Downloaded from intqhc.oxfordjournals.org at Vrije Universiteit - Library on March 15, 2011

Using Concept Mapping to design an indicator framework for addiction treatment centres

UDO NABITZ¹, WIM VAN DEN BRINK² AND PAUL JANSEN³

¹Amsterdam Institute for Addiction Research, Amsterdam, The Netherlands, ²University of Amsterdam, Amsterdam, The Netherlands, ³Free University of Amsterdam, Amsterdam, The Netherlands

Abstract

Objective. The objective of this study is to determine an indicator framework for addiction treatment centres based on the demands of stakeholders and in alignment with the European Foundation for Quality Management (EFQM) Excellence Model.

Setting. The setting is the Jellinek Centre based in Amsterdam, the Netherlands, which serves as a prototype for an addiction treatment centre.

Method. Concept mapping was used in the construction of the indicator framework. During the 1-day workshop, 16 stakeholders generated, prioritized and sorted 73 items concerning quality and performance. Multidimensional scaling and cluster analysis was applied in constructing a framework consisting of two dimensions and eight clusters.

Results. The horizontal axis of the indicator framework is named 'Organization' and has two poles, namely, 'Processes' and 'Results'. The vertical axis is named 'Task' and the poles are named 'Efficient treatment' and 'Prevention programs'. The eight clusters in the two-dimensional framework are arranged in the following, prioritized sequence: 'Efficient treatment network', 'Effective service', 'Target group', 'Quality of life', 'Efficient service', 'Knowledge transfer', 'Reducing addiction related problems', and 'Prevention programs'. The most important items in the framework are: 'patients are satisfied with their treatment', 'early interventions', and 'efficient treatment chain'.

Conclusion. The indicator framework aligns with three clusters of the results criteria of the EFQM Excellence Model. It is based on the stakeholders' perspectives and is believed to be specific for addiction treatment centres. The study demonstrates that concept mapping is a suitable strategy for generating indicator frameworks.

Keywords: addiction treatment centres, concept mapping, consensus procedure, EFQM, health care policy, performance indicators, quality indicators, total quality management

Today health care organizations have to operate in a constantly changing environment. In the past, government regulations determined the policy, the infrastructure, and the activities of the services, but in recent years the influence of regulatory bodies has been reduced. Financing departments implement cost control programs, patients become critical customers, and the public wants to see results [1]. In order to cope with the demand, health care organizations have to find a way to clarify and specify those demands in order to meet the requirements. In many cases health care organizations use the European Foundation for Quality Management (EFQM) Excellence Model [2] as an aid.

However, working with the EFQM Excellence Model means that the demands of the different stakeholders have to be clarified and transformed into indicators or measures. Moreover, the EFQM Excellence Model does not specify the

results that have to be achieved in order to survive and thrive as a health care organization. Given the absence of health care as an area of results in the EFQM Excellence Model, this study aims to develop, by way of concept mapping, an indicator framework for addiction treatment centres that can be aligned to the EFQM Excellence Model.

The EFQM excellence model

The roots of the EFQM Excellence Model lie firmly within Total Quality Management [3], and are related to the American Malcolm Baldridge National Quality Award [4]. During the last few years the EFQM Excellence Model has been widely used within health care, which may be due to its simple structure and the similarities with the Donabedian [5]

Address reprint requests to U. W. Nabitz, Amsterdam Institute for Addiction Research, Post Box 3907, 1001 AS Amsterdam, The Netherlands. E-mail: unabitz@jellinek.nl

model of structure, process, and outcome. Since 1992 there have been three revisions of the EFQM Excellence Model that have progressively shifted the emphasis from the classical view of quality management, to the view of excellence and performance management. Details are documented in the EFQM manual [6] and in the EFQM handbook for hospitals [7].

The Jellinek Centre

One health care organization that has used the EFQM Excellence Model extensively is the Jellinek Centre [8]. The Jellinek Centre is a treatment centre responsible for providing a wide range of services for alcohol-dependent, drug-dependent, and addicted clients [9] in the region of Amsterdam in the Netherlands. The organization runs 25 in-patient and outpatient treatment services. The Jellinek Centre treats about 5000 clients annually. With a staff of 500 the Jellinek Centre has the reputation of being a leading edge organization in relation to quality, innovation, and the management of addiction within the Netherlands.

