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# Scotland's Rural College

# Making the best of both worlds: Can high-resolution agricultural administrative data support the assessment of High Nature Value farmlands across Europe?

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Title: Making the best of both worlds: can high-resolution agricultural administrative

#### 23 Abstract

Worldwide, the role of farmlands for biodiversity conservation and the delivery of 24 25 multiple ecosystem services has been widely acknowledged. In the European Union 26 (EU), societal demands to include environmental conservation concerns within the 27 Common Agricultural Policy (CAP) has resulted in the recognition of the importance of 28 maintaining High Nature Value farmlands (HNVf). 29 HNVf constitute complex social-ecological systems, which owe their nature conservation value to the maintenance of specific, mostly low-intensity farming 30 systems, supporting high levels of species and habitats dependent on agricultural 31 32 practices. Even though HNVf assessment in space and time is essential to evaluate the effectiveness of Rural Development Programmes, the diversity of rural landscapes 33 34 across EU, the scarcity of data on farming systems, and the lack of common methodological guidelines has hampered the implementation of HNVf mapping and 35 36 monitoring across Europe. Thus, there is a pressing need to develop and test 37 methodological approaches that may support HNVf assessment across the EU. The Integrated Administration and Control System (IACS) which is mandatory for all 38 EU Member States constitutes a system for the management and control of CAP 39

40 payments to farmers. Essentially, IACS comprises high-resolution, spatially explicit

41 information on the type and intensity of agricultural land-use. Even though such data

42 has been referred as exhibiting high thematic, spatial and temporal resolution, IACS has

43 seldom been used, due to significant access restrictions. Here, the potential to use IACS

44 data to support the assessment of HNVf was evaluated within the German Federal State

45 of Lower Saxony by implementing a recently developed methodological framework.

46 Sets of indicators known to be essential for identifying potential HNVf and underlying

47 farming systems (expressing landscape structure and composition, farming systems, and

48 crop diversity), were derived from IACS. Spatial patterns of indicators were analyzed at
49 two different scales to delineate the potential distribution of HNVf across Lower
50 Saxony.

51 Results highlighted that most regions in Lower Saxony were characterized by intensive farming practices including high livestock density, high share of intensive crops and 52 53 low density of linear elements. Only 3% of the Utilized Agricultural Area (UAA) of 54 Lower Saxony potentially constituted HNVf, with the majority of HNVf coinciding with mosaics of arable and/or permanent crops and semi-natural features under less 55 56 intensive farming practices. Semi-natural grasslands, partially under agri-environment 57 scheme management contracts, covered roughly 1% of the UAA and were mostly intermingled with other farmland habitats in extensively managed agricultural 58 landscapes. 59

In the context of the EU-wide HNVf assessment, IACS constitutes an important source 60 61 of data, characterized by a high spatial, thematic and temporal resolution of data 62 collected annually. Whilst having the potential for use in HNVf assessment, some 63 challenges remain, especially due to significant access restrictions. Nevertheless, IACS constitutes a powerful tool to evaluate the extent and condition of HNVf across the EU 64 65 countryside. Making use of IACS data in such a way could provide a stepping-stone towards achieving a more effective balance between the management and control of 66 67 CAP support payments and the growing societal demands related to the maintenance and enhancement of farmland biodiversity and ecosystem services. 68

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# 72 **Keywords (4-6)**

- 73 Agro-biodiversity; Common Agricultural Policy (CAP); Indicators; Integrated
- Administration and Control System (IACS); Land-sharing; Rural Development
- 75 Programmes (RDP)

#### 77 **1. Introduction**

78

79 century (Wade et al., 2008), with negative impacts on the environment and related 80 natural resources, such as biodiversity and ecosystem services (Millennium Ecosystem 81 Assessment, 2005; Aviron et al., 2009; Shackelford et al., 2015). Driven mainly by 82 economic, political and demographic processes, agricultural land in Europe has been 83 facing two opposite trajectories: either abandonment of economically marginal remote and upland areas or the intensification of farming practices in the more productive 84 lowland areas (MacDonald et al., 2000; Stoate et al., 2009; Baudron and Giller, 2014; 85 86 Beilin et al., 2014; van Vliet et al., 2015). While high yield farming is considered to be among the most damaging human-related 87 88 activities to wildlife (Balmford et al., 2012; Shackelford et al., 2015), the importance of agricultural land for biodiversity maintenance and long-term conservation, and the 89 90 provision of ecosystem services, e.g., carbon sequestration, aesthetic landscapes, and 91 support of biodiversity, has also been acknowledged (Swinton et al., 2007; Power, 92 2010). Farming has been shaping European landscapes for centuries or even millennia 93 and up to 50% of all species rely, to some extent, on agricultural ecosystems and 94 habitats, including endemic and threatened species (Bignal and McCracken, 1996; Halada et al., 2011; Lomba et al., 2014). The role of traditional, low-intensity farmland 95 96 for the maintenance of natural capital and protection of the countryside has thus been debated, ultimately developing into the 'High Nature Value farmlands' (HNVf) concept 97 (Egan and Mortensen, 2012; Plieninger and Bieling, 2013; Renwick et al., 2013; Lomba 98 99 et al., 2014; Lomba et al., 2015; Strohbach et al., 2015).

Globally, an expansion and intensification of agricultural land has occurred in the last

100 The HNVf concept was developed within the European Union (EU) to characterize

101 agriculture-dominated landscapes where high nature and/ or conservation value is

dependent on the continuation of specific low-intensity farming systems (Beaufoy et al., 102 103 1994; Andersen et al., 2003; Lomba et al., 2014). These farming systems constitute 104 complex socio-ecological systems resulting from a long-term relationship between 105 human activity and the surrounding environment (Plieninger and Bieling, 2012; 106 Plieninger and Bieling, 2013). The intrinsic nature value of HNV farmlands is due to the prevalence of low-intensity farming practices and either a high proportion of semi-107 natural vegetation e.g. pastures and meadows (referred to as HNVf type 1; Oppermann 108 109 et al., 2012), or the presence of small-scale elements in the agricultural landscapes, such as field margins, hedgerows and tree lines (referred to a HNVf type 2; Andersen et al., 110 111 2003). In addition, some intensively managed farmlands have been considered as HNVf type 3 due to their importance for the maintenance and survival of some populations of 112 agriculture-dependent species with conservation interest (e.g. farmland birds and 113 114 reptiles; Andersen et al., 2003).

116 stewardship (Plieninger and Bieling, 2013), HNVf was included in the Common Monitoring and Evaluation Framework (CMEF) for the rural development policy within 117 the context of the EU Common Agricultural Policy (CAP; EC, 2006). Their role for 118 119 biodiversity conservation, provision of ecosystem services and public goods generated 120 has also been highlighted within the EU Biodiversity strategy to 2020 (EEA, 2015). Nevertheless, the recent mid-term assessment of the EU Biodiversity strategy to 2020 121 122 reported that no relevant progress has been made towards the improvement of the conservation status of most agriculture-dependent species and habitats. The assessment 123 124 recommended that greater and more effective efforts are urgently needed to increase the contribution that farmlands, including HNVf, make to the maintenance and 125

In recognition of EU efforts towards sustainable rural development and land

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enhancement of biodiversity in the European Union (EU) countryside (EC, 2015; EEA,2015).

