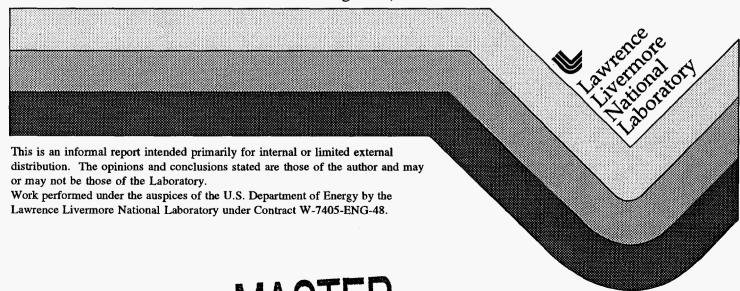
TWX to General Starbird - Thoughts in Connection with Test Moratorium

E. Teller

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August 29, 1958



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U. S. ATOMIC ENERGY COMMISSION OUTGOING TELECOMMUNICATION MESSAGE 4/24

FROM:

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Edward TellerSTAMP ON REVERSE UCRL, Livermore

(Signature of certifying official)

PRECEDENCE DESIGNATION

DATE OF MESSAGE:

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TO: DOCUMENT MUMBER

Brig. Gen. A. D. Starbird, Director

Division of Military Application U. S. Atomic Energy Commission Washington, D. C. August 29, 1958

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WE WOULD LIKE TO SUBMIT THROUGH YOU TO THE COMMISSION SOME OF OUR THOUGHTS
IN CONNECTION WITH THE TEST MORATORIUM. THE PURPOSE IS IN PART TO CLARIFY LABORATORY
PLANS AND IN PART TO POINT OUT DANGERS IN CONNECTION WITH FUTURE DISCUSSIONS CONCERNING THE TEST MORATORIUM. THE FOLLOWING IS IN FIVE PARTS.

PART ONE.

THE LABORATORY WILL SUBMIT IN THE NEAR FUTURE PLANS FOR OUR PLOWSHARE PROGRAM.

WE EXPECT THESE PLANS TO INCLUDE, FIRSTLY, SHOTS DESIGNED FOR SPECIFIC PEACEFUL

ECONOMIC PURPOSES USING TESTED DEVICES, SECONDLY, TESTS AIMED AT THE DEVELOPMENT OF

DEVICES ADAPTED TO SPECIFIC PEACEFUL USES (SUCH AS, FOR INSTANCE, DITCH DIGGER),

AND, FINALLY, TESTS AIMED AT OBTAINING SCIENTIFIC INFORMATION, SUCH AS DATA ON

NUCLEAR PNYSICS AND HIGH PRESSURE PHYSICS FROM UNDERGROUND TESTS AND SCIENTIFIC

INFORMATION ON PHYSICS OF THE HIGH ATMOSPHERE FROM HIGH ALTITUDE SHOTS.

ACTUALLY A SINGLE PLOWSHARE SHOT MAY COMBINE SEVERAL OF THESE EXPERIMENTS. IN CONFORMANCE WITH THE LETTER AND THE SPIRIT OF THE PRESIDENT'S ANNOUNCEMENT, WE PLAN NOT TO INCORPORATE ANY FEATURE OF SPECIFICALLY MILITARY SIGNIFICANCE INTO THESE TESTS.

WE SHALL PROCEED ALONG THESE LINES UNLESS WE RECEIVE INSTRUCTIONS TO THE CONTRARY.

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ORIGINATOR:	COMMUNICATION CENTER ACTION	RE	
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8/29/58			
1:00 p.m.	TRANSMISSION MEANS		
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Documentation: In accordance with AEC Manual Chapter 2102 where required.

Date: Type the name of the month in full. Insert a comma between the day and the year.

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To: Organizational title and geographical location of addressee or addressees. Attention designation should be indicated here whenever applicable. Distribution information, when applicable, should follow the text of message, and appear near the bottom of this space.

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Originator: Name of originator, initials of typist. Immediately below, type the time (accurate time of completion of typing message) and below this the telephone number and room number, if any, of originator. (See Correspondence Manual, Chapter IV, Paragraph 2i.)

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U. S. ATOMIC ENERGY COMMISSION

OUTGOING TELECOMMUNICATION MESSAGE—CONTINUATION

TO: General Starbird

PAGE NO.: 2

DATE OF MESSAGE: Aug. 29, 1958

PART TWO.

ACCORDING TO THE PRESIDENT'S DIRECTIVE THE LABORATORY MUST CONTINUE RESEARCH AND DEVELOPMENT OF NUCLEAR WEAPONS. IN ORDER TO COMPLY WITH THIS DIRECTIVE WE SHALL HAVE TO PERFORM SOME EXPERIMENTS AND WE WILL HAVE TO UNDERSTAND THE CRITERIA ACCORDING TO WHICH A CERTAIN OPERATION IS CONSIDERED AN EXPERIMENT RATHER THAN A TEST. AN EXPLOSION IN WHICH THE NUCLEAR ENERGY PRODUCTION IS NOT MORE THAN THE ENERGY PRODUCTION BY THE HIGH EXPLOSIVE IS OBVIOUSLY NOT A TEST OF A NUCLEAR WEAPON AND SHOULD CERTAINLY BE PERMITTED AS AN EXPERIMENT. SUCH EXPERIMENTS COULD AND SHOULD BE PERFORMED UNDERGROUND AND BE COMPLETELY CONTAINED.

