## Running Head: TRAUNCY DEFINITIONS IN US AND OTHER TERRITORIES

#### Truancy: A LOOK AT DEFINITIONS IN THE US AND OTHER TERRITORIES

## **Submitted by:**

Corresponding Author
Carolyn Gentle-Genitty, PhD
Interim Director of BSW Program
Assistant Professor
IU School of Social Work
902 West New York Street, ES 4138K
Indianapolis, IN 46202
317-274-3965
cgentleg@iupui.edu

Isaac Karikari, PhD Student IU School of Social Work 902 West New York Street, ES 4162 Indianapolis, IN 46202 isakarik@umail.iu.edu

Haiping Chen, MA, PhD student IU School of Social Work 902 West New York Street, ES 4162 Email: haipchen@imail.iu.edu

Eric Wilka, MSW
IU School of Social Work
902 West New York Street, ES 4162
Indianapolis, IN 46202
ewilka@umail.iu.edu

Jangmin Kim, PhD Student IU School of Social Work 902 West New York Street, ES 4162 Indianapolis, IN 46202 Kim795@umail.iu.edu

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#### **Abstract**

There is no shortage of definitions for truancy. One state may house many different definitions and there are a variety of challenges arising from this fact. One of the most important to researchers, policy makers, and educators alike, is that because of the lack of uniformly and consistency, it is difficult to compile and ascertain the totality of the phenomenon. The lack of a consistent definition influences a wide range of outcomes including policy matters, financial resources and definitive responses and intervention strategies. This manuscript attempts to synthesize the literature through the examination of operational definitions of truancy in the US and in other territories. In addition to these operational definitions, expert opinions from focus groups proposed an enhanced definition of truancy. The study is qualitative and uses focus groups and synthesis of the literature to frame the work. Findings are presented. The goal is to synthesize the literature, not in its entirety, but in an attempt to combine and inform the conversation on a definition of truancy, despite initially seeming to be somewhat unachievable.

Key words: truancy, definition of truancy, focus groups on truancy, operational definitions of truancy

## Truancy: A Look at Definitions in US and other Territories

Why should we care about truancy? Truancy is a social problem around the world (Maynard, McCrea, Pigott, & Kelly, 2012). In our view, it is riddled with multiple challenges. Most of all, there is a battle to determine whose role it is to respond to children identified as not attending school when authorities and/or their parents believe they should be attending. Unclear also is the appropriate response to such behavior. The United States has placed tremendous value on education as a way of equalizing persons from various backgrounds, classes, and cultures but the system has been constantly criticized (Levin, 1972). The major critique is that many persons, who do not succeed or fail to take advantage of the equalization opportunity provided by the American educational system, have limited participation. Subsequently, those with little education and already disadvantaged are further alienated from society (Toby, 1957).

Levin reported that "when some citizens received considerably poorer education than the norm for the society, not only will those persons suffer [and be excluded from the main stream, due to a lack of participation in the legal economy], but the larger society will suffer too" (p. 4). Sadly, students who are truant are likely to engage in delinquent behaviors and deviant practices, making it a social problem and a public health concern. School connectedness – or lack thereof – is also a factor in truancy (Barry et al., 2011; Reid, 1999, 2005), resulting in students' disengaging from formal systems, like school (Barry et al., 2011; Lawrence et al., 2011; Maynard, Salas-Wright, Vaughn & Peters, 2012; Reimer & Dimock, 2005). Disengaged from the formal school system, students engaged in deviant activities are educated on the streets (McDonald Brown & Birrane, 1994) which becomes an expensive burden to tax payers¹ (Bachman, Green, & Wirtanen, 1971).

Policy makers and school personnel have relied heavily on the law and its definitions to guide their response to truancy. The categorization however, has been inconsistent, in both the US and other

<sup>&</sup>lt;sup>1</sup> According to Mendel (2000), in reference to a study of the cost of dropping out and engaging in a life of delinquency and drugs, the total cost to the American tax payer is \$470,000-\$750,000 per child annually with a total lost, on average, ranging from between \$1.7 to \$2.3 million annually.

territories (Maynard et al., 2012b; Reid, 2014. American academic and political scientist James Q. Wilson and economist, Glenn Loury, both suggest that this issue provides evidence of administrative deficiencies. Administrative systems have failed truant children and we must begin to make amends (Wilson & Loury, 1987).

Chambers (2000) explains that understanding the structure of a social problem is best understood through the boundaries of the problem's goals, objectives, service delivery, and administration systems. A definition provides the goals, objectives and rules for operation. This manuscript attempts to synthesize the literature through the examination of operational definitions of truancy in the US and other territories and expert opinions to propose a common definition of truancy.

#### **Context of the Problem**

Truants do not live or operate in a vacuum. They affect and are affected by the environment around them and the outcomes outside of school (Attwood & Croll, 2006; Epstein & Sheldon, 2002; Reid, 2010). There is no shortage of definitions for truancy and its related factors (see: Appendix 1 – Truancy Definitions). Admittedly, definitional concerns include more than truancy and absenteeism but also interventions and strategies used to respond to students who are constantly not in attendance (Reid, 2014)

In fact, the discussions calling for common terminology or more inclusivity in the definitions of truancy are dated (Maynard, McCrea, Pigott, & Kelly, 2012) but the attempt to synthesize and present one such inclusive definition is new. In the state of Indiana for example, there is one official legal definition of truancy, missing ten days or having more unexcused absences. However, in a research conducted with 99 principals from similarly numbered schools in Indiana, it was evident that each school also had (their) its own unofficial definition of truancy (Gentle-Genitty, 2009) see: Appendix 2- Definitions of Truancy in one Midwestern state).

This situation creates an absence of a standardized response with consequences for teachers and students alike (Reid, 2014). For instance, if the child is labelled as a truant by the school and the services and programs to respond to the social problem are limited only to the school, this will impede the ability of society to address the root cause of problems such as family, discipline, relational, financial,

disorganization, environmental, lack of resources, supervision, and more (Chambers, 2000; Gentle-Genitty, 2009; Reid, 1999). A standardized truancy definition is thus the first step in facilitating better comparisons among schools and states, researchers and authors, and statistical reporting. As Maynard and colleagues (2012) report the magnitude of the problem, currently, is based on indicators used some suggesting increases, others suggesting decreases. The definition of truancy—at least one that aims to be comprehensive—must take into consideration more than the number of absences and have the potential to yield accurate accounts of the frequency of the behavior and the number of students. It must be specific and should address the problem of truancy and nonattendance.

Government and various school districts continue to make great investments in efforts to standardize truancy noting that the early intervention helps avoid or reduce the costs associated with corrective measures (Garry, 1996; Joftus & Maddox-Dolan, 2003; Katz, 1976; McCluskey, Bynum & Patchin, 2004). Defining truancy is the complexity of the problem and ascertaining the aspect needed for a unified, comprehensive definition is a multifaceted endeavor. Without an adequate definition of the problem and the categories or types of the problem, it is hard to assess a problem's direct impact. It is important to use an integrated theory approach (Bryson, 2004) as research urges the need to merge knowledge of the problem and the etiology of the behavior to infiltrate the problem (Catalano, Berglaund, Ryan, Lonczak, & Hawkins, 1998). Given the variety of methods used to track chronic truancy, conducting comparison studies may be difficult, to say the least. However, synthesizing literature to tell a story of how truancy has been defined in the US and other territories can inform our next steps in such work.

