You broke the planet, you pay for it

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The general public is more likely to accept new climate policies if the 'polluter pays' principle is implemented and if assurances are given that convince them that the policies will be implemented both domestically and internationally. Our study examines the public acceptability of various climate mitigation policies in three countries (the UK, the Czech Republic and Poland) based on a survey of nationally representative samples of the population aged 18 to 69 years, conducted in autumn 2015.

Respondents were asked to choose from various climate policy strategies, which differed in terms of the EU emission reduction target they would meet, and in how they would distribute the costs among the citizens of each country and among the EU countries.

The three reduction targets offered would result in three different carbon emission trajectories: no new policy (20% reduction by 2020), the Nationally Determined Contribution of the EU (40% reduction by 2030), and the more stringent goal set by the EU 2050 Roadmap (80% reduction by 2050).

While most people are generally in favour of reducing greenhouse gas emissions (65 per cent of Czechs, 58 per cent of British and 55 per cent of Poles support the EU's 40 per cent reduction target), the researchers set out to discover whether this remained the case if the monthly costs to their households were to increase due to the implementation of new policy measures. They found that most Czechs and British remained in favour, under certain conditions.

On average, British households would be willing to pay almost €145 a month and Czech households €62, for a policy whose costs are distributed according to the actual emissions released by citizens and countries – this is what is known as the 'polluter pays principle'.

By contrast, UK households are willing to pay only €60 a month on average and Czech households €17 for a policy with even distribution of costs, proportionally linked to the number of people in the household or country. Notably, the Poles are on average unwilling to contribute financially to the implementation of either of the higher emission

reduction policies.

The study identifies at least three groups among the respondents: those 'against' such policies, the more 'modest', and 'green' supporters. While respondents who are 'against' are not willing anything for stringent emission reductions, the 'modest' respondents are willing to pay modest amounts and the 'greens' are willing to pay considerably large amounts. Respondents who are 'against' both higher emission reduction policies form the dominant group in Poland (45 per cent), but 25 per cent are 'green' supporters. Overall, 55 per cent of Poles are willing to bear some costs of climate policies. In comparison to Poland, there were 44 per cent 'greens' and 18 per cent 'modest' supporters in the UK.

The polluter pays principle is strongly preferred by 'greens' in all three countries. The 'modest' group in the UK and in the Czech Republic shared preferences for cost distribution with the 'greens'. The 'against' groups in Poland and the UK, however, were found to be indifferent with respect to the cost allocation rules, as they do not like the mitigation policy at all. The Czechs who were 'against' still prefer the allocation rule, which distributes the costs progressively based on personal income or the distribution directly based on GHG emissions. Less educated respondents were more likely to be 'against' the policy in each country, although the effect of education was not consistent across various levels of education.

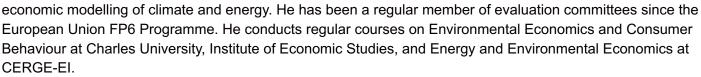
The results of the study suggest that in order to increase public acceptability of policies designed to achieve the EU's emission reduction targets, the polluter pays principle should be implemented in all three surveyed countries. Special attention should be paid to the way such climate change policies are presented to the Polish public and to those who are 'against' emissions reduction policies.

Furthermore, people are more likely to support policies aimed at stricter emission targets if they believe that such policies are likely to be implemented across the EU and that other countries worldwide will also make a commitment to reduce their emissions adequately. Only a small share of respondents believed that the stricter emission reduction policies will be implemented (23 per cent of Poles, 18 per cent of British, and 13 per cent of Czechs). Scepticism regarding the commitment of other countries is widely spread. Half of the Czechs, 44 per cent of the British and 36 per cent of Poles doubt that other countries in the world will reduce their greenhouse gas emissions adequately. This suggests that a public campaign focused on a roadmap prior to policy implementation and supported by a binding policy commitment from other countries would help to increase public support for such policies.

Notes:

- This blog post is based on the authors' paper Public acceptability of climate change mitigation policies: a discrete choice experiment, co-authored with Eva Kyselá and Mikolaj Czajkowski, in Climate Policy, Volume 17, 2017 – Issue sup1, and presented at the Royal Economic Society's annual conference at the University of Bristol in April 2017.
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- The post gives the views of its authors, not the position of LSE Business Review or the London School of Economics.
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