

**The Role of Private Vending in Developing Country Water Service Delivery:
The Case of Karachi, Pakistan.**

by

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Submitted to the Department of Urban Studies and Planning
in Partial Fulfillment of the Requirements for the Degree of

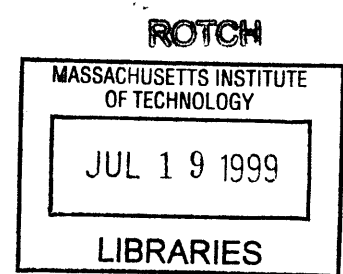
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ABSTRACT

The private water vending industry in Karachi is an important source of water service delivery in Karachi, Pakistan. Water vending is largely a supplemental service to households with private water connections, due to limited service from the public utility. This research attempts to:

- i) Characterize the existing water supply situation in Karachi, with particular focus on the water vending industry;
- ii) Evaluate the extent to which water vending in Karachi affects households' water supply situation and generates excessive profits for vendors; and
- iii) Assess possible strategies for water sector reform in Karachi.

The case of Karachi, where water vending coexists with a piped supply network, poses a challenge to policy makers in water supply planning. The study shows that the major clients of vended water in the city are those who have water connections, storage capacity, and the ability to buy water.

The key findings of the study are:

- i) Karachi's water vending market may not be economically efficient. Although the vending market provides only 9% of the water consumed by city residents on a daily basis, it earns almost 50% of all revenues received from water.
- ii) Groundwater supplying households' wells and private hydrants is not recognized as a common property resource by the concerned public agencies. As a result, existing government policy fails to address the consequences of unregulated groundwater use by private individuals.
- iii) Surprisingly, a market for vended water exists even in a city where more than $\frac{3}{4}$ of all households are served by piped water connections. When levels of the public utility's service are low – in this case an average of 3 hours of service each day – households are forced to turn to other sources to meet their water supply needs.

In view of these findings, there appears to be a need for regulatory reforms. The study proposes the adoption of a dual strategy to solve the problem of rent seeking by hydrant owners in Karachi: regulation, and promotion of competition.

Thesis Supervisor: Jennifer Davis

Title: Assistant Professor, Urban Studies and Planning

*An unfavourable task; lest I forget a favor,
An unavoidable inscription, for all consideration
An indebtedness, to all I owe.*

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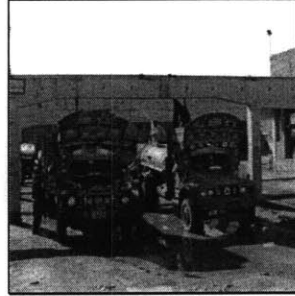
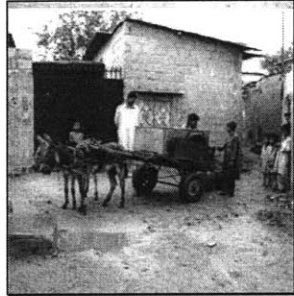
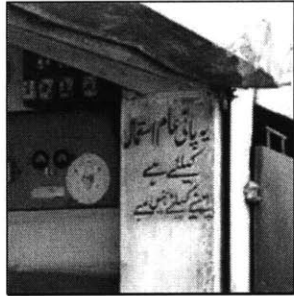
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C H A P T E R O N E
INTRODUCTION



In 1995, more than one billion people in low-and middle-income countries—and an additional 50 million people in high-income countries — lacked access to safe water for drinking, personal hygiene and domestic use. This number represents nearly 25 percent of the world’s 5.7 billion people. Obtaining water is often particularly difficult and expensive for poor households. In rural areas of developing countries, many women and children spend hours each day — in extreme cases up to six to eight hours — hauling water from rivers or wells. In cities, the poor often do not have water piped into their property. Instead, they must obtain water from other sources, for which they may have to pay three to ten times what piped water costs.¹

Traditionally, water supply projects in developing countries are comprised of either (a) piped systems with public taps, private household service, or both, or (b) wells with pumps. Recent evidence from developing countries indicates that the water supply sector is still fraught with inefficiencies. Municipal water utilities, which are natural monopolies,² frequently fall into a “low-level equilibrium trap”: due to low prices charged, municipalities do not have large sums necessary to invest in expanding and maintaining often decaying infrastructure, and cannot keep pace with the rapid growth of the urban population (Singh *et al.*, 1993). As a result, water is of unsafe quality, and service is limited, unreliable and inefficient. Large amounts of water, often nearing 50 percent of the supply, are lost in distribution through leaks, and rate collection methods are often are frequently haphazard and highly corrupt (Cowen, 1994). These utilities are also often burdened with oversized staffs of poorly trained employees. These factors, often coupled with the prevalence of subsidies designed to “help” the poor, make for very low levels of cost recovery, thus limiting even further the chance of investment in infrastructure and service improvements (Haarmeyer and Mody, 1998). In sum, the growing administrative and economic inefficiencies of the public utilities have resulted in an inequity of service. Many groups have been left without adequate water connections: low income residents unable to pay the cost

¹ <http://www.worldbank.org/depweb/english/modules/environm/water/index.htm>

² These are goods whose provision requires high average fixed cost and low, or decreasing average variable cost. When several firms compete in the production of such goods, the high fixed costs are unnecessarily multiplied; but when only one firm produces the goods, monopolistic exploitation of consumers will result. The solution to this dilemma is often to provide the goods through a single, public (or publicly regulated) firm whose explicit objective is maximum welfare rather than maximum profit. Drinking water and sewerage systems, with treatment plants, of large minimum efficient scale (MES) and extensive pipe networks, are examples of natural monopolies (Porter *et al.*, 1997).

of connection to the network, people living in geographically remote areas, and people living in illegal squatter settlements (Black, 1998).

However, a third approach of water service delivery in developing countries, seldom recognized or incorporated in design or investment decisions is “water vending”. Water vending is the sale and distribution of water by container, ranging from delivery by tanker trucks to the carrying of containers by individuals. The water may be obtained from private or municipal taps, standpoints, rivers or wells, or may be sold either from a public standing station or door-to-door. Vendors may either sell water directly to consumers or act as middlemen, selling water to carriers who in turn serve the consumers. Because of the problems hampering the provision of adequate water services, water vending is ubiquitous in developing countries (Zaroff and Okun, 1984). Vendors are most often patronized when alternative for water supplies are nonexistent, unsanitary or inconvenient. As a result, water vending fills a “service gap” in water service delivery systems. (Zaroff and Okun, 1984; Whittington, *et al.*, 1989; Porter, 1996). Thus, poor households who cannot afford private connections to a piped water system often meet their water supply needs through vendors. People living in slums and squatter settlements on the fringes of rapidly expanding urban areas may also rely on vendors until the piped system is extended. Vending is also common in rural areas where piped networks do not exist.

Reliance on water vendors is widespread in cities like Jakarta, Indonesia; Onitsha, Nigeria; Ukunda, Kenya; Port-au-Prince, Haiti; Khartoum and Port Sudan, Sudan – “Water vendors serve 20 to 30 percent of the urban population of the Third World” (Cairncross, 1990:114), maybe more. However, water-vending delivery has two problems as compared to the piped network delivery. First, distributing water by cart (or by truck) is inefficient as compared to the piped network, and at best a stopgap measure. Second, this inefficiency shows up in the price of vended water: those without household connections (usually the poorer households), end up paying much more than they would for piped water, and so consume much less (Fass, 1982; Cairncross and Kinnear, 1991; Porter, 1996; Whittington *et al.*, 1989; Whittington *et al.*, 1991). For example a study of water vending in Port-au-Prince, Haiti, found that in the dry season many of the urban poor spend 20% of their income on

water. In Tegucigalpa, Honduras, poor households spend 8% of their income on vended water in the rainy season and 12% in the dry season. In Addis Ababa, Ethiopia, the urban poor spend up to 9% of their income purchasing water from vendors.³

Water vending has both advantages and disadvantages for communities in the developing world. On the positive side, water vending provides a valuable service for communities without access to piped water. The major benefit of water vending to the consumers is that when compared to fetching water from other sources, provides a significant saving of time. Water vending also creates opportunities for employment of unskilled workers. Furthermore, the technologies used in most vending systems are simple and can be maintained locally. Vending operations are less likely to break down than piped systems, however, when they do break down, they can be repaired using local skills, and are thus, technologically more reliable (Rogerson, 1996; Whittington *et al.*, 1989).

On the negative side, households served by vendors often pay higher unit charges for water than they would if they were directly connected to a piped water system. As mentioned earlier, many households pay over ten percent (10%) of their monthly income for vended water, as contrasted with between one and five percent (1-5%) for piped water.⁴ Another major drawback of vending is the quality of water delivered. Vendors may sell water from polluted sources or fouled containers; even if the initial quality of water is acceptable, water may become contaminated during handling. Water vending can thus also be a health threat to millions of consumers. Furthermore, water vending can be unreliable in its delivery. Vendors may find other lucrative jobs, fall ill, or have family business to attend to; in these cases water is not delivered (Rogerson, 1996; Whittington *et al.*, 1989; Zaroff and Okun, 1984; Crane, 1994).

Another potential drawback of water vending is related to “rent seeking”, which is a

³ <http://www.worldbank.org/html/fpd/urban/publicat/rd-ou1.html>

⁴ The assumptions relating to the urban and rural water supply are identical; most utilities as well as donors assume that as long as the cost of potable water to the household falls below 5% of the household income, it is affordable and the household will make the connection to the system and will be able to pay the subsequent and recurrent charge. Water project planning is therefore based on the twin assumption of: a) a very inelastic demand as long as the amount spent on water is below 5% of the household income; and b) a very elastic demand if the outlay exceeds 5% of the household income. However, experience of water projects undertaken in many parts of the developing world shows that this ‘five percent rule’ is often incorrect both for urban and rural areas (Whittington *et al.*, 1990; McPhail, 1993; Rogerson, 1996)

behavioral response of individuals to achieve private gains and has important and pervasive implications for how the water delivery system is designed and operated. Implying that individuals act in ways to create and sustain spatial monopolies in the provision of water from which they can derive private gains, and such rent seeking behavior can have far-reaching implications for management of urban water systems (Lovei and Whittington, 1993). An example of such a rent-seeking behavior is observed in the case of Jakarta, Indonesia where the water delivery system is based primarily on public taps, distributing vendors and relatively few household connections. Due to which vendors were earning monopoly rents in their vending territories. The case study shows that nearly half of the average price that customers pay vendors in Jakarta could not only be attributed to the vendor's cost. The implicit wage of vendors in Jakarta was almost 3 times the average wage for men who have not completed secondary school. This discussion indicates that an understanding of the structure of water markets can suggest whether there is a need for reform or lead to policy reforms that can reduce these rents.

However, it is not always the case, that water vendors earn excessive profits. In Ukunda, Kenya, Whittington *et al.* (1988) found that vended water was costly to provide. This was because hauling water manually was expensive; as a result, vendors were making a fair return on their labor and capital investment, but they were not making exorbitant profits. In such cases, government regulation of distributing vendors is not necessary or advisable.

The literature on water vending advocates public sector intervention in water supply if any of the three conditions exists: First, if vendors are selling contaminated water and households are unaware or unlikely to know the bacteriological content of the water being sold to them. Public health concerns justify intervention. Second, if vendors are charging exorbitant prices, are involved in price fixing, and/or if monopolistic barriers to entry into the water vending industry, government intervention is justified to correct these market inefficiencies. Third, if there is rent seeking happening as a result of inequitable ownership of a water source - for example if all vendors purchase water from a single source controlled by

one individual - the vendors' prices to households might be determined in a competitive market while the owner of the source collects monopoly profits (Whittington *et al.*,1988).⁵

The above discussion brings to perspective the question of whether water vending is 1) a form of water service delivery helpful for improving access by communities in the short term, or 2) a 'problematic' arrangement in which some parties earn excessive profits while at the same time forestalling the development of a community's water sectors. This thesis presents a case study of Karachi, Pakistan, where water vending is widespread and complex, comprising of multiple agents involved in water service delivery.

The case of Karachi poses a challenge to policy makers in water supply planning; a situation where water vending is coexisting with the piped water supply. Almost 50% of the households with water connections in Karachi are using other informal sources to meet their water supply needs. Almost 18% of these households are using tanker truck vendors fulfill their demand for water. This situations call for a need to think creatively about vendors and utility and there foreseeable relationship in water supply delivery system.

According to Karachi Water and Sewerage Board (KWSB), the public utility is responsible for producing and supplying water in Karachi and its coverage include 78% of the households. The rest of the 12% are serviced either through tanker truck supply regulated by KWSB or standpipes. However, there exist a deficit in the supply and demand for water in the city. Due to this deficit, the average hour of service to households' ranges from 1-4 hours per day throughout the city, this in turn have resulted in dependence of households on vended water to fulfill their primary and supplementary needs throughout the city. The literature on vending falls short on explaining the water-vending situation in Karachi, is water vending a service to households in Karachi and who are these households? Or is it a 'problematic' arrangement and why?

⁵For example in Indonesia water vending from a house connection is so profitable that a new house connections are made inordinately expensive in order to maintain the market for the individuals with house connections. In this case the government would be justified in facilitating the provision of more house connections to achieve a more equitable distribution of water resources.

Furthermore, In recent studies (Crane, 1994; Fass, 1988; Lovei and Whittington, 1993; Whittington *et al.*, 1989; Whittington *et al.*, 1991), somewhat less space has been devoted to the study of water delivery systems across income groups, especially in the context of water vending. Most of the recent literature has placed due importance to the poor and their access to water in the urban areas, using assumptions that water vending can be, and is a valuable service for the poor in urban and peri-urban areas. However, systematic assessments of how urban water policies affect vending and other water sources, cutting across income groups are rare.⁶ To examine this gap the study looks at variations and the extent of dependence on vended water across income groups in Karachi.

The objectives of the thesis are:

- 1) To characterize the existing water supply situation in Karachi, with particular focus on the water vending industry;
- 2) To evaluate the extent to which water vending in Karachi affects the households' water supply situation and generates excessive profits for vendors; and
- 3) To assess possible strategies for reform of Karachi's water sector.

This document is organized into five chapters. Each chapter examines one aspect of the water supply situation in Karachi and the conclusion brings together the complete picture and attempts to answer the question, "What should be the nature of public intervention in the vending industry for Karachi?"

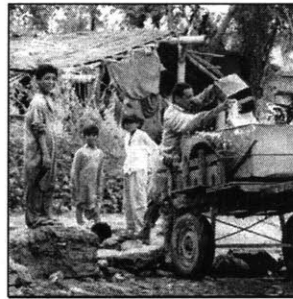
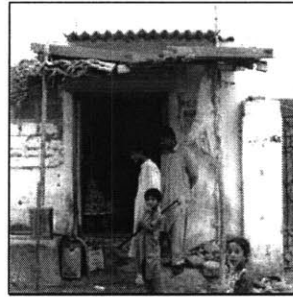
Following this introduction, Chapter Two provides a brief overview of Karachi, outlines the study methodology adopted, and describes the socioeconomic characteristics of the households interviewed. Chapter Three uses the findings of household surveys to examine the current water supply situation in Karachi. Chapter Four focuses on the water vending industry in Karachi and delineates the distinction between the private "providers" and "distributors" of water. It concentrates on primary vendors, which include tanker truck and hydrant owners. This chapter also provides an analysis of the daily water distribution in Karachi from all public and private sources. This analysis takes into account not only the

⁶ Recent examples include Linn (1983) and Kasarda and Parnell (1993) on large cities; Schteingart (1989) on Latin America; Marcussen (1990), Jellinek (1991) and Crane (1994) on Jakarta; and Fass (1988) on Haiti.

volume of water but also the movement of revenue spent by households on water on a daily basis. Most of the information in this chapter is based on empirical data gathered during fieldwork in Karachi. Finally, Chapter Five summarizes the key findings of the study and sets the stage for policy recommendations.

C H A P T E R T W O

OVERVIEW OF KARACHI AND STUDY APPROACH



2.1 Introduction to Karachi

Karachi is the capital city of the Sindh province and the largest city in Pakistan, covering almost 1.97 million hectares of land area. Situated on the eastern coast of the Arabian Sea and to the northwest of the Indus River, Karachi is Pakistan's only port city (Map 2-1).

Karachi has an arid climate with an average annual rainfall of approximately 200mm (8 inches). Annual rainfall, however, varies widely and can be as much 800mm (32 inches). Undulating plains and coastal flats devoid of vegetation characterize the region's topography. The Lyari and Malir Rivers cut across the city; these rivers only flow for short periods of the year and for the rest of the time are recipients of the city's wastewater.

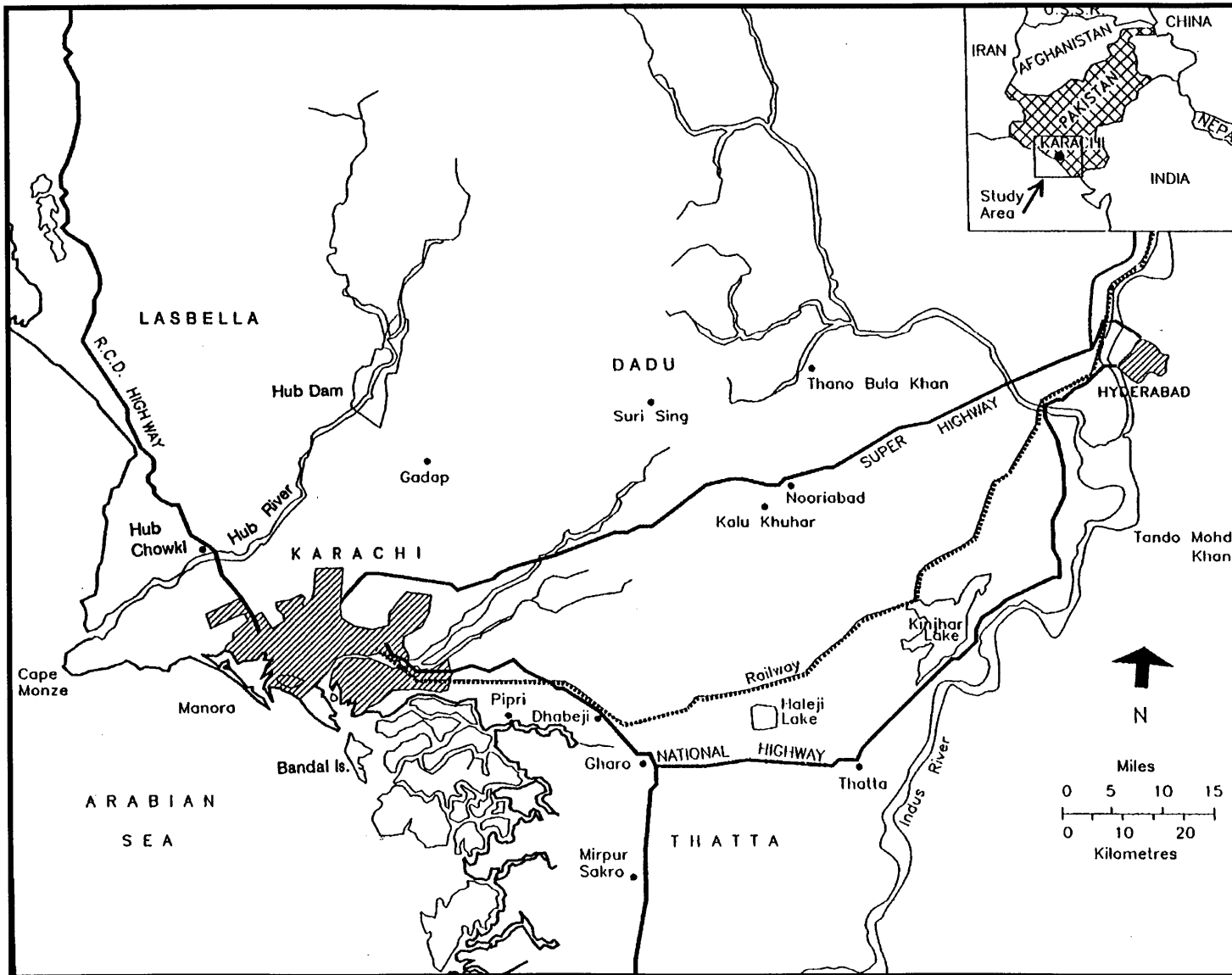
Karachi has a population of 10.3 million,⁷ which accounts for 8.6% of all inhabitants of Pakistan. Furthermore, the metropolis is being "fed by the process of urbanization": 27% of the urban population of the country lives in Karachi.⁸ The annual growth rate for the city presently stands at 4.8%, of which 2.6% is due to natural growth and 2.2% is due to migration from other parts of the country. Karachi's population growth rate is much higher than the national average of 2.9% per year (Hasan, 1998).

The land area of the city comprises both planned areas, developed by the Karachi Development Authority (KDA), and *katchi abadis*, settlements formed through land invasion (squatting) and illegal subdivision of state land. The *katchi abadis* are initially unserved and acquire services slowly over a period of time. Approximately 40% of Karachi's population (4.1 million people) lives in these *katchi abadis* (Hasan, 1998).

Almost 30% of all land use in Karachi is residential and 12% is industrial (KDA, 1991). Approximately 63% of households live in single or multiple unit detached houses, and 37% live in apartments or high rise buildings in Karachi (Hasan, 1994).

⁷ The population figure for Karachi is very controversial; it ranges from anywhere between 10 to 14 million in different credible citations. However, 11.5 million is the population estimate quoted in most of KWSB's publication. For the purpose of this research, the study assumes the current population to be 10.3 million as cited from a recently published work. Any data cited from KWSB sources was based on population estimates of 11.5 million people.

⁸ Ahmad, K.B., Karachi in Chaos, paper contributed in UIA XVI Congress



Map 2-1: Karachi and Surrounding Areas

Source: Karachi Development Plan 2000 – Karachi Development Authority

The economy of Karachi is mainly based on trade and industry. Karachi provides 25% of federal revenues and 15% of Pakistan's Gross Domestic Product (GDP) and is the country's most industrialized city. In addition, 50% of the country's bank deposits and 72% of all issued capital comes from Karachi (Hasan, 1998). Karachi also accounts for 42% of overall value added, 35% of employment in large-scale manufacturing, and 42% of tax revenues nationally. GDP per capita for Karachi is estimated to be more than US \$1,200. With only about 35% of the provincial population, Karachi provides over 73% of the average daily reported manufacturing employment in Sindh, and accounts for over 70% of value added in manufacturing and over 60% of Sindh's estimated Gross Regional Product (GRP) (World Bank, 1993). These data demonstrate the political and economic importance of Karachi for the province of Sindh as well as Pakistan overall.

A significant proportion of employment in Karachi is provided by the informal sector. In 1995, the informal sector provided 75% of Karachi's employment as compared to 48% of the total jobs in 1974. (Hasan, 1994).

2.2 The Water Supply Situation in Karachi

Karachi's water supply delivery system consists of both formal and informal service provisions, as is common in many developing countries. Formal delivery is managed by the Karachi Water and Sewerage Board (KWSB), responsible for water and sanitation service delivery in Karachi. Private entrepreneurs throughout the city, who operate as "providers" and "distributors" of water, conduct informal water service delivery. "Providers" bore deep holes in the ground on private property, creating "private hydrants" from which they extract ground water to sell commercially. "Distributors" can be classified as primary and secondary vendors who distribute water throughout the city to households and industries. Primary vendors include bulk distributors who obtain water from the point source of the utility, private hydrants, or tanker trucks, which deliver water throughout the city. Secondary vendors operate mostly at the neighborhood level; water is delivered by donkey carts, neighbors, push carts, *bhistee* (manual water carrier), or at kiosks. Public and private wells are also common sources of water supply at the household and neighborhood levels.

2.2.1 Key Stakeholder in Water Service Delivery

The Karachi Water and Sewerage Board (KWSB), formed in 1983, is an autonomous body under the Government of Sindh and is responsible for providing water and sewerage infrastructure to the Karachi metropolitan area. KWSB supplies water mainly through a piped network, standpipes, and regulated tanker truck delivery. KWSB customer records indicate that approximately 8.5 million people (78% of the total population) in Karachi are served by the water supply network. Another 1.7 million customers receive water from standpipes or tanker trucks regulated by KWSB. The utility, however, currently collects only about 23% of the amount it bills customers for these services.⁹ Although there are no reliable estimates of how much of the population is connected to the sewerage network, anecdotal reports suggest that about 40% of the population is connected (KWSB, 1997). The KWSB and other water supply providers are described in further detail in Chapter 3.

Karachi Metropolitan Corporation (KMC) holds the status of a city government. KMC has overall policy control and responsibility for public health (control of infectious diseases), medical services, fire services, social welfare, physical and town planning, building control, regularization of *katchi abadis*, municipal police, and civil defense management over Karachi's metropolitan area. In 1998, KMC's Public Health Division enacted the "Control and Regulation of Hydrant by-laws", requiring all private hydrants to be registered with the KMC. Owners of the private hydrants must pay a license fee, the amount of which depends on the mechanical power of the engine used for extracting the groundwater. After requisite procedures are followed to gauge quality of water, KMC has total discretion as to whether to approve the private hydrant source for drinking or non-drinking purposes. Despite these by-laws, only 25 private hydrants are registered with KMC, and many illegal (unregistered) hydrants and vendors continue to operate in the city.

According to a survey conducted by KMC, there are approximately 106 large, medium and small sized private water hydrants spread throughout Karachi. In response to KMC's hydrant by-laws, the Hydrant Owners' Association was formed by private hydrant

⁹ KWSB – Basic Facts 1998-99

owners to provide themselves with the required institutional support to deal with KWSB and other government agencies challenging their status. They do not have office premises; the current chairman of the organization, also a hydrant owner, manages most of its affairs.

The Karachi Water Tanker Owners' Welfare Association was formed in 1987 to provide institutional support to tanker truck owners, who suffer from police and KWSB's harassment due to their illegal status. Membership requires payment of a small monthly fee that covers the costs of running the organization. According to the organization's president, in 1998 it had a membership of 5000, and there are approximately 4000 tanker trucks operating in Karachi. These tanker trucks make approximately 50,000 trips per day and move 50 million gallons per day (MGD) from the private hydrants in the city.¹⁰

2.3 Methodology

This thesis is based on review of secondary data and empirical evidence gathered over five weeks of fieldwork in Karachi. The fieldwork was carried out during January and February of 1999.

Table 2-1: Summary of Fieldwork

	Respondents		Number of interviews
Structured interviews	Household members		40
	Vendor Interviews	Tanker truck owners	17
		Tanker truck drivers	17
		Hydrant owners	9
Semi-structured discussions	KWSB/KMC officials		12
	Concerned affiliates / organizations		8
Total			103

A total of 103 interviews were conducted with members of key stakeholder groups involved in water supply delivery in Karachi. Of the 103 interviews, 83 were structured interviews with vendors and households and 20 were semi-structured discussions with

¹⁰ Personal interview with Mr. Haji Muhammad Younus Khan, President, Karachi Water Tanker Association – January 1999.

institutional stakeholders. During July and August of 1998, two weeks of prior field observations were conducted in Karachi (Table 2-1).¹¹

2.3.1 Households Interviews¹²

Household interviews were conducted in both planned areas and *katchi abadis* in Karachi. A sample was selected to reflect a cross-section of the income groups in the city. The author's past experience of the city was helpful in identifying areas where different income groups live.¹³ Once an area had been selected, contact was made with neighborhood committees and household interviews were conducted in that area.

Due to time and resource constraints, a street sampling strategy was employed in each of the four neighborhoods. Three main lanes in each area were selected, and about three households were interviewed in each lane. The selected lanes were not located in close proximity to one another, but were distributed spatially across the neighborhood. Households in the lane were selected such that they were well distributed along the lane (i.e. every tenth house in a lane of 30 houses – either on the right or left). No preset considerations, such as whether the head of the household was male or female, or whether the interviewee was male or female, influenced the selection of the household for an interview. Everyone in the household is assumed to be in some way involved in and aware of their current water supply situation.

