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Climate change, public health, and animal welfare: towards a One Health approach to reducing animal agriculture's climate footprint

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Animal agriculture contributes significantly to global greenhouse gas (GHG) emissions—an estimated 12%–20% of total anthropogenic emissions. This has led both governmental and private actors to propose various ways to mitigate those climate impacts. This paper applies a One Health lens to the issue, arguing that the choice of solutions should not only consider the potential to reduce GHG emissions—which is not always a given—but also the implications for public health and animal welfare. With this perspective, we examine the potential public health and animal welfare impacts of three types of strategies that are often proposed: (1) “sustainable intensification” methods, aimed at maintaining or increasing production while limiting emissions and avoiding further land conversion; (2) “species shift” approaches, which focus on changing diets to consume meat from animals produced with lower GHG emissions instead of that of animals associated with higher emissions; and (3) “systemic dietary change” approaches that promote shifts towards whole plant-based foods or novel alternatives to conventional animal products. We discuss how some approaches—particularly those associated with sustainable intensification and species shift—could introduce new and significant risks to public health and animal welfare. Promoting systemic dietary change helps to overcome some of these challenges, but requires careful attention to equity to ensure that vulnerable populations still have access to the nutrients they need. We end with recommendations for a more holistic approach to reducing emissions from farmed animals that can help avoid trade-offs and increase synergies with other societal goals.

KEYWORDS

climate policy, One Health, public health, animal welfare, sustainable development, animal agriculture, mitigation

1 Introduction

The farming of land animals is responsible for an estimated 12%–20% of global greenhouse gas (GHG) emissions (Xu et al., 2021; FAO, 2023a). There is strong evidence that even if all emissions from the fossil fuel sector are eliminated, it will be difficult, if not impossible, to reach global climate targets without significant changes in animal farming (Clark et al., 2020; Ivanovich et al., 2023).

In response, many governments and private sector actors have begun exploring ways to reduce emissions from farmed animals. Numerous strategies have been proposed: from “sustainable intensification” to maximize the efficiency and productivity of animal farming systems (Campbell et al., 2014), to novel types of fodder and additives, masks that capture burped methane (Palangi et al., 2022), and gene-editing to change cows’ microbiomes (Sicard, 2023), to the promotion of diets that rely less on animal-sourced foods and promote the development of novel plant-based and cultivated alternatives (Banach et al., 2023). A growing body of literature discusses the climate implications of these different approaches, which are not always straightforward or intuitive. For instance, increased efficiencies may also lead to lower prices, which could result in higher consumption through the “rebound effect,” limiting the environmental benefits (Ceddia et al., 2013; Pellegrini and Fernández, 2018). Such issues warrant serious attention.

It is also essential to consider the broader societal implications of efforts to reduce emissions from the farmed animal sector. At the 28th UN Climate Change Conference (COP 28) in 2023, over 140 governments endorsed a One Health approach to environmental challenges (COP 28 UAE Declaration on Climate and Health, 2023). The One Health framework stresses that the health of people, animals, and the environment are intertwined (OHHLEP et al., 2022), and there is substantial evidence linking the treatment of farmed animals to human health impacts. For instance, confining animals in close quarters can heighten the risk of emergence of infectious diseases that can spill over to humans (Hayek, 2022).

Animal welfare is another important consideration, as recognized by the UN’s One Health Expert Panel (OHHLEP et al., 2022) and by scientists, ethicists, and citizens worldwide. However, neither animal welfare nor the wide-ranging human health implications of animal farming have received much attention in the climate discourse. For example, the Sixth Assessment Report of the Intergovernmental Panel on Climate Change highlights the importance of reducing emissions from animal agriculture, but does not mention One Health in this context or consider the impact of mitigation strategies on animal welfare (IPCC, 2023; see also McShane, 2018). This omission creates a risk that some climate actions will inadvertently harm animal health and welfare—and, by doing so, undermine public support for those actions (Sinclair et al., 2022; Perino and Schwickert, 2023).

Aiming to inform more sustainable and broadly beneficial solutions to the climate crisis, this Policy and Practice Review explores how different kinds of strategies to reduce emissions from animal farming could affect public health and animal welfare. This is not meant to be an exhaustive assessment of all possible interventions, or of each measure’s advantages and disadvantages, which can be complex and depend on the context. Instead, the objective is to encourage policymakers and stakeholders to take a more holistic

approach in considering climate interventions, and aim to ensure they are not only sustainable but also aligned with broader public health goals as well as being ethically and publicly acceptable.

With regard to public health impacts, we focus mainly on implications for nutrition, infectious disease emergence, and antimicrobial resistance. These are widespread and often-overlooked challenges linked to animal farming, but we recognize there are other urgent public health considerations as well, including complex interactions with food security (Reynolds et al., 2015; Sun et al., 2022), occupational risks (Krumel and Goodrich, 2023), and health problems linked to hormone use, and air, water, and soil pollution (Hu et al., 2017).

Our analysis of animal welfare issues follows the World Organisation for Animal Health definition of welfare as “the mental and physical state of an animal in relation to the conditions in which [the animal] lives and dies” (WOAH, 2021). Following the Five Domains model, we consider how nutrition, health, physical environment, behavioral interactions, and other elements can affect how animals feel (Mellor et al., 2020). All else being equal, we consider animals as better off when they experience more pleasure, satisfaction, and other such positive states, and worse off when they experience pain, suffering, frustration, and other such negative states. We focus only on farmed animals, but recognize that the welfare of wild animals may also be affected by climate interventions (Sebo, 2022); that is an important emerging area of research.

The next section provides more context on the One Health approach and the links between human and animal health, as well as animal welfare as a stand-alone societal concern. Section 3 then presents an analysis of the public health and animal welfare implications of three types of interventions that are commonly promoted to reduce emissions from animal agriculture: 1) “sustainable intensification,” focused on maintaining or increasing production while reducing emissions and avoiding further land conversion; 2) “species shift” approaches, focused on reducing consumption of products from animals associated with high emissions, such as cows, and replacing them with products from animals associated with lower emissions, such as chickens, fishes, and insects; and 3) “systemic dietary change” approaches, which promote reduced consumption of animal-sourced foods in favor of plant-based foods and/or alternative proteins. Section 4 provides recommendations for policymakers and other stakeholders for a more holistic approach to reducing emissions from farmed animals. Section 5 presents closing reflections and briefly highlights some other environmental policy areas that would benefit from a more holistic approach.

