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1 1. Introduction

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"A new scientific truth does not triumph by convincing its opponents and making them see the light, but rather because its opponents eventually die, and a new generation grows up that is familiar with it." (Planck, 1949)

5 In the wake of the economic crisis, a number of student organizations and researchers came 6 together to highlight the lack of pluralism and heterodox approaches in economics curricula (see 7 e.g. Söderbaum, 2005; IREE, 2009; PCES, 2014). The notion of multiple crises thus extends 8 beyond the widely cited social, economic and ecological spheres (Haberl et al., 2011, Brand et al., 9 2013, Scoones et al., 2015) to a crisis in education. On a broader level, the relevance of economics as a discipline is being questioned, particularly in the dimension of policy-design (Stockhammer 10 11 and Yilmaz, 2015). Those supporting the student pluralism movement posit that economics as 12 currently taught represents rather narrow scope and content. This narrowness is reflected, for 13 example, in the economics curricula "characterized by increasing mathematization, and the 14 jettisoning of history of economic thought and economic methodology courses" (Negru, 2010: 6). 15 As Morgan puts it, "the overwhelming emphasis on mathematical training, skills and forms of 16 expression" hinders the students' abilities to deal with "real economies" (2015: 19). This also marks 17 the beginning of the journey to which we invite the readers: in this paper, we explore the pluralism 18 debates and the question of potential changes in the discipline of economics and its teaching. We 19 emphasize the importance of the institutional setting of the problem at stake throughout the study. 20 The changes demanded by the pluralist voices are seen here as complex processes that require not 21 only the engagement of student initiatives, but equal willingness and participation of researchers 22 and instructors, as well as whole-institution thinking. All these pieces of the "economic puzzle" are 23 inevitable for opening up the discipline of economics. As argued below, such openness is needed 24 for full flourishing of heterodox schools of thought, including ecological economics.

From an organizational studies perspective, social sciences tend to be less dominated by a specific paradigm than natural sciences. Yet economics, in its current state, seems to be an exception to this rule (Tsoukas and Knudsen, 2005). Economics can be classified as a very 28 hierarchical type of reputational organization (ibid). Therefore, its core, built on abstract theorizing 29 within the optimization paradigm, is perceived as a more prestigious area of academic activity than 30 other research in "peripheral sub-fields". In spite of such conceptual restrictions of economic 31 theory as currently practiced, the belief that economics is *the* most scientific social science is still 32 quite common (Colander, 2005; Fourcade et.al, 2014). Within the discipline, the stronghold of the 33 core is institutionally embedded through e.g. journals, conferences and associations, quality 34 assessment of research, university departments, and textbooks (Lavoie, 2015), strongly 35 conditioning the openness for changes, or lack thereof.

36 The above-mentioned core stands for the mainstream of the discipline, while the peripheral 37 sub-fields are inhabited by heterodox traditions. These sub-fields, representing alternative 38 approaches to economic analysis, are often perceived by its core as "different, misguided or 39 inferior" (Stockhammer and Yilmaz, 2015) to the proper approach to economic investigations, while 40 those practicing them are in turn often perceived as "not quite economists" (Morgan, 2015: 525). 41 The heterodox traditions represent a variety of, often contested, discourses. Ideally, each of them 42 attempts to be internally consistent and coherent (for a thorough discussion on these matters and 43 related issues particularly in ecological economics, see Spash 2013). Regarding the mainstream, or 44 the currently dominant orthodoxy, we follow Dobusch and Kapeller (2012) in seeing it as built on 45 neoclassical economics at heart, with a varied commitment and interpretations of its central tenets. 46 Such approaches co-habit what has been referred to as "the edge of the mainstream" (Colander et al. 2004) or "mainstream heterodoxy" (Davis 2008b). Stockhammer and Yilmaz (2015) discuss two 47 48 broader variations here, namely: stricter neoclassical or Walrasian ones (e.g. the Real Business Cycle 49 theory), and New Keynesian approaches. Despite the discrepancies and divergent views that these 50 two broader variations bring, their mainstream nature is firmly exhibited in methodological 51 individualism with its optimizing behavior of rational and selfish individuals. Interesting 52 discussions on the dynamics between the neoclassical core and its variations are held by e.g. 53 Kapeller (2013). Through his elaboration on Albert's critique of Model-Platonism, Kapeller (2013)

points out how the claims of the narrow scope and content of mainstream economics are often unjustly challenged with e.g. the emergence of research areas like experimental economics supposedly enriching the economics realm (Colander et al. 2004), yet located within the mainstream edge.

58 These questions of ontological and epistemological nature become highly important in our 59 further discussions of pluralism and its meta-role for and beyond the discipline of economics. 60 Monistic economic discourse is built on and conveys limited ideas. As explained later on (see 61 Section 2.2), ideas shape reality. This is especially relevant for social sciences, where reality-creating 62 is visible in e.g. the influence of economists on forming and shaping policy making and institutional 63 designs through their advice based on theoretical and empirical considerations (Ferraro et al., 2005; 64 Schmidt and Thatcher, 2014). The underlying assumption in what we consider the mainstream is 65 that "consumption and production can be analyzed a-historically and without reference to social 66 or environmental context" (Gowdy 2007:29). In economic thought, the beginning of the 20th 67 century makes the emergence of Walrasian (or neoclassical, as above) economics. Its modelling 68 framework was largely inspired by Newtonian physics and mathematical models based on the first 69 law of thermodynamics in closed systems: "[c]onventional neoclassical economic has at its core the 70 presumption that economic decision making is a matter of cold logic, namely, the application of a 71 constrained optimization rule" (Foster and Metcalfe 2012:421). As such, environmental concerns 72 specifically are integrated in mainstream economics through cost optimizing models such as 73 externalities and carbon trading.

With regards to what has been said so far, the story of environmental and ecological economics is interesting to look into. As Spash and Ryan (2012) explain, the latter emerged in the context of increasing disappointment with the former. Environmental economics, built on mainstream premises (see e.g. Hanley and Spash, 1993), has not been successful in incorporating genuine care for the environment in its research. Nor has it come close in terms of outreach of environmental sensitivity and serious integration of socio-ecological issues into the economic agenda. The 80 achievements of ecological economics in these regards have also been criticized. Spash (2013), for 81 example, focuses on philosophy of science and points to internal inconsistencies of ecological 82 economics as part of the problem. While embracing the importance of coherence of a school of 83 thought, and emphasizing the urgency of bringing the socio-ecological dimension fully and firmly 84 into economic analyses, we go a step further to say that this is not enough. Currently, economic 85 discourse "concentrates upon how to (...) generally conduct human affairs as divorced from 86 physical reality and context" (Spash and Ryan 2012: 1096). We need a different understanding of 87 economics to no longer be able to ignore the links between e.g. growth and environmental 88 destruction. In building such an understanding, pluralism pleas aim to untie the mainstream 89 straightjacket. They aspire to enlarge the confined economic space, where e.g. a theory is legitimate 90 if it demonstrates mathematical proof and refers to (dis)equilibrium (Morgan 2015). They recognize 91 that in a world of complexity and uncertainty, what is needed is "a general scheme of things that 92 will enable us to understand how things go wrong, so that we are better equipped to cope with 93 error and failure when they occur" (Ravetz, 2006:279). The opening up of economic discourse lies, 94 in our understanding, within the interest of the heterodox sub-peripheries on their way to gaining 95 more relevance, and, in case of schools of thought such as ecological economics, in bringing about 96 actual change in conceptualizing economic activities in a holistic way that stops putting socio-97 ecological questions on the side-lines.

98 The students engaged in the pluralism movement at the moment, though a minority, are vocal 99 and in the center of attention. In this paper, the instructors are given a chance to speak, as the ones 100 who guide the new generation of economists and policy-makers. With this group in our focus, we 101 aim to unravel the role of instructors in co-constructing the change within the discipline of 102 economics and its teaching. An empirical field study was conducted with lecturers in introductory 103 economics courses at the Vienna University of Economics and Business (WU Vienna) where they 104 place themselves within the pluralism debates via a Q-study. The voices of the instructors are 105 captured in the narratives resulting from the study. Along with individual peculiarities, through

these narratives the actors behind them reinforce certain (economics-inherent) ideas and norms.
These, consequently, shape reality – a relationship that becomes our focal area of interest and is
reflected upon from the point of view of discursive institutionalism (see e.g. Schmidt, 2008 and
2011), stressing in particular the role of ideas and discourse in institutional change.

