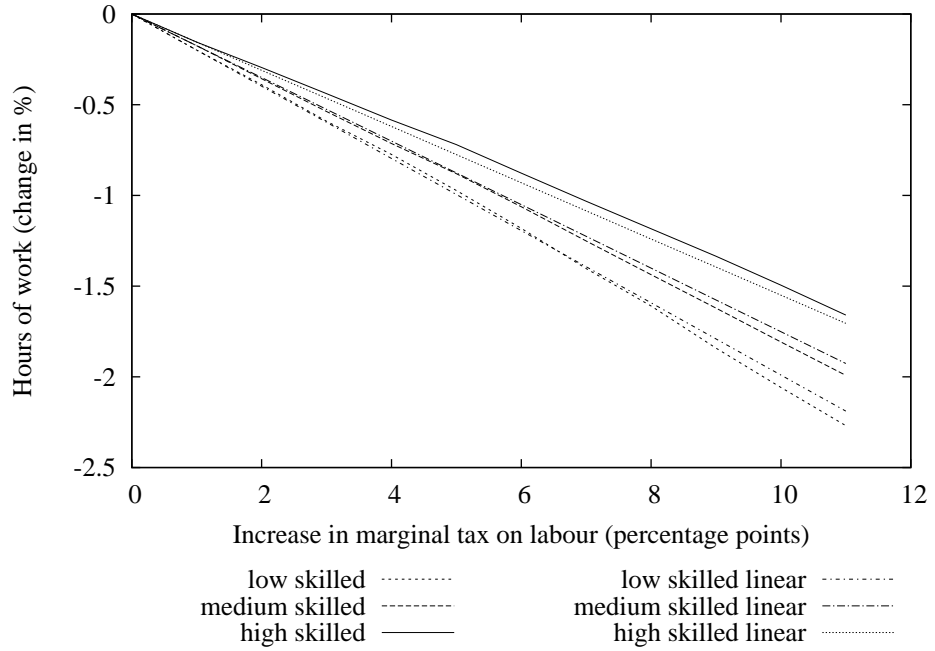


Figure 6: Participation effects by skill group

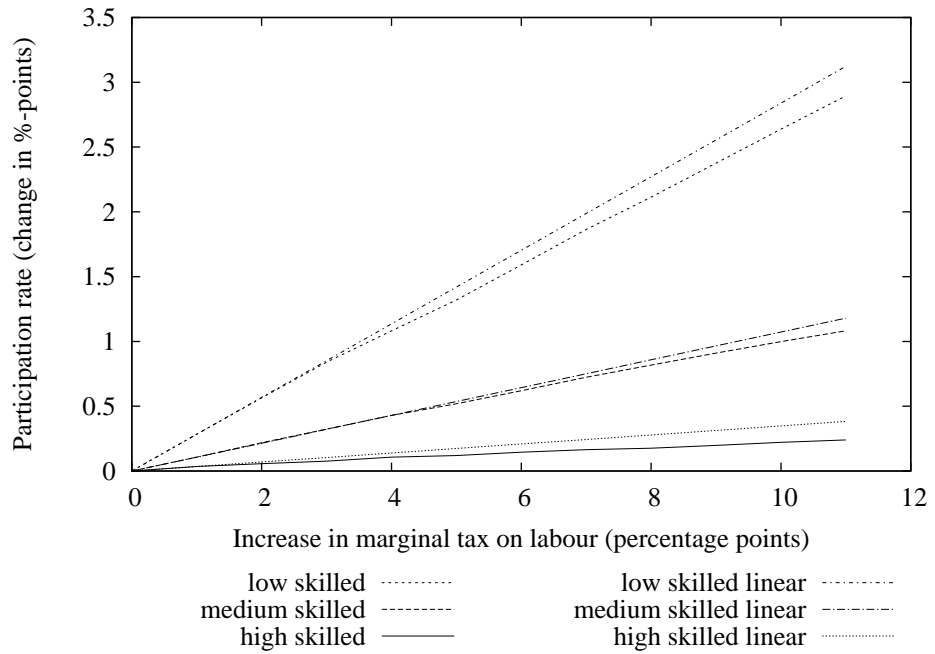
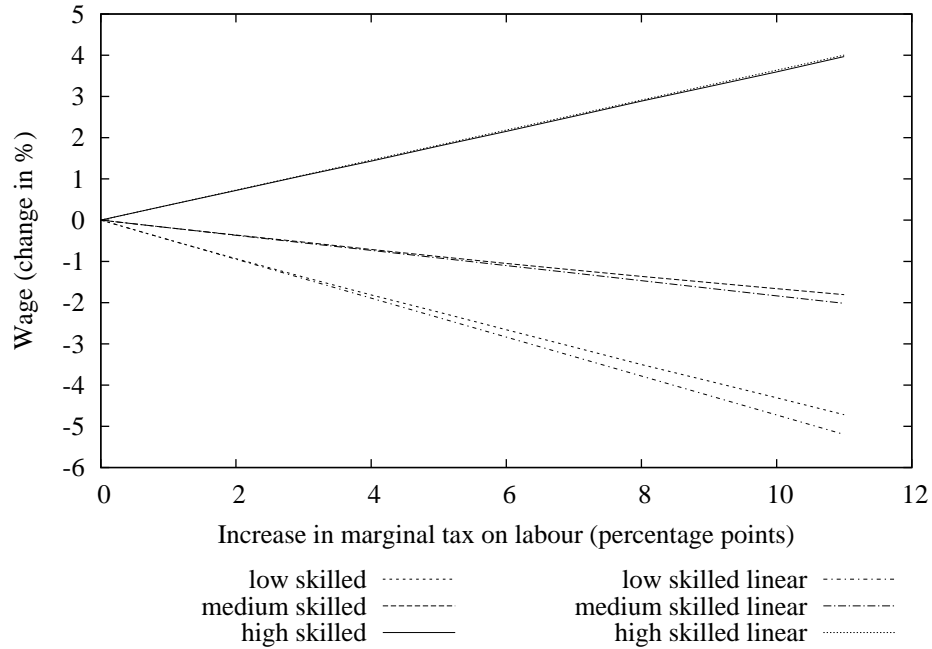


