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## Resilience Governance and Acceptance of Climate Change Policy in Taiwan Special Municipalities

### Abstract

Resilience is a city's continual ability to resist, adapt, change, and prepare for shocks and pressures, whether of environmental, social, institutional, or economic origin, in order to preserve city operations and improve responsiveness to future shocks. The goal of this research was to see how well each aspect of resilience governance (economic, social, environmental, and institutional) predicted acceptance of climate change policy (ACCP) in a Taiwan sample. A total of 1089 employees from the Environmental Protection Agency (EPA) from six special municipalities were included in the study (Taipei, New Taipei, Taoyuan, Taichung, Tainan, Kaohsiung). The analysis discovered that for all six cities, the economic dimension of resilience governance was significantly negatively correlated with the ACCP, while the social and institutional dimensions of resilience governance were significantly positively correlated with the ACCP. Furthermore, the institutional dimension of resilience governance was the only characteristic of resilience governance that consistently predicted EPA staffers' ACCP across six Taiwanese special municipalities.

**Keywords:** resilience governance, acceptance of climate change policy, institutional resilience, environmental protection administration, Taiwan

## 1. Introduction

It is frequently stated that, in addition to political and economic systems, a mix of governance indicators is required for cities to achieve environmental sustainability and, ultimately, resilient governance success (Figueiredo, Honiden, & Schumann, 2018). Uncertainty and the ability to adjust to unforeseen developments are implied by the idea of resilience (Ahern, 2013). The governance sophistication of metropolitan regions must be addressed in evaluating their resilience.

Current findings have shown that resilience governance (RG), in addition to urban resilience (Leichenko, 2011; Meerow & Newell, 2016), and sustainable resilience (Fiksel, 2003), offers various insights to the forecasting of sustainability (Alexander, 2013a). However, although Ahern (2013) claims that resilience is a developing concept that may be viewed as the fourth dimension of sustainability, Meerow and Newell (2016) claim that the terms sustainability and resilience are interchangeable. RG provides understanding of the complicated socio-ecological systems and their sustainable governance (Folke, 2006; Pickett, Cadenasso, & McGrath, 2013), particularly in relation to climate change (Leichenko, 2011; Pierce, Budd, & Lovrich, 2011; Solecki, Leichenko, & O'Brien, 2011; Zimmerman & Faris, 2011).

Furthermore, a number of studies have looked into how the characteristics of RG connect to policy results (Brown, Shaker, & Das, 2018), including urban climate resilience (Ibarrarán, Malone, & Brenkert, 2010; S. Tyler & Moench, 2012), city management (Arup, 2015), community (C.-F. Cheng & Cheng, 2018; S.L. Cutter, Ash, & Emrich, 2014), and disaster risk reduction (Alexander, 2013b). Although aspects of RG have been studied in many areas of public policy and management, most notably in urban planning, the relationship between RG's dimensions and ACCP has received far less attention, particularly in Asian countries. Furthermore, no research is done in the Taiwan sample.

In the face of climate change, metropolitan city resilience governance has shifted radically in emerging nations (Filho, 2020). Regrettably, many cities pay little attention to resilience governance and climate change policy acceptability, and may even disregard governance challenges (Leichenko, 2011; Pierce et al., 2011; Solecki et al., 2011; Zimmerman & Faris, 2011). Furthermore, no study has looked at the sample from Taiwan's environmental protection administration. This study aims to add to the development of climate change policy acceptance and resilience governance in public management and local government. Public policy, socio-ecological, and urban planning scholars have long recognized the importance of

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4 resilience governance (Folke, 2006; Meerow & Newell, 2016; Meerow, Newell, &  
5 Stults, 2016; Pickett et al., 2013) and have defined resilience governance to include  
6 various dimensions (Figueiredo et al., 2018; Gharai, Masnavi, & Hajibandeh, 2018).  
7 Nonetheless, current studies on resilience governance and acceptance of climate  
8 change policy in municipalities have received little attention, prompting researchers to  
9 ask for further works that relate resilience governance to significant policy practices  
10 and frameworks (Leichenko, 2011; Pierce et al., 2011; Solecki et al., 2011;  
11 Zimmerman & Faris, 2011). As a result, the goal of this research is to see whether  
12 aspects of resilient governance anticipate acceptance of climate change policy (ACCP)  
13 among the six environmental protection administrations of six special municipalities  
14 in Taiwan.  
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## 20 21 **2. Resilience governance and acceptance of climate change policy**

