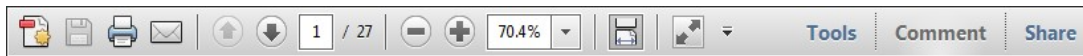
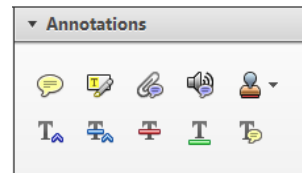


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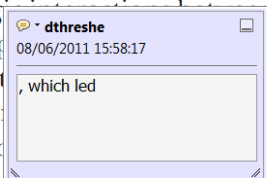
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box where replacement text can be entered.

How to use it

- Highlight a word or sentence.
- Click on the [Replace \(Ins\)](#) icon in the Annotations section.
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standard framework for the analysis of microeconomic behaviour. Nevertheless, it also led to the development of a new paradigm of strategic behaviour. The number of competitors in the industry is that the structure of the industry is a key component of the main components of the industry. At the microeconomic level, are exogenous variables important? (M henceforth) we open the 'black b



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How to use it

- Highlight a word or sentence.
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there is no room for extra profits as mark-ups are zero and the number of firms (net) values are not determined by market structure. Blanchard ~~and Kiyotaki~~ (1987), perfect competition in general equilibrium. The effects of aggregate demand and supply shocks in the classical framework assuming monopoly. An exogenous number of firms

3. Add note to text Tool – for highlighting a section to be changed to bold or italic.

Highlights text in yellow and opens up a text box where comments can be entered.

How to use it

- Highlight the relevant section of text.
- Click on the [Add note to text](#) icon in the Annotations section.
- Type instruction on what should be changed regarding the text into the yellow box that appears.

dynamic responses of mark-ups consistent with the VAR evidence

sation by Markov processes. The number of competitors and the impact on the structure of the sector is that the structure of the sector



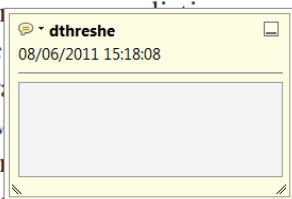
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How to use it

- Click on the [Add sticky note](#) icon in the Annotations section.
- Click at the point in the proof where the comment should be inserted.
- Type the comment into the yellow box that appears.

and supply shocks. Most of the evidence is consistent with the VAR evidence. The number of competitors and the impact on the structure of the sector is that the structure of the sector



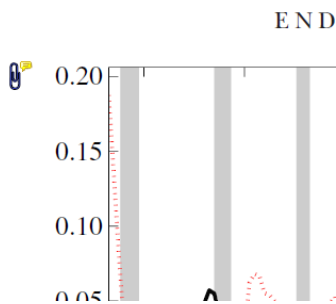
5. Attach File Tool – for inserting large amounts of text or replacement figures.



Inserts an icon linking to the attached file in the appropriate place in the text.

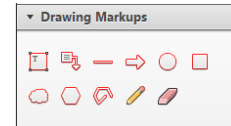
How to use it

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- Click on the proof to where you'd like the attached file to be linked.
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- Select the colour and type of icon that will appear in the proof. Click OK.



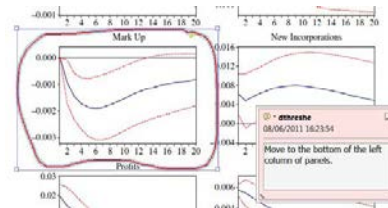
6. Drawing Markups Tools – for drawing shapes, lines and freeform annotations on proofs and commenting on these marks.

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How to use it

- Click on one of the shapes in the Drawing Markups section.
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- To add a comment to the drawn shape, move the cursor over the shape until an arrowhead appears.
- Double click on the shape and type any text in the red box that appears.



Landscape narratives in practice: implications for climate change adaptation

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Research on the societal dynamics of climate change adaptation has advanced during recent years from merely focusing on technical and economic factors to taking into consideration people's individual perspectives and personal values. Within this context a growing literature on the relationship between people's place attachment and climate change adaptation has emerged. This literature seeks to explain how individuals' relationships with the places in which they live influence current and potential future responses to climate change at the local scale. Nevertheless, critical limitations are evident in the conceptualisation of place and people-place relationships within this literature. In particular, differences between individual place constructions and their possible implications for landscape management are given insufficient attention. To address these shortcomings, we mobilise research on the societal construction of landscapes to uncover how actors in landscape management perceive 'their' places and changes to them. Drawing on qualitative interviews with key actors in landscape management in Cornwall (UK), we present four contrasting narratives about local landscapes and climate change and highlight their potential implications for adaptation to climate change.

KEY WORDS: climate change adaptation, landscape management, landscape perception, place attachment, narratives, Cornwall (UK)

Introduction

The stories of who we are, which are often connected to the stories of where we live, act as a backdrop against which decisions are made. These decisions can affect both the physical and symbolic constitution of a place.

Alkon (2004, 165)

In times of a changing climate, future landscape change must be understood in terms of the complex interaction of socioeconomic and environmental processes such as storms, flooding, shoreline erosion and physical mitigation and adaptation measures undertaken by humans (Adger *et al.* 2013; Agyeman *et al.* 2009; Climate UK 2012). To the local population of affected areas, such changing landscapes are lived spaces and places of everyday life, valued for cultural heritage and personal attachments (Adger *et al.* 2009 2011; Brace and Geoghegan 2010; Devine-Wright 2014; Ratter

and Gee 2012). It is increasingly recognised in human geography and related disciplines that societal adaptation to environmental changes requires public participation and close attention to the specificities of individual places. Plans for climate change adaptation developed by national committees often fail to address the particular problems on the ground, or are not accepted by local populations (Adger *et al.* 2009 2013). A growing number of studies are therefore dedicated to understanding processes of climate adaptation as culturally embedded within specific local and regional contexts.