PART THREE.

EXPLOSIONS BELOW A KILOTON CANNOT BE DETECTED AND IDENTIFIED BY ANY OF THE ANY OF METHODS CONSIDERED REALISTIC BY/THE DELEGATIONS AT THE GENEVA CONFERENCE. WE THEREFORE PROPOSE THAT EXPLOSIONS OF MILITARY SIGNIFICANCE BELOW A LIMIT OF AT LEAST ONE HUNDRED (100) TONS BE PERMITTED. THESE EXPLOSIONS WILL BE IMPORTANT FOR OUR FUTURE WEAPONS DEVELOPMENT.

PART FOUR.

THE DETECTION OF UNDERGROUND EXPLOSIONS DEPENDS ON THE EARTH MOVEMENT PRODUCED

AT GREAT DISTANCES BY THESE EXPLOSIONS. THE MAGNITUDE OF THIS EARTH MOVEMENT DEPENDS

ON THE EXPLOSIVE POWER RELEASED AND ON THE FRACTION OF THE ENERGY COUPLED INTO SEISMIC

WAVES OF LONG WAVE LENGTH. THE DISCUSSIONS IN GENEVA HAVE NOT GIVEN SCIENTIFICALLY

CREDIBLE ANSWERS ON THIS POINT. WE BELIEVE THAT NO REALISTIC AGREEMENT CAN BE

REACHED WITHOUT PERFORMING SOME UNDERGROUND SHOTS IN ORDER TO CLARIFY THESE QUESTIONS,





OUTGOING TELECOMMUNICATION MESSAGE—CONTINUATION

TO: General Starbird

PAGE NO.: 3

DATE OF MESSAGE: Aug. 29, 1958

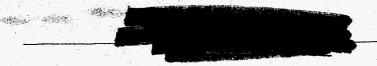
WE SHALL MAKE EVERY EFFORT TO GET THE NEEDED INFORMATION FROM THE SHOTS WHICH WE WILL FIRE BEFORE OCTOBER 31. WE BELIEVE, HOWEVER, THAT THIS INFORMATION WILL BE INSUFFICIENT AND THAT MORE SHOTS WILL HAVE TO BE FIRED IN ORDER PROPERLY TO STUDY EARTHQUAKE EFFECTS.

FURTHERMORE, IT IS POSSIBLE TO ENGINEER UNDERGROUND SHOTS IN SUCH A WAY AS TO MINIMIZE EARTHQUAKE EFFECTS. IT IS PROBABLE THAT IN THIS MANNER PROCEDURES CAN BE FOUND WHEREBY LARGER AND LARGER UNDERGROUND SHOTS CAN GO UNDETECTED. WE HELIEVE THAT FURTHER SHOTS ARE NEEDED TO EXPLORE THIS POSSIBILITY.

WE ARE PROCEEDING WITH THEORETICAL INVESTIGATIONS CONCERNING THESE QUESTIONS,
BUT WITHOUT EXPERIMENTS THE CONCLUSIONS WILL REMAIN UNCERTAIN. WE BELIEVE THAT
EXPERIMENTS WITH NUCLEAR EXPLOSIVES ARE NECESSARY IF MEANINGFUL STATEMENTS ARE TO
BE MADE ABOUT THE YIELD OF UNDERGROUND SHOTS WHICH CAN BE DETECTED RELIABLY BY A
GIVEN SYSTEM OF OBSERVATION STATIONS.

PART FIVE.

WITH RESPECT TO THE NECOTIATIONS WHICH ARE TO TAKE PLACE AFTER OCTOBER 31,
WE SUGGEST THAT ONLY SUCH AGREEMENTS BE MADE WHICH CAN BE EFFECTIVELY CHECKED.
UNFORTUNATELY AT THE GENEVA DISCUSSIONS STATEMENTS WERE MADE ABOUT YIELDS RATHER
THAN ABOUT OBSERVABLE EFFECTS. EVEN MORE UNFORTUNATELY THE POPULAR UNDERSTANDING
OF THE GENEVA AGREEMENTS IMPLIES THAT ALL TESTS CAN BE/ AND IDENTIFIED. THIS
IS DEFINITELY NOT TRUE. BELIEVING THE EXTREMELY OPTIMISTIC FIGURES OF THE GENEVA
MEETING WE WOULD NEED MANY THOUSANDS OF STATIONS IF ALL UNDERGROUND DETONATIONS OF
ONE HUNDRED (100) TONS OR LESS ARE TO BE DETECTED. FURTHERMORE, INTENTIONAL
DECOUPLING OF EXPLOSIONS FROM EARTHQUAKE EFFECTS HAS NOT BEEN TREATED SATISFACTORILY.



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U. S. ATOMIC ENERGY COMMISSION

OUTGOING TELECOMMUNICATION MESSAGE—CONTINUATION

TO: General Starbird

PAGE NO.: 4

DATE OF MESSAGE: Aug. 29, 1958

WE THEREFORE SUGGEST THAT ANY FUTURE AGREEMENT SHOULD NEITHER LIMIT NOR PROBIBIT
TESTS, BUT RATHER SHOULD SET LIMITATIONS UPON THE EFFECTS TO BE PRODUCED BY FUTURE
TESTS. IT SHOULD BE MADE LEGAL TO PERFORM NUCLEAR TESTS WITHIN THESE LIMITATIONS.