2 Integrating public health and animal welfare into climate mitigation strategies: a One Health approach

The One Health framework stresses that human, animal, and environmental health are inextricably linked, and that interventions to promote any of the three should recognize those linkages in order to achieve synergies and prevent or mitigate trade-offs (Mackenzie and Jeggo, 2019; OHHLEP et al., 2022). The diverse ways in which

we interact with animals consumed for food clearly illustrates how the three elements interact. For example, hunting and the capture and sale of wild animals for human consumption have been linked to biodiversity loss and to the emergence of infectious diseases that affect humans as well as farmed and wild animals (Wiebers and Feigin, 2020; Verkuijl et al., 2023).

Such risks to public health can be significant. An estimated 60–75% of newly emerging infectious diseases have an animal origin (Taylor et al., 2001; Jones et al., 2008), and such zoonoses are responsible for some 2.5 billion cases of human illness and 2.7 million human deaths each year (Grace et al., 2012). In addition, in 2019 alone, there were an estimated 1.27 million deaths attributable to bacterial antimicrobial resistance (AMR), and another 3.57 million associated with AMR (Murray et al., 2022). The contribution of animal agriculture to AMR is difficult to quantify, but we know that almost three-quarters of the antibiotics sold globally are used in animals raised for food (van Boeckel et al., 2019). This practice contributes to AMR by creating a reservoir of resistant bacteria in the animals, which can be transferred to humans through close physical contact (including consumption), or indirectly, such as through contaminated soil. The risk is increasing with the growing number of farmed animals raised for consumption worldwide (Bartlett et al., 2022).

The One Health Expert Panel has called for solutions that “recognize the importance of animal welfare and the integrity of the whole ecosystem” (OHHLEP et al., 2022, p.3). This is important for several reasons. First, an emphasis on animal welfare acknowledges that good health is not just the absence of disease or injury, but also good mental health. Second, when animals are stressed and kept in poor conditions, they can be more susceptible to health issues, including diseases they could potentially transmit to humans (Albernaz-Gonçalves et al., 2022). Pre-slaughter (dis)stress is also associated with lower meat quality (Kumar et al., 2023). Similarly, higher welfare on-farm has been associated with lower levels of antimicrobial use in animals (Diana et al., 2020), suggesting a potential relationship between animal welfare and AMR. A holistic approach to One Health that includes animal welfare can thus benefit human health by promoting more structural and effective solutions to public health challenges (Goldberg, 2016; Coghlan et al., 2021).

Animal welfare also matters to people for its own sake. A 2021 survey of adults in a geographically and culturally diverse group of countries (including Australia, Bangladesh, China, Pakistan, Sudan, Thailand, and the United States) found 87% agreed that the welfare of farmed animals in their country was important (Sinclair et al., 2022). Similarly, 84% of Europeans believe that the welfare of farmed animals should be better protected in their country than it is now (Eurobarometer, 2023). Those views may be linked to growing agreement among scientists and ethicists that many animals are sentient—that is, they demonstrate the capacity to experience positive and negative states such as pleasure and pain—and thus deserve moral consideration (Coghlan et al., 2021). This applies not only to vertebrates such as mammals, fish, and birds, but also to invertebrates such as lobsters, octopuses, and crabs (Broom, 2014; Sneddon and Brown, 2020; Gov.uk, 2021; Wickens, 2022), and possibly insects (Crump et al., 2023).

Many countries have formally recognized an obligation to protect animal welfare (Simonin and Gavinelli, 2019; European Commission n.d.a; Interafrican Bureau For Animal Resources, 2019), or have otherwise taken some regulatory steps to protect animal welfare. Notably, public concern over animal welfare may sometimes trump environmental concerns. For instance, consumers in various high-income countries are more likely to support price premiums on meat for animal welfare concerns, rather than sustainability concerns (Denver et al., 2023; Perino and Schwickert, 2023). However, food and agriculture policies overall still do not yet reflect the multiple interconnections among humans, animals, and the environment.

Several publications have highlighted some of the policy deficiencies. Hayek (2022) describes the mechanisms through which intensified animal production can decrease GHG emissions while increasing other zoonotic disease risks. Shields and Orme-Evans (2015) discuss how key emissions abatement strategies can negatively affect farmed animals, while Garnett et al. (2013) highlight the need to ensure that sustainable intensification approaches safeguard acceptable animal welfare standards. Similarly, Bracke et al. (2022) emphasize the need to integrate animal welfare considerations into circular agriculture approaches. To date, however, there is little if any research considering the potential public health and animal welfare impacts of climate mitigation strategies together, and both issues remain overlooked in policy and practice.

Several recent developments suggest growing momentum for reducing emissions from the food system, including the first installment of the UN Food and Agriculture Organization’s (FAO) roadmap for ending hunger while keeping global warming below 1.5°C (FAO, 2023b) and the Global Methane Pledge, through which more than 110 countries have pledged to reduce their methane emissions by 30% by 2030 (Global Methane Pledge, 2023). These policy developments may have a range of public health and animal welfare implications in both the short and long term: considering their impacts holistically is crucial for the development of a more sustainable, healthy, and compassionate food system.

3 Mapping public health and animal welfare impacts of common climate mitigation interventions in animal agriculture

In this section we examine seven examples of climate mitigation measures in animal agriculture and their potential impacts on public health and animal welfare. We consider three options for “sustainable intensification”: intensification of animal farming operations, feed changes to reduce methane emissions, and genetic selection for productivity. We then examine two “species shift” approaches: replacing consumption of beef cattle with meat from chickens and/or fishes, and insect farming. Lastly, we discuss two “systemic dietary change” approaches: promoting a shift to

more plant-based diets, and investing in alternative proteins. Figure 1 provides an overview. For each intervention, we provide concrete examples and review evidence of potential tradeoffs and/or synergies with public health and animal welfare.

3.1 “Sustainable intensification” interventions

There is no universally accepted definition of sustainable intensification in animal agriculture (Godfray, 2015), but it is broadly understood to refer to measures to maintain or increase productivity while minimizing environmental impact. Below, we discuss three examples of sustainable intensification measures that are commonly discussed and promoted.

3.1.1 Intensification of rearing methods

Intensification of rearing methods typically means keeping larger numbers of animals in a given space, typically within an enclosure or indoors. This reduces land requirements, and the confined animals can gain weight quickly on less fodder than if they were foraging on open land. While this is sometimes proposed as a way to reduce the environmental impacts of animal farming, it should be noted that it requires high calorific-value feed, such as soy and maize, which requires arable land. Producing feed for farmed animals has led to large areas of forest and natural habitat loss (Merry and Soares-Filho, 2017).

Animal farming systems are already highly intensified in much of the Global North, and they are increasingly intensive in the

Global South. Governments in countries such as Brazil, China, India, Mexico, Türkiye, and Vietnam have introduced policies to encourage intensification of animal agriculture (Lam et al., 2019; Gilbert et al., 2021). The first installment of the FAO roadmap for ending hunger without breaching the 1.5°C threshold also explicitly calls for intensification of animal agriculture systems in relevant locations (FAO, 2023b). While this approach could reduce environmental impacts per animal, rebound effects could offset the benefits (Ceddia et al., 2013; Pellegrini and Fernández, 2018). Specifically, as noted earlier, if intensification leads to lower meat prices, it may drive up meat consumption, which would lead to more animals being raised and killed for food. “Sustainable intensification can thus spur greater environmental impacts, undermining its sustainable aims” (Hayek, 2022, p.3).

