

## **Capturing residents' values for urban green space: Mapping, analysis and guidance for practice.**

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### **Abstract**

Planning for green space is guided by standards and guidelines but there is currently little understanding of the variety of values people assign to green spaces or their determinants. Land use planners need to know what values are associated with different landscape characteristics and how value elicitation techniques can inform decisions. We designed a Public Participation GIS (PPGIS) study and surveyed residents of four urbanising suburbs in the Lower Hunter region of NSW, Australia. Participants assigned dots on maps to indicate places they associated with a typology of values (specific attributes or functions considered important) and negative qualities related to green spaces. The marker points were digitised and aggregated according to discrete park polygons for statistical analysis. People assigned a variety of values to green spaces (such as aesthetic value or social interaction value), which were related to landscape characteristics. Some variables (e.g. distance to water) were statistically associated with multiple open space values. Distance from place of residence however did not strongly influence value assignment after landscape configuration was accounted for. Value compatibility analysis revealed that some values co-occurred in park polygons more than others (e.g. nature value and health/therapeutic value). Results highlight the potential for PPGIS techniques to inform green space planning through the spatial representation of complex human-nature relationships. However, a number of potential pitfalls and challenges should be addressed. These include the non-random spatial arrangement of landscape features that can skew interpretation of results and the need to communicate clearly about theory that underpins results.

## 1 **1. Introduction**

2 Green spaces in urban environments are vital green infrastructure for a raft of environmental,  
3 social and economic benefits (Hunter & Luck, 2015; Jorgensen & Gobster, 2010; Swanwick,  
4 Dunnett, & Woolley, 2003). In the past few years, scholars have sought to understand the  
5 specific characteristics of green spaces that promote visitation (Grahn, Stigsdotter, & Berggren-  
6 Barring, 2005), health benefits (McCormack, Rock, Toohey, & Hignell, 2010) and mental  
7 restoration (Nordh, Hartig, Hagerhall, & Fry, 2009). Recent reviews of the literature have shown  
8 that green spaces are indeed important for human health and well-being and environmental  
9 sustainability, although the specific mechanisms or pathways for these benefits are often  
10 complex (Kabisch, Qureshi, & Haase, 2015; Konijnendijk, Annerstedt, Nielsen, &  
11 Maruthaveeran, 2013). Social benefits of green spaces in particular have been shown to be  
12 influenced by a complex set of factors such as access, maintenance, amenities and perceptions of  
13 aesthetic attractiveness and safety (Konijnendijk et al., 2013; McCormack et al., 2010).  
14  
15 In contrast to the study of the health and environmental benefits of green space, social values and  
16 attitudes towards green spaces and the cultural services they offer have received less attention  
17 (Hitchings, 2013). In their review of empirical research on urban ecosystem services, Luederitz  
18 et al. (2015) found that cultural services were the least represented group. The values people  
19 assign to landscapes can be understood as an expression of these cultural services (Plieninger,  
20 Dijks, Oteros-Rozas, & Bieling, 2013). On a theoretical level, these values exist in the “relational  
21 realm”, where value “emerges from the interaction between a subject and an object” (Brown,  
22 1984). Assessing the values people assign to natural areas is a critical component in sustainable  
23 landscape management (Kenter et al., 2015; Plieninger et al., 2015), yet the importance of places

24 to urban residents will not necessarily be evident from their use patterns alone (Ives & Kendal,  
25 2014; Swanwick, 2009). Indeed, Tyrväinen et al. (2007) in their study of green space values in  
26 Helsinki found open spaces that were identified by local residents to be their favourite were not  
27 the most frequently used green spaces.

28  
29 Applying assessments of green space values and benefits to planning and management has been  
30 identified as an area in need of further research (Luederitz et al., 2015; Tratalos, Haines-Young,  
31 Potschin, Fish, & Church, 2015). Historically, a variety of approaches have been used to plan  
32 and manage green space networks (Maruani & Amit-Cohen, 2007), yet there is a need for greater  
33 knowledge of how specific landscape variables influence green space values and how these  
34 insights can be applied to planning practice. A challenge of urban landscape planning is  
35 reconciling knowledge on how landscapes function (i.e. what *is*) with normative assertions about  
36 desired future states and actions towards them (i.e. what *ought to be*) (Campbell, 2012).

37 Lindholst *et al.* (2015) identify three scales at which reconciliation between research and  
38 planning practice can take place: (i) the conceptual level, where scholarly ideas influence  
39 planning frameworks and paradigms, (ii) the policy level, where knowledge can inform planning  
40 policies, and (iii) the applied level, where insights on human interactions with ecosystems can  
41 provide guidelines and practical advice on planning and management actions. When relating  
42 evidence on landscape values to practice, it is therefore important to consider the level at which  
43 this integration should occur.

44  
45 If intangible values for green spaces are to be understood and integrated into planning practice,  
46 there is a need for methods to capture these values in ways that can be readily applied. Public

47 Participation Geographic Information System (PPGIS) methods are growing in popularity in  
48 applied landscape research because of their ability to engage stakeholders and capture spatially-  
49 explicit information on intangible landscape values that can be integrated with existing planning  
50 approaches (Brown, 2012; Van Herzele & van Woerkum, 2011). PPGIS is a field of geographic  
51 information science that focuses on the use of geospatial technologies by the public (such as  
52 mapping) to participate in public processes (Tulloch, 2008). Mapping activities have been  
53 commonplace in community planning for some time, such as the use of maps as stimuli for  
54 group dialogue or allowing community members to draw significant landscape features on maps  
55 themselves in a deliberative setting (Wates, 2014). While these methods promote deep  
56 engagement with the planning process and elicit nuanced local knowledge of an area, the PPGIS  
57 method explored in this study is oriented towards greater quantification of this knowledge and  
58 broader community representation. Such GIS-based approaches are able to spatially represent  
59 community landscape perceptions within a form of data commonly used in decision-making.  
60 Kabisch et al. (2015) therefore called for greater use of these techniques in urban environment  
61 research because of their ability to connect research with practice.

62

63 However, while the number of scientific studies using PPGIS has increased over time, there  
64 remains some resistance to the use of participatory approaches by planning professionals because  
65 expert opinion is seen as superior or more reliable than 'crowd-sourced' information (Brown,  
66 2015). Future empirical research that uses PPGIS techniques should therefore consider not only  
67 scientific or theoretical issues, but also how PPGIS can be applied in landscape practice.

68

69 A number of studies have applied PPGIS techniques to urban systems in recent years with some  
70 key insights beginning to emerge. First, a diversity of values have been shown to be assigned by  
71 residents to green spaces (Brown, 2008; Tyrväinen et al., 2007), lending empirical support to the  
72 notion of landscape value plurality (see Zube, 1987) within urban landscapes. Yet not all mapped  
73 values for green space are of equal significance. For example, Kyttä et al. (2013) found the most  
74 positive values were associated with attractiveness, ease of walking/cycling and presence of  
75 nature, while Tyrväinen *et al.* (2007) found 'opportunities for activity' and 'beautiful landscape' to  
76 be the most frequently assigned social values in green spaces. Second, geographic factors  
77 influence the strength and diversity of mapped values. This led Brown (Brown, 2008) to develop  
78 a 'theory of urban park geography' using data from a public survey where residents of  
79 Anchorage, Alaska identified places on a map of their local area that they valued. Brown (2008)  
80 found strong support for the theory that the diversity of park values is positively related to green  
81 space size (area), and weak support for a negative relationship between value diversity and the  
82 distance of a green space from concentrated human habitation. Similar results were found by  
83 Brown et al. (2014) who found that larger green spaces contained more mapped benefits and  
84 activities from an online survey in Adelaide, Australia. The influence of geographic proximity as  
85 a variable lends support to the theory of spatial discounting of place values (Norton & Hannon,  
86 1997). Finally, other PPGIS studies have shown that specific biophysical and management  
87 characteristics of green spaces influence assignment of values. For example, green space  
88 classification has been related to the values assigned to the spaces and the activities undertaken  
89 within them (Brown et al., 2014; Brown, 2008), and green spaces located in close proximity to a  
90 shoreline being found to also be assigned more positive values (Balram & Dragičević, 2005;

