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VOLUME IX

SEASAT ECONOMIC ASSESSMENT

PORTS AND HARBORS

CASE STUDY AND GENERALIZATION



Prepared for

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ECONOMICS OPERATIONS RESEARCH SYSTEMS ANALYSIS POLICY STUDIES TECHNOLOGY ASSESSMENT

NOTE OF TRANSMITTAL

The SEASAT Economic Assessment was performed for the Special Programs Division, Office of Applications, National Aeronautics and Space Administration, under Contract NASW-2558. The work described in this report began in February 1974 and was completed in August 1975.

The economic studies were performed by a team consisting of Battelle Memorial Institute; the Canada Centre for Remote Sensing; ECON, Inc.; the Jet Propulsion Laboratory; and Ocean Data Systems, Inc. ECON, Inc. was responsible for the planning and management of the economic studies and for the development of the models used in the generalization of the results.

This volume presents a case study and its generalization concerning the economic benefits of improved local weather forecasting to the dockside activities of ships in ports and harbors. The study was performed by Kenneth Hicks of ECON, Inc.

The SEASAT Users Working Group (now Ocean Dynamics Subcommittee) chaired by John Apel of the National Oceanographic and Atmospheric Administration, served as a valuable source of information and a forum for the review of these studies. Mr. S. W. McCandless, the SEASAT Program Manager, coordinated the activities of the many organizations that participated in these studies into the effective team that obtained the results described in this report.

TABLE OF CONTENTS

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		Page
	Note of Transmittal	ii
	List of Figures	v
	List of Tables	vii
1.	Overview of the Assessment	1
2.	Introduction	9
3.	Summary and Conclusions	10
	3.1 Summary	10
	3.2 Conclusions	23
4.	Ports and Harbors Case Study	30
	4.1 Introduction and General Discussion	30
	4.1.1 Introduction	30
	4.1.2 General Discussion	31
	4.2 Case Study Methodology	37
	4.3 The Ports of Philadelphia	38
	4.3.1 Introduction	38
	4.3.2 Sources of Weather Related	
	Economic Loss	42
	4.3.3 Weather Related Economic Losses	
	to Ship Owners	44
	4.3.4 Derivation of the Maximum Labor	
	Related Economic Loss	50
	4.3.5 The Variability in Labor Related	
	Annual Losses	63
	4.3.6 The Growth in the Economic Loss	72
	4.3.7 The Expected Economic Losses to	
	a Ship Owner	76
	4.3.8 The Influence of Weather Forecasting	
	Quality	79
	4.3.9 Estimation of Benefits	99
	4.3.9 Estimation of Benefits	55
5.	Estimation of National Benefits	112
	5.1 Introduction	112
	5.2 Development of the National Benefit	115
	5.2.1 Vessel Arrivals at Major	
	U.S. Ports	115
	5.2.2 Port Climatological Precipitation	119
	5.2.3 Port Shipping Breakdown for 1974	119
	5.2.4 Climatology and Shipping Breakdown	
	Equivalences	121
	5.2.5 1974 Benefits Exclusive to SEASAT	126
	5.2.6 General National Annual Losses and	
	Benefits	128

TABLE OF CONTENTS (Continued)

Page

5.3	Generalization of the Ports and Harbors	
	Case Study	131
	5.3.1 Introduction	131
	5.3.2 The Generalization Procedure	137
	5.3.3 The Benefits to Shipping in Ports	
	and Harbors from SEASAT and Weather	
	Forecasting	143
	_	
Appendi	K A	153
A.1	Source Data	153
A.2	Data and Information Sources and	
	Data Derivations	155

LIST OF FIGURES

Figure		Page
1.1	SEASAT Net Benefits, 1975-2000	7
1.2	SEASAT Net Benefits, Inset	8
4.1	The Ports of Philadelphia	39
4.2	Central Harbor Area of Ports of Philadelphia	41
4.3	Longshorenen Wage Rates	46
4.4	Longshoremen Wage Rates	47
4.5	Longshoremen Hiring and Guarantees	48
4.6	Longshoremen Hiring and Guarantees	49
4.7	Memorandum of Agreement	51
4.8	Net Registered Tonnage Statistics - 1973	52
4.9	Typical Weather Station Reporting	55
4.10	Precipitation Days Compilation for the Port of Philadelphia 1974 at Philadelphia and Marcus Hook	56
4.11	Precipitation Loss Days in the Ports of Philadelphia 1974	60
4.12	Nonproductive Labor Related Costs or Losses to Breakbulk Ship Owners Using the Ports of Philadelphia in 1974	62
4.13	Local Climatological Data, Annual Summary with Comparative Data	64
4.14	Ameriport Tonnage Projections	74
4.15	Net Registered Tonnage Statistics - 1973 and Averages	78
4.16	Comparison of NMC and WSFOs (193 stations) total precipitation and no precipitation forecasts correct nationally 1966-1973. Morning (0600 GMT) and afternoon (1800 GMT) forecasts for all three periods were aver- aged over the conterminous United States	93

•

LIST OF FIGURES (Continued)

Figure		Page
4.17	Forecasting Quality Precipitation and No Precipitation	95
5.1	Vessels Entered and Cleared in Foreign Trade	118
5.2	Port of Boston	134
5.3	Port Capital Expenditure	136

LIST OF TABLES

Table		Page
1.1	Content and Organization of the Final Report	2
3.1	Realizable Incremental Benefit Exclusive to SEASAT 1985-2000 Ports of Philadelphia - Combining Breakbulk, Bulk, and Container Shipping U.S. and Foreign Flag	13
3.2	Annual Benefits from Appropriately Applied Weather Forecasting. Ports of Philadelphia - Breakbulk, Bulk, Container Shipping Combined U.S. and Foreign Flag	14
3.3	1974 National Annual Maximum Avoidable Losses from Precipitation in Ports and Harbors	16
3.4	1974 Estimated National Annual Benefit from Appropriately Applied Weather Forecasting, from all Sources, to Ports and Harbors	17
3.5	1974 Annual Benefits to Ports and Harbors Exclusive and Incremental to SEASAT Data Integration	18
3.6	1985-2000 National Annual Maximum Avoidable Losses from Precipitation in Ports and Harbors (U.S. and Foreign Flag)	19
3.7	Estimated National Annual Benefit from Appro- priately Applied Weather Forecasting, from all Sources, to Ports and Harbors (U.S. and Foreign Flag)	20
3.8	1985-2000 Annual National Benefit to Ports and Harbors Exclusive and Incremental to SEASAT Data Integration. (U.S. and Foreign Flag)	21
3.9	Allocation of 1985-2000 Annual Benefit from SEASAT or Appropriate Weather Forecasting Among Ports (operating costs \$10,000/day, working status)	22
3.10	1974 SEASAT Exclusive National Benefits With Labor Losses Excluded. (U.S. and Foreign Flag)	24
3.11	1985-2000 SEASAT Exclusive National Benefits With Labor Loss Excluded. (U.S. and Foreign Flag)	25

LIST OF TABLES (Continued)

Tables		Page
3.12	1985-2000 Estimated National Annual Benefit from Appropriately Applied Weather Forecasting, With Labor Losses Excluded. (U.S. and Foreign Flag)	26
4.1	ILA Labor Hiring Rules	70
4.2	Prediction Intervals for Hiring ILA Labor	71
4.3	Dockage Charge Estimates	77
4.4	Costs and Prediction Quality	80.
4.5	Equations of Expected Loss Per Ship Type	85
4.6	Avoidable Nonproductive Losses and Savings Per Ship as a Consequence of Correct Weather Forecasting Probability. Ports of Philadel- phia - Breakbulk Shipping	103
4.7.	Avoidable Nonproductive Costs and Savings Per Ship as a Consequence of Correct Weather Forecasting Probability. Ports of Philadel- phia - Dry Bulk Shipping	104
4.8	Avoidable Nonproductive Costs and Savings Per Ship as a Consequence of Correct Weather Forecasting Probability. Ports of Philadel- phia - Container Shipping	105
4.9	Annual Benefits, Ports of Philadelphia - Breakbulk Shipping	106
4.10	Annual Benefits, Ports of Philadelphia - Dry Bulk Shipping	107
4.11	Annual Benefits, Ports of Philadelphia - Container Shipping	108
4.12	Realizable Incremental Annual Benefit Exclusive to SEASAT 1985-2000 Ports of Philadelphia -	
	Combining Breakbulk, Bulk, and Container	110

LIST OF TABLES (Continued)

Tables		Page
4.13	Annual Benefits from Appropriately Applied Weather Forecasting. Ports of Philadelphia Breakbulk, Bulk, Container Shipping Combined	111
5.1	Vessel Arrivals of Major U.S. Ports	116
5.2	Major U.S. Port Climatological Precipitation	120
5.3	Major U.S. Port 1974 Breakdown	121
5.4	East Coast Ports Equivalences (5 Ports)	123
5.5	Gulf Coast Ports Equivalences (2 Ports)	124
5.6	West Coast Ports Equivalences (4 Ports)	125
5.7	1974 Benefit Multipliers	127
5.8	1974 Annual National Benefits to Ports and Harbors Exclusive and Incremental to SEASAT Data Integration	127
5.9	1974 National Annual Maximum Avoidable Losses to Ship Owners from Precipitation in Ports and Harbors	129
5.10	1974 Estimated National Annual Benefit to Ship Owners from Appropriately Applied Weather Fore- casting, from all Sources, to Ports and Harbors	130
5.11	Port Capital Expenditures (\$ million)	139
5.12	Adjusted Capital Expenditures (\$ million)	139
5.13	Normalized Port Growth Estimators	140
5.14	Estimated Growth Factors (1985-2000)	140
5.15	1985-2000 Benefit Multipliers	143
5.16	1985-2000 Annual National Benefit to Ports and Harbors Exclusive and Incremental to SEASAT Data Integration	144
5.17	1985-2000 National Annual Maximum Avoidable Losses to Ship Owners from Precipitation in Ports and Harbors	144

LIST OF TABLES (Continued)

.

Tables

Page

5.18	1985-2000 Estimated National Annual Benefit to Ship Owners from Appropriately Applied Weather Forecasting from all Sources, to	
	Ports and Harbors	145
5.19	The Values of E_{uL} / E_{u}	148
5.20	SEASAT Exclusive National Benefits with Labor Losses Excluded	149
5.21	1985-2000 SEASAT Exclusive National Benefits with Labor Loss Excluded	149
5.22	1985-2000 Estimated National Annual Benefits to Ship Owners from Appropriately Applied Weather Forecasting, with Labor Losses Excluded	150
5.23	Benefit Distribution Among Ports	150
5.24	1985-2000 Annual National Benefit Distribution to Ports and Harbors	.152

1. OVERVIEW OF THE ASSESSMENT

This report, consisting of ten volumes, represents the results of the SEASAT Economic Assessment, as completed through August 31, 1975. The individual volumes in this report are:

Volume	I	-	Summary and Conclusions
Volume	ΙI	_	The SEASAT System Description and
			Performance
Volume	III	-	Offshore Oil and Natural Gas Industry -
			Case Study and Generalization
Volume	IV		Ocean Mining - Case Study and Generali-
			zation
Volume	v	-	Coastal Zones - Case Study and Generali-
			zation
Volume	VI	-	Arctic Operations - Case Study and
			Generalization
Volume	VII		Marine Transportation - Case Study and
_			Generalization
Volume	VIII	-	Ocean Fishing - Case Study and Generali-
_			zation
Volume	IX	-	Ports and Harbors - Case Study and Gen-
_			eralization
Volume	X	-	A Program for the Evaluation of Opera-
			tional SEASAT System Costs.

Each volume is self-contained and fully documents the results in the study area corresponding to the title. Table 1.1 describes the content of each volume to aid readers in the selection of material that is of specific interest.

The SEASAT Economic Assessment began during Fiscal Year 1975. The objectives of the preliminary economic assessment, conducted during Fiscal Year 1975, were to identify the uses and users of the data that could be produced by an operational SEASAT system and to provide preliminary estimates of the benefits produced by the applications of this data.^{*}

SEASAT Economic Assessment, ECON, Inc., October 1974.

Volume No.	Tıtle	Content
1	Summary and Conclusions	A summary of benefits and costs, and a statement of the major findings of the assessment.
TI	The SEASAT System Description and Per- formance	A discussion of user requirements, and the system concept to satisfy these requirements are presented along with a preliminary analysis of the costs of those systems. A description of the plan for the SEASAT data utility studi and a discussion of the preliminary results of the simula tion experiments conducted with the objective of quantify the effects of SEASAT data on numerical forecasting.
111	Offshore Oil and Natural Gas Industry- Caso Study and Goner- alization	The results of case studies which investigate the effects forecast accuracy on offshore operations in the North Sea the Celtic Sea, and the Gulf of Mexico are reported. A methodology for generalizing the results to other geograp regions of offshore oil and natural gas exploration and d velopment is described along with an estimate of the work wide benefits.
IV	Ocean Mining - Case Study and General- ization	The results of a study of the weather sensitive features the near shore and deep water ocean mining industries are described. Problems with the evaluation of economic bene for the deep water ocean mining industry are attributed to the relative immaturity and highly proprietary nature of industry.

Table 1.1: Content and Organization of the Final Report

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Table 1.1: Content and Organization of the Final Peport (continued)					
Volume No. Title Content					
v	Coastal Zones - Case Sludy and General- izalion	The study and generalization deal with the economic losses sustained in the U.S. coastal zones for the purpose of quantitatively establishing economic benefits as a conse- quence of improving the predictive quality of destructive phenomena in U.S. coastal zones. Improved prediction of hurricane landfall and improved experimental knowledge of hurricane seeding are discussed.			
νı	Arclic Operations - Case Study and Generalization -	The hypothetical development and transportation of Arctic oil and other resources by ico breaking super tanker to the continental East Coast are discussed. SEASAT data will contribute to a more effective transportation operation through the Arctic ico by reducing transportation costs as a consequence of reduced transit time per voyage.			
VII	Marine Transportation- Case Study and General- Ization	A discussion of the case studies of the potential use of SEASAT ocean condition data in the improved routing of dry cargo ships and tankers. Resulting forecasts could be useful in routing ships around storms, thereby reducing adverse weather damage, time loss, related operations costs, and occasional catastrophic losses.			
VIII	Ocean Fishing - Case Study and Generaliz- ation	The potential application of SEASAT data with regard to ocean fisheries is discussed in this case study. Tracking fish populations, indirect assistance in forecasting expecte populations and assistance to fishing fleets in avoiding costs incurred due to adverse weather through improved ocean conditions forecasts were investigated.			
1%	Ports and Harbors - Case Study and Generalization	The case study and generalization quantify benefits made possible through improved weather forecasting resulting from the integration of SEASAT data into local weather forecasts. The major source of avoidable economic losses from inadequate weather forecasting data was shown to be dependent on local precipitation forecasting.			
×	A Program for the Evalu- ation of Operational SEASAT System Costs	A discussion of the SATIL 2 Program which was developed to assist in the evaluation of the costs of operational SCASAT system alternatives. SATIL 2 enables the assessment of the effects of operational requirements, reliability, and time- phased costs of alternative approaches.			

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The preliminary economic assessment identified large potential benefits from the use of SEASAT-produced data in the areas of Arctic operations, marine transportation and offshore oil and natural gas exploration and development.

During Fiscal Year 1976, the effort was directed toward the confirmation of the benefit estimates in the three previously identified major areas of use of SEASAT data, as well as the estimation of benefits in additional application areas. The confirmation of the benefit estimates in the three major areas of application was accomplished by increasing both the extent of user involvement and the depth of each of the studies. Upon completion of this process of estimation, we have concluded that substantial, firm benefits from the use of operational SEASAT data can be obtained in areas that are extensions of current operations such as marine transportation and offshore oil and natural gas exploration and development. Very large potential benefits from the use of SEASAT data are possible in an area of operations that is now in the planning or conceptual stage, namely the transportation of oil, natural gas and other resources by surface ship in the Arctic regions. In this case, the benefits are dependent upon the rate of development of the resources that are believed to be in the Arctic regions, and also dependent upon the choice of surface transportation over pipelines as the means of moving these resources to the lower latitudes. Our studies have also identified that large potential benefits may be possible from the use of SEASAT data in support of ocean fishing operations. However, in this case, the size of the sustainable yield of the ocean

remains an unanswered question; thus, a conservative viewpoint concerning the size of the benefit should be adopted until the process of biological replenishment is more completely understood.

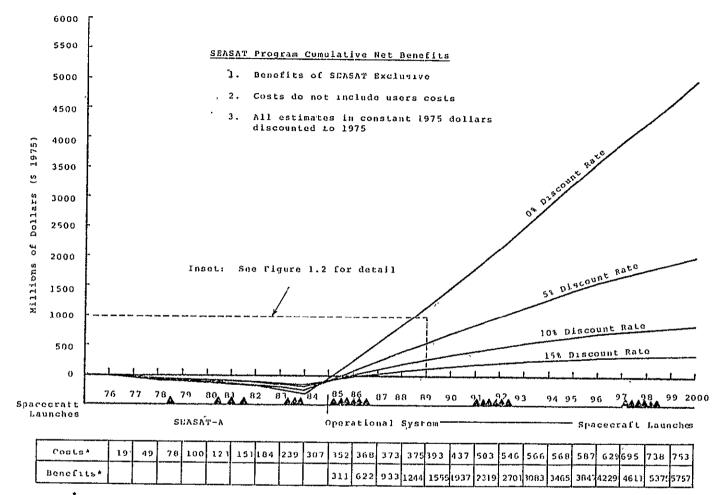
With the completion of this second year of the SEASAT Economic Assessment, we conclude that the cumulative gross benefits that may be obtained through the use of data from an operational SEASAT system, to provide improved ocean condition and weather forecasts is in the range of \$859 million to \$2,709 million (\$1975 at a 10 percent discount rate) from civilian activities. These are gross benefits that are attributable exclusively to the use of SEASAT data products and do not include potential benefits from other possible sources of weather and ocean forecasting that may occur in the same period of time. The economic benefits to U.S. military activities from an operational SEASAT system are not included in these estimates. A separate study of U.S. Navy applications has been conducted under the sponsorship of the Navy Environmental Remote Sensing Coordinating and Advisory Committee. The purpose of this Navy study was to determine the stringency of satellite oceanographic measurements necessary to achieve improvements in military mission effectiveness in areas where benefits are known to exist.* It is currently planned that the Navy will use SEASAT-A data to quantify benefits in military applications areas. A one-time military benefit of approximately \$30 million will be obtained

^{* &}quot;Specifications of Stringency of Satellite Oceanographic Measurements for Improvement of Navy Mission Effectiveness." (Draft Report.) Navy Remote Sensing Coordinating and Advisory Committee, May 1975.

by SEASAT-A, by providing a measurement capability in support of the Department of Defense Mapping, Charting and Geodesy Program.

Preliminary estimates have been made of the costs of an operational SEASAT program that would be capable of producing the data needed to obtain these benefits. The hypothetical operational program used to model the costs of an operational SEASAT system includes SEASAT-A, followed by a number of developmental and operational demonstration flights, with full operational capability commencing in 1985. The cost of the operational SEASAT system through 2000 is estimated to be about \$753 million (\$1975, 0 percent discount rate) which is the equivalent of \$272 million (\$1975) at a 10 percent discount rate. It should be noted that this cost does not include the costs of the program's unique ground data handling equipment needed to process, disseminate or utilize the information produced from SEASAT data. Figures 1.1 and 1.2 illustrate the net cumulative SEASAT exclusive benefit stream (benefits less costs) as a function of the discount rate.

This volume describes the results of a case study and its generalization concerning the economic benefits of improved local weather forecasts to the dockside activities of ships in ports and harbors.



*Cumulative Costs and Benefits at 0% Discount Rate (millions, \$ 1975)

Figure 1.1 SEASAT Net Benefits, 1975-2000

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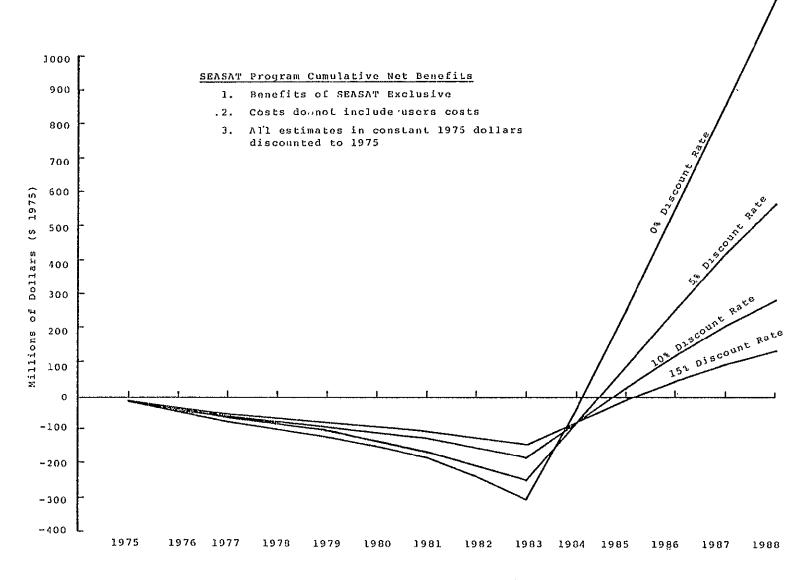


Figure 1.2 SEASAT Net Benefits, Inset

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2. INTRODUCTION

In ports and harbors some services to shipping are weather dependent. This weather dependence results in avoidable incremental costs directly to ship owners, the magnitude of which is dependent on the quality of weather forecasting of the specialized meteorological events associated with the weather dependence.

A case study has been undertaken to determine the avoidable costs and their weather dependence in the ports of Philadelphia in 1974. The case study was then extended to the eleven major U.S. ports specifically and to the 106 minor U.S. ports generally.

The case study and its extension quantify the benefits or savings of avoidable costs that are exclusive to the integration of data collected by SEASAT and for appropriate application of the improvements in normal weather forecasting quality.

The investigation was further generalized to quantify similar benefits for the time interval 1985-2000. This generalization defined the growth of shipping arrivals in U.S. ports in terms of proposed capital investment in port facilities.

3. SUMMARY AND CONCLUSIONS

3.1 Summary

Consultation with the shipping fraternity in the ports of Philadelphia clearly identified the major source of avoidable economic losses from inadequate weather forecasting knowledge, to be dependent on the local forecasting of the occurrence of precipitation.

If no precipitation is predicted but precipitation is observed then contracted longshore labor must be paid guaranteed wages. If precipitation is predicted but no precipitation occurs then shipping is idled because service labor is not available and nonproductive ship operating costs and dockage fees must be paid.

Precipitation days, when it rained continuously between 8 a.m. and 12 noon, were identified for 1974 from data in the ports of Philadelphia for breakbulk shipping. These days were transformed into an annual avoidable labor loss from the number of labor gangs called on the precipitation days and from the rates charged for the labor by the stevedoring companies. Labor related avoidance losses were then extended to both container and dry bulk shipping.

The resulting estimated 1974 labor related avoidable losses were in 1974 dollars:

From breakbulk shipping	\$ 900,000
From container shipping	73,800
From dry bulk shipping	 34,200

\$1,008,000

This was adjusted for any year by adding a range +31%,-22% based on relative annual precipitation climatology in Philadelphia. This loss is associated with the specific weather prediction error (NP:P) where no precipitation is predicted but precipitation is observed. A generalized expected economic loss equation which incorporates the error (NP:P) and the error (P:NP) was developed which is dependent upon ship and port charges and, in particular, on the capability of precipitation prediction of the event of concern to this study.

The event of concern is that for which precipitation is continuous from 8 a.m. to 12 noon, an event not predicted under normal weather forecasting processes.

Based on normal weather forecasting, current success and judgmental evaluations of the growth of this success with time and the interrelation between normal forecasting and forecasting of the event of interest, the following forecasting success probabilities were deduced:

Maximum eve	ent	of intere	st succe	ess probability	0.46
2000 event	of	interest	success	probability	0.375
1985 event	of	interest	success	probability	0.37
1974 event	of	interest	success	probability	0.35

The maximum event of interest probability requires a normal forecasting probability of unity. Normal forecasting is that forecasting currently provided by the National Weather Service.

The incremental success probability of the event of interest that could be contributed by SEASAT in the time interval 1985-2000 was judgmentally estimated from the influence of surface wind data (thought to be SEASAT's data major contribution) as 0.001. This is 20 percent of the event of interest success probability increase between 1985 and 2000 and about 1 percent of the maximum increment between 1974 and the maximum.

Insertion in the expected loss equation of these probabilities and incremental probabilities results in the estimation of benefits to the ports of Philadelphia from SEASAT and from appropriate application of normal weather forecasting capability. The benefits shown in Tables 3.1 and 3.2 are for the years 1985-2000 and incorporate the growth in shipping arrivals in the ports of Philadelphia by that time period. The benefits combine both United States and foreign flag vessels, the population being an undefined mix with daily operating costs not less than \$1,500 and not greater than \$10,000.

Philadelphia is one of eleven major U.S. ports. By evaluating the recorded ship arrivals in 1974 at the remaining ten major U.S. ports and the mean annual climatological precipitation of each relative to Philadelphia, the 1974 major

Ship Operating Costs \$/day	Ship Berthing Status	B	Realizable Incremental Annual Benefit Range Exclusive to SEASAT (\$)			
10000	working	7,541	9,668	12,665		
10000	idle	6,970	8,936	11,706		
1500	working	3,169	4,060	5,319		
1500	idle	2,582	3,310	4,336		

Table 3	Forecasting.	Annual Benefits from Appropriately Applied Weather Forecasting. Ports of Philadelphia - Breakbulk, Bulk, Container Shipping Combined U.S. and Foreign Flag.					
1985 Maximum Benefit	Annual Realiz 1985 (able Benefits \$) 2000	Ship Operating Costs \$/day	Ship Berthing Status			
9,305,666	3,580,350	3,628,742	10000	working			
8,934,376	3,305,617	3,350,406	10000	idle			
4,075,509	1,507,870	1,528,802	1500	working			
3,331,165	1,232,448	1,249,112	1500	idle			

All benefits have a range +31%;-22% about quoted value based on port climatology.

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All benefits are in \$1974.

port benefits were developed. These were expanded to include the 106 minor ports by a simple multiplying factor based on relative tonnages to give the 1974 national avoidable losses and national benefits shown in Tables 3.3, 3.4 and 3.5. The Philadelphia labor rate was assumed nationwide.

Shipping arrivals at each U.S. port are expected to grow in magnitude and to change throughout shipping categories by 1985-2000. In general ship tonnages are expected to increase and ports will vigorously compete for container ship traffic while technology will be a significant factor in containerizing cargo and in handling cargo.

Growth in shipping arrivals and shifts in categories of shipping was developed from published regional capital spending on port facilities which it is estimated will have a major influence on shipping handling capacity in 1985-2000. Factors for port growth were then related to the activity and results in the ports of Philadelphia in 1974.

The results of this generalization in time are shown in Tables 3.6, 3.7 and 3.8. No attempt was made to generalize this case study to the ports of the world.

The annual national benefits during the time period 1985-2000, as calculated, are distributed throughout the ports and are accumulated from different categories of shipping according to percentages shown in Table 3.9. These percentages pertain either to benefits exclusively from SEASAT or from appropriate application of weather forecasting. The

Ship Daily Ship		TYPI	National Total		
Operating Berthing Costs (\$) Status	Breakbulk \$	Dry Bulk \$	Container \$	Annual Maximum Ş	
10000	working	42,009,569	24,759,889	12,169,216	78,938,674
10000	idle	39,943,796	22,078,488	11,082,308	73,104,542
1500	working	19,567,006	8,984,601	5,101,710	33,653,317
1500	idle	17,484,706	6,303,151	4,014,801	27,802,658

Table 3.3 1974 National Annual Maximum Avoidable Losses from Precipitation in Ports and Harbors

+42.42Losses have a range -37.5[°] due to climatology.

U.S. and Foreign Flag.

Tablè :		imated National Weather Forecas ors			
Ship Daily	Ship	ТҮРЕ	C OF SHIPPING	,	National Annual
Operating Costs (\$)	Berthing Status	Breakbulk \$	Dry Bulk \$	Container \$	Annual Benéfit \$
10000	working	15,539,348	9,161,895	4,504,225	29,206,468
10000	idle	14,775,221	8,169,680	4,101,930	27,046,831
1500	working	7,237,843	3,324,572	1,888,309	12,450,724
1500	idle	6,467,594	2,332,351	1,486,015	10,285,960
Assumpt	 Nation; 	al Shipping Arr DOO Weather For			
		ented Weather F ts and Harbors	'orecasting Qu	ality for Use	
	• U.S. an	nd Foreign Flag	r		
Benefit	s have a rang	ge +42.4% -37.5% due t	o climatology	•	

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Ship		BREAKBULK		DRY BOJ.K		CON	TAINER	Range of 1974	
Operating Ship Costs Berthing S/day Status	Phila \$	National Ş	Phila \$	National Ş	Phila Ş	National Ş	National Benefit \$		
10000	vorking	3,418	41,966	2,509	24,724	609	12,181	49,294 88,871 112,31	
10000	idle	3,256	39,977	2,239	22,063	554	11,081	45,101 73,121 104,12	
1500	working	1,588	19,491	907	8,938	255	5,101	20,960 33,536 47,75	
1500	ıdle	1,413	17,349	636	6,267	200	4,000	17,260 27,616 39,32	
					-				

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Ship Daily Ship		TYPE OF SHIPPING					
Ship Berthing Status	Breakbulk Ş	Dry Bulk \$	Container \$	- Annual Maximum Ş			
working	74,319,096	33,642,192	25,505,953	133,467,241			
idle	70,664,538	29,998,804	23,227,857	123,891,199			
working	34,615,975	12,207,715	10,692,880	57,516,570			
idle	30,932,181	8,564,327	8,414,785	47,911,293			
-	Status working idle working	Ship Berthing Status Working idle Working 34,615,975	Ship Berthing Status Breakbulk \$ Dry Bulk \$ working 74,319,096 33,642,192 idle 70,664,538 29,998,804 working 34,615,975 12,207,715	Ship Berthing StatusBreakbulk \$Dry Bulk \$Container \$working74,319,09633,642,19225,505,953idle70,664,53829,998,80423,227,857working34,615,97512,207,71510,692,880			

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Ship Daily	Ship	ТҮР	TYPE OF SHIPPING			
Operating Costs (\$)	Berthing Status	Breakbulk \$	Dry Bulk Ş	Container \$	Annual Benefit . \$	
10000	working	27,489,106	12,451,015	9,440,856	49,380,977	
10000	idle	26,137,365	11,102,595	8,597,645	45,837,605	
1500	working	12,803,744	4,518,093	3,958,990	21,280,827	
1500	idle	11,491,173	3,169,665	3,114,687	17,725,525	

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OperatingShipCostsBerthingPhilaNational\$/dayStalus\$\$\$\$	Range of National
	Benefit \$
10000 working 2,418 74,243 2,509 33,593 609 25,531	83, 354 133, 367 189,91
10000 1dlc 3,256 70,724 2,239 29,978 554 23,225	77,454 123,927 176,47
1500 working 1,588 34,492 907 12,144 255 10,690	35,829 57,327 81,63
1500 1dle 1,413 30,692 636 8,515 200 8,385	29,745 47,592 67,77

	SHI	PPING TYPE BENI	SFIT	
Port	Breakbulk %	Container %	Dry Bulk %	Total Benefi %
Philadelphia	4.64	0.92	2.00 '	7.56
Boston	0.68	0.99	0.23	1.90
New York/New Jersey	4.47	4.99	4.73	14.19
Baltimore	4.06	2.75	3.01	9.82
Hampton Roads	5.04	2.58	0.86	8.48
Houston	5.41	0.90	3.96	10.27
New Orleans	16.18	1.03	3.34	20.55
San Francisco	2.56	0.20	1.06	3.82
Los Angeles/Long Beach	2.13	0.48	0.37	2.98
Seattle	3.31	1.86	0.90	6.07
Portland	1.95	0.64	2.37	4.96
Minor Ports	5.24	1.80	2.36	9.40

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percentages shown are for working ships and for daily operating costs of \$10,000. Shipping with either different daily operating costs or with different berthing status would produce different percentage allocations of benefits. It can be reasonably argued that increasing success in weather forecasting in ports and harbors will result in an effective reduction of labor's wages. It is then also reasonable to assume that labor will contractually seek to eliminate this condition by requiring a fixed annual wage. Avoidable losses to labor will then become unavoidable losses, with a consequent reduction in benefits. The resulting adjustment to benefits from SEASAT exclusively and from appropriately applied weather forecasting are shown in Tables 3.10, 3.11 and 3.12.

