



Massachusetts Institute of Technology
Engineering Systems Division

ESD Working Paper Series

Productivity of Passenger Rail Transportation Services in the Northeast Corridor

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PRODUCTIVITY OF PASSENGER RAIL TRANSPORTATION SERVICES IN THE NORTHEAST CORRIDOR

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For presentation at the 2014 Annual Meeting of the Transportation Research Board

November 14, 2013

5,583 words, 4 figures, and 1 table = 6,833

ABSTRACT

Technological changes, capital investment, organizational reforms, and external factors can impact railway productivity. Using non-parametric single-factor and multifactor productivity (SFP and MFP) Törnqvist trans-log index approaches, we evaluated the performance of high-speed rail (HSR) lines in the U.S. during FY 2002-2012.

Intercity rail transportation in the NEC experienced considerable yet highly volatile productivity growth during FY 2002-2012, in the range of ~1-3% per year. Amtrak increased its ability to economically exploit the available capacity, but did not perform equally well on the supply side. The NEC became cumulatively 20% more productive on the demand side but only 3% on the supply side of productivity with respect to 2005 levels. Service changes, technical problems with trains, targeted capital investments, and economic recession and recovery were the main drivers of productivity change.

The main train services, the Acela Express and Northeast Regional, were very sensitive to external events, had large economies of scale, and implemented slow adjustment of capacity via rolling stock and infrastructure improvements, which varied depending on the service.

In the face of ongoing planning efforts, the NEC could consider the resurgence of demand and recent substantial productivity improvements to launch ambitious plans for HSR. Additional ideas of organization and coordination of rail could reveal hidden opportunities for future HSR development.

1. INTRODUCTION

In this paper we evaluate the performance the Northeast Corridor (NEC) from FY 2002-2012 using productivity analysis. Then we discuss current planning processes for HSR development.

2. OVERVIEW OF AMTRAK AND THE NEC

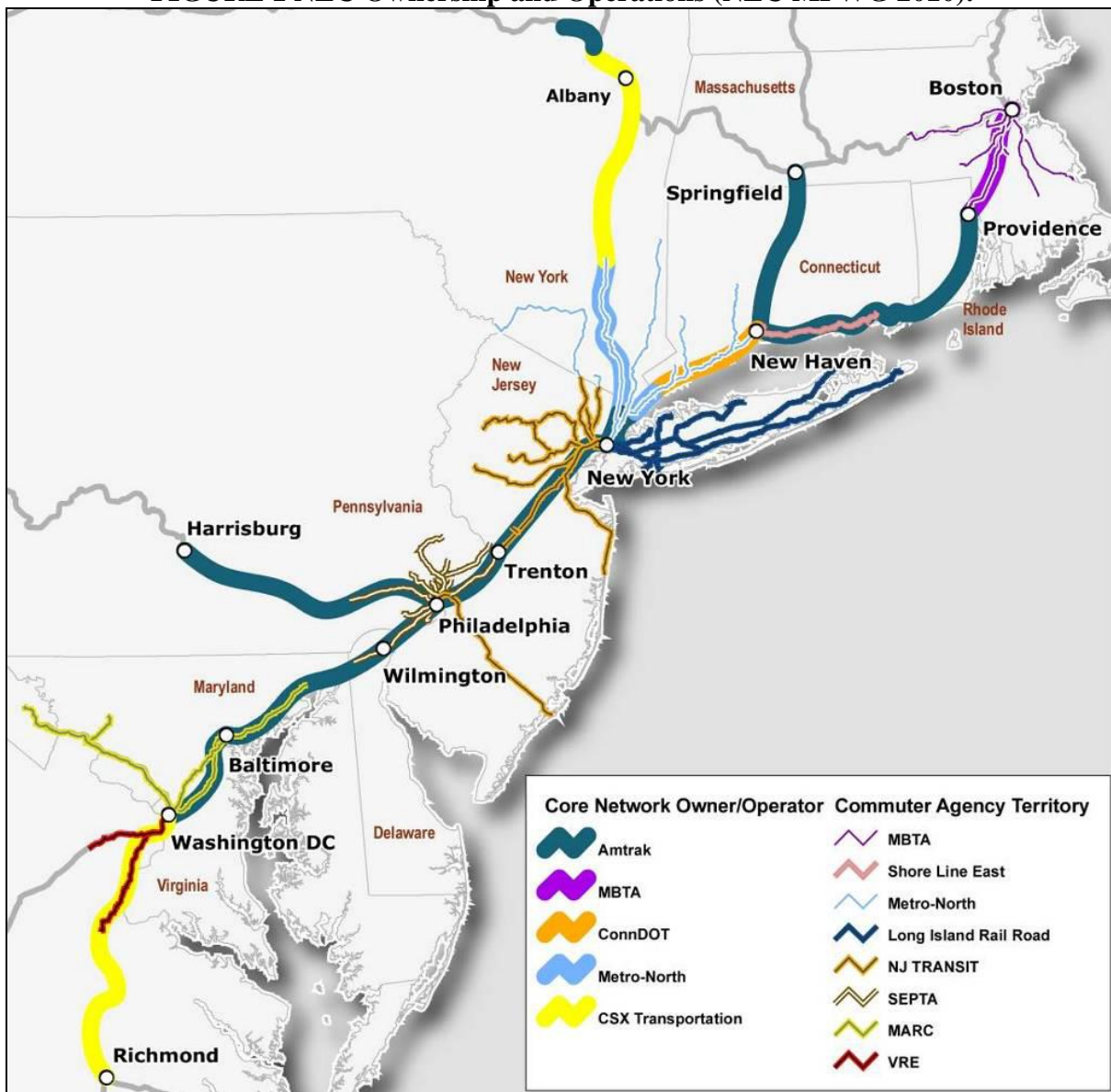
Amtrak is the National Railroad Passenger Corporation, a publicly owned company operated and managed as a for-profit, private corporation. It began operations on 1971, after consolidation of several private passenger railroads, and nowadays operates a 22,000-mile passenger rail nationwide system.

