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South Carolina

State of the State



Governor Carroll A. Campbell, Jr.

January 17, 1990

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STATE DOCUMENTS

1990 STATE OF THE STATE ADDRESS

MR. PRESIDENT, MR. SPEAKER, LADIES AND GENTLEMEN OF THE GENERAL ASSEMBLY:

IT IS MY PRIVILEGE TO COME TO YOU FOR THE FOURTH TIME TO GIVE YOU MY ANALYSIS OF THE STATE OF THE STATE.

THERE WAS NEVER A YEAR LIKE 1989. NOT 1865, WHEN GOVERNOR BENJAMIN F. PERRY LAMENTED, "THERE IS SCARCELY A HOUSE IN WHICH THERE HAS NOT BEEN WEEPING FOR SOMEONE LOST." AND NOT 1926, WHEN LIEUTENANT GOVERNOR E. B. JACKSON WARNED OF "THE STERN REALITY OF POVERTY" FACING SOUTH CAROLINA.

OUR STATE HAS KNOWN CRISIS. BUT THE TRAGEDY THAT BEFELL SOUTH CAROLINA LAST YEAR WAS UNIQUE BECAUSE IT CAME NOT FROM THE IMPERFECT NATURE OF MAN, BUT THE PERFECT MYSTERY OF NATURE.

IT WILL FOREVER BE REMEMBERED AS THE YEAR THAT HUGO HIT, THE LARGEST NATURAL DISASTER EVER HANDLED BY THE RED CROSS OR THE FEDERAL GOVERNMENT.

HOWEVER, REMEMBERING 1989 AS TRAGEDY WITHOUT TRIUMPH WOULD ILL SERVE THE MEN AND WOMEN IN THIS CHAMBER TONIGHT WHOSE DEDICATION, VISION AND LEADERSHIP TOOK SOUTH CAROLINA THROUGH THE CLOUDS IN SO MANY WAYS.

WE RANKED NEAR THE TOP OF THE NATION IN ECONOMIC GROWTH, JOB CREATION AND INCOME GROWTH. IT WAS A YEAR THAT RECORDED OUR SECOND BEST ECONOMIC DEVELOPMENT PERIOD EVER.

WE RENEWED EDUCATION VITALITY WITH TARGET 2000 AND FIVE SOUTH CAROLINA SCHOOLS RANKED AMONG THE BEST IN THE COUNTRY IN ACADEMIC ACHIEVEMENT CONTESTS.

IN 1989, WE JUST SAID NO TO RADIOACTIVE WASTE FROM THE WEST AND HAZARDOUS WASTES FROM STATES TRYING TO DUCK RESPONSIBILITY.

YES, 1989 WAS THE YEAR WHEN HUGO BATTERED. BUT IT WAS ALSO THE YEAR WHEN HOPE BLOSSOMED IN SO MANY WAYS.

WE'VE HAD OUR MOMENTS, YOU AND I, BUT NO GOVERNOR HAS EVER BEEN PRIVILEGED TO SERVE WITH A FINER GROUP OF LAWMAKERS AND I THANK YOU.

I LEARNED A LOT LAST YEAR. I HAD TO MAKE DECISIONS FEW GOVERNORS HAVE EVER HAD TO MAKE AND I HOPE NO OTHER GOVERNOR EVER HAS TO MAKE THEM AGAIN.

DECISIONS TO ORDER PEOPLE FROM THEIR HOMES. DECISIONS TO ROLL OUT THE TROOPS AND CALL IN THE MILITARY. DECISIONS THAT COULD SAVE LIVES, OR LOSE LIVES.

THE LONELIEST TIME OF MY LIFE WAS AFTER WE EVACUATED THE COAST AND BEFORE THE STORM HIT. WE HAD DONE EVERYTHING WE COULD TO PROTECT PEOPLE AND PROPERTY. THE NEXT MOVE WAS HUGO'S.

I REMEMBER GETTING CALLS OF ENCOURAGEMENT FROM SEVERAL OF YOU DURING THOSE NIGHTMARISH HOURS, AND I APPRECIATE IT.

I RECALL GETTING ON THE HELICOPTER THE NEXT MORNING AND FLYING DOWN THE LOWER COAST, LANDING AT CHARLESTON AND THEN UP THE COAST AND LANDING IN McCLELLANVILLE AND OTHER COMMUNITIES ALONG THE WAY.

AND I REMEMBER NOT BEING PREPARED FOR THE DEVASTATION I SAW . . . FROM THE COAST TO THE MIDLANDS TO THE UPSTATE. WE HAVE NEVER KNOWN SUCH FORCE.

BUT I SAW ANOTHER FORCE AT WORK. IT WAS THE FORCE OF CHARACTER AND COURAGE AND SPIRIT.

PEOPLE HELPING EACH OTHER. PEOPLE RISKING THEIR LIVES TO SAVE OTHERS. PEOPLE WORKING DAYS WITHOUT SLEEP TO GET THE JOB DONE.

I SAW LEGISLATORS AND MAYORS AND COUNTY COUNCILMEN OUT THERE IN THE MUD HELPING. I SAW LAW ENFORCEMENT AND STATE EMPLOYEES OF EVERY LEVEL PITCHING IN.

I SAW THE CHURCHES MOBILIZE AND THE VOLUNTEERS GO INTO ACTION.

I SAW THE SPIRIT OF SOUTH CAROLINA COME ALIVE, BREAKING DOWN THE FALSE BARRIERS THAT DIVIDE US, REINVIGORATING ME WITH

THE PRIDE OF BEING GOVERNOR OF THE GREATEST PEOPLE ON THE FACE OF THE EARTH.

ONE IMAGE SYMBOLIZES THIS SPIRIT. CORPORAL HENRY STACKHOUSE, A STATE WILDLIFE CONSERVATION OFFICER FROM AWENDAW, WAS NAMED CONSERVATION OFFICER OF THE YEAR.

THE NEXT WEEK HE LOST HIS HOME AND POSSESSIONS TO HUGO. BUT HE CONTINUED WORKING. SUCH WAS HIS DEDICATION TO HELPING OTHERS THAT HE DID NOT FIND OUT THE EXTENT OF HIS PERSONAL LOSS FOR THREE DAYS.

