

1 **Stakeholder-driven multi-attribute analysis for energy project selection under uncertainty**

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47 **Abstract**

48

49 In practice, selecting an energy project for development requires balancing criteria and
50 competing stakeholder priorities to identify the best alternative. Energy source selection can be
51 modeled as multi-criteria decision-maker problems to provide quantitative support to reconcile
52 technical, economic, environmental, social, and political factors with respect to the stakeholders'
53 interests. Decision making among these complex interactions should also account for the
54 uncertainty present in the input data. In response, this work develops a stochastic decision
55 analysis framework to evaluate alternatives by involving stakeholders to identify both
56 quantitative and qualitative selection criteria and performance metrics which carry uncertainties.
57 The developed framework is illustrated using a case study from Fairbanks, Alaska, where
58 decision makers and residents must decide on a new source of energy for heating and electricity.
59 We approach this problem in a five step methodology: (1) engaging experts (role players) to
60 develop criteria of project performance; (2) collecting a range of quantitative and qualitative
61 input information to determine the performance of each proposed solution according to the
62 selected criteria; (3) performing a Monte-Carlo analysis to capture uncertainties given in the
63 inputs; (4) applying multi-criteria decision-making, social choice (voting), and fallback
64 bargaining methods to account for three different levels of cooperation among the stakeholders;
65 and (5) computing an aggregate performance index (API) score for each alternative based on its
66 performance across criteria and cooperation levels. API scores communicate relative
67 performance between alternatives. In this way, our methodology maps uncertainty from the input
68 data to reflect risk in the decision and incorporates varying degrees of cooperation into the
69 analysis to identify an optimal and practical alternative.

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71 **1. Introduction**

72

73 Energy resource management often requires decision maker consensus regarding the trade-offs
74 between a project's economic, social, technical, and environmental costs and benefits. Energy
75 supply source selection is a common problem facing energy planners. Growing feasibility for
76 alternative energy supply technologies and more environmentally conscious communities have
77 made this selection process more complex, expanding the decision criteria beyond economic
78 cost. As such, selecting an energy source for a community among a suite of alternatives can be
79 characterized as a multi-criteria decision-maker (MCDM) problem.

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81 In general, MCDM problems employ a set of criteria and performance measures to evaluate
82 alternatives where data are available in qualitative and/or quantitative forms, uncertainty is high,
83 and decision makers have different priorities. A range of disciplines use multi-criteria decision
84 analysis (MCDA) methods to solve MCDM problems because: MCDA is well suited to
85 incorporate conflicting criteria, it leads to explainable and tractable decisions, and it acts as a tool
86 for discussion and participation among decision makers (Belton & Stewart, 2002). These
87 features make MCDA methods particularly attractive for addressing natural resource
88 management problems with incomplete datasets that require combining expert knowledge and
89 stakeholder opinions with limited quantitative data (Mendoza & Martins, 2006). Most
90 approaches to MCDA consider deterministic input values and rank them accordingly to one of
91 several families of methods – elementary, unique synthesizing criteria, and outranking (Wang et
92 al. 2009). Traditional MCDA methods have been criticized for practicality based on their
93 assumption that a single aggregate or average value can sufficiently represent the range of
94 possible values for a given criterion (see Madani & Lund, 2011 for a review). The methods

95 presented in this work preserve uncertainties from the input data and therefore avoid the
96 assumption that a single value for a given criterion is representative of the potential range.
97

98 A number of studies have used MCDA methods to analyze energy planning problems, but most
99 limit their performance evaluation of alternatives to quantitative-based criteria, incorporating
100 decision-maker preferences only through standard weighting rather than through engaging with
101 partners. Earlier examples of MCDA in ranking energy supply projects applied the relatively
102 simple Analytical Hierarchal Process (AHP) method (Akash et al. 1998); the field has expanded
103 since then to include more complex applications that use MCDM methods (See Yazdani-
104 Chamzini et al. (2013) for a brief review). Some applications of MCDA in the energy sector
105 developed hybrid methodologies that combine AHP with different types of MCDM methods. For
106 example, Kaya & Kahraman (2010) integrate AHP with the multi-attribute technique “VIKOR”
107 to assess options in Istanbul; San Cristobal (2011) followed a similar approach to find the best
108 alternative for developing energy sources compliant with Spain’s renewable energy plan.
109 Yazdani-Chamzini et al. (2013) present a new method merging AHP with the Complex
110 Proportional Assessment and compare the results across five common MCDM methods to
111 suggest a final ranking of alternatives. These hybrid methodologies respond to the growth in
112 complexity of energy supply planning problems, as social, environmental, and political factors
113 are treated as equally important as economic criteria in some cases. Wang et al. (2009) provide a
114 comprehensive review of MCDA applications specific to sustainable energy supply selection that
115 lists the most common methods for selecting criteria, weighting criteria, ranking alternatives, and
116 aggregating ranks. Banos et al. (2011) reviewed optimization techniques for solving energy

117 resource problems and contrasted those that employ heuristic and artificial neural network
118 approaches with multi-objective (Pareto-based and aggregate weighting) methods.
119
120 Uncertainties can exist from several sources in MCDM problems: from quantitative uncertainty
121 in measuring performance values (e.g. the amount of particulate emissions produced) and from
122 qualitative responses that experts' provide regarding the performance of political and social
123 criteria. These uncertainties should be accounted for when modeling the potential risks and
124 trade-offs in selecting between alternatives (Hadian and Madani, 2015). Uncertainty in MCDM
125 energy management problems has mainly been handled through sensitivity analysis (Guldmann
126 & Wang 1999; Banos et al. 2011; Maimoun et al., 2016), where criteria weights are varied within
127 a model to determine the decision points of the final ranking. However, this weighting approach
128 can introduce a bias (Kangas & Kangas, 2003; Prato, 2000) that may produce unrealistic or
129 favored results. Another common approach to deal with uncertainty in MCDM problems uses
130 fuzzy MCDA methods. Kahraman and Kaya (2009) apply fuzzy decision-making methodologies
131 to determine which renewable energy alternatives have minimum cost and maximum reliability.
132 In later work, Kaya & Kahraman (2011) apply a modified fuzzy TOPSIS (Technique for Order
133 Preference by Similarity to Ideal Solution) method to an MCDM energy planning problem to
134 evaluate seven types of energy sources by economic, social, technical, and environmental criteria
135 to determine the optimal alternative for a theoretical case. Generally, both classes of uncertainty
136 analysis methods (i.e. sensitivity analysis and fuzzy MCDA) provide deterministic outputs that
137 might obscure useful information from decision makers (Madani & Lund, 2011). Therefore,
138 MCDA methods that map uncertainty from input to output in order to communicate risk have
139 gained popularity in recent years (Mattson & Messac, 2005; Madani & Lund, 2011; Rastgoftar et

140 al., 2012; Mokhtari, 2013; Hadian et al., 2012 and 2014). Following these studies, we develop a
141 stochastic group decision-making analysis framework that can incorporate uncertain input
142 information, map it to the final decision outputs, and provide decision makers with the ability to
143 evaluate trade-offs between alternatives while considering risk.

144

145 Group decision-making MCDM analysis often overlooks the willingness of stakeholders to
146 cooperate (Madani, 2010; Mirchi et al., 2010). Most MCDA methods assume a perfect
147 cooperation among the decision makers (Madani & Lund, 2011) even though perfect cooperation
148 among the decision makers is very rare in the real world. Read et al., (2014) demonstrates that
149 this assumption can lead to unfeasible results. Thus, alternatives' performances should be
150 evaluated under different levels of cooperation among decision makers (Read et al., 2013a).
151 Methods capturing the effects of willingness to cooperate on the outcomes of group decision-
152 making problems include social choice (voting) (Sheikhmohammady & Madani, 2008;
153 Shalikarian et al., 2011), fallback bargaining (Brams & Kilgour, 2001), and non-cooperative
154 game theory (Madani & Hipel, 2011; Madani, 2013) for group decision-making problems with
155 medium, low, and no cooperation among the decision making agents (Madani et al., 2014a).

