

1
2
3
4
5
6
7
8
9
10
11
12
13
14
15
16
17
18
19
20
21
22
23
24

Persistent growth of CO₂ emissions and implications for reaching climate targets

Friedlingstein P.^{1*}, R. M. Andrew², J. Rogelj^{3,4}, G.P. Peters², J.G. Canadell⁵, R. Knutti³, G. Luderer⁶, M.R.
Raupach⁷, M. Schaeffer^{8,9}, D.P. van Vuuren^{10,11}, C. Le Quéré¹²

¹College of Engineering, Mathematics and Physical Sciences, University of Exeter, Exeter, EX4 4QF, UK

²Center for International Climate and Environmental Research – Oslo (CICERO), Norway

³Institute for Atmospheric and Climate Science, ETH Zurich, Zurich, Switzerland

⁴Energy Program, International Institute for Applied Systems Analysis (IIASA), Laxenburg, Austria

⁵Global Carbon Project, CSIRO Marine and Atmospheric Research, Canberra, ACT 2601, Australia

⁶Potsdam Institute for Climate Impact Research (PIK), Potsdam, Germany.

⁷Climate Change Institute, Australian National University, Canberra, ACT, Australia

⁸Climate Analytics, Berlin, Germany

⁹Environmental Systems Analysis Group, Wageningen University, Wageningen, The Netherlands

¹⁰PBL Netherlands Environmental Assessment Agency, PO Box 303, 3720 AH Bilthoven, The Netherlands

¹¹Copernicus Institute of Sustainable Development, Faculty of Geosciences, Utrecht University,

Budapestlaan 4, 3584 CD Utrecht, The Netherlands

¹²Tyndall Centre for Climate Change Research, University of East Anglia, Norwich Research Park, NR47TJ,

UK

* Corresponding author, email p.friedlingstein@exeter.ac.uk

1 **Efforts to limit climate change below a given temperature level require that global emissions**
2 **of CO₂ cumulated over time remain below a limited quota. This quota varies depending on**
3 **the temperature level, the desired probability of keeping below this level, and the**
4 **contributions of other gases. In spite of the limited quota, global emissions of CO₂ from fossil**
5 **fuel combustion and cement production have continued to grow by 2.5% per year on average**
6 **over the past decade. Two thirds of the CO₂ emission quota consistent with a 2°C**
7 **temperature limit has been used, and the total quota will likely be exhausted in a further 30**
8 **years at the 2014 emissions rates. We show that CO₂ emissions track the high end of the latest**
9 **generation of emissions scenarios, due to lower than anticipated carbon intensity**
10 **improvements of emerging economies and higher global GDP growth. In the absence of more**
11 **stringent mitigation, these trends are set to continue and further decline the remaining quota**
12 **until the onset of a potential new climate agreement in 2020. Breaking current emission**
13 **trends in the short term is key to retain credible climate targets within a rapidly diminishing**
14 **emission quota.**

15
16 Recent studies have identified a near-linear relationship between global mean temperature change
17 and total CO₂ emissions cumulated over time¹⁻⁹. This relationship leads to an intuitive and
18 appealing application in climate policy. A global “quota” on cumulative CO₂ emissions from all
19 sources (fossil fuel combustion, industrial processes and land-use change) can be directly linked to
20 a nominated temperature threshold with a specified probability of success. It can be used regardless
21 of where or, to a large degree, when the emissions occur¹⁰.

22
23 Despite the many reservoirs and timescales that affect the response of the climate and carbon
24 cycle¹¹, the proportionality between temperature and cumulative CO₂ emissions is remarkably
25 robust across models. The relationship has been called the Transient Climate Response to

1 cumulative carbon Emissions (TCRE) and was highlighted in the fifth assessment report (AR5) of
2 the Intergovernmental Panel on Climate Change (IPCC)¹². The near-linear relationship has strong
3 theoretical support: radiative forcing per emitted tonne of CO₂ decreases with higher CO₂
4 concentrations, an effect which is compensated by the weakening of the ocean and biosphere
5 carbon sinks leading to a larger fraction of emitted CO₂ remaining in the atmosphere¹³⁻¹⁵. The
6 uncertainty in the TCRE, accounted for here in the given probability^{12,16}, thus comes from the
7 climate response to CO₂ and the carbon cycle feedbacks^{14,17-19}. The near-linear relationship holds
8 for cumulative CO₂ emissions less than about 7500 GtCO₂ and until temperatures peak¹⁶.

9

10 Although CO₂ is the dominant anthropogenic forcing of the climate system²⁰, non-CO₂ greenhouse
11 gases and aerosols also contribute to climate change. However, unlike for CO₂, the forcing from
12 short-lived agents is not related to the cumulative emissions but directly determined by annual
13 emissions²¹⁻²³. Therefore it is necessary to account for the additional warming from non-CO₂ agents
14 separately when estimating CO₂ emission quotas compatible with a given temperature limit. The
15 forcing from non-CO₂ agents has a considerable range across emissions scenarios in the recent
16 IPCC Working Group III (WGIII) database²⁴, reflecting expected development pathways,
17 coherently for CO₂ and other forcing agents given the underlying climate and other policies²⁵.

18 Generally, forcing from non-CO₂ agents contributes 10-30% of the total forcing⁹ (Figure S1).

19

20 For a 66% probability of keeping below a temperature threshold of 2°C, CO₂ emissions would need
21 to be kept below 3670 GtCO₂ if accounting for forcing from CO₂ only (4440 GtCO₂ for a 50%
22 probability)^{12,26}. When accounting for both CO₂ and non-CO₂ forcing as represented in the multiple
23 scenarios available in the IPCC WGIII database, the quota associated with a 66% probability of
24 keeping warming below 2°C reduces to 3200 [2900-3600] GtCO₂ (3500 [3100-3900] GtCO₂ for a

1 50% probability) (Table 1, Table S1, Supplementary Information). Every additional 900 GtCO₂
2 emitted will increase warming by about 0.5°C globally (50% probability).