Research problem

In general, addiction treatment centres often have difficulties in defining indicators [10], meaning that determining the progress towards excellence can be problematic, particularly when abstinence from the addictive substance is no longer the overall treatment goal. Moreover, addiction centres operate within a complex setting of stakeholders who often have conflicting demands. Therefore the Jellinek Centre wanted to find a solution to monitoring the progress towards excellence by way of constructing an indicator framework that contained quality, performance, and result indicators based on the specific demands of the stakeholders. To do this the following research questions were formulated:

- (i) What are the demands of the different stakeholders at the Jellinek Centre?
- (ii) How can the demands be logically grouped in order to construct a framework?
- (iii) What are the specific quality and performance indicators?
- (iv) In which way can the framework be aligned to the EFQM Excellence Model?

Method

To answer the research question the authors identified an empirical approach in which the various demands of the stakeholders could be explored and integrated into one framework. Reviewing several methods [11–13], the authors believed that concept mapping [14] would best meet the requirements because of the following advantages: it uses an empirical method to clarify ambiguous questions and problems; it combines opinion polls and statistical procedures; it

can be carried out within a small group and over a 1-day workshop.

Concept mapping has been used in the fields of health, social, and management science [15–17] in order to clarify questions, proposals, and concepts. The method is developed by Trochim and consists of a combination of qualitative and quantitative procedures. The knowledge of the participants is collected and processed using multidimensional scaling and cluster analysis to create a conceptual framework that provides clarity for ambiguous, multidimensional, and controversial concepts. The technique is a consensus procedure based on the input of statements generated by participants who represent different perspectives. Concept mapping is carried out in six defined steps. The statistical procedures are standardized, contributing to high internal validity [18].

1. Step: Preparation

Based on the formulated research problem, the authors identified 16 stakeholders at the Jellinek, eight internal and eight external. The most important selection criterion for the stakeholders was diversity. Through a diverse group of participants at the brainstorming session, a wide variety of statements were generated covering the total conceptual domain. The external stakeholders in the case of the Jellinek Centre included the clients who come for help and have expectations concerning the service and treatment they will receive. The patient council at the Jellinek represented the patients. Funding representatives were included in order to express the distinct requirements concerning results and performance. Additionally, representatives who would voice the needs and expectations of regulatory bodies at central government and local authorities were selected. The internal stakeholders included nurses, social workers, psychiatrists, managers, and administrative staff, who all had their own perspectives of the Jellinek. All 16 stakeholders were invited for a 1-day workshop, which commenced with the introduction of the method.

2. Step: Generation of statements

To stimulate the creativity of the participants during the 1 hour brainstorming session the following questions were tabled: What are in your opinion the critical success criteria for the Jellinek? What must the Jellinek do in order to survive? How can the Jellinek improve its position in a constantly changing environment?

These questions enabled the 16 stakeholders to generate 73 statements, which were fed directly into a personal computer. The composition of the heterogeneous group triggered some exceptional and unconventional items (Table 1).

3. Step: Structuring statements

The seventy-three statements were printed onto cards and rated by each of the participants who had to follow two instructions. Firstly, the items had to be sorted into homogeneous groups. The instruction was to sort the cards into piles, 'in a way that makes sense to you'. Secondly, a priority score between one (low priority) and five (high priority) had

Table 1 Rank and brainstorm statements, statement number, mean and standard deviation