HE PUT OTHERS ABOVE SELF; PUBLIC DUTY OVER PRIVATE LOSS. HE IS A TRUE HERO. IT IS MY PLEASURE TO INTRODUCE TO YOU CORPORAL HENRY STACKHOUSE, WHO HAS JOINED US TONIGHT IN THE GALLERY.

THE SPIRIT OF SOUTH CAROLINA AS EXEMPLIFIED BY HENRY STACKHOUSE IS THE UNCONQUERABLE FORCE WHICH WILL PROPEL US PAST THE NINETIES INTO THE YEAR 2000.

LET US DEDICATE THE FIRST YEAR OF THE NEW DECADE TO NURTURING THIS REKINDLED SPIRIT. LET US AGREE THAT IF WE CAN OVERCOME THE GREATEST NATURAL DISASTER IN OUR HISTORY, THEN SURELY WE CAN CONQUER THE STORMS OF MEDIOCRITY, IGNORANCE AND INTOLERANCE.

I'VE ESTABLISHED AN ECONOMIC RECOVERY COMMISSION TO EXAMINE THE BIG POST-HUGO PICTURE. AREAS BEING ADDRESSED ARE TOURISM, AGRICULTURE, FORESTRY, MARINE RESOURCES, MANUFACTURING AND COMMERCIAL SERVICES, HEALTH AND HUMAN SERVICES AND LOCAL GOVERNMENT. FINAL RECOMMENDATIONS WILL BE READY BY MARCH FIRST. BUT WE KNOW THERE IS WORK TO DO.

SOUTH CAROLINA SUFFERED AT LEAST A SIX BILLION DOLLAR SETBACK. IT COULD HAVE BEEN WORSE -- MUCH WORSE. BUT PRESIDENT BUSH FORGAVE US A DEBT OF 40 MILLION DOLLARS, AND GAVE US MORE THAN 70 MILLION DOLLARS FROM DISCRETIONARY FUNDS.

AS FAR AS I'M CONCERNED, THE PRESIDENT PUT HIS MONEY WHERE HIS MOUTH WAS AND SOUTH CAROLINA IS GRATEFUL FOR EVERYTHING HE DID.

BUT WE STILL OWE ABOUT 40 MILLION DOLLARS.

WE COULD RAISE IT BY RAISING TAXES BUT YOU DON'T DO THAT TO HURTING PEOPLE.

WE COULD CUT THE BUDGET FOR EDUCATION OR MENTAL HEALTH OR ENVIRONMENTAL PROGRAMS. WE SHOULDN'T DO THAT.

THERE'S ONLY ONE LOGICAL ANSWER. I SAID LAST YEAR WE SHOULDN'T HAVE ANOTHER BOND BILL UNLESS WE HAVE AN EMERGENCY.

LADIES AND GENTLEMEN, WE HAVE THE EMERGENCY.

I DON'T LIKE IT AND I KNOW YOU DON'T EITHER. BUT A BOND BILL STRICTLY DEDICATED TO HUGO EXPENSES IS BETTER THAN TAX INCREASES OR CUTS IN EDUCATION AND I ASK YOU TO CONSIDER IT.

BUT WHAT ABOUT OTHER PARTS OF THE ECONOMY? TOURISM WAS HIT HARD. WE NEED TO GET THE WORD OUT THAT TOURISM IS BACK, AND THAT SOUTH CAROLINA BEACHES AFTER HUGO ARE BETTER THAN OTHER RESORTS THAT HAVEN'T EVEN SEEN A BREEZE.

TOURISM IS A NEARLY FIVE BILLION DOLLAR BUSINESS. THE DOLLARS PAY FOR EDUCATION AND OTHER VITAL SERVICES FOR EVERY CITIZEN.

ERODED BEACHES DISPLACE MORE THAN SAND: THEY DISPLACE JOBS; THEY DISPLACE THE HOPES AND DREAMS OF A STATE THAT RELIES UPON THE REVENUE THEY PRODUCE.

RIGHT AFTER THE HURRICANE, THE STATE OF SOUTH CAROLINA UNDERTOOK AN INCREDIBLY COMPLEX BEACH RENOURISHMENT PROGRAM AND BUILT AN EMERGENCY SAND DUNE DOWN THE COAST 40 MILES LONG.

BUT IT WON'T HOLD FOREVER. NOW IS THE TIME TO FACE THE FACT THAT WE CAN NO LONGER TOLERATE HELTER-SKELTER COASTAL DEVELOPMENT WITHOUT DISASTROUS CONSEQUENCES.

I'M ASKING FOR TWO THINGS.

FIRST, FOR YOU TO COMPLETE WORK ON AMENDMENTS TO THE BEACHFRONT MANAGEMENT ACT, KEEPING IN MIND THAT VERTICAL SEAWALLS MUST EVENTUALLY COME DOWN.

AND SECOND, SET UP A COASTAL TRUST FUND TO BUY COASTAL LANDS THAT CANNOT BE BUILT ON BECAUSE OF STATE LAW OR REGULATION.

THIS WOULD GIVE THE OWNERS FAIR COMPENSATION FOR THEIR LAND. IT WOULD GIVE MORE PUBLIC ACCESS TO THE BEACHES, AND, MOST IMPORTANTLY, IT WOULD INSURE THAT FUTURE GENERATIONS WILL HAVE THE TREASURE THAT WAS ALMOST DESTROYED BY MAN AND NATURE.

WE LEARNED SOME THINGS FROM HUGO.

WE LEARNED THAT MOST STRUCTURES WHICH MET STRINGENT BUILDING CODES GENERALLY CAME THROUGH WITH LESS DAMAGE. THAT TELLS ME WE NEED LOCAL ADOPTION OF A STATEWIDE BUILDING CODE BY LINKING CERTIFICATION OF BUILDING OFFICIALS TO CODE ADOPTION.

WE LEARNED OUR EMERGENCY COMMUNICATION SYSTEM IS NOT WHAT IT SHOULD BE, SO WE ARE ENTERING INTO AGREEMENT TO INSTALL A SYSTEM WITH UNDERGROUND FIBER OPTICS TO SECURE EMERGENCY COMMUNICATIONS.