However, even though the assessment of HNVf indicators is mandatory across the EU,
the diversity of rural landscapes, the scarcity of (suitable) datasets on biodiversity, land
cover and land-use, and the lack of common guidelines and/or approaches for mapping
HNVf are important obstacles towards its successful implementation (see e.g. Peppiette,
2011; Lomba *et al.*, 2014; Strohbach *et al.*, 2015).

133Following the EU guidelines (Paracchini *et al.*, 2008; EENRD, 2009), Lomba *et al.* 

134 (2015) recently described a multi-step spatially-explicit framework to assess the extent

of HNV farmlands in the EU countryside. In short, such approach builds on the

136 spatially-explicit assemblage of indicators informing on the social-ecological

dimensions underlying the nature value of such farming systems, namely landscape

138 structure and composition, and the extensive character of farming practices (Lomba *et* 

*al.*, 2014; Lomba *et al.*, 2015). In addition, it has been recommended that indicators

140 considered for HNVf assessment should be derived from the best spatial and/or

temporal resolution available for the target area (Lomba *et al.*, 2015). Whilst this

142 methodological framework has been shown to have a great potential to operationalize

the HNVf concept, some important challenges remain, such as its application to other

social-ecological contexts, datasets and scales across the EU countryside. Here, one of

such challenges is tackled through the implementation framework using indicators

146 derived from the Integrated Administration and Control System (IACS) database.

147 IACS, which was established in the early 1990s (EEC, 1992), mainly consists of high

resolution, annually-updated farm-level information (e.g. livestock) and parcel-level

information (e.g. crop type; Keenleyside *et al.*, 2014). Despite its availability across EU

150 Member States, IACS data has seldom been used as a spatially-explicit dataset for

indication and monitoring of HNVf, mainly due to access restrictions put in place to 151 152 protect land manager privacy (Lomba et al., 2014; Strohbach et al., 2015). To-date, Steinmann and Dobers (2013) have analyzed patterns of crop rotation and sequence 153 154 across the federal state of Lower Saxony based on the German IACS. The same database has been used by Nitsch et al. (2012) to assess land-use change between 155 grasslands and arable land. In addition, Ribeiro et al. (2014) used IACS data to model 156 HNV farming systems dynamics as response to policy change for a region in southern 157 158 Portugal, the Austrian HNVf indicator relies on IACS data to incorporate information on land-use and agri-environment schemes, and the Scottish Government uses IACS 159 160 data to estimate annual changes in extent and distribution of HNVf (AES; Bartel et al., 2011; Scottish Government, 2011). 161

162 Here, we tested the potential of IACS data to support the assessment of HNVf using the German Federal State of Lower Saxony as case study. HNV farmlands assessment 163 followed the multi-criteria framework recently described by Lomba et al. (2015), 164 165 targeting HNVf types 1 and 2. Overall, HNVf assessment was built on a multi-criteria analysis of spatially-explicit indicators expressing landscape structure and composition, 166 farming systems, and crop diversity (Landscape Elements, Extensive Practices and Crop 167 168 Diversity sets of indicators; Lomba et al., 2015), known to inform on relevant social-169 ecological components of HNV farming systems. Results are discussed in the context of Lower Saxony assessment and monitoring of HNVf and implications drawn with 170 respect to High Nature Value farmlands assessment and monitoring across the EU. 171

#### 173 **2. Methods**

#### 174 2.1. Study area

The study area is situated in north-western Germany and covers the federal state of 175 176 Lower Saxony (Fig. 1). Lower Saxony is Germany's second-largest federal state in 177 terms of its area (ca. 47787 km<sup>2</sup>) and includes 1041 local administrative units (LAU 2) corresponding to municipalities, the lowest level in the administrative structure of 178 179 Germany. Total land area covered by each municipality ranges between 0.2 km<sup>2</sup> and 180 401.7 km<sup>2</sup> (mean: 45.9 km<sup>2</sup>). 181 About 56% of total land area within Lower Saxony is used for agricultural production, 182 consisting of arable land (including temporary grassland), permanent grassland and land

184 land area is covered by urban areas. Arable land accounts for ca. 71% of the Utilized

under permanent crops, and ca. 22% is covered by forests. Less than 10% of the total

185 Agricultural Area (UAA), permanent grasslands make up 28% of the UAA and less

than 1% is used for the production of permanent crops. There are, however, large

187 regional differences in agricultural land-use and major crop type distributions across

188 Lower Saxony.

183

189 Lower Saxony is located in a transition zone between a more maritime climate in the 190 North-West and a more continental climate in the South and East. According to 191 climatic, geomorphological, hydrological and soil characteristics Lower Saxony can 192 roughly be divided into three major biogeographical regions. The coastal regions (Fig. 1C; 1) along the North Sea include the East Frisian Islands, mudflats and salt marshes 193 with an average annual temperature of 9.4 °C and a mean precipitation of 814 mm in the 194 195 period of 1981-2010 (DWD 2015). The lowlands (Fig. 1C; 2) are dominated by agricultural land-use with an average annual temperature of 9.4 °C and a mean 196

precipitation of 769 mm. In the northwestern part of the lowlands more than half of the 197 UAA is covered by highly productive permanent grassland (Smit et al., 2008), with 198 intensive dairy farming and zero-grazing ('stall feeding') dominating (Klimek et al., 199 200 2014). The eastern part of the lowlands is characterized by cultivation of cereals and 201 fragments of heathland. Most of these lowland heathland areas are designated as 202 European special areas of conservation (SAC; e.g. 'Lüneburger Heide') and are mainly grazed by sheep with financial support from agri-environment schemes. Particularly in 203 204 the western part of the lowlands, production of energy crops has emerged as a new agricultural activity in recent years, mainly at the expense of permanent grasslands. It 205 206 has been shown that maize for bioenergy production was the dominant crop after the 207 conversion of permanent grassland to arable land (Nitsch et al., 2012). This region of 208 the lowlands is dominated by intensive livestock production, particularly pig and poultry. The uplands (Fig. 1C; 3) in the southern part of Lower Saxony are 209 210 characterized by a large proportion of arable land and forest, interposed with patchily 211 distributed fragments of permanent grassland (Klimek et al., 2007). The average 212 precipitation is 832 mm, with a mean annual temperature of 9.0 °C. In the south, the Harz is the highest mountain range (up to 1141 m a.s.l.). The northern part of the 213 uplands is characterized by fertile loess soils and highly-productive large-scale cereal-214 215 based farming systems.