Rank	Statement	Statement number	Mean	SD
1	Patients are satisfied with their treatment	29	4.38	0.98
2	Early interventions to prevent addiction problems	24	4.25	0.81
3	Efficient treatment chain with other services outside the Jellinek Centre	52	4.20	0.69
4	Harm-reduction services for chronic patients	28	4.13	0.86
5	Increasing the self-help and well-being of the patients	60	4.13	0.98
6	Evidence of treatment effects	63	4.06	1.31
7	Physical improvement of patients	71	4.00	0.63
8	Achieving the goals of the patient	2	3.94	1.43
9	Low drop-out rates and short treatment	5	3.94	1.18
10	Efficient treatment chain within the Jellinek Centre	53	3.93	1.13
11	Increase the patient's problem solving capacity	37	3.88	1.48
12	Reduce the patient's psychological problems	61	3.81	1.28
13	Reduce the mortality rate	15	3.75	1.44
14	Insight into the treatment results of each target group	44	3.69	1.09
15	Referrer's accessibility to the services	54	3.69	0.59
16	Treatment satisfaction of patient's social network and partners	66	3.69	1.21
17	Reduction of substance use risk	32	3.67	0.89
18	Well-organized indication procedure and the use of treatment protocols	26	3.56	1.12
19	Insight into how far target groups are reached	43	3.50	1.00
20	Development of new perspectives and treatments of addiction	59	3.50	0.88
21	Capability to handle chronic psychiatric patients	62	3.50	1.63
22	Increasing the knowledge of treatment effectiveness	64	3.50	1.00
23	Reducing the number of chronic patients	16	3.38	2.23
24	Dealing with the problems of patients' partners	58	3.38	0.98
25	Improving the quality of life for children of drug-addicted parents	27	3.31	1.21
26	Improving patients' quality of life	31	3.31	1.46
27	Delivering as short treatments as possible	4	3.19	2.03
28	Improvements to the basic needs of patients, such as housing and employment	22	3.19	1.78
29	Approaching the referrers as customers	56	3.13	2.12
30	Informing the public about addiction	45	3.13	1.11
31	Reaching ethnic minorities	57	3.13	1.48
32	Using exclusively evidence-based treatment methods	69	3.13	2.11
33	Using the health care funds as effectively as possible	72	3.13	1.98
34	Supporting addicted patients towards using regular community services	13	3.06	0.81
35	Preventing addiction	18	3.06	1.81
36	Clear insight into the composition of the target groups	42	3.06	1.93
37	Creating realistic expectations for the referrers	55	3.06	0.68
38	Preventing deprivation of addicts	17	3.00	1.63
39	Increasing the knowledge of addiction among the Dutch population	65	3.00	1.13
40	Treating as many patients as possible	3	2.94	2.31
41	Increasing the professionalism of other services connected to addiction	14	2.94	1.56
42	Balancing the treatment capacity among the different target groups	46	2.94	1.56
43	Reducing the number of crisis situations	51	2.94	2.06
44	Encouraging sensible and intelligent substance use	9	2.88	1.61
45	Reducing the amount of addiction-related disease	49	2.88	2.36
46	Advising other services about addiction policy	68	2.88	1.61
47	Reducing criminality among drug-addicted patients	20	2.81	2.28
48	Reducing numbers for re-admission	12	2.75	2.06
49	Giving priority to the serious cases	73	2.75	1.81
50	Non-exclusion from treatment of addicted patients	11	2.63	1.86
51	Reducing nuisance caused by addicted persons	19	2.63	1.61

Table I continued

Rank	Statement	Statement number	Mean	SD
52	Helping those threatened by their substance abuse	34	2.63	1.48
53	Increasing the percentage of patients who are not losing their homes	38	2.63	1.61
54	Encourage independence from the Jellinek Centre among those able to cope alone	25	2.56	1.62
55	Create satisfaction with the addiction services in the community	30	2.56	1.37
56	Being realistic about the scope of the addiction services	41	2.56	1.87
57	Influencing sources of funding	48	2.56	1.62
58	Acquisition of a quality certificate	70	2.56	2.12
59	Increasing the percentage of patients who can manage their finances and debts	40	2.53	1.98
60	Avoiding overlap with other services	23	2.50	2.00
61	Preventing the isolation of addicted persons	8	2.38	2.61
62	Reducing the early approach of the treatment services	36	2.33	1.96
63	Reducing alcohol-related criminality	21	2.31	1.46
64	Carry out requests from the community authorities	47	2.31	2.21
65	Increase the percentage of patients having their own home	39	2.25	1.56
66	Avoiding the formation of ghettos among addicted persons in Amsterdam	6	2.19	2.53
67	Preventing substance abuse at work	35	2.19	1.40
68	Increasing the percentage of addicted patients holding a job	33	2.13	1.73
69	Reducing alcohol intoxication among drivers	50	1.94	1.56
70	Reducing the percentage of drug users in prison	1	1.88	1.98
71	Discussing substance abuse openly	10	1.81	0.90
72	Promote openness in communicating within the community	7	1.63	1.86
73	Influencing public opinion about police methods of inquiry	67	1.13	0.23