Some practices associated with intensification can have significant implications for public health. Antimicrobials are given prolifically to densely housed animals to maintain acceptable health status, and this contributes to antimicrobial resistance (van Boeckel et al., 2015, 2019). Intensification can also accelerate the transmission of diseases among farmed animals, thus creating significant public health risks (Hayek, 2022). Infectious diseases are likelier to spread rapidly in crowded intensive farms (Bartlett et al., 2022). The stress experienced by animals in intensive, confined systems can also affect the immune system and is associated with higher antimicrobial use and resistance (Albernaz-Gonçalves et al., 2022).

Extensive farming systems present their own animal welfare challenges (Sherwin et al., 2010). Keeping animals outdoors (Jori et al., 2021), as well as the habitat loss associated with extensive

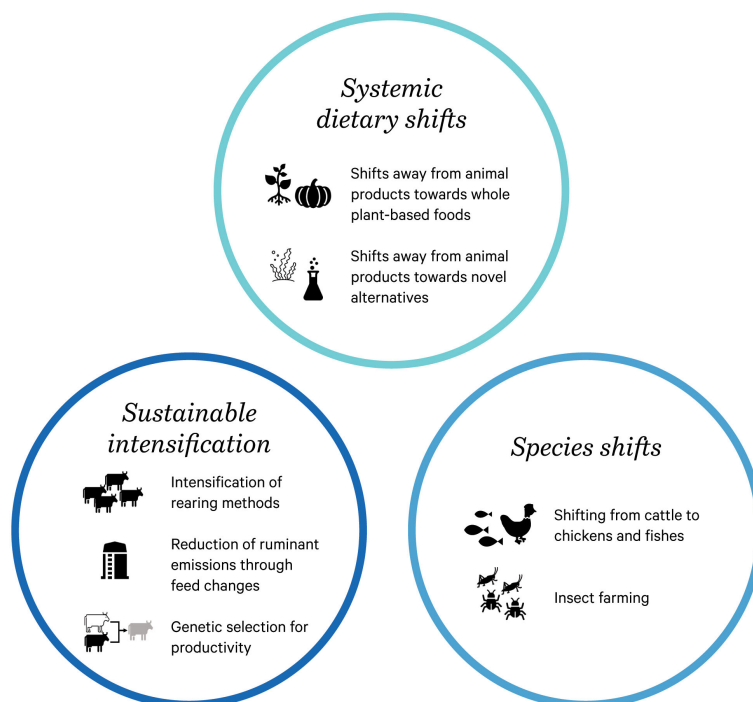


FIGURE 1

Three approaches to reducing GHG emissions from farmed animals. Climate change policy has typically failed to consider broad public health and animal welfare impacts of such approaches, risking missed synergies and creating trade-offs.

farming (Bartlett et al., 2022), may bring farmed animals and farm workers in closer contact with wild animals and make them more vulnerable to disease spillover. Veterinary care for animals in large extensive systems may also be delayed (Temple and Manteca, 2020). In addition, animals may be exposed to extreme weather, parasites, and predation (Balcão et al., 2016; Bestman and Bikker-Ouwejan, 2020). In some places, the availability and quality of food and drinking water may be limited (Daros et al., 2019).

Raising animals in more intensive conditions can thus offer some potential benefits (Garnett et al., 2013). However, highly intensified housing systems in particular can be detrimental to animals' well-being. They may not be able to move freely and have limited space to exhibit natural behaviors. Social interactions may be limited, especially related to maternal care (Beaver et al., 2019). Many problematic and destructive behaviors can result, such as tail-biting in pigs (Henry et al., 2021), feather-pecking in chickens (Rodenburg et al., 2013; von Eugen et al., 2019) and cross-suckling in cattle (Vaughan et al., 2016). In dairy cattle, lack of space can lead to agonistic social interactions. Problematic behaviors often lead farmers to trim the beaks of poultry, dock the tails of pigs, and dehorn cattle (Nordquist et al., 2017). Air quality in confined housing can also be poor, leading to respiratory issues (Wang et al., 2019; Ni et al., 2021).

3.1.2 Reduction of ruminant emissions through feed changes

Cattle account for an estimated 62% of global emissions from animal agriculture, an estimated 3.8 Gt CO₂e in 2015 (FAO, 2023a), with methane from enteric fermentation making up well over half of the GHGs associated with beef and dairy alike. As the climate impacts of beef and dairy have drawn increased attention, producers have looked for potential ways to reduce methane emissions, particularly from beef cattle.

Concentrated grain-finishing is an effective method to increase feed utilization and meat production per animal. In order to bring cattle up to market weight before slaughter, they are transitioned from a forage-based diet to a concentrated diet of cereals and cereal by-products in finishing lots. The animals gain weight rapidly, as the high-starch diet results in more efficient feed utilization, and they also emit less methane from enteric fermentation; as a result, all else being equal, grain-finished cattle have a lower GHG footprint than grass-finished cattle (Beauchemin et al., 2022). Feedlot-finishing strategies are widely adopted in intensive cattle production systems in the US and increasingly in other parts of the world, such as Brazil, where the number of cattle raised in feedlots doubled between 2009 and 2019 (Silvestre and Millen, 2021), though total levels remain low (zu Ermgassen et al., 2020).

In addition to grain-finishing, several feed additives have been developed to reduce enteric methanogenesis in ruminants, including methane inhibitors, nitrates, ionophores, and dietary lipids (Honan et al., 2021). There are also novel feeds, such as seaweed and seaweed-derived products (Spillias et al., 2023). Some governments are offering carbon offsets to farmers and producers who use certain approved feed additive strategies, and some are investing in the development and regulatory approval of novel feed

additives. Australia and Canada, for instance, have approved methodologies for using feed additives or supplements to reduce methane emissions and claim carbon credits (Haugen-Kozyra, 2021; Clean Energy Regulator, 2022). Reducing enteric methane production is attractive for producers as it is considered an improvement of production efficiency and economic returns, as a meaningful percent of gross energy in feed can be lost via eructated methane (Llonch et al., 2017).