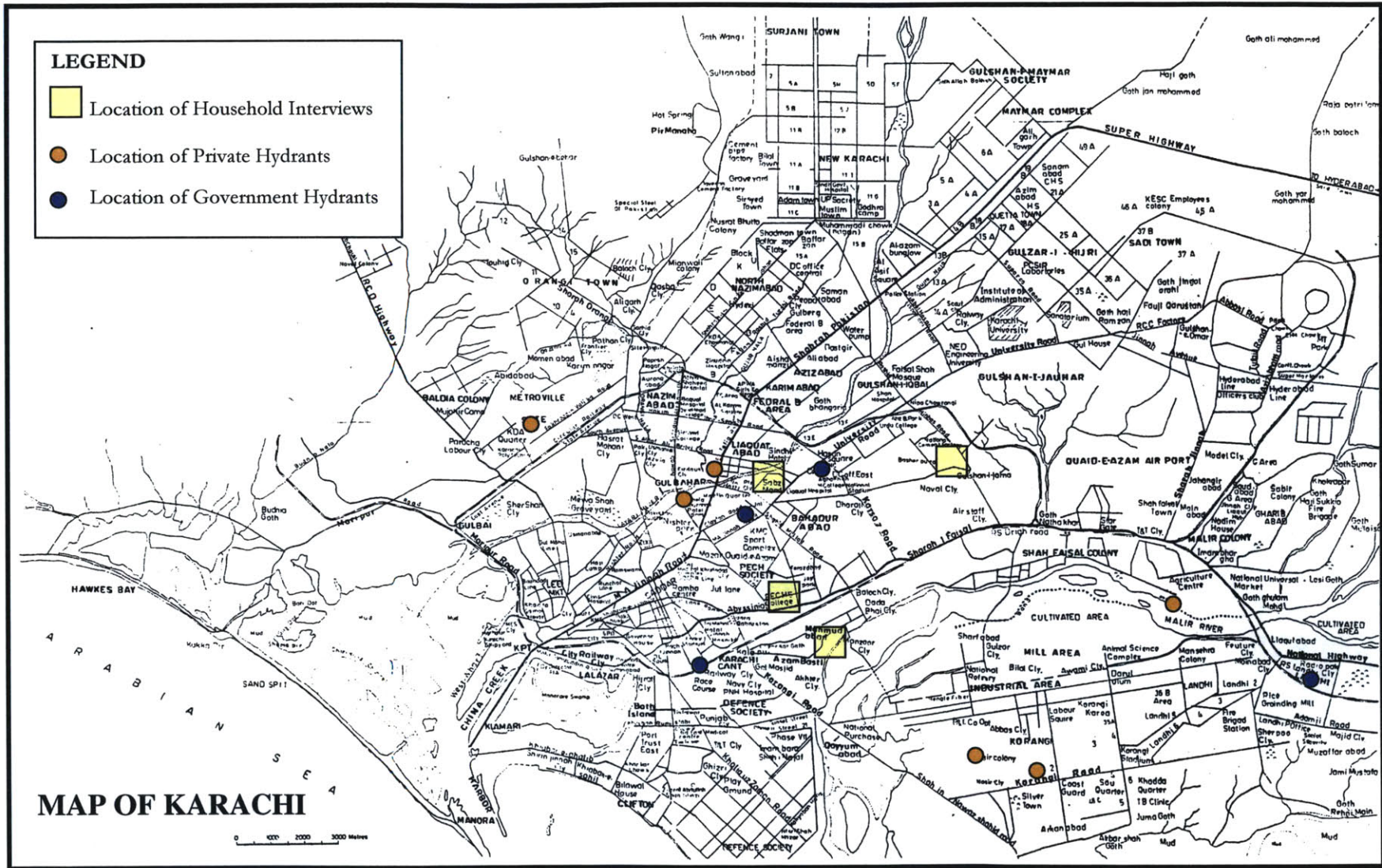
Forty household survey interviews were conducted, ten each in four income-groups, in four different localities of the city (Map 2-2). The 16-page survey includes questions about the residents' current water sources, storage capacity, boiling and sanitation practices, as well as socioeconomic and demographic characteristics of household members.¹⁴

¹¹ The outcome of the field observations was submitted as a draft field note document to UNDP-World Bank Regional Water and Sanitation Program – South Asia (RWSG-SA).

¹² See Appendix 1 for copy of the household survey

¹³ Areas in the city in which to conduct household interviews, as explained in the main text, was determined on the basis of the author's past experience of the city; the author was raised and has lived her whole life in Karachi. Personal and professional contacts with different neighborhood social organizations further facilitated selecting areas in which to carry out interviews.

¹⁴ The surveys used in the field for this research was based on the format of rapid reconnaissance surveys used in water vending activities and willingness to pay studies. The past water vending studies (i.e. Onitsha, Nigeria) suggests that rapid reconnaissance surveys yield valuable data for policy development and planning. Studies such as this are inexpensive relative to the capital costs of urban wats, and should be a standard part of water supply project design and planning in developing country (Whittington *et al.*, 1991).



Map 2-2: Location of Household and Vending Interviews
 Source: Urban Resource Center, Karachi

Household interviews were clustered primarily in the southeastern part of the city, which is primarily residential (Map 2-2). A brief description of each area selected and interviewed is given below.

Mujahid Colony is a *katchi abadi*, located in the eastern part of the city that started as an illegal subdivision but is now in the process of legalization. 70% of the houses, however, already have leases. The area comprises mostly single unit family, detached houses. Plot sizes in the area are generally less than 100 square yards (mostly 60 and 80 square yards). Although the area is partially formally connected to the networked water supply, many of the households have also connected illegally to the KWSB main line. The area nevertheless suffers from chronic and acute shortages of water.

Mehmoodabad is located in the southern part of the city and can be categorized as a low-income area. The neighborhood is predominantly comprised of single unit, ground, and two story houses on plot sizes ranging from 60 – 120 square yards. The area is connected to the piped network, but water vending, using donkey carts and tanker trucks, is common.

PIB colony is located on the eastern side of the city. It is a planned middle-income area with single unit, detached, introverted houses, each overlooking a courtyard. Plots in the area range from 180 – 400 square yards. Until several months ago (summer 1998) the area faced an acute water shortage problem and most households preferred to use government tankers to meet this deficit. However, the water shortage in the area has improved since a new trunk line was laid in the area, improving the supply and distribution of water.

Pakistan Employees Cooperative Housing Society, commonly known as PECH Society, is located on the eastern side of the city. PECHS ranks among Karachi's oldest affluent areas. Plot sizes in the area range from 500-2000 square yards. Most of the houses are single-unit, and are located on a large plot of land, with large lawns and porches.¹⁵ However, recent urbanization has impacted this neighborhood in the form of apartment buildings and business plazas, which are found on the fringes. All houses are connected to

¹⁵ The building by-laws applicable in the neighborhood allow 1/3 covered area of the plot and 2/3 open; as a result, the houses in this neighborhood have big lawns and porches.

the piped water network system. In a recent survey carried out by the Neighborhood Committee (NC) in the area, water supply was indicated as a top priority for residents.¹⁶

2.3.2 Vendor Interviews¹⁷

Forty-three vendor surveys were completed, which included interviews with seventeen tanker truck drivers, seventeen tanker truck owners, and nine hydrant owners. A nine-page questionnaire was used to collect detailed information about the different sources of water, the number of trips per day, cost and expenditure information, and the areas where service is provided. The hydrant owners were asked about their initial capital investment, the amount of water sold daily, and information related to their daily costs and expenditures (Table 2-1).

Interviews were conducted with vendors at ten different water hydrant locations in the city. Of these, four were government hydrants (LSR- Civic Center, Muslimabad, Clifton and Jamia Millia) and six were private hydrants (TeenHaiti, Landhi, Site, Malir, Lasbella) (Map 2-2).

Government hydrant locations are easily identifiable in the city because there are only six and commercial sale of water is only allowed at one. On the basis of this information, four government hydrants were selected, the largest one being the one where commercial sale is permitted. Interviews with private hydrant owners started from one cluster in the Center City known as “Teen Haiti,” famous in the city as a water source. Through interviews with hydrant and tanker truck owners, other potential clusters of private hydrants were identified in the city. Following up on this information, visits were made to these areas and interviews were conducted at another five-cluster location of private hydrants.

¹⁶ A survey was conducted by Citizen Police Liaison Committee- Neighborhood Committee (CPLC-NC), a coalition of police and residents of PECH Society in 1996. Almost 88% of households that responded stated that the water supply issue as an important concern in the neighborhood and suggested involvement of the NC to address this issue in its future activities.

¹⁷ See Appendix II for copy of the vendor survey

Most of the interviews with tanker truck drivers and owners were held either at the government or private hydrant locations in the city. The strategy adopted for interviews was to approach any tanker truck vendor waiting for his truck to be filled with water. This approach generated a sample, which included tanker truck vendors who were government contractors, those who were only buying water from the private hydrants, and those who were doing both.

Hydrant owner interviews were carried out in the 6 clusters of private hydrants. It was observed that most of the private hydrants have an office on their premises. The strategy adopted was to visit several offices in each cluster. If someone with knowledge about the day-to-day operation of the hydrant was available, then an interview was conducted. If the owner was not available, the person responsible for running the day to day operation of the hydrant was interviewed.

2.3.3 KWSB/KMC Officials Interviews

Semi-structured discussions were held with officials of KWSB to understand institutional perspectives of the water supply situation in the city and to gather information about plans for improvements. These meetings were held with different groups of people in the organizational hierarchy in management, operation and maintenance, and supply and distribution. These discussions formed the basis for understanding KWSB's contractual and commercial arrangements with tanker truck owners regarding usage and sale of water from the government hydrants.

The Director of Health at KMC was also interviewed as private hydrants in Karachi fall under this organization's jurisdiction. This discussion yielded information about the existing bylaws that are relevant to hydrant regulation (Table 2-1).

2.3.4 Concerned Affiliates/Organizations

Interviews were held with organizations representing the interests of the hydrant owners, tanker truck owners, neighborhoods where household interviews were conducted,

and institutions and individuals involved in the water sector in Karachi. The purpose of these meetings was to extend the understanding of institutional arrangements that exist between the different stakeholders involved in water service delivery and to collect secondary data in the form of published reports. Meetings with neighborhood organizations prior to household interviews established a preliminary understanding of the nature and extent of the water supply problems at the neighborhood level. In addition, they facilitated access to households in the neighborhood for interviews (Table 2-1).

2.4 Secondary Data Review

Another important source of data for this thesis was the Water Loss Reduction and System Strengthening Project – Consumer Survey 1996.¹⁸ This study was conducted by Mott McDonalds International, Limited, in association with Associated Consulting Engineers (Pvt.) Ltd., MM Pakistan (Pvt.) Ltd., and Thames Water, UK. The data set from the study includes 2051 observations and covers the whole of the Karachi metropolitan region. The survey used included questions about the households' current water supply situation.¹⁹

Other literature used in this research includes the Karachi Water and Sewerage Board's *Basic Facts*, which is published annually. Other sources include World Bank Staff appraisal reports and ancillary data gathered from KWSB, the Karachi Municipal Corporation (KMC), and neighborhood committees.

2.5 Limitation of the Study - Caveats

This study does not provide a statistically significant picture of the households and informal private providers (vendors). Instead, it provides a snapshot of the current water supply situation of Karachi both from the demand (households) and supply (KWSB & informal private providers) perspectives. A possible focus for further research is the political economy of water, which is not the focus of this thesis, but it does influence how water is

¹⁸ See Appendix III for copy of the consumer survey questionnaire

¹⁹ The data set is primarily used to illustrate the different sources which households in Karachi are using to meet their water needs; distinction is made with those with a water connection and those without one.

valued in Karachi. Other issues related to water supply and associated services that have not been examined in depth could also be an area for further research. For instance, additional research can be conducted to determine whether there is any connection between the level of sanitation and the sources of water used by households, or whether there is an informal sector providing sanitation services to households.

Not much attention has been paid to the social benefits of the water vending industry from income and employment generation perspectives. From the study, it is understood that the vending industry in Karachi provides many job opportunities to unskilled labor, both directly and indirectly (due to the spillover effect of activities i.e., mechanics, tire repair and paint stores). However, the vending industry has not been considered in its entirety as generator of employment and social mobility.

This study identifies secondary vendors as important players in the informal water service delivery sector at the neighborhood level. It provides a description of different forms of secondary vendors who service the sample households. However, it does not deal with this sector in as much detail as it does primary vendors. Furthermore, individual solutions to the water supply situation, such as public or private wells and informal resale by neighbors, have not been considered in detail.

2.6 Socioeconomic Characteristics of the Sample Respondents

Of the 40 households interviewed, 67% of the respondents were male and 33% female. Of the households that responded, almost 15% were headed by females. The average age of the respondent for the sample was 38 years. Almost 65% of the respondents were married.

The average number of persons per household for the sample was 8.3. About 5% of the respondents had no formal education; 3% had completed primary school; 23% had completed secondary school; 10% had completed high school; 45% had completed a university degree; and 14% had completed some secondary school education. All respondents are Muslims.

Approximately 55% of the households live in single family, detached houses, while 45% live in multi-family houses. Thirty-six % of the households in this sample live in houses with just a ground floor, 46% live in ground plus one-story houses, and 18% live in houses with two stories or more. Only 5% of the households in the sample responded that they have a commercial establishment on the premises.

All the households that responded have electricity and their average monthly bill is PKR. 2182.0 (\$41.6). Gas, which is available in abundance in Pakistan, is the primary cooking fuel for 97% of the households. 95% of the households in the sample have private water sealed toilets and are connected to the sewerage system, either through a closed underground drainage system or an open drainage system.

The sample response indicated that the average daily wage rate for an unskilled laborer in Karachi is PKR.141.0 (\$2.7) (Table 2-2).

The survey was held in three distinct income groups in the city, as explained in the earlier section. To verify these categories, self-reported estimates of income, plot size, market value of the house, expected rent per month and asset ownership were solicited from the households.

Eleven percent of the sample population has fewer than three assets;²⁰ 90% have three or more assets. Of the households interviewed, 92% live in owned houses and 8% in rental units. This outcome is very similar to that observed in the Water Loss Reduction and System Strengthening Project in which 92.5% of respondents were owners and 7.5% were renters.

The plot size of the households ranges from 60 to 2000 square yards. The expected monthly rent of the respondents in the sample ranges from PKR. 600 (\$11.5) to 80,000 (\$1526.7) per month. The market value of the houses in the sample ranged from PKR.

²⁰ The question asked if households owned any of the following: radio, telephone, bicycle, television, sewing machine, motorcycle, television, motorcycle, satellite dish, mobile phone, automobile.

80,000 (\$1526.7) to 40,000,000 (\$763,358.7). The disparities between the different income groups are very distinct (Table 2-2).

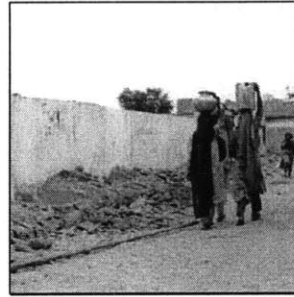
Table 2-2: Summary of the Socioeconomic Characteristics of Sample Respondents

	Full Sample	High Income	Middle Income	Low Income	<i>Katchi Abadis</i>
Number of households	40	11	10	10	9
Gender of respondent					
Male	27 (67.5%)	7 (64%)	8 (80%)	5 (50%)	7 (78%)
Female	13 (32.5%)	4 (36%)	2 (20%)	5 (50%)	2 (22%)
Average age of respondent (years.)	38	50.4	32.4	34.3	34.5
Marital status					
Single	14 (35%)	1 (9%)	6 (60%)	5 (50%)	2 (22%)
Married	26 (65%)	10 (91%)	4 (40%)	5 (50%)	7 (78%)
Occupancy status					
Owned	36 (92.0%)	10 (91%)	9 (90%)	9 (100%)	8 (89%)
Rental	3 (8%)	1 (9%)	1 (10%)	0 (0%)	1 (11%)
Average household size (persons)	8.3	7.2	8.5	8.7	8.8
Households with electricity	40	11	10	10	9
Average electricity bill per month (PKR.)	2182.0 (\$41.6)	6111.1 (\$116.6)	1037.5 (\$19.8)	504.4 (\$9.6)	325.0 (\$6.2)
Average household income (PKR.)/month	31,560 (\$602.3)	90,000 (\$1717.6)	24,400 (\$465.7)	10,000 (\$190.8)	5,000 (\$95.4)
Asset ownership	5	8	6	4	3
Average plot size (square yards)	587	1606	205	114	72
Average market value of the house (PKR.)	7,773,333 (\$148,346)	23,250,000 (\$443,702)	1,988,889 (\$37,955)	670,000 (\$12,786)	463,333 (\$8,842)
Average expected monthly rental for the house (PKR.)	14,467 (\$276.1)	56,000 (\$1068.7)	7,111 (\$135.7)	3,657 (\$69.8)	3,500 (\$66.8)

Source: Fieldwork, January 1999

This chapter presents a background to the city of Karachi and the adopted study methodology with a brief description of the various stakeholders involved in water service delivery. The chapter that follows describes the current water supply situation in Karachi in the context of 'formal' and 'informal' water service delivery provisions, using the data from households' survey to understand the nature of the demand for different forms of water supply in Karachi. The chapter then examines water demand, using data from the household surveys.

C H A P T E R T H R E E
EXISTING WATER SUPPLY SITUATION IN KARACHI



3.1 Introduction

Almost 78% of Karachi's households receive water through a conventional piped network system managed by the Karachi Water and Sewerage Board (KWSB).²¹ However, the Water Loss Reduction and System Strengthening Project Consumer Survey (1996) suggests that many households in Karachi are also using other sources of water to meet their water needs. The sample included 1969 households with and 93 without private water connections. The survey was conducted with 2062 households throughout Karachi, and indicates that 49% of those surveyed and were connected to the piped network were use only their household connection for water supply, whereas 51% use other sources in addition to their pipe connection. Water supply delivered tanker trucks is most common supplementary water source to households with connections. For the 4.5% of households not connected to the pipe network, standpipes²² and private wells are the main sources of water supply (Table 3-1).

Table 3-1: Households' Supplementary Sources of Water in Karachi

Sources of Water	With Water Connection		With No Water Connection	
	Winter ¹	Summer ²	Winter	Summer
KWSB	966 (49.1%)	561 (28.5%)	-	-
Water Tankers	338 (17.2%)	546 (27.8%)	13 (14.0%)	11 (11.8%)
Standpipes	144 (7.3%)	291 (14.8%)	34 (36.6%)	34 (36.6%)
Public Wells	82 (4.2%)	95 (4.8%)	1 (1.1%)	1 (1.1%)
Private Wells	172 (8.7%)	179 (9.1%)	24 (25.8%)	25 (26.9%)
Vendors ³	33 (1.7%)	50 (2.5%)	4 (4.3%)	3 (3.2%)
Neighbors	234 (11.9%)	247 (12.5%)	17 (18.3%)	19 (20.4%)
Total	1969(100%)		93(100%)	

¹ This estimate assumes seven months of dry weather of off peak season for winters from September to March

² This estimate assumes five months of peak season for summers from April to August

³ Includes both donkey carts and kiosk vendors

Source: Water Loss Reduction and System Strengthening Project Consumer Survey (1996)

²¹ KWSB, 1999. Water Supply System of Karachi – Database 1999

²² Standpipe provision falls within KWSB services

Use of supplementary water sources by households connected to the KWSB network varies according to season. During winter months, roughly half of households with private water connections use one additional water source on a regular basis; during summers months this fraction rises to three-quarters. These additional water sources include tanker trucks, kiosks and donkey carts, neighbors, and public and private wells.

Table 3-2: Sample Household's Number of Water Sources

	Number of Sources	Winter ¹	Summer ²
KWSB Connection	Only KWSB connection	966 (49.1%)	561 (28.5%)
	KWSB connection and one other source	943 (47.9%)	1235 (62.7%)
	KWSB connection and two other sources or more	60 (3.0%)	173 (8.8%)
	TOTAL	1969 (100%)	1969 (100%)
No KWSB Connection	Only one source	80 (86.0%)	78 (83.9%)
	Two sources or more	13 (14.0%)	15 (16.1%)
	TOTAL	93 (100%)	93 (100%)

¹ This estimate assumes seven months of dry weather of off peak season for winters from September to March

² This estimate assumes five months of peak season for summers from April to August

Source: Water Loss Reduction and System Strengthening Project Consumer Survey (1996)

Table 3-3: Overview of the Water Supply Situation of the Sample

Number of household surveyed	2062	
Percentage of households with water connection	95.5%	
Percentage of households with water storage facilities	71.1%	
Average duration of water supply during winter	3.0 hrs	
Average duration of water supply during summer	2.8 hrs	
Percentage of households that say they received sufficient supply of water from their private connection...	in winter	in summer
	869 (44.1%)	530 (26.9%)

Source: Water Loss Reduction and System Strengthening Project Consumer Survey - 1996

The data in table 3-3 suggests that the water supply needs of many households' with connections to the KWSB network are unmet. This conclusion is supported by additional information from the consumer survey (Table 3-3). For example, among the households

with a private water connection, the average number of hours of service per day was only 3.0 during winter months and 2.8 during summer months. This is the average number of hours that water is actually flowing into the pipe connection. Seventy-three percent and 56% of households indicated that the amount of water they received from their connection was not sufficient for their needs in summer and winter, respectively.

Water sources in Karachi can be categorized as formal or informal means of water supply service delivery. Formal water supply options includes all services that fall under the responsibility of KWSB. Informal water supply options includes those services beyond KWSB's scope. Each of these sources is described in greater detail below.

3.2 Formal Water Supply Services-KWSB

The Karachi Water and Sewerage Board (KWSB) supplies water to its consumers through three principal sources: a piped network, standpipes and tanker trucks that deliver water to areas not served by the piped system. KWSB's customer records indicate that approximately 8.5 million of the 11.5 million residents of Karachi are connected to the water supply network. Another 1.7 million customers receive water from standpipes or tankers regulated by KWSB (KWSB, 1997). Overall KWSB serves 78% of Karachi's total population from one or more of these three sources.²³

KWSB was created as a semi-autonomous body in 1979 through an amendment to the Sindh Local Government Ordinance. KWSB was formed as a subsidiary of the Karachi Municipal Corporation (KMC)²⁴ and was delegated the responsibility for providing water and sewerage infrastructure to the Karachi metropolitan area. The KMC exercised control over KWSB staff salaries, tariffs, and the appointment of top management. However, in 1996, KWSB was separated from Karachi Municipal Corporation (KMC) and became an autonomous body under direct control of the Government of Sindh (GoS). Since then the appointment of the Chairman, are in the hands of GoS.

²³ There exists a discrepancy in the figures, 8.5 of 11.5 million equals 74% coverage. Whereas, according to official KWSB figures it has service coverage of 78%. Both these figures are from KWSB official source. However, they don't add up.

²⁴ KMC is the largest city government in Pakistan, has the status of a metropolitan corporation, given this status in 1976.

KWSB is based on a centralized and hierarchical organizational model. The highest power rests with the Managing Director, who directly reports to the Chairman of the Board appointed by the Government of Sindh (GoS). Since 1996, this position of the chairman has been vacant. KWSB is organized into five main departments, each headed by a Deputy Managing Director (DMD), who directly reports to the Managing Director. A high level of discretion rests with these DMDs.

The total staff of KWSB is approximately 11,600, with 10,000 employed by the technical services department alone. The current staff to connection ratio is approximately 17:1000, which is higher than other cities in the region (e.g. Manila, Tianjan, Dehli Bangkok, Shanghai, Honk Kong and Seoul) (ADB, 1997).

3.2.1 Piped Network

a) Sources of Water

The River Indus, located approximately 120 km east of Karachi, is the principal source of raw water for the city. Other smaller sources include the Hub River to the north and Dumlotte ground water wells to the northeast (table 3-4). In all, 99% of the water distributed by KWSB comes from surface sources, while only 1% is ground water (map 2-1). A detailed description of these sources is provided in appendix 4.

Table 3-4: Existing Raw Water Source and Yields

Source	Yield (MGD) ¹
Dumlotte Wells	4
Indus Source	421
Hub Source	100
Total	525

¹ Million gallons per day (MGD)

Source: Private Sector Participation in KWSB – Draft Feasibility Report (1997)

b) Water Distribution

There are only 24 bulk meters installed along the main distribution network but only three of these are operational. It is therefore difficult to estimate volume of water moving around the system or to reliably quantify the volume of unaccounted for water (UAW).

However, according to KWSB's estimate almost 37% of the water put into the supply, leaks from the distribution system. This figure is comparable to other cities in Asia and Pacific Region.²⁵

The degraded condition of the distribution infrastructure is due to poor quality materials and construction techniques used in joint and service connections. Furthermore, the water distribution system is complex and highly vulnerable; minor setbacks disrupt supply to large areas and major breakdowns can paralyze the whole system. Failure of power supply and lack of standby power source available with KWSB often cause disruption in supply.²⁶ Pressure in the water distribution system is generally low. Low or negative pressure in main pipes causes groundwater leakage into the system and occasional water contamination.

c) **Customer Profile**

KWSB's records indicate that approximately 8.5 million people are connected to the water supply network. Another 1.7 million customers receive water from standpipes or tankers regulated by KWSB. Approximately 1.4 million people obtain water by other means (i.e., illegal connections, supplies from unregulated tankers). However, as seen from the data presented in Table 3-1 and 3-2, households use multiple sources of water in Karachi. Although, there are no reliable estimates of how much of the population is connected to the sewerage network, anecdotal reports suggest that it is about 40% (KWSB, 1997).

In many parts of the city, water is unavailable for long periods each day due to supply rotation and ad hoc valving procedures.²⁷ The poor service capacity due to low average volumes of water available to the population is made worse by inequitable distribution due to outside (political) interference and theft from the system (illegal

²⁵Cities with comparable unaccounted for water (UAW) in Asia and Pacific Region i.e. Bombay (24%), Dehli (30%), Calcutta (36%), Colombo (51%), Dhaka (62%) as reported in the Second Water Utilities Data Book - Asia and Pacific Regions -1997 - An Asian Development Bank Publication

²⁶ PSP-KWSB Strategy Report, 1997

²⁷ Due to rationing in the supply of water, a valving system in the tertiary distribution is in place, a mechanism in the distribution system that allows for control of supply monitored by the employee of KWSB.

connections), the effects of which cannot be quantified.²⁸ As a result, 40% of water flow is classified as non-revenue water for KWSB (ADB, 1997).

Table 3-5: Overview of KWSB Customer Profile and Service Indicators

Indicators	Value
Population	11.5 million
Households (7 person/household)	1,642,857
Connections 1997-98	1,106,836
Connected	785,665
Unconnected	321,171
Public yep 100 persons/PT	10,000
Average daily production	488MGD
Water loss due leakage @ 37% ²⁹	135 MGD
Service coverage	78%
Water availability	1-4 hours / day
Average per capita consumption of water	21 g/c/d

Source: Water Supply System Database 1999

Average domestic per capita consumption is estimated to be 21 g/c/d for households connected to the distribution system and 10 gallons per capita per day (g/c/d) for customers who receive water via standpipes or tankers. However, this calculation does reflect water consumption of households using multiple sources.

Around 50% of the people who receive water via connection to the water distribution system or via standpipes are in low socioeconomic category. Two thirds of the people who obtain water by other means also fall in this category.³⁰

d) Tariff Levels³¹

The current average water tariff based on domestic bulk consumption amounts to PKR. 11.5 (\$0.22)/m³.³² This cost includes water and sewerage charges, as well as a fire tax, which is based on a percentage of net annual rental value (NARV). KWSB has two types of tariff - one for households connected to the piped network and another for unconnected households. Connected customers pay the tariff and receive water supply at their homes.

²⁸ Areas where residents have a political clout have a better level of service, compared to other areas.

²⁹ This value has been understated the UAW has been calculated on the basis of current supply being 365MGD

³⁰ Private Sector Participation in KWSB – Strategy Report – February 1997

³¹ Dollar (\$) are US dollars throughout the document. Unless noted otherwise, I use the exchange rate in effect in January 1999 which equalled US\$ 1.00=PKR. 52.4

³² Based on domestic bulk supply of PKR. 44/1000 gallons

Unconnected customers also have to pay a tariff to KWSB to obtain water from a public standpipe located close to their dwelling or through regulated water tankers. Table 3-5 briefly explains the current tariff structure, and the tariff document is provided in Appendix 5. Currently KWSB has 785 thousand customers with connections and 321 thousand customers without connections (KWSB, 1997).

As many as 300,000 connections exist that are not on KWSB's current billing record, as of the most recent database review 1984, the record has not been updated since. Supplies to domestic customers are not metered; the tariff for water and sewerage services is not based on volumetric consumption, but rather on the plot size and covered area of the property. Bulk supplies (both domestic and commercial/industrial) are metered, with a volumetric tariff in place.

