

Georgetown University Law Center Scholarship @ GEORGETOWN LAW

2005

Proposed Legislation on Short Term Time Off in the 108th Congress

Workplace Flexibility 2010, Georgetown University Law Center

This paper can be downloaded free of charge from: http://scholarship.law.georgetown.edu/regulations/8

This open-access article is brought to you by the Georgetown Law Library. Posted with permission of the author. Follow this and additional works at: http://scholarship.law.georgetown.edu/regulations



PROPOSED LEGISLATION ON SHORT TERM TIME OFF IN THE 108TH CONGRESS ¹

BILL TITLE AND SPONSOR	KEY PROVISIONS
Healthy Families Act H.R.4575, DeLauro +51 S.2520, Kennedy +7 Establishes new right. H.R. 4575 introduced 6/15/04 and referred to Committees on Educ. And Workforce (Subcomm. on Workforce Protections); Gov't Reform; and House Admin. S.2520 introduced 6/15/04 and referred to Committee on Health, Education, Labor, and Pensions.	 Mandates that an employer shall provide to every employee (as defined in FLSA, Cong'l Acc. Act, Title VII, etc.) no less than 7 days of paid sick leave per year if the e'ee works 30+ hours/week and pro rata paid sick leave if e'ee works less than 30 hrs/week or less than 1500 hrs/year. Sick leave may be used for absence resulting from physical or mental illness, injury or medical condition; absence to obtain medical diagnosis or care or preventive medical care (but e'ee must make reasonable effort to schedule in a way that doesn't unduly disrupt business operations of e'er); absence for purpose of caring for "a child, a parent, a spouse, or any other individual related by blood or affinity whose close association with the employee is the equivalent of a family relationship" any of conditions/needs for care described above and, if not a child, is otherwise in need of care. E'ee must provide notice of request and expected duration of leave at least 7 days in advance if foreseeable, otherwise as soon as practicable. E'er can require certification. E'er must not interfere with rights or retaliate based on assertion of rights. Provides private rights of action for most e'ees under different acts (Cong'l Acc. Act, Title VII, etc.) Mandates GAO study of who uses paid sick leave, for what purposes and with what costs and benefits to e'ees and e'ers. Encourages more generous sick leave policies and does not supersede any existing leave rights. Provides for implementing regs under relevant laws.
Josephine Butler United States Health Service Act H.R.3000, Lee +14 Amends the FLSA. Introduced 9/4/03 and referred to Committees on Educ. And Workforce (Employer/ Employee and Workforce Protections Subcomms.); Energy and Commerce (Health Subcomm.); and Ways and Means.	Amends Fair Labor Standards Act to establish a right to paid leave for health care services. Entitles every employee to one hour of regular pay per workweek of 35 hours or more that s/he works during which the e'ee is unable to work bc of the need for the e'ee or a dependent to receive necessary health care services.

 $^{^{1}}$ This Chart will be updated at the end of the $109^{\rm th}$ Congress.