156

157 Madani and Lund (2011) categorize MCDM problems into multi-criteria single-decision-maker
158 (MCSDM) problems and multi-criteria multi-decision-maker (MCMDM) problems. They
159 suggest that the commonly used MCDM methods are only applicable to the first category, social
160 planner decision making problems (Madani et al., 2014b), in which a central, powerful decision-
161 maker holds deterministic power. This category of problems thus assumes full cooperation, as
162 there is only a single decision-maker represented in the model. Group decision-making problems

163 with imperfect cooperation fall into the MCMDM category, which can be solved by social
164 choice methods, fallback bargaining and non-cooperative game theoretic methods. Madani &
165 Lund (2011), Mokhtari et al. (2012), and Madani et al. (2011 and 2014a) show the impact of
166 cooperation levels on selecting a policy by applying various Monte-Carlo decision analysis
167 methods to a benchmark group decision-making problem in which stakeholders need to select
168 the best policy for exporting water from the California's Sacramento-San Joaquin Delta under
169 uncertain information. To capture these impacts in a comprehensive approach, the current study
170 develops a stochastic decision-making analysis framework to evaluate the effects of decision
171 maker willingness to cooperate on the final group decision-making outcome.

172

173 The paper is structured as follows. The next section proposes a framework for evaluating the
174 alternative scenario performances under different levels of cooperation in MCMDM problems.
175 The following section applies the proposed framework to an energy supply selection problem in
176 Fairbanks, Alaska. We then present the analysis results, and close with a discussion of the policy
177 implications and conclusions.

178

179 **2. Methods**

180

181 MCMDM problems in energy management are complex and difficult to model for two primary
182 reasons: (1) the subjectivity of social, environmental, and economic dynamics of the problem
183 itself, and (2) the variable willingness to cooperate among decision makers for reasons often
184 external to the problem at hand, such as political positioning, previous history with others, and/or
185 personality conflicts (De Bruyne & Fischhendler, 2013). Integrating MCDA with cross-
186 disciplinary expertise can effectively capture both technical and social elements to fully define
187 constraints of a particular case (Belton & Stewart, 2002). Thus, a solution framework that

188 includes participatory modeling and engagement from the start can support decision makers to
189 collectively define performance criteria, data sources, and acknowledge uncertainties as a group.
190 This important step establishes a common baseline for decision makers, who often differ in level
191 of expertise and discipline, to collaborate and reach a decision. Potentially, the alternative
192 selected by the group will in fact not be the optimal selection for all parties, but rather will
193 represent the most stable solution, achievable unanimously given the priorities of all decision
194 makers (Read et al., 2014). This paper illustrates such a framework (summarized in Figure 1)
195 that uses a set of criteria developed through consensus to evaluate a pre-defined set of
196 alternatives in order to determine the most desirable group decision. This process is described in
197 detail in this section.

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199

200 2.1 Detailed description of steps in framework

201

202 1. Participatory performance criteria selection: In this step, all stakeholders suggest
203 performance criteria to consider for evaluating the alternatives. To facilitate the process,
204 the person asks stakeholders to only offer criteria that reflect their own interests.

205

206 2. Criteria grouping, elimination and leveling: This interactive step is perhaps the most
207 socially complex step of the process. It develops a consensus for a final set of criteria to
208 evaluate for performance. First, the participants categorize the suggested criteria (e.g.
209 economic, environmental, social and political). Through consensus, the participants
210 merge redundant criteria and eliminate less important criteria to form the final set of
211 performance metrics. Balancing these criteria is necessary to prevent biasing the MCDA
212 results toward any criteria category. For example, if the environmental category includes

213 8 criteria and the economic category includes three criteria, in absence of balancing, the
214 final results would be biased toward the environmental criteria. This balancing is
215 normally done through weighting the criteria and/or developing a hierarchy among the
216 criteria (e.g. as done in the AHP method; Saaty (1980)), which can be based on the
217 opinions and priorities of the experts/stakeholders but in some cases is arbitrary. Note
218 that weighting can generate controversy in cases where stakeholders are unsatisfied with
219 the experts' opinions and/or try to manipulate the weighting process.

220
221 To avoid such complications, the proposed method here instead relies on criteria leveling.
222 Leveling seeks to create an appropriate hierarchy between criteria by assuming that all
223 sub-criteria of a given criterion at each level have the same importance. Figure 2
224 illustrates a generic criteria tree where criteria represent the main interests of the
225 stakeholders (e.g. economic, environmental, social and political) and are treated with
226 equal importance. In the criteria tree these are denoted by a letter (A, B, etc.), and sub-
227 criteria are "levels" underneath represented by subscripts ($i = 1, 2, 3$, etc., and at the next
228 lowest level: $i, j = 1, 2, 3$, etc., and the pattern may continue for: $i, j, k = 1, 2, 3$, etc.). For
229 example, category B has two sub-criteria at level "i" (B_1 and B_2); B_1 has two sub-criteria
230 at level "j" (B_{11} , B_{12}), and B_2 has one sub-criteria at level "j" (B_{21}). As discussed above,
231 all main criteria groups are equally weighted such that A is not penalized for having
232 fewer sub-criteria than B; and similarly, B_1 and B_2 are given equal weight under B even
233 though B_1 has two sub-criteria at level j and B_2 has only one. Interests groups then
234 independently create the appropriate hierarchy under the first level criterion that

235 represents their interests. Each interest group performs criteria leveling to minimize the
236 bias toward specific criteria included in the corresponding category.

237

238 The developed hierarchy relates sub-criteria in the form of a decision tree. The
239 performance of each criterion (e.g. A) depends on the performance at the lower levels
240 (e.g. A₁ and A₁₂, and so on). In this way, hybrid criteria are created during the leveling
241 process to appropriately transfer performance information between levels in the criteria
242 tree. For example, as shown later in Figure 3, “air quality” was created by the
243 environmental interest group as a hybrid criterion, reflecting the aggregate performance
244 of its two sub-criteria, i.e. “particulate matter” and “water vapor.”

245

246

247 3. Performance value determination: In this step all interest groups are asked to participate
248 in determining the performance values of the criteria. If not based on common knowledge
249 and agreement, performance values need to be justified through shared references of
250 scientific literature/studies. In absence of such information, expert surveys can suffice if
251 all stakeholders agree to the process. Two major points on the performance data
252 collection methodology are noteworthy. First, multiple performance values or
253 performance ranges may be proposed and justified for a given alternative under a given
254 criterion. In this case, the inherent uncertainty in performance information makes the
255 decision-making problem stochastic. Second, performances are difficult to quantify under
256 certain criteria (e.g. “political support from the government”). Here qualitative (ordinal)
257 information through expert surveys or from local literature can serve as a reasonable
258 estimate of values and may be less controversial and easier to collect. From these points,

259 the group decision analysis methods used under the proposed framework are well-suited
260 to handle both cardinal and ordinal information.

261

262 4. Hierarchical Monte-Carlo multi-criteria assessment: Once the performance values of the
263 criteria set are finalized, decision analysis methods can be applied in a multi-stepwise
264 approach (similar to decision making using decision trees). Given the uncertainties in the
265 input information, following Madani and Lund (2011), Monte-Carlo sampling converts
266 the stochastic decision analysis problem to numerous deterministic problems and solves
267 these according to the selected decision analysis method. The step-wise process described
268 here is general for a single decision analysis method and can be repeated for as many
269 MCDA methods as desired. Starting with the lowest level of the criteria tree of a given
270 branch, the winning probabilities and corresponding distribution of alternative rankings
271 (Madani et al., 2014a) are calculated. Consider this step like a competition between
272 alternatives, where the result yields the percentage of time the alternative is selected at a
273 given rank. This analysis is completed independently in each branch of the criteria tree.