## **Purpose of Present Study**

The purpose of the study was two-fold. It was first to attempt to consolidate and or synthesize the massive amount of literature on the operational definitions of truancy. Second, it was to ground the literature with real persons engaged in the work of truancy in schools in the US and other territories through focus groups.

The two research questions were 1) what are the operational definitions of truancy in the US and other territories, evident from the literature? 2) Can we produce a unified definition by using truancy experts in a focus group? To attempt a response to these two questions, a study design and methodology was chosen as was a convenient study sample.

#### Method

Two methods were used: synthesis of the literature and focus groups. To navigate the literature to find operational definitions of truancy in the US and other territories, the authors spent three years conducting a review of the literature. The database used included EBSCO Host, Academic Search Premier, SocINDEX with Full Text, Social Work Abstracts, ERIC, Education Research Complete, Educational Administration Abstracts, and Professional Development Collection. The keywords used in the search were first 'truancy', followed by 'school non-attendance', 'drop-outs', 'adolescents' and 'youth'. The terms were searched individually and using "AND" as a Boolean. The last search was conducted in the fall of 2012. Two of the authors were involved in the search and selection of studies. These same two persons were involved in the data extraction process. There was no extraction form. The first person extracted any type of definition found in the literature and the second person reviewed the articles and operational definitions extracted for accuracy. A table was formed to capture the author, year of publication, and definition extracted. The screening method was used to determine the eligibility of articles which met the inclusion/exclusion criteria.

Data analysis was conducted in 2013. We understood there were multiple search terms that could have been used for this study and thus recognized the limitations with the search terms used. The decision was made to limit these terms for brevity in starting to assess the work. Although dropout can be a result of truancy, it was used because it is common for researchers and authors to speak about and define truancy as they discuss dropout. This is because truancy is a symptomatic behavioral outcome of dropout. References from each truancy article were examined and any relevant articles found, were also researched. This search was carried out until there was saturation or repetition of the same articles and authors, as determined by the authors' review. The researchers found 226 articles with the search term

truancy. The articles found were then combed to ascertain criteria for inclusion and exclusion. **Inclusion criteria**: Articles included were those which were both research and conceptual and had at least some semblance of a definition of truancy for the US or other territories. By semblance we meant any statement that read as if it intended to define truancy or define characteristics of its sample. **Exclusion criteria**: Those conceptual and research based articles were excluded which <u>did not</u> have any semblance of a definition of truancy. There was not a specific search done for these criteria.

The second method that informed this work was feedback from an in-person and an online focus group conducted by the lead researcher. For the focus groups, a convenient sample was used. The primary researcher began exploring this area in 2007 and was invited to present on the topic at the International Truancy and Dropout Prevention Association (IATDP)<sup>2</sup> in 2012. To complement the work she used the one hour and a half presentation session to host a focus group on the topic of coining a common definition of truancy. Because the group was international in scope, in operation since 1911, hosting this particular focus group was ideal. Following the session, a draft definition of truancy resulted. As an additional step it was suggested that hosting of an online focus group could get the participation of the 250 active members registered on the Association's listserve to give their input on the definition. A call went out to the entire listserve asking for feedback on the definition. The result was a 28 member online focus group composed of education workers, government officials, judges, and truancy expert stakeholders with multiple years of experience in educational settings. These persons agreed to take the draft definition and voluntarily coin a comprehensive definition of truancy. After the first round of suggestions was made, the data downloaded from all emails sent to the listserves were analyzed. One of the authors sieved through the responses and identified any changes needed to the previous definition. Once completed the definition was cleaned up and amended as suggested. The third step was resending the definition again for vote and agreement. Each member who participated was invited to vote "yes" or "no" to the definition. There was

<sup>&</sup>lt;sup>2</sup> The IATDP is a body comprising education workers, government officials and other stakeholders working jointly to address truancy and reduce student attrition. It has been in existence since 1911 (IATDP, n.d). The group, IATDP was chosen because the primary author was invited to conduct a session on defining truancy at their 102<sup>nd</sup> conference.

100% acceptance of the definition by all 28 persons. The resulting definition was "truancy is a student's act of non-attendance evidenced by missing part or all of the school day without it being legitimately excused by school or per state law".

#### Results

#### **Synthesized Literature Results**

The summary of the operational definitions of truancy in the US are presented below followed by definitions in other territories.

#### Operational Definition of Truancy in US: Non-attendance and Absenteeism

For the operational definition of truancy, we used only the results from the eight databases noted in the methods section with search term "truancy." The result was 226 articles. Of the 226, 137 were automatically excluded as the abstracts did not discuss truancy in detail and offered no semblance of a definition of truancy. Of the remaining articles, 89 were read but another 26 were excluded for lack of relevancy or despite key words listed as truancy the key word tags did not have anything to do with Truancy. Of 63 articles on truancy extracted and reviewed in an attempt to synthesize available literature, the findings stressed the point of non-attendance and absenteeism when defining or explaining truancy (i.e. Claes, Hooghe & Reeskens (2009); Darmody, Smyth & McCoy (2008); Dube & Orpinas (2009); Epstein & Sheldon (2002); Fantuzzo, Grim & Hazan, 2005; Gastic, 2008; Gleeson (1992); Goldberg (1999); Kearney (2008); Lawrence, Lawther, Jennison & Hightower (2011); Lehr, Sinclair & Christenson (2004); McIntyre-Bhatty (2008); Newsome et al., (2008); Pritchard & Williams (2001); Reid (2003b); Reid (2004); Rhodes, Thomas, Lemieux, Cain & Guin (2010); Ventura & Miller (2005). These authors used the word absent, absenteeism, or non-attendance in their definitions or explanations.

The review of the literature, using the database above, suggests that there already existed one comprehensive definition. This definition used currently by various truancy reduction programs was coined by the Office of Juvenile Justice and Delinquency Prevention (OJJDP). It defined truancy as a person "who misses 20% or more of school days within a six week period" (1996, p. 1). This definition

was not found to be used in territories other than the US.

Other singular definitions include Wilson, Malcolm, Edward and Davidson (2008) who identified truancy as an absence, of which pupils themselves indicated would be unacceptable to teachers. Another definition defined truancy as **students distancing themselves** from school and issues related to rates of daily student attendance (Epstein & Sheldon, 2002). Hendricks, Sale, Evans, McKinley and DeLozier (2010) looked at truancy in terms of the percentage of hours students spent in school per semester. Other organizations like the Boston Urban Youth Foundation in the United States<sup>3</sup> define truancy as lateness to class and excused <u>absences</u> for long periods – i.e., not showing up to class for more than three days (Rodríguez & Conchas, 2009). In contrast to how the Boston Urban Youth Foundation determined truancy and habitual lateness, an Early Truancy Intervention (ETI) study conducted in a southern school district in the United States, classified students as truants if they were absent for 15 or more times (Lawrence et al., 2011). The instances and examples mentioned above are illustrations from the literature that there is no single or common standard operational definition for determining what constitutes truancy or classification of truancy (Attwood & Croll, 2006).