BILL TITLE AND SPONSOR	KEY PROVISIONS
Family Time Flexibility Act	> Provides that an e'ee may receive compensatory time off ("comp time") in lieu of monetary overtime
H.R. 1119, Biggert +110	compensation for each hour of employment for which overtime compensation is required by section 207 of
	the FLSA (in general, any hours worked over 40 in a seven day work week).
Amends the FLSA.	Comp time is calculated at a rate of not less than one and one-half hours for each hour of employment for
	which overtime compensation is required by FLSA section 207.
Workforce on 3/22/03, 11. Rept. 100-127.	
	year (or other designated 12 month period) or within 30 days of receiving e'ee's request for monetary
	compensation for all comp time that has been accrued but not yet used. E'er may provide monetary
	compensation for an ee's unused comp time in excess of 80 hours at any time after giving the e'ee at least 30
5. 517, Gregg +5	
Amonds the FISA	
Amenas ine TESA.	
Introduced 2/5/03 and referred to the	
and Pensions.	
	E'er and e'ee may jointly designate hours for the e'ee to work that are in excess of the basic work
	requirement of the e'ee so that the e'ee can accrue "flexible credit hours." Flexible credit hours may be used
	to reduce the hours worked in a week or a day subsequent to the day on which the flexible credit hours are
Introduced 3/6/03 and referred to the Committee on Education and the Workforce (Subcommittee on Workforce Protections). Reported out by the Committee on Education and the Workforce on 5/22/03, H. Rept. 108-127. Family Time and Workplace Flexibility Act S. 317, Gregg +5 Amends the FLSA. Introduced 2/5/03 and referred to the Committee on Health, Education, Labor, and Pensions.	 E'er may provide comp time only if such time is provided in accordance with applicable provisions of a collective bargaining agreement, or, in the case of an e'ee who is not represented by a labor organization, a written agreement between the e'ee and e'er before the performance of the work. Such agreement may not be a condition of employment. E'er may not "intimidate, threaten, or coerce" for the purpose of interfering with an e'ee's right to request or not request comp time off in lieu of monetary overtime compensation, nor for the purpose of requiring any e'ee to use comp time. E'er may not accrue more than 160 hours of comp time. E'er shall provide monetary compensation for any unused comp time accrued during the preceding calendar year (or other designated 12 month period) or within 30 days of receiving e'ee's request for monetary compensation for all comp time that has been accrued but not yet used. E'er may provide monetary compensation for an ee's unused comp time in excess of 80 hours at any time after giving the e'ee at least 30 days notice. E'ee shall be permitted to use comp time within a reasonable period after making request to use comp time if the use of the comp time does not unduly disrupt the operations of the e'er. Same as H.R. 1119 (above). In addition: E'er may establish biweekly work programs that allow the use of a biweekly work schedule that consists of a basic work requirement of not more than 80 hours over a two week period. More than 40 hours of the work requirement may occur in a week of the period, except that no more than 10 hours may be shifted between the 2 weeks involved. The program may be carried out only in accordance with the applicable provisions of a collective bargaining agreement, or, in the case of an e'ee who is not represented by a labor organization, a written agreement between the e'ee and e'er that was entered into voluntarily by the e'ee and was not a condition of employment

BILL TITLE AND SPONSOR	KEY PROVISIONS
Smallpox Vaccine Compensation and Safety Act of 2003 H.R.865, Waxman +5	Entitles an e'ee (as defined in FLSA) to a total of no more than 4 workdays of paid leave because of a health condition that makes e'ee unable to perform functions of his/her position be e'ee received a covered countermeasure (ie, immuniz.) against smallpox or came into close contact w/ someone who received countermeasure.
Establishes new right. Introduced 2/13/03 and referred to	 Leave shall be in accordance with FMLA except that: Such leave shall be provided regardless of whether condition requires inpatient care or
Committee on Energy and Commerce and Committee on Education and the Workforce.	continuing treatment; and Such leave shall be fully paid.
The Family and Medical Leave	Expands FMLA to cover e'ees of e'ers of 25 or more e'ees.
Enhancement Act H.R.956, Maloney +26	Amends FMLA to allow e'ees to take up to 4 hours during any 30-day period and up to 24 hours in any 12-month period of parental involvement leave to participate in or attend children's or grandchildren's educ'l and extracurricular activities.
Amends FMLA.	 Amends fed civil service law to give same parental involvement leave allowance to fed e'ees. Provides that FMLA leave may be taken for (1) routine family medical needs, including transportation of
Contained in Right Start Act; Leave No Child Behind Act; and Balancing Act.	children or grandchildren for med/dental apptmts. for checkups and evals, and (2) routine medical needs of elderly relatives, including visits to nursing homes and group homes.
Introduced 2/27/03 and referred to	
Committees on Educ. and Workforce	
(Workforce Protections Subcomm.); Gov't	
Reform (Civil Service and Agency	
Organiz. Subcomm.); and House Admin.	