47 The Northeast Corridor (NEC) stretches from Washington, D.C., to Boston, MA. With
 48 over 55 million people and a \$2.6 trillion economy equal to one-fifth of the U.S. GDP, it is the
 49 most densely settled region and one of the economic engines of the country. The NEC is a
 50 complex multi-state, multi-operator, multi-use, and multi-owner railway corridor. It runs through
 51 several major metropolitan areas, 12 states and the District of Columbia. It involves eight
 52 commuter operators and one intercity-travel operator (Amtrak). It comprises multi-track
 53 alignments on which both freight and passenger trains run every day.

54 As shown in Figure 1, the 457-mile NEC-spine alignment is shared between Amtrak (363
 55 route miles), the Massachusetts Bay Transportation Authority (MBTA) (38 route miles), and the
 56 states of New York and Connecticut (46 route miles). In addition, there are rail branches out of
 57 the NEC spine to Springfield, MA, Albany, NY, and Harrisburg, PA.

58
 59

FIGURE 1 NEC Ownership and Operations (NEC MPWG 2010).



60

61 **2.1. NEC Intercity Passenger Rail Services**

62 Amtrak offers multiple services along the NEC, two of which are a focus of this paper; they are
63 hereon referred to as NEC-spine trains:

64 The Acela Express, introduced in December 2000, runs from Boston to Washington via
65 New York, Philadelphia, and Baltimore. It is the fastest rail service in the U.S., technically high-
66 speed rail (HSR)¹, capable of achieving top speeds of 150 mph in short sections of the trip. Its
67 average speed, though, is only on the order of 70-80 mph, which results in a scheduled travel
68 time of approximately six and a half hours from Boston to Washington (~3½ hours from Boston
69 to New York and ~2 hours 45 minutes from New York to Washington). The Acela Express
70 currently offers various amenities such as first class (business class is the lowest option), on-
71 board Wi-Fi access, and food services.

72 The Northeast Regional runs from Boston/Springfield to Washington and then to other
73 cities in the State of Virginia (Richmond, Lynchburg, Newport News or Norfolk), via New York,
74 Philadelphia, and Baltimore. The service had existed in various forms before Amtrak's inception,
75 and is formally known as the Northeast Regional since 1995. While the top speed is 125 mph,
76 the average speed is 60-65 mph. This results in a scheduled travel time of approximately eight
77 hours from Boston to Washington (~4 hours from Boston to New York and ~3½ hours from New
78 York to Washington). The Northeast Regional offers coach class and business class.

79 Additional passenger services that operate partly on the NEC spine, but are neither the
80 focus of the paper nor considered as NEC-spine trains, include:

- 81 • Carolinian / Piedmont (New York—Washington— Raleigh, NC—Charlotte, NC)
- 82 • Keystone (New York—Philadelphia— Harrisburg, PA)
- 83 • Pennsylvanian (New York—Philadelphia— Harrisburg, PA—Pittsburgh, PA)
- 84 • Vermonter (Washington—New York— Springfield, MA—Burlington, VT—St.
85 Albans, VT)
- 86 • NEC Special Trains (for exceptional occasions)
- 87 • Silver Service / Palmetto (New York— Savannah, GA— Miami, FL via
88 Washington)
- 89 • Cardinal (New York— Chicago, IL via Washington): long-distance service
- 90 • Crescent (New York—New Orleans, LA via Washington): long-distance service

91 Other trains originate in cities on the NEC spine but do not run on NEC-spine tracks:

- 92 • Adirondack (New York—Albany, NY—Montreal, Canada)
- 93 • Downeaster (Boston North Station²—Portland, ME—Brunswick, ME)
- 94 • Empire (New York—Albany, NY—Toronto, Canada)
- 95 • Ethan Allen (New York—Albany, NY—Rutland, VT)
- 96 • New Haven, CT—Springfield, MA
- 97 • Washington—Lynchburg, VA
- 98 • Washington—Newport News, VA
- 99 • Capitol Ltd. (Washington—Chicago, IL): long-distance service
- 100 • Lake Shore Ltd. (New York/Boston—Albany, NY—Chicago, IL): long-distance

¹ The Acela Express could be classified as HSR-Regional according to the FRA (2009), because it reaches top speeds of 110-150 mph; however, it would not be deemed HSR by European standards (Council of the European Union Directive 96/48) or when comparing with countries with full-fledged HSR lines and similar network structure, like France, Japan, Korea or Taiwan.

² Boston's North Station is not part of the NEC spine but South Station is.

101 2.2. NEC Performance during FY 2002-2012

102 The NEC is currently the most heavily utilized railway corridor in the U.S. Every weekday,
 103 Amtrak operates 154 intercity trains, commuter agencies run more than 2,000 trains serving
 104 upwards of 750,000 commuters, and 70 daily freight trains from seven different companies run
 105 along shared tracks. The difference in operating speeds as well as infrastructure constraints (e.g.,
 106 old bridges, short radii of curvature) – especially on the Boston-New York segment and in the
 107 New York metropolitan area – limit the ability of the rolling stock to maintain high speeds and
 108 contribute to the reduced available capacity of the corridor.