Table 3-6: Tariff Structure¹

Residential	a) Connected with waterline – Monthly rate range from PKR. 26 (\$0.49) to PKR. 2307 (\$44.02) for residences with ground floor areas of 60 square yards to 5,000 square yards and above. b) Property not connected to waterline – PKR. 21 (\$0.40)
Flats	a) Connected with waterline – Monthly rate ranging from PKR. 34 (\$0.65) to PKR. 1141 (\$21.77) for flats with covered areas of 500 square feet and above. b) Flats not connected to waterline – PKR. 26 (\$0.50)
Commercial/Industrial	a) Connected with waterline – 69% of Net Annual Rental Value (NARV). b) Flats not connected to waterline – 39% of NARV
Bulk Supply	a) Domestic – PKR 44/1000 gallons (\$0.22/m ³) b) Commercial/Industrial – PKR. 73/1000 gallons (\$0.37/m ³)

¹ The table has been updated to current tariff rates

- Notes:
1. US\$=PKR. 52.4 for January, 1999
 2. Domestic consumer pays on flat rate, metered industrial bulk residential consumers on metered use, and most commercial and industrial consumers on property tax. However, most meters are not functioning or defective. Billing is monthly for metered consumers and yearly for all others. Consumers pay at banks.
 3. Price of new connection is PKR 100 (\$1.90) for a 1/2" connection plus two years advance water charges and surcharges, and security deposit varying according to property size.
 4. Sewerage charges is about 50% of water charges

Source: Second Water Utilities Data Book – Asian Development Bank (1997)

The last tariff increase was implemented in July 1998. It is reported in the *Private Sector Participation in KWSB, 1997* – strategy document that, except bulk customers, this increase has had a negative impact on the collection rate. Only around two percent (2%) of

the average household income is spent on water and sanitation services even after the tariff increase, as against a generally accepted benchmark of five percent (5%).³³

e) Financial Performance

The KWSB strategy is to keep tariffs low and cover costs through a combination of revenues and subsidies. However, KWSB's cash flow situation has deteriorated in the past couple of years and its operating shortfall has increased to reach PKR. 489m (\$12.2m) in 1994-95. There are many reasons for KWSB's operating shortfall: low tariff levels and inadequate increases over time, bill collection rates of only 23%, as well as loss of earnings due to illegal connections and tanker deliveries, increase in overall operating costs due to physical leakage in the system, high power costs per cubic meter billed as a result of poor maintenance, obsolescence of plant and equipment, and physical losses, in addition to the high establishment cost (the cost of personnel represents some 37% of the operating expenditure)³⁴ have all contributed to the deteriorating financial situation of KWSB (KWSB, 1997).

As a result, KWSB is in deep financial crisis and is in the process of exploring options such as private sector participation in water and sanitation with the support of the World Bank.

f) Existing and Projected Supply and Demand of Water

As shown in table 3-7, the gap between demand for water and KWSB's supply capacity is expected to widen in the coming decade as a result of industrial growth, population growth, changes in standard of living, and changes in the effectiveness of the transmission and distribution system.

In the last couple of years, most of the capital investment from the Government of Sindh (GoS) or donor support (World Bank/ADB) has been directed mainly toward upgrading the infrastructure, increasing water supply from the Indus River, water loss reduction and institutional restructuring programs.

³³ See footnote 4 in Chapter 1

³⁴ Quoted as 54% in Second Water Utilities Data Book - ADB Publication - 1997

Table 3-7: Future Average Water Demand versus Projected Supply

Year	Demand (MGD)	Supply (MGD)	Shortfall (MGD)
1997	680	388	292
2000	820	494	320
2010	1338	594	744

Source: Report compiled by the World Bank in collaboration with the Sindh Government.
Also published in NEWSLINE, November, 1997

g) Sample Household Response to KWSB connection

Approximately 73% of responding households have a working water connection, 13% have a non-working water connection and 15% have no water connection. Most of the households without water connections are from *katchi abadis*. Roughly, 17% of the respondents are connected illegally to the network; their reported reason for connecting illegally was that the utility had not been able to extend the network main, so they have extended the connection from their household to the network main. Almost 67% of the respondents said they use suction pumps to siphon water from the main during the hours of supply; this practice is least prevalent in high-income households. Although, it is not legal to use suction pumps for water, and there is a penalty for their use, its prevalence and use among households is widespread. The suction pump costs on average PKR. 2700 (\$51.5). The average supply to households is 1.5 hours on the days they received water, which is much lower than the 2.9 hours average indicated in the Water Loss Reduction and System Strengthening Project Consumer Survey – 1996.

Approximately 45% of the respondents indicated that they were getting water every other day, 9% said they got water every day, another 9% said that they got water once or twice a week, and 6% said that the supply was inconsistent. On average 67% of the sample households responded that their need were being met by the water supplied through the network.³⁵

³⁵ This is a calculated average of a question that asked households to approximate how much of their total consumption was being met by this source. A percentage was assigned to these selections and the average is the outcome over all households who responded to the question.

Almost 70% of the households that responded said they received a bill annually and 18% said that they received a bill biannually. My interviews at KWSB also suggest that billing of water and conservancy charges are biannual. Almost 80% of the respondents said that they always paid the water bill, which is very high as compared to KWSB's collection rate, 23%.

Table 3-8: Status of KWSB Connection from Sample Respondents

	Full Sample	High Income	Middle Income	Low Income	<i>Katchi Abadis</i>
Households have working water connection	29 (73%)	8 (73%)	10 (100%)	8 (80%)	3 (33%)
Households have non working water connection	5 (13%)	3 (27%)	0 (0%)	2 (20%)	0 (0%)
Households having no water connection	6 (15%)	0 (0%)	0 (0%)	0 (0%)	6 (67%)
Households having illegal connection	6 (17%)	0 (0%)	0 (0%)	1 (10%)	5 (100%)
Average hours of supply to households	1.5	2.0	1.9	0.8	0.4
Households using suction pump for water	22 (67%)	3 (27%)	9 (90%)	7 (70%)	3 (100%)
% of water need of household met by KWSB	67%	56%	86%	63%	58%
Average KWSB household bill for the year (PKR.) ¹	5,755 (\$109.8)	11,250 (\$214.7)	2,450 (\$46.8)	2,283 (\$43.6)	.2

¹ These are actual reported figures by the sample households

² Almost all households in the *katchi abadis* were either not connected to the network or were connected illegally so they did not respond to this question

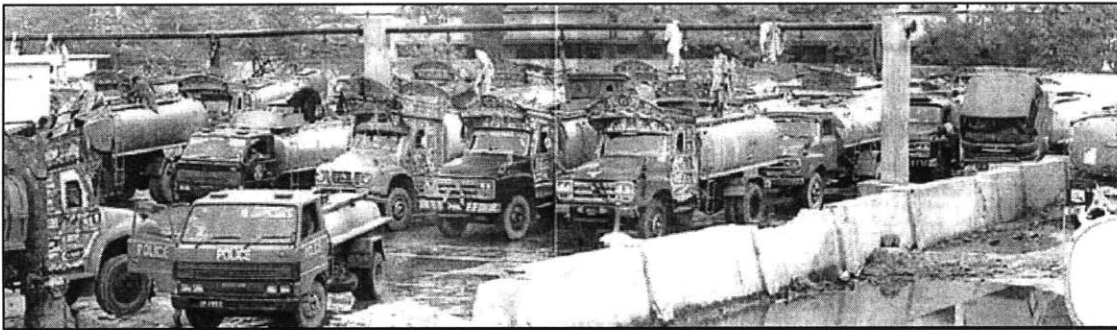
Source: Fieldwork, January 1999

Ninety two percent of the respondents were using the water for multi purposes including drinking, cooking, bathing, and washing. Four percent were not using it for drinking but were buying filtered drinking water and another four percent were using it only for drinking and cooking.

None of the households reported selling water from their piped connection to their neighbors. All in all, almost 75% of the respondents were either not satisfied at all or less than satisfied with their water service delivery through household piped connection from KWSB.

3.2.2 KWSB's Hydrant Supply through Tanker Trucks

On its creation, in 1983, KWSB installed 14 hydrants in Karachi in response to the unplanned expansion of the previous decade, during which a proportional increase in the bulk supply system was not made. The hydrants were installed to meet the water requirements of areas known as the 'deficient pockets', which were located either at the tail ends of water supply system or on higher geographical ground. Purified water from the treatment plants supplies the hydrants. KWSB used the hydrants to provide water tankers service to its consumers, located in the deficient pockets, and to meet the needs of amenities (i.e. hospitals), and to cope with emergencies encountered as a result of disruption of water supply due to damage in the main trunk or electric failures. The number of water tankers supplied per day was about 4080 in 1983 (KWSB, 1999).



KWSB had initially planned to phase out the water tanker supply and close down many of its hydrants after receiving 100 MGD water from the Indus as a result of the K-2 project.³⁶ However, due to dry spell of monsoon for the last couple of years, in the catchment areas of Hub Dam, the desired result of increase of 100MGD has not been achieved. Thus, the curtailment of water supply via water tankers could not be implemented. KWSB has nevertheless decreased the frequency of trips to 450 per day on a commercial basis and 555 per day for its residential consumers. KWSB has also made a serious effort to curtail its hydrant operation and has closed down 8 of its hydrants. At present, only 6 hydrants are operational and only one is used for commercial filling.³⁷

³⁶ K-2 Project (Second Karachi Water Supply Project), whereby the city of Karachi will get an additional 100 MGD of water from the Indus source. It is suppose to come into effect by June 15, 1998. (quoted in DAWN – June 5, 1998)

³⁷ Muslimabad, Jammia Millia, Shah Faisal No. 4, Sakhi Hasan, Frere Town and LSR hydrant all supply water to tanker trucks through contractual arrangement but only at the Muslimabad hydrant is commercial selling allowed.

Water supply delivery using hydrants has two components. One is the contractual component, whereby bids are invited each year from tanker truck owners for delivery to households in deficient areas, high seated government officials, and delegates of consulates and embassies. Provision in the KWSB budget for this form of delivery service has been made since 1983-84, when PKR. 4.719 million were allocated for this purpose. This budget grew to PKR. 40 million in 1990-91. For 1997-98 the budget is PKR 30 million.³⁸ At present, 11 government contractors, making around 1020 trips per day, have a monopoly over this component of KWSB distribution. Furthermore, according to KWSB documents, most of these trips (almost 80%) are for *katchi abadis* and low-income areas to supplement their already existent water supply through standposts. It is estimated that tankered water accounts for around 10% of the water supplied in Karachi.³⁹

Sixty-five percent of households that responding to the survey indicated that they needed KWSB tankers either because their area was not connected to the network or because they were not getting any water through the network system. Overall, the households that responded are either less than satisfied or not satisfied at all with the service, likely because of the time required to get the tanker approved from a local councilor and numerous trips to the hydrant to get a tanker supplied to the household. Sometimes, the tanker truck supply from the government hydrant comes at odd hours of night, making it inconvenient for households. The households that responded to the survey indicated that the tanker from KWSB is not free of cost, as it should be, but rather on an average cost of PKR. 40 for a 1200-gallon tanker truck; the money, which is given as a token to the driver for obliging.⁴⁰

The other component of tanker truck water supply entails commercial selling from the government hydrant, whereby any tanker can be registered as a petty contractor with KWSB by depositing a lump sum in bank as security.⁴¹ This lump sum is equal to the average number of trips the tanker truck can make in a month multiplied by the filling cost

³⁸ KWSB - 5 year strategic performance 1994-99

³⁹ PSP in KWSB – Strategy Report, 1997

⁴⁰ One respondent indicated that he/she had to pay PKR. 20 to the councilor for a slip to get a tanker approved, and then pay PKR. 60 to the driver (PKR 30 for the cost of water and PKR. 30 as tip to the driver).

⁴¹ No listing was available of the names or the number of these contractors with KWSB.

for the tanker truck, and it can range from PKR. 5,000 to 10,000. Approximately 450 trips are authorized per day on a commercial basis from KWSB's hydrant, which entails revenue of PKR. 18,900 (\$360.7) per day for the sale of 0.8 MG of water. The filling of water at the hydrant costs PKR. 28 for a 1200 gallon tanker truck and PKR. 56 for a 2400 gallon tanker truck. However, this tanker can be sold in the market from anywhere between PKR. 175 – 215 or more for a 1200-gallon tanker and PKR. 365 – 432 or more for a 2400-gallon tanker. The consumers are mostly located in residential areas, although one tanker truck driver at the government hydrant indicated that the beverage industry in the city is also a big consumer of water from this source.

The tanker truck delivery system is open to exploitation in both the contractual and commercial facets of delivery for various reasons. In Karachi, the contractual vendors (tanker trucks) supply water from the water utility's hydrant source on a regular basis to these deficient areas. The tanker owners are supposed to be paid PKR. 80⁴² by KWSB for each trip under the contracted arrangement. Water vendors skip this procedure and charge water consumers PKR. 250 instead, all of which presumably goes into their own pockets. No receipts are given for the consumer payments. The KWSB, according to its 1997-98 annual report, set aside PKR. 25 million for the contracted payments. If KWSB's procedure is followed, approximately 372,300 tanker trips could be made in one year within the city for water distribution.⁴³ Because of the formal arrangement that the vendors have with the utility, they have access to water supply hydrants from which they can get water. Moreover, they are able to sell this tanker truck of water at a higher price, not only to the residents of the "deficient area", but to the residents throughout the city. This is due to the citywide water supply shortage. Clearly, the formal arrangement is giving way to a growing informal tanker truck vending activity. Furthermore, the way the slip transaction is managed at the hydrant, there is only one person collecting and authorizing the slips and checking that the tankers are filled. It is impractical for one individual to monitor these three tasks simultaneously. This has resulted in considerable under the table dealing (corruption) and theft of water from hydrants.⁴⁴

⁴² This varies depending on the distance from the hydrant to the area serviced.

⁴³ DAWN Newspaper – 05/20/96

⁴⁴ This situation is improving, however, because of Governor rule in the Karachi, which has posted army personnel at all the government hydrants.

3.2.3 Standpipes

The total number of standpipes and community taps provided and maintained by KWSB in Karachi is around 3378, most of which are in low-income, water deficient pockets.⁴⁵ KWSB's future plans do not indicate improving or expanding the existing system of standpipes in the city.

3.3 Different Forms of Water Supply - INFORMAL

The household survey suggests the existence of a thriving informal water delivery service, which takes the form of tanker trucks, private and public wells, neighbors, donkey carts, and neighborhood kiosks that serve households within different income groups in Karachi.⁴⁶ This system coexists with the conventional piped network system discussed above. Between forty-nine and sixty-eight percent, depending on the season, of households with a household connection use a secondary informal water supply source. 85 percent of the households that responded have water connections and only 8 percent do not buy or obtain water from a source other than their household connection. Fifty-five percent of the households buy or obtain water from a single source, 30 percent use two sources, and 5 percent use three or more sources to meet their daily water needs.

3.3.1 Tanker Truck Vending⁴⁷

The most common method of informal water supply delivery observed takes the form of a tanker truck that delivers water in bulk quantity to homes from one of the private hydrants in the city. The private hydrants extract ground water from deep-bored wells, and the extracted water is not of potable quality. The truck suppliers can be classified as Primary Vendors⁴⁸ because of the sizeable quantity of water they deliver throughout the city. The

⁴⁵ Since it is beyond the scope of this thesis, not much documentation on this aspect has been covered. Documentation collected from KWSB does not have any information about community taps.

Also the area selected for survey did not have community taps. The areas where community taps are provided include Baldia, Mauripur Village, Kharadar, Lyari, Nayabad, and Doriabad.

⁴⁶ There maybe other forms of water delivery service to households available, which have not been identified, maybe because in the selected areas these were the most prevalent forms of water delivery observed.

⁴⁷ This section is covered in more detail in the following chapter

⁴⁸ Refer to Chapter 2 for definition, and to Chapter 4 for a more elaborate explanation

clientele for this kind of water supply service is determined by two factors: households with access to lanes wide enough for the tanker trucks to drive in; and households with sufficient capacity to store water in form of an underground water storage tank. Tankers are available in numerous sizes - 1200, 2400, 3600 and 4800 gallons. The 1200 gallons tanker trucks have a larger consumer market in *katchi abadis* (low-income areas), where people with small plots have limited capacity for underground storage.

The average per trip cost of a water tanker that delivers 1200 gallons to households ranges from PKR. 208 to 270. This figure fluctuates seasonally, and is higher during the summer months when water demand is high.⁴⁹ In the household survey, 93 percent of those that responded said that houses in their neighborhood buy water from tanker trucks. This response was constant over income groups. However, only 75 percent of the households that responded actually buy water from tanker trucks. Households in the higher income groups buy water from tanker trucks primarily due to water shortage and unreliable service. In the *katchi abadis*, however, households buy water primarily because they are not connected to the piped network system.⁵⁰ According to survey responses, households seem to be aware of two predominant water supply sources – the commercial KWSB hydrant, and private wells. Forty eight percent of the surveyed households said that the water tankers get water from both these sources, whereas 27 percent indicated that water tankers get the water they sell from the KWSB hydrants. Another 24 percent of households said the water was from private wells. Although it is difficult to distinguish among tanker truck water sources, households that have been buying water for a long time are likely able to make the distinction. The water from KWSB hydrants tends to be sweet water – *metha paani*, as it is commonly called. Water from the private wells is slightly salty – *khara*. To a lay man these distinctions are not very apparent

Water bought from tanker trucks is sometimes resold at neighborhood level through kiosks, households, or donkey carts. The resellers can be classified as Secondary Vendors.

⁴⁹ This estimate assumes five months of summer season from April-August.

⁵⁰ 65% of the household who responded said that they were buying water because of shortage, 16% said they were not connected to the network (mostly in *katchi abadis*) and 19 % gave multiple reason as being both shortage of water and unreliable service.

3.3.2 Public and Private Wells

Public and private wells are also prevalent water sources for individual households or at neighborhood level as seen from the household survey. Eighteen percent of the respondents use private wells, of which 57 percent are shared. Five percent use public wells, 75 percent of which are individually owned. No private well-owners sell water, and none of the households using public wells buy water from this source with the exception of one household. Households commonly use electric pumps to retrieve water from wells, but hand pumps and buckets are also used in a couple of instances.

According to KWSB sources, a number of consumers in various neighborhoods have constructed shallow bore wells due to low water pressure, and have found water at depths of 20-30 feet. This water, which is brackish, originates from leakage in the water supply and sewerage network and is used primarily for household chores. Seventy-seven percent of households that responded indicated that they use water from public and private wells for bathing and washing. Ninety-two percent of the households using this source of water said that the water tastes salty, while all responded that that water looked clean and clear. On average, however, households thought that the water is risky for general health purposes. Moreover, 89 percent of public and private well-water users indicated that the water constitutes a very small proportion of their daily consumption. About 55 percent of households indicated there is no regular pattern for getting water from the wells, even though 44 percent of the respondents said that water from this source is used daily. Households spend close to fifteen minutes getting water from the wells. Private well owners in the respondent sample indicated that the construction of wells entails an average initial capital investment of almost PKR. 25,000 (\$477.0).

3.3.3 Donkeys Carts

Water is also conveniently delivered to household doorsteps via donkey carts that carry water in tanks with an average storage capacity of around 60-100 gallons per trip. This form of vending entails a capital cost of PKR. 15,000-20,000 (\$286.3-381.7), which includes the donkey, the cart, and the water tank. The donkey cart business is typically a one-man

show. An individual collects water from a point source of leakage, an underground water storage tank filled by a tanker truck, or from a household connection, and makes around 5-6 trips per day. Donkey cart vendors use cans to transport water from the tank to the households' water storage. The clientele comprises mainly those households with limited water storage facilities or those not easily accessible by motor traffic. The donkey-cart clientele is not entirely fixed; the vendors may get occasional customers from commercial areas, or they may be called to a household while they are riding around the neighborhood. Thus, the number of trips vendors make per day depends on the number of customers they get. The donkey cart vendors can be classified as Secondary Vendors in the supply chain, as primary vendors (tanker trucks, in this case) supply water to them.⁵¹

The donkey cart vendors live in the neighborhood they cater to. The cost of water delivered on a donkey cart is dependent on the distance of the household from the source of water. The cost of transporting a donkey cartful up to a distance of 2km can cost PKR 40, while the same quantity transported over a 3km distance can cost PKR. 80. A donkey cart tank can store up to 20 to 26 cans⁵² of water, depending on its size; thus, a canister of water could cost anywhere between PKR. 2 to PKR. 4.

In response to the household survey, 25 percent of respondents identified this source of water delivery as available in their neighborhood. However, only 50 percent of these households actually use this service. The response received was mostly from *katchi abadis*. According to households interviewed, the donkey carts obtain water from a private well, tanker truck, water connection, or leakage point. The average cost of water reported by households was PKR. 60 for approximately 116 gallons. This figure implies that, on average, a gallon of water from donkey carts costs PKR. 0.52. Almost 60 percent of the households that responded said donkey cart water tastes sweet, while the rest claimed that it is salty. Ninety percent of the households that responded reported that the water looks clean and clear, while 50 percent thought that the water is a risk to public health; 20 percent were neutral, and the rest thought it was safe. Households obtaining water from the donkey carts

⁵¹ Most of this information is based on my field notes observation in summer 1998.

⁵² 1 Can=15Litres and 1Litre=4.5Gallons

spend about a quarter of an hour each day performing this function. Sixty percent of the households using donkey-cart vendors get water once a fortnight, while the rest get some every other day. On average, the vendors fulfill 40 percent of the needs of households utilizing donkey cart vendors. Also, households get twice as much water from this source during summer as compared to winters. All in all, the households that use this source are less than satisfied about water quality availability.

3.3.4 Neighbors

Neighbor vending may occur when one household within a group of houses is closely located to a main street, has storage capacity, and sells water to its neighbors, typically at a very low cost of PKR. 1 - 1.5 per can.⁵³ A customer fills up his own cans from a pump controlled by the selling household, which pipes water outside the house. The household's children monitor the operation, while the women handle the cash transaction. This kind of vending is common in the *katchi abadis*, where people sell water to help cover the cost of water tanker delivery to the household. This form of water delivery is also observed in low and middle-income areas; in these areas, water is shared with rather than sold neighbors.

Thirty-three percent of the households that responded to the survey said that households do get water from other neighbors located within an average distance of 20 feet. Almost 70 percent of these households get water from their neighbors. Of these, only 23 percent actually pay their neighbors for this water. The water from this source is collected and distributed mainly through buckets or extension pipes. The average cost reported by the households is PKR1.4 for one bucket, which carries roughly 15 liters. So, a gallon of water from a neighbor costs approximately PKR. 0.42.

Most of the households indicated that there is no regular pattern of getting water from their neighbors; much of this activity takes place during times of acute water shortage, which occurs now and then. The water from neighbors is used mostly for drinking and cooking purposes. According to the respondents, most of the selling neighbors get water

⁵³ 1 Can=15Litres and 1Litre=4.5Gallons

either from private wells or water tankers. The households spend an average of about 45 minutes getting water from the neighbors to their homes. The supply from neighbors constitutes approximately 28 percent of the households' water need. In sum, households are satisfied with this form of water delivery, both in terms of quality and availability of water.

3.3.5 Kiosks

Vending from kiosks is a more formal way to sell water at the neighborhood level. The approach is essentially the same as household vending, but a formal shop is set up outside the house. Water from the kiosks is collected and sold by the bucket, which costs PKR. 1.5.⁵⁴ Kiosks are located at the intersection of the main street, targeting the neighborhood level, as people carry water from the kiosks on a shoulder stick, wheelbarrow, bicycle, etc. The water is available from early morning to late night.

Thirteen percent of all households that responded said that their neighbors buy water from kiosks. Sixty percent of these households, mostly *katchi abadi* residents, get water from kiosks. The unit price of water per gallon from the kiosk is PKR. 0.45 (\$2.3/m³). All households that responded were of the opinion that the kiosk owners get water from the tanker trucks. Households generally conceded that this water is safe from a public health perspective, and most households reported this water to be clean, clear, and sweet in taste. There is no consistent pattern by which households get water from this source. Water from the kiosks meets approximately 18% of the households' water needs. Households that use this source were somewhat satisfied with this source of service delivery, both in terms of water quality and availability of water.

Other solutions for compensating for water shortage include cost sharing for tanker trucks among renter and owners in one household. *Katchi abadis* that abut more affluent localities get water in a *matka*⁵⁵ from their more fortunate neighbors in the evenings; women are usually seen on the streets carrying these utensils on their heads and knocking on doors for water. Some people who have struck luck boring private wells and find that the ground

⁵⁴ *ibid.*

⁵⁵ Matka - a traditional utensil for carrying of water

water is of drinkable quality have made it available to their community free of charge as a gesture of good will, but this water only reaches people living close to the source.

3.4 Sample Household Response to Different Water Sources

It is apparent from the above discussion that households in Karachi use multiple sources of water. The breakup of the household sample by water source used is illustrated in table 3-9. After household connections, a significant proportion of households uses tanker trucks, both as a primary and secondary source of water for their needs.

Table 3-9: Sample Household's Sources of Water

SOURCES*	TOTAL	High Income	Middle Income	Low Income	<i>Katchi Abadis</i>
KWSB	34 (85%)	11 (100%)	10 (100%)	10 (100%)	3 (33%)
Private Well	7 (18%)	0 (0%)	3 (30%)	2 (20%)	2 (22%)
Public Well	2 (5%)	0 (0%)	1 (10%)	0 (0%)	1 (11%)
Neighbors	9 (23%)	0 (0%)	5 (50%)	2 (20%)	2 (22%)
Donkey Carts	5 (13%)	0 (0%)	0 (0%)	5 (50%)	0 (0%)
Kiosks	3 (8%)	0 (0%)	0 (0%)	0 (0%)	3 (33%)
Water Tankers	29 (73%)	8 (73%)	9 (90%)	6 (60%)	6 (67%)

* Standpipes are not listed, since in the selected areas standpipe distribution is not available; however, it is also another source of water available to households from KWSB

Source: Fieldwork, January 1999

As seen from Table 3-10, 93 percent of the households interviewed obtain or buy water from outside sources; this figure does not include the water connection as one of the sources. The following table classifies the households interviewed on the basis of the number of sources they were using to get water. Eighty-three percent of the households interviewed obtain water from two or more sources.

Table 3-10: Sample Household's Number of Water Sources

	Full Sample	High Income	Middle Income	Low Income	<i>Katchi Abadis</i>
Households obtain/buy water from outside sources	37 (93%)	9 (82%)	10 (100%)	9 (90%)	9 (100%)
Obtain water from only one source*	7 (18%)	3 (27%)	0 (0%)	0 (0%)	4 (44%)
Obtain water from two sources	19 (48%)	8 (73%)	5 (50%)	4 (40%)	2 (22%)
Obtain water from three or more sources	14 (35%)	0 (0%)	5 (50%)	6 (60%)	3 (33%)

* Single source does not necessarily imply only piped water connection

Source: Fieldwork, January 1999

The unit price of water from the different sources is tabulated in Table 3-11. These tabulations are based on the responses received from the household surveys. Per gallon price of water is lowest for the tanker truck and highest for the donkey cart vendor. Average household usage of water from each of these sources is listed in the next column. On average, 58 percent of the water that households are using for drinking, cooking, bathing, washing and other chores comes from tanker trucks and 67 percent from their water connection.

Table 3-11: Unit Cost of Water from Different Source

Sources of Water	Price PKR/gallon	Average percentage need of each household being fulfilled from each source
KWSB	0.044 ⁵⁶ (\$0.22/m ³)	67.2%
Tanker truck	0.16 (\$0.81/m ³)	58.0%
Donkey carts	0.52 (\$2.6/m ³)	31.2%
Neighbors	0 - 0.42 (\$0 - 2.1/m ³)	28.1%
Kiosks	0.45 (\$2.26)	17.5%
Private wells	0	32.9%
Public wells	0	25.0%

Source: Fieldwork, January 1999

The above table shows that the vended water from the primary vendors (tanker truck) costs almost 4 times as much as water from a piped connection. The price charged by secondary vendors is much higher, but they cater to a particular segment of the society that

⁵⁶ Calculated on the basis of bulk supply of PKR. 44/1000 gallons, equals to \$0.22/m³, already explained earlier in the tariff section

does not have the storage capacity for water or whose households are not located such that they have access to a main street.