In her article on heritage narratives in California, Alkon (2004) shows that a dominant story about a place can strongly influence its governance. Here, we argue that competing narratives about landscape, change and climate have implications for climate change adaptation at the local level. The local construction of climate change is grounded in the landscape through which this global phenomenon is given local meaning (Brace and Geoghegan 2010; Greider and Garkovich 1994). In this paper we focus

on constructions of place and landscape among actors in landscape management¹. Previous studies have demonstrated the influence of particular narrative frames in structuring policy debates on nature protection and environment–society relations (Greider and Garkovich 1994; Hajer 1995; Leyshon and Walker forthcoming). However, subjective constructions of place and landscape among governance actors remain under-researched in work on climate change adaptation. While insights from the rich body of place attachment literature have already travelled into the field of climate adaptation research (e.g. Amundsen 2015; Devine-Wright 2014), two perspectives are under-developed but crucial for understanding the societal dynamics of climate adaptation on the local level. First, existing research on place attachments often overlooks what happens when different attachments come into conflict with each other. Second, although the attachments and meanings people associate with places lie at the core of this field, place is problematically separated out from its constitutive social relations (Devine-Wright 2015; Tomaneý 2015).

We demonstrate that differing personal perceptions of places and landscapes can lead to contrasting approaches to climate adaptation amongst landscape managers. The application of adaptive measures – even those drafted by national bodies – always takes place on the ground (Agyeman *et al.* 2009). Local staff of national or regional landscape management organisations are bound by organisational guidelines and policies, but their decisions are embedded in local framings of climate change and the places in which they live and work. Thus, local landscape managers act at the interface between expert thinking and contextualised, culturally mediated, personalised understandings of climate change and adaptation (Geoghegan and Leyshon 2014). It is these hybrid perceptions of change to places and landscapes that we argue play an important role in local decisionmaking around climate change adaptation. To explore them further, we turn to a narrative approach – an analytical tool from sociological studies, but so far rarely applied in geographical research on climate change adaptation (Alkon 2004; Soliva 2007). A narrative approach exposes contrasting stories about what a landscape is, what characteristics are attached to it, and what it means when it is altered by a changing climate. Before explaining the use of narratives as a tool of qualitative inquiry, we first embed our research into a wider theoretical framework of place attachment and constructivist landscape research.

Place attachment and climate adaptation

For about three decades scholars from the social sciences generally and human geography in particular have been researching the connections bet-

ween people's identities, their attachment to places, and their responses to change (Devine-Wright 2013). For Agyeman *et al.* (2009), it is the consideration of these attachments to places which is lacking in the design and application of policy decisions around climate change, often resulting in a feeling of neglect among the local population. Yet, a changing climate threatens place-based cultural values by physically altering locations to which people feel attached (Adger *et al.* 2011). Other studies indicate that people are more likely to fight for places when the symbolic meanings associated with them are threatened by change (Burley *et al.* 2007; Devine-Wright 2014; Walker and Ryan 2008). Thus, existing research into the role of place attachments and emotional bonds with places is an important basis for understanding the influence that people–place relationships have on societal responses to climate change. These studies, however, with few exceptions, assume place to be a given, an object outside of social relations. The literature thus focuses on processes of attachment and belonging to place and fails to address the ways in which places themselves are constructed through socio-spatial processes and practices.

The literature focusing on place attachment introduced above acknowledges the need to consider both societal and individual values in processes of environmental management and decisionmaking. 'Elucidating place meaning', Fresque-Baxter and Armitage (2012, 260) argue, 'can help to explore how people feel about certain types of activities'. This becomes particularly important when adaptation measures implemented by one group impact negatively on what another group values (O'Brien 2009). In this paper, we show that such divergent values are likely to be found between actors from different organisations, impacting on their approaches to adaptive landscape management under a changing climate. To comprehend better the local contexts in which climate adaptation happens on the ground, it is vital to expose the different perspectives on the places in focus that exist among actors in landscape management. In this context, a conceptual framework from another line of research deeply rooted in human geography provides helpful insights: that of constructivist landscape research.

Landscape as societal constructs

In the UK and elsewhere, many environmental management policies and interventions are designed and applied at the 'landscape scale' (see e.g. Natural England 2011). This approach mirrors essentialist understandings of landscapes as discrete spatial entities, commonly found in the natural sciences. Another approach has emerged among sociologists and human geographers during the past decades which conceptualises landscapes as lived and

1 subjectively perceived constructs rather than
2 focusing on the quantifiable, 'objective' charac-
3 teristics of spaces (compare e.g. Ingold 2010;
4 Gailing 2012; Kühne 2013). We draw on recent
5 German-language literature which places analytical
6 attention on the relationship between the social and
7 the material in the construction of landscapes.
8 Following Kühne's (2013) moderate social
9 constructivist perspective, we understand landscapes
10 as social constructs individually and collectively
11 created in close relation to the physical environment
12 (Gailing 2012; Kilper and Gailing 2013; Kühne
13 2013). Which elements of a physical space are
14 considered part of a landscape, and what meanings
15 are associated with them, can vary significantly
16 between different individuals and groups within a
17 society. Understanding the role of the physical,
18 material environment in landscape construction
19 contrasts with a discursive constructivist approach in
20 which material aspects only become 'socially
21 relevant' if they are communicated through dis-
22 course (Gailing and Leibenath 2015, 131). Rooted in
23 a sociology of knowledge perspective following
24 Berger and Luckmann (1966), the social con-
25 structivist strand of landscape research concep-
26 tualises landscape constructions as an amalgamation
27 of a person's cultural socialisation, individual
28 experiences, and professional education (Kühne
29 2013). It asks both how different groups of people
30 subjectively perceive landscapes based on their
31 cultural values and worldviews, as well as how
32 different sectoral systems within a society – e.g.
33 urban planning or nature conservation – construct
34 landscapes and with what (political) purpose
35 (Gailing 2012; Kilper and Gailing 2013).

