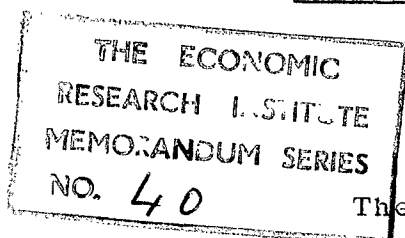


Industrialisation in developing countries.



By C. E. V. Leser.

There is much discussion in progress about industrialisation and about developing countries, but it is not self-evident what exactly these mean. Conceptually the most useful indicator of a country's state of industrialisation may be the value added in manufacturing per head of total population, reduced to a common currency and to constant prices as required. This has been estimated by the U.N. Statistical Office for a large number of countries with regard to 1953 and other bench-mark years, expressed in 1953 U.S. dollars. Only "market economies" are covered; comparisons with the U.S.S.R. and Eastern Europe are only possible on the basis of industrial activity as a whole (incl. mining, electricity and gas), and comparable data are lacking for mainland China and several other countries.

On the basis of manufacturing value added per capita of population in 1958, countries were classified as industrialised or less industrialised; more recently, a somewhat different classification into developed and developing countries came into use. Neither of these classifications are satisfactory as they create anomalies in border line cases. However, the per capita value added in manufacturing provides an obvious criterion for dividing the countries of the world into three groups, as there are two clearly marked breaks in the series. The three groups of countries are shown in Table 1: most of the major countries not individually shown, apart from the centrally planned economies, belong to the third category. There were thus, in 1958, 17 countries in Group I and 16 countries in Group II; 42 Group III countries are listed. Ireland is clearly in the middle group though near its top.

Table 1. Value added in manufacturing per head of population for 75 countries, 1958

| Country | U.S.\$. | Country | U.S.\$. |
|--------------------|---------|--------------------------------|---------|
| Group I | | Group III (selected countries) | |
| United States | 828 | Costa Rica | 50 |
| Luxemburg | 663 | Jamaica | 49 |
| Saar | 625 | Greece | 48 |
| Canada | 592 | Panama | 46 |
| United Kingdom | 590 | Colombia | 44 |
| Germany (Fed. Rep) | 574 | Brazil | 41 |
| Switzerland | 569 | Rhodesia & Nyasaland | 36 |
| West Berlin | 559 | Lebanon | 34 |
| Denmark | 513 | Turkey | 33 |
| Sweden | 460 | Algeria | 31 |
| New Zealand | 457 | Malaya | 27 |
| Norway | 419 | Ecuador | 27 |
| Australia | 417 | Peru | 25 |
| Belgium | 377 | Morocco | 23 |
| Austria | 364 | Nicaragua | 20 |
| France | 353 | Korea (Republic) | 20 |
| Netherlands | 312 | Honduras | 20 |
| | | Libya | 20 |
| | | El Salvador | 19 |
| | | Guatemala | 19 |
| | | Jordan | 19 |
| | | China (Taiwan) | 18 |
| | | Tunisia | 18 |
| Group II | | United Arab Republic | 17 |
| Israel | 233 | Syria | 17 |
| Italy | 208 | Iraq | 16 |
| Finland | 179 | Paraguay | 16 |
| Ireland | 167 | Ceylon | 15 |
| South Africa | 133 | Philippines | 15 |
| Puerto Rico | 127 | Congo (Leopoldville) | 14 |
| Argentina | 124 | Kenya | 12 |
| Yugoslavia | 123 | Iran | 11 |
| Japan | 121 | Mozambique | 10 |
| Uruguay | 117 | India | 8 |
| Venezuela | 115 | Thailand | 8 |
| Spain | 111 | Ghana | 8 |
| Trinidad & Tobago | 103 | Pakistan | 8 |
| Portugal | 95 | Burma | 7 |
| Chile | 75 | Uganda | 6 |
| Mexico | 72 | Tanganyika | 4 |
| | | Bolivia | 4 |
| | | Indonesia | 3 |

Source: U.N., The growth of world industry 1938-1961.