110 The following section introduces the current pluralism debate, highlighting the relation 111 between the discipline of economics and the "outside world", the institutional embedding of the 112 problem and institutional change. Section 3 gives an overview of the research design and presents 113 the Q study in greater detail. Importantly, with the employment of a small-n method, the study 114 aims to contribute conceptually, rather than operationalize or generalize. This aim also reflects our 115 sensitivity to the characteristics of the specific institutional circumstances of the study, as emphasized in Section 2. Section 4 presents the factors identified in the Q study in a form of 116 117 narrative descriptions. The paper closes with a discussion delving more into detail on potential 118 opening for change and three focal areas emerging from the study: 1) complexity, 2) context-119 sensitivity and historical embedding, and 3) responsibility. The conclusion lists study limitations 120 and possible future research pathways.

121 122 2.1 Current pluralism debate

123 In his insights on the dismal science of economics, Marglin (2008) takes the reader back to the 124 times of the Great Depression and explains how this particular crisis created an environment open 125 for challenging what was at that time primarily market-friendly discipline of economics. This wave 126 of more critical economists brought along a wave of students attracted by critical endeavors into 127 significant questions, e.g. on capitalism and inequality, or the dogma of efficiency. Nevertheless, 128 "economics has since reverted to its market-friendly form with a vengeance" (Marglin, 2008: ix), 129 focusing mainly on fostering mathematical abilities of students and putting larger questions aside. 130 This monistic character of the discipline of economics, dominated by the neoclassical mainstream, 131 has been challenged ever since. The discipline itself is characterized by plurality, yet with monistic transmission and hegemony of a particular school of thought (and its variations), speaking of pluralism in economics is rather naïve and farfetched (Dow, 2008; Bigo and Negru, 2008; Denis 2013). Garnett et al. (2010) differentiate between two waves of challenging the mainstream: the first "rebellion" in the 1970s and 80s of representatives of a variety of heterodox schools of thought with limited interest in each other's traditions; and the second more recent wave with attempts of more integration or cooperation between different schools along the lines of post-Kuhnian tradition.

139 The second wave coincides with loud calls for pluralism expressed by students that have 140 intensified since 2008 (see e.g. IREE, 2009; ISIPE, 2014; PCES, 2014). Often misinterpreted as 141 asking solely for the inclusion of heterodox schools of thought into economic curricula (Freeman, 142 2009), those calls argue that methods, theories and approaches of the economic mainstream have 143 led to a situation where a narrow framework and a strongly monistic economic perspective severely 144 constrain the questions asked (see e.g. JPE, 2008; Negru, 2010; Mearman, 2014). Student criticism 145 of the status quo of economics pedagogy has grown to such an extent that in early 2014, the 146 International Student Initiative for Pluralism in Economics (ISIPE, 2014) was founded as an umbrella 147 initiative unifying their arguments. By 2015, 65 student groups in 30 countries, all part of ISIPE, 148 demanded the return of the real world to economic curricula (ISIPE, 2014). In brief, following the 149 postulates of ISIPE and others (see e.g. PCES, 2014), this means a demand for broadening the 150 perspectives on and the use of both different theoretical frameworks and methods (i.e. theoretical 151 and methodological pluralism). This also means an increased recognition of historical 152 embeddedness and context specificity of economic phenomena, and inclusion of social, political 153 and philosophical issues in teaching, enabling a better look at the social and moral implications of 154 economics (i.e. interdisciplinary pluralism). The focus of mainstream economics on mathematical 155 methods and its strong abstraction from reality is also attacked, with the discipline as currently 156 practiced missing self-criticism. Further, students feel that current teaching does not equip them 157 with critical knowledge to work on solutions for the problems society and the economy do and will

face in the 21st century. All in all, the pluralist groups call for what Keen refers to as "the intellectual revolution that economics desperately needs" (2011: xii), or, to use Lavoie's words, steer away from "the pathological state of the profession" (2015:18). On a more general level, the student movement can also be embedded in "the broader struggle against unfettered capitalism in the postcrisis period" (Stockhammer and Yilmaz, 2015:2).

163 In outlining potential pathways of change in economics education, Denis (2013; see also his 164 Editorial to IREE, 2009) refers to two types of pluralism: permissive and assertive. The former can be seen as "weak" pluralism, simply allowing or granting permission for a variety of schools of 165 166 thought to exist and a variety of modes of teaching to be applied. Permissive pluralism is rather 167 teacher-centered, as "it permits teaching which fits with the inclinations of the teacher" (IREE, 168 2009:11), along with introduction of courses in economic methodology or history of economic 169 thought. As Lavoie (2015) rightly points out, though, even this minimalist approach might not be 170 possible to realize, since many departments simply miss instructors competent within those areas. 171 Permissive pluralism is limited to pluralism at the aggregate level, as in tolerating the possibilities 172 of one or another approach to be taught. The permissive approach is seen as sufficient by those 173 who claim that exposing students to too many views may lead to a situation in which they cannot 174 endorse any particular approach fully (Vromen, 2007). The latter, assertive pluralism, necessarily 175 includes and builds on this tolerant approach, but takes a step further to emphasize actual 176 engagement of different schools of thought with each other. Assertive pluralism, then, is regarded 177 as student-centered, where the students are familiarized with competing paradigms, and skills 178 indispensable for dealing with this plurality are developed. In other words, in an assertive approach 179 "pluralism cannot be reduced to synthesis or inclusion, but has to (be) based on systematic 180 deployment of controversy as means of understanding and educating" (IREE 2009:12). Lavoie 181 (2015) adds that comprehending controversies across different paradigms is also needed, creating 182 a further demand for understanding the essence of other approaches within the same field that are often remote from each other. 183

184 It is of utmost importance to link the two spheres, i.e. research and teaching, as changing 185 economics pedagogy necessarily depends on practicing pluralism not only within economics 186 curricula, but also in economics profession (Negru, 2010; Lavoie 2015), both often stuck in 187 institutional constraints reinforcing the monistic status quo (see Section 2.2 below). Boiled down 188 to the basics, teaching and research are most often carried out by the same individuals (Lavoie 189 2015). The consensus among the students is, however, much more developed, while the research 190 front struggles with "the problem (...) that pluralism is understood in very different way by 191 mainstream and heterodox economists" (Lavoie, 2015:25). From the mainstream point of view, 192 heterodox approaches are often defined in alternative rather than oppositional terms (Lee, 2011). 193 Pluralism itself, while becoming the key word within economic discourse among heterodox 194 traditions, is criticized for the lack of common conceptual foundations (Dobusch and Kapeller, 195 2012). Tolerance for new approaches within the mainstream is on the increase (e.g. through game 196 theory, experimental economics, environmental economics), while the general mainstream 197 intolerance of heterodoxy remains firm and strong (Davis, 2008a). Therefore, the variety within 198 the mainstream is used to justify the claim that there is enough pluralism in both economic 199 classrooms and departments, and those who insist on reforms are not up-to-date on the 200 developments within the mainstream (Lavoie 2015). The heterodox realm seems somewhat more 201 open, possibly due to its inferior position within the discipline, as reflected e.g. in Dobusch and 202 Kapeller's (2012) contribution. Embedded in mainstream-heterodoxy dynamics, the authors see 203 the pluralism narrative as expressing the need for a framework that allows for "pluralism in research 204 praxis independent of paradigmatic background" (Dobusch and Kapeller, 2012: 1036). Such 205 framework would unify not only representatives of heterodox schools of thought, but all those 206 who are dissatisfied with the dominance of a particular approach both on the institutional and 207 conceptual levels.

208 With the intensifications of the recent pluralism debates, the ground for change might seem209 more and more fertile. However, as shown on the example of the UK economic landscape, post-

210 2008 "attempts at reform have so far sought to preserve the intellectual dominance of mainstream 211 economics in both academic and educational spheres (Stockhammer and Yilmaz, 2015: 6). 212 Endeavors such as the infamous CORE (Curriculum Open-access Resources in Economics) 213 project makes the case. Here, mainstream premises are seasoned with a pinch of economic history 214 and a dash of recent data, thus leading to a more engaging and fresh but nevertheless still 215 mainstream flavor (Stockhammer and Yilmaz, 2015). Similarly, in his review of the reformulated 216 benchmarks for economics by the Quality Assurance Agency for Higher Education (QAA) in the 217 UK, Morgan (2015) explores the benchmark alterations only to show that "the process has been 218 conducted from within the narrowness of method and theory rather than (being) oriented on the 219 narrowness of the method and theory" (Morgan, 2015: 534). To take a few examples, the revised 220 benchmarks still strike with a positivist, objective underpinning, barely welcome broadening the 221 scope of economic theories being taught, and persist in glorifying mathematical and statistical 222 analysis and modelling for the sake of modelling. Taken holistically, the visions of widespread 223 pluralism in the discipline of economics where we "let a hundred flowers bloom" (Chang, 2014: 224 109) are demanding. In exploring the evolution of economic discourse, its institutional nature and 225 setting need not to be overlooked, as discussed further in the following section.