KEY PROVISIONS
Family and Medical Leave Enhancement Act:
Expands FMLA to cover e'ees of e'ers of 25 or more e'ees.
Amends FMLA to allow e'ees to take up to 4 hours during any 30-day period and up to 24 hours in any 12-
month period of parental involvement leave to participate in or attend children's or grandchildren's educ'l
and extracurricular activities.
Amends fed civil service law to give same parental involvement leave allowance to fed e'ees.
Clarifies that FMLA leave may be taken for (1) routine family medical needs, including transportation of children or grandchildren for med/dental apptmts. for checkups and evals, and (2) routine medical needs of
elderly relatives, including visits to nursing homes and group homes.
FIRST Act
Provides for grants by DOL to pay federal share (50% first year, graduated down to 20% by 4 th year) of
partial or full wage replacement for parents taking leave under FMLA who are responding to new parenting
needs or other caregiving needs.
Family and Medical Leave Fairness Act
Amends FMLA to extend coverage to e'ees at worksites where e'er employs 25 or more e'ees.
Amends FMLA and fed civil service law to entitle leave to e'ees who must address effects of domestic
violence.
FIRST Act
➤ Directs Sec'y of DOL to make 5-yr grants to state or local govt to pay for federal share of cost of carrying
out projects that assist families by providing wage replacement for eligible individuals responding to
caregiving needs from birth/adoption of son/daughter or other family caregiving needs.
Fed Employees Paid Parental Leave Act
Permits OPM to contract with agencies to conduct demonstration project that provides paid leave for eligible
individuals who are responding to caregiving needs bc of birth/adoption of son/daughter or other family
caregiving needs. Requires leave to last at least 6 wks during 12-month period.
Time for Schools Act Amends FMLA to allow e'ees covered by that Act to take up to 24 hours during any 12-month period of
Amends FMLA to allow e'ees covered by that Act to take up to 24 hours during any 12-month period of school involvement leave to participate in: (1) an academic activity of their child's school, such as parent-
teacher conf or intvw for a school; or (2) literacy training under a family literacy training program. Amends
fed civil service law to provide the same school involvement leave for fed e'ees.

BILL TITLE AND SPONSOR

Right Start Act of 2003

H.R.2363, DeLauro +32 S.18, Daschle +21

Amends FMLA.

Contains Family and Medical Leave Expansion Act;

Family and Medical Leave Fairness Act; FIRST Act;

Federal Employees Paid Parental Leave Act; and Time for Schools Act.

H.R.2363 introduced 6/5/03 and referred to Committees on Educ. And Workforce (Subcomms. on Employer-Employee Relations, Workforce Protections, 21st Century Competitiveness and Educ. Reform); Energy and Commerce (Subcomm. on Health); Ways and Means; Gov't Reform (Subcomm. on Civil Service and Agency Organiz.); and Agriculture (Subcomm. on Dep't Operations, Oversight, Nutrition and Forestry).

S.18 introduced 1/7/03 and referred to the HELP Committee.

KEY PROVISIONS

Family and Medical Leave Expansion Act

> Amends FMLA and fed civil service law to guarantee leave to e'ees who must address effects of domestic violence.

Family and Medical Leave Fairness Act

- > Amends FMLA to extend coverage to e'ees at worksites where e'er employs 25 or more e'ees.
- Amends FMLA and fed civil service law to entitle leave to e'ees who must address effects of domestic violence.

FIRST Act

Directs Sec'y of DOL to make 5-yr grants to state or local govt to pay for federal share (50% first year, graduated down to 20% by 4th year) of cost of carrying out projects that assist families by providing wage replacement for eligible individuals responding to caregiving needs from birth/adoption of son/daughter or other family caregiving needs.

Fed Employees Paid Parental Leave Act

Permits OPM to contract with agencies to conduct demonstration project that provides paid leave for eligible individuals who are responding to caregiving needs bc of birth/adoption of son/daughter or other family caregiving needs. Requires leave to last at least 6 wks during 12-month period.

Time for Schools Act

Amends FMLA to allow e'ees covered by that Act to take up to 24 hours during any 12-month period of school involvement leave to participate in: (1) an academic activity of their child's school, such as parent-teacher conf or intvw for a school; or (2) literacy training under a family literacy training program. Amends fed civil service law to provide the same school involvement leave for fed e'ees.

