

#### SUSTAINING LONG-TERM ENERGY SAVINGS FOR A MAJOR TEXAS STATE AGENCY PERFORMANCE CONTRACTING INITIATIVE

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## Background



- > 10 mental health & 13 mental retardation facilities with 24 hour-7 days a week care:
  - Over 1,300 buildings with 10 million ft<sup>2</sup>
  - Current replacement value  $\approx$  \$1.6 billion
- > Special needs of clients
  - Specially designed to serve those with mental illness and mental retardation
  - One maximum security unit. One facility to address needs of youth
  - Aging population
- > Buildings built
  - 25% constructed prior to 1951
  - 50% constructed prior to 1976

## Background



- > Over \$15 million in energy projects over 9 years through SECO's LoanSTAR
  - Included lighting, air-conditioning/heating, motors, energy management control systems
- Consulting services provided
  - Owner's representative
  - Commissioning work
  - Technical expertise

# Main Facilities



#### > Phase I Sites

 Austin State Hosp (ASH), Austin State School (AUS), Kerrville State Hosp (KSH), San Antonio State Hosp (SAH), San Antonio State School (SAS)

#### > Phase II Sites

 Abilene State School (ABS), Lubbock State School (LSS), San Angelo State School (SGS), El Paso State Center (ESC), Big Spring State Hosp (BSH)

#### > Phase III Sites

 Denton State School (DSS), Mexia State School (MSS), Waco Center for Youth (WCY), North Texas State Hosp Vernon (NTSH-V), North Texas State Hosp Wichita Falls (NTSH-W)

# Main Facilities



#### > Phase IV Sites

- Brenham State School (BRS), Corpus Christi State School (CCS), Richmond State School (RSS)
- > Phase V Sites
  - Lufkin State School (LFS), Rusk State Hosp (RSH), Terrell State Hosp (TSH),
- > Phase VI Sites
  - Laundry Sites (ABS, NTSH-W, RSS, MSS 4 sites)
- > Phase VII Sites
  - San Antonio State Hosp (SAH), San Antonio State School (SAS), Texas Center for Infectious Diseases (TCID)

# Challenges



#### Funding

- 12% Statewide budget cut
- Efficiency mandates
- Funding for repair/replacement reduced from \$72 million to \$35 million
- Liabilities
  - Deferred repairs/replacement: >\$250 million
- > Organizational
  - Geographic HHSC covers Texas
  - O&M Staffing
  - Utilities regulated/unregulated,
    - 7 electricity,
    - 7 natural gas

# Solution



#### Energy Savings Performance Contract (ESPC)

- 10 year straight line payback
- Includes O&M and M&V
- > Procurement Process
  - Request for Qualifications
  - Detailed selection process
- > Contract Development
  - Detailed utility audit contract
  - Implementation contract
  - Each phase carefully reviewed

### The Plan



- Contractor Selection
- > Preliminary Utility Audits
  - Site visits
  - Collect utility data
  - Collect deferred repair/replacement data
    - Over 10,000 repair/replacement needs have been evaluated
    - Three categories of deficiencies
- > Develop Strategic Plan
  - Divide 23 sites into seven phases
  - Identify agency-wide renovations
  - Identify agency-wide standards

# The Plan (continued)



- Detailed Audit
  - Texas A&M's Energy Systems Lab is providing expertise
- Financing
  - Financing by the Texas Public Finance Authority
  - Additional funding from the Texas LoanSTAR Program
- > Approvals
  - Reviewed by 3<sup>rd</sup> party engineer
  - Approved by State Energy Conservation Office
- > Implementation



