

1 **Minimizing species extinctions through strategic planning for conservation fencing**  
2 **projects.**

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4 **Abstract**

5 Conservation fences are an increasingly common management action, particularly for species  
6 threatened by invasive predators. However, unlike many conservation actions, fence networks are  
7 expanding in an unsystematic manner, generally as a reaction to local funding opportunities or threats.  
8 In a gap analysis of Australia's substantial predator exclusion fence network, we found highly uneven  
9 protection, with 67% of predator-sensitive species remaining unrepresented. Predator exclusion fences  
10 all contain small populations of threatened species, therefore a novel systematic prioritization method  
11 for expanding fence networks that explicitly incorporates population viability analysis and minimises  
12 expected species' extinctions was developed. The approach was applied to New South Wales, Australia,  
13 where the state government intends to expand the existing conservation fence network. A systematic  
14 prioritisation yields substantial efficiencies, reducing the expected number of species extinctions as  
15 much as 17 times more effectively than *ad hoc* approaches. This dramatically superior outcome  
16 emphasises the importance of governance when management action is applied in multiple instances  
17 with similar objectives and using systematic methods rather than expanding networks opportunistically.

18

19

## 20 **Introduction**

21 Invasive predators are a leading driver of global biodiversity decline and loss (Mack et al. 2000, Clavero  
22 and García-Berthou 2005), particularly in ecosystems where prey species are evolutionarily naïve.

23 Introduced predators have been implicated in 60% of mammal extinctions (46 species) and 55% of bird  
24 extinctions (77 species; (IUCN 2015), particularly in southern hemisphere ecosystems. On Islands,  
25 populations of invasive predators are frequently targeted for eradication, but this becomes infeasible  
26 over large areas (Clout and Veitch 2002, Rejmánek and Pitcairn 2002). Australia (Dickman 2012) New  
27 Zealand (Burns et al. 2012) and many island ecosystems (McCreless et al. 2016) increasingly turning to  
28 conservation fences to exclude introduced mammalian predators where eradication is impossible, and  
29 when prey species are vulnerable to any density of an introduced predator.

30 Conservation fencing is a rapidly expanding management action (Hayward and Somers 2012). Fencing  
31 creates a physical barrier between conservation assets and threatening agents, providing a level of  
32 protection that is much higher than alternative management actions. Reintroductions of prey species  
33 into areas with ongoing predator control are typically less successful than predator free areas (Short et  
34 al. 1992, Short 2009). For an upfront investment in the construction of the fence (Bode et al. 2012,  
35 Norbury et al. 2014), conservation organisations can reintroduce species with a rate of success  
36 comparable to translocations on predator free islands (Short 2009). Fences are consequently popular  
37 across the conservation sector (Hayward and Kerley 2009), even for small, local organisations.

38 Economic theory suggests that sectors made up of diverse, independent organisations will be better  
39 able to adapt to local environmental and socio-political conditions; to access diverse funding sources  
40 and local volunteers; to lower operating and transaction costs; and to experiment and innovate  
41 (Bilodeau and Slivinski 1997, Albers and Ando 2003, Armsworth et al. 2012). A network of independently  
42 operated fences is therefore a positive reflection of a diverse conservation community. However, this  
43 broad accessibility has helped to create an organisationally decentralised fence network. In many  
44 instances, fencing projects are arising rapidly and independently of each other. In Australia, for example,  
45 the majority (58%) of fences are operated by nongovernmental organisations or local councils. The same  
46 decentralisation can be observed in New Zealand, where 78% of fences are nongovernmental initiatives  
47 (Saunders & Norton 2001; Burns et al. 2012). This situation is unusual for conservation in these two  
48 countries, whose political systems and history of land tenure has seen the majority of protected area

49 designations undertaken by state or federal governments (Saunders and Norton 2001, Burns et al.  
50 2012).

51 Decentralisation in conservation results in unsystematic, uncoordinated actions and costly inefficiencies  
52 (Pressey et al. 1993), incomplete protection (Margules and Pressey 2000) and enormous legacy costs  
53 (Stewart et al. 2007, Fuller et al. 2010). Such inefficiencies are also likely to be a feature of existing fence  
54 networks. By considering fences built for a similar purposes as a network, rather than individually,  
55 systematic approaches (such as those used for designing protected area networks; Margules and  
56 Pressey 2000) will improve the effectiveness of conservation fencing. However, unlike protected areas,  
57 fences need to be sited and constructed, the animals often translocated into the area, and populations  
58 actively maintained. Moreover, compared to reserve systems, the decentralised organisation and  
59 funding structure of fence networks mean that any inefficiencies will be difficult to correct using top-  
60 down control. Nevertheless, coordination has the potential to substantially increase the performance of  
61 fence networks. New methods are therefore required to identify and prioritise new fencing projects.