22 C.S. Holling (1973, p. 14) characterized resilience as a system's ability to survive and  
23 adapt to change and disruption while maintaining the same connections among  
24 populations and state variables. According to his research, ecological resilience is  
25 favored for unstable systems that can rebound to a more stable state (Holling, 1996, p.  
26 33). Holling's ecological resilience, on the other hand, is interpreted by Gunderson  
27 (2000, p. 427) describes a system as having several domains of attraction or stable  
28 states, with the shape of the domain of attraction being engineering resilience. In  
29 addition, additional scholars have proposed 21 different definitions of resilience. Each  
30 of these definitions involves a stress or shock being applied to a system, but each  
31 places an emphasis on its own unique problem or circumstance (Norris, Stevens,  
32 Pfefferbaum, Wyche, & Pfefferbaum, 2008).  
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41 The Brundtland report provided the first definition of sustainability: sustainable  
42 development is development that satisfies present demands without jeopardizing the  
43 capacity of future generations to satisfy their own needs (Keeble, 1988). The  
44 Sustainable Development Goals (SDGs) of the United Nations have also offered a  
45 route to bringing sustainability to human and environmental systems. Goal 1  
46 specifically states that it aims to increase the resilience of the poor and those who are  
47 most at risk, and decrease their exposure and susceptibility to extreme weather events  
48 connected to climate change and other economic, social, and environmental shocks  
49 and disasters (UNFCCC, 2015).  
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55 Climate change is projected to bring regular extreme weather events such as heavy  
56 rainfall, drought periods, and storms as a result of rising global temperatures and sea  
57 levels. This will constitute a risk not just to communities and cities but also to the  
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4 people who live in them (IPCC, 2014). As a result, more research to date has focused  
5 on separating the governance mechanisms needed to build RG. This school of thought  
6 spread to psychology, geography, sociology, and urban planning (Alexander, 2013a).  
7 Holling (1973) emphasized the resilience of ecological systems to change and their  
8 ability to absorb change without undergoing significant change. As a result, Biggs,  
9 Schluter, and Schoon (2015) identified seven core aspects as crucial: diversity and  
10 redundancy, connectedness, slow variables and feedbacks, complex adaptive systems  
11 thinking, learning, participation, and polycentric governance.  
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17 More than half of the world's population now resides in urban regions, and city  
18 populations are expanding at an alarming rate all across the globe (United Nations,  
19 2019). The massive population density, the concentration of economic activity in  
20 cities, the dense built-up environments, and the high concentration of infrastructural  
21 networks all contribute to the increased susceptibility of cities to natural catastrophes  
22 and other sorts of threats (Monstadt & Schmidt, 2019). As a result, risks, dangers, and  
23 possible threats could readily spread and cascade. When an ecological system is  
24 vulnerable to a violent outburst and is not equipped to handle or adjust to it, it may  
25 suffer negative effects. The competence of individuals, institutions, organizations, and  
26 systems to handle, manage, and overcome unpleasant events in the short- to  
27 medium-term by employing adequacy and effectiveness, values, beliefs, resources,  
28 and opportunities is known as coping capacity (IPCC, 2018).  
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36 Holling (1996, p. 33), on the other hand, considers resistance to be a result of  
37 engineering robustness. Furthermore, some studies (Carpenter, Walker, Anderies, &  
38 Abel, 2001) go even farther, stating that resistance is a result of persistence. The  
39 “amount of external pressure needed to bring about a given amount of disturbance to  
40 the system” is known as resistance (Carpenter et al., 2001, p. 766). As a result,  
41 resilience is a systems construct, as is the social-ecological system. It may be a  
42 complex adaptive system in and of itself, as it is an interconnected and interdependent  
43 entity (Alexander, 2013: 2712). According to the OECD, resilience is defined as a  
44 capability that entails specific actions in response to specific occurrences (shocks,  
45 stresses, hazards, and disasters) and situations (OECD, 2014d).  
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53 While other investigations do not specifically list climate change as an objective,  
54 some do (ex., Susan L. Cutter, Burton, & Emrich, 2010; Mach, Mastrandrea, Bilir, &  
55 Field, 2016; The Rockefeller Foundation, 2014; UNISDR, 2017; Welle & Birkmann,  
56 2015). The set does not represent a generally accepted set of indications on how to  
57 evaluate resilience governance, even though those indicators or dimensions are most  
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3 frequently used. Additionally, towns have unique roles in the global fight against  
4 climate change. Due to the reality of climate change, cities are required to honor a  
5 changing, fluid state. For instance, the ARUP and Rockefeller Foundation's (2015)  
6 framework lists the following four areas as the first hierarchical level: "Economy &  
7 society," "Infrastructure & ecosystems," "Leadership & strategy," and "Health &  
8 wellbeing." Each dimension is further divided into three sub-dimensions, each of  
9 which is measured and quantified using a number of indicators. To determine the  
10 indicators that have been commented upon in the research literature, Cutter (2016)  
11 examined how frequently specific indicators are utilized by various investigations.  
12 The 19 particular indicators that make up the academic foundation of resilience  
13 measures are as follows: household median income; educational success/equality;  
14 availability to medical treatment (number of doctors); number of local groups;  
15 number of religious organizations/followers; plans for mitigation (percentage of  
16 population covered), number of mitigation efforts, or amount of mitigation funding  
17 (per capita); community assistance; community programs; prior recovery experience;  
18 past experience and lessons learned; danger level; numerous sorts of buildings  
19 (government, power, bridges, and emergency management); community sense of  
20 kinship; accessibility to urban areas Refuges, escape routes, and impenetrable surfaces  
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32 Resilience is a city's ongoing capacity to resist, adapt, transform, and prepare for  
33 environmental, social, institutional, and economic shocks and challenges in order to  
34 retain its operations and enhance its response to future crises (Figueiredo et al., 2018).  
35 Resilience is indeed multifaceted, including a number of interrelated elements and  
36 circumstances. The four aspects of resilience governance are economic, social,  
37 environmental, and institutional (Figueiredo et al., 2018). The economic dimension of  
38 RG refers generally to industry diversification and room for innovation (Andreoni &  
39 Duriavig; Ernstson et al., 2010; Giannakis & Papadas, 2021; Röhn, 2015). The social  
40 dimension ensures that society is inclusive and cohesive, that citizens' connections are  
41 engaged, and that individuals have access to resources. (Grafakos, Gianoli, & Tsatsou,  
42 2016; OECD, 2014a, 2014c; Walker & Salt, 2006). The environmental dimension  
43 pertains to whether or not metropolitan expansion is sustainable, if appropriate and  
44 dependable infrastructure is supplied, and if sufficient natural resources are accessible  
45 (Godschalk, 2003; The Rockefeller Foundation, 2014; Walker & Salt, 2006). Finally,  
46 the institutional dimension necessitates strong leadership and a protracted vision, as  
47 well as enough public resources, coordination with some other levels of governance,  
48 and an open and participatory government (Ernstson et al., 2010; Figueiredo et al.,  
49 2018; OECD, 2014d; Suárez, Gómez-Baggethun, Benayas, & Tilbury, 2016).  
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To implement the Kyoto Protocol Agreement, many countries were required to implement relevant statutory policies to demonstrate their commitment to reducing global warming (Jordan, Huitema, van Asselt, & Forster, 2018). The Greenhouse Gas Reduction Bill (Draft) in Taiwan was reviewed in 2008. Taiwan's Legislative Yuan enacted the Greenhouse Gas Emission Reduction and Management Act in 2015. One of the most pressing topics on the political agenda these days is policymaking connected to climate change mitigation. As a result, approval of the climate change policy by employees of the Environmental Protection Agency (EPA) is crucial.

