

Filtering Speed in a Continental European Reorganization Procedure

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Abstract

Recent studies of U.S. Chapter 11 show it to be a relatively efficient procedure. We examine reorganization cases in a Continental European, creditor-oriented bankruptcy system, viz. Belgium, and report very different findings. Using hazard and cure regression models to determine what drives the length of time spent in reorganizations, we find evidence suggesting that courts have little impact on the screening and filtering process. In fact, many drivers of procedure length prove to have the opposite sign of what one would expect if the procedure would efficiently realise its goals. Instead, the procedure appears to be mainly creditor or owner-driven.

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1. Introduction

During the last two decades, many European countries (including, for instance, the United Kingdom, France, Germany, Italy, Finland and Sweden) have thoroughly reformed their bankruptcy legislation. In most cases the guiding principle of the reform was to change a liquidation based procedure into a more flexible system that encourages corporate reorganization and preserves employment as much as possible. Typically legislators have hoped to achieve this by introducing or reinforcing a U.S. Chapter 11-type formal reorganization procedure. The ultimate goal of this process is to save companies that are financially distressed but economically viable. This implies the bankruptcy system should function as a filtering device. In the case of perfect filtering, efficient companies would always be reorganized and inefficient firms would be liquidated (White, 1994). In practice, asymmetric information causes imperfect filtering, so that dual chapter bankruptcy systems continuously trade-off Type I errors (allowing inefficient firms to continue operations in the reorganization procedure) against Type II errors (closing down viable companies in liquidation).

Critics of Chapter 11-type reorganization procedures argue that the judicial system often allows companies which are manifestly unviable, to remain protected from creditors and market forces, thereby inducing substantial costs (cf. Denis and Rodgers, 2007; see Branch, 2002 for an overview of bankruptcy costs). In some cases, the process appears to be dominated by creditors seeking to extract rents (Ayotte and Morrison, 2008), while courts – which are often underfunded and lacking in economic expertise – are biased towards keeping companies that should be liquidated alive (Morrison, 2007). This negative view of reorganization is supported by studies of Chapter 11's key statistics. Specifically, during the 1980s virtually all quoted U.S.

companies that went into bankruptcy filed for Chapter 11 reorganization with success rates of up to 86% (Weiss, 1990). During the last decade however, the Chapter 11 procedure seems to have increasingly turned into a mechanism to sell assets or to formalize a pre-negotiated take-over or merger. According to Baird and Rasmussen (2002, 2003) the percentage of large companies that successfully emerged from Chapter 11 has dropped to just 24% in 2002, while the overall use of the Chapter 11 reorganization procedure has fallen by half compared to the 1980s. Evidence for small businesses is worse, but here overall reorganization success rates have always been low (see White, 1996 for a survey).

Still, not all evidence is unsupportive of reorganizations. Some theoretical models show that the design of the bankruptcy law can enhance efficiency (Gertner and Scharfstein, 1991; Kahl, 2002) while Chapter 11 can be efficient in filtering out unviable firms (Mooradian, 1994). Moreover, a number of recent empirical studies – of both large and small companies – show that Chapter 11 reorganizations are not as expensive as is often assumed, and that the screening system does allow a substantial number of firms to successfully emerge in a rational and relatively fast way (Bris *et al.*, 2006; Denis and Rodgers, 2007; Morrison, 2007).

The functioning of European reorganization procedures may be worse than that of Chapter 11. The civil law bankruptcy systems in Continental Europe are more creditor-oriented than the debtor-friendly common law systems, and may thus be biased towards liquidation (see Brouwer, 2006 for a comparative study). Although international comparison of statistics is difficult, the use of reorganization procedures and their success rates across several European countries appear to be substantially

lower than in the U.S. (Couwenberg, 2001). This may not be surprising, as recent theoretical research on bankruptcy design and efficiency has shown that in countries where informal reorganizations are well developed – i.e. in bank-based systems which dominate in Continental Europe – a court-controlled reorganization procedure is not necessarily beneficial (e.g. Berkovitch and Israel, 1999; Hege, 2003).

This paper contributes to the limited empirical evidence on the functioning and the screening efficiency of European reorganization procedures. Specifically, we examine the length of time spent in reorganizations under the 1997 Belgian bankruptcy legislation, which is one of the most recently introduced procedures within a typical bank and small business dominated financial system. The time spent in a procedure is one of the literature's most popular proxies for bankruptcy costs (see e.g. Franks and Torous, 1989; Tashjian *et al.*, 1996; Helwege, 1999), as both direct and indirect costs are likely to be closely related to the procedure's duration (Bandopadhyaya, 1994). Therefore, a growing number of empirical papers examine the determinants of procedure duration with hazard techniques. Several authors use Helwege's (1999) sample of stock exchange quoted Chapter 11 firms (Li, 1999; Orbe *et al.*, 2002; Denis and Rodgers, 2007). By contrast, Bris *et al.* (2006) and Morrison (2007) collect Chapter 11 case data from bankruptcy courts in one or two U.S. states or judicial districts, which implies their samples predominantly consist of non-exchange quoted small businesses.

Our paper is among the first to study the length of time spent in procedures outside the U.S.'s market-based and debtor-friendly financial system (another recent example is Leyman *et al.*, 2008). We use a unique data set of all limited liability stock

corporations (*NV/SA*)¹ that filed for reorganization (*gerechtelijk akkoord/concordat judiciaire*) between 1998 and 2003 in all of Belgium's 27 judicial districts. As a result our data set is relatively large as compared to earlier empirical studies. Although the vast majority (98.7%) of our sample companies is non-exchange quoted, all Belgian stock corporations are subject to strict governance rules and financial statement filing requirements. We can therefore enhance our data set with detailed accounting and ownership information. This allows us to consider potential determinants of procedure length which have so far not been examined in the literature, but which could have an important impact: whether or not the filing company belongs to a business group², general indicators of the financial health of the filing company and the business group it belongs to (*in casu*, Altman *Z'*-scores), and several interaction terms to better distinguish between competing hypotheses. Moreover, our main focus is on cases which are transferred to liquidation bankruptcy, because this allows testing more directly for a link between efficiency and speed of the screening process, procedure length and costs of bankruptcy. An efficient system should be able to identify and terminate cases that eventually liquidate as quickly as possible to minimize dissipative costs of reorganization. Morrison (2007) also argues that the costs of reorganization during the duration of the procedure are expected to be highest for unsuccessful cases: for companies that survive, a longer duration only entails higher administrative (i.e.

¹ In Belgium, there are two dominant types of limited liability companies: partnerships (BVBA/SPRL) and stock corporations (NV/SA). Partnerships are private companies with low capital requirements (minimum capital of 18,550 EUR, of which only 6,200 EUR needs to be available at formation) which are managed by one or more officially appointed managers, usually partners. Although partnerships are allowed to file for a reorganization procedure, their size makes this unlikely: only about 1% of total partnership bankruptcy cases are filed under the reorganization code, with extremely low success rates. Stock corporations have higher capital and governance requirements. A minimum of 61,500 EUR needs to be available at the date of incorporation. These firms are managed by a board of directors with at least three members. Shares can be registered or anonymous, and are freely transferable.

² Many (even large) firms are tied together through ownership to form a business group. Especially in Continental Europe, South East Asia and several emerging market regions this group organizational form is important. For instance, 32.4% of the 100,000 largest companies in terms of total revenue in the euro-zone have group ties (Bureau Van Dijk EP's AMADEUS database, version September 2006).

direct) costs; for companies that are liquidated, a longer case duration is likely to result in both higher direct costs and higher indirect costs as the firm's assets could have been redeployed more productively by liquidating. However, as an extension to our analysis, we also estimate cure models that include all cases, regardless of their outcome (i.e. liquidation bankruptcies, voluntary liquidations and successful going concern reorganizations).

Previewing our main results, we find that – in line with theoretical expectations and evidence from other countries – the Belgian reorganization procedure has very low success and survival rates. Contrary to results for U.S. Chapter 11, we find no significant links between company level characteristics such as size, liquidity or profitability and the length of time that an unsuccessful reorganization procedure is allowed to continue. The overall financial health proxy is even negatively related to procedure length, i.e. the worse a company's financial health, the longer it stays – wrongfully – protected. The determinants that do turn out to be important (asset specificity, group membership, uncertainty, secured debt and industry conditions) often indicate creditor or owner control of the system, rather than court induced filtering.

The remainder of the paper is structured as follows: Section 2 includes an overview of the Belgian reorganization procedure's design and general performance. Section 3 discusses the potential determinants of procedure length. The data are described in Section 4. Section 5 contains some methodological comments and Section 6 reports the empirical results. Section 7 concludes and discusses some policy implications.

