#### 1 The rare earth elements: demand, global resources, and challenges for 2 resourcing future generations

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#### 11 Abstract

12 The rare earth elements (REE) have attracted much attention in recent years, being viewed

- as critical metals because of China's domination of their supply chain. This is despite the fact
- 14 that REE enrichments are known to exist in a wide range of settings, and have been the
- 15 subject of much recent exploration. Although the REE are often referred to as a single group,
- 16 in practice each individual element has a specific set of end-uses, and so demand varies
- between them. Future demand growth to 2026 is likely to be mainly linked to use of NdFeB
   magnets, particularly in hybrid and electric vehicles and wind turbines, and also in erbium-
- 18 magnets, particularly in hybrid and electric vehicles and wind turbines, and also in erbium-19 doped glass fibre for communications. Supply of lanthanum and cerium is forecast to exceed
- 20 demand. There are several different types of natural (primary) REE resources, including
- those formed by high-temperature geological processes (carbonatites, alkaline rocks, vein
- and skarn deposits) and those formed by low-temperature processes (placers, laterites,
- 23 bauxites and ion-adsorption clays). In this paper, we consider the balance of the individual
- REE in each deposit type and how that matches demand, and look at some of the issues
- associated with developing these deposits. This assessment and overview indicate that
- 26 whilst each type of REE deposit has different advantages and disadvantages, light rare
- 27 earth-enriched ion adsorption types appear to have the best match to future REE needs.
- Production of REE as by-products from, for example, bauxite or phosphate, is potentially the
- most rapid way to produce additional REE. There are still significant technical and economic
   challenges to be overcome to create substantial REE supply chains outside China.
- 31 Keywords
- 32 Rare Earth Elements; resources; supply chain; minerals processing
- 33

# 34 Introduction

35 The rare earth elements (REE) include the lanthanides, from lanthanum (La) to lutetium (Lu),

36 and are often also considered to include the chemically similar elements yttrium (Y) and

- 37 scandium (Sc). They are typically divided into two groups, the light and heavy rare earth
- elements (LREE and HREE respectively), with the LREE including La, cerium (Ce),
- 39 praseodymium (Pr), neodymium (Nd) and samarium (Sm). The HREE then extend from
- 40 europium (Eu) to Lu. Yttrium is often grouped with the HREE due to its similar properties.
- 41 Scandium is not considered with the REE in this paper. The REE are widely viewed as
- 42 critical metals, because they are extensively used in modern technology, but all aspects of
- their supply chain are dominated by China (Massari and Ruberti 2013; EC 2014; Wall 2014).

Most recently, some researchers have studied the criticality of individual REE (Du and
Graedel 2013; Nassar et al. 2015) and there is increasing awareness that treating them as a
single group over-simplifies some of the major issues.

In the Earth's crust, there is a general trend of decreasing abundance of REE with increasing 47 atomic number. Superimposed upon this is the 'Oddo-Harkins effect'; elements with an even 48 49 atomic number are more abundant than those with odd atomic numbers. This means that Ce 50 is the most abundant of the REE in the Earth's crust; in contrast, Lu is genuinely rare. Most natural REE ores are dominated by La. Ce and Nd with much smaller amounts of the HREE. 51 52 There are many challenges in processing these ores to create the individual metals required by the market, because of the wide range of possible ore minerals that each require a 53 different beneficiation process (Jordens et al. 2013); and because of the additional steps 54 55 required to separate out each of the individual REE (Xie et al. 2014; Machacek and Fold 2014). Almost inevitably, the natural abundance of the different elements in ore does not 56 match market demand, creating the 'balance problem' (Binnemans and Jones 2015). There 57 58 are several ways to manage the balance problem, including diversification of the resources 59 that are exploited, recycling, substitution of other elements for the REE, and development of new uses for the most abundant REE (Binnemans and Jones 2015). In this paper, we 60 consider how the first of those options might be addressed. We review current and predicted 61 10-year market demand for REE, identifying the most economically-important members of 62 the group. We compare this to known types of natural resources, in order to identify the 63 types of deposits that are likely to be most suitable for future development, and consider the 64 challenges associated with developing these deposits. Recycling of rare earths (the 'urban 65 mine') is not considered in this paper, but has been reviewed elsewhere (Binnemans et al. 66 2013). 67

#### 68 Changing demand for the rare earth elements

Since their initial discovery and extraction, the uses of REE have changed from rare earth 69 70 mischmetal used in lighter flints to high-purity separated rare earth metals being used in advanced electronics, lighting, power-generation and military applications (Fig. 1). As a 71 result, demand for REE has experienced strong growth from 75,500 tonnes (t) of rare earth 72 oxides (REO) in 2000 to 123,100 t REO in 2016 (Roskill 2016b). As the various end-uses 73 have changed, the types of REE products consumed have also altered. Historically this has 74 been seen in the use of elements such as Eu and terbium (Tb) and more recently Lu in 75 lighting, the use of La in specialist glass products, and the development of REE permanent 76 magnet alloys increasing consumption for Sm, Nd and dysprosium (Dy). 77

In the developed world, REE are integral to many industrial, commercial and residential appliances and in the increasing electrification of vehicles. Though REE may only be used in very small volumes, they can provide performance or longevity benefits that some products rely upon, often making them difficult to substitute (Smith Stegen 2015). In the years to 2026, traditional applications will continue to lead demand growth for REE, though the development of new products and technologies could alter the demand for REE, both in terms of volume and the specific consumption of the individual elements used.

Over the next 10 years, the most disruptive technology for the consumption of REE is forecast to be the growth in hybrid electric vehicles (HEVs) and full electric vehicles (EVs), which are expected to cause wholesale changes in the volumes and types of raw materials consumed by the automotive industry. Production of HEVs and EVs is forecast to increase from 2.3 million units in 2016 to over 10.1 million units in 2026 (Roskill 2016a), as nearly all major automotive manufactures have developed HEV and EV models. EV models offer much cheaper running costs over the life of the vehicle than HEV models and are forecast to

- show the highest production growth rates in the years to 2026. This production growth is
- 93 likely to drive greatly increased demand for neodymium-iron-boron (NdFeB) magnets (Fig.94 2).

