

Landing Obligation Economic Impact Analysis

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Challenges for the analysis

- UK fleet is very diverse
- Multiple sea basins and stocks
- Knowledge of catch based on sample of trips
- Patterns of fishing are changeable
- How the LO's exemptions and derogations would be implemented was unclear at the time of analysis



Choke Analysis: Methodology

Choke species

• Choke species definition:

a species for which a fleet segment had insufficient initial quota allocation in 2013 to enable it to land its total catch of the species in 2013.

- Catch in excess of initial quota allocation has been addressed by a fleet segment in one of two ways:
 - by discarding the excess catch; and/or
 - by leasing or swapping in quota for the excess catch.
- With the landing obligation, discard of unwanted catch is not a valid option

Substantial amount of data needed

- Vessel data identifying gear type, PO membership and nationality were provided by MMO.
- Landings by vessel with PO and gear type identified were provided by MMO.
- Discard data by vessel and trip, as recorded in observer programmes, were provided by Marine Scotland Science, AFBI and CEFAS.
- Days at sea by vessel with PO and gear type identified were provided by MMO.
- FQA holdings by vessel, dummy licence and entitlement were provided by MMO.
- Initial quota allocations in tonnes for 2013 were also provided by MMO.

Segmenting the UK fleet



Assumptions for the choke analysis and the bioeconomic model

- Catch composition
 - Catch is determined by applying the discard rate to landings. This is assumed to be constant throughout the year and no seasonality is taken into account.
- Effort
 - The analysis assumes that effort not as restrictive as quota and is not limiting quota uptake. The average days at sea of the fleet are therefore assumed to be the maximum days available
- Quota allocation
 - Quota holdings are allocated across the fleet
- Dummy licenses
 - It is assumed that quota held by POs on dummy licenses is allocated across fleet segments in proportion to landings.
- Constant discard rate
 - A constant average discard rate is used
- No leasing and swaps
 - The extent that leases and swaps would be available under a landing obligation are unknown
- Quota uplift
 - ICES catch advice is used to estimate top-up
- Re-allocation of quota
 - The analysis does not reallocate unused quota, as a result of choke, between fleet segments
- IQA and EoY (just for the model)
 - Initial quota allocation to each PO fleet segment, and end of year landings by each PO fleet segment.
 The end of year landings analysis therefore includes the effect of 2013 patterns of quota trading

Discard rates

- Discard data has been provided by CEFAS, AFBI and Marine Scotland for 2011, 2012 and 2013, based on sample fishing trips by CEFAS and Marine Scotland observer programmes
 - Marine Scotland (432 trips) North Sea (ICES area IV) and West Coast of Scotland (ICES area VI)
 - CEFAS (560 trips) North Sea (ICES area IV), Irish Sea (ICES area VIIa) and other parts of ICES area VII.
- Data is available for each species caught during each trip, retained weight / discarded weight
- Discard atlases are used to sense-check the discard rates obtained, but also to cover missing discard rates that were needed for the analysis
- For a few stocks, observer data show that for all the observed trips, all the fish were discarded. In that case, the estimation of the discard rate equals to 100%. Landings were however reported for the same stocks. This would cause the choke analysis and the model to produce errors. A 95% maximum is used.
- After allocating the data per gear segment (demersal trawl/seine, Nephrops trawl and beam trawl) and area (North Sea, West Coast of Scotland, Area 7), there is not enough information to segment further discard data by country of origin of the vessel observed



Choke analysis summary table example

Choke analysis	2016	Assuming cod,	haddock, whit	ing and saithe	subject to LO					
	A. Choke species identified	B. Actual fishing days used, segment total per year C. Average segment daily catch rate for choke species (tonnes)		D. Estimated segment total fishing days until choke species quota exhausted	E. Estimated segment days as % of actual days used in reference year (D. as % of B.)	F. Estimated average per vessel fishing days until choke species quota exhausted	G. Average days per vessel with uplift	H. Possible to use species flexibility?		Zero quota stocks with landings
2011										NS:
NS	Cod	3,000	0.9	1,000	33%	50	70	No		
WS	Haddock 6A	200	0.6	140	70%	7				
VII	none									
2012										WS:
NS	Whiting	3,000	1.0	800	27%	40	60	No		Cod WS, Cod 6B,
WS	Saithe	300	2.5	75	25%	4	7	No		Whiting,
VII	none									
2013										VIII:
NS	Cod	3,000	1.1	890	30%	45	60	No		
WS	Saithe	300	3.1	70	23%	4	7	No		
VII	none									