2. The Belgian 1997 Reorganization Procedure

Belgium introduced new bankruptcy legislation in 1997³, to replace the existing Code from 1853. In line with international best practice recommendations⁴, the new Code includes a number of mechanisms to favour reorganization and firm survival within the insolvency system. One of the most important of these mechanisms – at least in theory – is the reform of the formal reorganization procedure.⁵ In this Section, we give a brief overview of its main rules, and some key statistics on its functioning during the first six years of its existence.⁶

The new procedure has many elements in common with well-known foreign reorganization procedures (including U.S. Chapter 11, the French ‘Redressement Judiciaire’, and the British Administration or Voluntary Arrangement procedures; see e.g. Kaiser, 1996). Only the firm’s management can decide whether or not to file for protection under the reorganization procedure (i.e. only debtor-initiation is possible). In some cases the Public Prosecutor’s Office can initiate, although the firm’s management still has to do the actual filing. After the filing, the court has fifteen days to judge to what extent the restructuring of the company’s debts is feasible. Moreover, a company’s activities should be intrinsically profitable, it should have going concern potential, and there should not be any indication of fraudulent intentions. Any creditor has the right to be heard by the court before a company’s application for protection is accepted or denied. If a company is allowed to enter the reorganization procedure, it

³ The Bankruptcy Law of August 8, 1997 and the Law on the Reorganization Procedure of July 17, 1997. Both came into effect on January 1, 1998. Some minor legal-technical issues were resolved by the Law of September 4, 2002 (effective as of October 1, 2002).

⁴ Best practice recommendations are listed by, for instance, the European Commission (EC, 2003) and the World Bank (World Bank, 2001).

⁵ Although a reorganization procedure exists since 1887 and was updated in 1946, in practice it had been in disuse for decades.

⁶ See Dewaelheyns and Van Hulle (2008) for a more detailed analysis of the 1997 legal reform and its potential economic consequences.

receives temporary protection from creditors of up to six months (which can be prolonged to nine months). The court appoints an administrator who assists the management in drafting a reorganization plan and who needs to authorize certain decisions and payments necessary for the continuation of the company's activities. The exact responsibilities of the administrator are set by the court on a case-specific basis. The court's ruling is published in the official State Bulletin (*Belgisch Staatsblad/Moniteur Belge*) and in the local press. All creditors and other interested parties have full access to the case files. Court protection establishes a stay on the execution of all debt-holders' claims (including those of secured and other senior creditor classes), but it does not stop the payment of interests on existing debt.⁷ The design of a reorganization plan is the exclusive right of the management and the administrator, and the plan has to be submitted to court before the end of the temporary protection period. A reorganization plan consists of a detailed analysis of the company's condition, proposals to ensure the company's survival and repayment schedules for all creditors. All creditors affected by the plan can vote in a general assembly of creditors⁸, in which each creditor has one vote, regardless of the size of the claim or the claim's priority. The approval of the plan requires a simple majority of votes, although these votes also need to represent a majority of the total amount of debts outstanding. The approval of the creditors is a necessary but not sufficient

⁷ Interest payments on outstanding debt must be continued during the protection period because the legislator has argued that if companies are not even able to meet interest obligations, it is highly unlikely that they will successfully reorganize. All interest payments which became due before the start of the protection period are considered to be part of the reorganization plan and do not have to be paid immediately – unless the company chooses to do so to preserve goodwill vis-à-vis its creditors. If interest payments are not made during the protection period, the secured or unsecured creditor regains all legal rights to execute his or her full claims (i.e. not only the interest payment itself, but also any other outstanding interest or principal payments). The lift of protection is only valid for those specific creditors that did not receive interest payments. In other words, defaulting on interest payments does not automatically terminate all court protection. However, defaulting on interest payments to an important (secured) creditor is likely to severely jeopardize the chances of successful reorganization.

⁸ This 'general assembly' does not necessarily imply a separate meeting of creditors. In practice, creditors are informed by the court about the plan to give them the opportunity to communicate their vote and comments in written form. Alternatively, creditors have the right to convey their opinions during a court session.

condition for the court's confirmation of the plan: the court can reject the plan, even if the majority of the creditors are in favour of it. If the court confirms the reorganization plan, the company enters a protection period of typically two years (which can be prolonged to three years) during which the plan is implemented. Creditors who oppose the plan are subjected to it after the formal confirmation by the court.

However, several classes of senior claimants, including mortgage-holders (i.e. banks), suppliers with retention of title rights on delivered goods and the tax administration need to approve the reorganization plan individually. Strictly speaking, an individual secured creditor cannot veto the confirmation of a plan if the majority of creditors and the court have given their approval. However, a secured creditor that has not approved the plan is not subjected to the plan's conditions after the reorganization procedure has ended.⁹ In other words, non-approving secured creditors can execute their claims for the full amount as soon as the company is no longer protected by the court. In practice, this implies that if an important secured creditor does not want to support the plan, the company's long term survival chances are virtually zero, which also lowers the incentives of all other creditors to accept a reduction of their claims under the reorganization plan. As there is no feasible way to bypass the secured creditors' *de facto* hold-up rights (e.g. a cram down procedure), the administrator and the firm's management/shareholders need to convince secured creditors to support reorganization in the early stages of the procedure. The power of unsecured creditors is much smaller: a plan can be confirmed by the court and enforced against the will of

⁹ If a secured creditor does not approve the terms of the reorganization plan and the court nevertheless confirms it, there are two main consequences for the secured creditor's position: (a) the creditor is still entitled to interest payments and (b) the creditor cannot exercise its foreclosure rights for a period of up to 18 months. Management can thus prevent secured creditors from exercising their rights for a theoretical maximum period of 27 months (9 months temporary protection + 18 months protection while the plan is executed), if courts allow them to do so.

some of the unsecured creditors. Contrary to the case of secured creditors, unsecured creditors who vote against the reorganization plan do not have the right to exercise their full claims after the procedure has ended. They do have the right to file a request for modification of a plan if he/she can show that the execution of this plan may cause him/her financial difficulties. However, plan modifications that influence the position of creditors have to be approved by the general assembly of creditors under the same rules as for the original plan (with the same advantages for secured creditors), so this is unlikely to be very helpful. A final option (which is also open to secured creditors, the administrator or management) is to request termination of the reorganization procedure if it can be shown that the terms of the plan are not being met or will be impossible to meet in the future. If the court accepts this request, the reorganization procedure is ended and the stay on creditors' action against the company is removed. This almost invariably leads to a liquidation-type bankruptcy – or, in rare cases, to a voluntary liquidation¹⁰ – which may be initiated immediately, even during the court session concerning termination of the reorganization procedure. In a liquidation-type bankruptcy the recovery rate of unsecured debt holders is expected to be extremely low, hence they have little incentive to prefer this scenario.

Some initial indications on the reorganization procedure's functioning are given in Table 1. Using data from the official State Bulletin (see Section 4 for more information on data collection), it shows some key statistics. Panel A of Table 1 reports

¹⁰ Voluntary liquidation procedures can be an alternative for liquidation-type bankruptcies, but not in all cases. In some voluntary liquidations all (or almost all) creditors of the liquidating company are paid in full, which implies that the liquidation value of the company's assets is larger than that of its liabilities. In these cases, there is no real default. Insolvent companies can use the voluntary liquidation procedure as an alternative for bankruptcy (*deficitaire vereffening*) only if strict conditions are met. For instance, all creditors have to approve the liquidation and have the right to appeal for bankruptcy if they can show that this would improve their recovery chances. If they feel that the procedure is only used to avoid bankruptcy, the Commercial Court can terminate the voluntary liquidation and transfer the company to the bankruptcy procedure.

the outcome of all reorganization cases of limited liability stock corporations which were initiated in the first six years after the new procedure came into effect (1998-2003). Next to these 365 companies that were allowed into the procedure, a small number of firms filed for reorganization but were turned down by the court: the State Bulletin records only 24 cases for which reorganization was rejected and a liquidation-type bankruptcy procedure was started instead. Hence the pre-entry screening of the reorganization procedure – which is quite strict in e.g. Japan (Eisenberg and Tagashira, 1994; Helwege and Packer, 2003) or Sweden (Sundgren, 1998) – appears to be very limited in Belgium.

Table 1 about here

The most striking observation in Panel 1 is that 260 out of 329 completed cases (79.0%) have ended up in the liquidation-type bankruptcy procedure. For comparison, Couwenberg (2001) reports liquidation rates in reorganization of 46% for the UK and 72% for France.¹¹ Only 12.2% of the completed cases exit the procedure as going concern, which is extremely low by any standard.