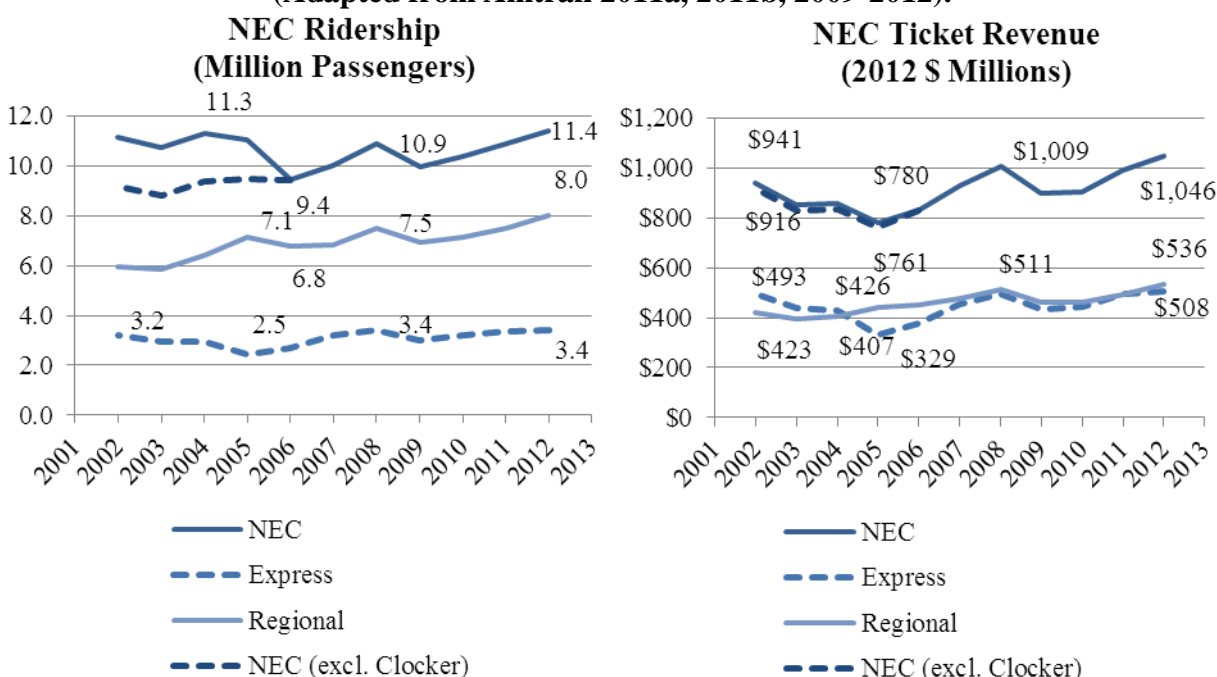
109 Four notable episodes marked the last decade in the NEC:

- 110 1. Removal of the Clocker Service in 2005, and Federal and Metroliner in 2006. The
 111 Clocker ran between Philadelphia and New York, mostly serving commuters and day-
 112 travelers until 2005. The Federal replaced a sleeper train on the NEC, and gradually
 113 merged operations with regional trains. The Metroliner ran from January 1969 to October
 114 2006, and was discontinued as the Acela was implemented.
- 115 2. Technical problems with Acela trains in 2002 and 2005. Cracks in the power unit yaw
 116 damper brackets forced a temporary halt of the Acela fleet in 2002. Problems with the
 117 braking system in 2005 were severe enough that the entire Acela fleet was shelved from
 118 April to July, and did not resume full service until September.
- 119 3. Economic recession of 2008-2009.
- 120 4. Allocation of federal funding for capital investments on the NEC, starting in 2009.

121

122 **FIGURE 2 a) NEC Ridership and b) Ticket Revenue³ during FY 2002-2012⁴**

123 (Adapted from Amtrak 2011a, 2011b, 2009-2012).



124
125

³ Ticket revenue is in 2012 dollars, corrected for inflation with the transportation Consumer Price Index (CPI) series CUUR0000SAT 2002-2007 and CUUR0000SS53022 2007-2012 (USBLS 2013).

⁴ The Clocker, a commuter service, distorts ridership figures and is usually excluded from calculation of NEC performance.

126 As shown in Figure 2, in FY 2012, NEC-spine trains carried 11.4 million passengers and
127 generated \$1.05 billion ticket revenue, growing 36% and 45% since FY 2003, respectively. This
128 represented 52% of Amtrak's ticket revenue and 36% of Amtrak's overall riders in FY 2012.
129 Quite different from the financial performance of Amtrak as a whole, the NEC reported a \$289
130 million operational contribution (excluding depreciation, capital charge and interest)⁵ in FY
131 2012. After the economic recession of 2009, ridership on NEC-spine trains grew at 500,000
132 riders per year. By FY 2011, Amtrak's services captured 77% and 54% of the Washington—
133 New York and New York—Boston competitive air/rail markets (Amtrak 2012).

134 There were important differences between Express and Regional⁶ services on the NEC.
135 On one hand, ridership on Express services was flat at 3-3.4 million annual passengers from FY
136 2002 to 2012, despite downturns in FY 2005, due to technical problems on Acela trains, and in
137 FY 2009, due to the economic recession. On the other hand, ridership on Regional services went
138 up almost steadily at about 200,000 riders per year to 8 million annual passengers, with a
139 temporary surge in FY 2005 that accommodated some of the spillover demand from Express
140 services, and a dip in FY 2009. Although real ticket revenue has increased by 47% and 36%
141 since FY 2003 on the Express and Regional services, respectively, the former were more
142 sensitive to economic conditions than the latter. IT is notable that despite having only half the
143 ridership of Regional services and a third of the overall NEC ridership, Express services
144 contributed half the ticket revenue and 72% of the operational contribution of the NEC.