Berg (1997) presents another dimension of school absenteeism known or referred to as school refusal. The criteria for determining school refusal are when a child:

- (1) Seeks the comfort and security of home, preferring to remain close to parental figures, especially during school hours;
- (2) Displays evidence of emotional upset when faced with the prospect of having to attend school, although this may only take the form of unexplained physical symptoms;
- (3) Manifests no severe antisocial tendencies, apart from possible aggressiveness, when attempts are made, to force school attendance; and (4) does not attempt to conceal the problem from parents (Berg, 1997, p. 90).

<sup>&</sup>lt;sup>3</sup> The Boston Urban Youth Foundation is a community-based organization with a focus on helping Black and Hispanic youth toward a more secure academic future (Rodríguez & Conchas, 2009).

Unlike typical truancy, school refusal cannot be said to be more peculiar to people of any one particular social class or status (Reid, 2014). Additionally, it does not have any direct relationship with a student's capacity or ability for learning. It is however more likely to occur as children grow and move from the primary or elementary level of school to higher levels (Berg, 1997). According to Kearney (2006, 2007), school refusal represents the overarching concept of school avoiding behaviors which include truancy. Common themes from the literature also indicate that, in the US, the definitions tended to be influenced by the school's view of the problem as unacceptable behavior compared to students' perspectives as distancing from the school environment (Reid, 2014) (See Table 1). This discovery may suggest to us that as we aim to coin a unified definition in the long-term, beyond the scope of this manuscript, we may have to speak to the view of the school and the view of the student. Truancy is part of that collective. It is necessary to note that school absence and truancy are not entirely the same. In essence not every unexcused absence should be labeled truancy (Darmody et al., 2008; Gleeson, 1992). Some school policies (such as those pertaining to holidays) may set the stage or result in instances of unexcused absences (Darmody et al., 2008).

Table 1 - Studies in the US

Category	Author(s) & Year	Definition(s) and Conception(s) of Truancy
School Perspectives: Unacceptable behavior	Barry, Chaney & Chaney (2011); Henry (2007; 2010); McNeal Jr. (1999)	<ul> <li>Skipping or cutting school/classes.</li> <li>Intentional absence from school; intentionally leaving school early, or intentionally missing classes.</li> <li>School non-attendance</li> </ul>
	DeSocio, VanCura, Nelson, Hewitt, Kitzman & Cole (2007); Fantuzzo, Grim, & Hazan (2005); Lehr, Sinclair & Christenson (2004); McCray (2006)Newsome et al (2008); Rhodes, Thomas, Lemieux, Cain & Guin (2010); Sinha (2007)	<ul> <li>Unexcused absences from school or classes.</li> <li>Unexcused absences from school; chronic unexcused</li> <li>School absenteeism</li> <li>Staying away without permission</li> <li>Unexcused absence from school; absenteeism</li> <li>Chronic absenteeism; any unexcused absence including missing specific classes</li> <li>Unexcused absence of students from school</li> </ul>
	Gastic (2008); Henry, Thornberry & Huizinga (2009); Henry & Thornberry (2010); Rhodes & Reiss (1969); Ventura & Miller (2005); Zhang, Katsiyannis, Barrett, & Wilson (2007; 2010)	<ul> <li>Unexcused absences from school for the entire day or a particular extracurricular activity.</li> <li>The study also discussed thoughts of intentionally missing school as playing a role in truancy.</li> <li>Skipping school without a valid excuse</li> <li>Physical withdrawal from school and labeled it as active avoidance</li> <li>Absenteeism from school</li> <li>Habitual engagement in unexcused absences from school.</li> </ul>

	Dube & Orpinas (2009).	Absent without knowledge of parents; excessive absenteeism.
	Kearney (2006, 2007, 2008)	<ul> <li>Part of a collective of school avoiding behaviors considered to be problematic. Manifestations of such behavior include anxiety while in school, skipping some classes and not attending school</li> <li>School refusal behavior is the overarching concept of such behavior.</li> <li>Illegal, unexcused absence from school; absenteeism without parents knowledge; excessive absenteeism marked by child anxiety as well absence from school correlated with deviant behavior and academic problems, family related problems and socio-economic disadvantage.</li> </ul>
Student Perspective: Distance from School	Epstein & Sheldon (2002).	Focuses on students distancing themselves from school; and issues related to rates of daily student attendance.
	Fallis & Opotow (2003); Hallfors et al. (2002); Walls (2003)	<ul> <li>Class cutting.</li> <li>Presents it as a deliberate act in an effort to avoid certain people or courses.</li> <li>Makes an important observation that "cutting is the slow-motion process of dropping out made class-by-class and day-by-day in students' daily lives" (p. 104).</li> <li>Skipping school; cutting classes.</li> <li>Truancy is an indicator of low school attachment</li> <li>Always late to class; not showing up to class for more than 3 days</li> </ul>

## **Different Definitions of Truancy in Other Territories**

Truancy is a global phenomenon. School non-attendance is a subject that has attracted a lot of interest both locally and internationally. It is a subject on which much research continues to be conducted; as well as, a phenomenon that is very complex. Part of this complexity becomes evident in the lack of a common universal definition (Claes et al., 2009; Lawrence et al., 2011). Yet, it is widely acknowledged as a problem (Mounteney, Haugland & Skutle, 2010; Pathammavong et al., 2011). In fact, what has created a lot of challenges in researching the topic and problem of truancy is the usage of many informal terminologies to classify, categorize, report, and respond to truancy. With no dataset being the same, any comparison study on truancy is suspect and automatically flawed. Attempts to curb the problem have been futile. Failure to do so is an injustice to students everywhere. The operational definitions found for truancy in other territories are only a small indication that the problem is not US based but world-wide.

Reid (2005, 2010, and 2014) has multiple definitions of truancy, types, and categories in describing the phenomena of truancy and labels absences as **unacceptable** by teachers and local education authorities. Similarly, Lawrence and colleagues (2011) identified **some informal terms** and slangs for truancy in six countries across the world. For example, in Australia, it may be commonly

referred to as either wagging or bludging; in South Africa, bunking or jippo; in Ireland it and UK is referred to as mitching; in India, skipping; in England as twagging, and in the United States as either sloughing, ditching, or hooky. It must also be noted that other slang terms may exist, yet they may not have been documented. Lack of documentation of terms used is a growing concern in other territories.

