Urban Seismic Risk Index for Medellín, Colombia, based on probabilistic loss and casualties estimations

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Abstract: Medellín is the second largest city of Colombia with more than 2 million inhabitants according to the latest census and with more than 240,000 public and private buildings. It is located on an intermediate seismic hazard area according to the seismic hazard map of Colombia although no destructive earthquakes have recently occurred having as a consequence low seismic risk awareness among its inhabitants. Using the results of a fully probabilistic risk assessment of the city with a building by building resolution level and considering the dynamic soil response, average annual losses by sectors as well as casualties and other direct effects have been obtained and aggregated at county level. Using the holistic evaluation module of the multi-hazard risk assessment CAPRA platform, EvHo, a comprehensive assessment that considered the social fragility and lack or resilience at county level was performed making use of a set of indicators with the objective of capturing the aggravating conditions of the initial physical impact. The Urban Seismic Risk Index has been obtained at county level being useful to communicate risk to decision-makers and stakeholders besides making easy to identify potential zones that can be problematic in terms of several dimensions of the vulnerability. This case study is an example of how a multidisciplinary research on disaster risk reduction has helped to show how risk analysis can be of high relevance for decision-making processes in disaster risk management.

Keywords: Urban seismic risk index; urban resilience; holistic risk assessment; probabilistic seismic risk analysis.

1. INTRODUCTION

1 2

3 Several probabilistic seismic risk analysis have been conducted worldwide at different resolution levels and with different objectives, estimating the physical damage in terms of 4 mean damage ratios (MDR), average annual losses (AAL) and probable maximum losses 5 6 (PML) (Ordaz et al. 2000; Barbat et al. 2010; Lantada et al. 2010; Salgado-Gálvez et al. 2013; 7 2014a; 2015a, Zuloaga et al. 2013; Marulanda et al. 2013; IBRD and The World Bank 2013; Cardona et al. 2014; Silva et al. 2014; Ahmad et al. 2014). Quantifying risk from a physical 8 point of view, although important, is only the first step in a comprehensive disaster risk 9 management scheme (Cardona et al. 2008a; 2008b; Cardona 2009; Marulanda et al. 2014) 10 after which, it is important to further use those results in disaster risk management related 11 strategies. It is clear that the physical is not the only dimension and hence those results can be 12 used as input data for a comprehensive, holistic, risk analysis (Cardona 2001; Carreño 2006; 13 Carreño et al. 2007, Carreño et al. 2012; 2014). A holistic approach has also been included in 14 the MOVE framework (Birkmann et al. 2013), one that outlines key factors and different 15 dimensions to be addressed when assessing vulnerability in the context of natural hazards, as 16 considered herein. 17

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19 This paper presents the complete and final results of the urban seismic risk index, USRi, estimation for the city of Medellín, Colombia based on a holistic approach for which a 20 preliminary assessment had been previously conducted (Salgado-Gálvez et al. 2014b). 21 Medellín is the second largest city in Colombia with more than 2.2 million inhabitants in the 22 urban area and where many industries and financial facilities have their headquarters. The city 23 is located on a valley on the east side of the western cordillera of the North Andean zone and 24 25 lies on an intermediate seismic hazard zone where earthquakes associated to different active seismic faults can generate important damages and disruptions on its infrastructure (AIS 26 2010; Salgado-Gálvez et al. 2010; 2014a; 2014c; 2015b). The urban area of the city is divided 27 into 16 counties (comunas), each of them with approximately the same area but with 28 29 important differences from a social, economic and infrastructure perspective. During recent years, Medellín has experienced a rapid urban growth and transformation, and different areas 30 of the city have changed in terms of building classes, population density and availability of 31 public spaces since low rise houses have been demolished to build high-rise structures to 32 accommodate a larger amount of inhabitants, a process clearly identifiable in the medium-33 high and high income zones of the city. 34

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A holistic risk assessment at urban level, which accounts for the vulnerability in several of its 36 dimensions, requires a combination of the physical risk results with aspects that reflect social 37 fragility and lack of resilience. In this context, social fragility is measured by means of 38 variables that contribute to a *soft* risk related to the potential consequences over the social 39 context, trying to capture issues related to human welfare such as social integration, mental 40 and physical health, both at an individual and community level. On the other hand, lack of 41 resilience is related to deficiencies in coping with the disasters and in recovering from them; 42 these latest also contribute to the soft risk or the second order impact factor over exposed 43 44 communities. Resilience is an adaptive ability of a socio-ecological system to cope and absorb negative impacts as a result of the capacity to anticipate, respond and recover from damaging 45 events; therefore, it is important to know the lack of resilience since it has been proven to be 46 an important factor of the overall vulnerability; aspects that are captured by means of a set of 47 indicators. 48

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50 For this case study, all the physical risk indicators are obtained starting from damage and loss

51 events that can be calculated by using fully probabilistic methodologies, such as the one of the 52 CAPRA¹ platform, by convoluting hazard and vulnerability for the exposed elements 53 (Cardona et al. 2010; 2012; Salgado-Gálvez et al. 2014a; Velásquez et al. 2014). For this 54 study, the probabilistic physical risk results obtained by Salgado-Gálvez et al. (2014a) using 55 CAPRA are complemented by estimating injured, deaths, homeless and unemployed on a 56 building by building basis, also based on a fully probabilistic approach and grouping the 57 results by counties.