145 Contrary to the impressive market performance, the level of service offered to travelers
146 has only marginally improved. Despite various HSR improvements to the NEC, such as
147 electrification and procurement of HSR trains, substantial travel-time improvements have yet to
148 be achieved and the NEC still lacks a true international-quality HSR service according to
149 international benchmarks. Additionally, an infrastructure maintenance backlog of \$8 billion has
150 yet to be addressed.

151 Average load factor (ALF) of the trains is still low, relative to air, but rapidly improving:
152 63% on the Acela and 48% on the Northeast Regional in 2012, up from 51% and 42% in 2006,
153 respectively. On the other hand, available seat-miles (ASM) have only grown modestly, from 3.2
154 to 3.5 billion during 2006-2012. Then, most of the new NEC riders are accommodated on the
155 still available surplus capacity, not on new capacity, and improved traffic growth, while
156 gratifying to Amtrak, burdens an already capacity-constrained corridor.

157

158

158 **3. MEASURING PRODUCTIVITY IN PASSENGER RAIL** 159 **TRANSPORTATION**

160

161 **3.1. Definition**

162 Productivity is, at the most fundamental level, a ratio between outputs and inputs used to
163 evaluate the performance of an entity such as a country, industry, firm, system or process. It is
164 popular among economic researchers because it is an objective performance measure, and
165 because productivity gains can help explain the long-term growth of an entity.

⁵ Amtrak's monthly performance reports contained financial performance of routes before capital charges, depreciation and interest, which would lower the above-reported figures once taken into account.

⁶ Express services include the Acela Express and the Metroliner. Regional services include the Federal and the Northeast Regional. Several format changes of the reports impede more specific route accountability for the selected time period. As mentioned in section 2.1., the Federal and Metroliner have been out of service since 2006, therefore, from 2006 on, Express refers exclusively to Acela Express, and Regional refers exclusively to Northeast Regional.

166 Productivity can be increased by producing the *same* outputs with *fewer* inputs, by
167 producing *more* outputs with the *same* inputs, or by combining the two approaches. Of interest
168 are the factors behind such a change in productivity, the *drivers* of productivity, which can be
169 classified in three main categories:

- 170 1. Technological change, e.g., improved equipment, improved maintenance techniques
- 171 2. Organizational change, e.g., improved management practices, changing legislation
- 172 3. Externalities, e.g., industry/market behavior, external events, consumer preferences

173 So, with objective productivity metrics and identification of the drivers of productivity,
174 decision-makers can understand how their entity behaves and take courses of action to attain
175 more efficient processes and achieve long-term growth. However, productivity does not imply
176 profitability, because financial performance depends on such additional factors as fares,
177 competition, and liabilities. Rather, good productivity implies an improved process, and it is not
178 a sufficient condition for profitability.

179

180 **3.2. Productivity Metrics**

181 Four classes of productivity metrics are commonly found but sometimes imprecisely used in
182 productivity studies. They are identified by the number of outputs and inputs they relate. This
183 research clarifies and uses them as follows:

- 184 1. Single-Factor Productivity (SFP), for a single-output single-input process, is the ratio of
185 the output to the input.
- 186 2. Multi-Factor Productivity (MFP), in a single-output *multi-input* process, relates the single
187 output to a function that aggregates the multiple inputs.
- 188 3. Total Factor Productivity (TFP), in a multi-output multi-input process, relates a function
189 that aggregates the multiple outputs to another function that aggregates the multiple
190 inputs.
- 191 4. Partial Productivity is an arbitrary ratio of an output to an input used in processes with
192 multiple outputs and/or inputs. This measure is not recommended by the author, though
193 commonly used in the literature.

194 Two common mistakes among researchers are to use MFP and TFP interchangeably and
195 to label Partial Productivity as SFP.

196

197 **3.3. Available Methods**

198 Productivity metrics (SFP, MFP or TFP) require data processing techniques that depend on the
199 question of interest, the type of data, the data availability, the computational resources, and other
200 context-specific constraints.

201 A myriad of methods for calculating productivity are available and the main differences
202 involve working with physical or monetary input and output data; using incremental productivity
203 gains or absolute values of productivity; calculating year-to-year and/or cumulative productivity
204 gains; and using parametric (estimation of production or cost functions through regression
205 analyses) or non-parametric methods (no need for statistical estimation) to aggregate multiple
206 outputs or inputs. The interested reader can find a more thorough explanation of the terms in
207 Archila 2013.

208

209 **3.4. Productivity Studies of Rail Transportation**

210 To the best of the author’s knowledge, there have been no previously published productivity
211 studies of Amtrak or the NEC, but studies have been published for freight railroads or for
212 international locations.

213 In the most relevant study of passenger rail transportation, Caves et al. (1980) determined
214 that TFP of U.S. railroads, for passenger and freight rail, measured with parametric and non-
215 parametric methods, increased 1.5% per year on average in 1951-1974. Then, Caves et al. (1981)
216 concluded that the less regulated Canadian railroads achieved higher TFP gains than the more
217 regulated U.S. railroads, measured with a parametric method, in 1955-1974. Tretheway et al.
218 (1997) used partial productivity measures (labeled as SFP) and parametric and non-parametric
219 TFP to analyze the effect of ownership, deregulation, and technological changes in two Canadian
220 railways, CN and CP, in 1956-1991. Cantos et al. (1999) concluded that reforms that provided
221 greater degrees of autonomy and financial independence contributed greatly to increases in
222 productivity of European railways in 1970-1995, measured via a non-parametric TFP index.
223 Finally, Cowie (2002) found via a non-parametric MFP index that ownership structure and not
224 ownership per se was relevant as a determinant of productivity gains in British Rail.