274

275 For example, consider a simple two-criteria two-alternative decision problem evaluated
276 using a single decision analysis method where in the lowest level alternatives A and B
277 have winning probabilities of 40% and 60%, respectively, based on two criteria of a
278 single branch (e.g. water vapor and particulate matter). These probabilities are used as the
279 performances of A and B at level two, e.g. air quality. Mathematically, we use a random
280 rank generator which places A ahead of B in 40% of the Monte-Carlo analysis runs at the
281 higher level two (i.e. air quality). Now alternatives in level two compete (e.g. in air

282 quality and net carbon footprint, etc.) whereby winning probabilities are computed and
283 then transferred in the same process to the higher level until the winning probabilities are
284 determined at each level, ending with the highest (aggregate performance level). As
285 discussed earlier, mapping the uncertainty from the input information to the analysis
286 output informs decision makers about the risk associated with selection of each
287 alternative. This combined hierarchal Monte-Carlo and criteria tree methodology is an
288 innovative approach for transferring uncertainty between levels to ensure that input
289 uncertainties are reflected in the output, while also simplifying the output significantly to
290 support stakeholders in making informed decisions.

291

292 When the decision problem involves more than two criteria, the process of calculating
293 winning probabilities and fully ranking the alternatives becomes more complex. In such
294 cases, ranking distribution probabilities (Madani et al., 2014a) should be calculated
295 instead, a process described for the problem with only two alternatives. The rankings of
296 the alternatives in different rounds of Monte-Carlo sampling determine the ranking
297 distributions. Each Monte-Carlo selection round first determines the winning alternative
298 and then removes it from the alternatives set. The analysis is then repeated with the same
299 performance values for the remaining alternatives to determine the next winner (second
300 place), which will be ranked as the second most preferable alternative. The procedure
301 continues until all alternatives are ranked in this single round of Monte-Carlo selection.
302 Then Monte-Carlo selection rounds (for m experiments) proceed until each alternative
303 has winning probabilities at each rank (producing a ranking distribution) (for more details
304 regarding this process refer to Madani et al. 2014a).

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As an example, consider adding alternative C to the previous case and respectively assigning winning probabilities for alternatives A, B and C as 30%, 40% and 30% at the first rank, 50%, 30% and 30% at the second rank, and 20%, 30% and 40% at the third rank. In other words, the ranking distributions are: alternative A is 30% (1st level), 50% (2nd level) and 20% (3rd level); then alternative B is 40% (1st level), 30% (2nd level) and 30% (3rd level); and alternative C is 30% (1st level), 30% (2nd level) and 40% (3rd level). Once the ranking distributions are determined, a random performance generator is set such that the same ranking distribution structure is preserved in the hierarchal Monte-Carlo process at the next (higher) level. This multi-level Monte-Carlo analysis reaches the highest level to determine the “winner” alternative; this process is repeated after the first place winner is removed to identify second place, then repeated again until all alternatives are ranked at all levels.

Recall that the steps above describe one decision analysis method; however, each of these decision analysis methods carries different assumptions regarding the cooperativeness of the decision makers. Since we often do not know the true cooperation level of the stakeholders and but seek to understand impacts of cooperation ability, this study applies three categories of group decision analysis methods, i.e. MCDA, social choice (voting), and fallback bargaining (game theory) methods to account for the effects of high, medium, and low levels of cooperation on the outcomes (Madani et al., 2014a). Multiple methods are used in each category (as illustrated in Table 1) to increase the robustness of the results and minimize possible biases toward the specific notions of Pareto-optimality

328 (in case of MCDA), social fairness (in case of social choice making) and stability (in case
329 of bargaining).

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332 5. Aggregate performance calculation: By this point, the alternatives have been ranked
333 under different decision analysis methods in independent processes. However, reporting
334 multiple ranking information from each method to the decision makers would be
335 confusing and would hide the uncertainty information. Therefore, overall performance
336 values can be calculated for the alternatives based on an Aggregate Performance Index
337 (API), proposed by Hadian and Madani (2015):

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339
$$API_i = 100 * \left(\frac{C * N - B_i}{N(C - 1)} \right) \quad (1)$$

340 where N is the number of decision analysis methods applied (e.g. 9 if all the decision
341 analysis methods shown in Table 1 are used), C is the number of alternatives, and B_i is
342 the Borda score (De Borda, 1781) for each alternative i .

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344
345 The API is a simple and insightful index that provides valuable information to the
346 decision maker in the following ways: (1) an API value is the relative quantitative
347 performance of the alternatives (2) the API uses the familiar 100-point scale to
348 communicate the risk associated with selecting each alternative. That is, a project that
349 scores 100% is expected to be the absolute winner based on all decision analysis
350 methods, and a project that scores 0% is expected to be the absolute loser based on all
351 decision analysis methods. For all API values in between, decision makers learn about
352 the effects of input uncertainties on the output information and the sensitivity of the

353 results to the Pareto-optimality, social fairness, and stability notions as well as
354 cooperation levels. This learning occurs when decision makers compare API scores
355 between two alternatives that are ranked sequentially, indicating the relative risk of
356 selecting one over another. API scores are calculated for all the decision analysis methods
357 used in a study (illustrated in Table 1) or any given group of these methods. For example,
358 API scores can be computed for each of the three groups of methods in Table 1 to
359 demonstrate to decision makers how their willingness to cooperate effects analysis
360 outcomes.

361
362 **3. Case study: Energy supply selection for Fairbanks, Alaska**

363
364 The methodology was developed specifically to address the MCMDM problem described here,
365 of selecting a new energy source to provide both electricity and space heating for residents and
366 industry in Interior Alaska. The current sources of heat are electric (provided by coal-fired
367 power plants with fuel oil backup) and fuel oil (the primary source for residential heating). The
368 volatility of oil prices during the past decade has driven energy costs to unaffordable levels for
369 many in the Fairbanks region. In recent decades, state and private entities have proposed
370 numerous alternatives to mitigate this impact; however, none of the proposed projects have
371 reached fruition largely due to changes in the size and scope of proposed projects, economic
372 constraints, and a divided public opinion. Of the major energy alternatives proposed by both
373 private and public entities during 2011 and 2012 (Table 2), each one varies in social and political
374 support, economic valuation, and environmental impacts.

375
376 In fall 2012, investigators at the University of Alaska Fairbanks and Alaska Center for Energy
377 and Power engaged in a three-month stakeholder-driven process to examine each alternative's

378 performance under specified criteria and performance measures. Academics acted as decision
379 makers, role playing a number of stakeholders to represent each interest group during the
380 decision-making process.

381

382 This section integrates parts from the Methods section to explicitly discuss the stakeholder
383 process that emerged as a response to the needs and objectives of the Interior Alaska energy
384 project. Recall that step one engages stakeholders to select performance criteria where each role
385 player (group of academic experts) identifies all potential criteria relating to their field of
386 interest. This step was implemented over multiple hour-long weekly meetings and email
387 correspondence. Following this, an open facilitated discussion identified the main categories for
388 evaluating the alternatives' performance and a list of concrete criteria to use.

389

390 The next step required the role players to coordinate and compromise to finalize a set of criteria
391 for project evaluation. They began by grouping criteria into a tree, e.g. distinguishing a criterion
392 as "social" versus "political." They then assigned relative importance to each criterion, e.g.
393 should "job creation" be placed at the same level with "political support by state legislator."
394 Finally, the role players determined which criteria could be merged and/or completely eliminated
395 from the set due to redundancy or similarity. After several iterations of moderated discussion,
396 the group reached a consensus on the final criteria tree, as illustrated in Figure 3.