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The USRi is defined as a combination of a physical risk index, R_F , and an aggravating 59 coefficient, F, in the following way: $USRi = R_F (1+F)$ where R_F and F are composite 60 indicators (Carreño 2006; Carreño et al. 2007). R_F is obtained from the probabilistic risk 61 results, while F is obtained from available data regarding political, institutional and 62 community organization aspects which usually reflect weak emergency response, lack of 63 compliance of existing codes, economic and political instability and other factors that 64 contribute to the risk creation process (Carreño et al. 2007; Renn 2008). This approach has 65 also been applied at different resolution levels (Daniell et al. 2010; Burton and Silva 2014) 66 and has been integrated in toolkits, guidebooks and databases for earthquake risk assessment 67 (Khazai et al. 2014; 2015; Burton et al. 2014). Since not always the same information in terms 68 of indicators is available for the area under study, each assessment constitute a challenge in 69 the way that the descriptors are selected and in some cases calculated. 70

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72 The multi-hazard risk assessment CAPRA platform holistic risk assessment module, EvHo, (CIMNE-RAG 2014) has been used in this work, which is a tool that incorporates directly the 73 output files of the physical risk estimation made using CAPRA-GIS (ERN-AL 2011), the 74 75 probabilistic risk calculator module of the CAPRA platform. The module defines factors and their corresponding weights to calculate R_F and F; it also incorporates a procedure based on 76 transformation functions, allowing the conversion of each factor into commensurable units 77 78 and calculates the aggravating coefficient for each analysis area. The USRi is obtained at 79 county level according to the flowchart of Figure 1. All these computations are made possible by the modular characteristics of the CAPRA platform. Since risk analysis can be performed 80 at different resolution levels, the tool allows the selection of the desired level, and if the risk 81 has been calculated on a more detailed scale, it groups the results into the desired units. 82

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For the social fragility (F_{FSi}) and lack of resilience (F_{FRj}) indexes, the user can define the number of factors and assign the weights to be used in each category; as in the case of the physical risk, the user can also select the transformation function in conjunction with the correspondent minimum and maximum limits for each factor. Once the above mentioned parameters are defined by the user, the Urban Seismic Risk Index (*USRi*) is calculated for the selected resolution level and results can be exported into tables, charts and maps in *shapefile* format.

¹ Comprehensive Approach to Probabilistic Risk Assessment (<u>www.ecapra.org</u>)



Figure 1 CAPRA's holistic risk assessment module flowchart

The whole process is performed within a framework in which uncertainties related to the 95 physical damage and loss assessment are also considered by using probabilistic 96 methodologies. Scientific uncertainties become philosophical uncertainties since there will be 97 an impact on society when a decision is made; thus, it is important to know where they are 98 99 and how they have been considered or not (Caers 2011), and since the objective of this kind 100 of assessments is to derive in actions related to risk reduction, this aspect is worth to be at hand. 101

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Obtaining risk results from a holistic perspective highlights the socioeconomic factors that 103 contribute most to the aggravating coefficient, F, and they should help stakeholders and 104 policy makers in the integral disaster risk management. Measuring risk with the same 105 methodology in all counties of an urban area like Medellín allows a direct and appropriate 106 comparison of the obtained results and it can help in prioritizing the areas for developing 107 disaster risk reduction and management strategies. Also, the final result can be disaggregated 108 and the main risk drivers after the holistic risk assessment can be highlighted and in this stage 109 of the study, after complementing the preliminary results obtained by Salgado-Gálvez et al. 110 (2014a), for the first time this procedure is performed and shown for the county with the 111 highest USRi to clearly present which are the descriptors that are contributing the most in each 112 of the indexes (physical risk, social fragility and lack of resilience) and then, the results are a 113 useful basis for the development of specific strategies to improve their performance in their 114 corresponding fields of action. 115

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Holistic evaluations of seismic risk at urban level have been performed in recent years for 117 different cities worldwide (Carreño et al. 2007; Marulanda et al. 2013) as well as at country 118 level (Burton and Silva 2014) and have proven to be a useful way to evaluate, compare and 119 communicate risk while promoting effective actions toward the intervention of vulnerability 120 conditions measured at its different dimensions. Although at first it can be seen simply as 121 another case study based on a well-known methodology, on the one hand, this study 122

123 incorporates a set of probabilistic descriptors in the side of the physical risk that had never 124 been assessed in Medellín while, on the other hand, since the main purpose is to raise risk 125 awareness and, not a generally agreed practice on a holistic risk assessment framework exists, 126 the development of case studies that consider different methodologies (Brink and Davidson 127 2014) to obtain the input data can serve as examples for future comparisons of the 128 approaches.

