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Trade Liberalization, Fiscal Adjustment, and Exchange Rate Policy in India

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This paper focuses on the program of economic stabilization and trade liberalization in India in the 1990s and develops a method that is applicable more generally to quantifying macroeconomic and sectoral consequences.

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Summary findings

Go and Mitra investigate the impact of India's program of economic stabilization and trade liberalization launched in 1991, a year when the country was in the throes of a foreign exchange crisis. The authors address a key policy tradeoff between trade liberalization and fiscal adjustment arising from India's heavy dependence on tariffs for public revenues. They give quantitative expression to how trade liberalization should be coordinated both with fiscal adjustment — that is, a combination of trade-neutral tax increases and expenditure reduction and with a policy of exchange rate changes to restore both internal and external equilibrium.

This paper asks: What is the impact of a reduction in the fiscal deficit characteristic of stabilization programs on tax and expenditure levels, on the real exchange rate, and the current account deficit? What is the effect of a significant trade liberalization without additional external financing on macroeconomic variables such as the required degree of fiscal adjustment and change in the real exchange rate, and, at a more disaggregated level, on output levels in different export-oriented and import-substituting sectors of the economy? What would the impact of such trade liberalization look like should substantive external financing become available without the need for domestic fiscal adjustment? The questions are explored using a general equilibrium model of the Indian economy that focuses on the consequences of trade policy reform. Policymakers are, however, also

interested in how various import-substituting industries would be adversely affected by trade liberalization and how particular export-oriented industries would gain from it. These objectives are reconciled by the innovative expedient of implementing two models on a common data base: (1) a disaggregated 72-sector (price sensitive) input-output version that makes simplified assumptions regarding certain economywide relationships; and (2) an aggregated 6-sector version that pays attention to those relationships and can suggest what corrections ought to be made to the results of the sectorally disaggregated analysis.

The policy questions were answered for the eve of the 1991 economic reform program launched by India's policymakers. Developments in the principal macroeconomic aggregates in the first two years of the liberalization process were then compared with the outcomes of the model and generally found to correspond closely. This finding encouraged an updating of the model for fiscal 1992–93 and its deployment to analyze the consequences of a set of further economic reforms for subsequent years.

The authors conclude by suggesting that the approach developed for this paper could provide broad indications of the economywide and sectoral consequences of pursuing the unfinished agenda of reforms facing policymakers not only in India but in other developing countries as well.

This paper — a joint product of Public Economics, Development Research Group and the Poverty Reduction and Economic Management Unit, Europe and Central Asia Region — is part of the Fiscal Tools Project to develop tools for analyzing tax policy in developing countries. Copies of this paper are available free from the World Bank, 1818 H Street NW, Washington, DC 20433. Please contact Cynthia Bernardo, room MC2-501, telephone 202-473-1148, fax 202-522-1154, Internet address @worldbank.org. The authors may be contacted at dgo@worldbank.org or pmitra@worldbank.org. December 1998. (49 pages)

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Trade Liberalization, Fiscal Adjustment and Exchange Rate Policy in India

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This paper was presented at a conference on "Trade, Growth, and Development," in honor of Professor T.N. Srinivasan, March 27-28, 1998, at Yale University. It is based on a larger study of India's trade regime undertaken prior to the reform process which started in 1991. Aspects of the original framework have since been updated in support of more recent studies and used in the results presented in Section 4. We thank Ataman Aksoy, Robert J. Anderson, Francois Etti, Javad Khalilzadeh-Shirazi, Helena Tang and Roberto Zaghera for many helpful discussions and Michelle Connolly, the discussant at the conference, for several useful comments.

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1. INTRODUCTION

1.0 Dedication

Nearly a quarter century ago, T. N. Srinivasan (together with his illustrious colleague Jagdish Bhagwati) pioneered a landmark study of India's foreign trade regime¹. Since then, he has been indefatigable in urging a thoroughgoing reform of trade and industrial policy in India. Some of these reforms began to be implemented in the 1980s. But it was not until 1991 that India embarked on a more comprehensive program of structural reforms, together with macroeconomic stabilization, at a time when the country was in an economic crisis. It is therefore singularly appropriate to honor T. N. by presenting a paper which undertakes an analysis of trade liberalization, fiscal adjustment and exchange rate policy in India.

1.1 The Problem

India was in the throes of a serious foreign exchange crisis in 1991. The profligate fiscal policy of the 1980s had already contributed to a fiscal deficit amounting to nearly 10 percent of GDP and a current account deficit of around 3 percent of GDP in 1987/88.² The trade regime was among the most restrictive in the non-socialist world. The average collection rate from import tariffs was around 60 percent and is estimated to have conferred extraordinarily high effective rates of protection on certain sectors of the economy.³ At the same time, import tariffs were contributing some 24 percent of revenue. Quantitative restrictions in the form of import licensing, though extensive, appeared to enjoy premia of the order of some 10 percent.⁴

¹ Bhagwati and Srinivasan (1975). The authors note in the preface that the study was substantially completed in 1973.

² The year 1987-88 refers to the fiscal year April 1, 1987-March 31, 1988.

³ Aksoy and Etti (1992) report, for example, that the effective rate of protection was as high as 585 percent in the capital goods sector.

⁴ Available evidence, quoted in Kishor (1994), suggests that the premium on import replenishment licenses given to exporters had fallen to around 5 percent in the 1980s, largely due to a shift to a more

In 1991, the newly elected government embarked on the urgent task of reducing the underlying fiscal and current account imbalances. However, the economic reform program also recognized that sustaining the resulting macroeconomic gains would require wide-ranging structural reforms in the country's trade and fiscal regimes as well. The foreign exchange crisis was seen as an opportunity to lower tariffs and quantitative restrictions on imports. But the importance of tariffs in public revenue and in imparting a pronounced anti-export bias to the system required that trade liberalization be coordinated both with fiscal adjustment, viz., a combination of trade-neutral tax increases and expenditure reduction and with a policy of exchange rate changes.

This paper asks the following questions: What is the impact of a reduction in the fiscal deficit characteristic of stabilization programs on tax and expenditure levels, on the real exchange rate and the current account deficit? What is the effect of a significant trade liberalization without additional external financing on macroeconomic variables such as the required degree of fiscal adjustment and change in the real exchange rate and, at a more disaggregated level, on output levels in different export-oriented and import-substituting sectors of the economy? What would the impact of such trade liberalization look like should substantive external financing become available without the need for domestic fiscal adjustment? These questions are explored using a general equilibrium model of the Indian economy that focuses on the consequences of trade policy reform. Policy makers are, however, also interested in knowing how various import-substituting industries would be adversely affected by trade liberalization as well as how particular export-oriented industries would gain from it. These objectives are reconciled by the innovative expedient of implementing two models on a common data base: (i) a disaggregated 72-sector (price sensitive) input-output version that makes simplified assumptions regarding certain economy wide relationships; and (ii) an aggregated 6-sector version that pays careful attention to those relationships and can suggest what corrections ought therefore to be made to the results of the sectorally disaggregated analysis.

The policy questions posed above were answered on the eve of the 1991 economic reform program launched by India's policy makers. Actual developments in the principal macroeconomic aggregates occurring during the first two years of the liberalization process were then compared with the outcomes of the model and generally found to correspond quite closely. This finding encouraged an updating of the model to the fiscal year 1992-93 and its deployment to analyze the consequences of a set of further economic reforms for subsequent years.

More generally, the paper, while primarily shedding light on economic reforms in India, develops an empirical methodology at different levels of aggregation for economies attempting a transition to outward orientation and closer integration into the world economy in the face of revenue and balance-of-payments constraints.

active exchange rate policy and increased tariffs on imports, thus limiting the revenue gains to which relaxing nontariff import licenses could give rise.

1.2 Relationship to the Literature

Empirical work on tax reform in developing countries has broadly followed either of two approaches. On the one hand, exercises of the computable general equilibrium type -- Dahl, Devarajan, and van Wijnbergen (1986), Mitra (1992), Dahl and Mitra (1989) -- have focused on the macroeconomic consequences of tax design and reform but at the expense of sectoral detail. On the other hand, more sectorally disaggregated studies, such as those of Ahmad and Stern (1987) and Jha and Srinivasan (1989) for India, make strong macroeconomic assumptions, notably that of fixed factor prices. This, together with constant returns to scale and no joint production, implies that producer prices are fixed and, therefore, that indirect taxes are fully shifted forward into consumer prices. While this approach obviates the need for modeling production and labor markets, it is for the same reason unable to analyze the impact of changes in taxes, tariffs and quantitative restrictions on factor prices.

This study derives the macroeconomic and sectoral consequences of trade liberalization by combining the two approaches outlined above. The aggregated model is of the computable general equilibrium type whose analytical basis is provided by the absorption reduction-cum-switching model standard in open-economy macroeconomics.⁵ In calculating the economy-wide consequences of particular policy reforms, it provides such information as resulting changes in factor prices, foreign exchange rates and scarcity premia on imports subject to quantitative restrictions. The values of these variables are treated as parameters of the disaggregated model. The latter, which is implemented on the same data base, contains essentially the same equations and is separated, using constant returns to scale in production, into a cost-price module and a fix-price quantity module in order to avoid a full general equilibrium calculation. Given new (i.e., policy-induced) estimates of factor prices and other key parameters from the aggregated model, the cost-price module calculates new prices for specific industries and, with the new information on production costs, updates the (price-sensitive) coefficients of a detailed input-output matrix. In the next step, the quantity module derives sectoral gross outputs necessary to meet intermediate and final demands. This approach, which is described in Section 2.7 below, retains the simplicity of input-output analysis while allowing technical substitution in response to changing cost conditions. Finally, the framework developed in the paper provides some estimates, based on cross-country relationships, of the productivity improvements and growth consequences that could be expected from greater outward orientation.

1.3 Plan of the Paper

Section 2 sets out the model in some detail, including a description of salient features of the Indian economy. Section 3 answers the policy questions posed in the introduction to the paper using data pertaining to the pre-reform period. Section 4 compares the outcomes generated by the model with actual developments in the major macroeconomic aggregates occurring up to the year 1992-93 and updates the model to that

⁵ See, for example, Corden (1985).

year to explore further rounds of economic reform. Section 5 brings together some concluding observations.

2. THE FRAMEWORK

This section provides a heuristic description of the model, which is similar in many respects to the six-sector models developed in Mitra (1994) to examine the economic performance of oil importing developing countries in response to external shocks during the seventies. The differences lie mainly in the special features developed for this study and in the addition of a disaggregated version for sectoral analysis. Moreover, using a method well-suited to multi-sectoral analysis, it outlines how total factor productivity (TFP) changes endogenously in the model as a result of increased outward orientation. A complete list of equations and a glossary of terms are included in Appendix A.

The data set is compiled from disparate sources that were made mutually consistent with one another and with the national income figures for 1987-88. The information thus assembled includes detailed revenue data on customs and excise taxes that describe the complex tax and trade protection system in India, an input-output table updated to 1987-88, and household expenditure information from the 38th round of the National Sample Survey (see Appendix B). The broad macroeconomic aggregates are shown in Table 2. 1.

2.1 Production

Six productive sectors are identified in the aggregated model. These sectors, with their distribution in value added appearing in parenthesis, are agriculture (31.1%), consumer goods (7.6%), intermediate goods (9.3%), capital goods (3.9%), construction (5.8%), and services (4.2%). They are further divided into 72 subsectors in the disaggregated model in the following manner: 4 agricultural sectors, 5 mining sectors, 57 manufacturing sectors, and 6 service sectors.