## Implementation

> Phase I

- 5 Sites 100% Complete
- Cost \$13.9 million
- Savings \$ 1.5 million

> Phase II

- 5 Sites 100% Complete
- Cost \$11.5 million
- Savings \$ 1.2 million

> Phase III

- 5 Sites 100% Complete
- Cost \$13.1 million
- Savings \$ 1.4 million



## Implementation

> Phase IV

- 3 Sites 75% complete
- Cost \$11.4 million
- Savings \$ 1.2 million

> Phase V

- 3 sites 40% complete
- Cost \$12.1 million
- Savings \$ 1.3 million

> Phase VI

- 4 Sites 100% Complete
- Cost \$5.2 million
- Savings \$0.57 million



### Implementation

> Phase VII

- 3 Sites 50% complete
- Cost \$7.4 million
- Savings \$0.81 million

# **Detailed M&V**



- Measurement and Verification for Each Phase
  - Option A used for whole campus water project
  - Option B used for continuous batch washers
  - Option C used for whole campus metering
- > M&V costs averaging 5%
  - 10 to 30% of the savings decrease over time
  - 15 year guarantee period
  - Without M&V, large amount of savings may not materialize

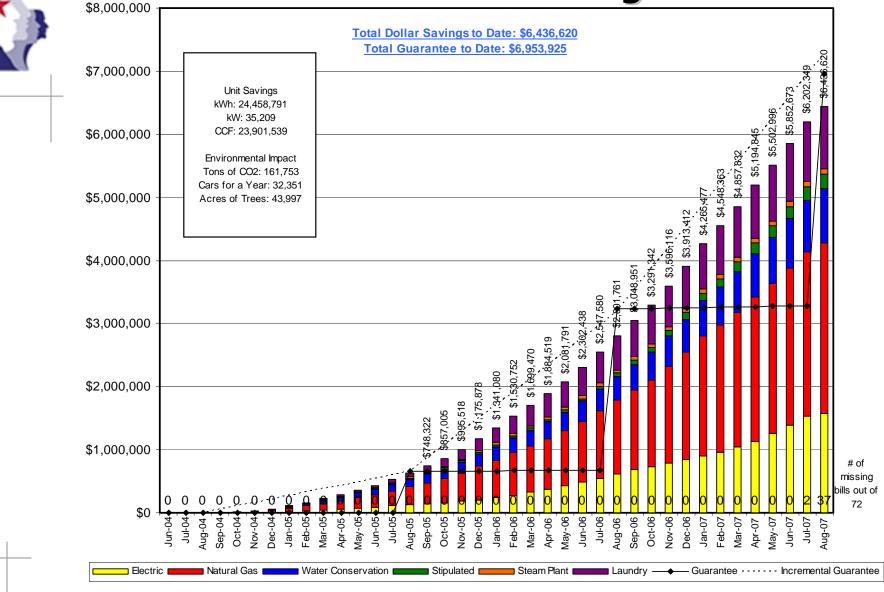
## **Detailed M&V**



#### > 0&M Includes

- Regular on-site assistance
- Periodic training
- Operations and Maintenance consultation (24-7)
- O&M costs under 5%
- > Agency and ESCO Developed M&V
  - On-going communication
  - Worked together to achieve best possible result
  - Independently verified baseline models
  - Developed metrics to perform spot checks

