

Lerner Center for Public Health Promotion & Population Health



## **RESEARCH BRIEF #106**

November 28, 2023

# Behavioral Science Interventions Could Increase SNAP Comprehension and Awareness Among Military Families

Colleen Heflin, Hannah Patnaik, Leonard Lopoo, and Siobhan O'Keefe

### **KEY FINDINGS**

- Lack of information and administrative barriers prevent many military families from enrolling in the Supplemental Nutritional Assistance Program (SNAP) despite a heightened risk of food insecurity during the transition from active service and civilian life.
- SNAP informational flyers designed with behaviorally informed strategies, such as simplification, social norming, and loss aversion reduce the cognitive load on military families and decrease their reading time by 30%.
- Clear and concise information about the SNAP program on flyers increased military families' knowledge about SNAP benefits by 11 percentage points and increased knowledge about where SNAP benefits can be used by 8.5 percentage points.

Food insecurity is more common among military families than the general population,¹ and the transition from active service to civilian life is a time of heightened risk.² The Supplemental Nutritional Assistance Program (SNAP) is designed to support food security among low-income families. However, many eligible military and veteran families do not enroll in the program.³ Low enrollment is believed to be due to a lack of information about SNAP benefits and eligibility, stigma, and administrative barriers, such as requiring an interview with a case manager as part of the enrollment process. As a result, these households miss out on a vital source of food support.

This brief highlights findings from our recent survey conducted to assess the potential for behaviorally informed strategies to improve SNAP uptake among military families transitioning to civilian life. Using a sample of U.S. veterans, caregivers, and persons living below the federal poverty line, we evaluated participants' comprehension of relevant food support information presented on an informational flyer. We compared a flyer designed by the Department of Defense Transitional Assistance Program (DoDTAP) with informational flyers designed by our research team. The redesigned flyers use

behavioral principles, such as simplification (simplifying the information provided about SNAP), social norming (highlighting that other veterans also use this program to reduce any stigma and encourage shared experiences), and loss aversion (emphasizing how much monetary support they may be foregoing). All flyers are provided in the Appendix of this brief.

## **Simplified Flyers Reduce Cognitive Load on Military Families**

Based on our data, survey respondents spent around 40 seconds reading the SNAP flyer designed by DoD-TAP. In contrast, respondents who received the redesigned flyer reported an average reading time of 28 seconds. These results demonstrate the importance of presenting clear and concise information about the SNAP program on flyers to minimize cognitive load on veterans transitioning to civilian life.

## Clear and Concise Flyers Improve Comprehension of SNAP Benefits

Despite spending 30% less time reading the redesigned flyer, survey respondents who received the redesigned flyer reported an increase in SNAP comprehension, compared to those who read the flyer created by the DoD-TAP. Specifically, comprehension increased by 11 percentage points on knowledge of SNAP monthly benefit amounts and by 8.5 percentage points on where SNAP benefits can be used.

## Behavioral Science Strategies are Needed to Improve SNAP Uptake Among Military Families

Military families transitioning to civilian life are vulnerable to experiencing food insecurity. Administrative barriers, such as difficulty accessing information about SNAP eligibility, present obstacles to food security for military families. The findings from our experiment show that applying behavioral science principles to informational flyers can increase awareness and comprehension of SNAP as a vital resource, while also reducing the cognitive load placed on veterans and their families. These findings can be used to help inform future decisions related to improving SNAP uptake among military and veteran families, particularly in designing the materials provided to transitioning active-duty members to help support them during that difficult period.

## **Data and Methods**

We conducted four randomized survey experiments from January 2022 to August 2023 using a sample of 5,000 U.S. veterans, caregivers and persons living below the federal poverty line across the United States. Participants were randomly assigned and given 8 minutes to read either the original or modified version of a SNAP information flyer from the Transitional Assistance Program. The modified versions were created based on behavioral science information strategies such as simplification, social norming, and loss aversion. After reading the flyer, both the control and treatment group participants responded to a set of questions used to

evaluate the differences in flyer comprehension. Questions measured comprehension of details regarding SNAP eligibility, benefit size, and redemption. Respondents were also asked about their likelihood of applying for SNAP.