The most comprehensive study found was by Claes and colleagues (2009). They conducted a 28 nation comparative study. Claes et al. (2009) presented truancy as absence without authorization. Though these researchers claim a common definition was used in the study, they also referenced countries in their study such as Great Britain that has no clear statutory definition of truancy (Davies and Lee, 2006). Practices such as going on holidays or shopping trips and visiting relatives when school is in session may count as truancy. Consequentially, Claes et al. (2009) note that definitions of truancy are **contextual and may vary** from one setting to another as determined by the existing rules in a country or state. Mounteney et al. (2010) equally point out the impact of local and international laws in determining truancy; yet their study of truancy in Norway revealed the phenomenon is generally similar to what has been presented in places such as the United States and Britain. Pathammavong and colleagues (2011) in their Canada study presented similar notions. For example, Mounteney and colleagues (2010) and Pathammavong and colleagues (2011) mentioned skipping class as indicative of truancy.

In Cambodia, truancy can generally be referred to as **unexcused absences** (Goldberg, 1999).

Furthermore, absences are considered to be unexcused if there is no written note from a parent or teacher or some official document from a doctor explaining a student's absence (Goldberg, 1999). See Table 2 for operational definition in other territories.

**Table 2 - Some Operational Definitions in Other Territories** 

Categories	Author(s) & Year	Country	Definition(s) and Conception(s) of Truancy
Comparison Study	Claes, Hooghe & Reeskens (2009).	28 nation comparative study: Australia, Belgium, Bulgaria, Chile, Colombia, Cyprus, Czech Republic, Denmark, Estonia, Finland, Germany,	<ul> <li>Any unexcused or undocumented absence from school. Definitions are contextual and may be determined by the existing rules in a country or state.</li> <li>Forms of truancy: encompasses pupils that arrive late in a systematic manner and those who do not arrive at school at all.</li> </ul>

		Greece, Hong Kong, Hungary, Italy, Latvia, Lithuania, Norway, Poland, Portugal, Romania, Russia, Slovak Republic, Slovenia, Sweden, Switzerland, United Kingdom, United States	
One Nation Study	Darmody, Smyth & McCoy (2008).	Republic of Ireland	<ul> <li>Unauthorized and illegitimate absences; intentional absence from specific classes; chronic absenteeism.</li> <li>School absence and truancy are not entirely the same -not every unexcused absence should be labeled truancy. Some school policies (such as those pertaining to holidays) may set the stage or result in instances of unexcused absences.</li> </ul>
	Attwood & Croll (2006) Davies & Lee (2006); Gleeson (1992); McIntyre-Bhatty (2008); Reid (2003a, 2003b, 2004, 2005, 2006, 2008, 2010); Southwell (2006); Wardhaugh (1990); Wilson, Malcome, Edward, & Davidson (2008)	UK	<ul> <li>Unauthorized absenteeism from school. Absence from specific classes.</li> <li>Typologies of truancy: 'blanket truancy', (children not turning up at school) and 'postregistration truancy' (pupils missing particular lessons).</li> <li>Total or partial avoidance of school.</li> <li>No statutory definition of truancy; however, practices such as going on holidays or shopping trips and visiting relatives when school is in session may count as truancy.</li> <li>School non-attendance; also discusses truancy as a form of social exclusion; further notes that school absenteeism does not necessarily constitute truancy.</li> <li>Interesting quote, "In other words compulsory education and school non-attendance constitute two faces of the same coin: it would be inconceivable to imagine otherwise where education for all is required by law" (Gleeson, 1992, p. 438).</li> <li>Intentional absence from school; A form of absenteeism</li> <li>A form of self-exclusion for girls (Osler, Street, Lall. &amp; Vincent, as cited in Reid 2003b).</li> <li>A persistent school absentee.</li> <li>Much truancy and other forms of non-attendance are caused by schools themselves.</li> <li>Deliberately missing school without good cause.</li> <li>Absence without a valid or legitimate reason is considered truancy</li> <li>Absent from school, including absent from a particular class, with or without the parents knowledge.</li> <li>An illegal absence without parental consent or knowledge</li> <li>Unauthorized absences; school non-attendance</li> <li>Absences which pupils themselves indicated</li> </ul>

		would be unacceptable to teachers (p.3).
Goldberg (1999)	Cambodia	<ul> <li>Unexcused absences - "staying out of school without obtaining permission; going to school, then leaving without obtaining permission before the day is over" (p.3).</li> <li>The article further looks at unexcused absences, as lack of a written note from a parent or teacher or some official document from a doctor explaining a student's absence.</li> </ul>
Pathammavong et al. (2011)	Canada	Skipping class; missing entire days of school without parental consent
Mounteney, Haugland & Skutle (2010).	Norway	Being absent from school without permission, taking into the account the local and national rules and regulations.

## Sub-categories of Truancy in the US and other territories

Beyond the operational definitions of truancy several scholars called for distinctions among student absences and non-attendance, noting that absences could be either authorized or unauthorized – i.e., unexcused absences (Attwood & Croll, 2006; Hartnett, 2007, O'Keefe & Stoll, 1994). Maynard and colleagues (2012b) refer to the need of such distinctions in interventions too. For instance, Walls (2003) presents two types, those who cut or miss class, and those who miss full days. Claes, Hooghe and Reeskens (2009) likewise point out typologies of truancy framed differently from O'Keefe and Stoll's (1994). According to Claes et al. (2009), truanting students may be categorized as those "pupils that arrive late in a systematic manner" and those who do not come at all (p. 124). Hendricks et al. (2010) identified three levels of truancy – severe (students with less than 79% of hours present during the baseline semester), moderate (79% -87% hours present), and mild (88% - 90% hours present). Reid's 1985 work also offers four categories of truancy which captures different patterns and characteristics of non-attendance. In what he termed "categories of persistent absence", the four categories were: traditional or typical absentee, institutional absentee, psychological absentee and the generic absentee (p. 48). The traditional or typical absentees are usually from unsupportive backgrounds with unfavorable and troubling social circumstances. They are likely to have issues related to low selfconcept such as low self-esteem and feelings of inadequacy. The institutional absentee, unlike the

traditional or typical absentee, may not have any self-concept related problems. Their backgrounds may play into the reason for their truancy but institutional absentees generally miss school for educational reasons. They may avoid particular lessons or classes or school days. In some cases, they may miss class periods but still remain on the school premises. The psychological absentee avoids school for psychologically-based reasons or a general fear of school. This may be as a result of factors such as physical disabilities that put them at a disadvantage as well as encounters with bullies. The generic absentee is one who misses school for any of the aforementioned reasons. These categories by Reid (1985) reflect some of the earliest attempts at delineating the peculiar characteristics of truants and the nature of student absence. They are, however, broad.

Other scholars have mentioned forms of persistent absence or truancy which may previously have been subsumed under Reid's (1985) categories. O'Keefe and Stoll (1994) conducted a study investigating the causes and the scale truancy problems among pupils in years 10 and 11, covering 150 schools and a total number of 37,683 pupils. In their study, truancy was divided into two broad forms namely post-registration truancy (PRT) and blanket truancy (BT). They defined BT as "unjustified absence from school of pupils who have not registered in school" (O'Keefe & Stoll, 1994, p.29). PRT basically entails absence from lessons after registration. O'Keefe and Stoll (1994), further dichotomized PRT into offsite and onsite truancy to differentiate between cases where students leave the school premises and cases where they still remain in school even though they do not go to class. Looking at the description for PRT, and its two forms, the point can be made that it was previously subsumed under Reid's (1985) category of the institutional absentee. Reid (2005, 2010) further elaborates on PRT by stating that a student may still be on the school premises and yet not attends classes and when such students do attend class, whether coerced or compelled, they may be physically present, but mentally absent, thereby furthering the achievement gap in education.