to be given for each statement. This rating process took approximately 2 hours, after which the ratings were fed into the personal computer for statistical analysis.

4. Step: Representation of statements

The statistical analysis was carried out using the software package triadne [19], a program developed to combine multidimensional scaling and cluster analysis. The ratings given by each participant were handled equally. The data from the sorted items were transferred into an association matrix, which represented the probabilities of paired statements. The priority rating data were then transformed into a priority matrix with five priority categories. The association matrix was used to calculate the point and the cluster maps. The priority matrix delivered the ranking of the items and the clusters.

Based on the association matrix, a non-metric multidimensional scaling analysis was carried out [20]. The values of the 73 statements were plotted onto a two-dimensional point map (Figure 1). After the first two factors (19.43, 15.17, 8.28), the values of the five-dimensional solution showed a sharp decrease, which legitimized the use of the two-dimensional solution. The coordinates of the items on the point map served as input for the hierarchical cluster analysis. The result of the analysis was a cluster map that contained grouped items, with the position of each cluster on two dimensions (Figure 2).

5. Step: Interpretation of the maps

During this stage of the workshop, the stakeholders discussed, named, and interpreted the clusters (Table 2). All participants received a copy of the cluster map showing details of the items of each cluster, and the group finally agreed on eight cluster names.

6. Step: Utilization of maps

A small expert group then used the findings of this exercise to make a report, specifying the instruments for the clusters, and aligning the concept map with the EFQM Excellence Model.

Results

The statements

The first result of the concept mapping procedure was the list of statements and their priorities generated during the brainstorming session (Table 1). The three statements with the highest priorities were: 'patients are satisfied with their treatment (29)', 'early interventions to prevent addiction problems (24)', and 'efficient treatment link to other services outside the Jellinek Centre (52)'. On a five-point scale, the three items have a priority higher than four, and a standard deviation of less than one.

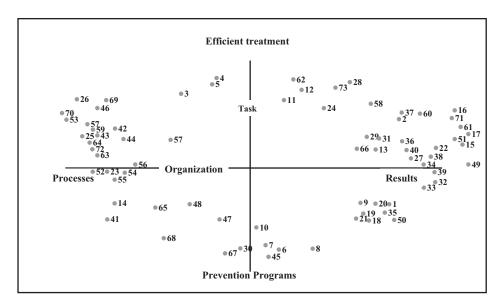


Figure 1 Point map.

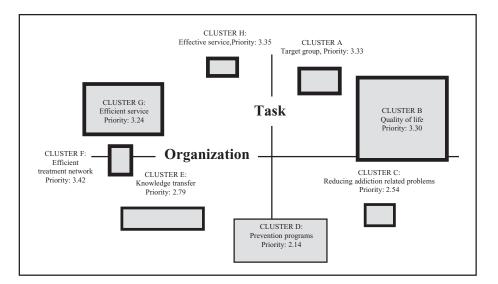


Figure 2 Cluster map.

The point map

Based on the sorting procedure, the point map (see Figure 1) is the first level of analysis and shows the items distributed in a circle, with no items at the centre of the two dimensions. There are more items located at the eastern and western poles of the map, than at the northern and southern poles.