91 Kyttä et al., 2013). Given PPGIS remains a relatively new technique for assessing relationships  
92 between people and green spaces, there is a need for further empirical research on these issues.  
93  
94 There are some key outstanding research gaps in the application of PPGIS information on urban  
95 green spaces to urban planning. Relevant questions include (i) how applicable are the findings  
96 from the few existing PPGIS studies on social values for green space to other regions? (ii) how  
97 can statistical techniques be refined to better accommodate the type of data collected in PPGIS  
98 studies and what might these tell us about the nature of relationships between mapped values and  
99 biophysical green space characteristics? and (iii) what challenges might need to be overcome in  
100 order to better apply spatially-mapped social values for green spaces to landscape planning  
101 practice? This article addresses these gaps by pursuing the following objectives: (1) assess the  
102 spatial representation of positive and negative social values for green space in an urbanising  
103 region, (2) analyse their statistical relationships to key environmental values and one another,  
104 and (3) consider how PPGIS techniques and these results might be applied to green space  
105 planning. We pursue these objectives through undertaking a PPGIS survey of residents' values  
106 for green spaces (defined here as open spaces with grass or other vegetation but excluding  
107 private gardens and street trees) in an urbanising region of eastern Australia.

108

## 109 **2. Methods**

### 110 *2.1 Study area*

111 Four suburbs within two Local Government Areas (LGAs) in the Lower Hunter Valley, New  
112 South Wales, Australia were selected for the study. The Lower Hunter Valley was experiencing  
113 significant land use change, and at the time of the survey was the subject of an extensive regional

114 planning process that would consider priorities for economic activities, urban growth and  
115 conservation (see Raymond & Curtis, 2013 for details). The four suburbs selected were  
116 Charlestown and Toronto (within the Lake Macquarie LGA), and Nelson Bay and Raymond  
117 Terrace (within the Port Stephens LGA) (Fig. 1). These suburbs were chosen because they are  
118 areas of current and future urban growth and contain a variety of green spaces. Population  
119 statistics for the four suburbs were as follows (suburb initials used for brevity): (i) Population –  
120 C 12411, T 5433, NB 5396, RT 12725; (ii) Median age - C 39, T 44, NB 47, RT 35; (iii) Number  
121 of private dwellings - C 5326, T 2472 NB 4083, RT 5082; (iv) Median weekly household income  
122 (AUD) - C \$1244, T \$816, NB \$930, RT \$1003 (Australian Bureau of Statistics, 2011). The total  
123 number of formal green spaces delineated in our study area was 323.

124

## 125 *2.2 Survey administration*

126 Survey instruments were developed to ascertain the values that residents in the Lower Hunter  
127 Valley assigned to the green spaces in their local area. Survey packets were mailed to a total of  
128 1,000 residents from the four suburbs in July 2013. Survey recipients had expressed willingness  
129 to participate via initial screening telephone calls from a larger database of residents phone  
130 numbers. Recipients were asked to indicate their age to ensure that >20 % were 18-35 and >20 %  
131 35-55 as a way of minimising the bias towards an older demographic which is typical in survey  
132 respondents. 418 surveys were returned from a possible 972 (43%) (28 of the 1000 survey  
133 packets were returned to sender). The percentage of responses differed slightly between suburbs  
134 as follows: Raymond Terrace 18.4 %; Nelson Bay 28.9 %; Charlestown 27.8 %; and Toronto  
135 24.9 %. Of the respondents, 50.6 % were male and 43.3 % were female (7.1% did not specify  
136 their sex). 93 % of respondents nominated the contact address as their principle place of

137 residence. The median respondent ages for the four suburbs were as follows (with the census  
138 median age given in parentheses): Raymond Terrace 57 (census = 35); Nelson Bay 60.5 (census  
139 = 47); Charlestown 62 (census = 39); Toronto 61 (census = 44). We observed an older  
140 respondent profile despite efforts to recruit younger participants (see supplementary material S1),  
141 however, the difference may not be as pronounced as it appears since the Australian census data  
142 includes those under 18 years old.

143

144 The survey instrument contained the following components: (i) a paper map of the resident's  
145 suburb displaying official municipal green spaces, significant roads and walkways and extant  
146 tree cover (scale = 1:13,500); (ii) an interactive map legend with descriptions of green space  
147 values and negative qualities corresponding to numbered marker dots for participants to stick to  
148 the map (red, 6 mm diameter, six per value attribute); and (iii) a series of socio-demographic  
149 questions including gender, age, education, occupation, income and housing status. For the  
150 interactive mapping component, participants were instructed to stick the marker dots denoting  
151 specific values to green spaces on the map. Participants could assign as many or as few marker  
152 dots as they wished (up to the maximum of six per value type), and were not restricted to placing  
153 dots in formally identified green spaces.

154

155 The 'values for green spaces' associated with the stickers on the map legend were adapted from  
156 existing typologies developed for PPGIS studies in the context of urban green spaces (see  
157 Brown, 2008; Tyrväinen et al., 2007). The specific value classes and definitions were further  
158 refined to ensure content validity and contextual relevance after interviewing key stakeholders  
159 such as government, industry and Non-Governmental Organisation representatives from the



160 Hunter Valley area, meeting with local government staff, and undertaking focus groups with  
161 community members from both municipalities. The final typology of values and negative  
162 qualities was as follows:

163

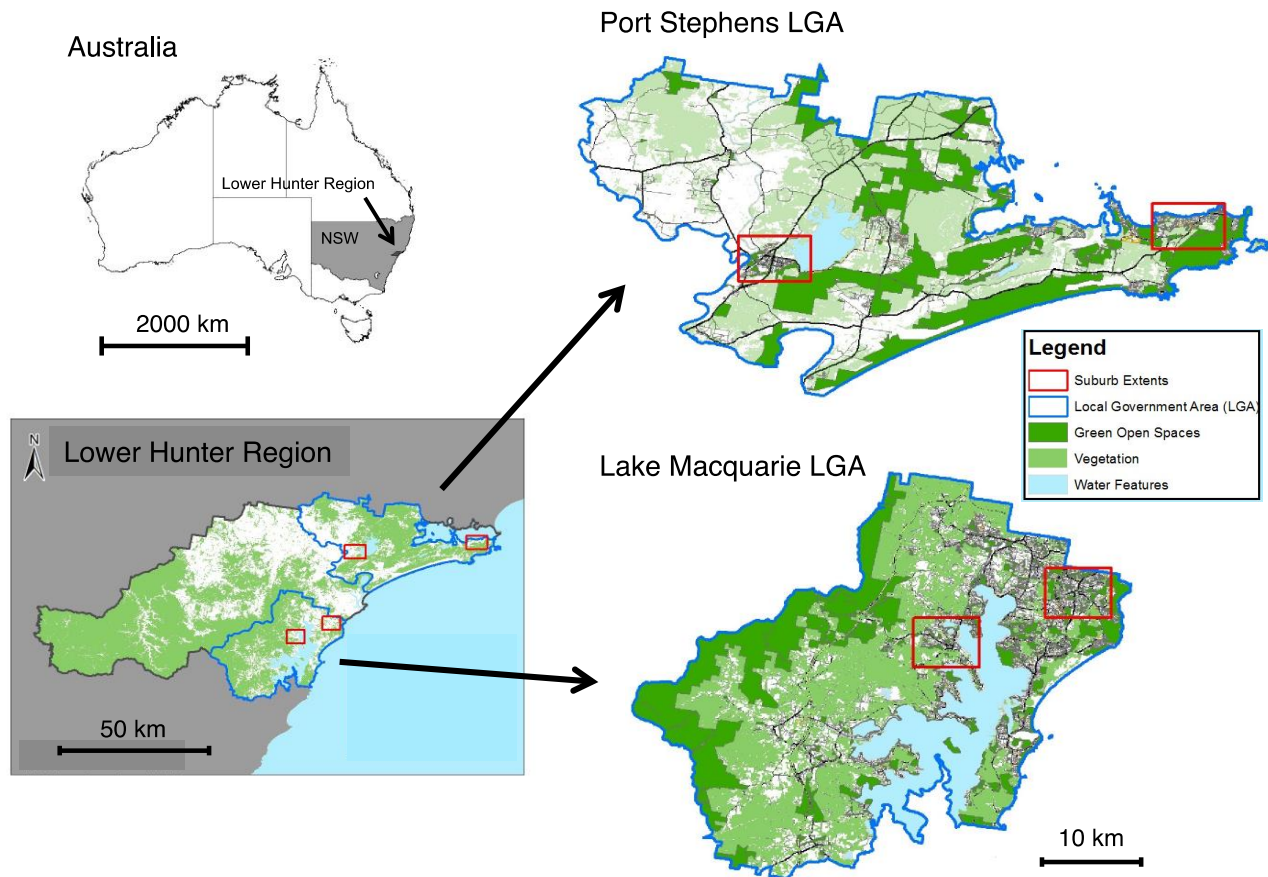
- 164 • Aesthetic / Scenic (e.g. places that are visually attractive)
- 165 • Activity / Physical Exercise (e.g. places you value because they provide opportunities for  
166 physical activity)
- 167 • Native Plants and Animals (e.g. places you value for the protection of native plants and  
168 animals)
- 169 • Nature (e.g. places to experience the natural world)
- 170 • Cultural Significance (e.g. opportunities to express and appreciate culture or cultural  
171 practices such as art, music, history or indigenous traditions)
- 172 • Health/Therapeutic (e.g. places you value for mental or physical restoration)
- 173 • Social Interaction (e.g. opportunities for you to interact with other people)