3.2 Conclusions

The national realizable incremental annual benefit exclusive to the integration of SEASAT derived data into the weather forecasting process is quite modest. Its extreme maximum value is \$190,000 (1974) as shown in Table 3.8 of the summary. Between January 1, 1985, the time when SEASAT will become operational, and December 31, 2000, the end of the planning horizon, the integrated undiscounted benefit is \$3,040,000 (1974). The present value at January 1, 1975 of this annual benefit at different discount rates is tabulated below.

Discount rate	0%	5%	10%	15%
Present value (\$ 1974)	3,040,000	1,210,699	557,137	233,757

Ship		SHIPP	ING TYPE BEI	National Annual	Benefit	
Costs Be	Ship Berthing Status	Breakbulk Ş	Dry Bulk Ş	Container Ş	Benefit \$	Reduction
10000	working	30,921	24,388	10,702	66,011	16.3
10000	ıdle	28,911	21,728	9,604	60,243	17.6
1500	working	8,481	8,603	4,910	21,994	34.4
1500	idle	6,247	5,932	3,979	16,158	41.4

Ship Operating Costs \$/day	Ship Berthing Status	Breakbulk \$	ING TYPE BEI Dry Buik \$	Container \$	National Annual Benefit Ş	Benefit % Reduction
10000	working	54,702	33,136	22,432	110,270	17.32
10000	idle	51,148	29,522	20,129	100,799	18.67
1500	working	15,004	11,689	7,595	34,285	40.19
1500	idle	11,052	. 8,060	5,300	24,412	48.71

Table 3.11 1985-2000 SEASAT Exclusive National Benefits With Labor Loss Excluded. (U.S. and Foreign Flag)

		TT		······	1
Ship Operating	Ship	SHIPP	National Annual		
Costs Berthing \$/day Status	Berthing	Breakbulk \$	Dry Bulk \$	Container Ş	Benefit \$
10000	working	20,253,973	12,281,681	8,294,736	40,830,39
10000	idle	18,902,542	10,933,835	7,451,579	37,287,95
1500	working	5,569,629	4,348,665	2,812,863	12,731,15
1500	ıdle	4,119,966	3,000,404	1,968,794	9,089,16

All benefits are in \$1974.

The magnitude of the estimated benefit is directly related to the small influence that SEASAT data is judged to have on the general growth of the normal local weather forecasting procedures and to the complexity of prediction of the meteorological event of interest to this application. Should the judgmental influences estimated prove to be in error, or should meteorological factors other than surface wind measurements be significant, then the expected benefits will change.

From Table 3.9 of the summary, the port of New Orleans is allocated the maximum amount of national benefit at 20.55 percent. This port services at least 50 different shipping lines or owners so that the expected benefit per shipping line from SEASAT is negligibly small.

From Table 3.7, the estimated national maximum annual benefit from appropriately applied weather forecasting, will range about the estimated value of \$49,380,977 (\$1974), from \$30,863,111 (\$1974) to \$70,318,511 (\$1974). Appropriately applied weather forecasting requires the specific procedure to apply the normally available meteorological data to the forecasting of the precipitation and the dissementation of the resulting information to the ship owners. The information can then be sufficiently reliable so that ship owners will act upon it.

Working with the lower bound of the climatology range or \$30,863,111 (\$1974) implies that the annual implementation and operating costs of this new forecasting system if

a net benefit exists, in the port of Boston for example, should not exceed \$586,399 (\$1974). In the port of New Orleans the local forecasting system annual implementation and operating costs should not exceed \$6,342,369 (\$1974). These quantitative estimates identify therefore the incentives for the implementation and operation of local forecasting systems, specific to this application.

Table 3.6 which tabulates the maximum benefits in ports and harbors identifies the quantitative incentives for eliminating the influence of precipitation forecasting in the nation's ports and harbors. These are the incentives for the construction of coverage in the loading and unloading areas of the nation's port and harbors.

Working again with the lower bound of the climatological range or \$83,417,026 per annum, the annual costs for such protective coverage in the port of Boston should not exceed \$1,584,923 (\$1974) while in the port of New Orleans similar annual costs should not exceed \$17,142,199 (\$1974). With this protective coverage labor would not be prevented by precipitation from working every day, and therefore should not contractually seek precipitation compensation.

The case study and its generalization has demonstrated that benefits exclusively from SEASAT to port and harbor operations are likely to be extremely small. The study results further demonstrate the economic incentives in each major U.S. port to implement and operate a precipitation

prediction system useful to shipping concerns in reducing avoidable cost losses. In addition it demonstrates for each port the economic incentives for protecting against precipitation in the loading/unloading areas of the port.

The avoidable cost loss savings or benefits from improved weather forecasting result from cost loss savings for nonproductive labor and from cost loss savings for ship operating and dockage costs. It is suggested that the labor related cost savings will not really materialize because the union will seek compensation to offset any resulting decrease in longshore labor take home pay. If this occurs any described benefits will be reduced as discussed on pages 147-150 of this report. The remaining cost loss savings reduce the cost to the shipowners for transferring cargoes, thus reducing overhead. This reduction could be applied to a reduction in shipping costs for goods moved domestically and in the import-export trade. This portion of the avoidable cost savings would then be a social benefit, small in magnitude.

4. PORTS AND HARBORS CASE STUDY

4.1 Introduction and General Discussion

4.1.1 Introduction

Activities and operations of shipping are frequently disrupted by weather and sea state conditions prevailing in a port.

In general, the disruptions interrupt the orderly integrated working of the port and the port services so that, as a consequence, an economic loss is sustained by ship owners.

In theory, these economic losses are a result of inadequate prediction of local weather and sea state conditions which SEASAT data, in its operational form, may be able to alleviate. This alleviation, should it occur, will arise because improved large area weather forecasting will be of significance to local weather forecasting, a condition not clearly identifiable because of the distinctive modeling necessary to precise local weather forecasting.

In a well established commercial activity such as shipping it is necessary to accept that practical forms of optimization have been achieved by ship owners who construct operations in keeping with their risk characteristics and with their generalized interests. This is particularly true today when a ship owner is very much directly involved with the exercise of control of his ships. This implies that even with perfect local weather forecasting a ship owner may continue to operate as before for reasons that are not immediately

apparent, because of his particular personality and commercial interests. The objective of this case study is to identify, however, those activities and operations of shipping in a port which present opportunity for economic loss and to derive the magnitude of this loss and the degree of loss saving that an operational SEASAT may provide.

The case study investigation will concentrate on the economic loss opportunities in one selected U.S. east coast port, although, evidently, the case study quantification should extend to all U.S. ports as an aggregate. The representative port will be that of Philadelphia. All other major U.S. ports will be categorized in terms of the ports of Philadelphia with respect to shipping traffic and precipitation to generate appropriate national economic losses.

4.1.2 General Discussion

4.1.2.1 The General Sources of Economic Losses

The ship owner either contracts or charters his vessel to carry cargo from a port of origin to a port of destination. Most generally, a vessel's cargo may be collected from a sequence of ports before the vessel leaves its port of clearance, and the cargo is delivered to a sequence of ports after the vessel reaches its port of arrival.

Each port makes available a variety of services and support which are indispensable to the transfer of cargo between the vessel and the shore and to the sustenance and

maintenance of the vessel itself. All such services are paid for by the ship owner.

To be available to the ship at the proper time, most services must be arranged and contracted for ahead of time by the ship's agent at the port. If then, for any reason, the ship does not avail itself of the services contracted for, the contracts must be honored, thus incurring an economic loss to the ship owner.

For the port to function effectively for all shipping, the port establishes operating rules to which ship owners and consignees of cargo must adhere. If there is noncompliance to these rules for any reason, penalties are incurred which must be payed for by either the shipper or the consignee. Penalty payments are, therefore, also an economic loss.

Some of these economic losses can result from inclement weather in the port, and it is these that SEASAT's data contribution may specifically help to alleviate by appropriate weather prediction.

Weather-associated economic losses will be discussed as either delays or penalties. Delays will be classed as either scheduling delays or ship service safety delays.

A scheduling delay results when a vessel does not arrive at its scheduled time at its port of termination. The vessel may then lose its berth and all contracted services. The services must then be paid for and the ship will spend more time at anchorage, requiring nonproductive ship operating

costs. The cost of the contracted services and the incremental ship anchorage operating costs constitute the economic loss from scheduling delay. Berthing is a problem when the demand for berths in a port exceeds the supply of berths, a condition that does not prevail in every port.

A service safety delay can result from inclement weather in a port while the ship is on its way to berth or is berthed. These delays are of three major types:

- 1. Those resulting from service labor which berths vessels, deciding that weather and sea conditions make it unsafe to operate. The labor involved is that of the pilots and tugboat operators. The general safety problem is then one of navigational constraint due to fog, heavy seas, or unusual tides.
- 2. Those resulting from service labor which transfers cargo between ship and shore and from service labor operating at the shore cargo terminals. This particular labor force belongs either to the International Longshoremen's Association (ILA) and operates under the practical implementation of a negotiated agreement, particularized to the port, or they are railroad personnel for coal cargoes and roll on, roll off, vessels.

3. Those resulting from risk averse decisions taken by the ship's master or ship owners. These decisions prevent cargo from being transferred from the ship to the pier or deny entry to the vessel's hatches because the cargo is susceptible to weather damage.

Penalties result from infringement of port operating rules or from infringement of owner-charterer contracts. These are various forms of demurrage, ship or wharf; cargo storage costs, ground transportation costs, and dispatching or demurrage between an owner and a charterer. Penalties are related to a particular port through tariffs established in the port, or they are determined by specific contractual arrangements for each individual chartering agreement.

Scheduling delays, ship service safety delays or detentions, and penalties appear to be the general sources of potential economic loss to ship owners as a result of inadequate weather prediction. The implication is that the currently available weather prediction quality is not adequate for firm decisions to be made by the ship owners or their representatives, so that these economic losses can be reduced or eliminated.

4.1.2.2 Weather Prediction Requirements

The weather at a port must be predicted sufficiently ahead of time and with an assured quality that ship owner action could be expected to ensue. If ship owner action is to result, the ship owner must be assured of a profitable return as a

consequence of action resulting from the predictions, and the ship owner must also have available alternate courses of action which can still promise profit.

Prediction of weather at a port is a local weather prediction process. In general, local weather vagaries require a comprehensive local model interpreting the appropriate topographic influences on the broad weather parameters (air pressure, winds, temperature differences) and which incorporates a time structuring. Currently, it is difficult to predict the time of occurrence of weather phenomena accurately because of dynamic energy transport modelling inadequacies. It is not clear that SEASAT's global weather information, even provided on a smaller grid, will appreciably influence the quality of local weather prediction. That is, it is much more a question of accurate local influence modelling than of data initialization, although accurate wind information seems to be beneficial.

Shipping is a constrained commerce. Cargoes are contracted for at particular port locations and, for the contract to be fulfilled, a ship must enter the particular port irrespective of the prevailing weather. Certain cargoes can only be handled in certain ports, thus constraining options. In addition, the tendency is to consider that a ship is being properly utilized if it is in motion, in spite of the weather particularly with the current trend to larger, more expensive ships. To some unknown extent, shipping rates assume certain weather delays in transit based on observational experience so

that incremental profit is always a possibility, with associated risk, if current inclement weather does not persist for the duration of the ship transit.

Incremental improvement in local weather prediction requires, therefore, careful association with the SEASAT program technical objectives, and the benefits that can result to the ship owners require careful selection if they are to be realistic.

4.1.2.3 <u>The Values of the General Sources of</u> Economic Losses

The values of the economic losses are related to port charges, labor charges, and ship operating costs. Port charges, such as those for penalties or berthing, are established at each port and depend on the cargoes involved. Labor charges are established through contracts between labor unions and the users of ports with intermediate organizations that control and operate the labor and the equipment needed for moving cargo on and off ships. Labor charges are defined, in the contract according to cargoes involved. Ship owner or ship master decisions concerning the activities relating to ship operations are determined by the cargo susceptibility to weather damage.

Actual economic loss potentials are, therefore, influenced by the port being considered. New York, for example, is a sea port, congested and somewhat difficult to navigate within. Philadelphia is a river port, where a ship entering Delaware Bay en route to the port still has a maximum of

130 miles to go from entrance to the unloading port, offering the observational benefit of elapsed time in the river that does not prevail at non-river ports.

4.1.2.4 The General Nature of the Pertinent Data

The port operations and activities are generally quite fractionated. Small organizations handle the shipping of specific ship owners, developing capabilities to satisfy the changing needs of their clients.

. No organization appears to be strictly concerned with the role of weather prediction in helping to reduce the economic losses to their clients. Weather is lumped together with all other problems such as labor disputes and equipment breakdown in the port.

Because of the fractionation by organizations and the lumping together of losses, it has been decided to seek to generate measures for ports as a whole, wherever possible, rather than for individual shipping lines. This approach will minimize the amount of work required to itemize and compile data.

The actual sources of weather related economic losses to shippers have been determined in most instances through discussion with the shippers themselves or with their agents.

4.2 Case Study Methodology

Data collected from the ports of Philadelphia will be employed to specifically quantify port economic losses and the dependence of those losses on weather prediction improvements. The economic losses in these ports will be quantified for different categories of shipping viz: - breakbulk, dry bulk, and container shipping. Tankers are generally operated privately by the petroleum interests and losses are not, therefore, explicitly quantifiable.

The economic losses in the ports of Philadelphia will be used as a model from which the economic losses of the remaining ten major U.S. ports will be quantitatively related through climatological precipitation measures and shipping traffic breakdowns. Precipitation and traffic breakdowns will be used as multipliers of the model to determine national losses. The eleven U.S. ports account for over 90 percent of the ship arrivals in the United States. The arrivals in the remaining 106 ports will be treated as a multiplication factor.

Weather prediction requirements as developed in the case study will be determined and, from these requirements, appropriate weather prediction capabilities will be estimated as a function of time.

Port and harbor economic losses will then be allocated to normal weather forecasting improvements and to the incremental improvements provided by SEASAT data.

4.3 The Ports of Philadelphia

4.3.1 Introduction

The ports of Philadelphia, called Ameriport, are shown in Figure 4.1 and are strung out along the Delaware River at Wilmington, Marcus Hook, Chester, Paulsboro, Gloucester City,

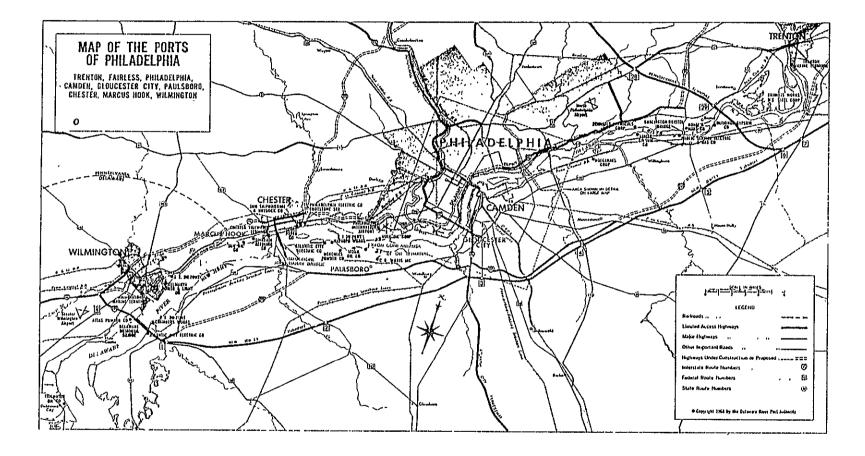


Figure 4.1 The Ports of Philadelphia

Camden, Philadelphia, Fairless and Trenton. Shipping entering Delaware Bay at Cape Henlopen must travel 90 miles to the central port of Philadelphia.

Numerous terminals, piers and wharves are distributed along the length of the river as shown in Figure 4.2 which is actually navigable for 130 miles from the Delaware Bay entrance. Terminals and piers are operated by a wide variety of organizations called stevedoring companies or terminal operators. About 17 different such organizations exist in the port of Philadelphia.

Approximately 200 steamship companies operate in the port and they are represented by about 23 steamship agents.

Construction and engineering services, including port equipment for the port, is undertaken by the Philadelphia Port Corporation. Advertising, publicity, and marketing of the ports' assets is presented worldwide by the Delaware River Port Authority. The Philadelphia Marine Trade Association (PMTA) contracts for its members with the International Longshoremen Association and provides the labor needed for the shipping and solves the majority of labor disputes for its members. Tariffs for penalties exercised by the port on cargo movement infractions are determined by the port of Philadelphia Marine Terminal Association. The Philadelphia Maritime Exchange, (PME) a private nonprofit organization, sustained by the fees of its membership, is a collection, storage and distribution center for maritime information and acts as liaison between the port

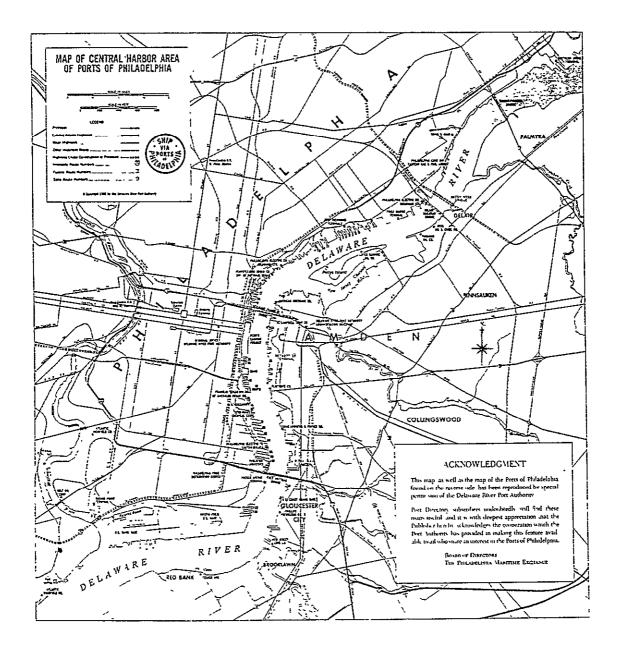


Figure 4.2 Central Harbor Area of Ports of Philadelphia

community and those federal, state and municipal organizations and agencies with responsibility for helping to keep the port and harbor complex operating. In addition, the Maritime Exchange documents events and happenings in the port as a reference for any research on port practices. The pilots of the port are members of the Pilot's Association for the Bay and River Delaware.

The organizations mentioned in this introduction have, through their cooperation and time, contributed to understanding the port operations and to selecting data pertinent to SEASAT's potential for reducing the losses to ship owners using the port.

Various organizations have or are involved in providing weather prediction data and information to users of the port. These include the Franklin Institute of Philadelphia, Accuweather of State College, Pennsylvania and the corporations RCA and ITT who supply various forms of marine equipment to shipping in the Delaware River. As a general statement, the weather prediction quality, made available by these organizations, has been insufficient for profitable action by the ship owners.

4.3.2 Sources of Weather Related Economic Loss

Various general sources of weather-related economic loss to ship owners have been previously discussed. It is now necessary to distinguish those which are of practical significance in the port of Philadelphia.

The consensus of opinion of those solicited was that the practically significant, weather related economic losses were those resulting from the guaranteed wages which must be paid to cargo movement labor.

Scheduling delays, as a result of inclement weather, do occur but the port of Philadelphia has a supply of berths which generally exceeds demand and rescheduling of berthing is relatively simple. The influence of weather at sea on scheduling is moderated appreciably by the up-river transit time from the Delaware Bay so that any economic loss was considered to be marginal.

Delays that result from decisions by berthing labor, pilots, and tugboat operators do also occur due to fog, but these are less and less frequent because of the successful use of radar in the navigation channels. There are occasions when tides are very high and strong, possibly for two days with N or NW winds, which can limit ship movement and causes flooding at piers. This is very infrequent. Ice has not occurred in the river since the early 1930s.

Penalties levied by the port because of cargo infractions resulting from weather were thought to be non-existent, although no statistical data is kept since the organizations involved are interested in collecting the money owed and not in knowing why the money is owed. Wharf demurrage and storage charges would only occur under very unusual weather since import cargo can remain on the wharf five days and export cargo seven days before charges begin. Ground transportation costs could conceivably be incurred if a ship was obliged to bypass the port of Philadelphia and go to Baltimore, for example, and ship the cargo by hand from Baltimore to Philadelphia. Such action, because of weather, is very unlikely. It is more likely to occur as a deliberate tactic by the ship owner to save money because the cargo to be offloaded at Philadelphia is small in volume, and all port charges would be avoided.

Ship master or owner decisions concerning cargo transfer in inclement weather are assumed to be subsumed under the actions of safety by labor in inclement weather. That is, labor is generally fully aware of the existence of weather susceptible cargo and the general attitude of the ship owner when inclement weather conditions occur.

Thus, the source of economic loss in the Ports of Philadelphia to be studied more deeply will be that resulting from guarantees to the labor force involved in moving cargo.

4.3.3 <u>Weather Related Economic Losses to</u> <u>Ship Owners</u>

When a ship is berthed, its services are provided by the International Longshoremen's Association, ILA (AFL-CIO). The total service organization consists of longshoremen, carloaders, carpenters, ship cleaners, mechanics, lockermen, gearmen, crane operators, truck drivers, clerks, checkers, timekeepers and coopers. These crafts and trades perform administrative functions, repair cargo damage, secure cargo

stowage, clean various ship parts and move cargo between piers and trains or trucks, or move cargo between piers and the ship's holds or decks, rigging the vessels for cargo transfer as required. Crane operators, in addition, move container cargo between ship and pier.

During inclement weather, most crafts and trades can be assigned to productive work. The longshoremen, handling the cargo between ship and pier, may suspend their operations as a safety measure for both cargo and longshoremen. Crane operators, for example, responsible for precise movement and stowage of bulky and heavy containers, may, in high winds, decide that their operation is no longer safe and suspend operations as a consequence, although this particular condition occurs very, very infrequently in the ports of Philadelphia.

For the longshoremen, inclement weather is the occurrence of rain, snow, or sleet during a day working shift, one of two in a normal day, the first being from 8 a.m. to 12 noon, the other from 1 p.m to 5 p.m. Night shift work and weekend work is also undertaken with an identical weather definition. The amount of inclement weather precipitation that is required to cause a work stoppage is not defined but as a practical operating entity, its existence seems well-understood by labor, its management, and the ship owners. Working rules are established in a written agreement between labor and the Philadelphia Marine Trade Association, some pages of which are shown in Figures 4.3, 4.4, 4.5 and 4.6 taken from the agreement

LONGSHOREMEN'S AGREEMENT

1, 1970 unless the ILA otherwise and advises PA		Council	decides
	From 10-1-68 to	From 10-1-69 to	From 10-1-70 to
General Cargo	9-30-69	9-30-70	9-30-71
OVERTIME RAIE	\$4.00 6.00	\$4 25 6.375	\$4.60 6 90
Oil, Kerosene, Gasoline, Grave, Naphtha in Barrely, druins, cases or other con- tamer (in excess of 2 hours per day per gang) STRAIGHT TIME OVERTIME RATE	4 15 6 225	4 40 6.60	4 75 7,125
Tallow, Vegetable Oil, As- phalt, and Pitch in barrels and drums (in excess of 2 hours per day per gaug) STRAIGHT TIME OVERTIME RATE	145	4,40 6.60	4,75 7,125
Hides, Wet			
STRAIGHT TIME OVERTIME RATE	4 15 6 225	4.40 6 60	4.75 7.125
Gram — Trimming, Bagging and Stowing at Grain Ele- vator			
STRAIGHT TIME OVERTIME RATE	4 <u>.20</u> 6 30	1-15 6 675	4 80 7.20
Bog Ore, Sulphur and all other Bulk Cargoes			
STRAIGHT TIME OVERTIME RATE	4 05 6.075	4 30 6.45	4.65 6975
N.phthalenc, in bags, inboun	d		
only STRAIGHT TIME . OVERTIME RATE	4 25 6 375	4.30 6 75	4 85 7.275
Cresylic Acid, in drums, in- bound only			
STRAIGHT TIME OVERTIME RATE	1.50 6.73	$\frac{4.75}{7.125}$	$5.10 \\ 765$
Refrigerator Space Cargo- When carrying temperature of the cargo 5, 32 degrees Fahrenheit or below	•		. 00
STRAIGHT TIME OVERTIME RATE .	4.20 6 80	4 45 6 675	4 S0 7.20
	12		

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	1'rom 10-1-68 to 9-30-69	From 10-1-69 to 9-30-70	From 10-1-70 to 9-30-71
Fish Meal STRAIGHT TIME OVERTIME RATE	\$4.15 6.225	54.40 6 60	\$175 7.125
Bone Mcal STRAICHT TIME OVERTIME RATE	$\frac{4}{6} \frac{15}{225}$	$\frac{4}{6} \frac{40}{60}$	4.75 7.125
LICOTICO ROOT STRAIGHT TIME OVERTIME RATE	4.20 - 6.30	4.45 6.675	$\frac{4}{7.20}$
Horn Meal STRAIGHT TIME OVERTIME RATE	4 25 / 6 375	4 50 6.75	4 85 7.275
Tapioca Flour STRAICHT TIME OVERTIME RATE	4 25 6 375	4 50 6.75	4 85 7 275
Bags of Bones STRAIGHT TIME OVERTIME RATE	4 25 6.875	4 50 6.75	4 85 7,275
Umber (earth) in bags STRAIGHT TIME OVERTIME RATE	4.25 6 375	4.30 6 75	4.85 7 275

LONGSHOREMEN'S AGREEMENT

(b) When men are hired to handle any of the above commodities, and when waiting time is incurred, the men shall receive the rate applicable for the specific commodity, provided the men stand by as directed.

7. Distress:

(a) When men are called upon to handle cargo under circumstances unusually distressing or obnovious to the men, they shall be paid in accordance with the schedule as follows:

	From 10-1-68 to 9-30-69	From 10-1-69 to 9-30-70	From 10-1-70 to 9-30-71
8 A.M. to 12 Noon, 1 to 5 P.M., Monday through Fri- day, per hour 12 Noon to 1 P.M., Monday through I'nday, men will be	\$\$ 00	\$\$ 50	\$9.20
guaranteed two (2) hours pay at (per hour)		8,50	9 20
	13		

Figure 4.3 Longshoremen Wage Rates

LONGSHOREMEN'S AGREEMENT

	From	From	From
	10-1-68	10-1-69	10-1-70
	to	to	to
	9-30-69	9-30-70	9-30-71
(If they work beyond 1 P.M. they will be compensated from 1 P.M. at time and a half time until relieved). All other meal hours, per			
hour	516 00	\$17.00	\$18 40
Overtime-per hour	12 00	12.75	13 80

(b) Wage differentials are provided in Clause 6(a) above as compensation for unusual conditions common to certain commodities. These commodities are not to be construed as creating conditions distressing or obnovious unless damaged by fire, water or fuel oil, when payment will be made in accordance with the following schedule:

	From 10-1-68 to	From 10-1-69 to	From 10-1-70 to
	9-30-69	9-30-70	9-30-71
8 A.M. to 12 Noon, 1 to 5 P M., Monday through Fri-			
day, per hour	\$8.00	\$8.50	\$9.20
12 Noon to 1 P M, Monday through Friday, men will be guaranteed two (2) hours			
pav at (per hr.)	8.00	8 50	9 20
(If they work beyond 1 P M they will be compensated from 1 P M, at time and a half time until relieved) All other meal hours per			
hour		17 00	18 40
Overtime-per hour	12.00	12 75	13 50

(c) A dispute as to whether, in any particular case, the cargo causes distress conditions shall be dealt with in accordance with Clause 30

(d) These rates are to apply only in the compartment where the conditions exist.

8. Explosives:

(a) Men handling explosives shall be paid as follows:

14

LONGSHOREMEN'S AGREEMENT

			_
	From 10-1-68 to 9-80-69	From 10-1-69 to 9-30-70	From 10-1-70 to 9-30-71
8 A.M. to 12 Noon, 1 to 5			
P.M., Monday through Fri- day, per hour 12 Noon to 1 P.M., Monday through Friday	\$8 00	\$8 _, 50	\$9.20
through Friday, men will be guaranteed two (2) hours			
pay at (per hr.)	8 00	8 50	9 20
(If they work beyond 1 P M they will be compensated			
from 1 P M. at time and half			
time until relieved.) All other meal hours, per			
hour	16 00	17.00	18.10
Overtime-per hour	12 00	12.75	13'80

(b) Men hired to handle explosives at Artificial Island or any other anchorage shall be paid travel time $(68-69-\$4\,00,\,69-70-\$4.25,\,70-71-\$4.60$ per hour) until they arrive at the Jaunch pier in the vicinity of the anchorage. Explosive rates, as per the foregoing schedule, will become effective and remain in effect until the men are returned to shore. Travel time at $(68-69-\$4.00,\,69-70-\$4.25,\,70-71-\$4\,60)$ per hour will then be paid until the men arrive back at the hiring point.

(c) Stand by time before boarding the launch shall be at explosive rates, and shall continue at those rates if men are transported to the ship. If work is cancelled prior to boarding the launch, men shall be returned to the hiring point and general cargo rates shall be paid for the remainder of the guarantee period.

(d) Men traveling beyond the guaranteed period will be paid the travel time rate of (68-69-54.00, 69-70-54.25, 70-71-54.60) per hour back to the hiring point.

9. (a) Hiring System:

(1) For Tuesday through Saturday, day work, for either 8 A.M. or 1 P.M. start, orders must be placed by 4 P.M. the day before.

15

Figure 4.4 Longshoremen Wage Rates

(2) Men hired for a 1 P.M. start shall receive a 4 hour guarantee.

(3) For Sunday and Monday, day work, orders must be placed by Saturday at 9 A M.

(4) From Monday through Friday, night work (5, 6 and 7 P.M) orders must be placed by 1 P.M. the same day. Guarantee shall apply until 11 P.M

(5) For Sunday, night work, orders must be placed by 9 A.M. Saturday. Guarantee shall apply until 11 P.M.

(6) Men working on Saturdays prior to 5 P.M. may continue to work overtime at their discretion. There will be no hire for work on Saturday nights beginning 5, 6, or 7 P.M.

(7) For work commencing at 8 A.M. on Monday or at 8 A.M. on the day following a holiday. Employers to have the right because of nonarrival of a vessel in port to cancel the gangs by 7:30 A.M. Gangs which have been cancelled on a Monday or a day following a holiday (from Monday to Friday, inclusive) shall be made available for re-assignment.

(8) Any new overtime hile for Saturdays, Sundays and Holidays, automatically entails four hours guarantee regardless of any conditions.

(9) Any new hue for a day following a holiday will be made by 4 P.M the day before the holiday and will include the same cancellation rights provided for Monday.

(10) Any men short at the time work is scheduled to commence will be secured by replacements from the dispatching office.

(11) Ship side orders. The Employer must notify the gangs and the dispatching office not later than 3 P.M. of the day they are working whether or not they are required back that night or the following day for the same vessel

9. (b) Guarantees:

(1) Men employed from Monday to Sunday,

16

for the period between 8:00 A.M. and 12:00 Noon. (2) Men re-employed at 1:00 P M. from Monday to Sunday, inclusive, shall be guaranteed

LONGSHOREMEN'S AGREEMENT

inclusive, shall be guaranteed four (4) hours' pay

(ay to Sunday, inclusive, shall be guaranteed four (4) hours, with the exception of the finish of the hatch, or of a ship, for which they shall receive a minimum of two (2) hours.

(3) Men re-employed at 7:00 P.M from Monday to Sunday, inclusive, who have worked during the day, may receive a minimum of two (2)hours due to weather conditions, or the finish of a ship or of a hatch (or upon the shifting of a ship to drydock or to another terminal in the port), otherwise a guarantee of four (4) hours.

(4) Men who have been ordered to report for work from Monday to Sunday, inclusive, at 5:00, 6:00 or 7:00 P.M., and have not worked during the day shall be paid until 11:00 P.M.