3
4 In recent years, interest has grown in using cumulative emissions more directly in climate
5 policy^{9,27-30}. In the following we update regional and global emission estimates up to 2014 and
6 provide projections up to 2019. The emission estimates and trends are used to update the emission
7 quota remaining from 2020, the potential year for the onset of a new global climate agreement. We
8 explore various uncertainties with cumulative emissions and the consequences for the remaining
9 quota. We compare the emission trends and remaining emission quota with the emissions scenarios
10 used in the recently published IPCC AR5 WGIII report that are consistent with keeping the global
11 temperature increase below 2°C above preindustrial levels. This analysis thus brings together
12 currently disjoint perspectives: 1) the dependence between cumulative emission and global
13 temperature changes, 2) the decomposition of recent trends in emission, and 3) mitigation pathways
14 from Integrated Assessment Modelling, and analyses their consistency with the 2°C climate target.

15

16 **CO₂ emission update**

17

18 The CO₂ emission quota compatible with a given temperature limit encompasses both past and
19 future emissions. Since CO₂ is emitted each year, the remaining quota decreases with time. Here,
20 we first update the remaining emissions quota, by providing updated estimates of cumulative
21 emissions through to 2013 before projecting emissions up to 2019. CO₂ emissions from fossil fuel
22 combustion and cement production (E_{FF}) were estimated at 36.1 (34.3–37.9) GtCO₂ in 2013, 2.3%
23 above emissions in 2012 (Figure 1a, Methods). Cumulative emissions from fossil fuel combustion
24 and cement production from 1870 to 2013 were 1430±70GtCO₂. Historical emission estimates are
25 based on energy consumption statistics³¹, and include uncertainties in the energy statistics and

1 conversion rates^{31,32}. Recent attempts have been made to verify emissions from atmospheric
2 measurements and modelling³³, but their interpretation is hindered by the influence of the carbon
3 sinks^{34,35}.

4
5 On short time scales, the changes in CO₂ emissions from fossil fuels combustion and cement
6 production are generally driven by increases in economic activity as measured by the Gross
7 Domestic Product (GDP) and the decrease (improvements) in the carbon intensity of the world
8 economy (I_{FF})^{36,37}. A decomposition of emissions into a simplified Kaya identity, $E_{FF} = \text{GDP} \cdot I_{FF}$,
9 offers an effective way to understand short-term emissions trends³⁸⁻⁴². This simple relationship will
10 be used through this article to understand drivers of recent past emission changes and provide
11 short-term emission projections.

12
13 In the last decade (2004-2013) global CO₂ emissions have continued strong growth of 2.5%/yr.
14 This growth rate was below the 3.3%/yr growth rate averaged over the 2000-2009 decade because
15 of the lower 2.4%/yr growth rate since 2010 (Figure 1a). Using the simplified Kaya identity, the
16 decrease in the growth rate of global CO₂ emissions in recent years has been due, in roughly equal
17 parts, to a slight decrease in GDP growth rate and a slightly stronger decrease in I_{FF} (Figure S2).
18 The high decadal growth rate in global emissions is due to strong growth in economic activity and
19 emissions in emerging economies, partly due to the intensification of world trade^{43,44}, and slightly
20 decreasing emissions in some large developed countries⁴⁴. These patterns have led to a significant
21 regional redistribution in emissions in all key dimensions: absolute, per-capita, and cumulative
22 (Table 2, Figure 2a). The top four emitters play a critical role in emissions growth, China
23 accounted for 57% of the growth in global emissions from 2012-2013, USA for 20%, India for
24 17%, while EU28 had a negative contribution of -11%.

1
2 The developed countries (taken as Annex B in the Kyoto Protocol) had a 0.4% increase in
3 emissions in 2013, reversing the trend of decreased emissions since 2007. The USA's 2.9% growth
4 in emissions in 2013 reversed the nation's trend of decreasing emissions since 2007 as a result of a
5 return to stronger economic growth rate (2.2%), and an unusual increase in I_{FF} (0.7%) (Figure 2c
6 and Figure S2c), largely because coal has regained some market share from natural gas in the
7 electric power sector⁴⁵. The EU28's 1.8% decrease in emissions in 2013 continued the persistent
8 downward trend despite increased coal consumption in some EU countries (e.g., Poland, Germany,
9 and Finland). The decrease in emissions in the EU28 was driven by a relatively low GDP growth
10 rate (0.5%) and decrease in I_{FF} (2.2%) (Figure 2d and Figure S2d), with largest emission decreases
11 occurring in Spain, Italy, and the United Kingdom, and the largest increase in Germany.

12
13 Developing countries and emerging economies (taken as non-Annex B) had a 3.4% increase in
14 emissions in 2013, continuing previous trends⁴². China's 4.2% growth in emissions in 2013
15 continued its decelerating growth (Figure 2b) from 10% per year for 2000-2009 to 6.1% per year
16 for 2010-2013. The reduction of the emissions growth rate in China is due to decreasing GDP
17 growth combined with stronger decrease in I_{FF} (Figure S2b). It is too early to say whether the
18 recent decline in I_{FF} in 2013 can be attributed to dedicated mitigation policies. Despite the stronger
19 decrease in I_{FF} , the high absolute I_{FF} in China, combined with strong GDP growth, is the main
20 reason for the weakening I_{FF} at the global level (Figure S3). India's 5.1% growth in emissions in
21 2013 compares to growth rates of 5.7% from 2000-2009 and 6.4% from 2010-2013 (Figure 2e).
22 The recent Indian emissions growth was driven by robust economic growth, and by an increase in
23 I_{FF} (Figure S2e). India is the only major economy with a sustained increase in I_{FF} (carbonisation of
24 its economy) from 2010-2013 (Figure 2 and Figure S2).

25

1 The robust emerging relationship between GDP and E_{FF} in the past (Figure 1 and Figure 2) is used
2 here to estimate future emissions on short time scales using projected growth rates of GDP by the
3 International Monetary Fund (IMF)⁴⁶ combined with an assumption of persistent trends in I_{FF} ^{40,42}.
4 This method provides first-order estimates of CO₂ emissions in the absence of additional emission
5 mitigation policies. Based on the forecast 3.3% increase of global GDP in 2014 (IMF)⁴⁷, and the
6 trend in I_{FF} over 2004-2013 of -0.7%/yr, we estimate 2014 E_{FF} to be 37.0 [34.8–39.3] GtCO₂, or
7 2.5 % [1.3%–3.5%] over 2013 and 65% over 1990 emissions (Figure 1). The uncertainty range
8 takes into account the uncertainty in IMF GDP projections and variability in I_{FF} caused by a range
9 of socio-economic factors⁴² (Supplementary Information). Similar estimates are made at the
10 country level (Table 2 and Figure 2). While strong inertial factors maintain global emissions
11 growth within a relatively small range, at the regional level significant and unexpected events can
12 lead to strong deviations, and regional uncertainty is much more difficult to quantify. We therefore
13 do not provide uncertainty estimates at the regional level, but acknowledge that they are potentially
14 large.