62 Australia is a global epicentre of mammal extinctions (Woinarski et al. 2015), driven primarily by invasive  
63 foxes (*Vulpes vulpes*) and cats (*Felis catus*; (Abbott 2011, Woinarski et al. 2011). Currently 58 mammal  
64 species are recognised in the Environment Protection and Biodiversity Conservation Act 1999 (EPBC) as  
65 threatened by invasive predators, many of which might benefit from predator exclusion fences  
66 (Woinarski et al. 2014). However, because fenced populations are small and constrained, methods must  
67 explicitly calculate and minimise species extinction probability. This focus on viability is therefore an  
68 essential element of fence network planning. To prioritise further fencing projects in this context  
69 requires systematic methods which better cater to this context.

70 In this paper, we design a systematic method that evaluates the current performance of a network of  
71 fences, and quantifies the relative benefits of alternative future fence projects using the theories of  
72 population viability and systematic conservation planning. To illustrate the approach, we consider  
73 Australia's network of predator exclusion fences built for the conservation of threatened mammals. We  
74 first review the state and performance of Australia's existing network of predator exclusion fences and  
75 assess whether the network exhibits the inefficiencies expected from such a decentralised structure.  
76 Second, we outline and explain a flexible systematic framework for optimally expanding existing fence  
77 networks, and apply it to a New South Wales (NSW) case study, where the state government is currently

78 planning two new fence projects. As with systematic conservation planning, the method seeks to  
79 construct an efficient and complementary network of fences.

## 80 **METHODS**

### 81 ***Goals and objective function***

82 A number of methods have been developed for the spatial prioritisation of protected areas and reserve  
83 design. The logic behind these prioritisation methods indeed have great overlap with the spatial  
84 prioritisation of management actions, but differs in three important ways. Firstly, fencing is typically  
85 used as a crisis management action, where the goal of action is recover species on the very brink of  
86 extinction. Prioritising fence projects over a suit of species therefore requires a quantitative and  
87 comparable method to assess a species extinction risk, not goals such as area coverage or percentage  
88 representation. Second, locally extirpated species are almost always translocated into fences (Dickman  
89 2012) rather than populations that remain *in-situ*. As a result, the locations of new projects must be  
90 based on the suitability of a site for key species, rather than areas of current occupancy. Finally, since  
91 fenced populations are often small and spatially constrained, one cannot assume that representation  
92 guarantees persistence, and instead fence networks must focus explicitly on population viability. We  
93 therefore choose fences with the goal of minimising expected extinctions across a suite of species. All  
94 subsequent analyses are assessed against this objective.

### 95 ***Mathematical definition of the benefit function and search algorithm***

96 When viewing fences as a network, we need to choose the fence locations that will provide the greatest  
97 aggregate benefit to conservation. Clearly fences should be sited in areas that would provide suitable  
98 habitat for a large number of species that are threatened by invasive predators (Fig. S1). However, the  
99 optimal choice is not as simple as overlaying suitability maps and choosing a set of hotspots. Problems  
100 such as overrepresentation in the fence portfolio can only be rectified, and future issues avoided, if the  
101 presence of each species is modified by a series of filters. First, we need to modify the value of each  
102 species by taking into account their current conservation status. Second, we need to correct the species  
103 richness of each site by the existing representation of those species in conservation management  
104 projects elsewhere – that is, we need to take complementarity into account. Finally, we need to  
105 consider the risk of full or partial project failure, a serious and acknowledged problem for threatened

106

107 species translocations (IUCN/SSC, 2013; Short 2009). In the section following, we integrate each of these  
 108 factors into a single benefit function for a proposed fence.

#### 109 *Current conservation status*

110 The benefits provided by a candidate fencing project can be measured in different ways. In general, we  
 111 assume that the primary purpose of the fence is to minimise the extinction risk of species that are  
 112 threatened by invasive predators. This goal is explicitly stated in the relevant state (the NSW National  
 113 Parks & Wildlife Act 1974), federal (The Environment Protection and Biodiversity Conservation Act 1999)  
 114 threatened species policy, and international protocols (the IUCN Red List of threatened species,  
 115 Criterion E). We acknowledge, however, that fences can have other goals, such as the provision of  
 116 ecosystem services (Miller et al. 2010), the reconstruction of extirpated communities (Shorthouse et al.  
 117 2012), or as ecotourism attractions (Daily and Ellison 2012).

118 We therefore define an extinction probability function  $P_e(\mathbf{N}_s, T)$  that translates the current distribution  
 119 of each threatened species to its probability of extinction over a given time period of  $T$  years. The vector  
 120  $\mathbf{N}_s$  indicates the current population and distribution of each species:

$$\mathbf{N}_s = / \{K_s^1, K_s^2, K_s^3, \dots, K_s^{M_s}\}.$$

121 (Eq. 1)

122 Each of the  $K_s^m$  values describes the carrying capacity of species  $s$  in the  $m^{\text{th}}$  population, where  $M_s$  is the  
 123 number of existing populations of species  $s$ . Ideally the function  $P_e(\mathbf{N}_s, T)$  would be defined by species-  
 124 and site-specific population viability analyses, but these are rarely available for even the best-  
 125 researched threatened species (Reed et al. 2002). In their absence, we choose a general model of  
 126 species extinction that includes both environmental and demographic stochasticity (Lande 1993,  
 127 McCarthy et al. 2005). The constant annual probability of extinction of a single population with carrying  
 128 capacity  $K$  is:

$$P_e(\mathbf{N}_s = \{K\}, T = 1) = \frac{\sigma^2 b^2}{2K^b}$$

129 (Eq. 2)