95 NdFeB magnets are not unfamiliar to the automotive industry, with most internal combustion 96 engine (ICE) vehicles, HEVs and EVs containing between 40 and 100 small electric motors 97 in components such as windscreen wiper motors and air conditioning systems. However, 98 the on-going electrification of automotives has increased the intensity of use in all vehicle types. NdFeB magnets are used in the powertrain in HEV and EVs as well as for numerous 99 other smaller applications, with up to 2.5 kg of NdFeB magnets being used in the powertrain 100 of current models. In 2016, a total of 5,000 t of NdFeB magnets were estimated to be used 101 102 in the drive trains of HEV and EVs. The magnets in these powertrains are required to 103 operate under high-temperatures (+150 °C) whilst retaining a high coercivity, requiring the addition of metals including Dy to the magnet alloys. Though many magnet manufacturers 104 are developing NdFeB magnet alloys with lower Dy contents, automotive power train 105 106 applications will continue to require higher-Dy content alloys to reliably operate at these higher temperatures (Hao 2016). As a result, the forecast increase in HEV and EV output 107 will require large volumes of Nd, Pr and Dy. 108

109 There are competing technologies to NdFeB permanent magnet motors for automotive

applications, which have been developed since 2011-2012 when REE prices increased

sharply and supply availability became problematic for manufacturers (Riba et al. 2016).

However, technologies such as induction motor drive trains are less energy efficient than

113 NdFeB permanent magnet motors, though their lack of exposure to REE prices and supply

- 114 fluctuations has made them necessary cost-effective alternatives.
- 115 Electric vehicles are expected to show the strongest growth in demand, though other applications for NdFeB magnets in renewable energy generation will become increasingly 116 important, as governments and industries make efforts to meet stringent climate change and 117 118 emissions standards. In 2016, wind turbines were the second largest end-use applications for NdFeB magnets behind consumer electronics, consuming around 8,000 t NdFeB 119 magnets. Global wind capacity is growing rapidly, with the Global Wind Energy Council 120 forecasting cumulative capacity to grow by 12-14%py through to 2020, reaching 790 GW 121 (GWEC 2015). Installed capacity is likely to reach 870 GW in 2021 and could grow to 122 greater than 1,330 GW by 2026 despite slowing growth rates (Fig. 3). China is the largest 123 124 wind power generator, increasing installed capacity by over 70 GW between 2013 and 2015, though the planned removal of subsidies in 2016 has accelerated the installation of new 125 capacity during this period. 126

Though figures vary by manufacturer and product, the direct-drive permanent magnet 127 generator (DDPMG) design for wind turbines typically requires the largest volumes of NdFeB 128 magnets at 500-700 kg/MW of installed capacity. Hybrid designs use much smaller amounts 129 of NdFeB magnets, typically between 100-200 kg/MW of installed capacity. Newer DDPMG 130 technologies have become commercially available for large-size turbines, used mainly in off-131 shore wind farms, which is expected to increase the volume of NdFeB magnets consumed 132 per unit. NdFeB magnets for wind turbines typically contain low or zero Dy in the magnet 133 alloys as the temperature range of operation is controlled by air ventilation. As a result Nd 134 135 and Pr will be critical to supporting growth in wind turbines using direct drive permanent magnet technologies, though they face a strong substitution threat from ferrite magnets and 136 gearless turbine technologies if REE prices and availability become unfavourable to 137 138 manufacturers.

139 NdFeB magnet consumption in the years to 2026 will be driven by hybrid and electric

- vehicles and wind turbines, though the use of these magnets in other applications will
- support further demand growth. The use of rare earth permanent magnets in motors and
- 142 sensors of robotic production equipment and machinery is forecast to increase as production
- 143 lines in major manufacturing nations become more automated. The International Federation
- of Robotics estimates global production of industrial robots to increase from 290,000 units in
- 145 2016 to 414,000 units in 2019 (IFoR 2016), largely for use in the automotive,
- electronics/electrical and metals, chemicals and plastics industries. China is expected to
- show the highest uptake of industrial robotics, with demand increasing by 21% per year
- between 2016 and 2019 reaching 160,000 units.

149 Rare earths are often used as additives in glass fibres for fibre optic applications to improve 150 data transfer speeds. Erbium (Er) is the most commonly used dopant with ytterbium (Yb) used in larger scale optical fibres. Other rare earths including thulium (Tm) and Pr have also 151 been used in some optic fibres though these are not commercially produced. Optical fibre 152 cabling for short distance communication has grown globally since 2010, as copper cabling 153 154 has been replaced in telephone, television and local area network infrastructure to increase data transfer rates. In long distance communication, rare earth doped optical fibres are used 155 156 in amplifiers, which have been replacing more expensive and less efficient electronic repeaters. Er-doped glass fibre production increased 8-10% per year between 2000 and 157 2016, largely in China. Similar growth rates for erbium glass fibre production are expected in 158 the years to 2026 as higher-speed and larger volume data transfers will be required by both 159 commercial and domestic consumers. 160

Production of the two lightest rare earths, La and Ce, is forecast to substantially exceed 161 162 demand over the next 10 year period, as mines focus on the production of rare earths used in magnet alloys. Prices of La and Ce are therefore likely to remain low. Despite this 163 oversupply, these elements are both critical to future generations, either in existing 164 widespread technologies or technologies under development. The use of La and Ce in fluid 165 catalytic cracking catalysts for the petroleum industry and for auto-catalysts will continue to 166 167 be the largest end-use market for the two elements in terms of volume, though a range of other products use La and Ce as essential raw materials. There has also been an effort to 168 identify new applications for La and Ce, particularly in China, as a result of the large forecast 169 supply surplus. The Baotou Research Institute of Rare Earths (BRIRE) has developed La-170 and Ce-stabilised PVC products (Li et al. 2013; Li et al. 2016), shown to have stability 171 advantages over PVC products using other commonly used stabilisers such as calcium, 172 173 barite, tin and lead. The volume of global PVC production was around 45Mt in 2016, and the incorporation of even small percentages of lanthanum and cerium into PVC products could 174 represent a sizeable end-use market for rare earths. 175

176 Lanthanum is used as an additive to improve the refractive index, decrease dispersion and enhance chemical stability in La-series optical lenses, mainly used in wide-angle lenses for 177 178 consumer electronics. Yttrium and gadolinium (Gd) may be used as a replacement for 179 lanthanum, though their cost premium makes them unattractive substitutes. The increase in 180 production of smartphones and tablets containing optical lenses has seen a surge in demand for La-series glass with production in 2016 reported to total >6,000 t, forecast to 181 increase to >10,000 t in 2020. The development of cerium-iron-boron (CeFeB) magnets in 182 China has been seen as a low-cost alternative to NdFeB magnet materials with less supply 183 184 availability risk. Though CeFeB magnet alloys are significantly cheaper to produce, they do not have the high-coercivity or temperature range of operation that NdFeB and Dy-NdFeB 185 magnet alloys possess, which many end-use applications require. As a result, CeFeB 186

magnets are likely to be used only in low end products and their production and use outsideof China will be limited.