#### References

1. Rabbitt, M, P., and Smith, M.D. (May 2021). Food Insecurity Among Working-Age Veterans, ERR- 829, U.S. Department of Agriculture, Economic Research Service.
2. Mobbs, M. C., & Bonanno, G. A. (2018). Beyond war and PTSD: The crucial role of transition stress in the lives of military veterans. Clinical psychology review, 59, 137-144.

3. Keith-Jennings, B., and L. Cai. (2020). SNAP Helps Almost 1.3 Million Low-Income Veterans, Including Thousands in Every State, Center on Budget and Policy Priorities, Washington, DC.

## Acknowledgements

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# SYRACUSE UNIVERSITY LERNER CENTER FOR PUBLIC HEALTH PROMOTION & POPULATION HEALTH RESEARCH BRIEF SERIES

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The mission of the Syracuse University Lerner Center for Public Health Promotion & Population Health is to improve population and community health through research, education, and outreach focused on the social, spatial, and structural determinants of physical, mental, and behavioral health and health disparities.

## **Appendix**

## **Appendix A: Original TAP Flyer**

# Getting Started with Food and Nutrition Services

In support of your Whole Health and well-being, this guide will help you understand the healthy food classes and nutrition services available from VA and USDA, and help you apply for food assistance benefits if needed.





#### Are you and your family members getting enough nutrition?

VA's Nutrition and Food Services (NFS) and the U.S Department of Agriculture's (USDA) Food and Nutrition Service (FNS) are working together to address Veterars' nutritional needs and food insecurity.

#### What is food insecurity?

Food insecurity means your access to adequate food is limited by a lack of money and other resources.

#### What programs are available to me and my family members?

Some of the programs available to Veterans and their family members include:

- USDA Supplemental Nutrition Assistance Program (SNAP) Helps lowincome individuals and families buy nutritious food with an electronic benefit transfer (EBT) card, which appears similar to a debit card.
- USDA SNAP Employment and Training (SNAP E&T) SNAP recipients can receive services through the SNAP E&T Program which helps participants gain the skills, training, or work experience they need to increase their ability to obtain regular employment and meet the needs of employers.
- VA MOVE! A Weight Management Program that is available to every Veteran receiving VA health care and provides Veterans with a variety of ways to participate in a comprehensive lifestyle intervention.
- VHA Healthy Teaching Kitchen A VA program thru which Veterans learn to prepare, cook, and eat healthy dishes that support nutrition and self-care.
- VHA Whole Health A VA program that empowers and equips you to take
  charge of your health and well-being. It centers around what matters to
  you, not what is the matter with you. This means your health team will get
  to know you and develop a personalized health plan specifically for you,
  taking into account your values, needs, and goals to live your best life.

NOTE: You do not need to be enrolled in the VA system to participate in SNAP. For more information, please visit: www.fns.usda.gov/snap/recipient/eligibility

#### HOW DO LAPPLY FOR SNAP?

You must apply for SNAP in the state where you currently live because each state has a different application form and process. A member of your household must contact your state agency directly to apply.

#### WHAT DO I DO IF I AM PHYSICALLY UNABLE TO GO TO A SNAP OFFICE OR CONTACT THE OFFICE?

If you are unable to go to or call your local SNAP affice and do not have access to the internet, you may have another person act as your authorized representative by applying and being interviewed on your behalf. You must designate your authorized representative in writing.

Note: Please contact your SNAP state agency directly to apply and to request information about the status of your application. USDA FNS does not process applications or have access to case information.

#### WHERE CAN I GET MY STATE SNAP INFORMATION?

You can contact your state agency by visiting your local SNAP office, visiting your local energy's website, or colling the tall-free SNAP information Number at 1-800-221-5688. You can find your state SNAP agency anline at: https://www.frs.usda.gov/inop/state-directory

#### How do I get Into VA Nutrition and Food Programs?

What you eat is very important to your health. Registered Dietitian Nutritionists (RDNs) provide nutrition education and counseling for Veterans across VHA's health care facilities and most clinics. There are many programs, telehealth visits, groups, or individual appointments available to you. Visit https://www.nutrition.va.gov to learn more.