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This is the first time that a study following the above mentioned methodology is conducted 130 with a high resolution in all the aspects (seismic hazard, exposure and socio-economic 131 descriptors) and the results are useful to identify risk driver factors that are not associated only 132 to the physical vulnerability of the dwellings but also to social and poverty factors that should 133 be examined and tackled in an integral way, stressing out that poverty is not necessarily the 134 same as vulnerability. The importance of risk analysis has been understood at different 135 decision-making levels but the need of being incorporated as a development issue by 136 governments is still on its way. Finally, it also constitutes an example of how an integrated 137 research on disaster risk reduction can reduce the gap between the risk analysis and its 138 relevance for risk management decision-making processes (Salgado-Gálvez et al. 2014b). 139

141 2. PROBABILISTIC PHYSICAL SEISMIC RISK AND DIRECT IMPACT 142 ASSESSMENT

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144 The seismic risk analysis from a holistic perspective requires the calculation of a set of factors that are related to the direct effects of the hazardous events on the exposed elements and to the 145 consequences in terms of the possibility of occupying the buildings after the city has been 146 struck by an earthquake. The first factor corresponds to the AAL by sector, where four 147 different categories are included (residential, commercial, institutional and industrial). The 148 other factors are related to the expected number of deaths, injuries, homeless and 149 unemployed. This section presents the methodology followed for the calculation of these 150 factors. 151

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2.1 Physical seismic risk analysis methodology

For a fully probabilistic seismic risk analysis, different input data for the hazard, exposure and 155 physical vulnerability are required. Seismic hazard is represented by means of a set of 156 stochastic events generated using the program CRISIS 2007 (Ordaz et al. 2007), which is the 157 seismic hazard module of CAPRA; each event associated to the different seismogenetic 158 sources identified at country level (AIS 1996; 2010; Paris et al. 2000; Taboada et al. 2000; 159 Pulido 2003; Salgado-Gálvez et al. 2010; 2015b); for each event, hazard intensities in terms 160 of their first two statistical moments are obtained for different spectral ordinates to take into 161 account the fact that structures with different dynamic characteristics have different 162 earthquake solicitations for the same event. Since the city also has a seismic microzonation 163 (SIMPAD et al. 1999) it has been considered in the analysis by determining spectral transfer 164 functions for each homogeneous soil zone in order to calculate the hazard intensities at 165 166 ground level. The exposure database consists of the portfolio of buildings, both public and private, and is comprised by 241,876 elements (Alcaldía de Medellín 2010) that have been 167 identified, characterized and associated to a building class. Physical vulnerability is 168 represented by means of vulnerability functions that allow both a continuous and probabilistic 169 representation of the loss associated to different hazard intensities, in this case corresponding 170 to the spectral acceleration for 5% damping, an intensity measure that correlates well with the 171 seismic performance of structures (Luco and Cornell 2007). More details about the employed 172

methodology and information for the physical risk analysis can be found in Salgado-Gálvez etal. (2014a).

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Since all input data have been represented using a probabilistic approach, the loss calculation process can follow the methodology proposed by Ordaz (2000) and that is used in the CAPRA platform, where a convolution between the hazard and vulnerability of the exposed elements is performed. The main output of these assessments is the loss exceedance curve (LEC) which relates loss values in monetary units, with their annual exceedance rates. The LEC is calculated using the following expression (Ordaz 2000):

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$$\nu(l) = \sum_{i=1}^{N} \Pr(L > l | Event_i) \cdot F_A(Event_i)$$
(Eq. 1)

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where v(l) is the rate of exceedance of loss l, N is the total number of earthquake events that 185 comprise the stochastic set and conform with the seismic hazard in the area under analysis, F_A 186 (*Event* i) is the annual frequency of occurrence of the i^{th} earthquake event, while Pr(L>l/Event187 i) is the probability of exceeding l, given that the i^{th} event occurred. The sum of the equation 188 includes all potentially damaging events from the stochastic set. The inverse value of v(l) is 189 the return period of the loss l, denoted as Tr. Once the LEC is obtained, other risk metrics 190 such as the AAL can be obtained by calculating the area under the LEC. This metric 191 constitutes the first physical risk factor required to be determined for the study presented 192 herein. AAL can also be directly computed, leading to exactly the same value using the 193 following expression: 194

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$$AAL = \sum_{i=1}^{N} E(L | Event_i) \cdot F_A(Event_i)$$
(Eq. 2)

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198 where $E(L/Event_i)$ is the expected loss value given the occurrence of the *i*th event and 199 $F_A(Event_i)$ is the associated annual occurrence frequency of the same event. AAL constitutes 200 a robust indicator since it can represent risk at different resolution levels and also captures the 201 participation on the overall risk of the small and frequent events as well as the high and low 202 frequency events while also being insensitive to uncertainty as is explained later.

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204 Uncertainties related to hazard and physical vulnerability, defined according to their characteristics (temporal and spatial for the hazard and intensity-dependent for the 205 vulnerability), are considered in the loss assessment; thus the result of the calculation process 206 is a specific loss probability distribution for each hazard event. In the case of risk results in 207 terms of losses, a Beta distribution is defined through a central value (mean) and its dispersion 208 or uncertainty measure (variance). The latter is considered an appropriate probability 209 distribution for modeling losses since results are always defined between 0.0 (no loss) and 1.0 210 (total loss) and since only direct losses are considered at this stage, the maximum possible 211 loss is then the total exposed value. 212

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214 2.2 Physical risk results for Medellín

Physical risk is calculated on a building by building resolution level and the obtained results are grouped by counties according to the location of each dwelling. It is well known that for the calculation of the AAL an arithmetical aggregation process can be applied to both counties and sectors. Table 1 shows the values in relative terms to the total exposed value by

county and by sector in Medellín. Blank values (-) correspond to sectors that are not 220 representative in the corresponding county. AAL seeks to give an overall and comprehensive 221 representation of the risk levels, through a robust indicator and not only by loss values for 222 earthquake events. AAL is calculated considering the participation of all the events, by 223 multiplying the expected loss by its annual occurrence frequency, for each event. The AAL, 224 when calculated by means of Equation 2, cannot have associated any uncertainty measure 225 because it represents the loss results in annualized terms which, on the other hand, represent a 226 mathematical expectation, not an uncertainty measure. 227