Scottish nephrops trawl sector

	Days until quo ເ	Landings but no quota		
Area IV	2011	2012	2013	Zoro quoto
Species	%	%	%	stock
Haddock	65%	102%	159%	
Cod	219%	129%	76%	
Whiting	49%	31%	74%	
Saithe	95%	96%	132%	
Plaice	88%	59%	81%	
Sole	113%	108%	62%	
Anglers		247%	282%	
Megrim	272%	250%	319%	
Nephrops	96%	122%	125%	
Lemons	77%	78%	63%	
Dabs				
Turbot	195%	154%	71%	
Skates & Rays	785%			
Hake	15%	7%	2%	
Ling	188%	118%	135%	
Tusk				

	Days until quo	ta used as % of days each year	actually used	Landings but no quota
Area VI	2011	2012	2013	
Species	%	%	%	
laddock 6A	32%	56%	166%	
laddock 6B	1910%			
Cod WS	0%	0%		yes
Cod 6B				
Vhiting	0%	0%	0%	yes
aithe		549%		
Plaice	63%			
ole	24%	40%		
Anglers		280%	333%	
Aegrim	14%	81%	62%	
lephrops	86%	80%	90%	
ing	91%	511%		
Boarfish	2534%			
lake	4%	54%	78%	
Pollack				



Bioeconomic Model: Methodology

Purpose

- To model the landing obligation
 - Project started September 2014
 - Landing obligation for demersals from 1 January 2016
- Considerable uncertainty with how the Landing Obligation was to be applied and how the sector would operate under the landing obligation
- The analysis is undertaken using a bioeconomic modelling tool that is based on economic and logbook data for 2012-13
- The model projects forward the impacts based on a number of assumptions and scenarios.
 - The scenarios are designed to test if and how the outcome varies between different implementation approaches for the landing obligation.
 - The model simulates the possible outcomes over the coming years and addresses issues of resilience, viability and vulnerability.

Approach

- The Landings Obligation EIA bioeconomic model supports the analysis of fishing fleets at a yearly level
 - it provides an indication of the number of vessels and average level of effort (i.e. days at sea) that will be likely under different scenarios
- The model addresses the following:
 - Economic performance of the modelled fishing fleets
 - Evaluation of fleets, at the segment level defined in task 1, across the UK
 - Analysis of the catching sector only
 - Opportunities available to the modelled fishing fleets, including technology/gear change response
 - Estimated biological status of the modelled stocks
 - The impact of the landings obligation on demersal fleets to be implemented in 2016.
- The model provides a time phased solution that indicates the likely trajectory of the economic performance of the modelled fleets under agreed scenarios

The landing obligation

- Article 15 of the reformed Common Fisheries Policy (EC Reg. 1380/2013)
 - For demersal fisheries, a phased approach on January 1st 2016

2016	2017	2018
Haddock,	+ Cod, Whiting,	+ Saithe,
Plaice	Nephrops, Sole	

- Article 15 exemptions
 - \checkmark Survivability species with "high survival" can be returned to the sea.
 - 'de minimis' 5% discards allowed where increased selectivity and/or catch handling results in disproportionate additional costs
- Article 15 derogations and other features
 - ✓ Uplift or top-up the quota for a number of stocks will experience a 'top-up' as the discards component can be included in what would become a catch quota rather than the current landings quota.
 - Banking and Borrowing an allowance for year-to-year flexibility up to 10% of quota.
 - Quota flexibility enable unwanted catch of up to 9% of target quota to be counted against that quota, where the non-target stock is within safe biological limits
- Regional discard management plans for each sea basin