130 where  $\sigma^2$  is the variance in the population growth rate (which has a mean of  $r$ ) and  $b = (2r)\sigma^2 - 1$ .  
 131 By assuming that each population is independent, and that the populations are exposed to uncorrelated  
 132 catastrophic failure (e.g., fence breach, large fire or flood) with annual probability  $p_c$ , we can calculate  
 133 that the probability  $P_s$  of a set of populations  $N_s$  going extinct in  $T$  years is:

$$P_s(N_s, T) = \prod_{m=1}^{M_s} 1 - \left(1 - \frac{\sigma^2 b^2}{2(K_s^m)^b}\right)^T (1 - p_c)^T$$

134 (Eq. 3)

$$P_s(N_s, T) = \prod_{m=1}^{M_s} 1 - \exp\left(-T \frac{\sigma^2 b^2}{2(K_s^m)^b}\right) (1 - p_c)^T$$

135 (Eq. 3)

136 We note that, in extending Eq. 2 to Eq. 3 we have assumed that all the populations are independent,  
 137 and that the species' extinction will occur when each local population has gone independently extinct.  
 138 This assumption will be invalid if translocation is commonly used to re-colonise locally extirpated  
 139 populations – that is, for managed metapopulations. If this assumption does not hold, our estimates of  
 140 extinction probability will likely be over-estimates. We show this function in Fig. 1 for a range of  
 141 population sizes, project times and catastrophic extinction probabilities  $p_c$ . Throughout the analyses  
 142 that follow we have assumed a catastrophe probability of  $p_c = 0.05$ , an environmental variance of  
 143  $\sigma^2 = 1$ , a project period of 20 years, and a maximum per-capita population growth rate based on the  
 144 estimates of Hone et al. (2010). For those NSW species where data did not exist, we substituted values  
 145 from similar taxa provided by Hone et al. (2010).

#### 146 *Existing representation*

147 Although we perform our analysis at the scale of NSW, we consider the distribution and abundance of  
 148 each species across Australia in our assessment of complementarity. However, we acknowledge that the  
 149 NSW government may have different values for species representation within NSW and outside. For  
 150 example, the distribution of the greater bilby (*Macrotis lagotis*) historically extended into western NSW.  
 151 Although the species is well represented in Australia's fence portfolio and persists in portions of its  
 152 historical habitat and therefore considered a low priority, it does not currently persist in the state of

153 NSW. A decision-maker who was only interested in NSW representation could therefore legitimately  
 154 consider greater bilbies a high priority for a new fence.

155 We include the existing distribution of each species in other locations by including extant populations of  
 156 each species in the vector  $\mathbf{N}_s$ . For example, western barred bandicoot (*Perameles bougainville*) are  
 157 currently extant in four populations across Australia, with populations of 350, 900, 1500 and 500. For  
 158 this species, this means  $M_s = 4$  and  $\mathbf{N}_s = \{350, 900, 1500, 500\}$ .

### 159 *Probability of translocation failure*

160 We note that the additional fenced population will only contribute to the population viability if the  
 161 translocation there is successful, and that this is not guaranteed. We therefore estimate for each  
 162 candidate species, a probability of translocation success  $q_s$ . We will assume that this value does not vary  
 163 between fence sites, but does vary between species. We calculate each species' probability of success  
 164 based on the observed outcomes of all translocations of that species to date, using the mean value of  
 165 the beta distribution  $B(1 + \theta, 1 + \phi)$  where  $\phi$  is the number of successful translocations and  $\theta$  is the  
 166 number of failed translocations (Rout et al. 2009). For those species that have never been translocated,  
 167 we use the mean probability of the remaining species ( $q = 0.73$ ). The probability of successful  
 168 translocation for each species is shown in Fig. S2.

### 169 *Integrating the elements of the benefit function*

170 The expected number of extinctions in  $T$  years, across the set of threatened mammal species is  
 171 calculated as:

$$\langle X \rangle = \sum_{s=1}^S P_e(\mathbf{N}_s, T)$$

172 (Eq. 4)

173 where  $S$  is the total number of listed species. Each candidate conservation fence will create new  
 174 populations of a number of species (the ones that are suitable for the chosen location), of particular  
 175 sizes (depending on the suitability of the fenced habitat for those species). This will effectively add a  
 176 new element to the  $\mathbf{N}_s$  vectors that correspond to those species for which the fence contains suitable  
 177 habitat. These new elements,  $K_s^f$ , are based on the modelled habitat suitability of each candidate fence  
 178 location (See Supporting information).