By using the wording agreed by the participants, the authors can state the following:

At the northern pole of the map, statements can be found that relate to treatment efficiency such as 'low dropout rate and short treatment (statement number 5)'. Items that relate to the results and effectiveness of treatment, such as 'physical improvement of patients (71), improving patient's quality of life (31), patients are satisfied with their treatment (29)' are all located at the eastern pole. Prevention topics and community programs are located at

the southern pole, as demonstrated by the statements, 'openly discuss substance abuse (10)', preventing addicted persons becoming isolated (8)', 'avoiding addict ghetto-forming in Amsterdam (6)'. Items relating to the efficiency of the service network (i.e. beyond the treatment of the Jellinek Centre) are located at the western pole, and include: 'efficient treatment chain with other services (52)', 'insight into the treatment results for each target group (44)'.

The following headings were assigned to the two axes and the four poles:

Vertical axis—Task:

Northern pole—Efficient treatment; southern pole—Prevention programs

Horizontal axis—Organization:

Eastern pole—Results; western pole—Processes

Table 2 Clusters and priorities

1. Efficient treatment network, Cluster F, CL7, 6 items, Priority: 3.42

Description: The items in the cluster deal with the position of the addiction treatment service within the entire network of health care services. The keyword is efficiency. 'The Jellinek Centre has to form a link with other services, and overlap has to be avoided'. Interactions with referrals are very important: 'referrers must have easy access to the services, receive good information and be given realistic expectations of interventions, as well as the effects of the treatment'. That means the Jellinek Centre has to see the referrers as customers. The weightings of the items in this cluster are high. The item concerning the treatment chain is the most important. The second most important item is 'demonstrate effects'.

Instruments: Administrative data of the different services and ASI to monitor the efficiency.

2. Effective service, Cluster H, CL3, 3 items, Priority: 3.35

Description: Cluster H is composed of three items, which represent the effectiveness of the services of the Jellinek Centre. Firstly: 'patients should not drop out once assigned to a treatment'. Secondly: 'the treatment should be short'. Thirdly: 'the service should treat as many patients as possible'. The items rank high. The measurements for an effective service can be derived directly from these items.

Instruments: Administrative data of services on a quarterly base to monitor effectiveness (Profielpackage).

3. Target group, Cluster A, CL5, 6 items, Priority: 3.33

Description: The Jellinek Centre should be open to everyone who is an alcohol, drugs, and other substance abuser, whether at an early stage or as a chronic user. 'Nobody with an addiction problem should be excluded'. Three of the six items in this cluster emphasize the group of chronic patients, including psychiatric patients. The treatment of a service should be broad and should cover interventions of cure and care. Harm reduction for chronically drug-addicted persons should be part of the care package at the Jellinek, as well as interventions that help delay re-admission. At the same time interventions that inform and educate substance users who are at risk should also be part of the services.

Instruments: Standardized clinical interview (Addiction Severity Index), symptom checklists (SCL90) and administrative data are used at patient intake in order to specify the target group. Administrative data of treatment consumption.

4. Quality of life, Cluster B, CL2, 22 items, Priority: 3.30

Description: The cluster is composed of items concerning the individual health care effects and items concerning the social and financial status of a person after treatment. 'Individual health' means: 'improving physical health, increasing self-help capabilities, coping with psychological problems and preventing crisis situations'. The social and economic statements cover issues such as supporting partners, family, and children, and include items about the functioning of patients in the areas of personal finances, employment, and housing. This means that the available treatment service should consist of a complete package including, support, care, and cure. The most important item 'satisfaction with the treatment' belongs to this cluster. Furthermore, the first six items in the cluster are indicators of the outcome of the treatment service. Those items can be used directly to specify indicators for the Jellinek Centre.

Instruments: Standardized clinical interview (Addiction Severity Index), symptom checklists (SCL90) and satisfaction questionnaires at discharge of the patient from the service and also at follow-up intervals of 3 and 6 months in order to monitor quality of life.