216

217 #Fig. 1 approximately here#

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219

221 2.2 Integrated Administration and Control System (IACS)

IACS consists of a number of interconnected databases, which provide an identification 222 system for farmers and their payment entitlements, an identification and registration 223 224 system for livestock, and an identification system for agricultural areas called the Land Parcel Identification System (LPIS) (EC, 1996; Sagris and Devos, 2009). LPIS is 225 226 implemented differently across and even within EU member states (see Sagris and 227 Devos, 2009 for details), and in the case of Lower Saxony, the so-called physical block representation, was adopted. According to this approach, agricultural parcels sharing a 228 229 common boundary e.g. a ditch, footpath or forest edge, are grouped as a physical block. 230 Agricultural parcels within each physical block may be property of one or more farmers, and thus be under different distinct land-use. 231

In the specific case of Lower Saxony, LPIS is available as polygons and was thus

233 provided as an ESRI shapefile. Through a unique ID attributed to each physical block, it

is possible to map IACS data across Lower Saxony. IACS includes two main levels of

information: 1) type of land-use and size of agricultural parcels for which financial

support was claimed; 2) farm-level information including the number and type of

animals and farm type (organic/ conventional, fulltime /second income). Through the

unique physical block ID, agricultural parcels can be linked to a single physical block

and to a farm, even though the exact location of each agricultural parcel is not disclosed

in this dataset to ensure land managers/owners' privacy and data confidentiality.

241

242

244 2.3. Assessment of HNV farmlands using IACS data: spatially-explicit indicators and245 statistical analysis

246 HNVf assessment followed the methodological framework described by Lomba et al. 247 (2015), and targeted specifically HNVf1, i.e. farmlands with high proportion of semi-248 natural habitats; and, HNVf2, i.e. landscape mosaics where small crop fields are 249 intermingled with small-scale features. As HNVf3 nature value derives from the 250 occurrence of individual species with high conservation interest (e.g. farmland bird species), often in intensively managed agricultural landscapes, such farmlands were not 251 252 targeted in the context of this landscape-level research (Andersen et al., 2003; Lomba et 253 al., 2014).

254 A multi-criteria approach was implemented using the three sets of spatially-explicit 255 indicators defined by (Lomba et al. 2014, 2015): i) landscape elements, ii) extensive practices; and, iii) crop diversity. Whilst landscape elements set of indicators depict 256 257 landscape structure and composition; indicators included within the extensive practices 258 set reflect the intensity of farming practices; and, indicators on crop diversity, aim to 259 inform the diversity of farming practices (Table 1; for detailed information regarding 260 the approach implemented to calculate spatially-explicit indicators from IACS and LPIS 261 data). All indicators related to farming systems were ascertained from IACS data for the year 2005 (Table 1). As IACS is restricted to agricultural land for which payments have 262 263 been claimed, ancillary indicators derived from the German digital basic landscape model (Basis-DLM) were considered to enhance the accuracy of HNVf assessment 264 265 whenever required (cf. Table 1).

266 Spatially-explicit patterns of targeted indicators were analyzed at two different scales: i)

267 municipality (coincident with the local administrative unit, LAU 2;

268 http://epp.eurostat.ec.europa.eu); and, ii) physical block. Analysis followed a sequential

three step framework described below, which enabled the integration of high spatial

270 resolution IACS data, while pursuing a landscape-level outcome (Fig. 2).

271 #Fig. 2 approximately here#

272

273	According to EU guidelines, the area of agricultural land covered by HNVf (i.e. HNVf
274	baseline indicator, EENRD, 2009) should be expressed in relation to the utilized
275	agricultural area (UAA). The Land Parcel Identification System (LPIS) provides highly
276	disaggregated information on most agricultural landscapes (Nitsch et al., 2012) and was
277	used to comply with this EU recommendation. UAA was therefore determined as the
278	sum of the area covered by physical blocks at the municipality level (coincident with the
279	local administrative unit, LAU 2).
280	From the concept, a landscape-level approach seems to be appropriate to assess HNV
281	farmlands (Beaufoy et al., 1994; Andersen et al., 2003; Lomba et al., 2014).
282	Accordingly, Step 1 comprised the definition of farmland dominance at the landscape
283	level (Fig. 2). Farmland dominance was considered when two conditions were fulfilled:
284	i) a value of 40% agricultural area (P.UAA) per municipality (rule of thumb proposed
285	by Lomba et al., 2015), and, ii) higher values for the share of agricultural cover
286	$(P.UAA_m)$ in relation to shares of urban $(P.Urban_m)$ and forest areas, respectively
287	(P.Forest <sub>m</sub> ; Table 1).
288	In Step 2, spatially-explicit patterns of indicators expressing the intensity of farming
289	practices, specifically the livestock density index $(LSI_m)$ and the share of intensive

290 crops (P.ICrops $_m$ ), were analyzed (cf. Step 2, Fig. 2 and Table 1). Statistical results

291 highlighted the most significant gradients of intensification underlying distinct farming

292 systems and discriminated farmlands more likely to support high nature value in Lower 293 Saxony, which were then considered for further analysis in Step 3 (Fig. 2, Table 1). 294 Finally, Step 3 aimed at targeting High Nature Value farmlands of types 1 and 2 in areas 295 highlighted potential HNVf in Step 2. To accomplish this goal, analyses were 296 performed at the municipality (Step 3a) and at the physical block (Step 3b) level (cf. 297 Fig. 2, Step 3, and Table 1). Step 3a consisted on a detailed analysis of spatially-explicit 298 patterns for the three sets of indicators (extensive farming practices, landscape elements and crop diversity sets of indicators; cf. Fig. 2, Step 3a, and Table 1). In Step 3b, a fine-299 300 scale analysis was implemented, combining results from Step 3a with high-resolution 301 IACS data at the physical block level (Fig. 2, Step 3b). The fine-scale assessment of 302 HNVf1 (Step 3b) was built on the assumption that in Lower Saxony, HNVf1 mainly 303 consist of species-rich permanent grasslands (Oppermann et al., 2012). Thus indicators 304 informing on the share of permanent grasslands and the share of grasslands under agrienvironment scheme were considered (cf. Table 1, Fig. 2). As for HNVf2 (step 3b), the 305 306 share of intensive crops and crop diversity at the level of the physical block were considered to be suitable indicators (cf. Table 1 and Fig. 2). 307 308 All spatially-explicit analyses were conducted using the Spatial Statistics Toolbox for 309 ArcGIS 10.3.1 Desktop (ESRI, 1999-2015). Spatial Autocorrelation analysis (Global Moran's I; ESRI, 1999-2015) was first applied to evaluate patterns (clustered, dispersed 310 311 or random) exhibited by each of the considered spatially-explicit indicators at the 312 municipality and physical block level (Table 1). For subsequent analyses only indicators 313 found to exhibit clustered patterns, expressed as statistically-significant positive 314 Moran's I index values, were considered. Spatially-explicit analysis of patterns for targeted indicators, in each of the steps formerly described (Fig. 2), except Step 3b, was 315 performed using the Mapping Clusters toolset (ESRI, 1999-2015). To ensure that all 316