Figure 7: Wage changes by skill group

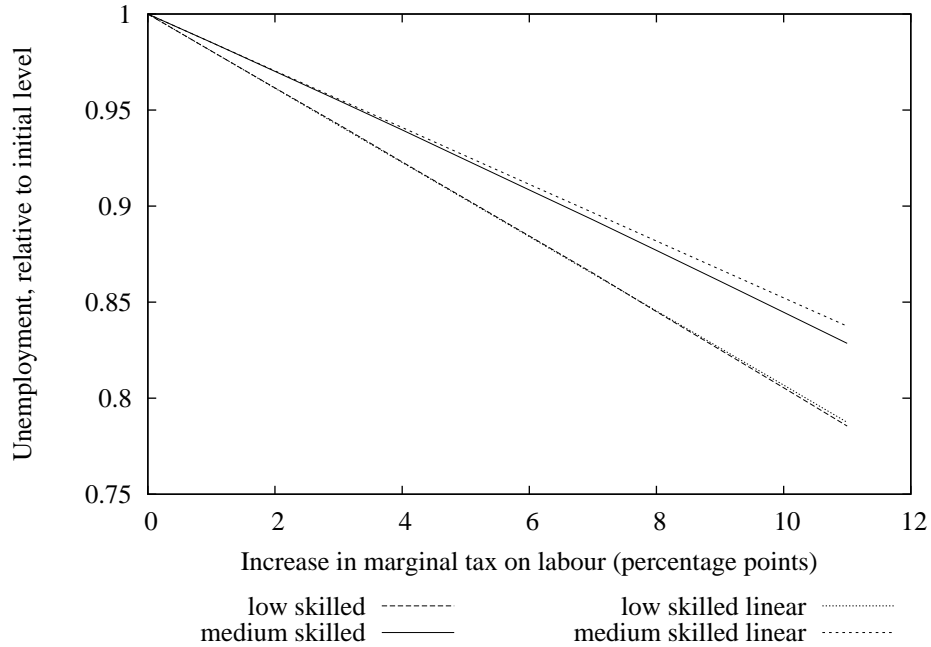


Next, we take a look at wages and unemployment rates. Figure 7 shows the change in skill-specific wages. The wage reaction to tax progressivity is characteristically different depending on the skill group. The wages of the high skilled increases, whereas the medium skilled and particularly the low skilled suffer a wage drop. It is not possible to infer the causal direction of the interaction between the labour market variables from a simple inspection of the figures. However, the skill-specific wage reactions may be interpreted as a consequence of the changes in labour supply (Figure 4), which are attenuated, but not reversed, by the wage changes.

Figure 8 shows unemployment for the medium and low skilled. (The high skilled are fully employed by assumption). The figure reveals that the unemployment reaction is almost linear and almost proportional to initial unemployment rates. Since for the low skilled the initial unemployment rate (22%) is far higher than for the medium skilled (7%), unemployment changes, when measured in percentage points, are highest in this segment as well.

Finally, we turn to total labour input to production. Given that we have changes both in labour supply and unemployment – which is the overall effect on labour input (in wage-weighted hours)? Of particular interest are the medium skilled (the

Figure 8: Unemployment by skill group



largest group), where both labour supply and unemployment are decreasing, so that the overall effect is unclear. Figure 9 shows that the net effect for the medium skilled is positive and slightly increasing in tax progressivity. Labour input of the low skilled increases considerably, whereas it falls for the high skilled. A wage-weighted average of all labour-input changes (bold line “total”) almost precisely coincides with the curve for the medium skilled, with an increase that remains below half a per cent.

Figure 10 shows the transfer that is paid to compensate the wage income recipients for the higher marginal wage tax (so that the public budget is kept in balance). This transfer increases almost linearly with the change of the marginal tax rate to more than 200 euros per month. As a benchmark, a linear extrapolation of the change at the first one per cent increase is depicted in Figure 10 as “Transfer (linear)”. The actual transfer is slightly less than linear, and it turns out to be exactly this deviation that leads to the welfare maximum in the model. At an 11-percentage-point increase of the marginal tax rate, the deviation from the linear development is approximately 5 euros per month, in the region of the welfare maximum, it is approximately 1 euro per month.

Figure 9: Total labour input (weighted hours)

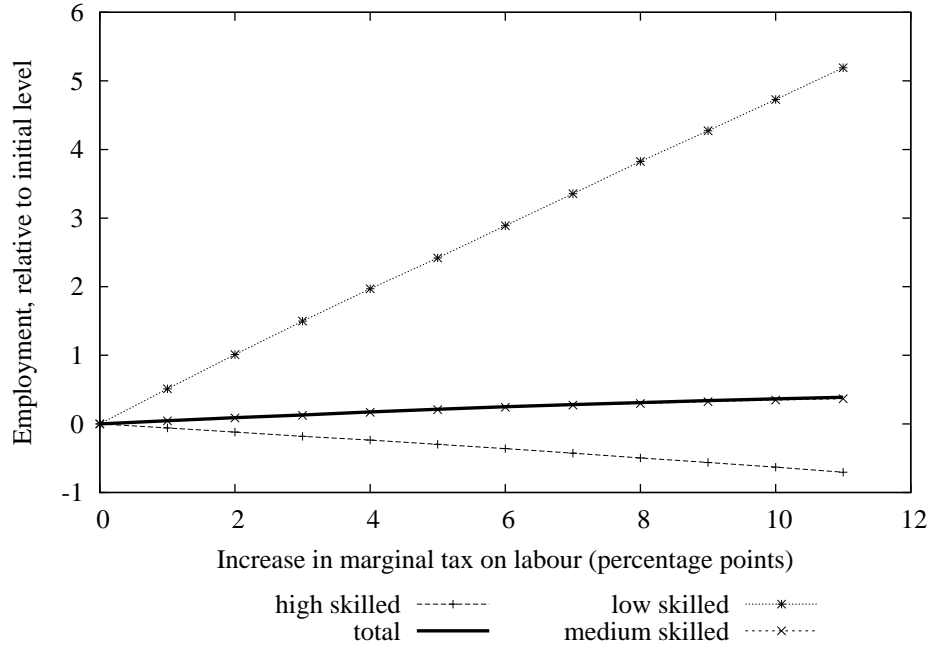
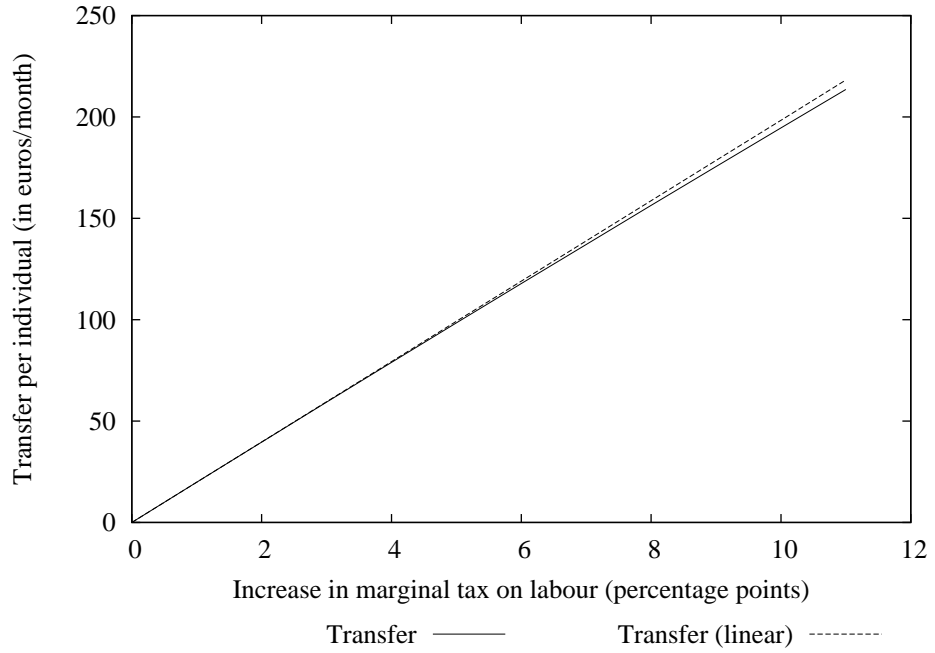