174

175 The 'negative qualities of green spaces' were:

- 176 • Unappealing (e.g. neglected, damaged, unaesthetic, ugly)
- 177 • Scary/Unsafe (e.g. dangerous or threatening)
- 178 • Noisy (i.e. disturbingly loud or noisy)
- 179 • Unpleasant (unpleasant or exposed to the elements, i.e. too hot, too windy, no shade or  
180 shelter etc.)

181



182  
183 **Figure 1.** Maps of the location of the four study suburbs within the two Local Government Areas  
184 in NSW, Australia.  
185

186 To maximise response rates, a series of incentives and reminders were employed according to  
187 the Dillman (2007) tailored design method. This included a gift of six packaged postal stamps,  
188 an opportunity to win a \$100 AUD shopping voucher, and two reminder postcards and an  
189 additional complete survey packet for non respondents distributed at two week intervals where  
190 necessary. The survey design and administration procedure was reviewed and approved by  
191 [identity hidden for peer review] University's ethics board (project 06/13).

192

193 *2.3 Data processing and spatial mapping*

194 Returned paper maps were scanned at a resolution of 400 dpi and the location of mapped sticker  
195 dots digitised to enable spatial analysis in ArcGIS. Spatial data layers were obtained from local  
196 councils and the Australian and New South Wales Governments including maps of public open  
197 space lands, extant vegetation cover, roads and housing lots and aerial photographs. Google  
198 maps, Google street view imagery, and Gregory's Newcastle Street Directory (2012) was used to  
199 validate and edit council open space layers. Green space values (as indicated by marker dots)  
200 were assigned to green spaces they intersected with, with a spatial tolerance of 80 m (the width  
201 of the marker once assigned to the map). Address locations of survey respondents were manually  
202 digitised from volunteered addresses, or in cases where this was information was withheld, the  
203 nearest street corner.

204  
205 For each suburb, 'heat' maps of the spatial concentration of assigned marker dots were generated  
206 by creating an Inverse Distance Weighted surface to indicate locations of high value for each  
207 variable of interest, using Spatial Analyst in ArcGIS. Inverse Distance Weighting determines the  
208 value of a cell by interpolating values from nearby cells, with those nearer to the focal cell being  
209 given greater weight than those further away. Geometric attributes of green space polygons (e.g.  
210 area, width etc.) were calculated using standard Spatial Analyst tools in ArcGIS. The 'near' tool  
211 was used to calculate the distance of green spaces from water bodies (sea, lakes, rivers and  
212 creeks) and resident's home addresses according to the closest point of approach between these  
213 features. Finally, the management categories that green spaces were classified as were assessed.  
214 Because the Local Environment Plans of the two LGAs contained different green space  
215 management classes, consistency between the LGAs was maintained by assigning green space

216 polygons to one of three management categories based upon the original plans (see Table 1 for  
 217 details of this reclassification).

218

219 **Table 1.** Management categories assigned to green spaces in the two LGAs studied.

<b>Lake Macquarie Local Government Area</b>	
<i>Original Council Classes</i>	<i>Classification for Analysis</i>
General Community	General
Natural Areas	Natural
Public Parks	General
Sportsfield	Sportsfield
<b>Port Stephens Local Government Area</b>	
<i>Original Council Classes</i>	<i>Classification for Analysis</i>
Cultural Significance	General
Foreshore	General
General Community	General
Natural Area	Natural
Sportsfield	Sportsfield
Urban Park	General

220

221 *2.4 Statistical analysis*

222 A range of statistical techniques were used to explain why green spaces varied in the number and  
 223 type of value marker dots. Relationships between green space characteristics and mapped value  
 224 markers were explored by treating the abundance of value markers within individual green space  
 225 polygons as the response variable, and the green space characteristics as explanatory variables.  
 226 The data has excessive zeros, with 100 green spaces (31%) containing no markers. Green spaces  
 227 that did not receive markers were on average smaller (mean = 5.26 ha, s.d. = 10.06 ha) compared  
 228 to those without markers (mean = 0.62 ha, s.d. = 1.48 ha), and had a smaller perimeter to area  
 229 ratio (without markers: mean = 11.68, s.d. = 9.93; with markers: mean = 29.98, s.d. = 24.75),  
 230 suggesting that smaller green spaces were less salient to respondents. The observed variance to  
 231 mean ratios in the number of markers also demonstrated a clear over-dispersion, ranging from

232 10.57 to 43.25 across all types of positive value makers for green spaces. A *hurdle* model was  
233 deemed appropriate to deal with both these issues. Hurdle models analyse the zero and positive  
234 counts separately (Zeileis, Kleiber, & Jackman, 2008) by using a binomial process to model the  
235 likelihood that an observation will have a count of zero and a zero truncated distribution to  
236 model the positive counts. We chose a zero truncated negative binomial regression model to  
237 handle the over-dispersion. The analyses were conducted using the “pscl” package (Jackman,  
238 2015; Zeileis et al., 2008) in R (R Development Core Team, 2015).

239

240 Environmental characteristics of green spaces were used as either continuous or categorical  
241 independent variables in our negative binomial regression model to predict value marker dot  
242 abundances. Multicollinearity was reduced by selecting environmental predictor variables to  
243 include in the model using a stepwise variance inflation factor (VIF) selection process. This  
244 operates in four iterative stages: (1) calculation of a VIF for each variable using the full set of  
245 explanatory variables; (2) removal of the variable with the highest VIF value and recalculation  
246 all VIF values with the new set of variables; (3) removal of the variable with the next highest  
247 VIF value; and (4) replication of the process until all VIF values are below the threshold (5 was  
248 selected as a reasonable trade-off between explained variance and model parsimony) (Beckmw,  
249 2013). The set of variables selected for further modelling were: percentage of vegetation cover,  
250 distance from a significant water body, area, width, perimeter:area ratio, length:width ratio, and  
251 the presence/absence of a walking path.

252

253 Quadratic terms of continuous predictor variables were also included to test for non-linear  
254 relationships. Suburb was included and retained as a predictive factor in all the models to

255 systematically account for any differences between the four study areas. The best models of  
256 different green space values were determined through the following process: (1) a negative  
257 binomial model was calculated using all predictors, (2) the variable with the highest *P*-value was  
258 removed and the model recalculated, (3) the two models were compared using the “vuong”  
259 function within the “pscl” R package, with the model with the lower AICc index retained, (4)  
260 variables were sequentially dropped using this process until no further improvement in AICc was  
261 found. We present only the model results for the positive counts because we are interested in  
262 identifying the factors that influence the strength and type of values of green spaces that receive  
263 marker dots, not the factors that determine whether or not green spaces receive marker dots at all.  
264 Results of the final model were displayed by plotting predictor variable effects to allow visual  
265 comparison of model differences. The influence of the green space management classification by  
266 local councils (general, natural, sportsfield) on green space values was analysed in separate  
267 models because it was not a physically observable variable associated with a green space.  
268 Results of models with green space management classification were also displayed graphically,  
269 with predicted means of value reported.