36 Kühne (2013) and Kilper and Gailing (2013) see
37 the construction of landscapes as nonlinear,
38 mutually interdependent processes consisting of (1)
39 subjective landscape constructions of individuals; (2)
40 collective constructions based on shared societal
41 understandings of landscapes; and (3) physical-
42 material alterations of the environment through re-
43 sulting societal actions. Landscape change thus
44 results from the interplay between locally contex-
45 tualised subjective, collective and physical-material
46 construction processes. These constructions are deep-
47 ly embedded in how the *current* landscape is
48 societally and individually interpreted, making the
49 process of landscape construction both reciprocal
50 and continuous (Greider and Garkovich 1994; Kilper
51 and Gailing 2013; Kühne 2013).

52 Greider and Garkovich (1994) appeal to the
53 importance of contrasting perceptions of landscapes
54 in negotiation processes around environmental
55 management. Constructivist landscape research in
56 the context of climate change adaptation remains
57 underdeveloped, notwithstanding. One exception, in
58 the British context, is Brace and Geoghegan's (2010)
59 call to investigate how everyday practice in the

1 landscape influences local perceptions of the global
2 phenomenon of climate change. The authors call for
3 climate change research which is 'grounded and
4 localized through the concept of familiar –
5 embodied, practised and lived – landscapes of
6 everyday life' and argue that focusing on the
7 material manifestations of a changing climate in the
8 landscape helps to re-focus on the actual physical
9 spaces in which climate change takes place (p.
10 296). We seek to take up their demand to 'ground
11 the idea of climate change in landscape' (p. 293) by
12 revealing differing constructions of local landscapes
13 and their implications for climate change
14 adaptation.

15 Narratives in qualitative research

16 Alkon (2004, 148) understands narratives about
17 places as 'emergent stor[ies] appropriated by actors
18 that make ... choices seem relevant and natural'.
19 Soliva's (2007, 63) work on landscape change in the
20 Swiss Alps shows that '[p]eople tell different "stories"
21 about changes in land use, landscape ... and about
22 how these changes interdepend. Their perception
23 and assessment of past changes influence the way
24 they think about present changes and future
25 developments'. In the context of landscape and
26 climate change, Leyshon and Geoghegan (2012)
27 found that such narratives can circle around
28 seemingly insignificant structures in the landscape –
29 in this case cattle grids on the Cornish Lizard
30 peninsula (UK) – and yet have decisive weight in
31 different actors' understandings of climate change.
32 The focus of working with narratives, DeSilvey
33 (2012, 34) argues, is not on comparing the stories
34 people tell with a presumed 'truth', but on
35 understanding the storylines and underlying motifs in
36 a certain narrative frame. Examining how different
37 actors in landscape management frame the
38 phenomena which are the focus of their work,
39 Leyshon and Walker (forthcoming) argue that
40 different storylines around a problem in its local
41 context decisively shape management outcomes.
42 Thus, uncovering different narratives about
43 landscape can provide valuable insights into the
44 shared and contrasting ways in which actors in
45 landscape management make sense of the places
46 where they live and work, changes to these places,
47 and climate change. Although the narrative
48 approach is an established approach in the
49 qualitative social sciences that has already been
50 used to research how people make sense of the
51 phenomenon of climate change (cf. Daniels and
52 Endfield 2009), its potential for understanding
53 societal processes of adaptation to climate change is
54 to date unexplored.

55 Methodologically, the use of narratives demands a
56 qualitative, interpretative inquiry. The policy nar-
57 rative outlined below is based on an analysis of
58
59

1 policy documents published by Cornwall Council
 2 following an interpretive policy analysis approach
 3 (see Wagenaar 2016). Nineteen semi-structured
 4 qualitative interviews conducted in Cornwall (UK) in
 5 late 2015 revealed competing constructions of the
 6 local landscapes under a changing climate. The
 7 interviewees were identified through a purposive
 8 sampling strategy as key actors in local landscape
 9 management either due to their position within
 10 respective organisations or because of their en-
 11 agement as Parish or Cornwall Councillors (Richie
 12 and Lewis 2003, 78). From a constructivist
 13 landscape research perspective, the uncovered nar-
 14 ratives form a bridge between individual perceptions
 15 of landscapes and collective constructions shared
 16 across a society². The identification of different
 17 overarching narratives about landscape and climate
 18 change emerged from a three-step process similar to
 19 that suggested by Feldman *et al.* (2004). First,
 20 individual stories about landscape, landscape
 21 change, climate change, and adaptation were
 22 identified within each interview. Second, these
 23 separate stories were analysed relative to each other
 24 to identify the larger line of argument stretching
 25 through the entire interview. Third, storylines circling
 26 around similar phenomena and following similar
 27 internal logics were grouped together to form what
 28 Feldman *et al.* (2004) term ‘encompassing
 29 narratives’.

31 The case study region: Cornwall (UK)

32 Cornwall is a rural peninsula in the South West of
 33 England stretching into the Atlantic Ocean, and with
 34 a history of human settlement since prehistoric
 35 times. With a population of half a million,
 36 Cornwall’s economy is largely based on agriculture
 37 and tourism, and thus on its physical environment.
 38 Aside from a few small towns, Cornwall is
 39 characterised by scattered villages, farms and a
 40 variety of protected landscapes (Cornwall Council
 41 2012 2016). Climate change impacts are already
 42 visible in the Cornish landscape in the shape of
 43 coast and catchment flooding (Environment Agency
 44 2012). Climate change projections for South West
 45 England forecast a significant increase in such
 46 episodes, along with more frequent extreme weather
 47 events and a shift in rainfall patterns (Climate UK
 48 2012; Environment Agency 2012). Flood man-
 49 agement is the responsibility of various organisations
 50 in Cornwall, including the Environment Agency,
 51 Natural England and Cornwall Council, but an
 52 overarching climate adaptation strategy for the area
 53 does not exist. Although the Council emphasises the
 54 need for ‘significant adaptation in the design and
 55 location of buildings and infrastructure’, official
 56 statements about climate change are mainly limited
 57 to mitigation and renewable energy development as

1 a profitable income source (Cornwall Council
 2 2015b).

