



**Dipartimento di
Scienze Economiche**
Università di Cassino

ISSN: 2038-6087

Working Paper

5/2011

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A Cross-section Analysis**

July 2011

Dipartimento di Scienze Economiche

Università degli Studi di Cassino

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Tax Morale, Slippery-Slope Framework and Tax Compliance: A Cross-section Analysis

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Abstract

Following two important strands of tax compliance literature, this empirical paper develops a cross-section analysis in order to test both the role of tax morale on tax compliance decisions and the main predictions of the slippery slope framework. Using data from the World Value Surveys (WVS), we find empirical support for the slippery slope framework, since trust in and power of tax authorities are negatively and significantly related to a proxy for tax non-compliance behavior given by the size of the hidden economy. In particular, trust in tax authorities exerts a larger effect on shadow economy than the power of tax authorities. Instead, the relation between tax morale and our proxy for tax evasion is not statistically significant.

JEL Classification: A13, H26, K42, C31

Keywords: tax morale, tax compliance, tax evasion, slippery-slope framework,
cross-section analysis

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A previous version of this paper was presented at the 'II Workshop ME@Ravello: Personnel Economics and the Public Sector', Ravello, May 13-15, 2011. All the participants at the meeting are gratefully acknowledged. The authors wish to thank also an anonymous referee for his useful comments on a previous version of this paper. The usual disclaimer applies.

«Every tax, however, is, to the person who pays it, a badge, not of slavery, but of liberty» (Adam Smith)

1. Introduction

The concept of 'tax morale' and the 'slippery slope' framework were developed to address the puzzling findings in tax compliance decisions, the so-called *tax compliance puzzles*. Indeed, traditional economic models of income tax evasion *à la* Allingham and Sandmo (for a review see Sandmo, 2005), based above all on monitoring probability and expected penalty, predict far too little compliance and far too much tax evasion (Feld and Frey, 2002). Furthermore, the empirical support for the deterrent effect of audits and fines is weak and unstable (for a review see Kirchler *et al.*, 2008b).

The concept of tax morale – which is usually defined as “the intrinsic motivation to pay taxes, a moral obligation to pay taxes, a belief in contributing to society by paying taxes” (Torgler, 2007; Torgler and Schneider, 2007) – was introduced in tax compliance literature to explain both the high degree of tax compliance in many countries where the level of deterrence is too low (Torgler, 2007; Slemrod, 2007) and the huge differences in tax compliance between countries or regions despite the same tax and punishment policies, the so-called 'Palermo-Milano puzzle' (Rothstein, 2000). In theoretical models, tax morale is usually modeled as an 'internalized social norm' for tax compliance or against tax evasion which renders evasion costly (Elster, 1989; Falkinger, 1995; Kolm and Larsen, 2002; Traxler, 2010; Lisi and Pugno, 2011). However, the less people evade taxes, the more attractive it is to follow the social norm. Therefore, these models can account for the main shortcomings of the standard tax evasion model, i.e. Allingham and Sandmo's (1972) model, thus supporting the empirical evidence that differences in the proportion of tax evasion between regions and countries may be due to different moral costs. Empirical studies in fact show the existence of a strong negative correlation between the level of tax morale and the extent of tax evasion (Torgler, 2005; Alm and Torgler, 2006; Alm *et al.*, 2006; Barone and Mocetti, 2009). Furthermore, there is evidence of a bi-causal link between tax morale and tax evasion,¹ since tax morale affects compliance behavior, i.e. a higher (lower) tax morale reduces (increases) the level of tax evasion (Halla, 2010), but, at the same time, a lower (higher) level of tax evasion also implies *ceteris paribus*, a higher (lower) tax morale (Frey and Torgler, 2007; Halla, 2010).

¹ This 'virtuous or vicious circle' is captured by Lisi and Pugno's (2011) model in which multiple equilibria emerge. In short, economies with lower tax morale can end up in equilibrium where the irregular sector is larger, and economies with higher tax morale can end up in equilibrium where the irregular sector is smaller.

The ‘slippery slope’ framework (Kirchler, 2007; Kirchler *et al.*, 2008a) distinguishes two forms of tax compliance: voluntary and enforced compliance. Voluntary compliance depends on trust in tax authorities, whereas enforced compliance depends on the power of tax authorities to clamp down on tax evaders. Furthermore, the ‘slippery slope’ framework stresses the crucial interaction of power and trust (Kirchler *et al.*, 2008a; Muehlbacher and Kirchler, 2010). Hence, besides the well-studied instruments of deterrence, the interaction of power of and trust in tax authorities is crucial in tax compliance decisions (Kirchler, 2007; Kirchler *et al.*, 2008a; Muehlbacher and Kirchler, 2010). As a result, with the right mix of policy tools of deterrence and trust in tax authorities, it is possible to foster and stabilize the voluntary cooperation of honest taxpayers (Muehlbacher and Kirchler, 2010). From a theoretical point of view, attempts have recently been made to formalize the assumptions from the ‘slippery slope’ framework about the effects of trust in and power of tax authorities on tax compliance (see e.g. Prinz *et al.*, 2010; Lisi, 2011). As regards the empirical support of the ‘slippery slope’ framework, a laboratory experiment and an online experiment showed that trust and power positively influence tax payments (Wahl, Kastlunger and Kirchler, 2010).

Among this important literature, our paper is most related to that of Torgler (2003a, b) and Schneider & Fischer (2009). Torgler (2003a) shows the relevance of tax rules to understand tax morale. In particular, he finds that vertical trust (trust in tax authorities) have a significant positive effect on tax morale, whereas the same tax rules can have different compliance effects. Instead, Schneider & Fischer (2009) find strong evidence for a positive interplay between trust (in) and power (of) tax authorities for tax compliance. However, both of them use tax morale (the dependent variable) as a proxy for tax compliance. Albeit tax morale constitutes a widely accepted measure of intrinsic motivation to pay taxes (Schneider and Torgler, 2006), it underestimates actual tax compliance. For this reason, in this paper we use the size of shadow economy as a proxy for tax evasion, thus capturing the “overall” tax compliance. Furthermore, in this model, we try to integrate the two strands of tax compliance literature: the tax morale approach and the ‘slippery slope’ framework.

Using data from the World Value Surveys (*WVS – fifth wave*), as in Torgler (2003a,b) and Schneider & Fischer (2009), we find that tax morale and vertical trust (i.e. trust in tax authorities) are strongly related to each other. Furthermore, we show that cultural variables such as horizontal trust and religious affiliation are strongly and positively related to vertical trust but not to tax morale. When we include these cultural controls in a regression of tax morale

versus vertical trust, we find that only the latter is statistically significant. This suggests that vertical trust is a channel through which culture can affect tax morale.