Acceptance of climate change policy (ACCP) is defined in this study as individuals' perceived agreements collected as a consequence of their job experiences. It's comparable to the idea of 'acceptance of political choices' (Leung, Tong, & Lind, 2007). Fair processes express respect on the part of the decision maker for individuals affected by his or her choice, which, in within-group decision making, makes people feel like they are complete members of the group that utilizes the procedures, according to Leung, Tong, and Lind (2007). As a result, there is a relationship between fair processes and decision acceptability, a crucial and necessary variable for measuring procedural justice impacts (T. R. Tyler & Blader, 2000). Therefore, we examined whether public employees in EPA acceptance of climate change policy is affected by how municipalities treat the dimensions of RG. Based on literature reviews, a theoretical framework is proposed (See Fig. 1).

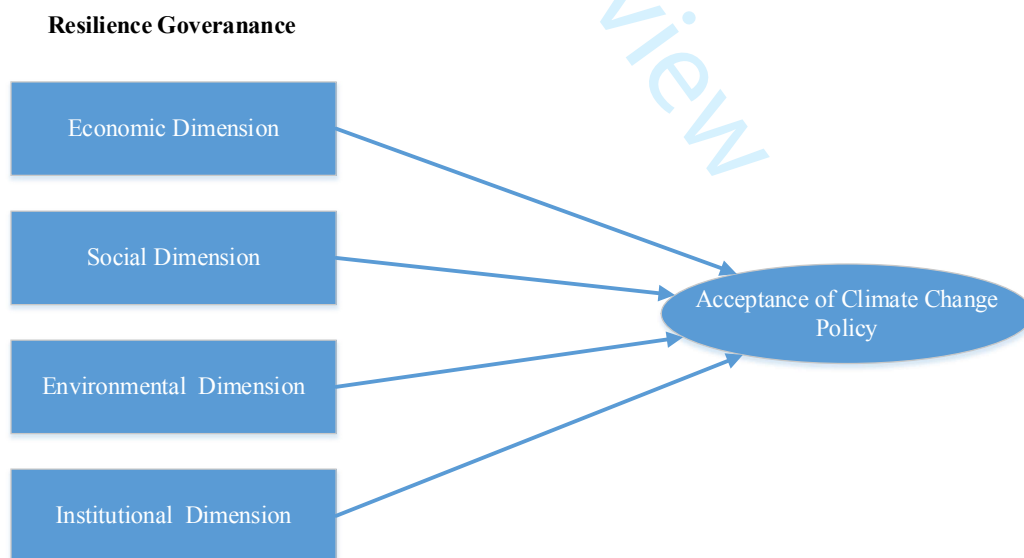


Figure 1: Theoretical Framework

### 3. Methodology

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4 According to the Taiwan Climate Change Projection Information and Adaptation  
5 Knowledge Platform (TCCIP), the number of days with temperatures above 36  
6 degrees Celsius in Taiwan's plains could increase from less than one day per year in  
7 2021 to 48.1 days in 2100 if the global warming trend is not kept below 1.5 degrees  
8 Celsius. If the global temperature rise is maintained below 1.5 degrees Celsius, there  
9 would be 6.6 days per year with such temperatures. The number of summer days may  
10 increase from 80 to 210 by the end of the century, while the number of winter days  
11 would decrease from 70 to 0 (CAN English News 08/10/2021).  
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17 The government of Taiwan has vowed to expand the use of renewable energy to 20%  
18 by 2025. In accordance with the 2015 Taiwan Greenhouse Gas Reduction and  
19 Management Act, the administration vowed to reduce carbon emissions by 20% by  
20 2030 and by 50% by 2050, compared to 2005 levels. According to the RSPRC, this  
21 would not be sufficient to maintain global temperatures between 1.5 and 2 degrees  
22 Celsius. The Taiwanese government has made investments in the wind turbine  
23 business, and in 2019, Taiwan has the eighth largest offshore wind market in the  
24 world (Gao, Huang, Lin, & Su, 2021). However, Taiwan is situated in a subtropical  
25 region, therefore it receives an abundance of rainfall. Most of the country's  
26 precipitation happens during abrupt typhoons, but its water infrastructure absorbs very  
27 little of it. Taiwan obtains 2.6 times more precipitation than the global average, but  
28 the United Nations nevertheless classifies it as a region with inadequate water  
29 resources (Lee et al., 2018).  
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38 The difficulty is how to provide and handle the context-specificity and changing  
39 patterns of risk in the current study (Figueiredo et al., 2018). Such obstacles pertain  
40 not just to the adoption of impact assessment indicators, but also to institutional and  
41 political issues. Importantly, there is no set of climate resilience indicators for  
42 Taiwanese municipalities, as global measures cannot be applied directly to the  
43 Taiwanese context. Given this context, the study's approach identifies measurable  
44 characteristics of resilient governance.  
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50 There is a need to strengthen RG for urban areas in light of the impact of climate  
51 change. Resilience is a multi-dimensional and intricate capacity. A metropolitan  
52 metropolis should adapt, evolve, and shift to a better, stronger condition, according to  
53 climate change science (Jordan et al., 2018). However, policy objectives for multiple  
54 stakeholders in Taiwan who are affected by the EPA are likely to differ. Employees of  
55 six special municipalities' EPAs were chosen for examination since they perform an  
56 important role in the formulation of climate change policy and have received  
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3 relatively little attention in prior resilience and climate change studies.  
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### 6 7 3.1 Sample