179 Substituting the new abundance vector into Eq. 1, conditional on successful translocation, we can  
 180 calculate the expected number of extinctions in the presence of the new fence:

$$\langle X'_f \rangle = \sum_{s=1}^S q_s \cdot P_e(\{N_s, K_s^f\}, T) + \sum_{s=1}^S (1 - q_s) \cdot P_e(N_s, T)$$

181 (Eq. 5)

182 The optimal decision is therefore to fence the location  $f$  that maximises:

$$\max_f [\langle X \rangle - \langle X'_f \rangle]$$

183 (Eq. 6)

184 Because there are a reasonable and finite number of fence locations, it is possible to identify a single  
 185 optimal fence location for Eq. 6 by exhaustive search. However, if managers plan to build multiple  
 186 fences, finding the true optimal solution becomes difficult because the number of options increases  
 187 combinatorially. When siting multiple fences, we use a greedy search heuristic, re-calculating each of  
 188 the problem parameters each time. Specifically, after we identify the single best fence, we update the  
 189 list of each species' populations  $N_s$  by adding the new fenced population. We then recalculate the  
 190 predicted probability of extinction for each species, with and without all possible new fences. However,  
 191 we no longer consider the site of the first chosen fence, on the assumption that managers will not want  
 192 to site multiple fences close together, in case a single large-scale stochastic disturbance damages a large  
 193 part of the network (Helmstedt et al. 2014). In our NSW example we exclude any locations within 25 km  
 194 of a fence from the analyses.

### 195 ***Current Australian fence network***

196 Australian conservation fence efforts have been previously summarized, but rapid expansion has made  
 197 these assessments out of date. We focus specifically on the 58 Australian mammal species listed as  
 198 threatened by invasive predators under EPBC and IUCN red list criteria, 22 of which have suitable habitat  
 199 in NSW (Table S1). Starting with a baseline literature specifically Short (2009), Dickman (2012) and  
 200 Woinarski et al. (2014) we reviewed the formal scientific literature using Google Scholar and Web of  
 201 Science searching both the scientific and common names of all listed predator threatened Australian  
 202 mammals known to have occurred in NSW (Table S1), and once identified, the names of fence and



203 locations. For small nongovernmental fencing organisations, much of the relevant information occurs  
204 outside the peer-reviewed literature, and we therefore used internet search engines to search for the  
205 scientific name, common name and fence location terms. Once a translocation site was identified,  
206 online search and direct contact were used to determine which species had been translocated into each  
207 fence, the outcome of the translocation, and current estimates of the fenced abundance.

208 To assess these data, we first construct frequency histograms summarising fenced protection for all  
209 Australian mammals. Then, we use our benefit function to compare extinction risk of each species to the  
210 number of known translocation attempts. If the current fencing network were designed to minimise  
211 extinctions, we would expect a positive relationship between extinction probability and attempted fence  
212 translocations, since an efficient network would prioritise species whose wild populations are at greater  
213 risk of extinction. Finally, we contrast IUCN status with number of translocation attempts, expecting that  
214 species with higher threat status should attract a greater number of translocation attempts.

#### 215 ***Systematic planning of fence network expansion: NSW case study***

216 The state government in NSW is currently expanding their existing fence network. With this in mind, we  
217 applied our benefit function as a search algorithm for identifying locations for new fences that will  
218 produce the greatest expected reduction in the number of threatened species extinctions, based on  
219 maximising the marginal benefit of each new fence. The state was divided into 30,640 5x5km planning  
220 units, each of which a potential new fence project of 2500ha, approximating the NSW proposal for large  
221 fences.

222 We apply two different land tenure constraints. In the first, all tenure types are considered, but only if  
223 the cells contain sufficient intact habitat (specifically, no more than 10% of vegetation cleared, as  
224 assessed by NVIS version 4.1. In the second, we limit new fences to intact habitat within the current  
225 protected area system (CAPAD, 2014). We also consider two different spatial scopes for the project. The  
226 first is focused on NSW, and aims to minimise each species' probability of extinction from NSW. That is,  
227 based only on current populations within the state. The second considers the probability of global  
228 extinction, calculated from all known populations of each species.

229 For each combination of land tenure constraint and spatial scope, we compare our systematic approach  
230 to two reasonable alternative strategies. (1) A uncoordinated, uncooperative approach in which new  
231 locations are chosen opportunistically based for example on local funding opportunities or by focusing

232 on individual species. We model this scenario using random selection of the new fence locations. (2) A  
233 species-richness approach, where a spatially-flexible organisation chooses new fence locations that  
234 maximise the number of species that can persist within the new fence. This method ignores  
235 complementarity, does not account for the state of the existing fence network, and does not consider  
236 the species threat status. All combinations of scenarios and prioritization approaches are summarized in  
237 Table S2.

238

## 239 **Results**

### 240 ***State of the current Australian fence network***

241 Currently there are 30 predator exclusion fences above 40 hectares in size operating in Australia,  
242 managed by 17 different organisations (6 government; 11 non-government/council) containing 31  
243 species. The number of fenced translocations is highly skewed in favour of certain species and only half  
244 the species threatened by introduced predators are represented (Fig. 1).