(5) Men re-employed at 1:00 A.M. from Monday to Sunday, inclusive, shall receive a guarantee of four (4) hours with the exception of weather conditions or the finish of the hatch or of a ship when they shall receive a two (2) hour minimum.

(6) If a ship is knocked off on account of inclement weather by the Ship's Master or his authorized representative the men will be paid the applicable guarantee, but in the event the men knock off themselves, they will be paid only for the time worked, regardless of guarantee provided for in this Agreement

(7) Men employed between 8.00 A M. and 12 00 Noon who continue working through the meal hour and are relieved at 1:00 P.M., shall be notified prior to 1.00 P M., that they are finished for the day, or if ordered back at 2.00 P M. shall receive three (3) hours' pay at the straight time rate, except when the ship or the hatch in which the men are employed completes discharging or loading in less time, they shall receive a minimum of two (2) hours' pay.

17

Figure 4.5 Longshoremen Hiring and Guarantees

LONGSHOREMEN'S AGREEMENT

(8) Gangs shall be knocked off at a reasonable time, not less than ten (10) minutes before quitting time, to replace hatch covers. The full gang shall be used to remove or replace hatch covers.

10. Refusal to Work Overtime:

In the event that a gang or gangs have sufficient work on a ship to be expected to work a second day, and other gang or gangs have an amount of work which could be expected to complete in one day, by working not in excess of two (2) hours' overtime, and the Employer by 3 00 P.M. requests the gang or gangs with the shorter number of hours to work overtime to a finish, even though the other gang or gangs are ordered back for the next day, and the gang or gangs requested to work overtime refuse to work overtime to finish their hatches, they waive their right to the hatches and the work in those hatches can be completed by the remaining gang or gangs

In those cases where a gang or gangs are asked to work overtime and they agree, and at 5 00 P M. the ship or the stevedore changes the orders and sends the men home at 5 00 P M. (for any reason other than weather conditions), the gang or gangs sent home at 5 00 P M. shall be guaranteed two hours at the straight time rate

11. Flexibility:

(a) Having completed a work period on one vessel gangs may, at the beginning of the succeeding work period, with the prior approval of the Joint Dispatching Committee, be transferred to another job to supplement the gang or gangs previously hired in accordance with the provisions of Section 9 hereof, with the understanding that the work remaining in the hatches on the original vessel will be completed by the gangs remaining thereon, subject, however, to the condition that the opportunities on other ships shall be as great or greater than those on the original ship.

18

LONGSHOREMEN'S AGREEMENT

(b) The Employer will have first call on gangs registered with his company through the joint dispatching office. Where these gangs work for another Employer on a day on which their regular Employer has no work, it is understood that these gangs may be recalled on a subsequent day to their regular Employer. The work on the first vessel will, in this case, be completed by such gangs as may be available and secured through the joint dispatching office.

(c) After a vessel has worked through one or more guaranteed periods and there remains work on the vessel, certain gangs may be released at the discretion of the operator with the approval of the Joint Dispatching Committee, and re-registered at the joint dispatching office to be available to accept new work assignments with as great or greater work opportunity on the same or next day. The vessel shall be completed with the remaining gangs and the gangs which have been replaced will have no claim to work on the vessel provided that the gang received a job assignment for another hire through the joint dispatching office.

(d) The Union will designate a man to be on duty as a Union member of the Joint Dispatching Committee at all times and they will advise the Evecutive Secretary of PMTA a week in advance who has that duty for the following week. Employers will make the proper clearance as required in (b) and (d) above through that man. In his absence, the Employer will transfer or release gangs as set forth in (b) or (d) above and notify the Employer-inember of the Joint Dispatching Committee, who will notify the designated Union member when he is available.

12. Holidays:

Legal holidays are New Year's Day, Luncoln's Birthday, Washington's Birthday, Good Friday, Decoration Day, Flag Day, Fourth of July, Labor Day, Columbus Day, November Election Day, Armistice Day, Thanksgiving Day, Christmas Day,

19

Figure 4.6 Longshoremen Hiring and Guarantees

valid from October 1, 1968 to September 30, 1971. Paragraph 9 (a) establishes the hiring system or procedure by which longshoremen gangs are called or hired ahead of the arrival of the ship. Paragraph 9 (b) guarantees, establishes the wages that will be guaranteed to those gangs that are called under any conditions of operations.

Ship owners must, therefore, contract ahead of time for the service labor required and they have agreed to pay that labor for some hours of work whether that work is done or not done because of inclement weather.

These wage guarantees are the source of the economic loss sustained by the ship owners because of lack of precision in the prediction of inclement weather.

Wage rates, as shown in Figures 4.3 and 4.4, are dependent on the cargo handled. The most recent wage rates are shown in Figure 4.7 as an agreement with the Council of North Atlantic Shipping Associations (CONASA).

4.3.4 Derivation of the Maximum Labor Related Economic Loss

ILA labor is primarily concerned with the transfer of breakbulk cargo. This is general or non-homogeneous cargo. Cargo in the ports of Philadelphia is of many types as shown in Figure 4.8 breakbulk, container, dry bulk, tanker and . passenger. Container, bulk and passenger vessels require little labor to unload, the first two because of the mechanization of cargo handling or of cargo unloading, the last one

MEMORANDUM OF AGREEMENT COUNCIL OF NORTH ATLANTIC SHIPPING ASSOCIATIONS (CONASA) AND INTERNATIONAL LONGSHOREMEN'S ASSOCIATION AFL-CIO, AND THE ATLANTIC COAST DISTRICT, ILA, AFL-CIO (ILA)

The following is agreed to by CONASA and ILA in final and complete settlement of the seven (7) Master Contract issues:

1. WAGES

1st Year — An increase of 70c per hour making a total straight-time wage rate of 56.80 per hour. 2nd Year — An increase of 60c per hour making a total straight-time wage rate of 57.40 per hour. 3rd Year — An increase of 60c per hour making a total straight-time wage rate of 58.00 per hour.

2. CONTRIBUTIONS TO THE WELFARE PLANS

1st Year — An increase of 10e per hour making a total contribution of 90e per hour. 2nd Year — An increase of 11e per hour making a total contribution of \$1.01 per hour. 3rd Year — An increase of 12e per hour making a total contribution of \$1.13 per hour.

3. CONTRIBUTIONS TO THE PENSION PLANS

1st Year — An increase of 15c per hour making a total contribution of \$1.37 per hour.
2nd Year — An increase of 16c per hour making a total contribution of \$1.53 per hour.
... 3rd Year — An increase of 18c per hour making a total contribution of \$1.71 per hour.

4. HOURS

To remain as in present CONASA-ILA agreements.

5. TERM OF AGREEMENT

Three (3) Year contract. 1st Year — Commence on October 1, 1974 to September 30, 1975. 2nd Year — Commence on October 1, 1975 to September 30, 1976. 3rd Year — Commence on October 1, 1976 to September 30, 1977.

- 6. CONTAINERIZATION As set forth in appended Rules on Containers.
- 7. LASH As set forth in appended Lash-Seabee Agreement.

Dated: June 21, 1974

COUNCIL OF NORTH ATLANTIC SHIPPING ASSOCIATIONS

President

Secretan

INTERNATIONAL LONGSHOREMEN'S ASSOCIATION, AFL-CIO

President

ATLANTIC COAST DISTRICTS ILA, AFL-CIO

Figure 4.7

	TOTAL Net Tonnage	BREAKBULK	CONTAINER	BULK	TANKER	PASSENGER
JAN	4,389,623 (462)	752,748 (159)	185,622 (28)	658,388 (88)	2,792,865 (187)	-
FEB	3,774,522 (394)	723,375 (135)	54,475 (21)	603,897 (76)	2,392,775 (162)	
MAR	4,625,293 (448)	741,355 (147)	130,907 (17)	846,209 (102)	2,906,822 (182)	-
APR	4,358,409 (414)	573,774 (127)	203,269 (30)	732,463 (79)	2,848,903 (178)	-
млч	4,405,248 (439)	624,963 (136)	156,149 (22)	943,104 (106)	2,681,032 (175)	-
JUN	4,117,823 (403)	619,854 (138)	193,288 (22)	737,768 (82).	2,556,847 (160)	30,066 (1
JUL	4,614,008 (439)	744,080 (142)	170,797 (20)	926,773 (98)	2,742,160 (176)	30,198 (3
AUG	4,518,721 (437)	659,363 (141)	218,218 (26)	839,061 (93)	2,793,689 (176)	8,390 (1
SEP	4,137,154 (404)	538,367 (117)	243,127 (27)	857,971 (99)	2,464,129 (157)	33,560 (4
ост	4,408,677 (414)	547,993 ()24)	193,275 (21)	883,333 (88)	2,756,674 (178)	27,402 (3
NOV	4,460,079 (436)	601,575 (123)	293,934 (26)	867,361 (105)	2,678,941 (180)	18,268 (2
DEC	4,732,592 (437)	534,528 (113)	167;382 (18)	926,877 (102)	3,103,805 (204)	- (0
TOTAL	52,542,149 (5127)	7,661,975 (1602)	2,210,443 (278)	9,823,205 (1118)	32,718,642 (2115)	127,884 (14)

Figure 4.8 Net Registered Tonnage Statistics - 1973

because of the lack of cargo. Breakbulk cargo is primarily handled at the ports of Wilmington, Delaware and Philadelphia, Pennsylvania.

The derivation of the maximum loss will be performed for the ports of Philadelphia as a whole. The process will be to establish the weather conditions in the ports of Philadelphia and Wilmington during the year 1974 and then to determine the number of longshoremen gangs operating in these ports on precipitation days. The cost to ship owners of these gangs will be determined and based on certain assumptions about work cancellations; the aggregate cost to the ship owners will be derived for non-productive labor.

The ports of Philadelphia, on paper, have about 69 ILA longshoremen gangs with somewhere between 55 and 65 gangs operative. An average breakbulk gang consists of 19 men and one foreman, although the structure of gangs is very variable and related to cargo. A ship, on the average, may require three to four gangs for unloading with a large ship requiring six gangs. Gangs are supported by a variety of trades and crafts and administrative personnel, the support constituting an overhead cost on the basic labor changes.

Figure 4.8 identifies the breakbulk net registered tonnage as approximately 7.7 million tons. This is an indicator of the maximum tonnage moveable by the vessels entering the port. The PMTA estimates that about six million tons of cargo were moved in the port, with about five million man hours applied

to the task. About 60 percent of these man hours were longshoremen man hours or man hours on board the vessel. There is thus a consistency between the statistics of the PMTA and the PME.

Weather data for the ports of Philadelphia is collected by the PME on a daily basis being reported in a format shown in Figure 4.9. The PME annual data for 1974 was compiled into precipitation days at Philadelphia and Marcus Hook (representative of Wilmington). This was assumed to indicate the identity of the local weather at Wilmington and Philadelphia where breakbulk cargos are unloaded. The results of this compilation are shown in Figure 4.10.

From the precipitation compilation of Figure 4.10 and the interpretation of the labor force guarantee rules, the following loss rule was selected:

- 1. If rain at 8 a.m and noon, then 4 hours lost.
- If rain at 8 a.m. only, no decision (not known when it cleared).
- If rain at noon and 4 p.m., no decision (gang termination time not known).

Applying the loss rule to Figure 4.10 produces the loss description shown in Figure 4.11 which incorporates the gangs actually called in Philadelphia and Wilmington as recorded by the PMTA for the days in question.

The rates for a gang are made up of basic wage, insurance, and taxes as a percentage of the basic wage and a

DATE Monday-30 1974

8 A.M.	NOON	4 P.M.
Southwest	West .	Northwest
Cloudy	Cloudy	Clear
Southwest	West	Northwest
Cloudy	Partly Cloudy	Clear
Southwest/10	Northwest/10	Northwest/15
Cloudy	Cloudy	Cloudy
	Cloudy Southwest Cloudy Southwest/10	Cloudy Southwest Cloudy Southwest/10 Cloudy Southwest/10

Figure 4.9 Typical Weather Station Reporting

	_	TIME OF DAY			
DAY	DATE	8 A.M.	NOON	4 P.M.	LOCATION
	3 Jan 1974	R	R R	R R	Philadelphia and Marcus Hook
	9	R R			
	10	SL SL	R R		
	11	R RF	R • RF	RF	
	21	R R	R RF		
	2 Feb 1974			R R	
	3			R R	
	8 _		SN Sn	SN SN	
	19		R R	R R	
	22		R R		
	25	SN SN	SN SN	SN SN	
	2 Mar 1974		R R		
Sat	9	R R	R R		
	16		R R	R R	
	21	R R	R R		

Figure 4.10 Precipitation Days Compilation for the Port of Philadelphia 1974 at Philadelphia and Marcus Hook

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			TIME OF		
DAY	DATE	8 A.M.	NOON	4 P.M.	LOCATION
	24	R RF		-	Philadelphia and Marcus Hook
Sat		R R	R R		
Sun	31 .	R R	R R		
	l April 1974			R R	
t .	2		R R		
	5			R R	
	6			R R	
	8			R R	
	9	R R			
Sat	13 Apr 1974	R R	R R		
	19			R R	
	23	R R			
	3 May 1974	R R			
	9.			R R	
	10	R			

Figure 4.10 Precipitation Days Compilation for the Port of Philadelphia 1974 at Philadelphia and Marcus Hook (cont'd)

			TIME OF		
DAY	DATE	8 A.M.	NOON	4 P.M.	LOCATION
	12			R R	
	1.8	R		-	Philadelphia and Marcus Hook
	23	. .	R R		
	29		R R		、
	2 June 1974		r R R	R · R	
	12	R R R			
Sun	16	R R	R R	R R R	
	23		R P.	、	
	25		R R	R R	
	28 .		R R	R R	
	24 July 1974	R' R	R R		
	2 August 1974			R	
	7	R R			
	22	R			
	6 Sept 1974		R		
	7	R R			

Figure 4.10 Precipitation Days Compilation for the Port of Philadelphia 1974 at Fhiladelphia and Marcus Hook (cont'd) -

		TIME OF DAY				
DAY	DATE	8 A.M.	NOON	4 P.M.	LOCATION	
	14	R R				
	28	R R		R R		
	29			R R		
	16 Oct 1974	R R	R R		Philadelphia and Marcus Hook	
	5 Nov 1974		R R			
	12		R R			
	1 Dec 1974		R R			
Sun	8	R R	R R			
	16	R R	R R	R R		
	25		R R		-	
Legend: R Rain SL Sleet SN Snow F Fog						

Figure 4.10 Precipitation Days Compilation for the Port of Philadelphia 1974 at Philadelphia and Marcus Hook (cont'd)

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REPRODUCIBILITY OF THE

ORIGINAL PAGE IS POOR

r			,
		NUMBER OF GANGS	
DAY	DATE	. PHILA	}
		WILMINGTON	TOTAL
	3 Jan 1974	PHILA 40	
	•	WILMINGTON 0	40
	10	46	
		0	46
i i i i i i i i i i i i i i i i i i i	11	. 42	-
		3	45
	21	30	
		9	39
	25 Feb 1974	52 13	65
C a b			05
Sat	9 Mar 1974	0 17	17
	21	37	
		3	40
Sat	30	- 28	
		0	28
Sun	31	36	
		0	36
Sat	13 Apr 1974	5	
		3	8
Sun	16 Jun 1974	25 3	28
•			20
	24 July 1974	38 9	47
	16 Oct 1974		-
	10 000 1974	12 3	15
Sun	8 Dec 1974	17	
		0	17
	16	37	
		0	37

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Figure 4.11 Precipitation Loss Days in the Ports of Philadelphia 1974

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benefit which is a fixed hourly sum, plus overhead charges which depend on the composition of the skills and crafts needed to support the longshoremen. On some ships, there is one cooper for every two gangs. Some operations require a head foreman and an assistant. The actual charge to the shippers during 1974 increased in magnitude due to contractual agreement by about 2 percent.

The basic standard cost (which was supplied in confidence) was rounded off to \$400/hour/gang.

Saturday and Sunday work are performed at time and one half. Because the benefit does not enter into this rate, the Saturday and Sunday rate was estimated to be from \$525-550/ hour/gang.

These rates will be applied to the tabulation of Figure 4.11 to derive a maximum benefit, due to guaranteed payment losses. A loss requires the payment of 4 hours of work as a guarantee.

Hence, the loss payment is \$1600/gang on weekdays and \$2100 to \$2200/gang on Saturday and Sunday.

The labor loss computation is shown in Figure 4.12 and produces a maximum loss for the Ports of Philadelphia, in 1974, lying between \$879,800 and \$893,200. This estimate is held to be conservative since some of the no-decision events of Figure 4.10 could have produced losses that were excluded from the calculations. Losses, in addition to those related to labor, will also occur. These will be discussed later when loss equations are developed.

DAY	DATE	NUMBER OF GANGS	LOSS PER GANG (\$)	LOSS (\$)
	3 Jan 1974	40	1600	64000
	10	46	1600	73600
	11	45	1600	72000
	21	39	1600	62400
	25 Feb 1974	65	1600	104000
	Sat 9 Mar 1974	17	2100 - 2200	35700 - 37400
_	21	40	- 1600	64000
Sat	30	28	2100 - 2200	58800 - 61600
Sun	31	' 36	2100 - 2200	75600 - 79200
Sat	13 Apr 1974	8	2100 - 2200	16800 - 1 600
Sun	16 Jun 1974	28	2100 - 2200	58800 - 61600
	24 July 1974	47	1600	75200
	16 Oct 1974	15	1600	24000
Sun	8 Dec 1974	17	2100 - 2200	35700 - 37400
	16	37	1600	59200

Figure 4.12 Nonproductive Labor Related Costs or Losses to Breakbulk Shipowners Using the Ports of Philadelphia in 1974

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4.3.5 <u>The Variability in Labor Related</u> Annual Losses

4.3.5.1 Precipitation Variation

The calculated actual total annual loss for 1974 will be assumed to be about \$900,000.

This loss is evidently dependent on the total annual precipitation and snowfall though not in any obvious manner because of the particularized time constraints associated with the loss calculation.

However, assuming a uniform relationship between total annual precipitation and snowfall, and its appropriate constrained measure, climatological data can be used to indicate the possible spread. NOAA climatological data is provided in Figure 4.13 tabulated as total precipitation and total snow, up to 1973. The meteorological station at Philadelphia airport provided the following figures for 1974:

Total precipitation 37.78 inches

Total snowfall 17.00 inches	Dec Nov Mar Feb Jan	0.8 T 12.1 4.1	
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Since the actual calculation produced a loss due to snow about 10 percent of the time, the variability in precipitation only will be used to illustrate the possible variability in loss. The recorded precipitation in Figure 4.13 ranges from a minimum of 29.34 inches to a maximum of 49.63 inches with a mean of 41.09 inches.



LOCAL CLIMATOLOGICAL DATA ANNUAL SUMMARY WITH COMPARATIVE DATA

PHILADELPHIA, PENNSYLVANIA

DAVISTIC SOLUTION DE LE COMPLETE

NARRATIVE CLIMATOLOGICAL SUMMARY

The proximity of Delaware Bay probably has some effects on temperature conditions locally. Periods of extended cold weather are relatively rare, with below zero readings reported only 24 times since official records beran. Sustained periods of very high or low temperatures seldom last more than 3 or 4 days as conditions change fairly rapidly.

Due to the prevalence of maritime air during the summer months, the humidity adds to the discomfort of the high temperatures. On the other hand, heavy fog seldom occurs over a large section of the City except during the autumn and winter months and then on an average of only 10 times per year. At International Airport, however, due to the proximity of the river and the low terrain, heavy fog is observed about 30 times per year.

Precipitation is fairly everly distributed throughout the year with maximum amounts during the late summer months. Much of the summer rainfall is in connection with local thunderstorms and is variable in amount in different parts of the City, due in part to the nigher elevations in the western and northern sections. Snowfall amounts often are considerably larger in the northern suburbs than in the central and southern parts of the City. In many cases, the precipitation will change from snow to rain within the City. Single storms of 10 inches or more occur about every five years. The maximum amount of 21.0 inches fell on December 25-26, 1909.

The prevailing wind direction for the summer months is from the southwest, while northwesterly winds prevail during the winter. The annual prevailing direction is from the west-southwest. Destructive velocities are comparatively rare and occur mostly in gustiness during summer thunderstorms. High winds occurring in the winter months, as a rule, come with the advance of cold air after the passage of a deep low pressure area. Only rarely have hurricanes in the vicinity caused widespread damage, then primarily through flooding.

Flood stages in the Schuylkill River normally occur about twice a year. Flood stages seldom last over 12 hours and usually occur after excessive falls of precipitation during summer thunderstorms. Flood stages in the Delaware River are caused by abnormally high tides that occur due to the water "backing up" under the influence of strong south or southeast winds.

Figure 4.13 Local Climatological Data, Annual Summary with Comparative Data

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METEOLOLOGICAL DATA FOR THE CURRENT YEAR

Nr.316 m	PHILADELPHIA, PENNSYLVANIA	1176714113	JNAL AIRPORT Standnide	PERSONAL EVENAN	Nationale 38+ 531 N Eur	nçıtudə	75' 15' 4	Elevation (ground) (5 feet Leur	6, 7857
	Terrin L te	theyare Haus	Pres pitation	ke ator forsolds	երոլ հ			Hunter of days	
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Figure 4.13 Local Climatological Data, Annual Summary with Comparative Data (cont'd)

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Figure 4.13 Local Climatological Data, Annual Summary with Comparative Data (cont'd)

STATION LOCATION

				. 5	STATIC	ON I	ĴOČ	CAT	IOI	N				-		PHILADELPHIA, PENNSYLVANIA
					í	1			Elevet							
						Sea	1				Fround	i			5~	
Location	ltom	g	ne distance direction from ioue location	Labude	Longitude		instrument.	Extratte thermometere	le.r	oweter	cket	laın 9390		mometer	level 5	Renarks
<u></u>	Occupied	Occupied t	Airline distance and direction fro previous location	borth	Yest	Ground al perature a	Wind lastn	Extranse th	Paychrumeter	Tolepuychtomatat	Tipping bucket rain gage	Waighing	6" iain gage	N/Krothermoneter	Pyra noneter	
CITY																
Phile. Board of Trade 505 Chestnut Street	12/23/70	9/21/71		39* 57*	75* 09'											ha record of elevations.
Chamber of Converce Building, 133 S 2nd St.	3/21/71	2/01,82	0.3 -1. 5	39* 57'	75* 09'	23	a122		Ъ98	•			c91			 a - about 129 (set to 8/4/75. b - 102 feet to 8/4/75. c - Elev. prior to 8/4/75 unknown.
Mutual Life Ins. Bldg. 10th & Chestnut Sts.	2/01/92	4/01/84	0.7 ml. 4	39* 57'	75* 09*	40	107		54				\$106			ø - Approximace.
Post Office Building 9th & Chestnut Sts.	4/01/84	12/17/34	0.1 mi. E	39* 57'	75* 09*	39	175 d184 e190 f182 g341 h367		168 d116 c123		2114		167 d114			 X - Added 1/27/14. d - Effective 2/1/04. e - Effective 1/27/14. f - Effective 7/23/24. g - Moved 1(00 fect south to Folison Buildin, 2/2/25. h - Effective 10/27/28.
hes Gusterhouse 2nd & Chestnut Sta.	12/17/34	12/31/54	0.6 mi. E	39* 57'	75" 09'	26	1367 k m148		174		166 m132	1166	166			 i - Rinningd on Edison Building, j - Added 1/1/43. k - Moved to SW Airport 1/1/43. m - Added 0.2 mi. Vest on Bourse Building 7/1/45.
New Custonhouse 2nd & Chestnut Sts.	1/01/55	\$/15/59				26		175			n160	n160	166			Cooperative Station. n • Added 5/1/55.
Bourse Puilding Ach Street Felew Market	3/01/55	5/01/55	0.2 ml. V	39* 57*	75* 09*	1						133				
Phila Electric Building 10th & Chestnut Sex. AIRIONT	3/15/59	Present	0.7 mL. ¥	39• 57'	75" 10"	35		155								
Administration Puilding Southwest Airport f	6/20/40	6/22/45		39* 53'	75• 14'	13	#58	6	5			b3	3			 a - 57 feet through 1942. b - Installed 1/1/43. A - Name changed to International
Administration Building N. Philadelphia Aurport	6/23/49	11/30/45	18 mi. NE	40* 05*	75* 01'	100	51	6	5				4			I - Name changed to International Airport 4/1/48.
Administration Building International Airport	12/01/45	12/22/54	4 18 mi. S¥	39* 53'	75* 14'	13	58	*22	*22			3	3			* - Changed to roof exposure 10/4/54, WH deslin wind equipment installed S/17/49.
New Terminal Building International Airport	12/23/54	5/09/55	7/8 mi. sw	397 534	75* 15'	13	120	67	66			64	64			
Now Terminal Building International Airport	5/09/59	12/31/59	0.2 ml. N	39* 53'	75* 15'	13	120	,	66	7	3	4	3		.	
New Terminal Building International Airport	1/91/60	Present		30• 23,	75* 15'	5	20	44	d55		e64	e64		c4		 c - Commissioned 3000 feet South of tolaps.chroecter site. d - Removed prior to December 1968. e - 4 feet to 7/13/70.
Provide for such					•	•	•	•	•	•	1	1	1	I	1	

Requests for auditional climatic information should be addressed to. Director, National Climatic Center, Federal Building, Asheville, N. C. 28801

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Thus, tentatively based on precipitation records at Philadelphia, a representative annual maximum loss variation would lie between \$702,000 and \$1,179,000, i.e., \$900,000 +31% -22%

4.3.5.2 Other Applicable Cargo Types

The calculated annual loss relates to breakbulk cargo. Longshoremen are employed to transfer both container and bulk cargoes, but there are differences in expected nonproductive costs.

Container cargo transfer in the ports of Philadelphia employs gangs of the same size as for breakbulk cargo transfer, but the transfer productivity is greater by a factor of from 3 to 4, say 3.5.

Bulk cargoes require different size gangs according to the bulk cargo being transferred. If the cargo is ore, then only two men are required; if the cargo is sugar, then 45 men are required; if the cargo is grain, then six men and one foreman are required per ship hatch. Grain ships usually have two hatches. In the ports of Philadelphia, grain is only loaded onto ships. If coal is being handled, then the only requirement for longshoremen is to open and close hatches where six men are required per hatch. Some hatches close automatically. Assuming that the various bulk cargoes are uniformly distributed in the ports of Philadelphia over each day, the mean bulk operation will be assumed to require (2+45+14)/3 men or approximately one gang (19 men). Estimates can then be made of the nonproductive cost losses to container and bulk cargo handling as ratios of the breakbulk nonproductive costs of \$900,000.

Estimate for Container Cargo

From Figure 4.8 the ratio of container to breakbulk registered net tonnage is (2210443)/7661975 or 0.288. Since the cargo transfer productivity for containers is 3.5 times that for breakbulk cargoes, the multiplicative factor for container cargo is (0.288)/3.5 or 0.082. From this, the container annual nonproductive cost estimate is \$900,000 x 0.082 or \$73,800 (\$1974).

Estimate for Bulk Cargo

From Figure 4.8 the ratio of bulk to breakbulk registered net tonnage is (9823205)/7661975 or 1.282. From Figure 4.11, when losses occur, the mean number of gangs operating is 33.9. For bulk cargo, the number of gangs required is one.

A multiplicative factor for bulk cargo is then given by (1.282)/33.9 or 0.038.

The annual nonproductive cost estimate for bulk cargo transfer is then \$900,000 x 0.038 or $\frac{$34,200}{$1974}$.

Together, these add 12 percent to the \$900,000 loss estimate or an additional <u>\$108,000</u> nonproductive costs in the ports of Philadelphia. Thus, from all sources in the ports of Philadelphia during 1974, economic losses related to labor are estimated to be as follows:

From	breakbu	lk shipping	Ş	900,000	
From	contair	er shipping		73,800	
From	dry bul	k shipping.	<u> </u>	34,200	
		Total	\$1	,008,000	(1974)

Annual climatological variation in precipitation will modify this estimate to be 1,008,000 + 31% - 22%, so that the range of annual labor related loss will be from \$786,240 to \$1,320,480, in the ports of Philadelphia.

4.3.5.3 <u>Weather Forecasting Requirements to</u> Reduce These Losses

The calculated loss to ship owners using the ports of Philadelphia during 1974, of about \$1,008,000, is a loss assumed to be based on the current capability of weather prediction in the ports of Philadelphia, since the gangs involved were actually called.

The hiring rules for labor, see Figure 4.4, Paragraph 9 (a), establish the forecasting requirements and the procedure for calculating the maximum losses establishes the prediction quality required.

The hiring rules can be summarized as shown in Table 4.1.

Table 4.1 ILA Labor Hiring Rules								
	Daytime		Nightt	ime				
Work Day	Order	Start	Order	Start				
Su M Tu W T F S	9 A.M. S 9 A.M. S 4 P.M. M 4 P.M. Tu 4 P.M. W 4 P.M. T 4 P.M. F	<pre>6 A.M.; 1 P.M. 8 A.M.; 1 P.M.</pre>	9 A.M. S 1 P.M. M 1 P.M. Tu 1 P.M. W 1 P.M. T 1 P.M. F 1 P.M. S	5,6,7 P.M. 5,6,7 P.M. 5,6,7 P.M. 5,6,7 P.M. 5,6,7 P.M. 5,6,7 P.M. 5,6,7 P.M.				

A rehire of labor must be ordered at 3 p.m. for a start the next day.

The following prediction intervals for inclement weather can then be deduced from Table 4.1 as shown in Table 4.2.

Table 4.2 Prediction	Intervals for Hiring ILA Labor
Forecasting	Type of Work
Interval (hours)	for Labor
32-34	night work - weekend
23	day work - weekend
17	rehire - same job
16	day work - week
4	night work - week

The maximum derived benefit assumes that precipitation at 8 a.m. was never correctly predicted.

Additionally, there is an implication that the 4-hour duration of precipitation was not predicted either, although this is not strictly true, since a ship owner can choose, when there is precipitation at the beginning of a shift, to either retain the gangs at the pier or to let them go. If the gangs are retained and the weather inclemency no longer exists, then the gangs can be recalled to work.

Any captured benefit depends on the relative accuracy of predicting the onset of precipitation locally for the ports of Philadelphia, and of predicting the duration of the precipi-`tation. Presuming that today the ship owners take advantage of all and any weather services, the maximum loss reflects today's prediction capabilities of predicting precipitation at or before 8 a.m. which will continue until noon, at least, with a prediction interval of 16 or 23 hours for the ports of Philadelphia.

A quantitative estimate of this weather forecasting capability will be developed subsequently.

4.3.6 The Growth in the Economic Loss

The labor related economic loss derived for the ports of Philadelphia will increase with growth in traffic into the port. This growth is briefly discussed below.

Activity in the ports of Philadelphia between 1974 and 1985, the time when SEASAT will become operational, will change appreciably.

Breakbulk cargo tonnage into the ports will grow, but it is expected that the number of ships carrying the tonnage will decline.

While today there are about 65 gangs of longshoremen in the ports, the expectation, according to PMTA, is a consolidation into 42-45 gangs since the current labor force was established on the past peak demand.

It is to be expected that labor wages, welfare costs and pension plan costs will continue to rise, guided by the trends illustrated in Figure 4.7.

Bulk cargo tonnage is also expected to grow and the port is planning a substantial growth in container cargo as, indeed, are all U.S. ports because of the worldwide growth of container usage.

Estimates shown in Figure 4.14 of breakbulk cargo tonnage growth made by the World Trade Division of the Delaware River Port Authority (DRPA) indicate a cargo handling growth of about 45 percent from 1973 to 1985. Using the PMTA figure of six million tons for 1974, the projected increase would be only about 30 percent from 1974 to 1985.

If the breakbulk cargo growth approximated the DRPA estimated, it seems unlikely that the labor force will decline because labor productivity per man hour would have to increase by about 175 percent, a condition that seems unlikely for breakbulk cargo handling.

By 1985, assuming weather forecasting quality remains constant and labor productivity is unchanged, then the number of applicable man hours must increase by 30 percent to 45 percent. If these are distributed throughout a year, then the previous typical nonproductive costs might be assumed to increase by an average of say 38 percent to range from \$1,085,011 to \$1,822,262 (\$1974). It is assumed implicitly that labor's wages will keep pace with inflation.