Using a methodology suggested by Algan and Cahuc (2007), we constructed country level indicators of both tax morale and vertical trust for 50 countries. When these two indicators are regressed together with the indicator of law enforcement (our proxy of power of tax authorities) and other controls (pro-capita GDP, level of education, level of taxation) against a proxy for tax non-compliance behavior given by the size of the hidden economy, we find empirical support for the slippery slope framework, whereas the relation between tax morale and our proxy for tax evasion is not statistically significant. Vertical trust and law enforcement are negatively and significantly related to the level of hidden economy. Furthermore, we find that vertical trust exerts a larger effect on shadow economy than law enforcement. These results are robust to different specifications of the model.

The rest of the paper is organized as follows: Section 2 presents the theoretical framework and the empirical strategy used in this work; Section 3 shows the results of the analysis, while section 4 concludes.

2. Theoretical framework and empirical strategy

2.1 The model

New empirical findings in tax behaviour literature point out that tax compliance is not only a function of purely economic factors (such as taxation, monitoring and penalty), as suggested by the standard tax evasion model (i.e. Allingham and Sandmo's model), but also function of socio-psychological variables such as fairness and social norms or tax morale (Torgler, 2003a). Hence, taxpayers can comply because they fear the costs of non-compliance or because they feel an obligation to do so as a (good) member of a community. Expressed in mathematical terms, the general model of tax evasion (or tax compliance) is:

$$\text{Tax compliance} = f(\text{taxation}, \text{power of tax authorities}, \text{tax morale})$$

for reason of simplicity, with the concept of power of tax authorities we refer to the overall level of enforcement (penalty and monitoring).

In addition to this, the previous model needs to take into account the role (and the interaction) of power (of) and trust (in) tax authorities for "overall" tax compliance suggested by the 'slippery slope' framework.²

² According to Kirchler *et al.* (p. 212, 2008a): «By trust in authorities, we mean the general opinion of individuals and social groups that the tax authorities are benevolent and work beneficially for the common good».

Precisely, Schneider & Fischer (2009) try to formalize this contribution with the following model (in this specification, *tax morale* is used as a proxy of tax compliance):

$$\text{Tax morale} = f(\text{vertical trust}, \text{power of tax authorities}, \text{trust} * \text{power})$$

if $\partial(\text{Tax morale})/\partial(\text{trust} * \text{power}) > 0$ there is a positive interplay between trust (in) and power (of) tax authorities for tax compliance. Hence, the effects of both dimensions of tax authority on tax compliance re-enforce each other.

However, the 'slippery slope' framework distinguishes between two forms of tax compliance: voluntary and enforced. In accordance with the framework, increasing power of the authorities results in an increase of enforced tax compliance, whereas increasing trust is likely to result in enhanced voluntary compliance. Hence, in mathematical terms, the 'slippery slope' framework should be represented by a structural model:

$$\text{Voluntary compliance} = f(\text{vertical trust}, \text{power of tax authorities})$$

$$\text{Enforced compliance} = f(\text{vertical trust}, \text{power of tax authorities})$$

Furthermore, it predicts that trust increases and power decreases voluntary compliance, whereas power increases and trust decreases enforced compliance (Wahl, Kastlunger and Kirchler, 2010). Indeed, the authors call it a 'slippery slope' relation, alluding to its particular functional form.

Obviously, due to data availability, it is a difficult task to take into account the dynamic effects suggested by the slippery slope framework. However, albeit tax morale constitutes a widely accepted measure of intrinsic motivation to pay taxes (Schneider and Torgler, 2006), it underestimates actual tax compliance (since nothing is said about enforced compliance).³ For this reason, we use the size of shadow economy as a proxy for tax evasion, thus capturing the "overall" tax compliance. In particular, we estimate the following general model:

$$\text{Overall tax compliance} = f(\text{taxation}, \text{tax morale}, \text{vertical trust}, \text{power of tax authorities})$$

Our empirical strategy allows us to construct an indicator of tax morale which is independent of the possible effect of vertical trust on the same tax morale. Therefore, this specification allows us to test if vertical trust works only through its relation with tax morale or if it has also an additional separated effect on tax evasion.

2.2 Main variables

³ Indeed, as acknowledged by Schneider and Fisher themselves (p. 11, 2009) « Using information on the attitude tax morale in place of a direct measure of tax evasion may well overestimate true tax honesty, so that any effects we detect in an empirical tax morale context are probably smaller for actual tax compliance ».

Following Halla (2010) our approximated measure of **tax evasion** (i.e. tax non-compliance behavior) is given by the size of the shadow economy (measured as percentage of official GDP). The source of this last indicator is Schneider *et al.* (2010). According to Schneider *et al.* (2010, p. 5), « [...] *the shadow economy includes all market-based legal production of goods and services that are deliberately concealed from public authorities for any of the following reasons: (1) to avoid payment of income, value added or other taxes; (2) to avoid payment of social security contributions; (3) to avoid having to meet certain legal labor market standards, such as minimum wages, maximum working hours, safety standards, etc., and (4) to avoid complying with certain administrative procedures, such as completing statistical questionnaires or other administrative forms* ».

In order to measure tax morale and vertical trust we used the responses to 'WVS – fifth wave' questions.⁴ In particular our measure of **tax morale** is based on the answer to the following question: *Please tell me for each of the following statements whether you think it can always be justified, never be justified, or something in between: cheating on taxes if you have a chance. Respondents are asked to evaluate this statement on an ordered scale from "never justifiable" (1) to "always justifiable" (10).* Note that an increase in this scale implies a decrease in tax morale.

Our measure of **vertical trust** is approximated by the confidence in government and is based on the answer to the following question: *I am going to name a number of organizations. For each one, could you tell me how much confidence you have in them: Government. Is it a great deal of confidence (1), quite a lot of confidence (2), not very much confidence (3) or none at all (4) ?* . Also in this case an increase in this scale leads to a decrease in the level of trust in tax authorities.

As regards our proxy of power of tax authorities, i.e. **law enforcement**, we used an indicator proposed by Kaufmann *et al.* (2010), which measures the perceived quality of contract enforcement, protection of property rights, police and the courts, as well as the likelihood of crime and violence. This indicator assumes values between -2.5 and 2.5, where an increase in the indicator means a better enforcement.