245 Conservation status is not a strong predictor of the species that have been favoured for translocation  
246 into fences (Fig. 1). Total population size is not related to the number of fenced translocation attempts  
247 (linear regression,  $F_{1,57} = 0.11$ ,  $P = 0.74$ ), and the estimated probability of extinction for NSW species is  
248 unrelated to the number of attempted translocations (linear regression,  $F_{1,22} = 0.35$ ,  $P = 0.56$ ; Fig. 1B).  
249 The IUCN red list status is essentially independent of the number of translocation attempts (ordinal  
250 regression,  $P = 0.75$ ), with the 5 species that received the most translocations ranging from the Critically  
251 Endangered woylie (*Bettongia pencillata*), to the Least Concern southern brown bandicoot (*Isodon*  
252 *obesulus*).

253

### 254 ***Systematic planning for fence networks***

255 We considered the expansion of the existing fenced network using two different constraints on land  
256 tenure (all intact habitat; all protected intact habitat), and with two different objective functions  
257 (minimise global extinctions; minimise NSW extinctions). For each of the four scenarios (Fig. 2, Table S2),

258 a systematic approach consistently reduces overall extinction probability more than both random and  
259 richness-based (Fig. 3) fence expansions (Fig. 4 & S3).

260 The systematic approach prioritises fenced sites that support combinations of species with few viable  
261 populations elsewhere. Individual species with high returns are characterised by an ability to attain  
262 viable populations within the confines of a fence, have a history of successful translocations, and a high  
263 risk of extinction. Consequently, a fence site containing only a single, high-risk species can be prioritised  
264 over an alternative location containing more species. The construction of a new fence reduces the  
265 extinction probability of each translocated species, and this changes the relative value of each potential  
266 fence location (Fig. 5).

267 Both spatial scope and land tenure strongly influence new fence locations, and which species will  
268 benefit. For example, under the Australia-wide objective (Fig. 2c-d; Table S2c-d), the method frequently  
269 selects fences that can support the northern hairy-nosed wombat (*Lasiorhinus krefftii*), but never for the  
270 NSW objective (Fig. 2a-b; Table S2a-b). This is for three reasons: (1) species extirpated from NSW (but  
271 found elsewhere Australia) yield large reductions in extinction probability if a fence creates its first NSW  
272 population; (2) the northern hairy-nosed wombat distribution barely overlaps with other threatened  
273 species; (3) new wombat populations yield only a low marginal reduction in extinction risk, due to their  
274 low population density.

275

## 276 **Discussion**

277 Fences, like protected areas, will be inefficient if they are not established in a systematic manner  
278 (Stewart et al. 2003, Fuller et al. 2010b, Radeloff et al. 2013); indeed, the decentralised nature of  
279 conservation fencing projects makes inefficient outcomes rather probable. When all Australian fences  
280 are viewed collectively as a network, it has many similarities with *ad hoc* reserve networks: an over-  
281 protection of some species, no representation for others, and overall inefficiency. This does not negate  
282 its enormous conservation benefits, but rather it highlights the potential benefits of coordination and  
283 planning. In these analyses, we demonstrate how tools from systematic conservation planning and  
284 population viability analysis can help reduce these inefficiencies in the future.

285 Compared with two reasonable alternative strategies, an explicit consideration of both species viability  
286 and complementarity can more effectively reduce expected extinctions. For an equivalent investment,  
287 systematic choices can improve network performance by as much as factor of 1.8 over random choices  
288 and by a factor of 17 over decisions based on species richness (Fig 4, scenario C, Fig S3). Returns  
289 asymptote rapidly, suggesting that only a small number of systematically allocated fences are needed to  
290 achieve most of the potential gain. This highlights the degree of benefit that can arise from choosing  
291 new projects under complementarily frameworks.

292 The benefits of systematic assessments extend beyond superior performance. A quantitative approach  
293 to fence network expansion provides stakeholders with a clear explanation of why a particular choice  
294 was made. In an open tender process, an explicit benefit function provides funding organisations with  
295 defensibility and rigor, and provides the applicant organisations with a transparent description of the  
296 funder's objectives. State or nation-wide priorities may not be wholly applicable to many funding  
297 sources for conservation fences, which are locally constrained. Nevertheless, even in these contexts a  
298 systematic approach can provide benefits, by quantifying how local actions contribute to broader-scale  
299 objectives. This can highlight regional priorities, motivate local fundraising, and help attract regionally-  
300 flexible resources.