BILL TITLE AND SPONSOR	KEY PROVISIONS
Leave No Child Behind Act of 2003	Family and Medical Leave Expansion Act
H.R.936,	Amends FMLA and fed civil service law to guarantee leave to e'ees who must address effects of domestic
S.448, Dodd +14	violence.
	Family and Medical Leave Fairness Act
Amends FMLA.	Amends FMLA to extend coverage to e'ees at worksites where e'er employs 25 or more e'ees.
	Amends FMLA and fed civil service law to entitle leave to e'ees who must address effects of domestic
Contains Family and Medical Leave	violence.
Expansion Act;	FIRST Act
Family and Medical Leave Fairness Act;	➤ Directs Sec'y of DOL to make 5-yr grants to state or local govt to pay for federal share (50% first year,
FIRST Act;	graduated down to 20% by 4 th year) of cost of carrying out projects that assist families by providing wage
Federal Employees Paid Parental Leave	replacement for eligible individuals responding to caregiving needs from birth/adoption of son/daughter or
Act; and Time for Schools Act.	other family caregiving needs.
	Fed Employees Paid Parental Leave Act
Introduced 2/26/03 and referred to	Permits OPM to contract with agencies to conduct demonstration project that provides paid leave for eligible
Committee on Finance.	individuals who are responding to caregiving needs bc of birth/adoption of son/daughter or other family
	caregiving needs. Requires leave to last at least 6 wks during 12-month period.
	Time for Schools Act
	Amends FMLA to allow e'ees covered by that Act to take up to 24 hours during any 12-month period of
	school involvement leave to participate in: (1) an academic activity of their child's school, such as parent-
	teacher conf or intvw for a school; or (2) literacy training under a family literacy training program. Amends
	fed civil service law to provide the same school involvement leave for fed e'ees.

BILL TITLE AND SPONSOR	KEY PROVISIONS
Security and Financial Empowerment	➤ Provides that an employee who is a victim of domestic or sexual violence is entitled to take leave from work
(SAFE) Act	to address such violence (to treat/recover from injuries, seek safety planning or legal assistance, etc.)
H.R. 3420, Roybal-Allard +72	Employee may take up to 30 days of leave within a 12-month period and may take it intermittently.
S.1801, Murray +6	Employee must give reasonable notice unless not practicable and employer may require certification.
(Identical bills)	Employee must be returned to same or equivalent position upon return from leave, and accrued benefits should not be lost. Employer may refuse restoration to highly compensated employees.
Establishes new right.	Employer must maintain employee's health coverage, though e'ee can be forced to reimburse e'er if s/he chooses not to return for reasons not covered.
Contains Victims' Employment	E'er shall not interfere with rights under this section or retaliate. E'ees have private right of action and right
Sustainability Act and Victims of Abuse	to actual and liquidated damages, as well as equitable relief.
Insurance Protection Act.	Sec'y of Labor shall investigate and pursue complaints of violation.
	E'ee may elect to use other leave (sick, vacation, etc.) in place of leave under this section.
H.R. 3420 introduced 10/30/03 and	
referred to Committee on Education and	
the Workforce (Subcomms. on Employee-	
Employer Relations and Workforce	
Protections); Ways and Means; and	
Financial Services.	
S.1801 introduced 10/30/03 and referred to	
Committee on Finance.	

BILL TITLE AND SPONSOR

Paul and Sheila Wellstone Domestic Violence Prevention Act

S.Amdt. 2859, Murray +1

Establishes new right.

Contains Victims' Economic Security and Safety Act (107th Congress), which includes Victims' Employment Sustainability Act and Victims of Abuse Insurance Protection Act. Also contains Children Who Witness Domestic Violence Act and Domestic Violence Screening, Treatment and Prevention Act of 2003.