Figure 10: Lump-sum transfer to balance public budget



How is it possible to proceed from the observation of non-linear model reactions to the identification of the driving forces? In order to find out the causal direction of the effects, I run a number of diagnostic scenarios. First, I implement the line “Transfer (linear)” from Figure 10 as a scenario, i.e. I compensate individuals with the linear extrapolation of the first incremental transfer, neglecting the budget constraint. In this simulation the welfare maximum disappears (at least within the region covered), and, instead, welfare increases monotonously with tax progressivity. This identifies the non-linearity in the transfer as a crucial element in the determination of the welfare maximum.

What then is the cause of the non-linearity in the transfer? The next identification step is to check whether the initial impulse comes from the micro or the macro part of the model. The second diagnostic scenario therefore consists in linearising the macro module, by feeding the linear reactions of wages (Figure 7) and unemployment (Figure 8) back into the micro module. This does not eliminate the non-linear reactions of labour supply (Figure 4). In contrast, when I linearise the micro module and feed linear reactions in labour supply (Figures 5 and 6) back into the macro module, the non-linearities in wages and transfers almost entirely disappear. This identifies the micro module as the source of the initial effect.

With regard to the labour supply reactions produced by the micro module (Figures 5 and 6), we have already found participation (Figure 6) to be the dominating factor. How can we explain that participation – while increasing monotonously for all skill groups – increases less than linearly? The reason lies in the probability distribution assumed in the logit labour supply model. The individual, unobservable utility components of the different labour supply options – here we focus on the option “non-participation” – are extreme-value distributed. The extreme-value distribution is, similar to the normal distribution, single-peaked, and its density decreases the greater the distance from zero. Small changes in the attractiveness of one labour supply option will thus have a larger effect when they are close to the initial situation (at zero) than when they are farther away. This is the non-linearity that eventually drives the results.

6 Sensitivity analysis

In the sensitivity analysis of the results, I vary the basic model set-up in three places: elasticity of labour supply, elasticity of the wage curve with respect to tax progressivity, and international capital mobility. The first two of these variations are backed up with straightforward economic intuitions. When labour supply becomes more elastic, we expect the welfare loss through labour supply distortions to increase and thus tax progressivity to become less attractive. Conversely, when the wage curve reacts more sensitively to higher tax progressivity, the contribution of tax progressivity to reducing labour market distortions resulting from collective wage bargaining is more significant, and tax progressivity becomes more attractive. In Sections 6.1 and 6.2 I investigate whether the model results confirm these intuitions, and what this means in quantitative terms. In Section 6.3, I turn to the degree of international capital mobility, which has proved to be an important driving force of the results in earlier applications of PACE-L (see Boeters and Feil, 2009). In this case, we have no a priori expectation about the direction of the effect, however.

6.1 Variation in labour supply elasticities

The elasticity of labour supply is an obvious candidate for sensitivity analysis, because it governs the distortions in labour supply, which constitute one side of the trade-off we are exploring. However, the elasticity of labour supply is not a single parameter in the model that could easily be varied. Rather, it results from the interaction of all individual parameters in the utility functions, which determine the relative attractiveness of leisure versus consumption. None of these parameters can easily be singled out for variation.

As a practical solution, I vary all parameters that are connected with leisure in the utility functions (linear, quadratic and interaction terms with other variables) with the same multiplier. It turns out that this almost exactly translates into proportional changes of labour supply elasticities. A multiplier of 0.9 leads to approximately 10 % lower labour supply elasticities (columns “Low elast.” in Table 1), a

Table 1: Labour supply elasticities

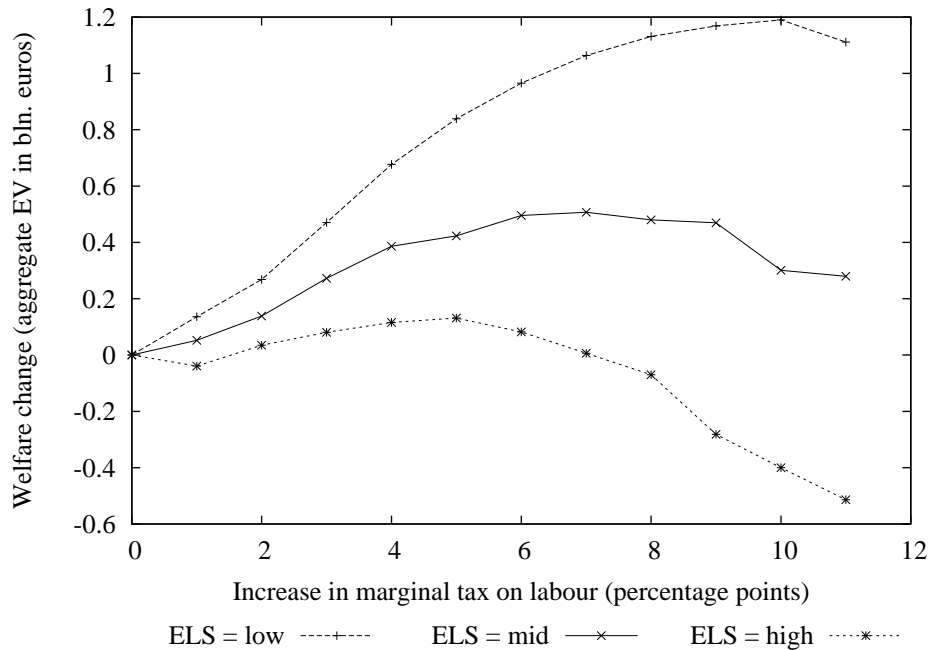
	Participation			Hours of work		
	Low elast.	Base case	High elast.	Low elast.	Base case	High elast.
Singles	0.045	0.051	0.055	0.011	0.012	0.013
Low skilled	0.068	0.076	0.084	0.007	0.010	0.011
Medium skilled	0.046	0.052	0.056	0.011	0.013	0.014
High skilled	0.021	0.024	0.025	0.010	0.012	0.013
Women in couples	0.056	0.060	0.066	0.025	0.028	0.030
Low skilled	0.047	0.046	0.054	0.008	0.009	0.008
Medium skilled	0.053	0.059	0.064	0.027	0.029	0.032
High skilled	0.086	0.096	0.106	0.047	0.052	0.057
Men in couples	0.026	0.029	0.032	0.006	0.007	0.008
Low skilled	0.042	0.046	0.053	0.004	0.006	0.007
Medium skilled	0.028	0.032	0.034	0.006	0.007	0.008
High skilled	0.006	0.006	0.007	0.008	0.009	0.009
All	0.040	0.044	0.048	0.013	0.015	0.016
Low skilled	0.052	0.056	0.064	0.007	0.008	0.009
Medium skilled	0.041	0.046	0.050	0.013	0.015	0.016
High skilled	0.028	0.031	0.034	0.017	0.019	0.021

multiplier of 1.1 to elasticities that are 10 % higher than in the base case (columns “High elast.”).⁵

Figure 11 shows the welfare effects. As expected, the lower labour supply elasticities, the higher welfare gains from higher tax progressivity, with corresponding shifts of the welfare maximum. When labour supply elasticities are low, maximum welfare is reached at marginal tax rates that are 10 percentage points higher than

⁵Labour supply elasticities have been simulated by increasing all gross wages simultaneously by 10% and then aggregating over individual discrete reactions. Interaction effects are very small, thus this yields almost the same results as varying wages separately group by group.

