

Building Resilience in a Major City Evacuation Plan Using Simulation Modeling

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ABSTRACT

This study provides data on the optimal staff, materials, space, and time resources required to operate a regional hub reception center, a “short-term facility with the goal to process and transport displaced survivors (evacuees) to temporary or permanent shelters following a catastrophic incident” (Regional Catastrophic Planning Team, 2012). The facility will process approximately 20,000 evacuees over its entire 7-day duration following a disaster to assist in community resilience. The study was performed using a model created using the computer simulation software, AnyLogic. The results of the study demonstrated that the goals set forth by the Illinois-Indiana-Wisconsin Regional Catastrophic Planning Team could be improved upon and that the largest contributing factor to optimizing the RHRC is finding the optimal number of total staff members to operate the facility.

Keywords: agent-based, AnyLogic, carless population, discrete event, modeling, resilience, RHRC, simulation

1. INTRODUCTION

Disaster, whether man-made or natural, can have a catastrophic impact on a populated area. Sometimes, the disaster is so devastating that it requires a large-scale evacuation. As a result, evacuation plans have become a necessity. One such evacuation plan is the regional hub reception center (RHRC), which will help to evacuate the carless population when an evacuation is needed. The carless population is defined as “those without access to cars or those without the physical or economic means to evacuate” (Renne, Sanchez, Jenkins, & Peterson, 2009). Using a simulation modeling software called AnyLogic, an RHRC model was developed to test the efficiency of the proposed plan. Since the RHRC could be a major tool used in future disasters, a study had to be performed to find the optimal amounts of staff, materials, space, and time needed for the facility to perform all of its necessary functions. A sample RHRC layout can be seen in Figure 1. The Regional Catastrophic Planning Team hopes that a single RHRC can process 20,000 evacuees in 7 days with each evacuee staying in the facility for less than 24 hours (Regional Catastrophic Planning Team, 2012).

In this research, a hybrid discrete event agent-based model was created within AnyLogic. The assumptions for the model were taken from the Illinois-Indiana-Wisconsin Regional Catastrophic Planning Team’s *Regional Hub Reception Center—Operational Guidance* document. The most important resource

being optimized was staff. The predetermined staffing allocation is shown in Table 1.

A previous study was performed to determine the average individual throughput time for individuals in the RHRC based on the staffing numbers shown in Table 1. The result was 1.05 days per person. The entire process also took 7.49 days on average and did not account for the capacity of the facility. The results of the study were determined to be slightly above the Regional Catastrophic Planning Team’s goals, but close enough to be acceptable. However, further research was required for optimization (Kirby, Dietz, & Wojtalewic, 2012).

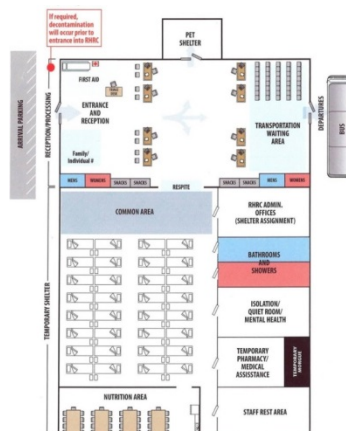


Figure 1. RHRC layout

Table 1. Predetermined staffing allocation

Position	Number of Staff
Decontamination staff	20
Pet registration staff	72
Registration staff	72
Assessment staff	12
Medical care staff	60
Mental care staff	29
Food staff	36
Shelter assignment staff	15
Total staff	316