397

398 As discussed, the need to evaluate criteria at different levels and the type of data collected, both
399 qualitative and quantitative, drove the development of the hierarchical Monte-Carlo multi-
400 criteria method presented in this work. The use of a criteria tree for this type of problem has
401 three main advantages: 1) Organizes criteria to provide a systematic MCDA at each level; 2)

402 Transfers/maps uncertainty from lower level to higher level; and 3) Equally weights criteria
403 groups to prevent bias in the results for cases where criteria have a different number of sub-
404 criteria in a particular level.

405

406 Once the criteria set was established, the role playing experts were asked to provide metrics for
407 performance evaluation, i.e. measureable outcomes for each criterion, as well as performance
408 values for each alternative under the lowest level criteria in all branches. To do so, these experts
409 formed small-focus groups according to their interest (social, political, economic, and
410 environment) to gather data from literature, surveys, and local knowledge.

411

412 The final criteria tree (Figure 3) has three main branches (categories) – environment, economics,
413 and socio-political – with smaller branches (sub-categories) for each criterion. The environment
414 criteria address aerial particulate matter reduction, and consider energy sustainability (footprint)
415 of each alternative. The economic criteria included capital and O&M project costs as well as
416 market commodity prices for each type of energy, estimated by experts from Alaska Energy and
417 Power. The socio-political criteria combined opinions from local politicians and surveys from
418 Fairbanks residents to reflect the impact and preference for each alternative. Table 3 provides a
419 detailed description of the criteria.

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421

422 Actual data values for environmental criteria were estimated from formal reports issued by
423 impacts assessments and companies involved in preliminary design and construction (Hatch Ltd,
424 2008; TransCanada Alaska Company, 2011) and experts' calculations. Net carbon footprints for
425 pipeline projects were computed from the pipeline volumetric flow rate over the project life.

426 Carbon footprints for the LNG projects were calculated from the projected BTU productivity for
427 gas delivery to Fairbanks over the lifetime. Carbon footprints for the HVDC and Susitna Dam
428 electric line were based on the expected KWh delivery. Ecological footprints were calculated for
429 each pipeline project by multiplying the length of the pipe by an assumed 30 meter right of way.
430 Water footprints for pipeline projects were calculated based on usage data from State of Alaska
431 natural resource reports, and account for the risk of contamination of supply in the case of failed
432 safety measures. Criteria values for air quality (particulate matter and water vapor) were
433 computed using the emission rates projected for each project.

434

435 To provide an example of data processing for each branch of the criteria tree, Table 4 presents
436 three economic sub-criteria and corresponding data values collected from experts on the projects.
437 Note that one sub-criterion, “estimated project levelized costs” is quantitative and within a range
438 of possible values, while “commodity prices” and “capital costs” values are given as ranks. The
439 methods described in section two provide a framework that requires conserving the uncertainties
440 in the alternatives’ performance, combining quantitative and qualitative data, and aggregating
441 sub-criteria ranks from one level to the next higher level.

442

443 **4. Results**

444

445 In this section we present final rankings and APIs for the energy supply alternatives as presented
446 to decision makers. We also describe a rationale for the alternatives as ranked through the
447 modeling process. Figure 4 summarizes the overall performance of the alternatives according to
448 the criteria tree in Figure 3 and using the nine different analysis methods from Table 1. An API
449 close to zero indicates that this alternative consistently had low winning probabilities across the
450 nine MCDA methods at each level. The small diameter pipelines to Fairbanks has the highest

451 score, with a three-way tie for second between the LNG trucking project, the Big Lake pipeline,
452 and the HVDC current line. These close API scores indicate that selecting one of these four
453 projects over another has a low relative risk compared with selecting say, the coal-to-liquids
454 plant which performs significantly worse than the other alternatives. The API reflects
455 expectations of poor performance of the coal-to-liquids plant in the categories of economics and
456 environment, since it carries a high footprint in these areas. Also note that no alternative receives
457 a perfect API of 100, an indication that none of the proposed energy source projects performs
458 best under all decision analysis methods.

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461 Figure 5 shows the API distribution according to the three categories of decision analysis
462 methods –MCDA, social choice, and fallback bargaining. Since the type of decision method is a
463 proxy for cooperation level, Figure 5 illustrates how alternatives’ overall performance is
464 impacted by cooperation level. The first four alternatives (A1-A4 from left in Figure 5) display
465 minimal performance variation across all method categories, suggesting that cooperation does
466 not impact API (i.e. the decision). APIs of alternatives A5-A9 were more heterogeneous. Under
467 MCDM, Big Lake pipeline to Fairbanks would be the best choice, but under fallback bargaining,
468 it would be the fourth best choice.

469
470 Figure 5 shows the importance of analyzing performance across a variety of decision analysis
471 categories (i.e. for a range of cooperation levels) since the degree of cooperation has
472 demonstrable impact. This added information enables decision makers to select a more practical
473 alternative considering the expected level of cooperation among the stakeholders in that group.
474 This is an improvement from social planner models which conventionally select the unstable,
475 non-achievable Pareto-optimal solution (Madani and Hooshyar, 2014).

476
477
478 *Sensitivity Analysis*

479 We performed a sensitivity analysis to understand the impact that each major criteria group has
480 on the final API scores. To identify which criteria unduly influenced the APIs, we ran the model
481 eliminating one of the major criterions. Results are illustrated in Figure 6; each shaded bar
482 represents a model run without one major criterion.
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484
485 When economic criteria are eliminated from consideration in the criteria tree (blue bars in Figure
486 6), the LNG export to Valdez (A2) has the highest API. The improved performance of A2 when
487 economic criteria are not considered owes to the project's relatively high levelized and capital
488 costs which lower the expected economic performance.

489
490 Eliminating one criterion also places greater emphasis on the other three criteria. This can
491 contribute to raising or lowering an alternative's API. For example, when all criteria are
492 included, Susitna (A8) scored relatively well in environmental but lower in economic while the
493 coal-to-liquids plant (A8) scored lower environmental but better in economic. For this reason,
494 Figure 6 shows that eliminating economic criteria, increases the API of A8 and decreases the
495 API of A9. In this way, the sensitivity analysis provides a rationale for the rankings that experts
496 can confirm or contest using the constituent data.

497
498 When socio-political criteria are eliminated, the small diameter pipeline (A4) scores the highest
499 API, likely due to omitting its low performance in the job creation category. Omitting socio-
500 political criteria from the analysis improves the APIs of the Big Lake (A6) and HVDC line (A7)
501 as both have low scores in sponsor credibility and use of local resources. Finally, eliminating the

502 environmental criteria (green bars) selects the LNG trucking project (A5) as the best alternative
503 since its poor performance in air quality and carbon footprint categories are removed from this
504 analysis.

505

506 Overall, the sensitivity analysis illustrated in Figure 6 indicates that the small diameter pipeline
507 (A4) has a high API in each elimination round and the LNG trucking project (A5) only scores
508 higher when environmental criteria are eliminated. Conversely, the LNG export to Valdez (A2)
509 has a competitive API only when economics is eliminated whereas Susitna dam (A8)
510 consistently has among the lowest API. The sensitivity analysis adds transparency to the decision
511 making process by enabling decision makers and experts to rationalize the model's findings.

512

513 The sensitivity analysis also examines the impact assigning weights to the criteria. In practice,
514 the economic performance may carry more importance than environmental performance, so
515 testing the rankings according to different weighting (priority) schemes shows decision makers'
516 the impact of their priorities. This can facilitate a learning process among stakeholder groups,
517 especially when priorities are not well established and open to negotiation.

518

519 In order to test the weighting of major criteria, we performed a second analysis. The "four-
520 branch case," disaggregates the socio-political criteria into two categories: "social" and
521 "political," thus reorganizing the criteria tree into four equal branches as shown in Figure 7.