A low per capita manufacturing output may indicate either that the proportion of the total population engaged in manufacturing is low, or that output per person engaged is low; generally it will reflect both. This may be shown by computing, for the 75 countries listed in Table 1, a double-logarithmic regression of manufacturing employment L on output P. Herein, P represents the \$ values given in Table 1, and L the number of persons engaged in manufacturing per 1,000 inhabitants obtained from the same source. The resulting equation for the computed value L_c is

$$\log_{10} L_c = 0.554 + 0.573 \log_{10} P \quad (R^2 = .817)$$

(0.032)

or

$$L_c = 3.58 \times P^{0.573}$$

Output per person engaged in \$ is then represented by the expression 1,000 P/L, and we have

$$\left(\frac{1,000 P}{L} \right)_c = 279 \times P^{0.427}$$

Thus manpower in manufacturing tends to rise slightly faster than output per head with rising industrial production.

A similar relationship, though referring not to a point in time but to changes over time, is the "Verdoorn Law" recently quoted by Kaldor (1966), who applies it to annual exponential growth rates between 1953-4 and 1963-4 in 12 industrial countries. The result obtained is a 0.516% increase in employment and a 0.484% increase in productivity associated with a 1% increase in manufacturing output, apart from an autonomous productivity rise and employment fall of 1.03% p.a.

However, the deviations from the relationship are as important as the relationship itself and may be studied for the 75 countries analysed here. Table 2 shows that there is a systematic regional element in these deviations which cuts across the grouping of countries by level of industrialisation. The averages shown here represent unweighted geometric means.

Table 2. Actual and expected number of persons engaged in manufacturing by group of countries and region, 1958.

| Countries | Number of countries | Average value added per inhabitant | Average persons engaged per 1,000 inhabitants | | |
|----------------------|---------------------|------------------------------------|---|--|-------------------|
| | | | Actual | Expected on basis of regression = 100) | Actual (expected) |
| Group I | | | | | |
| America & Oceania | 4 | 553 | 91.2 | 133.4 | 68 |
| Europe | 13 | 478 | 139.8 | 122.8 | 114 |
| Total | 17 | 494 | 126.4 | 125.2 | 101 |
| Group II | | | | | |
| America | 7 | 102 | 43.2 | 50.8 | 85 |
| Europe | 6 | 142 | 73.3 | 61.2 | 120 |
| Others | 3 | 155 | 62.1 | 64.6 | 96 |
| Total | 16 | 125 | 56.4 | 57.0 | 99 |
| Group III | | | | | |
| Africa | 12 | 14 | 10.9 | 16.2 | 67 |
| America E & S.E. | 13 | 25 | 26.6 | 22.4 | 119 |
| Asia | 11 | 11 | 18.1 | 14.1 | 128 |
| Middle East & Europe | 6 | 26 | 22.3 | 22.9 | 97 |
| Total | 42 | 17 | 18.1 | 18.1 | 100 |
| All countries | 75 | 56 | 35.9 | 35.9 | 100 |

Source: Derived from U.N., The growth of world industry 1938 - 1961.

Thus in the European countries of groups I and II, employment makes a relatively large contribution and output per head a relatively small contribution to the level of manufacturing output attained, whilst the opposite is the case with regard to North America and Oceania in group I and the Latin American countries of group II. Similarly, the Asian and Latin American group III countries are characterised by relatively high employment and low output per head, whilst the opposite effect is very marked for the African countries.

These differences are clearly not accidental but in response to conditions such as population pressure or sparsity. One may therefore surmise that manpower shortage need not be an effective obstacle to industrial growth and may in fact facilitate rises in productivity. Of course, in most developing countries this is not a major issue.

Some further characteristics of the three groups of countries as a whole are presented in Table 3, which is based on totals, group III including countries not listed in Table I; in contrast to Table 2, the per head figures and proportions of heavy industries in total manufacturing thus represent weighted arithmetic means of individual country data. In accordance with the U.N. definition, light manufacturing includes food, beverages and tobacco; textiles; clothing, footwear and made-up textiles; wood products and furniture; printing and publishing; leather and leather products; rubber products; miscellaneous manufactures. Heavy manufacturing consists of: paper and paper products; chemicals and chemical, petroleum and coal products; non-metallic mineral products; basic metals; metal industries.