270  
271 To analyse the effect of distance from home residence on the assignment of value dots, it was  
272 necessary to account for the configuration of green spaces in each suburb relative to the locations  
273 of the respondents. For example, if most green spaces occurred close to respondents’ home  
274 addresses, the distance to green spaces for each respondent would tend to be small, potentially  
275 indicating a strong effect of green space distance. But this may be spurious as even if their true  
276 preference had no relationship to distance (or indeed their selection of value dots was completely  
277 random), respondents would likely select more green spaces close by if these were the majority

278 of green spaces to choose from. To this end, a null model of green space values was generated  
279 for each suburb by randomly assigning 6 ‘dots’ per respondent to green spaces in their suburb.  
280 The distribution of the distances between these dots and their home addresses was then  
281 calculated. The resulting output represented a distribution of green space distances that resulted  
282 solely from the spatial locations of the respondents relative to the green spaces rather than any  
283 sort of preference. This could then be compared to the real distribution from the mapped data,  
284 with any difference representing the effect respondent’s preferences as opposed the effect of the  
285 geometry. To understand the difference between these two distributions, they were both plotted  
286 as histograms. One histogram was then subtracted from the other resulting in a histogram where  
287 the value of each bin represented the difference in the values for each bin of the histogram. The  
288 statistical differences between the two distributions were calculated via Chi-squared tests for  
289 given probabilities of histogram bins, using simulated p-value (based on 2000 replicates).

290  
291 Finally, the compatibility between different green space values (defined here as the degree of co-  
292 occurrence of different value marker dots in individual polygons) was explored through  
293 Spearman rank correlations of the abundances of value marker dots, and by factor analysis.  
294 Factor analysis of mapped value markers was performed using the ‘factanal’ package in R (with  
295 varimax rotation), with the number of factors determined by viewing eigenvalues on a scree plot.

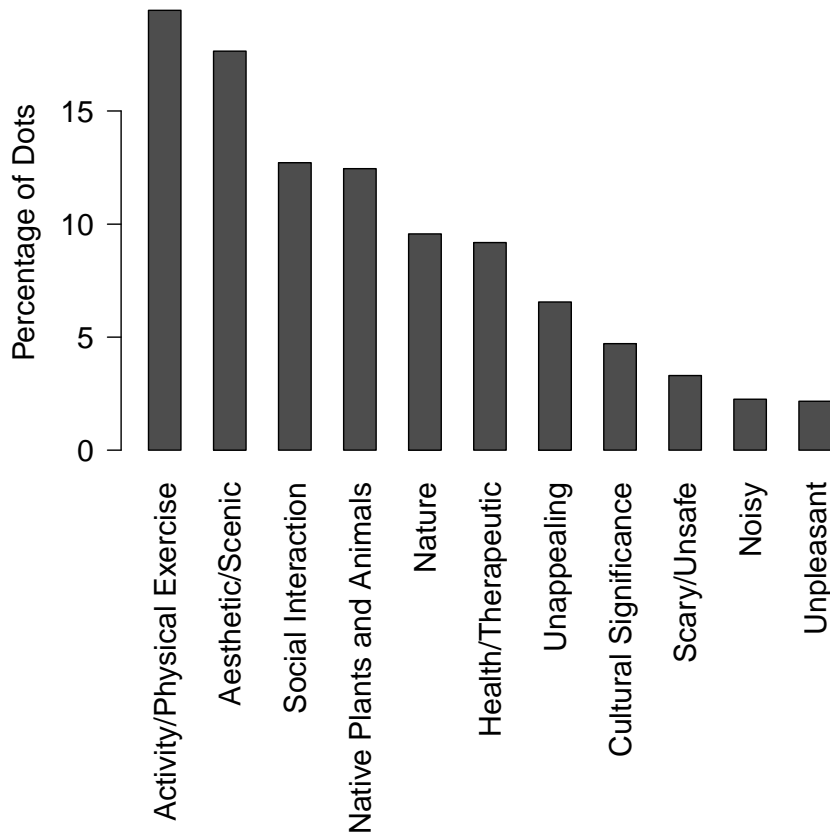
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### 297 **3. Results**

#### 298 *3.1 Mapping marker dot abundance.*

299 The four suburbs contained a total of 318 distinct green spaces, and 9,186 points were assigned  
300 to them by respondents out of a total of 9,691 points assigned to the maps. The most commonly

301 assigned value marker type was “activity/physical exercise” (n = 1131) while “noisy” received  
302 the fewest dots (n = 131) (see Fig. 2)

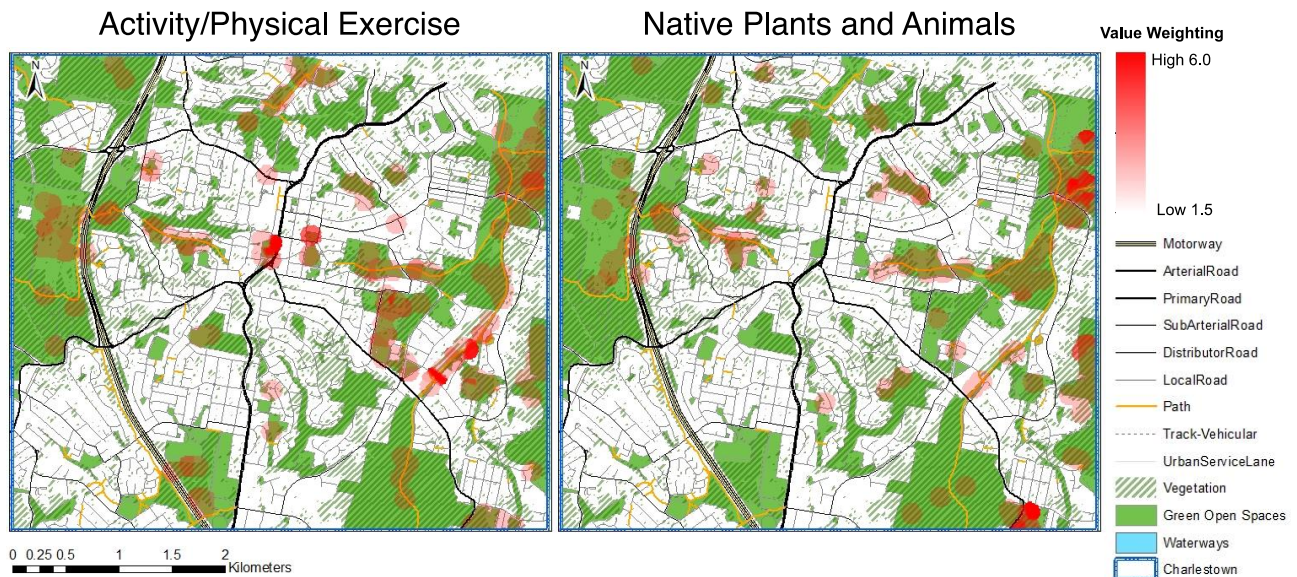


303  
304 **Figure 2.** Proportion of mapped value marker dots across all suburbs.

305  
306 Displaying the spatial location of value markers through the Inverse Distance Weighted surface  
307 reveals substantial variability in the location of the bulk of value markers. This technique is  
308 particularly useful for communicating results with landscape managers and for displaying  
309 visually the differences between various value markers. Examples of this mapping can be seen in  
310 Fig. 3, with a complete set of Inverse Distance Weighted maps for the 4 suburbs available as  
311 supplementary material S2.