3 Over one third of Cornwall’s land area is under
 4 designations such as AONB or SSSI³, with sections
 5 of its 290 miles of coastline managed by the
 6 National Trust (Cornwall Council 2016). In view of
 7 its economic dependence on agriculture and
 8 tourism, landscape does not only have particular
 9 relevance for local policymaking and planning, but
 10 also plays an important role in Cornwall’s regional
 11 identity, branding and economic profile (Cornwall
 12 Council 2016). The prominent ‘Poldark’ television
 13 series, for example has contributed significantly to
 14 establishing Cornwall’s industrial heritage from the
 15 sixteenth to the nineteenth century mining era and
 16 related relict landscapes, as foundational elements of
 17 Cornish identity (Beer 2016). Thus, considering the
 18 prominent role which the issue of landscape has in
 19 the region and its exposure to climate change
 20 impacts, Cornwall serves as a particularly suitable
 21 example for researching the relevance of differing
 22 landscape constructions for climate adaptation.

23 As we will show in the following section, one
 24 particular landscape narrative is actively promoted
 25 by Cornwall Council and serves as the basis for a
 26 variety of policy decisions (Cornwall Council 2015a
 27 2016). However, it is not the only one that exists in
 28 the region. Entering into dialogue with local actors
 29 in landscape management exposes competing
 30 narratives about the Cornish landscapes and climate
 31 change which challenge the way in which Cornwall
 32 is being portrayed by its Council. We will now
 33 introduce the Council’s policy narrative as well as
 34 the landscape narratives derived from the empirical
 35 data before we outline their implications for climate
 36 change adaptation.

37 Uncovering landscape narratives

38 Along with policy documents by Cornwall Council,
 39 the interviews conducted in Cornwall revealed a
 40 number of competing narratives about the local
 41 landscapes. These different landscape constructions
 42 are based on varying understandings of nature, the
 43 human–environment relationship, and the impacts
 44 climate change will have on Cornwall. The narrative
 45 officially promoted by Cornwall Council in various
 46 documents and in their Local Plan 2010–2030 –
 47 with far-reaching policy implications – thereby
 48 stands against a number of other framings of the
 49 Cornish landscapes. Acknowledging that these
 50 narratives are only a selection of all existing
 51 perspectives on Cornwall’s landscapes, we will now
 52 introduce this official policy narrative, and then
 53 contrast it against three different landscape narratives
 54 identified from the empirical data: (1) the natural
 55 landscape; (2) the lived landscape; and (3) the
 56 productive landscape.

The policy narrative

The policy narrative promoted by Cornwall Council⁴ highlights the important role landscape plays in Cornwall's regional identity and economic development. It centres on distinctiveness and diversity, natural and cultural heritage, and an ethos of protection. Cornwall is presented as a place shaped by human activities benefitting from the area's natural resources for thousands of years. The relics of this longstanding human–environment relationship make up today's landscape character: fishing villages, ancient field patterns and the ruins of engine houses from the mining era complement a stunning coastline and a beautiful natural environment (Cornwall AONB Partnership 2011; Cornwall Council 2011 2016). For the Council, 'landscape is about the relationship between people and place ... It can mean a patch of local green space as much as a mountain range. The Cornish landscape is stunning, diverse, unique' (Cornwall Council 2014). From this perspective, the local landscapes serve a threefold purpose: they make up an important part of the regional identity, accommodate wildlife and cultural heritage, and thus underpin Cornwall's economic activities, particularly in the tourism sector. The recently drafted 'Cornwall Local Plan 2010–2030' clearly connects the beauty and uniqueness of the Cornish landscapes with their potential for economic benefit by 'attract[ing] locals, visitors and businesses' (Cornwall Council 2016, 9). A key strategy to achieve higher economic value of the landscape is the preservation of local distinctiveness through characteristic building styles and the protection of existing heritage sites. The Council's understanding of Cornwall's landscapes is thus given a clear policy imperative (Cornwall Council 2016, 9).

While portraying the area's landscapes as a visually attractive mosaic of natural and cultural heritage, the official policy narrative masks the exploitation of Cornwall's natural resources and environmental damage through past industrial activities with a layer of romanticised constructions of a people living and working in harmony with a beautiful landscape. This perspective entails a clear imperative to protect the historic landscape character against inappropriate development and greying-out of local distinctiveness (Cornwall Council 2011 2014 2015a). This focus on preserving the beauty of Cornwall's landscapes comes with an ambivalent relationship to change. While the importance of visually attractive landscapes as an economic resource is acknowledged, an increasing number of large-scale housing and renewable energy projects has been permitted by the Council's planning department in recent years (Cornwall Council 2011). Seemingly torn between preservation and economic development, the local landscapes are seen as both

the foundation of Cornwall's regional identity and its main economic resource. Thus, the policy narrative outlined here provides indications of unresolved underlying tensions and suggests the coexistence of a diverse plurality of landscape constructions informing the policy approach within Cornwall.

Coexisting landscape narratives in Cornwall

The interview data clearly show that differing understandings of the Cornish landscapes exist alongside the Council's policy narrative. The considerable significance of Cornwall's landscapes for its regional identity, however, is mirrored in all interviews with actors in local landscape management. No matter what story about landscape and climate change develops, all collectively share an appreciation of the Cornish landscapes as visually attractive, and express strong emotional bonds to Cornwall as a place. Although interviewed in their professional roles, all interviewees relate to Cornwall's landscapes through very personal, experiential stories:

It's quite rugged and robust and tough. You DO feel nature here! And I like it! I'm looking forward to wild nights walking on the beach in the dark with a torch and my dog in the winter ...