189 The use of rare earths in phosphors has been in decline since the development and commercial production of LED technologies over fluorescent lamps, which has changed the 190 volume and types of rare earths used in phosphor materials. Fluorescent lamps use Y as a 191 192 host material and consume Eu, La and Ce as dopant materials, whilst LED technologies 193 typically use Y and Lu as the host materials, particularly in glow-lighting, albeit in much smaller volumes. Europium and Tb are still used as small-volume dopants in LED lighting 194 products. LEDs are expected to continue replacing fluorescent lamps in the years to 2020, 195 reducing demand for Y, Eu and Tb in phosphors, though warm-glow lighting has become 196 197 more popular in commercial and residential lighting and demand for Lu is forecast to 198 increase.

REEs will remain critical for future generations, allowing for further improvements in product 199 miniaturisation, performance and efficiency. There are substitutes and alternative 200 technologies to many REE bearing products, and if prices and supply availability become 201 202 unacceptable for manufacturers this could result in rare earths being designed out of future technology development. Growth is forecast in a number of REE-containing applications 203 204 requiring multiple rare earth products. However, demand for Nd and Pr in magnet alloys and 205 to a lesser extent Dy in high-temperature magnet alloys are expected to ensure that these are the most critical rare earths both in terms of demand and supply. The increase in HEV 206 207 and EV production will drive demand for Dy-containing NdFeB permanent magnets, whilst wind turbines and robotics will drive demand for low-Dy or Dy-free NdFeB magnets. 208 Demand for Nd oxide and Pr oxide are forecast to increase by 4.7% per year between 2016 209 210 and 2026, whilst demand for Dy oxide is forecast to increase by 5% per year, though from a much lower starting base (Roskill 2016b). The use of rare earths in other applications such 211 as optical glass, lighting and advanced ceramics will remain vital to their performance and 212 future growth, increasing demand for REEs in total by 4.4% between 2016 and 2026 213 reaching over 190,000 t REO. Fig. 4 shows how this demand is forecast to be divided 214 215 between the individual REE. In order to address the balance problem, the ideal natural REE resources would be those that match this demand for the individual elements. 216

## 217 **REE Resources**

The majority of the world's REE are still derived from natural (primary) resources, although 218 219 there is a substantial research and development effort on recycling of REE from manmade (secondary) resources (Binnemans et al. 2013). Natural REE deposits can be divided into a 220 number of different categories on the basis of their geological associations, and various 221 publications have used similar sets of categories (Chakhmouradian and Wall 2012; Wall 222 2014; Goodenough et al. 2016; Verplanck and Hitzman 2016). They include deposits 223 formed by high temperature (magmatic and hydrothermal) processes, typically associated 224 225 with carbonatites, alkaline igneous rocks, and hydrothermal systems; and deposits formed by low-temperature processes (erosion and weathering) such as placers, bauxites, laterites 226 and ion-adsorption clays. An important aspect of understanding these different deposit 227 types, and considering their potential, is the REE mineralogy (Goodenough and Wall 2016). 228 There are over 100 potential REE ore minerals, but only very few of these have been 229 230 successfully processed and the REE extracted (Jordens et al. 2013). In the section below we consider each deposit type, the likely mineralogy, and the potential for that deposit type to 231 meet the forecast demand for different REE. For many deposits, bulk analyses of ore divided 232 into the individual REE are not publicly available, so we draw on representative samples 233 from the published literature. 234

### 235 Carbonatites

- 236 Carbonatites, igneous rocks containing >50% carbonate minerals, represent the main
- source of global REE at the time of writing. The producing mines at Bayan Obo and
- 238 Maoniuping in China, and Mt Weld in Australia, as well as the recently-closed Mountain Pass
- 239 mine in the USA, are all in fresh or weathered carbonatites; and many other carbonatites
- have been explored (Kynicky et al. 2012; Smith et al. 2016; Verplanck et al. 2016). Most
- 241 carbonatites show significant REE enrichment when compared to crustal abundances,
- 242 although economic enrichments are most commonly found only in the latest and most highly-
- evolved parts of a carbonatite intrusion (Wall and Mariano 1996).
- 244 Carbonatites may be large and high-grade particularly so at Bayan Obo (Smith et al. 2015)
- 245 but are characterised by intense LREE enrichment (Figs. 5 and 6). They commonly contain
- a wide range of REE-bearing minerals (Verplanck et al. 2016). These include a number of
- 247 REE-carbonates such as bastnäsite, parisite and synchysite, all of which are typically LREE-
- 248 enriched. Of these, bastnäsite has a proven processing path (Jordens et al. 2013;
- 249 Krishnamurthy and Gupta 2015), and is the main ore mineral at Bayan Obo and Mountain
- 250 Pass (Castor 2008; Smith et al. 2015). Many carbonatites also contain REE-bearing
- 251 phosphate minerals, notably apatite and monazite.
- 252 The current situation is that mining and processing of a carbonatite ore to produce one kg of
- Nd will generate large amounts of La and Ce, leading to oversupply, but will only produce small amounts of valuable Dy (Fig. 6). The current focus on carbonatite ores essentially drives the balance problem for rare earths. In fact, previous work has shown that on the basis of individual REE ratios alone, Bayan Obo is one of the least promising of all REE ores (Seredin 2010). The continued importance of this deposit is due to its large size, the established processing capabilities, and the fact that the REE were first mined there as byproducts of iron ore (Verplanck et al. 2016)
- 259 products of iron ore (Verplanck et al. 2016).