This maximum loss estimated range should be modified by any expected improvement in local weather forecasting between 1974 and 1985, which is independent of any SEASAT data, although it might be argued that if forecasting improves significantly, labor may seek wage increases to maintain real take-home pay constant.

> REPRODUCIBILITY OF THE ORIGINAL PAGE IS POOR

AMERIPORT International Commerce Exports & Imports - In Short Tons Actual Tonnage through 1973 - Projected to 1985

	1		Genera	l, Carco
Year	Total	Bulk	Break-Bulk	Container
1958	45,572,217	42,385,708	3,186,509	_
1959	46,392,332	42,965,679	3,426,653	-
1960	46,476,802	42,459,553	4,017,249	-
1961	43,881,659	40,122,590	3,759,069	-
1962	50,319,614	46,626,023	3,693,591	-
1963	50,385,455	46,211,789	4,173,666	-
1964	53,011,383	48,438,646	4,572,737	-
1965	54,073,297	49,652,387 -	4,420,910	
1966	55,763,624	51,022,001	4,741,623	-
1967	49,175,803	44,496,702	4,679,101	-
1968	53,799,031	48,456,899	5,342,132	-
1969	57,536,894	52,528,396	4,978,498	30,00G
1970	54,057,635	48,661,376	5,286,259	110,000
1971	54,680,537	49,071,717	5,345,820	263,00C
1972	63,970,228	57,874,384	5,549,084	546,760
1973	79,346,905	72,910,464	5,386,441	1,050,000
(Est.) 19	74 83,200,0	00		· · · · · · · · · · · · · · · · · · ·

Figure 4.14 Ameriport Tonnage Projections

1975	87,100,000	79,539,000	5,990,000	1,571,000						
1976										
1977	91,600,000	82,967,000	6,410,000	2,223,000						
1978										
1979										
1980	97,500,000	87,272,000	6,990,000	3,238,000						
•••••										
1985	116,700,000	103,867,000	7,800,000	5,033,000						
			L							
Source: World Trade Division Delaware River Port Authority										
	1	· · · · · · · · · · · · · · · · · · ·								

AMERIPORT Projections of International Tonnage In Short Tons

Figure 4.14 Ameriport Tonnage Projections (cont'd)

4.3.7 The Expected Economic Losses to a Ship Owner

When a ship is in port, a ship owner can expect economic losses to result as a consequence of the actual weather forecasting in the port during the ship's stay.

Some of these losses are unavoidable, because they occur when the weather occurs.

Other losses are avoidable to the extent that weather conditions in the port can be correctly predicted. The dependence of avoidable losses on weather prediction capability will be developed in this discussion.

4.3.7.1 Other Charges to a Ship Owner While in Port

Two basic charges are levied by the port against the ship owner. These are called wharfage and dockage, tariffs for which are established in the port and paid to the terminals of the port.

Wharfage is a charge levied against the ship's cargo, paid by the ship owners but passed on to the consignor or consignee, in most cases. The tariff is diverse and complicated and examples are quoted below for information only, since this charge will be assumed not to reside with the ship owner.

The wharfage tariffs, in the ports of Philadelphia, is as follows:

- For cargo up to 80 cu.ft./2000 lbs., the charge is 90¢/net short ton
- For cargo greater than 80 cu.ft./2000 lbs., the charge is 60¢/measurement ton of 40 cu.ft. of cargo

There are exceptions to this basic tariff for some cargoes, such as passenger automobiles where the charge is \$4.00/automobile for up to 100 automobiles. Another example is the charge for cocoa beans in bags where sorting is required. The tariff is then \$1.80/short ton.

Dockage is a charge levied against the ship for port services and it is paid by the ship owner. For a ship in working status, the charge is 12¢/net registered ton/calendar day, or part thereof, with a minimum charge of \$300/calendar day. If the ship is in idle status, then the charge is 6-1/2¢/ net registered ton/calendar day, or part thereof, with a minimum charge of \$200/calendar day. A ship is in working status for each day when gangs are called to transfer cargo on the ship. This tariff changes with time. It became 9-1/2¢ on October 7, 1972; it became 10¢ on November 5, 1973; it became 12¢ on October 1, 1974.

Dockage estimates can be made using the data in Figure 4.15 to determine the average net registered tonnage of different cargo tariffs. The results are shown in Table 4.3.

Table 4.3 Dockage Charge Estimates									
Vessel	Estimated Net Registered Tonnage (Average)	Working	Status Idle Calendar Day						
Breakbulk Container Bulk	4,783. 7,951 8,786	574 974 1,054	311 517 571						

	Total Not Tonnage	Breakbulk	Container	Bulk	Tankor	Passonger
Jan	4,389,623 (462)	752,748 (159)	185,622 (28)	658,388 (88)	2,792,865 (187)	,
Feb	3,774,522 (394)	723,375 (135)	54,475 (21)	603,897 (76)	2,392,775 (162)	-
Mar	4,625,293 (448)	741,355 (147).	130,907 (17)	846,209 (102)	2,906,822 (182)	-
λpr	4,358,409 (414)	573,774 (127)	203,269 (30)	732,463 (79)	2,848,903 (178)	-
May	4,405,248 (439)	624,963 (136)	156,149 (22)	943,104 (106)	2,681,032 (175)	-
Jun	4,117,823 (403)	619,854 (138)	193,288 (22)	737,768 (82)	2,556,847 (160)	10,066 (1)
Jul	4,614,008 (439)	744,080 (142)	170,797 (2ť)	926,773 (98)	2,742,160 (176)	30,198 (3)
Aug	4,518,721 (437)	659,363 (141)	218,218 (26)	839,061 (93)	2,793,689 (176)	8,390 (1)
Sep	4,137,154 (404)	538,367 (117)	243,127 (27)	857,971 (99)	2,464,129 (157)	33,560 (4)
Oct	4,408,677 (414)	547,993 (124)	193,275 (21)	883,333 (88)	2,756,674 (178)	27,402 (3)
Nov),	4,460,079 (436)	601,575 (123)	293,934 (26)	867,361 (105)	2,678,941 (180)	18,268 (2)
Dec	4,732,592 (437) {(10,248)}	534,528 (113) {(4,783)}	167,382 (18) {(7,951)}	926,877 (102) {(8,786)}	3,103,805 (204) {(15,470)}	- (0) {(9,135)}
TOTAL	52,542,149 (5127)	7,661,975 (1602)	2,210,443 (278)	9,823,205 (1118)	32,718,642 (2115)	l27,864 (14)
Remark	Average vessel	els arriving are net registered	tonnage { }.		ladelphia, Pennsylv	vania 19106.

Figure 4.15 Net Registered Tonnage Statistics - 1973 and Averages

While the ship is in port, the ship owner must pay for the ship operating costs. These vary from \$1500/day for foreign registered vessels to \$10,000/day for the newest U.S. registered vessels, based on estimates from the PMTA.

4.3.8 The Influence of Weather Forecasting Quality

The basic objective in the port is to successfully predict the occurrence of precipitation at 8 a.m. sufficiently ahead in time that labor gang calls will result always in productive labor costs. This, it can be anticipated, will not always be possible.

For prediction to be significant to ship owners, correct forecasting must produce profitable results when acted on by the ship owners.

When a ship is berthed, three basic costs are incurred by the ship owner--labor costs to transfer cargo, dockage or berthing costs and ship operating costs. Lack of predictive knowledge about precipitation results in labor being called, that does not work, but has to be paid. Nonproductive labor periods must in essence be replaced by equivalent productive labor periods, so that berthing and operating costs during the nonproductive labor periods are also essential losses to the ship owner.

If the prediction interval being considered is exclusively that between 8 a.m. and 12 noon, so that outside of this interval knowledge is assumed to be perfect, then Table 4.4 illustrates the consequences of prediction quality

Prec	ipitạtion	Non	Nonproductive Costs					
Prediction	Observation	Labor	Operating					
NP	NP	0	0	0				
ē	NP.	ο	C DW	co				
P	Р	о	с _{рพ}	с _о				
NP	Р	CL	c _{D₩}	с _о				

in terms of nonproductive costs. A correct forecast, either (NP;NP) or (P;P), produces in effect no <u>avoidable</u> losses. There are nonproductive costs associated with (P;P) but they cannot be avoided.

An incorrect forecast, (P;NP), produces an avoidable loss $(C_{DW}+C_{O})$; an incorrect forecast, (NP;P), produces an avoidable loss C_{L} since, when P is observed, $(C_{DW}+C_{O})$ cannot be avoided.

 $C_{\rm DW}$ is the docking cost for a working ship. Under the conditions (P;NP) or (P;P), this could be $C_{\rm DI}$, the docking costs for an idle ship, but this would depend on whether or not labor was called for the afternoon shift. Currently, the tariffs are such that $C_{\rm DI}=0.542$ C_{DW} in the ports of Philadelphia. Evidently, improvement in correct forecasting is sought, since no avoidable costs are associated with such a forecast; ultimately then, in a port, ship owners will have to contend with the non-avoidable costs of precipitation. In this discussion, these are docking costs C_{DW} and operating costs C_0 for four hours for the days when precipitation is observed in the port from 8 a.m. to 12 noon.

If the probability of correct forecasting in the port is p, i.e., this is the composite probability for the conditions (NP;NP) and (P;P), then the probability of error is (1-p). Suppose that a fraction α of error forecasts are of the type (P;NP) so that (1- α) are of the type (NP;P). Then the expected loss, associated with forecasting error which is avoidable, E_{μ} , is

> $E_{u} = \alpha (1-p) (C_{DW} + C_{O}) + (1-\alpha) (1-p) C_{L}$ = (1-p) [C_L + \alpha (C_{DW} + C_{O} - C_{L})].

Evidently E_u is independent of α if $C_{DW}+C_O-C_L=0$, a condition that is unlikely. For the ports of Philadelphia in 1974, from data in Figure 4.11, which represents errors of the type (NP;P) if α_{T} and p_{T} represent today's experience then

$$(1-\alpha_{\rm T})(1-p_{\rm T}) = \frac{15}{365} = \frac{3}{73}.$$

If it is assumed that the fraction $\boldsymbol{\alpha}$ remains constant with p then

$$(1-\alpha)(1-p_{T}) = \frac{3}{73}$$

or $\alpha = 1-\frac{3}{73}(1-p_{T})^{-1}$

If it is assumed that \textbf{p}_{t} is small compared to unity then

$$\alpha = 1 - \frac{3}{73} - \frac{3}{73} p_{\rm T} = \frac{70}{73} - \frac{3}{73} p_{\rm T}.$$

It is then reasonable to assume that $\alpha = \frac{70}{73}$ and

$$E_{u} = (1-p) [C_{L} + \frac{70}{73} (C_{DW} + C_{O} - C_{L})]$$

= (1-p) [70/73 (C_{DW} + C_{O}) + 3/73 C_{L}]

The assumption about α implies that the technique of prediction will not change to produce improvements in p. This assumption also seems reasonable and the equation developed for E_u will be employed to determine losses and benefits. This equation strictly describes the expected <u>avoidable</u> cost to a ship owner in 1974 per ship berthed between 8 a.m. and 12 noon in the ports of Philadelphia as a function of ship type and of the capability, p, to correctly predict the conditions (NP;NP) and (P;P) in the port. Implicitly, this prediction has an associated time interval of 23 hours. For each ship, labor has been called for the afternoon, i.e., the ship is a working ship.

The equation can be calculated for different vessel types and for different values of the parameters of the equation. 4.3.8.1 Data and Coefficients for the Expected Loss Equation

Data

1. 1974 Philadelphia ports shipping traffic

Breakbulk	1,346
Container	260
Bulk	1,178
Tanker	2,015
Passenger	15
Total	4,814

2. Collected data

Vessel Type	Number of Vessels in 1974	Dockage Co Per Calenc Working		Daily Operating Cost Range (\$)	Annual Labor Losses (\$) 1974	
Breakbulk	/	574	311	1500-10000	900,C00	
Container		954	517	1500-10000	73,800	
Dry Bulk		1,054	5.71	1500-1000C	34,200	

 Number of precipitation loss days in 1974 at the ports of Philadelphia

Number of days 15

4.3.8.2 Loss Equation Coefficients

C_{pw} = nonproductive dockage cost per working ship

= 1/2 calendar day dockage per working vessel

C_{DI} = nonproductive dockage cost per idle ship

= 1/2 calendar day dockage per idle vessel

Dockage is assumed to be a cost applicable to the time that a ship could be worked, i.e., eight hours.

 C_{o} = nonproductive operating costs per ship

= 1/6 daily operating costs per vessel

Operating costs are assumed to be applicable over a period of 24 hours.

 C_{τ} = nonproductive labor costs per ship

Coefficient	Ship Operating Cost/day (S)	Breakbulk	SHIP TYPE Contaire:	£uli
c _L	•	16,269	6,906	706
(3C _L)/73		669	284	29
c ^{DM+C} O	10,000	1,954	2,144	2,194
70 (C _{DW} +C _O)/73	•	1,873	2,056	2,104
c ^{DM+CO}	1;500	537	727	777
70(C _{DK} +C _O)/73		515	697	745
c ^{DI+CO}	10,000	1,823	1,926	1,953
70(C _{DT} +C _Q)/73		1,748	1,947	1,875
c ^{ol} tc ⁰	1,500	405	509	536
70(c _{p1} +c ₀)/73		389	* 488	514

= (Annual labor loss per vessel type)

(Annual Number of vessels of that type) X 15/365

These values of coefficients for the expected loss per ship can be substituted into the loss equation to give the set of equations shown in Table 4.5. In Table 4.5, the parameter p is that of the probability of correctly forecasting throughout a four hour time interval from 8 a.m. to 12 noon in the ports of Philadelphia.

These loss equations will subsequently be employed to derive the benefits attributable to weather forecasting and to the incremental forecasting contributions from SEASAT-collected data.

4.3.8.3 <u>Quantitative Estimates of Forecasting</u> Probability

The parameter p is a measure of the probability of correctly forecasting the events (NP;NP) and (P;P) <u>throughout</u> <u>the whole</u> of a four hour interval from 8 a.m. to 12 noon in the ports of Philadelphia, with a prediction or forecasting interval of 16 hours or 23 hours. This defines p in terms of the conditions on which the economic losses have been calculated. To extend this to the full requirement the forecasting interval should be a maximum of 32-34 hours as demonstrated in Table 4.2.

Strictly from the point of view of ship owner decision, forecasting does not have to be continuous in nature

	Table 4.5	Equations of Expected	l Loss Per Ship Type	
Daily Operating	Ship Berthing	Equatio	n of Expected Loss P	er Ship
Costs (\$)	Status	Breakbulk	Container	Dry Bulk
10000,	working '	E _u =2542(1-p)	E _u =2340(1-p)	E _u =2133(1-p)
10000	idle	E _u =2417(1-p)	E _u =2131(1-p)	^E u=1902(1-p)
1500	working	^E u ^{=1184(1-p)}	E _u = 981(1-p)	E _u = 774(1-p)
1500	idle	^E u=1058(1-p)	^E u ⁼ 772(1-p)	^E u≓ 543 (1-p)

throughout the interval. Subjectively, that is, the forecasting may have the appearance of being continuous throughout the interval with respect to working a ship. Transitions in the weather occur throughout intervals of time too small to effect

a transition in the working status of gangs. A transition from NP to P may however result in a prompt transition from working to nonworking for gangs while a transition from P to NP may have to last 15 minutes or 30 minutes for a transition in working status to occur.

Previous discussion has indicated an assumption that ship owners currently make use of any and all forecasting in making their decisions. It has not been possible to determine by inquiry that any forecasting is used in a systematic manner. The forecasting event of interest in this problem is then that of determining the composite probability that either it will be fine at 8 a.m. and will remain fine until 12 noon or there will be precipitation at 8 a.m. which will continue until 12 noon.

Knowledge of p, even subjective estimates, are sought to describe current 1974 capability of event forecasting and the expected improvement that can result in 1985 and to the year 2000; together with an estimate of the incremental forecasting improvement that is strictly contributed by SEASAT's data collection and assumed integration with all other sources of weather and sea condition data.

The U.S. Weather Service does not develop predictions today that could be of direct service to ship owner decisions. Evidently though all weather maps can be obtained by specialized meteorologists who could provide a prediction service to ship owners for a fee. In general such private services do not seem to have been very successful.

The USWS makes predictions of the occurrence of precipitation at 0500, for the time intervals of twelve hours, the next twelve hours and the next twelve hours, measured from 0700. They are only predicting the occurrence or otherwise of precipitation sometime during these intervals. In validating the prediction quality, precipitation occurs if more than 0.01 inches of rain is measured during the interval. This is called measurable precipitation. Local offices of the USWS generate local precipitation forecasts using large scale data supplied to them by the weather service data dissemination system. The general form of generation of this local forecast appears to require the introduction of local meteorological judgment into the large scale data before subsequent processing by computer. Forecasting for the first 12-hour period appears to be more accurate when generated by the human but subsequent prediction accuracy is best when generated by computer. There is a current controversy in the weather service over the usage of the man-machine combination for forecasting, specifically concerned with accuracy and reliability.

Quality of local forecasting is dependent on both the interval of concern and the season of the year (winter/summer). In Philadelphia the mean success probability for the first 12-hour interval is 0.83-0.85 and this degrades by the third 12-hour interval to about 0.80. The first interval winter time probability is 0.90-0.91 and the summer time probability is about 0.75. The degradation of the probability

87

with time is attributed to the data nonuniformity within the measuring regional size needed for longer term prediction. The seasonal variation is concerned with the seasonal data scales of significance, these being smaller in the summer than the winter. If, in addition, the probability of successful prediction during a 12-hour interval is 0.82, the probability during a 6-hour interval is estimated to be 0.78 and during a four hour interval it is estimated to be 0.76.

During the last 20 years or so precipitation prediction accuracy has improved by about 5 percent, largely as a consequence of superior physical modelling and improved data quality. By 1985 it is estimated that a 5-10 percent improvement from 1974 quality will result partly as a consequence of satellite data supply such as will be available from the Synchronous Meteorological Satellites (or their operational equivalents) (1 and 2) which can provide national weather pictures updated every 30 minutes, if required, and the global ESRO, Japanese and Russian meteorological satellite programs. Subsequent to this it is expected that there will be a slowdown in accuracy improvement, a suggested 2 percent improvement being thought reasonable, between 1985 and 2000.

These improvements in operational forecasting will result from the current research programs which concentrate on expansion of computer models to use more data. Such techniques will increase the vertical layering from six-to-eightto-ten layers and employ sophisticated but well-known statistical processing techniques to better control the input data

and the output numerical values (temperature, relative humidity, pressure, winds, moisture condensed and fallen out) which are developed centrally for the United States and provided to local forecasting offices. Data is developed on a scale of 1000 km and is then analyzed and related statistically to a grid of smaller scale say 200-300 km and this process must be repeated down to the level of local weather forecasting. Errors easily occur and they are not easily recognized. The modelling of physical processes, while recognized as being not fully adequate is in second place in the research programs. Improvement is sought to diminish ignorance, but the concentration is on the computer power and data processing. The thrust seems to be to fully exploit with current physical modelling all the power of data processing and statistical techniques of controlling the data, and its numerical derivations. It is considered that fifth generation computers are adequate to current physical modelling.

It is conjectured that the principal contribution of an operational SEASAT to local weather forecasting will be in improved determination of surface wind data. Currently wind data improvement is being sought through data processing and statistical procedures and it is thought that the input from SEASAT will only be a second order effect. SEASAT appears to offer a second order improvement to the expected 2 percent forecasting improvement from 1985 to 2000.

The weather service does not attempt to predict the time of occurrence of precipitation nor its duration once onset has occurred. It does not do so because the problem is a very difficult one in terms of data, computer power and modelling and the result currently obtainable would be no better than a guess.

Quality prediction with prediction intervals of less than twelve hours places great demands on computer capability to complete the task in sufficient time for the resulting information to be appropriately disseminated. Currently an 18-layer atmospheric model is in existence but it requires about 23 hours of computer time to produce a result, required only twelve hours ahead.

Studies have been made by the Weather Service to use data and computer processing to generate 6-hour interval forecasts. The data for this is available but the descriptive equations must be modified to produce a result in a useful length of time considering the evanescent nature of the output.

It is therefore very difficult to know, with confidence, that the cost losses calculated are dependent on some current form of weather prediction knowledge. They are most likely based on the current state-of-the-art in prediction of the weather phenomena of interest but it appears to be no more useful than a guess. However, if most ship owners do have some source of weather prediction input to their decisions, the quality of this should be determined since future prediction can only be incremental to what already exists and hence the benefits must also be incremental. At this time the evidence indicates that no weather prediction estimates are used by the

ship owners so that currently the loss equations should be written with p=0.

The dependence of loss production on prediction capability, cannot be resolved by current forecasting knowledge, or by future trends in forecasting improvements according to a number of experts intimately involved with the forecasting process, its difficulties and its expectation. The general contention is, if we could do it, it would already be offered as a service. The question of how well it could be done if an attempt was made is therefore one of conjectural judgment.

An attempt will be made to develop some reasonable quantitative estimates of the prediction capability of continuous forecasting during a 4-hour interval. The quantitive estimate will be related to Philadelphia.

To give perspective to the prediction problem being addressed, the observed data of Figure 4.11 indicates that, in Philadelphia, there were 15 days during 1974 when precipitation resulting in work loss occurred. The probability of occurrence during 1974 was therefore 0.041.

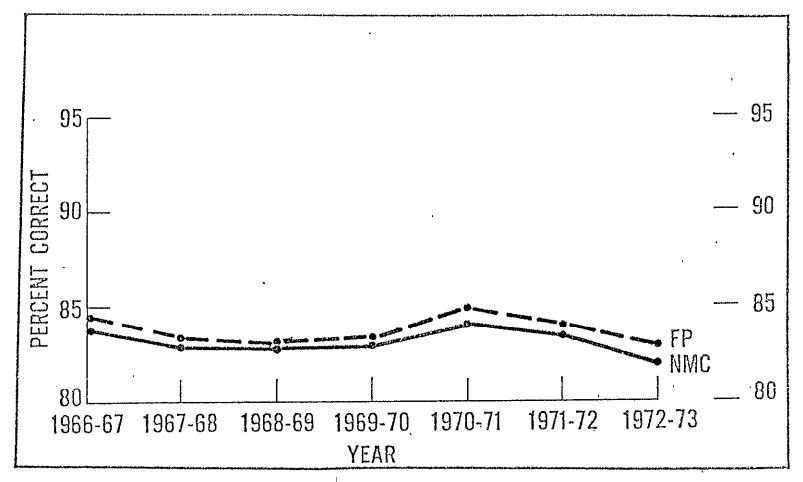
Precipitation days are recorded in Philadelphia. These are the days when more than 0.01 inches of precipitation was measured. The data for 1974 from the Philadelphia International Airport recording was:

Month	J	F	М	А	М	ភ	J	А	s	0	N	D
No. of												
Days	13	10	11	10	13	13	8	9	11	2	8	8

The total observed number of days is ll6 giving a probability of occurrence of measurable precipitation per day of 0.32. Loss precipitation is therefore much less likely to occur than precipitation days, about which most prediction quality information is available. The weather service discusses its prediction quality score (the total of precipitation and nonprecipitation) in terms of first, second and third intervals, which are for the first, second and third twelve hours following the forecast.

The interest in this problem is most closely represented by the third interval. Today correct prediction quality drops from about 0.84 (as shown in Figure 4.16 published by the National Weather Service) in the first interval to 0.80 in the third interval. Further, if prediction quality in the third interval is 0.80 for a 12-hour interval then for a 4-hour interval the prediction quality is estimated to be 0.80 X $\frac{0.76}{0.82}$ or 0.74. This then is an estimated prediction during a 4-hour interval from 24 to 36 hours ahead. What is required is an estimate of the prediction quality of continuous forecasting during the 4-hour interval.

It has been suggested by the weather service personnel that this type of precipitation is most likely to require that during the four hours preceeding and following the interval some measurable precipitation should also occur. It is thus suggested that the estimation procedure requires some knowledge of conditional probabilities. These are those that are associated with the dependence of precipitation in one interval on



Source: NOAA Technical Memo. NEW FCST-21, June 1974.

Figure 4.16 Comparison of NMC and WSFOs (193 stations) total precipitation and no precipitation forecasts correct nationally 1966-1973. Morning (0600 GMT) and afternoon (1800 GMT) forecasts for all three periods were averaged over the conterminous United States. the knowledge of the existence of precipitation in contiguous intervals.

Some data relating to this problem, of a research nature, exists in ESSA Technical Memorandum WBTM TDL 31 which was provided by telephone by Lawrence Hughes, Kansas Central Region HQ WWS (186 374 5672). It concerns conditional probabilities for 6-hour intervals, not 4-hour intervals. The data, tabulated below, is understood to have been derived from the basic 12-hour data of the NWS, pertaining to Philadelphia, and is based on 15 years of accumulated data.

Quarter of the Year 0	bserved Conditional Frequency
Dec., Jan., Feb.	0.60
Mar., Apr., May	0.54
June, July, Aug.	0.48
Sep., Oct., Nov.	0.50

There are evident seasonal variations, but these will be ignored and an arithmetic average of 0.53 will be assumed for the probability of occurrence of measurable precipitation in a 6-hour interval if measurable precipitation occurred in the previous 6-hour interval.

The estimated score for correct prediction during a four hour interval is 0.76. This is the combined score for predicting the conditions (NP;NP) and (P;P). The score for each event is not, however, equal using today's prediction information. The score for the event (P;P) is, in general, about three times that for the event (NP;NP) as shown in Figure 4.17. That is, approximately, the score for the event

	QC T	1972 - MAR	1073	210 PERTOD	þ	RECIPITATION	FORE	CASTING	PERFORMANCE	HITHIN	ECHELONS	
* *		F	P	PC	HP	HN	PF	8	BC	S	8 S	SS
EASTERN	667 NHC FP 137	: 598P 598C	1597 1597	82.1 82.6	58. 57.	1 19.0 9 17.4	2671 2671	.1242 .1207	.1957 .1957	36.6 38.3	•1839 •1839	32.5 34.4
	NH C	6071 6071	$ \begin{array}{r} 1611 \\ 1611 \end{array} $	80.4 81.5	57: 53:	6 19.9 8 17.4	2654 2654	1304 1260	.1955	33.3 35.6	.1855 .1855	29.7 32.1
SOUTHERN	367	ŧ		*		•						
	NH C FP	2575 7575	1515 1515	83.6 84.3	42,43,	$ \begin{array}{cccccccccccccccccccccccccccccccccccc$	2000 2000	•1153 •1131	.1602	28.0' 29.4	1504 1504	23.3 24.8
	182 NHC FP	76.83 7683	1453 1453	83.2 84.3	39.	2 14.6	1891 1891	.1164 .1118	.1544 .1544	24.6 27.6	-1441 -1441	19.3
CENTFAL												
	967 NHC FP	6245	1310 1330	84 - 2 84 - 5	47.4	5 15.0 7 14.1 .	$2130 \\ 2139$	1123 1118	.1661 .1661	32.4 32.7	1563 1563	28.2 28.5
	187 NHC FP	6325 6325	1268 1268	85.2 84.6	57. 47.	7 16.0	2005 2005	.1876 .1875	.1572 .1572	31.6 31.0	.1480 .1480	27.3 27.4
NESTERN	16.7											
	367 NHC FP	4364	975 975	80 .3 81.6	48 1	19.1 15.6	2224 2224	.1345	• 167 2 • 167 2	19.5 25.2	.1506	16.7 16.9
	187 NHC FP	44 4 6 44 4 6	97 ç 97 ç	78.4 80.7	51.(49.1	21.i 17.4 · :	2202 2202	.1442	•1654 •1654	12.8 20.9 %	•1493 •1493	3.4
ALASKAN	967											
	NHC FP	1015 1015	308 308	72.9 75.9	43.9	24.5	3034 3034	•1785 •1669	2036 2036	12.3 18.0	.1828 .1828	2.3
	187 NMC FP	1076 1076	348 348	72.3 75.3	46.9	23.9]234]234	.1587 .1668	.2065 .2065	8.5 19.2	1879 1879	4 11.2
ATTCNAL	067											
	NHС FP	25199	5725 5725	82.4 8J.1	49.3 49.2	16.7 .	2272 2272	.1225 .1189	1730 1730	29.2 31.3	.1611 .1611	24.0 26.2
	187 NH C FP	25601 25601	5659 5659	81.7 82.7	49.8 48.4	17.5 -	2210 2210	•1254 •1197	.1689 .1689	25.8 29.1	+1576 •1576	20.5 24.1
				e - 101105	0 05	CADELASTS						
				F = NUH8E P = NUH8E PG = TOTAL $HP = HEAH_1$	F OF	CENI (ORPECT	DH GA	SES	7 F A T T 71+1			
				$\frac{HP}{HN} = \frac{HEAH}{FEAN}$	P 808 P P08 1 VI	FORE(4STS PRFC)PITATI CENI (02PECT ABILITY FORC ABILITY FORE PWFCII ITATIO	CASI. CASI. N TRE	NO PREI	CIPITATION			
				DC = CLENA	- NI 0	CICK ADTER	SCORE					
					5X 8 1	HPROVINCHT OF TER SCOXE HPROVENENT OF	41 V	F 64 55 4772				
				33 - FERGE								

Sources NOAA NWS POST-21

Figure 4.17 Forecasting Quality Precipitation and No Precipitation

(P;P) is 0.56 and that for the event (NP;NP) is 0.19 on the average.

Tentatively, the forecasting score of the event of interest will be estimated to be Q, where

$$Q = [0.56 \times (0.53)^2] + 0.19$$

= 0.16 + 0.19
= 0.35.

This is an estimate of the degree of success that would be possible if current methods and data, etc., were employed to predict the event of interest. It uses the unproven, but reasonable assumption, that measurable precipitation on either side of the time interval of interest is a necessary condition to work stopping precipitation during the whole of the interval. Practically, work stopping precipitation implies that rain may cease for intervals of time of 15-30 minute duration, not sufficiently long to allow work to resume.

The forecasting score estimate of the event of interest will be larger than can be obtained in practice because the observable conditional probabilities would be determined with some error.

By 1985, forecasting quality in the third interval is expected to increase from 0.80 to 0.84 or 0.88 for reasons previously discussed. It is conjectured that, by 1985, the decline in quality as a result of shifting from 12-hour to 4-hour intervals will remain the same as today because this form of forecasting will not be of general concern. Thus, the forecasting quality of interest will improve from 0.74 to 0.78 or 0.82. The previously employed conditional probability is expected to remain the same and the score relationship to the events (P;P) and (NP;NP) are also expected to remain as they are today.

Thus, by 1985, the score for the event of interest $Q_{\rm e5}$ will have an expected range as shown below.

$$[0.58 \times (0.53)^2] + 0.20 < [0.61 \times (0.53)^2] + 0.21$$

 $0.36 < Q_{85} < 0.38$

By 2000, an incremental score improvement of 2 percent is expected from that of 1985, i.e., a fundamental scoring improvement to 0.86 or 0.90. Based on current knowledge, all the other modifiers of these scores to the scores of interest are expected to remain constant. Hence, the score in 2000, Q_{00} , is expected to range as shown below.

 $[0.60 \times (0.53)^{2}] + 0.20 < Q_{00} < [0.62 \times (0.53)^{2}] + 0.21$ $0.37 < Q_{00} < 0.38$

This analysis indicates that, between 1974 and 2000, the forecasting quality of the event of interest will improve as a consequence of significant improvements in scoring of the events of major forecasting interest. That is, the analysis assumes that there will be no concerted effort directed to prediction in 4-hour intervals of the event of interest to this study. The analysis further indicates a current (1975) capacity to predict the event of interest with a probability of 0.35, although <u>it is fully recognized that</u> there may not be a mechanism for producing this forecast.

The significant question, at this juncture, is to estimate what incremental forecasting quality of the event of interest can be associated exclusively with the <u>data supplied</u> <u>by an operational SEASAT</u>. Evidently, such an estimate is extremely difficult to develop because the development of the operational system has not yet begun and because, if surface wind measurement is a prime measurement, the sensitivity of forecasting quality to improvement in knowledge of this parameter is unknown. The judgmental qualitative opinion is that SEASAT's influence will be second order.