The adoption of feed change strategies that reduce enteric methane production in ruminants can offer both environmental and productivity benefits (Beauchemin et al., 2022). However, it is worth considering how changing cattle feed might affect human health. For example, compared with grass-fed cattle, the meat of grain-fed cattle tends to have a higher content of cholesterol-elevating saturated fatty acids and a lower concentration of precursors for vitamins A and E (Daley et al., 2010). In addition, seaweed-derived feed may raise concerns related to presence of inorganic elements and heavy metals such as iodine, bromine, and arsenic, which at high concentrations could lead to toxicity in animals and humans, as well as risk of carcinogenicity (Vijn et al., 2020; de Bhowmick and Hayes, 2023). More research is needed to fully understand the impact of methane-reducing feed additives on the nutritional characteristics of meat and dairy products.

Limited research has looked at the animal welfare implications of feed changes. However, there are some indications that there could be adverse effects, depending on the type of feed used. For instance, the use of highly fermentable, carbohydrate-rich feeds can lead to digestive and metabolic disorders in cattle, such as ruminal acidosis, which can be painful and may cause other health problems, like liver abscesses, rumenitis, or laminitis (Constable, 2022; Plaizier et al., 2022). Cattle are at particularly high risk of suffering from these disorders when they are transitioned suddenly from forage to a high-grain diet. A recent review also pointed to possible health concerns such as ulcers and inflammation in cattle fed seaweed-based additives (Camer-Pesci et al., 2023). Moreover, precision feeding strategies for methane mitigation involving the delivery of concentrates or lipids, or compounds such as algae, chemical inhibitors of methanogenesis, nitrates, or essential oils, are not well-suited to pasture-based systems (Beauchemin et al., 2022). They may therefore need to go hand-in-hand with more intensification and its associated welfare challenges.

3.1.3 Genetic selection for productivity

Genetic manipulation and/or selective breeding of farmed animals for maximum production efficiency is a popular mitigation option: it is a particularly cost-effective technology that produces permanent and cumulative changes in performance (Wall et al., 2010), as well as bringing economic benefits. With animals who utilize feed more efficiently, producers can use less feed per unit of output, and potentially raise fewer animals to produce the same amount of meat and other animal products (Llonch et al., 2017). This lowers GHG emissions embedded in the production, processing, and transport of animal feed (including land-use change, fertilizers and pesticide use), and the lower

number of animals reduces methane emissions. Genetic selection can be intertwined with feed interventions, with some breeds (especially poultry) bred to optimize high feed conversion ratios, and different feeding strategies generally requiring different genetics (Sell-Kubiak et al., 2017).

Genetic breeding for efficiency is exemplified in dairy cows. The US dairy industry once used several different breeds, but now relies almost exclusively on Holsteins (Shields and Orme-Evans, 2015). Holstein cows made up just under 40% of the US dairy herd in 1944, but 90% in 2007 (Capper et al., 2009). At the same time, selectively breeding hyper-productive cows allowed the industry to go from 26 million dairy cows producing 53 billion kg of milk per year in 1944, to 9 million cows producing 84 billion kg of milk per year by 2007 (i.e. from an average of about 2,000 kg per cow, to around 9,000 kg). These gains allowed the total carbon footprint of the US dairy industry to decline from 194 Mt CO₂e in 1944, to 114 Mt CO₂e by 2007 (Capper et al., 2009; Shields and Orme-Evans, 2015).

In addition to selecting for maximum production efficiency, breeding strategies to select for low methane-emitting animals have been considered as well, as the heritability of absolute methane production is moderate in some animals, such as cattle and sheep (Beauchemin et al., 2022). This approach may be particularly attractive to producers, as the resulting methane reduction is considered to be cost-effective, permanent, and cumulative (de Haas et al., 2021). However, there is uncertainty as to whether breeding for low methane traits will negatively impact other traits of interest, such as productivity (Beauchemin et al., 2022), and existing methods of measuring methane emissions from animals (e.g. respiration chambers) are difficult to implement on a large scale (de Haas et al., 2021).

Selective breeding may have indirect public health impacts. As noted earlier, high-density confined environments can be breeding grounds for zoonotic pathogens (Brozek and Falkenberg, 2021; Gilbert et al., 2021). It is not yet known, however, whether the continued narrowing of genetic diversity among these animals via selective breeding will exacerbate risk of pathogen spillover and/or of emerging infectious diseases. Some researchers have warned that high stocking densities and genetic uniformity may amplify the risk of zoonotic outbreak (Shepon et al., 2023). Conversely, some have argued that intensive farming approaches may also help to reduce infectious risk by identifying and introducing key resistance genes into high-yielding breeds (Bartlett et al., 2022).

All else being equal, more efficient raising of animals would lead to fewer animals farmed and killed, with conceivable animal welfare benefits. However, there is again a risk of rebound effects, if prices drop and demand for animal-sourced foods grows. Moreover, the genetic conditions brought about through breeding for efficiency can also result in significant harms to animal welfare. In many cases, animals that have been selected for their high productivity may be at higher risk for immunological, behavioral, and psychological problems (van der Most et al., 2011; Hartcher and Lum, 2020), and the intensive selection for certain productivity traits (thereby reducing genetic diversity) can result in unfavorable consequences to animal health and longevity (Brito et al., 2021; van Marle-Köster and Visser, 2021). Illustrative examples are included in Table 1.

TABLE 1 Illustrative examples of animal welfare impacts associated with breeding animals for efficient production.

Cows raised for dairy production	Cows bred for higher milk yields have been found to be more susceptible to health problems such as mastitis, lameness, and ketosis (Collard et al., 2000; Ingvarstsen et al., 2003). The increased nutritional demands of high-productivity also make cows vulnerable to metabolic diseases such as fatty liver disease, ketosis, and periparturient hypocalcemic paresis (milk fever) (Goff, 2006).
Chickens raised for meat production	Fast-growing chickens raised for meat are bred for efficient production, but suffer from various health disorders such as ascites (excessive accumulation of fluid in the peritoneal cavity) (Braun, 2016), foot pad dermatitis, and hock burns (Santos et al., 2022), as well as being prone to heat stress as they age. Slower-growing chickens, on the other hand, exhibit higher welfare behaviors and are generally in better health (Dixon, 2020). The use of fast-growing chickens raised for meat also raises welfare concerns in their parent stock, who are severely feed-restricted to prevent excessive weight gain (Mench, 2002). While physically healthy, the breeders show abnormal behavior, frustration (Decuypere et al., 2006; Dixon et al., 2022), and distress (Lindholm et al., 2018) due to chronic hunger.
Pigs	Selecting for high prolificacy can be a source of stress and reduced welfare for high-prolific sows and their litters (Baxter et al., 2013). Sows with large litter sizes tend to have increased piglet mortality, more competition among piglets (due to a larger gap between the number of teats available and number of piglets per litter), lower piglet birth weight, and reduced mothering ability amongst sows (Baxter et al., 2013). While selecting highly prolific sows may reduce the number of sows required per farm, it comes at the cost of welfare traits for the animals and their offspring. Genetic selection for fast-growing, lean, muscular pigs has also been associated with increased occurrences of porcine stress syndrome (PSS) and mulberry heart disease (van Marle-Köster and Visser, 2021), metabolic diseases characterized by cardiovascular inadequacy and oxidative stress (Brambilla et al., 2002).