⁴ WVS was conducted in 2004-2008. In particular the countries and the year in which the survey was carried out are: Andorra (2005), Argentina (2006), Australia (2005), Burkina Faso (2007), Bulgaria (2006), Brazil (2006), Canada (2006), Switzerland (2007), Chile (2005), China (2007), Colombia (2005), Cyprus (2006), Germany (2006), Egypt (2008), Spain (2007), Ethiopia (2007), Finland (2005) France (2006), United Kingdom (2006), Georgia (2008), Ghana (2007), Guatemala (2005), Honk Kong (2005), Indonesia (2006), India (2006), Iran (2007), Iraq (2006), Italy (2005), Jordan (2007), Japan (2005), South Korea (2005), Morocco (2007), Moldova, Rep. of (2006), Mexico (2005), Mali (2007), Malaysia (2006), Netherlands (2006), Norway (2008), New Zealand (2004), Peru (2008), Poland (2005), Romania (2005), Rwanda (2007), Serbia (2006), Slovenia (2005), Sweden (2006), Thailand (2007), Trinidad and Tobago (2007), Taiwan (2006), Ukraine (2006), Uruguay (2006), USA (2006), Vietnam (2006), South Africa (2007), Zambia (2007).

In table 1 we report data on the main variables of the model, while in figures 1-2-3 we plotted our measure of tax non-compliance behavior against the indicator of tax morale, vertical trust and law enforcement, respectively.⁵ In all cases, the correlations are strong, statistically significant and of expected sign.⁶

===== Table 1 and Figures 1-2-3 about here (now at the end) =====

2.3 Empirical strategy

One way to analyze the relation between tax evasion, tax morale and vertical trust is to regress our measure of tax evasion against two aggregate indicators of tax morale and vertical trust given for each country by the simple average of the values obtained from the answers to the two associated WVS questions. However, this simple approach has an important limitation. In particular, cross-countries difference between this type of indicators may not reflect the role of specific national features but only the composition of the population (for instance the level of education or the age structure of the population). We could correct for this by introducing such composition variables directly into the regression for aggregate outcomes, but this would consume too many degrees of freedom.

To avoid this problem we follow an empirical strategy proposed by Algan and Cahuc (2007). In particular, in order to estimate an indicator of a country's tax morale, we run an ordered probit regression for the associated question on a set of controls which allows to account for population composition effects and other possible confounding factors in the construction of the indicator. These controls are the level of education, the marital status, the number of children, the family income, the employment status, the perceived health status of the respondent, a measure of risk aversion and the respondent's religious affiliation. It follows that the fixed effect obtained for each country, i.e. the "country dummy variable", is interpreted as the indicator of the country's tax morale. In tax morale literature it is often argued that a determinant of tax morale is the vertical trust (see for instance Torgler, 2003a; Torgler 2003b; Frey and Torgler, 2007). For this reason we also include vertical trust as a control. Furthermore, in order to distinguish between vertical trust and horizontal trust (i.e. trust among people), we also included an indicator of horizontal trust obtained through the following question: *Generally speaking, would you say that most people can be trusted (1) or that you*

⁵ In figures 1-2-3, all four indicators have been normalized to be in the interval [0, 1]. In particular, the indicators of tax morale and vertical trust have been normalized by dividing them by their respective sample maximum. The normalized indicator of rule of law has been obtained by adding the sample minimum to all of the observations and dividing by the sample maximum of this transformed indicator.

⁶ Recall that the ordering of our variable that measures tax morale implies that an increase in this indicator leads to a decrease in tax morale.

need to be very careful in dealing with people (2) ? , and then we created a dummy variable equal to one if the answer is 1 – i.e. most people can be trusted – and 0 otherwise. However, legal institutions may also affect both tax morale and the level of vertical trust. As observed by Alesina and La Ferrara (2002, p. 210): « [...] *in a community where criminal behavior is effectively persecuted, individuals will trust more because they will feel more protected against extreme non cooperative behavior* ». For this reason, we also include our proxy of law enforcement among the controls. Furthermore we believe that the inclusion of this indicator will yield an indicator of tax morale which is net of the possible reverse effect of the widespread of illegal activity on tax morale.

A similar methodology is applied in order to obtain an aggregate indicator for the trust in tax authorities (specifically, the confidence in government). Even in this case we include the control for horizontal trust and the indicator of rule of law.

In table 2 we report the fixed effects associated with tax morale and vertical trust for each county.

===== *Table 2 about here (now at the end)* =====

Finally, the indicators of tax morale and trust in tax authorities obtained with the methodology described above are used as regressors in an OLS estimate – together with other control variables such as pro-capita GDP, level of education, level of taxation – where the dependent variable is the shadow economy measured as percentage of official GDP.

3. Results of the analysis

3.1 Determinants of Tax Morale and Vertical trust

Table 3 reports the results about the determinants of tax morale and vertical trust (see the Appendix for details about the control variables).

===== *Appendix and Table 3 about here (now at the end)* =====

Both age and being female imply a higher tax morale and vertical trust (however for the latter the second result is not statistically significant).⁷ As regards tax morale, these results are in line with previous findings by other authors (see for instance Halla, 2010); while, as regards vertical trust, Guiso *et al.* (2003) find the same positive relation between the process of ageing and confidence in government, but a positive effect determined by being male. We recall that our dependent variables – tax morale and vertical trust – are ordered in such a way that a

⁷ In this section to simplify the exposition, we refer to the impacts of *a* variable on tax morale (or on vertical trust), but these should be interpreted as correlations.

coefficient's positive sign is to be interpreted as a negative effect on the dependent variable. The reverse is true if the sign is negative.

The relation between tax morale and vertical trust goes in the expected direction. In particular, a decrease in the level of vertical trust leads to a decrease in the level of tax morale and this relation is statistically very significant. Note that once we control for vertical trust, horizontal trust and belonging to a religious denomination are not statistically significant determinants of tax morale. At the same time, horizontal trust and belonging to a religious denomination (this is true for all of the denominations considered) have a positive effect on vertical trust. Also in this case, the positive relation between religiosity and vertical trust are in line with Guiso *et al.* (2003)'s findings. This suggests that vertical trust is a channel through which national culture can affect tax morale.

Risk aversion is positively correlated with tax morale and this result is strongly statistically significant, whereas the relation between risk aversion and vertical trust is not.

A higher income makes tax evasion more justifiable,⁸ but at the same leads to higher vertical trust. However in this latter case the evidence is weak.