In explaining the patterns and trends of truancy, some scholars mention the intentionality behind students' avoidance of particular lessons and leaving school early. In other words, students deliberately skip school or cut classes (Barry, Chaney & Chaney, 2011; Darmody, Smyth & McCoy, 2008; DeSocio et

al., 2007; Fallis & Opotow, 2003; Hallfors et al., 2002; Henry, 2007, 2010; Kearney, 2006, 2007; Reid, 2003; Spencer, 2009). Others mention persistent absence from school (Darmody et al., 2008; Dube & Orpinas, 2009; McIntyre-Bhatty, 2008; Rhodes, Thomas, Lemieux, Cain & Guin, 2010), which reveals why truancy and chronic absenteeism are often used interchangeably (Lawrence, Lawther, Jennison & Hightower, 2011; Lehr et al., 2004; McCray, 2006).

Also, what may sometimes be noted as other forms of truancy and absenteeism such as specific lesson absence, parentally condoned absence, near truancy (psychological absence), school refusal, and school phobia (Reid 1999, 2005, 2010, 2014) are in some cases reiterations or the further breaking down of previously noted forms. The motive for skipping school or cutting classes may sometimes be a deliberate act not just to avoid certain courses or lessons but certain people as well (Fallis & Opotow, 2003), such as a particular teacher or a classmate. Beyond normal school hours and conventional academic activities, students can also be considered truants for unexcused absences or deliberately avoiding particular extracurricular activities (Gastic, 2008) or failure to comply with policy. In fact in some school districts in the United States (such as the North Thurston, Mead, Seattle and Spokane School Districts in the state of Washington), the attendance policy requires students to submit a note signed by a parent or guardian confirming their absence from school. Students 18 years of age are exempt from this requirement (Hartnett, 2007). Hartnett (2007) reveals how elaborate some of the policies regarding attendance can be; a case in point is that of the state of Washington. In situations of repeated illness, a note may be required from a doctor. When absenteeism continues for 20 days in succession, a student may lose his or her place in school, which means the school will cut them off. Hartnett (2007) also identifies some of the limitations of the policy. For instance, the policy does not give consideration to students whose absence may be necessitated by a need to help at home. Again, consideration is not given to those whose absence may be occasioned by their parents' inability to take them to school. Congruously, in the state of Wisconsin, accumulating five or more illegal absences in a semester is considered habitual truancy (Henry, Thornberry & Huizinga, 2009). Illegal absences thus refer to

absences that are not endorsed by the school or a student's parents. Some of these concerns also occur in other territories.

## Results from the Online Focus Group and In-person sessions

To ground the synthesis of the literature it was important to speak with persons who were currently working in the field of truancy. Two focus groups were conducted. A summary of the focus group concerns was generated from an in-person and online focus group.

In general, truancy was a concern for all persons in the focus groups. More specifically, in the review of the transcripts from the online focus group and notes from the in-person focus group to generate a common definition, there were four concerns. These included the need for a uniform definition as there are various definitions from state to state, country to country. Second, they noted that most definitions and laws lacked properties to respond to children who do not live with their parents or who were not enrolled at all. The third concern was the discussion that most definitions did not differentiate between excused and excusable absences. Lastly they noted that definitions currently do not attempt to respond to the missed opportunities for learning. Despite some observations highlighted below, both groups lamented on concerns for the need of a definition but that it was complex. However after the hour and a half long discussion in the face to face group they determined that the definition needed to be broad, include who is responsible, and the number of days. In addition some members and one in particular wanted to use the word student instead of child. She writes "Works for me. I would just replace child with student so it fits all grade levels. I know how folks in upper grades don't like being thought of as children."

The participants noted that no definition was conclusive but that it would be a start to allow for persons around the world to have a common definition on which to hang their hat and inform their special context. They lauded the idea that some places viewed truancy as illegal when in fact the child, often truant, is in fact underage and under the care of his or her parents. Concerns like these, they stated, should be responded to using policy and revised legislation. In attacking legislation the age of the truant child

must also be re-established so that a person will know who is included and not included when they mention a truant child.

In general, the definitions shared were very different and many thought other aspects should be included in their own respective state definitions. One respondent suggested that it goes beyond just the truancy definition but the words excused and unexcused should be included. "Here's the problem I have with using the word "excused" or "excusable" in the definition of truancy: parents will always argue that any time they produce a note with a reason for their student's absence it is/should be excused. We must, therefore, further define what we mean by "excused" or "excusable" in order to more clearly and comprehensively define truancy" (Person 5). Because of it being a status offense and vary by state, person 8, a local District Attorney wrote "for now, in terms of excusable and inexcusable, we need to look towards our own State laws to guide us on that. Maybe that segment should be included [in our uniform definition is] legitimately excused per State law, city ordinance." In addition, person 7 went on to say "I would also add that the word 'truant' itself tends to have a connotation referring to kids that are 'delinquent.' In our schools, officials have a hard time with calling elementary age students 'truants'. This is why we went toward nonattendance."

Another concern was that of having a **uniform definition**. Many spoke out about it being important and two respondents shared that "it would be remarkable if we could come to a consensus as an organization. We all agree that the definition of truancy is very important" (Person 1 and 4). Spotlighting a very different concern that results from this discussion was what person 3 wrote "there also is the issue of those students that never enroll. Technically they aren't absent because of non-enrollment". However, the concern of not having a dropout age was also a concern for some (Persons 1, 2, & 4).

Lastly, another concern was that even if a uniform definition could not be found, there should be some agreement on the compulsory age for education and the persons who hold responsibility. In regard to the concern of responsibility, Person 2 remarked that "what I don't understand in our district is that you can 'drop out' without parental permission. But then we have kids who want to come back to school who

let's say parents can't get off work, or even worse, don't care, the student can't re-enroll without a parent." The concept of having a uniform definition is touted as being important by several respondents. For instance, Person 4 said "as an international organization, we may need to ensure that the age is the same from state to state." Person 8 emphasized school age as being important in her definition, "truancy is the act of a school aged student being ..." In addition, person 5 added that the "Texas statutes actually address students who are of compulsory attendance age but not enrolled in school and who are known to live within district boundaries. The problem with those students is that we rarely become aware of them unless a neighbor or concerned citizen reports them for being outside during the school day. In our district, our attendance administrators make a home visit and are generally told the student is being home schooled. In Texas, we then have no further educational jurisdiction over the student." These are the concerns that do not clearly identify responsibility and response. On average, the participants included persons who had education levels of no less than a bachelor's degree and no more than a doctoral degree. They ranged from judges, social workers, truancy experts, researchers, pupil attendance officers, supervisors, executive directors, teachers, community outreach coordinators, and teen court coordinators.