226

2.2 Social sciences, reality, and economic discourse

Notably, the recent voices critical of the condition of (teaching) economics have been raised within the context of multiple crises, with economic and financial crises heavily exposing the limitations of what can be considered the dominant paradigm in the discipline of economics (see e.g. PCES, 2014; Negru, 2010). The relevance of the debate initiated by the pluralism movement, in other words, refers strongly to the interactive nature between a given scientific discourse and reality. The considerations of ideas (whether knowingly or not) shaping worldviews, beliefs and attitudes bring us to the question of paradigms and paradigmatic change (see e.g. Kuhn 1970).

Within pluralism debates, Dobusch and Kapeller (2012) delve into the question and suggestseeing paradigm as a more descriptive term with social implications, rather than a term of

236 epistemological connotations and logical implications only. Building on e.g. Berger and Luckmann 237 (1966) and Gouldner (1970), Dobusch and Kapeller (2012) define a paradigm as social embedding 238 of scientists and their perceptions in a particular occupational philosophy, therefore conjoining the 239 work of Kuhn with sociology of knowledge. A scientific paradigm, then, stands for a theoretical 240 perspective built on a range of presuppositions, inevitably connected to common "styles of 241 thought". Seeing the pluralism debate as a call for paradigmatic change, the authors suggest a 242 "pluralist (meta-) paradigm" that could synthesize the diversity of approaches to economics. They 243 opt for incremental (instead of revolutionary) change towards interested pluralism - based on 244 ecumenical pluralist principles, constructive engagement between different approaches to 245 economics, seeing these as sources of potential contribution rather than disconnected entities that 246 must be tolerated but are not engage with each other. This high ontological awareness outlays 247 prerequisites for evaluating and understanding various ontological foundations, feeding directly 248 back into Spash's (2013) contributions, and further emphasizing the role of pluralism for the 249 discipline of economics as a whole.

250 Zooming in to the sphere of environment and ecology, students of economics are confronted 251 with it mostly in terms of environmental and resource economics with a focus on neoclassical 252 microeconomics. As van den Bergh points out, this can be "exemplified by the theories of 253 monetary valuation (Johansson 1987) and environmental policy (Baumol and Oates 1988)" (2007: 254 524)". Specifically, a narrow understanding of economics has very real policy implications. In the 255 environmental realm, this can, for example, be illustrated through projects such as The Economics of 256 Ecosystems and Biodiversity (TEEB) assigning monetary values to natural resources, self-described as 257 "an approach that can help decision makers recognize, demonstrate and, where appropriate, 258 capture the values of ecosystems and biodiversity" (TEEB, 2010: 3). The aim of assigning monetary 259 indicators to ecosystems and biodiversity is to develop more efficient methods of use of these 260 systems (TEEB, 2010: 11). However, as has been argued by ecological economists, the "economic 261 valuation of biodiversity is based on an instrumental perspective on the value of biodiversity"

(Nunes and van den Bergh., 2001: 207). Especially Spash has written extensively of the fallacies of
Cost-Benefit Analysis (CBA) and its neoclassical applications (Hanley & Spash, 1993; Spash, 2011;
Spash, 2015), focusing on "experts producing objectivity via monetary numbers" (Spash & Vatn,
2006: 380). Mainstream policy analysis is based on the notion that "the data and observations that
form the input of its analytic techniques are non-problematical" and that policy analysis provides
"objective, certain knowledge" (Hajer and Wagenaar 2003:16). Politically ambivalent questions are
such resolved by objective science, muting any objections.

269 Following our introductory remarks, these ontological and epistemological questions are 270 reflected on the institutional dimension (in e.g. conferences, academic journals), as well as 271 methodological (through e.g. strong limitations in terms of preferred methods), and evaluative (i.e. 272 academic standard) dimensions. In his recent contribution to the 2015 INET⁴ Annual Conference, 273 Lavoie (2015) discusses this institutional "lock-in" of economic discourse in practice. Disappointed 274 with what the pluralism movement has managed to achieve by now in terms of tangible change, he 275 points to specific institutional mechanisms that help sustain the mainstream's resilience. His list of 276 usual suspects is exhaustive, including textbooks, funding schemes, and the very shortage of 277 (wo)man power of heterodox economists resulting from the omnipresence of the mainstream in 278 economics education beyond the commonly criticized undergraduate level. He quotes bibliometric 279 studies showing how marketization of science provides tools for institutional strengthening of the 280 status quo. This tool comes in use when heterodox authors reinforce the position of mainstream 281 colleagues through positioning their work *against* them, therefore boosting their citation metrics 282 (e.g. Kapeller 2010a and b; Glötzl and Aigner 2015). This "favor" is rarely re-paid, since ignorance 283 of heterodox contributions is common among the mainstream authors.

These institutional constraints come in different shapes and sizes, as "every department,faculty, university or country finds itself in a different situation and hence there is no universal

¹ Institute for New Economic Thinking, <u>https://ineteconomics.org/</u>

286 solution" (Lavoie, 2015: 18). As such, we narrow the focus down to our home institution and the 287 instructors based at currently the biggest Department of Economics in the German-speaking world, located at the WU Vienna It consists of nine sub-divisions covering different thematic areas 288 289 in economics². In spite of its strong focus on economic policy, the Department has slowly been 290 shifting its research focus towards empirical economics and econometrics. The organization and 291 holding of all economics classes on both undergraduate and graduate programs lies within the 292 responsibility of this particular unit. The main content restrictions affect introductory courses such 293 as micro- and macroeconomics, while at the graduate level the instructors are free in terms of 294 course design and thematic areas. This drive towards unification of undergraduate courses has led 295 to a strong focus on mainstream economics over the last years, particularly for students not 296 specializing in economics per se. Through this process, instructors are expected to teach strongly 297 neoclassical content, regardless of their research practices. Possibilities for modifying the content 298 are limited due to a range of additional factors such as simple lack of time within the course span, 299 and the need to prepare the students for a pre-designed exam.

In exploring potential change and transformation in our local context, we focus particularly on the instructors of macroeconomics, microeconomics, and fiscal policy at the undergraduate level provided by the Department of Economics. In the analysis, we draw on political science in its institutionalist conceptualizations of ideas and discourse, and one of the most recent approaches to institutional change: discursive institutionalism, as outlined in the following sections.

305

2.3 Discursive institutionalism – ideas and discourse for institutional change

Regarding ideas and discourse, as well as discursive institutionalism (DI), we follow the
explanations and line of argumentation of Vivien Schmidt (e.g. 2008, 2011). Ideas, to begin with,
exist at three levels of generality:

² Including Institutes for: Labor Economics; Public Sector Economics; Macroeconomics; Institutional and Heterodox Economics; Economic Policy and Industrial Economics; Analytical Economics; Quantitative Economics; International Economics and Development; International Economics.

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• policies (specific policies or policy solutions posited by policy makers);

- programs, i.e. the underlying assumptions and organizing principles underpin
 policies, and defining their issues, goals, and methods to be used;
- 312 313

 philosophies, i.e. even deeper underlying assumptions that, contrary to the policies and programs, are contested mainly in face of a crisis.

As for the content, ideas are cognitive ("what is and what to do") or normative ("what is good or bad about what is in light of what one ought to do") (Schmidt, 2008:307). The persistence of certain ideas in becoming policies, programs, and philosophies is surrounded by question marks (Schmidt, 2008). Academics, for example, play one of the key roles in providing expertise that allows for validation of specific policies. For programs and philosophies, Kuhn's (1970) approach concentrates on philosophy of science as the area of highest importance for success and fail. Delving more into this interaction, Schmidt (2008) adds that:

"In science, programmatic success is judged by scientists alone; in society,
[it] is judged not only by social scientists but also by citizens. (...) Moreover,
whereas ideational change in science results from internal processes, when
the Kuhnian paradigm expires because it has exhausted its explanatory
potential, ideational change in social science and society results also from
external processes and events that create a receptive environment for new
ideas" (2008: 308).