Table 3. Data for groups of countries by level of industrialisation, 1958.

| | Group | | | All market economies |
|--|-------|-------|------|----------------------|
| | I | II | III | |
| Share of each group in % of all market economies | | | | |
| Population | 21.5 | 15.8 | 62.6 | 100.0 |
| Gross domestic product | 73.9 | 13.7 | 12.4 | 100.0 |
| Value added in: | | | | |
| All industrial activity | 81.1 | 12.7 | 6.1 | 100.0 |
| Manufacturing : total | 82.7 | 12.3 | 5.0 | 100.0 |
| light | 78.2 | 13.9 | 7.9 | 100.0 |
| heavy | 85.7 | 11.2 | 3.0 | 100.0 |
| Per head of population (\$) | | | | |
| Gross domestic product | 1,707 | 432 | 98 | 498 |
| Value added in | | | | |
| Industrial activity | 731.6 | 156.3 | 19.0 | 194.2 |
| Manufacturing | 638.2 | 129.0 | 13.2 | 166.1 |
| Value added in heavy as % of all manufacturing | 62.6 | 55.2 | 36.8 | 60.4 |

Source: Derived from U.N., The growth of world industry 1933-1961.

The discrepancy between the distribution of population and that of productive capacity is striking. In 1958, about five people lived in group III countries for every three in groups I and II countries. On the other hand, almost three-quarters of the value of goods and services produced in the countries studied here originated in group I countries alone. The degree of concentration becomes successively more marked when attention is confined first to industrial activity, then to manufacturing and finally to heavy manufacturing.

To put it in a different way, gross domestic product per capita is more than 17 times as high in group I than in group III countries: but the disparity is less than with regard to manufacturing value added, for which the corresponding ratio is more than 48:1. Thus as industrialisation proceeds, growth in the non-manufacturing sectors of the economy tends to accompany growth in

manufacturing, though at a lower rate. It is a matter of definition whether this is interpreted as "balanced" or "unbalanced" growth.

This relationship between growth of different economic sectors does not say anything about cause and effect. Manufacturing may well be considered as the leading sector in many instances, but this need not be universally true; in some countries, manufacturing growth may be a secondary phenomenon following an expansion of oil production or other mining. In relation to agriculture, however, manufacturing is more likely to be leading than the converse. This is so because in the less developed countries, many industries are based on domestic agricultural products and their expansion will stimulate output. The linkage from agriculture to industry is generally weaker, as in these countries increased demand for farm machinery and fertilisers may largely be met by imports.

Another striking feature of Table 3 is the difference in composition of manufacturing output between countries of different levels of industrialisation. For the market economies as a whole, light industries account for about two-fifths and heavy industries for about three-fifths of the output value. Similar proportions are found for groups I and II as a whole, but in group III the emphasis is very heavily on light manufacturing.

Within each group, however, there are considerable variations in composition of manufacturing output. The proportion accounted for by heavy manufacturing varies from 32.9% for Luxemburg to 40.9% for Australia in group I, from 62.2% for Japan to 26.8%

for Ireland in group II, and from 86.8% for Iran to 8.6% for Honduras in the specified group III countries.

A partial explanation of the variations in broad manufacturing pattern is provided by the following regression, estimated on the basis of 75 observations for 1958.

$$H_c = - 11.44 + 21.545 \log_{10} P + 9.426 \log_{10} N \\ (2.251) \qquad \qquad \qquad (2.354) \\ + 0.3675 z \qquad \qquad \qquad (R^2 = .593) \\ (0.0736)$$

in which H_c indicates the computed percentage of heavy manufacturing, P per capita manufacturing value added in \$, N total population in millions, and z the percentage of mining in value added by all industrial activity; z is used to indicate, even though imperfectly, the character of natural resources.

All the regression coefficients are highly significant. The first two coefficients may be interpreted when transformed into elasticity form, together with complementary results for light manufacturing. It is then found that, on the average, a 1% higher total manufacturing value is accompanied by a 0.84% higher value of light manufacturing and a 1.23% higher value of heavy manufacturing. Similarly a 1% greater population tends to be accompanied by a 0.93% higher light manufacturing output and a 1.10% higher heavy manufacturing output.

These findings tally with those of studies by Chenery (1960) and U.N. (1963), which go into greater detail as regards manufacturing groups analysed but did not establish an influence of natural resources. They show that a larger share of heavy industries is

associated not only with greater industrialisation but also with larger population size for countries of equal per capita manufacturing output. This is in accordance with expectation as most heavy industries require a minimum scale of output and thus a minimum size of market for economic production.

