# **CARSEY**

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## Regional Young Child Poverty in 2008: Rural Midwest Sees Increased Poverty, While Urban Northeast Rates Decrease

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merican Community Survey (ACS) data released by the U.S. Census Bureau on September 29, 2009, reveal interesting trends in poverty for young children—under the age of 6. For those young children living in the rural Midwest, poverty rates increased by 1.7 percent over the past year, while rates for young children in the urban Northeast dropped by 0.7 percentage point. Also striking is the very high rate of young child poverty experienced by those in the South: Nearly one-third of young children in the rural South are poor.

Although all children suffer consequences of being poor, young children are especially vulnerable. Women in poverty are more likely to have babies of low birth weight, a correlate of later health problems, infant mortality, and more cognitive and emotional problems. 1 Other challenges include poorer health, lower quality education and programs, lower cognitive and behavioral functioning, and greater parental stress. There is also evidence that poverty is associated with a lower quality home environment and less effective parenting practices.2 Being poor also means that families may have trouble accessing adequate quality food and young children may experience stunted growth. Poor children live in lowerquality housing. In many communities, this means young children are exposed to lead paint. Prenatal exposure and exposure at young ages through inhalation and ingestion of paint chips can lead to a variety of health problems and decreased intelligence. The consequences of early poverty ripple through the life cycle for many children. Childhood health problems often follow into adulthood, and early childhood poverty is correlated with fewer years of completed schooling.3

While changes from 2007 through 2008 are important, they cannot fully reflect the current recession. ACS data are collected throughout the calendar year, so the 2008 data reflect January through December 2008. When data are available for 2009, we are likely to see a bleaker picture for poverty and for children in particular. Consensus among experts is that 2008 does not capture the worst effects of the

## **Key Findings**

- Significant changes in poverty rates among children under 6 in 2008 included the following:
  - \* Estimated young child poverty in the rural Midwest was 22.8 percent, significantly higher than in 2007 (21.0 percent).
  - \* The young child poverty rate in Northeastern central cities fell by 0.7 percentage point to 27.6 percent. However, Northeastern central cities continue to have higher young child poverty rates than Northeastern rural and suburban places.
- Young children in the rural South remain the most likely to be poor. Nearly one-third of young children in the rural South are poor.
- Estimates suggest more than one in five American children under age 6 was in poverty in 2008.
- In no urban, suburban, or rural regional breakdowns did the number of young children in poverty decline significantly since 2007, and some areas saw increases in the number of children under age 6 living in poverty.

recession.<sup>4</sup> As Robert Greenstein of the Center for Budget and Policy Priorities noted, a further weakened economy coupled with higher unemployment in 2009 may lead to the highest poverty rate in 50 years.<sup>5</sup> Emily Monea and Isabel Sawhill predicted future poverty rates given the economic climate and found a bleak picture for America's children, suggesting that by 2011, between 5.4 and 6.1 million more children will be living in poverty without dramatic changes.<sup>6</sup>

Table 1 is restricted to very young children and shows 2008 estimates of those in poverty, poverty rates, and the change in poverty rates since 2007 by region and for the United States. Poverty determination is based on the U.S.

	2008 AMERICAN COMMUNITY SURVEY											
	RURAL				SUBURBAN				CENTRAL CITY			
	POPULATION UNDER AGE 6 FOR WHOM POVERTY IS DETER- MINED	Below POVERTY	PERCENT BELOW POVERTY	PERCENT POINT CHANGE SINCE 2007	POPULATION UNDER AGE 6 FOR WHOM POVERTY IS DETER- MINED	BELOW POVERTY	PERCENT BELOW POVERTY	PERCENT POINT CHANGE SINCE	POPULATION UNDER AGE 6 FOR WHOM POVERTY IS DETER- MINED	Below POVERTY	PERCENT BELOW POVERTY	PERCENT POINT CHANGE SINCE
UNITED STATES	3,660,889	970,407	26.5%	0.8%	12,383,825	1,906,933	15.4%	0.6%	8,431,955	2,240,857	26.6%	-0.2%
Northeast	330,783	68,788	20.8%	1.9%	2,289,294	256,293	11.2%	0.7%	1,308,055	360,560	27.6%	-2.4%
Midwest	1,117,265	254,505	22.8%	1.7%	2,543,142	341,095	13.4%	0.5%	1,558,611	450,533	28.9%	0.3%
South	1,679,310	523,601	31.2%	0.1%	4,628,916	825,360	17.8%	0.4%	2,947,165	855,078	29.0%	-0.4%
West	533,531	123,513	23.2%	0.4%	2,922,473	484,185	16.6%	0.9%	2,618,124	574,686	22.0%	0.7%