If general forecasting in the third 12-hour interval was perfect, the probability of correct forecasting of the event of interest would be 0.46. This, then, would be the best possible indirect forecast without an attempt to deal specifically with 4-hour interval continuous forecasts.

The incremental improvement in forecasting the event of interest by 1985 lies between 0.01 and 0.03 and, by 2000, it lies between 0.02 and 0.03. From 1974 to 1985, the average increment in forecasting quality is 0.02; from 1985 to 2000, the average increment is 0.005.

Accepting that SEASAT will be a second order influence only, it is difficult to visualize an incremental forecasting probability in excess of 0.001 due to SEASAT alone.

This figure, 0.001, will be employed as the operational SEASAT's contribution to forecasting quality in determining SEASAT benefits from the expected loss equations for the ports of Philadelphia.

To add perspective to the estimation of predictability discussed here the following statement is presented.

4.3.9 Estimation of Benefits

Today (1974), it seems reasonable to assume that the probability of predicting the occurrence of events useful to the reduction of nonproductive costs to ship owners in ports and harbors because of precipitation duration is very close to zero.

This, it is argued, arises from the difficulty of useful prediction and a resulting lack of interest in 4-hour interval prediction. It is thought, on the basis of limited knowledge and data, that occurrence of the event of interest could be predicted with a probability of about 0.35. This derivation of forecasting inherent capability does not, in any way, consider if the forecasting system is structured to produce and disseminate such a forecast.

By 1985, under the impetus of forecasting improvements directed to the more general aspects of forecasting, it is

POLICY STATEMENT OF THE AMERICAN METEOROLOGICAL SOCIETY ON WEATHER FORECASTING

(As adopted by the Council on October 20, 1972)

One of the most important activities in the field of meteorology is the preparation of weather forecasts as a vital service to public and private interests. Weather forecasts are used by individuals to guide their daily living and by industry, agriculture, forestry, commerce, transportation, and government to guide their operations. The widespread need for accurate advice on expected future weatner conditions and the critical dependence of public safety and welfare upon the quality of such information make it desirable to describe the present weather forecasting capability of the meteorological profession.

With the introduction of high-speed computers into numerical weather prediction in recent years, along with improved numerical descriptions of the real atmosphere, and the development of modern observational techniques, such as radar and weather satellites, forecast accuracy has shown a significant ingrovement. Although the national economy directly benefits from increased forecast accuracy, the value of a weather forecast depends not only on its accuracy but also on the manner in which it is utilized and the method by and speed with which it is communicated to users.

Forecast accuracy attained by procedures such as predicting that the weather will remain unchanged (persistence), or by predicting average weather occurrences based upon past weather records (climatology), or simple variations on these procedures, serve as objective bases for measuring forecasting skill. Unless forecast accuracy exceeds levels achieved by basic methods such as these, skill cannot be said to exist. Moreover, skill in weather forecasting varies with the meteorological situation, geographical area, and season.

Weather forecasts prepared by professionally trained personnel presently achieve the following levels of skill, on the average:

> For periods up to 48 hours, weather forecasts of considerable skill and utility are attained. Detailed forecasts of weather and its enanges can be made for the first 36 hours. Phobability estimates markedly increase the information content of such forecasts, especially with regard to precipitation occurrence. In this period skill is a maximum in predicting the motion and general effects of weather systems having dimensions of five hundred miles or more. However, small-scale features impedded in these systems cause hour-to-hour variations in weather which are difficult to predict, especially for local areas with irregular topography. Also, the exact location of certain highly significant weather phenomena, such as severe thunderstorms and tornadoes, cannot be forecast accurately with any degree of skill beyond a few hours, although the general area of severe storm activity may be predicted up to 24 nours in advance. Accurate forecasts for infrequent events such as heavy snow, sleet and damaging winds are usually limited to periods not exceeding 24 nours.

> For periods up to 5 days, daily temperature forecasts of moderate skill and usefulness are possible for periods extending to about 5 days. Precipitation forecasts to 3 days, at an equivalent level of skill, can be made, but the skill drops to marginal levels on the fourth and fifth days.

For periods of more than 5 days, average temperature conditions for periods from a week up to a month or season can be predicted with some slight skill. Day-today or week-to-week forecasts within this time range have not demonstrated skill. There is some skill in prediction of total precipitation amounts for periods of 5 to 7 days in advance; skill for longer periods is marginal.

Recent theoretical work on atmospheric predictability indicates that the intrinsic properties of the atmosphere, together with the impossibility of observing every detail of atmospheric behavior, impose an upper limit for the prediction of day-to-day weather changes. This period is believed to be about one to two weeks, depending on the criteria used to define a useful forecast. Present day forecasting accuracy, as cited above, falls short of the theoretical limit. There are also limits to the extent of time for which average quantities such as weekly or monthly mean temperatures can be forecast, but theoretical estimates of these limits are not available as yet.

Source: Bulletin American Meteorological Society, Vol. 54, No. 1, January 1973.

REPRODUCIBILITY OF THE ORIGINAL PAGE IS POOR estimated that the prediction probability in the event of interest to this study will have increased to 0.370. Further, by 2000, this probability may have improved to 0.375.

The estimates for the future are carried to three decimal places to indicate that changes will occur and that these changes will be very small and not to indicate precision in the estimates. These estimates also assume that general forecasting will not seek to include forecasting of the event of interest to this problem. This assumption seems both reasonable and valid because of the concentration on improving the general forecasting quality with its particular difficulties.

The operational SEASAT in 1985 will, it is conjectured, contribute to prediction of the event of interest by the provision of more accurate and more widely collected surface wind data, which will enter into the general forecasting process. Since there are already computational and statistical schemes in process to improve surface wind data estimates, the contribution of SEASAT alone to the predictability of the event of interest is considered to be second order. It is expected, as an estimate, that SEASAT will produce an increase of predictability in 1985 from 0.370 to 0.371 and in 2000 from 0.375 to 0.376.

Therefore, considering all sources of data, the predictability and its expected improvements for the special event of interest to this problem are not expected to be

large. The major increment appears to be one that could currently be made if the actual form of prediction was attempted, by the National Weather Service, and if provision was made for appropriate dissemination of the forecast.

The incremental forecasting probability allocated to SEASAT alone is about 20 percent of the increment expected between 1985 and 2000 in forecasting the event of interest. It is also about 1 percent of the maximum attainable increment in forecasting the event of interest, assuming only general forecasting is pursued. The maximum probability increment from 1985 onward is (0.460-0.370)=0.090.

Benefits are generated from estimates of the expected savings in avoidable losses that result from forecasting probability improvements for each pertinent type of shipping in the ports of Philadelphia, i.e., breakbulk, bulk (dry) and container. Tanker type shipping or bulk wet is not included because its operation does not require longshore labor.

Tables 4.6, 4.7 and 4.8 identify the per-ship costs and savings in 1974 dollars for breakbulk, dry bulk, and container shipping derived by insertion of the noted probabilities p in the loss equations. The losses and savings depend on the ship daily operating costs and on the ship berthing status which determines the ship dockage costs.

Tables 4.9, 4.10 and 4.11 translate the data of Tables 4.6, 4.7 and 4.8 into maximum and realizable annual benefits, based on the number of ships in each category per

r.

	Table 4.6	Avoidable Nonp of Correct Wea Breakbulk Ship	roductive Losses of ther Forecasting D	and Savings Per S Probability. Por	nıp as a conseque ts of Philadelphi	nce a ~
Ship Operating Costs \$/day	Ship Berthing Status	1974(P=O) Expected Avoidable Loss (\$)	19??(P=0.35) Expected Avoidable Loss Savings (\$)	1985(P=0.37) Expected Avoidable Loss Savings (\$)	2000(P=0.375) Expected Avoidable Loss Savings (\$)	1985-2000 SEASAT Expected Avoidable Loss Savings (\$) Δp=0.001
10000	working	2542	889.70 ·	940.54	953.25	2.54
10000	idle	2417	854,95	894.29	906.38	2.42
1500	working	1184	414.40	438.08	444.00	1.18
1500	idle	1058	370.30	391.46	396.75	1.05

	· · · · · · · · · · · · · · · · · · ·	r			<u> </u>	
Ship Dperating Costs \$/day	Ship Berthing Status	l974 (P=O) Expected Avoidable Loss (\$)	19??(P=0.35) Expected Avoidable Loss Savings (\$)	1985(P=0.37) Expected Avoidable Loss Savings (\$)	2000 (P=0.375) Expected Avoidable Loss Savings (\$)	1985-2000 SEASAT Expected Avoidable Loss Savings (\$) Δp=0.001
10000	working	2133	746.55	789.21	799.88	2.13
10000	idle	1902	665.70	703.74	713.25	1.90
1500	working	774	270.90	286.38	290'. 25	0.77
1500	idle	543	190.05	200.91	203.63	0.54

		of Correct Weath Container Shippi	er rorecasting Pr	l Savings Per Shig obability. Ports	o as a Consequence s of Philadelphia	
Ship Operating Costs \$/day	Ship Berthing Status	1974(P=O) Expected Avoldable Loss (\$)	19??(P=0.35) Expected Avoidable Loss Savings (\$)	1985(P=0.37) Expected Avoidable Loss Savings (\$)	2000(P=0.375) Expected Avoidable Loss Savings (\$)	1985-2000 SEASAT Expected Avoidable Loss Savings (\$) Ap=0.001
10000	working	2340	819.00	865.80	877.50	2.34
10000	idle	2131	745.85	788.47	799.13	2.13
1500	, working	981	343.35	362.97	368.88 ,	0.98
1500	idle	772	270.20	285.64	289.50	0.77

Ship Dperating Costs	Ship Berthing ,	1974 Maximum Benefit	Estimated Annual Ben Appropriat Foreca	efit from e Weather	Realiz Increme	Led Ran able An ntal Be m SEASA	nual nefit
\$/day	Status	Ş	1985(\$)	2000(\$)	1985	-2000 (\$)
10000	working,	3,421,532	1,746,583	1,770,185	3.,679	4,717	6,174
10000	idle	3,253,282	1,660,697	1,683,148	3,505	4,494	5,887
1500	working	1,593,664	813,515	824,508	1,709	2,191	2,870
1500	idle	1,424,068	726,941	736,765	1,521	1,950	2,555
	Number of breakbulk Ships per annum	1974 1346		h factor .38		–2000 (e 857	stimate)

Ship Operating Costs \$/day	Ship Berthing Status	1974 Maximum Bencfit \$		Estimated Annual Ben Appropriat Foreca 1985(\$)	e Weather	Realiz Increme fro	Estimated Range of Roalizable Annual Incremental Benefit from SEASAT 1985-2000 (\$)			
	· · · · · · · · · · · · · · · · · · ·						•			
10000	working	2,512,674	•	1,320,348	1,338,199	2,779	3,563	4,668		
10000	idle	2,240,556		1,177,357	1,193,267	2;480	3,179	4,164		
1500	working	911,772		479,114	485,588	1,005	1,288	1,687		
1500	idle	639,654		336,122	340,673	704	903	1,183		
	mber of dry bul ips per annum	k	1974 1178	Groŵ	th factor 1.42	,, 1985- 16	73			
1٨	l benefits have	a range +31%, ·	- 22% about	uoted val	ue based on	port clim	atology			

Ship Operating Costs \$/day	Ship Berthing Status	1974 Maximum Benefit Ş		Estimated F Annual Bene Appropriato Forecas 1985(\$)	efit from e Weather	Realiz Increme fro	ntal Be m SEASA	e Annual l Benefit	
\$7day	Status	~		1989(4)	2000 (\$7	1903	-2000 (¥7	
10000	working	608,400		513,419	520,358	1,083	·1,388	1,818	
10000	. idle	554,060		467,563	473,991	985	1,263	1,655	
1500	working	255,060		215,241	218,746	453	581	761	
1500	idle	200,720		169,385	171,674	, 184	457	599	
	umber of container annum	er ships	1974 260	Grjowt	ch factor 2.28	1985-	2000		
P			200			-			
A	ll benefits have	a range +31%,	- 22% abou	t quoted valu	ie based on	port clim	atology	•	

`_~~

annum in the port and of the growth predicted for each ship category by 1985-2000. Benefits all have associated with them a range based on port climatology with respect to annual precipitation. The range for the incremental realizable benefit exclusively allocated to SEASAT is specified.

Table 4.12 sums the realizable incremental annual benefits exclusive to SEASAT for all the shipping categories in the port.

Table 4.13 sums the realizable annual benefits from appropriately applied weather forecasting for all the shipping categories in the port.

It is important to stress that realizable benefits, including those exclusive to SEASAT, are dependent on the application of available weather forecasting information to the specialized forecasting requirements of this problem. Currently, this form of forecasting is not available. It would, therefore, require a specific implementation and dissemination.

Ship Operating Costs	Ship Berthing	Realizabl Benef	e Increm it Range	
\$/day	Status	Exclusiv		
10000	working	7,541	9,668	12,66
10000	` idle	6,970	8,936	11,70
1500	working	2,169	4,060	5,31
1500	idle	2,582	3,310	4,33

,

1985 Maximum Benefit		zable Benefits \$) 2000	Ship Operating Costs \$/day	Ship Berthing Status
9,305,666	3,580,350	3,628,742	10000	working
8,934,376	3,305,617	3,350,4()6	10000	idle
4,075,509	1,507,870	1,528,842	1500	working
3,331,165	1,232,448	1,249,112	1500	idle

5. ESTIMATION OF NATIONAL BENEFITS

5.1 Introduction

The data and its analysis for the ports of Philadelphia will be used as a model basis for estimating the national benefits to ports and harbors from SEASAT's data integration.

To generate a national benefit, each of the remaining ll6 ports and harbors in the United States must be composed into an equivalent to ports of Philadelphia in terms that are appropriate to the process of benefit development.

Equivalence requires that the following parameters be transformed by a ratio procedure:

- 1. precipitation loss days
- 2. the breakdown of shipping arrival traffic
- the wage, benefit and overhead cost of longshore labor.

Precipitation loss days will be transformed through port precipitation climatology, in particular through the annual mean precipitation relative to Philadelphia. The range of national cost losses in ports and harbors will be defined in terms of an average precipitation climatological variation for all the ports of the United States.

The breakdown of shipping arrival traffic in other ports will be collected from each port. In general, the data obtained will be very diverse and quite different from that in

Philadelphia. Each Port Authority or Marine Exchange or Pilot's Association collects shipping data according to its own needs or according to requirements of the U.S. Department of Commerce or the U.S. Corps of Engineers. These requirements are not those of this problem that is concerned with the utilization of labor in loading and unloading shipping. Interpretation of the data available is, therefore, required in many cases and these interpretations will be documented in Appendix A.

The costs to ship owners for longshoremen labor are not generally easy to obtain since each port has very many stevedoring companies or their equivalents that operate terminals and costs are a factor in competition among these stevedoring companies. It would be a monumental task to solicit the nation's stevedoring companies with, in general, little expectation of success. Regional labor cost factors could be applied to the Philadelphia costs, but, in this study, they have not been used and the Philadelphia costs have been held constant throughout.

Many random effects are evident in determining nonproductive costs to ship owners in ports as a result of precipitation loss. These are concerned with the number of ships and the number of gangs called to service them on a precipitation day; whether a precipitation day occurs at the weekend and, thus, is chargeable at time and one half, etc. Random effects of this type require either very fine accounting of detail in each port or can be subsumed into averages. In this study, averages have generally been employed.

There are, in the United States, 11 major ports which handle over 90 percent of the shipping traffic in the United States. The remaining 106 minor ports have been subsumed into a multiplication factor of the results for the eleven major ports.

Development of benefits from ports and harbors requires the projection of shipping growth into each port between 1985 and 2000 in the categories of shipping that are significant to this problem. Some general trends are apparent. Shipped tonnages tend to grow at about 2 percent per year but the economics of vessel employment tend to reduce the number of ships required by making them larger. Economics again, then, requires that vessel turnaround be reduced to a minimum, thus demanding expeditious loading and unloading and collection of cargoes. Most ports thus seek to indicate a growth in container, but Lash and Seabee concepts compete with palletized and unitized cargo concepts for general breakbulk cargoes. It does not seem possible to containerize all breakbulk cargoes and it seems likely that only a few ports will actually enjoy a large growth in container shipping. Bulk cargoes, wet and dry, are projected for the import-export trade to double in tonnage in the next ten years and to double again by 1995 dominated by VLCC tankers and OBO deep

> REPRODUCIBILITY OF THE OBIGINAL PAGE IS POOR

draft vessels. However, practically, no U.S. port can berth the large vessels proposed and offshore unloading is not always seen as being economically advantageous to the regions served by a port. In addition, there is the mini-bridge concept which transfers hemispheric traffic between the east and west of the United States by rail transportation, thus reducing the need for shipping and causing pressures for regulation.

These brief notes are introduced here only to indicate that the rules for projection of the change in number of ship arrivals in U.S. ports to 2000 are complex.

5.2 Development of the National Benefit

5.2.1 Vessel Arrivals at Major U.S. Ports

The totals of vessel arrivals of the eleven major U.S. ports are given in Table 5.1 from 1962 to the present.

In general, the actual numbers are never quite firm because what constitutes a ship is not unified in concept for each port.

The general trend of decline in the total number of ship arrivals is clearly indicated by the cited table.

Figure 5.1 indicates, in Table No. 992, the total number of vessels that arrived annually or averaged per annum. Comparison of the data in Figure 5.1 and in Table 5.1 indicates that, on the average, about 90.6 percent of all vessel arrivals are handled by the 11 major ports.

PORT	1962	1963	1964	1965	1966	1967	1968	1969	1970	1971
New York	12,838	12,448	12., 289	11,564	12,115	11,462	10,395	10,110	10,338	9,06
Philadelphia	6,697	6,548	6,901	6,425	5,572.	6,396	5,694	5,406	5,817	5,06
Baltimore	5,284	5,329	5,367	4,997	5,104	4,683	4,348	4,031	4,661	3,98
Hampton Roads	5,424	5,339	5,683	5,240	5,248	5,104	4,557	4,424	4,882	4,0
Boston	2,275	2,189	2,109	2,039	1,975	1,896	1,705	1,574	1,736	1,5
San Francisco	4,777	4,253	4,566	4,710	5,088	5,186	5,213	5,136	4,642	4,0
los Angeles	5,056	4,754	4,743	4,732	5,090	5,250	5,520	5,019	5,022	4,0
New Orleans	4,821	4,755	5,276	4,496	4,810	4,570	4,633	4,143	4,630	4,2
iouston	4,204	3,919	4,194	3,805	4,316	4,229	4,255	3,504	4,009	4,0
Seattle	2,156	2,146	2,090	2,213	2,353	2,491	2,453	2,456	2,481	1,8
Portland, Ore.	1,986	2,102	1,977	2,031	2,155	2,122	2,088	2,076	2,019	1,6
Total	55,518	53,782	55,195	52,252	54,826	53,386	50,861	47,879	50,237	43,5

The Philadelphia Maritime Exchange,

PORT	1972	1973	1974	1975	1976	1977	1978	1979	1980	1981	198
New York	9,347	9,093	8,375							, 	
Philadelphia	5,147	5,1,27	4,814								
Baltimore	4,392	4,334	4,193								
Hampton Roads	4,389	4,312	3,934								
Boston	1,549	1,629	1,280								
San Francisco	4,330	4,243	3,855								
Los Angeles - Long Branch	4,718	5,019	5,702								
New Orleans	4,635	4,924	4,865								
Houston	4,171	4,805	4,413		:					:	ŀ
Seattle	2,249	2,331						,	· .		ļ
Portland, Ore.	1,930	2,133	1,966								i.
Total	46,859	47,950									ĺ
Sources: The Ma The Pl	aritime As hiladelphi	sociation a Maritin	of the Exchan	Port of ge,	New Yor						

No. 991. FEDERAL EXPENDITURES FOR CIVIL FUNCTIONS OF THE CORPS OF ENGINEERS, UNITED STATES ARMY: 1910 TO 1973

In millions of dollars. For years ending June 30 Includes Paerto Rico and outlying areas Represents funds actually expended under the direction of the Chief of Engineers for maintenance and improvement of rivers and harbors, flood control, and other miscellaneous works]

YEAR	Amount	YEAR	Amount) EAR	Amount	YEAR	Amount
1940 1945 1950.	134	1961 1962	938 965	1966	1, 201	1970 1971	1, 1\$6 1, 474
1955 1955 1960		1963. 1964.		1967. 1968 1969	1, 275		1,535 1,737

Source: U.S. Corps of Engineers, Statement of Costs, annual.

No. 992. VESSELS ENTERED AND CLEARED IN FOREIGN TRADE-NET REGISTERED TONNAGE, BY FLAG OF CARRIER VESSEL: 1951 TO 1972

In millions of net tons, except as indicated. Includes Puerto Rico and Virgin Islands. Excludes domestic trade, Seg also Historical Statistics, Colonial Times to 1957, series Q 192-203]

			II. PORT	3				SFAPO	RTS 1		
YEARLY AVERAGE	Num-		All y	essels			All vessel	s	W	ith carge	o
OR YEAR	ber of vessels	Total ton- nage	Ų.S	Per- cent U.S	Foreign	Total ton- nage	U.S.	Foreign	Total ton- nage	U.S.	Foreign
ENTERED	_								i		i
1951-1955 1956-1960 1961-1965 1966-1970	48, 082 51, 874 49, 670 53, 159	115 155 188 232	39 31 33 29	34 3 20 0 17.9 12 5	76 121 155 203	101 139 166 206	35 27 30 27	65 112 136 150	78 110 128 157	27 22 19 18	52 88 109 139
1955 1960 1965 1970 1971 1971	48, 415 51, 375 51, 357 53, 293 51, 443 51, 147	128 103 209 254 256 295	34 30 31 26 24 25	26.7 185 163 10.3 9.2 84	91 133 175 228 232 271	114 146 181 227 229 267	30 27 31 21 22 23	83 119 153 202 207 214	90 119 139 171 176 203	25 20 18 19 18 19	64 99 121 152 159 184
CLEARED 1951-1955 1956-1960 1961-1965 1966-1970	45, 324 49, 079 48, 078	115 156 189 232	40 31 34 30	31 2 19.9 17 9	76 125 155	101 1 10 168	36 27 30	66 113 137	63 85 96	25 • 20 20	43 65 78
1955 1960 1965 1970 1971 1972	46.642	231 129 167 209 253 258 300	30 31 31 31 27 24 27	12.8 26 6 18 8 16 3 10 6 9 1 9 1		206 115 150 154 226 231 271	27 31 28 31 25 23 25 25	179 84 122 152 201 208 216	122 71 84 103 132 115 112	23 21 19 21 20 18 20	99 53 66 82 112 100 122

¹ Comprises all poirs except Great Lakes ports

Source: U.S. Bureau of the Census, Forcign Commerce and Navigation of the Unded States, and Vessel Entrances and Charances, FT 975, annual.

NO. 993. VESSELS ENTERED AND CLEARED IN FOREIGN TRADE-NET REGISTERED TONNAGE, BY CUSTOMS DISTRICTS. 1960 TO 1972

[In millions of net tons. Excludes domestic trade Beginning 1970, Puerto Rico included in South Atlantic Coast, Hawan in South Pacific Coast, and Alaska in North Pacific Coast]

CUSTOMS DISTRICT	v	ESSEIS	ENTERE	>		V E	SSELS (LEARED		
CCSTOMS INSTRICT	1960	1965	1970	1971	1972	1960	1965	1970	1971	1972
North Atlantic Coast	75.8	88 6	102 1	97 1	110.6	80 8	59 7	99.9	97.6	110.
With cargo.	65.6	76 5	85 1	83 3	91.9	35 5	37.8	43 7	35.5	12
South Atlantic Coast.	88	10 9	2731	29,9	37.1	56	11 2	25 5	28.2	36
With cargo	7.8	87	21.2	22 5	23.1	51	53	11.4	- <u>ii</u> ō i	14
Gun Coast	27.0	376	36 1	39.5	15 3	25. 2	36 3	42.8	46 2	53
With cargo	15 6	18 5	23 0	26 1	27.9	18.8	29 0	36 8	37.1	43
South Pacific Coast	171	21.5	27 5	28.7	33 2	18 0	21.8	27.7	27 6	32
With cargo	15.0	17 7	21 8	21.0	28.5	11.6	16 1	20.9	17.2	19
North Pacific Coast.	10.1	·13 0	21.9	22.6	27.9	9 1	12.8	21.3	23 4	28
With cargo	7.6	7.9	136	12 6	119	691	98	19 0	16 I	21
Great Lakes	16 9	25.3	27.5	25.8	28.2	16 9	25 2	27 2 1	26 9	- 28 -
With cargo	7.8	14.5	15.2	15 3	15.7	13 1	15 6 1	20.2	19 0	20.
Alaska, Hawan, P.R. and V.L.	6.9	12 2	\$5.	- ii 2	13 i	7.71	- H T I	581	\$ 2	10
With cargo	60	97	59	7.9	\$ 7	3.5	5.6	.5	~ §	ī.

Source. U.S. Bureau of the Census, Foreign Commerce and New gation of the United States, and Vessel Entrances and Clearances, FT 975, annual

Source: Statistical Abstract of the United States 1974

Figure 5.1 Vessels Entered and Cleared in Foreign Trade

5.2.2 Port Climatological Precipitation

Local climatological data for points close to the 11 major ports are available as publications from the U.S. Department of Commerce, National Oceanic and Atmospheric Administration Environmental Data Service. The current available issue extends to 1973.

Total precipitation and total snowfall is tabulated for each month of the year and summed for each year and then averaged over the years for each month for the year.

This data has been abstracted and tabulated in Table 5.2 from which mean values for each port relative to Philadelphia have been determined and a national range has been computed in terms of actual recorded annual precipitation in 1974 in Philadelphia.

Thus, the row (mean)/(mean Philadelphia) represents the major port precipitation multiplier and the national mean range for modifying benefits because of precipitation is calculated to be -37.5 percent; +42.4 percent.

5.2.3 Port Shipping Breakdown for 1974

Shipping breakdown data was collected from various sources for each of the major ports and is shown in Table 5.3.

Data was not always in an appropriate form and, in these cases, the shipping breakdown was deduced. The process of deduction is presented in Appendix A. In Table 5.3, the received data is indicated where underlined.

			Table	5.2 Ma	jor U.S.	Port Cl	imatoloç	fical Pro	ecipita	;10N				
Port	en luur 1531a	Boston	11Y 1.J	Baltimore	lianpton koads	New Orloans	Houston	Los ∤ng≩les	Long Beach	San Francico	Portland	Seattle		
(ICCL)ITATION (ICCL T)														
Arrual Nuriman	29,34	23.71	22.17	27.89	26.67	40.17	28.32	3.12	2.58	9.20	25.70	23.78		
Arr x 1 تو ت ت	49.63	62.32	51,35	53.33	57,78	83.54	72,86	23.91	20.02	32.91	51.09	55.14		
vrrwal Mewn	41.09	41.52	42.58	41.33	45.15	58,13	46.90	12.04	9.56	19.01	37.06	40.25		
"1.2,1									1					
XL 7 Salle,	1	1.010	1.031	1.006	1.099	1.415	1.142		.263 erage	0.463	0.922	0,980		
lyni .atwi Fr cip.	37.78													
115-X X			<u> </u>						··· ··· ·· ·· ·· ···					
P ila,														}
• "ب						•	ŀ						Σ	Mean
<u>'11 -</u>	0.777	0,628	0.587	0,738	0.706	1.063	0.750	0	.075	0.244	0.680	0.629	6.877	0.625
Sax	1.3/1	1.650	1.359	1.412	1.529	2.211	1.929	0	.582	0.871	1.350	1.460	15.667	1.424

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	Table 5	.3 Major U.	S. Port 19	74 Breakdo	wn	
Port	Breakbulk	Container	Dry Bulk	Tanker	Passenger	Other
Philadelphia (4,814)	<u>1,346</u>	260	1,178	2,015	<u>15</u>	
Boston (1,280)	<u>196</u>	276	132	<u>633</u>	24	<u>19</u>
NY/NJ (8,375)	1,249	1,364	2,708	2,732	<u>319</u>	
Baltimore (4,193)	1,162	<u>770</u>	1,754	<u>497</u>	` 	
Hampton Roads (3,934)	<u>1,320</u> .	662	<u>464</u> *	<u>428</u>	28	<u>218</u>
New Orleans (4,779)	3,452	143	830			354
Houston (4,413)	1,428	156	1,219	1,610		
Los Angeles Long Beach (5,702)	2,432	<u>508</u>	<u>470</u>	<u>1,742</u>	<u>193</u>	, <u>357</u>
San Francisco (3,855)	1,655	120	762	<u>1,147</u>	<u>105</u>	<u>66</u>
Portland (1,966)	<u>634</u>	<u>191</u>	<u>851</u>	<u>262</u>	., 	<u>28</u>
Seattle (2,334)	1,014	528	304	292	<u>184</u>	<u>112</u>
		ta provided, : coal ships h s in parenthe 973 data.	andled by ra	ilroad labo	۶ ۲.	

The dry bulk traffic at the port of Hampton Roads was reduced by 814 coal ships which are loaded and unloaded by railroad personnel and not ILA labor.

5.2.4 <u>Climatology and Shipping Breakdown</u> Equivalences

In the ports of Philadelphia, the number of precipitation days per annum and the number of ships berthed on any day combine to generate, by multiplication, the total number of ships per annum that can incur nonproductive costs from called labor.

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For any other port, these two factors will play the same role and the multiplicative factor relative to Philadelphia will define the loss for each particular port. This implies that loss precipitation days are linearly related to mean annual precipitation and that the number of ships that can be berthed in any day at a port is not restricted by the number of ships arriving at the port. The former implication is conjectural, the latter implication seems reasonable for most ports.

It is not at all clear that the frequency with which there is precipitation in a port at 8 a.m. which will continue until noon is linearly related to the average annual precipitation in that port. It seems reasonable to assume that the two factors are related, but it is not clear that the functional relationship is linear. But then, no functional relationship has been found and the linear one is accepted in order to determine an answer.

The combination influences are given in Tables 5.4, 5.5 and 5.6 for equivalences for East Coast, Gulf Coast and West Coast major U.S. ports and the equivalences when summed provide benefit multipliers for the different categories of ships being considered.

It is observed that, for the East Coast, container traffic is very significant; for the Gulf Coast, breakbulk traffic predominates; while on the West Coast there is a strong climatological influence.

		BREAK	BULK	CONTA	INER	DRY	BULK
Port	Climatology _. Factor	Without Climatology	With Climatology	Without Climatology	With Climatology	Without Climatology	With Climatolog
Philadelphia	1.	1.	1.	1.	1.	1.	1.
Boston	1.010	0,147 .	0.148	1.061	1.072	0.112	0.113
NY/NJ	1.031	0.935	0.964	5.246	5.409	2.299	2.370
Baltımore	1.006	0.870	0.875	2.961	2.979	• 1.498	1,507
Hampton Roads	1.099	0.989	1.087	2.546	2.798	0.394	0.433
Σ		3.941	4.074	12.814	13.258	5.303	5.423
	This benefit m	ultipliers f	or the 5 majon	East Coast U	.S. Ports for	1974 are:	<u> </u>

,	,	BREAK	BULK	CONTA	INER	DRY	JULK ,
Port	Climatology Factor	Without Climatology	With Climatology	Without Climatology	With Climatology	Without Climatology	With Climatolog
Philadelphia	1.	1.	1.	1.	1.	1.	1.
Houston	1.142	1.061	1.212	0.601	0.686	1.035	1.182
New Orleans	1.415	2.565	3.629	0.550	0.778	0.705	0,998
Σ		3.626	4.841	1.151	1.464	1.740	2.180
	benefit multip	l					

		Table 5.0		Ports Equivale 4 Ports)	nces		
		BREAK	BULK	CONTA	INER	DRY	BULK
Port	Climatology Factor	Without Climatology	With Climatology	Without Climatology	With Climatology	Without Climatology	With Climatology
Philadelphia	1.	1.	1	1.	1.	1.	1.
San Francisco	0.463	1.230	0.569	0.462	0.214	0.646	0.299
Los Angeles Long Beach	0.263	1.807 ·	0.475	1.954	0.514	0.399	0.105
Seattle	0.980	0.753	0.738	2.031 .	1.990	0.258	0,253
Portland	0.922	0.471	0.434	0.735	0.678	0.722	0.666
Σ		4.261	2.216	5.182	3.396	2.025	1.323
	tle based on enefit multipl		4 major West	Coast U.S. Po	rts for 1974	are:	L enner
		For co	eakbulk ships ntainer ships y bulk ships	2.216 3.396 1.323.			