WE LEARNED THAT OUR BACKUP GENERATORS WERE NOT WHAT THEY SHOULD BE FOR HOSPITALS AND BROADCAST MEDIA.

LOCAL OFFICIALS IN SOME CASES WERE UNFAMILIAR WITH EMERGENCY PROCEDURES AND THE ASSISTANCE AVAILABLE AT THE FEDERAL LEVEL.

OUR EMERGENCY EVACUATION PLAN NEEDS STRENGTHENING.

TODAY I SIGNED AN EXECUTIVE ORDER CREATING THE EMERGENCY MANAGEMENT REVIEW PANEL. THIS PANEL, COMPOSED OF EXPERTS INSIDE AND OUTSIDE THE STATE, WILL REVIEW WHAT HAPPENED AND WHY, AND MAKE RECOMMENDATIONS ON STRENGTHENING EMERGENCY MANAGEMENT.

BUT I WANT TO SAY SOMETHING BEFORE GOING ON: SOUTH CAROLINA FACED A CRISIS OF UNHEARD OF PROPORTIONS. WE CAN AND WE WILL BE BETTER PREPARED IF, GOD FORBID, WE EVER HAVE TO DO IT AGAIN. BUT THE FACT THAT DEATHS WERE KEPT AT A MINIMUM SPEAKS VOLUMES FOR THE EFFORTS OF STATE AND LOCAL EMPLOYEES AND PUBLIC OFFICIALS. THEY SAVED LIVES AND THAT'S THE BOTTOM LINE.

SO TOURISM IS BACK UP. INDUSTRIES ARE BACK FOR THE MOST PART.

THE FARMERS WERE HURT. RECOVERY WILL TAKE LONGER BECAUSE OF LOST CROPS AND DESTROYED EQUIPMENT, MUCH OF WHICH WAS NOT INSURED.

WE LOST MORE TIMBER THAN WAS LOST IN THE YELLOWSTONE NATIONAL PARK FIRES AND MOUNT ST. HELENS.

SOUTH CAROLINA IS THE 10th LARGEST TIMBER-PRODUCING STATE IN THE UNION AND WE ARE HAVING TO REBUILD AND REPLANT. WE CAN REBUILD FACTORIES AND HOUSES IN SHORT ORDER, BUT IT TAKES GOD YEARS TO GROW A GIANT OAK AND WE CAN'T HASTEN THE PROCESS.

TO THIS END, THE FACT THAT WE PASSED A CAPITAL GAINS DIFFERENTIAL WILL HELP. THERE HAS TO BE HELP FOR THOSE WHO MADE LONG-TERM INVESTMENTS, AND WE MAY NEED TO DO MORE.

THE MOST IMPORTANT DECISION YOU MAKE EVERY YEAR IS THE BUDGET. A HALLMARK OF SOUTH CAROLINA HISTORY IS RESPONSIBLE STEWARDSHIP -- A TRADITION THAT I KNOW YOU WILL CONTINUE.

LAST YEAR YOU ADOPTED IN ESSENCE A TWO-YEAR BUDGET. ANNUALIZING SPENDING COMMITMENTS, CONTINUING OUR COMMITMENT TO EDUCATION AND COMPLYING WITH FEDERAL MANDATES EVAPORATE THE 175-MILLION NEW DOLLARS GIVEN IN THE NOVEMBER ESTIMATE.

RESPONSIBLE STEWARDSHIP DICTATES A TIGHT FIST, NOT LOOSE PROMISES. AT THE REQUEST OF REPRESENTATIVE McLELLAN, SENATOR WADDELL, MR. MORRIS AND MR. PATTERSON, I AGREED NOT TO SUBMIT AN EXECUTIVE BUDGET SO IN THIS UNUSUAL YEAR WE COULD DRAFT A CONSENSUS BUDGET. WE MADE EDUCATION OUR PRIORITY.

FIFTY FIVE PERCENT OF ALL NEW MONEY WAS EARMARKED FOR EDUCATION.

THE BOARD OF ECONOMIC ADVISORS WILL ISSUE A FINAL REVENUE ESTIMATE BY FEBRUARY 15th. IF YOU HAVE MORE REVENUE THAN WAS AVAILABLE TO THE BUDGET AND CONTROL BOARD, I RECOMMEND FOUR PRIORITIES.

FIRST, MORE REPLACEMENT SCHOOL BUSES AND TEXTBOOKS FOR OUR CHILDREN AND ADDITIONAL FUNDING FOR TARGET 2000.

SECOND, MORE MONEY FOR HIGHER EDUCATION BECAUSE EDUCATION DOESN'T STOP AT THE 12TH GRADE AND NEITHER SHOULD WE.

THIRD, A BETTER PAY RAISE FOR STATE EMPLOYEES BECAUSE THEY DESERVE IT.

FOURTH, MORE CORRECTIONS OFFICERS AT BOTH CORRECTIONS AND YOUTH SERVICES BECAUSE WE OWE IT TO THE PUBLIC AND THE EMPLOYEES TO PROTECT THEM.

THERE ARE OTHER FISCAL MATTERS, SUCH AS THE SERIOUS PROBLEMS WITH THE STATE RETIREMENT FUND AND TREATMENT OF RETIREES IN THE TAX LAWS. WE MUST ADDRESS THIS ISSUE AND I CALL UPON YOU TO WORK WITH ME TO FIND A WAY IN WHICH ALL RETIREES WILL BE TREATED EQUALLY AND FAIRLY UNDER THE TAX LAWS OF SOUTH CAROLINA.

I'VE HEARD SOME SUGGEST THAT OUR NEEDS ARE SO GREAT THAT WE OUGHT TO PUT ON ANOTHER PENNY SALES TAX. I'VE HEARD OTHERS SAY LET'S ELIMINATE THOSE INCOME TAX CUTS THAT TAKE EFFECT THIS YEAR.

MY RESPONSE IS THIS: SOUTH CAROLINA'S ECONOMY IS SOUND. OUR ECONOMY IS GROWING. STATE GOVERNMENT DOES NOT NEED A GENERAL TAX INCREASE, BUT THE PEOPLE DO NEED MODEST INCOME TAX CUTS. THAT'S WHAT WE PROMISED AND IT'S WHAT WE'D BETTER DELIVER.