Table 2.1: India Before Recent Reforms: GDP and Expenditures in 1987-88

	Amount in Rs Billion	Percent Share of GDP
GDP at factor prices	2944.08	88.53
Agriculture	916.55	27.56
Industry	845.73	25.43
Mining	71.13	2.14
Manufacturing	541.60	16.29
Construction	170.08	5.11
Electricity	62.68	1.88
Services	1181.80	35.54
Indirect Taxes	381.45	11.48
GDP at market prices	3325.53	100.00
Resource Gap (M-X)	85.90	2.58
Imports (g+nfs)	296.19	8.91
Exports (g+nfs)	210.28	6.32
 Total Expenditure	 3411.43	 102.58
 Consumption	 2650.03	 79.69
Private	2239.69	67.35
General Government	410.34	12.34
Investment	761.40	22.90
Fixed Investment	674.51	20.28
Private Sector	320.47	9.64
Public Sector	354.04	10.65
Change in Stocks	86.89	2.61
Government Net Revenue	478.90	14.40
Taxes	569.70	17.13
Government Expenditures	764.38	22.99
Deficit	285.43	8.58
Per Capita GDP	326.88	
Population (million)	785	
Av. Exchange Rate (Rs/US\$)	12.968	

a/ Government net revenue = Tax revenue less net transfers plus other net income.

b/ Government expenditures = Government consumption plus investment.

In each sector, a fixed value share for inputs at various levels (a nested Cobb-Douglas structure) is used for domestic production.⁶ The corresponding cost functions and input demand equations are shown as equations 1 to 6 in Appendix A.

Value added and net government and foreign transfers are mapped according to fixed rules into a single rural and a single urban household group (equation 7-8).⁷

⁶ The choice of production structure was conditioned by the absence of reliable estimates of substitution parameters and the simplification required by disaggregation. Krueger (1981), for example, argues that a Cobb Douglas formulation is a reasonable choice. Moreover, the specification does not impose unduly high levels of price responsiveness of demand for inputs, especially the imported kind. In a large country like India, the implied demand elasticities of imported inputs are in fact small since the cost shares of intermediate imports used as material input are small (see figures in Section 2.2).

⁷ Thus, intra-rural and intra-urban distributional issues are not emphasized here. Earlier work with a similar framework, Mitra and Tendulkar (1986), suggests that these are not significant in tariff reform at a broad level of aggregation. Data limitations preclude distributional matters from being analyzed at the 72-sector level of disaggregation.

2.2 Demand

The components of final demand, with their shares in GDP at market prices appearing in parentheses, are private (67.4%) and public consumption (12.3%), private (9.6%) and public investment (10.6%) and exports (6.3%). Household incomes, are divided into savings and private consumption. Private consumption is split into demand for the output of the six broad sectors according to an estimated linear expenditure system that allows subsistence expenditures to be satisfied before allocating the remainder across sectors according to fixed marginal expenditure shares (equation 9-10). In the absence of highly disaggregated estimated demand systems, household demand for more specific commodities, at the level of 72 sectors, are defined as fixed expenditure shares of the demands for the 6 aggregated goods (equation 11-12). Total investment is the sum of fixed private investment, fixed public investment, and changes in stocks (equation 13). Changes in stocks are assumed to be constant while fixed investment is almost entirely directed in fixed quantity shares at sectors producing capital goods and construction (equation 14).

In addition, the demand for domestically produced intermediates by commodity is given by a fixed-quantity-share breakdown of the total use of domestic inputs across sectors (equation 15). Service sectors also enjoy an extra source of demand arising from the imposition of trade and transport margins in all sectors of the economy (see equation 16). The domestic component of final demand consists of consumption, investment, and the demand for trade and transportation margins (equation 17).

2.3 Foreign Trade

2.3.1 Imports, Quotas, and Supply of Goods

The trade side incorporates price-responsive import relationships and attempts to take into account the various import restrictions prevailing in the economy. Import prices are given, so that the country is small in the relevant market. While the non-tariff import licensing regime in India is complex and not susceptible to easy analytical characterization, its essence has been modeled as follows. "Competitive" imports in each sector, i.e., those that are broadly similar to domestic production, are assumed to be subject to quantitative restrictions through a variety of licenses. On the other hand, intermediate imports in each sector, i.e., those that are inputs to domestic production, are assumed to be importable (via Open General License (OGL)) and hence, subject to no nontariff restrictions. In 1987-88, the total c.i.f value of imports of goods and services equaled Rs. 296.2 billion, or 8.9 percent of GDP at market prices. Their sectoral breakdown is as follows: agriculture (3.2%), consumer goods (10%), intermediate goods (46.2%), capital goods (20.8%), construction (20.8%) and services (19.8%). Of this amount, about 40 percent were competitive imports used in final demand and 60 percent were intermediate imports used in production. The proportion of intermediate imports in the total material input of production in the different sectors is: agricultural goods (1.5%), consumer goods (5.1%), intermediate goods (18.3%), capital goods (13.3%), and services (16%).

The demand for intermediate imports in each sector depends on the level of material input required in production and its import price relative to that of the domestically produced variety. Domestic and imported material inputs, though broadly similar, are not identical; they make up the aggregate material input as part of a fixed value-share production structure (equations 18-20). Each material input is a fixed quantity-share bundle of domestically produced and imported intermediates respectively.

Competitive imports are more substitutable with domestically produced goods than is the case for noncompetitive intermediate imports but are subject to quantitative restrictions. Since they are restricted or subject to imports only by parastatals, their levels are taken to be policy-determined. Demand for those goods has to be rationed by some form of quota prices. The latter are modeled using 'virtual' prices, i.e., those prices of imports which would induce an unrationed economic agent to demand the observed quantity of rationed imports.⁸ The virtual prices of imports differ from their purchased prices by a wedge created by the presence of quota premia (equations 24 and 25). The presence of quota premia raises the prices of domestic import substitutes, thus providing non-tariff protection to producers. If the policy-determined rationed levels are changed, for example during trade liberalization, the premia and, consequently, the virtual prices of competitive imports will also adjust to ensure that demands equal the new quotas.

2.3.2 Exports

Exports are negatively related to export prices relative to prices of international competitors, so that the country is assumed to be able, within limits, to vary its export sales by changing its export prices. Export demand also depends positively on incomes in the rest of the world (equation 26). The f.o.b. value of exports of goods and services totaled Rs. 210.3 billion in 1987-88, or around 6.3 percent of GDP at market prices. The share of the different sectors in exports are agriculture (7.0%), consumer goods (38.7%), intermediate goods (27%), capital goods (4.4%) and services (22.9%).

2.4 External Debt

In 1987-88, India's external debt stood at a \$56.4 billion. Total debt service was estimated at \$6 billion, of which around 91 percent, or \$5.5 billion, was accounted for or guaranteed by the public sector. This represented about 17 percent of consolidated tax revenue, or 24 percent of the fiscal deficit. The need to meet debt service obligations, assumed to be denominated in dollars, would add to the government's fiscal burden in the event of a devaluation undertaken as part of a policy reform package.

2.5 Tax-cum-Tariff System

The Union or central government raised tax revenue equaling Rs. 376.6 billion in 1987/88, or 11.3 percent of GDP at market prices. The various state governments collected another Rs. 193.1 billion, yielding a consolidated total revenue of Rs. 569.8

⁸ See Neary and Roberts (1980).

billion, or 17.1 percent of GDP at market prices. Indirect taxes accounted for 79 percent of Union revenues and approximately the same proportion of consolidated Union and State revenues. Table 2.2 reports the contribution of the various taxes to the revenue of the Union and that of the Union and States.

Table 2.2: India Before Recent Reforms: Composition of Indirect Tax Revenue 1987-88 1/

	Imported Goods	Domestic Goods	Total
	A. Union		
Protective Import Duty	31.23		31.23
Countervailing Import Duty	4.10		4.10
Union Excise Tax		43.64	43.64
Total	35.33	43.64	78.97
	B. Union and States		
Protective Import Duty	23.57		23.57
Countervailing Import Duty	2.74		2.74
Union Excise Tax		29.11	29.11
State Excise Tax		4.61	4.61
State Sales Tax	0.84	18.59	19.43
Total	27.15	52.31	79.46

1/ Figures are percent of total tax revenue.

The tariff structure is divided into (1) basic and auxiliary customs duties and (2) additional or "countervailing" customs duties (CVD). The former set of duties is protective, while the latter matches the Union excise tax on domestic production. Both Union excise taxes and CVDs are part of the modified value added tax (MODVAT) which applies to the manufacturing sector excluding petroleum, tobacco and textile products.⁹ The MODVAT credits producers in the manufacturing sector for excise taxes and CVDs paid on inputs of raw materials. Revenues reported under the Union excise tax and CVD are in fact MODVAT revenue net of credits.

The commodity tax rates by broad sector in agriculture and manufacturing are shown in Table 2.3. Those rates are average collections divided by the appropriate tax bases. The protective tariff in 1987/88 was around 60 percent.¹⁰ The tax base for the excise tax-cum-CVD is domestic supply, less untaxed items such as changes in stocks and exports. It also excludes inter-industry purchases in sectors registered under MODVAT which are exempted.¹¹ These different taxes and the crediting of MODVAT are reflected in

⁹ For an account of MODVAT as it then operated, see Bagchi, et. al. (1991).

¹⁰ The base in this case is the total value of imports reported in the customs statistics (see Government of India (1989)), which do not include unclassified items, such as defense-related imports. Inclusion of the latter, such as in the value of total merchandise imports reported in the national income accounts (see Government of India (1990)), raises the base by over 25 percent. Their exclusion from the base for the calculation of the protective tariff is justified by the fact that most of the unclassified import items are not subject to import duties.

¹¹ While not all manufacturers, for administrative and other reasons, avail themselves of the credits, it is assumed that credits are generally taken advantage of and tax rates are calculated accordingly.

various purchasers' prices (equation 27 to 33). The MODVAT does not allow the cost of capital goods to be credited. However, the model is capable of exploring the consequences of reforming the tax so that it does allow such crediting (equation 31), an option which is, however, not explored in the current paper.

2.6 Government Consumption

Table 2.3 also reports the breakdown of Government consumption by sector. It may be noted that the bulk of it comprises services (83.2%) and construction (6.3%).

2.7 Market Clearing

Equilibrium requires that (1) the demand for goods in each sector equal supply (equation 34), (2) the demand for each type of labor and capital equal their supply (see below), (3) the current account deficit or foreign savings in the balance of payments match foreign exchange outflows with total inflows (equation 35), and (4) government revenue and savings cover public expenditures (see below). It can be shown that the above conditions imply that the savings-investment balance is satisfied (equation 36).

Table 2.3: India Before Recent Reforms: Union Tax Rates and Composition of Government Consumption, 1987-88

	Protective Import Duty	Excise CVD Rate	Government Consumption 1/
Agriculture	0.214		0.0010
Manufacturing	0.526	0.107	0.1040
Consumer Goods	0.498	0.079	0.0168
Intermediate Goods	0.508	0.126	0.0792
Capital Goods	0.581	0.132	0.0080
Construction			0.0629
Services			0.8320

1/ Figures are sectoral shares in total government consumption.

2.7.1 The Government Budget

Government revenue consists of tax revenues from protective tariffs, CVDs, Union excise taxes, export duties if any, State sales taxes and income taxes (equation 37). Government expenditures include public consumption, public investment, debt service payments by the public sector, and transfers less net income from public enterprises. The difference between government revenue and expenditures equals government savings or deficit (equation 38).

2.7.2 Factor Markets

In the labor markets, there are two types of labor in the agriculture sector: own-farm workers and residual farm (landless) workers. In the non-agriculture sectors, there are organized workers and residual non-farm (informal) workers. Labor supply of all classes except the residual in each sector are responsive to the real wage, i.e., the money wage

deflated by the consumer price index (equation 39). In contrast, members of the residual class may migrate freely into and out of the organized labor class within each region. Since the total numbers of workers in the agricultural and non-agricultural areas are given at any particular time, this formulation (equation 40) implies that each of the residual classes provides a pool of labor which accommodates the demand pressures for other types of labor, i.e., an increase (decrease) in the demand for non-residual labor decreases (increases) the number of people in the residual classes. There is thus no open unemployment; a contraction in demand pushes people into low-productivity occupations of the kind assumed to be performed by the residual classes. Wages of the residual class are approximately 25 percent lower than that for the nonresidual class.