3.4.1 Satisfaction with existing water services

Each respondent in the household survey was asked to discuss the different sources used by his or her household, as well as the quality and reliability of each source. Subsequently, respondents were asked to rate their overall satisfaction with the existing water sources. The result from this survey question has been summarized in table 3-12. Overall, 55 percent of the households that responded to the question were “satisfied” or “very satisfied” with their different water sources and situations. Seventy-two percent of the households, though, were either “less than satisfied” or “not satisfied” with their household connection from KWSB. In contrast, 61 percent of the households were “satisfied” or “very satisfied” with quality and reliability of tanker truck water delivery.

Table 3-12: Level of satisfaction with existing water services

	Overall	KWSB	Private Wells	Public Wells	Neighbors	Kiosks	Donkey Carts	Water Tankers
“Very Satisfied” – “Satisfied”	22 (55%)	9 (28.1%)	2 (50%)	2 (100%)	6 (86%)	3 (100%)	1 (20%)	17 (61%)
“Less than satisfied” – “Not Satisfied at all”	18 (45%)	23 (72%)	2 (50%)	0 (0%)	1 (14%)	0 (0%)	5 (80%)	11 (39%)

Source: Fieldwork, January 1999

3.4.2 Perception of service from different sources

The survey asked households to rate the quality each source of water they were using in terms of risks to human health. Households were asked to respond on a scale of 1 to 5, with 1 being “very safe” and 5 being “very risky”. The responses are illustrated in the table below. Forty percent of the households thought that the water from KWSB was “fairly safe”; another 40 percent thought that the water was “risky.” In contrast, in response to similar questions about water from the tanker trucks, 38 percent of the respondents thought that the water was “risky”, 31 percent said it was fairly safe, and 28 percent were “neutral” in their opinion.

Table 3-13: Perception of public health risk posed by water from different sources

	KWSB	Private Wells	Public Wells	Neighbors	Kiosks	Donkey Carts	Water Tankers
1="Very Safe"	1 (3%)	1 (14%)	0 (0%)	0 (0%)	0 (0%)	0 (0%)	0 (0%)
2="Fairly Safe"	12 (40%)	2 (28%)	0 (0%)	8 (18%)	4 (80%)	3 (30%)	10 (31%)
3="Neutral"	5 (17%)	0 (0%)	0 (0%)	0 (0%)	0 (0%)	2 (20%)	9 (28%)
4="Risky"	12 (40%)	2 (28%)	4 (100%)	2 (20%)	1 (20%)	5 (50%)	12 (38%)
5="Very Risky"	0 (0%)	2 (28%)	0 (0%)	0 (0%)	0 (0%)	0 (0%)	1 (3%)
Total	30	7	4	10	5	10	32

Source: Fieldwork, January 1999

The implication of the households' perception of the potential health risk from different sources of water is reflected in their response to questions about water boiling practices as seen in Table 3-11. Sixty percent of the households "always" boil their drinking water, whereas 33 percent "never" boil their water. Another 7 percent boil their drinking water "half the time" or "less than half the time". The households that never boil their drinking water are mostly from low-income groups and *katchi abadi*.

Table 3-14: Water Boiling Practices of Households

	Total	High Income	Middle Income	Low Income	<i>Katchi Abadis</i>
"Always"	24 (60%)	10 (91%)	10 (100%)	4 (40%)	0 (0%)
"Half the time" - "Less than half the time"	3 (7%)	0 (0%)	0 (0%)	1 (10%)	2 (22%)
"Never"	13 (33%)	1 (9%)	0 (0%)	5 (50%)	7 (78%)
Total	40	11	10	10	9

Source: Fieldwork, January 1999

3.4.3 Sample Households' spending on water for tanker trucks

The table 3-15 indicates that demand for vended water is more in high income than in the other income groups in Karachi. Households in the high-income category were on average buying 5.4 tanker trucks of water per week and spending approximately PKR. 44,614 (US\$850) annually on vended water. Whereas, households in the low-income category were

buying on average 0.7 tankers weekly and spending PKR. 6,750 (US\$128.8) annually on vended water. This suggests that the demand for vended water in Karachi is highest in high-income groups and these are households with water connection.

Table 3-15: An assessment of the amount of money spent by household on water tankers bought and on the water bill

	Total	High Income	Middle Income	Low Income	<i>Katchi Abadis</i>
Average number of tanker per week bought by households in the sample in winter	1.6	4.1	1.1	0.5	0.5
Median number of tanker per week bought by households in the sample in winter	0.6	3.5	1.0	0.4	0.5
Average number of tanker per week bought by households in the sample in summers	2.3	5.4	2.1	0.7	0.7
Median number of tanker per week bought by households in the sample in summers	1.5	5.5	1.5	0.6	0.7
Average total amount spent on tanker trucks per year (PKR.)	20,377 (\$388.9)	44,614 (\$851.4)	18,929 (\$361.2)	6,750 (\$128.8)	7,417 (\$141.5)
Average water bill /year (PKR.)	3,977 (\$75.9)	11,119 (\$212.2)	1,358 (\$25.9)	720 (\$13.7)	1,966 (\$37.5)
Factor difference (tanker trucks/KWSB)	5.12	4.01	13.9	9.4	3.8

Source: Fieldwork, January 1999

3.5 Water Quality Issue

According to the World Health Organization (WHO) nearly 80% of all diseases in developing countries are attributable to the use of unsafe water. Safe water is free from pathogenic (disease-causing) organisms; is not saline; has a low turbidity; does not cause corrosion or encrustation; does not contain chemicals, metals or radioactive substances at levels which can have adverse health effects; and does not possess odor or taste (WHO, 1984).

Table 3-16 shows the result of a water sample analysis from 3 different sources in Karachi. One is a KWSB (C) piped water connection. The second source is a private water hydrant (A) located eastern part of city that includes several deep boring sites (>100 feet). The Third sample is from another private hydrant located in the western part of town that also has boring sites (<100 feet).

Table 3-16: Analysis of water from different sources⁵⁷

	WHO Standard ¹	Private Hydrants (A)	Private Hydrant (B)	KWSB (C)
pH Level	6.5-8.5	7.5	8.2	7.4
Hardness	500 mg / liter	135	360	128
Alkalinity		21	35	20
Color	15 true color units	2	2	2
Turbidity NTU	< 5	0.8	0.4	0.5
Iron	≤ 0.3 mg/L	Nil	0.02	nil
Aluminum	≤ 0.2 mg/L	Nil	Traces	Nil
Nitrates	45	Traces	Nil	Traces
Fluoride	0.8-1.0 mg/L	0.04	Nil	0.04
TDS	≤ 500	310	620	285
Bacteria in 100 ml	0	35	100	10

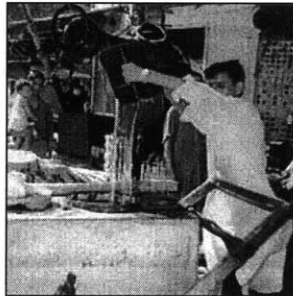
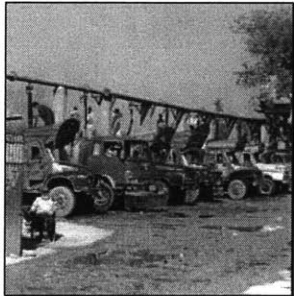
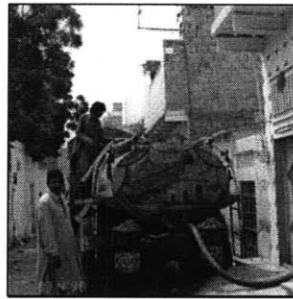
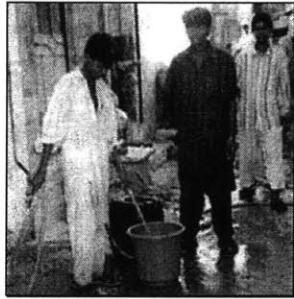
¹ WHO. 1984. *Guidelines for Drinking –Water Quality*. Geneva : WHO

Source: Waterman International, Karachi, Pakistan

All of the water quality test results from all three sources fall within the range of WHO standard guidelines with the exception of Bacteria. From a public health perspective, the most important aspect of drinking water is the bacteriological quality. The presence of bacteria in water indicates the degree of fecal pollution. It is clear that the water from each of the sources sampled is unsafe for human consumption, as its bacteriological content exceeds the WHO drinking quality standard.

⁵⁷ Sample has been collected from three separate sources in the city. The KWSB sample has been collected from a house in the eastern part of Karachi. The hydrant water collected from a hydrant located in the east west part of town and the well sample is from another hydrant in the western part of town. Dr. Muti-ur-Rehman tested the chemical composition in Paragon Laboratory, Karachi, Pakistan.

C H A P T E R F O U R
WATER VENDING IN KARACHI



4.1 Introduction

Interviews with water vendors, organizations that represent them and personal observations that a thriving and organized water vending industry exists in Karachi. The previous chapter has shown that the clients of the vending industry include households with a wide variety of socioeconomic and water supply characteristics. This chapter now elaborates on the water-vending sector primarily focusing on hydrant owners and tanker truck vendors and regulations that apply to them to analyzed the water distribution in Karachi, and what their market share in water service delivery sector.

The water service delivery from the water vending industry in Karachi can be classified into “providers”, those, who are producing and supplying water in the city from ground and surface sources and, “distributors”, who are delivering water at household level. The “providers” include the Karachi Water and Sewerage Board (KWSB) and informal, private water suppliers. KWSB provides water to distributing vendors from only one hydrant in the city. Meanwhile, the informal private hydrants are spread throughout the city. The Karachi Metropolitan Corporation (KMC), has documented 106⁵⁸ private hydrants in the city (Map 4-1).⁵⁹ The informal private providers are required to be registered with KMC under the “Control and Regulations of Hydrants Bylaws 1994”;⁶⁰ however, currently only 25 private hydrants are registered with KMC. The main distinction between the two providers is their source of water. KWSB supplies treated surface water from its hydrants, whereas the water sold by the private hydrants is untreated groundwater.

Distributors can be further classified into “primary” and “secondary” water vendors. The primary vendors include tanker truck vendors, who obtain water from government or private hydrant, and deliver it to households or industries throughout the city. The primary vendors mostly comprise of tanker trucks, which operate throughout the city. The secondary vendors distribute the water they get from the primary vendors through a leakage point in the main pipe or through their own household connections. Therefore, the quantity of water

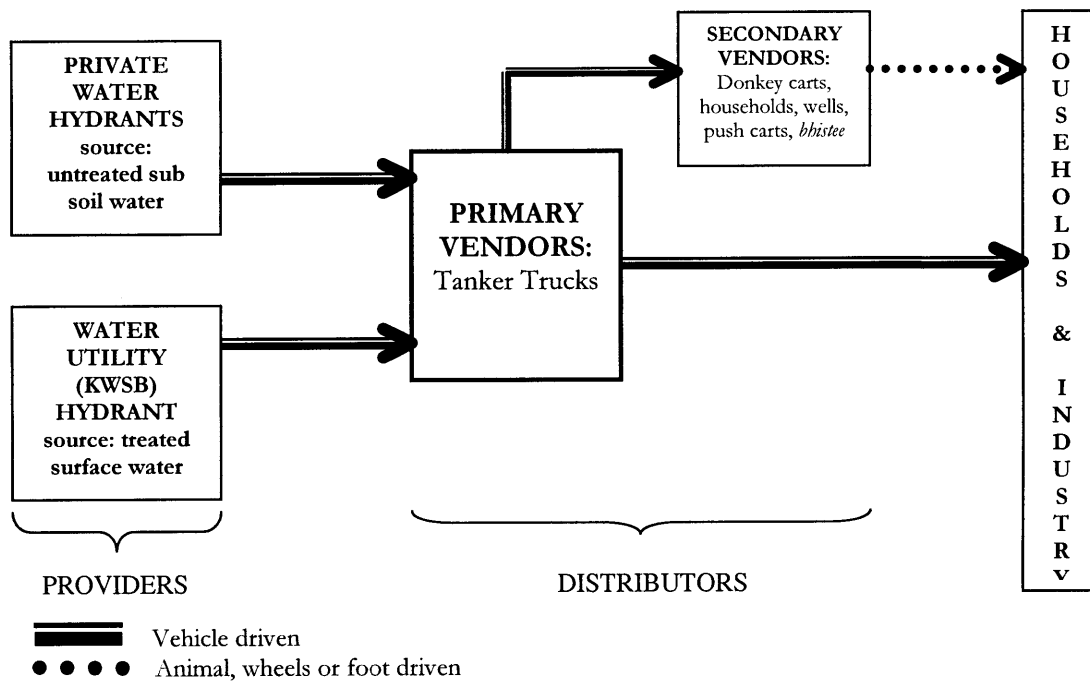
⁵⁸According to the president of the “Karachi Water Tanker Owners Welfare Association” the number of private hydrants is approximately 200.

⁵⁹ More information on the location of these private hydrants is provided in Appendix VI.

⁶⁰ See Appendix VIII

they distribute is much smaller as compared to the primary vendors. The secondary vendors, however, operate mostly at neighborhood level and comprise of donkey carts, neighbors, kiosks, push carts and *bhistee* (manual water carrier).⁶¹ The major distinction between the primary and secondary vendors is the quantity of water they distribute on a daily basis, the scale of operation (city versus neighborhood) and the mode of distribution (vehicle versus animal or foot driven) (figure 4-1).

Figure 4-1: Characterization of the vending industry in Karachi



Although it is difficult to estimate how many people are employed in the vending industry in Karachi, according to an estimate the primary vendors, alone, employ approximately 16,000 people, working full time transporting water by tanker trucks from private and government hydrants to all parts of the city.⁶² This estimate, however, does not include the employment of secondary vendors and staff of the city's 106 private hydrants.

⁶¹ The different forms of vending observed through the household sample have already been described in Chapter 3

⁶² This is a direct conclusion from the data collected in the field. There are approximately 4000 tanker truck in Karachi, each tanker truck runs on a double shift and employs two people, the driver and the helper, so in sum only the tanker truck vending generates and provides employment for 16,000 people.

4.2 Primary Distributors: Tanker Truck Vendors and Owners

The Tanker truck vending industry comprises of two groups, owners and drivers. Owners makes the capital investment for the vehicle and drivers are employees of the owners (or are owners themselves). Almost 50% of those interviewed were tanker truck owners; of these 71% were also tanker truck drivers.

Table 4-1: Comparison of socioeconomic and demographic characteristic of water tanker truck owners and drivers

	Tanker Truck Owner ¹	Tanker Truck Driver
Average age of vendor (years)	29.8	32.0
Average # of year working as a vendor	9.4	8.2
Percentage of vendors who migrated from upcountry	50%	87%
Average length of residence in Karachi (years)	12.8	14.0
Average earning per month	PKR. 42,419 (\$809.8)	PKR. 3,891 (\$74.3)
Median earning per month	PKR. 36,000 (\$687.3)	PKR. 3,750 (\$71.6)
Percentage reporting affiliation with a vendor association	69%	29%

¹ Seventy one percent of those who responded as owners were also tanker truck drivers

Note: US\$=PKR. 52.4 for January, 1999

Source: Fieldwork, January 1999

The typical tanker truck vendor in Karachi is a male aged 30.9 years old who has been working as a vendor for an average of 8.8 years (table 4-1). All vendors reported that tanker truck vending is a full-time job for them. Almost 30% of the tanker truck vendors interviewed were born in Karachi, whereas, the rest had migrated from upcountry and lived in Karachi for an average of 13.6 years.⁶³ The data shows that this profession attracts a high percentage of migrant population from upcountry.

Table 4-2: Tanker truck vendors and their sources of water

	Percentage (%)
Percentage of vendors who obtain water from KWSB hydrant only	58.8
Percentage of vendors who obtain water from private hydrant	70.6
Percentage of vendors who obtain from both KWSB and private hydrant	41.2

Source: Fieldwork, January 1999

⁶³ The data shows that 70% of the time the migrant tanker truck vendor was living in Karachi, he has employed in this profession for at least 8 years.

Approximately 59% of the vendors interviewed indicated that they obtain water from the government hydrant at an average cost of PKR. 28.0 (US\$0.5) for 1200 gallons. Whereas, almost 71% of the vendors interviewed obtained the same volume of water from the private hydrants at an average cost of PKR. 23.3 (US\$0.4). Not all vendors interviewed were getting water from only one source (government hydrant or private hydrant), 59% of the vendors who responded were obtained water from the government or private hydrant only, whereas 41% obtained water from both the government and private hydrants (Table 4-2 & 4-3). The price structure of water at the government and private hydrant suggests that the price of the water sold at the government hydrant is approximately 17% to 21% higher than the private hydrant. This indicates that the private hydrants are setting their price of water in direct competition with the price of water at the government hydrant.

Table 4-3: Cost of water to the vendor at the hydrant

	1200 gallons	2400 gallons
Average Price of filling of a tanker truck at govt. hydrant	PKR. 28.0 (\$ 0.5)	PKR. 56.0 (\$1.1)
Average Price of filling of a tanker truck at pvt. hydrant	PKR. 23.3 (\$ 0.4)	PKR. 48.0 (\$0.9)

Source: Fieldwork, January 1999

The vendors interviewed were asked to identify the areas of Karachi where they typically deliver water (Map 4-1). It is apparent from the map that vended water is being sold throughout Karachi.⁶⁴

Tanker truck vendors interviewed reported that in peak season on average, they sell 7 trucks of either 1200 or 2400 gallons of water per day.⁶⁵ However, during off-peak season on average their sales are reduced to 5 tanker trucks per day. These findings are supported by reports from household members who purchase vended water (Table 3-15). According to vendors, the water vending business operates on average for 19 hours per day, 7 days a week all year round.⁶⁶

⁶⁴ Names of the areas identified by vendors are listed in Appendix VII

⁶⁵ Estimate assumes five months of peak season for summers from April to August

⁶⁶ Interviews with hydrant owners indicated that the business runs for 24 hours a day

Table 4-4: Overview of the water vending business in Karachi

	Full Sample	Tanker Truck Owners ¹	Tanker Truck Drivers
Number of vendors surveyed	34	17	17
Average number of working days / week	6.8	6.7	6.9
Average number of months worked / week	11.7	11.6	11.8
Average number of hours worked / day	13.42	²	13.42
Average number of hours the business operates each day	19.27	18.75	19.76
Average number of tankers ³ sold per day during peak season ¹	7	6	7
Average number of tankers sold per day during off peak season	5	4	5
Percentage of vendors with regular customers	77%	80%	73%
.....of these, % offering			
Discounts	83%	85%	80%
Credits	96%	100%	90%

¹ Seventy one percent of those who responded as owners were also tanker truck drivers

² Numbers of trips the tanker truck makes is irrespective of the gallons or volume it can carry

³ Estimate assumes five months of peak season for summers from April to August

Source: Fieldwork, January 1999

Almost 77% tanker truck vendors reported having customers to whom they deliver water on a regular basis; of these 83% indicated that they give these customers a special discount (Figure 4-2). Non-regular customers pay approximately 28% more than regular customers for a 2400-gallon tanker truck, and almost 41% more than the regular customer for a 1200-gallon truck. Furthermore, both regular and non-regular customers were paying on an average 8% more per tanker truck during peak season as compared to off peak season.

Table 4-5: Price of water for regular and non-regular customers, by season

	2400 gallons	1200 gallons
Regular customer average price during peak season*	PKR 299.8 (\$5.7)	PKR 140.2 (\$2.7)
Regular customer average price during off peak season	PKR 287.3 (\$5.5)	PKR 131.0 (\$2.5)
Non regular customer average price during peak season*	PKR 395.0 (\$7.5)	PKR 199.3 (\$3.8)
Non regular customer average price during off peak season	PKR 353.9 (\$6.8)	PKR 181.8 (\$3.5)

*This estimate assumes five months of peak season for summers from April to August

Source: Fieldwork, January 1999

Another privilege afforded to regular customers is credit for payment of their bills. Approximately 96% of tanker truck vendors indicated that they extend credit to their regular customers, with almost 90% providing monthly credit.

Other factors that can affect the final price of the tanker truck to the household include (1) travelling distance from the source of water; (2) ability of households to pay for services; and (3) the length of the pipe required to transfer water from the tanker truck to a household's underground water storage tank.

Tanker truck operators can obtain raw water either from the KWSB hydrant or more than 100 private hydrants throughout the city (Table 4-6). The unit price per gallon at the government hydrant is higher than the private hydrants; however, the average profit per unit gallon from the government hydrant is 7% less than the private hydrant. However, the selling price of water per gallon from the KWSB's hydrant is approximately 10% to 13% higher from the private hydrant.

Table 4-6: Comparison between water service delivery from KWSB and private hydrant

	KWSB Hydrant	Private Hydrant
Customer Type	Residential	Residential and Industrial
Approximate share of total sales supplied to these customer types	> 80%	≈ 55% and 45%
Average # of tankers sold per day during peak season	3	7
Average # of tankers sold per day during off peak season (1200 & 2400 gallons)	3	5
Average queuing time at water hydrant during peak season (minutes)	144	74
Queuing time at water hydrant during off peak season (minutes)	92	25
Average price of water per gallon at the water hydrant (PKR.)	0.023 (\$ 0.12/m ³)	0.020 (\$ 0.10/m ³)
Average price of water per gallon to the (including all costs, diesel, <i>bhatta</i> (bribes) and maintenance) (PKR.)	0.091 (\$ 0.45/m ³)	0.070 (\$ 0.35/m ³)
Average selling price of water per gallon during peak season (PKR.)	0.180 (\$ 0.90/m ³)	0.164 (\$ 0.82/m ³)
Average selling price of water per gallon during off peak season (PKR.)	0.149 (\$ 0.75/m ³)	0.132 (\$ 0.66/m ³)
Average profit on per gallon during peak season (PKR.)	0.068 (\$ 0.34/m ³)	0.073 (\$ 0.37/m ³)
Average profit on per gallon during off peak season (PKR.)	0.057 (\$ 0.29/m ³)	0.061 (\$ 0.31/m ³)

Source: Fieldwork, January 1999

Another distinction between the government and the private hydrant is the queuing time to fill the tanker truck. The waiting at the KWSB hydrant the waiting is twice that of a private hydrant, as a result, tanker trucks sold per day from the private hydrant is almost

twice as those sold from the KWSB hydrant. This makes the private hydrants a more lucrative option for tanker truck vendors, therefore, it provides better business proposition in terms of number of trip per day and lower cost of water at the hydrant.

Table 4-7 shows the daily revenues and costs of a typical tanker truck owner and driver. The main costs to the tanker truck owner are the vehicle, hired or his own labor, water and the opportunity cost of his capital investment. The average initial investment for a tanker truck, is approximately PKR. 560,719 (US\$10,700). Drivers can be hired for approximately PKR. 5,500 (US\$105) per month. A monthly supply of water costs an average of PKR. 4,620 (US\$88), and miscellaneous expenses (e.g., certificates and permits, insurance, taxes) amount to roughly PKR. 5,400 (US\$103) annually. In sum, entering the water vending business in Karachi requires an initial capital investment of approximately PKR. 600,000 (US\$11,450).⁶⁷ Working 13 hours per day, 7 days a week the distributing vendors can recover his investment in a little more than three years (assuming average profits of PKR. 16,400 (US\$315) per month). The imputed daily wage rate for the tanker truck owner is PKR. 529 (US\$10) which is almost four times the average wage rate of an unskilled laborer in Karachi.⁶⁸ Distributing water to Karachi households as the owner of a tanker truck is indeed a lucrative business but distributing vendors are not making excessive profits.

A typical tanker truck driver who does not own his own vehicle is male, works for almost 14 hours a day, 7 days per week, and earns PKR. 3,900 (US\$74) per month. This wage is approximately 8% lower than the average wage rate of an unskilled labor in Karachi.⁶⁹ However, this position entails no investment or commercial risk on the driver's part.

⁶⁷ For one tanker truck of either 1200 or 2400 gallons

⁶⁸ The wage rate of an unskilled laborer in Karachi is approximately PKR 141 (US\$2.7) (as reported by households).

⁶⁹ Same as the previous footnote

Table 4-7: Daily costs and revenue of a typical vendor

	Tanker Truck Owner	Tanker Truck Driver
Average Revenue (PKR./day)	1414 (\$27.0)	130 (\$2.5)
Average estimated costs (PKR./day)	884.8 (\$16.9)	0
average cost of tanker truck ¹	153.6 (\$2.9)	0
labor ²	178.3 (\$3.4)	0
water ³	153.9 (\$2.9)	0
Fitness certificate for the tanker truck	4.4 (\$0.1)	0
Insurance	0.3 (\$0.005)	0
road permit	2.0 (\$0.04)	0
road tax	8.2 (\$0.2)	0
opportunity cost and risk premium ⁴	384.1 (\$7.3)	0
Imputed daily wage rate (revenue – cost) /shift	529.2 (\$10.0)	130 (\$2.5)

¹ Assumes an average cost per truck of PKR. 560,710 (US\$ 10,700) and an annual depreciation rate of 10%

² Two people are employed per tanker truck: one is the driver who earns PKR. 3750 (US\$72), the other employee is a cleaner and earns approximately PKR. 1600 (US\$31) per month, the cost figure used accounts for both.

³ Assumes that tanker trucks makes 6 trips per day costing PKR. 25.65 (US\$0.5) (average of PKR.23.33 and 28 from government and private hydrant) for 1200 gallons

⁴ Opportunity cost is on the capital investment is taken to be 15% and risk premium is taken as 10%. This calculation is based on bank borrowing rate prevalent in January 1999.

Source: Fieldwork, January 1999

According to the Water Tanker Owners Welfare Association the price of a tanker truck for 1200 gallons was same in 1992 as it is today, implying that in real terms the value of water has fallen, although the cost of labor and fuel have increased over the same period. This suggests that competition in the vending industry has kept prices from increasing. The association has a membership of approximately 5000 and according to them roughly 4000 tanker trucks operate on a daily basis in Karachi. Almost 63% of the tanker trucks operating in Karachi have a capacity of 1200; the rest have a capacity of 2400 gallons.

It is apparent that water vending by tanker trucks operates as a small-scale competitive industry. Vended water is expensive in Karachi not because vendors are charging monopoly prices but because of high startup cost (initial investment) for the tanker truck owner, can be seen in table 4-7 as opportunity cost and risk premium on investment.

4.3 Private Water Hydrants

The first private hydrant in Karachi was built in 1983; since then the number has grown to 106.⁷⁰ These hydrants invest heavily in extracting untreated groundwater and selling it to tanker truck vendors, who then deliver it throughout the city. Based on the observation in the field, these hydrants can be classified as large, medium and small sized. This classification is based on several factors (1) the number of water points for filling the tanker trucks, which can range from anywhere between 1 to 12 or more; (2) the plot size on which the hydrant is located; and (3) number of tanker trucks of water sold each day from the hydrant, this number can range from anywhere 60 to 1000 tanker trucks.

Private hydrants are clustered in different parts of the city (Map 4-1). Furthermore, they are usually located close to a drainage channel or a riverbed where groundwater is available. These hydrants do not treat the ground water in any way before selling it tanker trucks.⁷¹

Based on the number of tanker trucks in Karachi and the average number of trips these tanker truck make each day, approximately 16,000 tanker trips of water are made each day from these private hydrants.⁷² Approximately 27 MGD (million gallons per day) of water are transported each day from the private hydrants to households and industries in Karachi.⁷³ All transaction at the private hydrants is either based on cash or monthly credit.

Although private and KWSB hydrants provide water of different quality and the origin (untreated groundwater versus treated surface water), the two compete against one another for customers. The price per unit volume of water is approximately 20% lower at the private hydrant, and their growing number and clustered location provide additional pressure to keep prices low.

⁷⁰ Although, only 106 hydrants have been documented by KMC. However, according to the president, hydrant association, there are approximately 200 private hydrant in the city.

⁷¹ The water quality aspect of water from different source has been discussed in Chapter 3

⁷² According to the Tanker Owners Welfare Association there are 4000 tankers and they each make on an average 4 trips a day (it ranges from 7-4), this calculation assume the lower range.

⁷³ Assuming the average number of trips to 6 per tanker truck, the quantity of water sold per day from the private hydrants would equal 40MGD.