522

523 Results shown in Figure 8 indicate that API scores are sensitive to changes in the structure of the
524 criteria tree, since APIs shows some differences between the baseline and the four-branch case, a

525 validation for the methodology. For example, the HVDC line (A7) demonstrates a lower API in
526 the four-branch case because it has poorer performance in both the social and political criteria
527 which now carry higher weights than when they were lumped in the baseline analysis. This has
528 implications for understanding how weighting criteria and decision maker preferences influence
529 rankings. Since the alternatives' APIs between the baseline and the four-branch case are
530 relatively similar (both in sensitivity analysis and final rankings), we are confident that
531 combining the social and political into one major criteria is a reasonable assumption especially
532 given that socio-political criteria were perceived to be related by the experts.

533 **5. Discussion**

534 The Fairbanks, Alaska energy supply problem presented here demonstrates a case where
535
536 The Fairbanks, Alaska energy supply problem presented here demonstrates a case where
537 decision makers seek to select an alternative that can satisfy the plethora of performance criteria.
538 We present this relatively complex case to demonstrate our methodology for factoring both
539 qualitative and quantitative information into a multi-dimensional multi-decision-maker problem.
540 Our methodology provides a simplified yet representative score to help decision makers
541 evaluated their project choice.

542
543 Results indicate that two alternatives (the small diameter pipeline - A4 and the LNG trucking
544 project - A5) perform well overall with reliably high API scores across all the nine types of
545 decision analysis methods tested. On the other hand, the coal-to-liquids power plant (A8) and
546 Susitna dam (A9) projects consistently show low scores across all methods, suggesting that these
547 two projects may be too risky for investment according to the performance metrics and data
548 provided by the expert role players.

549

550 A sensitivity analysis of the baseline case indicates that scores and rankings change when one
551 major criterion is eliminated. This sensitivity analysis offers a rationale for the final rankings,
552 and suggests that if decision makers can further influence the scores/rankings with the weights
553 they apply to criteria. In evaluating the baseline (with three major criteria), and the four-branch
554 case which separates the social and political criteria, the overall sensitivity of the criteria tree
555 structure was tested and shown to impact the resulting APIs. This confirmed the extensive
556 impacts of the methodology's first steps that collaboratively brainstorm and establish criteria and
557 their leveling and grouping.

558

559 Participants of the Fairbanks, Alaska case study commented on the ability of this exercise to
560 increase knowledge on technical and social aspects of the decision process. This case study was
561 an initial first-cut analysis that relied on a small group of experts for qualitative data inputs.
562 Since the completion of this study in 2013, independent of its results, decision makers began
563 implementing LNG trucking project (A5) to providing energy to the interior Fairbanks region.
564 This acts as an informal validation of our findings, since A5 scored consistently high according
565 to the aggregate API and across social-choice and fallback bargaining analysis methods. In 2016,
566 fluctuating oil prices drove up costs and since stalled progress of any project; we anticipate that
567 politics will ultimately dictate motivation for continuing a project.

568

569

570 **6. Conclusions**

571

572 This paper presented a stochastic group decision analysis framework that combines Monte-Carlo
573 selection with different decision analysis methods to identify the best alternative for a problem
574 with competing criteria and multiple decision makers. Our method began with a collaborative

575 process to identify criteria for assessing the problem. Experts acting as stakeholders
576 collaboratively eliminated, grouped, and leveled a criteria tree to organize the performance data.
577 The experts then collected data and sources to determine the performance values for the
578 alternatives to populate the criteria tree. We conducted a hierarchical Monte-Carlo multi-criteria
579 assessment at each level of the criteria tree across all alternatives using different decision
580 analysis methods to calculate winning probabilities and map these probabilities between levels.
581 A final score was computed for each alternative according to each decision analysis method and
582 then combined into an aggregate performance index (API) to reflect performance and the relative
583 risk in choosing between alternatives.

584

585 The decision analysis methodologies applied in this analysis – MCDA, social choice, and
586 fallback bargaining – approach the problem with different assumptions regarding the degree of
587 cooperation between the decision makers. Since in practice the level of cooperation in a
588 negotiation is unknown, we include these methods to account for a feasible range of possible
589 low, medium, and high levels of cooperation. For example, in cases where the parties are not
590 cooperative but willing to bargain, the game theory (fallback bargaining) methods are more
591 suited to solve the problem. On the other hand, if decision makers are only concerned with the
592 optimal solution and benefit from a high level of cooperation, then MCDA methods can inform
593 this decision. Thus, our methodology adds robustness to ranking solutions, even in challenging
594 cases such as a regional energy supply problem, by including a range of decision analysis
595 methods and accounting for uncertainty.

596

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598

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605

606 8. References

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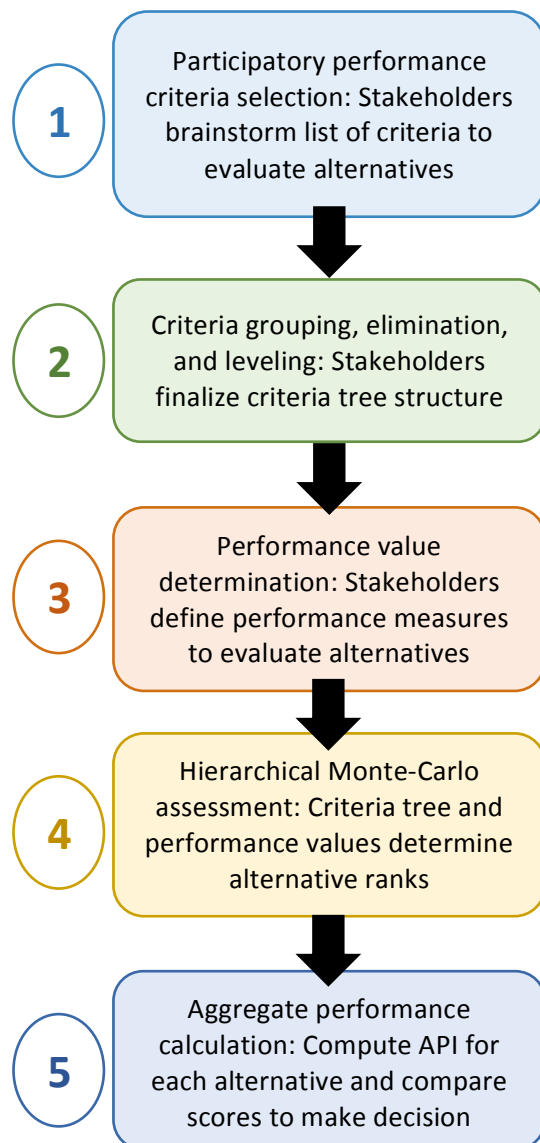


Figure 1. Overview of proposed methodology for comparing performance between alternatives