Building blocks



Data (2013)

• Economic data (by fleet segment)

- number of vessels, average days at sea, vessel price, investment parameters, fuel price, other fishing revenue, variable costs, fixed costs, crew costs, fuel costs, capacity costs
- Management data (by stock and fleet segment)
 TAC share, vessel catch composition
- Biological data (by stock)
 - biomass, recruitment parameters, fishing and natural mortalities
- Production data (by stock and fleet segment)
 - catchabilities, catch parameters, discard parameters (for undersized/over-quota catch), fish prices.

Fleets – Economics and Activity

			2008	2009	2010	2011		2012		2013					
Active vessels			15	14	16	10		9		9					
							_								
-ishing Income		9,038	3,400	8,153,500	12,494,900	9,004,300	6,	,793,400	6,65	53,200					
Non Fishing Income		237	,000	148,200	217,200	373,500		357,700	37	6,200					
Fotal Income		9,275	5,500	8,301,700	12,712,100	9,377,800	7,	,151,200	7,02	9,400					
Fuel		1.780	.300	1.328.700	2,092,000	2,112,800	1	655,800	1.18	3.500					
Crew share		2 586	\$ 200	2 305 800	3 028 400	2 038 300	1	596,900	1 70	3 100					
Other Fishing Costs		2,000	8,500	2 239 200	3 506 000	2,602,300	2	241 700	2 27	78 000					
other histing obsta		2,000	,000	2,200,200	3,300,000	2,002,000	۷,	,241,700	2,21	0,300					
Total Fishing Costs		6,450),100	5,873,600	8,626,400	6,843,400	5,	,494,400	5,16	5,500					
Fotal Vessel Costs		2,088	3,400	1,908,100	2,711,000	1,692,300	1,	,299,500	1,29	6,300					
Gross Value Added		3,323	3,200	2,825,800	4,403,000	2,880,400	1,	,954,200	2,27	0,700					
Operating Profit		737	000	520 000	1 374 600	842 100		357 300	56	7 600					
	days		days		%age	000 euros		'000 euros		000 eu	ros	parameter	parameter	parameter	parame
Depreciation	Operational days at sea Operational pervessel pervear in pervessel pervesse			tional days at sea	External exerctional	Other species rev	/enue	Other anali	ing fixed			Fuel costs	Crow easts	Variable costs	Fixed or
nterest	Area VI Area V			/II	davs at sea	species	a	revenues p	er dav	Non-fis	hing income	parameter	parameter	parameter	parame
Other Finance Costs	DASopeVI_#a		DASopeVII_#a		DASext #a	OtSpR #a0		OtSpF #a0	,	OtSpK	#a0	FuC #a0	CrC #a0	VaC #a0	FxC #a
Net Profit		-		_	-			OtherSpeci	esFixedR		-	-	CrewCostsParm	VariableCostsP	-
	AvgDaysAtS	SeaVI	AvgDa	iysAtSeaVII	AvgDaysAtSeaExt	OtherSpeciesRev	/Rate	ev		OtherIn	come	FuelCostsParm	1	arm	FixedCo
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		51		(2		1.084		0.261		86.457	1.359	24.0%	1.548	
		105	5	14	1		1.004		28.084		37.050	2.01/	18.0%	3.022	
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					 		1.032		0 120		73.861	1.056	24.9%	1 784	
			1	4	0		1.052		0.002		87.664	1.050	23.5%	1.704	
		18	3	50	0		1.034		12.221		13.205	1.725	18.4%	1.306	
		33	3	95	0		1.051		0.009		4.482	0.328	26.3%	0.219	
		17	7	3	0		3.334		0.158		0.984	0.174	25.4%	0.110	1
		69)	81	98		1.056		0.096	••••••	18.986	0.888	43.8%	1.742	
		0)	216	0		1.341		0.099		22.841	1.164	25.2%	0.289	
		62	2	1	0		3.164		0.003		2.698	0.074	29.0%	0.079	
		3	}	0	0		1.043		0.329		64.107	0.813	24.3%	1.314	
		0)	15	51		2.112		9.241		2.191	4.403	45.2%	7.104	
		0)	24	0		1.079		0.043		91.360	2.728	22.5%	1.937	
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Model structure