5. Efficient service, Cluster G, CL8, 13 items, Priority: 3.24

Description: Clusters G and B are related to each other. Cluster B refers to effects and results for the patient, and cluster G indicates the method used to reach the effects. The items are, for example: 'alignment of the treatment interventions within the Jellinek Centre and making treatment effects transparent'. Statements concerning protocols, guidelines, and best practice are also part of the cluster. As well as the treatment items, we find items concerning the target group, such as 'specification of the target groups for which the treatments are designed; indication criteria to match patients; and treatment and monitoring the results for each target group'. In addition to the topic of efficiency and target groups, we find some general items regarding financial management and quality certification in this cluster. Those general items have a lower priority, whereas the items of efficiency can be found at the top.

Instruments: Administrative data, data from waiting lists, referrer's satisfaction monitor in order to determine the efficiency of the service.

6. Knowledge transfer, Cluster E, CL6, 5 items, Priority: 2.79

Description: The items in this cluster deal with the transfer of the expertise and the knowledge of the Jellinek Centre to other health care services, policymakers, and funding organizations. Organizations that have to deal with people with addiction problems should be able to learn from the experiences of the staff at the Jellinek Centre. One of the statements is as follows; 'teaching and training the staff of other health care institutes'. By the transfer of experiences, a realistic health care policy for addiction can be developed and the treatment links can be improved.

Instruments: Survey carried out every 2 years among key persons in the community (Antenna).

continued

7. Reducing addiction-related problems, Cluster C, CL1, 10 items, Priority: 2.54

Description: The 10 items concentrate on prevention and reduction of the various negative aspects of addiction. The statements are not related to patients, but are oriented towards the community and society in general. Examples of the statements include; 'reducing risks when using drugs, responsible use of alcohol and other drugs, reducing drug and alcohol induced criminal behaviour, reducing alcohol consumption at work and preventing drunken driving'. Almost all statements have a low weighting. Meaning that they have low importance as far as the treatment centre is concerned.

Instruments: Survey carried out every 2 years among key persons in the community (Antenna).

8. Prevention programs, Cluster D, CL4, 8 items, Priority: 2.14

Description: This cluster is a collection of statements that has the aim of influencing the attitudes of the public concerning substance use; 'Conducting community prevention campaigns', is the most prominent item. Furthermore, the Jellinek Centre must listen and respond to the needs of local authorities. In this cluster we also find an item concerning the monitoring of the satisfaction within a community. That means that the service should be aware of public opinion and monitor and measure it.

Instruments: Population survey among a representative panel carried out every 3 years (Telepanel).

Cluster map

The cluster map constitutes the second level of representation, the thickness of the line surrounding the cluster (Figure 2) indicates the priority given to that cluster. There are five clusters identified that have a priority higher than three. Located on the upper left quadrant of the map, are the clusters concerning service and general treatment process, having the highest priority followed by the client-oriented clusters in the upper right quadrant.

The sequence of the clusters shown in Table 2 is based on the prioritization ratings of the stakeholders. The priority of the cluster can range between one and five.

The five most important clusters are found to be 'Efficient treatment network', 'Effective service', 'Target group', 'Quality of life', and 'Efficient service'. Those clusters were all located in the northern part of the map. All the stakeholders gave low priority to the clusters concerning the community as a whole. 'Knowledge transfer', 'Reducing addiction related problems', and 'Prevention programs' are seen as less important for addiction centres like the Jellinek. Relevant instruments for indicators for each cluster are provided in Table 2.

Discussion

There are several ways to utilize the findings of the concept mapping strategy. The dimensions identified in the point map, i.e. 'organization' (horizontal) with the poles 'processes' and 'results' and 'task' (vertical), with the poles 'efficient treatment' and 'prevention programs', possibly being used for a fundamental discussion about the outcome of an addiction treatment. The dimensions and poles reflect the demands of the stakeholders, meaning that the Jellinek Centre should have transparent processes and explicit results. Before the concept mapping exercise, the authors expected the internal and external stakeholders to have

different views on the priorities for the Jellinek Centre. However, this expectation is not confirmed by the findings. Both the internal and the external stakeholders wanted to see a well-organized, transparent, result- and patient-oriented treatment centre. No stakeholder-specific clusters were found.

When comparing the findings of the point map with the EFQM Excellence Model, the authors found some interesting parallels. The participants of the workshop were not familiar with the EFQM Excellence Model, and most of them had no business or quality measurement background. In particular, the two horizontal pole processes and results resemble the two dimensions of the EFQM Excellence Model enablers and results.