Figure 11: Varying labour supply elasticity: welfare



in the initial situation, when elasticities are high, the maximum is at tax rates that are 5 percentage points higher.⁶

Figures 12 and 13 show the actions of the underlying labour market variables. For the largest group, the medium skilled, effects are clear-cut. With higher labour supply elasticity, the negative labour supply effects of the base case are amplified, which leads to a higher wage. For the low and high skilled (which are considerably smaller groups), the patterns are less clear-cut. There is hardly any change in low skilled labour supply and high skilled wages, due to interaction effects with the other skill groups.

In the sensitivity analysis, labour supply elasticities have only been varied in a narrow range ($\pm 10\%$), less than the variation that can be found in empirical estimates. This restriction was deliberate, since I wanted to keep the welfare maximum in the range covered by the simulations of the base case. Further simulations confirmed what can be expected by extrapolating from Figure 11. If labour supply

⁶The calculations in the sensitivity analysis are based on simulations with 100 sets of random error terms. For this purpose, a set is chosen that produces aggregate results similar to the extended 1000-error-terms set in Section 5. Nevertheless, curve “ELS = mid” in Figure 11 does not exactly coincide with the one in Figure 2.

Figure 12: Varying labour supply elasticity: labour supply

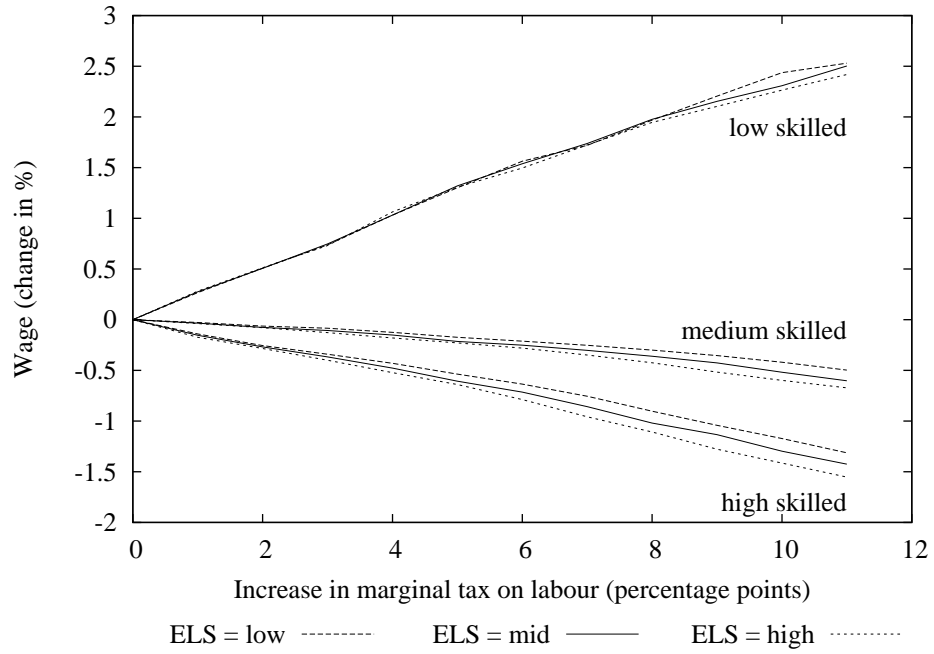
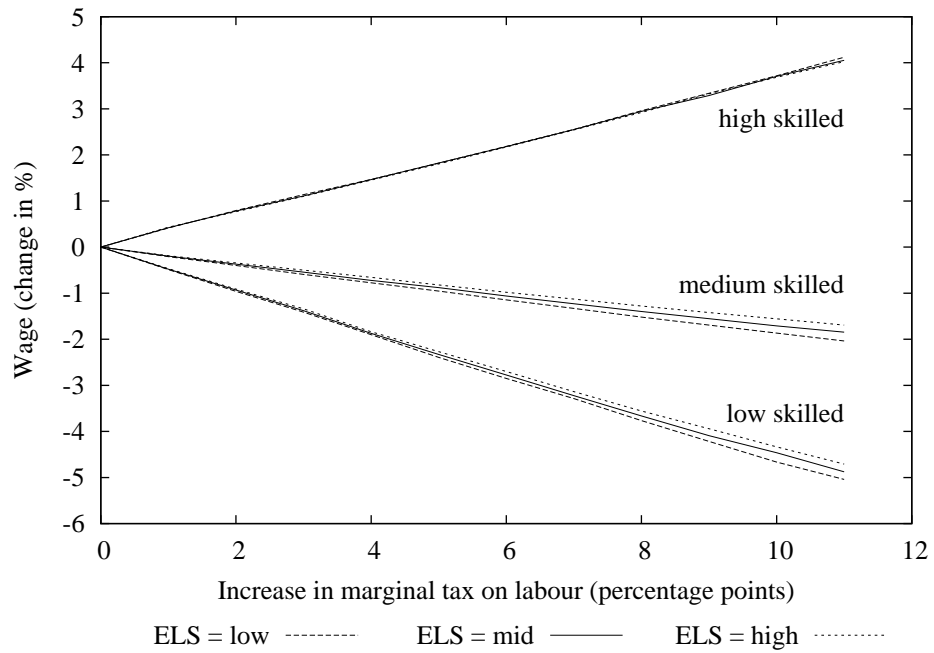


Figure 13: Varying labour supply elasticity: wage



elasticities are even lower, then the welfare effect is monotonously increasing over the full range of marginal tax rates, if they are higher, the curve is monotonously decreasing.

6.2 Variation in wage curve elasticities

Similar to the case of labour supply elasticities, we can make an informed guess about what would happen if the wage bargaining system (represented by wage curves) reacted more or less sensitively to a variation of tax progressivity. As the positive effect of tax progressivity is reducing unemployment by exerting downward pressure on wages, the welfare effects of tax progressivity are expected to be the more positive, the more sensitively the wages react.