Table 4-8: Daily costs and revenue of a private hydrant owner⁷⁴

	Average	Median	Min	Max
Number of years operating hydrant	2.5	2.1	0.25	5
Depth of the bore hole (feet)	130.7	125	50	250
Average number of bore holes	8.75	9	5	12
Diameter of the bore (inches)	8	6	3	15
Number of water points for filling	5	4	1	12
Number of water tankers filling water per day	398	200	60	1000
Cost of water at the source (PKR.)/1200 gallons	19.3 (\$0.36)	20 (\$0.38)	15 (\$0.28)	25 (\$0.48)
Revenue from sale of water / day (PKR)	14,361 (\$274.1)	8,100 (4154.6)	1620 (\$30.9)	36,000 (\$687.1)
Number of people employed	12	6	2	50
Number of hours the business operates	24	24	24	24
Capital cost for one bore (PKR)	377,143 (\$7,197.4)	400,000 (\$7,633.6)	60,000 (\$1,145.1)	700,000 (\$13,358.8)
O&M cost / month (PKR.)	166,667 (\$3,180.7)	150,000 (\$2,862.6)	125,000 (\$2,385.5)	225,000 (\$4,293.9)
Average estimated costs (PKR/day)				
capital cost ¹	904 (\$17.3)	986 (\$18.8)	82 (\$1.6)	2,301 (\$43.9)
O&M ²	5,556 (\$106.1)	5,000 (\$95.4)	4,167 (\$79.5)	7,500 (\$143.1)
KMC fee ³	?	?	?	?
land tax ⁴	?	?	?	?
opportunity cost ⁵	2261 (\$43.1)	2466 (\$47.1)	123 (\$2.3)	5753 (\$109.8)
Imputed daily wage rate (revenue-cost)	5641 (\$107.7)	-352 (-\$6.8)	-2,752 (-\$52.6)	20,445 (\$390.2)

¹ Assumes an average cost of one bore hole to be PKR. 377,143 (US\$ 7,197.4) for an average of 8.75 bore holes at the hydrant and an annual depreciation rate of 10%. However, land cost is not included in this calculation.

² Assume average O & M per month is 166,667 (US\$3,180), which include the cost per month and includes the cost of labor and electricity

³ KMC according to its bye laws charges a fee which is based on the horsepower used to extract water – this information was not asked of the respondent because of its technical and would have been difficult to verify the information

⁴ Land on which the hydrant is taxable in Karachi and this amount is accrued annually and is based on the value of the property

⁵ Opportunity cost is on the capital investment is taken to be 15% and risk premium is taken as 10%. This calculation is based on bank borrowing rate prevalent in January 1999

Source: Fieldwork, January 1999

Table 4-8 shows the daily revenues and costs of a typical private hydrant owner. The main costs to the hydrant owner include capital cost⁷⁵ which is based on the number of bore holes at the hydrant, operation and maintenance cost and the opportunity cost of the capital investment. The average initial investment for a hydrant owner for one bore hole is PKR. 377,100 (US\$7197). Average operation and maintenance cost is PKR. 166,700 (\$3180) per month. The average in the table 4-8 indicates that operation and maintenance and the

⁷⁴ These calculation are based on limited data collected from the hydrant owner, for this reason the mean, median, min and max are all being reported to provide a complete picture

⁷⁵ Assumes capital cost to include only the cost of bore holes, land cost is not included

opportunity cost of investment is very high for the private hydrant owners. However, as seen through the range presented in the table, it can be concluded that the hydrant owners are making more than a fair return each day on their investment as compared to the tanker truck owners (table 4-7 & 4-8). The imputed daily wage rate for the private hydrant owner is PKR. 5641 (US\$108) which is almost forty times the average wage rate of an unskilled laborer in Karachi.⁷⁶ This suggests the possibility of rent seeking behavior by hydrant owners.⁷⁷

4.4 Control and Regulations of Hydrants Bylaws 1994

The bylaws pertaining to the control and regulation of hydrants are applicable both to private hydrant owners and to tanker trucks delivering water from these locations. The Karachi Metropolitan Corporation (KMC) licenses the private hydrants, with the condition to supply water for non-drinking purposes only.⁷⁸ Evidence from this study, however, indicates that the water from these hydrants is also being used for drinking purposes.

Despite the fact that tankers supplying water from private hydrants are required to be painted pink and those supplying potable water are to be painted green. The KMC was directed to monitor the tankers and to take preventive or penal action against violators; however, little enforcement has been implemented.

KMC in 1998 made an effort to document the hydrant that fall under its jurisdiction, as a result of this effort it has documented 106 hydrants in the city. According to KWSB, however, only 25 are registered with KMC and only 3 have been authorized to sell drinking water. These three hydrants lie within a cluster of many and could have been given this clearance due to some political clout of the owners.

⁷⁶ The wage rate of an unskilled laborer in Karachi is approximately PKR 141 (US\$2.7) (as reported by households).

⁷⁷ Implying that individuals act in ways to create and sustain monopolies in the provision of water from which they can derive private gains, and such rent seeking behavior can have far-reaching implications for management of urban water systems (Lovei and Whittington, 1993). This has been discussed in detail in Chapter 1.

⁷⁸ KMC reserves the discretion after the required water quality checks to allow the water to be sold from the hydrant for drinking purposes.

Table 4-9: Schedule of License Fee for Private Sources of Water Supply (Hydrants and Tanker Trucks)¹

1. Water for drinking purposes		
	Mechanical Power	Rate of Fee
a.	1 H.P. to 5 H.P.	PKR. 300 / month (\$5.7/month)
b.	> 5 H.P. to 10 H.P.	PKR. 400 / month (\$7.6/month)
c.	> 10 H.P to 20 H.P	PKR. 600 / month (\$11.4/month)
d.	> 20 H.P.	PKR. 800 / month (\$15.2/month)
2. Water for puposes other than drinking		
a.	1 H.P. to 5 H.P.	PKR. 200/ month (\$3.8/month)
b.	> 5 H.P. to 10 H.P.	PKR. 300/ month (\$5.7/month)
c.	> 10 H.P to 20 H.P	PKR. 500 / month (\$9.5/month)
d.	> 20 H.P.	PKR. 700 / month (\$13.3/month)
3. Vehicles supplying and selling water		
a.	Water sold for drinking purposes	PKR. 200 / month (\$3.8/month)
b.	Water sold for purposes other than drinking	PKR. 100/ month (\$1.9/month)

¹Fee is levied and charged on the mechanical power being used for carrying on the commercial trade

Source: Karachi Metropolitan Corporation, Director Health Services

The hydrant are charged a fee by KMC based on the mechanical power used for extraction of water, whereas, the tanker trucks are charged on the basis of whether they are selling drinking or non drinking water (Table 4-9). The fee is calculated on a per month basis but is paid annually. In practice, the policy was instituted for reason of health implication of distribution of poor quality water and falls under the public health division of KMC. Furthermore, the designed tariff does not capture the externality cost of the water extracted, neither is the cost of using a public resource as the groundwater has been incorporated.

In sum, the policy for regulating the hydrant owners have failed in its implementation because of two reason, (1) very few hydrants have registered (25 of 106), and no penal action against those that are unregistered has been taken, and (2) the license fee to the hydrant and tanker truck owners does not incorporate the economic value of water from extraction to its final cost to the consumer. Furthermore, KMC does not have a task force that would go out in the field and identify violators, both private hydrants and tanker trucks.

4.5 Analysis of the Water Distribution in Karachi

Almost 17,500 tanker trucks, carrying 29.4 million gallons of water (MGD) are distributed daily, of which 16,500 are sold commercially by the tanker truck vendors. Approximately 92% (27 MGD) of this water is provided by private hydrants owners from groundwater sources. The remaining 8% (2.4MGD) is supplied from the government hydrants, which includes supply for its regulated tanker truck delivery to deficient areas and the rest is sold commercially in the city. Only 3% of the water sold commercially by the vendors in the city is from the KWSB hydrant.

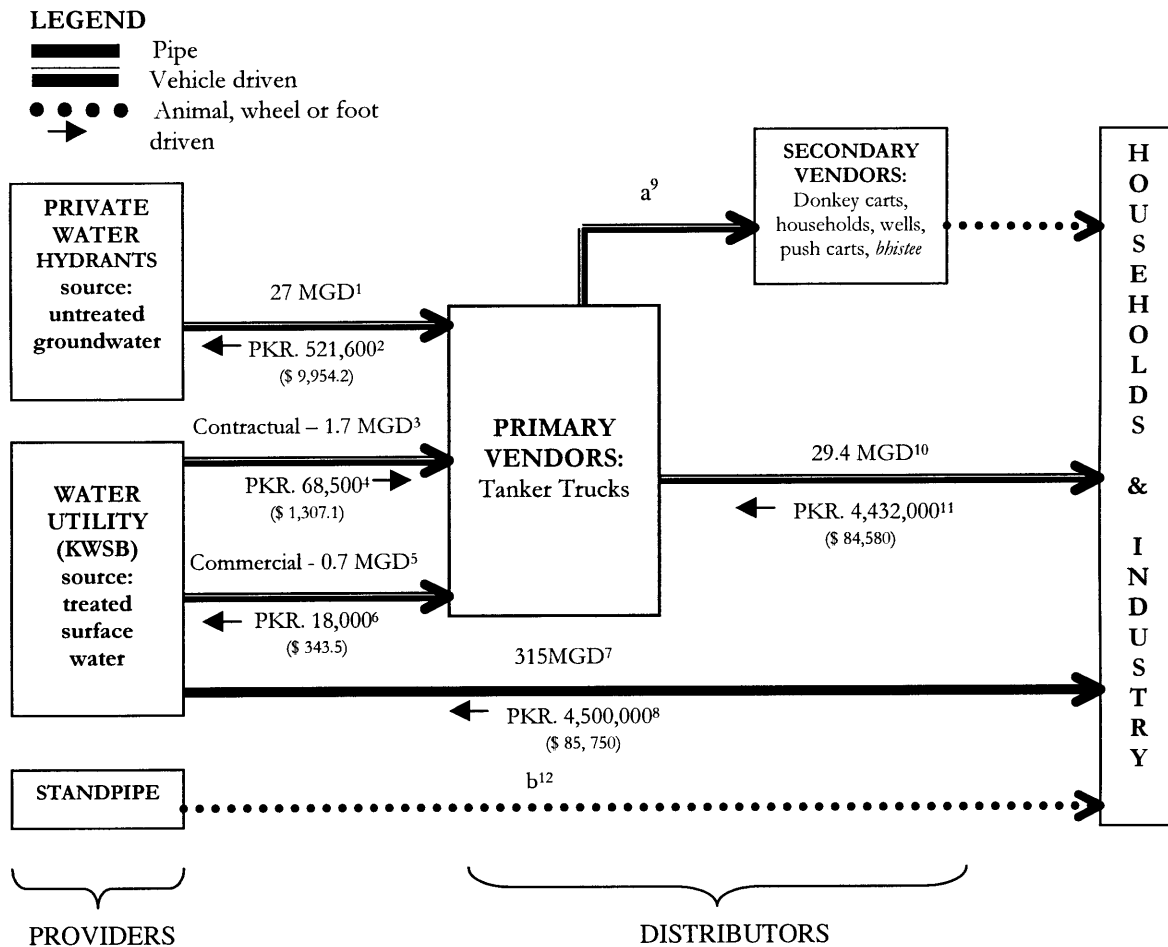
Figure 4-2 summarizes estimates of the daily flows of money and water in Karachi. Private water hydrants provide approximately 8% of the total water supplied in the city⁷⁹ and the private tanker truck vendors distribute approximately 9% of the city's domestic water supply.⁸⁰ The unit price of a gallon of water at the private hydrants is PKR. 0.019 (US\$0.10/m³), being almost 20% lower than price of PKR. 0.024/gallon (US\$ 0.12/m³) at the Government Hydrant. This illustrates that private hydrants are setting their price in direct competition with the price at the government hydrant, the latter being lower. However, the unit price of gallon water sold by the tanker truck vendors is PKR. 0.16 (US\$0.8/m³), being almost 6 times the unit price of water at the hydrant.

Households in Karachi are spending approximately PKR. 1617.7 (US\$30.9) million on vended water annually or more. Of this amount only PKR. 6.6 (US\$0.1) million goes to the KWSB and the rest remains in the private vending sector in Karachi. In addition, KWSB further pays PKR. 25.0 (US\$0.5) million to the vendors to deliver water under its regulated tanker truck delivery for deficient areas in the city. The per day earning of hydrants owners and vendors combined (PKR. 4,432,000) is comparable to the revenue collected by KWSB (PKR. 4,500,000) from households connected to the piped network system for 1997-98 and

⁷⁹ According to the information in PSP Strategy document it suggest that private hydrant provide approximately 10% of the total water supply, which would equal 31.5MGD.

⁸⁰ This figure includes both the contractual and commercial vending by tanker trucks

Figure 4-2: Daily money and water transaction in Karachi, Pakistan⁸¹



¹ Assuming 4000 trucks making 4 trips per day, a weighted average of 1650 gallons is used for the volume of each truck (62.5% have a volume of 1200 gallons; 37.5% have a volume of 2400 gallons).

² As already known, the average price of a 1200 and 2400 gallon tanker truck at a private hydrant is PKR. 23.3 and PKR. 48.0 respectively. A weighted average of PKR. 32.6 is used for calculating the revenues for the private hydrants (62.5% have a volume of 1200 gallons; 37.5% have a volume of 2400 gallons).

³ KWSB has sanctioned 1020 tanker trips per day to deficient and tail end. A weighted average of 1650 is used.

⁴ The annual budget allocated for these contracted trips is PKR. 25.0 million.

⁵ Commercial trips sanctioned by KWSB each day are equal to 450. A weighted average of 1650 is used.

⁶ As already known, the average price of a 1200 and 2400 gallon tanker truck at a government hydrant is PKR. 28 and PKR. 56 respectively. A weighted average of PKR. 40 is used for calculating the revenues for the KWSB (62.5% have a volume of 1200 gallons; 37.5% have a volume of 2400 gallons).

⁷ Water supply by KWSB is 525 MGD; however, 40% is lost as Unaccounted for Water (UAW).

⁸ This is KWSB's revenue from water charges, collection arrears and conservancy charges for 1998-99, equal to PKR. 1640 million. Source: KWSB Basic Facts 1998-99.

⁹ A small percentage of all the water sold in Karachi is sold to the secondary vendors, who then sell it further at the neighborhood level. Since it was beyond the scope of the study to estimate the quantity of water being sold by secondary vendors, it is being assumed to be negligible as compared to tanker trucks.

¹⁰ This number is cumulative of water sold by private hydrants and government hydrants (27+0.7 MGD).

¹¹ A weighted average of PKR. 267.15 (PKR. 0.16/gallon) which is derived from the tankers, reported selling prices of 1200 and 2400 gallons tanker truck, averaged over season and sources (the average price of a 1200 gallons tanker is PKR. 188 and for 2400 gallons the average price is PKR. 374).

¹² Water supply in Karachi is not metered, due to which the quantity of water supplied through standpipes is not indicated in any document published by KWSB and tariff is on basis of unconnected customers.

⁸¹ This figure is based on estimates collected during fieldwork in Karachi from formal and informal source, to a construct this picture

for the supply of 315 MGD to the whole city.⁸² This shows that a thriving private water market exists in Karachi, which is wide spread and complex. Although the vending sector does not have a significant market share in quantity supplied, it is still a lucrative business because of the turnover per day for both the tanker truck vendors and the hydrant owners.

The informal water market exists in Karachi, comprising of primary and secondary vendors as distributors and hydrant owners as providers of water. Although, this sector is formally regulated by the Karachi Metropolitan Corporation (KMC), in practice these regulations are rarely enforced as a result of pressure from hydrants and tanker truck owners. As a result vendors operate in a totally unregulated market.

In sum, water-vending sector constitute a very small portion (8%) of the total water supply to the city (315 versus 27.7). However the revenue returns of the vendors are comparable to those of the utility (KWSB), indicating potential of water markets operating in an unregulated market.

4.6 Conclusion

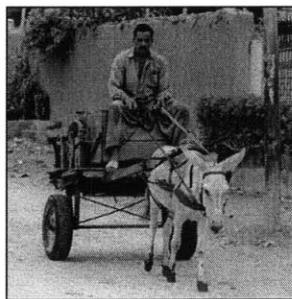
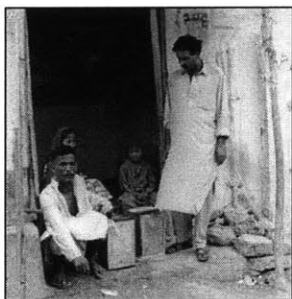
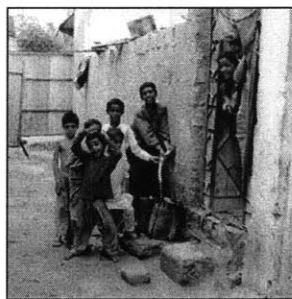
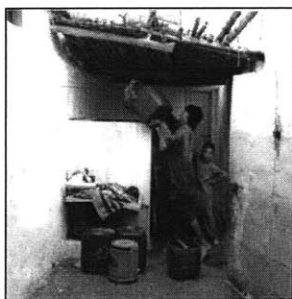
The above discussion about the water vending industry brings to focus the following issues:

- The vending industry in Karachi shows characteristics of competitive industry
- Structure of the Vending Industry
- Rent Seeking behavior of Hydrant Owners

Chapter Five builds on the finding of this chapter and Chapter Three to argue for the key findings of the study and propose recommendations.

⁸² According to KWSB – Basic Facts 1998-99, the total receipt budget for KWSB was in the amount of PKR. 1778 million, which included water, charges, subsidy, capital receipts and conservancy and fire tax.

C H A P T E R F I V E
CONCLUSIONS AND POLICY SUGGESTIONS

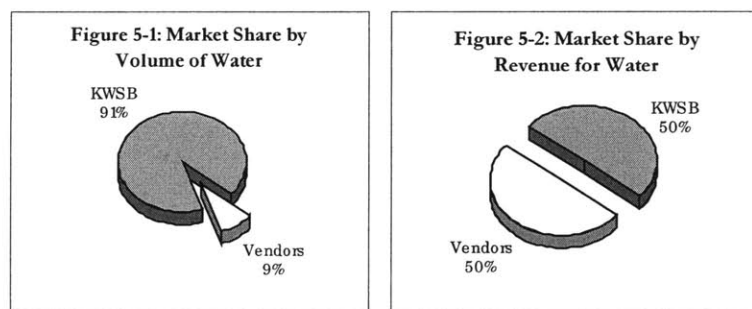


Previous chapters have described the overall water supply situation in Karachi in the context of both formal and informal water delivery systems. As the Karachi Water and Sewerage Board (KWSB) is unable to meet the households' demand for water, households rely on water vending as a supplementary source of water supply. Unlike the majority of the cases in the water vending literature, clients of the vending industry in Karachi consist of households with a wide variety of socioeconomic characteristics and levels of water supply. This Chapter presents three key findings, as well as recommendations for several policy reforms to Karachi's water sector. Although these findings are specific to the case of Karachi, they help extend the understanding of water vending's role in water supply for urban areas in developing countries.

5.1 Main Findings

Nature of the water vending market in Karachi

The water vending market in Karachi has some distinctive characteristics. Although the vending market provides only 9% (30 of 344 MGD) of the water consumed by city resident on a daily basis, it earns almost 50% of the all revenues expended on water (PKR. 4,432,000 (\$84,580) of 8,932,000 (\$170,458)).⁸³ Consequently, water vending in Karachi has a small market share in terms of volume but a significant market share in terms of monetary flows, comparable to those of KWSB (Figures 5-1 and 5-2).



Researchers have also documented similar discrepancy in the market share of water and revenues commanded by water vending in other developing countries, but Karachi

⁸³ According to an estimate, households in Karachi spend approximately PKR. 1618 million (\$30 million) annually on 11,000 MG of vended water from both ground (private hydrants) and surface (KWSB) water sources (fieldwork, 1999).

represents one of the most extreme examples of this skewed distribution. In Nigeria, for example, the private water vending system supplies 66% (2.96 of 4.46 MGD) of the water consumed daily in the dry season and earns 96% (\$28,000 of \$29,100) of the revenues (Whittington *et al.*, 1991). In this case, the larger share of revenues is associated with a larger share of the water delivered through vending. Compared with Karachi, no other case was found in which vendors supplied so small a proportion of a community's water and received so large a share of all water supply services' revenues. There are several reasons for this wide difference in volume of water and revenue share in Karachi, and can be explained by three important observations.

First, the water supplied by KWSB per day does not approach the city's effective demand for water. By KWSB's own estimates, gross demand for water by Karachi's households is on the order of 600MGD; the utility is only able to supply 315MGD. Because the utility is unable to provide sufficient service, households turn to the private sector to meet their water supply needs. The money the households spend in the private sector is money that KWSB loses. Second, KWSB charges a low tariff for water, which is unrelated to the volume, consumed by households. Finally, KWSB collects only 23% of tariff receipts, and thus is unable to cover its operation and maintenance costs, much less fund needed repairs and improvements.

Failure to recognize the common property nature of the ground water

The KMC & KWSB do not recognize that the groundwater supplying households' wells and private hydrants is a common property resource.⁸⁴ As a result, existing government policy fails to address the consequences of unregulated private groundwater use. Anyone with sufficient capital can construct a hydrant and begin selling extracted groundwater as a private good, and pay only a nominal fee to the KMC for this privilege.

⁸⁴ Common property resource is defined, as a resource owned in common rather than privately. Entitlements to use common property resource may be formally protected by specific legal rules, or may be informally protected by tradition and customs. Common property resource regimes exhibit varying degrees of efficiency and sustainability, depending on the rules, which emerge from collective decision-making. While some very successful examples of common property regime exists, unsuccessful examples are even more common (Tietenberg, 1996).

KMC's effort to register private hydrants has been motivated entirely by its interest in regulating it as commercial activity (trade); public health was the main reason for the enactment of these regulations. Despite their effort, only 24% of the hydrants (25 of 106) in the city are registered. Moreover, regulation attempts by KMC have been fairly unsuccessful. Because KMC and KWSB do not regulate access to groundwater, private hydrant owners are able to capture the full value of the resource in private markets. As a result, hydrant owners' earnings are on average 40 times those of other unskilled laborers in Karachi.

Existing regulations also fail to deal with the externalities⁸⁵ private hydrants impose on the society as result of groundwater extraction. Each marginal withdrawal of groundwater imposes four kinds of external cost on society: 1) water extracted for one use (or user) is not available for another use (or user) and hence incurs an opportunity cost of the value in the next best use; 2) as the aquifer depletes, each extraction further lowers the declining level of the ground water table and thereby increases pumping costs for all other users; 3) the decline in the ground water table causes land subsidence and thereby increases flooding and risks serious damage to buildings and roads; and 4) the decline in the ground water table increases the salinity of the groundwater, which reduces its quality for other users and damages pumps (Porter, 1996).⁸⁶ Although little is known about the condition of Karachi's ground water table and the effects of unregulated extraction by hydrant owners on it, there is evidence that ground water extraction is causing land subsidence and damaging roads where clusters of hydrants are located.⁸⁷

Nature of the demand for vended water

Another significant finding of this study pertains to the nature of the demand for vended water in Karachi. It shows that a market for vended water exists even in a city with a high proportion of households served by piped water connections (78%). When levels of the

⁸⁵ Externality exists when an action by either a producer or consumer that affects other producers or consumers, yet is not accounted for in the market price (Pindyck and Rubinfeld, 1992).

⁸⁶ According to Porter the correct policy response to the depletion of the aquifer is a tax on users to reflect the external costs they impose on others users.

⁸⁷ DAWN Newspaper.

public utility's service are low – in this case an average of 3 hours of service each day – households are forced to turn to other sources to meet their water supply needs.

In communities in many developing countries, vended water is purchased primarily by the poor who cannot afford connections to a piped water network (Zaroff and Okun, 1984; Whittington *et al.*, 1988; Whittington *et al.*, 1989; Lovei and Whittington, 1993; Crane, 1994). In Karachi, however, the demand for vended water exists in all socioeconomic groups and water supply characteristics, a fact that motivates vendors to target wealthier neighborhoods with a relatively high effective demand. Thus, wealthier households with piped water connections and water storage facilities tend to purchase vended water, more frequently than lower income households who are forced to rely more heavily on standpipes and private wells.

5.2 Policy Implications

Based on the above findings, two traditional justifications for public sector intervention in the water vending market apply to the case of Karachi: (1) exploitative use of groundwater resources, and (2) rent seeking by hydrant owners. The following policy recommendations address these aspects of Karachi's water service delivery sector and the financial situation of KWSB.

Clearly, the evidence presented in this thesis suggests that KWSB should not maintain the *status quo*. First, if not addressed directly, exploitation of the existing groundwater resources is likely to continue unabated. It is possible that groundwater is being extracted at a rate greater than it naturally recharges, risking depletion in the future. Second, the quality of water sold by vendors is not likely to improve, with implications on the health and well being of consumers.⁸⁸ Furthermore, hydrant owners have no incentive to treat the groundwater they sell, apart from households' willingness to pay higher prices for treated water (see Chapter 3).

⁸⁸ Research has shown that almost 57% of all deaths in Pakistan are caused by one disturbingly common factor: dangerously polluted and highly contaminated drinking water (HERALD, April 1992).

One might argue that, since vendors are providing poor quality water and the KWSB is losing revenues, the water hydrants should be shut down and water delivery through tanker trucks from private hydrants should be completely prohibited in the city. In my opinion, this scenario would have several untenable implications. First, it would generate an outcry from a public already dealing with water scarcity. Second, it would result in an artificial water shortage, which can give rise to inflation of water rates in the black market from government hydrants.⁸⁹ Therefore, the artificial shortage could also cause price inflation of the limited tanker trucks of water being sold commercially from the government hydrants to the consumers.⁹⁰ Third, this approach counters the ideology held by the public authorities that water is a “basic need” (or “merit good”), a minimal consumption level of which should be afforded by all families regardless of their ability to pay. Tampering with the informal water market may result in eliminating this minimal consumption for certain households. Finally, the prohibition of vending would result in the unemployment of approximately 16,000 or more people employed by the vending industry and could broaden the impact to the entire Karachi labor market. Indeed, a previous attempt by KWSB to prohibit vending in March 1997 proved difficult, short-lived and unsuccessful.⁹¹

I contend that a better interim approach would be to regulate the water vending market in Karachi in ways that address the two primary problems: First lack of compensation for the social costs of groundwater extraction, and second, exorbitant rent seeking by the hydrant owners.

As discussed below, these problems can be addressed in a number of ways:

- Regulate use of groundwater in the form of a volumetric charge levied on the extractor, which would internalize the externality cost of groundwater extraction,
- Rationalize prices of groundwater extracted through metering,
- Regularize by requiring licenses of all vendors to operate, and

⁸⁹ As already discussed in Chapter Three, KWSB sells water commercially as well as also supplies water through regulated tanker truck delivery to deficient areas in the city from its hydrants.

⁹⁰ An attempt was made in March 1997 by KWSB to seal the private hydrants. One interviewer indicated that the price of a water tanker during the three days the hydrants were sealed had escalated to PKR. 1200 (\$22.9) for a 2400 gallon tanker truck as against the current price of PKR. 400 (\$7.7) for the same volume of water.

⁹¹ Eight hydrants in the south of the city were sealed for three days on the directive of a senior minister on alleged charges of supplying water – unfit for human consumption. However, after 3 days the hydrants were unsealed. Inquiries show that the unsealing took place in the wake of public outcry and protests owing to acute water scarcity (DAWN 6/1/97).

- Increase supply of commercial vending from the government hydrants to create competition and hold prices of vended water in check i.e. limit the capacity of private hydrant owners to pass on the cost of licensing and groundwater volumetric charge to consumers.

Recommendation 1: Regulate use of Groundwater

Groundwater extraction should be regulated in the form of a volumetric charge levied on the extractor, which will help internalize the externality cost of groundwater extraction (Porter, 1996). As a starting point, a groundwater quality and water table level study is essential for any future policy initiative related to ground water regulation. Such a study would include data about the rate of ground water depletion compared to its rate of natural recharge, and other water quality issues. This empirical data would assist in determining an annual cap on the volume of water to be extracted by private individuals in the city and the appropriate prices to charge them. The empirical findings of the proposed study about the water quality will help the public agency to invest in appropriate technology for water treatment. In addition, a simulated model can be used to calculate the optimal amount of yearly withdrawal from ground water sources, and to determine the tariff to be charged to hydrant owners for groundwater extraction. The revenues generated through the volumetric charge will improve the utility's financial situation, enabling it to make investments to improve its service.