15 Emissions from land-use changes have been stable or decreasing in the past decade⁴⁸, and currently
16 contribute about 8% of total CO₂ emissions. We estimate land-use change emissions to 2013 using
17 the most recent Global Carbon Budget⁴⁹ based on a combination of a bookkeeping estimate⁴⁸ and
18 fire emissions in deforested areas⁵⁰ (Methods). We estimate emissions of 3.2 ± 1.6 GtCO₂ yr⁻¹ in
19 2013 and use the 2004-2013 average of 3.3 ± 1.6 GtCO₂ yr⁻¹ for 2014-2019. Thus, total CO₂
20 emissions from all sources are estimated to be 39.4 [35.9–42.8] GtCO₂ in 2013 and 40.3 [36.4–
21 44.2] GtCO₂ in 2014.

22 Based on combined data and our 2014 estimate, cumulative CO₂ emissions from all sources during
23 1870-2014 will reach 2000 ± 180 GtCO₂. About 25% of this 145 year period was emitted over the

1 last 15 years alone (2000-2014). The cumulative emissions from 1870 were 75% from fossil fuels
2 and cement production and 25% from land-use change.

3

4 **Remaining CO₂ quota**

5

6 Taking into account CO₂ emissions to 2014, the remaining emissions quota (from 2015 onwards)
7 associated with a 66% probability of keeping warming below 2°C is estimated to be 1200 [900-
8 1600] GtCO₂. This 2°C quota will be exhausted in about 30 [22-40] years of emissions (which we
9 refer to hereafter as *equivalent emission-years*) at the 2014 emission level (40.3 GtCO₂/yr). Due to
10 inter-annual and decadal variability⁵¹⁻⁵³, the actual year when 2°C will be reached is more
11 uncertain. The remaining quota associated with a 50% probability of committing to 2°C of
12 warming is estimated to be 1500 [1100-1900] GtCO₂ (Table 1), with equivalent emission-years of
13 37 [27-47] years at the 2014 emission level. The remaining quota is significantly higher for 3°C
14 (Table 1), but it is limited for all warming levels, even the highest ones. The equivalent emission-
15 years indicator is a simple and transparent metric to communicate the size of the remaining carbon
16 budget compatible with a warming level given our current emission levels.

17

18 Many of the low stabilisation scenarios in the literature, such as the RCP2.6, rely on emissions
19 below zero (so called ‘negative emissions’) in the second half of the century, in effect
20 compensating for emissions today^{24,54}. Most models achieve negative emissions through intensive
21 use of bioenergy coupled with carbon capture and storage (BECCS)⁵⁵⁻⁵⁷, and the availability of
22 BECCS is important in cost-effective 2°C mitigation pathways^{55,56}. Negative emissions at the global
23 level will reduce the cumulative emissions over time, leading to a peak and decline in cumulative
24 emissions⁵⁸.

25

1 The validity of TCRE in negative emissions scenario remains to be fully assessed, analyses with
2 comprehensive Earth System models are required to fully explore the carbon cycle and climate
3 response to negative emission scenarios (though research has started in this area^{10,59-61}). There is
4 also a need to fully explore the risks of relying on BECCS (currently unavailable at scale) for 2°C
5 mitigation pathways. Studies show that explicitly limiting or eliminating the availability of CCS
6 and carbon dioxide removal (CDR) technologies in mitigation scenarios does not necessarily rule
7 out the feasibility of 2°C, but does increase the need for deep emission reductions in the short
8 term^{55,56,62}. The few studies that explored 2°C pathways without CCS and CDR from emission
9 levels that are in line with the current emission reduction pledges of countries by 2020 found these
10 to be either infeasible⁶³⁻⁶⁸ or extremely costly^{64,67-69}.

11

12 **Emission projections and climate targets**

13

14 Current emission growth rates are twice as large as in the 1990s despite 20 years of international
15 climate negotiations under the United Nations Framework Convention on Climate Change
16 (UNFCCC). For illustration, we expand our GDP-based emissions projections to 2019 using GDP
17 projections from the IMF^{46,47} and continued trends in I_{FF} . Assuming a continuation of past climate
18 policy trends through to 2019 (the last available year of IMF's GDP projections), we project an
19 average growth of fossil fuel and cement emissions of 3.1 %/yr to reach 43.2 [39.7–45.6] GtCO₂/yr
20 in 2019. The uncertainty range accounts for the uncertainty in GDP and fossil fuel intensity
21 projections (Supplementary Information), but does not account for unforeseen events (e.g., a global
22 financial crisis⁴⁰). Policies or trends that further reduce I_{FF} , or would lower GDP growth rates,
23 would directly reduce these emission estimates. The recent US policy announcements on power
24 plant emissions or China's energy efficiency and renewable targets would at least continue existing
25 I_{FF} trends, but it unclear at present if they would lead to stronger decreases in I_{FF} . Emission

1 projections accounting for current policies such as those from International Energy Agency⁷⁰ and
2 baseline projections available in the literature and summarised in IPCC WGIII often show a lower
3 growth rate than our GDP-based projection (Figures 3 and 4), either based on an assumption of
4 slower GDP growth or a stronger decrease in I_{FF} .

5
6 We additionally extend these projections to the regional level using the same methods. Figure 2
7 show the regional trends in GDP, I_{FF} and hence E_{FF} . In general, anticipated GDP growth is offset
8 by decreases in I_{FF} (Figure S2). We find that Chinese emissions would continue to grow at 3.9%/yr
9 over 2014-2019, USA emissions at 0.2%/yr similar to recent estimates by the US Energy
10 Information Administration⁷¹, EU28 emissions reduce by -0.9%/yr, and Indian emissions grow at
11 5.9%/yr (Table 2, Figure 2 and Figure S2).