Consequently, Schmidt (2008) enriches Kuhnian paradigmatic change and points to theories of institutional change as more appropriate for the realm of social science. The third level, philosophies, has been the focus of Bourdieu (1994), Foucault (2000), and Gramsci (1971), as Schmidt points out (2008), conjoining ideas with power and domination.

332 Continuing, discourse, "a more versatile and overarching concept than ideas" (Schmidt,
333 2008:309), is an interactive process that conveys ideas. Discourse "is not just ideas or "text" (what

334 is said) but also context (where, when, how, and why it is said). [It] refers not only to structure 335 (what is said, or where and how) but also to agency (who said what to whom)" (Schmidt, 2008:305). Discourse conveys ideas of all three levels and two types, and finds its expression in various forms, 336 337 e.g. narratives, frames, stories, images. It also finds its expression in scientific arguments 338 "generating stories about the causes of current problems, what needs to be done to remedy them, 339 and how they fit with the underlying values of the society" (Schmidt, 2008:309), which is of 340 particular relevance for the discipline of economics and its currently monistic nature It can be either 341 coordinative (i.e. among policy actors) or communicative (between political actors and the public). 342 Tracing the failure and success of discursive processes includes looking into their ways, their 343 audiences, and contexts.

344 Centered on the role of ideas and discourse, and setting these within institutions, discursive 345 institutionalism (DI) sees institutional change as inherently dynamic (Schmidt, 2008). It defines 346 institutions simultaneously as structures and constructs internal to agents. Institutions change or persist because of two abilities of agents: "background ideational abilities" (i.e. sense-making in 347 348 reference to the ideational rules or "rationality" of a given setting), and "foreground discursive 349 abilities" (or the logic of communication, which enables change through deliberation and debate 350 about the rules) within a given meaning context. Interests in DI are subjective ideas, neither 351 objective nor material. Norms are dynamic constructs, rather than static, and necessarily 352 intersubjective.

In the study, we aim to build a better understanding of the perceptions on pluralism and teaching economics present among a body of instructors. The voices of these instructors are expressed via a Q study, exploring the ideas and norms characteristic of the emergent narratives. With the DI considerations in the background, we take a first peek into the economic discourse in our own institutional "backyard" and aim to explore how the instructors relate to the pluralist pleas, the ideas posited, and the most salient criticism of the mainstream, thereby investigating their openness for change in teaching practices. 360

361 3 Q study – research design

363 In what follows, the individual steps of design and implementation of Q are discussed

364 365

362

3.1 Q methodology

366 The process of unravelling the perceptions of instructors of undergraduate economics courses 367 on pluralism and teaching is facilitated via an empirical field study with the use of Q methodology. 368 Rooted in social psychology, it was created by William Stephenson in the 1930s (Stephenson, 1953). 369 Interested primarily in holistic investigations and disappointed with the shortcomings of by-370 variable (or R methodological) factor analysis in those terms, Stephenson spent years on developing 371 an inverted by-person (or Q methodological) factor analysis technique, along with data collection 372 procedure where such technique could be successfully applied (see e.g. Stephenson 1936a, 1936b; 373 for a brief overview, see Watts and Stenner, 2012:7-12). Contrary to the often-used R methodology, 374 Q applies the inverted by-person perspective to a sample or population of items scaled relatively 375 by a collection of individuals. This unique technique can be used to explore differences between 376 opinions on contested topics on a small group of participants. Stephenson's oeuvre, Q, is a mixed 377 method representing a qualitative but statistical approach focused on uncovering ways of 378 understanding(s) of individuals' behavior, and "the social and environmental worlds in which they 379 live" (Barry and Proops, 1999:337). Q has the potential to reveal viewpoints and understandings 380 of a given group, building holistic results with strong qualitative detail (Watts and Stenner, 2012:4). 381 Used primarily in psychology, Q has been gradually spreading into different disciplines and research 382 areas, e.g. political sciences (Brown, 1980; Dryzek and Berejikian, 1993), as well as questions of 383 environmental policy research (see e.g. Barry and Proops, 1999; Addams and Proops, 2000, Webler 384 et al., 2009, Lansing, 2013; Albizua and Zografos, 2014; Cairns and Stirling, 2014; Stevenson, 2015), 385 human geography (Robbins and Krueger, 2000; Eden et al., 2005; Brannstrom, 2011), 386 communication science (Stephen, 1985), and more.

Q is a "small n' methodology" (Cairns and Stirling, 2014:27), usually including between 20-40 purposively selected participants. As such, it is an intensive rather than extensive research tool "not intended to obtain results that can be extrapolated to the larger population. (...) The point is not to be able to say that x percent of the population thinks y" (Swedeen 2006:199). Therefore, limited in terms of operational or generalizable contributions, Q adds to conceptual development within a given field of study.

393 The task of the participants is to rank a set of statements representing the discourse on a given 394 topic relative to one another and fit these in a (usually) fixed- or forced-choice distribution (Watts 395 and Stenner, 2012). In an attempt to capture whole configurations of viewpoints, the process of 396 factor rendering starts with establishing inter-correlations between the Q sorts, looking into the 397 level of agreement and discrepancy. The final interpretation of the factors, then, attempts to 398 describe the key characteristics of individual factors corresponding to perceptions of groups that 399 rank-ordered the Q set in heterogeneous ways (Watts and Stenner, 2012). In other words, clusters 400 of similarly performed sorts emerge. In brief, Q includes three stages (Cairns and Stirling, 2014):

- 401 1. Creating the concourse, i.e. selecting statements that seize the diversity within the
 402 discourse on a given topic, and narrowing the concourse down to a representative sub403 set, i.e. the Q sample or Q set;
- 404 2. Selecting the participants who go through the sorting procedure;
- 405 3. Running a statistical factor analysis and interpretation procedure complemented with406 the input from post-sort interviews.

407

In what follows, we go through these stages in greater detail within the context of our study.

408 3.1.1 Narrowing down - concourse to Q set

409 The concourse representing the discourse on pluralism and teaching economics was
410 constructed via two preceding broader steps, i.e. focus group and Qualitative Content Analysis
411 (QCA). The focus group was conducted with six members of the pluralism student group in

412 Vienna³ - part of the international network – with the aim of determining their views on the current 413 state of the economic curricula, what changes are needed and what roles teaching and teachers play 414 (see Appendix A for details) The meeting was recorded, transcribed, and coded for emergent 415 themes. These were then used as the basis for the QCA. At this stage, we analyzed 42 documents 416 in total (see Appendix B for list). As for the selection of the relevant documents, the first batch 417 was suggested by the focus group participants, and complemented by snowballing based on the 418 initial readings. Importantly, these documents were chosen from a range of sources to adequately 419 portray the ongoing discourse around pluralism in economics with a focus on teaching. As such, 420 literature came not only from academic sources (journal articles and book chapters) but also from 421 popular discourse on the topic (e.g. newspaper articles, blog articles as well as political statements).

422 The coding was organized in three main categories: (1) critique of mainstream economics, (2) 423 teaching economics, (3) pluralism as an alternative. In total, there were 25 sub-codes (see Appendix 424 C for details). Coding was conducted with MaxQDA, chosen because it supports group work. The 425 documents were distributed evenly among group members and coded individually. To ensure that 426 codes were used in a coherent manner, each code was supplemented by a detailed memo. To 427 facilitate this joint understanding further, one paper was coded by all researchers involved in the 428 project and subsequently discussed. The individually coded texts were then analyzed jointly to 429 extract statements for the Q study concourse.