It is assumed that the nominal wages of nonresidual classes are sticky downwards (equation 41). This implies that their real wages may be lowered only through upward adjustment in the consumer price index of the kind, for example, that may be brought about through exchange rate devaluation. No stickiness assumption is made for the nominal wages of the residual classes. Equilibrium in the labor market is given by the equality of labor supply with the derived demand for residual and nonresidual workers (equation 42); this determines the real wages of all classes of labor. This equilibrium is tied to the definition of internal balance which is presented below.

Capital, on the other hand, is, once installed, fixed in each broad sector and earns a rate of return (equation 43). In the disaggregated 72-sector version of the model, capital stocks in specific industries are assumed to earn a constant proportion of the rate of return of the broad sector to which they belong.

2.8 External and Internal Balance

External balance is concerned with the attainment of a prescribed value of the current account deficit in the balance-of-payments. The focus of the analysis is to bring about such external balance through a reduction of absorption caused by fiscal adjustment. The first type of adjustment is to raise the average level of trade-neutral taxation (i.e., Union excise taxes and CVD) while keeping government expenditure constant in real terms (equation 44a).¹² Since with fixed expenditures, the government saves all additional income (whereas the private sector saves only part of its additional income), domestic savings is increased by transferring income to the public sector, i.e., by increasing Union excise taxes-cum-CVD. In the second type of domestic adjustment, the government reduces domestic demand by cutting its own non-investment expenditures (equation 44b).¹³ In either case, domestic savings must be raised to meet the difference between investment and the exogenously specified current account deficit of the balance-of-payments, provided the latter is set at a level no higher than that prevailing before the policy change.

¹² The uniform scaling of excise-cum-CVD could also be accompanied by changes in the sectoral pattern of taxation.

¹³ This refers to consolidated government consumption. Transfers from government and abroad are held constant in real terms.

Internal balance refers to the maintenance of equilibrium in the labor market. A fiscal contraction (tax increase or expenditure reduction) undertaken in support of a policy reform puts downward pressure on prices. Since nominal wages of the nonresidual classes are sticky downwards, this raises their real wages to levels incompatible with labor market equilibrium, potentially upsetting internal balance. This situation may be corrected through a devaluation of the exchange rate. Such a policy, by raising domestic prices, depresses the real wage of the nonresidual classes and restores internal balance. There is a transfer of labor into the residual class, where the nominal wage adjusts to clear the labor market. In fact, given a policy such as stabilization or trade liberalization, the model calculates the fiscal and exchange rate adjustments required to bring about external and internal balance.

2.8.1 Implementation of the Disaggregated Model

The implementation of the disaggregated model is as follows. The aggregated model derives the macroeconomic consequences of a reform and provides key prices and parameters in the economy--factor prices, foreign exchange rate, scarcity premia on imports subject to quantitative restrictions, adjustments of domestic taxes or government consumption, and the demands for the six broad commodities. Given factor prices, no joint production and the assumption of constant returns to scale, product prices of specific sectors can be derived independently of quantities from the cost-price relationships in the disaggregated version.¹⁴ In the next step, the input-output coefficients are updated by the new vector of prices. Given new product prices, exports and private consumption are estimated as described in the previous section. The rest of non-intermediate demand, consisting of investment and government consumption, is assumed to be exogenous. Gross outputs of goods are obtained from the familiar Leontief expansion of final demand based on the inverse matrix involving the price-sensitive input-output coefficients (see equation 34). While the quantity side retains the simplicity of input-output analysis, the input-output coefficients themselves are dependent on new prices. Given gross outputs and prices, the sectoral quantities such as domestic outputs, competitive imports, domestic and imported intermediates, etc., are estimated from the various input demand functions.¹⁵

This method of separate solution of the price and quantity modules obviates the need for assembling a complete disaggregated data set consistent with the specifications of a general equilibrium model. This latter task is difficult given data problems in developing countries. For the application to India, however, the data for the 72 sectors were actually made consistent, thus permitting a disaggregated fully general equilibrium model to be solved simultaneously. By doing so, it was possible to test and obtain some estimates of the savings in computing time and cost when the short-cut in this study, i.e., the method of separate solution of the price and quantity modules, was implemented. In fact, the two versions gave very similar results. This finding is very encouraging since the separate price-and-quantity calculations, in addition to reducing data work, permit a saving of at least a factor of five in mainframe computer time and cost when compared to a full-fledged disaggregated general equilibrium model. More generally, the use of two models provides

¹⁴ The cost-price module contains the following equations: 1, 4, 7, 10, 13, 14, 15, 16 and 17.

¹⁵ Equations 2, 3, 5, 6, 8, 9, 11 and 12 for the 72 sector version.

an efficient way of examining the macroeconomic and sector consequences of policy reform.

2.9 Productivity

A large empirical literature points to a strong positive association between outward orientation and the growth of total factor productivity (TFP) in the economy.¹⁶ That literature has advanced various possible explanations, such as the impact of R&D and innovation, changing market structure, the exploitation of scale economies and knowledge spillovers. Much of this analysis is aggregative in nature and does not easily lend itself to the level of disaggregation required for the issues investigated in this paper. The practical approach used here is to make use of the empirical link between the TFP changes and the standard demand-side decomposition of growth into components associated with the expansion of exports and domestic demand.¹⁷

The annual growth of TFP in each manufacturing sector is associated with output growth allocated to export expansion and import substitution (see equation 45). That allocation follows the usual input-output requirements. The change of output between two periods may then be decomposed in terms of components associated with export expansion and import substitution, the latter defined as the growth of domestic output induced by final demand free of import content (equation 46 and 47).¹⁸

It is expected that export expansion would lead to higher TFP growth while import substitution would lower its growth. TFP growth (decline) in turn will lower (raise) the unit cost of domestic production in manufacturing through an index of productivity (equation 1). The index of productivity is solved endogenously for the three groups of manufacturing sectors distinguished in the aggregated model. The disaggregated version of the model assumes the productivity index for the specific industries within each group to assume the same value as that for the group as a whole.

3. POLICY SIMULATIONS

All simulations in this section hold investment at its pre-shock level. This is because maintenance of investment is, subject to some reservations, broadly necessary for growth-oriented adjustment. Those reservations have to do with the need to subject investments to rigorous scrutiny with a view to increasing efficiency. Such scrutiny, however, requires a detailed micro economic analysis which is beyond the scope of this paper. Maintaining investment at a lower level during stabilization and trade liberalization would, *inter alia*,

¹⁶ See, for example, the surveys by Tybout (1992). Excellent overviews of the new growth literature are also found in Aghion and Howitt (1998) and Barro and Sala-I-Martin (1995). A compilation of the key analytical and empirical contributions appears in Grossman (1996).

¹⁷ See, for example, Chenery, Robinson, and Syrquin (1986).

¹⁸ The derivation appears in Kubo, Robinson, and Syrquin (1986).

ease the burden of adjustment on public and private consumption--a point that needs to be borne in mind in interpreting the results of the simulations below.

Simulation 1: Reducing the Fiscal Deficit

In the late 1980s, the Indian economy was characterized by two important macroeconomic imbalances: The current account deficit in the balance-of-payments was nearly 3 percent of GDP, while the Government's fiscal deficit was around 10 percent of GDP. Whether or not deficits of this order are sustainable requires analysis that is beyond the scope of this paper. Instead, we ask what would be the consequences of a pre-specified reduction in the fiscal deficit.

With public and private investment fixed and private savings endogenously given as a function of private incomes, an exogenous restriction of the kind that the fiscal deficit must be held at some specified ratio requires that the current account deficit in the balance-of-payments be allowed to vary endogenously. This is because the restriction on the fiscal deficit leads to a rise in government savings; financing of the given investment levels thus requires a fall in foreign savings or the current account deficit.

Table 3.1: Effects of Reducing Fiscal Deficit to 7% of GDP
(Base Solution : 1.00)

	Tax Adjustment	Public Consumption Adjustment
Government		
Real Govt. Consumption	1.000	0.704
Prices		
Exchange Rate (Rs/US\$)	1.265	1.264
Producer Prices	1.062	1.029
Real Exchange Rate	1.203	1.235
Consumer Price Index	1.054	1.014
Real GNP at Market Prices	0.980	0.980
Output	0.959	0.983
Private Consumption	0.928	0.974
Imports	0.864	0.863
Exports	1.407	1.474
Total Factor Productivity	1.006	1.006
Memo Item		
Foreign Savings/ GDP	0.0022	-0.0005

Table 3.1 shows the results of reducing the fiscal deficit from 10 percent to 7 percent of GDP. Evidently, a one percentage point reduction in the fiscal deficit leads to a roughly one percentage point reduction in the current account deficit. The latter is, therefore, driven to zero, an implication that motivated the choice of a 7 percent fiscal deficit here.¹⁹ This is not to suggest that a zero current account deficit is an appropriate

¹⁹ The assumption that investment is held at its pre-shock level is important here. With private saving being a fraction of private income which does not change very much, the required improvement in the fiscal deficit is brought about through an improvement in public savings which, with unchanged investment, requires a corresponding fall in foreign savings. A change in the savings investment balance of the private sector would modify this result but it is not clear *a priori* in which direction.

target for India. However, to the extent that a sustainable fiscal deficit lies between the base year ratio (10%) and that which drives the current account deficit to zero (7%), the results of Table 3.1 may be prorated to yield results corresponding to different exogenously specified levels for the fiscal deficit.

Column (1) of Table 3.1 reports the results of attaining the deficit target through an increase in the average level of the Union excise-tax-cum-CVD rate, while holding investment (public and private) as well as public consumption, constant in real terms. That average rate must more than double or, more precisely, increase by 113 percent. Since the fiscal adjustment is contractionary, maintenance of internal balance requires a depreciation of the real exchange rate of the order of 20 percent. Exports rise by 41 percent while imports contract by 14 percent. Alternatively if, as reported in column (2), the fiscal adjustment is accomplished solely through a reduction in public consumption, with investment (public and private) held constant, the required cut averages 30 percent. In interpreting this simulation, it must be noted that our formulation accounts for the costs and hence the budgetary implications of government expenditures on goods and services, but not its benefits. The real exchange rate depreciation in this case is 24 percent. Exports rise by 47 percent while imports contract by 14 percent. Notice that the increase in exports is smaller in the pure tax adjustment case. This is because the increase in taxes raises the cost structure and, *inter alia*, export prices compared to the pure expenditure reduction case. Inasmuch as a fiscal adjustment would in practice involve a combination of tax increases and expenditure reductions, the resulting implications for the macroeconomic aggregates may be worked out by inspecting columns (1) and (2) in Table 3.1. It may also be recalled that the consequences of a smaller reduction in the fiscal deficit may be read off on a roughly prorated basis so that, for example, a one percentage point reduction in the fiscal deficit would call for roughly a 7 percent depreciation in the real exchange rate.

Simulation 2: Trade Liberalization with Fiscal Adjustment and No Additional External Financing

A long term objective of trade reform is to institute a regime without quantitative restrictions and with low and broadly uniform tariffs.²⁰ A first step in that direction consistent with the need to make India a lower cost economy would give priority to a reduction of tariffs in capital and intermediate goods producing sectors as well as to an elimination of nontariff barriers to imports in those sectors. As reported in Table 2.3, the average protective tariffs for intermediate goods and capital goods are 50.8 percent and 58.1 percent, respectively. To that end, the policy package simulated here reduces protective tariffs, i.e., basic-cum-auxiliary customs duties to a maximum of 40 percent on intermediate goods and a maximum of 25 percent on key machinery subsectors. Those tariffs on intermediates and capital goods (such as fertilizers, coal and lignite, etc.) that are already lower than the recommended rates, are kept as they are.²¹

²⁰ The analytical underpinnings of such a policy regime are explored in Mitra (1992).