12
13 Based on these projections, the cumulative fossil fuel and cement emissions over 2015-2019 are
14 estimated to be 200 [190-210] GtCO₂. Assuming stable land-use change emissions, we expect
15 additional 16 [8-24] GtCO₂ during that period. This brings total cumulative emissions for 2015-
16 2019 to 220 [200-240] GtCO₂, and the remaining emission quota from 2020, associated with a 66%
17 probability of limiting warming below 2°C, down to 1000 [700-1400] GtCO₂, or 22 [15-30]
18 equivalent emission-years from 2020. The remaining quotas from 2020 onwards and equivalent
19 emission-years for 3°C and 4°C levels are given in Table 1.

20
21 Our GDP-based emission estimates are higher than all cost-effective 2°C scenarios in the literature
22 (Figure 3) for 2010–2019. In fact, current IPCC WGIII scenarios that attempt to keep warming to
23 below 2°C, show lower emissions for 2014 than our projection (Figure 3b), mostly because these
24 scenarios were published before 2014 and assumed a ‘cost-optimal’ mitigation pathway starting
25 2010. In 2019, the discrepancy between our GDP-based estimates and the cost-effective mitigation

1 pathways is even more exacerbated, with the GDP-based emissions projections being about 40%
2 higher than the levels suggested by cost-effective 2°C scenarios (Figure 3c). This indicates that
3 without a rapid and clear break in historical trends of I_{FF} or GDP the opportunity to follow cost-
4 effective 2°C mitigation pathways in the near-term, as reported in IPCC WGIII, has passed, and the
5 challenges to mitigation would need to be framed around the more costly scenarios that assume a
6 delay in comprehensive mitigation^{64,67-69}.

7
8 The IPCC WGIII mitigation scenarios consistent with the 2°C limit show a reduction or even
9 reversal in the CO₂ emissions growth due to radical decreases of I_{FF} (Figure 4c). While GDP
10 growth rates are similar to our estimate (Figure 4b), they show a carbon intensity decreasing by 2 to
11 5% per year, as opposed to 0.8% per year in our estimate based on recent trends^{64,66-68} (Figure 4c).
12 The rapidly changing structure of the world economy with a growing contribution from emerging
13 economies and developing countries with a high carbon-intensity drives increases in I_{FF} at the
14 global level (Figure S3) and further exacerbates the mitigation challenge. For emerging economies
15 and developing countries, the carbon intensity decreases in the recent past, which we use for our
16 near-term projections, has been significantly below the near-term trends anticipated by most
17 emission scenarios, even baseline scenarios in absence of climate policy (see Figure S4-S8 for a
18 comparison of regions trends in GDP and I_{FF} with IPCC WGIII emission scenarios).

20 **Climate Policy Implications**

21
22 Climate policy discussions have progressed since 2010 and many countries have pledged to limit or
23 reduce their greenhouse gas emissions by 2020⁷²⁻⁷⁴. While projected GDP-based projections of
24 emissions are considerably higher than those of the cost-optimal 2°C scenarios, recent studies have
25 shown that even from such high emission levels in 2020, options exist to limit warming to below

1 2°C^{64,66-69}. However, following such trajectories entails important consequences and risks. Five
2 main challenges and trade-offs must be overcome^{64,66-68,75-77}: (a) higher emissions in the near term
3 require stronger emission reductions thereafter – a trade-off which has become trivially
4 understandable since the introduction of the TCRE concept and the quantification of 2°C-consistent
5 carbon emission quota; (b) an increased lock-in into carbon-intensive and energy-intensive
6 infrastructure^{66,67,78,79} – the recent trends discussed above provide real-world support for this
7 concern; (c) reduced societal choices for future generations – modest near-term emission reductions
8 increase the dependence on specific mitigation technologies and therewith foreclose choices and
9 options of future generations^{55,64,66-69,79} (dependence on negative emissions technologies is one
10 example); (d) higher overall costs and economic challenges; and (e) higher climate risks through
11 e.g. higher near-term rates of change, higher cumulative climate impact damages, or an increased
12 probability of abrupt or irreversible changes^{64,68,77,80}.

13
14 Stabilization of global temperature rise at any level requires global carbon emissions to become
15 eventually virtually zero⁸¹. The existence of a limited global emission quota raises many issues of
16 how to share remaining emissions, including how to take into account historical responsibilities and
17 development needs. These issues are discussed in a companion paper⁸². Irrespective of the
18 difficulty of how to share the remaining quota, our review of recent emission trends and the
19 mitigation scenario literature shows that, if keeping warming to below 2°C relative to pre-industrial
20 levels is to be maintained as an overarching objective, a break in current emission trends is urgently
21 needed in the short term.

22

1 **Methods**

2 *Data:* Global and regional CO₂ emissions from fossil fuel combustion and cement emissions are
3 based on emissions estimates from the Carbon Dioxide Information Analysis Center⁸³ (CDIAC),
4 extended to 2013 using anomalies in energy statistics from BP⁸⁴ following the methodology and
5 country definitions used in the Global Carbon Budget⁴². CO₂ emissions from land-use change are
6 estimated using a bookkeeping method⁴⁸ from 1850-2010 and then supplemented and extended
7 from 1997- 2013 using satellite-based fire emissions in deforestation areas⁵⁰, following the
8 methodology in the most recent Global Carbon Budget⁴⁹. GDP data is from the International
9 Energy Agency⁸⁵ up until 2011 and extended to 2013 using the growth rates from two editions of
10 the IMF's World Economic Outlook^{46,47}. The IPCC WGIII scenarios are obtained from the scenario
11 database^{24,86}.

12
13 *Uncertainty:* We place an uncertainty of $\pm 5\%$ (1σ) on the fossil-fuel and cement emissions^{31,42}
14 consistent with recent detailed analysis of uncertainty³² and apply the same uncertainty for the
15 cumulative emissions (Supplementary Information). The uncertainty in emission projections
16 includes the uncertainty in future GDP estimates and different time periods for estimating I_{FF} , and
17 consecutive emission estimates are assumed to be uncorrelated (Supplementary Information). The
18 allowable cumulative emissions quota is derived with a certain modelled likelihood (% of model
19 runs) that a specified warming level is exceeded (e.g. 2°C above the average over 1850-1900)
20 including non-CO₂ forcing (Supplementary Information). Quotas are shown with a 5%–95% range,
21 rounded to the nearest 100. The range in equivalent emission-years is obtained taking the range in
22 remaining budget, neglecting the relatively small uncertainty due to global annual emissions
23 uncertainty.