8 The objective of this paper was to see how well each dimension of RG predicted the  
9 ACCP in a Taiwanese demography. The sample was chosen using a random sampling  
10 process. Using this survey strategy is a great way to get information from a variety of  
11 sources. The director of human resources issued an introductory note reminding staff  
12 of the study's goal and soliciting assistance. A package of surveys was distributed,  
13 along with a bulk reply envelope with the author's university address, with the help of  
14 the director of human resources and his employees. This method ensures that the  
15 questionnaire was given to a sample of participants.  
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21 Six special municipalities occur in Taiwan: five special municipalities and Taoyuan  
22 County, which has been a special municipality since December 2014. The present  
23 research is a cross-strategy using a large-scale questionnaire survey in Taiwan (N =  
24 1089) because of the EPA's character as an environmental preventive agency. The  
25 questionnaire was distributed to each EPA in six towns in the form of 300 copies  
26 between 8/1/2019 and 7/31/2020. As a result of the random sampling technique, the  
27 sample included 1089 personnel from the EPAs of six special municipalities; using  
28 the commonly used standard of 3% sampling error and a 95% confidence level, a  
29 sample of 1067 units was actually needed (O'Sullivan & Rassel, 1989), and the  
30 response rate was around 60.5 percent. Participants were selected from the EPAs of  
31 six different special municipalities: Taipei City (n1=216), New Taipei City (n2=203),  
32 Taoyuan City (n3=169), Taichung City (n4=187), Tainan City (n5=168), and  
33 Kaohsiung City (n6=146). No between-group difference was found ( $\chi^2(3, N = 6) =$   
34 4.89, n. s.). Participants were approached by their direct reports. Survey questions  
35 were given in the form of booklets with a cover letter promising confidentiality and  
36 informed consent. During a concurrent test validation project, data was collected. All  
37 respondents received a letter before testing that included a brief description of the  
38 study's goal (i.e., test validation) as well as a research statement guaranteeing the  
39 confidentiality of their individual findings. Subjects completed, a brief demographic  
40 form that requested background knowledge, immediately following the assessment.  
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### 52 53 3.2 Measures

54 To measure the aspects of RG for ACCP, the resilience governance (RG) scale was used.  
55 There were 14 elements on this scale (K. T. Cheng & Heberton, 2008; Figueiredo et al.,  
56 2018). "Industries are diverse to generate growth. Society is inclusive and cohesive.  
57 Infrastructure is adequate and reliable. "Collaboration with other levels of government  
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3 takes place.” A 5-point Likert scale was used to capture the replies of the respondents (1 =  
4 entirely disagree, 5 = fully agree). Higher scores indicated a higher level of RGs, implying  
5 that subjects exhibit more RGs for ACCP.  
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10 The 3-item acceptance of climate change policy (ACCP) scale was revised by (Leung  
11 et al., 2007). Sample items included, “To what extent do you intend to respect the  
12 regulation of climate change policy? To what extent do you accept the regulation of climate  
13 change policy? To what extent do you not respect the regulation of climate change policy?  
14 (R)” The ACCP scale was designed to assess the level of acceptability as experienced  
15 by individuals who worked for an EPA. A 5-point Likert scale was used to capture the  
16 replies of the respondents (1 = entirely disagree, 5 = fully agree). Higher expectations  
17 indicated higher scores, suggesting that respondents had higher expectations of  
18 ACCP.  
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#### 23 24 **4. Results**