YOU KNOW, THE DAY AFTER HUGO, WE WERE FLYING OVER McCLELLANVILLE AND SAW SOME PEOPLE OUTSIDE A SCHOOLYARD DESPERATELY WAVING FOR HELP. WE LANDED THE HELICOPTER IN A FLOODED FIELD AND FOUND SEVERAL DOZEN MEN, WOMEN AND CHILDREN STRANDED.

THEY TOLD ME OF THEIR NIGHTMARE. THEY TOOK REFUGE IN A SCHOOL, BUT THEN CAME THE SURGE TIDE. AS THE WATER ROSE, THE ADULTS GOT ON THE TABLES AND LIFTED THE CHILDREN OVER THEIR HEADS TO PROTECT THEM.

THE ADULTS WERE WILLING TO SACRIFICE EVERYTHING FOR THEIR CHILDREN.

THAT'S PRETTY MUCH THE SOUTH CAROLINA WE ALL KNOW. THE SCHOOLS SHOULD BE A PLACE OF REFUGE AGAINST THE SURGE TIDES OF IGNORANCE AND POVERTY. WE MUST CONTINUALLY PUSH OUR CHILDREN HIGHER AND HIGHER, SACRIFICING WHATEVER WE MUST ALONG THE WAY, FOR THAT THING THAT WE CALL OPPORTUNITY.

TEACHERS ARE THE FRONT LINE OF OPPORTUNITY.

THE CHILDREN'S TRUST FUND ASKED CHILDREN ACROSS THE STATE TO WRITE DOWN THEIR WISHES TO PLACE IN A HOPE CHEST.

FIVE-YEAR-OLD JAMISON RANDOLPH WROTE, "I WISH I COULD BE A TEACHER."

I WANT TO TELL JAMISON THAT HIS GOAL IS NOBLE.

I WANT TO TELL YOU THAT WE NEED TO HELP JAMISON AND OTHERS FULFILL THEIR DREAMS BY MAINTAINING OUR TEACHERS' SALARIES AT THE SOUTHEASTERN AVERAGE.

BUT WE MUST DO MORE.

WHILE WE HAVE MANY OUTSTANDING TEACHERS, PROSPECTIVE TEACHERS HAVE AMONG THE LOWEST SAT SCORES OF ALL COLLEGE FRESHMEN, AND TOO FEW OF OUR BEST STUDENTS ARE PLANNING TO TEACH.

I AM THEREFORE PROPOSING A TEACHER'S SCHOLARSHIP PROGRAM WHERE OUTSTANDING STUDENTS WOULD RECEIVE A SCHOLARSHIP IN RETURN FOR A COMMITMENT TO TEACH FOR A MINIMUM OF FIVE YEARS IN SOUTH CAROLINA'S PUBLIC SCHOOLS.

THE FEDERALLY-FUNDED DOUGLAS SCHOLARSHIPS ARE AVAILABLE. BUT THIS YEAR, OUT OF 175 ELIGIBLE NEW APPLICANTS, THE PROGRAM HAD SUFFICIENT MONEY TO FUND ONLY 18.

I AM ASKING THAT ONE MILLION DOLLARS IN EIA FUNDS RECOMMENDED BY THE BUDGET AND CONTROL BOARD FOR THE TEACHER LOAN PROGRAM BE DESIGNATED FOR THIS SCHOLARSHIP.

I WILL ALSO ASK OUR BUSINESS LEADERS AND OUR COLLEGE AND UNIVERSITY PRESIDENTS TO COMMIT FUNDS TO EXPAND THE NUMBER OF

SCHOLARSHIPS. WHEN FULLY IMPLEMENTED, THIS SCHOLARSHIP PROGRAM WOULD ENCOURAGE AT LEAST 200 OF OUR VERY BEST STUDENTS TO BECOME TEACHERS EVERY FOUR YEARS.

DEEP CONCERN OVER OUR DROPOUT RATE PROMPTED ME TO ESTABLISH THE COUNCIL ON AT-RISK YOUTH -- PERHAPS OUR MOST VEXING PROBLEM IN EDUCATION. WE LOSE NEARLY ONE OF EVERY THREE STUDENTS BEFORE GRADUATION. IT'S A BREEDING GROUND FOR CRIME, DELINQUENCY AND WELFARE.

I ASK YOU TO HEED THE COUNCIL'S REPORT, AND PAY PARTICULAR ATTENTION TO THE RECOMMENDATIONS ON TEACHING LOW INCOME MOTHERS PARENTING SKILLS, AND IMPROVING THE SKILLS OF TEACHERS AND COUNSELORS WHO WORK WITH AT-RISK YOUTH.

WE CAN'T SOLVE THE PROBLEM OVERNIGHT, BUT NEITHER CAN WE PRETEND IT DOESN'T EXIST. AT-RISK YOUTH PUT OUR ENTIRE STATE AT RISK AND THIS WE CANNOT TOLERATE.

LADIES AND GENTLEMEN, WE HAVE UNANTICIPATED BUDGET PROBLEMS. BUT WE SHALL NOT LET THE WINDS OF HUGO DIM THE FLAME OF REFORM THAT BURNS BRIGHTLY IN SOUTH CAROLINA BECAUSE THE CHILDREN STILL COME FIRST.

TO THIS END SALES TAX REVENUE, THE FUNDING SOURCE FOR THE EDUCATION IMPROVEMENT ACT, IS INCREASING DRAMATICALLY. IN NOVEMBER AND DECEMBER, REVENUE WAS UP 18 PERCENT AND 34 PERCENT OVER THE SAME TWO MONTHS IN 1988. THE EIA FUNDING SOURCE IS GROWING FASTER THAN ANYTHING ELSE.

NOW IS THE TIME TO ADDRESS IMPOSING SCHOOL BUILDING PROBLEMS. I'M MAKING TWO PROPOSALS.

FIRST, I PROPOSE INCREASING THE BOND DEBT LIMIT FOR COUNTIES FROM EIGHT TO 12 PERCENT.