24

1 *Growth rates:* Growth rates between two years (e.g., 2012-2013) are based on the percentage
2 increase over the first year. To prevent invalid interpretations of annual change we make leap year
3 adjustments to annual growth rates, such that growth rates go up approximately 0.3% if the first
4 year is a leap year and down 0.3% if the second year is a leap year. Growth rates over more than
5 two consecutive years are computed by taking the first derivative of the linear regression of the
6 logarithm of all variables available in this time period (Supplementary Information).

1 **Acknowledgements**

2 PF was supported by the European Commission's 7th Framework Programme (EU/FP7) under
3 Grant Agreements 282672 (EMBRACE) and 603864 (HELIX). GPP and RMA were supported by
4 the Norwegian Research Council (236296). JGC acknowledges the support from the Australian
5 Climate Change Science Program. CLQ was supported by the UK Natural Environment Research
6 Council (NERC)'s International Opportunities Fund (project NE/103002X/1) and EU/FP7 project
7 283080 (GEOCarbon).

8

9 **Authors Contributions**

10 PF, GPP, JGC, JR and CLQ designed the study. PF coordinated the conception and writing of the
11 paper. RMA and GPP provided data and analysis on historical and near-term projections of
12 emissions, GDP and carbon intensity. MS provided all data on cumulative emission budgets
13 compatible with warming levels from the IPCC WGII scenarios database. JR and GL coordinated
14 the assessment of trade-offs in delayed action scenarios. RMA produced Figures 1 and 2. JR
15 produced Figures 3 and 4. All authors contributed to the writing of the paper.

16

17 **Competing Financial Interests**

18 The authors declare no competing financial interest.

19

1 **Figure Legends**

2 **Figure 1. Global CO₂ emissions and decomposition into GDP and carbon intensity.** Global
3 CO₂ emissions from fossil fuel combustion and cement production (**a**) and global GDP and carbon
4 intensity of GDP (I_{FF}) (**b**) over the historical 1990–2013 period (black, blue, and green dots) and
5 estimates to 2019 (red dots). Historical emissions are from CDIAC and BP, while GDP are from
6 IEA and IMF (Methods). Uncertainty in CO₂ emissions is $\pm 5\%$ (1σ) over the historical period with
7 an additional uncertainty for the projection based on a sensitivity analysis of GDP and I_{FF} .

8
9 **Figure 2. Regional CO₂ emissions and decomposition into GDP and carbon intensity.** The CO₂
10 emissions in the top 4 emitters (China, US, EU28, India) (**a**) and the GDP and I_{FF} in each region (**b**-
11 **e**) over the historical (1990-2013) and future (2014-2019) period. See Figure 1 caption for details
12 and Figure S2 for an annual decomposition of the trends.

13
14 **Figure 3. Consequences of current emissions and projected near-term trends.** Comparison of
15 annual carbon emissions from fossil fuel combustion and cement production (**a**) together with time
16 slices for 2014 (**b**) and 2019 (**c**). The scenarios are from the IPCC AR5 WGIII emission database
17 (red, blue), and updated estimates and projections from this study (black and red dots). Horizontal
18 lines show median estimates. Panel (**c**) additionally includes 2019 emission levels estimated to
19 result from a full implementation of Cancún pledges (yellow). The values in panel (**c**) indicate the
20 number of scenarios available in the WGIII scenario database for each category.

21
22 **Figure 4. Comparison of trends in the IPCC AR5 WGIII scenario database and projected**
23 **near-term trends.** Histogram of growth rates 2010-2019 in global CO₂ emissions (**a**), world GDP
24 (**b**), and carbon intensity of GDP (**c**). Colours differentiate the baseline scenarios (red) and

- 1 mitigation scenarios without delay (blue) and with delay (brown), and our GDP-based projections
- 2 (red vertical lines) with their uncertainty (grey).

1
2
3
4
5
6
7
8
9

Table 1. Cumulative carbon budget (GtCO₂), remaining emission quota from 2015 and 2020 (GtCO₂) and equivalent emission years associated with a 66% or 50% probability of global-mean warming below 2°C, 3°C, and 4°C (relative to 1850-1900). The equivalent emission-years correspond to the emission quota divided by the last available year of emissions, given for 2°C and 3°C only. Cumulative emissions and quotas are shown with a 5%–95% range, rounded to the nearest 100.

		2°C		3°C		4°C	
		66%	50%	66%	50%	66%	50%
Cumulative budget (since 1870)		3200 [2900-3600]	3500 [3100-3900]	4900 [4500-5700]	5300 [5000-6200]	6400 [6100-7700]	7100 [7000-8500]
From 2015	Remaining quota	1200 [900-1600]	1500 [1100-1900]	2900 [2500-3700]	3300 [3000-4200]	4400 [4100-5700]	5100 [5000-6500]
	Emission- years	30 [22-40]	37 [27-47]	72 [62-92]	82 [74-104]	-	-
From 2020	Remaining quota	1000 [700-1400]	1300 [800-1700]	2700 [2300-3500]	3100 [2800-4000]	4200 [3900-5500]	4900 [4700-6300]
	Emission- years	22 [15-30]	28 [19-38]	58 [49-75]	67 [60-86]	-	-

10
11
12

1
2
3
4

Table 2. Estimated CO₂ emissions from fossil fuel combustion and cement production for years 2013, 2014, and 2019, together with growth rates.

	2013				2014		2019		
	Total (GtCO ₂ /yr)	Per capita (tCO ₂ /p)	Cumulative 1870-2013 (GtCO ₂)	Growth 2012- 13 (%)	Total (GtCO ₂ /yr)	Growth 2013-14 (%)	Total (GtCO ₂ /yr)	Cumulative 1870-2019 (GtCO ₂)	Growth 2014- 19 (%)
World	36.1 [34.3-37.9]	5.0	1430 [1360- 1500]	2.3	37.0 [34.8-39.3]	2.5 [1.3-3.5]	43.2 [39.7-45.6]	1670 [1590- 1750]	3.1
China	10.0	7.2	161	4.2	10.4	4.5	12.7	230	3.9
US	5.2	16.4	370	2.9	5.2	-0.9	5.2	401	0.2
EU28	3.5	6.8	328	-1.8	3.4	-1.1	3.3	348	-0.9
India	2.4	1.9	44	5.1	2.5	4.9	3.4	62	5.9

We make leap year adjustments to these growth rates and this causes growth rates to go up approximately 0.3% if the first year is a leap year and down 0.3% if the second year is a leap year.