The last regression coefficient shows that heavy industries, *ceteris paribus*, play a larger role in countries with substantial mining resources and activity than in others. This is also what one should expect to find.

Of course, the differences in level of industrial output act as a statistical but not as a logical explanation of differences in industrial pattern. The low share of heavy industries in one of the less developed countries could conceivably result from a demand pattern in which capital goods and durable consumer goods play a relatively minor role. This is true to some extent but not sufficiently to account for the large variations in the proportions of light and heavy manufacturing. Their main explanation must be sought in the greater difficulties with which the establishment of most heavy industries is faced in the initial stages of industrialisation.

Indeed, Hoffman (1958) uses a similar measure - the ratio of consumer goods output to capital goods output - as a criterion to determine the stage of industrialisation which the presently developed countries had reached at any given time. Rigid application leads to somewhat paradoxical results such as Britain still having been in the first stage of industrialised by 1870. As a general rule, however, it seems true that the majority of light industries develop at an early and the majority

of heavy industries at a late stage of industrialisation.

So far the discussion has been in static terms, describing the position at a particular point of time. It may now be supplemented by a brief analysis of recent trends, taking 1958 as the starting point. Table 4 shows the growth of manufacturing production between that date and 1965, contrasted with population growth, for those countries for which estimates in the form of production index numbers are available.

Table 4. Increase in manufacturing output and population, 43 countries, 1958 to 1965.

| Country | 1965 (1958 = 100) | | |
|--------------------|-------------------|------------|-------------------|
| | Output | Population | Per capita output |
| Group I: | | | |
| Australia | 148 | 115 | 128 |
| Austria | 147 | 104 | 142 |
| Belgium | 158 | 105 | 151 |
| Canada | 155 | 115 | 135 |
| France | 142 | 109 | 130 |
| Germany: Fed. Rep. | 162 | 109 | 148 |
| W. Berlin | 175 | 99 | 177 |
| Luxemburg | 127 L | 107 | 119 |
| Netherlands | 163 | 110 | 148 |
| Norway | 151 | 106 | 143 |
| Sweden | 157 | 104 | 150 |
| Switzerland | 154 | 114 | 135 |
| United Kingdom | 134 L | 105 | 127 |
| United States | 156 | 113 | 139 |
| Group II: | | | |
| Argentina | 120 L | 112 | 107 |
| Chile | 153 | 117 | 131 |
| Finland | 172 | 106 | 163 |
| Ireland | 159 | 101 | 158 |
| Israel | 239 H | 128 | 186 |
| Italy | 173 | 105 | 169 |
| Japan | 267 H | 107 | 250 |
| Mexico | 174 | 127 | 137 |
| Portugal | 180 | 105 | 171 |
| South Africa | 171 | 118 | 145 |
| Spain | 189 | 106 | 178 |
| Venezuela | 191 | 128 | 150 |

Table 4 (continued)

| | Output | Population | Per capita output |
|---------------------|--------|------------|-------------------|
| Group III: | | | |
| China (Taiwan) | 270 H | 126 | 214 |
| El Salvador | 226 H | 126 | 179 |
| Greece | 155 | 105 | 143 |
| Guatemala | 134 L | 124 | 103 |
| India | 168 | 113 | 143 |
| Korea (Rep.) | 207 H | 122 | 170 |
| Pakistan | 236 H | 116 | 204 |
| Philippines | 149 | 125 | 119 |
| Rhodesia (Southern) | 134 L | 125 | 107 |
| Senegal | 120 L | 113 | 102 |
| Zambia | 162 | 122 | 133 |
| Centrally planned: | | | |
| Czechoslovakia | 161 | 105 | 153 |
| Germany (Dem. Rep.) | 163 | 93 | 166 |
| Hungary | 139 | 103 | 134 |
| Poland | 135 | 109 | 169 |
| Roumania | 243 H | 105 | 235 |
| Yugoslavia | 226 H | 103 | 209 |

H: higher growth than 10% p.a. (195 or more)

L: lower growth than 5% p.a. (140 or less)

Source: U.N. Monthly Bulletin of Statistics, or derived therefrom.