225 Hence, these studies generally employ many and differing outputs, inputs, metrics, and
226 methods. Sometimes “partial productivity” measures are used, freight and passenger
227 transportation are combined, or results are inconclusive due to unreliable data. The focus of
228 previous studies is economic and operational – mainly at the industry or carrier level, rarely at
229 the corridor level – and there is little attention to the level of service or the quality of inputs and
230 outputs.

231 Even though there is no consensus on outputs, inputs, metrics, and methods for passenger
232 rail transportation productivity analysis, some commonly used outputs are revenue, available
233 seat-miles (ASM) – as a proxy for transportation capacity – and revenue passenger-miles (RPM)
234 – as a proxy for transportation volume. Some commonly used inputs are labor, capital – terms
235 used in mainstream economic literature – and energy – which is specific to transportation.
236

237 **4. PRODUCTIVITY ANALYSIS DURING FY 2002-2012**

238 **4.1. Data**

239 Output and input data were directly retrieved or indirectly derived from Amtrak’s year-end
240 monthly performance reports from FY 2003 to 2012⁷. Section C, *Route Performance*, of
241 Amtrak’s reports included operational data at the individual route level. Section A, *Financial*
242 *Results*, of Amtrak reports included data on ridership and revenue.

244 Amtrak changed the format of the monthly performance reports four times during the
245 period of study: in FY 2005, 2006, 2009, and 2010. These format changes comprised different,
246 sometimes incompatible cost breakdowns, allocation methods, or route definitions. Fortunately,
247 each report included consistently-reported data from the current and previous fiscal year. This
248 enabled valid year-to-year comparisons and calculations, which are the core of the method of
249 analysis (see Section 4.2). In years with a format change, this also allowed to check that data
250 categories under different formats were comparable. In the face of conflicted data for a given
251 fiscal year, after consideration of format changes, priority was given to audited over preliminary
252 reports and to newer over older reports.

⁷ Unfortunately, reports prior to FY 2003 were not available to researchers, which could have used to estimate productivity metrics in years before the introduction of the Acela Express.

253 Amtrak's accounting systems have been imprecise because they rely heavily on cost
 254 allocation (i.e., the use of statistical estimation or other allocation methods) rather than cost
 255 assignment (i.e., the actual tracking of costs to a particular route or service), and have had trouble
 256 consolidating data from different sources. Congress mandated Amtrak to implement the FRA
 257 methodology for cost allocation in 2005 and design a modern accounting and reporting system in
 258 2010, which has shown some improvement over previous systems. However, Amtrak is still
 259 unable to report costs more precisely because it "does not collect sufficiently detailed cost data"
 260 and assigns only about 20% of them (FRA, 2013).

261 After accounting for the several format changes in Amtrak's reporting categories, the
 262 available outputs were ridership, (ticket) revenue, RPM, and ASM, and the available input was
 263 operating costs. Monetary quantities were inflated by the corresponding CPI to 2012 dollars.
 264 Auxiliary metrics such as RPM and ASM were derived from reported data, where possible.

265 Since some routes entered or exited service, and data were sometimes reported for
 266 combined routes, the analyzed sets of routes were NEC level, Express (Acela + Metroliner), and
 267 Regional (Northeast Regional + Federal).

268

269 **4.2. Method of Analysis**

270 Given that there is only a single input but four outputs with different meanings, four
 271 distinct SFP metrics were used to strengthen the analysis. On the supply side, ASM SFP with
 272 respect to operating costs is a proxy for the effectiveness at generating transportation capacity;
 273 on the demand side, ridership, revenue, and RPM SFP with respect to operating costs are
 274 measures of the effectiveness at exploiting the available capacity. Revenue SFP with respect to
 275 operating costs, in particular, reflects how effective Amtrak was at economically exploiting the
 276 available capacity⁸.

277 Each year-to-year SFP metric was calculated via a non-parametric Törnqvist trans-log
 278 index as follows, and then compounded to obtain the cumulative SFP, with 2005 as the base year
 279 for all calculations:

$$\ln \left(\frac{SFP_1}{SFP_0} \right) = \ln \left(\frac{y_1}{y_0} \right) - \ln \left(\frac{x_1}{x_0} \right)$$

280

281

Where y =output x =input, I = current year, and 0 =previous year

282

283 Finally, a sensitivity analysis with respect to the route definitions and the inflation
 284 parameters showed that results were robust to changes in key assumptions (see Archila 2013).

285

286 **4.2. SFP Analysis of the NEC during FY 2002-2012**

287 As shown in Table 1 and Figure 3, the NEC experienced considerable yet highly volatile SFP
 288 growth during FY 2002-2012 (in the range of ~1-3% per year), which was boosted by the
 289 notable SFP improvements of the past three years.

290 Since 2005, the yearly average growth in ridership, revenue, RPM, and ASM SFP at the
 291 NEC level was 0.9%, 2.8%, 2.5%, and 0.4% respectively. However, in recent times, yearly
 292 increments have reached as high as 20% for some SFP metrics, while unfavorable shocks in FY
 293 2006 and 2009 resulted in yearly dips as low as -19%. Such dips interrupted what might
 294 otherwise have been an ever-increasing trend in SFP.

⁸ For simplicity, the words "operating costs" are removed from the productivity label, as it is the sole input of each SFP metric.

295 After some oscillations, the NEC SFP net growth from FY 2005-2010 was negative,
 296 which contrasted with previous, though modest, improvements in ridership and revenue SFP.
 297 However, by 2012, the NEC became cumulatively 20% more productive on the demand side (as
 298 measured by revenue SFP and RPM SFP) though just 3% more productive on the supply side
 299 (ASM SFP) with respect to the 2005 levels.