In order to be able to regulate the use of groundwater, the volume of groundwater withdrawal should be recorded. For this purpose, meters should be installed at private hydrants at each bore hole point of extraction. The meters should be designed such that they are difficult to tamper with. Monthly checks by the utility staff should be conducted. To minimize the opportunity for corruption, staff should be rotated to different areas of the city each month.

Recommendation 2: Reduce Rent Seeking by Hydrant Owners

The traditional approach to reducing rent seeking in the literature on water vending is to adopt “deregulation” as a policy prescription, and thereby induce competition in the water market. This policy was implemented in Jakarta, Indonesia, where households were allowed to sell water from their private piped water connections to their neighbors. The policy resulted in decreasing the control of vendors and introducing competition between vendors and households (Lovei and Whittington, 1993). The direct benefits of the policy were reflected in the prices of water, which as a result of market liberalization, dropped below the market price of other private water suppliers. As a result, household spending on water in Jakarta, Indonesia decreased. However, deregulating and opening up the sector for more vendors in Karachi may not be advisable, as the water vending industry is primarily supplying groundwater, and as mentioned earlier, imposing an externality on the society. Thus, deregulation and thereby increasing competition alone cannot be the solution to reducing rent seeking among Karachi’s private hydrant owners.

The alternate approach to reducing rent seeking, and the strategy that should be adopted in the case of Karachi, is to “regulate” the water vending market. Simultaneously, it is also important to induce competition so that the hydrant owners do not pass along the increased production costs to households – which would result in increasing the price of the vended water. Adopting a dual strategy can solve the problem of rent seeking by hydrant owners in Karachi: regulate and simultaneously promote competition through increased supply at the government hydrant. This dual strategy might not only reduce rent seeking by hydrant owners but also generate revenues for the utility in Karachi.

Regulate – Legalize Vending

The regulatory reform that KWSB should adopt is the legalization of vending in Karachi. KWSB should recognize that, if the market for vending is competitive, vendors are providing a valuable service and their activities should be legitimized (Whittington *et al.*, 1988). In Karachi, tanker truck vendors operate in a competitive market and are earning excessive profits on the water they sell.

Registration with the utility should be made mandatory for operation, both for hydrant owners and tanker truck vendors. An annual flat fee for registration, as license for operation, should be imposed on the vendors. All hydrant owners and vendors who are not already registered should be identified. Identifying the unregistered vendors should be executed through regular quarterly checks in the city every year by the KWSB staff. To provide incentive for its staff to honestly identify the unregistered vendor, a “reward incentive package” for the staff should be offered. This incentive should not only incorporate financial gains but also professional advancement in the agency. A reward should also be offered to individuals who report an unregistered vendor.

Since vendors are organized and institutionally represented through their respective organizations,⁹² the utility should collaborate with these organizations to identify the vendors operating and not registered. Establishing communication and cooperation with the vendors’ organizations can serve the interest of both the KWSB and the vendors. On one hand, it can provide the vendors with an official channel to raise their concerns about issues that affect them, such as the registration fee levied or other similar concerns. On the other hand, the utility can benefit from this relationship by negotiating the regulations to be imposed on vendors through their institutional representative. As a result KWSB would have their support in its implementation of any legal actions taken against certain vendors, such as shutting their business down if they are not registered.

All operations related to licensing and quality checks should be removed from the responsibilities of KMC and consolidated within KWSB. Although this study does not focus on institutions and their restructuring, it strongly suggests that if the institutional responsibilities for regulating the vending sector are not redefined under one institutional cell within the KWSB, the public agency cannot play a positive role in reforming the vending industry in Karachi. The institution cell within KWSB should be autonomous, since links to KWSB’s bureaucracy would hamper it from taking actions against vendors or hydrant

⁹² Tanker truck vendors are represented through the Tanker Truck Owners’ Welfare Association and hydrants owners through the Hydrant Owners’ Association

owners, thus foiling the purpose of its creation. Additional effort is needed to determine the appropriate structure of such an institution and its responsibilities.

Vendors should see an advantage in registering with the utility. For example, KWSB could provide technical assistance for treatment and extraction to registered vendors. For this purpose, KWSB can enhance the existing training division, currently only devoted to research in water treatment technologies.

Increase commercial selling at government hydrants

Groundwater sales can be profitable, as seen from the data collected regarding sales by private hydrant owners. KWSB, however, is realizing only a small proportion of this profit, since it supplies only 0.7 MGD from its hydrants while bulk of its supply comes from surface water.⁹³

To improve its financial viability and competition for private hydrants, KWSB should increase the volume of water commercially sold from their own hydrants. For example, approximately 5 MGD per day could be allocated for commercial selling, which would be approximately 20% of what the private water market supplies (27MGD) from ground water sources. This would force competition and induce a downward pressure on the price of water at private hydrants (i.e. limit the capacity of private hydrant owners to pass on the cost of licensing and groundwater volumetric charge to consumers). As a result, it will force the price of vended water not to escalate above its current level.⁹⁴

⁹³ Mr. Assomal, chief engineer at KWSB, conceded to DAWN that many times these tanker loads from the government hydrants are resold at much higher prices. Mr. Assomal also said that KWSB's own staff and officials were involved in this. Drivers said that distribution of the parchee system at the government hydrants is far from transparent. They said in most cases trips were made to areas where political allies or favorites of the councilors live (*Connivance of KWSB officials conceded - DAWN 6/20/96*).

⁹⁴ Hydrant owners set their price in direct competition with the price of water at the government hydrant. The price of water at the private hydrant is 20% lower than the price at the government hydrant; the price at the KWSB hydrant is already subsidized. Thus increasing supply at the government hydrant would increase the downward pressure on the price for the hydrant owners and therefore induce competition.

5.3 Areas of Future Research

Although this study has focused on primary vendors, the role of secondary vendors (i.e. donkey carts, kiosks, push carts, *bhistee*) as important actors in this vending industry should not be ignored. Interestingly, the study shows that secondary vendors charge the highest price for vended water ($\sim \$2.6/\text{m}^3$) in Karachi. Further research about this sector requires additional key information to ascertain its outreach and to determine target consumers for further policy action: How many secondary vendors are there in Karachi? How does the sector operate? What is its cost and profit structure?

This study also identified that the poor were using standpipes more than tanker trucks or vended sources, raising the question about the level of water supply service to the poor. While this study does not provide conclusions on this issue, it points to a need for further research to determine the levels of water service delivery to the poor in Karachi.

This study attempted to fill the gap in knowledge about the water-vending sector in Karachi. A substantial amount of work still needs to be done to implement regulatory reforms for the water vending sector, a process which will involve understanding the social, political, economic and institutional arrangements of the water markets in more detail. The key findings of this study relate to the nature of the water vending market, failure of the government to recognize the common property nature of groundwater, and the nature of demand for vended water in Karachi. On the basis of these key findings the study concludes that that water-vending sector in Karachi should adopt a dual strategy of regulating and inducing competition, including the regulation of ground water use, the legalization of water vending industry, and the increase of water sales from KWSB hydrants.

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21. When you do get water, how many hours on an average do you get it per day? Once every two weeks Not sure
 _____ Hrs/day Not sure
22. At what time do you usually get water? From _____ To _____
23. Do you use an electric pump/motor for water suction from the water supply network? Yes No
24. How much does an electric pump/motor if you were to go and buy it today would cost? Rs. _____
25. How much of the water that your household uses do you obtain from your private water connection? All/Almost all About Half Very little Not sure
26. Do you receive a water bill from KWSB? Yes No
27. How often do you receive the bill from KWSB? Every month Quarterly Bi yearly yearly Not sure
28. How much was your water bill from KWSB last year? Approx. Rs. _____ /year or Not sure
29. Do you pay your bill from KWSB? Always Usually Sometimes Rarely/Never
(enumerator, ask if they have a copy and if you can see the copy)
30. Did you pay your water bill from KWSB last year? Yes No
31. If no, what are the reasons that you did not pay the bill? Poor water quality Unreliable service High water rates
 Other (explain) _____
32. For what purpose do you use the water from your private connection? (mark all that apply) Drinking Cooking Bathing
 Washing Other _____
33. How would you judge the quality of water from your connection before boiling in terms of:
 Taste Salty Sweet Chlorine
 Normal Other _____ Not sure
- Color Dark/Dirty Clear/Clean Other _____
 Not sure
- Public health risk (explain, water borne diseases or epidemic) Very safe Safe Neutral Risky Very risky
34. Do you sell water from your connection to neighbors? Yes No
35. Do you charge your neighbors per bucket or a fixed fee per month for water from your connection? Rs. per bucket _____ Fixed fee per month _____
 Other _____
36. How much water does each bucket carry? _____ Litres/m³/Gallons (mark the right unit)
37. How many buckets do you sell each day on an average? _____ Buckets, and _____ Liters
38. Approximately what were the total revenues last month from sales to neighbors? Rs. _____
39. What is your opinion about the reliability of water supply by the KWSB in supplying water to your house? Very Satisfied Somewhat Satisfied Satisfied
 Less than satisfied Not satisfied at all Not sure

¹ You might have to help to come to this #, like if there was three tankers and half the tanker the family the rest it sells. So if each tanker cost Rs. 200 so in revenue it gets Rs. 300 – 1 probably can take this question out

40. Why do you think the reliability of water supply by KWSB is good?
41. Why do you think the reliability of water supply by KWSB is bad?
42. What is your opinion about the water quality of the water provided by the KWSB in supplying water to your house?
43. Why do you think the quality water supplied of by KWSB is bad?
44. Why do you think the quality water supplied of by KWSB is good?
45. What do you like least about the water service from KWSB (What would you like most to change)?
46. What is your main complaint about water supply at your household level from KWSB?
47. Overall, how satisfied are you with your water connection from KWSB?

2.2 **Source 2: Private Well** (includes private well and boring at home)

48. Does this household have a private well?
49. Is this a shared private well?
50. How many families share this well?
51. How is the water collected from the well?
52. Approximately, how deep is this well?
53. Approximately, how much time you and your family spend per day to get water from the private well?
54. How often do you get water from the private well?
55. How much of the water that your household uses do you obtain from your private well?
56. For what purpose do you use the water from your well? (*mark all that apply*)
57. How would you judge the quality of water from your private well before boiling in terms of: Taste

² Because of overlap of water and sanitation pipes

- Color Dark/Dirty Clear/Clean Other _____
 Not sure
- Public health risk (explain, water borne diseases or epidemic) Very safe Safe Neutral Risky Very risky
58. How much does would it cost to install a well like yours today? Rs. _____, or _____ Not sure
59. Do you sell water from your private well to neighbors? Yes No
60. Do you charge your neighbors per bucket or a fixed fee per month for water from your private well? Rs. per bucket _____ Fixed fee per month, _____
 Other _____
61. How much water does each bucket carry? _____ Litres/m³/Gallons (mark the right unit)
62. How many buckets do you sell each day on an average? _____ Buckets, and _____ Liters
63. Approximately what were the total revenues last month from sales to neighbors³? Rs. _____
64. Overall, how satisfied are you with private well water delivery to you house hold in terms of water quality and availability of water?
 Very Satisfied Somewhat Satisfied Satisfied
 Less than satisfied Not satisfied at all Not sure

2.3 Source 3: Public Well

65. Is there a public well in this neighborhood? Yes No (skip to section 2.4)
66. Who is this public well owned by? Individual Utility/KWSB Not Sure
 Other (explain) _____
67. How far is it to the closest public or shared well? _____ Feet/Yards/Meters (mark the right unit)
68. How is the water collected from this public or shared well? Electric Pump Hand Pump By bucket
 Other _____
69. Does one have to pay to use this shared well? Yes No (go to 72)
70. If yes, does one have to pay by the bucket or a fixed amount each month? Rs. Per bucket _____ Fixed fee per month _____ Other _____
71. How much water does each bucket carry? _____ Litres/m³/Gallons (mark the unit that applies)
72. How would you judge the quality of water from the public well in terms of:
 Taste Salty Sweet Chlorine
 Normal Other _____ Not sure
- Color Dark/Dirty Clear/Clean Other _____
 Not sure
- Public health risk (explain, water borne diseases or epidemic) Very safe Safe Neutral Risky Very risky
73. Do you ever get water from the public well? Yes No (skip to section 2.4)

³You might have to help to come to this #, like if there was three tankers and half the tanker the family the rest it sells. So if each tanker cost Rs. 200 so in revenue it gets Rs. 300.

74. Approximately, how much time you and your family spend per day to get water from the public well (in real how much time)?
 15-30minutes 30-60minutes > 60 minutes
75. How often do you get water from this public well?
 Everyday Every other day Once a week
 Once every two weeks Not sure
76. For what purpose do you use the water from the public well? (mark all that apply)
 Drinking Cooking Bathing
 Washing Other _____
77. How much of the water that your household uses do you obtain from the public well?
 All/Almost all About Half Very little
78. How many buckets do you buy/get each day on an average?
 _____ buckets, or _____ liters, or _____ m³, or Not sure
79. How much water does each bucket carry?
 _____ Litres/m³/Gallons (mark the unit that applies)
80. Do you use more water from the public wells during summer?
 Yes No
81. If yes, approximately, how much more each day in summer do you buy /get from public wells?
 _____ buckets, or _____ liters, or _____ m³, or _____ Percentage
82. Overall, how satisfied are you with public well water delivery to your household in terms of water quality and availability of water?
 Very Satisfied Somewhat Satisfied Satisfied
 Less than satisfied Not satisfied at all Not sure

2.4 Source 4: Neighbors

83. Are their households in this neighborhood that sell water to their neighbors?
 Yes No (go to 2.5)
84. How far is it to the neighbor selling water from your house?
 _____ Feet/Yards/Meters (mark the right unit)
85. In your idea where do these neighbors get the water they sell from?
 Private Well Water Tanker Water Connection
 River Public well Leakage point
 Public taps/ Standpipes Not sure Other _____
86. How is the water collected from source?
 By pipe to your house By bucket Other _____
87. Does one have to pay by the bucket or a fixed amount each month?
 Rs. Per bucket _____ Fixed fee per month _____ Other _____
88. How much water does each bucket carry?
 _____ Litres/m³/Gallons (mark the unit that applies)
89. How would you judge the quality of water from neighbors' water source in terms of:
 Taste
 Salty Sweet Chlorine
 Normal Other _____ Not sure
- Color
 Dark/Dirty Clear/Clean Other _____
 Not sure
- Public health risk (explain, water borne diseases or epidemic)
 Very safe Safe Neutral Risky Very risky

90. Does your household ever obtain its water from neighbors? Yes No (skip to section 2.5)
91. Approximately, how much time you and your family spend per day to get water from the neighbors? 15-30 minutes 30-60 minutes > 60 minutes
92. How often do you get water from your neighbors? Everyday Every other day Once a week
 Once every two weeks Not sure
93. How much of the water that your household uses for these purposes do you obtain from neighbors? All/Almost all About Half Very little
94. For what purpose do you use the water from the neighbors? Drinking Cooking Bathing
 Washing Other _____
95. Do you have to pay the neighbors to get water? Yes No
96. How many buckets do you buy/get each day on an average?
_____ Buckets, or _____ Liters, or _____ M³, or Not sure
97. Do you use more water from the neighbors during summer? Yes No
98. If yes, approximately, how much more each day in summer do you buy/get from neighbors?
_____ buckets, or _____ liters, or _____ m³, or _____ Percentage
99. Overall, how satisfied are you with neighbors water delivery to you household in terms of water quality and availability of water?
 Very Satisfied Somewhat Satisfied Satisfied
 Less than satisfied Not satisfied at all Not sure

2.5 Source 5: Donkey Cart

100. Are their households in this neighborhood that buy water from donkey cart vendors? Yes No (skip to section 2.6)
101. In your idea where do these donkey carts get the water they sell from?
 Private Well Water Tanker Water Connection
 River Public well Leakage point
 Public taps/ Standpipes Not sure Other _____
102. Does one have to pay by the bucket or a fixed amount each month to the donkey cart?
Rs. Per bucket _____ Fixed fee per month _____ Other _____
103. How much water does each bucket carry? _____ Litres/m³/Gallons (mark the unit that applies)
104. How much water does each donkey cart can carry? _____ Litres/m³/Gallons (mark the unit that applies)
105. How would you judge the quality of water from donkey cart vendors in terms of:
- Taste Salty Sweet Chlorine
 Normal Other _____ Not sure
- Color Dark/Dirty Clear/Clean Other _____
 Not sure
- Public health risk (explain, water borne diseases or epidemic) Very safe Safe Neutral Risky Very risky
106. Does your household ever obtain/buy water from the donkey cart vendors? Yes No (skip to section 2.6)

107. Approximately, how much time you and your family spend per day to get water from the donkey cart vendors? 15-30minutes 30-60minutes > 60 minutes
108. How often do you get water from the donkey cart vendors? Everyday Every other day Once a week
 Once every two weeks Not sure
109. How much of the water that your household uses for these purposes do you obtain from donkey cart vendor? All/Almost all About Half Very little
110. For what purpose do you use the water from donkey cart vendors? Drinking Cooking Bathing
 Washing Other _____
111. How much do you pay for one donkey cart trip to your house? Rs. _____ For _____ Litres/m³/Gallons
112. Approximately, how many times in a week do you need to call for donkey cart vendor to buy water? 1-2 times 3-4 times 5-6 times 7 or more
113. Do you use more water from the donkey carts during summer? Yes No
114. If yes, approximately, how much more each week in summer do you buy/get from donkey cart? _____ carts, or _____ liters, or _____ m³, or _____ Percentage
115. Overall, how satisfied are you with donkey carts delivery to your household in terms of water quality and availability of water? Very Satisfied Somewhat Satisfied Satisfied
 Less than satisfied Not satisfied at all Not sure

2.6 Source 6: Public Taps/Standpipe

113. Are there any public taps in the neighborhood? Yes No (skip to section 2.7)
116. Who owns this public tap/standpipe? Individual Utility/KWSB Not Sure
 Other (explain) _____
117. In your opinion what is the source of the water for the public taps/standpipes? Piped system Tanker trucks Some from each
 Ground water Other _____ Not sure
118. How far is it to the closest public tap/standpipe? _____ Feet/Yards/Meters (mark the right unit)
119. How is the water collected from this public or shared well? By pipe By bucket Other _____
120. Does one have to pay to use this public tap/standpipe? Yes No (go to 121)
121. If yes, does one have to pay by the bucket or a fixed amount each month? Rs. Per bucket _____ Fixed fee per month _____ Other _____
122. How much water does each bucket carry? _____ Litres/m³/Gallons (mark the unit that applies)
123. How would you judge the quality of water from the public well in terms of:
- Taste Salty Sweet Chlorine
 Normal Other _____ Not sure
- Color Dark/Dirty Clear/Clean Other _____

- Not sure
- Public health risk (explain, water borne diseases or epidemic) Very safe Safe Neutral Risky Very risky
124. Does your household ever obtain its water from public taps? Yes No (skip to section 2.7)
125. Approximately, how much time you and your family spend per day to get water from public taps/standpipes (in real terms how much time)? 15-30minutes 30-60minutes > 60 minutes
126. Approximately on an average how much is the queuing time? 15-30minutes 30-60minutes > 60 minutes
127. How often do you get water from this public tap/standpipe? Everyday Every other day Once a week
 Once every two weeks Not sure
128. For what purpose do you use the water from the public taps/standpipe? (mark all that apply) Drinking Cooking Bathing
 Washing Other _____
129. How much of the water that your household uses for these purposes do you obtain from standpipe/public taps? All/Almost all About Half Very little
130. How many buckets do you buy/get each day on an average from this source? _____ buckets, or _____ liters, or _____ m³, or Not sure
131. How much water does each bucket carry? _____ Litres/m³/Gallons (mark the unit that applies)
132. Do you use more water from the public taps during summer? Yes No
133. If yes, approximately, how much more each day in summer do you buy/get from public taps? _____ buckets, or _____ liters, or _____ m³, or _____ Percentage
134. Overall, how satisfied are you with public tap water delivery to your household in terms of water quality and availability of water? Very Satisfied Somewhat Satisfied Satisfied
 Less than satisfied Not satisfied at all Not sure
- 2.7 Source 7: Street Vendors (Mashki)**
135. Are there street water vendors in this neighborhood? Yes No (skip to 2.8)
136. In your idea where do these street vendors get the water they sell from? Private Well Water Tanker Water Connection
 River Public well Leakage point
 Public taps/ Standpipes Not sure Other _____
137. Approximately, how much water does the street vendor carry on him on one trip. _____ Litres/m³/Gallons (mark the unit that applies)
138. Does one have to pay by the bucket or a fixed amount each month to these street water vendors? Rs. Per bucket _____ Fixed fee per month _____ Other _____
139. How much water does each bucket carry? _____ Litres/m³/Gallons (mark the unit that applies)

140. How would you judge the quality of water from vendors water source in terms of:

- Taste Salty Sweet Chlorine
 Normal Other _____ Not sure
- Color Dark/Dirty Clear/Clean Other _____
 Not sure
- Public health risk (explain, water borne diseases or epidemic) Very safe Safe Neutral Risky Very risky

141. Does your household ever obtain water from the street water vendors?

- Yes No (skip to 2.8)

142. Approximately, how much time you and your family spend per day to get water from the street water vendors?

- 15-30minutes 30-60minutes > 60 minutes

143. How often do you get water from the street water vendors?

- Everyday Every other day Once a week
 Once every two weeks Not sure

144. How much of the water that your household uses for these purposes do you obtain from street vendors?

- All/Almost all About Half Very little

145. For what purpose do you use the water from street water vendors?

- Drinking Cooking Bathing
 Washing Other _____

146. How many buckets do you buy/get each day on an average?

Buckets, or liters, or m³, or Percentage

147. How much do you pay from the vendor each day to deliver water to your doorstep from the water source?

Rs. /bucket /trip Other _____

148. Do you use more water from the street vendors during summer?

- Yes No

149. If yes, approximately, how much more each day in summer do you buy/get from street vendors?

buckets, or liters, or m³, or Percentage

150. Overall, how satisfied are you with street vendors water delivery to you household in terms of water quality and availability of water?

- Very Satisfied Somewhat Satisfied Satisfied
 Less than satisfied Not satisfied at all Not sure

2.8 **Source 8: Kiosks**

151. Are there water kiosks in this neighborhood?

- Yes No (skip to section 2.9)

152. How far is it to the kiosk selling water from your house?

Feet/Yards/Meters (mark the right unit)

153. In your idea where do these kiosks get the water they sell from?

- Private Well Water Tanker Water Connection
 River Public well Leakage point
 Public taps/ Standpipes Not sure Other _____

154. How is the water collected from source?

- By pipe to your house By bucket Other _____

155. Does one have to pay by the bucket or a fixed amount each month?

Rs. Per bucket _____ Fixed fee per month _____ Other _____

156. How much water does each bucket carry?

_____ Litres/m³/Gallons (mark the unit that applies)

157. How would you judge the quality of water from vendors water source in terms of:

- Taste Salty Sweet Chlorine
 Normal Other _____ Not sure
- Color Dark/Dirty Clear/Clean Other _____
 Not sure
- Public health risk (explain, water borne diseases or epidemic) Very safe Safe Neutral Risky Very risky

158. Does your household ever obtain its water from kiosk?

- Yes No (skip to section 2.9)

159. Approximately, how much time you and your family spend per day to get water from the kiosks?

- 15-30 minutes 30-60 minutes > 60 minutes

160. How often do you get water from the kiosks?

- Everyday Every other day Once a week
 Once every two weeks Not sure

161. How much of the water that your household uses for these purposes do you obtain from the kiosks?

- All/Almost all About Half Very little

162. For what purpose do you use the water from the kiosk? (mark all that apply)

- Drinking Cooking Bathing
 Washing Other _____

163. How many buckets do you buy/get each day on an average?

- Buckets, or Liters, or M³, or Not sure

164. Do you use more water from the kiosks during summer?

- Yes No

165. If yes, approximately, how much more each day in summer do you buy/get from kiosks?

- buckets, or liters, or m³, or Percentage

166. Overall, how satisfied are you with kiosks water delivery system to your household in terms of water quality and availability of water?