The most striking feature of Table 4 is the contrast between the high degree of uniformity observed for the group I countries and the wide variety of experiences in group III countries. In most of the highly industrialised countries, the average annual growth in manufacturing production between 1953 and 1965 was a little above 5%. But out of 11 countries listed which belong to the least industrialised group, manufacturing growth rates exceeded 10% in 4 and fell short of 5% in 3 countries.

The countries in the intermediate group, to which the centrally planned economies may be added, also occupy an intermediate position as far as variations between individual countries are concerned. In most of these countries, manufacturing growth tended to be

somewhat higher than the group I norm, the chief exception being the Argentine which experienced a very severe depression in the early 1960s.

Population growth tends to be in inverse relation with level of industrialisation, and the experience of the group II and group III countries does not appear in the same favourable light if manufacturing output per head of population is considered instead of total volume. Indeed in some countries, the greater part of the output growth is absorbed by population increase, though this appears to be the exception rather than the rule on the limited basis of listed countries.

Furthermore, the impact of a high manufacturing growth rate is necessarily limited if it applies to a very narrow initial base, and it should be viewed in connection with the level of manufacturing output which results. Assuming the industrial production indices given in Table 4 to be applicable to the Table 1 value added figures for 1950, a similar set of figures may be obtained for 1965 as shown in Table 5.

Table 5. Manufacturing value added per head of population, 33 countries, 1958 and 1965 (U.S.\$.).

| Country | 1958 | 1965 |
|---------------------|------|-------|
| United States | 828 | 1,151 |
| Luxemburg | 663 | 789 |
| Canada | 592 | 799 |
| United Kingdom | 590 | 749 |
| Germany (Fed. Rep.) | 575 | 851 |
| Switzerland | 569 | 768 |
| Sweden | 460 | 690 |
| Norway | 419 | 599 |
| Australia | 417 | 534 |
| Belgium | 377 | 569 |
| Austria | 364 | 517 |
| France | 353 | 459 |
| Netherlands | 312 | 462 |
| Israel | 233 | 433 |
| Italy | 208 | 352 |
| Finland | 179 | 292 |
| Ireland | 167 | 264 |
| South Africa | 133 | 193 |
| Argentina | 124 | 133 |
| Japan | 121 | 302 |
| Venezuela | 115 | 172 |
| Spain | 111 | 198 |
| Portugal | 95 | 162 |
| Chile | 75 | 98 |
| Mexico | 72 | 99 |
| Greece | 48 | 71 |
| Korea (Rep.) | 20 | 34 |
| El Salvador | 19 | 34 |
| Guatemala | 19 | 21 |
| China (Taiwan) | 18 | 39 |
| Philippines | 15 | 17 |
| India | 8 | 11 |
| Pakistan | 8 | 16 |

Source: Derived from Tables 1 and 4.

The grouping of countries which was based on 1958 still appears to be applicable in 1965, though the break between groups I and II has become less marked and one might be inclined to draw the boundary further down the scale. Within the groups there have been some changes in position, the most spectacular one being the upward movement of Japan. However, it is clear that differences between industrialisation levels achieved in rich and poor countries remain as large as ever. For the countries shown in Table 5, the upper and lower qualities are \$ 418 and \$ 60 in 1958,

whilst in 1965 they are \$ 584 and \$ 84.5 respectively their ratio is about 7:1 in both years. There is thus no really substantial movement towards greater equality.

When assessing the prospects of developing countries, one has to specify clearly what kind of developing country one is thinking of. Broadly speaking, countries in group II appear to have passed the "take-off stage", and continued industrial progress appears to be reasonably well assured. For countries in group III sustained progress seems to be less certain and depending on their government policy and its effectiveness as well as on aid from abroad. There are disadvantages as well as advantages for countries which experience or try to promote an industrial revolution much later than the countries of the Western world.

Industrialisation is not an end in itself, but current thinking seems to be to the effect that it is indispensable for a sustained rise in living standards, if only to develop exports which are less vulnerable to demand and supply fluctuations than primary products and which are necessary to pay for imports. The old division of labour between primary producer countries and workshops of the world is bound to disappear or at least to become blurred. A new international division of labour, with industries which to some extent follow the pattern of natural resources, still remains to be worked out.

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