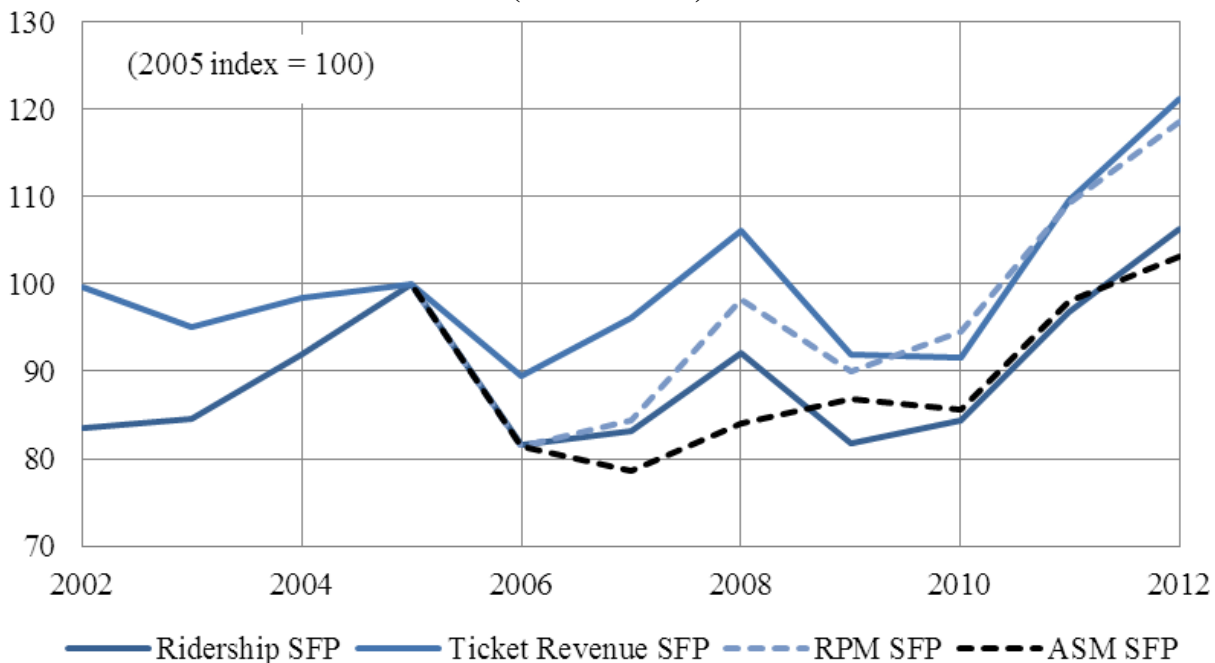
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TABLE 1 NEC, Express, and Regional Year-To-Year SFP Growth, FY 2002-2012
 (Archila 2013)

FY	NEC SFP				Express SFP				Regional SFP			
	Ridership	Revenue	RPM	ASM	Ridership	Revenue	RPM	ASM	Ridership	Revenue	RPM	ASM
2011-2012	10%	11%	8%	5%	9%	11%	8%	9%	9%	11%	8%	2%
2010-2011	15%	20%	16%	15%	13%	20%	14%	9%	17%	19%	17%	18%
2009-2010	3%	0%	5%	-2%	12%	7%	13%	3%	-2%	-5%	0%	-5%
2008-2009	-11%	-13%	-8%	3%	-12%	-13%	-10%	1%	-11%	-14%	-8%	4%
2007-2008	11%	10%	17%	7%	3%	7%	6%	1%	16%	13%	24%	11%
2006-2007	2%	7%	4%	-3%	5%	6%	7%	-7%	2%	6%	2%	-1%
2005-2006	-18%	-10%	-19%	-19%	-17%	-13%	-15%	-20%	-18%	-10%	-20%	-17%
2004-2005	9%	2%	---	---	5%	-2%	---	---	12%	9%	---	---
2003-2004	9%	3%	---	---	6%	2%	---	---	10%	4%	---	---
2002-2003	1%	-4%	---	---	0%	-3%	---	---	1%	-4%	---	---
Yearly Average Growth												
2005-2012	0.9%	2.8%	2.5%	0.4%	1.3%	2.9%	2.8%	-1.1%	1.0%	2.1%	2.4%	1.3%
2002-2012	2.4%	2.0%	---	---	2.0%	1.7%	---	---	3.0%	2.4%	---	---

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FIGURE 3 NEC Cumulative SFP Growth FY 2002-2012
 (Archila 2013).



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The major episodes listed earlier provided some causes for this varying productivity (service changes, technical problems with trains, targeted capital investments, and economic recession and recovery). Notably, the economic downturn of 2008-2009 made less of an impact on the NEC productivity than the problems associated with the stoppage of the Acela Express in some months of 2005. While the economic recession was mostly troublesome on the demand

313 side, the train stoppage affected the supply side, hence increasing costs and underserving
314 demand. As evidence, the NEC ASM SFP dropped -19% in FY 2005-2006, but increased 3%
315 during the economic recession, whereas the RPM SFP decreased -19% and -8% in the two
316 situations. Counterintuitively, the reestablishment of the Acela Express in FY 2006 largely
317 reduced all SFP metrics, because Acela rolling stock greatly increased the operating costs of
318 transportation services.

319

320 *4.2.1. SFP Metrics Comparisons*

321 In FY 2002-2012, Amtrak increased its ability to economically exploit the available capacity (by
322 filling up trains with more passengers over longer distances), but did not perform equally well on
323 the supply side (running trains more effectively). As evidence, cumulative RPM SFP diverged
324 from and grew more than cumulative ASM SFP since FY 2006. Also, cumulative RPM SFP
325 exceeded ridership SFP, suggesting that people were traveling longer distances on the existing
326 NEC services.