3.2 Species shifts

A second approach to reducing emissions from farmed animals that has gained traction is to replace consumption of the meat of animals associated with high GHG emissions with meat from animals with lower emissions. Below we discuss two such shifts that have been promoted by policymakers and the private sector.

3.2.1 Shifting from cattle to chickens and fishes

The environmental advantage of smaller monogastric animals compared with cattle is well established: they have greater feed efficiency, lower enteric methane emissions, and faster rates of reproduction (Xu et al., 2021; Ritchie et al., 2022). It takes 17 times as much land to produce one kilogram of beef as it does to produce one kilogram of pork or chicken (Poore and Nemecek, 2018). Overconsumption of red meat can also have negative health consequences. Red meat is high in saturated fats, which can increase LDL cholesterol levels and has been linked to higher risk of ischemic heart disease (Papier et al., 2023). Red meat contains trimethylamine N-oxide (TMAO), too, which has been linked to cardiovascular disease (Abbasi, 2019; Wang et al., 2022). In addition, red meat consumption has been associated with heightened risk of type 2 diabetes (Pan et al., 2013; Qian et al., 2020).

For all these reasons, efforts to reduce the climate impacts of meat consumption have tended to target beef most of all. Some

countries, such as Canada, Sweden, and Brazil, have included environmental considerations in formulating their national dietary guidelines, which now recommend limiting consumption of red and processed meat, and instead eating more plant-based sources of protein (nuts, legumes, seeds, tofu, and fortified soy beverage), fish, eggs, and poultry (Government of Canada n.d.; Ministério da Saúde, 2014; Monteiro et al., 2015; Swedish Food Agency, 2023). Ethiopia has included a shift from beef to chicken production in its nationally determined contribution under the Paris Agreement (Federal Democratic Republic of Ethiopia, 2021). The first installment of the FAO roadmap for ending hunger without breaching the 1.5°C threshold calls for a shift from beef to poultry, as well as for an at least 75% increase in aquaculture by 2040 (FAO, 2023b).

Consumption of poultry products has already risen in the Global North, while red meat consumption has stagnated or declined over the past decades. In the US, beef and veal consumption dropped 15% per capita between 2000 and 2019, while poultry consumption increased by a similar percentage (Whitton et al., 2021). New Zealand saw a 50% decrease in beef consumption per capita in 2019 relative to 2000, while poultry consumption per capita nearly doubled (Whitton et al., 2021). Across Organisation for Economic Co-operation and Development (OECD) countries, beef and veal consumption dropped by 9.4% in that period, while poultry consumption increased by 36.8% (Whitton et al., 2021).

Fish consumption has been linked with a reduction in premature mortality and prevention of certain cancers (Lloret et al., 2016; Clark et al., 2019), though ingestion of contaminants such as mercury may form a risk for some subgroups, such as pregnant women and children (Thomsen et al., 2021). The evidence on poultry consumption is more mixed: several studies have found no health effects, or positive health effects (Clark et al., 2019); however, there may be a link between poultry consumption and some health risks, such as incident cardiovascular disease (Zhong et al., 2020).

That said, shifting away from beef farming and increasing poultry farming may still be associated with other public health risks. Cattle farming has previously contributed to the emergence of zoonotic disease such as bovine spongiform encephalopathy (BSE) (Smith and Bradley, 2003); and cattle farming can contribute to deforestation which may trigger zoonotic spillover from wild animal populations to humans, although more research is needed to understand under what circumstances such spillover is likely to occur (Hayek, 2022). However, poultry also harbor zoonotic diseases and their intensive housing conditions in close proximity to humans contribute to zoonotic potential of diseases such as avian influenza, which poses an ongoing risk to farmed animals, humans, and wild species (Sooksawasdi Na Ayudhya and Kuiken, 2021; Adloch and Baldinelli, 2023; WHO, 2023).

Moreover, antibiotics are used routinely in a range of farmed animals, including both cattle and poultry. This appears to be linked to AMR in humans, although more research is needed to understand the complexities of this dynamic (Ardakani et al., 2023). The use of antibiotics in poultry farming has sharply decreased in recent years due to husbandry factors including using slower-growing genetic lines and the introduction of ionophores (Mulchandani et al., 2023). Nevertheless, it remains a

serious concern given the scale, the fact that antibiotics can still be present in chicken meat upon consumption (even after cooking), the ongoing presence of resistant bacteria infections in humans that originate from chicken production and that chicken farms are major emitters of particles and materials that may contain or promote antibiotic-resistant strains of bacteria (Zhuge et al., 2021; Gržinić et al., 2023). Antibiotic use that raises risks of antimicrobial resistance is also a concern in aquaculture, but it is currently poorly monitored (Preena et al., 2020; Hossain et al., 2022).

From an animal welfare perspective, a dietary shift from cows to smaller animals would entail a dramatic increase in the number of animals raised and killed for meat (Scherer et al., 2018). Consuming a given amount of calories of chicken meat requires 18–40 times as many days of animals living in intensive farms compared to beef, and the number is even greater for a shift from beef to fish (Mathur, 2022). In addition to implicating more animal lives, current intensive poultry farming systems create a myriad of welfare issues at many levels in the production chain that push animals' physiological limits (Korver, 2023).

Fish farming is also associated with welfare risks, and fish are generally not yet protected by the same types of welfare legislation, or even the same level of knowledge about the welfare needs, as other farmed animals (Franks et al., 2021). On the other hand, some forms of aquaculture are likely associated with significantly reduced animal welfare concerns, such as farming of bivalves (Jacquet et al., 2017).

3.2.2 Insect farming

Certain insect species have been consumed by humans for millennia, including across Africa, Asia, and Latin America. Recently, several jurisdictions, including the European Union, have begun to promote insects as a potential new source of food to help address the impacts of conventional animal products (e.g., European Commission CORDIS, n.d.), with several insects now approved as novel foods in the region (European Commission n.d.b). Insect protein is also gaining increased attention for its potential as a “climate-smart” feedstock ingredient for farmed land animals and fish, which currently rely heavily on environmentally costly soy and corn feeds (Little, 2021). As of 2021, the EU has authorized the use of processed animal protein derived from insects in poultry, pig, and aquaculture feed (Official Journal of the European Union, 2021). Other countries are expected to follow the EU's approach. The Rabobank has predicted that the 10,000 metric tons of insects currently farmed per year could climb to 500,000 metric tons annually by 2030 (de Jong and Nikolik, 2021).