²¹ Such a policy can be expected to increase protection for import-substituting final goods, a result that could be offset by intensifying domestic taxation in those sectors. The latter option is not explored in the paper.

It will be recalled that imports that are broadly competitive with domestic production are restricted through an extensive licensing system. This implies that the scarcity premia on such imports accrue to those with access to licenses. As part of the liberalization effort, quantitative restrictions are relaxed in the intermediates and capital goods sectors. This is interpreted to mean that final imports become free and no premia exist in those sectors after the reform. Estimates of these premia are inherently uncertain and we present the results for a "high" (25%) import premium and a "low" (10%) import premium case.

A reduction in protective tariffs has a negative effect on public revenue and *ceteris paribus* on public savings. However, given that around 60 percent of imports are inputs into the production process, a tariff reduction has a favorable effect on output, private sector income and hence, private savings. But since only a fraction of private sector income finds its way into private savings, the increase in the latter does not completely offset the decline in public savings. With a given current account deficit (foreign savings), total savings in the economy decline and, notwithstanding the fall in the price of investment goods induced by tariff reduction, are not sufficient to finance investment expenditures. Restoration of the savings-investment balance requires an increase in domestic savings, which may be brought about either through an increase in the average level of the Union excise-tax-cum-CVD rate or a reduction in government consumption.

Table 3.2: Effects of Trade Liberalization with Fiscal Adjustment and Devaluation : High (25%) Premium Case
(Base Solution: 1.00)

	Tax Adjustment with TFP	Tax Adjustment w/o TFP Growth	Public Consumption Adjustment with TFP Growth	Public Consumption Adjustment w/o TFP Growth
Government				
Real Govt. Consumption	1.000	1.000	0.942	0.927
Excise / CVD Tax Rate	1.228	1.290	1.000	1.000
Prices				
Exchange rate (Rs/US\$)	1.109	1.128	1.105	1.123
Producer Prices	0.980	0.991	0.974	0.983
Real Exchange Rate	1.129	1.129	1.131	1.140
Consumer Price Index	1.004	1.010	0.996	1.001
Real GNP at market prices	1.009	1.003	1.009	1.003
Output	0.999	0.990	1.002	0.997
Private Consumptions	0.998	0.989	1.008	1.001
Imports	1.065	1.062	1.068	1.065
Exports	1.292	1.297	1.298	1.304
Total Factor Productivity	1.007	1.000	1.007	1.000

Table 3.2 reports results for the high premium case. Column (1) shows the consequences of fiscal adjustment through increasing the average level of the Union excise-tax-cum-CVD rate. That average rate must increase by 23 percent in order to restore equilibrium. Internal balance is restored through a 13 percent depreciation of the real exchange rate. Exports rise by 29 percent and imports by 7 percent. The greater openness to the external environment induced by the reform increases total factor productivity (TFP) by about 1 percent; its significance may be judged by comparing columns (1) and (2) where

the latter takes away the productivity-enhancing effect of outward orientation. Adjustment in this case requires an increase of 29 percent in the average Union excise-cum-CVD rate and a 13 percent real devaluation. While real GNP increases by 1 percent with TFP augmentation (column (1) the increase is only 0.3 percent without such augmentation (Column (2)).

Column (3) shows the result of fiscal adjustment through a reduction in public consumption with investment (public and private) held constant. The average reduction is nearly 5.8 percent in the presence of a TFP increase and 7.3 percent in its absence. Movements in the exchange rate and in imports and exports are broadly similar to those in the pure tax adjustment case. These results show that if, for example, the fiscal effort were to be divided evenly between tax and expenditure adjustment, it would require an 11.5 percent increase in the average Union excise-tax-cum-CVD rate and a 3 percent reduction in public consumption, together with a real devaluation of 13 percent. Since the average rate of taxation is 13.1 percent, the new higher rate would be 14.6 percent. The magnitude of the fiscal effort therefore appears quite manageable for the trade liberalization in capital and intermediate goods producing sectors.

The case of a high import premium implies that domestic prices are considerably higher than import prices (inclusive of tariffs). Relaxation of quantitative restrictions therefore leads to much higher imports, compared to a low (10%) import premium case presented in Table 3.3. Import increases average 6.5 percent in the high premium case compared to 5 percent in the low premium case. The above comparisons take into account the productivity-enhancing effects of increased outward orientation; it will be seen that this is higher in the high premium case.

**Table 3.3: Effects of Trade Liberalization with Fiscal Adjustment and Devaluation:
Low (10%) Premium Case**
(Base Solution: 1.00)

	Tax Adjustment with TFP Growth	Tax Adjustment w/o TFP Growth	Public Consumption Adjustment with TFP Growth	Public Consumption Adjustment w/o TFP Growth
Government				
Real Govt. Consumption	1.000	1.000	0.940	0.920
Excise/CVD Tax Rate	1.239	1.289	1.000	1.000
Prices				
Exchange Rate (Rs/US\$)	1.081	1.097	1.087	1.079
Producer Prices	0.982	0.991	0.985	0.980
Real Exchange Rate	1.099	1.105	1.102	1.110
Consumer Price Index	1.003	1.008	0.994	0.998
Real GNP at market prices	1.009	1.004	1.008	1.004
Output	1.001	0.995	1.006	1.002
Private Consumption	0.999	0.992	1.009	1.001
Imports	1.052	1.049	1.054	1.050
Exports	1.225	1.229	1.231	1.238
Total Factor Productivity	1.006	1.000	1.006	1.000

The greater reduction in the cost structure of the economy in the high premium case allows increased exports to be generated to finance imports. The increases in exports are 29 percent and 23 percent in the high and low premium cases, respectively. The more

substantial decline in the price of investment goods in the high premium case implies that the pressure to finance investment is less strong, a fact that is reflected in less fiscal adjustment. The magnitudes of fiscal adjustment are broadly comparable. Pure tax and expenditure adjustments are 23 percent and 6 percent, respectively, in the high premium case while they are 24 percent and 6 percent respectively in the low premium case. The real devaluation is, however, higher (13%) in the high premium case compared to the 10 percent in the low premium case; with the proportionately lower cost structure, this is necessary in order to bring wages relative to other prices in line with the requirements of full employment.

We next examine the sectoral consequences of fiscal adjustment in the presence of increases in total factor productivity. The mapping scheme between the 6 sectors and the 72 sectors is shown in Appendix Table B2. By way of background, Table 3.4 provides information regarding the subsectoral structure of the economy. By far the largest share of exports (12.7%) is accounted for by other non-metallic minerals which include gems, ceramics and glass products. Other important manufactured exports are ready made garments, leather products, miscellaneous food, cotton textiles, tea and coffee. Crude petroleum is the dominant import item (10.5 percent) followed, among merchandise imports, by other non-electrical machines, other non-metallic minerals (which comprise uncut gems), iron and steel foundries, drugs and medicines, industrial machinery and petroleum products.²²

Table 3.4 also presents the direct and indirect intermediate and capital goods import content embodied in a unit of output for each sector. Among the most intermediate-and-capital-good-intensive sectors in this sense are ships and boats, office machinery, other non-electrical machines, petroleum products, machine tools and iron and steel casting and foundries.

²² It may be noted that "other non-metallic minerals" features prominently on both the export and import sides. This is because even a 72 sector framework does not represent a degree of disaggregation high enough to permit such distinctions.

Table 3.4 : India Before Recent Reforms: Structure of Trade and Shares of Imported Intermediates and Capital Goods in Production

Sector	Distribution of Exports a/	Distribution of Imports b/	Direct and Indirect Intermediate and Capital Good Imports in Production c/
1. Cereal Crops	1.83	0.04	2.79
2. Milk	0.00	0.00	0.46
3. Meat and Fish	0.70	0.70	0.90
4. Other Agriculture	4.45	2.51	1.13
5. Coal and Lignite	0.04	0.70	4.32
6. Crude Petroleum	0.00	10.50	1.00
7. Iron Ore	2.77	0.02	4.44
8. Metallic Minerals	0.32	0.09	1.22
9. Non- Metallic Minerals	0.80	1.34	2.40
10. Sugar	0.06	0.63	1.70
11. Edible Oil	0.95	1.45	2.47
12. Tea and Coffee	4.23	0.00	2.17
13. Miscellaneous Food	5.13	0.83	2.83
14. Beverages	0.01	0.02	5.60
15. Tobacco Products	0.13	0.00	2.14
16. Cotton Textiles	4.94	0.09	2.81
17. Woolen Textiles	0.07	0.11	4.31
18. Silk Textiles	0.63	0.03	1.81
19. Art- Silk Synthetic Textiles	0.53	0.32	7.36
20. Jute, Hemp and Mesta	1.21	0.02	3.91
21. Carpet Weaving	2.50	0.00	2.13
22. Ready Made Garments	9.01	0.01	2.95
23. Miscellaneous Textiles	1.10	0.18	3.19
24. Wood Products	0.09	0.05	2.30
25. Paper and Newsprint	0.03	1.71	10.92
26. Printing and Publishing	0.13	0.29	9.98
27. Leather Products	5.97	0.09	2.35
28. Rubber Products	0.62	0.17	7.83
29. Plastic Products	0.15	0.20	15.46
30. Petroleum Products	3.14	3.41	26.74
31. Coal Tar Products	0.00	0.10	18.66
32. Inorganic Chemicals	0.19	1.39	9.36
33. Organic Chemicals	1.31	2.41	13.44
34. Fertilizer	0.01	0.65	16.25
35. Pesticides	0.12	0.17	14.27
36. Paint Varnishes	0.24	0.04	14.55

a/ Percent share in total exports.

b/ Percent share in total imports.

c/ Percent share in domestic output.

Table 3.4 (continued): India Before Recent Reforms: Structure of Trade and Shares of Imported Intermediates and Capital Goods in Production

Sector	Distribution of Exports a/	Distribution of Imports b/	Direct and Indirect Intermediate and Capital Good Imports in Production c/
37. Drugs and Medicines	1.15	3.78	10.05
38. Soaps and Cosmetics	0.48	2.02	5.30
39. Synthetic Fibers	0.08	2.12	19.21
40. Other Chemicals	0.17	1.89	15.16
41. Structural Clay	0.02	0.09	4.10
42. Cement	0.00	0.02	4.98
43. Other Non- Metal Minerals	2.73	7.12	17.44
44. Iron And Steel Alloys	0.04	1.71	10.66
45. Iron And Steel Foundries	0.48	4.18	23.07
46. Non- Ferrous Metals	0.32	2.63	21.45
47. Hand Tools Hardware	0.52	0.21	14.83
48. Misc. Metal Products	0.52	0.67	15.06
49. Agricultural Implements	0.03	0.14	13.99
50. Industrial Machinery	0.55	3.50	37.81
51. Machine Tools	0.38	1.18	24.57
52. Office Machinery	0.11	0.51	43.44
53. Other Non- Electric Machines	1.05	7.22	32.36
54. Electrical Industrial Machinery	0.34	2.40	18.53
55. Electric Cables and Wires	0.18	0.25	20.24
56. Batteries	0.30	0.09	16.04
57. Electric Appliances	0.08	0.61	20.48
58. Communication Equipment	0.04	1.05	18.61
59. Electronic Equipment	0.62	2.20	22.70
60. Ships and Boats	0.01	0.51	46.98
61. Rail Machinery	0.04	0.26	15.21
62. Motor Vehicle	0.58	0.69	12.77
63. Motor Cycles	0.07	0.22	11.92
64. Bicycles and Other Transportation	0.47	0.01	10.28
65. Watches and Clocks	0.00	0.13	1.79
66. Miscellaneous Manufacturing	2.27	2.57	20.10
67. Construction	0.00	0.00	7.78
68. Utilities	0.00	0.00	4.49
69. Rail Transportation	1.11	0.00	5.51
70. Other Transportation	5.35	7.82	6.16
71. Trade	9.18	0.00	1.02
72. Other Services	7.30	11.97	1.10

a/ Percent share in total exports. b/ Percent share in total imports.

c/ Percent share in domestic output.