In addition to the general results of the point map, eight clusters were identified that are specific to the addiction treatment centre, but not identical to the four results criteria of the EFQM Excellence Model. However, the authors do believe that they relate to it, and can be utilized to fill in the results criteria with the indicators that are relevant for addiction treatment services. For instance, the clusters 'Efficient treatment network', 'Efficient service', and 'Effective service', form a group concerning efficiency and effectiveness, which cover the content of criterion 'Key Performance Results' of the EFQM Excellence Model. The EFQM criterion 'People Result' is not represented in the cluster map. Whilst the eight clusters gave a specific indicator framework that could be used to fulfil the results criteria of the EFQM Excellence Model minus the people results, the enabler criteria 'Leadership', 'Policy and Strategy', 'People', and 'Partnerships and Resources' were not represented in the concept map.

The emphasis on 'Efficient treatment network' as the most important cluster is interesting as it reflects the complexity of the problems faced by patients, i.e. physical, psychological, social, legal, and financial, which should be covered by the specialized treatment facilities. Furthermore, the stakeholders expressed the need for a well-integrated chain of services

that operate efficiently and effectively. Indicators with the highest priority for this chain include patient flow between services, and patient profiles which can be based on the Addiction Severity Index [21], or information from administrative databases [22]. The efficiency of the chain depends upon the effectiveness of each single service, which is deemed to be the second most important cluster. Items for the second cluster included dropout rates and time-in-program, both of which could be directly transferred to performance indicators. The clusters that were given third and fourth priority concerned the clients and not the services. Performance indicators for 'Target group' could be specified by clinical interviews based on the Addiction Severity Index and Symptom Checklists [23]. The high priority of the cluster 'Quality of life' demonstrates that a broad spectrum of measures is needed concerning clinical improvements and patient satisfaction.

Finally there is the question of validity and the generalization of the findings in the study. In this article it is shown that the procedure and the statistical analysis of the concept mapping strategy are systematic, structured, and replicable, which supports the internal validity of the indicator framework. The external validity is much more difficult to estimate. Even so, the first findings of the concept maps of other health care organizations show similar frameworks for indicators [24,25]. Questions such as: 'Are the items generated during the brainstorming sessions representative of all the indicators relevant for an addiction treatment centre?' and, 'Are the participants representative of all the stakeholders?' have to be explored further. The discussion of these questions exceeds the remit of this article, although further insight into them can be gleaned from some of the first publications [26,27] on those methodological topics.

Conclusion

Concept mapping achieved by means of a 1-day workshop was used to create a framework of indicators for the Jellinek Centre. Based upon 73 statements generated in a brainstorming session that involved 16 internal and external stakeholders, a two-dimensional framework and eight clusters was designed. The framework was considered to be particularly useful to the Jellinek Centre, incorporating three of the four results criteria of the EFQM Excellence Model. Whilst the external validity of concept mapping has to be confirmed by further studies, the authors believe that the internal validity is high and that the framework is meaningful.

Therefore the authors conclude that whilst the findings cannot be used to generalize about other addiction treatment services directly, they could prove useful as a starting point for other addiction treatment centres wishing to develop an indicator framework relative to the EFQM Excellence Model. With this in mind, the authors would encourage other centres to apply this concept of mapping strategy to help them clarify the demands of their stakeholders.