### **Discussion**

#### **From Literature**

There is a need for a common definition. Challenges in comparative assessments have been flawed with the absence of a consistently used definition of truancy. Maynard, McCrea, Pigott, & Kelly, (2012) in their systemic study of interventions found that the numerous gaps and deficiencies in the literature must change and doing the same thing expecting different results is simply not enough. Clear in this review is that much of the same continues and we were far from having a common definition. The OJJDP definition came closest but lacked some aspects. For instance, though this definition could potentially have students missing much more than 10 days over a school year, it can encourage principals to have an earlier identification and intervention point with truants. Thus, we need to incorporate some way of not just collecting and storing data on absences, but also various categories and type-sets, like those presented herein, with no intention of purposely labeling students, but to effectively respond to the

variations in truancy. As the definition is revised and standardized, the tracking methods would be improved. Today many schools use attendance registers held by teachers; however, this option of tracking is often flawed, despite its convenience and cost-effectiveness. Students often leave the school system and are dropped from registers with little to no verification of their whereabouts (Montecel, Cortez, & Cortez, 2004). For instance, the review of the literature noted that there can be lesson-absence, post-registration and parental-condoned truancy types (Reid, 1999, 2005, 2014). The Office of Juvenile Justice and Delinquency Prevention (OJJDP) found that there were four correlates of truancy: the family situation, school performance, economic indicators, and individual student variables (Baker, Sigmon & Nugent, 2001). ). In addition, awareness of various categories of truants, such as traditional, psychological, institutional, recreational, and life-style can help us develop program-specific responses for truants (Bonikowske, 1987; Reid, 1999). This latter portion also presents a concern about the many informal ways of referring and discussing truancy thereby impacting the study of the area comprehensively. In addition, it must be noted that school non-attendance and truancy may further be compounded by the immigration status of families, and adherence to religious conventions among other things. These are factors that may require further exploration. We [researchers and authors of this article] agree there are some legal aspects but it has now spanned the scope of a societal problem and not just one for the truant officers, case workers, and the courts.

In some cases there were differences between absences and non-attendance but very little on the differentiation between excused and excusable absences. This seemed to vary when we categorized by student perspectives and the school's view of truancy. This was cloudy even more when the many informal terminologies were infused. As a result it would be fair to say that because the search terms were limited to the formal terminology a lot of data were not included because informal terms were not known and hence absent from the search. More work and collaborative approaches are needed to respond to defining and tracking truancy so that our report is effective in scope.

## From focus group

The organization used for the study, IATDP, provided a platform to reach persons around the world. However, there were immediate limitations. First and foremost, not many international persons were present at the conference that year. Secondly, most participants spoke from their vantage point, considering only their units. This further excluded international contexts. The most notable concern was that this was the first forum of its kind known to the authors. As a result, many of the participants valued participating and sharing their viewpoints but also had other concerns they wanted to address. Thus the forum was unable to respond to all the concerns and forum needs. For instance, someone posted that "I am so excited to see and know that the Open Forum dialogue continues. The definition of truancy is very important. However, I would also like a national "drop out age". As an International organization, we may need to ensure that the age is the same from state to state. Please share your thoughts!" As this was out of the scope of the work, the concern was not addressed. Another respondent shared "My thoughts are; I agree it would be remarkable if we could come to a consensus as an organization. We all agree that the definition of truancy is very important. I think a national "Drop out age" would be tremendous! I think we may want to remember the reason for trying not being so specific is because of the various definitions from state to state. Thanks so much for all of your help to get us were we want to be."

The final definition the group crafted was "Truancy is a student's act of non-attendance evidenced by missing part or all of the school day without it being legitimately excused by school or per state law." Consequentially, given the complexity of truancy as a phenomenon, some aspects were absent from this definition. It was reworked by the authors to read...Truancy is a non-home school student's act of non-attendance evidenced by missing part or all of the school day without it being authorized by medical practitioner or sanctioned by parent(s) and/or legitimately excused by school or per state law. The aspects emphasized were to characterize that it does not include children who were home-schooled, that it was the act and not the person, the differentiation between part and whole days, making sure to remove excused and excusable absences such as those characterized by a doctor's note or those with parent or school permission and state law. Of course this is the first iteration and needs much refining using a collaborative approach.

#### Conclusion

The authors of this article know there are flaws in every definition and by no means are we requesting that this be the specific definition endorsed. As researchers, however, someone or some entity needs to take charge rather quickly to coin a definition of truancy. The outcome can be the development and use of consistent benchmarks for systematic measurement and comparison nationally. Yes, this is only but one attempt to find a way to effectively measure and track truancy and there are other forms of school refusals. Berg (1997) points out that school absenteeism known or referred to as school refusal is more likely to occur as children grow and move from the primary or elementary level of school to higher levels, and school refusal too is likely to occur after some prolonged absence from school as a result of illness or holidays. However, school refusal in general is not new and policy makers, educators and administrators, social workers, and researchers will continue to have ways of capturing what it involves and by such extension difficulty defining it...

The effort was made to craft a common uniform definition for truancy; one that seeks to be comprehensive in scope and simple in nature. It was hoped that this uniform definition or something similar, could be adopted by schools and data sources to enable comparisons and data collection across states and school systems. Only when such is in place, will policy makers, educators and administrators, social workers and researchers be better able to address and curb this global phenomenon. It is a social plight that is personally and socially counterproductive and debilitating to the economy and our society. The work herein aimed to respond to an important aspect of truancy and to synthesize the literature and find consensus on a definition of truancy. We agree that continued discussion and debate about truancy and how truancy is defined is important.

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Appendix 1 – Definitions around the  $\overline{US}$ 