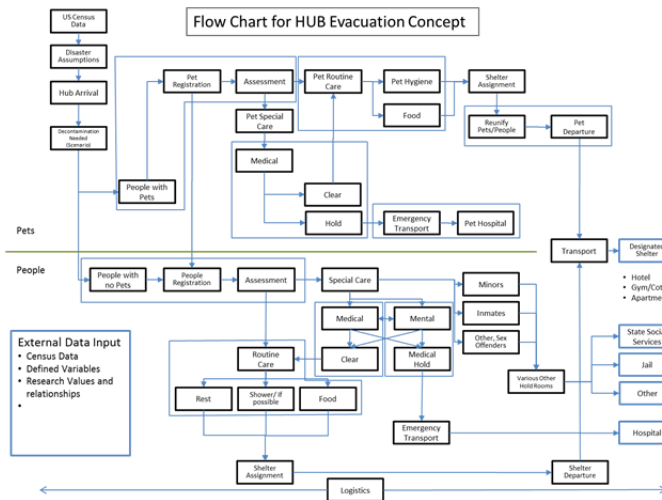


Figure 2. Original flow diagram

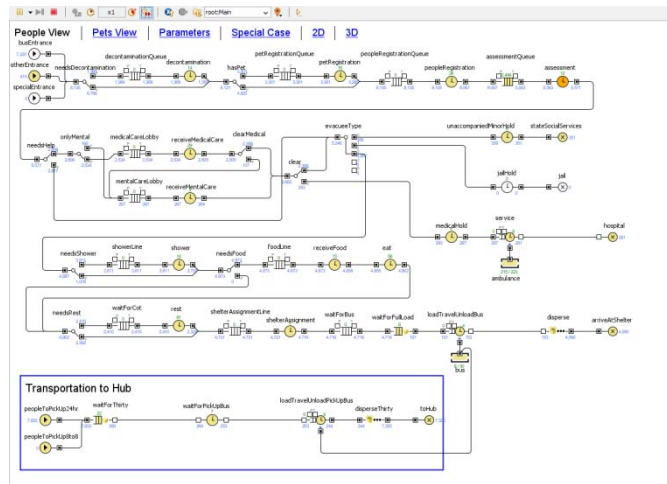


Figure 3. People view

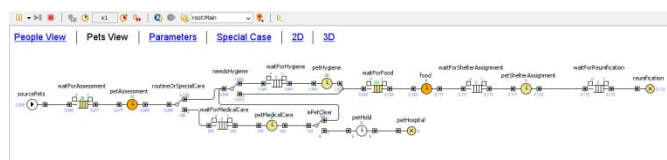


Figure 4. Pets view

2. MODEL FRAMEWORK

2.1. Modeling Tool

In order to accurately simulate the RHRC, the proper modeling software had to be selected. A piece of software, AnyLogic, was selected as the best option because it provides a very simple way to model the movement of people as agents through various processes. Borshchev, Karpov, and Kharitonov claim that AnyLogic is one of the best pieces of software in the world for agent-based modeling (Borshchev & Filippov, 2004). Agent-based modeling “captures emergent phenomena,” “provides a natural description of a system,” and “is flexible” (Bonabeau, 2002). All of these characteristics are found in the RHRC model. AnyLogic’s rich libraries allow the user to create a process flow chart for agents to move through. The software is also one of the most widely-used pieces of simulation software by industry and researchers.

AnyLogic provides an optimization tool that uses third-party software, called OptQuest. “OptQuest treats the simulation model as a *black box*; i.e., it observes only the Input/Output (I/O) of the simulation model....OptQuest combines the *metaheuristics* of Tabu Search, Neural Networks, and Scatter Search into a single search heuristic” (Kleijnen & Wan, 2007). The OptQuest optimization engine was used in this study to develop accurate amounts of staff for each position in the RHRC depending on the capacity of the facility being used.

2.2. Independent Variables

The study consisted of four sets of independent variables. All four were optimized for the best possible throughput. The variables being examined were the probability that a person needs each service provided by the RHRC, the average time needed to complete each process, the number of staff members needed to staff each process, and the amount of space required for the RHRC to function.

2.3. Sample Set

The study used roughly 20,000 randomly generated agents for each simulation. Agents were given their own set of probabilities for needing each of the different processes. The agents were generated using a depreciated rate table, which injected, on average, 20,000 agents into the model for each simulation.

2.4. Testing Methodology

The model used was a discrete event agent-based model within AnyLogic that represented the flow of an RHRC. The original flow diagram, which was used as the basis for the model, is shown in Figure 2.

The model consisted of six main parts. They are shown in Figures 3 through 8.