Panel B of Table 1 reports statistics on the duration of all completed reorganization cases during our sample period. The average time spent in the reorganization procedure is 12.3 months (median 7.6 months). A company exiting as a going concern takes 32.1 months on average to complete the procedure, with a minimum of 10.3 months and a maximum of more than 4 years. The same degree of disparity can also be found for cases that end up in liquidation-type bankruptcy: the

¹¹ It should be mentioned that comparison across countries is difficult because of the lack of uniformity in sample size, average company size, sampling period, country specific legal differences, etc.

average is 9.4 months, but individual case lengths vary from a few weeks to more than 51 months. Hence some companies can linger for several years in reorganization protection before they are liquidated. The average duration of the Belgian procedure does not compare favourably to those reported in earlier studies: in the sample of quoted companies used by Li (1999) and Orbe *et al.* (2002), the average time to (successful) emergence is about 20 months. Morrison (2007) documents that more than 75% of the unsuccessful small business Chapter 11 cases in his sample are shut down in less than 5 months and 94% in less than 9 months. The reorganization cases in the sample of Bris *et al.* (2006) which are converted to Chapter 7 stay in Chapter 11 for 6.4 months on average.

It should be noted that the longer procedure length for Belgium could be partly due to the existence and length of the temporary protection period during which the debtor and the administrator can draw up a plan. This makes it unlikely for a procedure to be terminated during the first months as is often the case in the U.S. The initial length of the temporary protection period can be set by the court in an autonomous way for a period up to six months. In about half of all cases (50.1%) the maximum length is awarded. In other cases, judges opt for shorter temporary protection periods (e.g. 3 or 4 months). The average initial protection length for the 365 companies which entered the procedure during our sample period is 4.9 months. A considerable number of companies are declared bankrupt well before the end of their temporary protection period (83 cases, which is 22.7% of all started cases or 42.6% of all cases that are liquidated without ever getting a reorganization plan confirmed). 77 companies receive an extension of the temporary protection period (for 2.9 months on average) – which can be granted if the company shows that it would be able to design a

feasible reorganization plan if more time would be available. The majority of these cases (40) still do not succeed in getting a reorganization plan confirmed by the court. In total, 133 companies (36.4% of all started cases) do succeed in getting their reorganization plan approved by the court, but even for these companies liquidation-type bankruptcy is the most likely outcome (61.9% of all completed cases with a confirmed plan).

3. Determinants of procedure length

3.1. General perspective

The description in the previous Section shows that the incentives and decisions of shareholders, creditors and judges are potentially important in determining what drives the procedure's functioning and the length of time spent in it. Shareholders/managers have the sole right to initiate the procedure and may *ex ante* have two motives for doing so: (a) to try and save the company as a going concern or (b) to get temporary protection from creditors in order to stall for time while looking for suitable buyers for the company's assets (cf. Baird and Rasmussen, 2002).

W.r.t. creditors a distinction should be made between secured and unsecured creditors. The latter class of creditors mainly consists of trade creditors who are likely to be pro reorganization as a going concern: their recovery rates in liquidation usually are close to zero (unless they can invoke retention of title rights) and they prefer to preserve the possibility of a profitable commercial relationship in the future. In addition, if a supplier pushes for liquidation too often, it may hurt its reputation within the industry (Evans and Koch, 2007). The position of secured creditors is very strongly

protected by the Reorganization Law, making them the key parties for the feasibility of reorganization. Secured creditors are often assumed to be in favour of fast liquidation because they have little incentive to cooperate: if the reorganization fails, their recovery rates are likely to be lower because of the direct and indirect costs incurred during the procedure; while if reorganization is successful, much of the benefits go to the unsecured creditors and shareholders. Franks and Sussman (2005) argue this could lead to “lazy” banking where banks would make no restructuring efforts but would always liquidate the company as soon as the value of the collateral approaches 100% of the loan value. Bergström *et al.* (2002) show that well-secured creditors are more likely to oppose reorganization of Finnish SMEs. Ayotte and Morrison (2008) find evidence of a secured creditor-driven fire-sale bias in large U.S. Chapter 11 cases; they report that the presence of secured creditors substantially decreases the probability of a traditional reorganization, but increases the likelihood of a quick sale. Nevertheless, banks may not automatically press for liquidation in all cases. Franks and Sussman (2005) find that U.K. banks do not always exercise their liquidation rights immediately and appear to care about going concern value and restructuring efforts made by their clients. They argue that banks have little incentive to push for liquidation if their collateral value exceeds the value of the loan to a large extent or if their collateral value is very weak, in which case their stake in the company becomes more equity-like. In addition, lenders could care about preserving the bank-client relationship (cf. Rajan, 1992).

Next to shareholders, managers and creditors, judges can have an impact on the duration of the procedure as well. The court decides on whether or not a company is allowed temporary protection and sets the length of this protection period autonomously (within the boundaries of the law). Judges also decide whether or not to

approve a proposed plan, and fix the length of the period during which the plan can be completed. During the entire process, the court also decides on whether or not to accept potential requests for termination of the procedure made by creditors or the administrator. Hence, both length and outcome of the procedure can be influenced by the stance of the court (cf. Evans, 2003).

In the remainder of this Section, we evaluate the impact of company-specific, industry-specific and court-specific characteristics, as well as ownership data (*viz.* business group membership) upon procedure length. This will allow us to gain more insight into the actual roles played by the different parties, which will be studied empirically in Section 6. An overview of the variables' definitions is contained in Table 2.

3.2. Company-specific variables

The literature identifies a number of company-specific variables (including measures of size, profitability, liquidity, leverage, asset specificity, secured debt and uncertainty) that could be related to the length of time spent in reorganization. In general, the expected relationships between the variables and procedure length is different depending on whether the parties involved are interested in reorganization or in fast liquidation.

The relative importance of the direct costs which the formal reorganization procedure typically entails are inversely related to firm size (Branch, 2002; Ravid and Sundgren, 1998), which implies that if decision makers are interested in reorganizing as going concern, *ceteris paribus*, larger companies should be capable of bearing the costs

for a longer period of time. Moreover, from the creditors' (e.g. banks) point of view, the incentive to continue to cooperate with a large firm's reorganization procedure should be higher because larger companies are (a) likely to be clients with a better bank relationship and (b) the potential gain of cooperation is larger. Moreover, assessing the companies' viability may be more complex for larger cases. All of the preceding arguments predict a positive relationship between company size and the length of time spent in the reorganization procedure. On the other hand, judges may be more interested and motivated to handle larger cases (cf. Bris *et al.*, 2006), which would speed up the decision process and could lead to a negative relationship between size and procedure length.

A number of traditional financial ratios, such as profitability, liquidity and leverage can be interpreted as proxies for the severity of the company's financial distress. As an alternative to these ratios, we also include a financial health measure based on a failure prediction model score, as is common in the finance and accounting literature. The models developed by Altman (1968) and Ohlson (1980) are among the most influential examples of these types of models. The Z'' -score which is used in this paper – an adjusted version of the Altman (1968) Z -score developed for non-stock exchange quoted companies (Altman, 1993) – can be regarded as an encompassing measure containing the relevant information of the individual variables within the bankruptcy prediction model (higher Z'' -scores indicate stronger financial health). The better the financial health of the company, *ceteris paribus*, the higher the chances of recovery are likely to be. If this is the case, the time spent in reorganization before liquidation should be positively related to the financial health proxy, liquidity and profitability and negatively related to leverage. On the other hand, if the procedure is

used as a mechanism to sell companies (or parts of companies), the opposite relationships could hold as firms in better financial health should be easier to sell. Alternatively, the degree of leverage can also be regarded as a proxy for the complexity of the reorganization problem (cf. Li, 1999), i.e. it takes longer for courts and creditors to assess whether or not highly levered companies can be reorganized.

Two additional company level variables which allow more direct testing of secured creditor influence are the secured debt ratio (defined as secured debt to total assets) and asset specificity. As discussed above, secured creditors may have incentives to push for liquidation, which would lead to a negative relationship between the secured debt ratio and procedure length. Asset specificity could play a role because company or industry specific tangible assets (such as machinery) are assumed to be relatively illiquid, i.e. the number of potential buyers is limited so that they are difficult to sell at a fair price during a ‘fire sale’ (Berger *et al.*, 1996). The reorganization procedure gives companies the opportunity to continue to use these specific assets, which preserves going concern value (Baird and Morrison, 2005). Hence, companies with high specific asset levels should be more successful in convincing creditors to keep supporting reorganization, in view of their low liquidation value. This could lead to a positive relationship between asset specificity and the duration of the procedure.