- Very Satisfied Somewhat Satisfied
 Less than satisfied Not satisfied at all Not sure

2.9 Source 9: Water Tankers

167. Are their households in this neighborhood that buy water from the water tankers?

- Yes No (skip to section 2.10)

168. Why do you think these households buy water from water tankers?

- Shortage of water Not connected to network Unreliable service
 Other (explain) _____

169. Where do you think these water tankers get the water they deliver to these households?

- KWSB hydrant Private Wells River/Lakes
 Sea water Other (explain) _____
 Leakage point Public taps/ Standpipes Public wells

170. Does one have to pay by the tanker or a fixed amount each month to the tanker truck?

- Not sure
 Rs. Per tanker _____ Fixed fee per month _____ Other _____

171. How much water does each tanker truck carry?

- _____ Litres/m³/Gallons (mark the unit that applies)

172. How would you judge the quality of water from tanker truck before boiling in terms of:

- Taste Salty Sweet Chlorine
 Normal Other _____ Not sure

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- Color Dark/Dirty Clear/Clean Other _____
 Not sure
- Public health risk (explain, water borne diseases or epidemic) Very safe Safe Neutral Risky Very risky
173. Has your household ever called for a KWSB tanker due to no water supply or because your area is not connected to the network? Yes No
174. How has the response from KWSB been towards your request? Very Satisfied Somewhat Satisfied Satisfied
 Less than satisfied Not satisfied at all Not sure
175. How much did you pay for this tanker from KWSB, which was delivered to your house as a result of the complaint lodged by you? Rs. _____ / tanker with _____ Gallons Not sure
176. How many times in a week do you get a tanker from KWSB (try to get the #)? 0 1 2-3 > 3 Not sure
177. Does your household ever obtain water from the private water tankers? Yes No (skip to section 2.10)
178. Approximately, how much time you and your family spend per day to get water from the water tankers? 15-30minutes 30-60minutes > 60 minutes
179. How often do you get water from the tanker trucks? Everyday Every other day Once a week
 Once every two weeks Not sure
180. For what purpose do you use the water from private tanker trucks? Drinking Cooking Bathing
 Washing Other _____
181. How much of the water that your household uses for these purposes do you obtain from tanker trucks? All/Almost all About Half Very little
182. How much does a water tanker cost in this neighborhood? Rs. _____ / tanker with _____ Gallons Not sure
183. How much does a water tanker cost in this neighborhood in summers? Rs. _____ / tanker with _____ Gallons Not sure
184. How many tankers does the family buy in a week? 0 1 2-3 > 3 Not sure
185. Does the family have underground storage capacity? How much does it cost to install it? Yes No Costing Rs. _____ Not sure
186. What difference do you find between the water delivered from KWSB tanker truck (civic center or muslimabad) and Private tanker truck (teen hati)? Price Quality of water Efficient delivery
 Other (explain) _____ Not sure
187. Do you use more water from the tanker trucks during summer? Yes No
188. If yes, approximately, how much more each week in summer do you buy/get from tanker truck? 0 1 2-3 > 3 Not sure %tage _____

189. Overall, how satisfied are you with private tankers water delivery to your household in terms of water quality and availability of water?
- | | | |
|--|---|------------------------------------|
| <input type="checkbox"/> Very Satisfied | <input type="checkbox"/> Somewhat Satisfied | <input type="checkbox"/> Satisfied |
| <input type="checkbox"/> Less than satisfied | <input type="checkbox"/> Not satisfied at all | <input type="checkbox"/> Not sure |

2.10 Source 10: Other Surface Water Sources (e.g. Rivers/Streams/Lakes/Ponds)

190. Are there any rivers/streams/lakes/ponds in this neighborhood where people collect water? Yes No (skip to section 2.11)
191. Who owns this surface source of water?
- | | | |
|-------------------------------------|--|-----------------------------------|
| <input type="checkbox"/> Individual | <input type="checkbox"/> Utility/KWSB | <input type="checkbox"/> Not Sure |
| <input type="checkbox"/> No one | <input type="checkbox"/> Other (explain) _____ | |
192. How far is the nearest surface water source? _____ Feet/Yards/Meters (mark the right unit)
193. How is the water collected from source? By pipe By bucket Other _____
194. Does one have to pay to collect water from this source?
- | | |
|------------------------------|---|
| <input type="checkbox"/> Yes | <input type="checkbox"/> No (go to 198) |
| Rs. Per bucket _____ | Fixed fee per month _____ Other _____ |
195. If yes, does one have to pay by the bucket or a fixed amount each month?
196. How much water does each bucket carry? _____ Litres/m³/Gallons (mark the unit that applies)
197. How would you judge the quality of water from the surface water source in terms of:
- Taste
- | | | |
|---------------------------------|--------------------------------------|-----------------------------------|
| <input type="checkbox"/> Salty | <input type="checkbox"/> Sweet | <input type="checkbox"/> Chlorine |
| <input type="checkbox"/> Normal | <input type="checkbox"/> Other _____ | <input type="checkbox"/> Not sure |
- Color
- | | | |
|-------------------------------------|--------------------------------------|-------------|
| <input type="checkbox"/> Dark/Dirty | <input type="checkbox"/> Clear/Clean | Other _____ |
| <input type="checkbox"/> Not sure | | |
- Public health risk (explain, water borne diseases or epidemic)
- | | | | | |
|------------------------------------|-------------------------------|----------------------------------|--------------------------------|-------------------------------------|
| <input type="checkbox"/> Very safe | <input type="checkbox"/> Safe | <input type="checkbox"/> Neutral | <input type="checkbox"/> Risky | <input type="checkbox"/> Very risky |
|------------------------------------|-------------------------------|----------------------------------|--------------------------------|-------------------------------------|
198. Does your household ever obtain its water from surface sources? Yes No (skip to section 2.11)
199. Approximately, how much time you and your family spend per day to get water from surface sources?
- | | | |
|---------------------------------------|---------------------------------------|---------------------------------------|
| <input type="checkbox"/> 15-30minutes | <input type="checkbox"/> 30-60minutes | <input type="checkbox"/> > 60 minutes |
|---------------------------------------|---------------------------------------|---------------------------------------|
200. How often do you get water from surface sources?
- | | | |
|---|--|--------------------------------------|
| <input type="checkbox"/> Everyday | <input type="checkbox"/> Every other day | <input type="checkbox"/> Once a week |
| <input type="checkbox"/> Once every two weeks | <input type="checkbox"/> Not sure | |
201. How much of the water that your household uses for these purposes do you obtain from surface sources?
- | | | |
|---|-------------------------------------|--------------------------------------|
| <input type="checkbox"/> All/Almost all | <input type="checkbox"/> About Half | <input type="checkbox"/> Very little |
|---|-------------------------------------|--------------------------------------|
202. For what purpose do you use the water from the surface sources of water?
- | | | |
|-----------------------------------|----------------------------------|----------------------------------|
| <input type="checkbox"/> Drinking | <input type="checkbox"/> Cooking | <input type="checkbox"/> Bathing |
| <input type="checkbox"/> Washing | <input type="checkbox"/> Other | |
203. How many buckets do you buy/get each day on an average from this source? _____ buckets, or _____ liters, or _____ m³, or Not sure
204. How much water does each bucket carry? _____ Litres/m³/Gallons (mark the unit that applies)
205. Do you use more water from this source during summer? Yes No
206. If yes, approximately, how much more each day in summer do you buy/get from surface water source? _____ buckets, or _____ liters, or _____ m³, or _____ Percentage
207. Overall, how satisfied are you with surface water delivery to your household in terms of water quality and availability of water?
- | | | |
|---|---|------------------------------------|
| <input type="checkbox"/> Very Satisfied | <input type="checkbox"/> Somewhat Satisfied | <input type="checkbox"/> Satisfied |
|---|---|------------------------------------|

- Less than satisfied Not satisfied at all Not sure

2.11 Water Storage

208. How much water can you store at your home (mark the correct unit)?
- | | | | | |
|--|---|--|---|--|
| | M ³ /Litres/
gallons | Buckets of | liters | <input type="checkbox"/> Not sure |
| 209. Do you have an underground tank? | <input type="checkbox"/> Yes <input type="checkbox"/> No | | | |
| 210. Approximately, how much did it cost you to construct an underground tank? | Rs. <input type="checkbox"/> Not sure/don't know | | <input type="checkbox"/> Constructed along with the house | |
| 211. Do you have an overhead tank? | <input type="checkbox"/> Yes <input type="checkbox"/> No | | | |
| 212. Approximately, how much did it cost you to construct an overhead tank? | Rs. <input type="checkbox"/> Not sure/don't know | | <input type="checkbox"/> Constructed along with the house | |
| 213. Enumerator: estimate the total number of liters of storage capacity | <input type="checkbox"/> <100 liters
<input type="checkbox"/> <500 gallons | <input type="checkbox"/> 100-199 liters
<input type="checkbox"/> 500-1000 gallons | <input type="checkbox"/> 200-500 liters
<input type="checkbox"/> 1000-1500 gallons | <input type="checkbox"/> >500 liters
<input type="checkbox"/> >1500 gallons |

2.12 Water Boiling Practices

214. How often does your household boil its drinking water? Always Most of the time About half the time Less than half the time Never
215. What fuel do you use to boil water? Wood Charcoal Kerosene Gas
 Electricity Other

2.13 Summary

216. Your household gets most of its drinking and cooking water from:
- | | | |
|--|---------------------------------------|--|
| <input type="checkbox"/> KWSB/private connection | <input type="checkbox"/> Private Well | <input type="checkbox"/> Public Well |
| <input type="checkbox"/> Neighbors | <input type="checkbox"/> Donkey Cart | <input type="checkbox"/> Surface water |
| <input type="checkbox"/> Vendors | <input type="checkbox"/> Kiosks | <input type="checkbox"/> Water Tankers |
| <input type="checkbox"/> Public Taps/Standpipe | <input type="checkbox"/> Other | |
217. Your household gets most of its bathing and washing water from :
- | | | |
|--|---------------------------------------|--|
| <input type="checkbox"/> KWSB | <input type="checkbox"/> Private Well | <input type="checkbox"/> Public Well |
| <input type="checkbox"/> Neighbors | <input type="checkbox"/> Donkey Cart | <input type="checkbox"/> Surface water |
| <input type="checkbox"/> Vendors | <input type="checkbox"/> Kiosks | <input type="checkbox"/> Water Tankers |
| <input type="checkbox"/> Public Taps/Standpipe | <input type="checkbox"/> Other | |
218. Overall, how satisfied are you with your water sources and situation?
- Very satisfied
- Somewhat satisfied
- Satisfied
- Less than satisfied
- Not satisfied at all
- Don't know/ Not sure
219. What is the reason you have not connected to water supply system
- | | | |
|--|---|---|
| <input type="checkbox"/> KWSB level of service is unreliable | <input type="checkbox"/> Monthly bill is high | <input type="checkbox"/> Poor quality of water |
| <input type="checkbox"/> Your area is not connected to the network | <input type="checkbox"/> Illegal connection is easy | <input type="checkbox"/> Connection fee is high |
| <input type="checkbox"/> Satisfied with current sources | <input type="checkbox"/> Other (explain) | |
| <input type="checkbox"/> Yes | <input type="checkbox"/> No | |
220. Do you buy water from other sources in addition to you home water connection from the utility?
- Yes No
221. If yes, what are the reasons that you opt to buy water from other sources in addition to your house connections?
- | | | |
|---|-------------------------------------|---|
| <input type="checkbox"/> Poor water quality | <input type="checkbox"/> Breakdowns | <input type="checkbox"/> High water rates |
| <input type="checkbox"/> Other (explain) | | <input type="checkbox"/> No complaints |

240. Approximately what is the covered area? _____ Sq. yds/sq. ft. or Not Sure
241. Do you have any of the following in your house? Lawn/Garden Courtyard Garage
242. Do you have electricity in this house? Yes No
243. Approximately, how much was your electricity bill last month?, or What was your household's share of the electric bill? _____ Rs./month, or Not Sure

For Owners

244. Do you rent any of the rooms in your house? Yes No
245. If you sold your house today, what do you think its market value would be? _____ Rs., or Not Sure
246. If you decided to rent your house today, how much rent do you think you would collect for it? _____ Rs./month, or Not Sure

For Renters

247. What is your current rent? _____ Rs./month, or Not Sure

Household Assets

248. Can you tell me if anyone in this household owns any of the following items?
- | | | |
|--|---------------------------------------|---|
| <input type="checkbox"/> Radio | <input type="checkbox"/> Bicycle | <input type="checkbox"/> Sewing Machine |
| <input type="checkbox"/> Telephone | <input type="checkbox"/> Television | <input type="checkbox"/> Motorcycle |
| <input type="checkbox"/> Satellite Dish | <input type="checkbox"/> Mobile phone | <input type="checkbox"/> Automobile |
| <input type="checkbox"/> Washing machine | <input type="checkbox"/> Refrigerator | <input type="checkbox"/> Microwave |
249. What is the daily wage rate for an unskilled, healthy laborer here in Karachi? _____ Rs., or Not Sure

Education, religion⁴, and activities

Now I would like to ask you some questions about you and your family.

250. What is the highest level of education you have completed?
- | | |
|---|--|
| <input type="checkbox"/> No education | <input type="checkbox"/> Some primary school |
| <input type="checkbox"/> Completed primary school | <input type="checkbox"/> Some secondary school |
| <input type="checkbox"/> Completed secondary school | <input type="checkbox"/> Some high school |
| <input type="checkbox"/> Completed high school | <input type="checkbox"/> Some university |
| <input type="checkbox"/> University degree | |
| <input type="checkbox"/> Other (explain) | _____ |
251. Are you married Yes No
252. What is the highest level of education of your spouse has completed?
- | | |
|---|--|
| <input type="checkbox"/> No education | <input type="checkbox"/> Some primary school |
| <input type="checkbox"/> Completed primary school | <input type="checkbox"/> Some secondary school |
| <input type="checkbox"/> Completed secondary school | <input type="checkbox"/> Some high school |
| <input type="checkbox"/> Completed high school | <input type="checkbox"/> Some university |
| <input type="checkbox"/> University degree | |
| <input type="checkbox"/> Other (explain) | _____ |
253. What is your religion? _____
254. How old are you? _____ Years, or Not Sure
255. Approximately, how many people work in this household? _____

⁴ The predominant religion is Islam, so I was not sure about asking a question about religion. 95% muslims

Questionnaire No: _____

Enumerator Information (Please complete this part before starting the interview)

Name of Enumerator _____
Date/Time _____
Location of Interview _____

(please describe whether you are interviewing at a particular govt. hydrant or a private hydrant and in which part of the city)

Section 1 – Background

My name is _____, and I am a student of Dawood College of Engineering and Technology/AERC. For my thesis research I am looking at how water supply can be improved in the city of Karachi. In order to understand the existing water situation in Karachi, we are interviewing tanker truck owners and supplier of water. We want to understand the water vending business because we know that water vendors have a strong interest in the type of water and sanitation services available to the resident of Karachi. I would like to interview you if you can spare 20 minutes. If you feel like not responding to certain questions, you can chose not to answer them.

YES/NO

- | | | |
|---|------------------------------|-----------------------------|
| 1. Are you a Tanker Truck Owner? (go to section 2) | <input type="checkbox"/> Yes | <input type="checkbox"/> No |
| 2. Are you a Tanker Truck Driver? (go to section 3) | <input type="checkbox"/> Yes | <input type="checkbox"/> No |
| 3. Are you a Hydrant Owner? (go to section 4) | <input type="checkbox"/> Yes | <input type="checkbox"/> No |
| 4. Are you a Govt. Contractor or sub contractor for water supply from KWSB's hydrant? (go to section 4) | <input type="checkbox"/> Yes | <input type="checkbox"/> No |
| 5. Are you a private contractor who delivers water from private hydrants only? | <input type="checkbox"/> Yes | <input type="checkbox"/> No |
| 6. Do you do both 4 & 5 | <input type="checkbox"/> Yes | <input type="checkbox"/> No |

Section 2 – Tanker Truck Owner

- | | | |
|---|---|-------------------------------|
| 7. Where do you usually get the water that you sell? (mark all those that apply) | <input type="checkbox"/> Government Hydrant (list) _____ | |
| | <input type="checkbox"/> Private Hydrant/Wells (list) _____ | |
| | <input type="checkbox"/> Public Well (list) _____ | |
| | <input type="checkbox"/> Public Taps/ Standpipes (list) _____ | |
| | <input type="checkbox"/> River/Surface sources (list) _____ | |
| | <input type="checkbox"/> Leakage Point (list) _____ | |
| | <input type="checkbox"/> Other (please specify) _____ | |
| 8. How many tanker trucks do you own? | _____ Tanker trucks | |
| 9. How many gallons of water do you carry in your tanker truck and how many of each do you own? | Gallons | Number of Trucks Owned |
| | <input type="checkbox"/> 1200 gallons | _____ |
| | <input type="checkbox"/> 2400 gallons | _____ |
| | <input type="checkbox"/> 3600 gallons | _____ |
| | <input type="checkbox"/> 6000 gallons or more | _____ |
| | <input type="checkbox"/> Other (specify) _____ gallons | |
| 10. How many days per week do you usually sell water? | _____ Number of days per week | |
| 11. How many months a year do you work selling water? | <input type="checkbox"/> Number of months _____ | |
| | <input type="checkbox"/> All year round _____ | |
| 12. What is a peak season for you? | From _____ To _____ months | |
| 13. How many hours does your tanker truck business operate? | In the peak season From _____ To _____ | |
| | Off-peak season From _____ To _____ | |

VENDOR SURVEYS

32. Approximately how much is queuing time at this source to get water?
 In the peak season _____ Mins/Hours/Tanker truck
 Off-peak season _____ Mins/Hours/Tanker truck
33. How much do you pay to fill one tanker truck at these private hydrant?
 Rs. _____ Tanker truck/ _____ gallons
34. What is the total cost of one tanker truck of water to you (including cost of filling, bhatta to police, petrol and maintenance)
 Rs. _____ Tanker truck/ _____ gallons
35. How much do you charge per tanker truck from the private hydrant?
 In the peak season Rs. _____ Tanker truck/ _____ gallons
 Off-peak season Rs. _____ Tanker truck/ _____ gallons
36. How much approximately do you save on one tanker truck trip?
 In the peak season Rs. _____ Tanker truck/ _____ gallons
 Off-peak season Rs. _____ Tanker truck/ _____ gallons
37. In what areas or neighborhoods of Karachi do you usually sell water from the private hydrants?
 F. _____
 G. _____
 H. _____
 I. _____
 J. _____
 Other (please specify) _____
38. Most of the water that you sell is for (number this in terms of highest 1, 2, etc.)?
 Residential use Industrial use Commercial use
 Industrial use Other (specify) _____
39. Approximately how much is this a share of your total sales (this only accounts for the 1st he indicated)?
 10-20% 30-40% 50-60% 70-80% 90% & more
40. Do you have regular customers that buy water from you every day? Yes No
 If NO, skip to next Qs.
 If YES, how many?
41. Do you give regular customers a discount? Yes No
 If YES, how much do you charge regular customer for one tanker truck?
 In the peak season Rs. _____ Tanker truck/ _____ gallons
 Off-peak season Rs. _____ Tanker truck/ _____ gallons
42. Do you sell regular customers tanker trucks on credit?
 Yes No
 If YES, how often do regular customers pay you?
 Once a week Every month Other (explain) _____
43. How much do you charge per tanker truck to your non-regular customers?
 In the peak season Rs. _____ Tanker truck/ _____ gallons
 Off-peak season Rs. _____ Tanker truck/ _____ gallons
44. Do you charge different prices for the tanker truck in different part of the city? (plz give example)
 Neighborhood _____ Price/Tanker _____
45. What is the thumb rule for determining the price
 Distance from the source of water Ability of the HH to pay
 Other (explain) _____
46. Are customers willing to pay a higher price for water from different water sources (ask him his opinion)?
 Yes No

47. If YES, what water sources do people consider more desirable and why (what does he think this source is)?

Desirable water source

Why Quality of Water Price Taste
 Other (please explain)

48. Is there a difference in price for a water tanker from the KWSB's hydrant and private hydrant?

Yes No Not sure

49. Why is there this price difference?

Quality of Water Taste Location where water is sold Distance to household

Other (explain)

50. Do other tanker trucks in Karachi charge the same price per tanker as you?

Yes No Don't know

51. What is the approximate expenditure on the tanker truck everyday (including petrol, maintenance etc.)

Rs. _____

52. How much would it cost to buy a tanker truck vehicle like (point towards the vehicle in front)?

Rs. _____ / _____ gallons

53. Are you a member of any professional association?

Yes No

If YES, do you pay a fee every year?

Yes No

If YES, how much have you paid this year?

Rs. _____

54. How many years have you been working in this business?

_____ years

55. Do you have another job?

Yes No

If YES, what is this other job?

56. What was your occupation before you became a water vendor?

57. What is your age?

58. Place of birth?

_____ No

59. When did you move to Karachi?

Year _____

No. of years ago _____

60. On average what is your wage per month?

Rs. _____ /month

61. Approximately how many tanker trucks get water from this source (hydrant-cumulative average)?

_____ Tanker trucks

In the peak season

_____ Tankers trips

Off-peak season

_____ Tankers trips

62. Approximately, how many trips do you think these tanker trucks do in a day (hydrant-cumulative average)?

_____ Tanker trips

In the peak season

_____ Tankers trips

Off-peak season

_____ Tankers trips

Section 3 - Tanker Truck Driver

63. Where do you usually get the water that you sell? (mark all those that apply)

- Government Hydrant (list) _____
- Private Hydrant/Wells (list) _____
- Public Well (list) _____
- Public Taps/ Standpipes (list) _____
- River/Surface sources (list) _____
- Leakage Point (list) _____
- Other (please specify) _____

64. How many tanker trucks does your owner owns?

_____ Tanker trucks

65. How many gallons of water do you carry in your tanker truck and how many of each does your owner own?

_____ Gallons _____ Number of Trucks Owned

- (skip if he cannot respond – put notation self for Which he drives)
- 1200 gallons _____
- 2400 gallons _____
- 3600 gallons _____
- 6000 gallons or more _____
- Other (specify) _____ gallons
66. How many days per week do you usually sell water? _____ Number of days per week
67. How many months a year do you work selling water?
- Number of months _____
- All year round _____
68. What is a peak season for you? From _____ To _____ months
69. How many hours per day do you usually work selling water?
- In the peak season From _____ To _____
- Off-peak season From _____ To _____
70. How many hours does the tanker truck business operate?
- In the peak season From _____ To _____
- Off-peak season From _____ To _____
71. What is the average number of tanker trucks do you sell per day?
- In the peak season _____ Tanker trucks
- Off-peak season _____ Tanker trucks
72. How many people does your owner employs to run this operation?
- In the peak season _____ people
- Off-peak season _____ people
73. Are you a driver for a KWSB contractor (or a sub-contractor)? Yes No (go to Qs. 85)
74. If YES, from which hydrant? _____
75. How many tankers per day do you deliver for KWSB (on parchi)?
- In the peak season _____ Tankers trips
- Off-peak season _____ Tankers trips
76. How many tankers per day do you sell commercially from the KWSB's hydrant?
- In the peak season Rs. _____ Tanker truck/ gallons
- Off-peak season Rs. _____ Tanker truck/ gallons
77. Approximately how much is queuing time at this source to get water?
- In the peak season _____ Mins/Hours/Tanker truck
- Off-peak season _____ Mins/Hours/Tanker truck
78. How much do you pay to fill one tanker truck at these KWSB's hydrant? Rs. _____ Tanker truck/ gallons
79. What is the total cost of one tanker truck of water to them (including cost of filling, bhata to police, petrol and maintenance) Rs. _____ Tanker truck/ gallons
80. How much do you charge per tanker truck from the KWSB's hydrant?
- In the peak season Rs. _____ Tanker truck/ gallons
- Off-peak season Rs. _____ Tanker truck/ gallons
81. How much approximately do you save on one tanker truck?
- In the peak season Rs. _____ Tanker truck/ gallons
- Off-peak season Rs. _____ Tanker truck/ gallons
82. In what areas or neighborhoods of Karachi do you usually sell water from the KWSB?
- A. _____
- B. _____

- If YES, how often do regular customers pay you? Once a week Every month Other (explain) _____
99. How much do you charge per tanker truck to your non-regular customers? _____
Rs. Tanker truck
100. Do you charge different prices for the tanker truck in different part of the city? (plz give example) _____
Neighborhood Price/Tanker
101. What is the thumb rule for determining the price Distance from the source of water Ability of the HH to pay
 Other (explain) _____
 Yes No
102. Are customers willing to pay a higher price for water from different water sources (ask him his opinion)?
103. If YES, what water sources do people consider more desirable and why?
Desirable water source _____
Why Quality of Water Price Taste
 Other (please explain) _____
104. Is there a difference in price for a water tanker from the KWSB's hydrant and private hydrant? Yes No Not sure
105. Why is there this price difference? Quality of Water Taste Location where water is sold Distance to household
 Yes No Don't know
106. Do other tanker trucks in Karachi charge the same price per tanker as you? Yes No
107. How many years have you been working as a tanker truck driver? _____ years
108. Do you have another job? Yes No
If YES, what is this other job? _____
109. What was your occupation before you became a water vendor? _____
110. What is your age? _____
111. Place of birth? _____ No
112. When did you move to Karachi? Year _____
 No. of years ago _____
113. On average what is your wage per month? _____
Rs. /month
114. What is the approximate expenditure on the tanker truck everyday (including petrol, maintenance etc.) _____
Rs. /day
115. How much would it cost to buy a tanker truck vehicle like (point towards the vehicle in front)? _____
Rs.
116. Are you a member of any professional association? Yes No
If YES, do you pay a fee every year? Yes No
If YES, how much have you paid this year? _____
Rs.
117. Approximately how many tanker trucks get water from this source (cumulative)?
In the peak season _____ Tankers trips
Off-peak season _____ Tankers trips
118. Approximately, how many trips do you think these tanker trucks do in a day (cumulative)?
In the peak season _____ Tankers trips
Off-peak season _____ Tankers trips

Section 4 – Hydrant Owner

119. How long have you been operating this hydrant? _____
Since _____
Years

**WATER LOSS REDUCTION AND SYSTEM STRENGTHENING PROJECT
CONSUMER SURVEY**

MPD No.	AREA NAME	DATE	Questionnaire No				
		1995					
Respondent Name			Age				
Full Address							
					Phone #		
Q.1: Do you have a KWSB water connection to the house?				Yes <input type="checkbox"/>	No <input type="checkbox"/>		
Q.2: How much do you pay for? (1) Monthly, (2) Quarterly, (3) Annually				Rs.			
Q.3: How often and for what hours is the supply provided?							
WINTER SEASON			SUMMER SEASON				
How often (Code)	TIME		Av. Duration (Hours)	How often (Code)	TIME		Av. Duration (Hours)
	From	To			From	To	
CODES: (1) Everyday, (2) Alternate days, (3) 3 days/week, (4) Other _____							
Q.4: Do you receive enough water for your need?			In winter	Yes	1	No	2
			In summer	Yes	1	No	2
Q.5: How much additional water supply would be required?			In winter	# Hours			
			In summer	# Hours			
Q.6: Do you have underground water tank?			Yes	1	No	2	
Q.7: Does it ever overflow?			Yes	1	No	2	
Q.8: Have you installed float valve?			Yes	1	No	2	
Q.9: From which sources do you get additional water and how much do you pay?							
WINTER SEASON			SUMMER SEASON				
Source (Code)	Quantity (Nos. or gallon)	Rate/Unit (Rs)	Frequency (Code)	Source (Code)	Quantity (Nos. or gallon)	Rate/Unit (Rs)	Frequency (Code)
CODES: (1) Tanker, (2) Vendors, (3) Standpipes, (4) Well, (5) Others _____							
FREQUENCY CODE: (1) Daily, (2) Alternate days, (3) 3 days/week, (4) Weekly, (5) Twice in month, (6) Monthly, (7) Occasionally, (8) Other _____							
Q.10: Do you own this house/flat?			Yes	1	No	2	
Q.11: Would you specify the type of house?			Independent		Flat		
			Plot size (sq. yd)		Covered Area (sq. ft)		
Q.12: How many people currently reside in this house?			Numbers				

i. Ground water abstracted from Malir basin at Dumlottee

The Dumlottee system was developed some 100 years ago and consists of large diameter shallow wells constructed on alluvium Malir riverbed, some 30-km north east of the city. Present production of water from this source is 4MGD although, formerly these wells have provided up to 8MGD. However, the yield in these wells is sensitive to rainfall and increased abstraction for irrigation and private use.

ii. Indus Source

Haleji – Gharo System

Haleji–Gharo system was laid in 1941 for providing 20MGD. The system consists of an inundation canal from Indus terminating into an artificial lake known as Haleji Lake. It connects from here to Gharo through an underground conduit to a pumping station from where it is directed to city 40 miles away.

Greater Karachi Bulk Supply Scheme

The Greater Karachi Bulk Water Supply Scheme (GKBWS) draws water from the Indus through Kinjhar Lake, has been developed in 4 phases of 70 MGD each, however the last phase was left incomplete with only 28MGD. The project has been taken up recently by KWSB to be completed as the Indus Balance Conveyance Scheme.

iii. Hub Source

In 1982 the Hub Water Supply Scheme was commissioned for supply of 89MGD water and later enhanced by 11MGD. This water supply is obtained from HUB impounding reservoir located some 35 km to the north west of Karachi. However, this 100MGD supply of water is dependent on the rainfall in the catchment area of Hub Dam, and for past three years a dry monsoon has prevailed, due to which the present supply is limited to only 30MGD.

Table 3-3: Existing Raw Water Source and Yields

SOURCE	YIELD (MGD)
Dumlottee Wells	4
Indus Source	
Haleji-Gharo	20
GKBWS (1962, 1971, 1981, 1990)	259
Indus Balance Conveyance Scheme	42*
Indus K-2 Scheme (1998)	100
Hub Source	100
TOTAL	525

* To be commissioned in 1998

Source: Private Sector Participation in KWSB – Draft Feasibility Report (1997)

The existing raw water transfer infrastructure is generally in good condition although some of the older canals have some structural problems. The current total raw yield is around 483 MGD.¹ There are six water treatment plants in Karachi, which produce around 367 MGD. Treated water is distributed around most of Karachi via 200-km trunk mains and 3000 km of distribution mains.

¹ Does not include the water from Indus Balance Conveyance Scheme since it is not completed to date

EXTRAORDINARY

Registered No. M-324



The Sindh Government Gazette

Published by Authority

KARACHI SATURDAY, JUNE 27, 1998

KARACHI WATER & SEWERAGE BOARD

NOTIFICATION

No. MD/PS/3/98 in pursuance of the provisions contained in sub-section (4) of Section 8 of the Karachi Water & Sewerage Board Act, 1996, I Brig. Mansoor Ahmed, Managing Director Karachi Water And Sewerage Board hereby give effect on and from April 1, 1998 and notify water rate schedule together with consequential conservancy (sewerage) rates schedule being linked to water rates approved by the Government as the revised schedule for water supply in respect of various billing categories. The revenue so derived in respect of water shall go to Karachi Water and Sewerage Board and in respect of Sewerage shall be shared between Karachi Metropolitan Corporation and Karachi Water and Sewerage Board in ratio of 50:50.

Water Rate Schedule

CATEGORY				CATEGORY			
1. Residential	Plot Area	Applicable Rate		2. Flats	Floor Area	Applicable Rate	
1a. Ground Floor (Connected with waterline)	(Sq. Yds)	(PKR.)	(US\$)	2a (Connected with waterline)	(Sq. Ft.)	(PKR.)	(US\$)
	0-60	26.00	0.50		0-500	34.00	0.65
	61-120	34.00	0.65		501-800	51.00	0.97
	121-200	51.00	0.97		801-1000	60.00	1.15
	201-300	77.00	1.47		1001-1200	85.00	1.62
	301-400	111.00	2.12		1201-1500	127.00	2.42
	401-600	161.00	3.07		1501-1800	220.00	4.20
	601-1000	229.00	4.37		1801-2000	280.00	5.34
	1001-1500	482.00	9.20		2001-2500	355.00	6.77
	1501-2000	618.00	11.79		2501-3000	432.00	8.24
	2001-2500	787.00	15.02		3001-3500	516.00	9.85
	2501-3000	997.00	19.03		3501-4000	608.00	11.60
	3001-3500	1,217.00	23.23		4001-5000	888.00	16.95
	3501-4000	1,446.00	27.60		Above 5000	1,141.00	21.77
	4001-4500	1,690.00	32.25	2b Any flat not connected with waterline		21.00	0.40
	4501-5000	1,994.00	38.05	3. Commercial & Industrial			
	Above 5000	2,307.00	44.03	3a Not connected with waterline		49% of Net Annual Rental Value (NARV)	
1b. Each additional floor more than 25% of covered area of ground floor		50% of ground floor rate		3b Connected with waterline (Unmetered)		69% of Net Annual Rental Value (NARV)	
1c. Any property not connected with waterline		21.00	0.40	4. Government Buildings			
5. Bulk Supply				Same rate as categories 1 and 2 (residential)			
5a. Metered Domestic		PKR. 44.00 (US\$0.84) per 1,000 gallons					
5b. Metered Industrial / Commercial, etc.		PKR. 73.00 (US\$1.40) per 1,000 gallons					

Notes:

- Domestic connections are not metered and rates are based on value of property; some meters have been installed for bulk supply to industrial/commercial users but most of them are no longer working
- Sewerage charge is 50% of water charge for properties connected to sewers
- All calculations are based on the exchange rate US\$1=PKR. 52.4 (January, 1999)

Source: The Sindh Government Gazette, June 1998.