However, again similar to the case of labour supply elasticities, there is no free parameter in the model that directly governs the responsiveness of the wage to variations in tax progressivity (or other institutional parameters). The latter is the result of the integrated wage bargaining system, whose only parameter, the relative bargaining power of the trade unions, has been fixed in the calibration so that the actual level of unemployment is met. There is no other parameter that could be varied to systematically modify the responsiveness of the wage bargaining system to changes in labour market conditions.

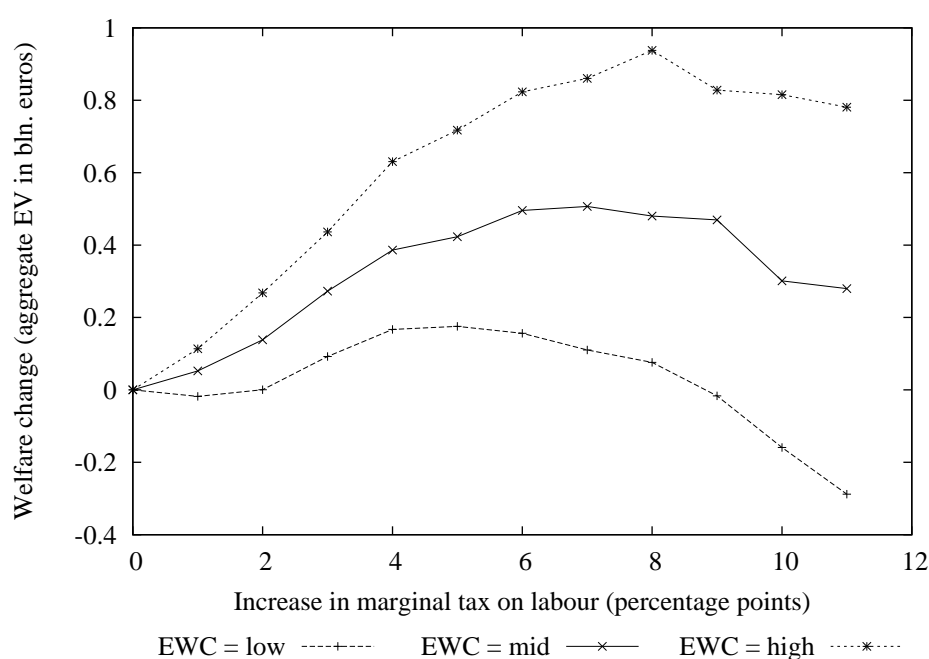
In this sensitivity analysis, I use a modelling shortcut and make the bargaining strength parameter a linear function of tax progressivity. In the “high elasticity” (“EWC = high”) scenario, bargaining strength of the trade union decreases in tax progressivity, so that the wage drops more than in the base case with a constant bargaining parameter (and vice versa for the “low elasticity” scenario). The linear parameter is chosen so that in the high (low) elasticity scenario the responsiveness of the wage curve to tax progressivity is 25 % higher (lower) than in the base case. The resulting wage curve elasticities (per cent change in wages as a reaction to a one percentage point increase of the marginal tax rate, holding average taxes constant) are shown in Table 2.⁷

⁷These elasticities have been simulated as general equilibrium reactions to a one percentage point increase of the marginal tax rates at fixed labour supply (but all other economic variables endogenously adjusting). As there is no wage bargaining for the high skilled, they are excluded from the table.

Table 2: Wage curve elasticities

	Low elast.	Base case	High elast.
Low skilled	-0.233	-0.311	-0.389
Medium skilled	-0.179	-0.239	-0.299

Figure 14: Varying wage curve elasticity: welfare



Welfare reacts to these variations in wage curve elasticities as expected. With more (less) elastic wage curves, the welfare gains of additional tax progressivity are higher (lower). For the values chosen in the sensitivity analysis, optimal tax progression turns out to be at 8 percentage points (higher elasticity) and 5 percentage points (lower elasticity) above the initial level.

In the case of wage curve elasticities, the core labour market variables closely follow the variation in the wage curve. Higher wage curve elasticities translate into lower wages and higher employment for both the medium and low skilled. Again, the range of variation in the elasticity values is chosen deliberately so that the maxima

of the welfare curve remain within the range covered by the numerical simulations. Higher (lower) elasticity values outside this range lead to a welfare curve that is monotonously increasing (decreasing).

6.3 Variation in international capital mobility

In contrast to labour supply and wage curve elasticities, international capital mobility is not directly linked to the mechanisms that determine optimal tax progressivity. Therefore, we have no clear hypothesis in which direction a change in capital mobility would drive the results. From other simulations with PACE-L (Boeters and Feil, 2009), however, we know that international capital mobility is in fact important to the outcomes. In addition, this mechanism is particularly suited to demonstrate the general usefulness of the linkage approach. The role of capital mobility would not be taken into account if we limited ourselves to a partial labour market approach.

In the base case of Section 5, international capital mobility is calibrated to empirical parameters from French and Poterba (1991) and de Mooij and Ederveen (2001). The core parameter is the elasticity of foreign capital supply with respect to the domestic interest rate (“ECS”), which is set to 2.4. Figure 15 shows the welfare effects of the policy reform for the base case and two variants, where capital supply elasticity is varied by 25 % around its base value (“ECS = 1.8” and “ECS = 3.0” respectively). It turns out that the welfare maximum shifts to the right with increasing capital mobility. With low international capital mobility (“ECS = 1.8”), the maximum is at + 4 %-p., with high capital mobility (“ECS = 3.0”) at + 9 %-p.⁸

Why is an increase in tax progressivity more favourable when the degree of international capital mobility is high? To understand this effect, one must recall from Section 5 that higher tax progressivity increases total labour input in the economy (Figure 9). Higher labour input means – complications due to the different substitutability of the skill groups with capital aside – more attractive conditions for internationally mobile capital, which is reflected in an increasing rental rate of capital. The more mobile capital internationally, the more these attractive conditions

⁸I also ran scenarios with even lower or higher elasticities. Then there is no more inner maximum in the range covered by the simulations, and we have a monotonous welfare curve instead.