## 260 Alkaline igneous rocks

- 261 The second main group of 'hard-rock' REE deposits is normally described as being
- associated with alkaline silicate igneous rocks, but this encompasses a great deal of
- variability. Within this group, there is a continuum from those intrusions where REE
- 264 enrichments are largely magmatic, to those where hydrothermal activity has played a major
- 265 part in REE mineralisation. The most significant REE enrichments are associated with
- intrusions that are not just alkaline, but peralkaline (Dostal 2016). These intrusions, whether
- 267 undersaturated (nepheline syenites) or oversaturated (peralkaline granites) contain a range
- of unusual sodic minerals including feldspathoids, sodic amphiboles and sodic pyroxenes.
- Some of the most REE-enriched of the peralkaline intrusions are agpaitic, containing rare Tiand Zr-silicates such as eudialyte and aenigmatite (Marks et al. 2011), and it is in these
- and Zr-silicates such as eudialyte and aenigmatite (Marks et al. 2011), and it is i
   intrusions where magmatic processes alone can cause REE enrichment.
- 272 The only active REE mining in peralkaline igneous rocks takes place in the Lovozero
- agpaitic nepheline syenite complex, in Russia, where the main ore mineral is loparite
- 274 (Hedrick et al. 1997; Kogarko et al. 2002). However, many large agpaitic nepheline syenite
- complexes are currently being explored for the REE: these include Ilímaussaq and Motzfeldt
- in Greenland, Norra Kärr in Sweden, and Red Wine and Kipawa in Canada (Sørensen 1992;
- 277 Mariano and Mariano 2012; Goodenough et al. 2016; Dostal 2016). At the majority of these
- complexes the ore mineral is eudialyte (and its alteration products (Borst et al. 2016))
- although at the Kvanefjeld prospect steenstrupine is the main ore mineral (Sørensen et al.
  2011). Agpaitic nepheline syenite deposits may be large in size, but typically have relatively
- low total rare earth oxide (TREO) grades (generally  $\leq 1$  wt%). They typically have a much

flatter REE pattern than carbonatites, and have a negative Eu anomaly (Fig. 5), so that processing for one kg of Nd will also produce good quantities of Dy with less La and Ce. In contrast, these deposits may contain higher than needed concentrations of Y and the HREE (Fig. 6), as confirmed by a recent detailed assessment of advanced REE projects in alkaline rocks against EU demand (Machacek and Kalvig 2016). Deposits in agpaitic nepheline syenites are also commonly characterised by low Th and U contents, a crucial point for eventual mine development.

Other REE prospects undergoing active exploration occur in peralkaline granites that have 289 290 been affected by late-stage magmatic fluid activity and hydrothermal alteration. Important deposits include Strange Lake in Canada, Khaldzan-Buregtey in Mongolia, and Bokan 291 Mountain in Alaska (Dostal 2016; Salvi and Williams-Jones 2006). Similar deposits may also 292 293 occur in alkaline syenitic complexes and felsic volcanic suites that have been affected by late-stage hydrothermal activity. Examples of deposits in syenitic complexes include Thor 294 Lake (Nechalacho) in Canada and Ditrãu in Romania (Sheard et al. 2012; Goodenough et al. 295 2016; Timofeev and Williams-Jones 2015). Key prospects in volcanic rocks are the 296 297 Brockman and Dubbo Zirconia (Toongi) deposits in Australia (Jaireth et al. 2014; Dostal 2016; Spandler and Morris 2016) and the Round Top deposit in Texas (Jowitt et al. 2017). 298 299 These magmatic-hydrothermal deposit types most typically show a relatively flat chondritenormalised REE pattern with a strong negative Eu anomaly, similar to the agpaitic 300 301 complexes (Fig. 5). The interplay of magmatic and hydrothermal processes means that the ore mineralogy in these deposits can be very variable, with REE-bearing silicates and 302 phosphates such as allanite, zircon, monazite, and xenotime as well as REE-carbonates and 303 oxides. This complexity means that grade and tonnage are very varied among deposits of 304 this type, and would add typically significant challenges to separation of ore minerals. 305 Simpler recovery of the REE may be possible where they are concentrated in late-stage or 306 307 secondary minerals that are easily leachable (Jowitt et al. 2017).

## 308 Vein and skarn deposits

REE mineralisation is, in rare localities, found in vein and skarn systems that do not appear 309 to be intimately associated with alkaline igneous rocks or carbonatites. The most well-known 310 of these are the deposits of the Bastnäs area in Sweden, from where many of the REE were 311 originally identified (Holtstam et al. 2014). Other examples are the high-grade vein-hosted 312 deposits at Steenkrampskraal in South Africa and Gakara in Burundi, the origin of which is 313 still not well understood (Harmer and Nex 2016). These deposits are small in tonnage but 314 have high TREO grades, although they are generally LREE-dominated. The main ore 315 minerals include bastnäsite and monazite, and Steenkrampskraal has ~ 40% monazite in its 316 main mineralisation zone (Harmer and Nex 2016). The high grades, and presence of easily 317 processed minerals, suggests that these deposits may be of significant interest for 318 319 exploitation, although the monazite ore may be rich in Th that could cause concerns for processing. Whole-rock analyses of this ore are not available for comparison with other 320 321 deposit types, but Machacek and Kalvig (2016) note that predicted production at 322 Steenkampskraal would be a good match to European Union (EU) demand for Nd, although contents of La, Ce, Pr and Y are low compared to EU demand. 323

## 324 Placers

Placers, or mineral sands, have been sources of REE for some time, most notably at

- monazite sands in India (Sengupta and Van Gosen 2016) and Australia (Jaireth et al. 2014;
- 327 Mudd and Jowitt 2016). Placers occur chiefly in coastal and fluvial environments, and are
- typically formed by erosion of igneous source rocks, although other sources such as volcanic
- activity are possible, for example at the Aksu Diamas placer in Turkey (Goodenough et al.

2016). Although placers are most commonly worked for other commodities such as titanium

(Ti) or tin (Sn), many have the potential for REE as a by-product. The main ore minerals in

many placers are monazite and xenotime; processing routes already exist for both minerals,

and both are relatively enriched in the magnet REE Nd, Pr and Dy. Although placers are
 typically low-grade, they have the advantage that beneficiation and recovery of the ore

typically low-grade, they have the advantage that beneficiation and recovery of the ore
 minerals is relatively simple and well-developed (Jordens et al. 2013; Kumari et al. 2015;

- 336 Krishnamurthy and Gupta 2015). The major restriction on exploitation of placers is the high
- natural radioactivity due to the presence of Th in monazite and both Th and U in xenotime.

# 338 Bauxites

339 Bauxites are widely mined across the globe for the extraction of aluminium, producing a waste material (red mud) with moderate REE enrichment, of the order of 1000 ppm (Deady 340 341 et al. 2016). REE patterns are typically flat to mildly LREE-enriched (Fig. 5). These bauxites and associated red mud waste products thus have the potential to contain significant REE 342 resources (Wang et al. 2010; Boni et al. 2013; Deady et al. 2016), and research is ongoing 343 to develop processes for extraction of REE (Borra et al. 2015). Although REE grades are 344 low, there would be significant advantage in extracting REE as a by-product of large-scale 345 346 aluminium production.