groups include members that have natural neighbours, the Grouping Analysis tool was 317 318 implemented with K-Nearest Neighbours as spatial constraints parameters. Outcomes 319 included overall and within resulting group statistics, the discrimination ability of each indicator considered for analysis (expressed as higher  $R^2$  values), and an evaluation of 320 the optimal number of groups. Optimal number of groups outcomes are expressed as 321 higher values for the pseudo F-statistic, and reflect a trade-off between the numbers of 322 323 groups and indicators used in the analysis (Calinski-Harabasz pseudo F-statistic, 324 hereafter F-statistic, assesses grouping effectiveness, and reflects within-group similarity and between-groups differences (c.f. ESRI, 1999-2015). 325 326 Step 3b (cf. Fig. 2) consisted on a spatially-explicit selection of physical blocks based on the analysis of variation of each indicator across targeted areas, whilst ensuring that 327 328 the physical blocks identified as HNVf1 and 2 exhibited connectivity at the landscape-329 level. Thresholds were defined from spatially-explicit variation within each of the indicators in order to identify semi-natural grasslands embedded within farmlands under 330 331 more extensive farming systems (HNVf1), or mosaics with high crop diversity and small-scale landscape features (HNVf2). The extent of HNVf corresponding to types 1 332 and 2 was addressed individually, assuming that both can coexist, depending on the 333 334 characteristics of agricultural landscapes and underlying farming systems (Lomba et al., 335 2014). Although analyses were performed at the physical block level, geometries are not disclosed to ensure privacy of managers and land owners, and protection of IACS data 336 provided. 337 338 Indicators considered were tested for collinearity by Spearmans's rho index ( $\rho$ ) using STATISTCA software (Statsoft, 2013), and a value of 0.7 was established as a 339

maximum threshold for indicators to be included in the analysis (Dormann *et al.*, 2013).

All values shown for indicators are expressed as mean  $\pm$  standard deviation (SD).

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343 #Table 1 approximately here#

344

345	3. Results

# 346 3.1. Dominance of farmlands across Lower Saxony

- 347 Lower Saxony has roughly ~2.7 million hectares of Utilized Agricultural Area,
- 348 distributed across 1041 municipalities. Overall, agriculture constitutes a major land-use
- $(62.84\pm12.11\%, P.UAA_m)$  followed by forest and urban areas, with median values of
- cover of 16.83±12.14% and 9.27±5.99% respectively. Step 1 (for detailed description
- see section 2.3.), highlighted the dominance of farmlands on ~85% of Lower Saxony
- municipalities (n = 887). Table 2 shows the variation observed within spatially-explicit
- 353 indicators considered for farmland-dominated municipalities.
- 354
- 355 #Table 2 approximately here#

356

# 357 **3.2. High Nature Value farmlands across Lower Saxony**

358 In Step 2, spatially-explicit indicators reflecting the extensive character of farming

359 practices,  $LSI_m$  and  $P.ICrops_m$ , supported the discrimination of farmlands with high

- potential to support high nature value from non-HNV farmland (Fig. 3, Table 2).
- 361 Grouping analysis resulted in the delineation of clusters A and B with 496 and 391
- 362 municipalities, respectively. Evaluation of the optimal number of groups was
- implemented within the Grouping Analysis toolbox, and '2' highlighted as the most

364	effective number of groups in relation to the indicators considered (expressed as the
365	highest F-statistic value: 677.63; cf. methods section 2.4). Further analysis was based on
366	$R^2$ values for the targeted indicators, which were found to be higher for the Livestock
367	density index ( $R^2$ : 0.66) than for the Share of Intensive Crops ( $R^2$ : 0.19).
368	Variation of spatially-explicit indicators considered (Step 2) within resulting clusters
369	depicted divergent patterns (cf. Table 3). Cluster (A) was found to exhibit higher values
370	for the Livestock density index (LSI <sub>m</sub> : $1.50\pm0.48$ ) and lower values for the share of
371	intensive crops (P.ICrops <sub>m</sub> : $0.31\pm0.13$ ). Conversely, lower values for LSI <sub>m</sub> and higher
372	values for the share of intensive were observed for cluster (B) (cf. Table 3). Similar
373	trends were observed for the share of values within each cluster (cf. Table 3).
374	
375	#Table 3 and Fig. 3 approximately here#
376	
377	The joint analysis of values of $R^2$ observed for LSL, and the internal variation of within-
378	clusters indicators showed that the cluster (B) had greater potential to support farmlands
270	with Uish Nature Value. Accordinally Step 20 of the analysis forward on eluster (D)
379	with High Nature Value. Accordingly, Step 3a of the analysis focused on cluster (B)
380	farmlands.
381	Step 3a was built upon grouping analysis of indicators expressing extensive farming
382	practices, landscape elements and crop diversity. Supported by F-statistic values (F-
383	statistic value: 120.57; cf. Table 4), three groups were considered to better discriminate
384	variation of indicators across the targeted area (cluster (B) from Step 2; cf. Table 3). As
385	presented in Table 4, $R^2$ values highlighted the share of intensive crops (P.ICrops <sub>m</sub> ; $R^2$ =
386	0.66) and crop diversity (expressed as SEI <sub>m</sub> ; $R^2$ =0.47) as indicators contributing most to
387	within-clusters discrimination, followed by the Livestock density Index (LSI <sub>m</sub> ; $R^2$ =

388	0.23) and the density of tree lines and hedgerows ( $DT_m$ ; $R^2=0.18$ ). Variation observed
389	for indicators revealed distinct patterns across clusters (a), (b) and (c), cf. Table 4.
390	Overall, cluster (a) showed the highest values for the share of intensive crops
391	(P.ICrops <sub>m</sub> : $0.69\pm0.15$ ) and lowest values for crop diversity (SEI <sub>m</sub> : $0.39\pm0.057$ ).
392	Conversely, cluster (b) was characterized by the lowest value for the share of intensive
393	crops (P.ICrops <sub>m</sub> : $0.30\pm0.11$ ) while showing the highest values for crop diversity
394	(SEI <sub>m</sub> : 0.50±0.056) and density of linear elements (DT <sub>m</sub> : 5.59±2.71). As for the
395	livestock density index (LSI <sub>m</sub> ) average values lower than 0.50 LSU per ha/UAA were
396	observed within clusters. Considering both $\ensuremath{\text{LSI}}_m$ variation and discrimination ability (cf.
397	$R^2$ value, Table 4), the share of intensive crops was considered most important
398	regarding the intensity of farming practices across clusters (a), (b) and (c). Thus,
399	differences observed across clusters supported their classification according to HNVf
400	types. Cluster (a) was considered to include farmlands under intensive farming practices
401	and therefore classified as non-HNVf. Due to lower shares of intensive crops and higher
402	crop diversity and density of linear elements, cluster (b) was considered most likely to
403	support both HNVf types 1 and 2. Finally, cluster (c) was classified as potentially
404	supporting HNVf type 2.
405	

- 406 #Table 4 and Fig. 4 approximately here#
- 407

# **3.3.** Fine-scale assessment of High Nature Value farmlands in Lower Saxony

409 The results of the fine-scale assessment of HNVf (Step 3b) are presented in Table 5.

410 Overall, farmlands considered suitable for a fine-scale assessment of HNVf (including

clusters (b) and (c); Step 3a, cf. Fig 4), totaled 429,471.16 ha of UAA (86,253 physical
blocks).