I-5, Visit Cornwall

I'm an environmental consultant, that attaches me to the landscape a lot, particularly this one. Because my main subject is the mining landscapes and Cornish hedges. And I used to be a Cornish Hedger once – the smell and the noise of it is really lovely

I-10, Parish Councillor

This melding of professional and personal accounts is particularly interesting against the background of the growing debate challenging the role and objectivity of experts both within and beyond the field of human geography (see e.g. Geoghegan and Leyshon 2014). Surprising commonalities between the interviewees' choice of words indicate a shared prevalent discourse in the region about the iconic visual elements of its landscape: on the collective level, Cornwall is constructed as a beautiful maritime area with rolling hills, pretty estuaries, a rugged and stunning coastline as well as important cultural and industrial heritage from past eras. Although all interviewees share a high appreciation for aesthetic qualities of Cornwall's landscapes and highlight the role of its industrial heritage, further analysis reveals substantial differences in the interpretations of these landscapes. Taking a closer look at the individual constructions of the local landscapes and changes to them, the commonalities

soon end and different narratives unfold. As outlined on p. 3, subjective landscape constructions are results of individual combinations of socialisation, experiences and education (see Kühne 2013). It is therefore no surprise that none of the interviewees' perceptions of Cornwall's landscapes resemble each other entirely. While each story is coloured by personal experiences, certain stories do focus on very similar landscape elements and vocabulary. To crystallise the different narratives, we identified key phenomena addressed in each interview; emotions articulated in relation to the landscape, perceptions of change as well as implications of all these for landscape management (see also Feldman *et al.* 2004). By particularly emphasising the way in which the relationship between the landscape and human activity is conceptualised, as well as the overarching goals of landscape management, we uncovered three distinct narratives of Cornwall's landscapes which contrast with the policy narrative: landscapes as natural systems; as lived-in places; and as spaces of production. The results of the interview analysis are summarised in Table 1. As Soliva (2007) and Leyshon and Walker (forthcoming) suggest, each of these narratives has different implications for landscape management and implies distinct approaches to climate adaptation. In the following paragraphs we will expand on these three perspectives on Cornwall's landscapes to outline their implications for climate change adaptation.

The natural landscape narrative In the policy narrative by Cornwall Council, Cornwall's landscape is a representation of its natural beauty and past human activity on the one hand and a valuable economic resource on the other. The natural landscape narrative, however, understands Cornwall's landscape in terms of wildlife and habitats, fields and wetlands, and a distinct assemblage of plant and animal species. Referring to management at the 'landscape scale' and habitat types with clear boundaries, this narrative represents a classic natural-scientific understanding of landscapes. The Cornish landscape is viewed as a sensitive natural environment under threat which needs protection through specific management. To Interviewee 11, an employee of the Cornwall Wildlife Trust:

... the way the landscape looks is largely a result of the wildlife and of land use. Many of the areas that you think of as being important for the landscape are also really important from a wildlife and biodiversity point of view – coastal habitats, moorlands, woodlands.

In this narrative, the natural and the human are perceived as largely separate systems – the former under pressures from the latter. Constructing the landscape in terms of natural systems influenced by human activity places emphasis on its importance

for sheltering local wildlife and ensuring environmental resilience. The interviewees following this narrative express attachment primarily with natural elements of the landscape and are concerned about unsustainable practice, especially in the farming sector, which leads to wildlife and habitat loss. This concern comes with a feeling of custodianship over the natural environment. Interviewee 1, a Lead Advisor for Natural England, perceives the Cornish landscape as vulnerable to unsustainable management practices:

You only need three months of rain and you've lost your top soils. And you've damaged important freshwater ecosystems ... But people have this need to develop land. And there's not given much thought on sustainability issues. ... That's one of the reasons why we do what we do. We're looking after it, that's very important.

Change here is perceived as a natural process leading to changes in habitats and ecosystems. As the vulnerabilities of Cornwall's natural environment are largely caused by manmade changes, however, it is understood to be the responsibility of management interventions to improve wildlife and habitat resilience. The landscape is thus seen as a mosaic of fragile natural systems in need of protection from harmful human intervention. Thus, the aims of landscape management are to create a resilient natural environment, reduce adverse human impacts and restore habitat connectivity.

The lived landscape narrative For other interviewees, Cornwall's landscapes are much more the result of interactions between human activities and the natural environment. From this perspective, landscape is a reflection of the long history of human settlement in Cornwall, a braid of natural and manmade elements, and a place for local communities to live and work in. This perspective mirrors the ways in which Rose and Wiley (2006, 475) theorise landscape as 'embodied, perceived, affected' places of dwelling. For Interviewee 18 who works for the Cornwall AONB Partnership:

the landscape ... influences what humans do ... The protected landscapes make provision for sustainable communities that live in the area. And you can't put a ring around the landscape and say 'We can't do anything in here' – people live there! ... But we're still in that sort of old track of 'Yeah, but we can't do this, because it's protected!'

Whereas in the Council's policy narrative the historic landscape is portrayed as an important economic resource in need of protection, the notion of preservation is seen more critically in the lived landscape narrative. Here the landscape, both natural and manmade, is perceived as the result of