Turning to Table 3.5, it may be seen that the highest excise-cum-CVD tax rates are on non-ferrous metals, office machinery, organic and inorganic chemicals, iron and steel foundries, synthetic fibers and tobacco products, followed by motorcycles, other chemicals, rubber products and art-silk synthetic textiles.²³ The table also shows that over three

²³ It will be recollected that the tax base is domestic supply, less untaxed items such as changes in stocks and exports. It also excludes inter-industry purchases in sectors registered under the MODVAT which are exempted.

quarters of government consumption consists of other services. Thus, restraint in government consumption as part of adjustment would affect this sector very strongly, a consideration that would influence how fiscal adjustment would in practice be divided between tax and expenditure adjustment.

Table 3.5: India Before Recent Reforms: Union Tax Rates and Composition of Government Consumption, 1987-88
(72 sectors)

	Protective Import Duty	Excise CVD Rate	Government Consumption a/
1. Cereal Crops	0.01		0.0008
2. Milk			
3. Meat and Fish	0.20		
4. Other Agriculture	0.22		0.0001
5. Coal and Lignite	0.04		
6. Crude Petroleum	0.57	0.01	
7. Iron Ore			
8. Metallic Minerals	0.62	0.01	
9. Non- Metallic Minerals	0.18	0.04	
10. Sugar	0.46	0.12	
11. Edible Oil	0.37	0.01	
12. Tea and Coffee		0.09	
13. Miscellaneous Food	1.06	.001	0.0004
14. Beverages	1.06	1.10	
15. Tobacco Products		1.41	
16. Cotton Textiles	0.03	0.02	
17. Woolen Textiles	0.07	0.01	
18. Silk Textiles	0.15		
19. Art- Silk Synthetic Textiles	0.81	0.36	
20. Jute, Hemp and Mesta	0.03	0.01	
21. Carpet Weaving	0.36	0.03	0.0002
22. Ready Made Garments	0.20		0.0002
23. Miscellaneous Textiles	0.45		0.0010
24. Wood Products	0.44	0.04	0.0009
25. Paper and Newsprint	0.17	0.19	0.0013
26. Printing and Publishing	0.07		0.0145
27. Leather Products	0.12	0.01	0.002
28. Rubber Products	0.86	0.39	0.0012
29. Plastic Products	0.91	0.30	
30. Petroleum Products	0.08	0.30	0.0155
31. Coal Tar Products	0.43	0.01	
32. Inorganic Chemicals	0.32	0.52	
33. Organic Chemicals	1.18	0.52	
34. Fertilizer	0.02		0.0002
35. Pesticides	0.30	0.03	
36. Paint Varnishes	0.80	0.06	
37. Drugs and Medicines	0.39	0.05	
38. Soaps and Cosmetics	0.62	0.27	
39. Synthetic Fibers	0.71	0.46	
40. Other Chemicals	1.30	0.40	

a/ Figures are in percent of total.

**Table 3.5: (continued) India Before Recent Reforms: Union Tax Rates and
Composition of Government
(72 sectors)**

	Protective Import Duty	Excise CVD Rate	Government Consumption a/
41. Structural Clay	0.69	0.07	
42. Cement	0.25	0.30	
43. Other Non- Metal Minerals	0.03	0.09	
44. Iron And Steel Alloys	0.34	0.12	
45. Iron And Steel Foundries	0.78	0.xx	0.0001
46. Non- Ferrous Metals	0.95	0.59	
47. Hand Tools Hardware	0.57	0.11	0.0005
48. Misc. Metal Products	0.41	0.06	
49. Agricultural Implements	0.82	0.04	0.0003
50. Industrial Machinery	0.43	0.11	
51. Machine Tools	0.72	0.05	
52. Office Machinery	0.30	0.057	0.0013
53. Other Non- Electric Machines	0.62	0.13	0.0006
54. Electrical Industrial Machinery	0.85	0.12	0.0007
55. Electric Cables and Wires	0.45	0.19	
56. Batteries	0.20	0.30	0.0001
57. Electric Appliances	0.20	0.15	0.0006
58. Communication Equipment	0.61	0.14	0.0006
59. Electronic Equipment	0.57	0.15	
60. Ships and Boats	0.25	0.18	
61. Rail Machinery	0.58	0.06	
62. Motor Vehicle	0.64	0.15	0.0036
63. Motor Cycles	0.56	0.40	
64. Bicycles and Other Transportation	0.03	0.03	
65. Watches and Clocks	0.94	0.03	0.0001
66. Miscellaneous Manufacturing	0.70	0.01	0.0594
67. Construction			0.0629
68. Utilities			0.0262
69. Rail Transportation			0.0115
70. Other Transportation			0.0096
71. Trade			0.0186
72. Other Services			0.7662

a/ Figures are in percent of total.

Table 3.6 presents the consequences on gross output by subsector of fiscal adjustment to tariff reduction in the intermediate and capital goods sector for the cases of tax as well as expenditure adjustment.

Table 3.6: Effects of Trade Liberalization on Specified Industries by Type Of Fiscal Adjustment
Base Year Output = 1.00

	(1) Tax Adjustment.	(2) Public Consumption Adjustment	(3) Tax & Public Consumption Adjustment a/
1. Cereal Crops	1.006	1.012	1.009
2. Milk	0.997	0.995	0.996
3. Meat and Fish	1.012	1.016	1.014
4. Other Agriculture	1.001	1.005	1.003
5. Coal and Lignite	0.994	1.010	1.002
6. Crude Petroleum	1.013	1.054	1.034
7. Iron Ore	1.317	1.354	1.336
8. Metallic Minerals	0.796	0.810	0.803
9. Non- Metallic Minerals	1.063	1.072	1.068
10. Sugar	0.979	0.990	0.985
11. Edible Oil	1.001	0.995	0.998
12. Tea and Coffee	1.086	1.083	1.085
13. Miscellaneous Food	1.020	1.014	1.017
14. Beverages	1.018	1.022	1.020
15. Tobacco Products	0.945	1.011	0.978
16. Cotton Textiles	1.049	1.068	1.059
17. Woolen Textiles	1.033	1.048	1.041
18. Silk Textiles	1.061	1.066	1.064
19. Art- Silk Synthetic Textiles	0.996	1.020	1.008
20. Jute, Hemp and Mesta	1.063	1.078	1.071
21. Carpet Weaving	1.265	1.291	1.278
22. Ready Made Garments	1.180	1.208	1.194
23. Miscellaneous Textiles	1.037	1.041	1.039
24. Wood Products	0.983	0.995	0.989
25. Paper and Newsprint	0.977	0.987	0.982
26. Printing and Publishing	1.011	1.000	1.006
27. Leather Products	1.161	1.156	1.159
28. Rubber Products	0.992	1.015	1.004
29. Plastic Products	0.919	0.931	0.925
30. Petroleum Products	0.999	1.017	1.008
31. Coal Tar Products	0.978	0.986	0.982
32. Inorganic Chemicals	0.939	0.960	0.950
33. Organic Chemicals	1.089	1.106	1.098
34. Fertilizer	1.020	1.037	1.029
35. Pesticides	1.040	1.053	1.047
36. Paint Varnishes	1.009	1.020	1.015
37. Drugs and Medicines	1.026	1.019	1.023
38. Soaps and Cosmetics	1.021	1.039	1.030
39. Synthetic Fibers	0.874	0.897	0.886
40. Other Chemicals	0.771	0.777	0.774
41. Structural Clay	1.001	1.005	1.003
42. Cement	1.019	1.023	1.021
43. Other Non-Metal Minerals	1.266	1.279	1.273

a/ Average of Col (1) and Col (2)

Table 3.6: (continued): Effects of Trade Liberalization on Specific Industry by Type of Fiscal Adjustment

	(1) Tax Adjustment.	(2) G. Adjustment	(3) Tax & G Adjustment a/
44. Iron And Steel Alloys	0.960	0.965	0.963
45. Iron And Steel Foundries	0.677	0.693	0.685
46. Non- Ferrous Metals	0.708	0.719	0.714
47. Hand Tools Hardware	0.903	0.922	0.913
48. Misc. Metal Products	1.006	1.016	1.011
49. Agricultural Implements	0.890	0.898	0.894
50. Industrial Machinery	0.831	0.839	0.835
51. Machine Tools	0.719	0.723	0.721
52. Office Machinery	0.888	0.891	0.890
53. Other Non- Electric Machines	0.767	0.7730	0.770
54. Electrical Industrial Machinery	0.805	0.808	0.807
55. Electric Cables and Wires	0.994	0.997	0.996
56. Batteries	1.077	1.107	1.092
57. Electric Appliances	1.015	1.029	1.022
58. Communication Equipment	0.797	0.802	0.800
59. Electronic Equipment	0.863	0.880	0.872
60. Ships and Boats	0.937	0.957	0.947
61. Rail Machinery	0.955	0.971	0.963
62. Motor Vehicle	0.967	0.973	0.970
63. Motorcycles	0.973	0.994	0.984
64. Bicycles and Other Transportation	1.077	1.085	1.081
65. Watches and Clocks	1.009	1.012	1.011
66. Miscellaneous Manufacturing	0.895	0.888	0.892
67. Construction	0.999	0.997	0.998
68. Utilities	0.985	0.993	0.989
69. Rail Transportation	1.013	1.023	1.018
70. Other Transportation	1.010	1.030	1.020
71. Trade	1.018	1.033	1.026
72. Other Services	1.019	1.007	1.013
Summary			
Agriculture	1.003	1.007	1.005
Manufacturing	0.976	0.987	0.982
Consumer Goods	1.031	1.041	1.036
Intermediate Goods	0.962	0.975	0.969
Capital Goods	0.877	0.885	0.881
Construction	0.999	0.997	0.998
Services	1.014	1.017	1.016

a/ Average of Col (1) and Col (2)

The agriculture and consumer goods sectors benefit both from the lower input costs arising from tariff reduction and given no import competition, from the decline in output prices across the sectors of the economy. Outputs of agriculture and consumer goods increase by 0.5 percent and 3.6 percent, respectively. However, outputs of the intermediates and capital goods sectors decrease by 3.1 percent and 11.9 percent, respectively. Some details at a more disaggregated level follow.

While contraction in the intermediate goods industries is to be expected following trade liberalization, the figures for each subsector should be interpreted with some qualifications. This is because of classification problems even at this level of disaggregation. For example, the basic metals industries (sector 44-46) all show contraction in output. However, among ferrous metal industries (sector 44-45), mild steel is efficiently produced and internationally competitive while integrated steel plants, dominated by public enterprises, are more protected and inefficient. The same is true of non-ferrous metals (sector 46). While aluminum is produced at close to world prices, this is not the case for copper, for example, where prices are higher than international prices. Metal products (sector 47-48) constitute a diverse group. The protection enjoyed by those engaged in casting, forging and foundry is around 80 percent, with many firms using outdated technologies. The petrochemical industries, similarly, exhibit considerable variation. Although well protected, those producing plastic products (sector 29) are generally more competitive than the undersized plants found in aromatics, resins, rubbers, detergents, and synthetic fibers. The other chemical based industries are also characterized by varying efficiencies. In inorganic chemicals (sector 32), while phosphoric acids and ammonia used in fertilizer production have low tariffs, others have close to 100 percent tariffs. The fertilizer industry (sector 34) operates with very low tariffs but is highly subsidized. Firms in synthetic fibers (sector 39) and other chemicals would generally require major restructuring to survive tariff reform.