'Levels of urbanization are defined as follows: rural consists of ACS geographic components "Not in metropolitan or micropolitan statistical area" and "in micropolitan statistical area"; suburban includes "In metropolitan statistical area - not in principal city" and central city includes "In metropolitan statistical area - in principal city".

<sup>2</sup>Data are based on 2008 American Community Survey estimates. For corresponding margins of error, refer to the US Census American Community Survey.

Office of Management and Budget income thresholds, which vary by family composition. In 2008, the poverty line for a family of four (two adults, two children) was \$21,834.

Observed differences are likely driven by a host of factors not captured here. These include the demographics of the population (race, single motherhood, parental education and employment, and so on) and local characteristics, including access to services, housing quality, social capital, and job market conditions.

Data released earlier this month by the Census Bureau showed that while young children remain the most likely to be in poverty, this group did not see overall increases in the national poverty rate at 21.3 percent in 2008.<sup>7</sup> However, the Census Bureau's own report indicates that the overall U.S. poverty rate jumped significantly from 2007, and more people in the United States are living in poverty than in any year since 1960.<sup>8</sup> The Census report indicates that children have been especially hard hit by this recession: The poverty rate for all children under age 18 reached 19 percent in 2008, up from 18 percent a year earlier. Of all ages, children remain the group most likely to be poor.<sup>9</sup> According to the Census report, they represent 24.6 percent of the population but 35.3 percent of those in poverty.

The ACS data allow examination of the poverty rate by state and place.

Table 2 shows estimated child poverty—under age 18—numbers and rates for each state, each region, and the nation, by place. Rates by state and place are presented for illustrative purposes to guide comparisons, but in most cases, differences since 2007 are not statistically significant.

Persistent child poverty indicates a need for policies that focus on children, particularly in the early years. In this "great recession," while it may be tempting to cut services to children and families, this is a time when policies need to target these groups and do a better job of assisting those who are in poverty. Additionally, since this recession is not over, and we have seen dramatic declines in income, many families above the poverty line may need additional support to remain afloat. Investing in children is an essential priority

to ensure their successful long-term outcomes. Expanding the provisions provided for in the American Recovery and Reinvestment Act may be an important first step, but other measures to address child poverty and focus on poverty reduction are also important. While President Barack Obama's administration has taken important steps to assist struggling families, there is still important work to be done at both the federal and state levels. Keeping poverty reduction as a top policy priority will enhance the well-being of America's children.

### Data

This analysis is based upon U.S. Census Bureau estimates from the 2008 ACS released on September 29, 2009. For more details or information, please refer to the U.S. Census American Community Survey. Tables were produced by aggregating information from detailed tables available on American FactFinder (http://factfinder.census.gov/home/saff/main.html?\_lang=en). These estimates are meant to give perspective on child poverty, but since they are based on survey data, caution must be used in comparing across years or places, as the margin of error may indicate that seemingly disparate numbers fall within sampling error. Regional differences highlighted in this brief are statistically significant (p<0.05).

#### **ENDNOTES**

- 1. Brooks-Gunn, Jeanne, and Greg. J. Duncan. 1997. "The effects of poverty on children." The Future Of Children / Center For The Future Of Children, The David And Lucile Packard Foundation 7:55–71.
- 2. See Bradley, Robert H., Corwyn, Robert F., McAdoo, H. P., & García Coll, C. G. (2001). The home environments of children in the United States part I: Variations by age, ethnicity, and poverty status. Child Development, 72, 1844–1886.
- 3. See Case, Anne, Angela Fertig, and Christina Paxson. 2005. "The lasting impact of childhood health and cir-