25 Because our evidence was cross-sectional, we ran numerous extra common source  
26 variance (CMV) analyses. Widman's test was performed by contrasting the path  
27 coefficients of the measurement model with and without a common latent factor (CLF)  
28 (Widaman, 1985). Our findings revealed that the CLF accounted for 4.4 percent of the  
29 variation in our analysis, which is less than the 25% cut-off point (Widaman, 1985).  
30 Nonetheless, the differences in fit statistics were minor (RMSEA = 0.002, CFI =.002,  
31 SRMR =.01, NFI =.002) and far below Bagozzi and Yi's (1988).05 standards. As a  
32 result, CMV is unlikely to be a problem in the research design. Furthermore, we  
33 generated additional statistics to test the measures' convergent and divergent validity.  
34 The factor-level composite reliability ratings exceeded.70, indicating convergent  
35 dependability.. All of the average variance extracted (AVE) values were above.50,  
36 indicating convergent validity. Within the analysis, there was no inter-factor  
37 connection outlined above.4. The factor correlations' confidence intervals did not  
38 cross one, indicating facet level discriminant validity. The AVEs' square roots were  
39 greater than their inter-construct correlations, indicating model level discriminant  
40 validity (Anderson & Gerbing, 1988). Finally, Harman's single factor test revealed  
41 five distinct factors with Eigenvalues greater than one (P. M. Podsakoff, MacKenzie,  
42 Lee, & Podsakoff, 2003).  
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54 For sample demographics, the mean age of the whole participants ( $n=1089$ ) were  
55 38.57 years old ( $SD=8.10$ ). Gender ratio was: male (47.25%) versus female (55.75%).  
56 Mean job tenures were 15.59 years ( $SD=7.64$ ). Marital statuses were stratified as the  
57 single (42.00%), married (50.90%) and others (7.10%). Educational levels were  
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3 stratified as the high schools (9.73%), graduate (40.77%) and postgraduate (49.50%).  
4 As no statistically significant variations in demographic data among six municipalities  
5 were found, the six municipalities were subsequently amalgamated for an additional  
6 statistical study.  
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10 According to the findings, the economic dimension (M = 18.42, SD = 5.89), the social  
11 dimension (M = 26.56, SD = 5.76) and the environmental dimension (M = 27.13, SD  
12 = 4.53) were less frequently used dimensions in Taipei City (see Table 1), whereas  
13 the institution dimension (M = 31.19, SD = 4.84) was a more frequently used  
14 dimension in New Taipei City (see Table 2). Also, in Taoyuan and Taichung cities,  
15 their findings revealed that the social dimension, economic dimension, and  
16 environmental dimension were less frequently-used dimensions sequentially, whereas  
17 the institution dimension was a more frequently-used dimension (see Table 3 and 4).  
18 However, in Tainan city (see Table 5), the findings revealed that the economic  
19 dimension (M = 18.63, SD = 4.70), the environmental dimension (M = 23.21, SD =  
20 4.22), and the social dimension (M = 28.04, SD = 4.30) were less frequently-used  
21 dimensions sequentially, whereas institution dimension (M = 30.35, SD = 4.44) was a  
22 more frequently-used dimension. The results for Kaohsiung City are quite different  
23 (see Table 6); we discovered that the environmental dimension (M = 32.30, SD = 5.42)  
24 was more frequently used than the social dimension (M = 24.60, SD = 4.14), the  
25 economic dimension (M = 25.50, SD = 4.24), and the institutional dimension (M =  
26 32.02, SD = 5.37) sequentially. New These values are frequency variances but not in  
27 absolute terms.  
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31 The correlations between the characteristics of RG and the acceptance of climate  
32 change policy (ACCP) in each EPA of six municipalities are described in Tables 1 to  
33 6. For EPAs in six municipalities, the findings demonstrate that the economic  
34 dimension of RG had considerably negative correlations with ACCP, whereas the  
35 social and institutional dimensions were significantly positively linked to ACCP.  
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39 To evaluate the analysis of the possible impact of each RG dimension on ACCP, we  
40 used multiple regression analyses. The models were compelled to include the  
41 economic, social, environmental, and institutional dimensions, in that order. Table 7  
42 shows that, with the exception of the EPA in Taichung City, the institutional  
43 dimension was the only component that substantially predicted ACCP across five  
44 EPAs in six municipalities. Taipei City, New Taipei City, Taoyuan City, Tainan City,  
45 and Kaohsiung City had standardized values of .21, .26, .40, .30, and .39, accordingly  
46 (all  $p < .01$ ). It should go without saying that the institutional dimension of RG was the  
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3 only one that could identify ACCP across municipalities. The EPA establishes  
4 informed policies to provide substantive outcomes for resilience governance, which is  
5 an important institutional component. Indeed, institutional resilience refers to a  
6 metropolitan city's and its whole socio-ecological and socio-technical network's  
7 ability to continue or swiftly return to normal functioning in the face of a crisis.  
8 Resilient institutions are those that survive and thrive, such that if the system's power  
9 to react to present or future changes is limited, it can be swiftly modified thanks to its  
10 resilience governance (Meerow & Newell, 2016).  
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17 Resilience institutions may be characterized by the ability or capability to handle  
18 disruption and risk, adapt to changes, and strengthen and sustain the metropolitan  
19 city's intrinsic effective governance. Furthermore, the institutional dimension of RG is  
20 viewed more as a capability or flow than a result (Ernstson et al., 2010; Figueiredo et  
21 al., 2018; OECD, 2014d; Suárez et al., 2016). RG's institutional dimensions may also  
22 promote open, transparent, and participatory policymaking as well as successful  
23 policy execution. EPA, in particular, is a climate change policy watchdog on the front  
24 lines of successful public service delivery and data and information exchange.  
25 Municipal regulatory competence and capacity building are essential for robust,  
26 effective, and adaptable institutions (OECD, 2014b).  
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34 In four EPAs of six municipalities, the social dimension of RG was an important  
35 predictor: Taipei City ( $\beta=.17$ ,  $p<.05$ ), New Taipei City ( $\beta=.10$ ,  $p<.05$ ), Taoyuan City  
36 ( $\beta=.16$ ,  $p<.01$ ), and Tainan City ( $\beta=.16$ ,  $p<.05$ ), but not Taichung City or Kaohsiung  
37 City (see Table 7). Furthermore, in four EPAs from six cities, the social dimension  
38 was a strong predictor of ACCP. As a result, the present research was in line with past  
39 results (Grafakos et al., 2016; OECD, 2014a, 2014c; Walker & Salt, 2006).  
40 Municipalities that are resilient can respond to shocks by implementing a cohesive  
41 and integrated set of structural adjustments and strategies (OECD, 2014d). Social  
42 inclusion, as well as access to employment and education, can enable the community  
43 to deal with change more effectively (Figueiredo et al., 2018). As a result, the present  
44 research was in line with past results (Grafakos et al., 2016; OECD, 2014a, 2014c;  
45 Walker & Salt, 2006).  
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53 Nevertheless, among all the EPAs of six municipalities, the environmental dimension  
54 of RG was the only component that was inversely associated (although not  
55 substantially) with ACCP. The findings did not match our expectations for variations  
56 across the EPAs of six municipalities. Furthermore, in the responding to  
57 environmental deterioration, resource exploitation, and the possible ramifications of  
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climate change and natural disasters, resilience is critical (OECD, 2014d). However, the present investigation contradicts previous research that concluded that the environmental dimension is important for understanding how climate change would affect indigenous residents and taking action to protect human well-being and community capital (Godschalk, 2003; The Rockefeller Foundation, 2014; Walker & Salt, 2006). It may be contended that without an environmental dimension to RG, there is no assurance that climate change policymaking can actually deliver crucial disaster relief and rehabilitation services like communication, transportation, water, and sanitation.