327 Notably, since 2009, the resurgence of transportation demand combined with low
328 marginal costs per RPM yielded economies of scale that boosted productivity on the demand
329 side. Most of the new ridership was accommodated on existing capacity, at low marginal costs.

330 These economies of scale had little effect on the supply side, though. ASM productivity
331 improved only after appropriations of government funding to address critical infrastructure
332 bottlenecks on the NEC. This allowed the NEC to become just as ASM productive in FY 2012 as
333 it was in FY 2005. The difference now is that the increased costs of running HSR rolling stock
334 are balanced by a more efficient use of infrastructure. A complementary explanation for the
335 recently-enhanced ASM productivity could be management improvements achieved through
336 Amtrak's recent business reorganization, increased focus on the NEC, and other management
337 changes.

338 Finally, the usage of the capacity was more volatile with respect to external factors than
339 the generation of capacity. For instance, the economic dip of 2009 greatly affected the demand
340 side of the NEC (RPM, ridership and revenue SFP) but had little influence on the productivity of
341 the supply side (ASM SFP). Ridership, revenue, and RPM SFP also increased at higher rates
342 than ASM SFP in favorable years. Thus, demand-side productivity was more volatile with
343 respect to external factors than supply-side productivity, which depended more on managerial
344 and operational practices and events.

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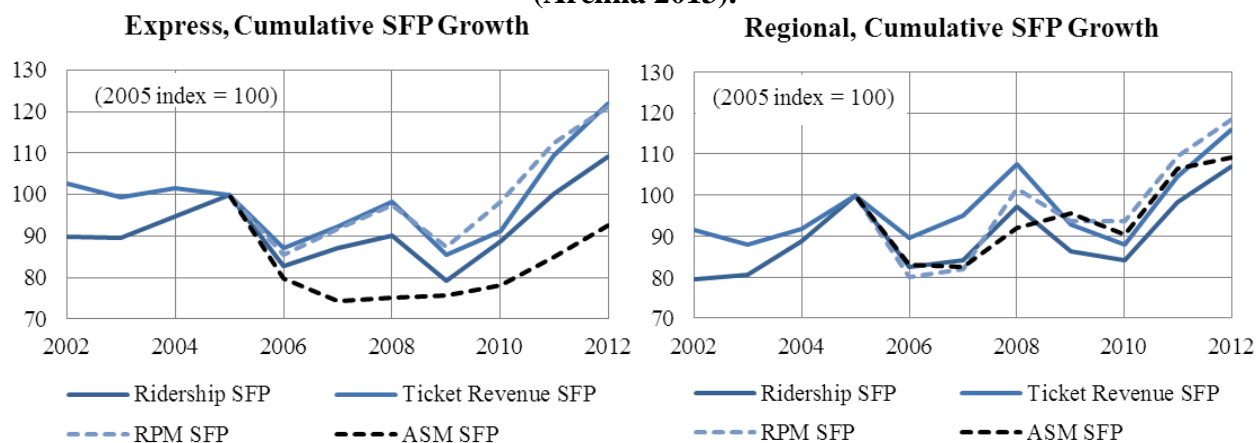
346 *4.2.2. Route Comparisons*

347 The Acela Express and Northeast Regional were both very sensitive to external events, had large
348 economies of scale, and implemented slow adjustment of capacity via rolling stock and
349 infrastructure improvements, but their performance was not uniform.

350 There are two important distinctions in the evolution of SFP for Express and Regional
351 services. First, after FY 2006, the ASM productivity of express services kept going down while
352 the ASM productivity of regional services recovered more rapidly. The introduction of more
353 Acela services (newer rolling stock) and the removal of older trains (Metroliner) increased
354 operating cost per train-mile. Such costs remained high for the express routes, i.e., low ASM
355 productivity, until the recent capital investments in the NEC. Second, the productivity of express
356 services was more volatile than that of regional services, displaying a greater range of
357 performance. Therefore, Express services were more sensitive than Regional services to
358 changing conditions.

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FIGURE 4 a) Express and b) Regional Cumulative SFP Growth FY 2002-2012 (Archila 2013).



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5. FUTURE OF HSR IN THE NEC

364 Plans for international-quality HSR in the NEC are afoot.

365 The FRA launched the most relevant initiative for rail development in the NEC: the NEC
366 FUTURE – Passenger Rail Corridor Investment Plan. The overarching goal of this planning
367 effort is to develop a rail network as part of an integrated, multi-modal transportation solution in
368 the NEC through 2040. The NEC FUTURE will determine, assess and prioritize future
369 investments on the NEC, and the ongoing planning process is expected to be completed by 2015.

370 The NEC FUTURE Preliminary Alternatives Report presented fifteen possible
371 alternatives in April 2012. The alternatives focus on different levels of investment, alignments,
372 and services, but exclude major institutional changes. While some alternatives do consider top
373 speeds of 220 mph, others limit top speeds to 160 mph, and the do-nothing alternative is also
374 being considered. At this early stage of planning, however, the alternatives do not provide
375 sufficiently detailed information that would have enabled an analysis of projected productivity or
376 ridership estimates.

377 In addition, Amtrak has developed plans to introduce international-quality HSR in the
378 NEC. The productivity of a projected HSR implementation in the NEC from 2015-2040, the
379 Amtrak Vision for the NEC, was calculated in Archila (2013). This prediction of productivity is
380 made from publicly available data from Amtrak. Space constraints preclude inclusion of this
381 analysis, but the interested reader is directed to Archila (2013).