5
6
7

1
2
3
4
5
6
7
8
9
10
11
12
13
14
15
16
17
18
19
20
21
22
23
24
25
26
27
28
29
30
31
32
33
34
35
36
37
38
39
40
41
42
43
44
45
46
47
48
49
50
51
52
53
54
55
56
57

References

- Allen, M. R. *et al.* Warming caused by cumulative carbon emissions towards the trillionth tonne. *Nature* **458**, 1163-1166, (2009).
- Matthews, H., Gillett, N., Stott, P. & Zickfeld, K. The proportionality of global warming to cumulative carbon emissions. *Nature* **459**, 829-832, (2009).
- Meinshausen, M. *et al.* Greenhouse-gas emission targets for limiting global warming to 2°C. *Nature* **458**, 1158-1162, (2009).
- Raupach, M. R. The exponential eigenmodes of the carbon-climate system, and their implications for ratios of responses to forcings. *Earth System Dynamics* **4**, 31-49, (2013).
- Raupach, M. R. *et al.* The relationship between peak warming and cumulative CO₂ emissions, and its use to quantify vulnerabilities in the carbon-climate-human system. *Tellus B* **63**, 145-164, (2011).
- Zickfeld, K., Eby, M., Matthews, H. & Weaver, A. Setting cumulative emissions targets to reduce the risk of dangerous climate change. *Proceedings of the National Academy of Sciences of the United States of America* **106**, 16129-16134, (2009).
- Gillett, N. P., Arora, V. K., Matthews, D. & Allen, M. R. Constraining the ratio of global warming to cumulative CO₂ emissions using CMIP5 simulations. *Journal of Climate*, (2013).
- Van Vuuren, D. P. *et al.* Temperature increase of 21st century mitigation scenarios. *Proceedings of the National Academy of Sciences of the United States of America* **105**, 15258-15262, (2008).
- Matthews, H. D., Solomon, S. & Pierrehumbert, R. Cumulative carbon as a policy framework for achieving climate stabilization. *Philosophical Transactions of the Royal Society A: Mathematical, Physical and Engineering Sciences* **370**, 4365-4379, (2012).
- Zickfeld, K., Arora, V. K. & Gillett, N. P. Is the climate response to CO₂ emissions path dependent? *Geophysical Research Letters* **39**, (2012).
- Joos, F., Roth, R., Fuglestedt, J. S. & *et al.* Carbon dioxide and climate impulse response functions for the computation of greenhouse gas metrics: a multi-model analysis. *Atmos. Chem. Phys.* **13**, 2793-2825, (2013).
- IPCC. in *Climate Change 2013: The Physical Science Basis. Contribution of Working Group I to the Fifth Assessment Report of the Intergovernmental Panel on Climate Change* (ed T.F. Stocker, D. Qin, G.-K. Plattner, M. Tignor, S.K. Allen, J. Boschung, A. Nauels, Y. Xia, V. Bex and P.M. Midgley) Ch. SPM, 1-29 (Cambridge University Press, 2013).
- Maier-Reimer, E. & Hasselmann, K. Transport and storage of CO₂ in the ocean - an inorganic ocean-circulation carbon cycle model. *Climate Dynamics* **2**, 63-90, (1987).
- Friedlingstein, P. *et al.* Climate-carbon cycle feedback analysis: Results from the (CMIP)-M-4 model intercomparison. *Journal of Climate* **19**, 3337-3353, (2006).
- Caldeira, K. & Kasting, J. F. Insensitivity of global warming potentials to carbon-dioxide emission scenarios. *Nature* **366**, 251-253, (1993).
- Collins, M., R. Knutti, J. Arblaster, J.-L. Dufresne, T. Fichet, P. Friedlingstein, X. Gao, W.J. Gutowski, T. Johns, G. Krinner, M. Shongwe, C. Tebaldi, A.J. Weaver and M. Wehner. in *Climate Change 2013: The Physical Science Basis. Contribution of Working Group I to the Fifth Assessment Report of the Intergovernmental Panel on Climate Change* (ed T.F. Stocker, D. Qin, G.-K. Plattner, M. Tignor, S.K. Allen, J. Boschung, A. Nauels, Y. Xia, V. Bex and P.M. Midgley) Ch. 12, 1029-1136 (Cambridge University Press, 2013).
- Ciais, P., C. Sabine, G. Bala, L. Bopp, V. Brovkin, J. Canadell, A. Chhabra, R. DeFries, J. Galloway, M. Heimann, C. Jones, C. Le Quéré, R.B. Myneni, S. Piao and P. Thornton. in *Climate Change 2013: The Physical Science Basis. Contribution of Working Group I to the Fifth Assessment Report of the Intergovernmental Panel on Climate Change* (ed T.F. Stocker, D. Qin, G.-K. Plattner, M. Tignor, S.K. Allen, J. Boschung, A. Nauels, Y. Xia, V. Bex and P.M. Midgley) Ch. 6, 465-570 (Cambridge University Press, 2013).
- Knutti, R. & Hegerl, G. The equilibrium sensitivity of the Earth's temperature to radiation changes. *Nature Geoscience* **1**, 735-743, (2008).
- Gregory, J. M., Jones, C. D., Cadule, P. & Friedlingstein, P. Quantifying Carbon Cycle Feedbacks. *Journal of Climate* **22**, 5232-5250, (2009).
- Myhre, G., D. Shindell, F.-M. Bréon, W. Collins, J. Fuglestedt, J. Huang, D. Koch, J.-F. Lamarque, D. Lee, B. Mendoza, T. Nakajima, A. Robock, G. Stephens, T. Takemura and H. Zhang. in *Climate Change 2013: The Physical Science Basis. Contribution of Working Group I to the Fifth Assessment Report of the Intergovernmental Panel on Climate Change* (ed T.F. Stocker, D. Qin, G.-K. Plattner, M. Tignor, S.K. Allen,

1 J. Boschung, A. Nauels, Y. Xia, V. Bex and P.M. Midgley) Ch. 8, 659-740 (Cambridge University Press,
2 2013).

3 21 Bowerman, N. H. A. *et al.* The role of short-lived climate pollutants in meeting temperature goals (vol 3, pg
4 1021, 2013). *Nature Climate Change* **4**, 74-74, (2014).