Table 1 the intercorrelations between RGs and ACCP in the EPA of Taipei City (n=216)

Variable	M	SD	Economic	Social	Environmental	Institutional	ACCP
Economic	18.42	5.89	(.78)				
Social	26.56	5.76	-.34**	(.56)			
Environmental	27.13	4.53	-.16*	.19**	(.53)		
Institutional	31.19	4.84	-.33**	.30**	.18*	(.56)	
ACCP	31.04	5.73	-.25**	.24**	.21*	.14*	(.82)

Note: Reliabilities of scales were in parentheses along diagonals. \*p<.05. \*\*p<.01. M, Mean; SD, standard deviation; ACCP, acceptance of climate change policy.

Table 2. the intercorrelations between RGs and ACCP in the EPA of New Taipei city's EPA (n=203)

Variable	M	SD	Economic	Social	Environmental	Institutional	ACCP
Economic	24.02	4.34	(.72)				
Social	25.04	4.35	-.21**	(.50)			
Environmental	30.13	5.13	-.14*	.17**	(.42)		
Institutional	31.47	4.42	-.43*	.25*	.20*	(.56)	
ACCP	32.18	4.82	-.28*	.30*	.24**	.40*	(.64)

Note: Reliabilities of scales were in parentheses along diagonals. \*p<.05. \*\*p<.01. M, Mean; SD, standard deviation; ACCP, acceptance of climate change policy.

Table 3. the intercorrelations between RGs and ACCP in the EPA of Taoyuan city's EPA (n=169)

Variable	M	SD	Economic	Social	Environmental	Institutional	ACCP
Economic	26.10	5.79	(.73)				
Social	25.44	5.65	-.21*	(.52)			
Environmental	30.16	4.42	-.17*	.25**	(.44)		

Institutional	31.70	4.72	-.48**	.34*	.18**	(.60)	
ACCP	40.13	5.65	-.34**	.40**	.30*	.40**	(.65)

Note: Reliabilities of scales were in parentheses along diagonals. \* $p < .05$ . \*\* $p < .01$ . M, Mean; SD, standard deviation; ACCP, acceptance of climate change policy.

Table 4. the intercorrelations between RGs and ACCP in the EPA of Taichung city's EPA (n=187)

Variable	M	SD	Economic	Social	Environmental	Institutional	ACCP
Economic	25.33	4.90	(.82)				
Social	23.10	4.50	-.43*	(.67)			
Environmental	30.23	4.42	-.01	.19*	(.52)		
Institutional	32.10	4.62	-.46**	.40*	.12*	(.64)	
ACCP	26.07	3.42	-.32*	.31*	.24*	.30*	(.72)

Note: Reliabilities of scales were in parentheses along diagonals. \* $p < .05$ . \*\* $p < .01$ . M, Mean; SD, standard deviation; ACCP, acceptance of climate change policy.

Table 5. the intercorrelations between RGs and ACCP in the EPA of Tainan city's EPA (n=168)

Variable	M	SD	Economic	Social	Environmental	Institutional	ACCP
Economic	18.63	4.70	(.76)				
Social	28.04	4.30	-.29**	(.54)			
Environmental	23.21	4.22	-.25**	.19*	(.44)		
Institutional	30.35	4.44	-.52**	.20*	.18*	(.75)	
ACCP	31.47	3.40	-.46**	.43**	.38**	.46**	(.72)

Note: Reliabilities of scales were in parentheses along diagonals. \* $p < .05$ . \*\* $p < .01$ . M, Mean; SD, standard deviation; ACCP, acceptance of climate change policy.

Table 6. the intercorrelations between RGs and ACCP in the EPA of Kaohsiung city's EPA (n=146)

Variable	M	SD	Economic	Social	Environmental	Institutional	ACCP
Economic	25.50	4.24	(.79)				
Social	24.60	4.14	-.17*	(.50)			
Environmental	32.30	5.42	-.18*	.18*	(.45)		
Institutional	32.02	5.37	-.35*	.29*	.26**	(.66)	
ACCP	30.31	3.65	-.35*	.27*	.30*	.52**	(.70)

Note: Reliabilities of scales were in parentheses along diagonals. \* $p < .05$ . \*\* $p < .01$ . M,

Mean; SD, standard deviation; ACCP, acceptance of climate change policy.