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Country	Sector			
County	Commercial	Industrial	Institutional	Residential
1- Popular	2.95	-	-	2.65
2 - Santa Cruz	1.26	-	-	1.59
3 - Manrique	2.79	-	3.11	2.67
4- Aranjuez	1.51	-	1.43	1.53
5 - Castilla	2.57	2.75	2.94	2.81
6 - Doce de Octubre	3.25	-	-	3.39
7 - Robledo	1.93	-	2.20	2.21
8 - Villa Hermosa	6.68	-	-	5.89
9 - Buenos Aires	6.03	-	-	5.70
10 - La Candelaria	3.68	3.70	3.76	3.41
11 - Laureles Estadio	3.72	-	3.27	3.55
12 - La América	4.42	-	-	4.66
13 - San Javier	3.22	-	-	2.93
14 - Poblado	5.12	4.67	-	4.85
15 - Guayabal	3.80	3.38	-	3.40
16 - Belén	3.30	-	3.59	3.49

 Table 1 Relative AAL (‰) by county and by sector in Medellín

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2.3 Death, injured, homeless and unemployed estimation for Medellín

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A fully probabilistic risk analysis is normally conducted for the complete set of hazardous 234 events that comprise the hazard representation. However, for the purpose of estimating death, 235 injured, homeless and unemployed, this study has been conducted for a single event where 236 only one event is considered as N in Equation 1. By setting the annual frequency of 237 occurrence of the selected one to 1.0, Equation 1 will provide the probability of occurrence of 238 the loss given the occurrence of the selected event, and not the annual frequencies of 239 occurrence. Though the annual frequency of occurrence of it has been set equal to 1.0, and it 240 represents a deterministic approach for the temporal probability of occurrence, hazard 241 intensities are computed for the first two statistical moments representing the hazard 242 uncertainties that, together with the vulnerability uncertainties, are included in the loss 243 calculation process as explained above; therefore, the loss calculation is still probabilistic. 244

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The event was chosen out of the more than 2,500 included in the stochastic set with the 246 selection criteria of that event generating a direct economic loss of similar order of magnitude 247 than that of a 500 years mean return period. That value is read from the LEC shown in Figure 248 249 2 and that return period is considered of relevance for the design of emergency plans in Colombia (SDPAE 2002). It is important to bear in mind that the return period of the loss is 250 different from the return period of the seismic event since, in this case, there is correlation in 251 the losses and uncertainties in the ground motion and physical vulnerability values (Bazzurro 252 and Luco 2005; Bommer and Crowley 2006; Park et al. 2007; Crowley et al. 2008; Salgado-253 Gálvez et al. 2014a). The expected loss for the selected return period obtained from the LEC 254

is estimated in around 12 billion USD² which represents about 14% of the total exposed value. Loss exceedance rates are calculated by using the total probability theorem and because of that, for any loss level, the exceedance rate is calculated as the sum of all the events with probability of exceeding said loss level. In this case, the uncertainty is being considered in the calculation of the exceedance probabilities and then, the annual exceedance rates obtained cannot have associated an uncertainty measure because they are probabilities calculated for a specific loss value.

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Figure 2 LEC for the portfolio of buildings of Medellín (Salgado-Gálvez et al. 2014a)

Three different sets of vulnerability functions were used to calculate the required factors. The first set corresponds to the physical vulnerability functions to calculate the mean damage ratio (MDR) for each element which captures the distribution of damage values in each building class given a seismic intensity. If this parameter has a value higher than 20%, the building is considered to be unsafe to be occupied and thus, depending on its use, its occupants are considered either homeless or unemployed. The second and third sets of functions have to do with the deaths and injured estimation and depend on the building class.

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For the estimation of deaths and injuries, fatality rates proposed by Jaiswal et al. (2011) were selected and also, a workday scenario is assumed. Given that occupation is a dynamic parameter and the day and time of the earthquake cannot be established with this approach, a rate of 60% occupancy, which corresponds to an average occupation according to Liel and Deierlein (2012), was used for the calculation, as previously chosen in Salgado-Gálvez et al. (2015c).

The selected seismic event is associated to the Romeral Fault System which is the one that controls the seismic hazard level for medium and long return periods in Medellín (AIS 2010). Table 2 shows the characteristics of the selected event in terms of location, depth and

- 284 magnitude.
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Table 2	General	characterist	ics of the	selected	l event

Longitude	-75.69°		
Latitude	6.24°		
Depth	12 Km		
Magnitude	6.9		
Mean return period	306 Years		

² An exchange rate of 1USD=3,000COP has been used in this study

Table 3 shows the estimated direct impact results of the selected event in terms of economic loss, deaths, and injuries as well as homeless and unemployed, while Figure 3 shows the shakemap in terms of the peak ground acceleration (PGA), at bedrock level, of the selected event in the area of analysis. That value was modified through the transfer functions to account for the local dynamic soil response. Figure 4 shows the MDR distribution for Medellín.