#### How do I get help from a Dietitian?

RDNs are VA's food and nutrition experts. RDNs have special training to offer medical nutrition therapy and work as part of the health care team and Patient Aligned Care Team (PACT) in the treatment and prevention of disease. RDNs promote healthy lifestyle choices and create personal nutrition plans for individuals of all ages using a Whole Health approach. To contact a dietitian:

- Call your local VA to schedule an appointment
- Ask your local VA about same day appointment availability
- Ask your VA PACT or health care team for a referral
- Send a secure message via MyHealtheVet by signing in at: www.myhealth.va.gov/mhv-portal-web/home

#### How do I avoid gaining weight or how do I lose weight?

MOVE! is a weight management, health promotion program designed to improve the lives of Veterans. MOVE!'s core ideas—encouraging healthy eating behavior, increasing physical activity, and promoting even small weight losses—are easy to follow and based on the latest nutrition science. With the help of your MOVE! care team, you can reduce health risks, prevent or reverse certain diseases, improve your quality of life, and even live longer!

For more information about MOVE! visit www.move.va.gov

#### What foods should I eat?

MyPlate is the Federal nutrition symbol, developed by the USDA that serves as a general healthy eating guide on what and how much to eat from each of the five food groups – fruits, vegetables, grains, protein, and dairy. To learn what the right amounts are for you to eat and drink based on your age, sex, height, weight and activity level, etc. Get your own MyPlate Plan at www.myplate. gov/myplateplan.

MyPlate encourages simple ways to get started on eating healthy. Download the Start Simple with MyPlate app on your phone to set simple, achievable, daily goals to help you eat healthy or visit www.MyPlate.gov for more tips and resources to get started today.

#### OTHER QUESTIONS YOU MAY HAVE

#### How do I know if I am eligible for SNAP?

You a must meet certain income and resource requirements to be eligible for SNAP and receive benefits. If your state agency determines you are eligible to receive SNAP benefits, you will receive benefits backdated to when you submitted your application.

#### Are there other USDA programs my family and I may be eligible for?

You or your family members may be eligible for assistance through other USDA programs such as the Special Supplemental Nutrition Program for Women, Infants, and Children (WIC), the National School Lunch and School Breakfast Programs, the Summer Food Service Program and USDA food distribution programs. Please visit the USDA FNS website at: www.fns.usda.gov/partnerships/military-veteran-families for a complete listing of nutrition assistance programs that may be available to you.

#### Helpful Links

USDA SNAP https://www.fns.usda.gov/snap/recipient/ eliability

USDA SNAP E&T https://www.fns.usda.gov/snap/et

VHA NFS FOOD INSECURITY: https://www.nutrition.va.gov/Food\_ insecurity.asp

VHA NFS RECIPES: https://www.nutrition.va.gov/Recipes.asp

GET HELP FROM A DIETITIAN https://www.nutrition.va.gov/Get\_Help\_ from\_a\_Dietitian.asp

WHOLE HEALTH https://www.va.gov/wholehealth

VA MEDICAL CENTER LOCATOR https://www.va.gov/find-locations

WIC https://www.fns.usda.gov/wic

MYPLATE https://www.choosemyplate.gov

# **Appendix B: Experiment Flyer 1 Shortened Version of the Original Flyer**

#### **Behavioral Intervention:**

The primary intervention with this alternative is simplification. We pared down the programs to focus on the SNAP program exclusively.

## Getting Started with Food and Nutrition Services

In support of your Whole Health and well-being, this guide will help you understand the healthy food classes and nutrition services available from VA and USDA, and help you apply for food assistance benefits if needed.





#### Are you and your family members getting enough nutrition?

VA's Nutrition and Food Services (NFS) and the U.S Department of Agriculture's (USDA) Food and Nutrition Service (FNS) are working together to address Veterans' nutritional needs and food insecurity.

#### What is food insecurity?

Food insecurity means your access to adequate food is limited by a lack of money and other resources.

#### What programs are available to me and my family members?

Some of the programs available to Veterans and their family members include:

 USDA Supplemental Nutrition Assistance Program (SNAP) – Helps lowincome individuals and families buy nutritious food with an electronic benefit transfer (EBT) card, which appears similar to a debit card.

