

学校编码: 10384
学 号: 17720141151105

分类号 ____ 密级 ____
UDC ____

厦门大学

硕 士 学 位 论 文

厦门市“多规合一”政府投资项目生成研究

Research on the Generation of Government Investment Projects under the "Multi-plan Coordination" in Xiamen

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论文提交日期: 2016 年 10 月

论文答辩时间: 2016 年 11 月

学位授予日期:

答辩委员会主席: _____
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2016 年 月

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摘要

近年来，全国多省、市在建设领域大力推行“多规合一”，并在此背景上不同程度的进行政府投资项目审批制度改革，简化审批流程，提高政府对建设项目的监管水平。厦门市更是走在各地前列，基于“多规合一”业务协同平台，创新推出政府投资项目生成机制，对项目的前期策划、决策以及管理提出新的要求。

本文以厦门市政府投资项目生成为研究对象，分析与“多规合一”的关联，将建设项目全生命周期理论运用于政府投资项目管理，从监管角度，将政府投资项目全生命周期划分为生成阶段、审批阶段以及监督管理阶段，选取项目生成阶段与传统前期决策阶段进行对比分析；深入研究项目生成阶段的不同组成部分，分解流程，明确工作内容、责任分工，阐述存在的优势和不足，并提出相应的改进建议和措施；针对项目生成过程中“多规协同”决策环节存在的信息量少，主观性强等不足，运用多目标决策理论中定性与定量相结合的 AHP-模糊综合评价法，筛选决策评价指标，确定指标权重，构建政府投资项目“多规协同”决策评价模型，最后，通过实际案例对该模型进行运用和验证。

本研究可作为改进厦门市政府投资项目生成机制的参考，并为职能部门开展工作提供指导，也可作为其它地区“多规合一”政府投资项目审批制度改革的有益借鉴。

关键词：多规合一；项目生成；决策

Abstract

In recent years, many provinces and cities vigorously promote "multi-plan coordination" in construction field. On this background, they reform of government investment project approval system. It can simplified the approval process, and access to improve construction projects supervision and management capacity of government. Based on the "multi-plan coordination" service collaboration platform, Xiamen is the first to innovation launch project generation mechanism. It puts forward new requirements for the project of planning, decision-making and management.

This thesis takes the Xiamen government investment project generation as the research object, analysis of the relationship to the "multi-plan coordination". The management of government investment projects by using the theory of life cycle of construction project, and from the perspective of government investment project supervision, the whole life cycle is divided into the generation stage, the examination and approval stage, and the supervision stage. Compare the similarities and differences between the generation stage and the traditional decision-making stage of the project. Research the various components of the project generation stage, decomposition and define the content and responsibilities of project generation. This thesis expounds the advantages and disadvantages of "project generation", and put forward the corresponding improvement suggestions and measures. And use AHP-fuzzy comprehensive evaluation method of multi-objective decision theory to select evaluation index, and determine the index weight, and construct the "multi-plan coordination" decision-making model. Finally, the "multi-plan coordination" decision-making model is verified by the actual case.

This thesis can be used as a reference for the improvement of government investment project to Xiamen, and provide guidance for the government to generate projects, also be used as a useful reference for the "multi-plan coordination" to reform the approval system of the government investment projects in other areas.

Key Words: Multi-plan coordination; project generation; decision-making

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