# 347 Laterites

348 Thick weathering profiles occur in temperate to tropical zones across the globe, and in tropical areas these are known as laterites. Where such weathering profiles are developed 349 on igneous or meta-igneous rocks, REE can be remobilised into secondary minerals that 350 351 accumulate at specific layers within the profile (Berger et al. 2014), and the weathered zones may represent significant REE resources. A classic example of this is the active mine at Mt 352 Weld in Australia, where weathering of a carbonatite has led to the formation of a highly 353 354 REE-enriched laterite zone up to 70 m thick, which is now covered by later sediments (Jaireth et al. 2014). This laterite zone contains a wide range of REE-bearing secondary 355 356 phosphate minerals including monazite, churchite and plumbogummite-group minerals (Lottermoser 1990). Other weathered carbonatites that have been subject to substantive 357 exploration programmes include Ngualla Hill (Tanzania), Zandkopsdrift (South Africa) and 358 Dong Pao (Vietnam). Enrichment of REE in weathered zones above carbonatites is also 359 known from a few other localities that are of primary interest for niobium; these include the 360 niobium mine at Araxá in Brazil (Verplanck et al. 2016) and the Tomtor and Chuktukon 361 362 deposits in Russia (Kravchenko and Pokrovsky 1995; Kuzmin et al. 2012). At Tomtor, as at Mt Weld, the weathering zone is enriched in secondary phosphates including secondary 363 monazite (Lazareva et al. 2015). Niobium-bearing lateritic weathering profiles have been 364 described at several African carbonatites including Mrima Hill (Kenya), Panda Hill (Tanzania) 365 and Lueshe (DRC) (Wall et al. 1996; Harmer and Nex 2016); these localities are deserving 366 of further investigation for REE. These laterites are likely to show strong enrichment in the 367 LREE, as at Mt Weld (Figs. 5 and 6) but are of interest because of their high grades. 368

# 369 Ion adsorption clays

In a few specific localities, most notably in China, REE in lateritic sections are not held within secondary minerals but are adsorbed onto clay surfaces, from where they can be easily leached at ambient temperatures using a reagent such as ammonium sulphate (Bao and Zhao 2008; Moldoveanu and Papangelakis 2012). Total REE contents are typically low (<4000 ppm) and can vary significantly through the weathering profile, but the relative ease of recovery of REE makes these deposits economically viable (Sanematsu and Watanabe 2016). REE are currently only extracted from ion-adsorption clays in China, where some 377 deposits are relatively enriched in HREE (Bao and Zhao 2008), and they provide the main 378 source for the world's HREE. Ion adsorption-type deposits have been identified in a few 379 other localities, notably at the Serra Verde project in Brazil and the Tantalus project in Madagascar, although not all show the same enrichment in HREE (Moldoveanu and 380 Papangelakis 2016). The distribution of individual REE in some of these ion adsorption-type 381 382 deposits appears to match most closely to the forecast demand for REE, with good contents of Nd, Pr and Dy (Fig. 6). The controls that underpin development of an ion adsorption clay 383 deposit are not yet well understood, but protoliths in the known localities are typically granitic 384 rocks containing REE minerals that have been affected by deuteric alteration (Sanematsu 385 386 and Watanabe 2016) or by introduction of REE-enriched carbonate-rich fluids (Xu et al. 387 2017).

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### 389 Challenges

With many future uses in green and digital high-technology applications and the recent surge in exploration for REE deposits that has defined plentiful amounts of REE in a variety of geological deposits, why might REE supply in the future be a problem? The answer lies in a

393 combination of technological, economic and geopolitical challenges.

There is a geological challenge in that, compared to other deposit types, relatively little

research has been undertaken on REE until the last several years. A wide variety of

396 publications on REE concentration are now appearing, and deposit models are now being

refined to permit better targeted exploration; much recent work has been thoroughly

398 reviewed by Verplanck and Hitzman (2016).

Perhaps the more urgent challenge is a better understanding of the mineralogy of REE 399 deposits and associated research to find efficient and environmentally friendly processing 400 401 methods, especially for those minerals and deposit types that have not been mined before. Very little minerals processing research on REE minerals took place outside of China during 402 the 1980s, 90s and 2000s. Since then there has been considerable work, with a number of 403 reviews being published and reference texts updated (Gupta and Krishnamurthy 2005; 404 Jordens et al. 2013; Moldoveanu and Papangelakis 2016; Krishnamurthy and Gupta 2015). 405 A summary of the processing considerations associated with the various deposit types is 406 407 given in Table 1.

Even for carbonatites, which are currently mined, the mineralogy of the REE varies from 408 409 carbonatite to carbonatite, so that comprehensive mineralogy, bespoke processing flow sheets and geometallurgy studies are needed for each new project. For example, bastnäsite 410 is the main ore mineral at Bayan Obo and Mountain Pass, along with subsidiary monazite. 411 However this is not the case in other carbonatite deposits such as Bear Lodge, where 412 413 ancylite dominates together with monazite and bastnäsite (Mariano and Mariano 2012), or Songwe Hill, where the mineralogy includes synchysite and apatite (Broom-Fendley et al. 414 415 2017). Beneficiation of such complex deposits to separate and concentrate the REE ore minerals remains a challenge. 416

For deposits associated with alkaline igneous rocks, the complexity of the mineralogy leads to significant challenges in processing. As mentioned above, the only current production of REE from this type of deposit is from Lovozero, in Russia, where the ore mineral is loparite (Hedrick et al. 1997; Chakhmouradian and Zaitsev 2012). Eudialyte is the main REE ore mineral in a number of agpaitic nepheline syenite deposits, and has not been processed commercially. Although eudialyte has a relatively low total REE content, it has a higher ratio of Nd, Pr and Dy to La and Ce, as well as low U and Th contents, which make it potentially 424 interesting for exploitation. Recent research has investigated options for beneficiation of 425 eudialyte, and for hydrometallurgical methods to recover the REE without formation of silica gel (Stark et al. 2016; Davris et al. 2016b; Voßenkaul et al. 2016). The granitic and syenitic 426 magmatic-hydrothermal deposits, such as Strange Lake, may have the potential to produce 427 good quantities of Nd and Dy without oversupply of La and Ce, but the reality is that their 428 429 complex mineralogy makes them significantly less attractive in terms of REE beneficiation. In 430 these rock-types the REE may be hosted in a very wide range of minerals, including allanite, zircon, apatite and fergusonite (table 1) for which there is no established processing route; 431 research into development of processing methods is at an early stage (Jordens et al. 2014). 432