Having such a structured coding system made the process of selecting the statements that would constitute the final Q set significantly smoother, along with the participation of all the coauthors in the coding process, assuring stronger triangulation. The statements constituting the final Q set were narrowed down to 47, keeping in line both with the recommendations of the optimal Q sample size between 20 and 60 statements (Webler et al., 2009), or 40 and 80 statements (Watts and Stenner, 2012). In order to test the comprehensive wording and thematic balance of the

³ www.plurale-oekonomik.at

statements and assure the quality of the Q set, a pilot was carried out with 5 individuals from the 436 437 WU Vienna (both researchers/instructors and students) who were not taking part in the study. The refined final version of the Q set can be found further on in Table 4. 438

439 3.1.2

How to Q: the P-set sorting the Q-set

440 With the rationale of reaching the viewpoints of experts on a given topic (Watts and Stenner, 441 2012: 175), i.e. in our case those directly involved in teaching, participants (or the P-set) of the 442 study were purposefully selected among instructors of undergraduate courses in economics 443 (specifically macroeconomics, microeconomics, and fiscal policy). We included instructors 444 employed by the previously described Department of Economics as internal or external lecturers 445 at the WU Vienna, our home institution. The study was conducted with 24 individuals (16 male, 8 446 female), representing a rather diverse group (see Appendix D). In sum, the age ranges from 26 to 447 53 years old, with the majority in their mid-thirties; teaching experience spans from 1 to 25 years; 448 educational background is predominantly economics (17 participants), with additional degrees in 7 449 cases e.g. development studies, mathematics, political science. Regarding institutional affiliation, 17 450 participants work at a university and research institute setting, while the remaining 7 find their core 451 employment at public agencies, e.g. Austrian National Bank or the Chamber of Labor (see Table 452 1).

453

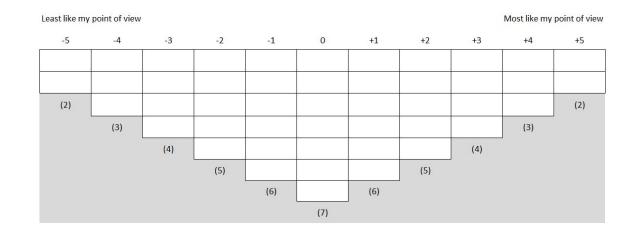
Table 1: Sectors with which participants were associated (for details see Appendix D)

454

Here insert Table 1

455 The participants were tasked with sorting the statements from the Q set into a grid scaled from 456 +5 (what they most agree with) to -5 (what they least agree with), the range of the distribution 457 being in accordance with Brown's (1980) suggestions for Q sets numbering 40-60 items. In line 458 with common practice in Q studies, the shape of the grid was pyramid-like, therefore triggering a 459 forced distribution into each individual category on the scale (see Figure 1).

Figure 1: The distribution shape for sorting the Q set.



The sorting procedure took place in face-to-face meetings, and was followed by post-sort 462 463 interviews on specific choices and the statements in broader terms, consequently enriching the 464 quality of the data (Watts and Stenner, 2012). In response to the inability of five participants to 465 conduct the sorting in such a setting, a self-sorting package was prepared with the use of FlashQ software (http://www.hackert.biz/flashq/demo/). Such a combination of techniques of 466 467 conducting the sorts has been practiced among Q researchers (see e.g. Gruber, 2011; Cairns and 468 Stirling, 2014), and is not problematic in terms of distorting the validity of the study (see e.g. Hogan, 469 2010).

470 3.1.3 Behind the scenes: statistical analysis

471 For the analysis of the Q sorts, a free purpose-built Q software PQMethod⁴ was used. The 472 analytical procedure began with correlating all the sorts to each other, resulting in a correlation 473 matrix that stands for a measure of the relationship between any two Q sorts in terms of their 474 (dis)similarity. Next, the generated correlation matrix underwent QCENT, or centroid factor, 475 analysis grouping Q sorts that allocated the statements in a similar manner. Finally, varimax rotation 476 was performed maximizing the explained variance (Swedeen, 2006; Watts and Stenner, 2012), 477 corresponding to our aim of identifying the strongest commonalities and overlaps in subjective 478 understandings of instructors on pluralism and (potentially changing) teaching economics. From

⁴ Available as a free download at <u>www.lrz-muenchen.de/~schmolck/qmethod/</u>.

479	the five factors initially extracted, only four were kept for interpretation. Their level of correlation
480	can be seen in Table 2.
481	Table 2: Correlations between factors
482	Here insert Table 2
483	
484	In considering which factors to keep, the rotated solutions were scrutinized for having a
485	minimum of two individual Q sorts significantly correlated with them (Brown, 1980), i.e. closely
486	approximating the viewpoint expressed by a given factor. Here, a statistically significant loading at
487	the p < 0.01 level is calculated according to the following relation: $2.58/\sqrt{n}$, where n stands for the
488	number of items in the Q set (ibid). In our case that meant $2.58/\sqrt{47}=0.37633$, and was
489	subsequently increased to 0.40 following Watts and Stenner's (2012) suggestions for possible
490	sharpening of the value of significant loading. The four final factors also meet the criterion of
491	Eigenvalues (EVs) exceeding 1 (see e.g. McKeown and Thomas, 1988; Watts and Stenner, 2012),
492	and account for 44% of study variance. Table 3 presents the degree to which each participant's sort
493	correlated with each factor. Factor Z-scores can be found in Appendix E.
494	Table 3: Degree to which each participant's sort correlated with each factor
495	Here insert Table 3
496	
497	A weighted averaging of all the individual significantly-loaded (or defining) Q sorts allows for
498	creating factor estimates and, further, factor arrays (see Table 4) that can be seen as an idealized
499	sorting pattern consistent with our 11-point (+5 to -5) distribution. Behind each factor array stands
500	a group of defining Q sorts which have a significant loading on that factor only. A Q sort can also

501 be neutral (without any significant loading) or confounded (with significant loadings on more than

21

502 one factor), and excluded from factor-array creation⁵. Consequently, the "boarders" between each 503 factor are rather blurry, and interpretations are not immutable (Davies and Hodge, 2012). The 504 factor arrays served as the starting point of factor interpretations, which were conducted jointly by 505 the co-authors with the use of the crib sheet (Watts and Stenner, 2012) - a coherent analytical tool 506 for delivering sound and holistic results. The post-sort interviews of the relevant Q sorts were 507 included in the interpretative process.

508	Table 4: Statements in the final Q set, and the idealized sorting pattern (from -5 to +5) for each

- 509 factor. Statement 1, for example, was ranked at -2 in Factor 1, +1 in Factor 2, -3 in Factor 3, and 0 510 in Factor 4.
- 511 **Bold** numbers indicate distinguishing statements for a given factor, i.e. those that a particular factor 512 ranks in a significantly different way to all the other factors (p < .05). Bold Underscore indicates 513
- 514

515

516 The constructed narrative descriptions from our take on the interpretative task of each factor 517 are presented in the following section.

significance at p < .01).

Here insert Table 4

518 4 **Results section**

The interpretations were conducted based on the PQ method statistical analysis. Factor 519 520 interpretation included loops of feedback between the co-authors. The comments from interviews 521 and further consultations with the participants are included in the final narratives. The names 522 assigned were developed with the aim of reflecting the overall character or dominant nature of 523 each factor. That means, for example, that Factor 1 expresses a rather shy or careful view on 524 pluralism, threading carefully on the matters of change, with limited openness, hence the name

⁵ But, following Armatas et al. (2014:450) "confounded Q-sorts can still be explained in terms of the resulting factor arrays onto which they significantly load. Those Q-sorts that are null are considered to be idiosyncratic viewpoints, which are not explained by any of the resulting factor arrays and do not contribute to the interpretation of the factor arrays".

22

525 "Moderate Pluralists". In total, sorts from 17 participants were captured in factor arrays, 3 were confounded, and 4 showed no significant loading. The individual statements from the Q set (see 526 Table 4) relevant for the respective story lines are numbered in brackets. 527

528

Moderate Pluralists (Factor 1)

529 This is the strongest factor with seven participants' sorts loading significantly. These are 530 predominantly voices with university affiliation (5), with a minority from public agencies. Factor 1 531 explains 16% of the study variance and has an EV of 4.6.

532 For moderate pluralists, complexity is a key part of economic analyses (16). Despite 533 this engagement with complexity, moderate pluralists recognize that in analyzing 534 reality, abstraction via models is helpful. As abstraction is the point behind models, 535 criticizing them for being simplistic brings us back to criticizing their main aim (17, 19, 536 18, 20, 22). Though often simplistic, models do influence reality via policy, so the 537 responsibility for the impacts of research and policy-making and the impossibility of 538 objective observation must be accepted among economists (8, 9). Any analysis or understanding of economic phenomena is highly context-dependent (38). In teaching, 539 540 the appreciation of complexity and context-dependence means that different schools 541 of thought can tell different stories, all of which may enrich our overall understanding 542 (33, 34). Both teaching and research should be built on contestation (44), since 543 disciplinary monoculture inhibits the development of critical thinking skills (11). 544 Historical context needs to be taught because this allows students to properly reflect 545 on a given theory (16). It follows that pluralist teaching is beneficial and does not cause 546 confusion (26, 27). In general, the teaching situation is not necessarily seen as problematic and designed mainly for students wanting to go into academia (1, 39, 40, 547 47). Real progress towards pluralism in teaching requires a more diverse research 548 549 environment, which needs to be ensured by universities as institutions (25, 36). The 550 audience of economists is as diverse as reality is (15).