Introduced as amendment to H.R. 1997, Unborn Victims of Violence Act/Laci & Conner's Law on 3/25/04; Point of order raised under the Budget Act on 3/25/04; Motion to waive the Budget Act failed by vote of 46 to 53; Amdt. ruled out of order

KEY PROVISIONS

- Provides that an employee who is a victim of domestic or sexual violence is entitled to take leave from work to address such violence (to treat/recover from injuries, seek safety planning or legal assistance, etc.)
- Employee may take up to 30 days of leave within a 12-month period and may take it intermittently.
- > Employee must give reasonable notice unless not practicable and employer may require certification.
- Employee must be returned to same or equivalent position upon return from leave, and accrued benefits should not be lost. Employer may refuse restoration to highly compensated employees.
- > Employer must maintain employee's health coverage, though e'ee can be forced to reimburse e'er if s/he chooses not to return for reasons not covered.
- E'er shall not interfere with rights under this section or retaliate. E'ees have private right of action and right to actual and liquidated damages, as well as equitable relief.
- > Sec'y of Labor shall investigate and pursue complaints of violation.
- E'ee may elect to use other leave (sick, vacation, etc.) in place of leave under this section.
- > Allows state to use social security funds to provide nonrecurrent short-term emergency benefits to individual for any period of emergency leave taken under this act.

BILL TITLE AND SPONSOR	KEY PROVISIONS
Military Families Leave Act of 2003 S.683, Feingold +5	Allows FMLA-eligible family members (spouses, parents, sons or daughters) of deployed personnel (on active duty or notified of impending call to active duty in support of contingency operation) to use FMLA leave for issues directly related to or resulting from deployment of family member.
Amends FMLA.	reare for issues directly related to or resulting from deproyment of tuning member.
Attached to Emerg. Supp. Approps for Iraq & Afghan. for FY 04; Attached to Defense Auth. FY 05; See also Warner/Gregg am. to Feingold's amendment on Defense Auth.: SA 3475 to SA 3400 (both withdrawn).	
Introduced 3/21/03 and referred to HELP Committee. Passed by UC on 10/17/03 as amdt. to Emergency Suppl. Approps for Iraq and Afghan. for FY 04 but stripped in conf.; Offered as amendment 6/22/04 & withdrawn as amendment 6/23/04 to Defense Auth. for FY 05 (b/c of 2 nd -degree amdt. by Warner & Gregg replacing leave entitlement with voluntary flextime programs, b/c prolonged debate would have delayed bill passage).	
Guard and Reserve Enhanced Benefits Act of 2004 S.2068, Murray +3 Amends FMLA.	 Amends FMLA to allow leave for employee whose spouse, son, daughter, or parent is a member of the armed forces reserve components and is on active duty. Employee shall give notice of need for leave as practicable and e'er may require certification. Leave may be taken intermittently.
Introduced 2/12/04 and referred to Committee on Finance.	

BILL TITLE AND SPONSOR	KEY PROVISIONS
Voter Outreach and Turnout Expansion	Amends Help America Vote Act of 2002 to require states to allow each e'ee to take up to 2 hours (in some
(VOTE) Act of 2003	cases 3 hours) of leave in order to vote on any workday on which an election for federal office is held.
H.R.1510, Hastings +26	Leave may be paid or unpaid.
	Employee must make reasonable effort to schedule leave so as not to disrupt unduly the operations of e'er;
Establishes new right.	shall provide such notice prior to taking leave as is practicable; and shall make a reasonable effort to vote.
	Taking of leave under this section shall not result in loss of benefits accrued prior to date of leave.
Introduced 3/31/03 and referred to	Employer must not interefere with/deny/retaliate for any taking of leave under this section.
Committees on Educ. And Workforce	Sec'y of Labor shall have investigative authority w/ respect to these provisions in same manner and under
(Workforce Protections Subcomm.); Gov't	same terms as under authority of Sec. 106 of FMLA and req'ts of Sec 106 apply to e'ers under these
Reform (Civil Svc. And Agency Organiz.	provisions in the same manner.
Subcomm.); and House Admin.	Enforcement provisions of Sec 107 of FMLA apply in same manner.
	Employer' includes anyone employing 25+ e'ees during calendar year (w/ no restriction on location or hours
	of employees).