SECOND, LET US BROADEN THE MANDATE OF THE EDUCATION FACILITIES AUTHORITY UNDER THE BUDGET AND CONTROL BOARD TO PACKAGE PUBLIC SCHOOL CONSTRUCTION BONDS FROM SEVERAL SCHOOL DISTRICTS. THE STATE SHOULD SERVICE FIFTY PERCENT OF THE COST OF THESE BONDS BY SETTING ASIDE AT LEAST TEN MILLION DOLLARS OF EIA

FUNDS FOR THIS PURPOSE. EACH DISTRICT WOULD BE REQUIRED TO PAY FIFTY PERCENT OF THE COST OF THEIR OWN BONDS TO PARTICIPATE.

BY DOING THIS WE WILL LOWER THE COST OF SCHOOL BONDS AND BE ABLE TO BUILD AT LEAST 200 MILLION DOLLARS OF BADLY NEEDED SCHOOLS.

MEETING SCHOOL CONSTRUCTION NEEDS WAS PROMISED IN THE ORIGINAL EIA PROPOSAL BUT NEVER HAPPENED.

I'M SAYING LET'S MAKE IT HAPPEN THIS YEAR.

EDUCATION AND JOBS REMAIN THE KEY TO SOLVING MOST OF THE PROBLEMS WE ARE FACING.

LET ME GIVE YOU TWO IMPRESSIVE STATISTICS: 170 THOUSAND NEW JOBS HAVE BEEN CREATED SINCE 1987. NEW AND EXPANDED INVESTMENT OVER THE SAME TIME TOTALS EIGHT-POINT-NINE BILLION DOLLARS, NEARLY DOUBLE THE THREE YEARS BEFORE THAT.

NEVER HAS THERE BEEN MORE COOPERATION BETWEEN THE LEGISLATIVE AND EXECUTIVE BRANCHES OF GOVERNMENT THAN IN THE AREA OF JOB CREATION, AND THE NUMBERS PROVE IT.

FOR INSTANCE, I ASKED YOU FOR LEGISLATION CREATING A SEED CAPITAL FUND. YOU APPROVED IT, AND I'M PLEASED TO TELL YOU THAT THE FUND UNDER JOHN WARREN'S DIRECTION HAS RAISED 12 MILLION DOLLARS IN PRIVATE MONEY TO HELP BUSINESSES GET STARTED.

BUT WHAT ABOUT THE FUTURE?

IN LATE 1987, YOU CHARGED THE COORDINATING COUNCIL FOR ECONOMIC DEVELOPMENT WITH THE RESPONSIBILITY OF PRODUCING A LONG-RANGE STRATEGIC PLAN FOR THE STATE.

THE RESULT IS AN IMPRESSIVE COLLECTION OF 26 BROAD STRATEGIES AND 58 SPECIFIC INITIATIVES FOR ECONOMIC DEVELOPMENT.

I AM PLEASED TO TELL YOU THAT THE AGENCIES RESPONSIBLE FOR EXECUTING THIS STRATEGIC PLAN HAVE BEGUN IMPLEMENTING ALMOST HALF OF THE INITIATIVES.

WE HAVE THE PLAN. WE HAVE THE MOMENTUM. WE HAVE THE COMMITMENT.

THERE'S NO REASON IN THE WORLD WHY SOUTH CAROLINA CAN'T MEET THE 21st CENTURY ON TOP IN EDUCATION, PUBLIC AND HIGHER, WITH A TOP GOVERNOR'S SCHOOL FOR MATH AND SCIENCE COMPLEMENTED BY A YEAR ROUND SCHOOL FOR THE ARTS.

THERE'S NO REASON WHY WE CAN'T BE FIRST IN JOB CREATION, FIRST IN QUALITY OF LIFE, FIRST IN VISION AND MORAL LEADERSHIP. IT CAN BE DONE. IT SHOULD BE DONE. IT WILL BE DONE.

TWO YEARS AGO, I CREATED THE INITIATIVE FOR WORK FORCE EXCELLENCE.

IT IS WORKING. SEQUA CHEMICAL DETERMINED ITS EMPLOYEES NEEDED BETTER BUSINESS WRITING SKILLS. COMPANY OFFICIALS, WORKING WITH THE STATE, DEVELOPED A FIVE-WEEK BUSINESS WRITING PROGRAM. "SIX MONTHS LATER," WRITES COMPANY VICE-PRESIDENT JACK CABREY, "THE RESULTS ARE OBVIOUS. THE QUALITY OF WRITING HAS TAKEN A VERY NOTICEABLE STEP FORWARD, AND THE CONFIDENCE AND MORALE OF THOSE WHO ATTENDED THE CLASSES REMAIN VERY HIGH."

EDUCATION IS A LIFELONG PROCESS. WE HAVE RECOGNIZED THIS IN RECENT YEARS IN WHAT WE HAVE DONE NOT ONLY WITH PUBLIC EDUCATION, BUT HIGHER, TECHNICAL AND ADULT EDUCATION.

IT IS THIS PHILOSOPHY WHICH WILL GIVE US THE WORKER PRODUCTIVITY SO NECESSARY TO PUT US ON TOP AND KEEP US THERE.

I THINK WE CAN ALL AGREE THAT NOBODY'S HAPPY WITH EFFORTS ON AUTO INSURANCE REFORM. THAT'S LIKELY THE ONLY THING WE ALL CAN AGREE ON.

IN 1987 WE TOOK SOME POSITIVE BEGINNING STEPS. WE FOLLOWED UP WITH THE SAFER HIGHWAYS ACT WHICH, IN THE LONG RUN, WILL MITIGATE RATES TO SOME DEGREE AND SAVE LIVES.

LAST YEAR YOU ADOPTED OTHER MEASURES.

NOW I'M HEARING TALK OF NO-FAULT. I'LL MAKE YOU THIS PROPOSAL: I'LL EITHER SEND UP A BILL OR HELP WRITE IT PROVIDED THAT WE AGREE ON A NO-FAULT BILL THAT HAS NO FAULTS WHICH WOULD LET THE SPECIAL INTERESTS CONTINUE TO DOMINATE THIS ISSUE.