The benefit multipliers for each coast are summed in Table 5.7 to give an equivalence for the major ports which is then multiplied by 1.104 to give a national equivalence to account for the traffic in the minor ports. The minor port traffic is implicitly assumed to be structured like the average traffic in the major ports. This assumption is not proven, and seems unlikely to be true, since minor port handling of container traffic is expected to be negligible. Because the increment is 10 percent, it has been applied uniformly.

5.2.5 1974 Benefits Exclusive to SEASAT

Benefits exclusive to SEASAT, decribed as 1974 benefits, are developed nationally in Table 5.8. The benefits are described as 1974 benefits although 1974 shipping breakdowns are used in combination with an operational, 1985, SEASAT capability. By 1985, shipping breakdowns are expected to exhibit growth factors. These growth factors are not known at this time nationally, although estimates are available for the ports of Philadelphia.

It is to be recalled that the integration of SEASAT data is assumed to provide an increment equivalent to 20 percent of that expected to develop through general forecasting improvements up to 2000, as applied to the forecasting probability of the event of interest. Alternatively, the SEASAT data integration is 1/90 of the absolute maximum improvement in general forecasting quality, as applied to the forecasting probability of the event of interest to this

Ship Type	East Coast Equivalences (5 ports)	Gulf Coast Equivalences (2 ports)	West Coast Equivalences - (4 ports)	Najor Port Equivalences (11 ports)	National Equivalence 1.104 (ll ports)				
Breakbulk	4.074	4.841	2.216	11.121	12.278				
Container	13.258	1.464	3,396	18.118	20.002				
Dry Bulk	5.423	2.180	1.323	8.926	9.854				

Ship		BRC	AKBULK	DRY	BULK	CON	TAINER		Range o 1974	£
Operating Costs \$/day	Ship Berthing Status	Phila Ş	National Ş	Phila Ş	∥ational \$	Phila \$	National Ş		Nationa Benefit	
10000	working	3,148	41,966	2,509	24,724	609	12,181	49,294	78,871	112,31
10000	ıdle	3,256	39,977	2,239	22,063	554	11,081	45,701	73,121	104,12
1500	working	1,589	19,497	907	8,938	255	5,101	20,960	33,536	47,7
1560	ldle	1,413	17,349	636	5,267	200	4,000	17,260	27,616	39,3

problem. This absolute maximum assumes that general forecasting will achieve a forecasting probability of unity.

Philadelphia's 1974 benefits are derived from Tables 4.9, 4.10 and 4.11 by discounting the 1985-2000 benefits by the related shipping growth factors. The national benefits are determined by multiplying the Philadelphia 1974 benefits by the national benefit multipliers.

5.2.6 General National Annual Losses and Benefits

To put the SEASAT incremental benefits in perspective, the national annual maximum avoidable loss to ship owners from precipitation in ports and harbors has been calculated. This is a national annual loss for 1974, and is shown in Table 5.9. Maximum avoidable losses for other years require the prediction of shipping traffic variations as a function of time, data which is not currently collected. Of this maximum loss, a certain loss saving or assumed annual benefit to ship owners is realizable. This benefit is presented in Table 5.10. These benefits assume a 1974 national shipping distribution combined with a weather forecasting capability estimated to be possible in 1985-2000. This capability can only be realized if its implementation is specifically developed for this application.

The annual maximum benefits result from multiplying the 1974 maximum benefits of Tables 4.9, 4.10 and 4.11, by the national equivalences for 1974. For the annual realizable benefits, take the 1985 realizable benefits of Tables 4.9, 4.10 and 4.11 discounted by the tabulated growth factors and multiplied by the national equivalences for 1974.

Ship Daily	Ship		TYPE OF SHIPPING		National
Operating Costs (\$)	Berthing Status	Breakbulk Ş	Dry Bulk Ş	Container Ş	- Total Annual Ş
10000	working	• 42,009,569	24,759,889	12,169,216	78,938,674
10000	ıdle	39,943,796	22,078,438	11,082,308	73,104,542
1500	working	19,567,006	8,984,601	5,101,710	33,653,317
1500	idle	17,484,706	6,303,151	4,014,801	27,802,658

•

Ship Daily	Chin		TYPE OF SHIPPING	l	National
Operating Berthing Costs (\$) Status	-	Breakbulk \$	Dry Bulk \$	Container \$	Total Aņnual Ş
10000	working	15 539 348	9 161 895	4 504 225	29 206 46
10000	idle	14 775 221	8 169 680	4 101 430	27 046 83
1500	working	7 237 843	3 324 572	1 888 309	12 450 73
1500	idle	6 467 594	2 332 351	1 486 015	6 285 9
	Assumptio	ns -	об <u>ала алын жалуу арылы</u> нда <u>аралы жа</u> уу <u>алы</u> ауу талан улуу кул	<u>Lee </u>	
		 National Shipping 	g Arrival Distributio	n for 1974	
	-	 1985-2000 Weather 	r Forecisting Capabil	ity	
		 Implemented Weat; in Ports and Har; 	her Forecasting Quali bors	ty for Use	

Table 5.10 1974 Estimated National Annual Benefit to Ship Owners from

5.3 <u>Generalization of the Ports and Harbors</u> <u>Case Study</u>

5.3.1 Introduction

The generalization that will be developed will be restricted to estimating the changes in shipping traffic arrivals in U.S. ports. The generalization will be directed to the time interval 1985-2000.

In the case study, shipping arrivals were categorized according to the laborer's handling the cargo as breakbulk, dry bulk and container shipping. The generalization requires, for each port, the development of the changes in these shipping arrivals with time. The influence of local climate on the results of the generalization requires that each port be treated individually. Such a treatment however adds greatly to the complexity of generalization.

The complexity arises not so much from estimating the trends in growth of world trade with the United States or from changes in the commodities transported but from the current and continuing substantial activity in evaluating economical modes of sea and inter-modal transportation, including offshore systems and their associated concepts for feeder transportation.

Shipping economies seem to clearly indicate the advantages of larger vessels. To support the income in ship productivity vast improvement in cargo storage and cargo handling are necessary for both import and export commodities, specifically in non-full tonnages. The cargoes of concern are not the day bulk commodities such as sugar, iron ore, wheat, etc., which are shipped as homogeneous cargoes in specialized vessels which today are loaded and unloaded with the maximum of automation and machine handling. It is the general cargo and its subdivision as breakbulk and containerized cargo that is undergoing transition.

This transition leads to competitive interaction among the major ports because a large number of inderdependencies result from attempts to create economical transportation.

For example, larger container ships with their consequent increase in draught imply the requirement for public financing approval to engineer a port to properly service the vessels. The railroads with containers and trailer-on-flatcar/ container-on-flatcar (TOFC/COFC) cargoes have foreseen a means for short circuiting the Panama Canal giving rise to the minibridge transportation concept. The regulatory concepts, programs and implementations of the Interstate Commerce Commission and the Federal Maritime Commission on motor and rail tariffs will influence the development of the mini-bridge implementation. There are difficulties within the marine insurance underwriters in structuring liabilities for container and inter-modal traffic. The Jones Act by requiring inter-U.S.

port feeder traffic to be U.S. flag operated encourages foreign flag shipping to utilize Canadian ports and foreign feeder vessels. Intense developments in technology will allow commodities to be effectively containerized that today cannot be and also are likely to produce more efficient port handling equipment for cargo handling. All in all the trend is to shift port operations from being labor intensive to being capital intensive. It is however most difficult to estimate what the results of competition amongst each of the major ports will be as they initiate and undertake vigorous marketing programs to maximize their shares of containerizable cargo capture, import, export and domestic.

Some of the great variability in estimation of container shipping growth is illustrated by Figure 5.2 taken from a report by C.E. Maguire Inc., in a container facilities feasibility study for the Massachusetts Port Authority. It results in a 4:1 variation in facilities requirements. The report recommends that there should be added to the current facilities capacity of 140,000 20-foot equivalent containers (teu), two additional berths to give a total capacity of 240,000 (teu), to be available by 1978. This is a recommended growth factor of about 1.7, instead of a maximum of 2.8.

Ship size will influence the labor demand and the time to unload. Hence, the influence of weather even for equivalent magnitudes of cargo because of the reduction of

Maximum Growth Projection

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If one were to assume that growth and conversion of both foreign and domestic traffic would be coupled with major recapture from the Prime Market Area plus the addition of even a small percentage of increased traffic from the Secondary Market Area, the facility requirement projection would rise to some 360,000 TEU's by 1990. While it is felt that this number is unrealistic and represents a level of optimism unjustified by the existing or future condition of the container industry in the North Atlantic, it is provided as a point of reference.

The various combinations of cargo sources upon which traffic .can be forecast and the resulting facility requirements in TEU's can be summarised are as follows:

Source	Facility Requirements 1980	Facility Requirements 1990
		· ·
Basic Foreign Trade Only	76,300	98,200
Basic Foreign Trade Plus Recapture of Prime Market	148,100	184,400
Growth and Conversion Domestic and Foreign	185,000	271,300
Domestic and Foreign Plus Major Recapture	266,900	360,000

Figure 5.2 Port of Boston

vessel preparation time. Current average container ship capacity is about 370 (teu); the modern Japanese vessel of today carries about 2000 (teu) and the super containership will carry 3000 (teu). How such a size of cargo will relate to the statistics of the case study is not known. General statements are made that ship productivity will improve by a factor 3 and dock labor and resources productivity by a factor 10.

The U.S. Maritime Administration (MARAD) projections for the import and export trade indicate that by 1990, 1787 million long tons of cargo will be involved or more than three times the volume of 1971. Alternatively they project that the tonnage in the next ten years will double and by 1995 it will double again. In these projections liquid and dry bulk are expected to predominate. MARAD also forecasts that by 1980 import and export containers across U.S. piers will have increased from 2.4 million (teu) in 1968 to 3 million (teu) in 1975 to 3.6 million (teu) in 1980, an increase of about 20 percent from today. Projections of this type are difficult to use rigorously without knowing the current capacity of all the major ports.

Capital expenditures in the ports for the years 1966-1972 and proposed capital expenditures for the years 1972-1977 have also been collected by MARAD and are shown in Figure 5.3. These expenditures, according to MARAD do not adequately represent private expenditures. The large expenditure on

	NO CAPITAL	RTH AMERICA EXPENDITURE (in millions of \$)	N PORT S, 1966-72		
Region	General Cargo	Spec. Gen. Cargo	Bulk Liquid & Dry	Region Total	% Grana Total
North Atlantic South Atlantic Gulf Coast Pacific Coast Alaska, Hawaii, Puerto Rico	110.9 56.4 55.4 81 2 7.4	193.9 25.2 19.0 164.6 28.1	120.4 27.1 107.3 62.8 30.9	452 2 108.7 181.8 308.7 66.3	34% 9% 14% 24% 6%
U.S. Great Lakes U.S. Total	18.7 330.2	1.8 432.6	4.4 352.9	24.9 1115.6	2% 89%
Canada Grand Total	48.3	23 3	62.5	134.1	11%
North America	378.5	455.9 -	415.4	1249.8	100%

WORLD PORTS: September 1974

PROPOSED NORTH AMERICAN PORT CAPITAL EXPENDITURES, 1972-77 (in millions of \$)

Region	General Cargo	Spec. Gen. - Cargo	Bulk, Liquid & Dry	Region Grand Total	% Grand Total
North Atlantic	119.4	230.0	58	335.2	20%
South Atlantic	53.5	55.1	5.1	113.6	7%
Gulf Coast	52.2	45.8	496.6	594.6	34%
Pacific Coast	77.5	220.0	71.5	368.0	21%
Alaska, Hawaii, Puerto Rico	22.3	7.6	5.7	35.7	3%
U.S. Great Lakes	7.4	4.0	5.8	17 3	2%
U.S Total	332.3	561.7	590 5	1484 5	87%
Canada Grand Total	36.0	113.5	51.1	220 5	13%
North America	368.3	695.1	641.5	1705.0	100%

WORLD PORTS: September 1974

Figure 5.3 Port Capital Expenditure

the Gulf Coast for bulk liquid and dry is purported to be for the development of offshore ports in Louisiana and Texas; its increment being totally for this purpose. The expenditures indicated show a fairly constant value for general cargo, an increase for specialized general cargo or container type traffic and essentially a decline for bulk liquid and dry, if the offshore port development funds are subtracted.

A generalization procedure has been selected which seems appropriate both to the complexity of the problem and to the magnitude of the benefits in particular those exclusive to SEASAT.

Foreign ports have been excluded from this generalization previously because of the differences in port and labor contracts.

5.3.2 The Generalization Procedure

The benefits from ports and harbors do not seem to be sufficiently significant to warrant in-depth attempts at generalizing for individual ports or in attempting to estimate very specifically the characteristics of the shipping arrivals expected in these ports during 1985-2000.

It is proposed to generalize using the capital expenditures as a basis, with the implicit assumption that during the time period of interest the expenditures proposed up to 1977 will be operating at capacity. The projections of MARAD and the explicit projections for Philadelphia will be used as a controlling guide.

The quoted capital expenditures are grouped as shown in Table 5.11 to be relevant to the case study. It is proposed to try to relate the purchasing power of the 1972-1977 capital expenditures to those of 1966-1972 by discounting them due to inflation at about 4 percent per annum or for five years by 21.6 percent and to remove from the table the incremental expenditures in the Gulf for offshore port development. This process produces the results in Table 5.12.

The adjusted capital expenditures for 1966-1972 will be assumed to be representative of the regional ports 1974 capacity. The expenditures during 1972-1977 will be assumed to be representative of the 1985-2000 relative capacity. The adjusted capital expenditures can then be normalized as a relative port growth estimator as shown in Table 5.13. This gives rise to the following growth factors in shipping for the various port regions for the time period 1985-2000, as shown in Table 5.14.

The national average growth factor is the arithmetic mean of the regional growth factors and these are compared to those developed separately for the ports of Philadelphia by the Delaware River Port Authority. It is to be noted that the port capital expenditures are not only relative to the import-export trade but also to the domestic trade. Growth in domestic trades does not appear to be as well documented as expected growth in import-export trade. It is also noted that these capital

Time Period 19	Genora	General Cargo		eneral Cargo	Bulk Liquid and Dry Care	
	1966-1972	1972-1977	1960-1972	1972-1977	1966-1972	1972-1977
Atlantic	167.3	172.9	219.1	285.1	147.5	10.9
Gulf	55.4	52.2	L9.0	45.8	107.3	496.6
Pacific	81.2	77.5	164.6	220.0	62.8	71.5

Table 5.12 Adjusted Capital Expenditures (\$ million)									
	General Cargo		Specialized G	eneral Cargo	Bulk Liquid and Dry Cargo				
Time Period	1966-1972	1972-1977	1966-1972	1972-1977	1966-1972	1972-1977			
Atlantic	167.3	135.6	. 219.1	223.5	147.5	8.54			
Gulf	55.4	. 40.9	19.0	35.9	107.3	84.1			
Pacific	81.2	60.8	164.6	172.5	62.8	56.1			

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			Normalized Port	Growth Estimators		
	General Cargo		General Cargo Specialized General Cargo			d and Dry Cargo
Time Period	1974	1985-2000	1974	1985-2000	1974	1985-2000
Atlantic	1	0.81	1	1.02	1	0.06
Gulf	1	0.74	1	1.89	1	0.78
Pacific	1	0.75	1	1.05	1	0.89

	General Cargo	Specialized General Cargo	Bulk Liquid and Dry Cargo	Shipping Arrival Growth
Atlantic	18.1	2.02	1.06	4.89
Gulf	1.74	2.89	1.78	6.41
Pacific	1.75	2.05	1.89	5.69
National Average .	1.77	2.32	1.58	5.67
Philadelphia Ports	1.38	2.28	1.42	. 5,08

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expenditures do not include a great deal of private capital. Since private wharfs, docks, etc., do not generally use ILA labor, this is appropriate to this particular study. Further, if these expenditures are almost all public, very little of the bulk growth is due to oil movement. This is also pertinent to this problem. The question of the time lag between capital expenditure expansion and the actual operational use of the provided expansion is difficult to estimate. One supporting estimate will be offered. In the port of Boston in 1972, 59,642 containers were handled but the theoretical port capacity at that time was estimated to be 140,000 containers. According to the projections made for the port of Boston this capacity would be actually utilized somewhere between 1980 and 1990 depending on the marketing success by the Massachusetts Port Authority.

Shipping arrival growth to correspond with the growth in transportation is shown in the right hand column of Table 5.14. The national average relative to today's ship arrivals shows a growth factor of 5.67. This factor is appropriate to the relativity needed in the generalization but in actuality the number of ship arrivals will be considerably less. This will result from the expected increase in the capacity of individual ships. For example, the capacity of a container ship may increase from 400 (teu) to 3000 (teu), a factor of 7.5 which for container shipping would reduce the number of container ship arrivals from a factor of 2.32 to a representative factor of 0.31.

The generalization of benefits will use the regional growth factors developed in Table 5.14.

5.3.2.1 The Ports and Harbors Generalization

The 1974 benefit multipliers previously developed in Table 5.7 are as follows:

Ship Type	East Coast Equivalences	Gulf Coast Equivalences	West Coast Equivalences	Major Port Equivalences	National Equivalences
Breakbulk	4.074	4.841	2.216	11.121	12.278
Container	13.258	1.464	3.396	18.118	20.002
Dry Bulk	5.423	2.180	1.323	8.926	9.854

The proposed growth factors from Table 5.14 for the time period 1985-2000 are as follows:

Shıp Type	Bast Coast	Gulf Coast	West Coast
Breakbulk	1.81	1.74	1.75
Container	2.02	2.89	2.05
Dry Bulk	1.06	1.78	1.89

Assuming that growth is regionally uniform these two tabulations multiplied together at each array point will produce the benefit multipliers for 1985-2000 shown in Table 5.15.

Table 5.15 1985-2000 Benefit Multipliers								
Ship Type	East Ccast Equivalences	Gulf Coast Equivalences	West Coast Equivalences	Major Port Equivalences	National Equivalences			
Breakbulk	7.374	8.423	3.378	19.675	21.721			
Container	26.781	4.231	6.962	37.974	41.923			
Dry Bulk	5.748	3.880	2.500	12.128	13.389			

Annual Benefit for 1985-2000 exclusive to SEASAT's data integration can be derived as in the case study and are shown in Table 5.16 Both the maximum national avoidable losses and the national benefits to shipowners from precipitation in the nation's ports and harbors for 1985-2000 can be derived as in the case study. These are presented in Tables 5.17 and 5.18 using figures previously developed for the ports of Philadelphia and the estimated growth in shipping arrivals.

5.3.3 <u>The Benefits to Shipping in Ports and</u> Harbors from SEASAT and Weather Forecasting

The movement and distribution of cargo by shipping, to be as efficient as possible, requires the selection of the most advantageous route for the shipping and the most efficient employment of port and harbor facilities and services. The objective throughout is to minimize avoidable losses or enforced idle time of the shipping involved. Idle time, in a general sense, implies that the ship operation is not functioning at its optimum or minimum cost level, so that the

Ship Operating Costs Berthing \$/day Status	HRE	BREAKBULK		BI-EAKBULK BRC)				inge of 1974		
	Phila Ş	National Ş	Phila Ş	National \$	Phila Ş	National Ş	1	ational enefit \$		
10000	working	3,418	74,243	2,505	33,593	609	25,531	83,354	133,367	189,91
10000	ıdle	3,256	70,724 .	2,239	29,978	554	23,225	77,454	123,927	176,47
1500	working	1,588	34,493	907	12,144	255	10,690	35,829	57,327	81,6
1500	ıdle	1,413	30,692	636	8,515	200	8,385	29,745	47,592	67,73
1500	ıdle	1,413	30,692	63(.	8,515	İ	8,385	29,745	47,592	

Table 5.16	985-2000 Annual National Benefit to Ports and Harbors Exclusive and	
	ncremental to SEASAT Data Integration	

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			TYPE OF SHIPPING	i	National
Ship Daily Operating Costs \$	Ship Berthing Status	Breakbulk \$	Dry Bulk . \$	Container \$	Total Annual Maximum \$
10000	working	-74,319,096	33,642,192	25,505,953	133,467,241
10000	ıdle	70,664,538	29,998,804	23,227,857 -	123,891,199
1500	working	34,615,975	12,207,715	10,692,880	57,516,570
1500	idle	30,932,181	8,564,327	8,414,785	47,911,293

Losses have a range -37.5 due to climatology.

\$ are \$1974.

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Saio			TYPE OF SHIPPING		
Daily Operating Guitz (\$)	Ship Berthing Status	Breakbulk S	Diy Bulk ¢	Container \$	National Annual Benefit \$
10000	working	27,489,106	12,451,015	9,440,856	49,380,977
10000	ldle	26,137,365	11 102,595	8,597,645	45,837,605
1500	working	12,803,744	4.518,093	3,958,990	21,280,827
1500	ıdle	11,441,173	3,169,665	3,114,687	17,725,525

productivity of the capital and labor of the ship is not maximized.

The structure of port and harbor services is such that a ship owner can expect certain avoidable costs to arise, which are essentially levied against his ships. The avoidable costs, in this case study, which are the source of benefits, are those associated with the forecasting of the occurrence or nonoccurrence of precipitation in the port or harbor. More precisely they arise from forecasting errors, or from lack of useful knowledge about precipitation.

To discuss benefits it will be assumed that a forecasting system exists, that its findings are adequately disseminated to the ship owners who follow the forecast, that is, they make decisions consonant with the forecast.

When forecasting is correct, that is, the conditions forecasted are observed at the time forecasted, there are no avoidable costs; there may be unavoidable costs as a result of enforced idle time for the shipping. These unavoidable costs are a minimum constraint on the productivity of the capital and labor of the shipping. The avoidable costs increase the magnitude of this minimum constraint.

When no precipitation is forecasted and precipitation is observed, labor called to service the ship at berth must be paid under the guarantees of contractual agreement, even though the labor performs no productive output because of the precipitation.

When precipitation is forecasted and no precipitation is observed, the ship at berth remains idle because no labor has been called to service it. Thus the ship owner must pay nonproductive or avoidable operating and dockage costs. He may in addition have to pay premium rates for labor to turn his ship around in an allotted time.

Reduction of these forecasting errors results in a reduction of avoidable costs which constitute an apparent benefit to the ship owners as a result of forecasting improvements.

The consequent increment in productivity improvement could result in a reduction in the price of shipping services, uniformly for all shipping, so that society at large should be a direct beneficiary as a result of incremental price reductions in all goods that are shipped.

Alternatively it could be argued that shipping is a patterned activity and local weather forecasting is a regional patterned activity so that incremental differences in the price of goods with respect to regions would become less pronounced, again benefiting elements of society.

However, the gradual elimination of forecasting errors implies that port and harbor labor is more and more compensated precisely for productive work, a trend which ultimately results in a reduction in labor's paid work week.

It seems reasonable to assume that labor will seek, by contract, to obtain a fixed annual wage, possibly through rules of compensation or royalty payments as has happened when containerized cargo is handled.

In this manner longshore labor may become the beneficiary of some benefits, rather than the shipowners. Labor's precipitation days will, as it were, become for them paid holidays. Those benefits arising from nonproductive costs paid for ship operation and docking when precipitation is predicted and is not observed, will still remain potential social benefits.

If labor seeks, by contractual means, to eliminate the influence of any improvement in weather forecasting on their take home pay then labor-related <u>avoidable</u> losses will become labor-related <u>unavoidable</u> losses. This transfer will result from assumed incremental wages related to the degree of precipitation forecasting success which labor will demand. The expected avoidable loss equation will then change

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from

$$E_{u} = (1-p) [^{70}/73 (C_{DW} + C_{o}) + ^{3}/73 C_{L}]$$

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to

$$E_{uL} = (1-p) [^{70}/73 (C_{DW} + C_{o})].$$

$$\frac{E_{uL}}{E_{u}} = \frac{70(C_{DW} + C_{o})}{70(C_{DW} + C_{o}) + 3C_{L}}.$$

The ratios $E_{uL}^{/E}$ are tabulated in Table 5.19.

	Table 5.19 The	Values of E _{uL} /I	³ u	
Shipping Daily Operating	Shipping Berthing	SI	IPPING TYPE	
Costs (\$)	Status	Breakbulk	Container	Dry Bulk
10000	working	0.7368	0.8786	0.9864
10000	idle	0.7232	0.8667	0.9848
1500	working	0.4350	0.7105	0.9625
1500	idle	0.3601	0.6321	0.9466

These ratios, operated on the SEASAT exclusive benefits, reduce them as shown in Table 5.20 and Table 5.21 for 1974 and 1985-2000. A column is added to indicate the percentage of benefits lost to labor loss exclusion. Similarly the 1985-2000 national annual benefit from appropriately applied weather forecasting is modified as shown in Table 5.22.

5-12						Benzfit
Operating Coars J/day	Ship Berthing Status	Breakbulk Ş	Dry Bulk \$	Container Ş	Annual Benufit Ş	Reduction
10000	working	30,921	24,388	10,702	66,011	16.31
10000	idle	28,911	21,728	9,604	60,243	17.61
1500	working	8,481	8,603	4,910	21,994	34.42
1500	idle	6,247	5,932	3,979	16,158	41.49
	<u> </u>	-42.4% based on p		1	<u> </u>	<u> </u>

Saip			National			
Sperating Costs S/day	Ship Ecrthing Status	Breakbulk S	Dry Bulk \$	Cortainer Ş	Annual Benefit Ş	Benefit S Recuction
10000	Jorking	54,702	33,134	22,432	110,270	17.32
10009	ıdle	51,148	29,522	20,129	100,799	18.67
1500	working	15,004	11,689	7,595	34,285	40.19
1500	ıdle	11,052	8,060	5,300	24,412	48.71

+42.4% Benefits nave a range _37.5% based on ports climatology.

All perefits are in \$1974.

Ta)	ble 5.22 1985 Appr	5-2000 Estimated opriately Appli	National Annua ed Weather Fore	l Benefits to S casting, with L	hip Owners from abor Losses Excluded
Ship Operating	Ship		SHIPPING TYPE		National
Costs \$/day	Berthing Status	Breakbulk Ş	Dry Bult Ş	Container S	Annual Benefit Ş
19000	working	20,253,973	12,281,651	82,947,36	40,830,390
10000	ıdle	18,902,542	10,933,835	74,515,79	37,287,956
1500	working	5,569,629	4,348,665	28,128,63	12,731,157
1500	ıdla	4,119,966	3,000,404	19,687,94	90,891,64

The annual national benefits to port and harbors during the time period 1985-2000 are distributed among the ports as percentages from different types of shipping and as accumulated totals as shown in Table 5.23.

	SH	Total		
Port	Breakbulk %	Container S	Dry Bulk	Total Benefit %
Philadelphia	4.64	0.92	2.00	7.56
Boston	0.68	0.99	0.23	1.90
NY/NJ	4.47	4.99	4.73	14.19
Baltimore	4.06	2.75	3.01	9.82
Hampton Roads	5.04	2.58	0.86	8.48
Houston	5.41	0.90	3.96	10.27
New Orleans	16.18	1.03	3.34	20.55
San Francisco	2.56	0.20	1.06	3.82
LA/LB	2.13	0.48	0.37	2.98
Seattle	3.31	1.86	0.90	6.07
Portland	1.95	0.64	2.37	4.96
Minor Ports	5.24	1.80	2.36	9.40
Total	55.67	19.14	25.19	100.00

Table 5.24, identifies the actual benefits to individual ports, both those exclusively from SEASAT data and those from all forecasting sources.

The total benefits employed in this distribution are taken from Tables 5.16 and 5.17.

These percentages are appropriate either for the benefits resulting exclusively from SEASAT or for those resulting from an appropriate application of weather forecasting to the meteorological phenomenon of significance to port and harbor avoidable costs. The percentages are representative of the benefit distribution for working ships with daily operating costs of \$10,000 per day. Shipping with different costs or berthing status would have somewhat different allocations of benefits.

Table 5.24 1985-2000 A	nnual National Benefit Distribution	to Ports and Narbors
Port	SEASAT Exclusive Annual Bonefit \$ (all shipping)	Annual Benefit From All Forecasting Sources \$ (all shipping)
Philadelphia	10,083	10,090,123
Boston	2,534	2,535,878
New York/New Jersey	18,925	18,939,002
Baltimore		13,106,483
Hampton Roads	11,310	11,318,022
Houston	13,697	13,707,086
New Orleans	27,407	27,427,518
San Francisco	5,095	5,098,449
Los Angeles/Long Beach	3,974	3,977,324
Seattle	8,095	8,101,462
Portland	6,615	6,619,975
Minor Ports	12,535	12,545,919.
TOTAL	133,367	133,467,241

APPENDIX A

A.1 Source Data

The following sources of data are collected here for their general pertinency to U.S. ports and harbors rather than for specific information that they contain.

Port of Los Angeles, 1974 Annual Report.

The American Association of Port Authorities Inc., 1974 Handbook.

The Philadelphia Maritime Exchange Inventory, 1974-1975.

Negotiated Agreements Between PMTA and ILA, 1968-1971.

Ameriports General Cargo Forecasts by Trade Route, 1975 and 1980.

- Large Acreage Sites Available for Water-Related Industrial Development, WTD DRPA.
- International Waterborne Commerce (Ameriport), 1971 and 1973.

Forecast of Container Tonnage Through Ameriport, WTD DRPA. New Container Facilities for Ameriport, C.E. Maguire Inc. World Ports, September, October and December, 1974.

Boston Marine Guide, October 4, 1974.

MassPort Annual Report, 1974.

What the Port of Boston Contains for You.

Waterborne Commerce, Boston, 1973.

- Waterfront Commission of New York Harbor, Annual Report, 1973-1974.
- Climatological Estimates of Clock Hour Rainfall Rates, Technical Report 702, QWS USAF.
- NWS Public Forecast Verification Summary, NWS, FCST, 16, 17,19,21.
- Long Term Verification Trends of Forecasts, NOAA TM NWS FCST-18.
- Probability Verification Studies, Los Angeles, CRH,NWS, Kansas City, Missouri.
- Operations of NWS, November 1974.
- Summary of Draft Report of the Panel on Weather and

Climate (NRC).

- Baltimore Cargo Statistics and Projections.
- Foreign Trade Annual Report Ports, 1974.
- Hampton Roads Maritime Association, <u>Maritime Bulletin</u>, January 1975.
- Foreign Trade During 1973 at the Ports of NY/NJ.
- Selective Guide to Climatic Data Sources (Documentation), DOC 1969.

Environmental Guide for U.S. Gulf Coast NOAA, November 1972. Environmental Guide for U.S. Ports Observation Approvals,

NOAA, 1972.

A.2 Data and Information Sources and Data Derivations

This appendix documents the data and information acquired and the sources of the data and information. In addition, since the data acquired was not always in the form required for this application, the data was manipulated. The manipulations involved are also documented.

Each major port is treated separately.

Information and conjectures relating to weather forecasting quality in the future were collected from various members of the National Weather Service organization who, in general, preferred not to be identified with the conjectures made. A list of these individuals is provided.

Consultations on Weather Prediction, Trends, and Quality

Dr.	William Klein	301	427-7745
Dr.	John Brown	301	763-8005
Dr.	Havermale	301	763-8056
Dr.	Kikuro Miyakoda	609	452-6540
			452-6500
Dr.	Duane Cooley	301	427-7713
Dr.	Alika	301	427-7768
Dr.	Bob Glahn	301	427-7768
Dr.	Alexander Sadowski	301	427-7713
Dr.	Carlos Dunne	212	995-8616
Dr.	Wassal	215	627-5575
Dr.	Max Kazak	215	448-1000

Ports of Philadelphia, Pennsylvania

The weather data for 1974 was compiled from the records of the Philadelphia Maritime Exchange (215 WA5-1522) which were made available by William Harrison. This organization also provided the breakdowns of shipping in the port and the statistics of the total number of ship arrivals in all major ports up to 1973.