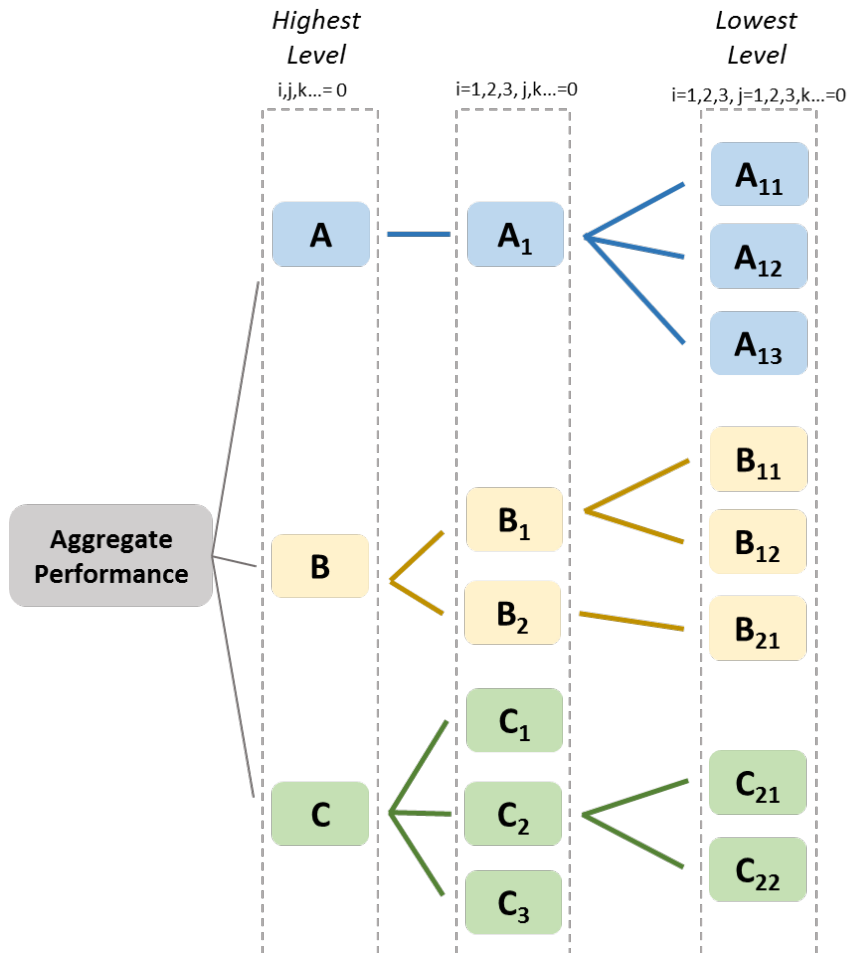


Figure 2. Example of a criteria tree illustrating leveling of sub-criteria

Table 1. Decision analysis methods used in this study

Category	Method	Description	Stakeholders' Willingness to Cooperate
MCDA	Dominance (Fishburn, 1964)	Makes pair-wise comparisons across all combinations of criteria; the best alternative is the one that has the highest score most often	High
	Maximin (Wald, 1945)	Ranks alternatives by maximizing the worst performance; represents a pessimistic or "best of the worst" case perspective	High
Social Choice Rules	Borda Count (De Borda, 1781)	Scores alternatives according to highest score for each criterion, with the top choice receiving N points, second receiving N-1, etc.; sums these values to select the best alternative as the one with the highest overall score	Medium

	Plurality	Identifies the alternative with the highest score for each criterion; winning alternative is the one which has the majority of “votes;” ties are allowed here	Medium
	Median Voter Rule (Black, 1948)	Selects an alternative that receives the majority of votes for the greatest number of criteria (from the majority of decision makers); if no alternative wins outright, each decision maker (criterion) votes for the second most preferred alternative. The procedure continues until a unique alternative receives the majority votes.	Medium
	Condorcet Practical Method (Nanson 1882)	Ranks alternatives according to majority support; works by the same logic as dominance	Medium
	Majoritarian Compromise (Sertel & Yilmaz, 1999)	Acts similar to Median Voter Rule except that when ties exist in the rankings the winning alternative is one with the greatest number of votes (supporters)	Medium
Fallback Bargaining	Unanimity (Brams and Kilgour, 2001)	Selects the alternative that receives all stakeholder support as bargainers fallback (retreat) to agree on an outcome; this solution is always Pareto optimal because each decision-maker receives at least their middle preference	Low
	q-Approval (Brams and Kilgour, 2001)	Selects the alternative that is preferred by “ <i>q</i> ” parties, where <i>q</i> (minimum threshold of persons required for consensus) can be set by the stakeholders	Low

Table 2. Proposed energy supply alternatives for the Fairbanks region (Read et al., 2013b)

Alternative	Description
A1	Large diameter pipeline Edmonton, Canada to Chicago, Illinois
A2	Liquid natural gas export (LNG) from North Slope to Valdez
A3	Bullet line to Anchorage, spur to Fairbanks
A4	Small diameter pipeline: North Slope to Fairbanks
A5	Liquid natural gas (LNG) trucking project
A6	Big Lake gas pipeline: Beluga to Fairbanks
A7	High voltage direct current line from North Slope
A8	Coal-to-liquids power plant in Fairbanks
A9	Susitna Hydro-electric dam

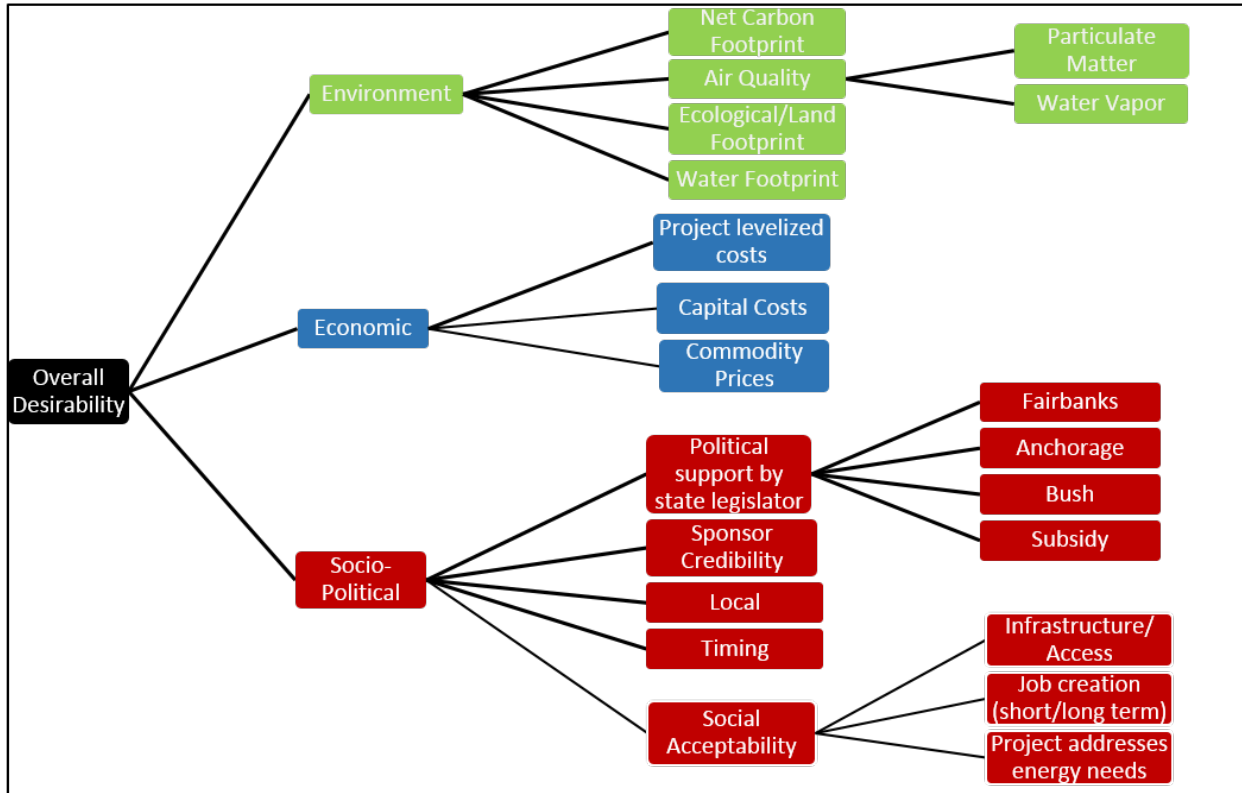


Figure 3. Criteria tree for Fairbanks, Alaska energy supply alternative assessment; levels increase from right (lowest) to left (highest)

Table 3. Descriptions of the criteria used in the energy supply alternative assessment (Read et al., 2013b)

Major Category	Criteria	Description
Environment	Net Carbon Footprint	The carbon footprint of each project including construction and operation
	Air Quality: <i>Particulate Matter</i>	The level of PM 10 and PM 2.5 emitted by each project
	Air Quality: <i>Water Vapor</i>	The amount of water vapor released for each project
	Ecological/Land footprint	The land area affected by the construction and operation of each project
	Water footprint	The amount of water used to construct and operate each project
Economics	Project levelized cost	The levelized cost of each project including development, capital, and operations and maintenance costs
	Capital cost	Immediate cost burden
	Commodity price reliance	Price volatility; the degree to which the price of the sale is expected to change with the given markets
Socio-Political	Social acceptability: <i>Infrastructure/access</i>	How the projects' scheduled impacts on land use and accessibility affect the personal view of the resident