593.247

72,448

155.066

49,346

503.252

3.046.302

164,576

N/A

475.934

429,179

44,062

362,103

25,788

3.705.599

4,385,500

8.011.030

7,252,945

32.0%

21.9%

27.0%

18.0%

29.9%

27.2%

16.1%

N/A

20.4%

17.9%

29.6%

21.0%

11.7%

27.3%

26.1%

25.8%

20.3%

190.032

15,879

41.913

8,903

150.664

828.964

26,432

N/A

96.947

76.637

13,046

76.084

3,013

1.012.366

1,144,369

2,067,595

1,469,590

-2.6

-4.5

1.1

2.1 -0.0

-0.8

-2.0

N/A

0.8

-0.9

1.0

-3.9

4.7

-1.3 -0.4

-0.6

0.7

TABLE 2. CHILD POVERTY BY PLACE SIZE IN 2008

#### 2008 AMERICAN COMMUNITY SURVEY **RURAL SUBURBAN CENTRAL CITY** POPULATION UNDER PERCENT POPULATION UNDER PERCENT POPULATION UNDER PERCENT POINT AGE 18 FOR PERCENT POINT AGE 18 FOR PERCENT POINT AGE 18 FOR PERCENT WHOM POVERTY IS BFLOW CHANGE WHOM POVERTY IS BFLOW BELOW CHANGE NHOM POVERTY IS BELOW CHANGE BELOW BELOW SINCE 2007 SINCE 2007 **SINCE 2007** DETERMINED POVERTY POVERTY DETERMINED POVERTY POVERTY DETERMINED POVERTY POVERTY 23,355,074 -0.3 UNITED STATES 38.282.003 5.047.946 13.2% 5.693.920 24.4% 11,187,926 2,499,004 22.3% 0.4 0.3 307,572 81,031 -1.0 515 688 15 4% -5.0 282 753 80,031 28.3% 0.0 ALABAMA 26.3% 79,456 43,745 7,472 17.1% -2.5 41,564 3.592 8.6% -0.3 78.964 7,203 9.1% -0.3 ALASKA 117,107 0.4 125,261 34,995 27.9% 727,078 16.1% 828,202 197,288 23.8% 1.5 -3.1 ARKANSAS 262.216 71.343 27.2% -1.7 228 908 42 992 18.8% -22 200 201 57.514 28.7% 1.6 35.297 21.8% 3.3 4.732.249 16.4% 1.2 4.323.520 20.6% 1.1 CALIFORNIA 162,179 776.814 888.799 149,192 20,099 13.5% -5.3 605,684 64,171 10.6% -0.7 436,060 95,139 21.8% -0.8 Colorado CONNECTICUT 64.771 6.872 10.6% 3.1 514,107 41.735 8.1% 0.5 220,420 50.973 23.1% 2.8 DELAWARE 39,808 8,085 20.3% 6.7 141,415 14,804 10.5% -1.0 23,213 4,844 20.9% -14.6 FLORIDA 205.079 56,796 27.7% 6.2 2,743,782 461.457 16.8% 1.7 992.771 203.031 20.5% -0.915.9% 434.306 116,778 26.9% 1.0 1.676.873 266,455 0.9 390.572 118.659 30.4% -2.2 GEORGIA 9,253 -0.4 133,936 8.8% 11.5% 4.4 Hawaii 84,801 10.9% 11,809 -1.2 62.229 7,171 28,328 17,837 11.9% 18,308 IDAHO 137,479 20.6% 2.9 149,478 -1.3 120,610 15.2% -2.0 