Table 1 Landscape narratives – overview

Phenomena addressed	Emotional articulation	Perception of change	Management implications
The policy narrative			
Natural and cultural heritage; long history of settlement; aesthetic qualities of landscape; economic benefits; regional identity; landscape designations as proof of uniqueness	Positive, persuasive wording in the policy document; highlighting the importance of its landscapes for Cornwall; omits negative connotations, e.g. regarding mining era	Important to maintain distinctive character of Cornwall's landscapes; need for resilience to change of whatever sort; demand for sustainable approach to change	Focus on maintaining local distinctiveness clashes with need for economic development; local design guides for building; attempt to integrate social, economic and environmental sustainability
<i>The natural landscape</i>			
Wildlife and habitats; farming, fields, land use; hedgerows, wet-lands; farmland <i>versus</i> biodiversity; rare plant and animal species; management at landscape and catchment scale	Attachment to natural elements of the landscape; responsibility for healthy wildlife; concern about unsustainable practice and wildlife loss; concern about unsustainable farming practice	Change is natural and inevitable; change in farming practice emphasised; critiquing increase in built development; manmade change and practices endanger healthy habitats	Sustainability, resilience; fragile landscape; protection and custodianship; wildlife and habitat loss; shared responsibility; managing the landscape for species and habitat connectivity
Humans = outside the landscape, influencing it externally			
Landscape management = protecting and restoring habitats for healthy wildlife			
The lived landscape			
Manifestation of human practice in the natural environment; basis for and result of human dwelling; place for communities to live and work in; expression of past human activity and local distinctiveness; significant cultural heritage of past fishing and mining activities	Attachment to relicts of past human practice; landscape as important part of Cornish identity; sadness about loss of local distinctiveness; sense of belonging; Cornwall as a special and unique place due to long-standing history of human activity and natural beauty	Landscape as living and lived-in; change is a natural by-product of human dwelling; critiquing 'greying out' of local distinctiveness; landscape and cultural practice in it change concurrently; critiquing short-sighted and indistinctive built development	Interaction between people and landscape; cultural practice; management at local level; focus on communities and their activities; local distinctiveness; responsibility for future generations
Humans = living in the landscape, their activities reciprocally shaping and being shaped by it			
Landscape management = embracing change, but preserving local distinctiveness through sustainable human practice			
The productive landscape			
Intensive farming, food production; primarily manmade; highly developed and industrialised; barely any bits of nature left anywhere; subject to exploitation through mining and agriculture; purpose of landscape is extraction of food and other goods	Utilitarian understanding of landscape; no high attachment expressed; no notions of romantic or aesthetic in landscape description; disappointment in agencies for unsustainable management and overprotection; dislike of emotional debates about landscape management	Change is positive and natural, but not much change noticed in recent decades; large built structures in the landscape are not a problem; strong critique of efforts to preserve relicts of the past	Agricultural use, functionality, human modification; food production; critique of preservation; need for renewables in the landscape; landscape = resource; scientific debates and factual decisions
Humans = living off the landscape, replacing nature with economic activity			
Landscape management = providing food and goods for people			

1 past and current cultural practice in Cornwall. Since
 2 such cultural practice takes various shapes, so the
 3 argument arises that there are many perceptions of
 4 these landscapes among the local population. The
 5 relationship between the landscape and its
 6 inhabitants is reciprocal, and continuous change is
 7 seen as a natural consequence of human dwelling.
 8 Interviewee 17, Flood Resilience Manager for the
 9 Environment Agency, explains:

10 The landscape ... is an interaction between where we
 11 work with the land and where we build ... If you look
 12 at our fishing communities for example or the mining
 13 communities, the landscape has shaped those
 14 communities – where they are, why they're there ...
 15 why they were facing the challenges they did.

16 The human and the natural system are viewed as
 17 intertwined, jointly constituting Cornwall's
 18 landscapes. This understanding of landscape as a
 19 preliminary result of human dwelling leads to an
 20 acceptance of change both through societal
 21 developments as well as natural processes. Since
 22 Cornish landscapes as relicts of past human activity
 23 are viewed as an important part of the regional
 24 identity, interviewees following the lived landscape
 25 narrative express sadness and concern about the
 26 greying-out of local distinctiveness through large-
 27 scale housing and supermarket developments and the
 28 loss of local shops and gastronomy. Consequently, the
 29 aim of landscape management is to embrace and
 30 work with change, but preserve local distinctiveness
 31 through sustainable human practice in the landscape.

32 *The productive landscape narrative* These two
 33 narratives – even if to different extents – both
 34 acknowledge the natural environment as an important
 35 part of what constitutes the Cornish landscapes. The
 36 productive landscape narrative, however, reveals a
 37 divergent perspective on the natural elements of the
 38 local landscapes. Interviewee 3, a Parish Councillor
 39 born in Cornwall and running a family farm, has a
 40 very contrasting perception of the place where he
 41 lives. He sees the land as considerably shaped
 42 through intensified farming, and thus as a surface for
 43 economic activity. Having a largely functional view of
 44 the landscape, his description of the landscape is free
 45 of romantic or aesthetic notions:

46 I would describe it as a highly developed post-industrial
 47 landscape ... There is very, very little what you might
 48 call 'natural' about our landscape at all. I would think
 49 there is hardly one square foot of the county which has
 50 not been very, very heavily modified by men.

51 Also Interviewee 4, an elected Cornwall Councillor
 52 representing three rural villages on Cornwall
 53 Council, has a very sober view of the local
 54 landscapes. Although not having a background in

55 farming or land management, to him the landscapes
 56 of Cornwall:

57 ... have been affected by men's activities over centuries
 58 and over thousands of years, there are not many
 59 primitive landscapes ... The landscape that we all see
 from our windows and cars is actually a food factory
 which has been crafted by men with hedges and fields.

This unromanticised view of the landscape comes
 with a strong critique of the efforts by the National
 Trust and other organisations to preserve local
 distinctiveness and limit built development in
 Cornwall. Instead, the view is that decisions should
 be made on the basis of what is rationally necessary
 to address the pressures local communities are
 facing. In this productive landscape narrative,
 human interventions and larger-scale built features in
 the landscape are not viewed as visual disturbances.
 The aim of landscape management is seen as
 making ideal use of Cornwall's natural environment
 for farming and food production. The strong focus
 on preservation of the relicts of past human activities
 in the landscape is perceived as an impediment to
 sustainable development rather than as having a
 positive influence.

The four narratives presented in the previous
 paragraphs construct Cornwall's landscapes very
 differently and are in parts strongly divergent. An
 alternative narrative often encountered in the context
 of coastal erosion is the one of anxiety and loss (see
 e.g. Adger *et al.* 2014) – this perspective, however,
 was not featured in the interviews in Cornwall. From
 the four viewpoints outlined above result equally
 diverse approaches for landscape management in
 times of a changing climate. To highlight the
 narratives' relevance for climate adaptation, we will
 now outline how climate change is being
 understood from the different perspectives and what
 implications these understandings have for the
 implementation of adaptation measures.