312





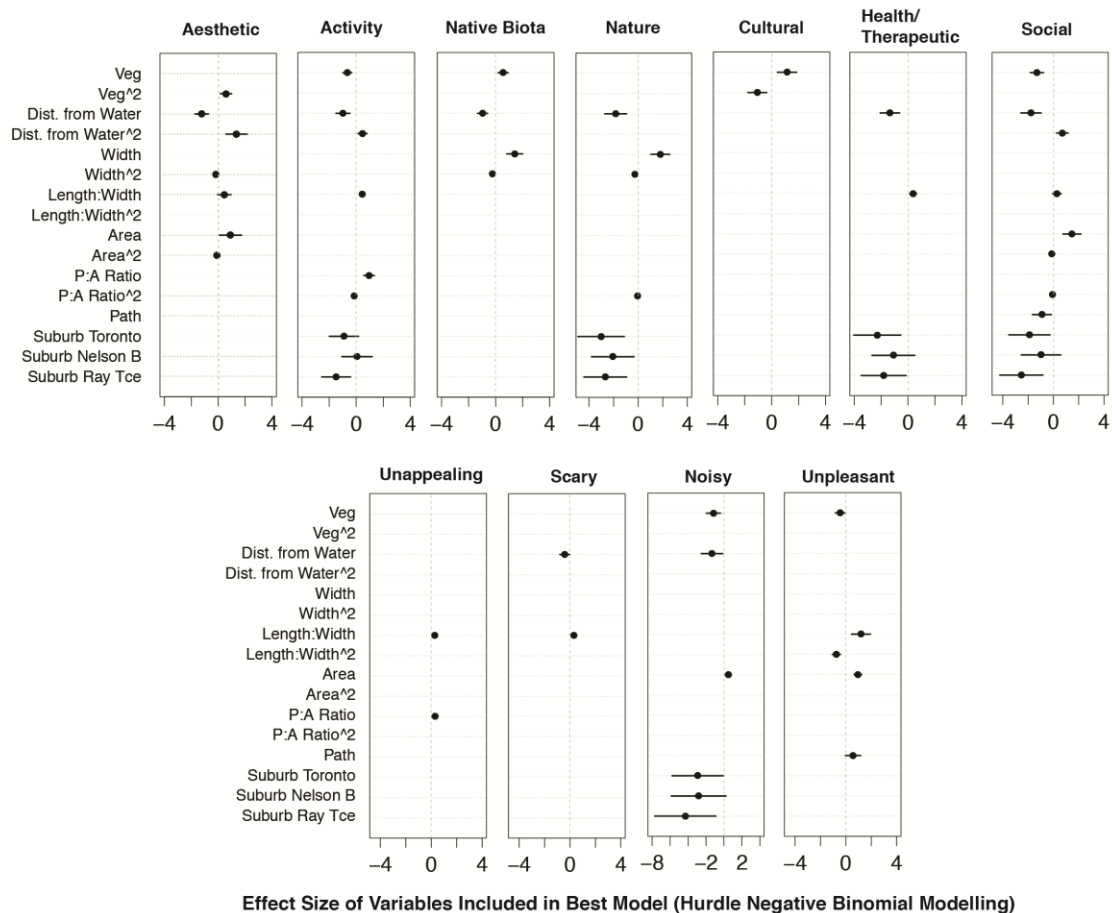
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314 **Figure 3.** Inverse Distance Weighted maps of the spatial locations of mapped points, aggregated  
 315 for all respondents within Charlestown. The two panels demonstrate the differences between the  
 316 two value attributes. The numerical ‘value weighting’ score is proportional to the density of  
 317 marker dots at a location.

318

319 *3.2 Environmental predictors of green space values.*

320 Multivariate modelling revealed that different mapped values were related to different green  
 321 space characteristics. The final suite of variables retained in the best models according to AICc  
 322 indices is shown in Figure 4 (for full model statistics, see supplementary material S3). Distance  
 323 from water was the most regularly selected variable, having an important negative effect on the  
 324 abundance of marker dots in a green space (higher abundances in green spaces closer to water).  
 325 Many variables were found to have a non-linear effect on mapped values, as indicated by the  
 326 significant quadratic terms. Suburb was found to have a significant influence on half of the  
 327 measured value types, with green spaces in Charlestown found to have more mapped value dots  
 328 than the others in these cases. Regarding native plants and animals and nature values, the width  
 329 of a green space was positively related to the abundance of mapped dots.



330

331 **Figure 4.** Models of the green space values (the response variable), with the effect sizes of  
 332 different predictor variables (shown in each row). For variables retained in the final model, the  
 333 mean effect size is indicated by a black dot, along with its 95% credible interval as indicated by  
 334 the line. Quadratic terms are denoted by ^2.

335

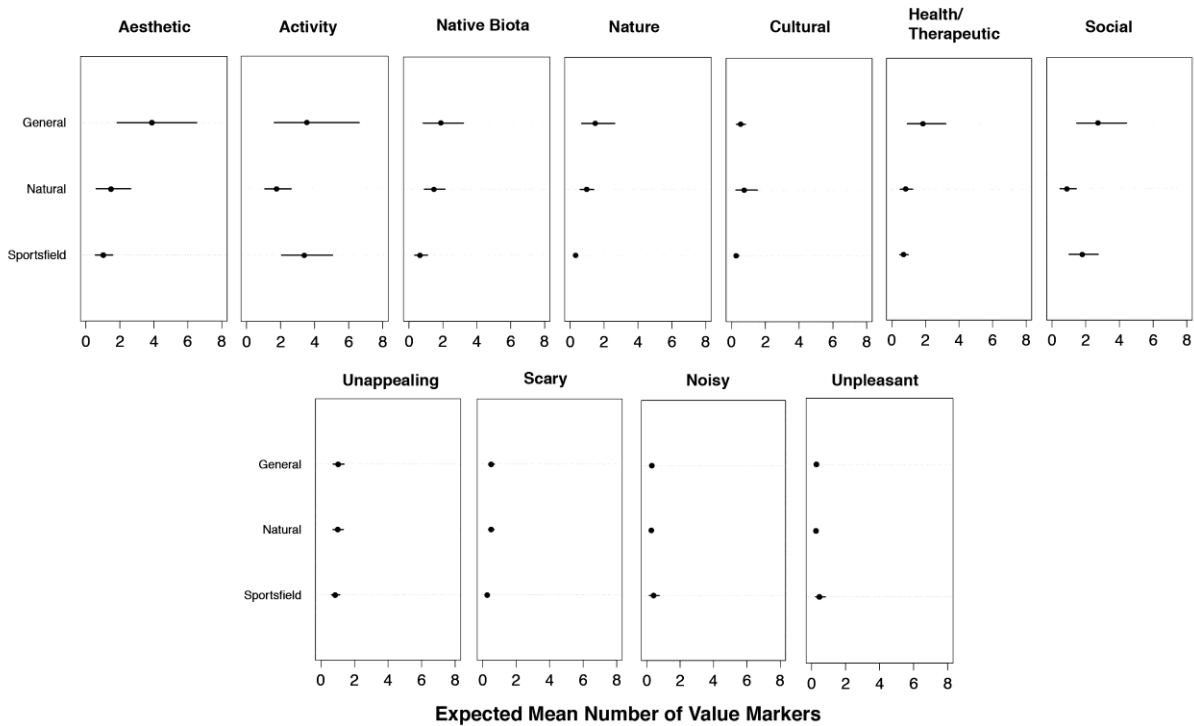
336 *3.3 Effect of green space type (management classification)*

337 Despite its significance for green space management, municipal planning classification was not  
 338 strongly related to the abundance of mapped marker dots for most values. Fig. 5 shows the

339 expected mean abundance of all values according to planning category. This analysis used the  
 340 same hurdle model as for other green space variables but included planning classification as the

341 only covariate (for full model statistics, see supplementary material S4). Of particular interest is  
 342 that green spaces designated as ‘natural’ areas did not have significantly more ‘native plants and

343 animals' or 'nature' values assigned to them than areas designated for 'general' use, when  
 344 considering the mean number of value markers at individual green space level

