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Who's (Still) Above the Social Security Payroll Tax Cap?

By Nicole Woo, Janelle Jones, and John Schmitt*

Last fall, we released an issue brief¹ examining the share of workers with earnings above the annual limit subject to the Social Security payroll tax, then \$106,800. As debate continues around this issue and the limit automatically changed at the beginning of 2012, we have updated our findings to look at workers above the new \$110,100 cap.

Since any annual wages above \$110,100 are not taxed by Social Security, raising – or even eliminating – the cap has gotten some attention as a way to help alleviate Social Security's long-term budget shortfall. Last year, Senator Bernie Sanders and Congressman Peter DeFazio introduced legislation to apply the Social Security payroll tax to earnings above \$250,000. Both bills currently have 10 co-sponsors each, including Senate Majority Leader Harry Reid. It is similar to previous bills and echoes a proposal by then-Senator Obama on the campaign trail in 2008. While the legislation is still pending, this earnings benchmark is important in discussions on this and related tax topics, and thus, we include it in our analysis.

In what follows, we examine the Census Bureau data from the most recently available American Community Survey (ACS) and find that 5.8 percent of workers would be affected if the Social Security cap were eliminated entirely and 1.4 percent would be affected if the current tax were applied to earnings over \$250,000 (but not between the current cap and the \$250,000 level). When we calculate breakdowns by gender, race or ethnicity, age, and state of residence, the share of workers that would pay more varies widely.

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Suite 400 Washington, DC 20009 tel: 202-293-5380 fax: 202-588-1356 www.cepr.net For example, less than 3 percent of female workers would be affected if the Social Security wage cap were eliminated entirely, and ½ of 1 percent would pay more if the tax were applied to earnings over \$250,000 per year. Similarly, only about 2 percent of black and Latino workers would be affected if the cap were lifted entirely, and about ½ of 1 percent would be affected if earnings above \$250,000 were included in the tax. The tables below show detailed breakdowns.

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TABLE 1
Workers with Annual Earnings over \$110,100 and \$250,000 by Race/Ethnicity

	\$110	0,100	\$250,	000
Race/Ethnicity	Percent	Percent Number		Number
All	5.8	8,316,222	1.4	1,962,237
White	7.0	6,766,825	1.7	1,675,502
Black	2.3	371,304	0.4	62,859
Latino	2.3	324,659	0.5	64,952
Asian	8.9	732,628	1.7	136,428
Other	1.4	120,806	0.3	22,496

Source: Authors' analysis of American Community Survey (ACS), 2010. Notes: In order to focus on workers with significant attachment to work, calculations exclude those who are younger than 16, or who worked fewer than 14 weeks in the preceding 12 months, or usually worked fewer than 10 hours per week. This has the effect of making these estimates conservative; without these exclusions the percentages shown would be smaller.

TABLE 2 Workers with Annual Earnings over \$110,100 and \$250,000, by Race Ethnicity and Gender

	\$110,100					\$250,000			
	N	I ale	Female		Female Male		Male	Female	
Race/Ethnicity	Percent Number		Percent	Number	Percent	Number	Percent	Number	
All	8.4	6,404,094	2.8	1,912,128	2.2	1,639,696	0.5	322,541	
White	10.4	5,325,678	3.2	1,441,147	2.8	1,421,056	0.6	254,446	
Black	3.2	233,708	1.6	137,596	0.6	43,972	0.2	18,887	
Hispanic	3.0	242,079	1.3	82,580	0.7	53,826	0.2	11,126	
Asian	11.9	509,231	5.7	223,397	2.4	102,855	0.9	33,573	
Other	1.9	93,398	0.8	27,408	0.4	17,987	0.1	4,509	
Source and notes: See Table 1.									