Capital goods represent about 10 percent to 13 percent of manufacturing output and value added and constitute a very large group of industries. The 11.9 percent reduction in their output is due to the substantial reduction in average nominal tariff protection (i.e., collection rate) for machinery which is as high as 67 percent.²⁴ The high cost of investment has a detrimental impact on other sectors. Thus, Etori (1990) estimates that the cost of capital goods requires compensatory protection of 30 percent to allow industrial projects in India to earn returns comparable to those available under free trade. The impact of the trade liberalization differs by subsectors of capital goods. The highly protected heavy industries, which include a significant number of inefficient public enterprises, are the hardest hit. These include non-electrical machinery (sectors 49 to 53), electrical industrial machinery (sector 54), heavy transport equipment such as ships and railways (sector 60-62), and communications equipment (sector 58).

Simulation 3: Trade Liberalization with Additional External Financing and No Fiscal Adjustment

A structural reform such as trade liberalization is often accompanied by additional external financing. Availability of the latter diminishes the need for fiscal adjustment to make up any shortfall in domestic savings arising out of tariff reduction. This simulation examines the consequences of adjusting to trade liberalization solely through additional external financing. The results offer insights into a pattern of adjustment polar to that described in Simulation 2. Since policy responses to trade liberalization can in practice be

²⁴ The comparable figure in Korea is 9 percent during the late 1970s and early 1980s, 14.5 percent in Pakistan, and 17 percent and 11 percent for non-electrical machinery in Brazil.

expected to include elements of both fiscal adjustment and additional external financing, they are bracketed by the results of this simulation and the previous one.

Columns (1) and (2) of Table 3.7 report the results of undertaking the trade liberalization described in Simulation 2 but without adjustment in either trade-neutral taxation or in government consumption. Restoration of the savings-investment balance following the drop in public savings brought about as a result of the reduction in protective tariffs therefore requires an increase in foreign savings, which must be made endogenous. Column (1) with endogenous TFP shows that the ratio of foreign savings increases from 2.8 percent to approximately 3.3 percent of GDP. This is brought about through a 22 percent increase in exports and a nearly 10 percent increase in imports. Since the tariff reduction leads to a fall in producer prices, internal balance requires that real wages be eroded through a devaluation which amounts to 9.4 percent in real terms. TFP increases by 0.6 percent and real GNP by 1.2 percent. In contrast, foreign savings rise to nearly 3.5 percent of GDP in the absence of TFP increases while GNP rises by 0.8 percent.

Table 3.7: Effects of Trade Liberalization Without Fiscal Adjustments and With Variable Current Account
(Base Solution=1.00)

	With TFP Growth	Without TFP Growth
Prices		
Exchange Rate (Rs/US\$)	1.063	1.069
Producer Prices	0.969	0.975
Real Exchange Rate	1.094	0.997
Consumer Price Index	0.994	0.999
Real GNP at Market Prices	1.012	1.008
Output	1.004	1.000
Private Consumption	1.012	1.008
Imports	1.102	1.108
Exports	1.221	1.210
Total Factor Productivity	1.006	1.000
Foreign Savings/GDP	0.033	0.035

Comparison of Table 3.7 with Table 3.2 allows a determination of the range of outcomes bracketed by the fiscal adjustment/fixed current account and the no fiscal adjustment/variable current account cases.

4. More Recent Reforms

The framework developed in Section 2 and used to simulate trade liberalization and fiscal adjustment in Section 3 was calibrated on a data base predating the 1991 reforms. Starting that year, India undertook a program of macroeconomic stabilization and pursued an agenda of internal and external liberalization.²⁵ By 1992-93, the collection rates for

²⁵ An assessment of the reforms is provided in World Bank (1996).

protective tariffs and total tariffs on imports had fallen to 33 percent and 38 percent, respectively. Collection rates for the protective tariffs corresponding to the four broad commodity sectors identified by the model were 16.7 percent in agriculture, 42.5 percent in consumer goods, 29.9 percent in intermediate goods, and 45.8 percent in capital goods. Moreover, many quantitative restrictions applying to imports of intermediates and capital goods had been removed. The stabilization program had reduced the current account deficit to about 2 percent of GDP by 1992-93

This section examines the ability of the model to reproduce the structure of the economy between 1987/88, the year in which it was calibrated, and 1992-93, the second year of the reform program. Data for those years are used as inputs into the model and its predicted outcomes for the principal macroeconomic aggregates are expressed as a proportion of GDP²⁶. Table 4.1 presents the results. The correspondence of consumption, investment, trade, tax revenue and the real exchange rate is seen to be broadly satisfactory, thus enhancing the degree of confidence in the results.

The data base, thus updated to 1992-93, may be used to simulate the effects of a range of policy reforms. The focus of the next simulation is on further trade liberalization. The specific reform implemented comprises the following elements:

Table 4.1: Structure of the Indian Economy, 1992-93, Simulated v.s. Actual
(in percent of GDP at factor prices)

	Model	Actual
Net Tax Revenue	13.83%	13.83%
Custom Revenue	3.33	3.8
Union Excise/CVD	5.82	5.43
Private Consumption	76.54	75.62
Fixed Investment	24.55	24.64
Public Consumption	11.12	12.65
Exports	11.52	10.78
Imports	12.28	13.12
Real Exchange Rate (87=1.00) a/		

a/ Defined as the rupee price index of f.o.b. imports divided by the index of domestic inflation.

(1) elimination of all remaining import quotas in agriculture and consumer goods and the setting of protective tariffs at 30 percent for agricultural goods, 30 percent for consumer goods, 15 percent for intermediate goods (using a nominal rate of 20 percent but assuming a quarter are exempted because of duty drawback on exports and other policies) and 25 percent for capital goods; and (2) reduction in the current account deficit of the balance-of-payments to 1 percent of GDP. Investment is, as before, maintained at its pre-shock level.

²⁶ A more complete procedure of the kind described and implemented in Mitra (1994) would have required updating all the parameters and exogenous variables of the model. This was precluded by unavailability of the necessary information.

Table 4.2: Effects of Further Liberalization with Fiscal Adjustment and Devaluation

Base Year (1992-93)=1.00

	Trade Reform		With TFP Growth and Doubled Trade Elasticities		With TFP Growth, Doubled Trade Elasticities & Unchanged Current Account Deficit-to-GDP	
	Tax Adjustment	Public Consumption Adjustment	Tax Adjustment	Public Consumption Adjustment	Tax Adjustment	Public Consumption Adjustment
	(1)	(2)	(3)	(4)	(5)	(6)
Government						
Real Gov't Consumption	1.000	0.813	1.000	0.860	1.000	0.947
Excise/CVD Rate a/	1.622	1.000	1.459	1.000	1.171	1.000
Prices						
Exchange Rate (Rs/US\$)	1.106	1.103	1.036	1.029	1.012	1.010
Real Exchange Rate b/	1.095	1.107	1.051	1.055	1.036	1.038
Producer Prices	1.011	0.996	0.985	0.974	0.976	0.972
Consumer Prices	1.021	1.000	0.999	0.984	0.988	0.982
Real GNP (Mkt)	0.998	0.999	1.019	1.020	1.022	1.023
Output	0.983	1.002	1.008	1.023	1.019	1.025
Private Consumption	0.969	1.000	1.002	1.025	1.021	1.030
Imports	1.000	1.008	1.091	1.101	1.125	1.129
Exports	1.200	1.222	1.269	1.284	1.202	1.207
Current Acct/GDP	0.511	0.511	0.511	0.511	1.000	1.000
TFP (manufacturing)	1.000	1.000	1.010	1.010	1.010	1.010

a/ The base year GDP ratios are 0.035 for tariffs, 0.58 for excise/CVC and 0.10 for fiscal deficit.

b/ Nominal exchange rate deflated by product prices.

Column (1) of Table 4.2 reports the results of pursuing this particular trade liberalization agenda through an increase in the average level of the Union excise-tax-cum-CVD rate. The average rate must increase by nearly two-thirds, the actual figure being 62 percent. Maintenance of internal balance requires a depreciation of the real exchange rate by nearly 10 percent. Exports rise by 20 percent with imports remaining unchanged. Alternatively if, as reported in column (2), the required fiscal adjustment is accomplished solely through a reduction in public consumption, the required cut is of the order of 20 percent. The more favorable domestic cost structure, compared to the pure tax increase case, allows an increase in exports by 22 percent. The required depreciation of the real exchange rate is also somewhat higher.

Columns (3) and (4) of Table 4.2 combines the reform package outlined above with (i) an increase of 1 percent in total factor productivity in the manufacturing sectors; and (ii) a doubling of trade elasticities as the opening of the economy makes domestically produced goods more substitutable with foreign goods. In this case, the required fiscal adjustment is smaller -- 46 percent, for pure tax adjustment and 14 percent for the case of reduction in public consumption. A real depreciation of around 5 percent suffices for the restoration of internal balance.

The effect of replacing the assumption of a reduction in the current account deficit by one of no change in relation to GDP, while maintaining the other assumptions of columns (3) and (4), is shown in columns (5) and (6) of Table 4.2 for the cases of tax adjustment and public consumption adjustment, respectively. This is intended to capture the effects of growing foreign investment in response to the reform process. Restoration of the savings-investment balance now calls for a significantly lower fiscal adjustment, an increase of 17 percent for the tax case and a fall of 5 percent in the public consumption

case. Internal balance is brought about by a real devaluation amounting to less than 4 percent.

5. CONCLUSION

This paper has developed a framework for examining the consequences of a program of stabilization and trade liberalization in India, where fiscal and current account imbalances needed to be reduced in order to launch the economy on a path of durable growth. In so doing, it gave quantitative expression to tradeoffs between trade liberalization and fiscal adjustment arising from a high degree of dependence of public revenue on tariffs and to the role of exchange rate policy in restoring internal equilibrium in the face of tariff reduction and fiscal contraction. Moreover, this could be accomplished by implementing (i) a modestly aggregated general equilibrium model which captured important economywide consequences of labor market adjustment and the price and income effects arising from relaxation of tariffs and quantitative restrictions on imports, and (ii) a highly disaggregated partial equilibrium model which took the economywide effects generated by (i) as inputs and which traced the effects of stabilization and liberalization on various subsectors which are of particular interest to policy makers.

The model was calibrated for the period prior to the 1991 year when Indian economic policy marked a break from the past. Simulation of some of the actual policies pursued till 1992-93 established a broad correspondence between model results and actual outcomes in the principal macroeconomic aggregates. This encouraging finding led to an updating of the data base and an exploration of subsequent rounds of trade liberalization. We conclude by suggesting that the approach developed in the paper has the potential for providing broad indications of the economywide and sectoral consequences of pursuing the unfinished agenda of reforms still facing policy makers in India and indeed more generally in other developing countries.