Policy levers

Management scenario	Zero TAC stocks	Quota uplift	D	e minir	nis	Inter-species flexibility	Survivability
			LAX	MID	STRICT		
Baseline B1	\checkmark	×	×	×	×	×	×
Baseline B3	×	\checkmark	×	×	×	×	×
Scenario 1a	×	\checkmark	\checkmark	×	×	×	×
Scenario 1b	×	\checkmark	×	\checkmark	×	×	×
Scenario 1c	×	\checkmark	×	×	\checkmark	×	×
Scenario 2	×	\checkmark	×	x	×	\checkmark	×
Scenario 3	×	\checkmark	×	×	×	×	\checkmark
Scenario 4a	×	\checkmark	\checkmark	x	×	\checkmark	\checkmark
Scenario 4b	×	\checkmark	×	\checkmark	×	\checkmark	\checkmark
Scenario 4c	×	\checkmark	×	×	\checkmark	\checkmark	\checkmark

The model

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20 21		5 6	FFI	PO_OTH SFO_DEM_TR/	SE	FFPO Other NESFO Der	nersal trawl / se	ine	OTH DEM_TR/SE		Other Whitefish	GBE GBS	IV_PLANS IV_HAKNS	Plaice IV Hake IV	F	latfish lake	IV IV	
22 23 24		7 8 9	SF	PO_DEM_TR/SE IFPO_OTH PO_NEP_TR	Ε	SFPO Demo ANIFPO Oth	ersal trawl / sein er brons trawl	10	DEM_TR/SE OTH NEP_TR		Whitefish Other Nephrops	GBS GBN GBN	IV_ANGNS IV_MEGNS IV_NEPNS	Anglerfish IV Megrim IV Nephrops IV	(Other Other Other		
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Rea	Drivers	Scenarios	INPUTS ->	1. Species	parms V	essel nos	2. Fleet parm	s 3. TAC	share - fleet	4. Catch	share - vessel	4a. Top 7 stocks by f	(+) : (-		80%

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Model inputs

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33	VI_HADWS VL COD5B6A ∢ ▶	4а. Тор	18 Haddock VIb 19 Cod VIa 7 stocks by fleet	5. Catchabili	1 Whi 1 Whi ty 6.[itefish itefish Discards %N	FALSE FALSE VILS 7. Landings	FALSE FALSE Obligation	FALSE FALSE 7a. De minimis	FAL FAL 7b. Survivability	SE 8. Fish pric		TRUE TRUE			TRUE	→
Sele	ect destination a	ind press F	NTER or choose Past	0										H H	■ □	- I +	80%