As a generalisation, the low-temperature REE deposits formed by erosion and weathering 433 434 present fewer challenges in processing than the high-temperature deposits; effectively some 435 of the required work has already been done by nature. Monazite-bearing placers are well-436 known (Sengupta and Van Gosen 2016) and processing methods are established (Kumari et al. 2015). However, placer monazite is typically high in Th, leading to environmental 437 concerns. In contrast, the secondary monazite in the lateritic weathering zone at Mt Weld is 438 relatively low in Th (Jaireth et al. 2014), but despite this the processing plant for Mt Weld 439 concentrate has had to be sited in Malaysia rather than Australia, and has caused significant 440 441 protests (Ali 2014). In general, though, secondary monazite in weathered carbonatites appears to be a favourable ore mineral for REE processing. 442

443 For ion adsorption deposits processing methods are rather simple, involving either in-situ or 444 heap leaching of the clays with a chemical cation exchange agent, typically ammonium sulphate. The challenge is that no commercial processing has been done outside of China, 445 where ground clearance and the ammonium sulphate used have caused considerable 446 447 environmental damage (Yang et al. 2013). It is highly likely that any non-Chinese ion adsorption project would need not only much stricter environmental controls, but possibly 448 also alternative exchange reagents. In-situ mining is now encouraged on environmental 449 450 grounds in China but comprehensive risk assessments and hydrogeological models would need to be done elsewhere before in-situ leaching could take place. 451

The extraction of REE as by-products from existing mines is potentially an attractive way to 452 bring new supplies rapidly on stream, possibly even 'switch-on, switch-off' supplies that 453 could react quickly to changes in demand. The challenge here seems to be to interest the 454 miners of the main commodity to modify their processing routes so that REE can be 455 456 produced. The additional revenue is often not sufficient to drive changes to established processes, or to encourage recovery of REE from waste products. Innovative business 457 458 models as well as innovative processes are required. Placers across the globe are mined for commodities such as Ti and zirconium, and in some cases REE could be a potential by-459 product, although this is currently avoided in some countries due to concerns about radiation 460 461 (Mudd and Jowitt 2016). Extraction of REE as a by-product of aluminium production from bauxite appears to have significant potential, particularly as REE are concentrated in the 462 waste red muds, and thus REE extraction could be separated from the main aluminium 463 464 recovery. There is much research currently focusing on development of this technology (Borra et al. 2015; Davris et al. 2016a; Binnemans et al. 2015). Apatite in carbonatites, 465 alkaline rocks and sedimentary phosphorites is mined as a phosphate resource but there is 466 no widely used industrial method to recover REE from apatite as part of fertiliser production. 467 Research on this subject is ongoing (Ogata et al. 2016; Al-Thyabat and Zhang 2015) and the 468 469 Acron Group in Russia has developed a process to produce REE from apatite concentrate, 470 with an annual capacity of 200 t REO. The phosphogypsum waste produced during fertiliser production can also represent an important source of REE (Binnemans et al. 2015). Further 471

472 development of such by-product processing has the potential to be very important for future473 REE supply.

474 Gaining the necessary permits to operate, including the less tangible 'social licence to operate' is a challenge for all mining operations but is a particular difficulty for REE 475 476 producers if ores contain naturally occurring radioactive minerals and if they will produce 477 radioactive waste. An example is the considerable opposition to Lynas setting up its 478 extraction and separation facility in Malaysia (Ali 2014). In Greenland, a zero-tolerance policy on mining of U and radioactive minerals was repealed by Parliament in 2013, but 479 480 concerns about the environmental impacts of mining remain (Nuttall 2013). Other environmental concerns include the usual mining problems of water use, waste and waste 481 482 water management, dust, noise, heavy traffic, and social considerations. The REE 483 themselves are not considered to be toxic, although they could be problematic in very high quantities; limited information is available about the toxicity of the individual elements 484 (Pagano et al. 2015). Responsible sourcing is not yet a major issue in REE production but 485 486 the required environmental and social standards are only likely to increase.

Development of new REE projects is hindered by the high capital expenditure required to set 487 488 up some of the planned operations. For example, the alkaline rock projects at Strange Lake 489 and Nechalacho in Canada had capital expenditure estimates in excess of US\$ 1 bn, 490 (although these may be reduced in future), and Alkane Resources has a capital expenditure estimate of AUS\$ 1.3 bn (US\$ 979M) for its Dubbo Zirconia project in Australia with a 491 492 complex plant that would produce four separate products. In contrast, the Peak Resources carbonatite project at Ngualla, Tanzania has a capital expenditure cost of US\$ 330M to 493 construct mining, processing and separation facilities in Africa and the UK. To put these 494 495 figures in context, the current market capitalisation for global REE is just US\$ 1 - 2 billion; an order of magnitude less than the value at the peak of REE prices in 2011. So, while these 496 497 expenditure figures sounded plausible when the market value was high, they are less 498 attractive now. Projects that can start with a low capital expenditure, and then run at low cost, must have a distinct advantage. Projects that are already mining another commodity 499 500 and can start up extraction of REE as by-products are also well-placed.

The large capital expenditure estimates typically include the cost of mining, minerals 501 processing, dissolution and separation of the REE to produce individual rare earth metals. A 502 503 lower cost development to produce an ore concentrate or intermediate product is difficult 504 because there is almost no supply chain to sell into outside of China. There are few processors except in China, and even fewer that will take a mixed REE product and carry 505 out toll separation. Current examples are Rhodia Solvay, France (which is winding down its 506 involvement in processing ore), Solikamsk Magnesium Works in Russia, the Irtysh Rare 507 Earths Company in Kazakhstan, and possibly NPM Silmet AS, in Estonia. However, using a 508 509 tolling system is not economic for the majority of producers at current market prices. Again, this option may work best for by-product raw material streams where any cost benefit from 510 selling the material is a bonus. 511

If no Government is prepared to take an interventionist strategy, establishing a supply chain 512 will be a struggle in an environment of low REE prices. Governments have taken a proactive 513 role in encouraging and funding research and development (e.g. the Critical Raw Materials 514 515 Institute in the USA and the emphasis on critical raw materials in the European Union Horizons 2020 programme) but are reluctant to make direct contributions to mining and 516 processing operations. The importance of REE lies not only in the small amounts used in 517 military applications but also in being able to develop domestic high-technology markets 518 without having to pay premium prices for REE raw materials from China. Neither North 519