A range of insects are generally considered a nutritious and healthy source of protein, essential amino acids, and various vitamins and minerals such as calcium, magnesium, manganese, phosphorus, and selenium (Hawkey et al., 2021; Liceaga et al., 2022). Compared with conventional feed for farmed animals, insect production systems are land and resource-use efficient; vertical insect farms require minimal arable land, water, or feed (thereby reducing pesticide and fertilizer use embedded within food production) (Moruzzo et al., 2021). Their resource efficiency is primarily driven by the fact that insects do not expend energy maintaining high body temperatures, leading to a high feed

conversion ratio. Crickets, for example, which are among the species deemed safe for consumption by humans and animals in the EU, need 12 times less feed than cattle, and half as much as pigs and chickens raised for meat to produce the same amount of protein (van Huis et al., 2013). Insects are also able to convert low-value food waste into protein and fat-rich biomass. Because of this, some researchers expect insect protein cultivation to provide an even more efficient and economical pathway for food waste treatment than composting (Ites et al., 2020).

In practice, however, the diversion of waste streams into insect feed has yet to happen at a meaningful scale. Most insect farming practices feed insects a grain-based diet, and occasionally some fruits and vegetables (Lundy and Parrella, 2015). Moreover, currently, most farmed insects are fed to other animals, including pets, fish, and poultry (Sogari et al., 2023). If insects destined for animal feed are eating the same grain or soy that would otherwise be fed to cattle or chickens, the environmental benefits of insect-based feed over conventional feed are limited. Insect farming will be an industry to support other kinds of animal farming, rather than replacing them (Sogari et al., 2023). It may also increase competition for agricultural products that would otherwise be fed to poultry and pigs, exacerbating pressures on arable land.

The welfare implications of insect farming at large scale are also important to consider, particularly given the number of animals affected (Scherer et al., 2018) and the speed at which industrialized forms of insect farming are projected to emerge in global markets. In 2020 over 1 trillion insects per year were farmed for animal feed and direct human consumption and this number may increase significantly going forward (Rowe, 2020; Barrett and Fischer, 2023). There is also uncertainty about whether insects are sentient in a morally relevant way. Evidence is accumulating to suggest that a range of insect species are plausibly or likely sentient (Giurfa, 2015; Haberkern and Jayaraman, 2016; Klein and Barron, 2016; Lambert et al., 2021; Crump et al., 2023).

Generating high-welfare farm environments may be easier to achieve at scale for insects than has been the case for vertebrates: factory farms more closely resemble insects' natural habitats — crowded, damp, and dark—than the forest habitats pigs and chickens evolved in (Bollard, 2021). However, such arguments are still speculative, and the welfare implications of practices such as genetic modification of insects are unknown (Barrett and Fischer, 2023). An additional consideration is the current lack of regulatory welfare protections for insects. Several guidelines regarding the production of insects exist; however, these are not legally binding (Hanboonsong and Durst, 2020; Delvendahl et al., 2022). Of the guidelines that do exist, few specifically mention welfare or offer species-specific regulations.

3.3 Promoting systemic dietary change

A third approach to reducing the climate impacts of animal-sourced foods that is widely discussed is to support a more systemic shift towards plant-based foods and alternative protein sources. That is the focus of the last two strategies we explore in our analysis.

3.3.1 Replacement of animal products with whole plant-based foods

There is broad scientific consensus regarding the significant environmental benefits of shifting away from high levels of animal-sourced foods and transitioning towards more plant-based diets. Such dietary changes could lead to reduced GHG emissions, decreased deforestation and biodiversity loss, and more efficient use of water and land resources (Poore and Nemecek, 2018; IPCC, 2022). Against this backdrop, several governments have begun to support a shift towards lower meat consumption. France's Climate and Resilience Law mandates vegetarian meal options in school cafeterias and public canteens once a week by 2023 (Pistorius, 2021). "Meatless Monday" and "Green Monday" campaigns have been launched globally, and several city councils including Amsterdam and Oxford have implemented vegetarian or fully plant-based catering policies at council events (The Monday Campaigns n.d.; Darroch, 2019; Vegconomist, 2023).

From a health perspective, whole, unprocessed or minimally processed plant-based foods such as grains, vegetables, fruits, nuts, seeds, and legumes are associated with reduced risks of premature mortality and various non-communicable diseases, including cardiovascular disease, type 2 diabetes, and some cancers (Afshin et al., 2019; Kim et al., 2019). Although concerns exist regarding the adequacy of certain micronutrients in completely plant-based diets, such as vitamin B12, zinc, calcium, and selenium (Bakaloudi et al., 2021), this is more of a concern for strictly plant-based (vegan) diets, not for those that simply limit animal products. Moreover, vegans can generally obtain all necessary nutrients by planning properly and consuming some fortified foods (Niklewicz et al., 2023). Compared with animal farming, food crop production uses less land per calorie and avoids high stocking densities of animals, thus reducing the risk of zoonotic spillovers (Shepon et al., 2023). Similarly, antibiotic use is not a significant concern in plant-based food systems.

Even so, not everyone may have access to sufficient plant-based food options to forgo or sharply reduce consumption of animal-sourced foods. In lower-income and food-insecure communities, animal protein sometimes provides access to essential nutrients that are difficult to obtain elsewhere (Godfray et al., 2018). Realizing the potential benefits of a shift towards whole plant-based foods requires ensuring better accessibility and affordability for groups who currently lack access.

In some regions, particularly in developing countries, pastoralism has a long history and a very different environmental footprint than industrialized animal farming in the Global North, and animal-sourced products are currently regarded as essential for food security (Houzer and Scoones, 2021). Pushing for a dietary shift among these communities, particularly without ensuring that appropriate alternatives are available, raises important equity and social justice concerns.

From an animal welfare perspective, the benefits are clear and straightforward: Reduced demand for animal-sourced foods would mean that fewer animals would be raised and killed for human consumption, which could help alleviate the suffering currently experienced by tens of billions of animals each year (Singer, 2023).

Moreover, if consumption of animal-sourced foods is reduced significantly, the remaining demand could potentially be met by raising animals in less crowded conditions that are more conducive to their welfare.

3.3.2 Replacement of animal products with novel alternatives

In recent years, several high-profile meat and dairy alternatives have been developed that closely mimic the sensory experience of animal products, but contain no animal-derived ingredients. Impossible Foods has created a plant-based burger that “bleeds” like a traditional beef burger, while Beyond Meat used plant proteins to replicate the taste, texture, and juiciness of meat. Plant-based milks made from almonds, soy, oats, pea protein, and various blends offer alternatives to cow’s milk and other dairy products (e.g., cheese and yogurt). In the US, plant-based milk accounts for 15% of all dollar sales of total milk retail (UNEP, 2023). In addition to these plant-based alternatives new fermentation techniques are being developed to produce animal-free proteins, such as biomass fermentation and precision fermentation, including through use of fungus protein as a main input (UNEP, 2023). The Perfect Day company is using precision fermentation to produce animal-free dairy proteins that can be used to make milk, cheese, and ice cream (GFI, 2022).