Figure 15: Varying capital mobility: welfare

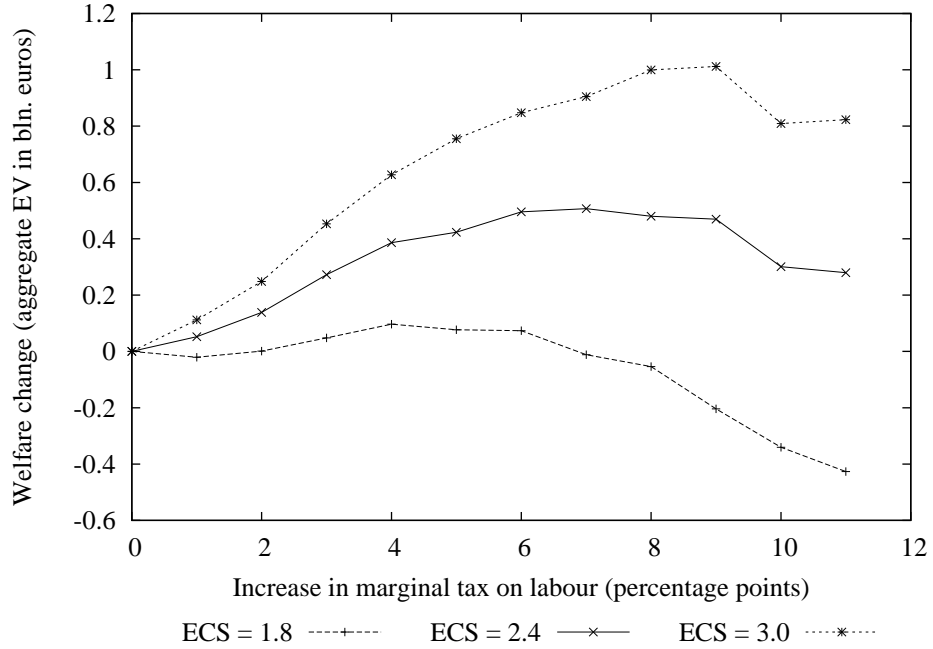


Figure 16: Varying capital mobility: return to capital

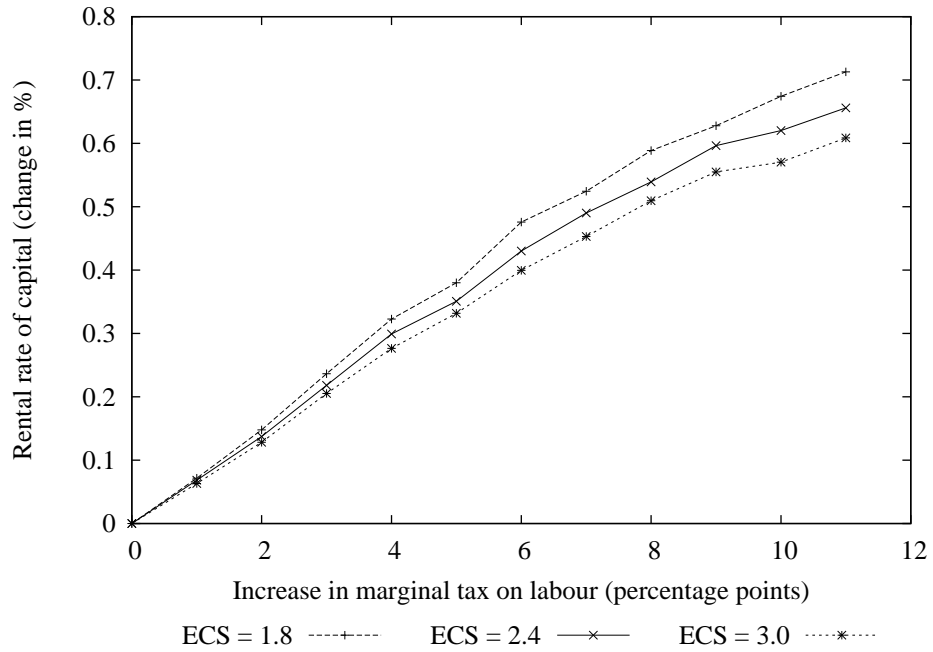
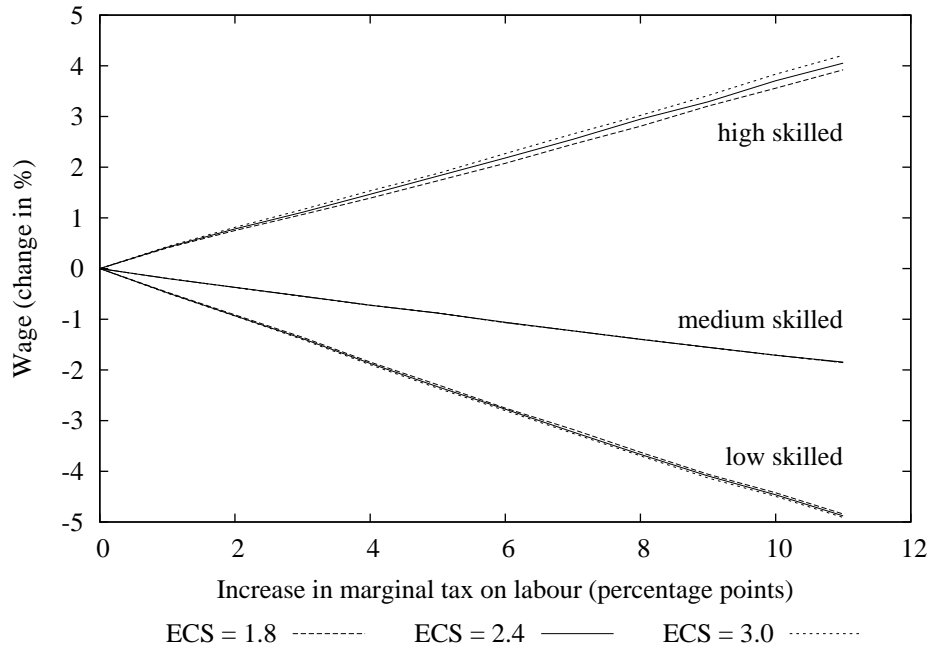


Figure 17: Varying capital mobility: wages



translate into an increase in the domestic capital stock and the more is the increase in the rental rate attenuated (Figure 16).

The differences in international capital inflow translate into differences in the resulting wages (see Figure 17), which in turn drive the welfare results. The largest effect, which also dominates the welfare changes, is on the wage of the high skilled. The wage of the medium skilled is virtually unaffected, while the wage of the low skilled, who are substitutes with capital rather than complements, are even slightly decreasing in capital mobility.

7 Conclusions

What is the optimal degree of income tax progressivity when both labour supply and wages are endogenous, and households are heterogeneous in several dimensions? This question is answered using a numerical combined micro-macro model. The micro part features approximately 4600 individual households with varying wages and labour supply reactions. The macro part includes sectoral collective wage bargaining and involuntary unemployment. Thus the fundamental trade-off created by increasing

tax progressivity is captured. On the one hand, higher marginal tax rates distort individual labour supply. On the other hand, higher tax progressivity has a wage-moderating and unemployment-reducing effect under collective wage bargaining.

In this general setting, varying tax progressivity is implemented as a stepwise one-percentage-point increase of the marginal wage income tax and a compensating transfer to all working individuals, which keeps the public budget balanced. The most important simulation results are the following:

- A welfare maximum is reached at a point where marginal income tax rates are six percentage points above the initial level.
- The welfare gain at this point averages a moderate two euros per household and per month.
- This average welfare gain is overshadowed by considerable redistributive effects, which range from a loss of more than 300 euros to a gain of almost 200 euros.
- Labour supply effects of higher tax progressivity are positive at the participation margin and negative at the hours-of-work margin. The net effect varies by skill group; it is positive for the low skilled, but negative for the medium and high skilled.
- At the same time higher tax progressivity reduces the unemployment rate. This effect dominates, so that overall labour input to production (in wage-weighted hours of work) increases.