413

414 #Table 5 approximately here#

415

416 From the area identified as potentially supporting HNVf1 and 2 (cluster (b), Fig. 4),

417 5,024 physical blocks showed the highest values for both grasslands ( $P.G_{pb} \ge 83.41\%$ )

and grasslands under agri-environment schemes (cf. P.GAES<sub>pb</sub>  $\ge$  9.93; cf. Table 5), and

419 were thus considered likely to correspond to HNVf1. In addition, 9,884 physical blocks

420 showed the highest values for crop diversity (cf. Table 5,  $SEI_{pb} \ge 0.58$ ) while having the

421 lowest shares of intensive crops (P.ICrops<sub>pb</sub>≤0.24; cf. Table 5)HNVf2 potential area (cf.

422 cluster (c) Fig. 4) included 28,445 physical blocks, corresponding to 129,435.48 ha of

423 UAA. Analysis of variation within indicators at the physical block level (cf. Table 5)

resulted in a final HNVf2 area including ca. 19 % of total physical blocks (5542,

425 corresponding to 17,841.68 ha of UAA). Those physical blocks showed the highest

426 values of crop diversity, reflected as  $SEI_{pb} \ge 0.49$ , and the lowest share of intensive

427 crops P.ICrops<sub>pb</sub><0.88 (cf. Table 5).

428 Spatially-explicit representation of HNVf1 and HNVf2 fine-scale assessment (Step 3b)429 is presented in Fig. 5.

430

431 #Fig. 5 approximately here#

432

433 **4. Discussion** 

#### 434 4.1. IACS data and the assessment of HNVf in Lower Saxony

435 Overall, spatially explicit indicators derived from IACS allowed the assessment of 436 HNVf in Lower Saxony, following the methodological approach recently described by 437 (Lomba et al., 2015). Indicators reflecting landscape structure and composition, 438 extensive farming practices, and crop diversity used within each step of the described 439 approach (cf. Table 1), were considered to be the best trade-off between IACS thematic, 440 spatial and temporal resolution, and available information regarding farming systems 441 and their variation across the study-area. As the definition of hard thresholds for 442 indicators for HNVf assessment is far from being consensual, our analysis was assumed 443 to be region (or administrative unit) specific (e.g. see Boyle et al., 2015). Whilst such 444 assumption may hamper our ability to cope with HNVf assessment when continuous regions are assessed individually, it may also be an added-value. In fact, such an 445 approach has higher potential to be implemented on broader scales, thus allowing the 446 validation of regional assessments, and the harmonization of criteria at the national 447 448 level. Moreover, in order to provide and target cost-effective support under the CAP, 449 detailed knowledge on the distribution and extent of HNVf is needed (Keenleyside et 450 al., 2014). In this regard, our results may contribute to improved targeting, monitoring 451 and evaluating the impact of CAP support for HNVf.

452 The link between IACS and the Land Parcel Identification Systems (LPIS), which

453 covers most agricultural areas, allowed HNVf extent to be ascertained in relation to the

454 Utilized Agricultural Area, and thus comply with EU standards for reporting HNV

455 indicators (EENRD, 2009; Lomba et al., 2015). Due to its high spatial and thematic

456 high-resolution (Nitsch et al., 2012; Strohbach et al., 2015), IACS data allowed the

457 assessment of HNVf at two different spatial scales, the municipality, coincident with the

458 local decision level (LAU 2), and the physical block, corresponding to a fine-scale level

459 (cf. Fig. 2). In addition, the approach adopted in this study also allowed discrimination

460 between HNV farmlands with a high proportion of agriculture dependent habitats

461 (HNVf 1; Lomba et al., 2014) and mosaics of semi-natural and small-scale landscape

462 features (HNVf2; Lomba *et al.*, 2014).

463 In Lower Saxony, as across the majority of Germany, most agricultural landscapes are

464 currently under intensive farming practices (Nitsch *et al.*, 2012; Oppermann *et al.*,

465 2012; Klimek *et al.*, 2014), which makes the assessment of High Nature Value

466 farmlands and targeting of CAP support measures quite a challenge. Whilst extensive

467 farming practices are not widely adopted across Lower Saxony, some landscapes have

been described as farmlands with high nature value and thus under HNV farming

469 systems, particularly semi-natural grasslands (Oppermann *et al.*, 2012).

470 Indicators expressing the extensive character of farming practices, including the

471 livestock density index and the share of intensive crops, were analyzed to achieve

deeper insights on differences between farming systems across the study area. Spatial-

473 statistics analysis resulted in the delineation of two farmland-dominated regions,

474 coincident with western and eastern areas of Lower Saxony (clusters (A) and (B); cf.

475 Fig. 3). Importantly, the livestock density index had the best discriminating ability

476 across Lower Saxony (cf. Table 3). As a result, the Western part of Lower Saxony

477 (cluster (A), Fig. 3), where farmland-dominated municipalities were generally

478 intensively managed in terms of livestock density, was considered as non-HNV

479 farmland. This corresponds to recent studies that have demonstrated that some districts

480 in western Lower Saxony (e.g. 'Vechta' and 'Cloppenburg') are characterized by the

481 highest densities of livestock in Germany and Europe, respectively (Deblitz *et al.*, 2008;

482 Neumann et al., 2009). Smit et al. (2008) further highlighted that estimated grassland

483 productivity (dt ha<sup>-1</sup>) and milk production per ha UAA is comparatively high throughout

the northwestern part of Lower Saxony. Moreover, it has been shown that the western 484 part of Lower Saxony is characterized by widespread and intensive cultivation of maize 485 for use as fodder or corn and for biogas production (Nitsch et al., 2012; Steinmann and 486 487 Dobers, 2013). The eastern region of Lower Saxony was found to exhibit lower livestock density values (cluster (B), Fig. 3; cf. Table 3), and was thus considered more 488 likely to support farmlands with high nature value (cf. Table 3). As a result, only 489 farmland-dominated municipalities within the Eastern region of Lower were considered 490 491 for detailed analysis.

492 Subsequent analysis was built on three sets of indicators, expressing the landscape 493 structure and composition, the extensive character of farming practices and crop diversity. Spatial-statistics analysis performed in Step 3a allowed the selection of 494 municipalities under intensive farming systems, reflected as higher shares for 495 496 intensively managed crops and low crop diversity (cf. Table 4; cluster (a) Fig. 4), thus assumed as non-HNVf (cf. Fig. 4). Cluster (a) (cf. Fig. 4), coincident with the 497 498 'Braunschweig-Hildesheimer Lößbörde' area is, in fact, characterized by fertile loess soils and large-scale production of intensive crops such as sugar beet and winter wheat. 499 As for clusters (b) and (c) (cf. Fig. 4), variation of extensive farming practices, crop 500 501 diversity indicators and landscape elements sets of indicators (cf. Table 4) supported 502 their classification as farmlands with potential to support both HNVf1 and 2 (North region, Eastern Lower Saxony) or only HNVf2 (South region, Eastern Lower Saxony), 503 504 respectively. Cluster (b) was found to be under more extensive farming practices 505 (expressed as lower values for both the share of intensively managed crops and 506 livestock density index; cf. Table 4), while showing higher crop diversity and density of linear elements. Accordingly, cluster (b) was considered to be a mosaic of semi-natural 507

vegetation (HNVf1) and low intensity cultivated land intermingled with small-scale
landscape elements (HNVf2) (Boyle *et al.*, 2015; Lomba *et al.*, 2015)

A fine-scale analysis, implemented at the physical block level (cf. Table 5 and Fig. 5), allowed the refinement of the initial HNVf1 and HNVf2 assessments. Building upon a thorough analysis of variation of all sets of indicators at the scale of the physical-block (high spatial resolution), such refinement contributed to a more detailed delineation of farmlands with the potential for high nature value in the study area.