The direction of the relation between education and tax morale is theoretically ambiguous. As observed by Torgler (2003b), better educated taxpayers are aware of the benefits and services provided to them by the state, but for this reason they might be more critical on how the state uses tax revenues. In particular, we find that education exerts a positive effect on tax morale but a negative effect on vertical trust. Hence, these results confirm the idea that education positively influences the awareness of the benefit of tax compliance but at the same time makes people more critical about the actions of the state (as observed by Guiso *et al.*, 2003). It is worthwhile noting that Guiso *et al.* (2003) find that even if more educated people have less confidence in the government, they tend to trust other people more. Since horizontal and vertical trust are strongly and positively correlated, these findings suggest that there is a role for education as an instrument to foster vertical trust through the positive effect on horizontal trust.

Finally, better law enforcement leads to both an increase in tax morale and in vertical trust.⁹

3.2 Determinants of Tax Evasion

⁸ In fact, high-income households have more opportunities to evade taxes compared to low-income households (Halla and Schneider, 2008).

⁹ In fact, a strong rule of law were shown to increase tax morale (Torgler, Schaffner and Macintyre, 2007).

Table 4 shows the results of OLS regression (with or without controls) in which the dependent variable is the size of the shadow economy (measured as percentage of official GDP) and the main independent variables are tax morale, vertical trust and rule of law (see table 5 for a description of all the independent variables).

===== Tables 4 and 5 about here (now at the end) =====

To facilitate the interpretation of the reported coefficient, we normalized the indicators obtained from the two ordered probit reported in table 3 to be in the interval [0, 100]. We did this in two steps. We first obtained an indicator defined in the interval [0, 1], applying the same methodology applied to the rule of law indicator. Afterwards, these two normalized indicators were multiplied by 100. Note that the higher the value assumed by one of these indicators, the lower the tax morale/confidence.

In all cases, vertical trust and rule of law are statistically significant and the relation goes in the expected direction. A decrease in vertical trust leads to an increase in shadow economy, while the opposite is true for an increase in law enforcement. However, the relation between tax morale and our proxy for tax evasion is not statistically significant. Furthermore, we find that vertical trust exerts a larger impact than rule of law ¹⁰ : in particular, a unit increase in vertical trust indicator (hence an increase in the level of distrust) leads to an increase of 0.27% in the size of the hidden economy, while a unit increase in the rule of law indicator (hence a better law enforcement) leads to a decrease in the size of the hidden economy of 0.20%. Among the other control variables, only GDP per capita is significant.

Table 4 also shows the IV estimate (see column c) in which we instrumented vertical trust using a variable obtained from the following WVS question: *Do you think most people would try to take advantage of you if they got a chance, or would they try to be fair?* Respondents are asked to evaluate this statement on an ordered scale from “*people would try to take advantage of you*” (1) to “*people would try to be fair*” (10). Following Kawachi et al. (1997), we interpret this variable as a dimension (the perceived lack of fairness in a society) of horizontal trust. We named this variable **advantage**. We believe that the existence of a relation between vertical trust (instrumented variable) and our instrument is unquestionable. The main issue is whether the belief regarding the opportunistic behavior of others can have a direct effect on tax evasion or whether its effect is only due to its relation with the instrumented variable. In the former case, our instrument is not valid. In general the less likely people are to pay taxes, the stronger the individual incentives to evade. However the chances to adopt opportunistic behavior are

¹⁰ In fact, voluntary tax compliance plays a much more decisive role for tax honesty compared to that of enforced tax compliance (Alm, McClelland and Schulze, 1992; Feld and Frey, 2002).

determined by institutional settings and in particular by the quality of the legal institutions. Since we are controlling for the quality of legal institutions (through the indicator of rule of law) we believe that the residual possible effect on tax evasion of the belief about other people's opportunistic behavior will be uniquely determined by the trust in the ability of the institutions to prevent and repress these behaviors.

We report the Durbin-Wu-Hausman test for endogeneity. The null hypothesis is that there are no endogenous variables or that endogeneity does not affect the OLS estimator. The null hypothesis cannot be rejected. However, note that this test is not valid if the instrument is not valid and in a just-identified model we are not able to perform a test for the validity of the instrument.

As regards the relevance of our instrument, the Anderson canonical correlation likelihood-ratio test shows that the model is well identified and the instrument is relevant. Furthermore, it also seems that weak identification cannot be claimed (see the Stock-Yogo test).

3.3 Robustness

In this section we check the robustness of our findings introducing both alternative measures of vertical trust (trust in tax authorities) and a variable that captures another dimension of morality (i.e. how much people justify corruption).

The alternative measures of vertical trust are based on the following WVS questions: *I am going to name a number of organizations. For each one, could you tell me how much confidence you have in them: Police: Is it a great deal of confidence (1), quite a lot of confidence (2), not very much confidence (3) or none at all (4) ? Justice system: Is it a great deal of confidence (1), quite a lot of confidence (2), not very much confidence (3) or none at all (4) ? Parliament: Is it a great deal of confidence (1), quite a lot of confidence (2), not very much confidence (3) or none at all (4) ?* We named these alternative measures of vertical trust **police**, **justice** and **parliament**, respectively.

The indicator concerning the acceptability of corruption is based on the following question: *Please tell me for each of the following statements whether you think it can always be justified, never be justified, or something in between: someone accepting a bribe.* Respondents are asked to evaluate this statement on an ordered scale from "never justifiable" (1) to "always justifiable" (10). We named this variable **bribe**.

Country level indicators for bribe, police, justice and parliament are obtained with the same methodology applied to tax morale and confidence and discussed in section 2.2. Table 6 shows the results of the ordered probit regression where the dependent variables are bribe, police, justice and parliament, respectively, and the set of regressors is the same as in table 3.

===== Table 6 about here (now at the end) =====

As regards the alternative measures of vertical trust (trust in tax authorities), the results are very similar to those obtained for the confidence in government; while, as regards the acceptability of corruption it is worthwhile to note that it is not correlated with horizontal and vertical trust. An increase in education is associated with an increase in the level of morality. Risk aversion is negatively correlated with the degree of acceptability of corruption. Also, in this case, better law enforcement leads to a higher morality.