5 22 Smith, S. M. *et al.* Equivalence of greenhouse-gas emissions for peak temperature limits. *Nature Climate
6 Change* **2**, 535-538, (2012).

7 23 Pierrehumbert, R. T. Short-Lived Climate Pollution. *Annual Review of Earth and Planetary Sciences* **42**, 341-
8 379, (2014).

9 24 Clarke, L. *et al.* in *Climate Change 2014: Mitigation of Climate Change. Contribution of Working Group III
10 to the Fifth Assessment Report of the Intergovernmental Panel on Climate Change* (eds O. Edenhofer *et al.*)
11 (Cambridge University Press, 2014).

12 25 Rogelj, J. *et al.* Air-pollution emission ranges consistent with the representative concentration pathways.
13 *Nature Climate Change* **4**, 446-450, (2014).

14 26 Collins, M. *et al.* in *Climate Change 2013 The Physical Science Basis* (Cambridge University Press, 2013).

15 27 Anderson, K., Bows, A. & Mander, S. From long-term targets to cumulative emission pathways: Reframing
16 UK climate policy. *Energy Policy* **36**, 3714-3722, (2008).

17 28 Anderson, K. & Bows, A. Beyond 'dangerous' climate change: emission scenarios for a new world.
18 *Philosophical Transactions of the Royal Society a-Mathematical Physical and Engineering Sciences* **369**, 20-
19 44, (2011).

20 29 Allen, M. R. & Stocker, T. F. Impact of delay in reducing carbon dioxide emissions. *Nature Clim. Change* **4**,
21 23-26, (2014).

22 30 Stocker, T. F. The Closing Door of Climate Targets. *Science* **339**, 280-282, (2013).

23 31 Andres, R. J. *et al.* A synthesis of carbon dioxide emissions from fossil-fuel combustion. *Biogeosciences* **9**,
24 1845-1871, (2012).

25 32 Andres, R. J., Boden, T. A. & Higdon, D. A new evaluation of the uncertainty associated with CDIAC
26 estimates of fossil fuel carbon dioxide emission. *Tellus B*, (2014).

27 33 Francey, R. J. *et al.* Atmospheric verification of anthropogenic CO₂ emission trends. *Nature Clim. Change* **3**,
28 520-524, (2013).

29 34 Raupach, M. R., Quere, C. L., Peters, G. P. & Canadell, J. G. Anthropogenic CO₂ emissions. *Nature Clim.
30 Change* **3**, 603-604, (2013).

31 35 Francey, R. J. *et al.* Reply to 'Anthropogenic CO₂ emissions'. *Nature Clim. Change* **3**, 604-604, (2013).

32 36 Raupach, M. R. *et al.* Global and regional drivers of accelerating CO₂ emissions. *Proceedings of the National
33 Academy of Sciences of the United States of America* **104**, 10288-10293, (2007).

34 37 Pielke Jr., R. *The Climate Fix*. (Basic Books, 20010).

35 38 Le Quere, C. *et al.* Trends in the sources and sinks of carbon dioxide. *Nature Geoscience* **2**, 831-836, (2009).

36 39 Friedlingstein, P. *et al.* Update on CO₂ emissions. *Nature Geoscience* **3**, 811-812, (2010).

37 40 Peters, G. P. *et al.* Rapid growth in CO₂ emissions after the 2008-2009 global financial crisis. *Nature Climate
38 Change* **2**, 2-4, (2012).

39 41 Peters, G. P. *et al.* The challenge to keep global warming below 2°C. *Nature Climate Change* **3**, 4-6, (2013).

40 42 Le Quéré, C. *et al.* Global carbon budget 2013. *Earth Syst. Sci. Data* **6**, 235-263, (2014).

41 43 Davis, S. J. & Caldeira, K. Consumption-based accounting of CO₂ emissions. *Proceedings of the National
42 Academy of Sciences* **107**, 5687-5692, (2010).

43 44 Peters, G. P., Minx, J. C., Weber, C. L. & Edenhofer, O. Growth in emission transfers via international trade
44 from 1990 to 2008. *Proceedings of the National Academy of Sciences of the United States of America* **108**,
45 8903-8908, (2011).

46 45 EIA. *U.S. energy-related CO₂ emissions in 2013 expected to be 2% higher than in 2012*,
47 <<http://www.eia.gov/todayinenergy/detail.cfm?id=14571>> (2014).

48 46 IMF. *World Economic Outlook: Recovery Strengthens, Remains Uneven*,
49 <<http://www.imf.org/external/ns/cs.aspx?id=29>> (2014).

50 47 IMF. *World Economic Outlook Update: An Uneven Global Recovery Continues*,
51 <<http://www.imf.org/external/pubs/ft/weo/2014/update/02/>> (2014).

52 48 Houghton, R. A. *et al.* Carbon emissions from land use and land-cover change. *Biogeosciences* **9**, 5125-5142,
53 (2012).

54 49 Le Quéré, C. *et al.* Global carbon budget 2014. *Earth System Science Data Discussions*, (2014).

55 50 Giglio, L., Randerson, J. T. & van der Werf, G. R. Analysis of daily, monthly, and annual burned area using
56 the fourth-generation global fire emissions database (GFED4). *Journal of Geophysical Research:
57 Biogeosciences* **118**, 317-328, (2013).

58 51 Deser, C., Knutti, R., Solomon, S. & Phillips, A. S. Communication of the role of natural variability in future
59 North American climate. *Nature Climate Change* **2**, 775-779, (2012).

1 52 Tebaldi, C. & Friedlingstein, P. Delayed detection of climate mitigation benefits due to climate inertia and
2 variability. *Proceedings of the National Academy of Sciences of the United States of America* **110**, 17229-
3 17234, (2013).

4 53 Ricke, K. L. & Caldeira, K. Natural climate variability and future climate policy. *Nature Climate Change* **4**,
5 333-338, (2014).