3.3. Industry-specific variables

Several authors (including Maksimovic and Phillips, 1998; Routledge and Gadenne, 2000 and Campbell, 1996) suggest that the economic conditions in a reorganizing company’s industry could influence its survival chances. Companies in growing, highly

profitable industries may be able to continue operations for a longer time if courts allow these firms more time to reorganize. However, it is also possible that creditors are less prone to liquidate early as they are less likely to lose value by postponing liquidation if the business climate is beneficial. By contrast, Shleifer and Vishny (1992) argue that the liquidation value of assets in a booming industry is higher because of a larger number of potential buyers with sufficient cash flows. If this latter effect dominates, companies in stronger industries may be liquidated sooner than firms with activities in struggling industries. We include the average sales growth and average operating performance margin of the reorganizing company's industry as proxies for the state of the industry.¹²

The degree of uncertainty about the prospects of companies within an industry may be an important factor as well. The larger the degree of uncertainty about the value (or potential profitability) of the filing company, the more difficult it may be for the court to assess the company's viability, and hence the longer it should take to exercise the option to shut down and liquidate (Morrison, 2007). On the other hand, creditors – especially secured creditors such as banks – may be more in favour of fast liquidation if uncertainty is high, thus eliminating the risk of future losses. As a proxy for uncertainty, we compute the average standard deviation of the operating profit margin within the industry over the last three fiscal years before the filing date.

3.4. Court-specific variables

The fact that bankruptcy courts have a considerable amount of leeway in making key procedure decisions can give rise to differences in outcome from district to district. It

¹² Remaining industry effects will be controlled for by dummies.

seems inevitable that some courts are stricter than others (cf. Sundgren, 1998). Evans (2003) empirically confirms that judges' discretionary actions have a significant effect on the outcome of U.S. Chapter 11 procedures. The court's stance could, for instance, depend on the local socio-economic environment, i.e. in high unemployment areas the willingness to consider reorganization might be higher. The size of Belgium's judicial districts also varies widely, implying that courts in areas with limited economic activity have very little experience in handling reorganization cases, while others deal with these issues as a matter of routine. However, at the downside, these experienced courts may have too many cases to handle relative to their often limited resources. All of the country's 27 judicial districts handled reorganization cases during our sample period, but the number of cases ranges from 1 (Ypres and Neufchâteau) to 50 (Antwerp). To control for these issues, we include two variables. The first one (Cases per judge) is a measure of judicial experience, proxied by the average number of reorganization cases in the district per full-time bankruptcy judge during our sample period. The second is a dummy variable (Region) which takes a value of 1 if the court is situated in an area with an average unemployment rate during the sample period higher than the national median (10 districts, all situated in the southern part of the country).

3.5. Business group membership

In many Continental European countries, legally independent companies are often tied together through pyramidal ownership structures or cross-participations (La Porta *et al.*, 1999). Because each group member company has separate limited liability, each member can individually file for bankruptcy, while the group's other activities remain unharmed (cf. Bianco and Nicodano, 2006). Creditors, including banks, may have stronger incentives to cooperate in a restructuring effort of a business group member as

compared to the reorganization of a stand-alone company if they value their relationship to the group as a whole. This would lead to a positive link between group membership and time spent in reorganization. Alternatively, it can also be hypothesized that business groups are able to use their networks to find potential buyers for the member company's assets (within or outside of the group structure) more quickly than stand-alone companies, resulting in a negative relationship between procedure duration and group membership. Groups may also wish to solve the problem quickly to limit the damage to their reputation.

However, the preceding arguments implicitly presume that the group as a whole is in reasonably good financial health. In fact, if the group's financial condition is weak, creditors' opportunities for future cooperation dwindle, while moral hazard problems and incentives for the group to shift resources away from the subsidiary mount. Creditors anticipating such behaviour may then favour early liquidation. By contrast, if the use of networks is an important force driving procedure duration, financially weak groups are likely less able to find potential buyers quickly. In other words, the group's capacity to shorten the procedure would be smaller. Analogous to the filing company financial health variable, we use the Altman Z"-score of the most important group member company¹³ as a proxy for group financial health.

Table 2 about here

¹³ Following Dewaelheyns and Van Hulle (2006) we use the financial statements of the sample company's ultimate corporate owner to compute the group financial health proxy. If the ultimate corporate owner is a financial holding company (i.e. a control vehicle without substantial sales of its own) we use the financial statements of the group member company with the largest amount of sales instead.

4. Data and sample

All main court decisions in a reorganization case (e.g. start/end/extension of preliminary protection period, plan confirmation, end/extension of plan protection period) are published in the official State Bulletin (*Belgisch Staatsblad/Moniteur Belge*). The State Bulletin also lists in which judicial district a case has been filed, and reports general information on the filing company and the court appointed administrator. Using the online database of the Ministry of Justice we compile a nationwide list of all reorganization cases involving limited liability stock corporations (NV/SA)¹⁴ initiated between the introduction date of the procedure (Jan 1st, 1998) and the end of 2003. This results in a total of 365 cases. We first focus on companies which end up in the liquidation-type bankruptcy procedure, which is by far the most likely outcome (260 cases out of 365, cf. Table 1). As mentioned above, looking solely at these cases allows for clean testing of the efficiency of the system, as an efficient system should be able to quickly identify and terminate unviable cases.

Financial statement data on the companies involved and the industries in which they are active are obtained from private data provider Bureau Van Dijk's BelFirst database. Following common practice, we use data from the last financial statement the company filed before the initial request for reorganization or bankruptcy protection. To ensure a sufficient level of data quality, we exclude companies for which the time period between the financial statement date and the judicial filing date is longer than 18 months, and several types of financial or holding companies. Within this sample, following Helwege (1999) and Bris *et al.* (2006), we only identify unique cases. In our setting this implies we have to remove several blocks of closely related companies that

¹⁴ See footnote 1.

file for reorganization bankruptcy together. Including these cases could give rise to two problems. First, the duration and the outcome of the reorganization procedures is the same for all companies in a certain block, which would lead to clustering of the dependent variable. Second, using individual company financial statement data as explanatory variables is likely to be inappropriate as courts appear to judge these blocks of cases as one. As a result, we end up with a testable sample of 127 unique reorganization cases which are transferred to the liquidation-type bankruptcy procedure.¹⁵ To the best of our knowledge, this is the largest sample of unsuccessful reorganization cases thus far examined in the literature.¹⁶

Next, we extend our sample to also include companies that do not end up in liquidation bankruptcy to get a broader picture of the procedure. Collecting information for all cases that meet the data requirements listed above leads to an additional 13 testable observations for companies that went into voluntary liquidation (cf. footnote 7) and 18 testable observations for companies that successfully reorganized as a going concern, extending the total sample to 158 cases. For all of these companies, we compute the variables discussed in the previous Section (see Table 2 for definitions).

Table 3 contains information on the sample's size and industry distribution and summary statistics on all explanatory variables. Panel A reports that the mean total asset size of our sample companies is 4.5 million euros (median of 1.3 million), which

¹⁵ Of these 127 companies only two are stock-exchange quoted. As the treatment of quoted firms may be somewhat different because of, for instance, lower information asymmetry, a higher level of public attention, more dispersed ownership, etc., we deleted these two observations from the data set as a robustness check. All results and findings remain unchanged.

¹⁶ For comparison, the sample of Bris *et al.* (2006) contains 42 Chapter 11 cases which are converted to Chapter 7, the sample of Morrison (2007) contains 19 of such cases plus 40 dismissals (i.e. 59 shut downs in total); in Denis and Rodgers (2007)'s sample 37 Chapter 11 cases end up in liquidation; in Leyman et al. (2008), 119 cases fail.

is relatively large for a sample of predominantly non-exchange quoted companies.¹⁷ A closer view at the size distribution shows that almost half of our sample companies have total assets of 0.5 to 2.5 million euros. 20.9% of all companies are micro firms, while only 7.6% (i.e. 12 companies) have total assets in excess of 10 million euros. The sample's industry composition in Table 3 Panel B shows that more than two thirds of all companies are active in manufacturing, construction and trade. This is consistent with the view that a formal reorganization procedure is usually most applicable to companies in traditional industries (cf. Baird and Rasmussen, 2003). Finally, Panel C reports the mean, median and standard deviations of all continuous explanatory variables and the mean of all dummy variables.¹⁸ The companies filing for reorganization are, on average, in very poor financial health. Not unexpectedly for companies applying for formal reorganization protection, they are generating losses (average profitability ratio of -0.14) and have liquidity problems (average quick ratio well below 1). Furthermore they are very highly levered. The average total liabilities ratio is 1.05, which implies that the average shareholders' equity is negative. The financial health proxy (based on an Altman Z''-score) also points to very severe difficulties, making recovery as a going concern highly unlikely.¹⁹ This confirms the practitioners' view that many companies wait too long before filing for reorganization protection, for instance because of negative reputation effects caused by the so-called stigma of failure which is present throughout the European Union (European Commission, 2002; Brouwer, 2006). The bad condition of the filing companies, as indicated by the univariate statistics, again points to lack of pre-entry screening by the

¹⁷ For comparison, the average total asset size in Morrison's (2007) small business sample is 0.66 million dollars (median of 0.11 million); the average of Bris *et al.*'s (2007) small and large business sample is 19.8 million dollars (median of 1.2 million).