382 The current planning processes offer the opportunity to seriously consider additional
383 ideas for the future HSR development in the NEC. First, air/rail interactions are unclear in all
384 prospects. Even though Amtrak does open the possibility for air/HSR intermodal connections in
385 its vision, it does not provide details on how these could be developed. Also, the NEC FUTURE,
386 led by the FRA, could involve the FAA in the planning process and consider air/rail cooperation
387 explicitly.

388 In addition, a benchmark of international experiences of introduction of new HSR in four
389 international corridors similar to the NEC may suggest what could actually happen in the first
390

391 years of operation of an international-quality HSR system in the NEC (Table 2)⁹. In all four
 392 cases, the entrance of HSR significantly affected air traffic and other transportation modes. In
 393 three out of four cases, HSR presented considerable ridership increments above the forecasts
 394 made before the services were in place. In fact, HSR services usually enjoy spectacular growth in
 395 the initial years, which later declines as the market matures (Campos and de Rus 2009). For
 396 example, RPM increased sevenfold in the first decade of HSR operations in Japan (Sakamoto
 397 2012), and ridership doubled in a decade in France (Vickerman 1997). However, in the case of
 398 Taiwan, HSR ridership was less than half of the forecast, attributed to poor intermodal
 399 connections, international economic conditions, and marketing (Cheng 2010). Currently, Amtrak
 400 forecasts 30% more ridership on the NEC after implementation of a HSR segment between New
 401 York and Washington in 2030 (with respect to 2025), and 66% more ridership once the full
 402 Washington-Boston alignment is operating in 2040 (with respect to 2030). Remarkably, ridership
 403 on NEC-Spine trains grew 36% from FY 2003-2012 with just a few capacity upgrades
 404

405 **Table 2 International Comparisons of HSR Lines (Adapted from Sakamoto 2012,**
 406 **Thompson and Tanaka 2011 Cheng 2010, and Vickerman 1997)**

HSR Line	Constructi on (yrs.)	Start Ops.	Length (mi)	Actual Impacts on Traffic	Actual v. Forecast
Japan (Tokyo- Osaka)	5	1964	320	Traffic was diverted 23% from air, 16% from cars and buses and 6% induced demand (Cheng 2010)	Demand was higher than forecasted. In the first decade, RPM increased sevenfold, but then flattened (Sakamoto 2012).
France (Lyon-Paris)	7	1981	260	Most of the diverted passengers shifted from air. 49% induced demand (Cheng 2010, Vickerman 1997).	Demand was higher than forecasted. Total rail passengers in the corridor doubled in a decade (Vickerman 1997).
South Korea (Seoul-Pusan)	12	2004	206	Air traffic dropped 20%- 30%. Traffic on short distances (<100 km) increased ~20% (Cheng 2010).	Demand was higher than forecasted (Thompson and Tanaka 2011).
Taiwan (Taipei- Kaohsiung)	9	2007	215	Air transportation almost exited the market. Passengers were diverted from conventional rail and buses. 8% induced demand, but still low ridership (Cheng 2010).	Demand was 50% of forecast (Cheng 2010).
US (WAS-NYC) (Projected)	15	2030	225	N/A	Additional 6 million annual riders (+30%).

407
 408 The international comparisons illustrate three points. First, Amtrak's projections are
 409 realistic, in the sense that they are within the range of what the international benchmark of actual
 410 performance suggests (and within what Amtrak has achieved in the past decade). Second,
 411 Amtrak's projections may be a bit low. The actual HSR ridership was higher than forecasted in

⁹ These international corridors, which have now been expanded, are compared with Amtrak's projected introduction of the HSR in the Washington-New York segment by 2030 –which is the first segment planned to operate from 2030-2040, until the New York-Boston HSR alignment is finally completed in 2040.

412 three out of four international cases and, in the case where it did poorly, it was largely due to
413 poor planning and management. The ridership in the NEC might be higher than projections.
414 Third, HSR construction times were faster than those proposed in the NEC VISION. This could
415 possibly motivate Amtrak to revise current estimates of ridership and revenue, perhaps even to
416 accelerate or modify the strategy, and to consider a careful implementation of HSR infrastructure
417 and service in order to secure ridership, based upon international experiences.

418

419 **6. CONCLUSIONS**

420 The last decade in the NEC was marked by route changes, recurrent technical problems with
421 Acela train sets, economic recession, regional congestion, increased transportation demand, and
422 federal funding for capital investments. In this period, Amtrak's NEC services gained significant
423 air/rail market share and operational surplus, but maintenance backlogs and infrastructure
424 constraints are still to be addressed.

425 In terms of productivity, the NEC experienced highly volatile but considerable SFP
426 growth in FY 2002-2012 (in the range of ~1-3% per year), which was boosted by the notable
427 improvements of the past three years. Acela Express and Regional services were very sensitive
428 to external events, had large economies of scale, and implemented slow adjustment of capacity,
429 but its performance was not uniform. Express services were more sensitive than Regional
430 services. In parallel, Amtrak increased the ability to fill up and economically exploit the
431 available capacity, but did not perform equally well on the supply side.

432 In the face of ongoing planning efforts, the NEC could consider the resurgence of
433 demand and recent substantial productivity improvements to launch ambitious plans for HSR.
434 Additional ideas of organization and coordination of rail could reveal hidden opportunities for
435 future HSR development.

436

437 **ACKNOWLEDGEMENTS**

438 The Speedwell Foundation and Shelter Hill Foundation provided the major funding for this
439 research. Support was also provided by the NURail Center, a USDOT University Transportation
440 Center housed at the University of Illinois, Urbana/Champaign. The authors are members of the
441 Regional Transportation Planning and High-speed Rail Research Group of MIT.
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