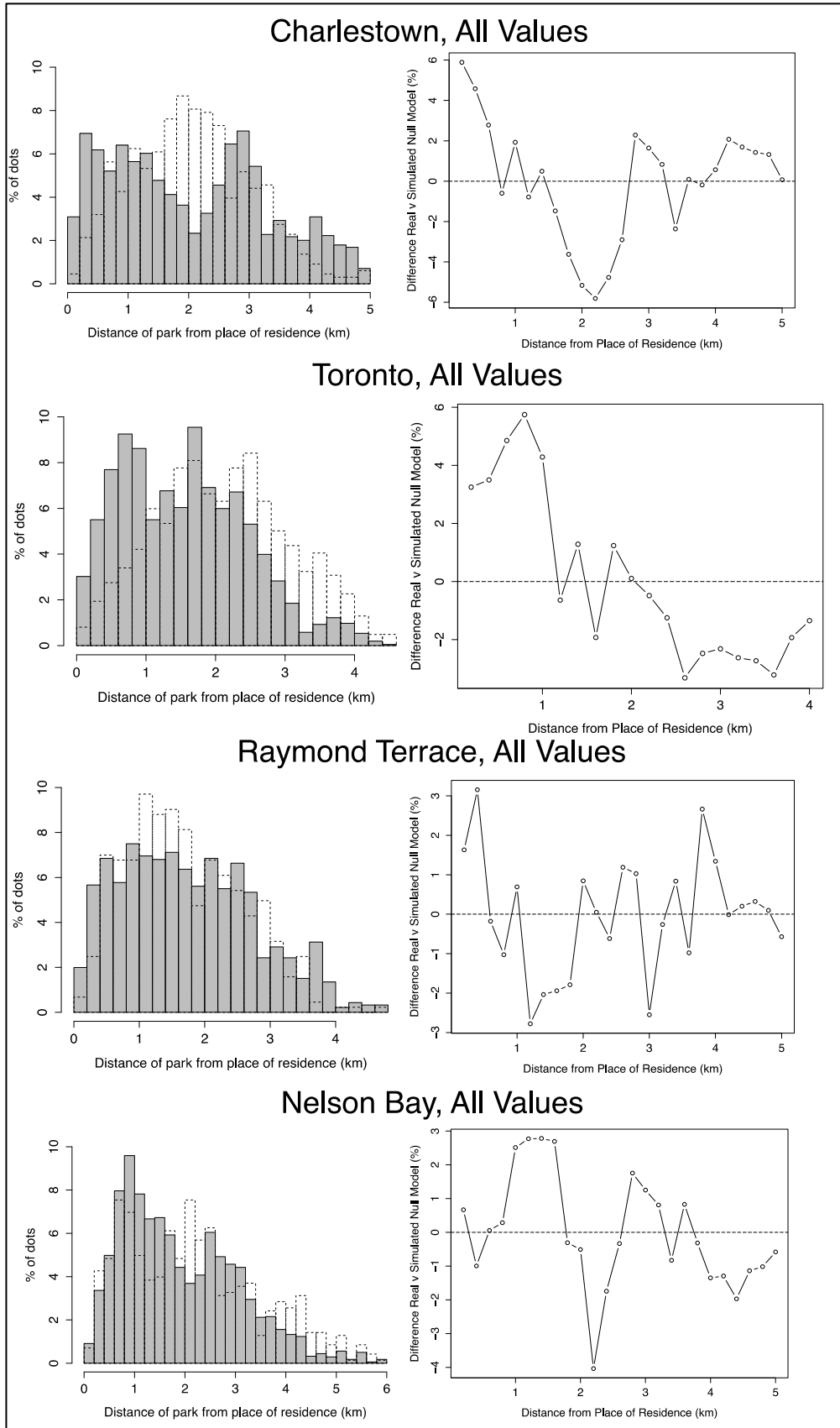


345  
 346 **Figure 5.** Expected mean abundance of value marker dots per green space polygon according to  
 347 green space management category. The black dots indicate the mean value and the lines indicate  
 348 the 95% credible interval.

349  
 350 *3.4 Distance from home*

351 Histograms of the proportion of marker dots assigned at different intervals from respondents'  
 352 place of residence showed peaks at between 1 km and 2 km for all suburbs (see Fig. 6, solid grey  
 353 bars). However, similar patterns were also observed for the randomised, null models (Fig. 6,  
 354 dashed bars). Chi-squared tests comparing the histogram bars of the two distributions revealed  
 355 that the two distributions were significantly different (Charlestown  $\chi^2 = 398.98$ , d.f. = 24,  $P =$   
 356  $<0.001$ ; Nelson Bay  $\chi^2 = 2243.80$ , d.f. = 29,  $P = <0.001$ ; Raymond Terrace  $\chi^2 = 700.41$ , d.f. = 23,  
 357  $P = <0.001$ ; Toronto  $\chi^2 = 1017.6$ , d.f. = 22,  $P = <0.001$ ). Plots of the differences between

358 histogram bars for real and null distributions showed a disproportional abundance of value  
359 markers nearer to place of residence for all values (particularly for distances <2 km), but this  
360 pattern was relatively weak and more pronounced in some suburbs more than others (e.g.  
361 Toronto) (see Fig. 6). Although some value attributes showed the strongest densities within 1 km  
362 of respondents' place of residence (e.g. social interaction value), others (especially negative  
363 qualities) displayed no relationship with distance from home (see supplementary material S5).



365 **Figure 6.** Plots of the association between assigned values (all marker dots) and distance from  
366 place of residence. Histograms on the left-hand side show the proportion of marker dots at  
367 different distances from respondents' place of residence. Differences between real and null  
368 models (see methods) can be seen by comparing the solid grey bars (real data) with the dashed  
369 bars (null models). Plots on the right-hand side show the difference between real and null-models  
370 for the proportion of marker dots.

371

### 372 *3.5 Values compatibility.*

373 Some pairs of values were found to be more compatible (tended to co-occur in green spaces)  
374 more than others. Some of the highest compatibility scores from the Spearman rank correlation  
375 analysis were between Aesthetic & Health/Therapeutic Value (Spearman's  $\rho = 0.714$ ;  $P <$   
376  $0.001$ ), Native Plants/Animals & Nature Value ( $\rho = 0.745$ ;  $P < 0.001$ ), Activity/Physical  
377 Exercise & Social Interaction Value ( $\rho = 0.674$ ;  $P < 0.001$ ), Activity/Physical Exercise &  
378 Health/Therapeutic Value ( $\rho = 0.681$ ;  $P < 0.001$ ), and Native Plants/Animals &  
379 Health/Therapeutic Value ( $\rho = 0.572$ ;  $P < 0.001$ ). Factor analysis of mapped values identified  
380 three factors with eigenvalues  $>1$  (see Table 2). These correlations are confirmed, with the first  
381 factor receiving highest loadings of nature and culture values, the second health and activity  
382 values, and the third negative values. Interestingly, the fact that some green spaces are  
383 considered noisy does not seem to compromise their activity, social interaction or health values  
384 (see factor 2). In contrast, the other negative qualities all loaded on a single factor, suggesting  
385 that these rarely are found alongside other values in green spaces.

386

387

388 **Table 2.** Exploratory factor analysis of mapped values, with loadings >0.4 reported. Although  
 389 there is some overlap of values between factors, the factors help identify values that tend to co-  
 390 occur in green spaces.

	<b>Factor 1</b>	<b>Factor 2</b>	<b>Factor 3</b>
Aesthetic	0.618	0.697	
Activity	0.416	0.774	
Native plants and animals	0.928		
Nature	0.938		
Cultural significance	0.662		
Health	0.629	0.722	
Social interaction		0.895	
Unappealing			0.760
Scary or unsafe			0.777
Noisy		0.424	
Unpleasant			0.441
Loadings	3.286	2.858	1.813
Proportion variance	0.299	0.260	0.165
Cumulative variance	0.299	0.558	0.723

391

392 **4. Discussion**

393 In this study we sought to understand how people in a rapidly urbanising region assign value to  
 394 green spaces and assess the influence of environmental variables on these values. These insights  
 395 are important for building the evidence base from PPGIS research methods that are increasing in  
 396 popularity. In particular, our study can provide guidance on how statistical methods can be  
 397 appropriately applied to PPGIS data. Further, given some continuing resistance to the use of  
 398 PPGIS methods by planning practitioners (Brown, 2015) a key research question of this study  
 399 was to explore useful insights into how PPGIS assessment of green spaces can be applied in  
 400 practice. These issues are discussed in turn below.