#### OTHER QUESTIONS YOU MAY HAVE

#### How do I know If I am eligible for SNAP?

You a must meet certain income and resource requirements to be eligible for SNAP and receive benefits. If your state agency determines you are eligible to receive SNAP benefits, you will receive benefits backdated to when you submitted your application.

#### Are there other USDA programs my family and I may be eligible for?

You or your family members may be eligible for assistance through other USDA programs such as the Special Supplemental Nutrition Program for Women, Infants, and Children (WIC), the National School Lunch and School Breakfast Programs, the Summer Food Service Program and USDA food distribution programs. Please visit the USDA FNS website at: www.fns.usda.gov/partnerships/military-veteran-families for a complete listing of nutrition assistance programs that may be available to you.

#### Helpful Links

#### USDA SNAP

https://www.frs.usda.gov/snap/recipient/eligibility

NOTE: You do not need to be enrolled in the VA system to participate in SNAP. For more information, please visit: www.fns.usda.gov/snap/recipient/eligibility

#### HOW DO I APPLY FOR SNAP?

You must apply for SNAP in the state where you currently live because each state has a different application form and process. A member of your household must contact your state apency directly to apply.

#### WHAT DO I DO IF I AM PHYSICALLY UNABLE TO GO TO A SNAP OFFICE OR CONTACT THE OFFICE?

Myou are anoble to go to or call your local SIAP office and do not have access to the internet, you may have another person act as your authorized representative by applying and being interviewed on your behalf. You must designate your authorized representative in writing.

Note: Please contact your SNAP state agency directly to apply and to request information about the status of your application. USBA INS does not process applications or hove occess to case information.

#### WHERE CAN I GET MY STATE SNAP INFORMATION?

You can contact your state agency by visiting your load SNAP affice, visiting your state agency's website, or calling the toll-fee SNAP information Number at 1-800-221-5625. You can find your state SNAP agency online at https:// www.fex.udol.gov'snap.htate-divectory.

CONTACT US

VISIT US ONLINE VA.gov

GIVE US A CALL 1-800-221-5689

VISIT US IN PERSON at your local VA Medical Center

## **Appendix C: Experiment Flyer 2** Simplified Version of the Original Flyer with Veterans Image

#### **Behavioral Intervention:**

We added a photo of a service member and his child to the previous simplified flyer. The photo breaks the blue/white color scheme. In addition, the photo is meant to help readers identify with the program and reduce stigma. It shows that this is a program designed to help veterans AND their families.

## Getting Started with **Food and Nutrition Services**

In support of your Whole Health and well-being, this guide will help you understand the healthy food classes and nutrition services available from VA and USDA, and help you apply for food assistance benefits if needed.





#### Are you and your family members getting enough nutrition?

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Food insecurity means your access to adequate food is limited by a lack of money and other resources.

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Some of the programs available to Veterans and their family members include:

USDA Supplemental Nutrition Assistance Program (SNAP) - Helps low income individuals and families buy nutritious food with an electronic benefit transfer (EBT) card, which appears similar to a debit card.

#### OTHER QUESTIONS YOU MAY HAVE

#### How do I know If I am eligible for SNAP?

You a must meet certain income and resource requirements to be eligible for SNAP and receive benefits. If your state agency determines you are eligible to receive SNAP benefits, you will receive benefits backdated to when you submitted your application.

#### Are there other USDA programs my family and I may be eligible for?

You or your family members may be eligible for assistance through other USDA programs such as the Special Supplemental Nutrition Program for Women, Infants, and Children (WIC), the National School Lunch and School Breakfast Programs, the Summer Food Service Program and USDA food distribution programs. Please visit the USDA FNS website at: www.fns.usda.gov/partnerships/ military-veteran-families for a complete listing of nutrition assistance programs that may be available to you.

#### Helpful Links

USDA SNAP

https://www.frs.usda.gov/snap/recipient/eligibility

NOTE: You do not need to be enrolled in the VA system to participate in SNAP. For more information, please visit: www.fns.usda.gov/snap/recipient/eligibility



#### HOW DO I APPLY FOR SNAP?

You must apply for SWAP in the state where you application form and process. A member of your household must contact your state agency directly to apply.