¹⁸ The continuous variables were winsorized at 5 and 95% to reduce the impact of outliers.

¹⁹ The median Z''-score in our sample is -2.18, while Altman (1993) classifies scores of below 1.10 as indicating severe problems.

courts. Interestingly, for the companies with business group ties (39 out of 158 cases), the group financial health proxy indicates problems as well, although to a lesser extent than at the level of the filing company itself. This is consistent with empirical evidence from Dewaelheyns and Van Hulle (2006) who find that Belgian business groups tend to support their struggling subsidiaries and only let them file for reorganization or bankruptcy if the group's financial situation forces it to do so.

Table 3 about here

5. Methodology

One of the most commonly used techniques in the literature on bankruptcy procedure duration are accelerated failure time regression models (see Kiefer, 1988 for a discussion of the modeling of economic duration data). The dependent variable in these types of models is the natural logarithm of the number of days or months spent in the procedure. Following, for instance, Bandopadhyaya (1994) and Denis and Rodgers (2007) we assume a Weibull distribution for the baseline hazard function h_0^{20} :

$$h_0(t) = \lambda \gamma t^{\lambda-1} \quad (1)$$

where t = time, λ = shape parameter and γ = scale parameter (Hosmer and Lemeshow, 1999).

The accelerated failure time form of equation (1) can be written as:

$$h(t, x, \beta, \lambda) = \lambda t^{\lambda-1} e^{-\lambda(\beta_0 + \beta_1 x_1 + \beta_2 x_2 + \dots)} \quad (2)$$

where x = covariates, β = coefficients estimated in the accelerated failure time model.

²⁰ As a robustness check, we re-estimated all models assuming an exponential, log-logistic or gamma distribution for the baseline hazard function. Results are very similar.

In our context, $h(t)$ is the conditional probability that the reorganizing company is transferred to the liquidation-type bankruptcy procedure given that it has stayed in the reorganization procedure up to time t . Intuitively, equation (2) links the hazard of being removed from the reorganization procedure to the values of the covariates (x). SAS transforms equation (2) to link the time spent in the procedure with the covariates. The parameters are estimated by maximum likelihood using a Newton-Raphson algorithm. Note that coefficients in this type of accelerated failure time can be interpreted directly, i.e. a positive β points to a longer period of time spent (and thus to a lower hazard rate), and vice versa. The survivorship function S corresponding to (2) is:

$$S(t, x, \beta, \lambda) = \exp \left\{ -t^\lambda \exp \left[-\lambda (\beta_0 + \beta_1 x_1 + \beta_2 x_2 + \dots) \right] \right\} \quad (3)$$

The use of standard accelerated failure time models is only appropriate if all observations experience the event (in our case, end up in liquidation). If data on all available cases is used, we estimate logistic-Weibull mixture cure models that simultaneously model the probability that a company is not successful and the length of time spent in the procedure, implementing Corbière and Joly's (2007) macro for SAS. In other words, this takes into account that the companies that eventually survived as going concerns were at risk of failing and going into liquidation as long as they were in the reorganization procedure (Morrison, 2007). As a result, the unconditional survival function of the mixture cure model for the entire population is:

$$S(t|x,z) = \pi(z) S(t|U=1,x) + 1 - \pi(z) \quad (4)$$

where $\pi(z)$ = probability that the procedure will be unsuccessful, given a covariate vector (z) and $S(t|U=1,x)$ = the survival function for unsuccessful cases given a covariate vector (x).

6. Tests and results

The results of Weibull accelerated failure time models for the length of cases ending up in liquidation bankruptcy are reported in Table 4. The first model (model A) only contains the basic company-specific variables which can be computed from the firm's financial statements (size, profitability, liquidity, leverage and asset specificity). Although in theory each of these variables could be related to a company's survival chances and thus to the court's decisions (see Section 3), it turns out that they are only very weakly related to the time spent before transfer to the liquidation procedure. The first four of these variables are not significant.²¹ By contrast, asset specificity is significant in all models in Tables 4 and 5. Its positive sign is as expected: companies with relatively many specific assets, which are difficult to liquidate at a good price, stay in reorganization longer. Leverage is significant at the 10% level in some of the

²¹ W.r.t. profitability, our results differ from those of Leyman *et al.* (2008), who do find a significant positive relationship between profitability and case duration for a sample of 44 micro and small sized Belgian companies, which is consistent with efficient filtering: the least profitable companies are removed first. One possible explanation for this difference could be the fact that Leyman *et al.* (2008) only study cases in the post-confirmation stage of the procedure, while we also include those cases that do not succeed in drafting a confirmed reorganization plan (which is the case for the vast majority of all started reorganization procedures). Moreover, the average size of the companies in Leyman *et al.*'s (2008) sample is substantially smaller than that of our sample companies. It could be hypothesized that creditors are only interested in exercising control over a procedure if their potential gains (or their potential losses if they allow reorganization to continue) are large enough to warrant the effort, and that prearranged asset sales or takeovers are more likely to happen for larger companies as well. It is therefore possible that the reorganization procedure is less creditor-driven or owner-driven in micro sized firms – and therefore exhibits better filtering performance – than in small, median and large sized cases. As a robustness check we run a number of additional models on a sub-sample of post-confirmation cases only (not reported, available upon request). Most financial variables (Liquidity, Leverage, Asset specificity and Financial health) are not significantly related to procedure duration, although it should be noted that the power of the models is low due to the small number of observations (35). In one of the models, Profitability is significant at the 10% level with a positive sign, which is weak evidence indicating that the procedure may be more geared towards continuation as a going concern in the post-confirmation period for our sample of corporations as well.

models, with a positive sign. If Leverage is interpreted as a proxy for case complexity, the positive sign is as expected in the literature: more complex cases need more time to be assessed. If Leverage is seen as a proxy for the severity of financial difficulties, the positive sign is unexpected: companies in worse financial health remain in the procedure for a longer period of time.

Also note that the shape parameter (larger than 1) indicates that the hazard increases with time. Bandopadhyaya (1994) argues this positive duration dependence in the hazard arises directly from the way reorganization cases are handled: immediately after the filing date all parties involved (judges, administrators and creditors) need time to analyze and assess the company's situation, implying that the hazard of being removed from the procedure is relatively low. As time progresses, and the company needs to formulate or execute a reorganization plan, the probability of exit increases.

Table 4 about here

In model B, we add factors which do not directly relate to the financial condition of the company: the group membership variable (Group)²², the court specific variables (Cases per judge and Region), the industry risk proxy (Uncertainty) and one of the measures of industry conditions (Industry sales growth). Model B' is identical to model B, except for the fact that it includes an alternative industry condition variable (Industry profit margin). Group membership is a highly significant determinant of the

²² To avoid multicollinearity problems which could arise from the fact that group member companies differ significantly from stand-alone companies (for instance in terms of size), the group variable used in the models of Tables 4, 5 and 6 is an instrumental variable (the residual of a logistic regression model with the group dummy as the dependent variable and all other variables as explanatory variables). Robustness checks show that using the actual dummy variable would lead to similar results.

length of time spent in an unsuccessful reorganization procedure: *ceteris paribus*, group member firms are liquidated more quickly than stand-alone companies. The court-specific variables are not significant. Contrary to the findings of Morrison (2007), Uncertainty is highly significant with a negative sign: the higher the degree of uncertainty, the faster the company is liquidated. Morrison (2007) argues that the positive relationship he finds between uncertainty and the procedure length is a strong signal of the rationality of the U.S. Chapter 11 process: judges give cases with high uncertainty the necessary time to prove they can be reorganized. Our findings may indicate that in a bank-based system the stricter stance of the creditors towards uncertain cases dominates, i.e. creditors (banks) may be less supportive of a reorganization procedure if the chances that substantial value may be lost in the future are high. As in practice reorganization is unfeasible without bank support, the court may then have little choice but to terminate the procedure.