Figure 5. Parameters

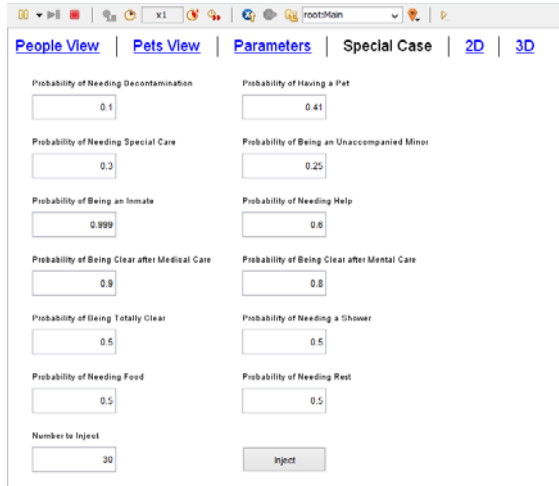


Figure 6. Special case

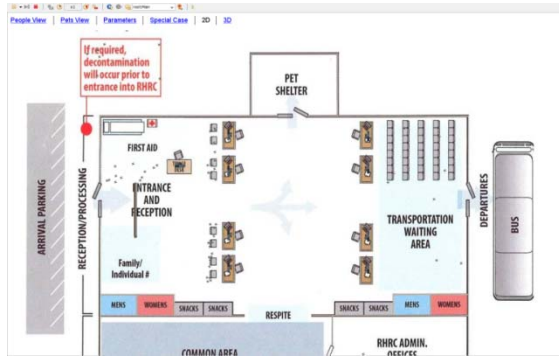


Figure 7. 2-D

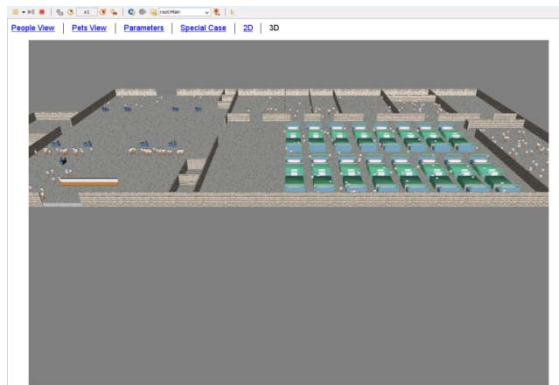


Figure 8. 3-D

The most important parts of the model being studied were Figure 3 and Figure 5. No special cases were injected, pets were ignored for the purposes of the study, and animation had no impact on the results of the model.

To perform a test, the independent variables were tweaked and the model was run. The results were then analyzed to check for changes to the dependent variables, time and resources consumed. Though single simulation runs could show a single set of results, the optimization engine provided by OptQuest allowed for thousands of simulations to be performed for more accurate, average outcomes.

3. PARAMETERS

In order to create an accurate representation of an RHRC, research had to be performed to determine the initial values of the static parameters used by the model. The initial parameters remained identical to the parameters used in the previous RHRC study (Table 2).

Table 2. Parameters used

Parameter	Details	
	Number Used	Source
Probability of needing decontamination	0.167	Lake, Fedele, & Marshall, 2000
Decontamination process time	576	Lewis, n.d.
Decontamination staff	20	Dietz & Wojtalewicz, 2012
Probability of having a pet	0.41	Regional Catastrophic Planning Team, 2012
Pet registration process time	288	Lewis, n.d.
Pet registration staff	72	Dietz & Wojtalewicz, 2012
Registration time	288	Lewis, n.d.
Registration staff	72	Dietz & Wojtalewicz, 2012
Assessment time	288	Lewis, n.d.
Assessment staff	12	Dietz & Wojtalewicz, 2012
Probability of needing help	0.47674	NIMH, 2012; NIMH, 2010; CDC, 2012; Leckie et al., 2005
Probability of only mental help	0.05317	NIMH, 2012; NIMH, 2010
Medical care process time	1440	Lewis, n.d.
Medical care staff	60	Dietz & Wojtalewicz, 2012
Probability of being clear after medical	0.95626	NIMH, 2012; NIMH, 2010; CDC, 2012; Leckie et al., 2005
Mental care process time	1440	Lewis, n.d.
Mental care staff	29	Dietz & Wojtalewicz, 2012
Probability of being clear after care	0.8978	NIMH, 2012; NIMH, 2010; CDC, 2012; Leckie et al., 2005
Probability of being an unaccompanied minor	0.01905	Holladay & Swanson, 2010