515 By definition, HNVf1 owe their nature value to the presence of semi-natural agriculture-related habitats (e.g. Andersen et al., 2003 and Lomba et al., 2014). It has 516 517 been demonstrated that the area covered by semi-natural habitats at the farm or 518 landscape scale could be used as an effective proxy for farmland biodiversity (e.g. 519 Boyle et al., 2015, but see also Billeter et al., 2008). Even though essential e.g. for HNVf1 assessment, comprehensive spatial-explicit surveys of semi-natural grasslands 520 521 are seldom available at the regional or national scales (Veen et al., 2009). Here, this 522 limitation was mitigated by deriving the share of the physical block covered by 523 permanent grasslands and the share of grasslands under agri-environment scheme 524 management contracts from IACS data, and considering both indicators as proxies for 525 the occurrence of semi-natural grasslands (cf. Table 1 and Table 5; Boyle et al., 2015). 526 In fact, while permanent grasslands are not included within crop rotations for more than 527 five consecutive years (contrary to temporary grasslands, (Huyghe et al., 2014), 528 permanent grasslands under agri-environment scheme management contracts are further 529 characterized by restrictions on farming intensity such as limited stocking rates, 530 restricted use of fertilizers and chemical pesticides, and can therefore be assumed to be more extensively managed (Boyle et al., 2015). Incorporating information on the 531 occurrence of habitats and species known to be associated with HNV farmlands would 532

533	constitute an important contribution to our results, by providing data for testing the
534	sensitivity of the methodological approach (Lomba et al., 2015) and validation of
535	results (Doxa <i>et al.</i> , 2010).

536 Overall, our results indicated that only 3% of the UAA of Lower Saxony constituted 537 High Nature Value farmlands. Also, whilst ca.1% of the total UAA of Lower Saxony corresponded to semi-natural grasslands under extensive farming practices (HNVf1; cf. 538 539 section 3.3 and Table 5), more than 70% of all HNV farmlands were found to be HNVf type 2. Even though HNVf types 1 and 2 were considered to co-occur, spatial patterns 540 541 pinpointed the floodplains of the Elbe River as one hot-spot for HNVf1 (cf. Fig. 5). As 542 described by (Ludewig et al., 2014), these species-rich floodplain meadows are among 543 the most threatened plant communities in Europe. Moreover, our delineation of areas 544 under HNVf is generally in agreement with those of Oppermann et al., 2012. Discrimination of the nature value farmlands as HNVf1 and HNVf2, according to 545 546 Andersen et al., 2003, may constitute in the future a tool for the optimization of 547 monitoring programs and for establishing priority areas to be supported under agri-548 environmental schemes.

549

4.2. IACS data and the assessment of HNVf across Europe

551 Our study demonstrated the potential of IACS as a tool for HNVf assessment across the

552 EU countryside. IACS was used as data source to derive sets of spatially-explicit

indicators characterizing landscape elements, extensive practices and crop diversity.

554 However, even though IACS has high potential for being used for HNVf assessment

across EU, some challenges concerning the use of IACS remain to be addressed (e.g.

see Lomba *et al.*, 2014; Strohbach *et al.*, 2015).

Due to its thematic resolution, IACS data allows for the discrimination between crop 557 558 types and some agriculture-related habitats such as permanent and temporary grasslands, which is an added-value when compared with broad-scale land-cover and/or 559 560 land-use data such as Corine Land Cover maps. However, in some cases, habitats likely 561 to be HNVf type 1 may not be accounted for as eligible agricultural area within IACS, due to CAP-related subsidy regulations, namely grasslands constituting common 562 563 grazing land or woody pastures (Jakobsson and Lindborg, 2015). Overcoming such 564 limitations, incorporating semi-natural habitats that constitute HNVf1, would most likely require ancillary data, such as vegetation/habitat maps or ground-based surveys. 565 566 However, even though spatially-explicit data on vegetation and ecosystem types, and vegetation databases are available for some European Member States (Veen et al., 2009; 567 568 Chytrý, 2015), their potential to be used to complement IACS data will depend, to a 569 large extent, on their thematic, spatial and temporal resolution, and thus will have to be 570 assessed whenever its required.

571 Currently, efforts are been made towards the simplification of EU agricultural control procedures, including the amount of information that farmers and land managers are 572 asked to report each year. Even though such a review of IACS is regarded as being 573 574 essential by the EU and Member States, we argue that the benefits to the wider society 575 from the use of such data could far outweigh the requirements being put on the beneficiaries of CAP payments. In addition, a thorough analysis of the full potential to 576 use pre-existing IACS spatial and temporal data for such wider purposes than originally 577 intended may provide key information and evidence to the ongoing IACS review. 578 579 Nevertheless, the potential applicability of IACS as data source for HNVf assessment 580 would be enhanced if other information e.g. reflecting fertilizer and pesticide inputs 581 would be recorded and incorporated. Such information would be essential to further

inform on the intensity of farming practices underlying farming systems, and thus
enable a more precise identification of extensively managed farmlands likely to be
HNVf. While requesting more information under IACS surveys may imply more shorttime costs, long-term trade-offs between costs and benefits should be considered e.g.
IACS data usage for improved targeting, monitoring and evaluating of agri-environment
schemes.

588 HNVf assessment using IACS time-series data for other territories within the EU would allow progress on the evaluation of farmlands with high nature value in space and time. 589 590 Such progress would benefit from research focusing specifically the evaluation and 591 eventually the re-definition of spatially-explicit indicators that could support the selection of a set of informative and cost-effective indicators for that purpose. IACS 592 593 data collection does, however, differ between Member States in terms of spatial and 594 thematic resolution. It is therefore of utmost importance to test its use in other socialecological contexts, to evaluate how widespread such data could be used across Europe. 595 596 Extending HNVf assessment using IACS data to other EU Member States would also allow testing the ability of the approach to cope with the variation of HNV landscapes 597 598 across the EU. At the same time, it would allow the assessment of issues relating to 599 differences in data quality and compatibility between and within Member States, that 600 may hamper our ability to implement similar approaches across EU.

601

## 602 **5. Conclusions**

Our results highlight the potential of IACS as spatially and thematic high-resolution
data source for assessing and monitoring the extent of High Nature Value farmlands in
the EU. Even though trade-offs between thematic and spatial resolution of available

- 606 IACS data need to be weighted for each targeted area, the conceptual and
- 607 methodological approach is, from our point of view, flexible enough to allow an
- 608 effective assessment of HNVf in space and time across the EU countryside.
- 609 Overall, making use of IACS data in such a way could provide a stepping-stone towards
- achieving a more effective balance between the management and control of CAP
- 611 support payments and the growing societal demands related to the maintenance and
- 612 enhancement of farmland biodiversity and ecosystem services.