- America nor Europe currently has a domestic source of REE, despite the presence of several well-known deposits (Mariano and Mariano 2012; Goodenough et al. 2016), and although both continents have well-developed catalyst industries, the phosphor and magnet industries are very strongly focused in China. The major challenge for REE supply outside China is development of the entire value chain, from mining through processing and
- 525 separation to end-uses.
- 526

## 527 Summary

We have compared forecast demand for individual REE over the next 10 years against the 528 529 REE distribution in different REE deposit types. This assessment suggests that the optimum deposit types, in terms of balancing natural concentrations of specific REE against overall 530 projected demand, are the LREE-enriched ion adsorption clays (not the most HREE-531 enriched varieties), and the red muds, based on data plotted here. Ion adsorption clays, 532 together with placers, potentially also have the easiest processing routes for extraction of 533 REE. However, environmental issues can be a concern: placer, laterite and ion-adsorption 534 clay projects potentially have large footprints and can have substantial impacts on local 535 environments and communities. Furthermore, public fear of radioactivity has prevented 536

537 placer deposits being used as REE resources in most countries.

538 New mines will need low capital expenditure, reasonable operating costs, low embodied energy, and good environmental performance, including the cracking (dissolution) and 539 separation stages. If environmentally friendly reagents and mining methods can be found, 540 541 our overview suggests that easily leachable deposits such as ion adsorption clays have the highest number of favourable characteristics. Placers are also of interest due to the relative 542 543 ease of processing, as long as the issue of their natural radioactivity can be successfully managed. REE production as by-products, such as leaching of REE during bauxite 544 processing or removal of REE during phosphate processing for fertiliser, is also of significant 545 546 interest for future supply. There is certainly a place for the very 'best of the rest' of hard-rock deposit types, including carbonatite-related deposits and alkaline rocks, but there is likely to 547 be diversification of the deposit types that supply future REE resource needs. 548

Research into all deposit types is still extremely useful because additional knowledge of REE
mineralogy, mobility and concentration helps define better exploration models and will
produce new exploration targeting suggestions as well as better processing methods. This
overview only considers the next ten years; beyond that time, new technological

- 553 developments are likely to drive substantial changes in both processing of, and demand for,
- 554 REE.
- 555
- 556

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- 567 Figures
- 568 Figure 1. Current uses of . REE, showing share of REE market. Data from Roskill (2016b)
- Figure 2. Forecast production of HEV and EVs versus NdFeB magnet demand, 2010-2026.Data from Roskill (2016b)
- Figure 3. Global new and cumulative wind turbine capacity installation, 1996-2026. Datafrom Roskill (2016b)
- 573 Figure 4. REE market demand by element in 2015 and forecast for 2025. Data from Roskill 574 (2016b)
- 575 Figure 5. Chondrite-normalised plot showing representative samples from a number of REE
- deposits. Data for Mountain Pass (sample 11PV01), Bear Lodge (sample GRC-32) and Mt
- 577 Weld (sample GRC-30) from Verplanck et al. (2016); for Norra Kãrr (sample PGT 407497)
- 578 from Sjöqvist et al. (2013); for Strange Lake (sample SL-146F) from Salvi and Williams-
- Jones (1996); for Red Mud (sample 14/T/16) from (Deady et al. 2016); for Serra Verde
- (sample SAP) from Santana et al. (2015); for Chinese ion adsorption clays (sample Hua 95-
- 9) from (Bao and Zhao 2008). Chondrite normalising factors from McDonough and Sun(1995).
- 583 Figure 6. Percentages of individual REE in representative samples from several REE 584 deposits. Data sources as above.
- 585 Tables
- 586 Table 1. Challenges in minerals processing for different deposit types
- 587
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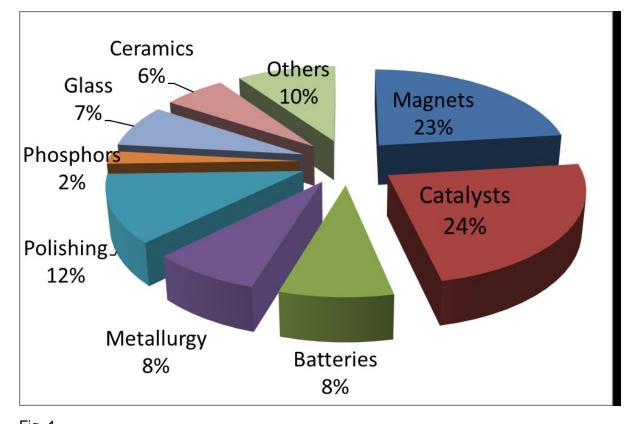
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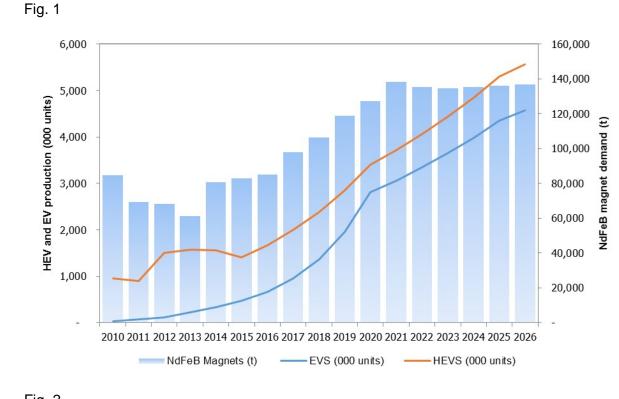
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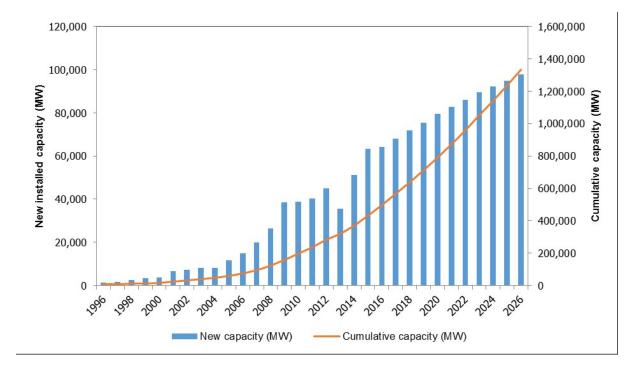
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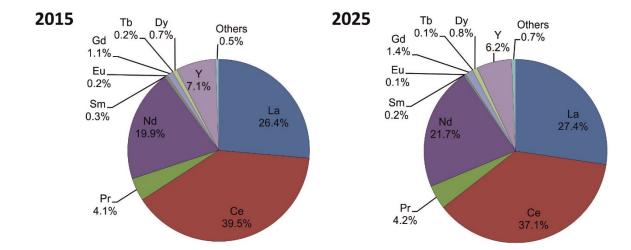