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Table 3 Result of the direct losses for the selected event

Seismogenetic source	Romeral Fault System
Expected loss (Million USD)	10,963
Deaths	51,780
Injuries	68,165
Homeless	177,671
Unemployed	37,547









Figure 4 MDR (%) estimation for the portfolio of buildings in Medellín

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From the obtained results it can be seen that the highest MDR occurs in Villa Hermosa 305 County which is located on the eastern part of the city where the high structural vulnerability 306 is due to the large number of masonry units combined with the amplification factors in the 307 short period range given the soil characteristics of the city (SIMPAD et al. 1999). Though 308 Aranjuez County has a significant participation of masonry dwellings, because of local soil 309 response characteristics, far less damage and losses are observed for this event. More details 310 about the characteristics of the assets as well as the assigned vulnerability functions are given 311 312 by Salgado-Gálvez et al. 2014a. To better understand the building stock distribution along the city, Table 4 shows the percentage of building classes and the total number of dwellings by 313 314 County. 315

Building class Reinforced Reinforced Non-County Steel concrete concrete shear engineered Number of Masonry units Wooden units units frames units wall units units dwellings 1- Popular 40.1% 30.1% 29.8% 16,629 _ _ 2 - Santa Cruz 65.5% 29.7% 4.9% 13,016 ---3 - Manrique 85.0% _ 15.0% 21,037 _ _ _ 4- Aranjuez 69.4% 18,708 30.6% _ -_ -5 - Castilla 90.0% 10.0% 12,597 -_ _ -6 - Doce de Octubre 84.8% 15.2% _ 19,909 -_ _ 7 - Robledo 80.1% 10.1% _ 9.7% 20,674 8 - Villa Hermosa 95.0% 21,819 _ _ 5.0% _ _ 9 - Buenos Aires 89.9% 17,549 -10.1% ---10 - La Candelaria 49.9% 14.7% 35.3% 11,274 _ _ _ 11 - Laureles Estadio 5.1% 29.8% 65.1% 9,832 _ _ _ 12 - La América 90.0% 10.0%8,868 _ -13 - San Javier 80.2% 10.2% _ 9.6% _ -18,599 14 - Poblado 20.2% 10.1% 25.0% 44.7% 8,747 _ -15 - Guayabal 36.2% 39.4% 24.4% _ _ _ 668 16 - Belén 85.0% --15.0% --21,950

Table 4 Building class distribution by County

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Figure 5 shows the homeless estimation, while Figure 6 shows the unemployed estimation, 319 320 both at county level.



Figure 5 Homeless estimation for Medellín

Figure 6 Unemployed estimation for Medellín

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Figures 7 and 8 show the expected deaths and injuries estimation due to the occurrence of this 323 event where results have been grouped again at county level and per hundred thousand

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325 inhabitants.

Natural Hazards, 80(3), 2016, 1995-2021



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It can be observed from these results that homelessness and unemployment estimations are higher for *Villa Hermosa*, *La América*, *Belén*, *Guayabal* and *Manrique* counties, while higher death rates due to the occurrence of an event with those characteristics are expected in *Poblado* and *Laureles-Estadio* counties. Even though these two counties have the highest income levels, they have high human density indexes and high-rise buildings with similar characteristics that are more vulnerable, from the deaths and injuries point of view, if compared with low-rise masonry units.

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336 **3.** HOLISTIC SEISMIC RISK ASSESSMENT OF MEDELLÍN

A comprehensive risk management strategy has to be based on a multidisciplinary approach 338 that takes into account not only the physical damage and the direct impact but also a set of 339 socioeconomic factors that favour the second order effects and consider the intangible impact 340 in case an earthquake event strikes the city (Cardona and Hurtado 2000; Benson 2003; 341 342 Cannon 2003; Cutter et al. 2003; Davis 2003; Carreño et al. 2007; Barbat et al. 2010; Khazai et al. 2014). This can be achieved by using a holistic seismic risk assessment where physical 343 damages are aggravated by a set of socioeconomic conditions allowing comprehensive risk 344 evaluations that are useful for decision-making processes. This approach also allows 345 quantifying the resilience of the analysed communities, that is, their capacity to cope with the 346 negative effects after the occurrence of an earthquake. Detailed information about this 347 methodology can be found in Carreño (2006), Carreño et al. (2007) and Barbat et al. (2011). 348 349

The methodology used in this study does not require the use of the exact same factors in each case study, not even in terms of the number of descriptors used, as long as the characteristics to be captured are well reflected by the ones that are chosen. The explanation is that, depending on prevalent conditions of the area under analysis, some factors can be more relevant than others. For this study, physical damage is obtained from the results of the probabilistic approach, already shown in section 2, which is considered to have a higher robustness if compared with previous holistic seismic risk evaluations performed before because of the available information and its quality (Carreño et al. 2007; Marulanda et al. 2013).

As it was mentioned before, holistic seismic risk analysis can be performed at different scales but also can account for multi-hazard approaches (Jaramillo 2014). For this study, the resolution level has been set to counties and the hazard limited to earthquakes since this is the only catastrophic peril expected for the city.