M	lod	e	0	ut	b	ut	S

				-								UK	Scenario		tonnes	£	tonnes	£	tonnes	£
													4a	TAC	143,781	298,074	180,337	377,626	197,793	407,326
														Landings	142,345	294,503	166,563	325,203	122,797	243,257
		2.013	2.014	2.015	2.016	2.017	2.018	2.019	2.020	.021	2.022			Left in sea	1,436	3,570	13,774	52,423	74,996	164,069
Revenue		50,890	51,874	52,881	55,550	58,212	59,526	45,513 4	4,940 39	,817	39,656		4b	TAC	143,781	298,074	180,337	377,626	197,823	407,371
Fuel costs		12,112	12,112	12,112	12,112	12,112	12,112	8,607	8,296	,299	7,113			Landings	142,345	294,503	166,521	325,106	99,827	197,773
Crew costs		12,221	12,458	12,699	13,341	13,980	14,295	10,930 1	0,793 9	,562	9,524			Left in sea	1,436	3,570	13,816	52,520	97,996	209,598
Variable cos	ts	13,799	13,799	13,799	13,799	13,799	13,799	9,806	9,452 8	,316	8,103		4c	TAC	143,781	298,892	180,303	378,757	197,762	408,327
Fixed costs		9,905	9,905	9,905	9,905	9,905	9,905	9,905	9,905 9	,905	9,905			Landings	142,889	296,693	166,999	326,620	74,019	152,668
Capacity cos	sts Iom	3,977	3,977	3,977	3,977	3,977	3,977	3,9//	6,977	725	5.012			Left in sea	892	2,199	13,305	52,137	123,743	255,659
Net profit	10w	-1 124	-377	4,505	2 416	4 4 3 9	5 437	2 287	2 518	758	1.034	England a	and Wales	1	tonnes	£	tonnes	£	tonnes	£
Discounted	profit	-1.086	-352	350	2,106	3,738	4,423	1.798	1.912	556	733		4a	TAC	45.024	110 355	61,233	150,778	60.084	147,358
Nbr vessels		47	47	47	47	47	47	33	32	28	28			Landings	43.693	107 010	55.212	119 964	36.851	91 851
Effort		8,912	8,912	8,912	8,912	8,912	8,912	6,333	5,104	,371	5,234			Left in sea	1,332	3 345	6.020	30 815	23,232	55,508
Country		GBS 0	GBS	GBS C	GBS GB	s c	GBS	GBS GBS	GBS	GE	BS		4b	TAC	45.024	110,355	61,233	150,778	60.079	147,346
Landings vo	lumes	28,428	29,145	29,888	31,976	33,878	35,027	26,645 2	5,424 22	,999	23,020			Landings	43 693	107 010	55 171	119 868	32 377	82 235
TACs alloca	ted	28,449	29,166	29,930	34,045	37,986	38,772	39,804 4	0,928 42	2,218	43,605			Left in sea	1 332	3 345	6 062	30,910	27 702	65 111
A	V	CHOKE		Le en T2 66 e este	Mar Effer	Chala	1	Chalas 2	Chalas	,	Chalas		Ac	TAC	45 024	111 173	61 200	151 010	60.025	1/18 31/
Area	rear	CHUKE	11	ax Errort	Min Errort	- Cnoke	_1	Choke_2	Cnoke_	2	Cnoke_4		-TC	Landings	43,024	100 200	55 647	121 278	26 9/18	69 185
IV N/	2,010		IV IV	255	255	-			_					Loft in coo	707	103,200	55,047	20 522	20,040	70 120
IV IV	2,01	/ Haddock	IV IV	255	255	-						Northorn	Iroland	Leit III sea	toppos	1,974	5,552	30,332 د	55,077	79,129
IV IV	2,018	8 Haddock	IV IV	255	255) - T	• T 7	C- 1 W	Line IV			Northern	12	TAC	12 204	26.006	15 104	L 21.074	15 974	22 212
	2,019	9 Haddock		255	253	- 0 + 1	t I V		Ling IV				4a	Landings	12,354	20,090	12 972	31,674	0 257	10 50
IV IV	2,020		TV TV	255	253		V 7	Ling IV	_					Laft in coo	12,300	20,025	1 221	20,000	7,617	16,525
IV IV	2,02		IV	255	253		V	Ling IV	_				4b		12 204	26.006	1,251	3,000 21 974	15 97/	22 212
11	2,02		IV	255	253	Hake	IV	Ling IV	_				40	Landings	12,354	20,090	13,104	20 005	13,074	0 225
	2,010	6 Cod Vla		481	48.	1			_					Lanuings	12,500	20,025	1 221	20,005	4,705	9,225
VI	2,01	7 Cod Vla		481	481	1			_				4.	Left in sea	12 204	26.006	1,231	3,069	11,1/1	23,987
VI	2,018	8 Cod Vla		481	481	1	~						40	TAC	12,394	26,096	15,104	31,874	15,874	33,212
VI	2,019	9 Plaice VI		481	23	Sole V	1	Plaice VI	Ling VI		Pollack			Landings	12,360	26,025	13,874	28,807	4,262	7,610
VI	2,020	0 Plaice VI		481	35	Plaice	VI	Hake VI	Ling VI		Sole VI			Left in sea	34	/1	1,230	3,067	11,613	25,602
VI	2,02	1 Plaice V		481	34	4 Plaice	VI	Hake VI	Ling VI		Sole VI	Scotland	· ·		tonnes	£	tonnes	£	tonnes	£
VI	2,022	2 Plaice V		481	23	5 Sole V	1	Plaice VI	Ling VI		Pollack		4a	TAC	86,363	161,623	104,000	194,973	121,836	226,756
VII	2,01	6 Cod VIIa		3,200	3,200	0								Landings	86,292	161,468	97,477	176,433	77,689	134,881
VII	2,01	7 Cod VIIa		3,200	3,200	0								Left in sea	71	155	6,523	18,540	44,147	91,875
VII	2,01	8 Cod VIIa		3,200	3,200	0							4b	TAC	86,363	161,623	104,000	194,973	121,869	226,813
VII	2,019	9 Cod VIIa		3,200	1,863	3 Cod V	IIa	Whiting VIIb-	k Haddoc	k VIIa	Plaice V			Landings	86,292	161,468	97,477	176,433	62,747	106,313
VII		O C 1 VTT		3 200	1 70'	2 Whitir	19 VIIa	Plaice VIIfo	Cod VI	a	Whiting			Left in sea	71	155	6,523	18,540	59.122	120,500
V II	2,02		·	5,200	1,792	L WINCH	8	Thatee ving							1			,	/	
VII	2,02 2,02	1 Cod VIIa		3,200	1,792	2 Cod V	TIa	Whiting VIIa	Whiting	VIIb-k	Haddoc	4	4c	TAC	86,363	161,623	104,000	194,973	121,862	226,801
VII VII VII	2,02 2,02 2,02	1 Cod VIIa 2 Cod VIIa		3,200 3,200	1,772	2 Cod V 1 Haddo	TIa ock VIIa	Whiting VIIa Cod VIIa	Whiting Whiting	VIIb-k VIIa	Haddoc Whiting	5	4c	TAC Landings	86,363 86,292	161,623 161,468	104,000 97,478	194,973 176,436	121,862 42,809	226,801 75,873