Cell-based or “cultivated” meat is another proposed pathway to reduce agriculture emissions and other environmental impacts by replacing conventional animal meat with cell-grown analogues. The first cultivated meat went on sale in Singapore in 2020 (Woodyatt and Wiener-Bronner, 2020), although the extent to which cultivated meat can be culturally accepted and viably commercially scaled up remains to be seen (Bryant and Barnett, 2018; Dullaghan, 2021).

The environmental impacts of alternatives to animal products vary depending on a range of factors, including whether such products are produced with fossil or low-carbon energy (Sinke et al., 2023). Nevertheless, in many cases such products confer several environmental advantages compared with conventional animal products, such as reduced GHG emissions (particularly when low-carbon energy is used) and reduced land use (UNEP, 2023).

Against this backdrop, many governments have begun to support the development and commercialization of these products and technologies. For example, both China and the US have identified novel alternatives as investment priorities (UNEP, 2023). The EU has also been increasingly supportive of cellular agriculture in recent years, awarding a €2 million grant to Mosa Meat’s “Feed for Meat” project, and a €2.7 million grant to the cultured meat research program Meat4all (ProVeg, 2022). Singapore has made millions of dollars available to the alternative protein sector through the “30 by 30” resilient food production initiative (Shu, 2020; Singapore Food Agency, 2020). The Indian government granted over US\$600,000 to the establishment of a Centre of Excellence in cultured meat agriculture (Ramamurthy, 2019), and the Japanese Agency of Science and Technology has granted US\$2 million to Integriculture to help accelerate the

development of technologies for the application and mass production of cultivated meat (Integriculture, 2022).

From a public health perspective, alternatives to conventional animal protein are likely to confer a lower risk of infectious disease outbreak as well as lower risk of antimicrobial resistance compared to conventional animal sourced foods (UNEP, 2023). From a nutritional perspective, it is not clear to what extent replacing meat with novel plant- or fungus-based proteins would convey the same benefits as eating unprocessed or minimally processed plant-based foods. Many of these products are highly processed, and there are ongoing debates about the health implications of consuming them regularly (Flint et al., 2023). One recent long-term follow-up study found that although higher consumption of ultra-processed foods generally increased the risk of cancer and cardiometabolic multimorbidity, plant-based alternatives were not associated with such risks (Cordova et al., 2023). There is limited information about the impacts of cultivated meat, since these products are not yet widely available. A recent United Nations report called for more research to understand the nutritional health implications of regularly consuming novel meat alternatives as a main source of protein (UNEP, 2023). Access to such alternatives is moreover geographically imbalanced, meaning they may not be a feasible solution in all contexts. More research is also needed into the equity dimensions of novel alternatives (UNEP, 2023).

From an animal welfare perspective, replacing conventional animal products with plant-based or cultivated products would imply significant gains for animals, as it would reduce or even eliminate reliance on animals that are raised and slaughtered for food. However, cultivated meat production currently still relies on fetal bovine serum (FBS) as a growth serum. This is conventionally obtained from fetuses taken from slaughtered pregnant cows (Lee et al., 2022). Moreover, producing cultivated meat currently requires biopsies from animals. Although the number of animals needed to provide cells for cultivated meat is vastly lower than that required for conventional animal products, and the procedure of biopsy relatively trivial compared with many commonplace animal farming interventions, this still raises questions about the ethical treatment of animals used to make cultivated meat (Dutkiewicz and Abrell, 2021; UNEP, 2023). However, promising developments for animal-free alternatives to FBS for use in cultured meat production are underway, while cultured meat producers are also exploring the genetic immortalization of cells to eliminate the need for biopsies from animals (UNEP, 2023).

4 Recommendations: towards more holistic solutions

The preceding sections have shown that common climate mitigation interventions targeting animal agriculture have implications for public health and animal welfare. Our findings are summarized in Figure 2. The impacts can be positive, negative, or mixed, but they are often overlooked in climate policy and practice. When seeking to reduce the climate impacts of animal

farming, it is thus crucial to look beyond GHG emissions alone: a wider set of social goods merits serious attention.

There are multiple, complementary entry points for giving broader consideration to public health and animal welfare in climate change policy. The Sustainable Development Goals (SDGs) provide a useful framework for a more holistic approach to sustainability (United Nations, 2015). The potential for both synergies and trade-offs across different sustainable development outcomes is well documented (Nilsson et al., 2016). Considering these potential outcomes explicitly can contribute to policy coherence: helping to maximize benefits and prevent or reduce trade-offs (Verkuijl et al., 2022). Likewise, the One

Health framework recognizes the interconnectedness of human, environmental, and animal health, and the need to approach these issues holistically (OHHLEP et al., 2022).

Animal welfare is currently not mentioned explicitly in the SDGs, but hundreds of experts have recognized that giving attention to animal welfare in sustainable development policy can benefit humans, non-humans, and the environment alike (Sebo et al., 2022). In this light, the UN OHHLEP’s explicit recognition of the importance of animal welfare in the context of One Health is an important development (OHHLEP et al., 2022). Governments and the UN system could recognize these important interlinkages more strongly—for instance, in international statements and

Possible One Health implications of measures to reduce emissions from animal agriculture: illustrative examples