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- 1 Title: Making the best of both worlds: can high-resolution agricultural administrative
- 2 data support the assessment of High Nature Value farmlands across Europe?



3 Figures and tables

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5 Fig. 1. The geographic location of the study area, the federal state of Lower Saxony,

6 within Europe (A) and Germany (B), and the three major biogeographical regions

7 dividing the study area (C): coastal areas (1), the lowlands (2) and the uplands (3).



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- 9 Fig. 2. Framework implemented to assess the extent of High Nature Value farmlands (HNVf) in Lower Saxony using high-resolution
- 10 administrative agricultural data. Overall, the presented framework consists on a three-step, sequential, multi-criteria analysis of spatially-explicit

indicators. In Step 1, indicators informing on the composition of the landscape, including the percentage of utilized agricultural (P.UAA<sub>m</sub>), forest 11 (P.Forest<sub>m</sub>), and urban areas (P.Urban<sub>m</sub>), were used to highlight municipalities where farmlands were dominant at the landscape level (fd<sub>m</sub>). 12 Farmland dominance was defined considering a minimum threshold value of 40% of P.UAA<sub>m</sub>, and the prevalence of higher values for the 13 percentage cover of Utilized Agricultura Area (P.UAA<sub>m</sub>) in relation to forest (P.Forest<sub>m</sub>) and urban areas (P.Urban<sub>m</sub>). Step 2, implemented on 14 farmland-dominated municipalities selected in Step 1, consisted of a spatially-explicit analysis of patterns of indicators expressing the intensity of 15 farming pactices aiming to discriminate areas under distinct farming practices. By discriminating such areas, we aimed to focus on extensively 16 managed farmlands, as those more likely to support farmlands with high nature value. In Step 3, areas of HNVf types 1 and 2 were, by first 17 implementing a landscape-level analysis of spatially-explicit patterns for indicators reflecting extensive farming practices, landscape elements 18 and crop diversity (Step 3a) and, combining outcomes from such analysis with a fine-scale analysis, built on high-resolution data at the physical 19 block level, in Step 3b. 20

21	Table 1. Sets of spatially-explicit indicators used to assess the extent of High Nature Value farmlands in Lower Saxony, Germany. Steps of
22	analysis: Step 1 consisted on the definition of farmlands dominance at the landscape level (municipality); Step 2 highlighted areas under farming
23	practices more likely to support farmlands with high nature value; and, Step 3 targeted areas of HNVf types 1 and 2 by first implementing a
24	landscape-level detailed analysis (Step 3a), combined with a fine-scale analysis built on high-resolution data at the physical block level (Step 3b).
25	(%), percentage; (n.a.), not applicable; (ha), hectares; HNVf1, High Nature Value farmlands type 1; HNVf2, High Nature Value farmlands type
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Designation	Code(s) and units	Rationale	Source and	Step of	HNVf types
Designation	Couc(s) and units	Kationaic	determination	analysis	inter types
Landscape elements					
	$P.UAA_m(\%)$	Areas where the percentage (%) cover of	IACS and associated		
		farmlands (P.UAA $_m$ ) is dominant in relation	LPIS		
		to forests (P.Forest <sub>m</sub> ) and urban areas			
		(P.Urban <sub>m</sub> ), at the municipality level.	Basis-DLM		
	P.Forest <sub>m</sub>	Values were calculated from the area	Forest, including closed		
Farmlands dominance	(%)	covered by each class (farmland, forest and	deciduous and	G ( 1	Types 1 and
in the landscape		urban) in relation to the total municipality	coniferous forests	Step 1	2
		area, and are thus expressed as the	classes.		
		percentage. A threshold value of 40%	Basis-DLM		
	P.Urban <sub>m</sub>	P.UAA <sub>m</sub> was considered to define farmland	Urban and built-up areas		
	(%)	dominance at the municipality level,	covered by buildings,		
		following the rule of thumb proposed by	streets and other urban		

		Lomba <i>et al (2015)</i> .	land-uses.		
			Basis-DLM		
Density of tree lines and		A Density of tree lines and hedgerows within	Areas covered by linear		
, , , , , , , , , , , , , , , , , , ,	$DT_m$ (m/ha)		elements, including rows	Step 3a	Type 2
hedgerows		each municipality.	of trees, hedges and		
			hedge-banks.		
		Determined as the share of the physical			
Share of grasslands in	P.G <sub>pb</sub> (%)	block covered by grasslands, highlights	IACS	Step 3b	Type 1
each physical block		areas predominantly covered by grasslands.			
Extensive practices					
	LSI <sub>m</sub> (total	Indicator expressing the pressure of		Step 2	Types 1 and
Livestock Density Index	LSU per	livestock on the environment, measured as	IACS	P -	
	ha/UAA)	livestock units (LSU) per hectare of UAA		Step 3a	2

		(LSU/ha) at the municipality level. Lowest			
		values of $LSI_m$ are usually observed in			
		landscapes were semi-natural forage (i.e.			
		permanent grasslands) predominates.			
		Determined as the share of UAA covered by			
	P.ICrops <sub>m</sub> (%)	intensive types of crops (winter wheat, sugar			Types 1 and
		beet, maize and oilseed rape), highlights	IACS	Step 2	
		municipalities under intensive farming			2
Share of intensive crops		practices.			
		Determined as the share of UAA covered by			
	P.ICrops <sub>pb</sub> (%)	intensive crops (winter wheat, sugar beet,	IACS Stop 2	Step 3h	Tupo 2
		maize and oilseed rape) at the level of the	ines	510p 50	Type 2
		physical block.			

Share of grasslands		Determined as the share of the physical			
under agri-environment		block covered by permanent grasslands		Stop 2h	Type 1
schemes in each	$P.GAES_{pb}(\%)$	under agri-environment scheme	IACS	Step 30	Type T
physical block		management contracts.			
Crop diversity					
	SEI <sub>m</sub> (n.a.)	Cropping patterns expressed as the Shannon			
		Evenness Index. The index accounts for the			
		diversity of crops and the evenness of their			
		distribution and was calculated at the	IACS	Step 3a	Type 2
		municipality level using the shares of crops			
Cropping patterns		registered in the IACS database. Varies			
		between 0 and 1.			
	SEI <sub>pb</sub>	Cropping patterns expressed as the Shannon			
	(n.a.)	Evenness Index on farm level, averaged at	IACS	Step 3b	Type 2
		the physical block level.			

- 34 Table 2. Variation of spatially-explicit sets of indicators (landscape elements, extensive
- 35 practices and crop diversity) across municipalities dominated by farmlands in Lower
- 36 Saxony. (%) stands for percentage; n.a., not applicable. Mean, minimum (Min),
- 37 maximum (Max) and standard deviation (SD) values are presented.