#### WHAT DO LDO IF LAM PHYSICALLY UNABLE TO GO TO A SNAP OFFICE OR CONTACT THE OFFICE?

If you are unable to go to or call your local SNAP office and do not have access to the internet you may have another person act as your outhorized representative by applying and being interviewed on your behalf. You must designate your authorized representative in

Note: Please contact your SNAP state agency directly to apply and to request informative about the status of your application, USDA FNS does not process applications or have access to case information.

#### WHERE CAN LIGHT MY STATE SNAP INFORMATION?

You can contact your state agency by visiting your local SNAP office, visiting your state agency's website, or calling the toll-free SNAP Information Number at 1-800-221-5689. You can Indyour state SNAP agency online at: https://www.fns.usda.gov/snap/state-directory

CONTACT US

VISIT US ONLINE VA.gov GIVE US A CALL 1-800-221-5689 VISIT US IN PERSON at your local VA Medical Center

## **Appendix D: Experiment Flyer 3 New Design of Food Assistance Flyer Key Information Only**

#### **Behavioral Interventions:**

In addition to the simplification and the photo, this flyer incorporates social norming. Notice the red banner. First, we used a new color to draw attention to it. The banner incorporates social norming - many veterans use the program. This design was included to reduce stigma. We also included the average benefit amount (\$400) so veterans could understand the magnitude of the benefit. We wanted the veterans to understand that it is worth the administrative burden to apply. We also included some information on eligibility since many believe they are ineligible.

## Access the food benefits you earned and join the over 1 million veterans who already participate in SNAP.

SNAP?

What is → A program that provides you with additional income to purchase food of your choice for you and your family.

does it work?

How → You receive an electronic benefit transfer card (EBT), like a debit card, for use at participating grocery stores.

eligible?

Are you → Income limits to qualify vary by state and family size. If your monthly income is below the range listed by your family size, you may be eligible for SNAP.

Family Size	<b>Monthly Income Limit</b>
1	\$1,395 - \$2,146
2	\$1,887 - \$2,903
3	\$2,379 - \$3,660
4	\$2,870 - \$4,416



Do you sometimes worry that your food will run out before you have money to buy more?

You could be benefiting from an additional \$400 a month for your family's food needs.





U.S. Department of Veterans Affairs

How do you apply? → Apply online in the state where you currently live: https://www.fns.usda.gov/snap/state-directory

If you qualify for SNAP, you are likely eligible for the Special Supplemental Nutrition Program for Woman's Infants and Children (WIC) and free or reduced-price lunch within schools

## **Appendix E: Experiment Flyer 4** New Design of Food Assistance Flyer Highlighting Earned **Benefits**

#### **Behavioral Interventions:**

This flyer is quite similar to the previous one. We move a few items around. The red banner provides a loss frame. Behavioral science literature has repeatedly shown that people are more likely to respond to something they believe they have earned rather than something they may qualify for. We are attempting to prompt their "loss aversion" with this banner.







Do you sometimes worry that your food will run out before you have money to buy more?

If so, you're not alone.

Each year over 1 million veterans use SNAP to support their food needs.

Visit VA.gov for more information.

#### Veterans.

Access the food benefit you earned!

## Getting Started with SNAP

What is SNAP? > The Supplemental Nutrition Assistance Program (SNAP) provides eligible families with the nutritious foods their family needs from their local grocery store. Families use an electronic benefit transfer (EBT) card, like a debit card, to purchase food.

benefits?

What are the > The average monthly benefit in 2021 for a household was \$400. These funds can be used to purchase food at SNAPparticipating grocery stores.

Are you eligible? > Income limits to qualify vary by state and family size. If your monthly income is below the range listed by your family size. you may be eligible for SNAP.

Family Size	<b>Monthly Income Limit</b>
1	\$1,395 - \$2,146
2	\$1,887 - \$2,903
3	\$2,379 - \$3,660
4	\$2,870 - \$4,416

apply?

How do you -> You can apply in the state where you currently live. You can find your state SNAP agency:



Online at https://www.fns.usda.gov/snap/state-

Call 1-800-221-5689 to ask for more info

If you qualify for SNAP, you are likely eligible for the Special Supplemental Nutrition Program for Woman's Infants and Children (WIC) and free or reduced-price lunch within schools.