The data which described the number of longshore gangs called in the ports on the days when precipitation loss occurred was supplied by James P. Traynor (215 922-7510) from the call records of the Philadelphia Marine Trade Association.

Data relating to the costs of longshore gangs was provided, in confidence, by a principal stevedoring company in the port of Philadelphia.

Projection data for traffic and tonnage in the ports was provided by Nelson Bean and William Bennington of the World Trade Division of the Delaware River Port Authority (215 WA5-8780).

1974 Weather Statistics were provided by the Philadelphia Airport Meteorological Station (215 365-0823) and discussions with the Weather Bureau Service in Philadelphia (215 MA7-5575).

Port of Boston, Massachusetts

The data for the Port of Boston was provided by Rino Moriconi, statistician of the Massachusetts Port Authority (617 482-2930) as follows:

1974 Shipping Arrivals

Bulk 132 Breakbulk 196 Container (full) 276 Tanker (oil) 633 Passenger 24 Others (repair, non-cargo discharge) 19 Total 1,280

Ports of New York and New Jersey

The following data was provided by Mr. Filosa of the New York Maritime Exchange (212 944-8360):

Bulk Breakbulk Container	5,321
Tanker	2,732
Passenger	319
Total	8,372

Since this data was not appropriate, it had to be manipulated which required additional data.

The 1972 tonnages for NY/NJ showed 75 percent was bulk cargo and 1973 tonnages showed 79 percent was bulk cargo. It was, therefore, assumed that an average bulk cargo tonnage was 77 percent of the total. (Data from Jerry Gilbert - Port Economist and Amis Ilan - Trade Research & Analysis Economist 212 466-8685.)

The 1973 monthly and total shipping data for the ports of Philadelphia provided the following breakdown of average net registered tonnages.

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Overall average	10,248
Breakbulk	4,783
Container	7,951
Bulk	8,786
Tanker	15,470
Passenger	9,135

This breakdown data was used in combination with data concerning the number of vessels in NY/NJ to derive an appropriate breakdown since 1974 tonnages were not available.

Total tonnage equivalent 8372 x 10248	85,796,256
Bulk at 77% average	66,063,117
Tanker Bulk	
15470 x 2732	42,264,040
Dry Bulk = Bulk-Tanker	23,799,077
Number of dry bulk Ships (23,7	99,077) = 2,708

Therefore, number of breakbulk and container ships is 5321-2708 = 2,613.

Non-bulk tonnage19,733,139Passenger tonnage2,914,065Container & Breakbulk tonnage16,819,074

Suppose there are X container ships, then

These results seemed reasonable giving a number of container ships of the order of twice those of Hampton Roads and Baltimore which are principal container ports in the United States. [Additional information was obtained that the port of New York can handle 1200 containers in 24 hours. Breakbulk ships require four or five days to unload.]

Port of Baltimore, Maryland

The following data was supplied by Miriam Brannon, Port Statistician (301 383-6878) and by Mr. Shandrowski.

Tanl	ters	497		
			containers)	770
Dry	cargo	3,696	<pre>containers remainder </pre>	2,926

This data could not be manipulated using the procedure applied to the data of the port of New York, in that it did not yield consistent answers.

Additional data was obtained from W. C. Boyer (301 383-5780), the latest breakdown of Waterborne Commerce for the port of Baltimore for the year 1971. From this data, using the totals of foreign and domestic tonnages, the following ratios were obtained:

Bulk	Tanker	General
58.4	28.9	12.7
4.60	2.28	1

It was then assumed that in 1974, based on tonnage, for Baltimore

$$\frac{\text{Bulk}}{\text{Tanker}} = \frac{4.60}{2.28} = 2.02$$

. Using Philadelphia data relating to net registered tonnage of the vessels arriving there

160

$$\frac{\text{Tanker}}{\text{Dry Bulk}} = \frac{15470}{8786} = 1.76.$$

From this, it was inferred that the number of bulk ships required is given by

$$2.02 \times 1.76 \times 497 = 1764$$

where there are 497 tankers arriving in Baltimore in 1974.

The number of breakbulk ships required is then

2926 - 1764 = 1162.

Port of Hampton Roads, Virginia

The following data was provided by John Hunter, Jr., Director of Research for the Virginia Port Authority (804 622-1671). It is from a compilation by the Virginia Port Authority and the Virginia Pilot's Association.

Tankers	428
Colliers	814
Dry Bulk (other)	431
Breakbulk	1289
Passenger	28
Container	662
LASH	31
Combination Bulk & General	33
All other	_218
TOTAL	<u>3934</u>

In the shipping breakdown, the colliers were excluded from the bulk shipping because they are owned by the railroads and use railroad labor in their operations. The LASH vessels were added to the breakbulk vessels because it was Mr. Hunter's opinion that most of their cargo was breakbulk. The combination bulk and general cargo vessels were added to the bulk vessels because, again, this was Mr. Hunter's opinion.

These adjustments gave the following breakdown of vessels:

Tankers		428
Dry Bulk		464
Breakbulk		1320
Container		662
Passenger		28
Other		218
T	OTAL	3120

Port of Houston, Texas

Data was initially supplied by Mr. Waterland of the Port of Houston Authority (713 225-0671) as follows:

> Number of ships 4413 Total tonnage 83,897,448 short ton General 7,899,853 Bulk 75,997,595 No. of containers 116,381 20' equivalents (TEU)

	Foreign Da			Domesti	stic			
	Total			Coast	w19e	Inter	nal	
		Imports	Exports	Pe; pipts	Shipments	Roceints	Shippents	LOCAL
Total	44,002,765	18,281,691	6,474,738	5,417,590	1,511,948	5,034,834	2,078,051	5,133,933
General Cargo	5,578,042	2,207,754	1,684,401	541,525	1,144,362	-	-	-
Grain	707,229	6	612,120	-	63,696	30,405	1,002	-
Gre	9,520,012	9,519,872	140		-	-	-	-
Coal	9,425,620	-	3,435,042	-	9	3,024,086	-	2,966,493
Sugar	556,914	478,758	-	5.2,212	-	-	25,944	-
Oil Products	12,742,393	2,698,504	17,689	4,858,502	209,834	1,675,682	1,487,743	1,814,439
Hiscellaneous	5,472,565	3,376,797	725,346	5,351	94,047	304,661	563,362	353,001

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Waterborne Commerce - Port of Baltimore - 1971

Source: Walter C. Boyer, Deputy Administrator Maryland Department of Transportation

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No breakdown of shipping could be found, although the following additional possible sources were contacted:

West Gulf Maritime Association. R. George Wiley (713 227-1429) who identified that there were 52 shipping companies, five flag ships, 600 foreign flag ships and 35 stevedoring agents.

Houston Pilot's Association. Capt. Lightsee (713 645-4174) who do not record vessel arrivals.

Marine Reporting Service. Karl Bond (713 222-0123) who do not keep accumulated records, only day-by-day records.

With this data, the only breakdown possible was into container and breakbulk traffic. A TEU was assumed equivalent to 8.4 tons of cargo. Hence, the container tonnage is

116 381 x 8.4 = 977,600 and the
Breakbulk tonnage = 6,871,201.

Recording these tonnages by the net registered tonnages for these ship categories in Philadelphia, i.e., 7951 and 4783, gave the following breakdown:

Breakbulk	1437
Containers	123
	1560

The number of tankers was then obtained from Mr. Moore, the port of Houston's representative in New York, as 1610.

Thus the estimated breakdown was

Breakbulk & Dry Bulk	2608
Container	143
Tankers	1610
LASH (Barges only)	26
LASH (Barges & Containers)	. 26
TOTAL	4413

From the initial computation, the additional 23 containers were subtracted from the breakbulk to give

Breakbulk	1417
Container	143
Tanker	1610
Dry Bulk	1243

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TOTAL 4413
```

where the sum of breakbulk and dry bulk = 2660. The above breakdown for break and dry bulk was, therefore, adjusted by the ratio 2608/2660 = 0.9805 to give

Breakbulk			1389
Container			143
Tanker			1610
Dry E	Bulk		1219
			4361
LASH	(B)		26
LASH	(B&C)		26
		TOTAL	4413

The LASH were then allocated 39 to breakbulk and 13

to container to give

PORT OF HOUSTON AUTHORITY

EXECUTIVE OFFICES, 1519 CAPITOL AVENUE . P. O. BOX 2542 . HOUSTON, TEXAS 77001 TELEBONE: (713) 672-8221

J K. HANDERSON CONTROLLER

February 20, 1975

Mr. K. Hicks Econ Incorporated 419 N. Harrison St. Princeton, N. J. 08540

Dear Mr. Hicks:

In response to our telecon yesterday, I submit the following tabulation of ship arrivals at the Port of Houston for the year 1974.

Break Bulk & Dry Bulk Ships	2,608
Container "	143
Lash (Barges Only) "	26
Lash (Barges & Containers)	26
Tankers	1,610
Total	4,413

I was not able to distinguish between Break Bulk and Dry Bulk Ships. This would have required verification against a statement of cargo for each vessel as many Dry Bulk Carriers transport Break Bulk cargo. The contour of the vessel is not always indicative of the cargo transported.

The distinction between Lash (Barges only) and Lash (Barges & Containers) was shown to permit your consideration. The Delta Line Lash ships also transport containers and handle the container to and from the ship with ship's gear.

Also, I submit for your consideration the following tabulation:

Lash Barges unloaded from or loaded to Mother Vessel at Barbours Terminal Facility of Port of Houston.

Import	751
Export	1,105
	1,856



Mr. K. Hicks Econ Incorporated February 20, 1975

Page Two

Lash & Seabee Barges stuffed and/or stripped at

General Cargo	Docks	2,082
Elco Elevator		78
	1	<u>2,160</u>

Of these 2,160 barges, 967 barges were loaded or unloaded from the mother vessel at locations other than our Barbours Terminal facility.

I hope that I have not confused you with this additional data. If I can be of further assistance, please let me know. Also I repeat, please let us have a copy of the study when it is released.

Very truly yours, Huderson l K. Henderson Controller

JKH/vv

Breakbulk	1428
Container	156
Tanker	1610
Dry Bulk	1219

TOTAL 4413

Port of New Orleans, Louisiana

Data for this port was provided by Mr. Kirby and Pierre Reesh (504 522-2551). The only 1974 data available was the total number of ships at 4865.

Data for 1973 was provided as follows:

Grain		567
Dry Bulk		443
Liquid Bu	lk	100
General		3814
	TOTAL	4924

Total 1973 tonnage 136,000,000; general cargo tonnage 7,500,000. It was estimated that about 11 percent of this tonnage was container traffic, i.e., about 825,000 tons. Using Philadelphia ship sizes, this results in 104 container ships.

Thus, breakdowns for 1973 and 1974 are as follows:

	1973	1974
Dry Bulk	1010	998
Tankers	100	99
Container	104	103
Breakbulk	3710	3665
TOTAL	4924	4865

where for 1974 the breakdown is a ratio for 1973 based on the ratio of the number of ships.

1974 data was received from Mr. Kirby as follows (March 5, 1975):

General Cargo (breakbulk) bananas)	3375	7,098,000
Container	143	844,000
LASH & CB $\begin{pmatrix} more general \\ than bulk \end{pmatrix}$	77	655,000 (1,125,000)
Grain	605	8,055,000
Bulk Terminal (dry)	225	1,613,000
Miscellaneous (including tankers)	354	no tonnage
TOTAL	4779	

to give

-

Breakbulk	3452
Container	143
Dry Bulk	830
Other	354
TOTAL	4779

Port of San Francisco, California

Turnie Grinstead (415 391-8000), Port Traffic Manager of the San Francisco Port Commission, was able to supply only 1973 data.

However, Bob Langer at the San Francisco Marine Exchange (415 982-7788), supplied the following data for Golden Gate traffic for 1974.

	American Flag	Foreign Flag	<u>Total</u>
Cargo	751	1666	2417
Passenger	54	51	105
Tanker	882	265	1147
Seagoing Barge	94	26	120
Military (MSC)	64		64
Tug		2	2
TOTAL			3855

Mr. Langer's quote was for 3870 ships and he had no explanation for the difference. Hence, 3855 was used. There was a similar discrepancy in the 1973 data ... 4465 ship arrivals quoted, but only 4243 identified in the breakdown.

A breakdown of the number of cargo ships is required, but no information was available either as ship percentages or tonnages.

The Department of Commerce, Waterborne Commerce for 1972, identified for the port of San Francisco the following breakdown by weight:

	Import	Export	<u>Total</u>
Dry Cargo	6056	9410	15466
Tanker	16939	1991	18930

Thus, the 1972 data gives the ratio of dry cargo to wet cargo as 45:55. This ratio was assumed to be carried through to 1974. To generate a reasonable breakdown, the data from Philadelphia for net registered tonnage is again used, as ratios

> X Breakbulk 1 Y Container 1.662 Z Bulk (dry) 1.836 T Tanker 3.233

If X, Y, Z, T are the numbers of different ship types, then for San Francisco

 $3.233 T \equiv 3708.25$ X + 1.662 Y + 1.836 A = 3033.35 where T = 1147 and X + Y + Z = 2417

Thus, giving two basic equations

X + 1.662 Y + 1.836 A = 3033.35X + Y + Z = 2417

It is seen that tanker bulk is 55 percent of the total tonnage. Dry bulk is added to tanker bulk to give the bulk tonnage at any port. In general, for the U.S. ports as an average, the total bulk is less than 90 percent, so that dry bulk can be varied to give different breakdowns for cargo ships, e.g., wet bulk cargo be 65 percent of the tonnage.

> REPRODUCIBILITY OF THE ORIGINAL PAGE IS POOR

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Dry bulk is then equivalent to 10% of the tonnage

 $1.836 \equiv 0.10 = 674.9$ i.e., Z = 368.

Then, since