551 Responsible pluralists (Factor 2)

552 Three participants' sorts loaded significantly on this factor, two with a university affiliation 553 and one from a public agency. Factor 2 explains 8% of the study variance and has an EV of 4.0. For Responsible Pluralists, the first step towards pluralism comes from the university 554 as an institution responsible for ensuring academic diversity through e.g. hiring (25). 555 556 However, the need of broadening the competences of instructors themselves is also 557 recognized (46), thus emphasizing the individual level. They have strong sense of 558 responsibility for their work and see a clear mission behind it, namely: improving 559 human welfare (8, 9, 28). This mission has not been fulfilled properly (12). There is a general call for change in both the "what and how" of teaching economics (29, 40), 560 561 turning away from the predominant monoculture (24) towards the currently lacking 562 practice of contestation (44). These changes should be on both theoretical and 563 methodological levels. Pluralism of theories is not confusing; rather, learning a variety 564 of perspectives is inevitable in building a reflexive understanding of multifaceted social 565 reality (1, 16, 27, 32). In regards to method, they reject the indiscriminate belief in the 566 power of mathematical formalism to put everything on an equal footing (23), and 567 objectify to the treatment of qualitative approaches as inferior (21). They suggest a 568 cautious approach to modelling, particularly as an influence on policy making (17, 18, 569 19). There is no universality in investigations of economic phenomena - such 570 investigations are always context-dependent (38).

571 Mainstreamers (Factor 3)

572 Five participants' sorts loaded significantly on this factor, four of university background 573 and one from a public agency. Factor 3 explains 11% of the study variance and has an EV of 1.1.

- 574 In broader terms, mainstream economics has not lost touch with reality (5). Reality is
- 575 complex (35), yet comparison and transparency of results are important, and the way

576 of dealing with this complexity is based on stark abstraction. Therefore, abstraction via 577 models is most helpful (19). Regarding neoclassical models in particular, they might be 578 simplistic for policy making (18), yet they do provide useful insights in explaining 579 complex reality (17). If your models have an influence on reality and also structure it, 580 economists cannot observe society "from without" (4, 9). However, economists are 581 not responsible for the wider social and political consequences of their advice (8), and 582 the political implications and the impact that economists have is limited (6, 7, 30). In 583 general, then, there is awareness of different perspectives (31, 34). Regardless, 584 formalism, quantitative methods, and thinking in terms of rationality and statistics take 585 a central role (13, 16, 21, 23). Against such background, pluralism brings the risk of frustration, confusion, and talking about everything and nothing (26, 27, 32). History 586 587 and context-sensitivity is not of high relevance, economic theory has to offer 588 comparability (38, 42). When it comes to teaching, there is criticism of the "how" (29, 589 40, 43), with a moderate call for change in teaching methods In general though, there 590 is no need for increasing the diversity of input at universities (25).

591

Applied pluralists (Factor 4)

592 Q sorts from two participants load significantly on this factor, both with a public agency593 affiliation. Factor 1 explains 9% of the study variance and has an EV of 1.0.

594 Reality is complex; therefore, context-sensitivity is always there, contrary to 595 universality (35, 38). Dealing with this complexity is directly related to our underlying 596 assumptions (30), hence the need for stronger incorporation of philosophy of science 597 and history of economic thought in the curricula (37, 42). Mainstream economics has 598 become too removed from the real world (5). To better understand this complex nature of reality a range of perspectives is required; bringing various theoretical 599 600 perspectives to the table enables that rather than causes confusion (32, 27, 16). 601 Pluralism in its methodological sense is also needed, and putting mathematical formalism and assumptions of economic rationality on the pedestal must end (23, 20,
14). The "how" of teaching is criticized (40, 43). These voices are also emphasizing the
unquestioned link between the discipline of economics and policy-making (4, 15).

605

Discussion and conclusion

606 5.1 Complexity & Co.

5

607 The four factors, herein referred to as the Moderate Pluralists, Responsible Pluralists, 608 Mainstreamers, and Applied Pluralists, can be perceived as actors in the change process under 609 investigation in our study. As ideas are the substance of discourse, the actors with their narratives 610 add to the discursive landscape on pluralism and teaching economics. Starting from the content of 611 ideas, the individual approaches brought by the four actors are reflected on both cognitive and 612 normative levels. They cover aspects of "what is and what to do", and conjoin these with normative 613 claims of "what one ought to do" and "what is good or bad to do". Through strengthening some 614 ideas and norms, while weakening others, they influence this particular reality in a number of ways. 615 In what follows, we discuss three areas that seem particularly relevant in showing discrepancies and 616 overlaps between individual narratives on the cognitive and normative levels: 1) complexity, 2) 617 context-sensitivity and historical embedding, and 3) responsibility.

618 The question of complexity refers directly to the nature of the economy and economic 619 phenomena. Each group of actors perceives the economy in evolutionary rather than mechanistic 620 terms, thereby acknowledging complexity as an inherent characteristic of the concept. This aspect 621 implies that economic processes are ontologically characterized as evolutionary change. 622 Acknowledging the inherently open, and therefore complex, nature of the economy also means 623 acknowledging the links and interactions of the economy and the environment, which can be seen 624 as promising in the context of change towards pluralism. However, the importance of this 625 acknowledgment and the consequences it has for economic inquiries and teaching differs among 626 the four groups. For both Moderate Pluralists and Mainstreamers abstraction is necessary to deal with 627 complexity. The latter group strengthens their argumentation here with the need for comparability

628 and transparency of results which can only be achieved through stark abstraction (as well as 629 methodological formalism in broader terms). The former still sees value in abstraction as a tool for 630 dealing with complexity, more than the other two pluralist groups. Both the Applied and Responsible 631 *Pluralists* take a firm stand on the matter and marry complexity with a call for more pluralist teaching 632 in both theoretical and methodological sense, while the Moderates tilt more towards theoretical 633 pluralism. Moving away from a narrow, mainstream understanding of economics to an evolutionary 634 one also means that it is necessary to open up economics teaching to recognizing the economy as 635 an open system, warranting a number of explanatory approaches. This is mostly propagated by the 636 last group: it is the Applied Pluralists for whom complexity ends up among the basic pillars of 637 approaching economics, resulting in a clear call for interdisciplinarity in pluralism.

638 Complexity is inevitably related to context sensitivity, historical embedding, and the 639 question of universality of economic arguments - as second group of areas worth looking at with 640 cognitive and normative ideas in the background. Essentially, economic and social scientific 641 analyses need to be reframed radically to account for this. Textbook economic analysis sees human 642 action as atomized. In the socio-political sphere, this is directly related to mainstream economic 643 analysis reproducing environmentally and socially harmful institutional dynamics and modes of 644 governance. For our pluralist voices, economic phenomena are by default context- and history-645 sensitive (referring to interdisciplinary pluralism), and thereby impossible to be understood as 646 universal. As such, understanding these phenomena requires a research environment characterized 647 by diversity, and a teaching environment that fosters critique, contestation and reflexivity through 648 building an array of schools of economic thought into the curricula, aligning with the student pleas 649 Complementing both research and teaching milieus with methodological pluralism is emphasized 650 clearly by the Responsible and Applied Pluralists, with a less open stance of the Moderates. Quite to the 651 contrary, the Mainstreamers, as mentioned above, stay firm within the quantitative expression of 652 economic arguments, formalism, statistics, and rationality as the key methodological guideposts. 653 They recognize the need for awareness of the variety brought by different schools of economic

654 thought, yet this is where they stop – restructuring the curricula towards stronger inclusion of this 655 variety is seen as potentially leading to confusion and frustration of students - a quite common 656 argument against pluralist teaching. The question of incorporating philosophy of science into 657 economics teaching illustrates the extreme views taken on underlying assumptions regarding 658 perceiving the sphere of economics. The argument can go two ways – either philosophy of science 659 is a prerequisite for any pluralist undertaking as it provides the ontological basis for all explanatory 660 approaches, or it simply adds to the confusion that pluralism is claimed to cause for some students. 661 The Applied Pluralists are the only ones to see incorporating philosophy of science into teaching as 662 a fundamental requirement; the Mainstreamers disagree, while the Moderate and Responsible voices 663 leave it without a comment.