301 Our method focused particularly on two essential features of conservation prioritisation (Margules &  
302 Pressey 2000): it seeks to represent a range of biodiversity features, and in so doing, offer adequate  
303 protection to each. However, the current formulation does not include variation in project cost between  
304 sites. The cost of building and maintaining fences varies at fine spatial resolutions, responding to land  
305 prices, accessibility, soil type, flood risk, and predator densities (Bode et al. 2012). Variation in cost is  
306 therefore an important consideration for fencing projects, and decision-makers may choose to prioritise  
307 projects that return the greatest reduction in extinctions per-unit-investment, or may aim to reduce  
308 extinction risk by a specified amount, for the minimum investment. All else being equal, the inclusion of  
309 cost will emphasise cheaper species – those that can reach high densities (generally small-bodied), and  
310 whose suitable habitat is in low-cost, agriculturally unproductive landscapes. In the absence of data, we  
311 did not include variation in cost, but acknowledge that it will affect priorities. In an open-tender process,  
312 bidding organisations would propose both a location and size for their fence, and would also indicate  
313 the cost. Across a large number of bids, this information would allow a calculation of each project's  
314 return-on-investment. This could be easily incorporated into the approach.

315 Our benefit function calculates extinction probability based on both the number of independent  
316 populations, and the species' abundance in each. The probability of each fenced population becoming  
317 extinct reflects its abundance, its maximum growth rate, and stochasticity (Lande 1993), but active  
318 population management (i.e., managed dispersal) can decouple extinction risk from demographics. In  
319 fact, local extirpation of established fenced populations generally results from catastrophes (e.g., floods,  
320 predator incursions), not demographic stochasticity. Our approach can easily consider this alternative,  
321 by reformulating the benefit function to equally weigh all extant populations. The result is a different set  
322 of priority sites (Fig. 2), but a similar improvement in efficiency resulting from the use of a systematic  
323 approach. These differences do not reflect limitations in a systematic approach to conservation fences;  
324 but instead stress the importance of correctly formulating the network objectives, and the dynamics of  
325 the ecological and economic system.

326 Conservation actions are expensive and the available resources are severely constrained. As a result  
327 conservation decisions are consistently moving in the direction of systematic and transparent  
328 prioritisation (Margules and Pressey 2000, Joseph et al. 2009, Januchowski-Hartley et al. 2011, Pannell  
329 et al. 2012). Conservation fencing, an increasingly common threatened species management approach,  
330 is a rare exception to the trend of systematic prioritisation. Our method adds to the existing toolkit, with  
331 potential application to any spatially-constrained management action that aims to provide population  
332 viability benefits to a limited suite of species such as poison baiting programs, weed control, population  
333 monitoring or island prioritisations. Our Australian case-study highlights the value of applying systematic  
334 approaches to networks of conservation fences, with similar benefits likely to be observed across the  
335 increasing set of conservation fencing networks across the globe (Hayward and Somers 2012).

336

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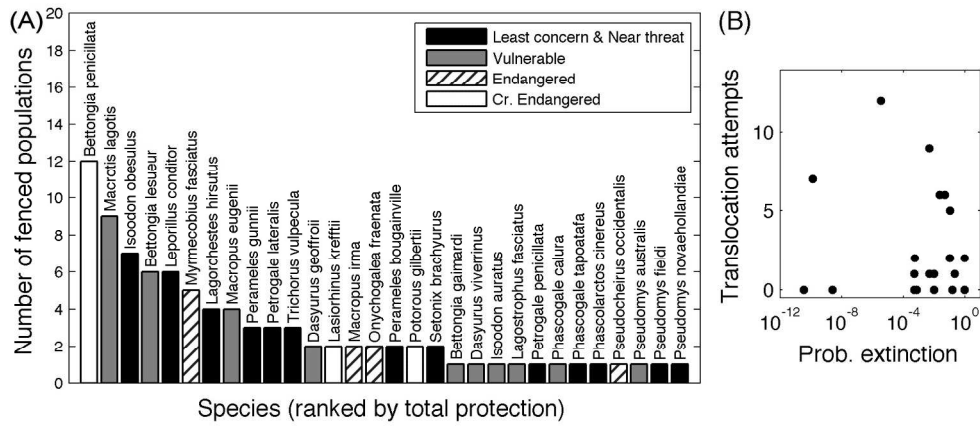


Figure 1. State of the current Australian fence network. This figure shows the large skew in the representation of species in the current fence network with no apparent trend to IUCN red list threat status (A). There is no clear relationship between extinction probability and the number of translocation attempts (B), These findings indicate a need for systematic planning