Actual 2013

Estimate 2016

Estimate 2019

f

Stock status: Model Vs Actual in 2016





Bioeconomic model: Findings

Potential Responses to Mitigate the Impact of the Landing Obligation





Baseline Scenarios

UK Whitefish Fleet: Revenue – ICES areas 4,6 & 7

Modelled quotas and discard plans, top-up based on ICES advice for 2016 assumes solution for zero-TAC stocks



UK Nephrops Fleet: Revenue – ICES areas 4,6 & 7

Modelled quotas and discard plans, top-up based on ICES advice for 2016 assumes solution for zero-TAC stocks





What are the choke stocks?

North Sea Choke Stocks for Scotland Whitefish Fleet in 2019 after top-up (2016 ICES advice) and trading





What impact might the exemptions and derogations have?

UK Whitefish Fleet: Revenue – ICES areas 4,6 & 7

Modelled quotas and discard plans, top-up based on ICES advice for 2016 assumes solution for Zero-TAC stocks



UK Nephrops Fleet: Revenue – ICES areas 4,6 & 7

Modelled quotas and discard plans, top-up based on ICES advice for 2016 assumes solution for Zero-TAC stocks





How much UK quota might be left uncaught?

Catching the quota in 2019: Landings prior to choke points (6 home nation fleet segments)





What happens if more selective gear is used?

Selectivity in Scotland Nephrops Trawl (prior to 2016 updates)





What happens if unused quota is traded within UK?

UK Quota Trading (prior to 2016 updates)



Potential of the bioeconomic model

A flexible and dynamic analytical tool

Potential Responses to Mitigate the Impact of the Landing Obligation





Thank you

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