State	<b>Definition of Truancy</b>	Definition of Habitual Truancy
Arizona	Truancies are unexcused absences for at least one	Habitually truant students are truant for at least five school
	class period during the school day (ARIZ. REV. STAT. § 15-803).	days within a school year (ARIZ. REV. STAT. § 15-803).
California	Any pupil subject to compulsory full-time education or to compulsory continuation education who is absent from school without valid excuse three full days in one school year or tardy or absent for more than any 30-minute period during the school day without a valid excuse on three occasions in one school year, or any combination thereof, is a truant and shall be reported to the attendance supervisor or to the superintendent of the school district (CAL. EDUC. CODE § 48260).  Any pupil who has once been reported as a truant and who is again absent from school without valid excuse one or more days, or tardy on one or more days, shall again be reported as a truant to the attendance supervisor or the superintendent of the district (CAL. EDUC. CODE § 48261).	A student is deemed a habitual truant if the student has been reported as a truant three or more times in one school year. No student will be deemed an habitual truant unless an appropriate district officer or employee has made a conscientious effort to hold at least one conference with a parent or guardian of the pupil and the pupil himself, after the filing of either of the reports required by CAL. EDUC. CODE § 48260 or CAL. EDUC. CODE § 48261 (CAL. EDUC. CODE § 48262).
Colorado	EDUC. CODE § 48261).	A student between seven and 16 years old having four unexcused absences from public school in any one month or 10 unexcused absences from public school during any school year is habitually truant. Absences due to suspension or expulsion are considered excused (COLO. REV. STAT. § 22-33-107).
Connecticut	Truants are children age five to 18, enrolled in a public or private school with four unexcused absences from school in any month or 10 unexcused absences from school in any school year (CONN. GEN. STAT. § 10-198A).	Habitual truants are children age five to 18, enrolled in public or private schools, with 20 unexcused absences within a school year (CONN. GEN. STAT. § 10-200).
Delaware	Truant means a student who has been absent from school without valid excuse for more than three school days during a school year (DEL. ST. TI. 14, § 2721).	
Florida		A habitual truant is a student who has 15 unexcused absences within 90 calendar days with or without the knowledge or consent of the student's parent and is subject to compulsory school attendance (FLA. REV. STAT. § 1003.01).
Idaho		An habitual truant is a student who – in the judgment of the board of trustees – has repeatedly violated the attendance regulations established by the board, or any child whose parents or guardians have failed or refused to cause the child to comply with the state's compulsory attendance law (IDAHO CODE § 33-206).
Illinois	A truant is a child subject to compulsory school attendance and who is absent without valid cause for a school day or portion thereof (ILL. REV. STAT. CH. 105, PARA. 5/262A).	A child subject to compulsory school attendance and who is absent without a valid excuse from school for 10% or more of the previous 180 regular attendance days is a chronic or habitual truant (ILL. REV. STAT. CH. 105, PARA. 5/262A).
Kentucky	Any student who has been absent from school without valid excuse for three or more days, or tardy without	Any child who has been reported as a truant two or more times is a habitual truant (Ky. Rev. Stat. Ann. § 159.150).

State	Definition of Truancy	Definition of Habitual Truancy
	valid excuse on three or more days, is a truant. Being absent for less than half of a school day is regarded as being tardy (KY. REV. STAT. ANN. § 159.150).	Any child who has been found by the juvenile court to have been reported as a truant two or more times during a one-year period is a habitual truant (KY. REV. STAT. ANN. § 600.020).
		Per annotations: "While 'habitual truant' is defined differently in Ky. Rev. STAT. ANN. § 159.150 and Ky. Rev. STAT. ANN. § 600.020, the statutes may be reconciled in their application by district courts and pupil personnel directors."
Louisiana		A student shall be considered habitually absent or habitually tardy after (1) all reasonable efforts by the principal and the teacher have failed to correct the condition after the fifth unexcused absence or fifth unexcused tardy within any month or (2) if a pattern of five absences a month is established (LA. REV. STAT. ANN. § 17:233).
Maine	A person required to attend school or alternative instruction under Maine's compulsory school attendance law is truant when an absence of a half day is not excused (ME. REV. STAT. ANN TIT. 20-A, 3272).	A person is habitually truant if they are required to attend school or alternative instruction and have attained the equivalent of 10 full days of unexcused absences or seven consecutive school days of unexcused absences during a school year (ME. REV. STAT. ANN TIT. 20-A, 3272).
Minnesota		An habitual truant is a child under the age of 16 years who is absent from school without lawful excuse for seven school days – if the child is in elementary school – or for one or more class periods on seven school days if the child is in middle, junior high or high school. A child who is 16 or 17 years of age who is absent from school without excuse for one or more class periods on seven school days and who has not lawfully withdrawn from school is an habitual truant (MINN. REV. STAT. § 260C.007).
Nevada	A pupil who has one or more unapproved absences from school is considered truant (NEV. REV. STAT. ANN. § 392. 130).	Any child who has been declared truant three or more times within one school year will be declared a habitual truant (Nev. Rev. Stat. Ann. § 392.140).
New Mexico	Truant means a student who has accumulated five unexcused absences within any 20-day period (N.M. STAT. ANN § 22-12-9).	A student who has accumulated the equivalent of 10 or more unexcused absences within a school year is a habitual truant (N.M. STAT. ANN § 22-12-9).
Pennsylvania		Habitually truant means absence for more than three school days or its equivalent following the first notice of truancy given under PA. STAT. ANN. TIT. 24, § 13-1354 (PA. STAT. ANN. TIT. 24, § 13-1333).
Texas		A student commits an offense if he is required to attend school under Texas' compulsory school attendance law and fails to attend school on 10 or more days or parts of days within a six-month period in the same school year or on three or more days or parts of days within a four-week period (Tex. EDUC. CODE ANN. § 25.094).
Utah	Any school-age minor who is subject to the state's compulsory education law, and who is absent from school without a legitimate or valid excuse, is truant (UTAH CODE ANN. § 53A-11-101).	Any school-age minor who has received more than two truancy citations within one school year from the school in which they are or should be enrolled and eight absences without a legitimate or valid excuse or who, in defiance of efforts on the part of school authorities to resolve a student's attendance problem, refuses to regularly attend school or

State	Definition of Truancy	Definition of Habitual Truancy
		any scheduled period of the school day is an habitual truant
		(UTAH CODE ANN. § 53A-11-101).
Wisconsin	Truancy means any absence of part or all of one or	A student who is absent from school without an acceptable
	more days from school during which the school	excuse for part or all of five or more school days during a
	attendance officer, principal or teacher has not been	school semester is considered habitually truant (WIS. REV.
	notified of the legal cause of the absence by the	STAT. § 118.16).
	student's parent or guardian. It also means	
	intermittent attendance carried on for the purpose of	
	defeating the intent of Wisconsin's compulsory school	
	attendance law (WIS. REV. STAT. § 118.16).	
Wyoming	An unexcused absence is the absence – as defined in	Any child with five or more unexcused absences in any one
	the policies of the local board of trustees – of any	school year is a habitual truant (WYO. STAT. ANN. § 21-4-
	child required to attend school when such absence is	101).
	not excused to the satisfaction of the board of trustees	
	by the parent or guardian (WYO. STAT. ANN. § 21-4-	
	101).	

Territory	Definition of Truancy	Definition of Habitual Truancy
Guam	Truant means a student found to be absent from	A student that has incurred 12 or more unexcused absences
	school without a reasonable and bona fide excuse	in a school year, and is of compulsory attendance age, is a
	from a parent (GUAM CODE ANN. § 6401).	habitual truant (GUAM CODE ANN. § 6402).

#### **Resources:**

ECS State Policy Database:

http://www.ecs.org/ecs/ecscat.nsf/WebTopicView?OpenView&RestrictToCategory=Attendance--Truancy Kyle Zinth, (2005). researcher in the ECS Information Clearinghouse, updated this report.