List of Water Hydrants in District Central

<i>Name</i>	<i>Address</i>
1. Muhammad Bhai s/o Haji Peer Pux	Bhangora Goth, F.B.Area, Karachi
2. Wazir Alam Rizvi	Jehangirabad, Nazimabad, Karachi
3. Abdullah Haji	Ali Muhammad Goth, Sec 11-E, North Karachi
4. Haji Arshad	Plot No. 363-364, Malik Anwar Goth Godhra Camp, North Karachi
5. Noor Ahmed Khan	Plot No. 14, Sugarcane Market, Shafiq Morr, Karachi
6. Shahid	Ayub Goth, Saba Cinema, New Karachi
7. Dha Khan s/o Abdullah Khan	Plot No.44, Sec 11-E, Ali Muhammad Goth, North Karachi

List of Water Hydrants in District Malir

<i>Name</i>	<i>Address</i>
8. Gul Hassan s/o Haji Abdul Ghaffar	Near Malook Hotel, under Malir Bridge, Karachi
9. Azeem s/o Allah Dad	Near Malook Hotel, under Malir Bridge, Karachi
10. Haji Faiz Muhammad s/o Haji Taj Muhammad	Near Malook Hotel, under Malir Bridge, Karachi
11. Karim Buksh s/o Abdul Rehman	Near Malook Hotel, under Malir Bridge, Karachi
12. Ghulam Ali s/o Bashir Ahmed	Plot No. 102/5, Road No.2, Cattle Colony, Landhi, Karachi
13. Mustafa Alvi s/o Haji Asghar	Plot No. 74, Road No.2, Cattle Colony, Landhi, Karachi
14. Riaz Alvi s/o Fazal Hussain Alvi	Plot No. 71, Road No. 2, Cattle Colony, Landhi, Karachi
15. H.M.Iqbal s/o Haji Muzaffar Khan	Plot No. 132, Road No. 8, Cattle Colony, Landhi, Karachi
16. Haji Gul Muhammad s/o H.Rahat Muhammad	Pot No. 38-B, Road No.8, Cattle Colony, Landhi, Karachi
17. Hafiz Israr Ahmed s/o Haji Muzaffar Khan	Plot No. 280/2, Road No. 8, Cattle Colony, Landhi, Karachi
18. Aurangzeb H. Khan	Gul Zaib Ice Factory, Plot No. M/217, Chatai Ground, Karachi
19. Haji Khan Gul s/o Hawas Gul	Opp. Gul Zaib Ice Factory, Plot No.M/217 Chatai Ground, Karachi

List of Water Hydrants in District South

<i>Name</i>	<i>Address</i>
20. Munawar Khan s/o Awal Shah	Pakola Gali No.4, Bandoowala Pakola Gali No.4, Khemsingh Road, Garden, Karachi
21. Mr. Shariuddin s/o Rafiquddin	Plot No. LR. 10/37, Hiranand Khemsingh Road, Garden, Karachi
22. Mr. Faisal s/o Anisuddin	Plot No. LR.10/38-39, Murad Khan Rd, Garden, Karachi

List of Water Hydrants in District East

<i>Name</i>	<i>Address</i>
23. Qmaruddin	Plot No. 1548, Sec 32-A, Zia Colony, Korangi, Karachi
24. Raees Baig	Plot No. 665, Sec 32-A, Zia Colony, Korangi, Karachi
25. Suleman s/o Muhammad Ali	Plot No. 102, Sec 33-G, Korangi, Karachi
26. Hameed	Plot No. 103, Sec 33-G, Korangi, Karachi
27. Akber Ali	Plot No. 8-9, Sec 33-D, Korangi No. 2 ½, Karachi

28.	Malik Usman Ghani s/o Abdul Hameed	Plot No. 112, Sec 33-D, Korangi No. 2 ½, Karachi
29.	Rafiq s/o Maqsood	Plot No. 4, Sec 33-G, Korangi No. 2 ½, Karachi
30.	Farhan	Plot No. 3, Sec 33-G, Korangi No. 2 ½, Karachi
31.	Muhammad Saleem	Plot No. 124, Sec 33-D, Korangi No. 2 ½, Karachi
32.	Abdul Aziz s/o Chotey Mian	Plot No. 164, Sec 32-D, Korangi No. 2 ½, Karachi
33.	Soofi Zakauddin	Plot No. 64, Sec 32-D, Korangi, Karachi
34.	Rasheed s/o Rahim	Plot No. 3, Sec 32-D, Korangi, Karachi
35.	Syed Muzzamal Hussain	Plot No. 635, Zia Colony, Sec 32-A, Korangi, Karachi
36.	Muhammad Nazir s/o M. Aslam	Plot No. B/679, Sec 32-A, Korangi, Karachi
37.	Naeem s/o Saleh	Plot No. I-88, Sec 32-E, Korangi, Karachi
38.	Muhammad Iqbal	Plot No. 179, Sector 32-D, Korangi, Karachi
39.	Nazar Ali s/o M. Ebrahim	Plot No. 5, Sec 32-D, Nasir Colony, Korangi, Karachi
40.	Rasheed	Plot No. D-9, Sec 31-D, Nasir Colony, Korangi, Karachi
41.	Haji Ikram	Plot No. 12, Sec 41-B, Korangi, Karachi
42.	M. Hussain Bhatti s/o Gulab Din	Plot No. 3, Ziaul Haq Colony, Gulshane Iqbal, Karachi
43.	Nasir	Plot No. 3, Ziaul Haq Colony, Gulshane Iqbal, Karachi
44.	Shahid Khan s/o Sher Muhammad	Plot No. 72, Rajput Colony, Gulshane Iqbal, Karachi
45.	Sultan Ahmed s/o Muhammad Ayub	Plot No. 3994, Scout Colony, Merroville-III, Karachi
46.	Haji Riazuddin s/o Mehrajuddin	Plot No. 423, Natha Street, Nishtar Road, Karachi
47.	Ghulam Mustafa s/o Masti Khan	Plot No. 70/2, Talpur Street, Garden East, Karachi
48.	Adil Iqbal s/o Mehrajuddin	Opp. Novelty Cineme, Plot No. 621/1, Nishtar Road, Karachi
49.	Mian Hamid Muzaffar	Plot No. GRW-440/1, Nishtar Road, Karachi
50.	Akhtar Baloch s/o Khuda Buksh	Plot No. 427, Natha Street, Garden East, Karachi
51.	Akhtar Baloch s/o Khuda Buksh	Plot No. 428, Natha Street, Garden East, Karachi
52.	Rizwan s/o M. Sabir	Plot No. 429, Natha Street, Garden East, Karachi
53.	Malik Feroz s/o Khuda Buksh	Plot No. 416-417, Mangi Gali, Lasbella, Karachi
54.	Ali Hassan	Plot No. 97, Darakshan Society, Malir, Karachi
55.	Muhammad Farooq s/o Ali Akhtar	Azeem Goth, Near Govt. School, Block 4-A, Karachi
56.	Mazhar Ghani s/o Abdul Ghani	Plot No. 5, Ziaul Haq Colony, Block 1, Karachi
57.	Muhammad Younis	Plot No. R-207, 13-D-2, PRECHS, Gulshane Iqbal, Karachi
58.	Abdul Rehman Haswani s/o Altaf Majeed	Plot No. 440/1/2, Nishtar Road, Karachi
59.	Abdul Rehman Haswani s/o Altaf Majeed	Plot No. A-440/1/2, Nishtar Road, Karachi
60.	M.S. Tariq s/o M.M. Ilyas	Plot No. 65, Nishtar Road, Karachi

61. Muhammad Hussain Plot No. B-664, Sec 32-A, Korangi No.1, Karachi
s/o Syed Inayat M. Shah
62. Zakauddin Plot No. 32-D, Nasir Colony, Korangi, Karachi
s/o Mian Alam Din

List of Water Hydrants in District West

<i>Name</i>	<i>Address</i>
63. Muhammad Ayub s/o Hamza Brohi	Plot No. 135-D, Haroonabad, Shershah, Karachi
64. S.Ishrat Ali s/o Basharat Ali	D-247, Haroonabad, Shershah, Karachi
65. Maqbool Hussain s/o Ghulam Hussain	Plot No. 314, Brohi Mohala, Shershah Village, Karachi
66. Mir Nasir s/o Asghar Ali M/S. Mir Nasir Water Supply	D-243, Haroonabad, Shershah, Karachi
67. Javid Baloch s/o A.Hameed Baloch	Plot No. 63, Brohi Mohala, Shershah, Karachi
68. Talib Hussain s/o Mumtaz	Plot No. 234, SITE Aftab Godown, Haroonabad Shershah, Karachi
69. Malik Muhammad s/o Sher Muhammad	Plot No. D-69/A, Sawab Village, Shershah, Karachi
70. Younus (KW&SB)	Hub River Road, Muhajir Camp No.3, Lassi Para, Karachi
71. (a) Aziz Kiyani (b) Bashir Kiyani	Opp. Police HQ, Sector 4, Nai Abadi, Baldia, Karachi
72. Haji Muhammad Amin s/o Naik Muhammad	Qrt. No.360, Sec 4-C, Baldia Nai Abadi, Karachi
73. -do-	Qrt. No.248, Sec 4-C, Tauheed Nagar, Karachi
74. Aurangzeb	Qrt. No. 359, Sec 4-C, Nai Abadi, Baldia, Karachi
75. Samandar Khan s/o Muhammad Akram	Plot No. 472,473,474, Sec 8, Baldia Nai Abadi, Karachi
76. Muhammad Yusuf s/o Muhammad Zafar	Plot No.484, Sec 4-D, Baldia Nai Abadi, Karachi
77. Yousuf s/o Jabbar	Plot No. 486, Sec 4-D, Baldia Nai Abadi, Karachi
78. Muhammad Bashir s/o Mehmood	Plot No. 488, Sec 4-D, Baldia Nai Abadi, Karachi
79. Chanzeb	Plot No. 799, Sec 4-D, Baldia Nai Abadi, Karachi
80. Abdul Ghaffar s/o Abbas Ali	Plot No. 30/C, Sec 8, Baldia Nai Abadi, Karachi
81. Rashid s/o A.Rahim	Plot No. 52/C, Sec 8, Baldia Nai Abadi, Karachi
82. Guhlan Hussain Shah s/o Muzzafar Shah	Plot No. 492, 493, Baldia Nai Abadi, Karachi
83. Syed Wali s/o Samad Khan	Plot No. 791, Sec 4-D, Baldia Nai Abadi, Karachi
84. Muhammad Irshad s/o Said Alam	Plot No. 169, Sec 4, Baldia Nai Abadi, Karachi
85. Habibur Rehman s/o Amir Ahmed	Plot No. 225-I, Sec 4, Baldia Nai Abadi, Karachi
86. Hafiz Abdul Rahman s/o Muhammad Hanif	Plot No. 270, Sec 4-I, Baldia Nai Abadi, Karachi
87. Tariq Ali s/o Murid Hussan	United Colony, New Mewa Shah Graveyard, Karachi

A P P E N D I X V I
NAME & ADDRESSES OF PRIVATE HYDRANTS

88.	Ahmed Gul s/o Habib Gul	-do-
89.	Abdul Rashid s/o M.Qayyum	-do-
90.	Farha Zaib w/o Ishrat Hussain	Plot No. 5, United Colony. New Mewa Shah Graveyard Karachi
91.	Ghulam Muhammad s/o Mulla A.Hakim	Opp. United Colony, Mewa Shah Graveyard, Karachi
92.	Noor Muhammad s/o A.Rehman	C-9, South Avenue, Karachi
93.	Haji Riazuddin s/o Mirajuddin	D-9, SITE, Karachi
94.	Amna Khatoun s/o H.A.Majeed	Plot No. D-19, SITE, Karachi
95.	Syed Israr Ali s/o Haji Kabir	Plot No. D-40 A, SITE, Karachi
96.	Haji Taj Muhammad s/o Haji Fazalur Rahman	Ahmed Textile Printing Enqq. Works, C-54, SITE, Karachi
97.	Ejaz	Mehran Steel Company, C-8, South Ave., SITE, Karachi
98.	Muhammad Yousuf s/o Muhammad Buksh	C-29, South Avenue. SITE, Karachi
99.	Master Qayum	Baig Enterprise, D-270, SITE, Karachi
100.	Yasin s/o Haji Sadiq Shakeel Mabil	Plot No. 166, Bismillah Hotel, Asif Colony, Karachi
101.	Jeans Khan s/o Qadir Khan	Behind Millat Fan Company, SITE, Karachi
102.	Mian Abid Manzoor s/o Mian Manzoor Hussain	Plot No. C-11, SITE, Karachi
103.	Khawaja Kabeer Ahmed	Plot C-11/B, SITE, Karachi
104.	Muneer	Asif Colony, Near Manghopir Maternity Home, Manghopir Karachi
105.	Shahnawaz	Asif Colony, Near Manghopir Maternity Home, Manghopir Karachi
106.	Qadir Buksh s/o Salah Muhammad	Brohi Mohala, Shershah Village, Karachi

List of Registered Water Hydrants

<i>Name</i>	<i>Address</i>
1. Mr. Abdul Rehman Aswani s/o Mr. Abdul Rehman Aswani	M/S. S.T. Hydrant, Plot No.440/1/2, Nisther Road, Garden
2. Mr. Shariuddin s/o Rafiuddin	M/S. Shakil Hydrant Plot No. 37, Fikhri Line, Hiranand Khemsigh Rd. Garden
3. Mr. Faisal Anisuddin s/o Anisuddin Mumtaz	M/S. Faisal Hydrant, Plot No. LR. 10/38, 39, Murad Khan Road.
4. Mr. Munawar Khan s/o Awal Shah Khan	M/S. Khan Afridi Hydrant Plot No.Gali No.4,Pakola Gali,H.Khemsigh Rd
5. Mr. Ghulam Mustafa Zari Khan s/o Masti Khan	M/S. Gallent Corporation Hydrant, Plot No. 72/2,Talpur Street, Garden West
6. Mr. Haji Riazuddin	M/S. Mashalla Hydrant, Plot No. 493, Kooruddin Nath St., Nisther Road
7. Mr. Adeel Iqbal	M/S. Adeel Hydrant, 621/1, Novelty Cinema, Nisther Rd.
8. Mian Hamid Muzaffar s/o Mian Muzzaffar Humair	M/S. Pagganwalla Hydrant, Plot No. GRW.440/1, Nisther Road.
9. Mr. Ejazur Rehman s/o Habibur Rehman	M/S. Mehran Steel Corporation, C-8/A, S.I.T.E, Karachi

- | | | |
|-----|--|--|
| 10. | Mr. Muhammed Qayum
s/o Muhammed Khalil | M/S. Qayum Hydrant, Plot No. D-255/A, S.I.T.E, Karachi |
| 11. | Mr. Ghulam Muhammed
s/o Mulla Abdul Hakim | Opp: United Colony, Mewa Shah Grave Yard, Karachi |
| 12. | Mr. Ahmed Gul
s/o Habib Gul | Opp: United Colony, Mewa Shah Grave Yard, Karachi |
| 13. | Ghulam Mustafa Khokar
s/o Naseer Hussain Khokar | Opp: United Colony, Mewa Shah Grave Yard, Karachi |
| 14. | Mrs. Farah Zaib
s/o Ishrat Hussain | Plot No. 5, Mewa Shah Grave Yard, Karachi |
| 15. | Mr. Mir Nisar
s/o Asghar Ali | Plot No. D-243, Haroonabad, Shershah, Karachi |
| 16. | Mr. Ali Hassan
s/o Khair Muhammed | Plot No. 097, Dharakshan Society |
| 17. | Muhammed Haroon
s/o Muhammed Ayub | Plot No. 398 Sector 11-A Amin, Ayub Goth Near Industrial Area |
| 18. | Mr. Ghulam Ali
s/o Bashir Ahmed | Plot No. 600, Street No. 5, Cattle Colony Landhi |
| 19. | Mr. Sultan Ahmed
s/o Muhammed Ayub | Plot No. 3994, Scheme No. 33, Metrowille III, Gulshan Iqbal |
| 20. | Mr. Muhammed Younas | M/S. Gilant Water Hydrant, R-207, Sector 13-D-2, P.R.E.C.H.S, Gulshan Iqbal |
| 21. | Mr. Muhammed Hussain Bhutti | M/S. Bhutti Hydrant, Plot No. 3, Ziaul Haq Colony, Gulshan Iqbal |
| 22. | Mr. Mian Abid Manzoor | Water Hydrant, Plot No. C/11, S.I.T.E, Karachi |
| 23. | Mr. Haji Taj Muhammed
s/o Haji Fazlur Rehman | M/S. Ahmed Textile Printing & Engineering Works, Plot No. S/54, S.I.T.E, Karachi |
| 24. | Mr. Wazir Alam Rizvi | Jehangirabad Water Hydrant, B.Road Nazimabad |
| 25. | Mr. Krduakhan
s/o Abdullah | Plot No. 44, Sector 11/E Ali Muhammad Goth North Karachi |

Notes:

1. The names bolded are those hydrants which have permission to sell water from their hydrant for drinking purposes, all the rest of the private hydrants are only permitted to sell water for non-drinking purposes.

Source: Karachi Metropolitan Corporation (KMC), Director Health Service

Areas identified by the Tanker trucks drivers and owners in Karachi where they are delivering water in the City

1. Bada Board
2. Bahdurabad
3. Baloach Colony
4. Bath Island
5. Bilal Colony
6. Bufferzone
7. Chamra Mandi
8. Clifton
9. Defense
10. Gizri
11. Gulshan-e-Iqbal
12. Hill Park
13. Khopara Par
14. Korangi
15. Lea Market,
16. Liaqatabad
17. Mahamoodabad
18. Malir
19. Malir Town
20. Manzoor Colony
21. Metroville
22. Mill Area
23. Mohajir Colony
24. Muhajir Camp
25. Muslimabad
26. Nazimabad
27. New Karachi Industrial area
28. PECHS
29. Rasheedabad
30. Saddar
31. Shershah
32. Shirin Jinnah Colony
33. SITE
34. Society
35. Sohrab goth
36. Tariq Road
37. Thekree Colony
38. West Wharf



The Sindh Government Gazette

Published by Authority

Karachi, Thursday, February 21, 1994

BY THE DIRECTOR HEALTH SERVICES
KARACHI METROPOLITAN CORPORATION (KMC)

NOTIFICATION

Karachi, the 12th February, 1994

KMC/DOC(PA)-008/94. In exercise of the powers conferred by section 104 (1) of the Sindh Local Government Ordinance 1979, read with item 6 under the heading "OPTIONAL FUNCTIONS" of part – II of Schedule – II and item 25 of Schedule – II. In the said ordinance, the Karachi Metropolitan Corporation (KMC) with the sanction of the Government is pleased to make the following bylaws.

1. Short title and commencement.
 - i) These bye-laws may be called, the Karachi Metropolitan Corporation (Control and Regulation of Private Sources of Water supply / Hydrants) Bylaws , 1994
 - ii) They shall come into force at once.
2. Definitions:- In these Bye-laws unless the context otherwise requires the following expressions shall have the meanings hereby respectively assigned to them, that is to say ;
 - a) "Board" means the Karachi Water and Sewerage Board;
 - b) "Corporation" means the Karachi Metropolitan Corporation;
 - c) "Director" means the Director Health Services of Karachi Metropolitan Corporation;
 - d) "Hydrant" means any private source of water supply from where the water is supplied or distributed and includes tube-well or channel but does not include well or water pump dug or installed for domestic use;
 - e) "Licensee" means the person (persons) running a hydrant/private source of water supply duly sanctioned by the corporation under a license issued by the Director Health Services as per these bye-laws;
 - f) "License" means permit/permission/license, issued by the Director with the prior approval of the Municipal Commissioner for running, digging, providing, operation or carrying on a hydrant/source of water supply;

- g) "Owner" means the owner, proprietor, occupant, manager, supervisor, of a hydrant/source of water supply or any other person or representative/servant authorized by the owner to work as in charge of hydrant/source of water supply on behalf of the owner;
 - h) "Permit" means a permit issued under these bye-laws authorizing a vehicle to carry water from a hydrant;
 - i) "Source of water supply" means a private source of water supply such as well, water pump, hydrant, tube well or channel etc. being run/operated by its owner for distributing /supplying /selling water for any purpose to the consumer/public;
 - j) Vehicle:- means a tanker/cart or any driven vessel used for distribution/supply/sale of water from hydrant/source of water supply.
3. Prohibition against establishment and continuance of hydrant: - No hydrant shall be established, maintained, run, or continued except in accordance of these bye-laws.
4. Establishment of a hydrants:-
- (1) Any person intending to establish a hydrant and any intending that a hydrant already existence should be confirmed as well, shall, make an application to the Director accompanied by
 - i) a site plan in duplicated showing location and address with construction thereon, if any, with documentary proof that the site is owned by or is on lease with applicant
 - ii) actual area of the site
 - iii) Nature of source of water supply whether it is a private source of water supply to be supported by a certificate from the Chief Engineer (water) of the Board, that the hydrant is not provided water from official source of water supply.
 - iv) Details of operation of the hydrant ;
 - v) A list of the persons working at the hydrant along with the photo copies of their NIC's
 - (2) The applicant shall furnish such other information or document as may be required by the Director.
 - (3) The Director may on receipt of the application, arrange the laboratory test of water and inspect or cause to be inspected the hydrant from public health point of view and make such inquiries as he may consider necessary.
 - (4) The Director may, after taking action under clause (2) either grant application, or for some reasons to be recorded in writing reject it and if the Director grants the application shall issue a license to the applicant.
 - (5) The license shall specifically state the purpose for which the water of the hydrant can be used. The license shall:-
 - (i) construct the floor of the building of the hydrant smooth with concrete or other impervious material providing therein trapped drains for safe disposal of water;
 - (ii) maintain the walls and ceilings of the building and drains clean and in good order;
 - (iii) keep hydrant at all times in good order, cleared from silt, refuse and decaying matters;
 - (iv) protect the water from contamination ;
 - (v) make proper arrangements for purification alteration, chlorination, and keep the water potable and wholesome, in accordance with the instructions of the Board of Directors;
 - (vi) Ensure that no operation of the hydrant is allowed to carry on after 7:00 PM and before 7:00 AM and no nuisance or health hazard is caused to the inmates and neighboring residents of the locality by such operation.;

- (vii) arrange half-yearly medical examination of the person working in the hydrant from a registered medical practitioner and ensure that they are free from infection and have no communicable disease and the certificate issued by the medical practitioner in this behalf shall be kept on record to be produced on demand; and
 - (viii) comply with the instructions consistent, with these Bye-laws issued by the Director
6. Continuance of existing hydrants:-
- (1) A hydrant not in existence on the coming into force of these bylaws; shall be established only after a license has been issued under clause (4) of bylaws.
 - (2) A hydrant already in existence shall not be continued for more than sixty days from the date from which these bylaws come into force, until an application for its continuance.
 - (3) Where an application for the aforesaid has been made in respect of an existing hydrant and such application is rejected, the notwithstanding the period of sixty days provided in clause (2) the hydrant may be continued for a period of fifteen days from the date on which the application is rejected
 - (4) If any hydrant is established or continued in contravention of these bylaws such hydrants shall without prejudice to any other action be liable to be demolished at the risk and cost of the owner of such hydrant.
- 7.
- (1) The Director or any person authorized by him shall from time to time carry out inspection of the hydrant and the vehicles granted licenses or as the case may be permits and shall forward inspection reports to the Government.
 - (2) The license or permit and other relevant record shall always be available for inspection by the director or any other officer/official authorized by him on his behalf.
- 8.
- (1) Any well or water pump dug or installed for domestic purpose shall be governed in accordance with the Sindh Local Government Ordinance, 1979, and shall be kept and managed in accordance with the instructions issued from time to time by the Director
 - (2) The water drawn from such well or pumps shall not be utilized for drinking purposes unless it is found fit for human consumption by laboratory tests to be arranged by the Director on the terms and conditions specified by him.
- 9.
- (1) No vehicle shall be used for carrying water from a hydrant unless a permit has been obtained in respect thereof
 - (2) No vehicle shall carry water from a hydrant other than the hydrant mentioned in the permit
10. The permit shall be subject to the following conditions:-
- (i) The drinking water and the non-drinking water shall be carried by the separate vehicles reserved for the purpose;
 - (ii) The vehicle reserved for carrying drinking water shall be painted with green color with words "Drinking Water" while the vehicles reserved for carrying non drinking water shall be painted red in color with the words "Non Drinking Water";
 - (iii) The number of the permit shall be painted at the conspicuous place on the body of the vehicle;
 - (iv) The vehicle shall be used exclusively for the purpose they have been reserved;
 - (v) The vehicle reserved for carrying drinking water shall be maintained in such a manner that the water being carried by them is not contaminated;
 - (vi) The vehicle reserved for carrying drinking water shall not carry water which is not fit for drinking purpose, failing which the vehicle shall be liable to be seized; and

- (vii) The water tanker fixed on the vehicle and other devices such as nozzles, hose pipes, delivery pipes, taps, cocks, etc. shall be free from any leakage and maintained hygienically.
11. (1) License or permit shall be granted on payment of the fee as prescribed in schedule to these bylaws.
 (2) The license or permit shall be valid for the financial year or part thereof, renewable on yearly basis subject to the compliance of the prescribed conditions and payment of the prescribed fee.
12. The director shall maintain a separate account for all the income accrued under these bylaws and shall furnish a detailed account to the Government annually.
13. (1) The license and permit shall be liable to be suspended for the period specified by the Director, if the director on inspection or otherwise is satisfied that the license or as the case may be permit holder has committed breach of any terms or conditions of the license or permit or any provision by these bye-laws;
 (2) The hydrant or vehicle where license with a license or as the case may permit whose license has been suspended shall not supply water during the period of suspension of license or permit.

SCHEDULE OF LICENSE FEE

SCHEDULE OF LICENSE FEE FOR PRIVATE SOURCES OF WATER SUPPLY (HYDRANTS)

Fee is to be levied and charged on the mechanical power being used for carrying on the trade.

1. LICENSE FEE FOR SUPPLY OF WATER FOR DRINKING PURPOSE

<u>S.NO</u>	<u>MECHANICAL POWER</u>	<u>RATE OF FEE</u>
a.	1 H.P TO 5 H.P	Rs. 300 PER MONTH
b.	Above 5 H.P TO 10 H.P	Rs. 400 -do-
c.	Above 10 H.P TO 20 H.P	Rs. 600 -do-
d.	Above 20 H.P	Rs. 800 -do-

2. LICENSE FEE FOR SUPPLY OF WATER FOR OTHER PURPOSE THAN DRINKING

<u>S.NO</u>	<u>MECHANICAL POWER</u>	<u>RATE OF FEE</u>
a.	1 H.P TO 5 H.P	Rs. 200 PER MONTH
b.	Above 5 H.P TO 10 H.P	Rs. 300 -do-
c.	Above 10 H.P TO 20 H.P	Rs. 500 -do-
d.	Above 20 H.P	Rs. 700 -do-

3. VEHICLES SUPPLYING/SELLING WATER

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|----|--|-------------------------------|
| a. | Water sold for drinking purposes | Rs. 200 Per vehicle Per month |
| b. | Water sold for purposes other than (a) above | Rs. 100 Per vehicle Per month |