```
0.662 \ Y + 0.836 \ Z = 616.35
Y = 466
X = 1583
```

By varying bulk cargo percentage, the following breakdowns can be generated:

Bulk cargo %	75	72.5	70	65	55
Breakbulk	1679	1655	1631	1583	1486
Container	3	120	235	466	931
Bulk (dry)	735	642	551	368	0
TOTAL	2417	2417	2417	2417	2417

The choice is quite arbitrary, since there is no additional data available. The choice was made based on the assumption that San Francisco port is a moderate container port and the following breakdown was <u>selected</u>:

Break	bulk	1655
Conta	liner	120
Bulk	(dry)	642.

It was then decided to add the 120 seagoing barges to the bulk ships based on the opinion of Grinstead.

Thus, the selected breakdown was as follows:

Breakbulk		1655
Container		120
Dry Bulk	•	762
Tanker		1147
Passenger		105
Other		66.

Port of Portland, Oregon

Data was sought for the port of Portland, Portland Harbor, and for shipping entering the Columbia River, since this seems to be the reporting method that makes Portland into a major harbor.

From the port of Portland, comprehensive data was supplied by Myrla Turner and Elaine Lycan of the Research Department of the port of Portland (503 233-8331).

Received data		Allocation	Disposition .
Breakbulk	364		419 72
Ocean vessels	55		6 502 5
Containers only Containers & bulk	61 10	+ 5	61) 5) 191
Containers & bulk Containers & breakbulk (more containers)	197	C T	125
Tankers only	21		
Tanker & breakbulk	1	22	22
Bulk (1 cargo only)	188	188	188
Bulk & breakbulk	12	б+	5 205
Bulk (2 cargoes)	5	5	1 5
Bulk (2 cargoes) & breakbulk	1	1	
Seagoing Barges Repairs Stopped only TOTAL	5 9 <u>19</u> 948	9 19	9 19

The received data for the port of Portland was disposed as shown to give the following breakdown:

> Breakbulk 502 Container 191 Bulk 205 Tanker 22 Other 28 TOTAL 948

Candler Smith of the Portland Merchants Exchange provided the following data about the total number of ships:

> Entering Columbia River 1966 To Portland Harbor 1308.

Of the 360 additional ships entering Portland Harbor, Mr. Smith estimated these all to be bulk carriers, 240 being tankers, 120 dry bulk.

Of the additional 658 ships entering the Columbia River, 80 percent were estimated to be bulk carriers (grain, wood, ships, logs and lumber), the remainder general cargo not containerized.

The breakdown used in this study is, therefore, as follows:

	Port of Portland	Portland Harbor	Columbia River	Total
Breakbulk	502		132	634
Bulk	205	120	526	851
Container	191			191
Tanker	22	240		262
Other	28			28
TOTAL	948	360 .	658	1966

Port of Seattle, Washington

Data was received from Seattle from two sources. Vac Breindl (206 587-4961), Assistant Director of Planning and Research for the port of Seattle, forwarded the schedule of sailings from Seattle as of February 1, 1975. To this he added that 52 banana ships, 75 grain ships and 24 cement gypsum ships sailed from Seattle but were not scheduled. Otherwise, the port of Seattle kept no other data.

The Seattle Marine Exchange (206 447-7262) sent the 1973 Annual Report of vessel movements on Puget Sound. The 1974 Annual Report is not yet ready. Both documents are attached.

The data used is basically that of 1973 which is broken down as follows:

Steam and Motor	c Commercial	2027
Tanker		292
Military (MSC)		12
	TOTAL	2331

Using the 1975 schedule for container traffic and the telephone information that there should be more than 151 dry bulk ships, then by counting the monthly sailings on the 1975 schedule, the full container traffic/month was estimated as follows:

Latin America ANZAC	none 2
Puerto Rico	none
Hawaii	4
Alaska	15
Trans Pacific	19
UK, etc.	_4_
TOTAL	44

To give an annual container traffic of 528.

The 1975 schedule also indicates a considerable amount of passenger service between Seattle and British Columbia.

The basic Philadelphia net registered tonnage data was used together with the quoted 1973 net registered tonnage for all vessels, except military vessels, of 17,915,920 tons.

Net Registered Tonnage	17,915,920	
Tankers 292 x 15479	4,517,240	13,398,680
Container 528 x 7951	4,198,128	9,200,552

Suppose there are X, Y, Z breakbulk, dry bulk and passenger ships, then,

PORT OF SEATTLE

FEBRUARY 1, 1975

The following schedule of salings from Seattle to Ports of the World is prepared by the Trade Development Department of the Port of Seattle and Is subject to change without notice, REQUESTS FOR SPACE SHOULD BE DIRECTED TO THE AGENT INDICATED.

Port of Seattle Trade Development offices, listed below, will glady assist you in any way possible: SEATTLE, P.O. Box 1209, phone 587-1825 (Area Code 206): SPOKANE, Old National Bank Bidg, phone Riverside 7-1440 (Area Code 509): WASHINGTON, D.C., Suita 803, 1801 K SL H.W., phone 638-5600 (Area Code 202); NEW YORK CITY, Suite 3447, One World Trade Center, phone 432-9088 (Area Code 212); CHICAGO, 327 South La Selle St., phone 922-5871 (Area Code 312).

SAILS	(including	g Mexico, Central America	a, Cuba, Cant	obean, Panama Canal, East & West Coasts of South America)
SEATTLE		LINE	AGENT	PORTS OF CALL
Feb		1	í	1
4	r-Manuel Meµa"	Grancolombiana Line	8G	San Jose de Guatemaia, Acajutia, Corinto, Puntarenas, Buenaventura, Guayagun Manta
6	r-M S Phrontis	Barber Blue Sea	Overseas	Baiboa/Panama City, LaGuaira, Puerto Cacello, Maracaibo
10	Іпса Тирас Уиралциі	Compania Peruana de Vapores	Kerr	Peruvian ports
13	Siranger	Westfal-Larsen Line	GS	Panama, Barranquilla Puerto Cabello Rio de Janeiro Santos, River Plate
15	r-Santa Magdalena"	Prudential-Grace Lines	PGL	Manzanillo Balboa, Barranguila/Cartagena, Curacao, LaGuaira, Rio de Janeiro Santos, Buenos Aires, Valgaraiso
23	r-Ciudad De Barranquilla	Grancolomoiana Line	BG	San Jose de Guatemala, Acajutia, Connto, Puntarenas Euenaventura, Guayagui Manta
23	Prudential Seajet*	Prugential-Grace Lines	PGL	Acajutia Connto, Buenaventura, Guayaquil, Valparaiso, Antofagasta, ilo, Callai
25	r-M.S. Phemius	Barber Blue Sea	Overseas	Salboa/Panama City, LaGuaira, Puerto Cabello, Maracaibo
Mar.				
	r-Ciudad De Tunja	Grancolombiana Line	8G	San Jose de Guatemala: Acaputia, Corinto, Puntarenas, Suenaventura, Guayaquil Manta
3	r-Bio Los Sauces	Argentine Lines	77	Buenaventura Guayaquil, Callao, Buenos Aires
	r-Santa Mercedes*	Prodential-Grace Lines	PGL	Manzanillo, Acajutia, Balooa, Barranquilla/Cartagena, Curacao, LaGuaira, Rio di Janeiro, Santos, Buenos Aires, Valoariso
8	Hosanger	Westfal-Larsen Line	GS	Panama, Barranguilla Puerto Cabello, Rio de Janeiro Santos River Plate
	r-Rio Saldana*	Grancolombiana Line	SĞ	San Jose da Guatemala Acajutía, Corinto, Puntarenas, Buenaventura, Guayaquil Manta
9	Lloyd Curaba	Lloyd Brasileiro	Kerr	Santos Aro de Janeiro
15	Prudential Oceanjet*	Prudential Grace Lines	PGL	Acajutta, Corinto, Buenaventura, Guayaquiti Valparaiso, Antofagasta, Ito, Matarani Callao
15	Cabo De Santa Marta	Lloyd Brasileiro	Karr	Santos, Rio de Janeiro
	r-Santa Mariana*	Prudential Grace Unes	PGL	Manzanillo, Balboa Barranquilla/Cartagena, Curacao LaGuaira. Rio de Janeiro. Santos Buenos Aires Valparaiso
22	r-MS Pnam	Sarber Stue Sea	Overseas	Salboa/Panama City, LaGuaira, Puerto Cabello, Maracaibo
	r-Manuel Mena"	Grancolomoiana Line	BG	San Jose de Guatemala Acajutia Connto, Puntarenas, Suenaventura, Guayaquil Manta
25	Fauskanger	Westfal-Larsen Line	GS	Panama, Sarranguilla, Puerto Cabello, Rio de Janeiro, Santos, River Plate

LATIN AMERICA

(Including Mexico, Central America, Cuba, Caribbean, Panama Canal, East & West Coasts of South America)

AUSTRALIA, NEW ZEALAND & SOUTH SEAS

Feb			1	
• 3	r-Columous Canada* (C)	Columbus Line	Eakke	Auckland Wellington, Melbourne, Sydney, Brisbane, Tarawa
10	r-Ragna Bakke	Knutsen Line	Bakka	Fremantie
10	r-Laship Australia Bear"	Pacific Far East Line	15	Pago Pago, Auckland Melbourne Tasmania, Sydney, Ensbane, Lae Rabaul, Anewa Bay
13	r-Oilkara"	Pacific Australia Direct Line	GS	Melbourne, Sydney, Ensbane
19	r-Columbus California* (C)	Columbus Line	Sakke	Auckland, Wellington, Melbourne, Sydney, Srisbane, Tarawa
23	r-Ellen Bakke	Knutsen Line	Sakke	Fremantie
25	r-Laship Golden Bear*	Pacific Far East Line	IS	Pago Pago Auckland Melbourne, Tasmania Sydney, Brisbane, Lae, Rabaul, Anewa Bay
Mar				
9	r-Martha Bakke	Knutsen Line	Bakke	Fremantle
9	r-Columbus Capricorn*	Columbus Line	Bakke	Auckland Welkington Melbourne, Sydney, Brisoane Tarawa
10	r-Thorsisle*	Pacific Islands Transport Line	GS	Papeete, Pago Pago, Apia
15	r-Allunga"	Pacific Australia Cirect Line	ĠS	Velbourne. Adelaide Sydney, Brisbane
23	r-Laship China Bear*	Pacific Far East Line	ıs	Pago Pago, Auckland, Melbourne, Tasmania, Sydney Brisbane, Lae Rabaul, Anewa Bay
25	r-Lloyd Sakke	Knutsen Line	Sakke	riemantle
26	r-Oilkara'	Pacific Australia Direct Line	GS	Melbourne Adelaide Sydney, Brisbane

r-reirigerated space

rr-fully refrigerated

*-on inducement

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SAILS SEATT Sea-L2	LE VESSEL		E AGENT		PORTS	OF CALL	
	FY SAILING DATES AND WITH LOCAL SEA-LAP	ND OFFICE Sea-Lar	1 1		ma, San Juan, Kingsto	m and Elizabeth, NJ	
-Ali ¥8338	is accept cargo to San S	luan, Ponce, Mayanuez,		WAII	virgin isianda		
			ЧŸ	WAII			
	IAVIGATION COMPANY	(C) Honolulu#			r-California r-Hawanan	(C) Honolulu# (C) Honolulu#	
(C)-Conta	iner Vassel – r+Raingers	ited Space *-Non-Con	amerizerable Cargo C	nly #-Neighbo	rhood Island Containe	ers Connect with Princess at H	onolulu
	ND MARINE LINES	(C) Honolutu					
			A F	RICA			
Feb. 1	Nedlloyd Kingston	Nedlloyd Lines	тт Сар	etown, Port Elizat	seth, Ourban, Beira, Ta	anga, Mombasa	
Mar. 12 1	Nediloyd Kystö	Nedlloyd Lines	TT Cao	etown, Port Elizat	oeth, Ourban, Beira, Ta	anga, Mombasa	
•			AL	ASKA			
Fab 1 5 B	YDROTRAIN Hydrotrain Anchorag Hydrotrain Anchorag Hydrotrain Anchorag Hydrotrain Anchorag	te* 19 Hydrotr te* 22 Hydrotr	ain Anchorage* ain Anchorage*	5 8 12	Hydrotrain Anchori Hydrotrain Anchori Hydrotrain Anchori Hydrotrain Anchori Hydrotrain Anchori	age* 19 Hydrotrain age* 22 Hydrotrain age*	Anchorage* Anchorage* Anchorage*
*+Fauban	ks. Cordova Valdez, and	t intermediate points fre	ight forwerded to oth	er interior points	via motor freight or ai	r. Sailings Wednesday and Sa	u-day
FOSS ALA Feb 6	SKA LINES Vankner 507		, Petersburg, Juneau,	Mar 6	Vanhner 511	Ketchikan*, Wrangell, Pe	itersourg, Juneau
13	Vanimer 508	Haines", Skagway Ketchikan', Wrangel	I. Petersburg, Juneau	13	Vanliner 512	Harnes", Skagway, Sr Ketchikan" Wrangell, Pe	ka*** tersourg, Juneau
20	Vanilner 509	Haines", Skagway Ketchikan", Wrangei	, Sitka*** Petersburg, Juneau,	20	Vanliner 513	Ketonikan" Wrangell, Pe Haines", Skagway, Sil Ketonikan", Wrangell, Pe	ka tersburg, Juneau
27	Vanimer 510	Haines**, Skagwa Ketchikan* Wrange Haines**, Skagwa	I. Petersburg, Juneau	27	Vanliner 514	Haines**, Skagway, Si Ketchikan* Wrangell, Pe Haines**, Skagway, Si	itersburg, Juneau Ika***
** - Ska	ilakatla via Ketchikan gway via Haines dgecumpa via Silka		(Vessels	sail every Thursda		RECEIVE FREIGHT Terminal	115 Iarginal Way S W
Feb 6 13 (14) 19 26	Container Barge	Juneau Juneau, Harnes Valdez, Seward Koo Juneau Juneau Seward, Valdez	iak	Mar 5 12 19 20 25	Container Barge Container Barge Container Barge Container Barge Container Barge	Juneau, Haines Juneau Juneau, Haines Anchorage Juneau Haines	
· · · ·	very Wednesday	Refrigeration to June:	u only Conta	iner and Break S	ulk		
	SERVICE	C) Anchorage*, Kodrak	Adak, Capt. Say	Mar 1		(C) Anchorage", Kodiak, Ad	ek Caot Bay.
4 8 11 13 15 18 20 22	A Vessel ((A Vesset (),2 (())))))))))))))))))))))))))))))))	Outch Harbor, Sai Anchorage* Anchorage*, Kodlak Anchorage*, Kodlak Anchorage* Anchorage* Kodlak, Adak Caot. Anchorage* Anchorage* Anchorage*, Kodlak	Say, Sand Point	4 6 8 11 13 15 15 18 20 22	A Vessel A Vessel A Vessel A Vessel A Vessel A Vessel A Vessel A Vessel A Vessel	Sand Point (C) Anchorage* (C) Anchorage*	
Cargo to F. "Due to Ves "S S SUM (C)-Contan 1 - Pariste	A Vessei ((stave perpigeration space to an a state south of an Dry Docting and the Bander NIT" is the requiring scheduled ner Vesseis bie cardo will be eccented for A	entral Paet Bell focations is forwa lig: the actual vessels cannot be vessel connecting at Kodiax for 2 = Parisital	lepoked at this time Cordova. Acas: and points di Ke cargo will be accepted for Recargo will be accepted for	own the Aleutran Chain Gordove Adas	A Vessel A Vessel 1.2.3	(C) Anchorage* (C) Anchorage* (C) Anchorage*, Kodiak, Adi	ak Gordova
VESTERN P FOSS LAUM JAMES GRIA LYNDEN TR. PACIFIC NE	CNEER LINES-Arr 9) Seatt's CH & TUG CO - 460 West Ewing FRINS 5 SONS 140 - Arrier 43 ANSPORT 140 - 3615 W Verger STERM LINES-600 5 Garden 51	8 Searne Wesn 96104 623-197 Wasn 36119 224-7333Vonmi Searle Wasn 36119 225-0150 earte Wasn 36119 225-0150 www.y.5 w Searle Masn 3610 www.y.5 w Searle Masn 3610 	r sailings to Kodiak Island v k -Jarobirge service every 12 July 5 757-71000aly service to 5 460-31000aly service to Isladuled barge service to	- Heutran borts as indu ans to Ward s Cover Ala s is bawmik Greek (Silth Failbanks and Anchora en Scattle and Anchora	cements offer Iska. al ge (firee times weekly to Sou)	ineesiera Alagua	
PAN AMPAN	I CRIENT AIRLINES - Sea TEC SAN MORED AIRWAYS - 1320	A roart Seallie Wash 33158 24 International Arbort Seallie W - 4th Ave Seallie Wash 38101 M Arbort Seallie Wash 38158	ISN 38158 243-8000 → Dawy 624 2121 — Daviy Highis to F	*Hents to Ancourage	all S.E. Alaska Ches		

INTERCOASTAL and PUERTO RICO - TRAILERSHIP SERVICE

TRANSPACIFIC (Japan & Far East)

AILS		LINE	AGENT	PORTS OF CALL
eb	1			
2	r-Jalamohan	Scindia Steam	TNC	Hong Kong, Manila Singapore Madras Bombay
2	r-SL Finance	Sea-Land Service	SL	Yokonama/Tokyo Kobe/Osaka, Hong Kong, Busan, Incheon, Kachsiung, Keelun
				Saigon Mania, Singapore
3	r-Hotaka Maru (C)	xt See Below	x2 See Below	Kobe, Nagoya, Yokohama
5	r-Washington Mail (C)	American Mail Line	AML	Yokonama, Nagoya, Kooel Busan, Hong Kong, Kaohsiung, Keelung
5	Gamzat Tsadasa	Fesco Pacific Line	PIF	Tokyo
6	r-Lion's Gate Bridge (C)	xt See Below	x2 See Belaw	Kobe, Nagoya Tokyo
8 9	Onental Amiga (C)	Orient Oversezs Line	Eckert	Yokohama, Hong Kong, Keelung, Kaohsiung
	r-SL Commerce (C)	Sea-Land Service	SL	Yokohama/Tokyo, Kobe/Osaka, Hong Kong, Busan, Incheon, Kaohsiung, Keelun Singapore Saigon
9	r-Bay Bridge (C)	'K'' Line/PACFE	Kerr	Busan Hong Kong
10 12	r-Ragna Bakke	Knutsen Une American Mail Une	Bakke AML:	Hong Kong, Manila Singapore
12	r-Oregos Mail (C) Pskov (C)	Fesco Pacific Line	PIE	Yokohama, Nagoya, Kobe, Busan, Hong Kong, Kaohalung, Keelung Talwa, Kaba Maga Kang
12	Indian Mail	American Mail Line	AML	Tokyo Kobe, Hong Kong
13	r-Beishu Maru (C)	x1 See Selow	x2 Sae Beigw	Busan, Incheon, Japan ports
13	Makhtum Kuli	Fesco Pacific Line	PIE	Kobe Nagoya, Yokohama Singapore, Bangkok, Port Kelang
16	r-SL Trade (C)	Sea-Land Service	SL	Yokohama/Tokyo, Kobe/Osaka Hong Keng, Susan, Incheon, Kachsiung, Keelun
				Saigon, Manila, Singapore
17	r-Alaska Maru (C)	x1 See Below	x2 See Below	Koce, Nagoya, Tokyo
17	r+Hoegh Orchid	Hoegh Line	π	Singapore, Karachi, Oubai/Abu Ohabi, Bahrein/Damman, Kuwait/Khorramshahr
18	r-Hawan	States Line	States	Hong Kong Manila, Saigon, Bangkox
16	Alisher Navoi	Fesco Pacific Line	515	Tokyo Yokohama, Kobe
19	r-Philippine Mail (C)	American Mail Line	AML	Yokonama, Nagoya, Kobe, Busan, Hong Kong, Kaohsiung, Keelung
20	r-Atlantic Phoenix (C)	Phoenix Container Line	Kerr	Osaka Shimizu, Tokyo, Busan Keelung, Hong Kong Singapore
21	r-Hong Kong Mail	American Mail Line	AML	Busan Incheon, Keelung, Penang, Port Kelang, Singapore Kaohsiung
22	r-Vishva Amitabh	SCI Line	NL .	Madras, Cochin, Sombay
23	r-Golden Arrow (C)	x1 See Below	x2 See Below	Kobe Nagoya, Yokohama
23	r-SL Gailoway (C)	Sea-Land Service	SL	Yokohama/Tokyo Kope-Osaka, Hong Kong, Busan, Incheon, Kaohsiung, Kaelun Manila, Saigon Singapore
23	r-Eilen Sakke	Knutsen Line	Barke	Hong Kong Mamila, Singapore
24	r-Harbour Bridge (C)	K" Line/PACFE	Kerr	Busan, Hong Kong
25	r-M M Dant	States Line	States	Manila, Saigon, Bangkok, Hong Kong
25	r-Japan Mail (C)	American Mail Line	AML	Yokohama Nagoya Kobe, Busan Hong Kong Kaohsiung, Keelung
27 27	Nikola/ Karamzin*	Fesco Pacific Line	PIF	Bangkok, Port Kelang, Penang, Belawan, Singapore
2/ 28	r-Hikawa Maru (C)	xt Ste Belew Phoenix Container Line	x2 See Below	Kobe Nagoya Tokyo
20	r-Pacific Phoenix (C)	Pagenix Container Line	Kerr	Osaka, Shimizu, Tokyo, Busan, Keelung, Hong Kong, Singaoore
vlar	1 1			
2	r-SL Exchange (C)	Sea-Land Service	SL	Yokohama/Tokyo Kobe/Osaka, Hong Kong, Busan, Incheon, Kachsiung, Keelun Sargon Manifa Singopore
3	r-Hotaka Maru (C)	x1 See Selow	x2 See Below	Kobe Nagoya Yokonama
3	Pervomaysk (C)	Fesco Pacific Line	PIF ·	Takya, Kabe Hang Kang
5	r-Wasnington Mail (C)	American Mail Line	AML -	Yoxohama, Nagoya, Kobe, Busan, Hong Kong, Kaohsiung, Keelung
5	r-Lion's Gate Bridge (C)	x1 See Belaw	x2 See Balow	Kobe Nagoya, Tokyo
7 8	r-Vishva Shobha r-Martha Bakke	SCI Line Knutsen Line	NL Bakke	Singapore Bombay, Cochin, Madras, Calcutta
в 9	r-Martha Baxke r-Tower Bridge (C)	Knutsen Une K1 Line/PACFE	Накке Kerr	Hong Kong, Manila, Singapore
9		Orient Overseas Line	Eckert	Busan, Hong Kong Yakabuma Kong Kang Kaslung
9	Hong Kong Success (C) r-SL Finance (C)	Sea-Land Service	SL	Yokohama, Koce, Hong Kong, Keelung Yokohama/Tokyo Kobe/Osaka, Hong Kong, Busan, Incneon, Kachsung, Keelur Manila Singapore Saigon
12	r-Oregon Mail (C)	American Mail Line	AML	Yokohama Nagoya Kobe Busan Hong Kong, Kaohsiung, Keelung
12	Pravdinsk (C)	Fesco Pacific Line	PIE	Tokyo Kobe Hong Kong
12	r-Hoegh Pride	Hoegh Line	π	Jakarta Singapore. Dubai/Abu Ohabi Banrein/Oamman, Kuwai/Khorramsna
13	r-Beishu Maru (C)	x1 Ses Below	x2 See Selow	
14	Anton Chekov*	Fesco Pacific Line	PLF	Singapore Bangkok Port Kalang
14	r-Washington	States Line	States	Manila Saigon Bangkok Hong Kong
16	r-SL Commerce (C)	Sea-Land Service	SL	Yokohama/Toxyo KoosiOsaka Hong Kong, Busan, Incheon, Kachsiung, Keelur Saigon Manila, Singapore
17	r-Alaska Maru (C)	x1 See Below	x2 See Below	
19	r-Philippine Mail (C)	American Mail Line	AML	Yokohama, Nagoya, Kooe, Busan, Hong Kong, Kachsiung, Keelung
23	r-SL Trade (C)	Sea-Land Service	SL.	Yokohama/Tokyo Kobe/Osaka Hong Kong, Busan, Incheon, Kaonsiong, Keelun
23				Manila Singapore Saigon

(continued)

— On Inducament r— Refrigerated Space C— Full Container Sarvice x1 — Japan Line - K1 Line Mamashita-Shinninon Line, Mitsui-O S.K. Line N.Y.K. Line, Snowa Line x2 — Japan Line Japan (USA). Ltd ; - K* Line, Kerr Mamashita-Shinnihon Line I S., Mitsui-O S.K. Line, W.D.; N.Y.K. Line, Matson, Showa Line Olympic

21	r-Atlantic Phoenix (C)	Phoenix Container Line	Kerr	Osaka Shimizu, Tokyo Busan, Keelung, Hong Kong, Singapore
23	r-Golden Arrow (C)	x1 See Below	x2 See Below	
24	r-American Mail	American Mail Line	AML	Busan, Incheon, Keslung, Saigon, Hong Kong, Kaohsiung
24	Jalamoti	Scindia Steam	TNC	Hong Kong, Manila Singapore Madras Calcutta
24	r-Bay Bridge (C)	K" UnerPACEE	Kerr	Busan, Hong Kong
25	r-Lloyd Bakke	Knutsen Line	Bakke	Hong Kong, Manila Singapore
26	r-Korean Mail	American Mail Line	AML	Busan, Incheon Keelung, Penang, Port Kelang, Singapore, Kaohsiung
25	r-Japan Mail (C)	American Mail Line	AML	Yokohama, Nagoya, Kobe, Busan, Hong Kong, Kaohsiung, Keelung
27	r-Hikawa Maru (C)	x1 See Below	x2 See Below	
25	r-Pacific Phoenix (C)	Phoenix Container Line	Kerr	Osaka, Shimizu, Tokyo, Busan, Keelung, Hong Kong, Singapore
30	Putivi (C)	Fesco Pacific Line	P1F	Takyo, Kabe Hong Kong
30	r-SL Galloway (C)	Sea-Land Service	SL	Yokohama/Tokyo, Kobe/Osaka, Hong Kong, Busan, Incheon Kachsiung, Keelung, Saigon, Manila Singapore

UNITED KINGDOM & CONTINENT

(Includes Mediterranean)

(includes Mediterranean)							
SAILS							
SEATTL	E VESSEL	LINE	AGENT	PORTS OF CALL			
Feb		Ī					
5	r-Suffren	Euro-Pacific Line	SG	LeHavre, Rotterdam, Antwerp, Hull, Hamburg/Bremen			
7	r-Margaret Johnson (C)	Johnson Scan/Star	GS	Liverpool, LeHavre Antwerg, Rotterdam, London Gothenburg, Copanhagen, Glasgow, Hamburg/Bremen			
12	r-Axel Johnson (C)	Johnson Scan/Star	GS	LeHavre, Antwerp, Rotterdam, London, Gothenburg, Copenhagen, Glasgow Hamburg/Bremen			
20	r-Westfalin	Euro-Pacific Line	8G	LeHavre, Rotterdam, Antwerp Hull HamburgBremen			
21	r-Falstria (C)	Johnson Scan/Star	GS	Liverpool, LeHavre, Antwerp Rotterdam London, Gothenburg, Copenhagen, Glasgow, Hamburg/Bremen			
25	r-Antonia Johnson (C)	Johnson Scan/Star	GS	LeHavre, Antwerg, Rotterdam, London, Gothenburg, Cogenhagen, Glasgow, Hamburg/Bremen			
Mar.		1					
3	lkaros"	Hanseatic-Vaasa Line	WD	LeHavre, Antwerp, Rotterdam, Bremen, Hamburg, Helsinki			
7	r-California Star (C)	Johnson Scan/Star	GS	Liverpool, LeHavre Antwerp, Rotterdam, London Gothenburg, Copenhagen Glasgow Hamburg/Bremen			
11	r-Da Recco	Italian Line	os	Naples, Leghorn, Genoa, Marseille, Valencia, Caciz, Barcolona			
12	r-San Francisco (C)	Johnson Scan/Star	GS	LeHavre, Antwerp, Rotterdam London, Gothenburg, Copenhagen Glasgow, Hamburg/Bramen			
12	r-Falcon	Euro-Pacific Line	8Ġ	LeHavre, Rotterdam Antwerp, Hamburg/Bremen			
21	r-Meoma (C)	Johnson Scan/Star	GS	Liverpool, Lerlavra Antwerp, Rotterdam, London Gothenburg, Copenhagen Glasgow, Hamburg-Bremen			
24	Goranka	United Yugoslav Una	Kerr	Trieste, Rijeka, Piraeus, Beirut			
25	r-Aubrac	Euro-Pacific	BG	LeHavre Rotterdam, Antwerp Hamburg/Bremen			
25	r-Annie Johnson (C)	Johnson Scan/Star	GS	LeHavre, Antwerp, Rotterdam, London, Gothenburg, Copenhagen, Glasgow, Hamburg/Bremen			

BRITISH COLUMBIA

Service to and from British Columbia Ports BLACK BALL TRANSPORT, INC — Pier 30, Seattle, Wash 98134 622-2222 — M V "Coho" — Daily service to Victoria B C CANADIAN PACIFIC RAILWAY B C coastal service — Pier 64 Seattle, Wash 98121 632-5222 — Daily passenger and auto service to Victoria, B C, will be resumed May 1 and continue through October 31, 1974 FOSS LAUNCH & TUG CO — 650 West Ewing Streat, Seattle, Wash 98139 232-1210 — Twice weekly car-barge service to North Vancouver, B C PUGET SOUND FREIGHT LINES — 3720 Airport Way S Seattle, Wash 98134, 532-1600 — Satings Findays to Powell River and Vancouver Satings Mondays to Vancouver fisting points SEASPAN INTERNATIONAL, LTO — 1102 S.W. Massachusetts S1 Seattle Wash 98134, 592-0660 — Rail car-barge service to Victoria and North Vancouver, B C

AIR CARGO CARRIERS

AIR CANADA AIRLINES — 1307 - 4in Seattle, Wash 98101 — 324-2491 ALASKA 4IRLINES — Sea-Tac Int I Arbort Seattle Wash 98136 — 433 2565 BRANFF INTL AIRWAYS — Sea-Tac Int I Arbort, Seattle Wash 98158 — 433-503 CONTINEYTAL AIR LINES — Sea-Tac Int I Arbort Seattle Wash 98158 — 433-5503 EASTERN AIR LINES — Sea-Tac Int I Arbort Seattle Wash 98158 — 433-5003 FUNG TGER LINE — Sea-Tac Int I Arbort Seattle Wash 98158 — 433 5511 HUGHES AIR WEST — Sea-Tac Int I Arbort Seattle Wash 98158 — 433-3033

NORTHWEST ORIENT AIRLINES -- Sea-Tac Int I Airport, Seattle Waan 39159 -- 430-0747 PACIFIC WESTERN AIRLINES -- Sea-Tac Int I Airport, Seattle Waan 98156 -- 430-0747 PAY AMERICAN WORLD AIRWAYS -- 1200 - 4th Ave Seattle Waan 99101 -- 132 4575 SCAVCINAVIAN AIRLINES SYSTEM -- Sea Tac Int I Airport Seattle Waan 98158 -- 433 4500 WESTERN AIRLINES -- Sea-Tac Int I Airport Seattle Waan 98158 -- 433 4500 WESTERN AIRLINES -- Sea-Tac Int I Airport Seattle Waan 98158 -- 433 4900

KEY TO SEATTLE STEAMSHIP AGENTS

AHT Alaska Hydro-Trains, Inc., P.O. Box 3783 Seattle 98124 682-6660
A M H - Alaska Marine Highway System Pier 48 Seattle 98104 623-1970
A NEP - Alaska Mali le Pilgilway dyster i Pier to destite solici
A ML American Mail Line Ltd 1010 Washington Blog Seattle 33101 . 292 4646
A S - Alaska Steamsnip Co. Piar 42 Seathe 45134
Baske Baske Steamsnip Corp. 1411 Fourth Ave. Seattle 98101 682 9000
B.G. — Baltour, Suthine & Co. Ltd. 301 Norron Bldg. Sestite 98104
9 8 A 9 R Angerson & Co., 100 - 2nd Ave Seattle 93104
C S - Cascade Shipping Co Norton Blog Seattle 93104 . 622-2203
Eckert Eckert Overseas Agency inc. 1512 Seattle Tower Seattle 98101 . 524 85 -
F.A.L. — Foss Alaska Line P.O. Box 20537 Seallie \$3108
FLST — Foss Launon & Tug Co 160 Viest Eming St Sealte 98119 . 285 0150
F.C Freighters Co. Dexter Horion Bldg, Seattle 93104
FW — Furness Withy Adapties (USA) p28 Central Bidd Seattle 98104 . 524-3224
FW — Furness Withy Agendies (USA) p08 Central Bidg Seattle 98104 . 524-3224 G.S.— General Steamship Corp. 1001 Fourth Ave. Seattle 95154
IS - International Shipping Co., Inc. 915 Norton Blog., Seattle 98104 623-5511

Seattle of a war of Columnue 215 Columbia St., Seattle, MA - 93104

1973 ANDRIAL REPORT OF VESSEL MOVERITATIN OF FLUET SOUND

ARRIVALS

- <u>M.S.C</u>. CO.4" IERCIAL NET REGISTERED NET_REGISTERCD CHANGE NUMBER NUBER Z CHARGE /EAR 10...5 • 1,302,954 1,242,131 (1) 2 13 . 209 (2) 2 8,655,132 1956 1848 · 1829 . 214 957 8,714,281 242,151 891,215 747,552 287,323 226,543 137,856 186,318 9,836,926 10,548,203 11,287,593 10,607,874 123 2009 2141 1958 8 7 110 59 1959 5 (4) (3) (1) (2) 4 7 7 1950 1950 1962 1953 2278 (5) (2) 3 2 48 21\$8 10,441,829 10,754,109 2119 38 48 26 59 39 2098 120,230 298,729 1964 2064 10,955,684 11,968,373 12,979,677 13,947,802 ⁻ 14,151,947 14,487,839 10 (15) (51) 1965 2154 • 188,116 1966 2312 - 84,447 125,803 114,639 19 1967 2478 26 27 17 50 26 (2) (4) 2 36 2427 2417 2452 1968 2 1969 1970 76,953 229,338 -127,723 14,660,942 (22) 39 1971 1759 (29) 11,368,562 1972 2215 26 15,803,803 13 12 59,680 1973 2319 4 17,915,920 2331

1973 TOTAL ARRIVALS 1973 TOTAL NET PEGISTERED TONNAGE 17,975,600 *

SAILINGS

<u> </u>	NULIBER_	SCHANGE	NET REGISTERED	2 CHANG	E NUTIBER	NET REGISTERED TONS
1956 1957 1958 59 1962 1963 1954 1955 1953 1953 1953 1953 1953 1953 1953	1855 1868 2023 2133 2272 2171 2171 2093 - 2055 2142 2304 2469 2444 2399 2444 2399 2444 2399 2444 2399 2470 1740 2127 2324	$(1) \\ 1 \\ 7 \\ 5 \\ 7 \\ (2) \\ (3) \\ (1) \\ (2) \\ 4 \\ 7 \\ (1) \\ (2) \\ 3 \\ (30) \\ 22 \\ 9 \\ 9 \\ (30) \\ 22 \\ 9 \\ (30) \\ 22 \\ 9 \\ (30) \\ 22 \\ 9 \\ (30) \\ 22 \\ 9 \\ (30) \\ 22 \\ 9 \\ (30) \\ 22 \\ 9 \\ (30) \\ 22 \\ 9 \\ (30) \\ 22 \\ 9 \\ (30) \\ 22 \\ 9 \\ (30) \\ 22 \\ 9 \\ (30) \\ 22 \\ 9 \\ (30) \\ 22 \\ 9 \\ (30) \\ 22 \\ 9 \\ (30) \\ 22 \\ 9 \\ (30) \\ 22 \\ 9 \\ (30) \\ 22 \\ 9 \\ (30) \\ 22 \\ 9 \\ (30) \\ 22 \\ 9 \\ (30) \\ $	8,561,656 8,707,921 9,724,572 10,524,727 11,231,926 10,552,665 10,194,132 10,763,003 10,972,841 11,869,322 12,948,633,14,020,851 14,109,781 14,200,566 14,696,701 11,220,181 15,801,579 17,937,473	2 12 8 7 (6) (2) 4 2 8 (17) (54) 44 1 3 (24) 41 14 LLNGS		1,308,210 1,142,264 913,453 740,716 287,005 204,365 150,377 186,490 116,800 332,645 189,119 80,691 125,803 114,552 56,755 233,909 121,779 - 50,436
			1973 TOTAL NET	REGISTERED	TONNAGE I	7,987,939

AVERAGE SIZE OF CONTERCIAL VESSELS IN MET REGISTERED TO'S (M.S.C. not included)

<u>TC :5</u>	Z CHANGE
6208	2
5099	(22)
5954	17
6463	9
7134	10
7725	3
	6208 5099 5954 6463 7134

REPRODUCIBILITY OF THE ORIGINAL PAGE IS POOR

1973 ANGUAL REPORT - Vessel Poveneats

	. <u>А</u>	RRIVALS			
AREA_FRO.4	FLAG	STEAM	FOTOR	TANKER	TOTAL
ORIENT	American British Chinese Cyprus Danish Dutch French German Gieek Indian Irish Japanese Korean Liberian Pakistan Panamanian Somalia Singapore Russian Taiwan Yugoslavian	111	38 4 1 2 1 31 31 31 31 241 83 241 83 5 1 5 35 1 8	6 2 3	117 40 4 1 1 3 3 3 5 4 1 5 5 1 5 5 1 8 5 5 1 8 5 5 1 8 5 5 1 8 5 5 5 1 8 5 5 5 1 8 5 5 5 1 8 5 5 5 5
CENTRAL AND SOUTH AMERICA	American Argentine Belgium Brazilian Britisn Colombian Dutch Ecuacor German Greek Honduras Indian Japanese Libernan Norwegian Pakistan Pakistan Panamanian Peru Philipoine Somalia Swedish Yugoslavia	25 -	1 4 3 8 1 5 9 2 1 6 2 2 2 3 22 1 1 9 1 1 5 2	7 1 6 1	26 4 3 8 13 6 20 2 11 7 2 2 2 9 23 1 1 9 1 1 5 2 159
MEDETERRANEAN	British French Indian Italian Liberian Norwegian Panamanian Yugoslavian		1 1 16 2 8 1 1		1 16 2 8 1 <u>1</u> 31
ASIA, SOUTH AND EAST AFRICA	American Britisn Chinese Cyprus	104	3 4 1	1	105 4 4 1

.370 - 1.64.8. 129017 - 2.4461 2.446 antz - ---

ARRIVALS (cont.)							
AREA FROM	FLAG	STEAN MOTOR	TANKER TOTAL				
ASIA. SOUTH AND EAST AFRICA (cont.)	Dutch Greek Indian Italian Iran Japanese Korean Liberian Pakistan Pakistan Panamanian Philippine Singapore Yugoslavian	15 16 2 1 4 2 15 12 13 1 2 2 1 2 1 2 1 2 1 2 1 2	$ \begin{array}{c} 15, \\ 24, \\ 2, \\ 1, \\ 4, \\ 6, \\ 14, \\ 12, \\ 4, \\ 1, \\ 2, \\ 21, \\ 2, \\ 246, \\ \end{array} $				
UNITED KINGDOM	.Brilish Danish Dutch Frencn German Greek Irish Liberian Norwegian Russian Singapore Swedish	25 14 13 10 13 1 1 3 21 1 31	25 14 13 10 13 1 1 3 21 1 5 15 31 134				
AUSTRALASIA AND PACIFIC ISLANDS	American Australian British Cyprus Danish Dutch Gajben Indian Jacanese Liberian Norwegian Singapore Swedish	9 - 1 27 2 1 2 16 1 3 8 4 2 5	9 1, 27 2, 1 1 2 16 1 3 8 4 2 5 30				
HAMAIIAN ISLANDS-	American Germin Japanese Liberian Panamanian	40 1 1 1	40 1 1 - 44 				
MLASYA	American British Indian Japanese Liberian	115 84 1 1 4 1	$ \begin{array}{cccccccccccccccccccccccccccccccccccc$				

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	ARRIVALS	(Cent.)		
AREA FRO'I	FLAG	STEAN	MOTOR	TANKER TOTAL
INTERCOASTAL & GULF	American Greek Liberian Norwagian Swadisn	ʻ20	: ; ; ;	$ \begin{array}{cccccccccccccccccccccccccccccccccccc$
COASTIVISE	American Argentine Britisn Canadian Chinese Colombian Dutch Danish German Greak Indian	104 2	- 2. 9 4 1 3 1 4 7 4	221 325 5 16 3 3 4 1 3 1 4 7 4
	Japanese Liberian Norwegian Panamanian Philippine Swedisn Yugoslavian	'n	3 20 10 2 1 2	3 2 2 12 12 1 2 1 2 1 2 1 2 1 2 1 2 1 2
	SUMMARY OF A	RIVALS	. •	
COUNTRY NET RE	GISTERED TONIAGE	STEA:1	MOTOR .	TANKER TOTAL
American Argentine Australian Belgium Brazilian British Chubdian	6,579,318 39,422 -7,134 7,688 13,525 1,086,045	528	74 6 1 3 8 115	245 847 6 1. 3 10 . 127
Canadian Chinese Colombian Cyprus Danish Dutch Ecuador French German Greak Horduras I. Jon Irán Irán Irán Italian	5,865 ,5,647 23,834 170,379 287,683 4,212 55,205 309,834 336,238 5,252 205,838 3,023 31,450 182,281	1	12 7 4 18 52 2 12 58 52 2 36 1 4 4	3 3 12 7 4 18 53 2 12 58 54 54 2 36 1 1 9
Japanese Korean Liberian Morregian Pakistan Pakistan Paru Peru Philippine Pussian Singapore Scmalia Siedish	2,534,966 - 76,933 2,769,636 1,192,751 30,084 452,047 - 50,974 - 23,835 197,271 228,763 11,178 409,213	2 1 2	329 14 300 161 5 57 9 5 36 29 2 2 42	$\begin{array}{cccccccccccccccccccccccccccccccccccc$
Taiwan Yugoslavian (GTAL II.S.C. GRAND TOTAL	6,108 23,091 17,915,920 54,690 17 975,600	536 	1 15 1491 1491	$ \begin{array}{c} 1 \\ 15 \\ 2319 \\ 241 \\ 12 \\ 2331 \\ 241 \\ 2331 \\ 241 \\ 2331 \\ 241 \\ 2331 \\ 241 \\ 2331 \\ 241 \\ 2331 \\ $

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	3	SAILS	·			
AREA FOR .	FLAG	STEAN	SUTOR	TANKER	TOTAL	
ORIENT .	American British Colombian Chinese Danish Dutch German Greek Indian Japanese Korcan	: 30	36 1 2 2 10 25 6 321	-4.	33 33 1 2 2 2 5 325 5 5	
	Liberian Norwegian Pakastan Pakistan Philippine Russian Singapore Swedish Taiwan Tugoslavian		240 57. 48 1 38 5 1 6	.1	240 57 48 1 38 5 1 38 5 5	
CENTRAL AND SOUTH AMERICAN	American Argentine Balgium Brazilian British Colombian Danish Outch Iccasor French German Greek Honduras Indian Italian Korean Libarian Norwegian Peru	27	638163921362411323115	- 3 - 2 - 7	27 6 3 8 4 6 3 2 4 - 2 3 6 2 4	
KEDI TERRAHEAN	Greek Italian Libarian Norwegian Panamanian Yugoslavian-		1 17 2 3 1 5		17 2 3 1 - 5	
ASIA, SOUTH AND EAST AFRICA	American British Chinese Cypros Dutch German Greek Irdian Irta Italian	1215	9 22 12 5 14 19 1 2	2	123 9 2 1 22 15 19 1 2 4	
	Italian Javanese Korean Liberian Norwegian	3	4 4 28 34	4	4 35 34	

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	<u>5A</u>	HIRS (cont.)	
AREA FOR	<u>FLAG</u>	STEAM	HOTOR
ASIA, SUJTH AND (Cont.) EAST AFRICA	Pakistan Panamanian Philippine Singapore S.adish Yugoslavian		10 2 17 1
UNITED KINCOCH	British Danish Dutch French German Greek Indian Irish Liberian Norvegian Svedish		28 14 15 11 19 1 1 1 1 2 27 33

	Danish Dutch French German Greek Indian Irish Libertan Norvegian Svedtsh		14 13 11 19 1 . 1 . 2 27 33		14 13 11 19 1 1 3 2 27 33 152
AUSTRALASIA AND PACIFIC ISLANDS	American Australian British Cyprus Danish German Liberian Norwegian Pakistan - Panawanjan - Swedism	10	1 20 2 1 11 6 5 1 1 3	-	10 1 20 2 1 11 6
HAWAIIAN ISLANDS	American	40	•	4	44
ALASKA	American Indian Japanese Korean Liberian Pakistan	114	79 1 2 1 1 1	23 .	216 1 1 1 1 222
INTERCOASTAL & GULF	American Britisn Liberian Noclegian	19 1	3 3 1	5.	24 5 <u>1</u> 34
COASTHISE-	- American British Canadian Chinese German Grcek Indian Inish	105	10 2 5 6 1 1	-210 - 5 3	15 15 2 5 0 1
	Italian Jananese Liberian Norregiin Panamaanian Peru Singapore Schalia Swedish Yugoslavian		i 3 17 11 2 2 1 1 3	2	1 5 25 13 1 2 2 1 2 3 403

185

TOTAL

28

TARKER

1973 AUNUAL REPORT - Vessel Hoverents SURVARY OF FERIVALS						
COURTRY	NET REGISTERED TONUIGE	STEAT	NGTOR	TANKER	TOTAL	
American	-6,732,023 32,500	526	79 `6	247	852 ·- 6	
Argentine			. 1		• 1	
Australian	7,134 7,668				• 1	
Belgium Brazilian	13,525		8		. 8	
Batish	1.061.604	ī	пž	10	128	
Canadian	5.055	•	•••	10 3	3	
Chinese	67,647		- 12	•	12	
Colorbian	20,534		· 7,	•	÷7	
Cyprus	16,874		3		. 3	
Danish	164,000		20		. 20	
Dutch	285,052		56	2	58 -	
Ecuador	4,212		2		· 2	
French	55,205		12		12	
Berman	306,120		59		59 ·	
Greek	32/,057	1	50 2 32		- 51	
Honduras	5,252.		2		2	
Indian	19F,589		32		32_	
Iran	3,085		1		1.	
Irish	40,569		4		4	
Italiar	185,147		21	-	21	
Japanese	2,970,823		333	E	333	
Karean	58,282	-	11	•	- 1	
Liberian	2,666,016	3	302	21	320	
Norvegian	1,213,059		161 4	2	163	
°akistan	30,084		60	1	4 .	
Panamanian Peru	455,866 50,974		5	L	· • • =	
Philippine	23,835		4			
Russian	181,411		- 38			
Singapore	194,517		24		- 24	
Sonalia	11,178		2		- 2	
Swealsa	388,559		44	. 2	46	
Tanan	6,108	•	1	· -	1	
Yugoslavian	97,073		15	-	15	
TOTAL	17,937,473	531	1499	294	2324 .	
M.S.C.	50,436			<u> </u>	<u>_11</u>	
GRAND TOTAL	17,987,909	531	1499	294	2335	

REPRODUCIBILITY OF THE ORIGINAL PAGE IS POOR

4783 X + 8786 Y + 9135 Z = 9,200,552X + Y + Z = 1499or 4003 Y + 4352 Z = 2,030,835or Y + Z = 486X = 1013. Y > 151 z < 335 Arbitrarily, put X = 302, Z = 184, then, for the tonnages, Tanker 292 X 15470 = 4517240 🍝 13,398,680 Container 528 X 7951 = 4198128 - 9,200,552 Breakbulk 1013 X 4783 = 4845179 - 4,355,373 Bulk 302 X 8786 = 2653372 - 1,702,001 • Passenger 184 X 9135 = 1680840 ->----21,161 it was decided to add l Breakbulk 4783 17572 2 Bulk 22355 21161 1194. Thus, the breakdown chosen was Breakbulk 1014 528 Container 304 Dry Bulk 292 Tanker 184 Passenger 12 Other 2334. TOTAL

This increases the number of ships by three, but approximates the tonnage.

Port of Long Beach, California

Data was supplied by the port in the following letter. The data was combined with that of the port of Los Angeles as follows for the port.

	Los Angeles	Long Beach	LA/LB
Breakbulk	1,522	910	2,432
Container		508	508
Dry Bulk	150	320	470
Tanker	806	936	1,742
Passenger	193		193
Other	357		357
Total	3,028	2,674	5,702



"America's most Modern Port"

P O BOX 570 . LONG BEACH, CALIFORNIA BOBOI - TELEPHONES: (213) 437-0041 - (213) 775-3469 . TELEX: 65-6452 PORTOBEACH LGB

March 7, 1975

Econ, Inc. 419 North Harrison St. Princeton, New Jersey 08540 Attention: Mr. Kenneth Hicks Staff Systems Scientist

Gentlemen:

This is in reply to your letter of February 25, 1975 by which data on the total number of ship arrivals and breakdown of cargo carrying categories was requested.

The following shows the number of ships by commodity breakdown and the total tonnage for each category for the fiscal year 1973-74. (July 1, 1973 through June 30, 1974):

<u>Commodicy</u>	Liguid Fulk	Dry Bulk	Container & RO-RO*	Breakbulk General	Total (Vessels) <u>All Cargo</u>
No, of Ships	. 936	320	508	. 910	2,674
Tonnage in Revenue Tons	17,891,265	4,988,218	3,961,486	2,944,762	29,785,731

#RO-RO traffic consists mainly of automobiles. Tonnage for this category was 123,643 tons. General RO-RO is scheduled to start later this year.

Barge traffic consists of lumber, newsprint, liquid bulk and dry bulk. The greater percentage being lumber and newsprint categorized as general cargo.

Eassenger traffic is negligible.



Econ, Inc. March 7, 1975 - Page Two

Projections of port tonnage and traffic beyond 1985 would be greatly influenced by a number of factors beyond our control. Inflation, the high cost of money, food and raw material shortages along with the developing recession and environmental pressures, can completely change any projections made at this time. It should be noted, however, that port tonnage has increased almost 150 per cent in the past ten years.

We trust the foregoing will be helpful in your study.

T. J. Thorley General Manager

Lee Sellers Director of Port Operations