664 A third area of interest regarding ideas posited by the four groups emerges around the 665 questions of responsibility, i.e. a) responsibility of economists in general, and b) responsibility for 666 (changing) the status quo. While the first refers specifically to teaching economics, the second is 667 broader and connected with views on policy making. Regarding the status quo, the Responsible 668 *Pluralists* see it in a most comprehensive way as situated both within universities' hands (through 669 e.g. hiring and publication strategies), as well as individual economics instructors' hands (through 670 e.g. broadening competences). To the contrary, the *Mainstreamers* deny responsibility on both levels, 671 perhaps due to their general questioning of the need for broader change of the teaching status quo. 672 The Moderates limit themselves to "blaming" university structures, while the Applied Pluralists 673 disregard these questions to focus on responsibility in its second meaning. Here, they are the ones 674 to take the lead in emphasizing the strong link between the discipline of economics and policy, 675 pointing to the limitations of monocultural practices in policy making. As the participants behind 676 this reading have a public institution affiliation, this link might be more pertinent to them. The 677 Moderates recognize this responsibility towards policy-making, yet admitting to the limitations seems 678 sufficient to them, without necessarily seeing more pluralistic economic practices as helpful in 679 overcoming these limitations. The third pluralist group, the Responsible Pluralists, is most vocal in expressing a strong feeling of responsibility for their work in a sense of having a mission of improving human welfare (also via sensitive policy making). Such an understanding of responsibility is seen as crucial for a clear incorporation of both social and ecological issues into economic analyses. These wider social and political consequences of the discipline of economics are rejected by the *Mainstreamers*, who again come back to strict limitations when it comes to economics-policy interaction do not engage in this discussion.

686

5.2 Ideas and Discourse for Change

687 Cognitive and normative ideas captured in the four narratives are particularly relevant on 688 the level of programs through defining central issues in economics and the ways of dealing with 689 these. As explored in our study, the actors in focus play one of the key roles in providing expertise 690 that allows for validation of economic policies. They legitimate specific problem-solving paths for 691 ideas, and add to their long-term dominance. Discourse-wise, on the coordinative level, academics 692 and researchers through their suggestions get involved in creation and justification of particular 693 policies (a relation that might in fact be questioned by at least one of the groups in the study). 694 Through taking on teaching responsibilities, these same actors gain influence in the communicative 695 discourse by shaping the views of students. Particular ideas are reinforced among the student body 696 as brought by instructors perceived as experts in a given field.

697 With regard to institutional change, the formal institutional context plays a crucial role in 698 the matter in question, e.g. changing teaching practices. As shown in our discussions of pluralism 699 debates in Section 2, current discourse in both teaching and researching economics is closest to the 700 Mainstreamers' narrative, where teaching practices are already seen as pluralist enough. However, the 701 fact that three out of four identified narratives are closer to pluralist mindsets in their approaches 702 and understandings of economic matter is rather uplifting in light of the debates on changing the 703 status quo, at least in the setting investigated in the study. Pluralism in its theoretical, 704 methodological, and interdisciplinary understanding is welcome and supported by all three pluralist 705 groups, yet to a different extent. The Applied and Responsible Pluralists are most comprehensive in 706 their approaches, and the *Moderates* show a more limited openness to change, possibly placing them 707 somewhere in between the pluralist discourse and the very edge of the mainstream edge In many 708 aspects, one might say that *Moderate Pluralists* are in favor of permissive pluralism, which is shared 709 also to some extent by the Mainstreamers. Assertive pluralism, with Lavoie's (2015) educational 710 process emphasis, is welcomed particularly by the Responsible and Applied Pluralists. These two 711 groups also support stronger diversity among those who participate in academic discussions. 712 Moreover, the more comprehensive approach present among the pluralist factors carries the traits 713 of interested pluralism outlined by Dobusch and Kapeller (2012) through taking economic 714 processes as the center of analytical attention and showing high awareness of complexity of social 715 reality.

716 Seen from a discursive institutionalism perspective, institutional change within a given 717 meaning context depends largely on two abilities of agents - background and foreground ideational 718 abilities (see Section 2.3). Despite the more or less subtle differences among the pluralist narratives 719 in the data, one might say that both the background ideational abilities (sense-making of the rules) 720 and foreground discursive abilities (communication enabling deliberation of the rules), inevitable 721 in institutional change processes, are strongly present among our groups. In a broader sense, the 722 evolution of the concept of pluralism in economic discourse – its very presence and recent dynamic 723 development - can be seen as foreground abilities in the making, where we are dealing with 724 deliberate questioning of the existing rules within the discipline of economics.

On a broader scale, the growing number of e.g. conferences and academic journals devoted to pluralist content exemplify the increasing activity in terms of foreground abilities. These discussions seem to have quite a visible impact already. The recent criticism of key mainstreambased neoliberal policies (removing capital controls and austerity) by Jonathan Ostry, Deputy Research Director at the IMF, clearly shows that the hegemony is breaking. Economic analysis needs to be reframed radically to be "more consistent with the systemic interdependence of 731

732

economic activity on natural resources and waste-assimilation processes" (Foxon et al. 2013:189) and for a better understanding for processes of change in different realms.

733 This study stands for an exploration of the discursive variety among a group of instructors 734 of introductory courses in economics. On a more superficial level, we can see that all of the groups agree on the need for stronger incorporation of different methods of teaching. Going more into 735 736 detail, our claim of "discursive readiness" for change processes regarding a more pluralist research 737 milieu and teaching economics among the groups and their narratives can be seen as a first step 738 that marks openness for incremental change. However, in a formal institutional setting such as 739 universities the question of change is more complicated, as discussed extensively by Lavoie (2015). 740 Therefore, we see studies like the one presented here as beneficial in terms of investigating the 741 local micro-environment and potentially pushing the pluralism debates further through preparing 742 the grounds for a more inclusive multi-stakeholder dialogue within a specific research institution. 743 This goes in line with Stockhammer and Yilmaz's (2015) claim that in creating actual change 744 "[p]utting pressure on university managements through broader social alliances will increase the 745 possibility of success significantly" (2015:8). Importantly, as a single case study employing Q 746 method, the results are suggestive rather than generalizable, aiming at enriching the understanding 747 of the investigated concept (Flyvbjerg 2001; Swedeen 2006). The results of our endeavor leave us 748 with a positive outlook for the future institution-level dialogue on pluralism. We encourage further 749 studies with the use of heuristic tools such as Qs, enabling analyses of contextualized discourse in 750 ongoing transitions and change processes. Taking into consideration the local specificities of 751 institutional lock-in, we add to the calls for a more intense pluralism debate on the institutional 752 level, both in practical and research terms.

753

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757	
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965	Appen	idix A
966	Focus	Group Preparation
967		
968	•	What is the main problem in teaching economics at the moment?
969	•	What is missing?
970	•	What are potential solutions, how can gaps be filled?
971 972	•	What is the status quo of the change process? Is it mainly discursive and in the literature? Are the changes happening in curricula?
973	•	What is the role of the students and teachers respectively in the change process?
974 975	•	Question of employability? How well does a degree in economics prepare you for the working world?
976		
977	How w	yould you imagine a perfect version of (pluralist) teaching?
978		
979	Where	is the problem? (use terms below to probe if conversation does not flow)
980	•	Institutional constraints
981	•	Textbooks and other material constraints
982	•	Unwillingness to engage by lecturers
983	•	Unwillingness to engage by students
984	•	De-politicization of economics of a subject and value-free orientation
985	Follow	up question: Where can change come from?
986		
987	Role of	f teachers
988	•	Personal experience, e.g. someone really inspirational or someone really awful - why?
989		
990		
991		
992		
993		
994		

995 Appendix B

996 Qualitative Content Analysis

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1090 1091	
1092 1093	

1095	Appendix C
1096	List of subcodes
1097 1098	The codes are based on emergent themes from the student focus group. Any codes marked with an asterisk* were added during the qualitative content analysis for a holistic picture.
1099	
1100	Category one: Critique of Mainstream Economics
1101	Structurally/institutionally limiting
1102	Mainstream/orthodox imperialism
1103	Method-based
1104	Blindingly simple
1105	Mathematically sophisticated
1106	Arrogant to other disciplines
1107	Rational choice paradigm
1108	Dissonance with reality
1109	Monistic/one-sided
1110	
1111	Category two: Teaching Economics
1112	Teacher's profile
1113	Employability (non-academic)
1114	Providing critical skills
1115	Historical embeddedness
1116	Broader focus
1117	Incentive structure
1118	Multiplicity of theories
1119	Research and teaching inseparable
1120	Philosophy of science integral
1121	
1122	Category three: Pluralism as an alternative
1123	Criticism of pluralism*
1124	No ultimate truth
1125	Ideological variability