Acknowledgements

M. Donker and P. ten Cate.

References

- McKee M, Jacobson B. Public health in Europe. Lancet 2000; 356: 665–670.
- EFQM Excellence Model Public Sector. Brussels, Belgium: EFQM Representative Office, 1999.
- Nabitz U, Klazinga N, Walburg J. The EFQM Excellence Model. European and Dutch experiences with the EFQM approach in health care. *Int J Qual Health Care* 2000; 12: 191–201.
- Baldridge National Quality Program 2002. Health Care Criteria for Performance Excellence. Gaithersburg: NIST, USA.
- Donabedian A. The Definition of Quality and Approaches to its Assessment. Ann Arbor, MI: Health Administration Press, 1980.
- European Foundation for Quality Management. EFQM Excellence Model. Public and Voluntary Sector Version. Brussels: EFQM, 2003.
- 7. Brandt E, Alsen H, Bergmann B et al. Quality Management Health Promoting Hospitals. Manual for the EFQM Introduction. (Qualitatsmanagement Gesundheitsforderung im Krankenhaus). Niewied, Germany: Luchterhand, 2001.
- 8. European Foundation for Quality Management. *The Jellinek Centre Application Report*. Brussels: EFQM, 1998.
- 9. *The Jellinek Centre Annual Report.* Amsterdam, The Netherlands: De Jellinek, 2000.
- 10. Garnik DW, Hendricks AM, Comstock CB. Measuring quality of care. Fundamental information from administrative data set. *Int J Qual Health Care* 1994; **2**: 166–177.
- 11. Cleary PD, Edgman Levitan S. Health care quality. Incorporating consumer perspectives. *JAMA* 1997; **278**: 1608–1612.
- Sofaer S, Gruman J, Connaughton S, Grier R, Maule C. Developing performance indicators that reflect an expanded view of health: findings from the use of an innovative methodology. *Jt Comm Qual Improv* 2000; 26: 189–202.
- Normand Sl, McNeil BJ, Peterson LE, Palmer RH. Eliciting expert opinion using the Delphi techniques: Identifying performance indicators for cardiovascular disease. *Int J Qual Health* Care 1998; 10: 247–260.
- Trochim WM. An introduction to concept mapping for planning and evaluation. Eval Program Plann 1989; 12: 1–16.
- Van der Wal MAE, Casparie AF, Lako CJ. Quality of care: A comparison of preferences between medical specialists and patients with chronic diseases. Soc Sci Med 1996; 42: 643–649.
- Wiener, RL, Wiley D, Huelsman T, Hilgeman A. Needs assessment: Combining qualitative interviews and concept mapping methodology. *Eval Rev* 1994; 18: 227–240.
- Cousins J, MacDonald C. Conceptualizing the successful product development project as a basis for evaluation management training in technology based companies. A participatory concept mapping application. *Eval Progr Plann* 1998; 21: 333–344.

- Trochim, W. Reliability of concept mapping. Paper presented at the Annual Conference of American Evaluation Association, Dallas, Texas, November 1994. http://www.conceptsystems.com Accessed 18 January 2005.
- Severens P. Handbook Concept Mapping. Utrecht, The Netherlands: Talcott, 1995.
- Kruskal, JB, Wish M. Multidimensional Scaling. Beverly Hills, CA: Sage Publications, 1978.
- Hendriks VM, Kaplan CD, van Limbeek J, Geerlings P. The Addiction Severity Index: reliability and validity in a Dutch addiction population. J Subs Abuse Treat 1989; 6: 133–141.
- Giufrida A, Gravelle H, Roand M. Measuring quality of care with routine data: avoiding confusion between performance indicators and health outcomes. *Br Med J* 1999; 319: 94–98.
- Schnitz N, Kruse J, Heckrath C, Alberti L, Tress W. Diagnosing mental disorders in primary care: the General Health Questionnaire

- and the Symptom Check List as screening instruments. *Soc Psychiatry Psychiatric Epidemiol* 1999; **34**: 360–366.
- Report Working Group Output 2. Information Needs of Regional Mental Health Centres (In Dutch). Utrecht, The Netherlands: National Institute for Mental Health (GGZ-NL), 1999.
- Internal Report. Concept Mapping (In Dutch). The Hague, The Netherlands: Parnassia, 1999.
- Southern DM, Batterham RW, Appleby NJ, Dunt D, Buibert R. The concept mapping method. An alternative to focus group inquiry in general practice. *Aust Fam Physician* 1999; 28: 35–40.
- Truscott D, Paulson BL, Everall RD. Studying participants' experience using concept mapping. Alberta J Educational Res 1999; 45: 320–323.

Accepted for publication 3 February 2005