The industry condition variables, Industry sales growth in model B and Industry profit margin in model B' are both positively related to the length of the procedure, although Industry profit margin is not significant at the 10% level (p-value is 0.109). The model specification using sales growth therefore has a substantially better fit, as measured by the log likelihood and the likelihood ratio test. To gain more insight into the relationships between these industry-specific variables and the length of the procedure, we interact them with Uncertainty in models C and C'. The interaction terms (Uncertainty*Industry sales growth and Uncertainty*Industry profit margin) are highly significant with a positive sign. This could imply that companies in industries with a higher degree of uncertainty are liquidated sooner, but that this effect is less outspoken if the prospects of the industry – proxied by sales growth or profit margin – are good. In

other words, courts or creditors are less eager to stop supporting companies with a high degree of uncertainty if the industry outlook is positive.²³

In model D, we add the secured debt ratio instead of an industry-specific variable. Secured debt is negatively related to procedure length, which is consistent with the view that secured creditors have incentives to push for liquidation as soon as possible. The Uncertainty*Secured debt interaction term in model D' is also significantly negative (at the 10% level). This implies that the negative impact of Uncertainty on the length of the procedure becomes stronger as the secured debt ratio rises: secured creditors are more likely to prefer liquidation if there is more uncertainty. To further examine the validity of this interpretation, we split up the Uncertainty*Secured debt interaction term using dummy variables expressing whether or not the industry outlook is weak.²⁴ Results are reported as model E in Table 5. Uncertainty itself remains highly significantly negative, but the interaction with Secured debt is only significant (at the 1% level) when the industry outlook is weak (Uncertainty*Secured debt*Weak industry outlook). All of these negative relationships between the secured debt ratio and the time to the end of the reorganization procedure are consistent with a secured creditor-driven sale bias (cf. Ayotte and Morrison,

²³ To ascertain the economic significance and clarify the interpretation of our results, we computed the elasticity for a one unit change in a certain variable in model C, if all other variables would have median values. The elasticities of Size, Profitability and Liquidity are virtually zero (which makes sense, in view of the fact that they are not significant): e.g. an increase of Profitability by 0.01 reduces case duration by about 0.2 days. For the significant variables, the elasticities appear to be economically reasonable: an increase of 0.01 in the leverage ratio increases the duration by 0.9 days; an increase of 0.01 in Asset specificity adds 2.6 days and a shift from non-group affiliated to group-affiliated reduces the procedure length by 64 days. W.r.t. Uncertainty there are two effects: a direct one and an indirect one through the interaction term. Taking both into account, an increase of 0.01 in the uncertainty measure reduces case duration by 12.4 days. An increase of the industry sales growth (which only enters the model via the interaction term) by 0.01 adds 7.0 days to procedure length.

²⁴ We define industries within the lowest quartile of sales growth of all industries in our sample as having weak industry outlook and those within the upper three quartiles as having normal or strong industry outlook. Robustness checks show that other cut-offs (e.g. 20/80 or 33/66) lead to very comparable results.

2008).^{25,26} The consequences of such a sale bias for the value preservation ability of the Belgian insolvency system are not clear, but are unlikely to be beneficial. One important element could be the question whether or not many companies are sold piecemeal – in which case any remaining going concern value is destroyed – or as a whole – in which case at least some going concern value may be preserved. The Belgian insolvency system does not have a formalized going concern sale comparable to, for instance, a Section 363 sale in the U.S. or a “plan de cession” in France. The State Bulletin therefore does not record whether a bankrupt company is sold piecemeal or as a whole. Still, recent empirical evidence shows that even going concern sales destroy a lot of value compared to companies that successfully reorganize. LoPucki and Doherty (2007) show that recovery rates of Section 363 sales of large publicly traded companies are only 29% of book value, compared to 75% for companies that reorganize in the period 2000-2004. They argue this could be due to the fact that bids are often too low because of limited liquidity in the market (often there is only a single bidder) and incentives for managers and professional advisors to support underpriced sales. LoPucki and Doherty also point out that the efficiency of the market for private companies is likely to be even lower, which implies that the loss of value could be even worse for our sample companies. Blazy *et al.* (2008) compare recovery rates across going concern sales, liquidations and reorganizations for a sample of French SMEs and find (in the period 1995-2005) hardly any difference between recovery rates in going

²⁵ Even though Secured debt is significant in our analysis, our secured debt ratio is financial statement based and therefore likely to underestimate the true importance of secured debt. It can be expected that the secured debt ratio increases between the date of the last financial statement and the case filing date. Ayotte and Morrison (2008) show that the average secured debt ratio in their sample of large U.S. companies increased from ca. 22% based on financial statements to almost 38% based on filing data.

²⁶ To further explore this issue, we have estimated two additional logit models for the probability of case success. The first one includes the secured debt ratio, which has a negative coefficient, but is not significant. The second model replaces the secured debt ratio by a dummy for the presence of secured debt. This secured debt dummy is significant with a negative sign: companies with secured debt, *ceteris paribus*, have a lower chance of successfully reorganizing as a going concern. Again – although it is only indirect evidence – this is consistent with the presence of a secured creditor-driven sale bias.

concern sales and piecemeal liquidations, while both are much lower than for reorganizations. Unfortunately, there is no systematic collection of recovery data in Belgium, so this issue cannot be further explored empirically.

Table 5 about here

In the next models in Table 5, we take a closer look at the impact of industry outlook on the effect of uncertainty by splitting up Uncertainty into Uncertainty*Normal or strong industry outlook and Uncertainty*Weak industry outlook. In model F, both interactions are negatively related to time spent in the procedure but only the latter interaction term is significant: uncertainty only leads to liquidation more quickly if the company is active in an industry with weak prospects.

The next model reported in Table 5 (model G) builds on the model with the best fit so far (model F) but replaces the company-specific variables with the Altman Z'-score for financial distress (Financial health). This variable is significantly negatively related to the procedure length (at the 1% level), which is in line with the significant positive effect for Leverage found in some of the models, but the opposite of what one would expect in an efficient filtering system: companies in relatively limited distress are liquidated first, while companies with more severe financial difficulties are allowed to stay in the procedure the longest. This result is likely to be driven by the fact that companies in better financial health should be easier to value and sell at an acceptable price, which again points in the direction of a sale bias. Alternatively, the fact that the judicial system has allowed highly distressed companies to enter the procedure and

appears to be unable to terminate these cases in a timely fashion, could also be interpreted as evidence of a continuation bias.

The results of the previous models give rise to the question whether, if a sale bias exists, the decision to terminate the reorganization procedure is initiated by secured creditors (creditor control) or by the firm's owners to facilitate a prearranged asset sale or take-over (owner control). Although this issue cannot be tested directly, indirect evidence can be obtained by splitting up the sample into companies with and without secured debt and re-estimating all models. Even though our secured debt proxy is likely to lead to an underestimation of the number of companies with secured creditors (61 out of 127) because it is based on financial statement data (cf. footnote 25) and the number of testable observations for each model is severely reduced, some interesting patterns emerge from the split-sample analyses.²⁷ Most notably, for companies without secured debt (i.e. the cases where owner control is more likely) Profitability becomes highly significant with a negative sign: more profitable companies go into liquidation bankruptcy first, while Asset specificity is not significant. For companies with secured debt holders (i.e. the cases where creditor control is more likely), the opposite holds: Asset specificity is significant with a positive sign and Profitability is not significantly related to the time spent in reorganization. Moreover, business group membership (Group) is only significant in the sub-sample without secured debt. Put together, these results suggest the presence of both creditor and owner-driven sales biases, albeit for different types of companies.

²⁷ Split-sample model results not reported; available upon request.

The final model in Table 5, H, takes a closer look at the group membership variable. The negative relationship between Group and procedure length in all models could either indicate that business groups may be able to find buyers for the failing company's assets more quickly, or that creditors push for a fast liquidation. To distinguish between the two explanations we add information on the group's financial health. Specifically, we split up the Group dummy according to whether or not the group is financially distressed according to Altman's Z''-score. Both dummies remain significant, with a negative sign. The finding that subsidiaries of non-distressed groups are more quickly removed from the procedure supports the hypothesis that groups use their networks to terminate the problems of their struggling subsidiaries more quickly. The fact that this is also the case for subsidiaries of distressed groups, albeit to a somewhat lesser extent, indicates that groups continue to use the remaining opportunities of their networks and/or that creditors push towards a quick removal from the procedure in order to limit resource shifting and moral hazard problems. In sum, the evidence concerning group ownership is likely to be more informative about the efficiency of business groups' networks than about the reorganization procedure's filtering ability, especially if groups are financially sound. A final point of notice in Table 5 is that the proxy for judicial experience, Cases per judge, is significant (at the 5 or 10% level) in all models: the more experience the average bankruptcy judge in a certain district has with reorganization cases, the shorter the length of the procedure. This could be due to learning effects, which allow for faster (and stricter) decision making by more experienced judges.