#### **Cumulative Savings**

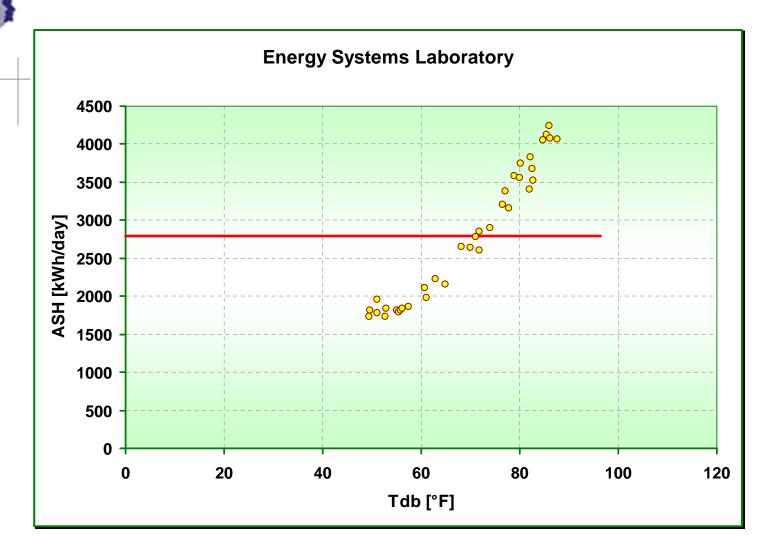




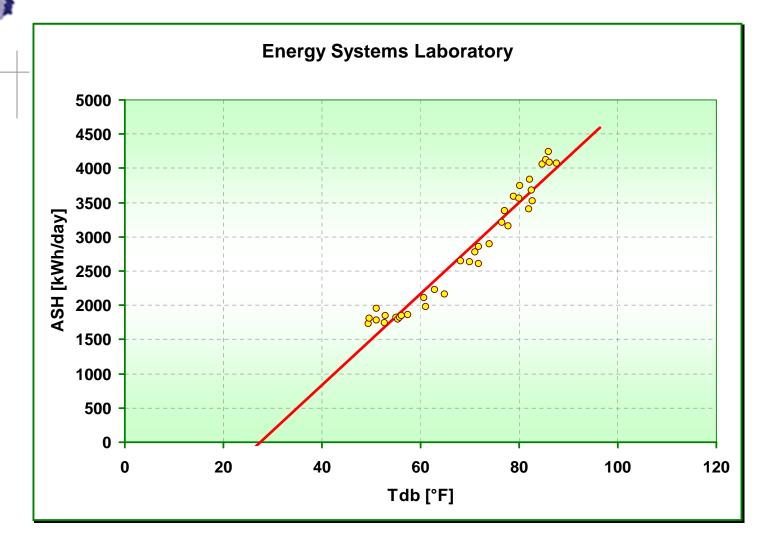
# Model Comparisons

- > Performance Contractor Model
  - Degree-day method incorporating variablebased degree-day
- > Comparison Model
  - ASHRAE's Inverse Model Toolkit
  - Change point regression model