Parameter	Details	
	Number Used	Source
Minor hold process time	3600	Lewis, n.d.
Minor hold staff	max	Dietz & Wojtalewicz, 2012
Probability of being an inmate	0	estimate
Jail hold process time	5760	Lewis, n.d.
Jail hold staff	max	Dietz & Wojtalewicz, 2012
Probability of needing a shower	0.78	estimate
Shower process time	480	Lewis, n.d.
Shower staff	36	Dietz & Wojtalewicz, 2012
Probability of needing food	1	estimate
Receiving food process time	480	Lewis, n.d.
Food staff	36	Dietz & Wojtalewicz, 2012
Time to eat	600-1800	estimate
Probability of needing rest	0.5	estimate
Rest process time	1800-7200	estimate
Rest staff	120	Dietz & Wojtalewicz, 2012
Shelter assignment process time	115	Lewis, n.d.
Shelter assignment staff	15	Dietz & Wojtalewicz, 2012
Ambulances available	223	Millen, 2012
Travel to hospital time	1800	estimate
Ambulance return to hub time	1800	estimate

Certain parameters were undeterminable because they would depend on the specific facility being used. For those parameters, reasonable estimates were used. Processes such as eating and resting required a random amount of time for each individual.

4. MATERIALS

The first optimization problem performed in the study was to determine the amount of materials consumed over the 7-day period. The materials being examined were meals, bottles of water, soap, towels, bed sheets, medical equipment, clothes, and pet food. Though other materials may be used, the eight selected in the study were chosen as a proof of concept that the model could accurately determine the amount required of any resource.

The results were calculated using 25 model runs. Each run calculated the specific amount of each resource consumed. After the completion of the 25 runs, the results were averaged for an accurate result. The data is shown in Table 3.

Table 3. Resources

Run	Resource					
	Meals, Bottles of water	Soap servin gs, towels	Bed sheets	Medic al equip ment	Cloth es	Pet Food
1	17682	17157	8775	9064	3342	8142
2	17646	17074	8838	8999	3333	8148
3	17623	17110	8861	9002	3326	8077
4	17899	17328	9102	9077	3330	8225
5	17838	17265	8970	9092	3296	8338
6	17370	16919	8732	8884	3242	8018
7	17626	17072	8885	8764	3279	8046
8	17629	17014	8780	8865	3245	8021
9	17607	16838	8806	8967	3190	8166
10	17723	17128	8974	9171	3307	8248
11	17592	17030	8741	9047	3346	8095
12	17666	17043	8859	9023	3284	8230
13	17523	17072	8710	8853	3365	8007
14	17800	17202	8978	9081	3405	8245
15	17578	17085	8813	8942	3379	8111
16	17693	16993	8724	9028	3263	8036
17	17867	17466	8813	9108	3471	8152
18	17716	17189	8790	9083	3336	8292
19	17797	17295	8920	9126	3385	8351
20	17807	17169	8858	9054	3382	8294
21	17459	16871	8740	8862	3323	8078
22	17463	16882	8740	8952	3294	8047
23	17748	17119	8774	8987	3281	8123
24	17757	17147	8748	9050	3328	8189
25	17552	16959	8732	8968	3272	8068
Avg	17666	17097	8827	9002	3320	8150

5. STAFF AND SPACE

Determining the number of staff required to staff each position in the RHRC required extensive use of OptQuest. Each process was assumed to use a one-to-one ratio for staff and evacuees while each evacuee completed a process. The service positions being optimized in the study were decontamination, pet registration, people registration, assessment, medical care, mental care, food services, and shelter assignment. Each service could have no less than 1 and no more than 100 staff members. It is important

to note that performing every possible combination of staff members would require 100^8 (10,000,000,000,000,000) simulations. That many simulations would be impossible. Therefore, the optimal solution found by the study is not the only optimal solution. It is, however, the optimal solution of the 1,000 simulation runs for each sample. Ten total staff quantities were tested, ranging from 50 to 500. Once an optimal staff quantity was found, further testing was performed to ensure that the result was not a local optimum.