Furthermore, we also extracted the first principal component of *police, justice, parliament* and *confidence in government* in order to obtain a variable that synthesizes the four measures of confidence in institutions. We named this variable **institution**. Table 7 reports the results of a regression of hidden economy against bribe, rule, tax morale, confidence (column a), police (column b), parliament (column c), justice (column d), institutions (column e), plus controls for GDP per capita, level of education and tax burden. All the indicators have been normalized to be in the interval [0, 100] where 100 indicates the lowest level of confidence/public morality (see table 8 for a description of these new variables).¹¹

===== Table 7 about here (now at the end) =====

In all cases, vertical trust (trust in tax authorities) is statistically significant and the relation goes in the expected direction. Furthermore, the indicator regarding acceptability of corruption is statistically significant and its relation goes in the expected direction, i.e. an increase in the acceptability of corruption leads to an increase in the size of the hidden economy. Finally, the acceptability of corruption, taken together with each indicator of vertical trust (trust in tax authorities), always exerts a larger effect than law enforcement.¹²

4. Conclusions

Following two important strands of tax compliance literature, this empirical paper develops a cross-section analysis in order to test both the role of tax morale on tax compliance decisions and the main predictions of the slippery slope framework.

Using data from the World Value Surveys (*WVS – fifth wave*), we show that cultural variables such as horizontal trust and religious affiliation are strongly and positively related to vertical trust but not to tax morale. When we include these cultural controls in a regression of tax morale versus vertical trust, only the latter is statistically significant. This suggests that

¹¹ The indicators have been normalized using the same methodology applied to the law enforcement indicator.

¹² Note also that in column b the indicator of law enforcement (rule2) is not significant. Probably, the confidence in police and rule2 capture similar aspect of law enforcement.

vertical trust is a channel through which national culture can affect tax morale. We also find that an increase in the acceptability of corruption leads to an increase in the size of the hidden economy.

Furthermore, we find empirical support for the slippery slope framework, since both trust in tax authorities and law enforcement (namely, our proxy of power of tax authorities) are negatively and significantly related to the level of hidden economy. In particular, we find that trust in tax authorities exerts a larger effect on shadow economy than law enforcement. These results are robust to different specifications of the model.

A very important policy implication is that Governments should avoid establishing a *cops and robbers* climate with tax-payers. Instead, tax authorities should try to gain the citizens' trust. As suggested by Wahl, Kastlunger and Kirchler (2010), punishing unintentional filling errors with severe sanctions is a less effective strategy than offering services to correct fill out tax forms. At the same time, being too soft with habitual tax dodgers (e.g. frequently granting tax amnesties) may generate distrust in honest taxpayers and hence lower voluntary compliance.

APPENDIX

Definition of control variables

Religion: we created a dummy variable termed 'atheist' if an individual did not belong to a religious denomination and a dummy for each of the other "dominant" religions: Roman Catholic, Orthodox, Protestant, Muslim, Jewish, Buddhist, Hindu, no denominational religion (if an individual declares to being a religious person but to belong to a religion with no denomination), and other religion (which includes all religions differing from those listed).¹³ The relative questions in WVS are the following: a) *Do you belong to a religious denomination? In case you do, answer which one;* b) *Independently of whether you attend religious services or not, would you say you are (read out and code one answer): (1) A religious person (2) Not a religious person (3) A convinced atheist.* We split those declaring to not belonging to a religious denomination into two categories: atheist and belonging to a non denominational religion. In particular we define as atheist a person who has declared to being both a convinced atheist and to not belong to a religious denomination, while a person who has declared to being a religious person but to not belong to a religious denomination enters into the category *no denominational religion*. Our reference category is atheist.

Education: We created dummy variables for each of the possible levels reported on the following WVS question: *What is the highest educational level that you have attained? [NOTE: if respondent indicates to be a student, code highest level s/he expects to complete]: (1) No formal education. (2) Incomplete primary school, (3) Complete primary school, (4) Incomplete secondary school: technical/vocational type, (5) Complete secondary school: technical/vocational type, (6) Incomplete secondary: university-preparatory type, (7) Complete secondary: university-preparatory type, (8) Some university-level education, without degree, (9) University-level education.* The reference category is *no formal education*. The associated dummy variables are named respectively: *noeduc, incprimary, primary, inctechnical, technical incsecondary, secondary, someuniv, university*. The reference category is *noeduc*.

Age : respondent's age in our analysis. **Female:** a dummy variable equal to one if the respondent's sex was female.

¹³ By the term 'dominant religions' we intend religions with the highest numbers of followers.

Income: we built ten indicators of its level on the basis of the answers to the following question: *Here is a scale of incomes. We would like to know in what group your household is, counting all wages, salaries, pensions, and other income that comes in. Just give the letter of the group your household falls into, before taxes and other deductions (income categories are coded by decile for each society, 1=lowest decile, 10=highest decile).* These indicators are named respectively *firststep, secondstep, thirdstep, fourthstep, fivethstep, sixthstep, seventhstep, eighthstep, ninethstep, tenthstep*. The reference category is *firststep*.

Risk aversion: This variable is obtained through the answers to the following question: *Now I will briefly describe some people: Adventure and taking risks are important to this person; to have an exciting life. Would you please indicate whether that person is very much like you, like you, somewhat like you, not like you, or not at all like you ?.* We created a variable that goes from 1 if the individual declares “very much like you” to 6 if the individual declares “not at all like you”. Hence an increase in this variable indicates more risk aversion. To our knowledge we are the first to include a control for risk aversion among the determinants of tax morale.

Rule of law: the normalized version of the indicator of law enforcement (named *rule*) proposed by Kaufmann *et al.* (2010).

Table 1. Descriptive statistics

Country\variable	Hidden ^a	Vertical trust ^b	Tax Morale ^c	Rule of Law ^d
ARG	25.300	0.217	1.702	-0.566
AUS	14.000	0.137	2.032	1.672
BFA	40.500	0.170	2.523	-0.412
BGR	35.300	0.257	2.398	-0.126
BRA	39.000	0.215	3.646	-0.415
CAN	15.700	0.129	1.813	1.753
CHE	8.500	0.039	2.082	1.816
CHL	19.300	0.172	1.955	1.249
CHN	12.700	0.010	1.953	-0.450
COL	37.300	0.198	1.563	-0.730
CYP	28.000	0.168	1.948	1.030
DEU	16.000	0.243	2.139	1.688
EGY	34.900	.	1.723	-0.052
ESP	22.500	0.132	2.063	1.083
ETH	38.600	0.231	1.461	-0.571
FIN	17.700	0.043	2.142	1.888
FRA	15.000	0.310	2.824	1.411
GBR	12.500	0.202	2.291	1.703
GEO	65.800	0.215	1.685	-0.232
GHA	40.700	0.062	1.000	0.040
GTM	50.500	0.222	2.508	-1.119
HON	16.000	0.035	1.948	1.558
IDN	18.900	0.061	1.573	-0.707
IND	22.200	0.117	3.029	0.192
IRN	18.300	0.056	2.028	-0.894
ITA	27.000	0.201	2.176	0.490
JOR	18.500	0.042	1.758	0.520
JPN	11.000	0.176	1.456	1.243
KOR	26.800	0.084	1.664	0.963
MAR	34.900	0.124	1.779	-0.139
MDA	44.500	0.264	3.550	-0.537
MEX	30.000	0.200	2.625	-0.400
MLI	40.700	0.078	3.319	-0.358
MYS	30.900	0.033	3.533	0.564
NLD	13.200	0.209	2.263	1.733
NOR	18.700	0.055	2.282	1.942
NZL	12.400	0.104	2.155	1.811
PER	58.000	0.359	.	-0.756
POL	27.200	0.250	2.455	0.470
ROM	32.600	0.272	2.343	-0.115
RUS	43.800	0.176	3.045	-0.933
RWA	40.100	.	2.248	-0.588
SVN	26.200	0.183	2.370	0.872
SWE	18.800	0.108	2.294	1.817
THA	50.600	0.079	2.756	-0.019
TTO	33.400	0.212	2.214	-0.268
TUR	31.300	0.152	1.339	0.031
TWN	25.000	0.216	1.900	0.781
UKR	49.700	0.226	3.279	-0.812
URY	50.600	0.164	1.982	0.484
USA	8.600	0.117	1.955	1.573
VNM	15.100	.	1.659	-0.402
ZAF	27.300	0.085	2.522	0.149
ZMB	47.100	0.178	3.664	-0.536