827 Fig. 2

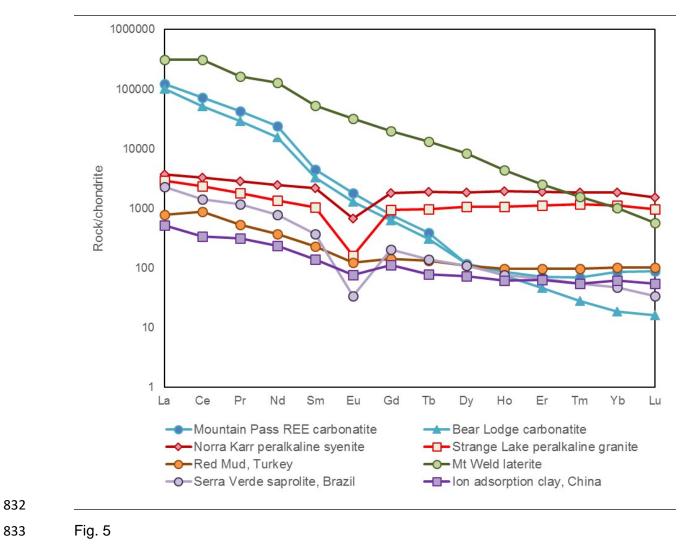


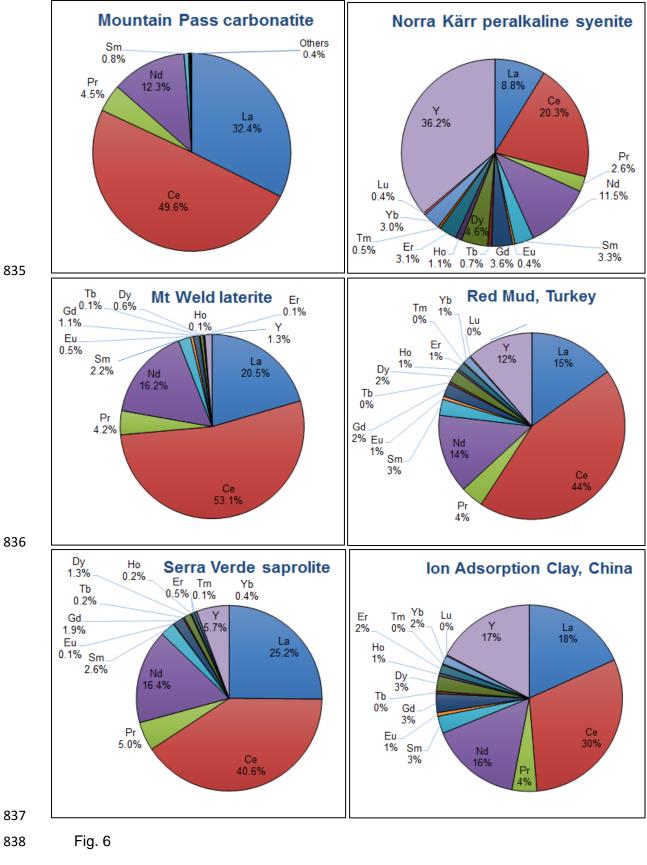
829 Fig. 3



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831 Fig. 4





Deposit type	Main Minerals	Processing considerations
Carbonatite	Bastnäsite- (Ce) parisite-(Ce) synchysite-	Properties of minerals other than bastnäsite and monazite not yet well known. Carbonatites often intrude as narrow dykes, so likely mixed with fenite (silicate) or earlier carbonatite.
	(Ce) ancylite-(Ce), monazite-(Ce) REE-bearing apatite	Usually subject to sub-solidus alteration producing complex textures, often important in REE-enrichment. Gravity, magnetic, and flotation beneficiation methods variously used on carbonatite deposits. Acid leaching of impure concentrates expensive because of carbonate
	]Xenotime-(Y) (rare)]	content. Intrusions open to depth.
Agpaitic nepheline syenite	Eudialyte group minerals Steenstrupine Loparite-(Ce)	Variable, complex crystalline textures, with varying degrees of alteration. Igneous textures easier to process than altered assemblages, e.g. REE-bearing eudialyte can be pseudomorphed by a fine-grained assemblage. Multiple possible mineral hosts for REE. Deposits are large albeit with favourable roof zones and igneous layers and some extend to depth.
Alkaline granites and syenites, typically hydrothermally altered	Bastnäsite- (Ce) Parisite-(Ce) Synchysite- (Ce) Ancylite-(Ce) Allanite-(Ce) Zircon Fergusonite Monazite-(Ce) Fluorapatite	Variable, complex crystalline textures, with varying degrees of alteration. Multiple possible mineral hosts for REE. Deposits may be very variable in size, shape and distribution of ore minerals. No established processing paths for the main ore minerals
Mineral sand (placer)	monazite-(Ce) [xenotime-(Y)]	Grains usually separate and well-liberated, suitable for physical processing. REE minerals mostly granite- derived thus contain Th so radioactivity of the concentrate is an issue.
Weathered carbonatite	Monazite-(Ce)	Carbonates removed by weathering but often fine- grained with intricate intergrowths and grain coatings, including Fe (hydr)oxides, so e.g. Mt Weld monazite- (Ce) concentrate produced by flotation rather than the physical beneficiation used for mineral sands. Will vary markedly with depth.
Ion adsorption deposit ('easily leachable deposit')	adsorbed cations, not minerals	Leaching used to exchange REE from clays, including in-situ leaching, so no crushing/grinding physical or chemical separation. Low grade so can use high amount of chemical reagents. Some REE (up to 50% in deposit defined as 'ion adsorption') will be in insoluble minerals, e.g. monazite-(Ce), xenotime-(Y), zircon. Will vary with depth and only part of a profile is amenable to leaching. Some deposits have shallow weathered profile so need large lateral amount of land.
Bauxite/ red muds	Hydroxyl- bastnäsite- (Nd) Monazite	REE are concentrated in red mud waste following the Bayer process, from where they can be leached.