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365 3.1 Methodology for the holistic risk assessment

Applying the holistic risk evaluation methodology proposed by Cardona (2001) and Carreño et al. (2007), the urban seismic risk index USRi is calculated starting from a physical risk index, R_F , and an aggravating coefficient, F, which accounts for the socioeconomic fragility and lack of resilience of the analysis area. USRi is calculated by using the equation

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$$USRi = R_F(1+F)$$
 (Eq. 3)

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known in the literature as *Moncho's Equation*. The physical risk index, R_F , is calculated considering a set of factors as well as their associated weights by means of the following expression:

$$R_F = \sum_{i=1}^p F_{RFi} \cdot W_{RFi}$$
(Eq. 4)

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where F_{RFi} are the *p* physical risk factors and w_{RFi} their corresponding weights. In this case, 8 factors were considered to obtain R_F which were calculated from the results of the probabilistic seismic risk analysis of the buildings in Medellín described in section 2, in which both their structural characteristics and their mean occupation values were considered.

385 The aggravating coefficient, *F*, is calculated as follows:

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$$F = \sum_{i=1}^{m} F_{FSi} \cdot w_{FSi} + \sum_{j=1}^{n} F_{FRj} \cdot w_{FRj}$$
(Eq. 5)

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where F_{FSi} and F_{FRi} are the aggravating factors, w_{FSi} and w_{FRi} are the associated weights of 389 each *i* and *j* factor and *m* and *n* are the total number of factors for social fragility and lack of 390 resilience, respectively. For this case, 9 descriptors were used to capture the social fragility 391 conditions on each county while 6 descriptors are considered to capture the lack of resilience. 392 Most of the descriptors were obtained using data from the local authorities (Alcaldía de 393 Medellín 2012a; 2012b; Proantioquia et al. 2012; DAP 2012) with the exception of the 394 calculation of public areas and distances to the closest hospitals and health centres, where 395 geographical information system (GIS) tools were used. Figure 9 shows the summary of the 396 descriptors used in this analysis where the ones denoted as F_{RFi} are related to the physical risk 397 index, the ones denoted as F_{FSi} are related to the social fragility and the ones denoted as F_{FRI} 398 are related to the lack of resilience. 399 400

401 The selection of the descriptors for R_F was based on the outcomes that could be extracted

from the fully probabilistic seismic risk analysis, while existing and available indicators that 402

403 capture social fragility and lack of resilience issues were selected for the evaluation of F.

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Figure 9 Factors used for the holistic seismic risk evaluation in Medellín

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It is evident that each of the factors used in the calculation of the USRi captures different 407 aspects and is quantified in different units. Because of that, certain scaling procedures are 408 needed to standardize the values of each descriptor and convert them into commensurable 409 factors. In this case, transformation functions were used to standardize the physical risk, 410 social fragility and lack of resilience factors selected for this study. Some of them are shown 411 in Figure 10. The factors and their units, as well as the [min, max] values are shown on the 412 abscissa and also, depending on the nature of the descriptor, the shape and characteristics of 413 the functions vary and, because of that, for example functions related to descriptors of the 414 physical risk have an increasing shape while those related to resilience have a decreasing one; 415 that is, the higher the value of the factors, the lower their aggravation. The transformation 416 functions can be understood as risk and aggravating probability distribution functions or as 417 the membership functions of the linguistic benchmarking of high risk or high aggravation. 418



Figure 10 Examples of transformation functions

The values on the abscissa of the transformation functions correspond to the values of the 424 descriptors while the ordinate corresponds to the final value of each factor, either related to 425 426 the physical risk or to the aggravating factor. In all cases, values of the factor lie between 0 427 and 1. Since the transformation functions are membership functions, for high risk and aggravating coefficient levels, 0 corresponds to non-membership while 1 means full 428 429 membership. Limit values, denoted as X_{MIN} and X_{MAX} are defined by using expert criteria and information about previous disasters in the region. Relative weights w_{FSi} and w_{FRj} that 430 associate the importance of each of the factors on the index calculation are obtained by using 431 an Analytic Hierarchy Process (AHP) that gives ratio scales from both discrete and 432 continuous paired comparisons (Saaty and Vargas 1991; Carreño 2006; Carreño et al. 2007). 433 AHP process was based on participation of local stakeholders and national disaster risk 434 435 reduction and management experts for the definition of the weights of the aggravating coefficient factors, while, for the ones associated to the physical risk factors, besides the 436 above mentioned participants, the authors also participated. 437

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Tables 5 and 6 present the associated weights for the physical risk and the aggravating 439 coefficient factors. 440

Factor	Weight
F _{RF1}	0.15
F _{RF2}	0.15
F _{RF3}	0.15
F _{RF4}	0.10
F _{RF5}	0.10
F _{RF6}	0.10
F _{RF7}	0.20
F _{RF8}	0.05

Table 5 Weights for the physical risk factors

Table 6 Weights for the aggravating coefficient factors

Factor	Weight
F _{FS1}	0.03
F_{FS2}	0.06
F _{FS3}	0.03
F _{FS4}	0.12
F _{FS5}	0.05
F _{FS6}	0.05
F _{FS7}	0.05
F_{FS8}	0.10
F_{FS9}	0.07
F _{FR1}	0.08
F _{FR2}	0.04
F _{FR3}	0.08
F _{FR4}	0.08
F _{FR5}	0.06
F_{FR6}	0.10

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448 **3.2** Results of the holistic risk assessment for Medellín

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450 This section presents the results obtained using the methodology in terms of R_F , F and USRi.

Table 7 presents the results of this study for the 16 counties of Medellín sorted in descending order according to the *USRi* results.