^a size of the hidden economy as percentage of official GDP. Average 1999-2007. Source: Schneider *et al.* ('10)

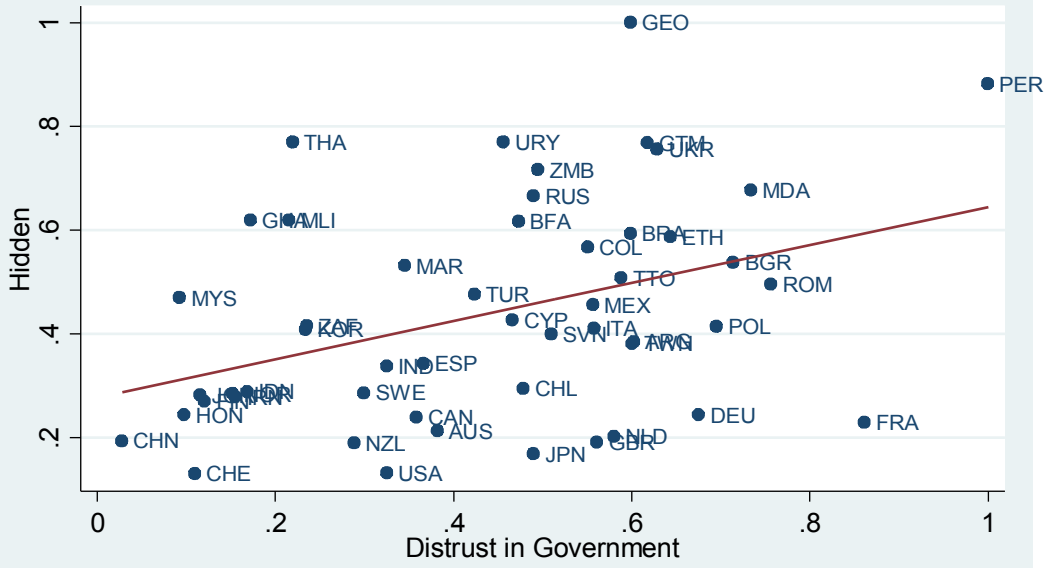
^b percentage of people declaring "not at all" confidence in government. Source: WVS (fifth wave)

^c country mean. A higher value indicates lower tax morale. Source: WVS(fifth wave)

^d indicator of rule of law. A higher value indicates higher rule of law. Source: Kaufmann *et al.* ('10)

Figure 1

Hidden vs. Distrust in Government



The two indicators have been normalized dividing them by their maximum
(corr.=0.39;sig.=0.0048)

Table 2. Country fixed effects

Tax Morale		Vertical trust					
ARG	-1.032***(0.063)	SWE	-0.103***(0.020)	ARG	-0.104***(0.033)	SVN	0.282***(0.019)
AND	-0.273***(0.029)	THA	-0.023 (0.068)	AND	0.147***(0.023)	SWE	0.158***(0.031)
AUS	-0.256***(0.012)	TTO	-0.499***(0.048)	AUS	0.166***(0.011)	THA	-0.173***(0.056)
BFA	-0.380***(0.077)	TUR	-0.974***(0.010)	BFA	-0.250***(0.042)	TTO	0.026(0.023)
BGR	-0.217***(0.020)	TWN	-0.348***(0.033)	BGR	0.033***(0.011)	TUR	-0.596***(0.046)
BRA	0.184***(0.051)	URY	-0.503***(0.033)	BRA	-0.268***(0.038)	TWN	0.135***(0.023)
CAN	-0.362***(0.016)	USA	-0.277***(0.018)	CAN	0.217***(0.018)	URY	-0.517***(0.038)
CHE	-0.131***(0.015)	VNM	-0.823***(0.052)	CHE	-0.264***(0.014)	USA	0.140***(0.017)
CHL	-0.444***(0.026)	ZAF	-0.244***(0.042)	CHL	-0.024 (0.031)	VNM	-2.566***(0.058)
CHN	-0.443***(0.050)	FRA	0.104***(0.025)	CHN	-1.540***(0.051)	ZAF	-0.946***(0.046)
CYP	-0.285***(0.042)	GBR	-0.168***(0.018)	CYP	-0.210***(0.019)	FRA	0.480***(0.032)
DEU	-0.132***(0.025)	NLD	-0.198***(0.019)	DEU	0.526***(0.030)	GBR	0.295***(0.015)
ESP	-0.376***(0.033)	RUS	-0.132***(0.016)	ESP	0.016 (0.032)	NLD	0.461***(0.029)
ETH	-1.089***(0.031)	IRN	-0.697***(0.061)	ETH	0.012 (0.022)	RUS	-0.390***(0.009)
FIN	-0.106***(0.019)	ZMB	0.107* (0.056)	FIN	-0.264***(0.037)	IRN	-0.770***(0.040)
GHA	-7.992***(0.144)			GHA	-0.960***(0.041)	ZMB	-0.417***(0.032)
GEO	-0.771***(0.038)			GEO	-0.0241 (0.016)		
IDN	-1.052***(0.104)			IDN	-0.514***(0.041)		
IND	-0.125***(0.043)			IND	-0.573***(0.044)		
JOR	-0.718***(0.098)			JOR	-1.415***(0.052)		
JPN	-0.840***(0.032)			JPN	0.242***(0.025)		
KOR	-0.705***(0.032)			KOR	-0.0868***(0.021)		
MAR	-0.822***(0.103)			MAR	-0.373***(0.050)		
MDA	0.137***(0.027)			MDA	-0.013 (0.017)		
MEX	-0.338***(0.054)			MEX	-0.263***(0.029)		
MLI	-0.057 (0.104)			MLI	-0.869***(0.050)		
MYS	0.369***(0.067)			MYS	-0.938***(0.030)		
POL	-0.239***(0.038)			PER	0.328***(0.027)		
ROM	-0.412***(0.031)			POL	0.438***(0.026)		
SRB	0.481***(0.025)			ROM	0.256***(0.019)		
SVN	-0.197***(0.026)			SRB	0.096***(0.012)		

Cluster Robust Standard errors in parentheses.