Implications for climate change adaptation

As outlined on p. ~~xx~~ the Cornwall case study shows
 that a common attachment to and appreciation for a
 landscape are not necessarily predictors for a
 consensus on how best to manage it. By identifying
 contrasting narratives about the local landscapes, we
 show clearly that Cornwall as a place is
 conceptualised very differently by different actors,
 with diverse implications for landscape management,
 especially under climate change; and for how
 adaptation activities are operationalised in practical
 terms. Cornwall Council's policy narrative underlines
 the '... need to protect the quality and natural
 beauty, including the landscape ... for its own sake
 but also as an economic driver and to build and

maintain resilience to climate change' (Cornwall Council 2016, 17).

Although climate change is framed as a potential threat both to Cornwall's historic heritage and current settlements (Cornwall Council 2015b; Environment Agency 2012), references to climate change in the Council's policy documents seem rather perfunctory in terms of actual practical recommendations. Coordinated efforts by local government to approach adaptation in the region thus appear to be in their early stages and as yet a transformative perspective on adaptation has not been developed in Cornwall.

Whereas a consistent policy narrative about climate change does not exist in Cornwall, the three coexisting narratives about Cornwall's landscapes provide key insights into the management implications of landscape change with direct relevance for climate adaptation. In the natural landscape narrative climate change, even if anthropogenically accelerated, is part of a natural cycle and therefore inevitable. Whereas the notion of preserving the landscape features in both the policy and the natural landscapes narrative, the need for preservation in the latter is limited to the protection of the natural environment. Consequently, responses to climate change should focus predominantly on creating sustainable ecosystems and healthy wildlife through suitable management of the natural landscape, a view shared by Cornwall Wildlife Trust and Natural England.

You know, our work is about climate change adaptation largely ... So one of the challenges in climate change adaptation is to look after the wildlife that we've got ... It's one of the reasons why we do what we do, to look after it.

Interviewee 1, Natural England

The imperative to manage the natural landscape sustainably is expressed in terms of a strong sense of stewardship over the natural environment. The natural systems narrative thus operationalises climate change adaptation through working with or restoring natural processes wherever possible and protecting the landscape from harmful human interventions such as hard engineering structures, especially regarding coastal protection and the alleviation of river flooding.

Landscape management in the lived landscape narrative is seen as a process of co-adaptation of the landscape and human practice in it. Central to this narrative is a criticism of the detachment of society from nature and the call to reverse this division. Regarding climate change, this emphasis on lived landscapes results in a call for locally embedded, bottom-up initiatives and community projects which focus on the local population as key actors for

change. An effective response to climate change is understood in terms of drawing on local knowledge and reattaching people to the physical environment in which they live:

They [communities] are our new partners in flood management. They will have a key role in adaptation because they understand their local landscape ... And that's important sometimes, to work with the people and make them understand how they work in the landscape and how the landscape works around them.

Interviewee 17, Environment Agency

Building resilience to climate change is perceived as joint adaptation of the landscape itself and, maybe more importantly, the ways in which communities live in and shape their places. From a human–environment interaction perspective, climate change adaptation is therefore understood in terms of community-led initiatives and the reconnection of people with the landscape they shape and are shaped by. Examples for such adaptation activities are capacity building around flood protection through a community flood forum and the installation of household-level installations such as flood gates and suitable drainage systems.

From the viewpoint of the productive landscape narrative, the impacts that climate change is likely to have on Cornwall's landscapes correspond with the perception of the dominance of the human system over the natural: 'I think there will be small changes from natural means, and big ones from men' (Interviewee 3, Parish Councillor). To the interviewees following this narrative, built features such as renewable energy infrastructure do not impact negatively on the landscape. On the contrary, Interviewee 4 sees the suitable response to climate change in engineered solutions:

Climate change is a real issue and I worry deeply about it ... In order to mitigate the effects of climate change we need engineering solutions ... And we do accept them in our day-to-day lives! We also accept road infrastructure which is a horrendous scar in the landscape.

Although appreciating the attractiveness of the Cornish landscapes, he heavily criticises the strong prevalent focus on preservation. It is exactly this tendency towards conserving the status quo, he argues, which is a barrier to adequately addressing climate change in Cornwall:

Some people get really obsessed with preventing change ... We can't stand still, and so the landscape will inevitably change ... I think the inherent sort of falling back upon the Cornishness⁵ is an impediment to doing something about climate change because we won't

1 accept the big engineering solutions that we'd need for
2 a change.

3 Interviewee 4, Cornwall Councillor

4 This utilitarian perspective on Cornwall's
5 landscapes results in the demand for addressing
6 climate change through mitigation infrastructure
7 such as large wind turbines on the one hand and
8 through effective flood alleviation measures on the
9 other, even if visible in the landscape.

10 Conclusions

11 Drawing on qualitative interviews with
12 decisionmakers from landscape management
13 organisations in Cornwall (UK), we discovered local
14 narratives about Cornwall's landscapes as natural
15 systems, human–environment interaction and spaces
16 of production. These constructions stand in
17 surprising contrast to each other and to the way in
18 which the region is portrayed by its Council. Most
19 notably, however, they dig under the surface of the
20 images of Cornwall presented in popular media and
21 the tourism sector as an area characterised by
22 natural beauty and industrial heritage. We further-
23 more showed that people's shared appreciation
24 of places and landscapes is not a guarantee of
25 agreement about their management under a
26 changing climate. The three competing narratives
27 about Cornwall's landscapes reveal that divergent
28 understandings of landscapes result in very different
29 demands for adaptation activities. By comparing the
30 narratives' implications for landscape management,
31 it becomes clear that the concept of 'landscape' –
32 even if superficially understood as one and the same
33 thing – has various meanings for different actors in
34 landscape management. The green fields and
35 hedges, for example, which are seen as wildlife
36 habitat in one narrative, are perceived as an
37 industrialised food factory in another. Moreover,
38 it becomes clear that the classification of landscapes
39 as 'natural' or 'cultural' is highly subjective and
40 depends on the perspective from which a landscape
41 is viewed. Instead of making this distinction, we
42 argue, all landscapes should be understood as
43 cultural constructs aligned along different stories
44 about the same material space.