Table 7. Results of multiple regression analysis for all six municipalities with ACCP as dependent variable and the dimensions of RG as predictors

Dimension	Taipei City (n=216)	New Taipei City (n=203)	Taoyuan City (n=169)	Taichung City (n=187)	Tainan City (n=168)	Kaohsiung City (n=146)
Economic	-.19**	-.12	-.08*	.10	-.21*	-.16
<b>Social</b>	<b>.17*</b>	<b>.10*</b>	<b>.16**</b>	<b>.04</b>	<b>.16*</b>	<b>.17</b>
Environmental	-.08	-.04	-.03	-.03	-.04	-.07
<b>Institutional</b>	<b>.21**</b>	<b>.26**</b>	<b>.40**</b>	<b>.17</b>	<b>.30**</b>	<b>.39**</b>
<i>R</i>	.46	.35	.55	.46	.56	.37
<i>R</i> <sup>2</sup>	.18	.16	.30	.20	.31	.15
<i>Adjusted R</i> <sup>2</sup>	.16	.15	.29	.19	.30	.13

Note: \*p<.05. \*\*p<.01. RG, resilience governance; ACCP, acceptance of climate change policy.

## 5. Discussion

Our research aims to analyze whether aspects of resilient governance anticipate acceptance of climate change policy (ACCP) among the six environmental protection administrations of six special municipalities in Taiwan. Specifically, at five EPAs of municipalities, the findings revealed that the institutional dimension was the only robust governance that significantly influenced ACCP, except for Taichung City. As a result, the importance of RG in terms of cooperation, bargaining, and collective policymaking is rooted in the collaborative connections and interactions between municipalities, organizations, and civil society. "Interlinkages of parallel policies and regimes within a horizontally and vertically segmented governance system", as Biermann (2004, p. 12) suggested, might occasionally be the basis of "divergent policies in global environmental governance". The World Meteorological Organization and the United Nations Environment Program convening a conference that inevitably results in findings that merge into the Intergovernmental Panel on Climate Change, which led to the Kyoto Protocol's better development a decade later, was the accelerant in the situation of the Kyoto Protocol. (Chasek, Downie, & Brown, 2000). As a result, the current study is in line with previous investigations (Figueiredo et al., 2018; Gharai et al., 2018; OECD, 2014c). Nonetheless, while evaluating RG and ACCP in the cities of Kaohsiung and Taichung, one must anticipate competing