In the final Table, Table 6, we report results of logit-Weibull cure models for the full sample, i.e. including not only cases ending in liquidation bankruptcy, but also

those ending in voluntary liquidation or as a reorganized going concern. To limit the dimensions of the Table, only the failure time parts of the models are reported.²⁸ The variables included in the models in Table 6 are analogous to those in Table 5. The most important results (w.r.t. Group, Financial health, Uncertainty and the interaction terms with Uncertainty) remain unchanged and are therefore completely robust for the extension of the analysis to all cases. The most striking differences are that Leverage (which, as mentioned above, is borderline significant in Tables 4 and 5) and Asset specificity (which is significant at the 5 or 10% level in all of the models in Tables 4 and 5) are not significant in the cure models reported in Table 6. This could indicate that leverage (as a proxy for case complexity and/or financial health) and asset specificity are only important in explaining the duration length for non-successful cases, or that the relationship between these variables and case duration is different for successful and unsuccessful cases. In theory, new AFT models could be estimated to examine the determinants of procedure length for successful cases separately. Unfortunately, because of the very low success rates in the Belgian reorganization procedure, our sample only includes 18 successful cases, which are much too few observations to estimate a meaningful AFT model.

Table 6 about here

7. Concluding remarks

We consider a unique sample of mostly non-quoted Belgian companies that filed for reorganization between 1998 and 2003. As in other Continental European countries, success rates are very low: almost 80% of the completed cases end up in liquidation-

²⁸ In the logit part, only the Size variable is significant in all models: larger companies have a higher probability of being “cured”, i.e. being reorganized as going concern.

type bankruptcy, while only 12% exit as going concern. Moreover, the average length of time spent in the procedure is long as compared to, for instance, cases in U.S. Chapter 11. Virtually all companies in the official records that apply for reorganization are allowed into the procedure, indicating that pre-entry screening is limited. The fact that the majority of cases for which the temporary protection period is prolonged or even the majority of cases that received court approval for their reorganization plan still end up in liquidation-type bankruptcy does not appear to be indicative of strong post-entry screening either.

To further assess post-entry screening, we estimate hazard regression models of the determinants of time spent in unsuccessful reorganizations and cure models of the determinants of time spent in all reorganization cases. Although some of our findings are consistent with optimal filtering (e.g. the fact that companies with more specific assets or companies in industries with positive growth prospects are allowed to stay in the procedure for longer periods of time), others are not. For instance, we find no relationships between company level variables such as size, leverage, profitability and liquidity and time spent in the procedure. We do find evidence suggesting that the creditors' and owners' stance towards reorganization is important. *Ceteris paribus*, cases in which creditors most likely benefit from swift liquidation – i.e. companies with few specific assets active in industries subject to high uncertainty – are liquidated more quickly. Especially secured creditors appear to be important, which is not surprising given the strong hold-up rights allowed to them by the procedure. The fact that companies in the best financial health (i.e. the companies are the most likely to be sold quickly for an acceptable price) are liquidated first is supportive of a sale bias (cf. Ayotte and Morrison, 2008). Indirect evidence obtained by splitting up the sample into

companies with and without secured debt indicates this sale bias may be either creditor or owner-driven. The owner-driven sales bias is consistent with the view that reorganization procedures are often used as a device to sell assets or to formalize a pre-negotiated take-over or merger (cf. Baird and Rasmussen 2002, 2003). This effect may be influenced by the ownership structure of the company: business group members are liquidated faster. Our evidence supports the notion that this is due to the fact that groups can use their networks to find buyers for their subsidiaries' assets more quickly. Overall our findings do not allow us to conclude that the Belgian procedure succeeds as an instrument to reorganize and save companies as going concerns.

In practice, the low effectiveness and survival rates we document in this paper have damaged the reputation of the reorganization procedure to the extent that its use has dropped to very low levels. The Belgian Government has therefore proposed a new reform of the legislation, to be introduced in 2009. One of the most important changes is to replace the expensive, but professional administrator by a court official for smaller cases. The findings of this paper indicate that it is unlikely this will have important beneficial effects, as the reduction of direct costs cannot alleviate the problems of creditor control or the incentives of the shareholders to use the procedure to stall for time. Arguably, the most straightforward way of increasing success rates would be to reduce the power of creditors (especially secured creditors such as banks; see Brouwer, 2006). However, this could have an important negative impact on the willingness of banks to provide credit to firms in financial distress, which could lead to even fewer distressed companies being saved. Without a solution for this dilemma, the chances of success for any reform of the procedure are low. The theoretical conclusions which can be derived from Berkovitch and Israel (1999) or Hege (2003) may apply to the case of

Belgium: informal reorganization and negotiation with creditors is of such paramount importance in a bank-based economy that the introduction of a dual chapter bankruptcy system may even decrease overall efficiency. In other words, it may be preferable to return to a liquidation-only system instead of allowing certain classes of secured creditors and/or business groups to extract rents at the expense of, for instance, unsecured creditors. However, more research into the recovery rates of the liquidation and reorganization procedures for different classes of claimants is needed to empirically confirm or reject this point of view.

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Table 1
Belgian reorganization procedure: key statistics

Panel A – Outcome of procedure					
	Number of cases	% of total cases	% of completed cases		
Cases started	365				
Exit as liquidation-type bankruptcy	260	71.2%	79.0%		
Exit as voluntary liquidation	29	7.9%	8.8%		
Exit as going concern	40	11.0%	12.2%		
Not yet completed/unknown	36	9.9%			
Panel B – Duration of completed procedures in months					
	Average	Median	StDev	Min	Max
All completed cases	12.3	7.6	11.8	0.7	54.8
Exit as liquidation-type bankruptcy	9.4	6.6	8.4	0.7	51.2
Exit as voluntary liquidation	12.5	7.4	14.2	2.9	47.8
Exit as going concern	32.1	32.6	12.1	10.3	54.8

Notes: Data on all reorganization procedures of limited liability stock corporations started between Jan 1st, 1998 and Dec 31st, 2003. Procedure status as of January 31st, 2005.

Table 2
Definitions of variables

Size	Natural logarithm of total assets
Profitability	(Operating income)/(total assets)
Liquidity	Quick ratio: (current assets – inventory)/(current liabilities)
Leverage	Total leverage ratio: (total liabilities)/(total assets) ^(a)
Asset specificity	(Fixed assets – land and buildings)/(total assets) ^(b)
Financial health	Altman (1993) Z''-score ^(c)
Uncertainty	Industry average of the standard deviation of the operating profit margin over the last 3 fiscal years (based on 3-digit Nace codes)
Secured debt	(Secured debt)/(total assets)
Industry sales growth	Industry average of the annual sales growth over the last 3 fiscal years (based on 3-digit Nace codes)
Industry profit margin	Industry average of the operating profit margin for the last fiscal year (based on 3 digit Nace codes)
Group	Dummy variable, equal to 1 if the filing company is part of a business group, i.e. if it has an incorporated owner which controls at least 50% of shares (directly or indirectly) or if the comments to the financial statements show intra-group ties
Cases per judge	(Number of reorganization cases handled in the judicial district during the sample period)/(number of full time commercial court judges in the judicial district)
Region	Dummy variable, equal to 1 if the case is handled by a court in a district with an average unemployment rate higher than the national median

(a) Because in a bankruptcy procedure all claimants are important, following Hotchkiss (1995) and Denis and Rodgers (2007), we include all liabilities (i.e. both interest bearing and non-interest bearing) in our leverage proxy instead of, for instance, including only financial debt.

(b) Note that we prefer asset specificity over a standard tangibility ratio because earlier research has shown that the relationship between tangibility and reorganization chances is not clear-cut. Although availability of collateral helps to obtain credit, secured creditors are more likely to push for liquidation and to oppose a reorganization plan when the company falls on hard times (Bergström *et al.*, 2002).

(c) The Z''-score weighs four financial ratios: EBIT/(total assets), (book value of equity)/(total liabilities), (working capital)/(total assets) and (retained earnings)/(total assets). Higher Z''-scores indicate stronger financial health.