County	R_{F}	F	USRi
Villa Hermosa	0.31	0.28	0.39
La América	0.28	0.32	0.37
Poblado	0.28	0.20	0.34
Laureles Estadio	0.24	0.27	0.31
La Candelaria	0.22	0.33	0.29
Buenos Aires	0.22	0.28	0.28
Guayabal	0.18	0.29	0.23
Belén	0.17	0.20	0.21
Aranjuez	0.12	0.32	0.16
San Javier	0.10	0.41	0.15
Castilla	0.10	0.30	0.13
Robledo	0.09	0.31	0.12
Manrique	0.08	0.33	0.10
Doce de Octubre	0.07	0.28	0.08
Popular	0.06	0.34	0.08
Santa Cruz	0.02	0.29	0.02

Table 7 Results obtained for Medellín

Since the results have been obtained using a GIS tool, maps with the distribution of the results 457 458 can be built and could be of help to decision-makers for communicative and comparison purposes among them. For each index, a ranking has been generated to classify each result 459 into low, medium-low, medium-high, high and very high categories. Figure 11 shows the R_F 460 at county level. The highest R_F values are found in Villa Hermosa and Poblado while the 461 lowest values are found in Popular and Santa Cruz. This is an interesting finding since the 462 two lowest results correspond to low-income areas and can be explained by the low injury and 463 death rates associated to the building classes in these areas since they correspond to non-464 engineered systems, typically made from light materials, that do not represent, in general 465 terms, harm to the inhabitants. Another finding of interest is that, even though Poblado has 466 the best socioeconomic conditions, a disorganized urbanization process has been developed in 467 the area and high rise structures, not always complying with the requirements established by 468 the Colombian earthquake resistant building code, have been built. Its large R_F value is 469 explained by the high physical vulnerability and the consequences in terms of expected 470 deaths, injured and homeless in it. In terms of the categories used to aggregate the results, 471 only Villa Hermosa has a high physical risk index category, while medium-high values are 472 found at Poblado, Laureles Estadio, La Candelaria, La América and Buenos Aires. 473 474

In all counties, the descriptors that, after considering their relative weights, contribute the 475 most to R_F are the ones that account for deaths and homeless. The estimation of these 476 descriptors is directly related to the physical damage of the dwellings and, thus, a reduction on 477 these descriptors can be achieved through the development of retrofitting schemes of at least 478 essential buildings such as hospitals and schools, while also decreasing the physical 479 vulnerability of new infrastructure by enforcement on the use of the earthquake building code. 480 Reducing the existing vulnerability is an ideal approach, but incentives to do so must be 481 created, even more when seismic risk perception is low because of the low occurrence rate of 482 483 earthquakes in Medellín.



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Figure 11 Physical risk index by county level for Medellín

Figure 12 shows the aggravating coefficient, F, at county level. The highest F is found at San 488 Javier which constitutes a problematic area of the city from the social, urban planning and 489 security perspective. Additionally, marginal areas, such as the ones that exist in Villa 490 Hermosa and Popular, contribute to the large aggravating coefficients. Better characteristics 491 can be found in Laureles-Estadio, and Poblado which are the wealthiest and more urban 492 developed areas, though not necessarily organized, of Medellín. Belén constitutes an 493 interesting case because, despite the fact that it does not have the best economic conditions, it 494 495 presents a low aggravating coefficient because of the presence of several hospitals and medical centres. 496

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498 From the results, the descriptors for social fragility and lack of resilience that most contribute to the aggravating coefficient, F, are the population density and the public area, respectively. 499 These issues can be addressed by integrating the results with urban planning actions that can 500 account for the improvement of today's conditions regarding those topics and need to be 501 included in the development plans of the city. The population density captured here is not 502 proportional to the casualties estimation performed for the estimation of R_F since the 503 vulnerability functions vary from building class to building class and, as shown in Table 4, 504 that distribution has significant variations along different areas of the city. 505





Figure 12 Aggravating coefficients by county for Medellín

Figure 13 shows the USRi at county level. The highest USRi is found in Villa Hermosa 510 followed by *Poblado* since a high R_F value is combined with an intermediate F, whereas 511 important increases in the final results are observed in La América, Laureles Estadio, Buenos 512 Aires and La Candelaria, reflecting the importance of accounting for socioeconomic 513 characteristics, additional to the traditional physical seismic risk results. From here, it can be 514 concluded that even if income levels are useful to determine the vulnerability of a certain 515 area, from either the physical or social dimension, it is not the only driver that influences the 516 517 final result. Finally, Figure 14 shows the ranking in terms of the USRi to better understand the differences on the results between the counties. 518





526 **3.3** Disaggregation of the holistic assessment of risk at county level

528 Given that the *USRi* is a composite indicator, after obtaining the final result it is possible to 529 disaggregate it and to see the contribution of the different descriptors related to the physical 530 risk and/or the social fragility and lack of resilience. This disaggregation can be made for the 531 16 counties of Medellín. As an example, the mentioned disaggregation is presented for the 532 *Villa Hermosa* County, the one with the highest *USRi*.

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For R_F , as it can be seen in Figure 15, the descriptor with higher participation is the F_{RF7} (using the same notation as Figure 9) which is related to the number of homeless which, as was explained above, is directly related to the calculated MDR given the occurrence of the selected earthquake event. For the social fragility descriptors, the one with higher participation is F_{FS1} related to the violent deaths rate, as it can be seen in Figure 16. Finally, for the lack of resilience descriptors, the one with higher overall participation is F_{FR1} , associated with the available public space, as shown in Figure 17.