LAST YEAR I STOOD HERE AND ANNOUNCED AN EXECUTIVE ORDER SHUTTING OFF SHIPMENTS OF HAZARDOUS WASTE FROM STATES WHICH PROHIBIT DISPOSAL OF SUCH WASTE WITHIN THEIR OWN BORDERS.

I ANNOUNCED THAT WE WEREN'T GOING TO TAKE IT ANYMORE, AND PROMISED TO WORK ON A REGIONAL APPROACH.

A YEAR LATER, I'M HAPPY TO REPORT TO YOU THE RESULT IS A FIVE-STATE SOUTHEASTERN AGREEMENT, WITH EACH STATE SHARING THE BURDEN. NORTH CAROLINA HAS AGREED TO BUILD A 50-THOUSAND TON INCINERATOR, A RESIDUALS MANAGEMENT UNIT AND A CHEMICAL SEPARATION FACILITY.

SOUTH CAROLINA IS NO LONGER THE NATION'S PATSY ON HAZARDOUS WASTE AND WE'LL NEVER BE PUT IN THAT POSITION AGAIN.

THIS AGREEMENT GUARANTEES ADEQUATE CAPACITY FOR SOUTH CAROLINA INDUSTRY. IT GUARANTEES A SHARING OF THE BURDEN. IT PROTECTS OUR FEDERAL SUPERFUND MONEY.

WE ARE NOW IN A POSITION TO REDUCE THE CAP AT PINWOOD AND I ASK YOU TO SUPPORT THE AGREEMENT I SIGNED BY REDUCING THE CAP BY 15-THOUSAND TONS NEXT FISCAL YEAR AND 10 THOUSAND TONS THE FOLLOWING. THAT WILL LOWER THE AMOUNT OF LANDFILL WASTE FROM 135 THOUSAND TONS ANNUALLY TO 110 THOUSAND TONS.

SOUTH CAROLINA PRODUCES FOUR MILLION TONS OF SOLID WASTE EVERY YEAR. OUR PRE-PACKAGED, THROW AWAY SOCIETY IS FILLING UP OUR LANDFILLS AT AN ALARMING RATE.

YOU HAVE A TASK FORCE WORKING ON RECOMMENDATIONS. I ENCOURAGE A PRIORITY ON WASTE MANAGEMENT TO REDUCE AS MUCH SOLID WASTE AS POSSIBLE FROM THE OUTSET WITH EMPHASIS ON RECYCLING.

I WILL REQUEST ALL STATE AGENCIES THROUGH THE BUDGET AND CONTROL BOARD TO IMPLEMENT PROCUREMENT AND RECYCLING PROGRAMS TO USE RECYCLING MATERIALS IN THEIR DAY-TO-DAY OPERATIONS. THIS IS CALLED SETTING AN EXAMPLE.

FURTHER, I ENCOURAGE YOU TO PASS A COMPREHENSIVE SOLID WASTE MANAGEMENT ACT WITH A GOAL OF AT LEAST A 30 PERCENT REDUCTION IN THE AMOUNT OF SOLID WASTE GOING INTO THE GROUND.

LAST YEAR, I APPOINTED A GOVERNOR'S FRESHWATER WETLANDS FORUM TO FORMULATE A COMPREHENSIVE WETLANDS POLICY. THE FORUM HAS COMPLETED ITS REPORT AND RECOMMENDATIONS. I URGE THE GENERAL ASSEMBLY TO CONSIDER THESE FINDINGS AS WE PROTECT OUR NATURAL RESOURCES. WITH REASONABLE MITIGATION, WE SHOULD ADOPT THE NO NET LOSS POLICY. I WOULD LIKE TO THANK CHARLES A. BUNDY, CHAIRMAN OF THE GOVERNOR'S WETLANDS FORUM, AND THE MEMBERS OF THE COMMITTEE FOR THEIR HARD WORK.

WASTES POLLUTE THE EARTH. BUT DRUGS POLLUTE HUMANITY.

SINCE I ORGANIZED THE GOVERNOR'S RAID TEAM IN JUNE, 1988, DRUGS WITH A STREET VALUE OF 162-MILLION DOLLARS HAVE BEEN SEIZED WITH 16-HUNDRED PEOPLE ARRESTED.

I'LL NEVER FORGET GOING TO ORANGEBURG AND MEETING WITH ABOUT 12-HUNDRED CITIZENS UP IN ARMS BECAUSE THEIR STREETS HAD BEEN TAKEN AWAY FROM THEM BY THUGS. WE BROUGHT IN THE BULLDOZERS IN TWO AREAS AND LEVELLED THE CRACK HOUSES AND DRUG DENS.

THINGS STILL AREN'T PERFECT IN THOSE NEIGHBORHOODS, BUT THEY'RE BETTER. I'LL TELL YOU THIS RIGHT NOW: WE'LL GO TO ANY NEIGHBORHOOD IN SOUTH CAROLINA WHERE THE PEOPLE ARE WILLING TO TAKE BACK THEIR STREETS.

I'M ASKING FOR FOUR ITEMS TO TAKE THE DRUG WAR RIGHT TO THE SELLERS AND USERS.

FIRST, THE ATTORNEY GENERAL AND I AGREE WE SHOULD AMEND THE CONSTITUTION TO ALLOW JUDGES TO DENY BAIL TO DRUG TRAFFICKERS. IT'S AN OUTRAGE THAT THEY'RE CAUGHT AND IMMEDIATELY LET BACK OUT ON THE STREET TO RUN FROM JUSTICE OR CONTINUE CORRUPTING OTHERS.

SECOND, I'M IN FAVOR OF AUTOMATIC SUSPENSION OF THE DRIVER'S LICENSE OF ANYONE CONVICTED OF DRUG POSSESSION.

THIRD, THOSE WHO SERVE THE PEOPLE OF SOUTH CAROLINA ARE ENTRUSTED WITH A SPECIAL RESPONSIBILITY, PARTICULARLY THOSE WHO WORK WITH OUR YOUNG PEOPLE. I AM ASKING THAT YOU CONSIDER A

LAW THAT WOULD HOLD THESE PUBLIC SERVANTS TO A SPECIAL ACCOUNTABILITY.