* p<0.10, ** p<0.05, *** p<0.01

Table 3. Determinant of Tax Morale and Confidence

	(a) Tax Morale	(b) Vertical trust
age	-0.005*** (0.000)	-0.002** (0.000)
female	-0.083*** (0.020)	-0.021 (0.014)
horiztrust	0.027 (0.023)	-0.222*** (0.020)
verticaltrust	0.073*** (0.013)	.
nodenomrel	0.029 (0.063)	-0.078* (0.047)
otherrel	-0.003 (0.042)	-0.099*** (0.038)
catholic	-0.003 (0.055)	-0.193*** (0.039)
muslim	-0.103 (0.095)	-0.311*** (0.064)
protestant	-0.070 (0.052)	-0.157*** (0.051)
orthodox	0.020 (0.086)	-0.159*** (0.044)
buddhist	0.031 (0.058)	-0.134** (0.067)
riskaversion	-0.069*** (0.008)	0.010 (0.007)
incprimary	-0.079** (0.038)	0.000 (0.043)
primary	-0.051 (0.036)	0.037 (0.043)
technical	-0.118*** (0.036)	0.129*** (0.050)
inctechnical	-0.071* (0.039)	0.118*** (0.045)
incsecondary	-0.114*** (0.037)	0.086* (0.048)
secondary	-0.142*** (0.038)	0.132** (0.053)
someuniv	-0.094** (0.041)	0.131** (0.055)
university	-0.184*** (0.038)	0.161** (0.065)
secondstep	0.003 (0.036)	-0.002 (0.032)
thirdstep	-0.008 (0.031)	0.011 (0.027)
fourthstep	0.065** (0.029)	0.016 (0.025)
fifthstep	0.039 (0.030)	-0.019 (0.019)
sixthstep	0.085** (0.038)	-0.037 (0.028)
seventhstep	0.096*** (0.033)	-0.031 (0.034)
eighthstep	0.101*** (0.038)	0.008 (0.039)
ninthstep	0.153*** (0.051)	-0.080** (0.039)
tenthstep	0.122* (0.066)	-0.023 (0.055)
rule	-0.413*** (0.079)	-0.651*** (0.040)
N	61314	63981
pseudo R-square	0.049	0.096

Controlling for marital status, employment status, health status and number of children.

Marital status controls has been inserted by creating an indicator for each of the following statuses: single, cohabiting, married, separated, divorced and widowed. We also included indicators for each employment status on the basis of the question: "Are you employed now or not? If yes: About how many hours a week? If more than one job: only for the main job" (1 = full time; 2 = part time; 3 = self employed; 4 = retired; 5 = housewife; 6 = student; 7 = unemployed; 8 = other). We created an indicator equal to one for each state of health. These variables were respectively named, *phealth*, *fhealth*, *ghealth*, *vghealth*.

Country fixed effect for column (a) and (b) are respectively reported in Table 2 Cluster Robust Standard errors in parentheses

* p<0.10, ** p<0.05, *** p<0.01

Table 4. Tax Evasion against Tax Morale, Vertical trust, Law enforcement

	(a) OLS	(b) OLS	(c) IV
rule2	-0.377***(0.063)	-0.205**(0.100)	-0.199**(0.093)
verticaltrust	0.206***(0.076)	0.273***(0.084)	0.312**(0.134)
taxmorale	-0.083(0.107)	0.031(0.111)	0.025(0.103)
lgdp		-6.075*(3.220)	-6.304**(3.005)
education		0.299(1.081)	0.173(1.048)
tottax		-0.073(0.090)	-0.073(0.082)
_cons	42.43***(10.130)	73.22***(16.970)	73.68***(15.510)
N	46	40	40
adjusted R-square	0.447	0.493	0.490
Tests of endogeneity of: confidence H0:Regressor is exogenous Durbin-Wu-Hausman chi-sq test:			0.12510 Chi-sq(1) P-value = 0.724
Underidentification test (Anderson canon. corr. LM statistic): Chi-sq(1) P-val:			13.182 0.000
Weak identification test (Cragg-Donald Wald F statistic): Stock-Yogo weak ID test critical values:			16.222
		10% maximal IV size	16.38
		15% maximal IV size	8.96
		20% maximal IV size	6.66
		25% maximal IV size	5.53

Standard errors in parentheses.

* p<0.10, ** p<0.05, *** p<0.01

Table 5. Variables: definitions and sources

<i>Rule2</i>	<i>Indicator of law enforcement. It ranges from 0 to 100, where 0 indicates the lowest level of law enforcement, while 100 the highest level. Source: Kaufmann et al (2010)</i>
<i>Vertical trust</i>	<i>Indicator of confidence in tax authorities (approximated with confidence in government). It ranges from 0 to 100, where 0 indicates the highest level of confidence, while 100 the lowest. Source: Our elaborations on WVS data</i>
<i>taxmorale</i>	<i>Indicator of tax morale. It ranges from 0 to 100, where 0 indicates the highest level of tax morale, while 100 the lowest. Source: Our elaborations on WVS data</i>
<i>lgdp</i>	<i>Log of GDP pro capita at constant price and in PPP (base year 2003). For each country we take the year correspondent to WVS year. Our elaboration on IMF data: W. E.O. Database http://www.imf.org/external/pubs/ft/weo/2010/02/weodata/index.aspx</i>
<i>education</i>	<i>Average year of schooling. Year: 2005. Source: Barro and Lee (2010)</i>
<i>tottax</i>	<i>Total tax rate is the total amount of taxes payable by businesses (except for labor taxes) after accounting for deductions and exemptions as a percentage of profit. For each country we take the year correspondent to WVS year. Source World Bank, Doing Business project (http://www.doingbusiness.org/).</i>