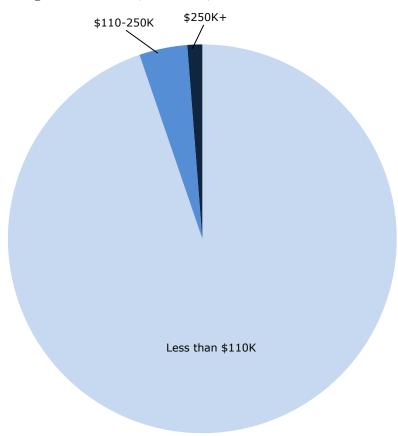
TABLE 3 Workers who earned over \$110,100 by Age Group

	\$11	0,100	\$250,00	00			
Age Group	Percent Number		Percent	Number			
All	5.8	8,316,222	1.4	1,962,237			
16-24	0.1	13,965	0.0	3,837			
25-34	2.2	700,917	0.3	99,896			
35-44	7.2	2,316,374	1.5	494,651			
45-54	8.7	2,973,783	2.1	725,603			
55-64	8.4	1,888,918	2.2	499,615			
65+	7.0	422,265	2.3	138,635			
Source and notes: See Table 1.							

TABLE 4
Workers with Annual Earnings over \$110,100 and \$250,000, by Age Group and Gender

	\$110,100				\$250,000			
	N	/Iale	Female		N	1 ale	Female	
Age Group	Percent	Number	Percent	Number	Percent	Number	Percent	Number
All	8.4	6,404,094	2.8	1,912,128	2.2	1,639,696	0.5	322,541
16-24	0.1	10,937	0.0	3,028	0.0	2,798	0.0	1,039
25-34	3.0	496,532	1.4	204,385	0.5	77,277	0.2	22,619
35-44	10.1	1,744,154	3.9	572,220	2.3	401,832	0.6	92,819
45-54	12.9	2,283,999	4.2	689,784	3.4	601,078	0.8	124,525
55-64	12.9	1,499,811	3.6	389,107	3.7	429,885	0.6	69,730
65+	10.8	368,661	2.0	53,604	3.7	126,826	0.4	11,809
Source and notes: See Table 1.								

FIGURE 1 Workers Earning Less than \$110K, \$110-250K, and \$250K+



Source and notes: See Table 1.

TABLE 5 Workers with Annual Earnings over \$110,100 and \$250,000, by State

\$110,100							
			\$250,000 Parcent Number				
State	Percent	Number	Percent	Number			
All AL	5.8 4.1	8,316,222 84,767	1.4 1.5	1,962,237 31,671			
AK	6.0	·	1.0				
AK AZ	5.0	22,183	1.0	3,784			
AZ		138,370		31,932			
CA	3.0	38,693	0.4	4,921			
	7.8	1,315,428	1.5	253,580			
CO	6.3	162,214	1.3	33,298			
CT	9.1	161,793	2.3	40,505			
DE	5.9	24,898	1.2	5,177			
DC	15.2	47,726	2.6	8,284			
FL	4.4	363,481	1.4	113,510			
GA	5.4	233,872	1.3	55,417			
HI	4.2	28,542	1.0	7,059			
ID	3.3	23,124	1.1	7,832			
IL	6.2	377,267	1.4	84,803			
IN	3.6	108,388	1.1	33,305			
IA	3.2	50,021	1.0	16,322			
KS	3.9	55,394	1.5	20,771			
KY	3.3	62,138	1.4	26,913			
LA	4.2	87,988	1.4	28,778			
ME	3.2	21,093	1.2	7,904			
MD	9.9	291,902	1.2	35,983			
MA	8.7	287,626	1.7	55,243			
MI	4.3	185,918	1.3	54,172			
MN	5.8	160,163	1.4	37,581			
MS	3.1	37,444	1.3	16,307			
MO	4.0	114,867	1.1	31,727			
MT	3.1	15,408	0.1	392			
NE	2.8	26,690	0.8	7,985			
NV	4.3	54,660	1.3	16,156			
NH	6.4	45,126	1.1	7,546			
NJ	10.4	441,699	1.8	77,846			
NM	3.7	33,824	0.0	446			
NY	7.7	705,798	1.7	159,087			
NC	4.4	190,927	1.2	50,753			
ND	2.6	9,509	0.7	2,685			
OH	4.1	219,277	1.1	60,597			
OK	3.5	61,214	1.2	21,741			
OR	4.6	79,780	1.0	18,130			
PA	5.2	314,099	1.3	80,929			
RI	5.3	26,528	1.4	6,897			
SC	3.4	69,960	1.2	24,037			
SD	3.2	13,229	1.8	7,345			
TN	3.9	112,398	1.4	39,205			
TX	5.5	647,492	1.6	183,740			
UT	3.9	49,401	1.3	16,929			
VT	3.6	11,896	0.9	2,826			
VA	9.1	364,204	1.2	49,316			
WA	6.2	198,851	1.5	47,112			
WV	2.6	19,918	0.0	328			
WI	3.8	108,925	1.2	33,206			
WY	3.4	10,109	0.1	224			
Source and	d notes: See Ta	able 1.					