401

402 *4.1 The impact of environmental variables on values for green spaces.*

403 The values people assigned to green space were very positive overall, with comparatively few  
404 marker dots assigned that denoted negative qualities. This was true regardless of the type of  
405 management applied to the green spaces (Fig. 5). Although ambivalent attitudes towards urban  
406 green space have been observed (e.g. Bonnes, Passafaro, & Carrus, 2010), our result is consistent  
407 with the bulk of research that has shown green environments are generally perceived positively  
408 (Kellert & Wilson, 1995). For example, Kytta *et al.* (2013) in their study of urban landscape  
409 values in Finland found that 80% of value markers placed in green spaces denoted positive  
410 attitudes.

411  
412 The specific values assigned to green spaces were varied and responsive to a multiple  
413 environmental variables. This suggests that people interact with landscapes in complex ways and  
414 assign a plurality of values to them for different purposes, a result that has been found in other  
415 landscapes (Ives & Kendal, 2013; see Purcell, Lamb, Mainardi Peron, & Falchero, 1994). We  
416 encourage planners to consider the heterogeneity of green space values and stress that green  
417 space networks for urban populations will require a ‘portfolio of places’ (Swanwick, 2009).

418  
419 For many value attributes, green spaces closer to water bodies were valued more strongly than  
420 those further away (see Fig. 4). This finding is consistent with most of the literature on public  
421 preferences for landscapes (Swanwick, 2009), with people’s affinity for water explained by the  
422 theory that it enhances the perceived orderliness and naturalness of a scene (Kaplan & Kaplan,  
423 1989), as well as adding to the coherence of a landscape (Litton, Tetlow, & Sorensen, 1974).  
424 However, there is evidence that preferences for waterscapes can differ according to type and  
425 context (Herzog, 1985). For example, a study in Victoria, Australia recently found that the public



426 distinguished between six categories of wetlands according to the amount of water visible,  
427 presence of trees, water quality and habitat value (Dobbie & Green, 2012). Further, the literature  
428 on ‘ecological aesthetics’ suggests that public preferences to landscapes is the result of a  
429 combination of landscape features and individual factors like knowledge, values and attitudes  
430 (Gobster, Nassauer, Daniel, & Fry, 2007). Given the high compatibility observed between  
431 aesthetic values and other values (Table 2), it is likely that the visual preferences for green  
432 spaces near water lead to the assignment of other values in these places. There is therefore  
433 potential to include additional analysis of water body type and individual psychological factors  
434 in future PPGIS studies.

435

436 The proportion of vegetation present in a green space was related to the abundance of marker  
437 dots for many value types (Fig. 4), yet the nature of its influence varied. For native plants and  
438 animals, the relationship was a positive one, for social interaction values a negative relationship  
439 was observed, while a quadratic relationship was found for aesthetic values (Fig. 4). The factors  
440 behind the effect of vegetation on mapped values are likely to be highly complex, but some  
441 existing theories and recent empirical studies can provide insight. We suggest that the  
442 relationship between vegetation cover and mapped values may reflect landscape preference,  
443 environmental perception, mental restoration, and the suitability of spaces for certain activities.  
444 Recent research elsewhere from Brisbane, Australia, found that visitation of green spaces peaked  
445 at intermediate levels of vegetation cover (Shanahan, Lin, Gaston, Bush, & Fuller, 2015); a  
446 pattern they attributed to theories that landscape preference is highest in savannah-type  
447 landscapes (i.e. the information processing theory: Kaplan & Kaplan, 1989). The positive effect  
448 of vegetation on mental restoration has also been shown in a number of studies. For example,

449 Nordh *et al.* (2009) showed greater likelihood of restoration in green spaces with increased cover  
450 of trees and bushes, and Peschardt and Stigsdotter (2013) found that the ‘natural’ components of  
451 urban green spaces (e.g. unstructured vegetation) were particularly important for increasing  
452 perceived restorativeness in stressed individuals. The positive relationship between assigned  
453 values for native plants and animals and vegetation cover is as would be expected, since people’s  
454 perception of biodiversity has been shown to relate strongly to vegetation cover (Dallimer *et al.*,  
455 2012), even though this does not always align with scientific measurements of biodiversity such  
456 as species richness. While there are many plausible theories that explain the results we have  
457 observed, there is a need for greater exploration in future research of the specific mechanisms  
458 that give rise to the observed mapped values.

459

460 Local governments in Australia regularly categorise green spaces according to their intended  
461 purpose or use. Our study showed that in our case study areas, these categories had little to no  
462 bearing on the abundance of value markers found in specific green spaces (Fig. 5). In particular,  
463 we observed no statistical difference in the average abundance of marker dots for nature values  
464 or native plants and animals values between green spaces designated as ‘natural areas’ and those  
465 for ‘general use’ (Fig. 5). Our results suggest that formal categories may not have a strong  
466 influence on the perceptions of local residents. This may either be because residents simply do  
467 not strongly distinguish between these classes when valuing green spaces, or because residents  
468 have little knowledge of the official designated purposes of the green spaces. Determining which  
469 of these is the more accurate explanation is an area for future research. In terms of biodiversity  
470 conservation, our findings present an opportunity for management agencies to maximise

471 biodiversity across the whole landscape rather than focussing exclusively on formal nature  
472 protection areas since residents value nature on all different kinds of green spaces.

473

474 Distance from place of residence did not have a clear relationship to the assignment of values to  
475 green spaces, after accounting for landscape configuration (Fig. 6). Although distance from  
476 home has been found to be an important factor influencing green space visitation (Neuvonen,  
477 Sievänen, Tönnnes, & Koskela, 2007; Shanahan et al., 2015), it appears that landscape values, at  
478 least in our case study, are quite different constructs and are less strongly influenced by spatial  
479 proximity. The established theory of geographic or spatial discounting of values (Norton &  
480 Hannon, 1997) supposes that PPGIS respondents will place disproportionately more markers  
481 closer to their home than more distal locations, as has been empirically shown by Brown et al.  
482 (2002). Although this pattern can be seen in the suburb of Toronto, it was not evident for the  
483 other suburbs. Thus, our analysis highlights the importance of accounting for the spatial bias in  
484 the locations of landscape features (for example via simulation) in order to further explore the  
485 spatial discounting hypothesis in relation to PPGIS.

486

487 Finally, we found that the compatibility between different value types (based on their co-  
488 occurrence in green space polygons) varied substantially between value types. The highest  
489 compatibility observed was between 'native plants & animals' and 'nature' values, suggesting  
490 that sampled residents do not distinguish substantially between these two concepts in the  
491 Australian context. Further, high compatibility was also observed between 'native plants &  
492 animals' and 'health/therapeutic' values. Interestingly, in their study of public perceptions of  
493 urban biodiversity, Voigt and Wurster (2015) found that 'diversity' was used to express a sense

494 of well-being rather than an assessment of biological diversity or importance. This suggests that  
495 there is a need for further research into what people are actually mapping when indicating  
496 'nature' or 'biodiversity' values in PPGIS studies, but may also help to explain the compatibility  
497 between nature and health values. Nevertheless, our results suggest that there is real potential for  
498 green space planners and managers to improve both biodiversity conservation and public health  
499 outcomes simultaneously (Lachowycz & Jones, 2012; Lee & Maheswaran, 2011).

500

#### 501 *4.2 PPGIS in practice*

502 In considering how the insights from this study should be applied to planning practice, it is  
503 useful to recognise the different scales at which research and planning practice can be reconciled  
504 as proposed by Lindholst *et al.* (2015). First we consider applying insights at the policy level (i.e.  
505 deriving general principles for planning green space), and second at the applied level (by  
506 providing guidance for practitioners considering using PPGIS in a local context).