45 Resulting from these different constructions of
46 landscapes arise contrasting perspectives on how
47 they are affected by climate change. Thus, the
48 different narratives have significant potential
49 implications for resulting physical-material alterations
50 of Cornwall's landscapes. From preserving the status
51 quo and rejecting any built interventions through a
52 focus on community-led action, to a call for hard
53 engineering – different constructions of landscapes
54 result in potentially conflicting demands for
55 adaptation measures. As O'Brien (2009) argues, this

is especially important when adaptation activities
proposed by one group or organisation negatively
impact on what another group value about a
landscape. Not only does climate change thus alter
places physically, it also has the potential to interfere
with attachments and cultural values – people's
mental constructions of those places also influence
how they choose to adapt to a changing climate.
Although the insight that different people perceive
landscapes differently is not new, we could show
that unravelling competing landscape constructions
provides valuable insights into the unspoken
assumptions that underlie decisions around climate
change adaptation. Our findings thus contribute to
bridging the gap between the theoretical
considerations of constructivist landscape research in
the academic realm and the policy relevance of
different landscape constructions amongst
practitioners in landscape management. By placing
the focus on the different ways in which a landscape
is perceived and emotions are articulated in relation
to it, perceptions of change, and the resulting
management implications, a narrative approach to
researching societal processes of climate adaptation
serves a twofold purpose. On the one hand, it
enhances our understanding of how people make
sense of their everyday, lived- and worked-in
landscapes and changes to them, by uncovering
their reasoning behind adaptation decisions and
grounding those decisions in their perceptions of,
and relationships with, the places where climate
change happens. On the other hand, it contributes
to overcoming the divide between the 'expert'
knowledge of professionals in landscape manage-
ment, often referred to as rational and more
'legitimate', and the viewpoints of the local
population deeply connected to the landscape
through emotional attachment and everyday
practices (also Geoghegan and Leysdon 2014). Thus,
this paper furthers existing work on the role of place
attachments in societal responses to climate change
by laying open the wider storylines behind different
approaches to climate adaptation and their impli-
cations for physical-material adaptation activities.

The fact that none of the narratives derived from
the interviews can clearly be attributed to staff of
one specific organisation highlights both the
importance that individual perceptions of place and
landscape have in decisionmaking on the local level
as well as the need to understand how such
personal perceptions differ. Uncovering different
constructions of local landscapes, however, is only a
first step to better understanding the role of people–
place relationships in adaptive management.
Analysing different landscape narratives in more
detail and revealing the underlying understandings
of nature, climate and human–environment rela-
tionships constitutes an important next step towards
comprehending the diverse rationalities behind

different approaches to climate adaptation. Viewing the narratives as a starting point, smaller-scale case studies of ongoing adaptation activities could unveil how different actors' constructions of particular landscapes translate into the implementation of physical-material changes to places. To understand the societal dynamics of negotiating landscapes in times of a changing climate better, moreover, further research should examine the consideration of different understandings of landscape and climate change in local decisionmaking and the politics, power relations, and responsibilities connected with these different viewpoints.

Leaving unarticulated the taken-for-granted constructions that landscape management actors have of their local landscapes holds great potential for misunderstandings and can constitute an obstacle for sustainable adaptation governance – especially, as Fresque-Baxter and Armitage (2012) argue, when adaptation measures implemented by one group of people threaten what another group holds dear about a place. We therefore argue in line with Agyeman *et al.* (2009) and Soliva (2007) that a better comprehension of the contrasting constructions of places can help to foster constructive dialogue between different actors in landscape and adaptive management and to consider diverse epistemologies of landscape, nature and climate change in decisionmaking and policy formulation. In Cornwall, such dialogue could well be based on the shared strong attachment to the area, but accentuate contrasting understandings of the local landscapes. Working out how these perceptions can be laid open, challenged and integrated into decisionmaking processes around climate change adaptation would thus be an important step towards a more interdisciplinary approach to joint landscape management in times of a changing climate.

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Notes

- 1 In the Cornwall case study, the main actors in landscape management were identified as Cornwall Council, the Environment Agency, the National Trust, Natural England, Cornwall Wildlife Trust, the AONB Partnership, parish councils, as well as larger tourism organisations.
- 2 Although we are keenly aware of the multiple possible connotations of the word 'landscape', we deliberately did not provide the participants with a definition of the term prior to the interviews. Following a constructivist epistemology, the

focus of our research lay on uncovering the interviewees' subjective interpretations of the phenomenon.

- 3 Areas of Outstanding Natural Beauty (AONB) or Natural England Site of Special Scientific Interest (SSSI)
- 4 For practical reasons, we focused on the perspective of Cornwall Council for identifying the official policy narrative. We acknowledge that organisations such as the National Trust and Natural England are part of the wider policy context in Cornwall. As their understandings of the Cornish landscape differ from those of Cornwall Council, however, we chose to represent their views through the narratives which we contrast to the official policy one.
- 5 By Cornishness, he refers to the region's strong identification with its past and heritage, resulting in a preservation approach to landscape management.

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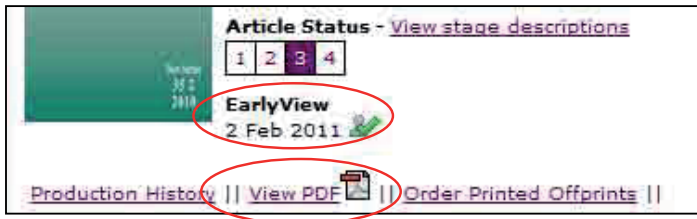
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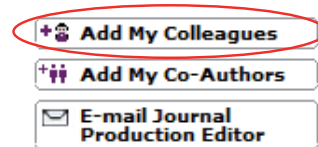
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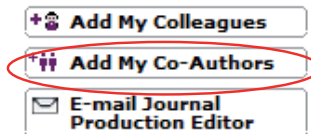
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