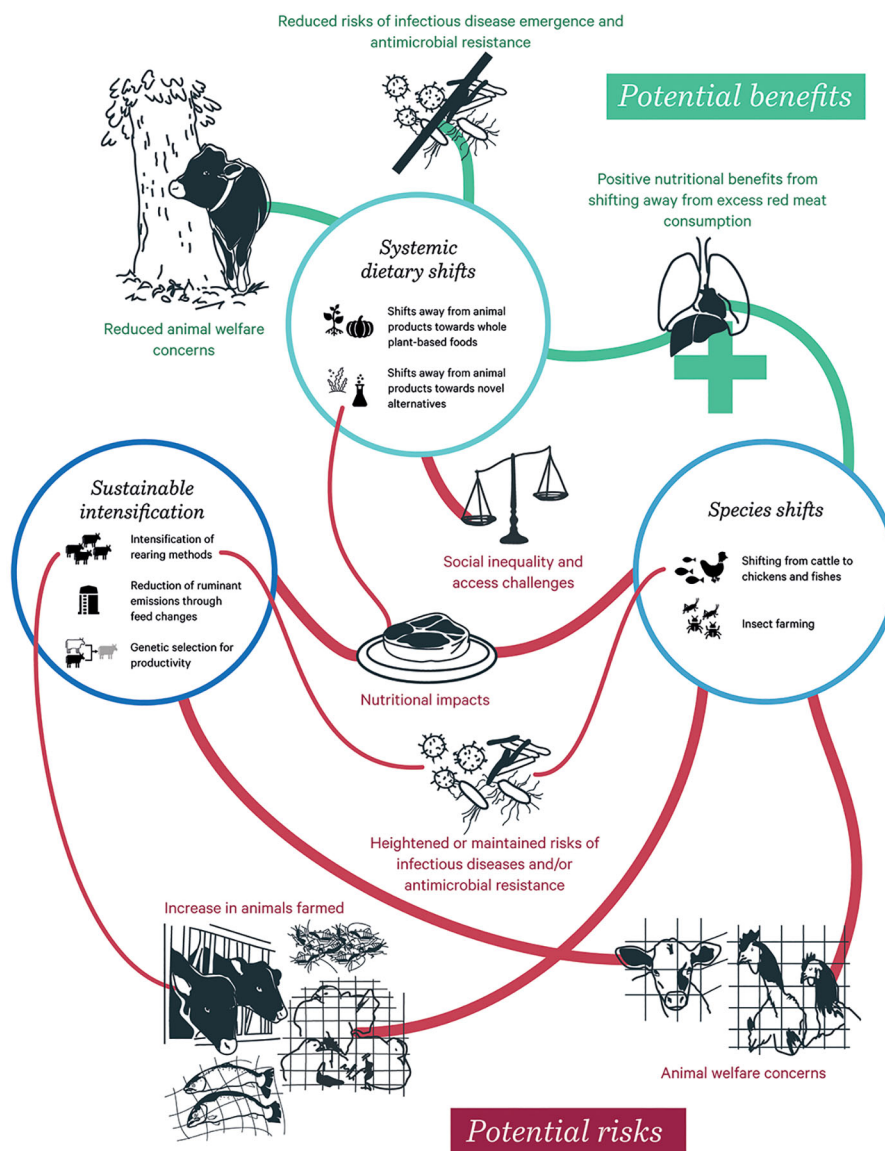


FIGURE 2 A One Health approach towards food systems transformation reveals risks and benefits of different interventions.

commitments related to reducing emissions from the food system, efforts to implement the Global Methane Pledge, the FAO's 1.5°C roadmap for the food system, and the IPCC's synthesis work.

At a national policy level, stronger collaboration among different ministries and departments can also help achieve more holistic outcomes. Ministries of health, agriculture, and the environment can work together to identify and evaluate the impacts of climate mitigation strategies across various societal sectors. This collaboration can facilitate the integration of public health, animal welfare, and environmental concerns into climate policies, leading to more effective and balanced outcomes. Policymakers could introduce impact assessments that consider the broader implications of climate mitigation strategies, including for animal welfare (McCulloch and Reiss, 2017; Blattner, 2020), with quantitative tools increasingly emerging to understand magnitudes of animal welfare loss (e.g., *Welfare Footprint Project* n.d.) and bring animal welfare into policy analysis (Budolfson et al., 2023). Such approaches can inform governments and the private sector in taking into account a broader set of considerations in their climate mitigation strategies.

Both nationally and internationally, the financial sector—including investors, banks and insurers— can consider broader societal implications in their funding decisions (see e.g., van der Mark and Nedeff, 2021). Evaluating the potential trade-offs and risks associated with different strategies is crucial to make informed investment decisions. For instance, measures that reduce GHG emissions but increase the risk of infectious disease outbreaks may have detrimental societal and financial consequences (FAIRR, 2016). Integrating these considerations into financial assessments can promote more responsible and sustainable investment. International development banks, too, can ensure their funding decisions take a more holistic approach. Financial, technology, and capacity building support and international knowledge exchange can ensure that different regions are able to integrate a wider set of considerations such as public health and animal welfare in their sustainable development and climate policy decisions (Verkuijl et al., 2022).

Finally, greater collaboration among scientific disciplines is needed to advance our understanding of the complex interactions between climate change, animal agriculture, public health, and animal welfare. Current research efforts often focus narrowly on the impacts of interventions on one societal goal such as climate mitigation, potentially overlooking important co-benefits and trade-offs between different domains. By fostering interdisciplinary collaboration, researchers can generate knowledge that informs policy decisions and guides the development of effective and sustainable climate mitigation strategies (Sebo, 2022). A better understanding of the circumstances under which significant public health risks such as zoonotic disease and AMR are likely to emerge through our food system should be a research priority.

5 Closing reflections

The growing attention to the role of animal agriculture in climate change is encouraging. A transformation of the animal agriculture sector is needed to meet climate change goals, and in pursuing emission

reductions, we also have a prime opportunity to improve human health and animal welfare. Concerningly, however, most discussions to date about how to reduce GHG emissions in this sector have failed to consider key public health and animal welfare impacts. As a result, important risks and ethical challenges are not widely recognized.

By applying a One Health lens, this paper has shown that common approaches to reduce emissions from farmed animals, including various strategies related to sustainable intensification and shifting consumption to different animal species, can create new public health risks and exacerbate animal welfare challenges. However, there is also potential for interventions to be synergistic with these different goals. For instance, interventions to support a shift towards more plant-based diets can be significantly co-beneficial by reducing emissions, supporting public health, and benefiting animal welfare, although ensuring sufficient accessibility remains a challenge in some settings. Alternative protein innovations also show promise in terms of reduced risks for animal welfare and public health, although more work is needed to understand their nutritional implications.

There are a range of approaches available at the international and national level that can help governments, the UN system, and financial institutions to minimize trade-offs and maximize synergies between these different social goals. These include paying more attention to such interconnections in policy documents, improving collaboration between relevant ministries, considering interlinkages through impact assessments, and supporting cross-disciplinary science.

While the article has focused on animals raised for food, climate policies can also affect animals in other ways that merit increased policy attention. Wild animals, for instance, could be affected by climate adaptation infrastructure or land clearance for mineral mining (Sebo, 2022). Animals are also affected by a range of other interventions that are pursued to further sustainable development, including biodiversity policy, in which questions around their welfare are frequently overlooked (Coghlan and Cardilini, 2022). By considering the impacts of these and other sustainable development and climate change interventions together, policymakers and practitioners can help support better outcomes for human health, animals, and the environment alike.

Author contributions

CV: Conceptualization, Supervision, Visualization, Writing – original draft, Writing – review & editing. JSm: Writing – original draft, Writing – review & editing, Conceptualization. JG: Writing – review & editing. RN: Visualization, Writing – review & editing, Writing – original draft. JSe: Writing – review & editing. MH: Conceptualization, Writing – review & editing. MH: Conceptualization, Writing – original draft, Writing – review & editing.

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