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List of Equations

Production

Domestic Output

$$PQ_i = \left[\frac{\alpha q_i}{\lambda_i} \right] PN_i^{sn_i} PV_i^{sv_i} \quad (1)$$

$$PN_i N_i = sn_i PQ_i Q_i \quad (2)$$

$$PV_i V_i = sv_i PQ_i Q_i \quad (3)$$

Value Added

$$PV_i = \alpha v_i r_i^{sk_i} \prod_l PL_l^{sl_l} \quad (4)$$

$$PL_l L_l = sl_l PV_i V_i \quad (5)$$

$$r_i K_i = sk_i PV_i V_i \quad (6)$$

Income Generation

$$YM_r \text{ pop}_r = \sum_i \text{mapl}_{i \rightarrow r} YF_i + \text{map2}_r (\text{trs CPI} + f \text{trs ER} - (1-\theta) \text{ir DEBT ER}) \quad (7)$$

$$YF_i = \sum_l PL_l L_{l,i} (1 - tw_l) + (r_i K_i - \delta r_i K_i PK) (1 - tk_i - sf_i) \quad (8)$$

Demand

Private Consumption

$$U_r = \prod_c (CD_{cr} / \text{pop}(r) - \gamma_{cr})^{m_{cr}} \quad (9)$$

$$PCD_{rc} CD_{rc} = \text{pop}_r \left[\gamma_{rc} PCD_{rc} + m_{rc} \left(YM_r (1 - sh_r) - \sum_c \gamma_{rc} PCD_{rc} \right) \right] \quad (10)$$

$$PCD_{rc} = \alpha c_{rc} \prod_{i \in c} [PC_i]^{sc_i \varepsilon(r,c)} \quad (11)$$

$$C_{ri} PC_i = sc_{i \in (r,c)} CD_{rc} PCD_{rc} \quad (12)$$

Investment

$$INVEST = \sum_{j=1}^n IE_j PK_j + IG PK_n + \sum_i DST_i P_i \quad (13)$$

$$ID_i = is_i \left[IG + \sum_j IE_j \right] \quad (14)$$

Other Demands

$$IND_i = \sum_j ad_{ij} ND_j \quad (15)$$

$$\begin{aligned} MARG_s P_s &= \sum_i stm_{si} P_i \left(\sum_r C_{ri} + CG_i + ID_i + E_i \right) \\ &= \sum_i stm_{si} pwm_i ER \left(M_i + \sum_j am_{ij} NM_j \right) \end{aligned} \quad (16)$$

$$D_i = \sum_r C_{ri} + G_i + ID_i + DST_i + MARG_s \quad (17)$$

Foreign Trade

Imported and Domestic Material Input

$$PN_i = on_i PND_i^{sd_i} PNM_i^{sm_i} \quad (18)$$

$$ND_i PND_i = sd_i N_i PN_i \quad (19)$$

$$NM_i PNM_i = sm_i N_i PN_i \quad (20)$$

Competitive Imports, Quota and Supply of Goods

$$\tilde{P}_i = \alpha x_i \left[\delta_i^{\sigma_i} \tilde{P}_i^{1-\sigma_i} + (1-\delta_i)^{\sigma_i} PQ_i^{1-\sigma_i} \right]^{\frac{-1}{(1-\sigma_i)}} \quad (21)$$

(22)

$$\frac{Q_i}{X_i} = \left[\frac{\tilde{P}_i}{PQ_i} (1-\delta_i) \alpha x_i^{\sigma_i} \right]^{\sigma_i}$$

$$\frac{M_i}{X_i} = \left[\frac{\tilde{P}_i}{PM_i} \delta_i \alpha x_i^{\sigma_i} \right]^{\sigma_i} \quad (23)$$

$$\frac{\tilde{PM}_i}{PM_i} = 1 + PR_i \quad (24)$$

$$P_i = \tilde{P}_i + (PM_i - \tilde{PM}_i) \frac{M_i}{X_i} \quad (25)$$

Exports

$$E_i = \Lambda_i \left[\frac{pwe_i ER}{PE_i} \right]^{e_i} \quad (26)$$

Taxes and Purchasers' Prices

$$PM_i = pwm_i^* ER (1 + tm_i) (1 + trm_i + itm_i) \quad (27)$$

$$PND_j = \sum_i ad_{ij} P_i (1 + [td_i]_{vj \neq vat} + ts_i) \quad (28)$$

$$PNM_j = \sum_i am_{ij} pwm_i^* ER (1 + tm_i) (1 + trm_i + [td_i]_{vj \neq vat} + ts_i) \quad (29)$$

$$PC_i = P_i (1 + trm_i + td_i + ts_i) \quad (30)$$

$$PK_j = \sum_i is_i P_j (1 + trm_i + td_i - [\beta td_i]_{vj = vat} + ts_i) \quad (31)$$

$$PE_i = P_i (1 + trm_i + te_i) \quad (32)$$

$$CPI = \sum_i ch_i P_i (1 + trm_i + td_i + ts_i) \quad (33)$$

Market Clearing

$$X_i = IND_i + D_i + E_i \quad (34)$$

$$\begin{aligned} SAVF = & \sum_i \sum_j pwm_i am_{ij} NM_j \\ & + \sum_i pwm_i M_i \\ & - \sum_i E_i PE_i / ER \\ & - ftrs - ir \quad DEBT \end{aligned} \quad (35)$$

$$\begin{aligned}
 \sum_{j=1}^n IE_j PK_j &\equiv SAVG + SAVF ER \\
 &+ \sum_r sh_r YM_r pop_r \\
 &+ \sum_i sf_i (r_i K_i - \delta_r PK_i K_i) \\
 &+ \sum_i \delta_r PK_i K_i
 \end{aligned} \tag{36}$$

Government Budget

$$\begin{aligned}
 TAXREV &= \sum_i \sum_j tm_i am_{ij} NM_j pwm_i ER \\
 &+ \sum_I (tm_i + itm_i) M_i pwm_i ER \\
 &+ \sum_i \sum_j td_i ad_{ij} ND_j P_i \\
 &+ \sum_i te_i E_i P_i \\
 &+ \sum_i td_i \left(\sum_r C_r + ID_i + CG_i \right) P_i \\
 &+ \sum_i \sum_l tw_i L_{il} PL_l \\
 &+ \sum_i tk_i [YK_i - \delta_r PK_i K_i]
 \end{aligned} \tag{37}$$

$$\begin{aligned}
 SAVG &= TAXREV - gtrs CPI - PK_n IG \\
 &- \sum_i CG_i P_i (1 + trm_i + td_i + ts_i) \\
 &- \theta ir DEBT ER
 \end{aligned} \tag{38}$$

Factor Markets

$$LS_l = LSO_l \left[\frac{PL_l / CPI}{PLO_l / CPIO} \right]^{s_l} \quad l = 1, 3 \tag{39}$$

$$\sum_l LS_l = \sum_l LSO_l \quad l = 1, 2 \text{ and } l = 3, 4 \tag{40}$$

$$\sum_l w_l PL_l \geq w_l PLO_l \quad l = 1, 3 \tag{41}$$

$$\sum_i L_{ii} = LS_l \tag{42}$$

$$K_i = K_i^o \quad (43)$$

Fiscal Adjustment

$$\begin{aligned} \phi t d_i &= t d_i^o \\ \text{or} \\ \phi C G_i &= C G_i^o \end{aligned} \quad (44)$$

Productivity

$$\lambda_i = 1.0 + \beta_{EE} x_{EE_i} + \beta_{IS} x_{IS_i} \quad (45)$$

$$x_{EE_i} = \sum_j v_{ij} \frac{\Delta E_j}{\Delta Q_i} g_i^o \quad (46)$$

$$x_{IS_i} = \sum_j v_{ij} \frac{\Delta \mu_j^D D_j + \Delta \mu_j^N (IND_i + INM_i)}{\Delta Q_i} g_i^o \quad (47)$$

$$\mu_i^D = \frac{D_i}{D_i + M_i} \quad (48)$$

$$\mu_i^N = \frac{IND_i}{IND_i + INM_i} \quad (49)$$

$$INM_i = \sum_j a m_{ij} NM_j \quad (50)$$

$$g_i^o = \frac{\Delta Q_i}{Q_i^o} \quad (51)$$

Social Welfare Function

$$\Omega = \frac{1}{9} \sum_r pop_r U_r^s \quad (52)$$

Glossary of Parameters

ad_{ij}	coefficients in the domestic input-output matrix
am_{ij}	coefficients in the import flow matrix
αn_i	shift parameter in the Cobb-Douglas function for PN_i
αq_i	shift parameter in the Cobb-Douglas function for PQ_i
αv_i	shift parameter in the Cobb-Douglas function for PV_i
αx_i	shift parameter in the CES function for \tilde{P}_i
αc_{rc}	shift parameter for aggregation of consumer prices
β	parameter for extending crediting of MODVAT to capital goods
ch_i	weights in the consumer price index
$CPIO$	consumer price index in the base year
δ_i	share parameter in the CES function for \tilde{P}_i
δr_i	depreciation rate
ϵ_i	demand elasticity of exports
$ftrs$	transfers from abroad to households
γ_{cr}	committed per capita consumption in the LES demand
$gtrs$	net transfers from government to households
ir_i	interest rate on external debt
is_i	allocation of investment expenditure to final demand
Λ_i	constant in the export demand function
LSO_i	labor supplies in the base year
m_{cr}	marginal budget shares in the LES demand
$map1_{i \rightarrow r}$	allocation of sectoral factor income to households
$map2_r$	allocation of transfers to households
PLO_i	wages in the base year
pop_r	population by region or household group
pwe_i	world prices of exports in U.S. dollars
pwm_i	world prices of imports in U.S. dollars
p_i	parameter in the CES supply function

σ_i	substitution elasticity between Q_i and M_i
sf_i	average corporate savings rate by sector
sh_r	average savings rate by household
sk_i	share parameter for capital input
sl_{li}	share parameter for labor input of category l
sm_i	share parameter for material input
sn_i	share parameter for material input
su_i	share parameter for value added
sc_{irc}	share parameter for good i in consumption group c by household r
$strm_{si}$	trade or transportation margin for each sector
θ	portion of debt servicing accounted by public sector
trs	net transfers from government to households
trm_i	sum of trade and transportation margins for each sector
tk_i	tax rate on capital income
$t\omega_i$	tax rate on wage income
ω_i	distribution share of regular workers in each region
ζ_i	supply elasticity of each type of regular workers

Glossary of Variables

ER	foreign exchange rate
CPI	consumer price index
C_{ri}	consumption of good i by household r
Cd_{cr}	consumption of LES composite good c by household r
CG_i	government current consumption by commodity
D_i	domestic final demand
DST_i	changes in stocks by sector of origin
$DEBT$	external debt in U.S. dollars
E_i	exports of good i
g_i^Q	growth rate of output
ID_i	investment demand by sector of origin

IE_j	private fixed investment by sector of destination
IG	total fixed investment in the public sector
IND_i	purchases of domestic intermediates by commodity
INM_i	purchases of imported intermediates by commodity
$INVEST$	total investment expenditure
λ_i	total factor productivity of domestic output by sector
LS_i	labor supply by category
K_i	capital stock of each sector
M_i	competitive imports by commodity
$MARG_s$	demand for trade and transport margins
N_i	total material input used in sector i
ND_i	bundle of domestic intermediates in sector i
NM_i	bundle of imported intermediates in sector i
Ω	social welfare function
P_i	supply price of each good
\tilde{P}_i	unconstrained supply price (inclusive of import premia)
PC_i	purchase price of good i (incl. taxes & margins)
PCD_{rc}	price of good c consumed by household r
PE_i	sales price of exports
PK_j	price of capital goods in sector i
PL_i	wages by labor category
PM_i	domestic price of competitive imports
$\tilde{P}M_i$	virtual price of competitive imports (incl. import premia)
PN_i	price of material input
PND_i	price of domestic material input
PNM_i	price of imported material input
PQ_i	price of domestic goods
PR_i	premium rate of import quota
PV_i	price of value added
ϕ	scaling variable of domestic taxes

Q_i	domestic output by commodity i
r_i	rate of return to capital
$SAVF$	foreign savings in U.S. dollars
$SAVG$	government budgetary balance
$TAXREV$	consolidated tax revenue
μ_i^D	domestic supply ratio of final demand
μ_i^N	domestic supply ratio of intermediate demand
U_r	LES utility by household r
V_i	value added in sector i
ϕ	scaling variable of government expenditure
X_i	supply of commodity i
x_{EE_i}	export expansion in the demand decomposition of output growth
x_{IS_i}	import substitution in the demand decomposition output growth
YF_i	factor income by sector
YM_r	per capita income by region

Calibration of the Model

The assemblage of data and the calibration of the model follow the usual procedures of what amount to building a detailed Social Account Matrix of India and fitting it to the specifications of the model. Using plausible assumptions, disparate sources of information were assembled into a data set consistent with the national income accounts, a recent update of the input-output table, the household expenditure information from the National Sample Survey, the balance of external payments, and, unique to this study, detailed revenue from custom and excise. The base year of the model is 1987/88, the most recent year in which detailed information were available regarding the structure of the Indian economy prior to significant trade liberalization. We briefly describe the key features in what follows.