Table 3
Sample characteristics and summary statistics

Panel A – Sample size distribution			
Total assets	% of sample		
< 500,000 EUR	20.9%		
500,000 – 2,500,000 EUR	46.8%		
2,500,000 – 10,000,000 EUR	24.7%		
> 10,000,000 EUR	7.6%		
Mean	4.5 million EUR		
Median	1.3 million EUR		
Panel B – Sample industry distribution			
Industry	% of sample		
Manufacturing	28.5%		
Construction	10.8%		
Trade (wholesale & retail)	28.5%		
Business services	19.6%		
Other	12.7%		
Panel C – Explanatory variables: summary statistics			
Variable	Median	Mean	StDev
Size	7.2233	7.2903	1.2680
Profitability	-0.0652	-0.1373	0.2004
Liquidity	0.7965	0.7855	0.3985
Leverage	0.9640	1.0467	0.3309
Asset specificity	0.0271	0.0902	0.1299
Financial health	-2.1776	-4.0262	6.4900
Group financial health ^(a)	-0.3751	-0.3967	3.1474
Uncertainty	0.0608	0.0676	0.0235
Secured debt	0.0000	0.1507	0.2535
Industry sales growth	0.0755	0.0751	0.0390
Industry profit margin	0.1151	0.1189	0.0297
Group	–	0.2468	–
Cases per judge	4.0000	4.9916	3.0509
Region	–	0.4937	–

Note: See Table 2 for definition of variables.

(a) Statistics for the group member companies only.

Table 4

Determinants of time spent in reorganization procedure before transfer to liquidation-type bankruptcy

	(A)	(B)	(B')	(C)	(C')	(D)	(D')
Size	-0.0238 (0.193)	-0.0282 (0.315)	-0.0463 (0.718)	-0.0263 (0.259)	-0.0400 (0.543)	-0.0372 (0.417)	-0.0342 (0.396)
Profitability	0.2227 (0.313)	-0.0282 (0.157)	-0.0311 (0.005)	-0.0983 (0.053)	0.0297 (0.005)	-0.1752 (0.167)	-0.0835 (0.0386)
Liquidity	0.0517 (0.044)	0.2409 (1.170)	0.1962 (0.621)	0.2368 (1.103)	0.2176 (0.782)	0.0362 (0.023)	0.0241 (0.010)
Leverage	0.3377 (1.736)	0.4885* (3.404)	0.4086 (2.300)	0.4930* (3.478)	0.4377 (2.640)	0.2964 (1.289)	0.2877 (1.222)
Asset specificity	0.9772* (2.736)	1.3999** (5.615)	1.2396* (3.680)	1.4294** (5.744)	1.2927** (4.073)	1.1918* (3.584)	1.1885* (3.590)
Group	—	-0.5326*** (9.417)	-0.5258*** (7.625)	-0.6311*** (12.668)	-0.5323*** (8.044)	-0.4667*** (6.547)	-0.4719*** (6.838)
Cases per judge	—	-0.0384 (2.280)	-0.0301 (1.124)	-0.0385 (2.282)	-0.0248 (0.771)	-0.0447* (2.694)	-0.0440 (2.613)
Region	—	0.1779 (0.125)	0.1175 (0.426)	0.1551 (0.924)	0.0967 (0.298)	0.2175 (1.697)	0.2002 (1.449)
Uncertainty	—	-7.5185*** (6.437)	-7.6987*** (5.660)	-11.9080*** (14.497)	-14.4514*** (10.568)	-9.3810*** (8.257)	-8.3210*** (7.102)
Industry sales growth	—	5.5916*** (16.282)	—	—	—	—	—
Industry profit margin	—	—	3.7544 (2.573)	—	—	—	—
Uncertainty × Industry sales growth	—	—	—	62.5683*** (13.407)	—	—	—
Uncertainty × Industry profit margin	—	—	—	—	62.1363** (4.337)	—	—
Secured debt	—	—	—	—	—	-0.4325* (3.229)	—
Uncertainty × Secured debt	—	—	—	—	—	—	-7.5339* (3.581)
Intercept	1.9282	1.6475	1.9138	2.0567	2.2248	2.7401	2.6876
Shape	1.5097	1.7315	1.6168	1.7166	1.6352	1.6408	1.6438
Industry dummies	No	Yes	Yes	Yes	Yes	Yes	Yes
Log likelihood	-142.1	-128.0	-133.7	-129.2	-132.9	-133.0	-132.8
Likelihood ratio test	5.0	33.3***	21.8*	30.9***	23.5**	23.4**	23.7**

Notes: Accelerated Failure Time Models (Weibull distributed); Wald test statistics (χ^2 distributed) in parentheses; n = 127; variables as defined in Table 2; *** denotes significance at the 1% level; ** denotes significance at the 5% level; * denotes significance at the 10% level

Table 5

Determinants of time spent in reorganization procedure before transfer to liquidation-type bankruptcy (continued)

	(E)	(F)	(G)	(H)
Size	-0.0260 (0.232)	-0.0330 (0.428)	—	0.0089 (0.030)
Profitability	-0.4162 (0.809)	-0.3476 (0.672)	—	-0.4227 (0.977)
Liquidity	0.1113 (0.290)	0.2536 (1.321)	—	0.2269 (1.107)
Leverage	0.3146 (1.464)	0.4174* (2.774)	—	0.4139* (2.726)
Asset specificity	1.1885* (3.635)	1.2744** (4.501)	—	1.2882** (4.503)
Financial health	—	—	-0.0304*** (10.718)	—
Group	-0.4432** (6.327)	-0.6739*** (14.887)	-0.6695*** (14.148)	—
Financially distressed group	—	—	—	-0.6920** (5.936)
Non-financially distressed group	—	—	—	-1.3404*** (13.449)
Cases per judge	-0.0461* (2.925)	-0.0579** (5.162)	-0.0497* (3.621)	-0.0492* (3.662)
Region	0.2319 (1.947)	0.2150 (1.830)	0.2305 (2.190)	0.1845 (1.340)
Uncertainty	-9.0940*** (8.572)	—	—	—
Uncertainty × Secured debt × Normal or strong industry outlook	-3.8162 (0.664)	—	—	—
Uncertainty × Secured debt × Weak industry outlook	-18.4439*** (7.629)	—	—	—
Uncertainty × Normal or strong industry outlook	—	-3.9976 (1.551)	-4.8273 (2.333)	-6.1771* (3.568)
Uncertainty × Weak industry outlook	—	-11.6672*** (14.158)	-12.2958*** (16.543)	-13.2609*** (17.485)
Intercept	2.5439	2.1200	2.5884	2.0525
Shape	1.6606	1.7354	1.7146	1.7338
Industry dummies	Yes	Yes	Yes	Yes
Log likelihood	-131.2	-127.7	-128.4	-127.5
Likelihood ratio test	27.0**	33.9***	32.5***	34.3***

Notes: Accelerated Failure Time Models (Weibull distributed); Wald test statistics (χ^2 distributed) in parentheses; n = 127; variables as defined in Table 2; *** denotes significance at the 1% level; ** denotes significance at the 5% level; * denotes significance at the 10% level

Table 6
Determinants of time spent in reorganization procedure (all cases)

	(I)	(J)	(K)	(L)
Size	-0.0798 (0.866)	-0.0417 (0.479)	—	-0.0400 (0.424)
Profitability	-0.8245 (1.116)	-1.1742 (1.610)	—	-0.6686 (0.907)
Liquidity	-0.1079 (0.306)	-0.0355 (0.339)	—	-0.0959 (0.246)
Leverage	-0.0571 (0.124)	-0.1124 (0.245)	—	0.0009 (0.002)
Asset specificity	1.2252 (1.289)	0.2619 (0.301)	—	0.7381 (0.706)
Financial health	—	—	-0.0394*** (2.596)	—
Group	-0.4874* (1.846)	-0.9641*** (3.754)	-0.9969*** (3.969)	—
Financially distressed group	—	—	—	-1.0894** (2.487)
Non-financially distressed group	—	—	—	-1.5587*** (2.778)
Cases per judge	-0.0585 (1.269)	-0.0760 (1.648)	-0.0998** (2.125)	-0.0408 (0.900)
Region	0.2042 (0.763)	0.1814 (0.690)	0.3277 (1.117)	-0.0258 (0.096)
Uncertainty	-13.3210*** (2.727)	—	—	—
Uncertainty × Secured debt × Normal or strong industry outlook	-4.8460 (0.700)	—	—	—
Uncertainty × Secured debt × Weak industry outlook	-31.6868*** (2.866)	—	—	—
Uncertainty × Normal or strong industry outlook	—	-6.9977 (1.385)	-6.0113 (1.222)	-6.9576 (1.295)
Uncertainty × Weak industry outlook	—	-18.8456*** (3.568)	-18.1802*** (3.609)	-16.5909*** (3.099)
Shape	1.3203	1.1066	0.9704	1.1141
Industry dummies	Yes	Yes	Yes	Yes
Log likelihood	-191.2	-187.9	-191.0	-185.7
Likelihood ratio test	39.6**	46.2***	39.9***	50.6***

Notes: Cure Models (Logit-Weibull); t-test statistics in parentheses; n = 158; variables as defined in Table 2; *** denotes significance at the 1% level; ** denotes significance at the 5% level; * denotes significance at the 10% level