LUNOIS 346.926 67 420 19 4% 2.0 1.741.520 199,108 11 4% 0.5 1 052 502 268.669 25.5% -0.2 12.7% INDIANA 330.259 64,768 19.6% 1.7 730.229 92.452 1.1 488,936 126,007 25.8% 0.5 291,163 47,144 16.2% 1.5 204,543 15,499 7.6% 202,484 38,042 18.8% -0.5 1.3 Iowa KANSAS 236,774 40.036 16.9% 0.0 228.799 17,367 7.6% -1.3 221.660 42.369 19.1% 0.8 KENTUCKY 401,161 115,910 28.9% -0.4 358,883 59,980 16.7% -0.6 231,155 56,810 24.6% 0.0 LOUISIANA 287,728 82,945 28.8% -5.0 491,824 85,762 17.4% -2.2 315,015 102,087 32.4% 0.9 MAINE 105.542 18.597 17.6% -0.8 124.397 13.645 11.0% -1.0 37.355 9.989 26.7% 8.6 2.6 8.0% -2.4 65,853 8,942 13.6% 82,632 0.1 226,042 43,316 19.2% MARYLAND 1,031,077 MASSACHUSETTS N/A N/A N/A N/A 1,084,594 95,810 8.8% -0.2 322,415 73,624 22.8% -3.1 172,029 MICHIGAN 392 259 79,429 20.2% 0.6 1.329.292 12.9% 0.4 636.534 206.845 32.5% -0.9 MINNESOTA 304 831 41 982 13.8% 0.4 661 003 48 786 7 4% -1 O 267.313 49 443 18 5% -1 2 MISSISSIPPI 411.794 144.028 35.0% -0.2 251.624 53.082 21.1% 4.1 88.472 31.462 35.6% -0.4 Missouri 354,436 86,547 24.4% 2.9 756,902 94.283 12.5% -0.2 281,072 78,187 27.8% 1.8 Montana 140,873 31,154 22.1% 1.7 28,464 4,031 14.2% 2.7 49,262 9,873 20.0% 3.0 13.8% 8.7% 167,730 23,117 -2.3 112,431 9,788 0.6 155,265 25,449 16.4% -2.3 NEBRASKA NEVADA 45.824 5.736 12.5% -1.4 318 991 43 090 13.5% 0.5 279,661 47.763 17.1% -0.4 88.884 11.439 146.910 6.069 43.967 7.558 17.2% -0.4 NEW HAMPSHIRE 12.9% 4.0 4.1% -1.2N/A N/A N/A N/A 1,798,186 187,912 10.5% 0.9 228,359 65,466 28.7% -0.7 New Jersey New Mexico 168,678 46,731 27.7% -0.1 151,430 33,873 22.4% -3.2 172,595 38,412 22.3% -0.7 313,193 64,014 20.4% 1.0 1,854,076 168,511 9.1% 0.5 2,178,095 596,815 27.4% -1.2 157.597 0.8 141.303 -1.2 NORTH CAROLINA 627.103 25.1% 913.460 15.5% 1.4 669,466 140.618 21.0% 11,413 0.9 28,862 4.9 NORTH DAKOTA 70.587 16.2% 3.706 12.8% 39.785 6.147 15.5% 1.6 Оню 515,115 101,027 19.6% 1.0 1.548.750 179.136 11.6% -0.6 628.500 218.224 34.7% 0.2 305,323 80,371 325,178 15.6% 257,216 69,324 27.0% -1.0 **OKLAHOMA** 26.3% 1.1 50,726 0.1 OREGON 180,444 39.785 22 0% 0.9 389 716 60.861 15.6% 1.3 282 299 53 552 19.0% 1.1