6 54 van Vuuren, D. P. *et al.* RCP3-PD: Exploring the possibilities to limit global mean temperature change to less
7 than 2°C. *Climatic Change* **109**, 95-116, (2011).

8 55 Azar, C., Lindgren, K., Larson, E. & Mollersten, K. Carbon capture and storage from fossil fuels and biomass
9 - Costs and potential role in stabilizing the atmosphere. *Climatic Change* **74**, 47-79, (2006).

10 56 Azar, C. *et al.* The feasibility of low CO₂ concentration targets and the role of bio-energy with carbon capture
11 and storage (BECCS). *Climatic Change* **100**, 195-202, (2010).

12 57 Tavoni, M. & Soclow, R. Modeling meets science and technology: an introduction to a special issue on
13 negative emissions. *Climatic Change* **118**, 1-14, (2013).

14 58 van Vuuren, D. P. & Riahi, K. The relationship between short-term emissions and long-term concentration
15 targets. *Climatic Change* **104**, 793-801, (2011).

16 59 Boucher, O. *et al.* Reversibility in an Earth System model in response to CO₂ concentration changes.
17 *Environ. Res. Lett.* **7**, 024013, (2012).

18 60 Vichi, M., Navarra, A. & Fogli, P. G. Adjustment of the natural ocean carbon cycle to negative emission rates.
19 *Climatic Change* **118**, 105-118, (2013).

20 61 Long, C. & Ken, C. Atmospheric carbon dioxide removal: long-term consequences and commitment. *Environ.*
21 *Res. Lett.* **5**, 024011, (2010).

22 62 Kriegler, E., Edenhofer, O., Reuster, L., Luderer, G. & Klein, D. Is atmospheric carbon dioxide removal a
23 game changer for climate change mitigation? *Climatic Change* **118**, 45-57, (2013).

24 63 Kriegler, E., Weyant, J. P. & *et al.* The Role of Technology for Achieving Climate Policy Objectives:
25 Overview of the EMF 27 Study on Technology and Climate Policy Strategies. **in press**, (2013).

26 64 Luderer, G. *et al.* Economic mitigation challenges: how further delay closes the door for achieving climate
27 targets. *Environ. Res. Lett.* **8**, 034033, (2013).

28 65 Riahi, K. *et al.* in *Global Energy Assessment - Toward a Sustainable Future* Ch. 17, 1203-1306 (Cambridge
29 University Press, Cambridge, UK and New York, NY, USA and the International Institute for Applied
30 Systems Analysis, Laxenburg, Austria, 2012).

31 66 Riahi, K., Kriegler, E., Johnson, N. & *et al.* Locked into Copenhagen Pledges - Implications of short-term
32 emission targets for the cost and feasibility of long-term climate goals. *Technol. Forecas. Soc. Change* **in**
33 **press**, (2013).

34 67 Rogelj, J., McCollum, D. L., O'Neill, B. C. & Riahi, K. 2020 emissions levels required to limit warming to
35 below 2°C. *Nature Clim. Change* **3**, 405-412, (2013).

36 68 Rogelj, J., McCollum, D. L., Reisinger, A., Meinshausen, M. & Riahi, K. Probabilistic cost estimates for
37 climate change mitigation. *Nature* **493**, 79-83, (2013).

38 69 van Vliet, J. *et al.* Copenhagen Accord Pledges imply higher costs for staying below 2°C warming. *Climatic*
39 *Change* **113**, 551-561, (2012).

40 70 IEA. World Energy Investment Outlook. (International Energy Agency, Paris, 2014).

41 71 EIA. Annual Energy Outlook. (US Energy Information Administration, 2014).

42 72 Höhne, N. *et al.* National GHG emissions reduction pledges and 2°C: comparison of studies. *Climate Policy*
43 **12**, 356-377, (2012).

44 73 UNEP. The Emissions Gap Report 2012. 62 (UNEP, Nairobi, Kenya, 2012).

45 74 UNEP. The Emissions Gap Report 2013. 64 (UNEP, Nairobi, Kenya, 2013).

46 75 Kriegler, E., Riahi, K. & *et al.* Making or breaking climate targets: The AMPERE study on staged accession
47 scenarios for climate policy. *Technol. Forecas. Soc. Change* **in press**, (2013).

48 76 Kriegler, E., Tavoni, M. & *et al.* Can we still meet 2°C with global climate action? The LIMITS study on
49 implications of Durban Action Platform scenarios. *Climate Change Economics* **in press**, (2013).

50 77 Schaeffer, M. *et al.* Mid- and long-term climate projections for fragmented and delayed-action scenarios.
51 *Technological Forecasting & Social Change*, (2013).

52 78 Johnson, N. *et al.* Stranded on a low-carbon planet: Implications of climate policy for the phase-out of coal-
53 based power plants. *Technol. Forecas. Soc. Change*, (in press).

54 79 Luderer, G., Bertram, C., Calvin, K., De Cian, E. & Kriegler, E. Implications of weak near-term climate
55 policies on long-term mitigation pathways. *Climatic Change*, 1-14, (2013).

56 80 Lenton, T. M. *et al.* Tipping elements in the Earth's climate system. *Proceedings of the National Academy of*
57 *Sciences* **105**, 1786-1793, (2008).

58 81 Matthews, H. D. & Caldeira, K. Stabilizing climate requires near-zero emissions. *Geophysical Research*
59 *Letters* **35**, L04705, (2008).

60 82 Raupach, M. R. *et al.* Sharing a quota on cumulative carbon emissions. *Nature Climate Change*, (2014).

1 83 Boden, T. A., Marland, G. & Andres, R. J. Global, Regional, and National Fossil-Fuel CO₂ Emissions in
2 Trends. (Carbon Dioxide Information Analysis Center, Oak Ridge National Laboratory, U.S. Department of
3 Energy, <http://cdiac.ornl.gov/>, Oak Ridge, Tenn., U.S.A., 2013).
4 84 BP. *BP Statistical Review of World Energy June 2013*, <bp.com/statisticalreview> (2013).
5 85 IEA. CO₂ emissions from fuel combustion 2013. (International Energy Agency, Paris, 2013).
6 86 IIASA. AR5 Scenario Database. (International Institute for Applied Systems Analysis, Laxenburg, 2014).
7