Figure 15 F_{RFi} disaggregation for Villa Hermosa County







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Figure 17 F_{FRi} disaggregation for Villa Hermosa County

551 Besides allowing identifying the factors that mostly contribute to the USRi either in overall terms or by category, the disaggregation process highlights the necessity of a multi-552 disciplinary approach in a comprehensive seismic risk assessment framework since the risk 553 drivers may be related to different origins such as building code compliance and enforcement, 554 urban planning and territorial management, as it has been explained for the Villa Hermosa 555 County. The results of this study can be integrated into other assessments related to the 556 performance of the disaster risk management strategies in the city, such as the one developed 557 by López (2010). Also, incorporating these aspects in the disaster risk management scheme at 558 local level is of high importance in a city where the perception of seismic hazard and risk is 559 560 low by its inhabitants, but, where not only because of the geological and tectonic conditions but to the social, economic and urban planning ones, the occurrence of an earthquake can lead 561 to disastrous consequences. 562

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4. CONCLUSIONS

Probabilistic risk assessment methodologies, such as the one used by the CAPRA Platform, 566 include advanced tools to quantify expected losses on a portfolio of exposed assets given the 567 occurrence of hazardous events. These tools must be understood as models that are intended 568 to represent a reliable order of magnitude of the expected losses and not to predict events and 569 exact amounts. It is important to obtain physical risk results using a probabilistic approach, 570 considering the inherent uncertainties, but it is also essential to move towards the use of the 571 results within a multidisciplinary disaster risk management framework, such as the one of this 572 study. When calculating physical losses with this approach, it is important to take into account 573 the correlation between the losses since its exclusion may lead to underestimation of them; 574 details about how this issue is dealt with, within the CAPRA Platform, can be found in 575 Salgado-Gálvez et al. (2014a). 576

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578 Regarding the risk identification process, building by building information is useful since the 579 individual location of a dwelling in a large city such as Medellín can lead to significant 580 changes on its individual expected damages and losses due to geographical variations on the 581 hazard intensities, a fact that is heightened when a seismic microzonation study is included. 582 On the other hand, when communicating aggregated risk through maps, results should be 583 grouped in larger divisions such as counties in order to avoid misleading conclusions. 584 Catastrophe risk models are based on the large numbers law, where a statistically significant 585 number of elements are required to obtain a reliable estimation of the risk results but seen as a 586 whole and not on an individual basis. For that reason the physical risk results have been 587 grouped at county level which constitutes the administrative division for Medellín. Grouping 588 results on administrative areas can also facilitate the decision-making process since 589 comprehensive schemes can be developed by establishing actions that, in overall, can reduce 590 today's risk conditions.

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It is relevant to quantify seismic risk from both a physical and a holistic perspective because 592 even though earthquakes are not the most common hazardous event in the city if compared to 593 flash floods or landslides (which are not considered catastrophic); an event like this can lead 594 to correlated damages and deaths, as well as to important disruptions occurring at the same 595 time in different zones within the city. Also, though the uncertainties related to the physical 596 seismic risk assessment have been accounted for, future research is needed in order to 597 incorporate the ones existing in the considered socio-economic characteristics (Burton and 598 Silva 2014). Those cannot be handled by means of probability distributions but nevertheless it 599 is important to highlight that within the methodology explained and used herein, sensitivity 600 tests on input data, weight and transformation functions using Monte Carlo simulations have 601 shown how, at urban level, the risk rankings and risk level ranges derived from the composite 602 indicator are robust (Marulanda et al 2009). 603

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605 Seismic risk assessed from a hard, soft or holistic approach is intended to contribute to the effectiveness of management strategies which largely depend on the decision-making process. 606 Though this methodology can be understood as a simplified representation of the seismic risk 607 608 at urban level, it performs a multidisciplinary approach that accounts not only for the physical damage but for social, institutional, economic and organizational issues that influence the risk 609 results. Vulnerability is not only seen as a risk factor determined by the physical 610 characteristics of a group of buildings, but also as being related to social fragility and lack of 611 resilience of the exposed communities, while poverty must be understood as a vulnerability 612 driver and not vulnerability itself. 613

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A disaster risk reduction management scheme must involve an interdisciplinary process and the holistic evaluation contributes to this process, not only by considering the socioeconomic factor but by being a useful way to communicate risk through the identification of the critical areas of a city where the vulnerability is assessed considering different perspectives.

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Finally, these kind of evaluations can be periodically updated to evaluate the effectiveness of
the prevention and mitigation strategies defined for the area of analysis whilst highlighting the
most important measures to be taken that are needed to decrease either the physical
vulnerability, the social fragility conditions and/or the lack of resilience.

- 625 ACKNOWLEDGMENTS
- 626

The authors are grateful for the support of the Ministry of Education and Science of Spain
"Enfoque integral y probabilista para la evaluación del riesgo sísmico en España"—
CoPASRE (CGL2011-29063). Also to the Spain's Ministry of Economy and Competitiveness
in the framework of the researcher's formation program (FPI) and the support of the "Paul C.
Bell, Jr." risk management program of the Florida International University (FIU). This work
has also been partially sponsored by the European Commission (project DESURBS-FP7-

633 2011-261652). Finally the authors would like to thank an anonymous reviewer whose634 comments helped to improve the original version of the manuscript.

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