WHEN INDICTED FOR A DRUG OFFENSE, ANYONE WHO RECEIVES ALL OR A PORTION OF THEIR PAYCHECK FROM THE STATE WOULD BE SUSPENDED. IF EXONERATED, THEY GET THEIR JOBS BACK. IF CONVICTED, THEY'RE OUT. IF WE ARE SERIOUS ABOUT STOPPING DRUG ABUSE, WE CAN'T HAVE DRUG OFFENDERS IN POSITIONS OF PUBLIC TRUST.

LAST, IF YOU CHOOSE TO AUTHORIZE MORE CIRCUIT JUDGES THIS YEAR, I ASK YOU TO AUTHORIZE MORE ASSISTANCE FOR SOLICITORS TO HANDLE THE BURGEONING CRIME LOAD.

THE DEPARTMENT OF CORRECTIONS SAYS IT NEEDS 180-MILLION DOLLARS WORTH OF NEW PRISONS OVER THE NEXT THREE YEARS. THAT IS A SOBERING THOUGHT.

EVERY PRISON WE BUILD TAKES MONEY FROM OTHER DESPERATELY NEEDED PROGRAMS.

AS WE BEGIN CONSIDERING THE BOND BILL FOR 1991, WE NEED TO ASK OURSELVES IF THERE'S A BETTER WAY TO PUNISH NONVIOLENT OFFENDERS THAN BY GIVING THEM A ROOM, THREE SQUARE MEALS A DAY AND NOT REQUIRING THEM TO PAY BACK THEIR VICTIMS AND SOCIETY.

I THINK THERE'S A BETTER WAY, A CHEAPER WAY.

WE OUGHT TO OPEN WORKCAMPS IN THE COUNTIES AND REGIONS FOR EVERYONE WITH LESS THAN A YEAR'S SENTENCE RATHER THAN PUTTING THEM IN THE STATE SYSTEM.

WE CAN BUILD THESE CAMPS FOR SIX THOUSAND DOLLARS A BED RATHER THAN 45 THOUSAND DOLLARS A BED FOR A STATE PRISON.

LET'S PUT THEM IN THE WORKCAMPS, MAKE THEM SLEEP ON A CONCRETE BUNK AND GET THEM OUT IN THE COUNTIES CLEANING UP THE ROADS OR DOING OTHER WORK TO MAKE THEMSELVES USEFUL.

WE ALSO NEED TO USE ELECTRONIC SURVEILLANCE EQUIPMENT, HOUSE ARREST, AND INTENSIVE PROBATION TO MAKE NONVIOLENT OFFENDERS PRODUCTIVE.

THESE EFFORTS WILL SAVE US A HUNDRED MILLION DOLLARS IN CONSTRUCTION AND OPERATING COSTS. THAT'S A PRISON AND A HALF, MONEY THAT CAN BE USED FOR OTHER PURPOSES.

THE BOTTOM LINE TO CORRECTIONS SHOULD BE THIS: BUILD ALL THE PRISONS WE NEED FOR THE VIOLENT CRIMINALS. BUT LET'S NOT BE SO NAIVE AS TO THINK WE HAVE TO PAY THE SAME PRICE FOR A SHOPLIFTER AS WE DO FOR A MURDERER.

IT HAS BEEN SAID THAT HISTORY IS BUT THE VISIBLE EFFECTS OF INVISIBLE CHANGE IN HUMAN THOUGHT. IF SOUTH CAROLINA IS NOT GOING FORWARD, IT'S GOING BACKWARD. OUR JOB IS TO SHAPE CHANGE FOR GOOD, NOT BE SHAPED BY CHANGE.

YET THERE ARE SOME THINGS THAT SHOULD NOT CHANGE, FOREMOST AMONG THEM THE VALUE PLACED ON FAMILY. FAMILY IS THE HEART OF AMERICAN SOCIETY. IT IS AT CENTER STAGE OF THE JUDEO-CHRISTIAN TRADITION UPON WHICH OUR NATION WAS FOUNDED.

THE FAMILY IS CHANGING. TALK TO PARENTS AND YOU'LL FIND OUT ONE OF THEIR BIGGEST PROBLEMS IS A SAFE, SECURE ENVIRONMENT TO LEAVE THEIR CHILDREN WHILE THEY'RE WORKING.

I CALL UPON YOU TO FOLLOW THROUGH FROM LAST SESSION BY PROVIDING TAX CREDITS FOR BUSINESSES THAT START THEIR OWN DAY CARE PROGRAMS OR PICK UP DAY CARE COSTS FOR THEIR EMPLOYEES.

WE CANNOT -- WE MUST NOT -- DIMINISH THE ROLE OF PARENTS IN REARING THEIR CHILDREN. OUR SCHOOLS CANNOT BE LIKE A FOOTBALL GAME WHERE 22 PEOPLE FIGHT THE BATTLE WHILE 80-THOUSAND PEOPLE WATCH FROM THE COMFORT OF THE STANDS. PARENTS HAVE TO BE INVOLVED IN OUR SCHOOLS BECAUSE THEY BEAR THE ULTIMATE RESPONSIBILITY.

GOVERNMENT MUST UNDERGIRD PARENTAL RESPONSIBILITY, NOT INTERFERE WITH IT. THIS APPLIES TO ABORTION.

MY POSITION ON ABORTION HASN'T CHANGED: I DO NOT BELIEVE IN THE INDISCRIMINATE TAKING OF LIFE. THERE SHOULD BE A COMPELLING REASON TO CONSIDER ABORTION SUCH AS RAPE, INCEST OR THE LIFE OR PHYSICAL HEALTH OF THE MOTHER, AND THEN THE CHOICE IS ULTIMATELY LEFT TO THE MOTHER.

IT IS NOT WITHIN OUR JURISDICTION TO DECIDE YES OR NO FOR ABORTION IN ALL CASES. WE CAN ONLY OPERATE WITHIN THE BOUNDS OF THE WEBSTER DECISION.

PARENTAL CONSENT FALLS WITHIN THESE BOUNDS.