507

##### 508 *4.2.1 Green space planning principles*

509 According to the landscape character variables retained in our models of green space values (Fig.  
510 4), our results suggest that when designing new green space networks, priority should be placed  
511 locating green spaces near water bodies where possible and ensuring green spaces are  
512 sufficiently large for meaningful social interaction. Managers of existing green spaces should  
513 seek to promote multiple values simultaneously in individual green spaces regardless of their  
514 management category (Fig. 5). Based on the value compatibility assessment (Table 2), some  
515 values may be promoted alongside one another more easily than others (e.g. health and social  
516 interaction, or nature conservation, aesthetics and culture). Practitioners should therefore

517 carefully plant and maintain vegetation in ways that are visually appealing and help to promote  
518 biodiversity (Ives & Kelly, 2016). Of course, applying these general principles is only one  
519 element of good planning practice; practitioners should also seek to engage the community and  
520 encourage participation in the decision-making process, as difficult as this process can be  
521 (Chiesura, 2004). Indeed, the effect of ‘suburb’ on some of our models of open space values  
522 (namely activity value, nature value, health/therapeutic value, social interaction value, and noisy;  
523 see Fig. 4) suggests that the valuation of green spaces may be influenced by unique demographic  
524 and environmental characteristics of specific areas. It is imperative therefore that planners  
525 supplement any general principles with knowledge of the needs specific to a region.

526

#### 527 *4.2.2. Guidance for practitioners applying PPGIS*

528 Many methods exist for public communication, consultation and participation, each with  
529 strengths and weaknesses depending on the decision-making context (Reed, 2008). We consider  
530 PPGIS to be a useful complement to existing methods for engaging communities in urban green  
531 space planning. PPGIS is more participatory than approaches that emphasise information  
532 dissemination such as town hall meetings or leaflets, more representative than charettes or  
533 community planning forums, more spatially nuanced than public surveys, and more quantitative  
534 than focus groups. Yet the mass collection of quantitative data can also mask certain issues and  
535 subtle complexities that emerge through more deliberative, qualitative methods. PPGIS is  
536 therefore likely to be a useful tool that builds upon existing understandings of the social-  
537 ecological landscape and feeds back into the planning process in order for a just and sustainable  
538 outcome to be reached.

539

540 Our study identified a number of potential challenges and pitfalls that need to be considered by  
541 urban landscape managers and planners seeking to apply PPGIS methods in a specific context. In  
542 their study of participatory green space planning processes in Finland, Kahila-Tani *et al.* (2016)  
543 noted that “though planners found the collected data and the analysis valuable, they still lacked  
544 the skills and institutional motivation to use the data effectively” (p. 195). Below we provide  
545 guidance along these lines that could assist urban planners in implementing PPGIS methods.

546

#### 547 *4.2.2.1 Evaluation of PPGIS design and analysis choices*

548 If PPGIS data are used to inform decision-making, it is critical that they are accurate and reliable.  
549 This study has identified a number of issues that need to be considered. First, it is important that  
550 the sample frame is an accurate representation of the broader population’s spatial, temporal and  
551 socio-demographic variability. We strove to ensure a representative sample of participants, yet  
552 even with appropriate survey design and administration measures taken we found some  
553 demographic bias in our data. This has potential to overemphasise the importance of certain  
554 values and places since different demographic groups interact with landscapes in different ways  
555 (e.g. parents valuing safe areas for children to play). Any such bias should be recognised when  
556 applying results to planning practice. Second, the spatial arrangement of respondents and  
557 landscape features can impact results and their interpretation. By accounting for the relative  
558 spatial distribution of green spaces to the respondents in our study areas, we found that the  
559 distance of a green space from participants’ place of residence did not have a strong effect on  
560 marker abundance (Fig. 6). Failure to account for the relative locations of green spaces and  
561 respondents could in many cases lead to inaccurate conclusions about how distance impacts  
562 values, yet this kind of analysis is not a simple exercise for many management agencies. Finally,

563 PPGIS studies are normally conducted at a single point in time. They typically do not capture  
564 how people's values for landscapes change temporally in response to seasonality, change in life  
565 circumstances, or landscape modification. Although a recent study found an overall consistency  
566 in the values for an Alaskan national forest indicated via PPGIS mapping over a 14 year time  
567 period (Brown & Donovan, 2014), this is a topic that has received little attention in the literature  
568 and is in need of further research, particularly in regards to individual responses and the  
569 psychological antecedents of value assignment.

570

571 Another challenge in undertaking effective PPGIS research for green space planning is the  
572 resources (time, money, expertise) it requires. Using physical paper maps is known to generate  
573 higher response rates than online PPGIS methods (Pocewicz, Nielsen-Pincus, Brown, &  
574 Schnitzer, 2012), yet printing and postal costs can be prohibitive for many small municipalities.  
575 The substantial time taken to digitise markers and analyse responses may also be problematic if  
576 it exceeds the personnel time allocated by management agencies for community engagement. A  
577 related challenge is ensuring agencies have the appropriate expertise (particularly statistical)  
578 required to appropriately analyse and interpret results. We encourage the continuing  
579 development of new methods to engage citizens using new technologies (e.g. smartphone apps)  
580 and assist practitioners in data analysis as a way of helping to meet these challenges.  
581 Additionally, if limited analytical skills are available, it may be more appropriate to simply use  
582 visualisations of mapped values to identify immediate management priorities or issues rather  
583 than seeking to extrapolate results to more generalised principles.

584

585 *4.2.2.2 PPGIS in the context of different green space planning models*

586 Planning for green space is a complex process that brings together various social, environmental  
587 and political considerations. Although the specifics of the planning process varies across  
588 different places and times, Maruani and Amit-Cohen (2007) identified five general open space  
589 planning models that have been applied in an urban context. In brief, these are (i) opportunistic  
590 (random allocation of land for open space according to availability), (ii) space standards  
591 (providing minimum area of open space for a given population), (iii) park systems (interrelated  
592 parks and gardens), (iv) garden city (a comprehensive approach based on Ebenezer Howard's  
593 principles), and (v) shape related models (such as green belts or green wedges). We suggest that  
594 PPGIS can help transition urban green space planning from traditional standards-based or shape-  
595 based planning models to a participatory, 'needs-based' planning approach: one that accounts for  
596 a population's "socio-demographic composition, their leisure and recreation preferences and  
597 those of various sub-groups" (Byrne & Sipe, 2010). Yet there is still some work needed to  
598 mainstream new deliberative-analytic processes in green space planning (Kahila-Tani et al.,  
599 2016). Combining PPGIS with other participatory tools for stakeholder engagement is likely to  
600 help overcome some of the methodological challenges discussed above and aid the inclusion of  
601 citizens' epistemological and ontological diversity (Kahila-Tani et al., 2016; Nahuelhual, Benra  
602 Ochoa, Rojas, Díaz, & Carmona, 2016).

603

## 604 **5. Conclusion**

605 This study has demonstrated that public values for green space are varied and respond in  
606 different ways to different suites of environmental variables. While some environmental  
607 variables seemed to exert a consistently positive effect on all environmental variables (e.g.  
608 distance from water), other variables (e.g. vegetation cover) were related only to a few value



609 types. Further, existing management categories were shown not to have a strong bearing on the  
610 kinds of values people assign to green spaces. This research reveals a complex picture of how  
611 different values are assigned to green spaces, and highlights the need for green space planners to  
612 avoid the ‘one size fits all’ approach to the design of green space networks. We encourage  
613 planners to pursue participatory techniques such as PPGIS as a means of ascertaining the values  
614 and preferences of the urban public and planning for these accordingly. Yet we also emphasise  
615 the need for careful consideration of the design and analysis of these methods to ensure that the  
616 data used to inform decisions are accurate and reliable.

617

## 618 **Acknowledgements**

619 This work was conducted with funding support from the Australian Government’s National  
620 Environmental Research Program, Environmental Decisions Hub. The authors thank Port  
621 Stephens City Council and Lake Macquarie City Council for their advice and support for the  
622 project, and the residents who participated in the survey. Christopher Raymond is thanked for his  
623 assistance with the study design. Benjamin Cooke also assisted greatly with the administration of  
624 the survey.

625

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