Social acceptability: <i>Job creation</i>	The likelihood of a project to create local jobs and whether the resident sees this as a positive addition (long-term jobs) or potentially negative (transient, short-term jobs)
Social acceptability: <i>Address energy needs</i>	Projects receive higher rankings according to whether the respondent believes the project will address their personal energy concerns
Political support by legislator: <i>By region and subsidy</i>	Viewpoints of politicians divided by location, since a Fairbanks politician has a different agenda than one from Anchorage or the Bush communities. For this sub-category, each project is ranked based on how it meets the needs of the local political constituent from that region; the subsidy sub-category refers to whether the project will rely heavily on a government subsidy (lower rank) versus externally funded (higher rank)
Sponsor credibility	Projects are ranked according to the credibility (and existence) of a sponsor – taking into consideration both funding and status
Local materials and labor	Ranks projects on their reliance on local resources versus bringing in external resources, crediting projects that rely more on local supplies
Timing	Projects receive higher rankings if they are expected to be operational earlier

Table 4. Sample of input data for economic criteria per project

Economic Criteria - Sample			
Alternatives	Estimated Project Levelized Costs (\$/mm btu)	Commodity Prices (rank)	Capital Costs (rank)
A1: Large Diameter Pipeline	7.00	7	9
A2: LNG export from North Slope to Valdez	13.03-16.38	8-9	8
A3: Bullet line to Anchorage, spur to Fairbanks	10.61-14.45	8-9	6
A4: Small Diameter Pipeline, North Slope to Fairbanks	13.74-19.16	3-6	2
A5: LNG Trucking	12.53-19.41	3-6	1
A6: Big Lake Gas pipeline	18.31-26.87	3-6	4
A7: High Voltage direct current line	0.05-0.12 \$/kwh	3-6	3
A8: Coal-to-Liquids Power Plant (Fairbanks)	16.77-26.76	1-2	7
A9: Susitna Hydro-Electric Dam	0.26-.028 \$/kwh	1-2	5

Note: rank 1 is highest, 9 is lowest

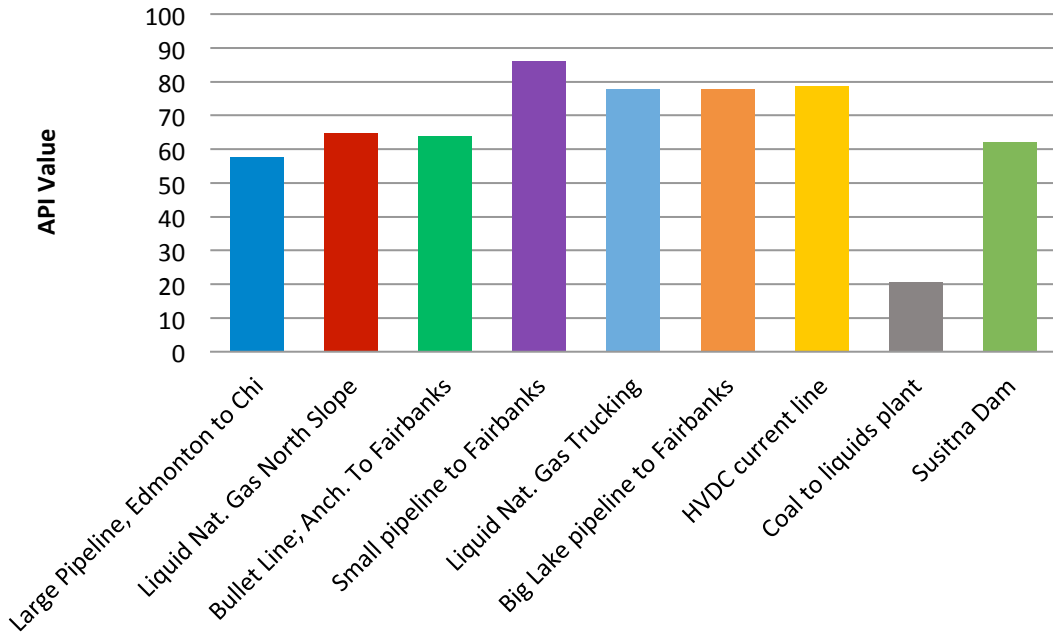


Figure 4. Overall API scores of all alternatives based on the stakeholder-defined criteria tree across all decision analysis methods

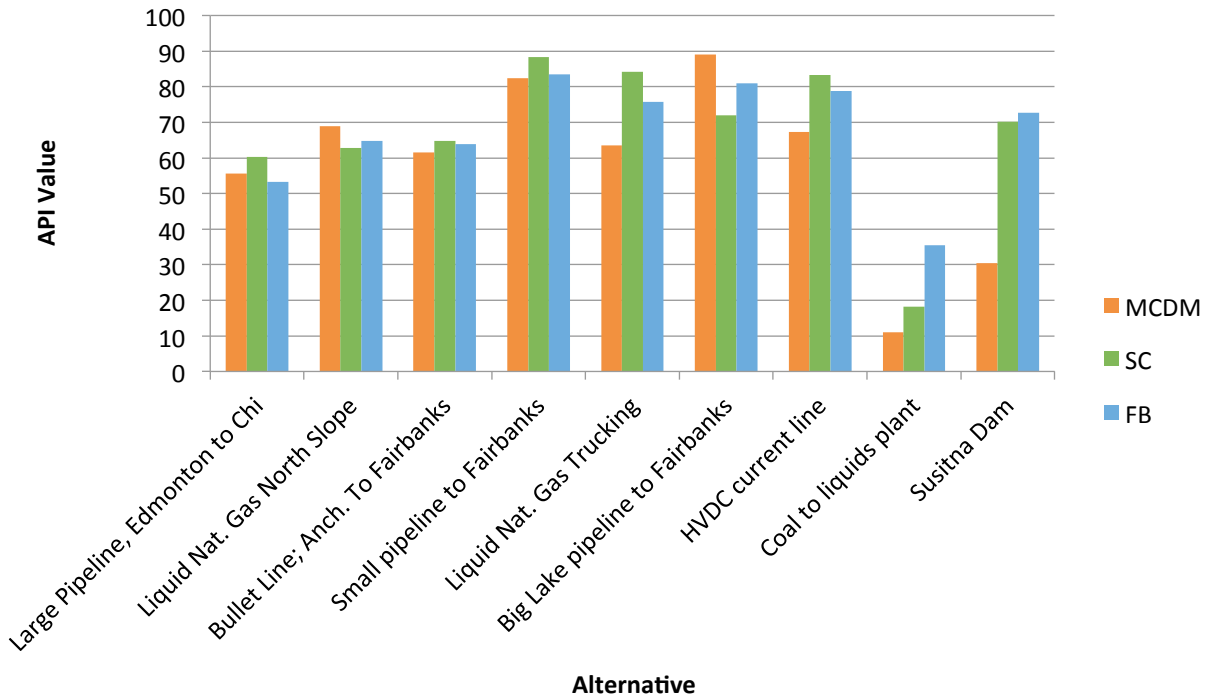


Figure 5. API values according to the three types of decision methods applied (MCDA = multi-criteria decision analysis; SC = social choice; FB = fallback bargaining)