The model also required a threshold to be set for the occupancy of the RHRC. This was to determine the optimal size of a facility along with the optimal number of staff it could accommodate. Once finding the optimal solution, the quantities were passed back into the model and tested for average individual throughput time and total operation time of the RHRC. The results of the optimization for staff are discussed in the following section.

Depending on the number of staff on duty, the RHRC can keep the number of evacuees below a certain threshold. The results are shown in Table 4. Subtracting the staff amount from the max occupancy determines the maximum number of evacuees in the RHRC at any one time given the staff amount.

6. RESULTS

Calculating the final results required 89,000 simulation runs. Depending on the number of staff, total operation time ranged from 6.89 days to 8.00 days. Increasing staff from 50 to 300 decreased total operation time. Increasing staff beyond 300 did not decrease total operation time. However, as can be seen from the results in Figure 9, altering total staff had very little effect on total operation time. This is because the model ended when the last evacuee exited the facility, and evacuees were allowed to enter up until the end of day seven.

Like total operation time, average individual throughput time as a function of staff yielded improvements when staff was increased. These improvements leveled off at 250 total staff members who were able to process evacuees in 5.65 hours on average. The results are shown in Figure 10. Increasing total staff beyond 250 yielded minimal improvement to average individual throughput time.

Total occupancy was also improved by increasing the number of total staff. Once again, the curve leveled off at 250 total staff members. The results are shown in Figure 11. The number of evacuees in the facility could not be kept below 1,900 with any number of staff. Additional staff after 250 only increased the total occupancy of the facility by adding to the 1,900 evacuees.

Table 4. Space

Staff Amount	Max Occupancy
500	2400
450	2350
400	2400
350	2350
300	2600
250	2250
200	3400
150	5150
100	7800
50	n/a