These results have been subject to a sensitivity analysis in three dimensions:

- The more elastic the labour supply, the lower the optimal degree of tax progressivity. This is plausible because, with higher elasticity of labour supply, the distortive effect of higher tax progressivity at the hours-of-work margin is larger.
- The more elastic the wage curve with respect to the marginal tax rates, the higher the optimal degree of tax progressivity. If the wage curve reacts strongly

to the marginal tax rate, higher tax progressivity has a large corrective effect on the labour market distortion caused by wages above market clearing, which increases welfare.

- The more mobile capital is internationally, the higher the optimal degree of tax progressivity. This is because higher tax progressivity attracts capital to the domestic market, the more so the higher capital mobility.

Given the small size of the average welfare effect (two euros per household per month), the results can certainly not be interpreted as supporting a strong efficiency-based claim in favour of more tax progressivity. It makes more sense to interpret the results the other way round: Since the average efficiency effects are that small, there is scope for distributional considerations. Whatever distributional goal the government or a particular political party tries to attain by an adjustment of tax progressivity, they are not likely to be overridden by efficiency effects that put public budget balance in danger. This conclusion is warranted within the range covered by the simulations, i.e. from the current degree of progressivity up to marginal tax rates for all individuals that are roughly ten percentage points higher than the current ones.

Although the model of this paper has been designed to contain the features most relevant to an assessment of tax progressivity, some aspects have not been covered. These must be kept in mind when interpreting the results. First and foremost, the model, while lending itself to a descriptive distributional analysis, does not allow for distributive weighting in the welfare function. This is because welfare weights cannot be set non-arbitrarily as long as we have incommensurable utility functions per household. (See the discussion at the end of Section 3.)

Second, there are only relatively few labour supply options in the discrete-choice set-up (a maximum of five options per individual). The effect of the number of options on the results is not clear-cut (see Aaberge et al., 2006). However, one might conjecture that more and finer labour supply options facilitate the switching from one option to another, because the critical utility differential necessary for a switch is lower. This might aggravate the distortionary effects on labour supply. On the other hand, with only a few options the effect conditional on the less likely switch is larger, hence the difficulty to draw general conclusions.

Finally, if we compare the model with the real situation in Germany, the match is not perfect. In reality, we have a uniform income tax for all types of income. In contrast, the simulations assume that the change in income tax progressivity applies only to labour income. Given the set-up of the model, this is a reasonable assumption. The model is not suited to analyse the effects of capital income tax changes, because it does not include the long-run effects on domestic capital formation. Analysing such effects would require a model as presented by Conesa et al. (2009). The fiction underlying the simulations in the present paper is thus a dual income tax, which treats labour and capital income separately. While this idea has been proposed as a considerable improvement compared to a unitary income tax (German Council of Economic Experts, 2008), one needs to keep in mind that it is a deviation from the actual situation in Germany.

References

- Aaberge, Rolf and Ugo Colombino (2008), Designing optimal taxes with a microeconomic model of household labour supply, CHILD Working Paper 06/2008.
- Aaberge, Rolf, Ugo Colombino and Tom Wennemo (2006), Evaluating alternative representations of the choice set in models of labour supply, IZA Discussion Paper 1986.
- Armington, Paul S. (1969), A theory of demand for producers distinguished by place of production, IMF Staff Papers 16, 159–178.
- Arntz, Melanie, Stefan Boeters, Nicole Gürtzgen and Stefanie Schubert (2008), Analysing welfare reform in a microsimulation-AGE model: The value of disaggregation, *Economic Modelling* 25, 422–439.
- Ballard, Charles L., Don Fullerton, John B. Shoven and John Whalley (1985), A general equilibrium model for tax policy evaluation, The University of Chicago Press, National Bureau of Economic Research, Chicago.
- Böhringer, Christoph, Stefan Boeters and Michael Feil (2005), Taxation and unemployment: an applied general equilibrium approach for germany, *Economic Modelling* 22, 81–108.
- Boeters, Stefan (2009), Optimal tax progressivity in unionised labour markets – what are the driving forces?, CPB Discussion Paper 129.
- Boeters, Stefan and Michael Feil (2009), Heterogeneous labour markets in a microsimulation-AGE model: Application to welfare reform in Germany, *Computational Economics* 33, 305–335.
- Bourguignon, François and Amadeo Spadaro (2005), Tax-benefit revealed social preferences, Paris-Jourdan Sciences Economiques Working Paper 2005-22.
- Buslei, Hermann and Viktor Steiner (1999), Beschäftigungseffekte von Lohnsubventionen im Niedriglohnbereich, Nomos, Baden-Baden.
- Conesa, Juan Carlos, Sagiri Kitao and Dirk Krueger (2009), Taxing capital? Not a bad idea after all!, *American Economic Review* 99, 25–48.

- Creedy, John and Guyonne Kalb (2005), Measuring welfare changes in labour supply models, *The Manchester School* 73, 664–685.
- Duncan, Alan and Melvin Weeks (1998), Simulating transitions using discrete choice models, *Papers and Proceedings of the American Statistical Association* 106, 151–156.
- Ericson, Peter and Lennart Floot (2009), A microsimulation approach to an optimal swedish income tax, *IZA Discussion Paper* 4379.
- Falk, Martin and Bertrand Koebel (1997), The demand of heterogeneous labour in Germany, *ZEW Discussion Paper* 97-28.
- Fortin, B., M. Truchon and L. Beauséjour (1993), On reforming the welfare system: Workfare meets the negative income tax, *Journal of Public Economics* 31, 119–151.
- French, Kenneth R. and James M. Poterba (1991), Investor diversification and international equity markets, *American Economic Review* 81, 222–226.
- German Council of Economic Experts (2008), Dual income tax: A proposal for reforming corporate and personal income tax in Germany, *Physica*, Heidelberg.
- Hersoug, Tor (1984), Union wage responses to tax changes, *Oxford Economic Papers* 36, 37–51.
- Holmlund, Bertil and Ann-Sofie Kolm (1995), Progressive taxation, wage setting and unemployment: Theory and Swedish evidence, *Swedish Economic Policy Review* 2, 423–460.
- Koskela, Erkki and Jouko Vilmunen (1996), Tax progression is good for employment in popular models of trade union behaviour, *Labour Economics* 3, 65–80.
- Lockwood, Ben and Alan Manning (1993), Wage setting and the tax system – theory and evidence for the United Kingdom, *Journal of Public Economics* 52, 1–29.
- McFadden, Daniel (1974), Conditional logit analysis of qualitative choice behavior, in Zarembka, P. (ed.), *Frontiers in Economics*, Academic Press, New York, 105–142.