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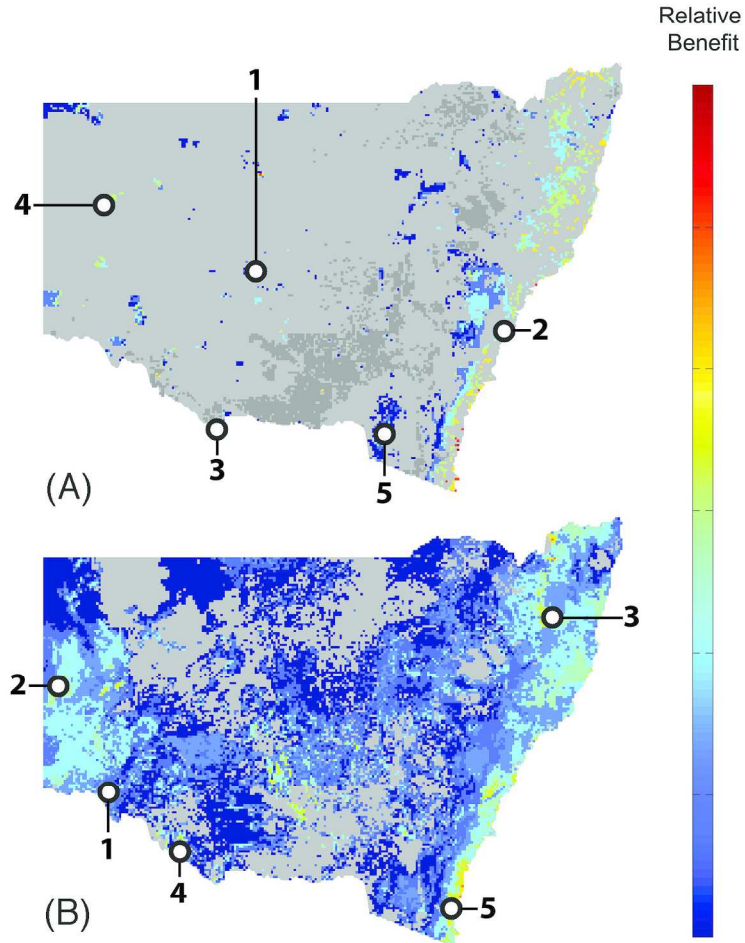


Figure 2. The five most beneficial fence locations using NSW population status and the five most beneficial fence locations using Australia wide population status. Where (A) considers only protected areas (protected areas where translocations would not occur are dark grey), (B) considers all land with sufficient remaining vegetation as a potential site, (C) considers only protected areas and (D) considers all land with sufficient remaining vegetation as a potential site.

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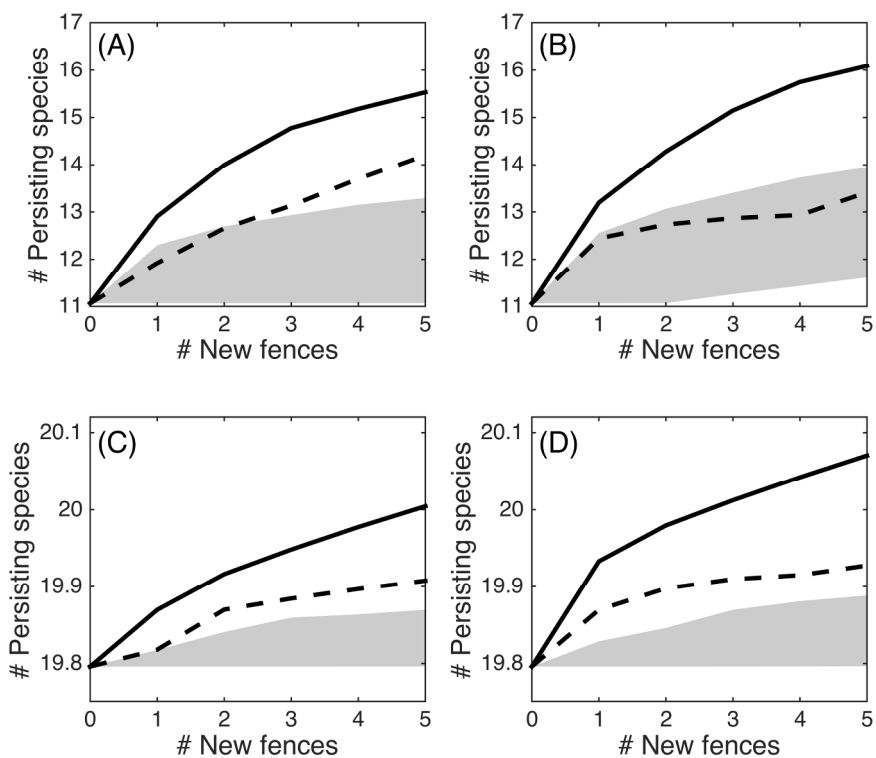


Figure 3. Species richness with 5 richest spatially separate locations. The summed probability of occurrence maps of NSW's threatened species and the five most species-rich locations. If the objective were to simply add as many species as possible to each fenced area, ignoring complementarity with the existing network and subsequent fences, these would be the best five locations. This figure is to provide a systematic but non-complementarity-based contrast to the approach depicted in Figure 5.