1126 Value-based

- 1127 Reflective
- 1128 Interdisciplinarity
- 1129 Methodology matters

1130 Appendix D

1131 Participant list

No	Professional self-description and discipline	Affiliation	Teaching experience in years
7	Project Assistant; Economics	University	4
12	External Lecturer; Economics	Banking Sector	2
13	External Lecturer; Economics, Development Studies	Public Institution	4
15	External Lecturer, Economics	Public Institution	11
16	Lecturer; Economics	University	3
19	Senior Lecturer; Commerce, IBA	University	17
21	External Lecturer; Economics	Public Institution	25
38	Researcher; Economics	University	7
41	External Lecturer; Economics	Banking Sector	6
43	Researcher; Economics, Mathematics, Informatics	University	5
45	Researcher; Economics	University	3
48	Researcher; Economics, Gender Studies	University	10
57	Researcher; Economics, Political Science	Applied Research	1
58	Researcher; Economics	Applied Research	5
60	Professor; Economics	University	15
61	Professor; Economics	University	6
62	External Lecturer; Economics	Public Institution	5
63	Researcher; Economics	University	-
70	Researcher; Economics	University	1
72	Researcher; Economics	University	3
77	Researcher; Economics	University	-
80	Researcher; Economics	University	8
82	Researcher; Economics, Political Science	University	2
84	Researcher; Economics	University	3

1136 Appendix E

1137 Z-scores for each factor

Statement	Z-score			
	1	2	3	4
1. The discipline is inevitably and intrinsically plural, and our transmission of it to the next generation is rather singular.	-0.746	0.635	-1.002	0.047
2. The monopoly of the neoclassical paradigm at departments of economics has a considerable impact on the understanding of economics among major actors in society.	-0.917	0.359	-0.396	0.187
3. The study of ethics, politics and history are almost completely absent from the syllabus.	-0.614	0.264	0.819	-0.552
4. Economists do not simply depict a reality out there, they al also make it happen by disseminating their advice and tools.	0.337	0.303	0.352	-0.797
5. Mainstream economics has become too removed from the real world.	-0.506	-0.615	-1.850	0.750
6. Economics performs a central ideological role in policy-making.	-0.021	-0.044	-0.233	0.365
7. Economics, as currently practiced, plays a crucial role in shaping human- environment relations in a detrimental way.	-0.526	-0.327	-0.925	0.126
8. The responsibility for the wider social and political consequences of economic activity should be accepted.	1.222	1.201	0.267	0.599
9. Economists can stand outside society and observe it objectively.	-1.657	-1.593	-0.680	-2.291
10. Economics education fails to adequately train students to have skills that are vital to succeed in the working world.	-1.161	-1.254	-1.076	-0.693
11. This disciplinary monoculture results in a society with little ability to critically question the foundations, assumptions and practices of the economic status quo.	-0.485	0.125	-1.124	-0.668
12. The crisis has also laid bare the latent inadequacies of economic models with unique stationary equilibria and rational expectations.	0.359	0.707	-1.534	0.404
13. Thinking in terms of rationality and statistics limits the scope of economic inquiry.	-0.579	-0.159	-1.084	-0.613
14. The individualist economic model assumes the kind of rationality that no one possesses.	-0.508	0.492	0.112	0.873
15. Economists see other economists as their primary audience, rather than the public or policy makers.	-1.177	-0.247	0.019	0.657
16. Complexity in economic analysis adds to the richness of description, but it also prevents the analyst from seeing what is essential.	-0.921	-1.590	1.060	-1.670
17. Neoclassical models fail to capture a complex reality.	-0.735	1.156	-1.997	0.849
18. Neoclassical models are too simplistic to be employed in policy-making.	1.024	-1.018	2.471	-1.291
19. Models help structure economic reality.	1.757	-0.813	2.080	-0.381
20. The use of advanced mathematical techniques has become the goal in itself, to be pursued independent of the insights it provides.	-1.044	-0.637	-0.205	0.934
21. In the mainstream of economics, quantitative methods and algebraic formalization have supreme status whilst qualitative approaches are deemed inferior.	-0.032	0.914	1.527	0.624
22. Economic arguments that have not been expressed in a form of mathematical models tend to remain invisible.	-0.599	0.055	0.384	-0.231
23. Mathematical formalism puts all arguments on an equal footing, allowing direct comparison, and a straightforward check on consistency.	-0.282	-1.449	1.221	-1.931
24. The syllabuses tend to concentrate on the delivery of mainstream material and difficult critical questions are postponed.	-0.168	0.627	-0.378	-0.552
25. The university must ensure that the academic environment within the Economics Department is open and representative of the diversity of economics.	1.305	1.582	-0.741	-0.080
26. A pluralist approach carries the danger of teachers and their students abandoning economics out of frustration born of confusion and	-2.006	-1.204	0.640	-1.728

Necostanty				
uncertainty. 27. Encouraging pluralism brings the risk of talking about everything and	-1.467	-2.463	1.767	-2.027
nothing.				
28. The validity of economics should be judged based on its efficacy in	0.644	1.903	0.112	1.011
improving human welfare.				
29. There is a need to teach a different kind of economics and teach it	0.842	0.895	-1.719	0.162
differently.				
30. Economics is a fundamentally political subject, not a value-free science.	0.365	0.348	-1.361	1.428
31. To be constructive one must consider alternatives, and not just an	0.546	-0.106	0.255	0.264
alternative. 32. Social reality is multi-faceted and thus requires a variety of perspectives	0.503	1.199	-0.531	1.442
if it is to be adequately described and explained.	0.505	1.199	-0.551	1.442
33. Each school of thought has strengths and weaknesses, and together	1.697	0.776	0.074	0.844
they can make our understanding of the economic reality richer.	11077	0.,,,0	0.071	0.011
34. It is important to recognize that there are distinctive ways of	1.360	0.507	0.516	0.338
conceptualizing and explaining the economy.				
35. The economy should be understood as a complex, living, and	1.290	0.434	0.465	2.028
continuously evolving social network of human relationships, not a				
machine.				
36. Progress towards pluralism in undergraduate education requires parallel	0.806	-0.022	0.260	-0.610
shifts from monism towards pluralism in postgraduate education and in				
research.	0.005	0 5 (0	0.000	1 0 10
37. The philosophy of science ought to be a central part of core economics	-0.295	-0.562	0.222	1.242
modules.				
38. Economic theory is not universally applicable and depends on	1.537	1.242	-0.155	1.497
institutional, historical and social context.				
39. In the majority of classrooms, it is implied that neoclassical economics	-1.098	-0.459	0.085	-0.099
is universally accepted as the state of the art.				
40. Currently, teaching and examination aims at demonstrating the ability to	-0.742	0.898	0.495	-0.555
reproduce a prescribed theory.				
1. Teaching economics should begin with economic phenomena and then	0.662	0.808	0.503	0.643
give students a toolkit to evaluate how well different perspectives can				
explain them.	1 1 4 5	0.027	0 202	1 200
42. History of economic thought and economic history are essential for	1.145	0.827	0.323	1.209
students to be able to evaluate the quality of economic theory. 43. The focus on multiple choice and short answer forms of examination	0.560	-0.468	1.395	-0.598
eaves economics students with a lack of skills in problem solving and	0.300	-0.408	1.395	-0.590
written communication.				
44. Contestation is a vital part of academic practice and education.	1.741	-1.593	0.745	0.204
45. The responsibility for determining economics teaching needs to be	-0.641	-0.654	-0.457	-1.151
returned to those that actually do it, rather than left in the hands of	0.011	0.001	0.107	
extbook publishers and teaching experts.				
46. For students to have a chance to study different types of economics,	0.570	0.817	-0.187	-0.057
instructors of economics have to broaden their competence.				
	1 0 10	1.044	0 525	0.4.40
47. Economics degrees are currently designed for the fraction of students	-1.343	-1.064	-0.535	-0.148
who go on to become academic economists not the ones who go on to				
professional work.				