TABLE 6 Workers with Annual Earnings over \$110,100 and \$250,000, by State and Gender

State Percent Poumber All Male All Percent Number All Percent Number Percent Number Percent Number Percent Number Percent Number Percent Number Percent Number Percent Number Percent Number Percent Number Percent Number Percent Number All Percent Number Percent Number Percent Number Percent Number All Percent Number Percent Number Percent Number Percent Number All Percent Number Percent	VVUIKCI	Workers with Annual Earnings over \$110,100 and \$250 \$110,100			0,000, by Sta	\$250,000				
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OH 6.3 173,262 1.8 46,015 1.8 50,261 0.4 10,336 OK 5.7 53,519 0.9 7,695 2.0 19,135 0.3 2,606 OR 7.0 63,392 2.0 16,388 1.7 15,609 0.3 2,521 PA 8.0 248,627 2.3 65,472 2.2 68,175 0.4 12,754 RI 7.8 19,662 2.7 6,866 2.1 5,233 0.7 1,664 SC 5.4 57,518 1.3 12,442 1.9 20,448 0.4 3,589 SD 4.7 10,637 1.3 2,592 2.9 6,484 0.4 861			8,639		870		2,219	0.3	466	
OK 5.7 53,519 0.9 7,695 2.0 19,135 0.3 2,606 OR 7.0 63,392 2.0 16,388 1.7 15,609 0.3 2,521 PA 8.0 248,627 2.3 65,472 2.2 68,175 0.4 12,754 RI 7.8 19,662 2.7 6,866 2.1 5,233 0.7 1,664 SC 5.4 57,518 1.3 12,442 1.9 20,448 0.4 3,589 SD 4.7 10,637 1.3 2,592 2.9 6,484 0.4 861									10,336	
OR 7.0 63,392 2.0 16,388 1.7 15,609 0.3 2,521 PA 8.0 248,627 2.3 65,472 2.2 68,175 0.4 12,754 RI 7.8 19,662 2.7 6,866 2.1 5,233 0.7 1,664 SC 5.4 57,518 1.3 12,442 1.9 20,448 0.4 3,589 SD 4.7 10,637 1.3 2,592 2.9 6,484 0.4 861									2,606	
PA 8.0 248,627 2.3 65,472 2.2 68,175 0.4 12,754 RI 7.8 19,662 2.7 6,866 2.1 5,233 0.7 1,664 SC 5.4 57,518 1.3 12,442 1.9 20,448 0.4 3,589 SD 4.7 10,637 1.3 2,592 2.9 6,484 0.4 861			63,392				15,609		2,521	
RI 7.8 19,662 2.7 6,866 2.1 5,233 0.7 1,664 SC 5.4 57,518 1.3 12,442 1.9 20,448 0.4 3,589 SD 4.7 10,637 1.3 2,592 2.9 6,484 0.4 861									12,754	
SC 5.4 57,518 1.3 12,442 1.9 20,448 0.4 3,589 SD 4.7 10,637 1.3 2,592 2.9 6,484 0.4 861			19,662			2.1		0.7	1,664	
SD 4.7 10,637 1.3 2,592 2.9 6,484 0.4 861	SC								3,589	
									861	
1N 0.1 91,505 1.5 $20,895$ 2.2 $33,505$ 0.4 $5,702$	TN	6.1	91,505	1.5	20,893	2.2	33,503	0.4	5,702	
									24,509	
									1,874	
									663	
· · · · · · · · · · · · · · · · · · ·									8,780	
			·				·		7,879	
									0	
·			·						5,925	
									77	
Source and notes: See Table 1.					,					

1 Woo, Nicole, Janelle Jones, and John Schmitt. 2011. "Who's Above the Social Security Payroll Tax Cap?" Washington, DC: Center for Economic and Policy Research. http://www.cepr.net/documents/publications/ss-cap-2011-09.pdf. 2 S.1558, Keeping Our Social Security Promises Act and H.R. 797, the No Loopholes in Social Security Taxes Act.