# Appendix 2 -Definitions of Chronic Truancy in One Midwestern State

11P	pendix 2 - Definitions of Children IT dancy in	OI.
1.	Missing school for a reason that is not state approved	
2.	over 16 days	
3.	parents unaware absence	
4.	A student absent 7 or more times within the course of the school year	
5.	The act of unauthorized absence from school or class for any period of time or leaving school proper	
6.	10+	
7.	3 or more truancies (absent from school without parental authorization)	
8.	Multiple unverified absences	
9.	3 or more unexcused absences per semester	
10.	2 or more truancies	
11.	10 absences	
12.	2 or more	
13.	repeated absence w/o parent notification to the school	
14.	Truancy is the failure to report to assigned classes or absences that occur without the knowledge or	
15.	3 or more consecutive days absent without notification	
16.	4 truancies (12 unexcused absences or any truancy event absent without parent knowledge that would e	
17.	after 15 absences	
18.	missing more than 5 days unexcused	
19.	3 truancy incidents	
20.	On several or more occasions being willfully out of school without the knowledge and/or the approval	
21.	10 or more unexcused absences	
22.	no defined "habitual" truancy	
23.	10-15 unexcused absences	
24.	3 days truant	
25.	More than ten days	
26.	12 or more absences	
27.	A student who is truant three times during any semester.	
28.	8 unexcused days of absence	
29.	6 or more days	
30.	3 or more unexcused absences in a row	
31.	5 tardies in a trimester	
32.	Willful refusal to attend school in defiance of parental authority.	
33.	unexcused /unreported absence on a "regular" basis	
34.	none	
35.	same as state's	
36.	three reports unofficially ( not stated in handbook)	
37.	The same as the state of Indiana	
38.	Absent without permission and notification to proper school authorities.	
39.	More than 8 unexcused absences/semester	
40.	Missing more than 5 days each six weeks	
41.	Absent with 3 or more unexcused absences	
42.	10 or more days without a Dr.'s note	
43.	3 or more unexcused absences	
44.	ten or more unexcused absences	

45.	we do not have a specific definition
46.	2 or more unexcused absences in a row
47.	9 unexcused absences
48.	Child being absent and neither the parent of school is aware of, or the reason for the absence.
49.	15 absences
50.	Any unexcused absence
51.	absent for more than 10 days without an excuse
52.	absence without just cause
53.	third truancy
54.	continuing to miss school after repeated warnings
55.	More than 10 Absences
56.	4 days of an absence without parental contact.
57.	an absence that is not excused and without parental knowledge
58.	3 separate truancy offenses
59.	5 days or more
60.	Two or more
61.	10 or more
62.	unverified absence or being somewhere other than directed by school personnel
63.	Students may not miss more than 10 unexcused days of school.
64.	10 days
65.	12 or more absences without a medical
66.	We do not really have a definition, but it would be a student who repeatedly misses school so that l
67.	Willfully refuses to attend in defiance of parent authority, having 3 incidents of such
68.	a student who has more than five unexcused absences in a semester
69.	more than 11
70.	3 unexcused absences as determined by the admin
71.	more than three times
72.	more than two truancy infractions
73.	3 or more misses without notification
74.	more than 10 absences of concern
75.	2nd incident of unexcused absence
76.	13 unexcused absences in one year
77.	three or more truancies
78.	"a student who is chronically absent by having unexcused absences from school for more than ten (10)
79.	more than 10 days missed
80.	Habitual truancy designation will be applied to any student who is at least 13 years of age but less
81.	no parent contact and missing 5+ days
82.	A student who is truant 3 or more times
	over 20 days
83.	

84. 10 or more days in a semester85. 2 or more Undocumented absences

86. no clear definition

## **Appendix 3 – Verbatim Focus Group Quotes**

Respondents	Data Verbatim Quotes
(Person 1)	My thoughts are; I agree it would be remarkable if we could come to a consensus as an organization. We all agree that the definition of truancy is very important. I think a national "Drop out age" would be tremendous! I think we may want to remember the reason for trying not being so specific is because of the various definitions from state to state.
(Person 2)	I am new also. I work in two states as far as Truancy, in Mo. and in KS. But in Ks. St law is 3, 5, and 7.  K.S.A. 72-1113 A student is truant when he she is inexcusably absent from school a significant part of the school day. 3 consecutive days-5 days in a school semester-7 days in a school year.  I work as a Drop Out Specialist looking for students who have dropped out. I go look for them and try to get them back in (enrolled) and when I do I hit a barrier. What I don't understand in our district is that you can "drop out" without parental permission. But then we have kids who want to come back to school who let's say parents can't get off work, or even worse, don't care, the student can't re-enroll without a parent. I'm talking high school age.  We have kids who don't live with their parents, but can't re enroll without a parent, silly!!!!!  I slid off track here, but it should be 18. That way if the student decides to drop out, they can re-enroll if they want with or w/o a parent.  Mandatory school age is -every child who is enrolled and or 7 to 18 years of age. Significant
(Person 3)	part of the day is= one third of the day  There also is the issue of those students that never enroll. Technically they aren't absent because of non-enrollment. Just a thought to add to the definition. Thanks
(Person 4)	The definition of truancy is very important. However, I would also like a national "Drop out age". As an International organization, we may need to ensure that the age is the same from state to state.
(Person 5)	Texas statutes actually address students who are of compulsory attendance age but not enrolled in school and who are known to live within district boundaries. The problem with those students is that we rarely become aware of them unless a neighbor or concerned citizen reports them for being outside during the school day. In our district, our attendance administrators make a home visit and are generally told the student is being home school. In Texas, we then have no further educational jurisdiction over the student.  Here's the problem I have with using the word "excused" or "excusable" in the definition of truancy: parents will always argue that any time they produce a note with a reason for their student's absence it is/should be excused. We must, therefore, further define what we mean by
(Person 6)	"excused" or "excusable" in order to more clearly and comprehensively define truancy.  Works for me. I would just replace child with student so it fits all grade levels. I know how folks in upper grades don't like being thought of as children.  "Truancy is the act of a student missing any part or all of the school day without a legitimate, documented excuse or reason."
(Person 7)	I'm new to the group but wanted to throw out our definition of truancy. Our county has expanded the scope to include nonattendance. We did this as it was discovered that MANY students were missing school with multiple excused absences. We redefined our language as "nonattendance". The results were similar as those who were unlawful; missed opportunities for learning.
	Definition of truancy/nonattendance:

	When a child misses school or class without an excuse from his or her parent/guardian, leaves
	school without permission of the teacher or principal, or is consistently late for school.
	I would also add that the word "truant" itself tends to have a connotation referring to kids that
	are "delinquent". In our schools officials have a hard time with calling elementary age students
	"truants". This is why we went toward nonattendance.
(Person 8)	"Truancy is the act of a school aged student being absent without any excusable reason from any part of a required school day."
	"Truancy is the act of missing any part of school without permission"
	"Truancy is the act of a school aged student being absent without any excusable reason from
	any part of a required school day."
(Group of 8	"Truancy is the act of missing any part of school without permission."
Teachers)	
(Person 9)	I would prefer to use non-attendance and excessive absenteeism as opposed to truant as well.
,	For now in terms of excusable and inexcusable, we need to look towards our own State laws to
	guide us on that. Maybe that segment should be included "legitimately excused per State law,
	city ordinance" whatever you are adhering to.
	city ordinance whatever you are adhering to.