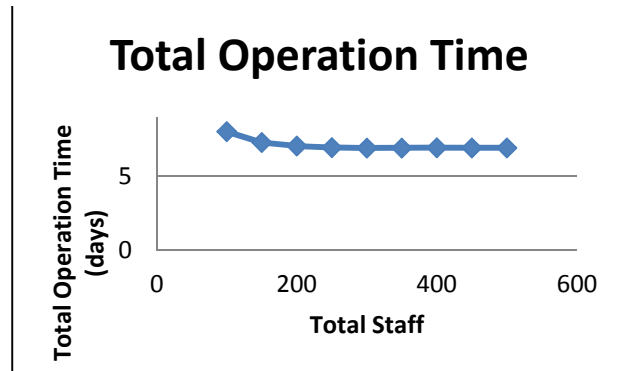


Figure 9. Total operation time

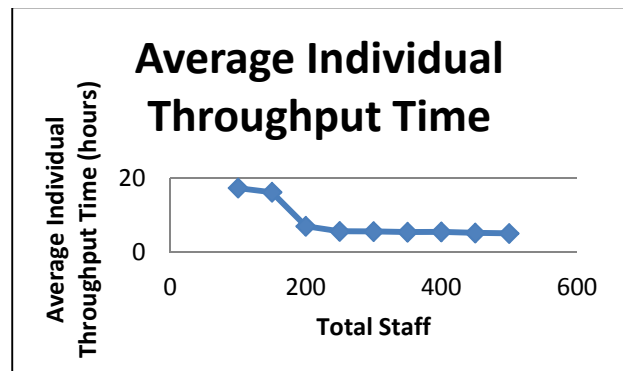


Figure 10. Average individual throughput time

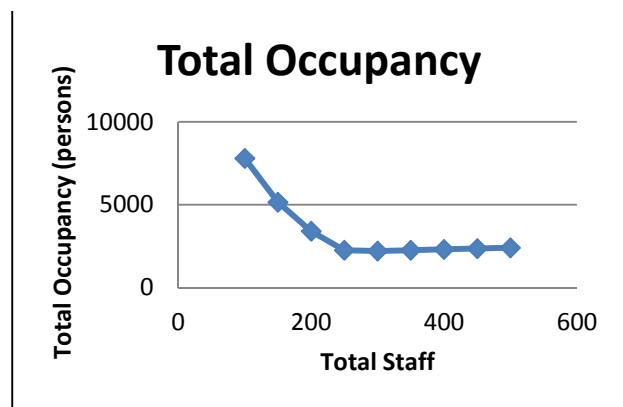


Figure 11. Total occupancy

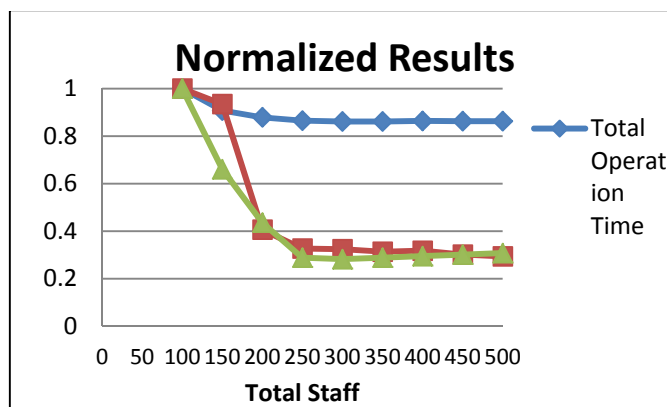


Figure 12. Combined results

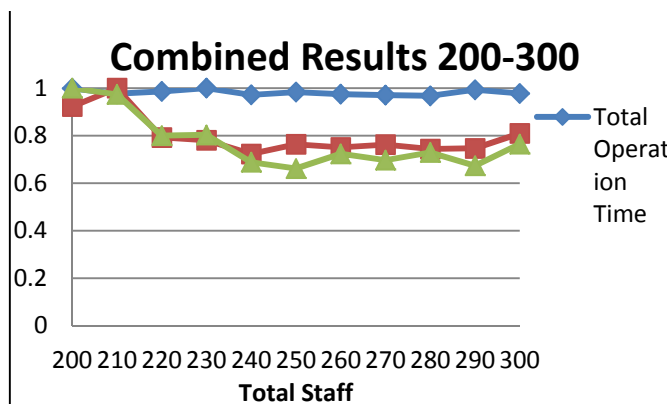


Figure 13. Combined results 200–300

Figure 12 shows the combined results of all three plots on one graph.

In order to ensure that 250 total staff was not a local optimum, further testing was performed on the interval of 200 to 300 total staff. The results, shown in Figure 13, confirm that a value between 240 and 250 total staff members is optimal.

7. CONCLUSION

The study confirmed that optimizing staff, materials, space, and time required to operate an RHRC for 20,000 evacuees over its entire 7-day duration greatly depends on the number of total staff available. A staff of 250 total members was ideal in all three areas being studied. Therefore, 250 total staff can be considered optimal to operate an RHRC.

The results of the study show that the original estimates of the Regional Catastrophic Planning Team could be improved. The team's estimate of 316 total staff for the eight positions can be decreased to 250. At 250 total staff, the RHRC can process all of the individuals in 6.92 days, which is an improvement over the team's goal of 7 days. Also, each individual can be processed in less than 6 hours, which is less than 25% of the team's goal of 24 hours.

A facility large enough to hold 2,250 persons would be large enough for this RHRC to function. The improved efficiency can also be measured financially. Assuming staff members work 12-hour shifts and are paid \$200 daily, the improvements to the team's initial estimates would save \$184,000. Even greater savings are reached due to less training required and less resources consumed.

Further research should be performed to test the efficiency of multiple RHRCs. More research can also be done to test for a more accurate result for financial savings. Lastly, another study could be performed to determine if 20,000 evacuees should be the processing goal for each RHRC. This research, however, demonstrated that the goals set forth by the Regional Catastrophic Planning Team can be met and further optimized. Such optimization ensures that the facility is able to improve the resiliency of a major city if a catastrophic event is to occur.

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