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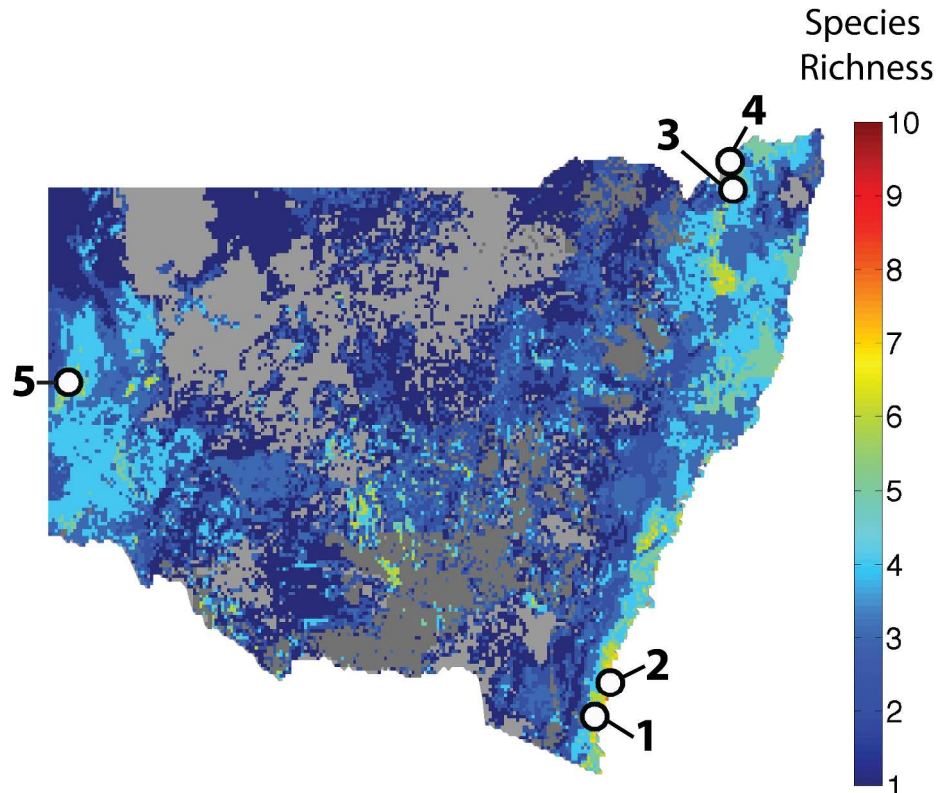


Figure 4. Relative performance of different strategies. Change in expected species extinctions after 20 years (y-axis) with additional fences (x-axis) chosen using three methods. Fences are chosen according to my systematic method (black line), to the number of unique species that can persist in each fence (dashed lines), or across the range expected by random chance (grey polygon depicts 95% bounds). Benefit is measured in terms of the number of species persisting within NSW (upper panels, Scenarios A & B), and globally (lower panels, Scenarios C & D), compared to the number expected to exist in the absence of any fencing projects. Fenced areas in left-hand panels are chosen from NSW protected areas only; fenced areas in right-hand panels are chosen from any intact NSW habitat.

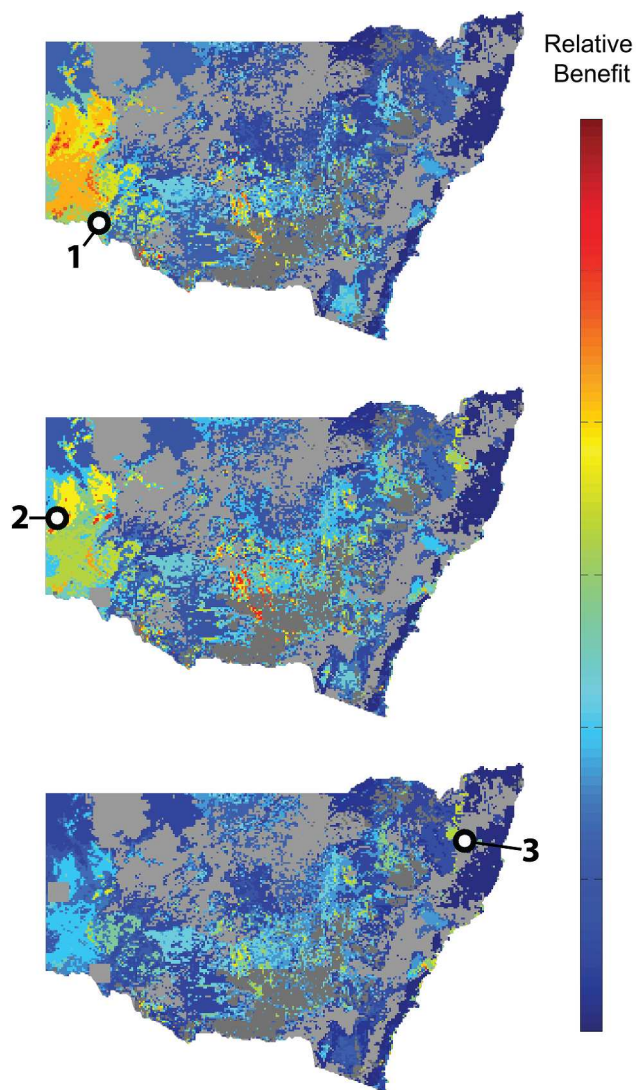


Figure 5. Benefit map for the first three fences, NSW populations using all land (Scenario B). Colours indicate expected reduction in the number of extinctions if a fence were constructed in each location. The sequence of panels shows how the relative value of locations changes as new fences provide species with protection. For example, locations with the highest initial values become relatively low value after selection of the first fence.