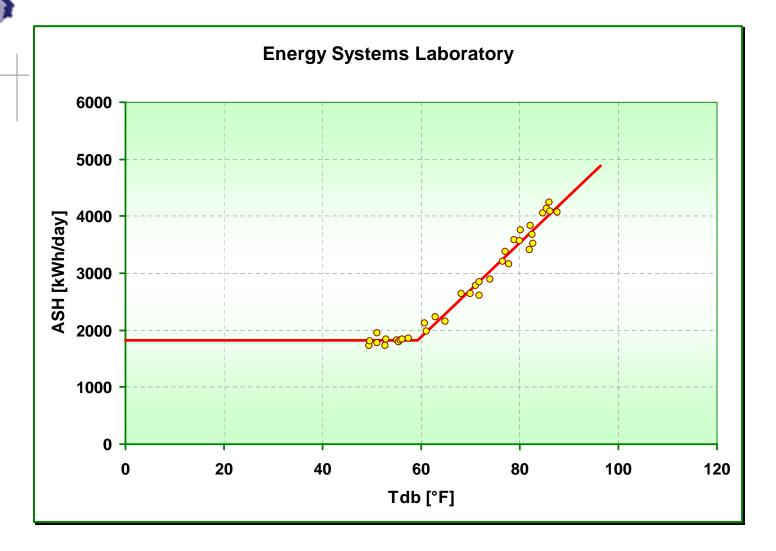
#### Simple Mean Value



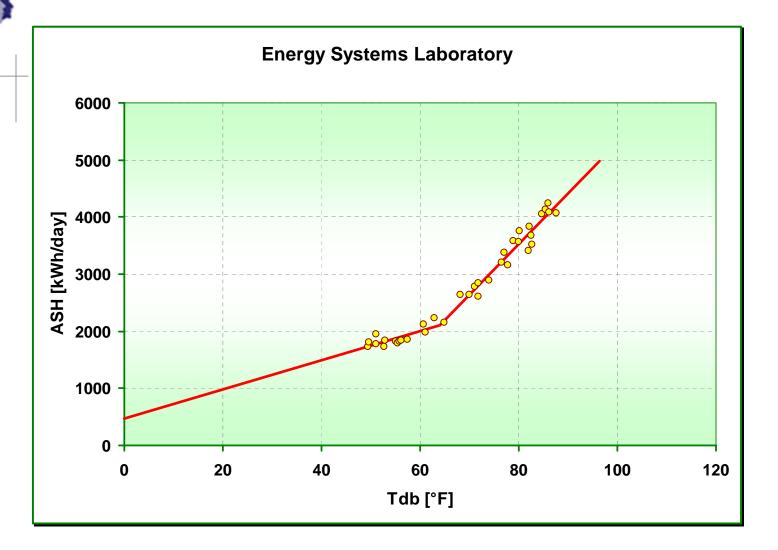
#### 2 Parameter Linear Regression



#### **3** Parameter Change Point



#### 4 Parameter Change Point





# 1<sup>st</sup> Year Model Summary

	Vendor Calculation					
	Savings	1P	2P	3P	4P	
Jan	12,212	37,940	7,049	10,646	10,628	kWh/Mth
Feb	14,100	40,366	14,390	12,097	14,394	kWh/Mth
Mar	14,426	39,055	21,577	12,710	15,250	kWh/Mth
Apr	14,174	27,109	23,530	18,054	15,748	kWh/Mth
May	20,989	12,149	24,421	22,960	22,045	kWh/Mth
Jun	29,016	-3,633	25,605	28,284	28,789	kWh/Mth
Jul	29,174	-9,135	24,534	27,997	28,744	kWh/Mth
Aug	28,248	-9,500	23,371	26,936	27,746	kWh/Mth
Sep	35,142	-1,296	31,040	34,177	34,813	kWh/Mth
Oct	17,868	23,997	24,105	19,973	18,169	kWh/Mth
Nov	19,110	33,635	23,523	16,453	13,600	kWh/Mth
Dec	15,634	47,280	12,534	15,112	15,730	kWh/Mth
Total	250,093	237,968	255,679	245,400	245,658	kWh/yr
% Deviation		4.8%	-2.2%	1.9%	1.8%	



# 2nd Year Model Summary

	Vendor Calculation					
	Savings	1P	2P	3P	4P	
Jan	9,764	36,849	15,824	9,555	13,333	kWh/Mth
Feb	14,327	41,108	13,832	12,839	14,636	kWh/Mth
Mar	25,640	37,359	32,112	25,932	23,356	kWh/Mth
Apr	25,105	18,487	28,976	27,230	26,230	kWh/Mth
May	24,739	10,660	26,665	26,115	25,513	kWh/Mth
Jun	38,615	7,136	35,939	38,214	38,554	kWh/Mth
Jul	42,503	1,855	36,793	40,862	41,845	kWh/Mth
Aug	36,932	-7,154	30,034	34,802	36,038	kWh/Mth
Sep	29,095	5,287	28,956	29,980	29,890	kWh/Mth
Oct	12,608	15,462	18,403	14,963	13,396	kWh/Mth
Nov	12,127	30,231	19,553	12,344	9,443	kWh/Mth
Dec	11,519	41,434	8,421	9,266	10,551	kWh/Mth
Total	282,974	238,715	295,509	282,101	282,785	kWh/yr
% Deviation		15.6%	-4.4%	0.3%	0.1%	

#### Summary

- > HHSC is a large state agency with significant challenges to maintain facilities
- HHSC chose ESPC as the solution to rebuild the facility infrastructure and achieve energy efficiency
- M&V Plan requires measured performance and independent verification
- This structure provides savings and measurement based assurance that the savings will continue