- Mirrlees, James A. (1971), An exploration into the theory of optimal income taxation, *Review of Economic Studies* 38, 175–208.
- de Mooij, Ruud A. and Sijf Ederveen (2001), Taxation and foreign direct investment, a synthesis of empirical research, CPB Discussion Paper 003.
- Perroni, Carlo and Thomas F. Rutherford (1995), Regular flexibility of nested CES functions, *European Economic Review* 39.
- Pissarides, Christopher A. (1990), *Equilibrium unemployment theory*, Basil Blackwell, Oxford.
- Saez, Emmanuel (2002), Optimal income transfer programs: Intensive versus extensive labour supply responses, *Quarterly Journal of Economics* 117, 1039–1073.
- van Soest, Arthur (1995), Structural models of family labor supply: a discrete choice approach, *Journal of Human Resources* 30, 63–88.
- Sørensen, Peter Birch (1999), Optimal tax progressivity in imperfect labour markets, *Labour Economics* 6, 435–452.
- Tuomala, Matti (1990), *Optimal income taxation and redistribution*, Oxford University Press, Oxford.

Appendix

A.1 Descriptive statistics

Table 3: Discrete weekly working hours by household types

Individual	Hours options				
Men, married or single without children	0		38	49	
Men, single with children	0	15	30	38	49
Women, single	0	15	30	38	49
Women, married	0	9.5	24	38	47

Table 4: Characteristics of skill groups in GSOEP

	Low skilled*	Medium skilled	High skilled*	All
Number of individuals	854	3016	761	4631
Share in dataset, unweighted (%)	18.44	65.13	16.43	100.00
Share in dataset, weighted (%)	15.82	68.24	15.94	100.00
Singles				
Share in skill group, weighted (%)	38.16	32.88	37.96	34.52
Women in couples				
Share in skill group, weighted (%)	37.49	33.89	23.09	32.74
Men in couples				
Share in skill group, weighted (%)	24.35	33.23	38.95	32.74
Participation				
Participation rate, weighted (%)	70.71	79.97	91.25	80.30
Share in total participation, weighted (%)	13.93	67.95	18.12	100.00
Average hours per worker, weighted				
Share in total hours, weighted (%)	13.14	67.70	19.16	100.00
Average gross wage per hour, weighted (euros)				
Share in total wage bill, weighted (%)	10.89	64.17	24.93	100.00

*“Low skilled”: no formal education completed, “high skilled”: tertiary education completed

A.2 Estimation results from the microsimulation model

Table 5: Maximum likelihood estimates for single females

	Coef.	SE	z	P>z
Net household income	-6.44	1.85	-3.48	0.001
Net household income ²	0.43	0.08	5.22	0.000
Net hh income X leisure	0.48	0.30	1.63	0.103
Leisure X East Germany	-0.96	0.29	-3.32	0.001
Leisure X nationality	0.23	0.41	0.57	0.566
Leisure	77.59	14.10	5.50	0.000
Leisure ²	-9.96	1.80	-5.55	0.000
Leisure X age	-1.11	0.31	-3.65	0.000
Leisure X age ²	0.10	0.04	2.42	0.016
Leisure ² X age	0.59	0.12	4.83	0.000
Leisure X handicapped	-0.17	0.90	-0.18	0.853
Leisure X children < 6 years	4.99	0.60	8.32	0.000
Leisure X children 7-16 years	1.50	0.35	4.29	0.000
Leisure X children ≥17 years	-0.48	0.31	-1.53	0.127
Dummy for employment	-2.13	0.25	-8.67	0.000
Number of obs.		540		
Log Likelihood		-636.0		

Conditional logit with five hours-of-work options (0, 15, 30, 38, 49), GSOEP 1999

Table 6: Maximum likelihood estimates for single males

	Coef.	SE	z	P>z
Net household income	6.76	2.73	2.48	0.013
Net household income ²	-0.019	0.10	-0.19	0.848
Net hh income X leisure	-1.42	0.44	-3.21	0.001
Leisure	169.71	20.03	8.47	0.000
Leisure ²	-21.13	2.60	-8.12	0.000
Leisure X East Germany	-0.05	0.33	-0.15	0.881
Leisure X nationality	0.29	0.48	0.60	0.547
Leisure X age	-0.74	0.32	-2.34	0.019
Leisure X age ²	0.41	0.12	3.35	0.001
Leisure ² X age	0.06	0.04	1.46	0.143
Leisure X handicapped	1.32	0.83	1.60	0.110
Dummy for employment	-9.96	1.13	-8.78	0.000
Number of obs.			952	
Log Likelihood			-1286.7	

Conditional logit with five hours-of-work options (0, 15, 30, 38, 49), GSOEP 1999

Table 7: Maximum likelihood estimates for couples

	Coef.	SE	z	P>z
Net household income	8.95	5.11	1.75	0.080
Net household income ²	-0.003	0.26	-0.01	0.989
Net hh income X leisure of male spouse	-1.46	0.42	-3.46	0.001
Net hh income X leisure of female spouse	-0.43	0.38	-1.14	0.253
Net hh income X nationality	-6.92	3.82	-1.81	0.070
Net hh income ² X nationality	0.56	0.27	2.09	0.036
Net hh income X East Germany	5.50	1.87	2.94	0.003
Net hh income ² X East Germany	-0.49	0.14	-3.37	0.001
Leisure of male spouse	56.72	7.15	7.94	0.000
Leisure of male spouse ²	-4.06	0.47	-8.66	0.000
Leisure of male spouse X nationality	-0.40	0.41	-0.98	0.328
Leisure of male spouse X East Germany	-6.05	2.80	-2.16	0.031
Leisure of male spouse X age	-0.36	0.08	-4.31	0.000
Leisure of male spouse X age ²	0.48	0.10	4.99	0.000
Leisure of male spouse X handicapped	0.76	0.72	1.06	0.290
Leisure of female spouse	79.98	7.00	11.43	0.000
Leisure of female spouse ²	-8.40	0.53	-15.77	0.000
Leisure of female spouse X nationality	0.27	0.40	0.67	0.501
Leisure of female spouse X East Germany	-7.10	2.59	-2.74	0.006
Leisure of female spouse X age	-0.39	0.09	-4.18	0.000
Leisure of female spouse X age ²	0.58	0.11	5.26	0.000
Leisure of female spouse X handicapped	0.97	0.71	1.36	0.175
Leisure of female spouse X children < 6 years	4.63	0.31	14.98	0.000
Leisure of female spouse X children 7-16 years	2.13	0.22	9.59	0.000
Leisure of female spouse X children >=17 years	-0.56	0.22	-2.56	0.011
Leisure of male spouse X Leisure of female spouse	-1.50	0.55	-2.72	0.006
Leisure of male spouse X Leisure of female spouse X nationality	0.26	0.14	1.78	0.075
Leisure of male spouse X Leisure of female spouse X East Germany	1.03	0.70	1.47	0.142
Dummy for employment of female spouse	-2.55	0.25	-10.09	0.000
Dummy for employment of both spouses	0.61	0.24	2.54	0.011
Number of obs.			1910	
Log Likelihood			-4186.1	

Conditional logit with fifteen hours-of-work options (female spouse: 0, 9.5, 24, 38, 47; male spouse: 0, 38, 49), GSOEP 1999