Table 6: Determinants of Bribe, confidence in police, parliament and justice system

	(a) bribe	(b) police	(c) parliament	(d) justice
age	-0.006***(0.001)	-0.002**(0.001)	-0.001*(0.001)	0.001(0.001)
female	-0.055***(0.014)	-0.043***(0.013)	0.014(0.015)	-0.036***(0.012)
horiztrust	0.007(0.024)	-0.189***(0.020)	-0.196***(0.024)	-0.212***(0.023)
verticaltrust	0.020(0.013)	.	.	.
nodenomrel	0.049(0.044)	-0.145***(0.041)	-0.067(0.055)	-0.101**(0.040)
otherrel	0.074**(0.031)	-0.153***(0.026)	-0.055(0.042)	-0.098***(0.028)
catholic	0.062(0.045)	-0.240***(0.031)	-0.175***(0.044)	-0.175***(0.029)
muslim	0.033(0.099)	-0.299***(0.064)	-0.248***(0.066)	-0.271***(0.070)
protestant	-0.002(0.047)	-0.233***(0.039)	-0.134***(0.050)	-0.157***(0.034)
orthodox	0.043(0.077)	-0.132**(0.059)	-0.141***(0.051)	-0.112**(0.053)
buddhist	0.111*(0.057)	-0.173***(0.052)	-0.082(0.076)	-0.070(0.068)
riskaversion	-0.081***(0.009)	0.001(0.007)	0.023***(0.007)	0.006(0.008)
incprimary	-0.038(0.042)	0.073*(0.041)	0.005(0.045)	0.015(0.044)
primary	-0.061(0.042)	0.120***(0.040)	0.033(0.044)	0.106**(0.046)
technical	-0.143***(0.047)	0.208***(0.045)	0.010**(0.047)	0.171***(0.053)
inctechnical	-0.066(0.040)	0.193***(0.038)	0.090**(0.039)	0.170***(0.045)
incsecondary	-0.164***(0.054)	0.147***(0.044)	0.044(0.065)	0.132**(0.051)
secondary	-0.212***(0.055)	0.228***(0.044)	0.081*(0.047)	0.177***(0.052)
someuniv	-0.186***(0.058)	0.257***(0.052)	0.073(0.057)	0.166***(0.055)
university	-0.290***(0.055)	0.284***(0.053)	0.094(0.066)	0.197***(0.067)
secondstep	-0.032(0.034)	-0.015(0.024)	0.013(0.027)	0.009(0.032)
thirdstep	-0.048(0.034)	-0.004(0.021)	0.001(0.0223)	0.030(0.026)
fourthstep	0.006(0.029)	0.003(0.020)	-0.007(0.023)	0.021(0.027)
fifthstep	-0.006(0.028)	-0.021(0.021)	-0.036*(0.019)	0.004(0.024)
sixthstep	0.048(0.039)	-0.068***(0.026)	-0.065**(0.029)	-0.060**(0.029)
seventhstep	0.061(0.038)	-0.043(0.029)	-0.036(0.032)	-0.043*(0.025)
eighthstep	0.063*(0.037)	-0.059*(0.033)	-0.025(0.0354)	-0.025(0.036)
ninthstep	0.115**(0.050)	-0.092**(0.045)	-0.090**(0.041)	-0.030(0.041)
tenthstep	0.083(0.090)	0.005(0.047)	-0.039(0.054)	-0.047(0.051)
rule	-0.989***(0.083)	-1.367***(0.061)	-1.181***(0.049)	-1.405***(0.056)
N	61487	66191	63402	65360
pseudo R-sq	0.055	0.084	0.112	0.088

Controlling for marital status, employment status, health perceived status and country fixed effects.

Robust cluster standard errors in parentheses

* p<0.10, ** p<0.05, *** p<0.01

Table 7: Robustness check

	(a)	(b)	(c)	(d)	(e)
bribe	0.173**(0.071)	0.127*(0.075)	0.200***(0.064)	0.199***(0.072)	0.170**(0.069)
taxmorale	-0.004(0.105)	0.061(0.103)	0.000(0.098)	0.007(0.108)	0.014(0.102)
rule2	-0.252**(0.096)	-0.102(0.113)	-0.198**(0.093)	-0.210*(0.107)	-0.178*(0.100)
verticaltrust	0.212**(0.083)
police	.	0.234***(0.079)	.	.	.
parliament	.	.	0.276***(0.081)	.	.
justice	.	.	.	0.161*(0.081)	.
institutions	0.235***(0.080)
lgdp	-5.148*(3.029)	-5.842*(2.987)	-5.652*(2.852)	-4.672(3.123)	-5.511*(2.964)
education	0.751(1.026)	0.745(0.991)	0.694(0.952)	0.870(1.069)	0.643(1.002)
tottax	-0.058(0.084)	-0.080(0.083)	-0.038(0.079)	-0.061(0.088)	-0.060(0.082)
_cons	61.880***(16.510)	59.150***(15.950)	56.570***(15.350)	58.950***(17.010)	59.850***(15.980)
N	40	40	40	40	40
adjusted R-square	0.558	0.581	0.610	0.526	0.581

Standard errors in parentheses

* p<0.10, ** p<0.05, *** p<0.01

Table 8: Definition of the new variables contained on table 7

<i>Police</i>	<i>Indicator of confidence in tax authorities (approximated with confidence in police). It ranges from 0 to 100, where 0 indicates the highest level of confidence, while 100 the lowest. Source: Our elaborations on WVS data</i>
<i>Justice</i>	<i>Indicator of confidence in tax authorities (approximated with confidence in justice). It ranges from 0 to 100, where 0 indicates the highest level of confidence, while 100 the lowest. Source: Our elaborations on WVS data</i>
<i>Parliament</i>	<i>Indicator of confidence in tax authorities (approximated with confidence in parliament). It ranges from 0 to 100, where 0 indicates the highest level of confidence, while 100 the lowest. Source: Our elaborations on WVS data</i>
<i>Institutions</i>	<i>Indicator of confidence in tax authorities (obtained taking the first principal component of the four indicators police, justice, parliament and confidence). It ranges from 0 to 100, where 0 indicates the highest level of tax morale, while 100 the lowest. Source: Our elaborations on WVS data</i>
<i>Bribe</i>	<i>Indicator of public morality (approximated with the acceptability of corruption). It ranges from 0 to 100, where 0 indicates the highest level of morality, while 100 the lowest. Source: Our elaborations on WVS data</i>

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