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3 objectives and adverse correlations. For instance, the provision of infrastructure and  
4 environmental factors have competing objectives. The principle of resilience  
5 governance involves competing objectives that must be carefully balanced. It is not a  
6 limitation of the notion that it is unidimensional but rather a strength, as it can  
7 facilitate a transparent policy process and evidence-based policymaking regarding  
8 conflict climate issues.  
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14 On the other hand, it has been shown that the pre-existing institutional arrangements  
15 in Taichung City do not promote particular resilience capacities to the same extent as  
16 they do in other places. It is possible to make the case that the current institutional  
17 frameworks do not provide sufficient support for either the enhancement of adaptive  
18 capacities or recovery capacities, which is especially relevant when considering the  
19 interconnection of the infrastructure systems. The results of this research make it very  
20 evident that local governments cannot shoulder all of the responsibility for  
21 institutionalizing governance for resilience on their own. The current research implies  
22 that municipalities need to be perceived as being integrated into the complex  
23 territorialities of infrastructure systems and the multi-layered institutional  
24 arrangements that are involved in maintaining these systems. While some academics  
25 argue that municipalities are becoming more and more crucial in their coordinating,  
26 networking, monitoring, and regulating functions (K. T. Cheng & Cheng, 2016;  
27 Dahlberg, Johannessen-Henry, Raju, & Tulsiani, 2015), this research revealed that  
28 municipalities need to be regarded as being embedded. In addition to this, it  
29 necessitates carefully considering the manner in which responsibilities, authorities,  
30 and political legitimacy are dispersed across various levels of governance in order to  
31 preferentially determine which actors should take over regulating and coordinating  
32 functions in order to improve governance for resilience.  
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44 The institutions, organizations, and decisionmaking procedures that run a city or  
45 community are included in the institutional component of RG. Governments,  
46 organized civil society, and business organizations are all involved in the risk  
47 governance framework. Knowledge sharing, capacity building, learning procedures,  
48 and participatory pathways are all examples of capacity. To adapt to and recover from  
49 shocks, institutions must have the capacity to do so (see OECD, 2014c). Ultimately,  
50 RG necessitates not just the effective coordination of individual interests but also the  
51 inevitability of making decisions that may favor some actors over others. Because the  
52 institutional dimension of RG is so crucial (Filho, 2020), the EPA makes reasoned  
53 judgments to maintain substantive openness and transparency; otherwise, a huge and  
54 hazardous gap between regulators and regulatees exists (K. T. Cheng, 2016). If  
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4 everyone agrees on the RG, it will bind interest groups and civil society to a defined  
5 objective, ideally without misunderstandings. Municipalities should do more to make  
6 sure that information on regulations is easily available to members of the public  
7 interested in participating in a specific climate change policy process. The institutions'  
8 climate change policies must satisfy public interest purposes, but they must do so in a  
9 transparent and reasonable way to guarantee policymaking stability and consistency.  
10 As a result, it may be claimed that effective RG in the climate change policy  
11 framework may assist regulatory authorities like the EPA in developing optimal  
12 policy decisions, while training and information will raise their understanding and  
13 readiness to do so (UNISDR, 2012). In the context of climate change resilience  
14 governance, Taiwanese municipalities must prioritize expanding knowledge,  
15 collaboration, training, trust, consciousness, sympathy, community, and network  
16 development. Without these soft competencies, climate resilience governance cannot  
17 be managed.  
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26 Crucial to climate resilience is the social dimension (e.g., community assistance,  
27 networks, a sense of belonging), which is never well explored due to a shortage of  
28 data on such soft components (Feldmeyer et al., 2019; Schaefer, Tinh, & Greiving,  
29 2020; Sorg et al., 2018). The findings also revealed that the social dimension of RG  
30 appears to be positively and significantly related to ACCP, and that this capacity is  
31 argued as part of "wealth, technology, education, information skills, infrastructure,  
32 access to resources, stability, and managerial capabilities" (O'Brien et al., 2004, pp.  
33 304-305). This is in line with previous research (Grafakos et al., 2016; OECD, 2014a,  
34 2014c; Walker & Salt, 2006; Wilson, 2014). The prevalence and effect of cross-scale  
35 linkages, information flow, and the placement of a system in the adaptive change  
36 cycle, for instance, are three fundamental elements of resilience theory, according to  
37 Redman and Kinzig (2003). Hence, according to the findings, safeguarding people  
38 and their emotional, physical, and economic well-being (social capital) should be  
39 prioritized in the development of climate change policies. Some contextual factors  
40 increase the susceptibility of Taiwanese municipal societies to the effects of climate  
41 change. In addition, the adverse consequences of climate change, such as severe air  
42 pollution, rising food costs, and water wars, substantially destabilize political  
43 structures, hence escalating societal conflicts.  
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55 As a result, the RG for municipalities should make reasonable efforts to accommodate  
56 and promote public participation, as well as include complete and coherent  
57 regulations regarding the distribution and dividing line of obligations, powers, and  
58 roles and responsibilities among the regulatory authority, municipalities, and all other  
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4 policy stakeholders. Therefore, in the event of a difficult circumstance, people will  
5 coordinate themselves and construct structures in order to conquer obstacles, thereby  
6 developing their resilience. As a result, it should not come as a surprise that  
7 communities also demonstrate resilient governance, or even especially by them, given  
8 that social features are essential for the development of a sustainable society. It's  
9 possible that the social dimension is linked to other RG aspects and that the social  
10 dimension is more likely to play a prominent role in helping cities adjust to changing  
11 circumstances. Furthermore, the municipality's customs and the people that reside  
12 here are the fabric that will ensure its survival. That implies we'll have a leader in  
13 charge of managing our social and natural resources, which will define the destiny of  
14 towns. This level of detail is necessary for municipalities to advance their ACCP.  
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21 The findings greatly enhance our understanding of the causation between RG and  
22 ACCP among EPA employees, but should be considered in light of some limitations.  
23 We initially tested our hypothesis with a restricted sample of employees from the  
24 EPA. The cross-sectional approach of the current study does not establish a definitive  
25 cause-and-effect relationship. Data acquired exclusively from EPA employees in  
26 Taiwan may raise doubts about the applicability of the current results to different  
27 contexts. The dependent variable RG may be affected by common method bias due to  
28 its self-reported nature (N. P. Podsakoff, Podsakoff, MacKenzie, Maynes, & Spoelma,  
29 2014). Future research could focus on creating more detailed survey instruments or  
30 gathering data from other sources to objectively examine RG's dimensional changes  
31 among EPA employees (P. M. Podsakoff et al., 2003). Secondly, we recognize that  
32 RG represent aspects that may be affected by many individual and organizational  
33 circumstances. Our data does not account for the time-dependent effects of RG.  
34 Further efforts could be made to investigate how individual, group, organizational, or  
35 environmental factors may independently or collectively influence aspects of RG. The  
36 present empirical findings are derived from Taiwan's EPA. Thus, we should interpret  
37 our observations carefully, as the EPA and its employees may have varying  
38 backgrounds and aspects of RG compared to those in private organizations or public  
39 sectors in other countries. Replicating the study with data from various situations  
40 would be beneficial to determine if the results are consistent across different public  
41 sectors and countries. Expanding the sample of employees might enhance the  
42 generalizability of the empirical results beyond our country-specific findings. Future  
43 studies will require a longitudinal study design to address the statistical problems  
44 raised by this methodology. It is an issue for future research whether additional  
45 variables can provide distinct contributions to explaining ACCP beyond the influence  
46 of RG. Future research should analyze the RG concepts in detail and investigate its  
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3 sub-dimensional relationship. This is crucial because aggregated indexes could  
4 obscure unique variations and impacts. Future research should expand upon the  
5 original RG elements and contents identified in Western countries.  
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## 9 **6. Conclusion**

10 The findings lead to a more effective knowledge of RG and climate change  
11 development policies, as well as the organizational structures required for resilience  
12 governance. In terms of policy implications, the findings can help practitioners  
13 identify more effective delivery modes for resilience and climate change  
14 policymaking. The present study's findings show that the four dimensions of RG have  
15 significant relationships with ACCP and that the RGs are a useful foundation for  
16 investigating the attitudinal cause of ACCP. Beyond the effects of RG, whether  
17 additional factors can contribute specifically to the understanding of ACCP remains a  
18 matter for further investigation. Future study should expand on the concept of  
19 resilience as a process and the impact of cross-scalar barriers in a multi-level  
20 institutional framework. Finally, future research should attempt to comprehend the  
21 governance mechanisms that may justify resilience governance's ties to policy  
22 acceptance for climate change.  
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