Sets of indicators	Code and units	Mean	SD	Min	Max
Landscape elements	DT <sub>m</sub> (ha)	4.14	3.24	0.00	23.10
	LSI <sub>m</sub> (LSU per ha/UAA)	0.99	0.69	0.00	3.20
Extensive practices	P.ICrops <sub>m</sub> (%)	0.39	0.20	0.00	0.99
Crop diversity	$SEI_{m}(n.a.)$	0.38	0.10	0.04	0.63

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Table 3. Clusters resulting from the spatially-explicit analysis of indicators expressing
the extensive character of farming practices across farmland dominated municipalities
in Lower Saxony. *n*, stands for the number of municipalities. Mean, minimum (Min),
maximum (Max) and standard deviation (SD) values are presented. Share values depict
the ratio between the range of values observed within groups (A, B) and the full range

44 of values observed for each indicator.

Cluster	n	Code and units	Mean	SD	Min	Max	Share (%)
A	496	$LSI_m$ (LSU per ha/UAA)	1.50	0.48	0.080	3.20	0.98
		$P.ICrops_m(\%)$	0.31	0.13	0.01	0.66	0.66
В	391	LSI <sub>m</sub> (LSU per ha/UAA)	0.37	0.24	0.00	1.18	0.37
		P.ICrops <sub>m</sub> (%)	0.50	0.22	0.050	0.99	0.96



46

Fig. 3. Outcomes of grouping analysis implemented on the extensive farming practices 47 set of indicators. Groups (A and B) resulted from the cluster analysis of patterns for 48 both the livestock density index and the share of intensive crops across farmland-49 50 dominated municipalities across Lower Saxony. Clusters reflected either high values of LSI<sub>m</sub> and moderate levels of P.ICrops<sub>m</sub> in the western area of Lower Saxony, cluster 51 (A); or lower global values for LSI<sub>m</sub> and slightly higher values of P.ICrops<sub>m</sub> in the 52 53 eastern cluster of municipalities, cluster (B). LSI<sub>m</sub>, livestock density expressed as livestock units per hectares of Utilized Agricultural Area (ha.UAA); P.ICrops<sub>m</sub>, share of 54 55 intensive crops per municipality, expressed as the percentage (%) of total area occupied 56 by crops more prone to be under intensive farming practices.

Table 4. Results from the grouping analysis targeting farmlands more likely to be High 58 Nature Value farmlands (HNVf) in Lower Saxony. n, stands for the number of 59 municipalities; n.a., not applicable. Mean, minimum (Min), maximum (Max) and 60 standard deviation (SD) values are presented.  $R^2$ , reflects the discriminating ability of 61 62 each individual variable, which is higher for larger values. Share values depict the ratio between groups (HNVf1 and HNVf2; HNVf2, and non-HNVf) and full area (Eastern 63 Lower Saxony) range values for indicators. HNVf type refers to the classification of 64 65 areas delineated within each cluster according to their overall characteristics. HNVf1 and HNVf2, stand for High Nature Value farmlands types 1 or 2, respectively. Non-66 HNVf refer to farmlands that do not exhibit characteristics that convey a high nature 67 value. 68

	n	Code and units	Mean	SD	Min	Max	$R^2$		
Full area	-	P.ICrops <sub>m</sub> (%)	0.50	0.22	0.050	0.99	0.66		
		$SEI_m(n.a.)$	0.44	0.074	0.20	0.63	0.47		
		LSI <sub>m</sub> (LSU per ha/UAA)	0.37	0.24	0.00	1.18	0.23		
		DT <sub>m</sub> (ha)	4.39	2.90	0.00	13.30	0.18		
Grouping	n	Code and Units	Mean	SD	Min	Max	Share	HNVf type	
Grouping		Code and Onits	Wiedh	50			(%)		
(a)	163	$P.ICrops_m(\%)$	0.69	0.15	0.15	0.99	0.89		
		$SEI_m(n.a.)$	0.39	0.057	0.23	0.55	0.73	Non UNVf	
		$LSI_m$ (LSU per ha/UAA)	0.23	0.21	0.00	0.94	0.80		
		DT <sub>m</sub> (ha)	4.10	2.83	0.00	13.3	1.00		
(b)	165	P.ICrops <sub>m</sub> (%)	0.30	0.11	0.030	0.64	0.63	HNVf1 and	
		$\mathrm{SEI}_{\mathrm{m}}\left(n.a.\right)$	0.50	0.056	0.28	0.62	0.80	HNVf2	

			LSI <sub>m</sub> (LSU per ha/UAA)	0.46	0.23	0.050	1.18	0.96		
			DT <sub>m</sub> (ha)	5.59	2.71	0.33	12.17	0.89		
			P.ICrops <sub>m</sub> (%)	0.52	0.13	0.080	0.71	0.67		
	(c)	63	$\mathrm{SEI}_{\mathrm{m}}\left(n.a.\right)$	0.42	0.042	0.20	0.49	0.68	HNVf2	
	(0)	00	LSI <sub>m</sub> (LSU per ha/UAA)	0.49	0.18	0.15	0.98	0.70	111, ( ) 12	
			DT <sub>m</sub> (ha)	2.05	1.64	0.00	7.72	0.58		
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Fig. 4. Delineation of High Nature Value farmlands (HNVf) potential areas in Eastern
Lower Saxony, based on grouping analysis on spatially-explicit indicators informing on
the intensity of farming practices, landscape elements and crop diversity. HNVf, High
Nature Value farmlands; HNVf1, High Nature Value farmlands type 1; HNVf2, High
Nature Value farmlands type 2.

Table 5. Variation observed within each indicator considered at the physical block level for farmlands potentially supporting both High Nature
Value farmlands types 1 and 2 (HNVf1 + 2), or only High Nature Value farmlands type 2 (HNVf2). *pb*, stands for physical block; pb, physical
blocks targeted for each HNvf type; *n.a.*, not applicable; SD, standard deviation; Q<sub>1</sub>, refers to the first quartile; Q<sub>3</sub>, third quartile; IQR,
interquartile range; ha UAA, refers to area in hectares of the Utilized Agriculture Area. Values applied as thresholds to include or exclude

102 physical blocks are highlighted as bold.

		Indicators <sub>pb</sub> /units	Mean	SD	$Q_1$	IQR	<b>Q</b> <sub>3</sub>	tpb		ha UAA
			05 77	25 (9	02.41	16.50	100.00			
	HNVf1	$P.G_{pb}$ (%)	85.77	25.68	83.41	16.59	100.00	5024	27,214.94	
		P.GAES <sub>pb</sub> (%)	19.47	36.595	0.00	9.93	9.93			
HNVf1 + 2										75,127.42
	HNVf2	$SEI_{pb}(n.a.)$	0.45	0.19	0.39	0.19	0.58	9884	47,912.48	
			0.10	0.24	0.00	0.24	0.24			
		P.ICrops <sub>pb</sub> (%)	0.19	0.34	0.00	0.24	0.24			
HNVf2		$SEI_{pb}(n.a.)$	0.42	0.11	0.38	0.11	0.49			
								5542		17,841.68
		P.ICrops <sub>pb</sub> (%)	0.37	0.43	0.00	0.88	0.88			
		1				Tot	al HNVf			92,969.10



Fig. 5. Fine-scale mapping of High Nature Value farmlands (HNVf) in Lower Saxony
at the physical block level. To assure privacy and protection of land owners and
managers geometries are not disclosed. HNVf1, High Nature Value farmlands type 1;
HNVf2, High Nature Value farmlands type 2.