N/A = Not applicable

PENNSYLVANIA

RHODE ISLAND

SOUTH CAROLINA

SOUTH DAKOTA

TENNESSEE

TEXAS

Uтан

VERMONT

VIRGINIA

WASHINGTON

WEST VIRGINIA WISCONSIN

NORTHEAST

MIDWEST

South

'Levels of urbanization are defined as follows: rural consists of ACS geographic components "Not in metropolitan or micropolitan statistical area" and "in micropolitan statistical area"; suburban includes "In metropolitan statistical area - not in principal city" and central city includes "In metropolitan statistical area - in principal city"

<sup>2</sup>Data are based on 2008 American Community Survey estimates. For corresponding margins of error, refer to the US Census American Community Survey

-0.8

N/A

0.3

0.0

-1.6

-0.6

-3.2

-0.9

2.8

0.1

0.1

0.6

-3.1

1.1

1.0

0

-0.4

1,719,227

152,475

650,684

42,635

584.440

2.885.609

590,311

36,411

1.095.826

915.339

167,340

606.342

N/A

7.430.383

7,991,308

14.062.611

8,797,701

191,394

18,937

120.946

3,530

74.914

481,416

49,751

3,292

100.884

105.297

29,841

47.681

N/A

727.305

883,365

2.146.650

1,290,626

11.1%

12.4%

18.6%

8.3%

12.8%

16.7%

8.4%

9.0%

9.2%

11.5%

17.8%

7.9%

N/A

9.8%

11.1%

15.3%

14.7%

1.1

-0.5

0.7

2.3

-2.2

-0.5

0.4

2.2

0.3

-0.8

-0.2

-0.2

N/A

0.6

0.1

0.2

0.6

16.1%

N/A

26.4%

21.3%

24.8%

26.1%

14.1%

14.0%

22.2%

20.2%

26.4%

14.9%

10.6%

17.5%

18.4%

26.8%

19.8%

65.009

N/A

65.009

21,543

90.898

187.423

12,266

11,324

48.903

35.068

44,101

48,415

9,196

187,146

632,841

1.360.160

318,857

404.659

N/A

246.379

101,270

366.312

718.738

87,199

80,730

220,607

173,787

166,932

324.710

86.625

1.071.729

3,436,060

5,066,911

1,613,226

Percentage point changes are based on unrounded poverty percentages and may differ slightly from those that would be obtained using rounded figures

cumstance." Journal of Health Economics 24:365-389, who examined the impact of prenatal conditions and child health at age 7 on various outcomes and McLoyd, Vonnie. C. (1998). Socioeconomic disadvantages and child development. American Psychologist, 53, 185-204.

4. See Burtless, Gary. September 10, 2009. "Prepared Remarks on the 2008 poverty statistics" (Brookings Institution). http://www.brookings.edu/events/2009/0910\_poverty. aspx; Greenstein, Robert. September 10, 2009. "Greenstein Statement on Census' 2008 Health Insurance & Poverty Data" http://www.cbpp.org/cms/index.cfm?fa=view&id=2911; Monea, Emily and Isabel Sawhill. September 10, 2009. "Simulating the Effect of the "Great Recession' on Poverty" (Brookings Institution), http://www.brookings.edu/ papers/2009/0910\_poverty\_monea\_sawhill.aspx; Parrott, Sharon. 2008. "Recession Could Cause Large Increases in Poverty and Push Millions into Deep Poverty." (Center on Budget and Policy Priorities), http://www.cbpp.org/files/11-24-08pov.pdf.

5. Greenstein, Robert. September 10, 2009. "Greenstein Statement on Census' 2008 Health Insurance & Poverty Data" http://www.cbpp.org/cms/index.cfm?fa=view&id=2911. 6. Monea, Emily and Isabel Sawhill. September 10, 2009. "Simulating the Effect of the "Great Recession" on Poverty" (Brookings Institution), http://www.brookings. edu/papers/2009/0910\_poverty\_monea\_sawhill.aspx; see also Parrott, Sharon. 2008. "Recession Could Cause Large Increases in Poverty and Push Millions into Deep Poverty." (Center on Budget and Policy Priorities), http://www.cbpp. org/files/11-24-08pov.pdf who estimates closer to 2.6 to 3.3 million additional children in poverty.

7. Higher poverty rates for young children result in large part because younger children typically having younger parents who often command lower wages: see McLoyd, Vonnie. C. (1998). Socioeconomic disadvantages and child development. American Psychologist, 53, 185-204.

8. U.S. Census Bureau. September, 2009 Income, Poverty, and Health Insurance Coverage. http://www.census.gov/ prod/2009pubs/p60-236.pdf and see U.S. Census Bureau. September 2009 Poverty: 2008 Highlights http://www.census. gov/hhes/www/poverty/poverty08/pov08hi.html. See also Burtless, Gary. September 29, 2009. "Prepared Remarks on the 2008 poverty statistics (Brookings Institution).http:// www.brookings.edu/events/2009/0910\_poverty.aspx 9. Moses, Jay. September 10, 2009. "A Legacy of Poverty: New Census Numbers Fail to Reflect the Severity of Inherited Problems" (Center for American Progress), http:// www.americanprogress.org/issues/2009/09/poverty\_obama\_ era.html.

10. http://factfinder.census.gov/servlet/ DTGeoSearchByListServlet?ds\_name=ACS\_2007\_3YR\_ G00\_&\_lang=en&\_ts=268570514748

11. Refer to the U.S. Census Bureau's published tables for detailed margins of error.

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#### Building knowledge for families and communities

The Carsey Institute conducts policy research on vulnerable children, youth, and families and on sustainable community development. We give policy makers and practitioners timely, independent resources to effect change in their communities.

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