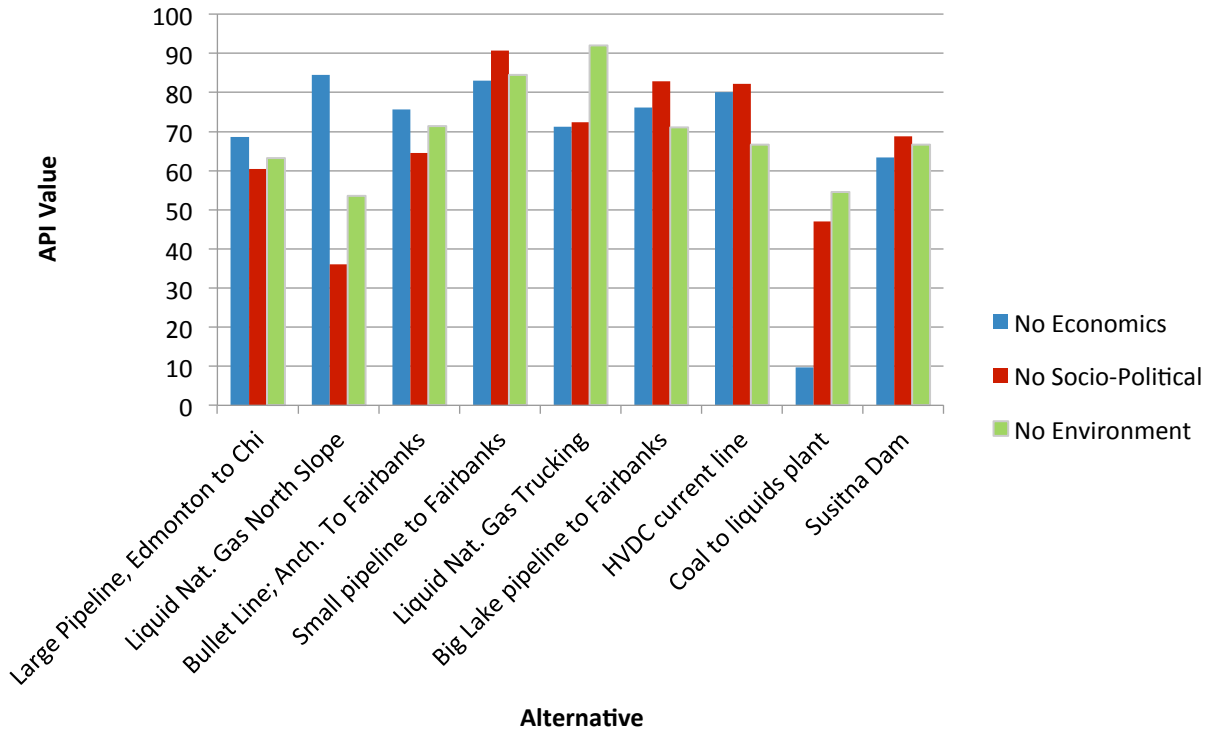


Figure 6. Sensitivity analysis results from eliminating one major criterion from the analysis: no economics (*blue*); no socio-political (*purple*); no environmental (*green*)

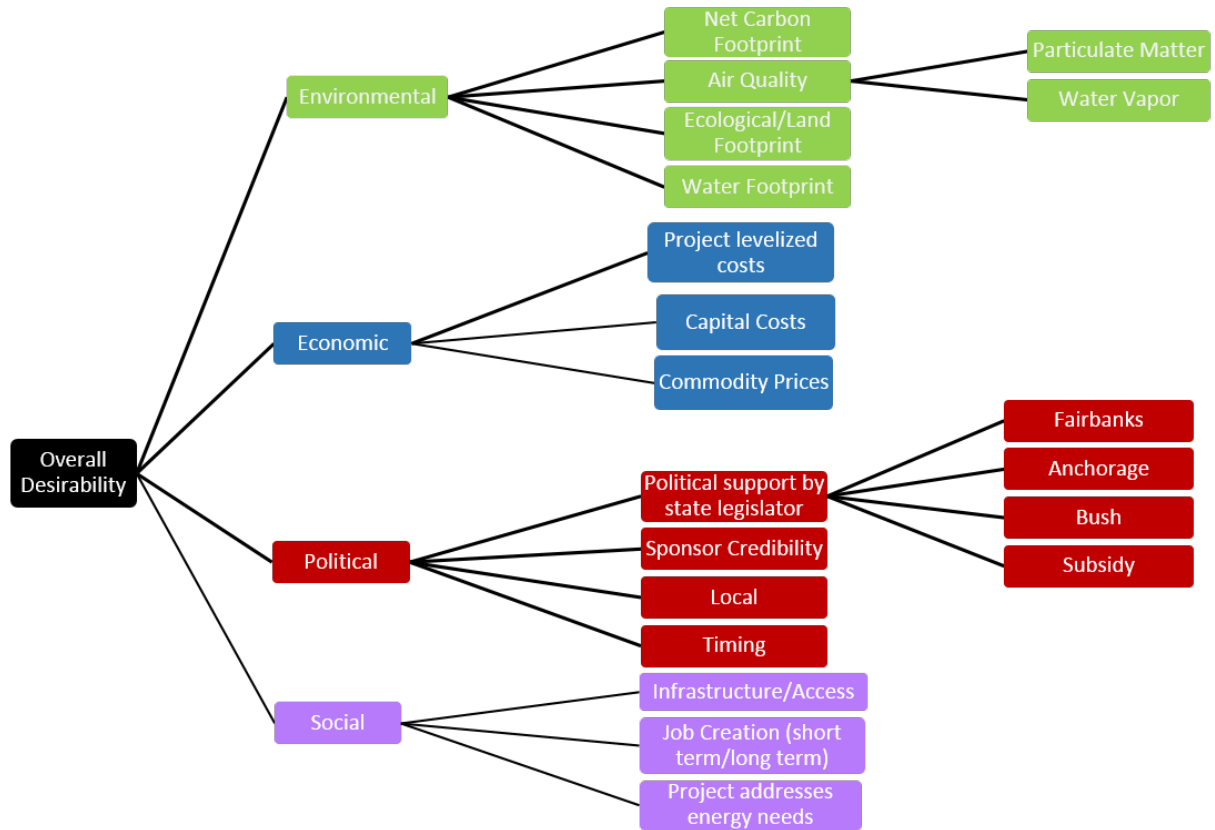


Figure 7. Criteria tree for the four-branch case, where social and political are disaggregated into four equally important criteria

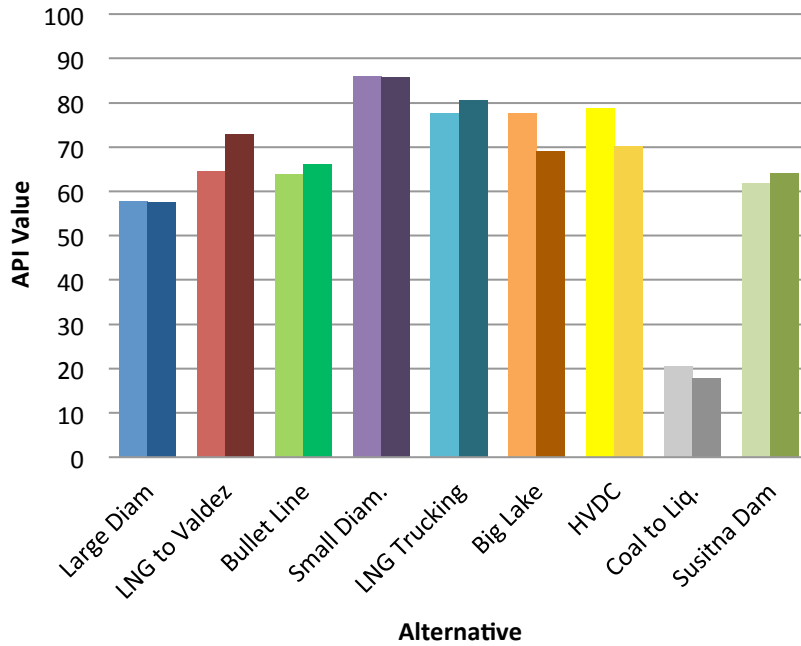


Figure 8. Comparison of scores between baseline (with three major criteria) on the left bars in light colors to the four-branch case on the right side bars in dark colors