Trade and Tax Regime in India

What is unique to this study is the compilation of an enormous amount of information regarding the complicated trade and tax regime in India in the late eighties. From this data set, which is based on a larger study of India's trade regime,²⁷ we estimated the collection rates of indirect taxes using actual revenue for specific commodities and, in the case of import tariffs, their actual tax bases from custom data.

Commodity tax collections by type and commodity were based on the detailed revenue data for 1987/88 and presented Table 3.5. The treatment of various taxes in the model is defined in section 2.5. Tariff revenue, classified into protective (basic and auxiliary custom duties) and non-protective ("countervailing custom duties" or CVD), were collected and compiled carefully from detailed custom data (DGCY&S). Both Union excise taxes and CVDs operate much like a VAT on manufacturing (see MODVAT in section 2.5) and their corresponding tax bases were derived from the input-output table below. The structure of exports and imports were also compiled from the custom data and are presented in Table 3.4 Other taxes, not the focus of this study, received more simple treatment. These included subsidies, States' excise and sales taxes, and a small amount of export taxes. For these taxes, we assumed the distribution reported in the tax table corresponding to the 1978/79 input-output table. In addition, we assumed a single direct tax rate (6.1%) for labor income and another single rate (8.9%) for capital income to generate the reported revenue from NAS. Taxes on labor income are applied only on nonresidual labor income in the non-agricultural sectors.

²⁷ See, for example, a detailed description of the trade regime in Ataman (1992).

Input-output table

The input-output transaction matrix corresponding to the 72 sectors was obtained from a 1986/87 update of the 1978/79 115 sector table from CSO-NAS.²⁸ The 1986/87 update was commissioned by the World Bank in relation to this study and supervised by Saluja (1989). The update was carried out using new estimates of output, value-added and components of final demand, as well as changes in relative prices and in input usage in some sectors since 1978/79. The mapping scheme from the 115 sectors to the 72 sectors is shown in Table B.1a & Table B.1b. Given 1987/88 estimates of output, final demand, value added, and taxes,²⁹ the 72-sector table was scaled, RASed and updated further to 1987/88. The 6-sector table is derived from this new matrix. The aggregation scheme is shown in Table B.2. Of the 3 manufacturing sectors, the consumer goods industry did not include consumer durables, which were not separable from other capital goods.

In the absence of a more recent table, the import matrix table was derived from the 1978/79 input-output table by applying the simple shares of intermediate imports to total input use of commodity i by industry j in the new table. These ratios were scaled so that the row sums of the new import flux matrix did not exceed the total amount of imports purchased for each commodity. The split between imports used as raw materials and competitive imports in final demand was broadly reasonable in relation to the distribution between OGL and non-OGL imports.³⁰

Other items

- **Household consumption** - The structure of private consumption for two households, one urban and one rural, were obtained from the 38th National Sample Survey (NSS). Household expenditures shares in the urban and rural areas were calculated from over 2,000 consumption items, mapped into the 115 input-output sectors and subsequently aggregated to 72 sectors. The final estimates were adjusted so that the all India figures summed up to the NAS estimates of private consumption for 8 broad items and 39 sub-items.
- **Capital stocks and depreciation rates** were obtained from a 1988 study by the Central Statistical Organization (CSO), which provides ratios of capital to net domestic product (NDP) and rates of capital consumption for 18 broad sectors in the Indian economy. Estimates for individual industries were further derived from the survey of industries.

²⁸ The 1978/79 table was the last official matrix constructed at the time of study. While there were some updates to more recent years in the technical notes of various economic plans in India, these updates were often much less disaggregated than the original 115 sectors. There are currently efforts to construct a more recent table.

²⁹ which are described in the next few sections.

³⁰ In this model, we assume that imports used as raw materials are of the OGL variety and not subject to quantitative restrictions; imports in final demand are competitive with domestic outputs and are subject to quota restrictions.

- **Shares of Wage income** were derived from from 1984/85 CSO-NAS. From the 1984/85 Survey of Industries, we derived the shares of wage income for sub-sectors in manufacturing and scaled them so that the average share is consistent with the NAS data. In the agriculture sectors, the shares of self-employed/mixed income in net value added were mapped into the income of non-residual or own-farm workers and the other wage income to residual classes. In the non-agriculture sectors, the informal or residual workers received self-employed income as well as wage income. The distribution of wage income between non-residual and residual classes were assumed to be the same as the distribution of net value added between organized and non-organized sectors from CSO-NAS data for 15 broad sectors and 15 sub-sectors in the manufacturing. These estimates of shares of labor income for non-residual and residual classes were then mapped into the 72 sectors. The remaining non-wage income in the net value added of each sector is taken as gross capital income.
- **Household incomes and savings** - Factor incomes earned in the agriculture sector are mapped to the rural household while those in the intermediate and capital sectors go to the urban household. Income earned in the consumer goods, construction, and service sectors are split 53.4% going to the rural household and the remaining 46.6% to the urban household as in Mitra-Tendulkar (1986). In addition, households receive transfer incomes from the government and abroad based on a fixed allocation scheme. 80% of the transfers go to the rural household and 20% to the urban household as in Mitra-Tendulkar (1986). The implied saving rate after household expenditures was 9% for the urban household and 3% for the rural household.
- The **distribution of the labor force** is from the 38th round of the National Sample Survey. About 38% of the population are in the labor force with 34% employed and about 4% unemployed. In the agriculture sectors, own-farm workers and regular-farm workers were grouped into non-residual class workers (115.2 million people) in the model; casual workers were classified as residual workers (53.4 million). In non-agriculture, regular non-farm workers grouped into non-residual class workers (37.9 million); casual workers in public works and non-agriculture, as well as the self-employed (in own non-farm), were catalogued into workers of the informal type (60.6 million).
- A single **wage rate** prevails in each labor market of the model. These wages are obtained by dividing total wage income of each labor class by the amount of labor in that class. In general, the wages in the residual classes are about 25% lower than those in the non-residual classes. Given wage rates and labor income, the distribution of employment by labor type and by sector is derived.
- The household demand system is a **Linear Expenditure System** (LES) for derived from a study, *Models of Complete Expenditure System for India*, by Radhakrishna and Murty (1980). The marginal budget shares in study were broadly adjusted for price changes of food and non-food items relative to the consumer price indices

for industrial and agriculture workers since the study was made. The marginal shares are reported in Table B3. In the aggregated model, these were further grouped into 6 sectors (see Table B4). Given the marginal budget shares, per capita household income, saving rate, and per capita consumption of goods, the committed quantities in the LES system were derived as residuals.

- Certain parameters such as export demand elasticities and elasticities of substitution between competitive imports and domestic goods were not calibrated but postulated to assume values in the light of country circumstances. In choosing these parameters, we took note of similar parameters employed in general equilibrium models of countries in the same region - Mitra and Tendulkar (1986) for India and Dahl and Mitra (1989) for Bangladesh; we also conducted numerous sensitive tests to gauge and understand their impact. Thus, the demand elasticities of exports ϵ_i were taken to be 1.25 for agriculture products and 2.50 for others; the substitution elasticities between competitive imports and domestic goods σ_i were set at 2.50; the elasticities of labor supply ϕ_i were 0.5; and, the price elasticities of investment k_i were 0.8.³¹

³¹ Estimates by World Bank staff.

Table B.1a : Mapping Scheme for Sectoral Aggregation
from 115 to 72 sectors

Sector	115-Sector Classification
1 Cereal Crops	001 to 006
2 Milk	018
3 Meat & Fish	019 to 022
4 Other Agriculture	007 to 018, 022
5 Coal & Lignite	023
6 Crude Petroleum	024
7 Iron Ore	025
8 Metallic Minerals	026 to 029
9 Non-Metallic Minerals	030 to 032
10 Sugar	033, 034
11 Edible Oil	035, 036
12 Tea and Coffee	037
13 Misc. Food	038
14 Beverages	039
15 Tobacco Products	040
16 Cotton Textiles	041, 042
17 Woolen Textiles	043
18 Silk Textiles	044
19 Art Syn Textiles	045
20 Jute, Hemp, & Mesta	046
21 Carpet Weaving	047
22 Ready Made Garments	048
23 Misc. Textiles	049
24 Wood Products	050, 051
25 Paper & Newsprint	052
26 Printing & Publishing	053
27 Leather Products	054, 055
28 Rubber Products	056
29 Plastic Products	057
30 Petroleum Products	058
31 Coal Tar Products	059
32 Inorganic Chemicals	060
33 Organic Chemicals	061
34 Fertilizers	062
35 Pesticides	063
36 Paints Varnishes	064
37 Drugs & Medicines	065
38 Soaps & Cosmetics	066
39 Synthetic Fibers	067
40 Other Chemicals	068

Table B.1b: Mapping Scheme for Sectoral Aggregation
from 115 to 72 sectors

Sector	115-Sector Classification
41 Structural Clay	069
42 Cement	070
43 Other Non-Metal Mins	071
44 Iron & Steel Alloys	072
45 Iron & Steel Foundries	073, 074
46 Non-Ferrous Metals	075
47 Hand Tools Hardware	076
48 Misc. Metal Products	077
49 Agricultural Implements	078
50 Industrial Machinery	079, 080
51 Machine Tools	081
52 Office Machinery	082
53 Other Non-Elec Machines	083
54 Elec. Indus. Machinery	084, 089
55 Elec. Cables & Wires	085
56 Batteries	086
57 Elec. Appliances	087
58 Comm. Equipment	088
59 Electronic Equipment	090
60 Ships & Boats	091
61 Rail Machinery	092
62 Motor Vehicles	093
63 Motor Cycles	094
64 Bicycles & Ot Transp	095, 096
65 Watches & Clocks	097
66 Misc Manufacturing	098
67 Construction	099
68 Utilities	100 to 102
69 Rail Transportation	103
70 Other Transportation	104
71 Trade	107
72 Other Services	105, 106, 108 to 115

Table B.2: Mapping Scheme for Sectoral Aggregation
from 72 to 6 sectors

Sector	72-Sector Classification
1 Agriculture	01 to 04
2 Consumer Goods	10 to 19, 21 to 23, 26, 27, 37, 38, 64, 65
3 Intermediate Goods	05 to 09, 20, 24, 25, 28 to 36, 39 to 48, 66
4 Capital Goods	49 to 63
5 Construction	67
6 Services	68 to 72

Table B.3: Marginal Budget Shares in the
LES Household Demand
72-Sector Model

	Urban	Rural
Cereals	0.0132	0.1998
Other Crops	0.0434	0.1122
Milk	0.0982	0.1324
Meat	0.0262	0.0230
Edible Oil	0.0134	0.0286
Other Food	0.1217	0.0819
Clothing	0.0967	0.1451
O. Consumer Goods	0.1113	0.0365
Fuel	0.0299	0.0265
Other Mftrs	0.0585	0.0257
Capital Goods	0.0625	0.0258
Services	0.3250	0.1625

**Table B.4: Marginal Budget Shares in the
LES Household Demand
6-Sector Model**

	Urban	Rural
Agriculture	0.1810	0.4674
Consumer Goods	0.3430	0.2921
Intermediate Goods	0.0715	0.0387
Capital Goods	0.0625	0.0258
Construction		
Services	0.3420	0.1760

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