IF DOCTORS NEED PARENTAL CONSENT TO PERFORM AN APPENDECTOMY ON A CHILD, WHY SHOULD WE TREAT ABORTION DIFFERENTLY? I ASK YOU TO COMPLETE WORK ON PARENTAL CONSENT LEGISLATION.

ANOTHER MEASURE FALLS WITHIN THESE BOUNDS. WHEN A BABY CAN SURVIVE OUTSIDE THE MOTHER'S WOMB, NOTHING SHORT OF SAVING THE MOTHER'S LIFE SHOULD WARRANT CONSIDERATION OF ABORTION AND I ASK YOU TO MAKE THIS LAW.

THERE IS INHERENT DIGNITY IN LIFE. ANY EFFORT BY ANYBODY AT ANYTIME TO DIMINISH HUMAN DIGNITY WITH RACISM WILL NOT BE TOLERATED IN SOUTH CAROLINA.

UNFORTUNATELY, WE CANNOT LEGISLATE LOVE OR FORCE UNDERSTANDING.

THE SYSTEM WORKS MOST TIMES, THOUGH IT IS PAINFUL. I ASKED THE ABC COMMISSION TO INVESTIGATE A PUBLIC RESTAURANT IN NORTH AUGUSTA AFTER THE OWNERS REFUSED TO SERVE BLACKS IN ACCORDANCE WITH FEDERAL LAW. THE LICENSE WAS REVOKED.

PEOPLE MAKE MISTAKES, AND SOMETIMES GOODWILL WINS OUT. WE SAW THAT WITH THE JAYCEES AND A GROUP OF UNITED METHODIST YOUNG PEOPLE. A MISTAKE WAS MADE, FORGIVENESS WAS SOUGHT AND GRANTED.

A FOND PERSONAL MEMORY WAS THE POOLSIDE PARTY WE HAD AT THE MANSION FOR BOTH GROUPS. THERE WAS HEALING AND RECONCILIATION.

IT WORKED BECAUSE THERE WAS NO GRANDSTANDING OR POSTURING. JUST GOOD PEOPLE TRYING TO DO THE RIGHT THING.

GOODWILL PRODUCES GOOD FRUIT. BUT THE TASTE OF INTOLERANCE IS BITTER.

WE AS THE LEADERS OF SOUTH CAROLINA NEED TO SET THE EXAMPLE. WE NEED TO SHOUT LESS AND WORK MORE. WE NEED LESS POLITICS AND MORE VIRTUE.

THERE WAS VIRTUE IN FAIR HOUSING LEGISLATION WE ADOPTED LAST YEAR BECAUSE NO ONE SHOULD BE DENIED HOUSING BECAUSE OF THE COLOR OF THEIR SKIN.

AND LET 1990 BE RECORDED AS THE YEAR WHEN SOUTH CAROLINA AGAIN CHOSE VIRTUE BY PASSING A PUBLIC ACCOMMODATIONS LAW TO REFLECT THE LAW OF THE LAND.

WHILE WE STILL HAVE CHALLENGES TO FACE AND PROBLEMS TO CONFRONT, I'VE NEVER BEEN MORE HOPEFUL ABOUT THE FUTURE AND, IN CLOSING, I WANT TO TELL YOU WHY.

HUGO DID MORE THAN BLOW DOWN BUILDINGS AND TREES. OUR PEOPLE WERE HURT. MANY THOUSANDS STILL ARE HURTING DESPITE ALL THE GOVERNMENT ASSISTANCE.

WE ESTABLISHED THE HUGO RELIEF FUND AND MADE OUR NEEDS KNOWN.

HELP CAME FROM EVERYWHERE. IT CAME FROM SOUTH CAROLINA, FROM THE REST OF THE COUNTRY, FROM AS FAR AWAY AS JAPAN.

YOU WANT TO KNOW ABOUT GENEROSITY AND CONCERN? THE HUGO FUND THUS FAR HAS COLLECTED TWO-POINT-TWO MILLION DOLLARS TO HELP PEOPLE AND COMMUNITIES PUT THEIR LIVES BACK TOGETHER.

A LETTER FROM A MAN IN TEXAS, WHO WRITES, "I HAVE BEEN CONFINED TO A WHEELCHAIR FOR 41 YEARS. GOD SMILED DOWN ON ME THIS YEAR IN SEVERAL STOCK MARKET TRADES. ENCLOSED IS MY CHECK TO HELP GIVE NEW MEANING AND PURPOSE TO THE CITIZENS OF SOUTH CAROLINA."

LADIES AND GENTLEMEN, THE CHECK WAS FOR 100-THOUSAND DOLLARS.

I ALSO RECEIVED A LETTER FROM A 12-YEAR-OLD GIRL IN PENNSYLVANIA NAMED BRANDY. SHE WRITES, "MY BROTHER AND I HEARD ABOUT YOUR LOSS SINCE HURRICANE HUGO. WE KNOW HOW IT

FEELS TO LOSE. WE LOST OUR DAD FIVE YEARS AGO IN A CAR WRECK. IT'S BEEN HARD GETTING OUR LIVES BACK TOGETHER. MY BROTHER AND I WANT TO HELP SOUTH CAROLINA CHILDREN BY SENDING THEM THESE TOYS."

BRANDY CONCLUDES WITH THESE WORDS: "PLEASE SEE THAT THESE TOYS GET TO THE LITTLE BOYS AND GIRLS WHO NEED THEM. MAY GOD BE WITH YOU ALL AS YOU REBUILD."

THERE IS NO QUESTION THAT GOD IS WITH US AS WE REBUILD. HIS PRESENCE IS IN THE GENEROSITY OF THE MAN IN TEXAS AND BRANDY AND THE THOUSANDS OF AMERICANS WHO HAVE HELPED US IN SO MANY WAYS.

HIS PRESENCE IS IN THE CHILDREN WE ARE TRYING SO HARD TO TEACH AND IN THE LAND WE ARE TRYING TO PRESERVE.

AND HIS PRESENCE IS IN THE KNOWLEDGE AND WISDOM OF THIS GREAT LEGISLATIVE BODY.

THIS IS WHY I AM HOPEFUL. IT IS WHY I AM ENCOURAGED.

THANK YOU AND GOD BLESS YOU.

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